

House of Representatives

General Assembly

File No. 124

February Session, 2024

Substitute House Bill No. 5198

House of Representatives, March 26, 2024

The Committee on Public Health reported through REP. MCCARTHY VAHEY of the 133rd Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

AN ACT CONCERNING TELEHEALTH.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 19a-906 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) As used in this section:
- 4 (1) "Asynchronous" means any transmission to another site for
- 5 review at a later time that uses a camera or other technology to capture
- 6 images or data to be recorded.
- 7 (2) "Facility fee" has the same meaning as in section 19a-508c.
- 8 (3) "Health record" means the record of individual, health-related
- 9 information that may include, but need not be limited to, continuity of
- 10 care documents, discharge summaries and other information or data
- 11 relating to a patient's demographics, medical history, medication,
- 12 allergies, immunizations, laboratory test results, radiology or other
- 13 diagnostic images, vital signs and statistics.

14 (4) "Medical history" means information, including, but not limited 15 to, a patient's past illnesses, medications, hospitalizations, family 16 history of illness if known, the name and address of the patient's 17 primary care provider if known and other matters relating to the health 18 condition of the patient at the time of a telehealth interaction.

- (5) "Medication-assisted treatment" means the use of medications approved by the federal Food and Drug Administration, in combination with counseling and behavioral therapies, to provide a whole-patient approach to the treatment of substance use disorders.
- 23 (6) "Originating site" means a site at which a patient is located at the 24 time health care services are provided to the patient by means of 25 telehealth.
- (7) "Peripheral devices" means the instruments a telehealth provider uses to perform a patient exam, including, but not limited to, stethoscope, otoscope, ophthalmoscope, sphygmomanometer, thermometer, tongue depressor and reflex hammer.
 - (8) "Remote patient monitoring" means the personal health and medical data collection from a patient in one location via electronic communication technologies that is then transmitted to a telehealth provider located at a distant site for the purpose of health care monitoring to assist the effective management of the patient's treatment, care and related support.
- 36 (9) "Store and forward transfer" means the asynchronous 37 transmission of a patient's medical information from an originating site 38 to the telehealth provider at a distant site.
- 39 (10) "Synchronous" means real-time interactive technology.
 - (11) "Telehealth" means the mode of delivering health care or other health services via information and communication technologies to facilitate the diagnosis, consultation and treatment, education, care management and self-management of a patient's physical and mental health, and includes [(A)] interaction between the patient at the

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originating site and the telehealth provider at a distant site, and [(B)] synchronous interactions, asynchronous store and forward transfers or remote patient monitoring. [Telehealth] "Telehealth" does not include the use of facsimile, [audio-only telephone,] texting or electronic mail.

(12) "Telehealth provider" means (A) any physician or physician assistant licensed under chapter 370, physical therapist or physical therapist assistant licensed under chapter 376, chiropractor licensed under chapter 372, naturopath licensed under chapter 373, podiatrist licensed under chapter 375, occupational therapist or occupational therapy assistant licensed under chapter 376a, optometrist licensed under chapter 380, registered nurse or advanced practice registered nurse licensed under chapter 378, [physician assistant licensed under chapter 370,] psychologist licensed under chapter 383, marital and family therapist licensed under chapter 383a, clinical social worker or master social worker licensed under chapter 383b, alcohol and drug counselor licensed under chapter 376b, professional counselor licensed under chapter 383c, dietitian-nutritionist certified under chapter 384b, speech and language pathologist licensed under chapter 399, respiratory care practitioner licensed under chapter 381a, audiologist licensed under chapter 397a, pharmacist licensed under chapter 400j, [or] paramedic licensed pursuant to chapter 384d, nurse-midwife licensed under chapter 377, dentist licensed under chapter 379, behavior analyst licensed under chapter 382a, genetic counselor licensed under chapter 383d, music therapist, as defined in section 20-195ggg, art therapist licensed under chapter 383g or athletic trainer licensed under chapter 375a who [is providing] provides health care or other health services through the use of telehealth within such person's scope of practice and in accordance with the standard of care applicable to the profession, and (B) [on and after July 1, 2024, an appropriately licensed, certified or registered physician, naturopath, registered nurse, advanced practice registered nurse, physician assistant, psychologist, marital and family therapist, clinical social worker, master social worker, alcohol and drug counselor, professional counselor, dietitiannutritionist, nurse-midwife, behavior analyst, music therapist or art therapist, in another state or territory of the United States or the District

