

MEMO

To: Plainfield Plan Commission & Town Council
From: Scott Singleton, Director of Transportation
cc: Tim Belcher, Executive Director of Development Services
Andrew Klinger, Town Manager
Date: March 4, 2024
RE: Proposed Amendment to the Plainfield Thoroughfare Plan



Purpose

The purpose of this document is to inform the Plainfield Town Council and Plan Commission about two circumstantial changes that justify a timely update to the Plainfield Thoroughfare Plan and to present a proposed amendment accordingly.

Background and Timeline Summary

In 2019, the Plainfield Plan Commission and Town Council passed Resolution No.'s 2019-01 and 2019-21, respectively. These resolutions served to amend the Plainfield Comprehensive Plan with an updated Thoroughfare Plan.

In 2021, the Plainfield Town Council entered into an Interlocal Agreement with the Indiana Department of Transportation (INDOT) to accept the transfer of then SR 267, aka Quaker Boulevard and Avon Ave.

In 2022, the Town developed a report titled the Scoping and Alignment Study, a report that was introduced by the Interlocal Agreement with INDOT as an expected source for determining agreeable local improvements that would support INDOT's plans to replace the I-70 interchange with Quaker Boulevard sometime around 2026 or later.

In 2023, INDOT produced a Corridor Operations Evaluation for US-40 from Raceway Road to Carr Road. The evaluation highlighted a number of traffic design challenges for the corridor, particularly for the portion from Quaker Boulevard to Dan Jones.

Recently in 2024, the Indianapolis Metropolitan Planning Organization announced it would open its CIRCLE 2050 MTP call for projects wherein proposed regional improvements are submitted for competitive scoring, a criteria used for future transportation funding assigned for distribution through the Federal Highway Administration. Project submissions are due by April 14, 2024. This process is typically considered open every 5 years or more.

MEMO



Date: March 4, 2024

RE: Proposed Amendment to the Plainfield Thoroughfare Plan

The recommendations of the Scoping and Alignment Study and INDOT's analysis of the US-40 corridor evaluation warrant two area changes to the Town's Thoroughfare Plan:

1. The 4-lane roadway section of Quaker Boulevard that currently reaches its north terminus at US-40 should get extended to tie-in to Dan Jones and Township Line Road. This extension will provide a preferred alternative for north-south travel in that area to avoid using the east-west portion of US-40 between Quaker Boulevard and Dan Jones.
2. An entire new network of roads that would capitalize on the proposed underpass of Quaker Boulevard near the I-70 interchange justifies the upgrade in functional classification of several local streets in that area to Collector level streets, including a new alignment that would connect west to Center Street and cross White Lick Creek, providing a new east-west alternative to Hadley Road.

These two recommendations are presented on the attached copy of the Future Thoroughfare Plan Map, with the areas clouded for highlight.

Support for these two changes, proposed through a public process and included as part of a meaningful public planning document will allow for better funding and implementation considerations over the coming years.

Request

Staff is requesting the Plainfield Town Council and Plan Commission pass new resolutions to amend the Plainfield Thoroughfare Plan with the changes outlined above and as clouded. The resolutions would remove and replace **EXHIBIT Z: FUTURE THOROUGHFARE PLAN MAP** with the updated version as presented.

Resolutions would be offered through public hearings for both the Plan Commission and the Town Council on April 1st and April 11th, respectively. Draft copies of the resolutions are attached to this memo.

Original Resolutions; need to create new resolutions specifically speaking to approving the Thoroughfare Plan Map as an Amendment.

