

CITY OF SOMERVILLE, MASSACHUSETTS MAYOR'S OFFICE OF STRATEGIC PLANNING & COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE MAYOR

MICHAEL F. GLAVIN EXECUTIVE DIRECTOR

PLANNING DIVISION STAFF

GEORGE PROAKIS, DIRECTOR OF PLANNING SARAH LEWIS, SENIOR PLANNER SARAH WHITE, PLANNER/HISTORIC PRESERVATION ALEX MELLO, PLANNER DAWN PEREIRA, ADMINISTRATIVE ASSISTANT **Case #:** PB 2017-24 **Date:** December 14th, 2017

Recommendation: Conditional Approval

PLANNING STAFF REPORT

Site: NorthPoint – Open Space EFG Design & Site Plan Review

Applicant Name: DW NP Property, LLC

Applicant Address: One Kendall Square, Suite B3201, Cambridge, MA 02139

Owner Name: DW NP Property, LLC

Owner Address: One Kendall Square, Suite B3201, Cambridge, MA 02139

Agent: Thomas N. O'Brien

Agent Address: One Congress Street, 10th Floor, Boston, MA 02114

Alderman: Matthew McLaughlin

<u>Legal Notice</u>: NorthPoint Open Space EFG (Case # PB 2017-24) Applicant/Owner DW NP Property LLC requests Design & Site Plan under §6.6 and §5.4 of the Somerville Zoning Ordinance for an Civic Space of approximately 14,750sf adjacent to Parcel EF within the overall NorthPoint Neighborhood Development Plan. North Point Special District (NPSD). Ward 1.

Dates of Public Hearing: December 14th, 2017

I. PROJECT DESCRIPTION

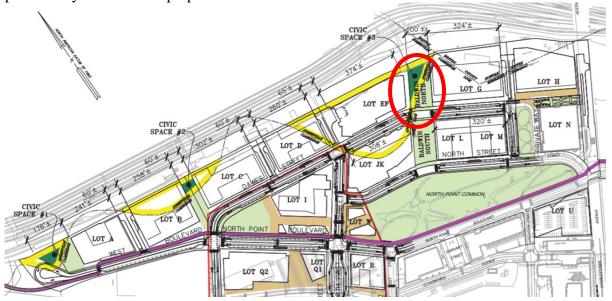
1. Subject Property:

"NorthPoint" refers to an area of land along the north bank of the Charles River, over sixty acres in total, inclusive of the area north of Msgr. O'Brien Highway from the MBTA's Fitchburg line right-of-way to the Charles River, on both sides of the Charlestown Avenue (Gilmore) Bridge.

The Site is currently undeveloped vacant former railroad land. It is one of twenty (20) building parcels in the NorthPoint mixed-use development. To date, condominium buildings on Lot S and Lot T, a rental residential building on Lot N, Northpoint Common, Child Street Park and related infrastructure, and other public amenities (including the Brian P. Murphy Memorial Staircase)



have been constructed in NorthPoint. The surrounding roadway network is currently undergoing preliminary construction preparation.



2. Proposal:

The plaza north of Dawes Street between buildings EF and G is integrated with the block structure in this part of NorthPoint and is designed to accommodate events and activities. The total area is approximately half an acre (22,454 square feet) of which the majority, 14,750sf, is located in Somerville.



The central space of the plaza is a synthetic surface hardscape that can be used for a wide range of activities, and will be designed to be durable, given the high levels of use expected in the

space. This surface is also identified in the application as being pervious. The open center of the plaza is framed by large plant beds of trees, shrubs, and groundcover edged with comfortable, shaded seating looking onto the center. In keeping with the overall approach to the landscape at NorthPoint, there are no fences or barriers impeding movement into the space or obscuring visibility from adjacent buildings or streets. There are athletic nets shown on either end of the play area to protect those sitting and passersby on the sidewalk from balls, Frisbees, or other equipment that may be used for activities on the artificial turf. The Civic Plaza is detailed to be inclusive of the landscapes of buildings EF and G, and the Dawes Streetscape giving the open space more room than just the parcel.

The plaza has a variety of seating types, including seat walls made from reclaimed granite blocks excavated from the NorthPoint site, benches with and without backs, and moveable furniture. Lighting includes smaller fixtures at the pedestrian scale and larger fixtures for events, both in a contemporary style to match the surrounding buildings and landscape design. Directional and educational signage will be developed as part of an overall strategy for the NorthPoint neighborhood.