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of Columbia, who (i) provides telehealth services under any relevant 80 81 order issued pursuant to section 19a-906a, (ii) provides mental or 82 behavioral health care through the use of telehealth within such person's 83 scope of practice and in accordance with the standard of care applicable 84 to the profession, and (iii) any appropriately licensed, certified or 85 registered physician, physician assistant, physical therapist, physical 86 therapist assistant, chiropractor, naturopath, podiatrist, occupational therapist, occupational therapy assistant, optometrist, registered nurse, 87 88 advanced practice registered nurse, psychologist, marital and family 89 therapist, clinical social worker, master social worker, alcohol and drug 90 counselor, professional counselor, dietitian-nutritionist, speech and 91 language pathologist, respiratory care practitioner, audiologist, pharmacist, paramedic, nurse-midwife, dentist, behavior analyst, 92 93 genetic counselor, music therapist, art therapist or athletic trainer, in 94 another state or territory of the United States or the District of Columbia, 95 who provides health care or other health services through the use of 96 telehealth within such person's scope of practice and in accordance with the standard of care applicable to the profession and maintains 97 98 professional liability insurance, or other indemnity against liability for 99 professional malpractice, in an amount that is equal to or greater than 100 that required for similarly licensed, certified or registered Connecticut 101 [mental or behavioral] health care providers.

(b) (1) A telehealth provider shall only provide telehealth services to a patient when the telehealth provider: (A) Is communicating through real-time, interactive, two-way communication technology or store and forward technologies; (B) has determined whether the patient has health coverage that is fully insured, not fully insured or provided through the Connecticut medical assistance program, and whether the patient's health coverage, if any, provides coverage for the telehealth service; (C) has access to, or knowledge of, the patient's medical history, as provided by the patient, and the patient's health record, including the name and address of the patient's primary care provider, if any; [(C)] (D) conforms to the standard of care applicable to the telehealth provider's profession and expected for in-person care as appropriate to the patient's age and presenting condition, except when the standard of care requires the use

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of diagnostic testing and performance of a physical examination, such testing or examination may be carried out through the use of peripheral devices appropriate to the patient's condition; and [(D)] (E) provides the patient with the telehealth's provider license number and contact information.

- (2) At the time of the telehealth provider's first telehealth interaction with a patient, the telehealth provider shall inform the patient concerning the treatment methods and limitations of treatment using a telehealth platform and, after providing the patient with such information, obtain the patient's consent to provide telehealth services. The telehealth provider shall document such notice and consent in the patient's health record. If a patient later revokes such consent, the telehealth provider shall document the revocation in the patient's health record.
- (c) Notwithstanding the provisions of this section or title 20, no telehealth provider shall prescribe any schedule I, II or III controlled substance through the use of telehealth, except a schedule II or III controlled substance other than an opioid drug, as defined in section 20-140, in a manner fully consistent with the Ryan Haight Online Pharmacy Consumer Protection Act, 21 USC 829(e), as amended from time to time, for the treatment of a person with a psychiatric disability or substance use disorder, as defined in section 17a-458, including, but not limited to, medication-assisted treatment. A telehealth provider using telehealth to prescribe a schedule II or III controlled substance pursuant to this subsection shall electronically submit the prescription pursuant to section 21a-249, as amended by this act.
 - (d) Each telehealth provider shall, at the time of the initial telehealth interaction, ask the patient whether the patient consents to the telehealth provider's disclosure of records concerning the telehealth interaction to the patient's primary care provider. If the patient consents to such disclosure, the telehealth provider shall provide records of all telehealth interactions to the patient's primary care provider, in a timely manner, in accordance with the provisions of sections 20-7b to 20-7e, inclusive.

