

COMMITTEE ON HEALTH, HOSPITALS,
AND HUMAN SERVICES

BILL NO. 33-0228

Thirty-Third Legislature of the Virgin Islands

December 3, 2019

An Act amending title 27, chapter 1 of the Virgin Islands Code by adding a new subchapter Va establishing the Nurse Licensure Compact to create a multistate nursing license

PROPOSED BY: Senator Kurt A. Vialet

Be it enacted by the Legislature of the Virgin Islands:

SECTION 1. Title 27 of the Virgin Islands Code is amended by adding a new subchapter Va to read as follows:

“Subchapter Va. Nurse Licensure Compact

ARTICLE 1. Findings and Declaration of Purpose

The Nurse Licensure Compact is hereby enacted and entered into with all other jurisdictions that legally join in the Compact in the form substantially as the Compact appears in this section as follows.

The party states find:

(a) The health and safety of the public are affected by the compliance with and the effectiveness of enforcement activities related to state nurse licensure laws;

(b) Violations of nurse licensure and other laws regulating the practice of nursing may result in injury or harm to the public;

(c) The expanded mobility of nurses and the use of advanced communication technologies as part of our nation's health care delivery system require greater coordination and cooperation among states in the areas of nurse licensure and regulation;

(d) New practice modalities and technology make compliance with individuals state nurse licensure laws difficult and complex;

(e) The current system of duplicative licensure for nurses practicing in multiple states is cumbersome and redundant for both nurses and states; and

(f) Uniformity of nurse licensure requirements throughout the states promotes public safety and public health benefits;

The general purposes of this Compact are to:

(a) Facilitate the states' responsibility to protect the health and safety of the public;

(b) Ensure and encourage the cooperation of party states in the areas of nurse licensure and regulation;

(c) Facilitate the exchange of information between party states in the areas of nurse regulation, investigation, and adverse actions;

(d) Promote compliance with the laws governing the practice of nursing in each jurisdiction;

(e) Invest all party states with the authority to hold a nurse accountable for meeting all state practice laws in the state in which the patient is located at the time care is rendered through the mutual recognition of party state licenses;

- 1 (f) Decrease redundancies in the consideration and issuance of nurse licenses;
2 and
3 (g) Provide opportunities for interstate practice by nurses who meet uniform
4 licensure requirements.

5 **ARTICLE 2. Definitions**

6 As used in this Compact:

- 7 (a) “Adverse action” means any administrative, civil, equitable or criminal action
8 permitted by a state’s laws which is imposed by a licensing board or other authority against a
9 nurse, including actions against an individual’s license or multistate licensure privilege such as
10 revocation, suspension, probation, monitoring of the licensee, limitation on the licensee’s
11 practice, or any other encumbrance on licensure affecting a nurse’s authorization to practice,
12 including issuance of a cease and desist action.
- 13 (b) “Alternative program” means a non-disciplinary monitoring program approved by
14 a licensing board.
- 15 (c) “Commission” means the Interstate Commission of Nurse Licensure Compact
16 Administrators established by this compact.
- 17 (d) “Compact” means the Nurse Licensure Compact recognized, established, and
18 entered into by the state under this compact.
- 19 (e) “Coordinated licensure information system” means an integrated process for
20 collecting, storing and sharing information on nurse licensure and enforcement activities
21 related to nurse licensure laws that is administered by a nonprofit organization composed of
22 and controlled by licensing boards.
- 23 (f) “Current significant investigative information” means either:

(1) Investigative information that a licensing board, after a preliminary inquiry that includes notification and an opportunity for the nurse to respond, if required by state law, has reason to believe is not groundless and, if proved true, would indicate more than a minor infraction; or

(2) Investigative information that indicates that the nurse represents an immediate threat to public health and safety regardless of whether the nurse has been notified and had an opportunity to respond.

(g) “Encumbrance” means a revocation or suspension of, or any limitation on, the full and unrestricted practice of nursing imposed by a licensing board.

(h) “Home state” means the party state which is the nurse’s primary state of residence.

(i) “Licensing board” means the party state’s regulatory body responsible for issuing nurse licenses.

(j) “Multistate license” means a license to practice as a registered or a licensed practical/vocational nurse (LPN/VN) issued by a home state licensing board that authorizes the licensed nurse to practice in all party states under a multistate licensure privilege.

(k) “Multistate licensure privilege” means a legal authorization associated with a multistate license permitting the practice of nursing as either a registered nurse (RN) or licensed practical/vocational nurse LPN/VN in a remote state.

