REPORT OF THE
NATIONAL COLLEGIATE ATHLETIC ASSOCIATION
DIVISION I CHAMPIONSHIPS/SPORTS MANAGEMENT CABINET

Teleconference
June 25, 2009

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Participants:

David Blank, Elon University
Sherri Booker, Atlantic Sun Conference
Greg Burke, Northwestern State University
Dwight Datcher, Howard University
Susan Delaney-Scheetz, Pennsylvania State University
Connie Dillon, University of Oklahoma
Jim Fiore, Stony Brook University
Tom Hickman, Winthrop University
Monique Holland, Alabama State University
Christine Hoyles, Pacific-10 Conference
Myndee Larsen, The Summit League
Patrick Lyons, Iona College
Erin McDermott, Princeton University
Jane Miller, University of Virginia
Marilyn Moniz-Kaho'ohanohano, University of Hawaii, Manoa
Daniel Neault, student-athlete from the University of the Pacific
Bruce Rasmussen, Creighton University
Nance Reed, Towson University
Judy Rose, University of North Carolina, Charlotte
Jeff Schemmel, San Diego State University
Jim Schmidt, University of Illinois, Chicago
Rosemary A. Shea, College of Holy Cross
Paula Smith, University of California, Irvine
Jeffrey Stapleton, Monmouth University
Mike Thomas, University of Cincinnati
Keith Tribble, University of Central Florida
Rick Villarreal, University of North Texas
Bradley K. Walker, Ohio Valley Conference
Larry Williams, University of Portland
Steve Brown, NCAA
Joni Comstock, NCAA
Beth DeBauche, NCAA
Brad Hostetter, NCAA
Carol Reep, NCAA
Dave Schnase, NCAA

Joan Cronan, University of Tennessee, Knoxville; Jim Fallis, Northern Arizona University; and Mack Rhoades, University of Akron, were not able to participate in the teleconference. Debbie Corum, Southeastern Conference, participated as an alternate for Joan Cronan; Jeff Pritsker, Northern Arizona University, participated as an alternate for Jim Fallis; and Jon Steinbrecher, Mid-American Conference participated as an alternate for Mack Rhoades.

Jim Isch, NCAA, participated in a portion of the meeting.

REPORT OF THE
NCAA DIVISION I CHAMPIONSHIPS/SPORTS MANAGEMENT CABINET

The NCAA Division I Championships/Sports Management Cabinet submits this report from its June 25, 2009, teleconference.

***KEY ISSUES/ISSUES OF SIGNIFICANCE*.**

1. **Bylaw and Practices Review.** The cabinet considered the charge outlined by the NCAA Division I Board of Directors related to the identification of bylaws and practices that could be modified to provide financial relief to the membership. Cabinet members were encouraged to think about potential changes to NCAA rules in NCAA Division I Bylaws 17 and 31 that might result in cost savings. Cabinet members agreed to submit potential changes to the NCAA staff on or prior to July 31, 2009, for discussion at the September 2009 meeting. The NCAA Division I Championships/Sports Management Cabinet Administrative Committee agreed to compile the suggestions and lead the discussion at the September meeting.

2. **Sand Volleyball Playing and Practice Season.** The cabinet engaged in a lengthy discussion regarding a proposed sand volleyball playing and practice season model and contest limits for sports sponsorship. After reviewing information submitted by the American Volleyball Coaches Association, the cabinet agreed to delay action on this item. In the interim, the Administrative Committee will request that cabinet members provide the committee feedback over the summer to frame additional discussion at the cabinet's September meeting.

3. **Report of the NCAA Committee on Sportsmanship and Ethical Conduct.** At the request of the NCAA Executive Committee, the cabinet reviewed the current NCAA policy precluding the hosting of championship events in metropolitan areas where sports wagering occurs. It was noted that the current policy does not distinguish between predetermined and nonpredetermined championship sites. Consistent with the recommendation from the Sportsmanship and Ethical Conduct Committee, the cabinet agreed to recommend that the relevant geographical area be changed from "metropolitan" to "state." Unlike the Sportsmanship and Ethical Conduct Committee; however, the cabinet agreed to recommend modifying the current policy so that it would be permissible for a state that permits sports wagering to host a championship, provided the hosting sites are not predetermined.

***INFORMATIONAL ITEMS*.**

1. **Legislative Informational Items.**

   a. **Bylaw 14.1.8.1.6-(a) Eligibility—Practice Requirement—Minimum Full-Time Enrollment Waiver.**

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend NCAA Bylaw 14.1.8.1.6-(a) to permit a former student-athlete to participate in organized practice sessions (while either not enrolled or enrolled part time) at an institution other than the institution he or she attended as an undergraduate and/or graduate student, provided the former student-athlete has graduated and has no eligibility remaining.

