



This document is scheduled to be published in the Federal Register on 12/13/2018 and available online at <https://federalregister.gov/d/2018-26570>, and on govinfo.gov

Billing Code: 4710-15

DEPARTMENT OF STATE

22 CFR Part 147

[Public Notice: 10458]

RIN 1400-AE35

Information and Communication Technology

AGENCY: State Department.

ACTION: Proposed rule.

SUMMARY: The Department of State (the Department) updates and revises the rules that implement Section 508 of the Rehabilitation Act of 1973, consistent with a recent update to accessibility standards from the U.S. Access Board.

DATES: The Department will accept comments until **[INSERT DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]**.

ADDRESSES: You may submit comments by the method:

- Internet: At www.Regulations.gov, you can search for the document using the Docket Number: DOS-2018-0029 or using the notice's RIN 1400-AE35.
- Email: kottmyeram@state.gov - Alice Kottmyer, Attorney-Adviser,
Department of State.

FOR FURTHER INFORMATION CONTACT: Alice Kottmyer, Attorney Adviser, Office of Management, Office of the Legal Adviser, (202) 647-2318.

SUPPLEMENTARY INFORMATION:

Background

The Department published its rules implementing section 508 of the Rehabilitation Act of 1973, 29 U.S.C. 794d (section 508), in 2016. 81 FR 32645.

Section 508 authorizes the Access Board to establish standards for technical and functional performance criteria to ensure that information technologies are accessible and usable by persons with disabilities. In January of 2017, the Access Board published a “refresh” of its existing standards and guidelines, which updated accessibility requirements for information and communication technology (ICT) covered by section 508 of the Rehabilitation Act or section 255 of the Communications Act. The rule jointly updated and reorganized the section 508 standards and section 255 guidelines to advance accessibility, facilitate compliance, and harmonize the requirements with other standards in United States and abroad. 82 FR 5832. Federal agencies, however, need only comply with the revised 508 standards (codified at 38 CFR 1194.1 and appendices A, C, and D), whereas the revised section 255 guidelines apply exclusively to telecommunications equipment manufacturers.

Why is the Department promulgating this rule?

In its “refresh”, the Access Board, among other things, reorganized the section 508 standards and updated terminology, such as replacing references to “electronic and information technology” with “information and communication technology”. The title of the standards was also changed from “Electronic and Information Technology Accessibility Standards”, to “Information and Communication Technology Standards and Guidelines”.

The amendments to part 147 proposed in this notice are intended to align the Department’s regulations with the Access Board’s revised section 508 standards. The

Department also proposes adding one new provision (§147.9), which provides a prohibition against intimidation or retaliation against anyone who files a complaint, furnishes information, or engages in other lawful activities in furtherance of section 508, part 147, or other regulations that implement section 508.

Regulatory Findings:

Administrative Procedure Act

This Department is publishing this document as a proposed rule with a 60-day comment period.

Regulatory Flexibility Act / Executive Order 13272: Consideration of Small Entities in Agency Rulemaking.

The Department certifies that this rule will not have a significant economic impact on a substantial number of small entities (*small businesses, small nonprofit organizations and small governmental jurisdictions*).

Unfunded Mandates Reform Act of 1995

Section 202 of the Unfunded Mandates Reform Act of 1995, 2 U.S.C. 1532, generally requires agencies to prepare a statement before proposing any rule that may result in an annual expenditure of \$100 million or more by State, local, or tribal governments, or by the private sector. This rule will not result in any such expenditure, nor will it significantly or uniquely affect small governments.

Small Business Regulatory Enforcement Fairness Act of 1996

This rule is not a major rule as defined by 5 U.S.C. 804. With this rulemaking, the Department is making changes to terminology to align its rules with those of the Access Board. The Department is aware of no monetary effect on the economy that would result

from this rulemaking, nor will there be any increase in costs or prices; or any effect on competition, employment, investment, productivity, innovation, or the ability of United States-based companies to compete with foreign-based companies in domestic and import markets.

Executive Order 12866: Regulatory Planning and Review

The Department of State does not consider this rule to be a “significant regulatory action” under Executive Order 12866, section 3(f). The Department of State has reviewed this rule to ensure its consistency with the regulatory philosophy and principles set forth in Executive Order 12866. The Department has determined that the benefits of this regulation, i.e., aligning its regulation with the standards promulgated by the Access Board, outweigh any costs.