(l) “Nurse” means RN or LPN/VN, as those terms are defined by each party state’s practice laws.

(m) “Party state” means any state that has adopted this Compact.

(n) “Remote state” means a party state, other than the home state.

(o) “Single state license” means a nurse license issued by a party state that authorizes practice only within the issuing state and does not include a multistate licensure privilege to practice in any other party state.

(p) “State” means a state, territory or possession of the United States and the District of Columbia.

(q) “State practice laws” means a party state’s laws, rules and regulations that govern the practice of nursing, define the scope of nursing practice, and create the methods and grounds for imposing discipline. “State practice laws” do not include requirements necessary to obtain and retain a license, except for qualifications or requirements of the home state.

ARTICLE 2. General Provisions and Jurisdiction

(a) A multistate license to practice registered or licensed practical/vocational nursing issued by a home state to a resident in the state will be recognized by each party state as authorizing a nurse to practice as a RN or as a LPN/VN, under a multistate licensure privilege, in each party state.

(b) A state must implement procedures for considering the criminal history records of applicants for initial multistate license or licensure by endorsement. Such procedures shall include the submission of fingerprints or other biometric-based information by applicants for the purpose of obtaining an applicant’s criminal history record information from the Federal Bureau of Investigation and the agency responsible for retaining the state’s criminal records.

(c) Each party state shall require the following for an applicant to obtain or retain a multistate license in the home state:

(1) Meets the home state’s qualifications for licensure or renewal of licensure, as well as, all other applicable state laws;

(2) Either

1 (A) has graduated or is eligible to graduate from a licensing board-
2 approved RN or LPN/VN prelicensure education program; or

3 (B) has graduated from a foreign RN or LPN/VN prelicensure education
4 program that

5 (i) has been approved by the authorized accrediting body in the
6 applicable country; and

7 (ii) has been verified by an independent credentials review agency
8 to be comparable to a licensing board-approved prelicensure education
9 program;

10 (3) Has graduated from a foreign prelicensure education program, if not taught
11 in English, or if English is not the individual's native language, successfully passed an
12 English proficiency examination that includes the components of reading, speaking,
13 writing and listening;

14 (4) Has successfully passed an NCLEX-RN or NCLEX-PN Examination or
15 recognized predecessor, as applicable;

16 (5) Is eligible for or holds an active, unencumbered license;

17 (6) Has submitted, in connection with an application for initial licensure or
18 licensure by endorsement, fingerprints or other biometric data for the purpose of
19 obtaining criminal history record information from the Federal Bureau of Investigation
20 and the agency responsible for retaining the state's criminal records;

21 (7) Has not been convicted or found guilty, or has entered into an agreed
22 disposition, of a felony offense under applicable state or federal criminal law;

1 (8) Has not been convicted or found guilty, or has entered into an agreed
2 disposition, of a misdemeanor offense related to the practice of nursing as determined on
3 a case-by-case basis;

4 (9) Is not currently enrolled in an alternative program;

5 (10) Is subject to self-disclosure requirements regarding current participation in
6 an alternative program; and

7 (11) Has a valid United States Social Security number.

8 (d) All party states shall be authorized, in accordance with existing state due process
9 law to take adverse action against a nurse's multistate licensure privilege such as revocation,
10 suspension, probation or any other action that affects a nurse's authorization to practice under
11 a multistate licensure privilege, including cease and desist actions. If a party state takes
12 action, it shall promptly notify the administrator of the coordinated licensure information
13 system. The administrator of the coordinated licensure information system shall promptly
14 notify the home state of any such actions by remote states.

15 (e) A nurse practicing in a party state must comply with the state practice laws of the
16 state in which the client is located at the time service is provided. The practice of nursing is
17 not limited to patient care but shall include all nursing practice as defined by the state practice
18 laws of the party state in which the client is located. The practice of nursing in a party state
19 under a multistate licensure privilege will subject a nurse to the jurisdiction of the licensing
20 board, the courts and the laws of the party state in which the client is located at the time
21 service is provided.

22 (f) Individuals not residing in a party state shall continue to be able to apply for a
23 party state's single-state license as provided under the laws of each party state. However, the
24 single-state license granted to these individuals will not be recognized as granting the privilege

1 to practice nursing in any other party state. Nothing in this Compact shall affect the
2 requirements established by a party state for the issuance of a single-state license.

3 (g) Any nurse holding a home state multistate license, on the effective date of this
4 Compact, may retain and renew the multistate license issued by the nurse's then-current home
5 state, provided that:

6 (1) A nurse, who changes primary state of residence after this Compact's
7 effective date, must meet all applicable Article 2(c) requirements to obtain a multistate
8 license from a new home state.

