



ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 55

[OAR-2004-0091; FRL-9773-9]

Outer Continental Shelf Air Regulations

Consistency Update for California

AGENCY: Environmental Protection Agency ("EPA")

ACTION: Final rule - consistency update.

SUMMARY: EPA is finalizing the update of the Outer Continental Shelf ("OCS") Air Regulations proposed in the **Federal Register** on October 9, 2012. Requirements applying to OCS sources located within 25 miles of States' seaward boundaries must be updated periodically to remain consistent with the requirements of the corresponding onshore area ("COA"), as mandated by the Clean Air Act, as amended in 1990 ("the Act"). The portion of the OCS air regulations that is being updated pertains to the requirements for OCS sources for which the Ventura County Air Pollution Control District ("Ventura County APCD" or "District") is the designated COA. The intended effect of approving the OCS requirements for the Ventura County APCD is to regulate emissions from OCS sources in accordance with the requirements onshore.

DATES: This rule is effective on [Insert date 30 days from the date of publication in the Federal Register].

The incorporation by reference of certain publications listed in this rule is approved by the Director of the Federal Register as of [Insert date 30 days from the date of publication in the Federal Register].

ADDRESSES: EPA has established docket number OAR-2004-0091 for this action. The index to the docket is available electronically at www.regulations.gov and in hard copy at EPA Region IX, 75 Hawthorne Street, San Francisco, California. While all documents in the docket are listed in the index, some information may be publicly available only at the hard copy location (e.g., copyrighted material), and some may not be publicly available in either location (e.g., CBI). To inspect the hard copy materials, please schedule an appointment during normal business hours with the contact listed in the **FOR FURTHER INFORMATION CONTACT** section.

FOR FURTHER INFORMATION CONTACT: Cynthia G. Allen, Air Division (Air-4), U.S. EPA Region 9, 75 Hawthorne Street, San Francisco, CA 94105, (415) 947-4120, allen.cynthia@epa.gov.

SUPPLEMENTARY INFORMATION:

Throughout this document, the terms "we," "us," or "our" refer to U.S. EPA.

Organization of this document: The following outline is provided to aid in locating information in this preamble.

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I. Background

On October 9, 2012 (77 FR 61308), EPA proposed to incorporate various Ventura County APCD air pollution control requirements into the OCS Air Regulations at 40 CFR part 55. We are incorporating these requirements in response to the submittal of these rules by the District. EPA has evaluated the proposed requirements to ensure that they are rationally related to the attainment or maintenance of federal or state ambient air quality standards or Part C of title I of the Act, that they are not designed expressly to prevent exploration and development of the OCS and that they are applicable to OCS sources. 40 CFR 55.1. EPA has also evaluated the rules to

ensure that they are not arbitrary or capricious. 40 CFR 55.12(e).

Section 328(a) of the Act requires that EPA establish requirements to control air pollution from OCS sources located within 25 miles of states' seaward boundaries that are the same as onshore requirements. To comply with this statutory mandate, EPA must incorporate applicable onshore rules into 40 CFR part 55 as they exist onshore. This limits EPA's flexibility in deciding which requirements will be incorporated into part 55 and prevents EPA from making substantive changes to the requirements it incorporates. As a result, EPA may be incorporating rules into part 55 that do not conform to all of EPA's state implementation plan (SIP) guidance or certain requirements of the Act. Consistency updates may result in the inclusion of state or local rules or regulations into part 55, even though the same rules may ultimately be disapproved for inclusion as part of the SIP. Inclusion in the OCS rule does not imply that a rule meets the requirements of the Act for SIP approval, nor does it imply that the rule will be approved by EPA for inclusion in the SIP.

II. Public Comment

EPA's proposed actions provided a 30-day public comment period. During this period, we received no comments on the proposed actions.

III. EPA Action

In this document, EPA takes final action to incorporate the proposed changes into 40 CFR part 55. No changes were made to the proposed action except for minor technical corrections to the list of rules in the part 55 regulatory text to accurately reflect the action we proposed. EPA is approving the proposed action under section 328(a)(1) of the Act, 42 U.S.C. 7627. Section 328(a) of the Act requires that EPA establish requirements to control air pollution from OCS sources located within 25 miles of states' seaward boundaries that are the same as onshore requirements. To comply with this statutory mandate, EPA must incorporate applicable onshore rules into Part 55 as they exist onshore.