(e) Any consent required under this section shall be obtained from the patient, or the patient's legal guardian, conservator or other authorized representative, as applicable.

- (f) The provision of telehealth services and health records maintained and disclosed as part of a telehealth interaction shall comply with the provisions of the Health Insurance Portability and Accountability Act of 1996 P.L. 104-191, as amended from time to time.
- 155 (g) Nothing in this section shall prohibit: (1) A health care provider 156 from providing on-call coverage pursuant to an agreement with another 157 health care provider or such health care provider's professional entity 158 or employer; (2) a health care provider from consulting with another 159 health care provider concerning a patient's care; (3) orders of health care 160 providers for hospital outpatients or inpatients; or (4) the use of 161 telehealth for a hospital inpatient, including for the purpose of ordering 162 any medication or treatment for such patient in accordance with Ryan 163 Haight Online Pharmacy Consumer Protection Act, 21 USC 829(e), as 164 amended from time to time. For purposes of this subsection, "health care provider" means a person or entity licensed or certified pursuant to 165 166 chapter 370, 372, 373, 375 [, 376] to 376b, inclusive, 377, 378, 379, 380, 167 381a, <u>382, 382a</u>, 383 to [383c] <u>383d</u>, inclusive, <u>383f</u>, <u>383g</u>, <u>384d</u>, <u>397a</u>, 168 399 or 400j, or licensed or certified pursuant to chapter 368d or 384d.
 - (h) No telehealth provider or hospital shall charge a facility fee for telehealth services. Such prohibition shall apply to hospital telehealth services whether provided on campus or otherwise. For purposes of this subsection, "hospital" has the same meaning as provided in section 19a-490 and "campus" has the same meaning as provided in section 19a-508c.
 - (i) (1) No telehealth provider shall provide health care or health services to a patient through telehealth unless the telehealth provider has determined whether or not the patient has health coverage for such health care or health services.
- 179 (2) Notwithstanding any provision of the general statutes, a

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telehealth provider who provides health care or health services to a patient through telehealth shall accept as full payment for such health care or health services:

- 183 (A) An amount that is equal to the amount that Medicare reimburses 184 for such health care or health services if the telehealth provider 185 determines that the patient does not have health coverage for such 186 health care or health services; or
- (B) The amount that the patient's health coverage reimburses and any coinsurance, copayment, deductible or other out-of-pocket expense imposed by the patient's health coverage for such health care or health services if the telehealth provider determines that the patient has health coverage for such health care or health services.
- (3) If a telehealth provider determines that a patient is unable to pay for any health care or health services described in subdivisions (1) and (2) of this subsection, the provider shall offer to the patient financial assistance if such provider is required to offer to the patient such financial assistance under any applicable state or federal law.
 - (j) Subject to compliance with all applicable federal requirements, state licensing standards or any regulation adopted thereunder, a telehealth provider may provide telehealth services pursuant to the provisions of this section from any location.
- 201 (k) Any Connecticut entity, institution or health care provider, that engages or contracts with a telehealth provider who is licensed, certified 202 203 or registered in another state or territory of the United States or the District of Columbia to provide health care or other health services, shall 204 (1) verify the credentials of such telehealth provider in the state in which 205 206 such provider is licensed, certified or registered, (2) ensure that such 207 telehealth provider is in good standing in such state, and (3) confirm that such telehealth provider maintains professional liability insurance 208 or other indemnity against liability for professional malpractice in an 209 amount that is equal to or greater than that required for similarly 210 211 licensed, certified or registered health care or other services health