9 (2) A nurse who fails to satisfy the multistate licensure requirements in Article
10 2(c) due to a disqualifying event occurring after this Compact's effective date shall be
11 ineligible to retain or renew a multistate license, and the nurse's multistate license shall
12 be revoked or deactivated in accordance with applicable rules adopted by the Interstate
13 Commission of Nurse Licensure Compact Administrators ("Commission").

14 **ARTICLE 3. Applications for Licensure in a Party State**

15 (a) Upon application for a multistate license, the licensing board in the issuing party
16 state shall ascertain, through the coordinated licensure information system, whether the
17 applicant has ever held, or is the holder of a license issued by any other state, whether there
18 are any encumbrances on any license or multistate licensure privilege held by the applicant,
19 whether any adverse action has been taken against any license or multistate licensure privilege
20 held by the applicant and whether the applicant is currently participating in an alternative
21 program.

22 (b) A nurse may hold a multistate license, issued by the home state, in only one-party
23 state at a time.

(c) If a nurse changes primary state of residence by moving between two party states, the nurse must apply for licensure in the new home state, and the multistate license issued by the prior home state will be deactivated in accordance with applicable rules adopted by the Commission.

(1) The nurse may apply for licensure in advance of a change in primary state of residence.

(2) A multistate license shall not be issued by the new home state until the nurse provides satisfactory evidence of a change in primary state of residence to the new home state and satisfies all applicable requirements to obtain a multistate license from the new home state.

(3) If a nurse changes primary state of residence by moving from a party state to a non-party state, the multistate license issued by the prior home state will convert to a single-state license, valid only in the former home state.

ARTICLE 4. Additional Authorities Invested in Party State Licensing Boards

(a) In addition to other powers conferred by state law, a licensing board shall have the authority to:

(1) Take adverse action against a nurse's multistate licensure privilege to practice within that party state.

(A) Only the home state shall have the power to take adverse action against a nurse's license issued by the home state.

(B) For purposes of taking adverse action, the home state licensing board shall give the same priority and effect to reported conduct received from a remote state as it would if such conduct had occurred within the home state. In so doing, the home state shall apply its own state laws to determine appropriate action.

1 (2) Issue cease and desist orders or impose an encumbrance on a nurse's
2 authority to practice within that party state.

3 (3) Complete any pending investigations of a nurse who changes primary state
4 of residence during the course of such investigations. The licensing board shall also
5 have the authority to take appropriate action(s) and shall promptly report the conclusions
6 of such investigations to the administrator of the coordinated licensure information
7 system. The administrator of the coordinated licensure information system shall
8 promptly notify the new home state of any such actions.

9 (4) Issue subpoenas for both hearings and investigations that require the
10 attendance and testimony of witness, as well as, the production of evidence. Subpoenas
11 issued by a licensing board in a party state for the attendance and testimony of witnesses
12 or the production of evidence from another party state shall be enforced in the latter state
13 by any court of competent jurisdiction, according to the practice and procedure of that
14 court applicable to subpoenas issued in proceedings pending before it. The issuing
15 authority shall pay any witness fees, travel expenses, mileage and other fees required by
16 the service statutes of the state in which the witnesses or evidence are located.

17 (5) Obtain and submit, for each nurse licensure applicant, fingerprint or other
18 biometric-based information to the Federal Bureau of Investigation for criminal
19 background checks, receive the results of the Federal Bureau of Investigation record
20 search on criminal background checks and use the results in making licensure decisions.

21 (6) If otherwise permitted by state law, recover from the affected nurse the costs
22 of investigations and disposition of cases resulting from any adverse action taken against
23 that nurse.

1 (7) Take adverse action based on the factual findings of the remote state,
2 provided that the licensing board follows its own procedures for taking such adverse
3 action.

4 (8) If adverse action is taken by home state against a nurse's multistate license,
5 the nurse's multistate licensure privilege to practice in all other party states shall be
6 deactivated until all encumbrances have been removed from the multistate license. All
7 home state disciplinary orders that impose adverse action against a nurse's multistate
8 license shall include a statement that the nurse's multistate licensure privilege is
9 deactivated in all party states during the pendency of the order.

10 (9) Nothing in this Compact shall override a party state's decision that
11 participation in an alternative program may be used in lieu of adverse action. The home
12 state licensing board shall deactivate the multistate licensure privilege under the
13 multistate license of any nurse for the duration of the nurse's participation in an
14 alternative program.