PLAINFIELD TOWN COUNCIL

RESOLUTION NO. 2019-21

**A RESOLUTION OF THE TOWN COUNCIL
OF THE TOWN OF PLAINFIELD, INDIANA,
APPROVING AN AMENDMENT TO THE
PLAINFIELD COMPREHENSIVE PLAN**

WHEREAS, I.C. 36-7-4, et seq., empowers the Town of Plainfield Plan Commission to prepare a Comprehensive Plan for the promotion of public health, safety, morals, convenience, order or the general welfare and for the sake of efficiency and economy in the process of development; and,

WHEREAS, I.C. 36-7-4, et seq., authorizes a Comprehensive Plan to include a variety of elements, including but not limited to any factors that are a part of the physical, economic and social situation within the Town of Plainfield, and to prepare reports and recommendations setting forth plans and policies for the development and improvement of the physical situation so as to substantially accomplish the purpose of the Comprehensive Plan; and,

WHEREAS, I.C. 36-7-4, et seq., authorizes a plan commission to adopt an entire comprehensive plan, amendments to comprehensive plans or individual elements of a comprehensive plan; and,

WHEREAS, the Town Council determined that the Town needs a Thoroughfare Plan for the ordinary and efficient planning of public ways in the Town; and

WHEREAS, HWC Engineering was selected and engaged by the Town to prepare a Thoroughfare Plan; and,

WHEREAS, the Thoroughfare Plan was completed and submitted to the Plan Commission for a public hearing; and

WHEREAS, public notice in accordance with I.C. 36-7-4-507 was published and a public hearing was conducted by the Plan Commission on the Thoroughfare Plan on April 2, 2019; and

WHEREAS, the Plainfield Plan Commission passed Resolution 2019-01 at its regularly scheduled public meeting on May 6, 2019, approving the Thoroughfare Plan and certifying said Plan to the Plainfield Town Council with a favorable recommendation, said Resolution 2019-01 being attached hereto as Exhibit "A"; and

WHEREAS, the Plainfield Town Council finds that it is in the best interests of the Town to approve and adopt the amendment to include the Thoroughfare Plan as an amendment to the Transportation and Mobility Section of the Plainfield Comprehensive Plan.

Now, Therefore, Be It Resolved by the Town Council of the Town of Plainfield, Hendricks County, Indiana, that:

The Town Council of the Town of Plainfield, Indiana, hereby approves the Thoroughfare Plan as an amendment to Chapter 7, Transportation and Mobility of the Plainfield Comprehensive Plan (a copy of which is attached hereto as Exhibit A and incorporated herein by this reference) and directs the Clerk of the Town of Plainfield, Indiana, to place one (1) copy of the Amended Town of Plainfield Comprehensive Plan on file with the Recorder of Hendricks County, Indiana.

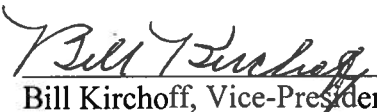
[SIGNATURES ON NEXT PAGE]

The foregoing Resolution was passed by the Town Council of the Town of Plainfield, Hendricks County, Indiana, this 13th day of May, 2019.

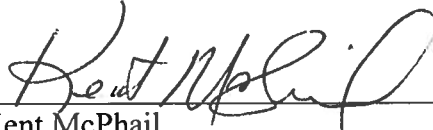
**TOWN COUNCIL, TOWN OF
PLAINFIELD
HENDRICKS COUNTY, INDIANA**



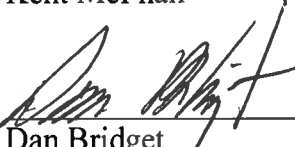
Robin G. Brandgard, President



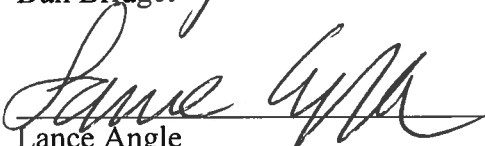
Bill Kirchoff, Vice-President



Kent McPhail

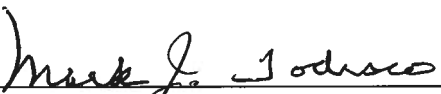


Dan Bridget



Lance Angle

ATTESTED BY:



Mark J. Todisco, Clerk Treasurer, of the
Town of Plainfield, Indiana

EXHIBIT A

PLAINFIELD PLAN COMMISSION

RESOLUTION NO. 2019-01

**A Resolution of the Plan Commission of the Town of Plainfield, Indiana
Approving an Amendment to the 2016 Plainfield Comprehensive Plan**