IV. Statutory and Executive Order Reviews

Under the Clean Air Act, the Administrator is required to establish requirements to control air pollution from OCS sources located within 25 miles of States' seaward boundaries that are the same as onshore air control requirements. To comply with this statutory mandate, EPA

must incorporate applicable onshore rules into part 55 as they exist onshore. 42 U.S.C. 7627(a)(1); 40 CFR 55.12. Thus, in promulgating OCS consistency updates, EPA's role is to maintain consistency between OCS regulations and the regulations of onshore areas, provided that they meet the criteria of the Clean Air Act. Accordingly, this action simply updates the existing OCS requirements to make them consistent with requirements onshore, without the exercise of any policy discretion by EPA. For that reason, this action:

- Is not a "significant regulatory action" subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Public Law 104-4);
- Does not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);

- Is not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
- Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the Clean Air Act; and
- Does not provide EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, this rule does not have tribal implications as specified by Executive Order 13175 (65 FR 67249, November 9, 2000), because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes, nor does it impose substantial direct compliance costs on tribal governments, nor preempt tribal law.

Under the provisions of the Paperwork Reduction Act, 44 U.S.C. 3501 *et seq.*, an agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number. OMB has approved the information collection requirements contained in 40 CFR part 55 and, by extension, this update to the rules, and has assigned OMB control number 2060-0249. Notice of OMB's approval of EPA Information Collection Request ("ICR") No. 1601.07 was published in the Federal Register on February 17, 2009 (74 FR 7432). The approval expires January 31, 2012. As EPA previously indicated (70 FR 65897-65898 (November 1, 2005)), the annual public reporting and recordkeeping burden for collection of information under 40 CFR part 55 is estimated to average 549 hours per response using the definition of burden provided in 44 U.S.C. 3502(2).

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S.

House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the Federal Register. A major rule cannot take effect until 60 days after it is published in the Federal Register. This action is not a "major rule" as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by [insert date 60 days from date of publication of this document in the Federal Register]. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

List of Subjects in 40 CFR Part 55

Environmental protection, Administrative practice and procedures, Air pollution control, Hydrocarbons,

Incorporation by reference, Intergovernmental relations,
Nitrogen dioxide, Nitrogen oxides, Outer Continental Shelf,
Ozone, Particulate matter, Permits, Reporting and
Recordkeeping requirements, Sulfur oxides.

November 21, 2012

Dated:

Jared Blumenfeld,
Regional Administrator,
Region IX.

Title 40 of the Code of Federal Regulations, Part 55, is amended as follows:

PART 55 - OUTER CONTINENTAL SHELF AIR REGULATIONS

1. The authority citation for part 55 continues to read as follows:

Authority: Section 328 of the Clean Air Act (42 U.S.C. 7401 et seq.) as amended by Public Law 101-549.

2. Section 55.14 is amended by revising paragraph

(e)(3)(ii)(H) to read as follows:

§ 55.14 Requirements that apply to OCS sources located within 25 miles of States' seaward boundaries, by State.

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(e) * * *

(3) * * *

(ii) * * *

(H) Ventura County Air Pollution Control District Requirements Applicable to OCS Sources, October 2012.

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3. Appendix A to CFR Part 55 is amended by revising paragraph (b)(8) under the heading "California" to read as follows:

Appendix A to Part 55 - Listing of State and Local Requirements Incorporated by Reference Into Part 55, by State

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California

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(b) * * *

(8) The following requirements are contained in Ventura County Air Pollution Control District Requirements Applicable to OCS Sources:

Rule 2	Definitions (Adopted 04/12/11)
Rule 5	Effective Date (Adopted 04/13/04)
Rule 6	Severability (Adopted 11/21/78)
Rule 7	Zone Boundaries (Adopted 06/14/77)
Rule 10	Permits Required (Adopted 04/13/04)
Rule 11	Definition for Regulation II (Adopted 03/14/06)
Rule 12	Applications for Permits (Adopted 06/13/95)
Rule 13	Action on Applications for an Authority to Construct (Adopted 06/13/95)
Rule 14	Action on Applications for a Permit to Operate (Adopted 06/13/95)
Rule 15.1	Sampling and Testing Facilities (Adopted 10/12/93)
Rule 16	BACT Certification (Adopted 06/13/95)
Rule 19	Posting of Permits (Adopted 05/23/72)
Rule 20	Transfer of Permit (Adopted 05/23/72)
Rule 23	Exemptions from Permits (Adopted 04/12/11)
Rule 24	Source Recordkeeping, Reporting, and Emission Statements (Adopted 09/15/92)
Rule 26	New Source Review - General (Adopted 03/14/06)
Rule 26.1	New Source Review - Definitions (Adopted 11/14/06)
Rule 26.2	New Source Review - Requirements (Adopted 05/14/02)
Rule 26.3	New Source Review - Exemptions (Adopted 03/14/06)
Rule 26.6	New Source Review - Calculations (Adopted 03/14/06)

Rule 26.8	New Source Review - Permit To Operate (Adopted 10/22/91)
Rule 26.10	New Source Review - PSD (Repealed 06/28/11)
Rule 26.11	New Source Review - ERC Evaluation At Time of Use (Adopted 05/14/02)
Rule 26.12	Federal Major Modifications (Adopted 06/27/06)
Rule 26.13	New Source Review - Prevention of Significant Deterioration (Adopted 06/28/11)
Rule 28	Revocation of Permits (Adopted 07/18/72)
Rule 29	Conditions on Permits (Adopted 03/14/06)
Rule 30	Permit Renewal (Adopted 04/13/04)
Rule 32	Breakdown Conditions: Emergency Variances, A., B.1., and D. only. (Adopted 02/20/79)
Rule 33	Part 70 Permits - General (Adopted 04/12/11)
Rule 33.1	Part 70 Permits - Definitions (Adopted 04/12/11)
Rule 33.2	Part 70 Permits - Application Contents (Adopted 04/10/01)
Rule 33.3	Part 70 Permits - Permit Content (Adopted 09/12/06)
Rule 33.4	Part 70 Permits - Operational Flexibility (Adopted 04/10/01)
Rule 33.5	Part 70 Permits - Time frames for Applications, Review and Issuance (Adopted 10/12/93)
Rule 33.6	Part 70 Permits - Permit Term and Permit Reissuance (Adopted 10/12/93)
Rule 33.7	Part 70 Permits - Notification (Adopted 04/10/01)
Rule 33.8	Part 70 Permits - Reopening of Permits (Adopted 10/12/93)
Rule 33.9	Part 70 Permits - Compliance Provisions (Adopted 04/10/01)
Rule 33.10	Part 70 Permits - General Part 70 Permits (Adopted 10/12/93)
Rule 34	Acid Deposition Control (Adopted 03/14/95)
Rule 35	Elective Emission Limits (Adopted 04/12/11)
Rule 36	New Source Review - Hazardous Air Pollutants (Adopted 10/06/98)
Rule 42	Permit Fees (Adopted 04/12/11)
Rule 44	Exemption Evaluation Fee (Adopted 04/08/08)
Rule 45	Plan Fees (Adopted 06/19/90)
Rule 45.2	Asbestos Removal Fees (Adopted 08/04/92)
Rule 47	Source Test, Emission Monitor, and Call-Back Fees (Adopted 06/22/99)
Rule 50	Opacity (Adopted 04/13/04)