15 **ARTICLE 5. Coordinated Licensure Information System and Exchange of Information**

16 (a) All party states shall participate in a coordinated licensure information system of
17 all licensed RNs and LPNs/VNs. This system will include information on the licensure and
18 disciplinary history of each nurse, as submitted by party states, to assist in the coordination of
19 nurse licensure and enforcement efforts.

20 (b) The Commission, in consultation with the administrator of the coordinated
21 licensure information system, shall formulate necessary and proper procedures for the
22 identification, collection and exchange of information under this Compact.

23 (c) All licensing boards shall promptly report to the coordinated licensure information
24 system any adverse action, any current significant investigative information, denials of

1 applications (with the reasons for such denials) and nurse participation in alternative programs
2 known to the licensing board regardless of whether such participation is deemed nonpublic or
3 confidential under state law.

4 (d) Current significant investigative information and participation in nonpublic or
5 confidential alternative programs shall be transmitted through the coordinated licensure
6 information system only to party state licensing boards.

7 (e) Notwithstanding any other provision of law, all party state licensing boards
8 contributing information to the coordinated licensure information system may designate
9 information that may not be shared with non-party states or disclosed to other entities or
10 individuals without the express permission of the contributing state.

11 (f) Any personally identifiable information obtained from the coordinated licensure
12 information system by a party state licensing board shall not be shared with non-party states or
13 disclosed to other entities or individuals except to the extent permitted by the laws of the party
14 state contributing the information.

15 (g) Any information contributed to the coordinated licensure information system that
16 is subsequently required to be expunged by the laws of the part state contributing that
17 information shall also be expunged from the coordinated licensure information system.

18 (h) The Compact administrator of each party state shall furnish a uniform data set to
19 the Compact administrator of each other party state, which shall include, at a minimum:

- 20 (1) Identifying information;
- 21 (2) Licensure data;
- 22 (3) Information related to alternative program participation; and
- 23 (4) Other information that may facilitate the administration of this Compact, as
24 determined by Commission rules.

(i) The Compact administrator of a party state shall provide all investigative documents and information requested by another party state.

ARTICLE 6. Establishment of the Interstate Commission of Nurse Licensure Compact Administrators

(a) The party states hereby create and establish a joint public entity known as the Interstate Commission of Nurse Licensure Compact Administrators.

(1) The Commission is an instrumentality of the party states.

(2) Venue is proper, and judicial proceedings by or against the Commission shall be brought solely and exclusively, in a court of competent jurisdiction where the principal office of the Commission is located. The Commission may waive venue and jurisdictional defenses to the extent it adopts or consents to participate in alternative dispute resolution proceedings.

(3) Nothing in this Compact shall be construed to be a waiver of sovereign immunity.

(b) Membership, Voting and Meetings

(1) Each party state shall have and be limited to one administrator. The head of the state licensing board of designee shall be the administrator of this Compact for each party state. Any administrator may be removed or suspended from office as provided by the law of the state from which the Administrator is appointed. Any vacancy occurring in the Commission shall be filled in accordance with the laws of the party state in which the vacancy exists.

(2) Each administrator shall be entitled to one (1) vote with regard to the promulgation of rules and creation of bylaws and shall otherwise have an opportunity to participate in the business and affairs of the Commission. An administrator shall vote in

1 person or by such other means as provided in the bylaws. The bylaws may provide for
2 an administrator's participation in meetings by telephone or other means of
3 communication.

4 (3) The Commission shall meet at least once during each calendar year.
5 Additional meetings shall be held as set forth in the bylaws or rules of the Commission.

6 (4) All meetings shall be open to the public, and public notice of meetings shall
7 be given in the same manner as required under the rulemaking provisions in Article 7.

8 (5) The Commission may convene in a closed, nonpublic meeting if the
9 Commission must discuss:

10 (A) Noncompliance of a party state with its obligations under this
11 Compact;

12 (B) The employment, compensation, discipline or other personnel matters,
13 practices or procedures related to specific employees or other matters related to the
14 Commission's internal personnel practices and procedures;

15 (C) Current, threatened or reasonably anticipated litigation;

16 (D) Negotiation of contracts for the purchase or sale of goods, services or
17 real estate;

18 (E) Accusing any person of a crime or formally censuring any person;

19 (F) Disclosure of trade secrets or commercial or financial information that
20 is privileged or confidential;

21 (G) Disclosure of information of a personal nature where disclosure would
22 constitute a clearly unwarranted invasion of personal privacy;

23 (H) Disclosure of investigatory records compiled for law enforcement
24 purposes;

1 (I) Disclosure of information related to any reports prepared by or on
2 behalf of the Commission for the purpose of investigation of compliance with this
3 Compact; or

4 (J) Matters specifically exempted from disclosure by federal or state
5 statute.