WHEREAS, I.C. 36-7-4 et seq. empowers the Town of Plainfield Plan Commission to prepare a Comprehensive Plan for the promotion of public health, safety, morals, convenience, order or the general welfare and for the sake of efficiency and economy in the process of development; and

WHEREAS, the Town authorized the preparation of a Thoroughfare Plan ("Plan") as provided by I.C. 36-7-4-506 to add to the 2016 Comprehensive Plan for the Town and such Plan was completed for review by the public; and

WHEREAS, a legal notice in accordance with I.C. 36-7-4-507 was published and a public hearing was held on April 1, 2019 that allowed ample opportunity for the public to hear about, comment and provide input on the proposed Plan.

NOW, THEREFORE, BE IT RESOLVED by the Plan Commission of the Town of Plainfield, Hendricks County, Indiana, as follows:

The Plan Commission of the Town of Plainfield, Indiana, hereby approves the Thoroughfare Plan as an amendment to the Transportation and Mobility Section of the 2016 Plainfield Comprehensive Plan (a copy of which is attached hereto as Exhibit "A" and incorporated herein by reference) and certifies to the Plainfield Town Council the Thoroughfare Plan as an amendment to the 2016 Comprehensive Plan with a favorable recommendation to adopt said amendment.

24960635.1


THIS RESOLUTION WAS PASSED by the Plan Commission of the Town of Plainfield, Hendricks County, Indiana, this 6th day of May, 2019.

**PLAN COMMISSION, TOWN OF
PLAINFIELD, HENDRICKS COUNTY,
INDIANA**



Bruce Smith, President

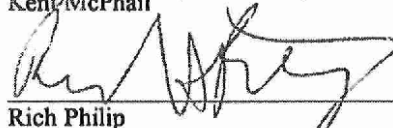
Steve Bahr, Vice President




Bill Kirchoff



Kent McPhail



Rich Philip

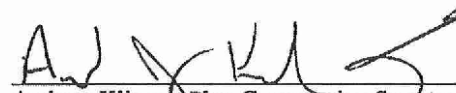


Robin Brandgard



Scott Slavens

ATTESTED BY:



Andrew Klinger, Plan Commission Secretary
of the Town of Plainfield, Indiana

PLAINFIELD PLAN COMMISSION

RESOLUTION NO. 2024-01

**A Resolution of the Plan Commission of the Town of Plainfield, Indiana
Approving an Amendment to the Plainfield Thoroughfare Plan**

WHEREAS, I.C. 36-7-4, et seq., empowers the Town of Plainfield Plan Commission to prepare a Comprehensive Plan for the promotion of public health, safety, morals, convenience, order or the general welfare and for the sake of efficiency and economy in the process of development; and,

WHEREAS, the Town authorized the preparation of a Thoroughfare Plan (“Plan”) as provided by I.C. 36-7-4-506 to add to the 2016 Comprehensive Plan for the Town and such Plan was completed for review by the public; and

WHEREAS, the Plan Commission passed Resolution 2019-01 to approve the Thoroughfare Plan; and,

WHEREAS, an amendment to the Thoroughfare Plan was completed and presented to the Plan Commission at a public meeting on March 4, 2024; and

WHEREAS, a public notice in accordance with I.C. 36-7-4-507 was published and a public hearing was conducted by the Plan Commission on the amendment to the Thoroughfare Plan on **April 1, 2024**; and

WHEREAS, the Plainfield Plan Commission finds that it is in the best interests of the Town to approve and adopt the amendment to the Thoroughfare Plan;

Now, Therefore, Be It Resolved by the Plan Commission of the Town of Plainfield, Hendricks County, Indiana, that:

The Plan Commission of the Town of Plainfield, Indiana, hereby approves the amendment to the Thoroughfare Plan as a replacement of EXHIBIT Z: FUTURE THOROUGHFARE PLAN MAP (a copy of which is attached hereto as Exhibit A and incorporated herein by this reference) and certifies to the Plainfield Town Council

[SIGNATURES ON NEXT PAGE]

The foregoing Resolution was passed by the Town Council of the Town of Plainfield, Hendricks County, Indiana, this 1st day of April, 2024.

