



DEPARTMENT OF HOMELAND SECURITY

Coast Guard

33 CFR Part 110

[USCG-2012-0152]

RIN 1625-AA01

Anchorage Regulations; Great Chebeague Island, ME

AGENCY: Coast Guard, DHS.

ACTION: Notice of proposed rulemaking.

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SUMMARY: The Coast Guard proposes to establish six special anchorage areas in the vicinity of Great Chebeague Island, Maine. This proposed action is necessary to facilitate safe navigation in that area and provide safe and secure anchorages for vessels not more than 20 meters in length. This action is intended to increase the safety of life and property surrounding Great Chebeague Island, improve the safety of anchored vessels, and provide for the overall safe and efficient flow of vessel traffic and commerce.

DATES: Comments and related material must be received by the Coast Guard on or before **[INSERT DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]**. Requests for public meetings must be received by the Coast Guard on or

before [INSERT DATE 21 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER].

ADDRESSES: You may submit comments identified by docket number USCG-2012-0152 using any one of the following methods:

(1) Federal eRulemaking Portal:

<http://www.regulations.gov>.

(2) Fax: 202-493-2251.

(3) Mail: Docket Management Facility (M-30), U.S. Department of Transportation, West Building Ground Floor, Room W12-140, 1200 New Jersey Avenue SE., Washington, DC 20590-0001.

(4) Hand delivery: Same as mail address above, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The telephone number is 202-366-9329.

To avoid duplication, please use only one of these four methods. See the "Public Participation and Request for Comments" portion of the SUPPLEMENTARY INFORMATION section below for instructions on submitting comments.

FOR FURTHER INFORMATION CONTACT: If you have questions on this proposed rule, call or e-mail Petty Officer William Ferretti, Waterways Management Branch, First Coast Guard District, telephone 617-223-8351, e-mail William.M.Ferretti@uscg.mil; or Lieutenant Isaac Slavitt,

Waterways Management Branch, First Coast Guard District,  
telephone 617-223-8385, e-mail Isaac.M.Slavitt@uscg.mil.

If you have questions on viewing or submitting material to  
the docket, call Renee V. Wright, Program Manager, Docket  
Operations, telephone 202-366-9826.

SUPPLEMENTARY INFORMATION:

Public Participation and Request for Comments

We encourage you to participate in this rulemaking by  
submitting comments and related materials. All comments  
received will be posted without change to  
<http://www.regulations.gov> and will include any personal  
information you have provided.

Submitting comments

If you submit a comment, please include the docket  
number for this rulemaking, indicate the specific section  
of this document to which each comment applies, and provide  
a reason for each suggestion or recommendation. You may  
submit your comments and material online at  
<http://www.regulations.gov>, or by fax, mail, or hand  
delivery, but please use only one of these means. If you  
submit a comment online, it will be considered received by  
the Coast Guard when you successfully transmit the comment.  
If you fax, hand deliver, or mail your comment, it will be  
considered as having been received by the Coast Guard when

it is received at the Docket Management Facility. We recommend that you include your name and a mailing address, an e-mail address, or a telephone number in the body of your document so that we can contact you if we have questions regarding your submission.

To submit your comment online, go to <http://www.regulations.gov>, type the docket number [USCG-2012-0152] in the "SEARCH" box and click "SEARCH." Click on "Submit a Comment" on the line associated with this rulemaking.

If you submit your comments by mail or hand delivery, submit them in an unbound format, no larger than 8½ by 11 inches, suitable for copying and electronic filing. If you submit comments by mail and would like to know that they reached the Facility, please enclose a stamped, self-addressed postcard or envelope. We will consider all comments and material received during the comment period and may change the rule based on your comments.

#### Viewing comments and documents

To view comments, as well as documents mentioned in this preamble as being available in the docket, go to <http://www.regulations.gov>, type the docket number [USCG-2012-0152] in the "SEARCH" box and click "SEARCH." Click on Open Docket Folder on the line associated with this

rulemaking. You may also visit the Docket Management Facility in Room W12-140 on the ground floor of the Department of Transportation West Building, 1200 New Jersey Avenue SE., Washington, DC 20590, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

#### Privacy Act

Anyone can search the electronic form of comments received into any of our dockets by the name of the individual submitting the comment (or signing the comment, if submitted on behalf of an association, business, labor union, etc.). You may review a Privacy Act notice regarding our public dockets in the January 17, 2008, issue of the Federal Register (73 FR 3316).