6 (6) If a meeting, or portion of a meeting, is closed pursuant to this provision, the
7 Commission's legal counsel or designee shall certify that the meeting may be closed and
8 shall reference each relevant exempting provision. The Commission shall keep minutes
9 that fully and clearly describe all matters discussed in a meeting and shall provide a full
10 and accurate summary of actions taken, and the reasons therefor, including a description
11 of the views expressed. All documents considered in connection with an action shall be
12 identified in such minutes. All minutes and documents of a closed meeting shall remain
13 under seal, subject to release by a majority vote of the Commission or order of a court of
14 competent jurisdiction.

15 (c) The Commission shall, by a majority vote of the administrators, prescribe bylaws
16 or rules to govern its conduct as may be necessary or appropriate to carry out the purposes and
17 exercise the powers of this Compact, including but not limited to:

18 (1) Establishing the fiscal year of the Commission;

19 (2) Providing reasonable standards and procedures:

20 (A) For the establishment and meetings of other committees; and

21 (B) Governing any general or specific delegation of any authority or
22 function of the Commission;

23 (3) Providing reasonable procedures for calling and conducting meetings of the
24 Commission, ensuring reasonable advance notice of all meetings and providing an

1 opportunity for attendance of such meetings by interested parties, with enumerated
2 exceptions designed to protect the public's interest, the privacy of individuals, and
3 proprietary information, including trade secrets. The Commission may meet in closed
4 session only after a majority of the administrators vote to close a meeting in whole or in
5 part. As soon as practicable, the Commission must make public a copy of the vote to
6 close the meeting revealing the vote of each administrator, with no proxy votes allowed;

7 (4) Establishing the titles, duties and authority and reasonable procedures for the
8 election of the officers of the Commission;

9 (5) Providing reasonable standards and procedures for the establishment of the
10 personnel policies and programs of the Commission. Notwithstanding any civil service
11 or other similar laws of any party state, the bylaws shall exclusively govern the
12 personnel policies and programs of the Commission; and

13 (6) Providing a mechanism for winding up the operations of the Commission
14 and the equitable disposition of any surplus funds that may exist after the termination of
15 this Compact after the payment or reserving of all of its debts and obligations;

16 (d) The Commission shall publish its bylaws and rules, and any amendments thereto,
17 in a convenient form on the website of the Commission.

18 (e) The Commission shall maintain its financial records in accordance with the
19 bylaws.

20 (f) The Commission shall meet and take such actions as are consistent with the
21 provisions of this Compact and the bylaws.

22 (g) The Commission shall have the following powers:

1 (1) To promulgate uniform rules to facilitate and coordinate implementation and
2 administration of this Compact. The rules shall have the force and effect of law and
3 shall be binding in all party states;

4 (2) To bring and prosecute legal proceedings or actions in the name of the
5 Commission, provided that the standing of any licensing board to sue or be sued under
6 applicable law shall not be affected;

7 (3) To purchase and maintain insurance and bonds;

8 (4) To borrow, accept or contract for services of personnel, including, but not
9 limited to, employees of a party state or nonprofit organizations;

10 (5) To cooperate with other organizations that administer state compacts related
11 to the regulation of nursing, including but not limited to sharing administrative or staff
12 expenses, office space or other resources;

13 (6) To hire employees, elect or appoint officers, fix compensation, define duties,
14 grant such individuals appropriate authority to carry out the purposes of this Compact,
15 and to establish the Commission's personnel policies and programs relating to conflicts
16 of interest, qualifications of personnel and other related personnel matters;

17 (7) To accept any and all appropriate donations, grants and gifts of money,
18 equipment, supplies materials and services, and to receive, utilize and dispose of the
19 same; provided that at all times the Commission shall avoid any appearance of
20 impropriety or conflict of interest;

21 (8) To lease, purchase, accept appropriate gifts or donations of, or otherwise to
22 own, hold improve or use, any property, whether real, personal or mixed; provided that
23 at all times the Commission shall avoid any appearance of impropriety;

1 (9) To sell, convey, mortgage, pledge, lease, exchange, abandon or otherwise
2 dispose of any property, whether real, personal or mixed;

3 (10) To establish a budget and make expenditures;

4 (11) To borrow money;

5 (12) To appoint committees, including advisory committees comprised of
6 administrators, state nursing regulators, state legislators or their representatives, and
7 consumer representatives, and other such interested persons;

8 (13) To provide and receive information from, and to cooperate with, law
9 enforcement agencies;

10 (14) To adopt and use an official seal; and

11 (15) To perform such other functions as may be necessary or appropriate to
12 achieve the purposes of this Compact consistent with the state regulation of nurse
13 licensure and practice.