(2) Effective Date. August 1, 2010.

(3) Rationale. Current legislation permits an individual (current or former student-athletes) to participate, through the approval of a waiver, in organized practice sessions (while either not enrolled or enrolled part time) provided the individual does so at the institution he or she previously attended or currently attends as an undergraduate or graduate student. The NCAA Olympic Sports Liaison Committee supports the U.S. Olympic Committee (USOC) and national governing bodies' (NGBs) efforts to enhance opportunities for elite athletes to improve their chances of making USA Olympic teams and, in the long term, compete for Olympic medals. Allowing former student-athletes who have graduated and who have no eligibility remaining the opportunity to train with coaches (e.g., the Olympic team coach in that sport) during organized practice sessions at an institution other than where the former student-athlete previously attended or currently attends as an undergraduate or graduate student improves the chances for these former student-athletes to make Olympic teams and earn Olympic medals.

(4) Estimated Budget Impact. None.

(5) Student-Athlete Impact. Allowing current student-athletes to practice against former student-athletes may enhance the chances for the current student-athletes to improve. Further, allowing former student-athletes to participate in an institution's organized practice sessions and train under the supervision of coaches (e.g., current Olympic coach) at institutions other than where the former student-athlete attended as an undergraduate or graduate student may enhance the opportunities for former student-athletes to qualify for national teams and compete internationally.

b. Bylaw 14.1.8.1.6-(g) Eligibility -- Practice Requirement -- Minimum Full-Time Enrollment Waiver.

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend Bylaw 14.1.8.1.6-(g) to permit a former student-athlete who has either exhausted his or her eligibility or who has completed a degree, to participate in an institution's organized practice sessions for a period of time that would allow the former student-athlete to compete in two consecutive Olympic games (rather than one) following the former student-athlete's exhaustion of eligibility or completion of a degree.

(2) Effective Date. August 1, 2010.

(3) Rationale. The current rule stipulates that in the case of a former student-athlete who has either exhausted his or her eligibility or who has completed a degree, the former student-athlete is limited to participating in an institution's organized practice sessions for no more than five years. The original intent of this rule was to allow a former student-athlete the opportunity to continue practicing with an institution's team in organized practice sessions for a five-year period to enhance his or her chances of qualifying for the next Olympic games following the former student-athlete's completion of a degree or exhaustion of eligibility. However, the average age of the Olympic athlete has increased significantly in the past 15 years. As a result, the cabinet and OSLC are supportive of allowing former student-athletes the opportunity to train for Olympic games beyond the current five-year window. This change would allow a former student-athlete to spend additional years participating in an institution's organized practice sessions but limit that participation to the time period that encompasses two Olympic opportunities. Doing so may increase the former student-athlete's opportunity to make Olympic teams and earn Olympic medals.

(4) Estimated Budget Impact. None.

(5) Student-Athlete Impact. Allowing current student-athletes to practice against former student-athletes may enhance the chances for the current student-athletes to improve. Further, allowing former student-athletes to participate in an institution's organized practice sessions and train under the supervision of coaches (e.g., current Olympic coach) at institutions other than where the former student-athlete attended as an undergraduate

or graduate student may enhance the opportunities for former student-athletes to qualify for national teams and compete internationally.

[NOTE: Due to technical difficulties, the staff was unable to clarify questions related to this recommendation during the conference call. It should be noted that, in the case of former student-athletes, this waiver only applies to individual sports and rowing and may not be used by individuals in team sports (e.g., basketball). Further, in order for a conference office to approve such a waiver, it must receive documentation that the USOC or NGB has recommended the individual athlete's participation. Finally, while there is not a specified number of years that limit the participation outlined in this recommendation, the time frame is limited to a timeframe that encompasses two Olympic opportunities for the individual.]

c. Bylaw 13.14.3 – Recruiting – Definition of Recruiting Services.

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend Bylaw 13.14.3 to specify that institutions are permitted to subscribe to published recruiting and video services, provided the service meets the following minimum guidelines. The service must:

(a) Disseminate information on at least a quarterly basis;

(b) Make public all applicable rates;

(c) Make public whether the service is a local, regional or national service, and the quarterly reports must reflect broad-based coverage of that chosen scope;

(d) Incorporate some type of analysis into the report beyond demographical information or rankings of prospects; and

(e) Make sample reports available to subscribers prior to purchase.

(2) Effective Date. Immediate.

