

UNT Department of Public Administration
PADM 5700 NEW REGIONALISM
Spring 2014

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Chilton 204D
Mon 2-5 : Tues, Thurs 11-1

COURSE DESCRIPTION:

The goal of the course is twofold: to provide students with an introduction to the political economy of metropolitan America and to evaluate the policy, managerial and financial implications of the choices of structural arrangements utilized to provide public services at the local level. The basic premise of the course is that a host of problems at the local level are not easily solved by a single local government. Many policy issues -- from pollution, to watersheds, to emergency management, to public transportation -- are regional in nature, and not easily or appropriately confined to a single governmental unit. Because of this, governments often must cooperate to achieve policy objectives. This has implications for policymaking, management, and finance in local governments.

This is an advanced elective for graduate students in the Department of Public Administration. As such, some basic knowledge about public administration will be assumed and the reading load will be heavy. It is thus imperative that you read the material thoroughly every week, and that you come prepared to discuss the nuanced details of those readings in class.

As an advanced elective, the course is NOT designed as a lecture-style class. Rather, you and your classmates will be responsible for a majority of the discussion in class. This "seminar style" can be very intellectually rewarding for the students, but only if everyone comes VERY well prepared to class. A superficial review of the readings is not enough - you will need to read and reread the material BEFORE class so that you can come prepared to discuss the finer points and details. The professor will ONLY be there to guide the discussion and provide clarity to the material as needed. The exam will be based on the assumption that the students fully and completely prepare for class each week, and participate in a lively and deep discussion of the issues. The professor will not "fill in the gap" if the discussion does not proceed because students assume they can let the other students do all the discussing. Successful completion of the course will require active participation and consistent attendance. If you know you will need to miss more than one of the regular weekly classes due to work or other obligations, you should not take this course.

REQUIRED BOOKS:

The Collaborative Public Manager: New Ideas for the Twenty-first Century
by Rosemary O'Leary and Lisa Blomgren Bingham
Publisher: Georgetown University Press (January 15, 2009)
ISBN-10: 1589012232

} Referred to in the rest of the syllabus as OLB

Metropolitan Government and Governance: Theoretical Perspectives, Empirical Analysis, and the Future
by G. Ross Stephen, Nelson Wikstrom
Publisher: Oxford University Press, USA (July 15, 1999)
ISBN-10: 0195112989

} Referred to in the rest of the syllabus as S&W

City Politics: The Political Economy of Urban America (6th Edition)
by Dennis R. Judd, Todd Swanstrom
Publisher: Longman; 6 edition (June 30, 2007)
ISBN-10: 0205522165

} Referred to in the rest of the syllabus as J&S

City-County Consolidation and Its Alternatives: Reshaping the Local Government Landscape
Edited by: Jered B. Carr; Richard C. Feiock
Publisher: M.E. Sharpe (July 2004)
ISBN-10: 978-0-7656-0941-0

} Referred to in the rest of the syllabus as C&F

COURSE ASSIGNMENTS AND GRADES:

Your grade will consist of three parts: weekly quizzes, one exam, and one research paper. Your overall grade will be determined as follows:

Weekly Quizzes: 20 percent
 Exam: 40 percent
 Research Project: 40 percent

Each week, a quiz will be given at the start of class. The quiz will consist of one short essay question that will be based on the readings assigned that week. Thus, the quiz will be over NEW material, and is designed to encourage students to read every week. The quiz will be given at the start of class. No late quizzes or make-ups will be allowed. If you are late or absent, you will receive a zero for that quiz **without exception**. ONE quiz will be dropped from your weekly quiz average at the end of the term.

You should expect the exam to be comprehensive and to explore the material deeply. Superficial answers that do not show a deep understanding of the material will not be sufficient to earn a passing grade in this course. Any students who misses the exam must fully comply with university policy for an excused absence (proof of student illness or death of an immediate family member will be required) to be allowed to take a make-up exam.

Each student will be required to prepare a research paper of no less than 20 pages and no more than 25 pages (excluding bibliography, tables, figures, and appendices) that more deeply evaluates one of the topics covered in the course. For the PhD students taking this course, the paper must take the form of a research design. Students also will be required to make a research presentation. Additional details will be provided by the Professor later in the term. All papers will be required to be submitted to www.turnitin.com to check for plagiarism, as well as in hard copy to the professor.