14 (h) Financing of the Commission

15 (1) The Commission shall pay, or provide for the payment of, the reasonable
16 expenses of its establishment, organization and ongoing activities.

17 (2) The Commission may also levy on and collect an annual assessment from each
18 party state to cover the cost of its operations, activities and staff in its annual budget as
19 approved each year. The aggregate annual assessment amount, if any, shall be allocated
20 based upon a formula to be determined by the Commission, which shall promulgate a
21 rule that is binding upon all party states.

22 (3) The Commission shall not incur obligations of any kind prior to securing the
23 funds adequate to meet the same; nor shall the Commission pledge the credit of any of
24 the party states, except by, and with the authority of, such party state.

1 (4) The Commission shall keep accurate accounts of all receipts and
2 disbursements. The receipts and disbursements of the Commission shall be subject to
3 the audit and accounting procedures established under its bylaws. However, all receipts
4 and disbursements of funds handled by the Commission shall be audited yearly by a
5 certified or licensed public accountant, and the report of the audit shall be included in
6 and become part of the annual report of the Commission.

7 (i) Qualified Immunity, Defense and indemnification

8 (1) The administrators, officers, executive director, employees and
9 representatives of the Commission shall be immune from suit and liability, either
10 personally or in their official capacity, for any claim for damage to or loss of property or
11 personal injury or other civil liability caused by or arising out of any actual or alleged
12 act, error or omission that occurred, or that the person against whom the claim is made
13 had a reasonable basis for believing occurred, within the scope of Commission
14 employment, duties or responsibilities; provided that nothing in this paragraph shall be
15 construed to protect any such person from suit or liability for any damage, loss, injury or
16 liability caused by the intentional, willful or wanton misconduct of that person.

17 (2) The Commission shall defend any administrator, officer, executive director,
18 employee or representative of the Commission in any civil action seeking to impose
19 liability arising out of any actual or alleged act, error or omission that occurred within
20 the scope of Commission employment, duties or responsibilities, or that the person
21 against whom the claim is made had a reasonable basis for believing occurred within the
22 scope of Commission employment, duties or responsibilities; provided that nothing
23 herein shall be construed to prohibit that person from retaining his or her own counsel;

1 and provided further that the actual or alleged act, error or omission did not result from
2 that person's intentional, willful or wanton misconduct.

3 (3) The Commission shall indemnify and hold harmless any administrator,
4 officer, executive director, employee or representative of the Commission for the
5 amount of any settlement or judgement obtained against that person arising out of any
6 actual or alleged act, error or omission that occurred within the scope of Commission
7 employment, duties or responsibilities, or that such person had a reasonable basis for
8 believing occurred within the scope of Commission employment, duties or
9 responsibilities, provided that the actual or alleged act, error or omission did not result
10 from the intentional, willful or wanton misconduct of that person.

11 **ARTICLE 7. Rulemaking**

12 (a) The Commission shall exercise its rulemaking powers pursuant to the criteria set
13 forth in this Article and the rules adopted thereunder. Rules and amendments shall become
14 binding as of the date specified in each rule or amendment and shall have the same force and
15 effect as provisions of this Compact.

16 (b) Rules or amendments to the rules shall be adopted at a regular or special meeting
17 of the Commission.

18 (c) Prior to promulgation and adoption of a final rule or rules by the Commission, and
19 at least sixty (60) days in advance of the meeting at which the rule will be considered and
20 voted upon, the Commission shall file a notice of proposed rulemaking:

21 (1) On the website of the Commission; and

22 (2) On the website of each licensing board or the publication in which each state
23 would otherwise publish proposed rules.

24 (d) The notice of proposed rulemaking shall include:

1 (1) The proposed time, date and location of the meeting in which the rule will be
2 considered and voted upon;

3 (2) The text of the proposed rule or amendment, and the reason for the proposed
4 rule;

5 (3) A request for comments on the proposed rule from any interested person;
6 and

7 (4) The manner in which interested persons may submit notice to the
8 Commission of their intention to attend the public hearing and any written comments.

9 (e) Prior to adoption of a proposed rule, the Commission shall allow persons to submit
10 written data, facts, opinions and arguments, which shall be made available to the public.

