

### **House of Representatives**

General Assembly

File No. 434

January Session, 2021

Substitute House Bill No. 6504

House of Representatives, April 14, 2021

The Committee on Environment reported through REP. GRESKO of the 121st Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

#### AN ACT CONCERNING ANIMAL WELFARE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivision (10) of section 22-327 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective from
- 3 passage):
- 4 (10) "Poultry" [means all domestic fowl and any pheasants or other
- 5 game birds securely confined and lawfully owned and possessed by any
- 6 person under the provisions of section 26-40] has the same meaning as
- 7 provided in section 22-326s;
- 8 Sec. 2. Section 22-327 of the general statutes is amended by adding
- 9 subdivision (13) as follows (*Effective from passage*):
- 10 (NEW) (13) "Service animal" has the same meaning as provided in 28
- 11 CFR 35.104 and includes any animal in training to become a service
- 12 animal.
- Sec. 3. Section 22-329 of the general statutes is repealed and the

14 following is substituted in lieu thereof (*Effective from passage*):

15 The commissioner, the Chief Animal Control Officer, any animal 16 control officer, any municipal] Any animal control officer or regional 17 animal control officer appointed pursuant to section 22-328, 22-331, as amended by this act, or 22-331a, as amended by this act, as applicable, 18 19 or any law enforcement officer may interfere to prevent any act of 20 cruelty upon any dog or other animal, and any person who interferes 21 with or obstructs or resists [the commissioner or] any such officer in the 22 discharge of such duty shall be guilty of a class D misdemeanor.

- Sec. 4. Section 22-329a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 25 (a) [The Chief Animal Control Officer, any animal control officer or 26 any municipal or regional animal control officer] Any animal control 27 officer or regional animal control officer appointed pursuant to section 28 22-328, 22-331, as amended by this act, or 22-331a, as amended by this 29 act, as applicable, may take physical custody of any animal when such 30 animal control officer has reasonable cause to believe that such animal 31 is in imminent harm and is neglected or is cruelly treated in violation of 32 section 22-366, 22-415, 53-247, 53-248, 53-249, 53-249a, 53-250, 53-251 or 33 53-252, and, not later than ninety-six hours after taking physical 34 custody, shall proceed as provided in subsection (c) of this section, 35 except that if, in the opinion of a licensed veterinarian or the State 36 Veterinarian, at any time after physical custody of such animal is taken, 37 such animal is so injured or diseased that it should be [destroyed] 38 euthanized immediately, such officer may [humanely destroy or cause 39 such animal to be humanely destroyed] have such animal humanely 40 euthanized by a licensed veterinarian.
  - (b) [The Chief Animal Control Officer, any animal control officer or any municipal or regional animal control officer] Any animal control officer or regional animal control officer appointed pursuant to section 22-328, 22-331, as amended by this act, or 22-331a, as amended by this act, as applicable, may take physical custody of any animal upon issuance of a warrant finding probable cause that such animal is

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47 neglected or is cruelly treated in violation of section 22-366, 22-415, 53-48 247, 53-248, 53-249, 53-249a, 53-250, 53-251 or 53-252, and shall 49 thereupon proceed as provided in subsection (c) of this section except 50 that if, in the opinion of a licensed veterinarian or the State Veterinarian, 51 at any time after physical custody of such animal is taken, such animal 52 is so injured or diseased that it should be [destroyed] euthanized 53 immediately, such officer may [humanely destroy or cause such animal 54 to be humanely destroyed] have such animal humanely euthanized by 55 a licensed veterinarian.

- (c) Such officer shall file with the superior court which has venue over such matter or with the superior court for the judicial district of Hartford at Hartford a verified petition plainly stating such facts of neglect or cruel treatment as to bring such animal within the jurisdiction of the court and praying for appropriate action by the court in accordance with the provisions of this section. Upon the filing of such petition, the court shall cause a summons to be issued requiring the owner or owners or person having responsibility for the care of the animal, if known, to appear in court at the time and place named.
- (d) If physical custody of an animal has been taken pursuant to subsection (a) or (b) of this section and it appears from the allegations of the petition filed pursuant to subsection (c) of this section and other affirmations of fact accompanying the petition, or provided subsequent thereto, that there is reasonable cause to find that the animal's condition or the circumstances surrounding its care require that temporary care and custody be immediately assumed to safeguard its welfare, the court shall either (1) issue an order to show cause why the court should not vest in some suitable state, municipal or other public or private agency or person the animal's temporary care and custody pending a hearing on the petition, or (2) issue an order vesting in some suitable state, municipal or other public or private agency or person the animal's temporary care and custody pending a hearing on the petition. A hearing on the order issued by the court pursuant to subdivision (1) or (2) of this subsection shall be held not later than fourteen days after the issuance of such order. The service of such order may be made by any