3. **Green Building Practices:**

The Applicant has provided detailed information to show that the pervious surfaces have been maximized for stormwater management and plantings will be native, non-invasive species.

4. Comments:

As the majority of the required utility and infrastructure is under the purview of the City of Cambridge, the package was shared with the technical departments but no comments were received at the time of this report.

The Design Review Committee discussed the proposal at the September 28th, 2017 meeting at the same time Building EF was reviewed. A quorum was present and the committee recommended a more sustainable alternative to crumb rubber should be considered for a synthetic turf material. The committee requested that the final site plan and materials be presented to the committee at the time of Building Permit application for review of material specifications. This condition will be added to this Design and Site Plan recommendation.

II. FINDINGS FOR DESIGN & SITE PLAN REVIEW (SZO §6.6.3.B & 6.6.6):

Based on review of the submitted Design & Site Plan Review Application, Staff finds that the proposal meets all of the requirements outlined in §6.6.3 of the SZO. This section of the report goes through the findings required by §6.6.3.B in detail.

Design and Site Plans.

1. Submittal and Review.

The submittal package includes all the required information. This review of the Design & Site Plan meets the procedural requirements of Section 5.4 of the Somerville Zoning Ordinance.

2. Scope.

The application included the entire site and building design information as required, even though only a portion of the site is within the City of Somerville.

3. Findings and Compliance.

The section of the report below goes through the findings required by §6.6.6 in detail.

6.6.6. Civic and Recreation Spaces.

A. General.

1. Civic spaces should be oriented to maximize exposure to the sun. In no case shall any portion of a civic space with only a north-facing orientation qualify for the land area requirement of Section 6.6.4.D.1.

The Civic Plaza is bordered by adjacent buildings on its east and west sides, but is open to Dawes Street on the south edge which allows for maximized sun exposure.

B. Amenities and Public Furniture.

1. Required Seating.

a. Linear feet of seating may be provided through movable chairs, fixed individual seats, fixed benches with or without backs, seat walls, planter and fountain ledges, and/or seating steps.

The Civic Plaza will provide a variety of seating types such as seatwalls, benches with backs, and movable chairs with tables.

b. Seat walls, planter and fountain ledges, and/or seating steps shall not, in aggregate, represent more than fifteen percent (15%) of the linear feet of required seating.

The application identifies that planter seatwalls make up 14.5% of all seating.

c. All seating shall have a minimum seat depth of eighteen (18) inches and a seat height between sixteen (16) and thirty (30) inches above grade (adjacent walking surfaces).

All proposed seating conforms to these dimensions and will be verified with the materials specifications provided to Staff and the DRC at the time of Building Permit application.

d. Seating thirty (30) inches or more in depth shall count as double the linear feet, provided there is access to both sides.

There are no seatwalls that follow these parameters in this design – all are single sided seating as the walls form planting beds.

e. Planter or fountain ledges provided as seating shall have a minimum depth of twenty-two (22) inches

All planter walls provided as seating have a depth deeper than 22" as shown on L2.01 f. Seat backs shall be a minimum of fourteen (14) inches high and either contoured in form for comfort or reclined between ten (10) to fifteen (15) degrees from vertical. Walls located adjacent to a seating surface shall not count as seat backs.

All seat backs for the backed benches and movable chairs will conform to these dimensions. This will also be verified with the materials specifications provided to Staff and the DRC at the time of Building Permit application.

g. Movable chairs shall not be chained, fixed, or otherwise secured while a civic space is open to the public, however may be removed during the hours of 9:00pm to 7:00am.

The Applicant agrees to this condition.

h. Steps provided for pedestrian circulation and the seating of open air café areas shall not count toward seating requirements.

Not applicable to this open space design.

i. Steps provided for pedestrian circulation shall have a height (rise) between four (4) to six (6) inches and minimum tread (run) of seventeen (17) inches, except that steps with a height (rise) of five (5) inches may have a minimum tread (run) of fifteen (15) inches.

Not applicable to this open space design.

j. Deterrents to seating, such as spikes, rails, or deliberately uncomfortable materials or shapes, placed on surfaces that would otherwise be suitable for seating are prohibited.