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- 212 provider in the state.
- Sec. 2. Section 19a-906a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 215 The Commissioner of Public Health may issue an order [authorizing 216 telehealth providers who are not licensed, certified or registered to 217 practice in this state to provide telehealth services to patients in this 218 state. Such order may be of limited duration and limited to one or more 219 types of providers described in subdivision (13) of subsection (a) of 220 section 1 of public act 21-9, or subdivision (12) of subsection (a) of 221 section 19a-906. The commissioner may impose conditions including, 222 but not limited to, a requirement that any telehealth provider providing 223 telehealth services to patients in this state pursuant to such order shall 224 submit an application for licensure, certification or registration, as 225 applicable. The commissioner may suspend or revoke any authorization 226 provided pursuant to this section to a telehealth provider whol to 227 suspend or revoke the authority of any telehealth provider licensed, 228 certified or registered to practice in another state or territory of the 229 United States or the District of Columbia to provide telehealth services 230 in this state pursuant to section 19a-906, as amended by this act, if such 231 <u>telehealth</u> provider violates any condition imposed by 232 commissioner or applicable requirements for the provision of telehealth 233 services under the law. Any such order issued pursuant to this section 234 shall not constitute a regulation, as defined in section 4-166.
- Sec. 3. Subdivision (5) of subsection (c) of section 21a-249 of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (5) The practitioner demonstrates, in a form and manner prescribed by the commissioner, that such practitioner does not have the technological capacity to issue an electronically transmitted prescription. For the purposes of this subsection, "technological capacity" means possession of a computer system, hardware or device that can be used to electronically transmit controlled substance prescriptions consistent with the requirements of the federal Controlled

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245 Substances Act, 21 USC 801, as amended from time to time. The

- 246 provisions of this subdivision shall not apply to a practitioner when
- such practitioner is prescribing as a telehealth provider, as defined in
- section 19a-906, as amended by this act, [section 1 of public act 20-2 of
- the July special session or section 1 of public act 21-9, as applicable,]
- pursuant to subsection (c) of said section. [19a-906, subsection (c) of
- section 1 of public act 20-2 of the July special session or subsection (c) of
- 252 section 1 of public act 21-9, as applicable.]
- Sec. 4. (NEW) (*Effective from passage*) (a) As used in this section:
- 254 (1) "Health carrier" has the same meaning as provided in section 38a-
- 255 1080 of the general statutes;
- 256 (2) "Insured" has the same meaning as provided in section 38a-1 of
- 257 the general statutes;
- 258 (3) "Telehealth" has the same meaning as provided in section 19a-906
- of the general statutes, as amended by this act; and
- 260 (4) "Telehealth provider" has the same meaning as provided in
- section 19a-906 of the general statutes, as amended by this act.
- 262 (b) Notwithstanding any provision of title 38a of the general statutes,
- 263 no health carrier shall reduce the amount of a reimbursement paid to a
- 264 telehealth provider for covered health care or health services that the
- 265 telehealth provider appropriately provided to an insured through
- telehealth because the telehealth provider provided such health care or
- health services to the patient through telehealth and not in person.
- Sec. 5. (NEW) (*Effective from passage*) (a) As used in this section:
- 269 (1) "Telehealth" means the mode of delivering health care or other
- 270 health services via information and communication technologies to
- 271 facilitate the diagnosis, consultation and treatment, education, care
- 272 management and self-management of a patient's physical, oral and
- 273 mental health, and includes (A) interaction between the patient at the
- 274 originating site and the telehealth provider at a distant site, and (B)

synchronous interactions, asynchronous store and forward transfers or remote patient monitoring. "Telehealth" does not include the use of facsimile, texting or electronic mail.

- (2) "Connecticut medical assistance program" means the state's Medicaid program and the Children's Health Insurance Program under Title XXI of the Social Security Act, as amended from time to time.
- (b) Notwithstanding the provisions of section 17b-245c, 17b-245e or 19a-906 of the general statutes, as amended by this act, or any other section, regulation, rule, policy or procedure governing the Connecticut medical assistance program, the Commissioner of Social Services may, in the commissioner's discretion and to the extent permissible under federal law, provide coverage under the Connecticut medical assistance program for audio-only telehealth services.
 - Sec. 6. Section 1 of public act 21-9, as amended by section 3 of public act 21-133 and section 32 of public act 22-81, section 3 of public act 21-9, as amended by section 35 of public act 22-81, section 4 of public act 21-9, as amended by section 36 of public act 22-81, section 5 of public act 21-9, as amended by section 37 of public act 22-81, and section 6 of public act 21-9, as amended by section 4 of public act 21-133, are repealed. (*Effective from passage*)