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officer authorized by law to serve process, state police officer or indifferent person and shall be served not less than forty-eight hours prior to the date and time of such hearing. If the owner or owners or person having responsibility for the care of the animal is not known, notice of the time and place of the hearing shall be given by publication in a newspaper having a circulation in the town in which such officer took physical custody of such animal not less than forty-eight hours prior to the date and time of such hearing.

(e) If physical custody of an animal has not been taken pursuant to subsection (a) or (b) of this section, and [the Chief Animal Control Officer, any animal control officer or any municipal or regional animal control] such officer has reasonable cause to believe that an animal is neglected or is cruelly treated in violation of section 22-366, 22-415, 53-247, 53-248, 53-249, 53-249a, 53-250, 53-251 or 53-252, such [animal control] officer may file a petition with the superior court which has venue over such matter or with the superior court for the judicial district of Hartford at Hartford, plainly stating such facts of neglect or cruel treatment as to bring the animal within the jurisdiction of the court and praying for appropriate action by the court to ensure the welfare of the animal including, but not limited to, physical removal and temporary care and custody of the animal, authorization of an animal control officer or regional animal control officer appointed pursuant to section 22-328, 22-331, as amended by this act, or 22-331a, as amended by this act, as applicable, or a licensed veterinarian to provide care for the animal on site, vesting of ownership of the animal, the posting of a bond in accordance with subsection (f) of this section and the assessment of costs in accordance with subsection (h) of this section. Upon the filing of such petition, the court shall cause a summons for an order to show cause to be issued requiring the owner or owners or person having responsibility for the care of the animal, if known, to appear in court at the time and place named. If the owner or owners or person having responsibility for the care of the animal is not known, notice of the time and place of the hearing shall be given by publication in a newspaper having a circulation in the town where the animal is located not less than forty-eight hours prior to the date and time of the hearing. If it appears

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from the allegations of the petition filed pursuant to this subsection and other affirmations of fact accompanying the petition, or provided subsequent thereto, that there is reasonable cause to find that the animal's condition or the circumstances surrounding its care require the immediate removal of the animal from the owner or owners or person having responsibility for the care of the animal to safeguard its welfare, the court shall issue an order vesting in some suitable state, municipal or other public or private agency or person the animal's temporary care and custody pending a hearing on the petition which hearing shall be held not later than ten days after the issuance of such order for such temporary care and custody. The service of such order may be made by any officer authorized by law to serve process, state police officer or indifferent person and shall be served not less than forty-eight hours prior to the date and time of such hearing.

(f) If the court issues an order vesting the animal's temporary care and custody in some suitable state, municipal or other public or private agency or person, the owner or owners shall either relinquish ownership of the animal or post a surety bond or cash bond with the agency or person in whom the animal's temporary care and custody was vested. The surety bond or cash bond shall be in the amount of five hundred dollars for each animal placed in the temporary care or custody of such agency or person and shall secure payment for the reasonable expenses of the agency or person having temporary care and custody of the animal in caring and providing for such animal until the court makes a finding as to the animal's disposition under subsection (g) of this section. The requirement that a bond be posted may be waived if such owner provides satisfactory evidence that such owner is indigent and unable to pay for such bond.

(g) (1) If, after hearing, the court finds that the animal is neglected or cruelly treated, it shall vest ownership of the animal in any state, municipal or other public or private agency which is permitted by law to care for neglected or cruelly treated animals or with any person found to be suitable or worthy of such responsibility by the court.

(2) If, after hearing, the court finds that the animal is so injured or diseased that it should be [destroyed] <u>humanely euthanized</u>, the court may order that such animal be humanely [destroyed] <u>euthanized by a licensed veterinarian</u>.