COURSE OUTLINE:

		J&S	S&W	OLB	C&F	Readings
01/14/14	Types of Goods, Regional Problems					
01/21/14	Forms of Government, Federalism, Evolution of Cities	1-4	1,8			1
01/28/14	Metropolitan Fragmentation and Calls for Consolidation	5-9	2-4		1-2	
02/04/14	Public Choice Perspective	10	6			2-4
02/11/14	Alternatives to Consolidation	11	7		3-5	
02/18/14	- continued	12	5,9		6,7	
02/25/14	The Public Administration Perspective: Managing in a Fragmented World			1-4	3,8	
03/04/14	- continued			7-8	9-10	
03/11/14	***** SPRING BREAK *****					
03/18/14	Economic Development					5-7
03/25/14	Development, Planning, and the Environment	10-11*		12		8-12
04/01/14	Regional Assets	13				13-14
04/08/14	Human Services and Nonprofits			10-11		15-16
04/15/14	Emergency Management			5,6,9		17-21
04/22/14	*** Paper Presentations ***					
04/29/14	Final Exam					
05/06/14	*** Papers due ***					

EXTRA READINGS:

- 1 Parks, Roger B. and Ronald J. Oakerson. 2000. Regionalism, Localism, and Metropolitan Governance: Suggestions from the Research Program on Local Public Economies. *State and Local Government Review* 32(3): 169-179.
- 2 Ostrom, Vincent, Charles M. Tiebout, and Robert Warren. 1961. The Organization of Government in Metropolitan Areas: A Theoretical Inquiry. *The American Political Science Review* 55: 831-842.
- 3 Brennan, Geoffrey, and James M. Buchanan. 1980. Open Economy, Federalism, and Taxing Authority. In *The Power to Tax: Analytical Foundations of a Fiscal Constitution*. Liberty Fund version of the collected works of Buchanan. Indianapolis: Liberty Fund.
- 4 Krueger, Skip, and Annette Steinacker. 2009. *Cooperation and Competition Among Local Governments in the United States*. Paper presented at the Sixty-seventh Annual Conference of the Midwest Political Science Association, Chicago, IL. April 2-5, 2009.
- 5 Agranoff, Robert and Michael McGuire. 1998. Multinetwork Management: Collaboration and the Hollow State in Local Economic Policy. *Journal of Public Administration Research and Theory* 8(1): 67-91.
- 6 Johnson, Martin and Max Neiman. 2004. Courting Business: Competition for Economic Development among Cities. In *Metropolitan Governance: Conflict, Competition, and Cooperation*. Richard C. Feiock, ed. Washington, D.C.: Georgetown University Press.
- 7 Swanstrom, Todd. 2001. What We Argue About When We Argue About Regionalism. *Journal of Urban Affairs* 23(5): 479-496.
- 8 KRUEGER, R. and SAVAGE, L. (2007), City-Regions and Social Reproduction: A 'Place' for Sustainable Development. *International Journal of Urban and Regional Research* 31: 215-223.
- 9 Olberding, J. C. 2002. Does regionalism beget regionalism? The relationship between norms and regional partnerships for economic development. *Public Administration Review* 62(4): 432-443.
- 10 Norris, Donald F. 2001. Regionalism Reconsidered: Prospects for Regional Governance Under the New Regionalism: Economic Imperatives Versus Political Impediments. *Journal of Urban Affairs* 23(5): 557-571.
- 11 Gainsborough, Juliet F. 2002. Slow Growth and Urban Sprawl: Support for a New Regional Agenda? *Urban Affairs Review* 37(5): 728-744.
- 12 Battaglio, R. Paul, and Ghassan A. Khankarli. 2008. Toll Roads, Politics, and Public—Public Partnerships: The Case of Texas State Highway 121. *Public Works Management & Policy* 13(2): 138-148.
- 13 Moon, M. Jae. 2001. Cultural Governance: A Comparative Study of Three Cultural Districts. *Administration & Society* 33(4): 432-454.
- 14 Turner, James W. 1995. The Allegheny Regional Asset District: communities thinking and acting like a region. *Government Finance Review* 11(3): 19-23.
- 15 Milward, H. Brinton, and Keith Provan. 2003. Managing the Hollow State: Collaboration and Contracting. *Public Management Review* 5(1): 1-18.
- 16 Weber, E. P. and Khademian, A. M. (2008), Wicked Problems, Knowledge Challenges, and Collaborative Capacity Builders in Network Settings. *Public Administration Review* 68: 334-349.
- 17 Caruson, Kiki, Susan A. MacManus, Matthew Kohen, and Thomas A. Watson. 2005. Homeland Security Preparedness: The Rebirth of Regionalism. *Publius* 35(1): 143-168
- 18 Caruson, Kiki, and Susan A. MacManus. 2006. Mandates and Management Challenges in the Trenches: An Intergovernmental Perspective on Homeland Security. *Public Administration Review* 66(4): 522-536.
- 19 Moynihan, Donald P. 2009. The Network Governance of Crisis Response: Case Studies of Incident Command Systems. *Journal of Public Administration Research and Theory* (forthcoming).
- 20 Waugh, William L. Jr. 1994. Regionalizing Emergency Management: Counties as State and Local Government. *Public Administration Review* 54(3): 253-258.
- 21 Andrew, Simon A. and Jered B. Carr. 2012. Mitigating Uncertainty and Risk in Planning for Regional Preparedness: The Role of Bonding and Bridging Relationships. *Urban Studies* (forthcoming, available for early online release).