Executive Orders 12372: Intergovernmental Review of Federal Programs and 13132: Federalism

This regulation will not have substantial direct effects on the States, on the relationship between the national government and the States, or the distribution of power and responsibilities among the various levels of government. The rule will not have federalism implications warranting the application of Executive Orders 12372 and 13132.

Executive Order 12988: Civil Justice Reform

The Department has reviewed the regulation in light of sections 3(a) and 3(b)(2) of Executive Order 12988 to eliminate ambiguity, minimize litigation, establish clear legal standards, and reduce burden.

Executive Order 13563: Improving Regulation and Regulatory Review

The Department has considered this rule in light of Executive Order 13563, dated January 18, 2011, and affirms that this regulation is consistent with the guidance therein.

Executive Order 13771: Reducing Regulation and Controlling Regulatory Costs

This proposed rule is not an EO 13771 regulatory action because this proposed rule is not significant under EO 12866.

Paperwork Reduction Act

The regulations in 22 CFR part 147 are related to OMB Control Number 1405-0220, which is in effect. This rule does not impose new or revised information collection requirements under the provisions of the Paperwork Reduction Act, 44 U.S.C. Chapter 35.

List of Subjects in 22 CFR Part 147

Civil rights, Communications equipment, Computer technology, Government employees, Individuals with disabilities, Reporting and recordkeeping requirements, Telecommunications.

For the reasons set forth in the preamble, the Department of State proposes to amend 22 CFR part 147 as follows:

PART 147—INFORMATION AND COMMUNICATION TECHNOLOGY

1. The authority citation for part 147 continues to read as follows:

Authority: 22 U.S.C. 2651a; 29 U.S.C. 794, 794d; 36 CFR part 1194.

2. Revise the heading for part 147 as set forth above.

Subpart A of Part 147 [Amended]

3. In subpart A of part 147:
 - a. Remove “electronic and information technology” and add in its place “information and communication technology”, wherever it occurs.
 - b. Remove the acronym “EIT” and add in its place the acronym “ICT”, wherever it occurs.

§147.2 [Amended]

4. In §147.2, remove “36 CFR 1194.4” and add in its place “E103.4 of appendix A to 36 CFR part 1194.”
5. In §147.3, revise the introductory text and the definition of “Section 508.”

§147.3 Definitions.

The Department of State adopts the definitions in E103.4 of appendix A to 36 CFR part 1194.

* * * * *

Section 508 means section 508 of the Rehabilitation Act of 1973, as amended, codified at 29 U.S.C. 794d.

§147.4 [Amended]

6. Amend §147.4 as follows:
 - a. In paragraph (a), remove “Electronic and Information Technology Accessibility Standards (36 CFR part 1194)” and add in its place “Revised 508 Standards (36 CFR 1194.1 and appendices A, C and D to 36 CFR part 1194).”
 - b. In paragraph (b), remove “36 CFR part 1194” and add in its place “36 CFR 1194.1.”

§147.5 [Amended]

7. In §147.5, remove “EIT Accessibility Standards” and add in its place “Revised 508 Standards.”

§147.6 [Amended]

8. Amend §147.6 as follows:

a. In paragraph (b), remove “Electronic and Information Technology Accessibility Standards, 36 CFR part 1194” and add in its place “Revised 508 Standards (36 CFR 1194.1 and appendices A, C and D to 36 CFR part 1194).”

b. In paragraph (c), remove “36 CFR part 1194” and add in its place “36 CFR 1194.1”.

c. In paragraph (d), remove “36 CFR part 1194” and add in its place “36 CFR 1194.1”.

§147.7 [Amended]

9. Amend §147.7(b) by removing “36 CFR part 1194” and adding in its place “36 CFR 1194.1”.

10. Add §147.9 to read as follows:

§147.9 Intimidation and retaliation prohibited.

No person may discharge, intimidate, retaliate, threaten, coerce or otherwise discriminate against any person because such person has filed a complaint, furnished information,

assisted or participated in any manner in an investigation, review, hearing or any other activity related to the administration of, or exercise of authority under, or privilege secured by section 508 and the regulations in this part.

Dated: November 26, 2018.

Gregory B. Smith,

Director,

Office of Civil Rights and

Chief Diversity Officer.

[FR Doc. 2018-26570 Filed: 12/12/2018 8:45 am; Publication Date: 12/13/2018]