- (3) If, after hearing, the court finds that the animal is not neglected or cruelly treated, it may cause the animal to be returned to its owner or owners or person having responsibility for its care or, if such owner or owners or person is unknown or unwilling to resume caring for such animal, it may vest ownership of the animal in any state, municipal or other public or private agency or person found to be suitable or worthy of such responsibility.
- (4) If the court makes a finding under subdivision (1) or (2) of this subsection less than thirty days after the issuance of an order of temporary care and custody and the owner of the animal has posted a bond, the agency or person with whom the bond was posted shall return the balance of such bond, if any, to the owner. The amount of the bond to be returned to the owner shall be calculated at the rate of fifteen dollars per day per animal or twenty-five dollars per day per animal if the animal is a horse or other large livestock for the number of days less than thirty that such agency or person has not had temporary care and custody of the animal less any veterinary costs and expenses incurred for the welfare of the animal.
- (5) If the court makes a finding under subdivision (3) of this subsection after the issuance of an order of temporary care and custody and the owner of the animal has posted a bond, the agency or person with whom the bond was posted shall return such bond to such owner.
- (h) If the court finds that the animal is neglected or cruelly treated, the expenses incurred by the state or a municipality in providing proper food, shelter and care to an animal it has taken custody of under subsection (a) or (b) of this section and the expenses incurred by any state, municipal or other public or private agency or person in providing temporary care and custody pursuant to an order vesting temporary care and custody, calculated at the rate of fifteen dollars per day per

animal or twenty-five dollars per day per animal if the animal is a horse or other large livestock until the date ownership is vested pursuant to subdivision (1) of subsection (g) of this section shall be paid by the owner or owners or person having responsibility for the care of the animal. In addition, all veterinary costs and expenses incurred for the welfare of the animal that are not covered by the per diem rate shall be paid by the owner or owners or person having responsibility for the animal.

- (i) If the court vests ownership of the animal in the Commissioner of Agriculture or a municipality, the commissioner or the municipality may conduct or participate in a public auction of the animal under such conditions the commissioner or the municipality deems necessary or the commissioner or the municipality may consign the animal to an auction or sell the animal through an open advertised bid process whereby bid price and demonstration of sufficient knowledge and ability to care for such animal are factors for the commissioner's or municipality's consideration. All moneys collected from the sale of animals sold by the Commissioner of Agriculture through such open advertised bid process shall be deposited in the animal abuse cost recovery account established in subsection (j) of this section. All moneys collected from the sale of animals sold by a municipality through such open advertised bid process shall be deposited by the town treasurer or other fiscal officer in the town's general fund. The commissioner or the municipality may also vest ownership of any such animal in an individual or a public or private nonprofit animal rescue or adoption organization.
- (j) There is established a separate, nonlapsing account within the General Fund, to be known as the "animal abuse cost recovery account". All moneys collected from sales at public auction of animals seized by the Department of Agriculture pursuant to this section shall be deposited into the account. Deposits of moneys may be made into the account from public or private sources, including, but not limited to, the federal government or municipal governments.
- 214 (k) Notwithstanding any provision of the general statutes, any

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moneys received by the Department of Agriculture pursuant to subsection (j) of this section shall be deposited in the General Fund and credited to the animal abuse cost recovery account. The account shall be available to the Commissioner of Agriculture for the purpose of the housing, care and welfare of any animal seized by the department, until final disposition of such animal. Additionally, the account may be used for the purpose of providing reimbursement to any municipality for the costs of providing temporary care to such animal if such temporary care exceeded thirty days in duration and such costs exceeded the amount of any surety bond or cash bond posted pursuant to subsection (f) of this section provided the total annual reimbursement to municipalities from said account for such purpose shall not exceed twenty-five thousand dollars. Nothing in this section shall prevent the commissioner from obtaining or using funds from sources other than the account for the housing, care and welfare of any animal seized by the department pursuant to this section.

- Sec. 5. Section 22-331 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) In each municipality of the state having a population of more than twenty-five thousand which has adopted the provisions of chapter 113, or otherwise provided for a merit system for its employees, the chief of police, or such other appointing authority as the charter may designate, shall, appoint a full-time municipal animal control officer and such assistants as are deemed necessary, subject to the provisions of said chapter 113 or other merit system, to administer and enforce the laws relating to dogs or other domestic animals. Any person so appointed may be or become a member of the police department and for such purpose the legislative body of such municipality may waive any requirements as to age, sex, physical condition, education and training applicable to other members of the police department. Any person so appointed as a member of the police department shall be fully eligible to participate in the retirement system of such department.
  - (b) Except as provided in section 22-331a, as amended by this act, the

chief or superintendent of police in each other city or town having a police department and the selectmen or chief executive officer in each town which has no police department, or such other appointing authority as the charter of such town may designate, in their respective jurisdictions, shall appoint a municipal animal control officer and such assistants as are deemed necessary to administer and enforce the laws relating to dogs and other domestic animals. Such officer and assistants shall have such qualifications as the commissioner may prescribe and shall serve for a term of at least one year.