11 (f) The Commission shall grant an opportunity for a public hearing before it adopts a
12 rule or amendment.

13 (g) The Commission shall publish the place, time and date of the scheduled public
14 hearing.

15 (1) Hearings shall be conducted in a manner providing each person who wishes
16 to comment a fair and reasonable opportunity to comment orally or in writing. All
17 hearings will be recorded, and a copy will be made available upon request.

18 (2) Nothing in this section shall be construed as requiring a separate hearing on
19 each rule. Rules may be grouped for the convenience of the Commission at hearings
20 required by this section.

21 (h) If no one appears at the public hearing, the Commission may proceed with
22 promulgation of the proposed rule.

1 (i) Following the scheduled hearing date, or by the close of business on the scheduled
2 hearing date if the hearing was not held, the Commission shall consider all written and oral
3 comments received.

4 (j) The Commission shall, by majority vote of all administrators, take final action on
5 the proposed rule and shall determine the effective date of the rule, if any, based on the
6 rulemaking record and the full text of the rule.

7 (k) Upon determination that an emergency exists, the Commission may consider and
8 adopt an emergency rule without prior notice and opportunity for comment or hearing,
9 provided that the usual rulemaking procedures provided in this Compact and in this section
10 shall be retroactively applied to the rule as soon as reasonable possible, in no event later than
11 ninety (90) days after the effective date of the rule. For the purposes of this provision, an
12 emergency rule is one that must be adopted immediately in order to:

13 (1) Meet an imminent threat to public health, safety or welfare;

14 (2) Prevent a loss of Commission or party state funds; or

15 (3) Meet a deadline for the promulgation of an administrative rule that is
16 required by federal law or rule.

17 (l) The Commission may direct revisions to a previously adopted rule or amendment
18 for purposes of correcting typographical errors, errors in format, errors in consistency or
19 grammatical errors. Public notice of any revisions shall be posted on the website of the
20 Commission. The revision shall be subject to challenge by any person for a period of thirty
21 (30) days after posting. The revision may be challenged only on grounds that the revision
22 results in a material change to a rule. A challenge shall be made in writing, and delivered to
23 the Commission, prior to the end of the notice period. If no challenge is made, the revision

will take effect without further action. If the revision is challenged, the revision may not take effect without the approval of the Commission.

ARTICLE 8. Oversight, Dispute Resolution and Enforcement

(a) Oversight

(1) Each party state shall enforce this Compact and take all actions necessary and appropriate to effectuate this Compact's purposes and intent.

(2) The Commission shall be entitled to receive service of process in any proceeding that may affect the powers, responsibilities or actions of the Commission, and shall have standing to intervene in such a proceeding for all purposes. Failure to provide service of process in such proceeding to the Commission shall render a judgement or order void as to the Commission, this Compact or promulgated rules.

(b) Default, Technical Assistance and Termination

(1) If the Commission determines that a party state has defaulted in the performance of its obligations or responsibilities under this Compact or the promulgated rules, the Commission shall:

(A) Provide written notice to the defaulting state and other party states of the nature of the default, the proposed means of curing the default or any other action to be taken by the Commission; and

(B) Provide remedial training and specific technical assistance regarding the default.

(2) If a state in default fails to cure the default, the defaulting state's membership in this Compact may be terminated upon an affirmative vote of a majority of the administrators, and all rights, privileges and benefits conferred by this Compact may be terminated on the effective date of termination. A cure of the default does not

1 relieve the offending state of obligations or liabilities incurred during the period of
2 default.

3 (3) Termination of membership in this Compact shall be imposed only after all
4 other means of securing compliance have been exhausted. Notice of suspension or
5 termination shall be given by the Commission to the governor of the defaulting state and
6 to the executive officer of the defaulting state's licensing board and each of the party
7 states.

8 (4) A state whose membership in this Compact has been terminated is
9 responsible for all assessments, obligations and liabilities incurred through the effective
10 date of termination, including obligations that extend beyond the effective date of
11 termination.

12 (5) The Commission shall not bear any costs related to a state that is found to be
13 in default or whose membership in this Compact has been terminated unless agreed
14 upon in writing between the Commission and the defaulting state.

15 (6) The defaulting state may appeal the action of the Commission by petitioning
16 the U.S. District Court for the District of Columbia or the federal district in which the
17 Commission has its principal offices. The prevailing party shall be awarded all costs of
18 such litigation, including reasonable attorney's fees.

19 (c) Dispute Resolution

20 (1) Upon request by a party state, the Commission shall attempt to resolve
21 disputes related to the Compact that arise among party states and between party and non-
22 party states.