This act shall take effect as follows and shall amend the following sections:					
Section 1	from passage	19a-906			
Sec. 2	from passage	19a-906a			
Sec. 3	from passage	21a-249(c)(5)			
Sec. 4	from passage	New section			
Sec. 5	from passage	New section			
Sec. 6	from passage	Repealer section			

PH Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 25 \$	FY 26 \$
UConn Health Ctr.	Clinical Revenue	See Below	See Below
	Impact		
Social Services, Dept.	GF - See Below	See Below	See Below

Note: GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 25 \$	FY 26 \$
Various Municipalities	Precludes Savings	Potential	Potential

Explanation

The bill, which makes permanent several requirements related to telehealth, prevents a revenue loss to the University of Connecticut Health Center (UHC). The bill makes various other changes to audio-only services and precludes savings to fully insured municipalities.

The bill allows UHC to continue to charge for and receive comparable reimbursement for a variety of telehealth services; these provisions otherwise are scheduled to expire on June 30, 2024. It is estimated that by the end of FY 24, UHC will have collected approximately \$2.8 million in fees associated with a variety of telehealth services.

Additionally, the bill allows, rather than requires, coverage of audioonly services and repeals the requirement that the rate for telehealth services be the same as in person rates. The fiscal impact to the Department of Social Services (DSS) is dependent on future coverage of audio-only services, the associated Medicaid and HUSKY B rates, and

the extent to which coverage of audio-only telehealth services is permissible under federal law.

The bill may preclude future savings to fully insured municipalities to the extent their plans' coverage would otherwise differ from the coverage required by the bill. The impact would be reflected in premium costs when policies are renewed. Pursuant to federal law, self-insured plans are exempt from state health mandates.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to various telehealth utilization rates and reimbursement.

OLR Bill Analysis sHB 5198

AN ACT CONCERNING TELEHEALTH.

SUMMARY

This bill makes permanent certain temporary expanded requirements for telehealth service delivery and insurance coverage enacted under PA 21-9 and PA 22-81 that will sunset under current law on June 30, 2024. Among other things, these provisions include:

- 1. allowing authorized telehealth providers to use audio-only telephone to provide services;
- 2. allowing authorized providers to provide telehealth services from any location, subject to applicable state and federal requirements;
- 3. expanding the list of authorized telehealth providers to include art therapists, athletic trainers, behavior analysts, dentists, genetic counselors, music therapists, nurse midwives, and occupational and physical therapist assistants;
- 4. prohibiting providers from charging uninsured patients more than the Medicare reimbursement rate for telehealth services;
- 5. allowing out-of-state providers to practice telehealth in Connecticut, under certain conditions, and eliminating the condition that they do so under a Department of Public Health (DPH) order;
- 6. requiring Connecticut providers or entities that engage or contract with out-of-state telehealth providers to verify the provider's credentials and professional liability insurance;

7. prohibiting health carriers (e.g., insurers and HMOs) from reducing the amount of reimbursement they pay to telehealth providers for covered services appropriately provided through telehealth instead of in-person;

- 8. authorizing the Department of Social Services (DSS) commissioner, to the extent allowed under federal law, to enable the Connecticut Medical Assistance Program (CMAP, i.e., Medicaid and HUSKY B) to cover applicable services provided through audio-only telehealth services (existing law already allows this under certain conditions); and
- 9. eliminating the DPH commissioner's authority to issue an order authorizing out-of-state telehealth providers to practice in Connecticut but continuing to allow her to suspend or revoke an out-of-state provider's authority to practice telehealth in Connecticut if he or she violates any condition the commissioner imposes or any applicable statutory requirements.

The bill also makes technical and conforming changes, including repealing corresponding provisions in PA 21-9 and PA 22-81.

EFFECTIVE DATE: Upon passage

TELEHEALTH PROVIDERS

Authorized Telehealth Providers

The bill expands the list of authorized telehealth providers to include the following professionals: art therapists, athletic trainers, behavior analysts, dentists, genetic counselors, music therapists, nurse midwives, and occupational and physical therapist assistants.