Rule 52	Particulate Matter-Concentration (Grain Loading) (Adopted 04/13/04)
Rule 53	Particulate Matter-Process Weight (Adopted 04/13/04)
Rule 54	Sulfur Compounds (Adopted 06/14/94)
Rule 56	Open Burning (Adopted 11/11/03)
Rule 57	Incinerators (Adopted 01/11/05)
Rule 57.1	Particulate Matter Emissions from Fuel Burning Equipment (Adopted 01/11/05)
Rule 62.7	Asbestos - Demolition and Renovation (Adopted 09/01/92)
Rule 63	Separation and Combination of Emissions (Adopted 11/21/78)
Rule 64	Sulfur Content of Fuels (Adopted 04/13/99)
Rule 67	Vacuum Producing Devices (Adopted 07/05/83)
Rule 68	Carbon Monoxide (Adopted 04/13/04)
Rule 71	Crude Oil and Reactive Organic Compound Liquids (Adopted 12/13/94)
Rule 71.1	Crude Oil Production and Separation (Adopted 06/16/92)
Rule 71.2	Storage of Reactive Organic Compound Liquids (Adopted 09/26/89)
Rule 71.3	Transfer of Reactive Organic Compound Liquids (Adopted 06/16/92)
Rule 71.4	Petroleum Sumps, Pits, Ponds, and Well Cellars (Adopted 06/08/93)
Rule 71.5	Glycol Dehydrators (Adopted 12/13/94)
Rule 72	New Source Performance Standards (NSPS) (Adopted 09/9/08)
Rule 73	National Emission Standards for Hazardous Air Pollutants (NESHAPS (Adopted 09/9/08)
Rule 74	Specific Source Standards (Adopted 07/06/76)
Rule 74.1	Abrasive Blasting (Adopted 11/12/91)
Rule 74.2	Architectural Coatings (Adopted 01/12/10)
Rule 74.6	Surface Cleaning and Degreasing (Adopted 11/11/03 - effective 07/01/04)
Rule 74.6.1	Batch Loaded Vapor Degreasers (Adopted 11/11/03 - effective 07/01/04)
Rule 74.7	Fugitive Emissions of Reactive Organic Compounds at Petroleum Refineries and Chemical Plants (Adopted 10/10/95)
Rule 74.8	Refinery Vacuum Producing Systems, Waste-water Separators and Process Turnarounds (Adopted 07/05/83)
Rule 74.9	Stationary Internal Combustion Engines (Adopted 11/08/05)

Rule 74.10	Components at Crude Oil Production Facilities and Natural Gas Production and Processing Facilities (Adopted 03/10/98)
Rule 74.11	Natural Gas-Fired Residential Water Heaters-Control of NO _x (Adopted 05/11/10)
Rule 74.11.1	Large Water Heaters and Small Boilers (Adopted 09/14/99)
Rule 74.12	Surface Coating of Metal Parts and Products (Adopted 04/08/08)
Rule 74.15	Boilers, Steam Generators and Process Heaters (Adopted 11/08/94)
Rule 74.15.1	Boilers, Steam Generators and Process Heaters (Adopted 06/13/00)
Rule 74.16	Oil Field Drilling Operations (Adopted 01/08/91)
Rule 74.20	Adhesives and Sealants (Adopted 01/11/05)
Rule 74.23	Stationary Gas Turbines (Adopted 1/08/02)
Rule 74.24	Marine Coating Operations (Adopted 11/11/03)
Rule 74.24.1	Pleasure Craft Coating and Commercial Boatyard Operations (Adopted 01/08/02)
Rule 74.26	Crude Oil Storage Tank Degassing Operations (Adopted 11/08/94)
Rule 74.27	Gasoline and ROC Liquid Storage Tank Degassing Operations (Adopted 11/08/94)
Rule 74.28	Asphalt Roofing Operations (Adopted 05/10/94)
Rule 74.30	Wood Products Coatings (Adopted 06/27/06)
Rule 75	Circumvention (Adopted 11/27/78)
Rule 101	Sampling and Testing Facilities (Adopted 05/23/72)
Rule 102	Source Tests (Adopted 04/13/04)
Rule 103	Continuous Monitoring Systems (Adopted 02/09/99)
Rule 154	Stage 1 Episode Actions (Adopted 09/17/91)
Rule 155	Stage 2 Episode Actions (Adopted 09/17/91)
Rule 156	Stage 3 Episode Actions (Adopted 09/17/91)
Rule 158	Source Abatement Plans (Adopted 09/17/91)
Rule 159	Traffic Abatement Procedures (Adopted 09/17/91)
Rule 220	General Conformity (Adopted 05/09/95)
Rule 230	Notice to Comply (Adopted 9/9/08)

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