- (c) Each appointment made under the provisions of this section shall be reported promptly to the commissioner. Each person appointed under the provisions of subsection (a) of this section shall, and any person appointed under the provisions of subsection (b) of this section may, be paid a salary and expenses in lieu of the fees provided in section 22-334 and the amount thereof shall be transferred from the dog fund account to the appropriation of the proper department.
- (d) The municipal animal control officer so appointed in any [city] municipality the limits of which are not coterminous with those of the [town] municipality in which it is located shall have authority as such municipal animal control officer throughout such town, and the town treasurer or other fiscal officer shall annually reimburse the [city] municipality, from the dog fund account, for the salaries and expenses of such officer or his or her assistants. The municipal animal control officer so appointed in any town having a borough within its limits shall have authority as such municipal animal control officer throughout the limits of such town. If, in any [city or town] municipality, the officer or officers charged with such duty fail to report such appointment, the commissioner shall notify such officer or officers to make and report such appointment within ten days of receipt of such notification, and, if such appointment is not made within such time, the commissioner shall appoint a municipal animal control officer for such [city or town] municipality.
  - (e) Notwithstanding any provision of the general statutes or any

special act, municipal charter or ordinance, any chief elected official of any municipality or a regional animal control facility may appoint, on a temporary basis not to exceed ninety days, any animal control officer or regional animal control officer appointed pursuant to this section or section 22-331a, as amended by this act, as applicable, to act as an animal control officer in such municipality or region. Any animal control officer or regional animal control officer who provides services pursuant to an appointment made in accordance with this subsection shall have all the powers and authority granted to such animal control officer in the municipality or region in which such officer is appointed. Any such appointment made pursuant to this subsection shall be made in writing and be approved by each of the chief elected officials of the municipalities affected by such appointment and by each regional animal control facility that is affected by such appointment. Such written appointment shall include, at a minimum, information concerning the compensation to be paid to such officer, insurance provided to such officer and the use of equipment, if any, for such officer. The Commissioner of Agriculture shall be notified, in writing, of any such appointment made pursuant to this subsection not later than five days following such appointment.

Sec. 6. Section 22-331a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Any two or more towns each of which has a population of less than fifty thousand, and which have or will provide a dog pound facility within their region, by action of their [legislative bodies] board of selectmen, town council or other governing body, may agree to be served by a regional animal control officer. Upon certification of such agreement to the commissioner with assurances from the towns so certifying that they will provide and continue to provide adequate facilities and compensation for such officer, the commissioner may, after giving due regard to the regional aspects of the proposed facilities and whether the proposed region would be in the best interests of the towns so certifying, establish such region. Each person so appointed shall have the same powers and duties within the region to which he is assigned

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as a municipal animal control officer in each town therein. All costs of maintaining and operating such pounds and administering and enforcing the laws relating to dogs within such regions shall be paid in accordance with the provisions of the agreement certified to the commissioner under this section. Any pound facility operated pursuant to this section shall meet the construction, maintenance and sanitation standards established pursuant to section 22-336 and any regulations adopted pursuant to said section, including, but not limited to, standards for the handling and transportation of dogs and other domestic animals.

- Sec. 7. Section 22-332 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 327 (a) [The Chief Animal Control Officer, any animal control officer or 328 any municipal animal control officer Any animal control officer or 329 regional animal control officer appointed pursuant to section 22-328, 22-330 331, as amended by this act, or 22-331a, as amended by this act, as 331 applicable, shall be responsible for the enforcement of this chapter and 332 shall make diligent search and inquiry for any violation of any of its 333 provisions. Any such officer may take into custody (1) any dog found 334 roaming in violation of the provisions of section 22-364, (2) any dog not 335 having a tag or plate on a collar about its neck or on a harness on its 336 body as provided by law or which is not confined or controlled in 337 accordance with the provisions of any order or regulation relating to 338 rabies issued by the commissioner in accordance with the provisions of this chapter, or (3) any dog or other domestic animal found injured on 339 340 any highway, neglected, abandoned or cruelly treated. The officer shall 341 impound such dog or other domestic animal at the pound serving the 342 town where the dog or other domestic animal is taken unless, in the 343 opinion of a licensed veterinarian, the dog or other domestic animal is 344 so injured or diseased that it should be [destroyed] euthanized 345 immediately, in which case the municipal animal control officer of such 346 town may [cause the dog or other domestic animal to be mercifully 347 killed] have such dog or other animal humanely euthanized by a 348 licensed veterinarian or disposed of as the State Veterinarian may direct.