There are no deterrents to seating shown in the application information.

k. Deterrents to skateboards, rollerblades and other wheeled devices are permitted on seating surfaces if they do not inhibit seating, maintain a minimum distance of five (5) feet between deterrents, and are integrated into the seating surface at the time of manufacture or construction.

There are no wheeled devices deterrents in this design.

2. Litter Receptacles.

a. Litter receptacles shall be thirty (30) to fifty (50) gallon containers with an opening no more than thirty-six (36) inches above grade and designed in such a manner that users do not have to touch the receptacle or push open a door in order to dispose of litter. Litter receptacles shall be constructed of durable materials that are graffiti-, fire-, rust-, and stain-resistant and function to permit emptying from the top. Litter receptacles should be located near entrances to civic spaces and within reasonable proximity to seating areas.

Litter receptacles will conform to these standards and are coordinated with the City of Cambridge required streetscape elements along Dawes Street.

3. All public lighting and irrigation infrastructure, as required, shall be designed and installed according to all criteria established by City departments deemed to be appropriate by the Planning Board.

All public lighting and irrigation infrastructure will conform to these standards and are coordinated with the City of Cambridge required streetscape elements along Dawes Street.

C. Civic Buildings.

1. Accessory structures common to civic spaces, including but not limited to, restrooms, open-air pavilions, gazebos, picnic shelters, outdoor theaters/performance stages, and their substantially equivalents shall be permitted.

There are no Civic Buildings intended to occupy any portion of the Civic Plaza.

F. Plaza.

A Plaza is defined as "a civic space type designed for civic purposes and commercial activities, integrated as part of a block/lot or located internal to a block/lot, with landscape consisting primarily of pavement."

The proposed design is a ratio of Plantbed/Landscape to Hardscape/Pavement of 36.5% to 63.5% with 498 linear feet (If) of seating (492 If required at 1 If/30SF for the 14,750sf in Somerville).

1. Design Guidelines.

a. A plaza should contain substantial areas of hardscape complemented by planting beds or formal arrangements of trees with open canopies. Paved surfaces should include a variety of patterns and colors.

The central open area hard surfacing consists of exposed aggregate pavement with a range of aggregate material for patterning and green synthetic turf surfacing bordered by planting beds of canopy trees.

b. A plaza should offer an abundance and variety of seating types and seating locations, including places to sit in the sun, in the shade, out of the wind, in groups, alone, close to activity, and in relative seclusion to every extent possible.

There are 3 types of fixed seating at the plant beds along the edges of the central active space area. Movable seating also allows for flexibility in responding to micro-climate shifts, such the user desire for sun or shade, or plaza activities and events.

c. Benches and seating ledges or walls should be designed for the convenience and comfort of visitors, located in support of gathering spaces and along pedestrian paths, but should be out of the flow of pedestrian traffic.

The types and locations of seating have been designed for visitor convenience, comfort, and use through multiple types of seating in a myriad of locations throughout the Civic Plaza and along the street.

d. A plaza should incorporate lighting that promotes safety while adding visual ambiance and character to the space at night. Lighting fixtures should be smaller-scale, frequently placed, and scaled to pedestrians. Fixture components (base, pole, luminaries) should have stylistic compatibility, while varying in form according to functional requirements. The indiscriminate use of bright lighting should be limited.

Light fixtures are shown on L2.02 and the application states "Lighting includes smaller fixtures at the pedestrian scale and larger fixtures for events, both in a contemporary style to match the surrounding buildings and landscape design." Lighting specifications and photographs will be required as part of the materials review condition.

e. Directional, educational, informational, and geographic signage should be placed in conjunction with other civic space amenities or places where paths cross.

Directional and educational signage will be developed as part of an overall strategy for the NorthPoint neighborhood and coordinated with the requirements of the City of Cambridge.

f. The perimeter of a plaza should be well integrated into its surroundings and free from fences, hedges, and other barriers that would impede movement into the space and obscure visibility from adjacent street or building frontage.

The design of the Civic Plaza has been design in association with the landscapes for the adjacent buildings - EF and G. The building landscapes function as an extension of the plaza effectively making it larger than just the open space parcel.

- 2. Development Standards.
 - a. The depth of any plaza shall not be less than one-third (1/3) of the width.