Current law already allows the following licensed health care providers to provide health care services using telehealth: APRNs, alcohol and drug counselors, audiologists, certified dietician-nutritionists, chiropractors, clinical and master social workers, marital and family therapists, naturopaths, occupational and physical therapists, optometrists, paramedics, pharmacists, physicians,

physician assistants, podiatrists, professional counselors, psychologists, registered nurses, respiratory care practitioners, and speech and language pathologists.

Under current law, unchanged by the bill, authorized telehealth providers must provide telehealth services within their profession's scope of practice and standard of care.

Out-of-State Providers

The bill allows out-of-state authorized telehealth providers (see above) to practice telehealth in Connecticut and requires them to:

- 1. be appropriately licensed, certified, or registered in another U.S. state or territory or the District of Columbia;
- 2. have professional liability insurance or other indemnity against professional malpractice liability in an amount at least equal to that required for Connecticut health providers; and
- 3. provide telehealth services within their scope of practice and in accordance with applicable professional standards of care.

It eliminates the requirement under PA 21-9 and PA 22-81 that an outof-state provider be authorized to practice telehealth under any relevant order issued by DPH. But the bill continues to allow DPH to suspend or revoke an out-of-state provider's authority to practice telehealth in Connecticut if he or she violates any condition the commissioner imposes or applicable statutory requirements.

Additionally, the bill requires any Connecticut entity, institution, or provider who engages or contracts with an out-of-state telehealth provider to:

- 1. verify the provider's credentials to ensure the provider is certified, licensed, or registered and in good standing in his or her home jurisdiction and
- 2. confirm the telehealth provider has professional liability

insurance or other indemnity against professional malpractice liability in an amount at least equal to that required for Connecticut health providers.

SERVICE DELIVERY

Audio-Only Telephone

The bill allows authorized telehealth providers to provide telehealth services via audio-only telephone. Under the bill and existing law, "telehealth" excludes fax, texting, and email. It includes:

- 1. interaction between a patient at an originating site and the telehealth provider at a distant site and
- 2. synchronous (real-time) interactions, asynchronous store and forward transfers (transmitting medical information from the patient to the telehealth provider for review at a later time), or remote patient monitoring.

Expanded CMAP Coverage

The bill permits the DSS commissioner, to the extent allowed under federal law, to enable CMAP to cover applicable services provided through audio-only telehealth services. Existing law already allows the commissioner to do this when (1) she determines doing so is clinically appropriate; (2) providing comparable covered audiovisual telehealth services is not possible; and (3) audio-only services are provided to people who are unable to use or access comparable covered audiovisual services.

Service Delivery

Under existing law, a telehealth provider can provide telehealth services to a patient only when the provider has met certain requirements, such as (1) having access to, or knowledge of, the patient's medical history and health record and (2) conforming to his or her professional standard of care expected for in-person care appropriate for the patient's age and presenting condition.

The bill requires that the provider also determine whether the (1)

patient has health coverage that is fully insured, not fully insured, or provided through CMAP and (2) coverage includes telehealth services.

Additionally, the bill allows telehealth providers to provide telehealth services from any location subject to compliance with applicable federal requirements, state licensing standards, or related regulations.

PAYMENT FOR UNINSURED AND UNDERINSURED PATIENTS

The bill requires a telehealth provider, before providing services, to determine whether the patient has health coverage for any of the services to be provided. Under the bill, the provider must accept the following as payment in full for telehealth services:

- 1. for patients who do not have health insurance coverage for telehealth services, an amount equal to the Medicare reimbursement rate for those services, or
- 2. for patients with health insurance coverage, the amount the carrier reimburses for telehealth services and any cost sharing (e.g., copay, coinsurance, deductible) or other out-of-pocket expense imposed by the health plan.

Under the bill, a telehealth provider who determines that a patient is unable to pay for telehealth services must offer the patient financial assistance to the extent required under federal or state law.

COMMITTEE ACTION

Public Health Committee

Joint Favorable Substitute Yea 37 Nay 0 (03/11/2024)