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The [municipal animal control] officer shall immediately notify the owner or keeper of any dog or other [domestic] animal so taken, if known, of its impoundment. [Such officer shall immediately notify the owner or keeper of any other domestic animal which is taken into custody, if such owner or keeper is known.] If the owner or keeper of any such dog or other domestic animal is unknown, the officer shall immediately tag or employ [such] other suitable means of official identification of the dog or other domestic animal [as may be approved by the Chief Animal Control Officer and shall promptly cause (A) a description of such dog or other domestic animal to be published once in the lost and found column of a newspaper having a circulation in such town or that has a state-wide circulation, and (B) a photograph or description of such dog or other domestic animal and the date on which such dog or other domestic animal is no longer legally required to be impounded to be posted on a national pet adoption Internet web site or an Internet web site that is maintained or accessed by the animal control officer and that is accessible to the public through an Internet search, except such posting shall not be required if: (i) The dog or other domestic animal is held pending the resolution of civil or criminal litigation involving such dog or other domestic animal, (ii) the officer has a good faith belief that the dog or other domestic animal would be adopted by or transferred to a public or private nonprofit rescue organization for the purpose of placing such dog or other domestic animal in an adoptive home even in the absence of such posting, (iii) the dog or other domestic animal's safety will be placed at risk, or (iv) such animal control officer determines that such dog or other domestic animal is feral and not adoptable. If any animal control officer does not have the technological resources to post such information on an Internet web site as required by subparagraph (B) of this subdivision, such officer may contact a public or private animal rescue organization and request that such organization post such information, at such organization's expense, on an Internet web site that is accessible to the public through an Internet search. To the extent practicable, any such posting by an animal control officer or a public or private animal rescue organization shall remain posted for the duration of such dog's or other

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domestic animal's impoundment in the municipal or regional dog pound.

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(b) If such dog or other domestic animal is not claimed by and released to the owner within seven days after the date of publication, [the municipal animal control] <u>such</u> officer, upon finding such dog or other domestic animal to be in satisfactory health, may have a licensed veterinarian spay or neuter such dog and sell such dog or other domestic animal to any person who satisfies such officer that such person is purchasing such dog or other domestic animal as a pet and that such person can give it a good home and proper care. [The municipal animal control] Such officer may retain possession of such dog or other domestic animal for such additional period of time as such [animal control] officer may deem advisable in order to place such dog or other domestic animal as a pet and may have a licensed veterinarian spay or neuter such dog. If, within such period, any dog or other domestic animal is not claimed by and released to the owner or keeper or purchased as a pet, the officer shall cause such dog or other domestic animal to be [mercifully killed] humanely euthanized by a licensed veterinarian or disposed of as the State Veterinarian may direct. Any veterinarian who so [destroys] <u>euthanizes</u> a dog shall be paid from the dog fund account. No person who [so destroys] euthanizes a dog or other domestic animal shall be held criminally or civilly liable therefor nor shall any licensed veterinarian who spays or neuters a dog pursuant to this section be held civilly liable. [, including, but not limited to, liability for reconstructive neutical implantation surgery.]

(c) The town treasurer or other fiscal officer shall pay from the dog fund account the advertising expense incurred under the provisions of this section upon receipt of an itemized statement together with a copy of the advertisement as published. Any person who purchases a dog as a pet shall pay a fee of five dollars and procure a license and tag for such dog from the town clerk, in accordance with the provisions of section 22-338. In addition to the five-dollar fee, any person who purchases a dog as a pet may be charged the cost the municipality incurred, if any, to spay or neuter and vaccinate the dog, provided such charge shall not