**TOWN COUNCIL, TOWN OF
PLAINFIELD
HENDRICKS COUNTY, INDIANA**

Steve Bahr, President

Jennifer Andrews, Vice-President

Robin Brandgard

Bill Kirchoff

Rich Philip

Gary Everling

Kent McPhail

ATTESTED BY:

Andrew Klinger, Secretary
Town Manager of the Town of Plainfield, Indiana

EXHIBIT A

PLAINFIELD TOWN COUNCIL

RESOLUTION NO. 2024-__

**A RESOLUTION OF THE TOWN COUNCIL
OF THE TOWN OF PLAINFIELD, INDIANA,
APPROVING AN AMENDMENT TO THE
PLAINFIELD COMPREHENSIVE PLAN**

WHEREAS, I.C. 36-7-4, et seq., empowers the Town of Plainfield Plan Commission to prepare a Comprehensive Plan for the promotion of public health, safety, morals, convenience, order or the general welfare and for the sake of efficiency and economy in the process of development; and,

WHEREAS, I.C. 36-7-4, et seq., authorizes a Comprehensive Plan to include a variety of elements, including but not limited to any factors that are a part of the physical, economic and social situation within the Town of Plainfield, and to prepare reports and recommendations setting forth plans and policies for the development and improvement of the physical situation so as to substantially accomplish the purpose of the Comprehensive Plan; and,

WHEREAS, I.C. 36-7-4, et seq., authorizes a plan commission to adopt an entire comprehensive plan, amendments to comprehensive plans or individual elements of a comprehensive plan; and,

WHEREAS, the Town Council determined that the Town needs a Thoroughfare Plan for the ordinary and efficient planning of public ways in the Town; and

WHEREAS, The Town Council passed Resolution 2019-21 approving the Thoroughfare Plan; and,

WHEREAS, an amendment to the Thoroughfare Plan was completed and submitted to the Plan Commission for a public hearing; and

WHEREAS, public notice in accordance with I.C. 36-7-4-507 was published and a public hearing was conducted by the Plan Commission on the amendment to the Thoroughfare Plan on **April 1, 2024**; and

WHEREAS, the Plainfield Plan Commission passed Resolution **2024-01** approving the amendment to the Thoroughfare Plan and certifying said amendment to the Plainfield Town Council with a favorable recommendation, said Resolution **2024-01** being attached hereto as Exhibit “A”; and

WHEREAS, the Plainfield Town Council finds that it is the best interests of the Town to approve and adopt the amendment to the Thoroughfare Plan;

Now, Therefore, Be It Resolved by the Town Council of the Town of Plainfield, Hendricks County, Indiana, that:

The Town Council of the Town of Plainfield, Indiana, hereby approves the amendment to the Thoroughfare Plan as a replacement of EXHIBIT Z: FUTURE THOROUGHFARE PLAN MAP (a copy of which is attached hereto as Exhibit A and incorporated herein by this reference) and directs the Clerk of the Town of Plainfield, Indiana, ~~to place one (1) copy of the Amended Town of Plainfield Thoroughfare Plan on file with the Recorder of Hendricks County, Indiana.~~

[SIGNATURES ON NEXT PAGE]

The foregoing Resolution was passed by the Town Council of the Town of Plainfield, Hendricks County, Indiana, this 11th day of April, 2024.

**TOWN COUNCIL, TOWN OF
PLAINFIELD
HENDRICKS COUNTY, INDIANA**

Robin G. Brandgard, President

Bill Kirchoff, Vice-President

Lance Angle

Dan Bridget

Gary Everling

ATTESTED BY:

Mark J. Todisco, Clerk of the
Town of Plainfield, Indiana

EXHIBIT A