23 (2) The Commission shall promulgate a rule providing for both mediation and
24 binding dispute resolution for disputes, as appropriate.

1 (3) In the event the Commission cannot resolve disputes among party states
2 arising under this Compact:

3 (A) The party states may submit the issues in dispute to an arbitration panel,
4 which will be comprised of individuals appointed by the Compact administrator in
5 each of the affected party states and an individual mutually agreed upon by the
6 Compact administrators of all the party states involved in the dispute.

7 (B) The decision of a majority of the arbitrators shall be final and binding.

8 (d) Enforcement

9 (1) The Commission, in the reasonable exercise of its discretion, shall enforce
10 the provisions and rules of this Compact.

11 (2) By majority vote, the Commission may initiate legal action in the U.S.
12 District Court for the District of Columbia or the federal district in which the
13 Commission has its principal offices against a party state that is in default to enforce
14 compliance with the provisions of this Compact and its promulgated rules and bylaws.
15 The relief sought may include both injunctive relief and damages. In the event judicial
16 enforcement is necessary, the prevailing party shall be awarded all costs of such
17 litigation, including reasonable attorneys' fees.

18 (3) The remedies herein shall not be the exclusive remedies of the Commission.
19 The Commission may pursue any other remedies available under federal or state law.

20 **ARTICLE 9. Effective Date, Withdrawal and Amendment**

21 (a) This Compact shall become effective and binding on the earlier of the date of
22 legislative enactment of this Compact into law by no less than twenty-six (26) states or
23 December 31, 2019. All party states to this Compact, that also were parties to the prior Nurse
24 Licensure Compact, superseded by this Compact, (Prior Compact), shall be deemed to have

1 withdrawn from said Prior Compact within six (6) months after the effective date of this
2 Compact.

3 (b) Each party state to this Compact shall continue to recognize a nurse's multistate
4 licensure privilege to practice in that party state issued under the Prior Compact until such
5 party state has withdrawn from the Prior Compact.

6 (c) Any party state may withdraw from this Compact by enacting a statute repealing
7 the same. A party state's withdrawal shall not take effect until six (6) months after enactment
8 of the repealing statute.

9 (d) A party state's withdrawal or termination shall not affect the continuing
10 requirement of the withdrawing or terminated state's licensing board to report adverse actions
11 and significant investigations occurring prior to the effective date of such withdrawal or
12 termination.

13 (e) Nothing contained in this Compact shall be construed to invalidate or prevent any
14 nurse licensure agreement or other cooperative arrangement between a party state and a non-
15 party state that is made in accordance with the other provisions of this Compact.

16 (f) This Compact may be amended by the party states. No amendment to this
17 Compact shall become effective and binding upon the party states unless and until it is enacted
18 into laws of all party states.

19 (g) Representatives of non-party states to this Compact shall be invited to participate
20 in the activities of the Commission, on a nonvoting basis, prior to the adoption of the Compact
21 by all states.

22 **ARTICLE 10. Construction and Severability**

23 (a) The Compact shall be liberally construed so as to effectuate the purposes thereof.

1 The provisions of this Compact shall be severable, and if any phrase, clause,
2 sentence or provision of this Compact is declared to be contrary to the constitution of
3 any party state or of the United States, or if the applicability thereof to any government,
4 agency, person or circumstance is held invalid, the validity of the remainder of this
5 Compact and the applicability thereof to any government, agency, person or
6 circumstance shall not be affected thereby.

(b) If this Compact shall be contrary to the constitution of any party state, this Compact shall remain in full force and effect as to the remaining party states and in full force and effect as to the party state affected as to all severable matters.

10 **BILL SUMMARY**

11 This Bill adopts the Nurse Licensure Compact in the Virgin Islands thereby creating a
12 multistate nursing license. Article 1 outlines the purpose of the Compact. Article 2 defines
13 terms as used in the subchapter. Article 3 details the general provisions and jurisdiction of the
14 Compact, and Article 4 provides additional authorities invested in party state licensing boards.
15 Article 5 provides for a coordinated licensure information system and for the exchange of
16 information. Article 6 establishes the Interstate Commission of Nurse Licensure Compact
17 Administrators. Article 7 sets forth rulemaking powers of the Commission. Article 8 provides
18 for oversight, dispute resolution, and enforcement of the Compact. Article 9 outlines the
19 effective date and provisions for amendment of the Compact, and also requirements for
20 withdrawal from the Compact. Article 10 addresses construction and severability.