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- (d) No regional or municipal dog pound facility, municipality, [regional or municipal animal control officer] animal control officer or regional animal control officer appointed pursuant to section 22-328, 22-331, as amended by this act, or 22-331a, as amended by this act, as applicable, or public or private nonprofit animal rescue organization that arranges for the provision of treatment by a licensed veterinarian to an injured, sick or diseased animal pursuant to a contract described in section 22-332e shall be held civilly liable for such actions unless such actions are performed in a wanton, reckless or malicious manner. No licensed veterinarian who provides treatment free of charge or for a reduced fee, to an injured, sick or diseased animal as a direct result of a contract described in section 22-332e shall be held civilly liable for the provision of such treatment unless such actions are performed in a wilful, wanton or reckless manner.
- Sec. 8. Section 22-344f of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) Any animal importer and any person who operates or maintains an animal shelter, as defined in section 22-344, shall, not later than fortyeight hours after importing any dog or cat into this state and prior to the sale, adoption or transfer of such dog or cat to any person, provide for the examination of such dog or cat by a veterinarian licensed under chapter 384. Thereafter, such animal importer or person who operates or maintains an animal shelter shall provide for the examination of such dog or cat by a veterinarian licensed under chapter 384 every ninety days until such dog or cat is sold, adopted or transferred, provided no such dog or cat shall be sold, adopted or transferred to another person by an animal importer or person who operates or maintains an animal shelter unless (1) such dog or cat was examined by a veterinarian licensed under chapter 384 not more than fifteen days prior to the sale, adoption or transfer of such dog or cat, and (2) such veterinarian provides such animal importer or person who operates or maintains an animal shelter with a written certificate stating that such dog or cat is

free of any symptoms of any illness, infectious, contagious or communicable disease. Such certificate shall list the name, address and contact information of such animal importer or person who operates or maintains an animal shelter. Any animal importer or person who operates or maintains an animal shelter who violates the provisions of this subsection shall be fined [not more than five hundred dollars for each animal that is the subject of such violation] for a first violation, two hundred fifty dollars for each animal that is the subject of such violation, and for any subsequent violation, five hundred dollars for each animal that is the subject of such violation.

- (b) Each animal importer <u>and each person who operates or maintains</u> <u>an animal shelter</u> shall maintain a record of the veterinary services rendered to each dog or cat imported into this state by such animal importer <u>or person</u>. Such record shall be maintained by such animal importer <u>or person</u> for a period of three years. Any animal importer <u>or such person</u> who violates the provisions of this subsection shall be fined [five hundred dollars] <u>two hundred fifty dollars for a first violation and five hundred dollars for any subsequent violation</u>.
- Sec. 9. Section 22-345 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Any [blind, deaf or mobility impaired] person with a disability who is the owner or keeper of a dog [which has been trained and educated to guide and assist such person in traveling upon the public streets or highways or otherwise] that is a service animal shall receive a license and tag for such [dog] service animal from the town clerk of the town where such [dog] service animal is owned or kept. Such license and tag shall be issued in accordance with the provisions of section 22-340, and no fee shall be required of the owner or keeper of any such [dog] service animal. [When any such dog has not been previously licensed by the town clerk to whom application is being made, such town clerk shall not license such dog or issue to the owner a license and tag unless written evidence is exhibited to such clerk that the dog is trained and educated and intended in fact to perform such guide service for such applicant.]

484 Any person who has a dog that is a service animal placed with such 485 person temporarily, including for breeding purposes, by a nonprofit 486 organization established for the purpose of training or educating [guide 487 dogs to so assist blind, deaf or mobility impaired persons] service 488 <u>animals</u> shall receive a license and tag for such [dog] <u>service animal</u> from 489 the town clerk of the town where such [dog] <u>service animal</u> is kept. Such license and tag shall be issued in accordance with the provisions of 490 491 section 22-340, and no fee shall be required for such license and tag, 492 provided such person presents written evidence that such [dog] service 493 animal was placed with such person by such organization. [As used in 494 this section and section 46a-44, "deaf person" means a person who 495 cannot readily understand spoken language through hearing alone and 496 who may also have a speech defect which renders such person's speech 497 unintelligible to most people with normal hearing.]

Sec. 10. Section 22-364b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

The owner or keeper of a dog shall restrain and control such dog on a leash when such dog is not on the property of its owner or keeper and is in proximity to a [blind, deaf or mobility impaired] person with a disability who is accompanied by [his guide dog] a service animal, provided the [guide dog] service animal is: [in] (1) In the direct custody of such [blind, deaf or mobility impaired] person, (2) is wearing a harness, vest or [an orange-colored] leash and collar which makes it readily-identifiable as a [guide dog] service animal, and (3) is licensed in accordance with section 22-345, as amended by this act. Any person who violates the provisions of this section shall have committed an infraction. If an owner or keeper of a dog violates the provisions of this section and, as a result of such violation, such dog attacks and injures the [guide dog] service animal, such owner or keeper shall be liable, as provided in section 22-357, for any damage done to such [guide dog] service animal, and such liability shall include liability for any costs incurred by such [blind, deaf or mobility-impaired] person with a disability for the veterinary care, rehabilitation or replacement of the injured [guide dog] service animal and for reasonable attorney's fees.