(3) Rationale. Current NCAA rules only require a recruiting or scouting service to be regularly published and available at the same fee rate for all subscribers. There has been a proliferation of these services, particularly in the sport of men's basketball, that do not provide information consistent with the original intent of the legislation. Many of the operators of the

recruiting or scouting services are tied directly to teams or events involving highly skilled prospective student-athletes and concerns have been expressed that the service is used as leverage in the recruiting process. In some instances, the service merely provides demographical information that is available from other sources or in other instances, no information that would assist the men's basketball coaches in the evaluation of talent. Many coaches are convinced that unless the staff subscribes to these recruiting or scouting services, the staff will be disadvantaged in attempts to recruit prospects linked with the recruiting-service operator. The cabinet acknowledged the value that can be derived from recruiting or scouting services and this proposal reflects the intent of the original legislation by establishing minimal guidelines that must be satisfied in order for institutions to subscribe to such a service.

(4) Estimated Budget Impact. Potential significant cost savings to institutions based on the excessive number of current scouting-service subscriptions that produce limited or insufficient information.

(5) Student-Athlete Impact. None.

d. Bylaw 13.1.2.2 –- Recruiting -- Observation of Prospective Men's Basketball Student-Athletes by Noncoaching Athletics Department Staff Members with Basketball Responsibilities.

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend Bylaw 13.1.2.2 to specify that it is not permissible for noncoaching athletics department staff members with responsibilities in the sport of men's basketball to attend an off-campus athletics event (e.g., high school contest, sports camp) unless the staff member is an immediate family member of one of the participants in the activity. The staff member's attendance to observe activities involving a participant who is an immediate family member must meet the following conditions:

(a) Attendance shall not be for evaluation purposes;

(b) The staff member shall not have direct contact with any prospective men's basketball student-athlete participating in the activity; and

(c) The staff member shall not act as an institutional recruiter (e.g., by reporting back to the institution's coaching staff about the performance of a prospective men's basketball student-athlete, by speaking to a prospective men's basketball student-athlete's parents or coach).

(2) Effective Date. Immediate.

(3) Rationale. Currently, there is an official interpretation that permits noncoaching athletics department staff members with responsibilities in the sport of men's basketball to attend an off-campus athletics competition that involves prospective men's basketball student-athletes in the locale of the staff member's institution. Although the interpretation attempts to establish restrictions to avoid potential recruiting advantages, there is concern in the basketball community that the mere presence of these individuals at prospective student-athletes' competitions is providing their institutions with a recruiting advantage. Multiple noncoaching athletics department staff members clothed in institutional apparel are attending basketball games in the institution's locale involving high-profile men's basketball prospects. The issue is magnified in major metropolitan areas that include a significant number of high-profile prospective student-athletes. It is difficult to enforce the official interpretation as there may be no real evidence that the staff member has been specifically directed to attend the contest. The cabinet believes there is no reason for these noncoaching staff members to be in attendance at such contests, unless the staff member has an immediate family member participating in the contest.

(4) Estimated Budget Impact. None.

(5) Student-Athlete Impact. None.

e. Bylaw 13.1.8.8.1-(b)-(1) Recruiting -– Contacts and Evaluations -– Basketball Evaluations -– Women's Basketball – Nonscholastic Evaluations During Academic Year -– National Standardized Testing Weekends

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend Bylaw 13.1.8.8.1-(b)-(1) to specify that, in the sport of women's basketball, evaluations during the fall and spring nonscholastic weekends shall not occur on any weekends during

which the PSAT, SAT, PLAN or ACT national standardized tests are administered.

(2) Effective Date. August 1, 2010.

(3) Rationale. The women's basketball recruiting calendar allows coaches to evaluate prospective student-athletes at nonscholastic events during the prospective student-athlete's academic year during the last full weekend (including Friday, Saturday and Sunday) of the fall contact period and the Friday, Saturday and Sunday of the spring evaluation period. There have been instances in which these designated time periods have conflicted with national standardized testing dates and, in some instances, resulted in prospective student-athletes facing undue pressure to forego the taking of a standardized test in order to participate in a nonscholastic event. The Women's Basketball Coaches Association (WBCA) supports and has requested this legislative change to the women's basketball recruiting calendar.

(4) Estimated Budget Impact. None.

(5) Student-Athlete Impact. None.

f. Bylaw 13.1.8.8.1-(b)-(1) Contacts and Evaluations -– Basketball Evaluations -– Women's Basketball -– Summer Evaluation Period -– Noninstitutional Nonorganized Events.

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend Bylaw 13.1.8.8.1-(b)-(1) to prohibit, in women's basketball, evaluations at noninstitutional nonorganized events (e.g., pick-up games, open gyms) during the summer evaluation period.