#### Public Meeting

We do not now plan to hold a public meeting. But, you may submit a request for one on or before **[INSERT DATE 21 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]** using one of the four methods specified under ADDRESSES. Please explain why you believe a public meeting would be beneficial. If we determine that one would aid this rulemaking, we will hold one at a time and place announced by a later notice in the Federal Register.

#### Basis and Purpose

The legal basis for the proposed rule is: 33 U.S.C. 471,

1221 through 1236, 2030, 2035, 2071; 33 CFR 1.05-1; and Department of Homeland Security Delegation No. 0170.1, which collectively authorize the Coast Guard to define anchorage grounds.

The rule is intended to reduce the risk of vessel collisions by creating six special anchorage areas surrounding Great Chebeague Island. This proposed rule would establish special anchorage areas in the northern, southern, eastern and western portions of Great Chebeague Island.

#### Discussion of Proposed Rule

The proposed rule would create six new special anchorage areas surrounding Great Chebeague Island, Maine. These six new special anchorage areas surrounding Great Chebeague Island will be referred to as Anchorages "A" through "F". The anchorages are lettered in alphabetical order moving counter-clockwise around the island starting at the west side of the northern tip of the island. All proposed coordinates are North American Datum 1983 (NAD 83).

Vessels not more than 20 meters in length are not required to sound signals as per Rule 35 of the Inland Navigation Rules (33 U.S.C. 2035) nor exhibit anchor lights or shapes as per Rule 30 of the Inland Navigation Rules (33 U.S.C 2030) when at anchor in a special anchorage area.

Additionally, mariners utilizing the anchorage areas are encouraged to contact local and state authorities, such as the local harbormaster, to ensure compliance with any additional applicable state and local laws. Such laws may involve, for example, compliance with direction from the local harbormaster when placing or using moorings within the anchorage.

### Regulatory Analyses

We developed this proposed rule after considering numerous statutes and executive orders related to rulemaking. Below we summarize our analyses based on 13 of these statutes or executive orders.

#### Executive Order 12866 and Executive Order 13563

This proposed rule is not a significant regulatory action under section 3(f) of Executive Order 12866, Regulatory Planning and Review, as supplemented by Executive Order 13563, and does not require an assessment of potential costs and benefits under section 6(a)(3) of that Order. The Office of Management and Budget has not reviewed it under that Order.

We expect minimal additional cost impacts on fishing or recreational boats anchoring because this rule would not affect normal surface navigation. Although this regulation may have some impact on the public, the potential impact

will be minimized for the following reasons: normal surface navigation will not be affected as this area has been historically used as a mooring field by the Town of Chebeague Island and the number of vessels using the anchorage is limited due to depth (less than or equal to 18 feet).

#### Small Entities

Under the Regulatory Flexibility Act (5 U.S.C. 601-612), we have considered whether this proposed rule would have a significant economic impact on a substantial number of small entities. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000.

The Coast Guard certifies under 5 U.S.C. 605(b) that this proposed rule would not have a significant economic impact on a substantial number of small entities. This proposed rule would affect the following entities, some of which might be small entities: the owners or operators of recreational and small fishing vessels intending to anchor in the waters surrounding Great Chebeague Island. The proposed rule would not have a significant economic impact on a substantial number of small entities for the following

reasons: normal surface navigation will not be affected as this area has been historically used as a mooring field by the Town of Chebeague Island and the number of vessels using the anchorage is limited due to depth (less than or equal to 18 feet).

If you think that your business, organization, or governmental jurisdiction qualifies as a small entity and that this rule would have a significant economic impact on it, please submit a comment (see ADDRESSES) explaining why you think it qualifies and how and to what degree this rule would economically affect it.