The plaza is oriented with the depth as the longer dimension which is approximately 200'. The width is 151'-7" between building faces so the Plaza has appropriate plan proportions.

b. Each plaza shall provide at least two (2) types of seating.

This plaza provides 4 different types of seating.

c. Movable chairs may be counted as two (2) feet of linear seating per chair.

Based on the linear feet of seating and other information in the application, there will be approximately 208 lf of movable seating which equates to about 104 chairs (with 26 tables).

d. A minimum of one (1) linear foot of required seating for every two (2) linear feet of plaza street frontage shall be located within fifteen (15) feet of the adjacent sidewalk.

The street frontage is 100' so 200lf of seating should be within 15' of the sidewalk. The plan shows approximately 125lf of seatwall within that dimension but it is difficult to tell the amount of additional benches or movable chairs also in that zone. This will be added as a condition to this recommendation.

e. A minimum of fifty percent (50%) of any fixed seating shall have seat backs fourteen (14) inches high and either contoured in form for comfort or reclined between ten (10)—fifteen (15) degrees from vertical. Walls located adjacent to a seating surface shall not count as seat backs.

The design shows 218 lf of benches provided towards the fixed seating requirements. Of those benches, 98 lf (45%) will be backless and 120 lf (55%) will have backs that meet the requirements of the SZO.

f. Plazas shall provide direct access free from obstructions from any adjoining sidewalk for at least fifty percent (50%) of the total length of the street frontage.

Along the frontage property of the Civic Plaza, 56 lf of the 100' width is pavement for circulation and the other 44 lf is planting bed.

g. The surface of a plaza shall not be lower than the average elevation of the adjoining sidewalk nor more than two (2) feet above the average elevation of any adjoining sidewalk at any point. Plazas that front onto an adjoining sidewalk with a slope greater than 2.5 percent along the frontage of the plaza shall not be any lower than one foot below the average elevation of the adjoining street at any point.

The plaza elevation and adjacent sidewalk are contiguous.

h. One litter receptacle shall be provided for every one thousand five hundred (1,500) square feet of plaza area up to six thousand (6,000) square feet. Plazas greater than six thousand (6,000) square feet in area must provide an additional litter receptacle for every additional two thousand (2,000) square feet of plaza area over six thousand (6,000) square feet. Plazas that contain open air cafes or kiosks providing food service shall provide one additional litter receptacle for each one thousand five hundred (1,500) square feet of plaza area occupied by such outdoor eating area.

The proposed design provides 8 litter receptacles based on the square footage of the plaza.

III. RECOMMENDATION

Design & Site Plan Review under §6.6 & §5.4

Based on the materials submitted by the Applicant, the above findings and subject to the following conditions, the Planning Staff recommends **CONDITIONAL APPROVAL** of the submitted **DESIGN & SITE PLAN.**

The recommendation is based upon a technical analysis by Planning Staff of the application material based upon the required findings of the Somerville Zoning Ordinance, and is based only upon information submitted prior to the public hearing. This report may be revised or updated with new recommendations, findings and/or conditions based upon additional information provided to the Planning Staff during the public hearing process.

#	Condition		Timeframe for Compliance	Verified (initial)	Notes
1	Plan Review application for Plaza spanning the boundar (14,750sf in Somerville). T following application mater Applicant: Date (Stamp Date) October 5, 2017 December 5, 2017	sint Open Space EF-G Design & Site of a 22,454 gross square foot civic by of Somerville and Cambridge his approval is based upon the cials and the plans submitted by the Submission Initial application Submitted to the City Clerk's Office including all appendices Updated application delivered to Planning Staff	DSP/BP/CO	Planning/ISD	
D	Any changes to the approved special permit that are not <i>de minimis</i> must receive approval from the Planning Board.				
Des	The final site plan, all fittings/fixtures/equipment, and materials				
2	will be presented to Staff and the DRC at the time of Building Permit application for review and approval of specifications.		BP	Planning	

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3	Movable chairs shall not be chained, fixed, or otherwise secured while a civic space is open to the public, however may be removed during the hours of 9:00pm to 7:00am.	Perpetual	Planning/ISD	
4	A minimum of one (1) linear foot of required seating for every two (2) linear feet of plaza street frontage shall be located within fifteen (15) feet of the adjacent sidewalk.	Perpetual	Planning/ISD	