(2) Effective Date. Immediate.

(3) Rationale. There has been an escalation in the number of impermissibly arranged activities disguised as open gym or pick-up games during the summer evaluation period. These activities subject coaches to potential rules violations and can create an environment in which contact between NCAA coaches and outside influences occur. During the summer evaluation period, evaluations will be limited to institutional basketball camps and noninstitutional organized events (e.g., camps, leagues,

(4) tournaments and festivals) that are certified through the basketball certification process. The WBCA supports and has requested this legislative change to the women's basketball recruiting model.

(5) Estimated Budget Impact. None.

(6) Student-Athlete Impact. None.

g. Bylaw 13.12.1.1.2 – Recruiting – FCS Football - Summer Camps.

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend Bylaw 13.12.1.1.2 to permit Football Championship Subdivision (FCS) football coaches to conduct and be employed at institutional or noninstitutional football camps anytime during the months of June, July and August.

(2) Effective Date. Immediate.

(3) Rationale. The current legislation limiting institutional camps and working private camps to two 15-day periods in June and July is unnecessarily restrictive for FCS coaches. The issues (e.g., feeling pressure to work several camps in the summer, significant time away from campus and family) surrounding the adoption of legislation limiting the camp periods more directly impact FBS coaches than FCS coaches and more flexibility in scheduling and working at summer camps for FCS coaches is needed.

(4) Estimated Budget Impact. None.

(5) Student Athlete Impact. None.

h. Bylaw 13.1.8.9.4 -– Recruiting -– FCS Football - Evaluations at Nonscholastic Events.

(1) Recommendation. The cabinet agreed to sponsor legislation for the 2009-10 legislative cycle to amend Bylaw 13.1.8.9.4 to permit FCS football coaches to evaluate prospective student-athletes at nonscholastic events (e.g., high school all-star games).

(2) Effective Date. August 1, 2010.

(3) Rationale. The current legislation limiting evaluation of football prospects to scholastic events makes it difficult to efficiently evaluate FCS-level football prospects. Institutions can be more efficient in their management of recruiting resources if able to evaluate FCS football prospects in central locations (e.g., all-star games or combines). Further, the cabinet noted that the issues and circumstances surrounding the adoption of the current legislation more directly impacts FBS than FCS.

Effective August 1, 2009, legislation will permit coaches to attend all-star games that are organized and conducted by high school, preparatory school and two-year college associations; however, this recommendation would permit evaluation at any all-star contest, regardless of the entity conducting or sponsoring the event. Further, due to the adoption of 2008-20-A, it should be noted that FCS coaches will still be precluded from attending recruiting events at which information related to prospects is provided to coaches.

(4) Estimated Budget Impact. Potential for more efficient use of institutional recruiting expenses.

(5) Student-Athlete Impact. Increased opportunities for prospective student-athletes to be evaluated by college coaches.

2. Nonlegislative Informational Items.

a. Approval of Report from February 17-18, 2009, Cabinet Meeting. The report from the cabinet's February 17-18, 2009, in-person meeting was approved as previously distributed.

b. Cabinet Policies and Operating Procedures. It was noted that the Conflict of Interest Policy in the cabinet's policies and operating procedures manual has been revised.

[Note: Appendixes P, Academic Performance Program, and Q, Budget Timeline, were added.]

c. National Office Cost Reduction Efforts. Jim Isch, Senior Vice President of Administration and CFO, provided an overview of the national office's cost reduction efforts. It was noted that the National Office's cost savings will reach $5 million rather than the original $4.5 million. The savings will come from the

national office operating budget without impacting the current level of service to the membership. Moneys saved by this initiative will be redistributed to the membership in accordance with the normal supplemental revenue distribution process. The cabinet will spend a significant amount of time during its September 2009 meeting discussing ways to further decrease institutional costs.

d. Reports of Sports and Sport Issues Committees.

- NCAA Division I Football Issues Committee: In addition to the two legislative recommendations sponsored by the cabinet (See Items 1-g and 1-h above), it considered two other legislative recommendations from the Football Issues Committee related to the FCS limit on the number of preseason practice participants and FCS coaches having recruiting contact prior to a prospect's competition. FCS members of the cabinet noted that, during these trying economic times, it is not appropriate to consider adding more preseason practice participants and the motion to discuss the recommendation related to contact with prospects prior to competition failed due to a lack of a second.

e. Championships Travel Update.