#### Assistance for Small Entities

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Public Law 104-121), we want to assist small entities in understanding this proposed rule so that they can better evaluate its effects on them and participate in the rulemaking. If the rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please contact Chief Petty Officer Robert Lubicz-Nawrocki, Waterways Management Branch, First Coast Guard District; telephone 617-223-8351, e-mail Robert.J.Lubicz-Nawrocki@uscg.mil. The Coast Guard will not retaliate against small entities

that question or complain about this proposed rule or any policy or action of the Coast Guard.

#### Collection of Information

This proposed rule would call for no new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520.).

#### Federalism

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on State or local governments and would either preempt State law or impose a substantial direct cost of compliance on them. We have analyzed this proposed rule under that Order and have determined that it does not have implications for federalism.

#### Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to contact the person listed in the "For Further Information Contact" section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places, or vessels.

#### Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531-1538) requires Federal agencies to assess the effects

of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 (adjusted for inflation) or more in any one year. Though this proposed rule would not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

#### Taking of Private Property

This proposed rule would not cause a taking of private property or otherwise have taking implications under Executive Order 12630, Governmental Actions and Interference with Constitutionally Protected Property Rights.

#### Civil Justice Reform

This proposed rule meets applicable standards in sections 3(a) and 3(b)(2) of Executive Order 12988, Civil Justice Reform, to minimize litigation, eliminate ambiguity, and reduce burden.

#### Protection of Children

We have analyzed this proposed rule under Executive Order 13045, Protection of Children from Environmental Health Risks and Safety Risks. This rule is not an economically significant rule and would not create an

environmental risk to health or risk to safety that might disproportionately affect children.

#### Indian Tribal Governments

This proposed rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it would not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

#### Energy Effects

We have analyzed this proposed rule under Executive Order 13211, Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution, or Use. We have determined that it is not a "significant energy action" under that order because it is not a "significant regulatory action" under Executive Order 12866 and is not likely to have a significant adverse effect on the supply, distribution, or use of energy. The Administrator of the Office of Information and Regulatory Affairs has not designated it as a significant energy action. Therefore, it does not require a Statement of Energy Effects under Executive Order 13211.

### Technical Standards

The National Technology Transfer and Advancement Act (NTTAA) (15 U.S.C. 272 note) directs agencies to use voluntary consensus standards in their regulatory activities unless the agency provides Congress, through the Office of Management and Budget, with an explanation of why using these standards would be inconsistent with applicable law or otherwise impractical. Voluntary consensus standards are technical standards (e.g., specifications of materials, performance, design, or operation; test methods; sampling procedures; and related management systems practices) that are developed or adopted by voluntary consensus standards bodies.

This proposed rule does not use technical standards. Therefore, we did not consider the use of voluntary consensus standards.

### Environment

We have analyzed this proposed rule under Department of Homeland Security Management Directive 023-01 and Commandant Instruction M16475.1D, which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (NEPA) (42 U.S.C. 4321-4370f), and have made a preliminary determination that this action is one of a category of actions which do not individually or

cumulatively have a significant effect on the human environment. We believe the proposed rule would be categorically excluded, under figure 2-1, paragraph (34)(f) of the Instruction because it involves the establishment of special anchorage grounds. We seek any comments or information that may lead to the discovery of a significant environmental impact from this proposed rule. A preliminary environmental analysis checklist is available in the docket where indicated under ADDRESSES.

List of Subjects in 33 CFR Part 110

Anchorage grounds.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 110 as follows:

PART 110--ANCHORAGE REGULATIONS

1. The authority citation for part 110 continues to read as follows:

Authority: 33 U.S.C. 471; 1221 through 1236, 2030, 2035, 2071; 33 CFR 1.05-1; Department of Homeland Security Delegation No. 0170.1.

2. Add § 110.3 to subpart A to read as follows:

§ 110.3 Great Chebeague Island, Maine.

(a) Anchorage "A". All of the waters enclosed by a line beginning at latitude 43° 45' 25.7" N, longitude 070° 06' 00.0" W; thence to latitude 43° 45' 32.5" N, longitude 070° 06' 06.7" W; thence to latitude 43° 45' 19.4" N, longitude

070° 06' 35.5" W; thence to latitude 43° 45' 6.2" N, longitude 70° 06' 23.1" W; thence to the point of beginning. This area is approximately 5,500 sq. yards, encompassing the northwestern coast of Great Chebeague Island.