POLICY ON CHEATING AND PLAGIARISM

Notice of this policy shall be given in all public administration classes each semester, and written copies shall be available in the public administration office.

Definitions

The UNT Code of Student Conduct and Discipline defines cheating and plagiarism "as the use of unauthorized books, notes, or otherwise securing help in a test; copying other's tests, assignments, reports, or term papers; representing the work of another as one's own; collaborating without authority with another student during an examination or in preparing academic work; or otherwise practicing scholastic dishonesty."

Penalties

Normally, the minimum penalty for cheating or plagiarism is a grade of "F" in the course. In the case of graduate departmental exams, the minimum penalty shall be failure of all fields of the exam. Determination of cheating or plagiarism shall be made by the instructor in the course, or by the departmental faculty in the case of departmental exams.

Cases of cheating or plagiarism on graduate departmental exams, papers, theses, or dissertations shall automatically be referred to the departmental Curriculum and Degree Programs Committee. Cases of cheating or plagiarism in ordinary course work may, at the discretion of the instructor, be referred to the Curriculum and Degree Programs Committee in the case of either graduate or undergraduate students. This committee, acting as an agent of the Department, shall impose further penalties, or recommend further penalties to the Dean of Students, if they determine that the case warrants it. In all cases, the Dean of Students shall be informed in writing of the case.

Appeals

Students may appeal and decision under this policy by following the procedure laid down in the UNT Code of Student Conduct and Discipline.

POLICY ON DISABILITY ACCOMMODATION

The Department of Public Administration, in cooperation with the Office of Disability Accommodation, complies with the Americans with Disabilities Act in making reasonable accommodations for qualified students with disabilities. Please present your written accommodation request during regular office hours before the 12th class day of regular semesters (4th class day of summer sessions).

POLICY ON LAPTOPS AND CELL PHONES IN THE CLASSROOM

The classroom setting at an institution of higher learning is intended to serve as a venue that permits the transfer of knowledge and facilitates the sharing of ideas. As such, it is imperative that any distractions from these stated objectives be avoided and kept to a minimum. Potential disruptions include modern electronic devices such as laptop computers and cell phones.

Students are allowed to take notes on personal laptop computers to enhance the learning process, but they should not activate their internet browsers during class or use computers for non-academic purposes (as this diverts attention from the lecture/discussion for both the student using it and others nearby). Students should also avoid using cell phones to search the Internet or text while class is in session.

Exceptions to this policy will be at the discretion of the faculty only and may occur if searching the Internet is necessary to find additional information or facts related to the subject being covered on that particular day.

POLICY ON STUDENT BEHAVIOR IN THE CLASSROOM

Student behavior that interferes with an instructor's ability to conduct a class or other students' opportunity to learn is unacceptable and disruptive and will not be tolerated in any instructional forum at UNT. Students engaging in unacceptable behavior will be directed to leave the classroom and the instructor may refer the student to the Center for Student Rights and Responsibilities to consider whether the student's conduct violated the Code of Student Conduct. The university's expectations for student conduct apply to all instructional forums, including university and electronic classroom, labs, discussion groups, field trips, etc. The Code of Student Conduct can be found at www.unt.edu/csrr.