The championships staff presented a brief update on the actual travel cost results for championships travel through the completion of the winter championships season. Through the winter season, championships travel costs have declined by 21.2 percent over the previous year, a significant reduction compared to increases during the last three years. It appears that raising the fly/drive mileage threshold approved for the 2008-09 academic year, a greater awareness of travel expenses by all concerned, slackened demand and lower fuel costs have assisted in achieving this result. It was also noted that commercial flights have been reduced by 30 percent, and though the number of charter flights are about the same, they are also down by approximately $5 million or 27.3 percent.

It was noted that a summary of matters related to the travel cost management efforts (including spring championships) will be presented at the next cabinet meeting and that the issue of maintaining the fly/drive mileage as approved for the 2008-09 championships season will be developed for consideration.

f. Committee Chair Appointments. The cabinet took the following action related to committees:

(1) Football Issues Committee. The cabinet appointed Nick Carparelli, of the Big East Conference, as chair of the Football Issues Committee effective September 1, 2009.

(2) NCAA Men's Gymnastics Committee. The cabinet appointed Robb Dunn, Associate Director of Athletics at the U.S. Naval Academy, as chair of the Men's Gymnastics Committee.

(3) NCAA Men's and Women's Rifle Committee. The cabinet appointed Newt Engle, Head Rifle Coach at the University of Akron, as chair of the Men's and Women's Rifle Committee.

g. Automatic Qualification. The cabinet awarded automatic qualification as follows:

- NCAA Division I Football Championship Committee: That the following conferences receive automatic qualification for the 2009 NCAA Division I Football Championship: Big Sky Conference, Colonial Athletic Association, Mid-Eastern Athletic Conference, Missouri Valley Football Conference, Ohio Valley Conference, Patriot League, Southern Conference and Southland Conference.

h. Championships Site Selections. The cabinet approved the following recommendations related to championships site selections.

(1) NCAA Division I Men's Golf Committee. That Alpharetta, Georgia, be designated as a site for the regional competition of the 2010 NCAA Division I Men's Golf Championships with Georgia Institute of Technology serving as host for the competition to be conducted at Capital City Club; that Notre Dame, Indiana, be designated as a site for the regional competition of the 2010 NCAA Division I Men's Golf Championships with the University of Notre Dame serving as host for the competition to be conducted at The Warren Golf Course; that San Diego, California, be designated as a site for the regional competition of the 2010 NCAA Division I Men's Golf Championships with the San Diego State University serving as host for the competition to be conducted at Carlton Oaks Golf Course; that College Station, Texas, be designated as a site for the regional competition of the 2010 NCAA Division I Men's Golf Championships with Texas A&M University serving as host for the competition to be conducted at Traditions Club; that Bremerton, Washington, be designated as a site for the regional competition of the 2010 NCAA Division I Men's Golf Championships with University of Washington serving as host for the competition to be conducted at Golf Mountain Golf Club; that New Haven, Connecticut, be designated as a site for the regional competition of the 2010 NCAA Division I Men's Golf

Championships with Yale University serving as host for the competition to be conducted at The Yale University Golf Course.

For 2011 that Tucson, Arizona, be designated as a site for the regional competition of the 2011 NCAA Division I Men's Golf Championships with the University of Arizona serving as host for the competition to be conducted at the Omni Tucson National Resort; that Erie, Colorado, be designated as a site for the regional competition of the 2011 NCAA Division I Men's Golf Championships with the University of Colorado serving as host for the competition to be conducted at the Colorado National Golf Club; that Ocala, Florida, be designated as a site for the regional competition of the 2011 NCAA Division I Men's Golf Championships with the University of Florida serving as host for the competition to be conducted at Golden Ocala Golf Club; that Zionsville, Indiana, be designated as a site for the regional competition of the 2011 NCAA Division I Men's Golf Championships with Indiana University serving as host for the competition to be conducted at the Wolf Run Golf Club; that Rancho Santa Fe, California, be designated as a site for the regional competition of the 2011 NCAA Division I Men's Golf Championships with the University of San Diego serving as host for the competition to be conducted at The Farms Golf Course; that Blacksburg, Virginia, be designated as a site for the regional competition of the 2011 NCAA Division I Men's Golf Championships with Virginia Polytechnic Institute and State University serving as host for the competition to be conducted at the Pete Dye River Course.

(2) Men's and Women's Rifle. That Fort Worth, Texas, be designated as the site for the 2010 National Collegiate Men's and Women's Rifle Championships. Texas Christian University will serve as the host for the competition to be conducted at Daniel-Meyer Coliseum.

(3) NCAA Division I Women's Lacrosse. That Towson University serves as the host institution for the 2010 NCAA Division I Women's Lacrosse Championship.

Committee Chair: Jeff Schemmel, San Diego State University
Staff Liaisons: Joni B. Comstock, Championships
David W. Schnase, Academic and Membership Affairs