(b) Anchorage "B". All of the waters enclosed by a line beginning at latitude 43° 45' 01.1" N, longitude 070° 06' 26.1" W; thence to latitude 43° 45' 17.0" N, longitude 070° 06' 41.0" W; thence to latitude 43° 45' 10.9" N, longitude 070° 07' 01.4" W; thence to latitude 43° 44' 59.7" N, longitude 070° 06' 52.0" W; thence to the point of beginning. This area is approximately 9,000 sq. yards, encompassing the northwestern coast of Great Chebeague Island.

(c) Anchorage "C". All of the waters enclosed by a line beginning at latitude 43° 44' 46.8" N, longitude 070° 07' 22.6" W; thence to latitude 43° 44' 58.1" N, longitude 070° 07' 40.6" W; thence to latitude 43° 43' 59.9" N, longitude 070° 08' 15.1" W; thence to latitude 43° 43' 54.9" N, longitude 070° 08' 04.1" W; thence to the point of beginning. This area is approximately 15,500 sq. yards, encompassing the western coast of Great Chebeague Island.

(d) Anchorage "D". All of the waters enclosed by a line beginning at latitude 43° 43' 42.1" N, longitude 070°

08' 09.2" W; thence to latitude 43° 43' 43.9" N, longitude 070° 08' 20.7" W; thence to latitude 43° 43' 30.6" N, longitude 070° 08' 25.1" W; thence to latitude 43° 43' 13.5" N, longitude 070° 08' 33.9" W; thence to latitude 43° 43' 12.4" N, longitude 070° 08' 26.5" W; thence to the point of beginning. This area is approximately 3,000 sq. yards, encompassing the southwestern coast of Great Chebeague Island.

(e) Anchorage "E". All of the waters enclosed by a line beginning at latitude 43° 43' 06.8" N, longitude 070° 08' 05.4" W; thence to latitude 43° 42' 57.1" N, longitude 070° 07' 41.6" W; thence to latitude 43° 43' 00.5" N, longitude 070° 07' 37.9" W; thence to latitude 43° 42' 59.8" N, longitude 070° 07' 31.2" W; thence to the point of beginning. This area is approximately 2,400 sq. yards, encompassing the southern coast of Great Chebeague Island.

(f) Anchorage "F". All of the waters enclosed by a line beginning at latitude 43° 42' 49.4" N, longitude 070° 07' 08.8" W; thence to latitude 43° 42' 56.7" N, longitude 070° 06' 49.2" W; thence to latitude 43° 43' 26.3" N, longitude 070° 06' 22.6" W; thence to latitude 43° 44' 15.2" N, longitude 070° 06' 12.9" W; thence to latitude 43° 44' 54.2" N, longitude 070° 05' 45.5" W; thence to latitude 43° 45' 18.0" N, longitude 070° 05' 39.2" W; thence to

latitude 43° 45' 31.4" N, longitude 070° 05' 42.5" W;  
thence to the point of beginning. This area is  
approximately 13,500 sq. yards, encompassing the eastern  
coast of Great Chebeague Island.

(g) Regulations: This area is principally for use by  
recreational craft. Temporary floats or buoys for marking  
anchors or moorings in place are allowed in this area.  
Fixed mooring piles or stakes are not allowed. All

moorings or anchors shall be placed well within the anchorage areas so that no portion of the hull or rigging will at any time extend outside of the anchorage.

Note: All anchoring in the areas is under the supervision of the Town of Chebeague Island Harbor Master or other such authority as may be designated by the authorities of the Town of Chebeague Island, Maine. All coordinates referenced use datum: NAD 83.

Dated: July 24, 2012

James B. McPherson  
Captain, U.S. Coast Guard  
Acting Commander, First Coast Guard District

[FR Doc. 2012-18825 Filed 08/01/2012 at 8:45 am;  
Publication Date: 08/02/2012]