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Sec. 11. (NEW) (*Effective from passage*) Notwithstanding any provision of chapter 435 of the general statutes, the Commissioner of Agriculture shall develop a waiver request process and form for the owner, keeper or veterinarian for any animal that was attacked and that may have been exposed to rabies as a result of such attack to request a reduction of the requisite quarantine period for such animal from six months to four months if such owner, keeper or veterinarian submits proof with such waiver request that such animal was vaccinated for rabies not more than ninety-six hours after such attack. Such waiver request process and form shall be: (1) Posted on the Internet web site of the Department of Agriculture, (2) made publicly available and accessible, and (3) made known to veterinarians throughout the state by said department.

- Sec. 12. Subsection (b) of section 22-380g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 31, 2021):
- (b) Not more than [ten] <u>twenty</u> per cent of the funds deposited in the animal population control account in accordance with subsection (f) of section 14-21h, subsection (a) of section 22-338, section 22-380f and section 22-380l shall be used for the sterilization and vaccination of feral cats program in accordance with subdivision (4) of subsection (a) of this section.
- Sec. 13. Subsection (a) of section 22-380i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 31, 2021):
  - (a) The program established under section 22-380g, as amended by this act, shall provide for payment to any participating veterinarian of an amount equivalent to the voucher issued pursuant to section 22-380f for each animal sterilization and vaccinations, coincident with sterilization, performed by such veterinarian upon a dog or cat owned by an eligible owner. For a sterilization procedure, [such voucher shall be in the amount of one hundred twenty dollars for a female dog, one hundred dollars for a male dog, seventy dollars for a female cat and fifty dollars for a male cat] the Commissioner of Agriculture shall establish a

rate of reimbursement that is not more than seventy-five per cent of the market rate or the fee charged by veterinarians in the state as of October 31, 2021. In the case of a sterilization fee exceeding the amount of the voucher, the eligible owner shall pay the participating veterinarian the difference between such fee and the amount of the voucher. Such voucher shall be in the amount of [twenty] thirty dollars, in addition to the amount designated for sterilization, for vaccinations coincident with the sterilization of a dog or cat owned by an eligible owner.

| This act shall take effect as follows and shall amend the following sections: |                  |             |  |  |
|---|------------------|-------------|--|--|
|   |                  |             |  |  |
| Section 1   | from passage     | 22-327(10)  |  |  |
| Sec. 2  | from passage     | 22-327      |  |  |
| Sec. 3  | from passage     | 22-329      |  |  |
| Sec. 4  | from passage     | 22-329a     |  |  |
| Sec. 5  | from passage     | 22-331      |  |  |
| Sec. 6  | from passage     | 22-331a     |  |  |
| Sec. 7  | from passage     | 22-332      |  |  |
| Sec. 8  | from passage     | 22-344f     |  |  |
| Sec. 9  | from passage     | 22-345      |  |  |
| Sec. 10   | from passage     | 22-364b     |  |  |
| Sec. 11   | from passage     | New section |  |  |
| Sec. 12   | October 31, 2021 | 22-380g(b)  |  |  |
| Sec. 13   | October 31, 2021 | 22-380i(a)  |  |  |

**ENV** Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### OFA Fiscal Note

#### State Impact:

| Agency Affected           | Fund-Effect     | FY 22 \$  | FY 23 \$  |
|---------------------------|-----------------|-----------|-----------|
| Department of Agriculture | Animal          | See Below | See Below |
|                           | Population      |           |           |
|                           | Control -       |           |           |
|                           | Acceleration of |           |           |
|                           | Costs           |           |           |
| Department of Agriculture | GF - Potential  | Less than | Less than |
|                           | Revenue Gain    | 20,000    | 20,000    |

Note: GF=General Fund

#### Municipal Impact: None

#### **Explanation**

The bill makes various changes to animal-related laws.

**Section 1** of the bill makes a minor change to the definition of poultry within the dog and companion animal statutes which has no fiscal impact.

**Sections 2, 9,** and **10** update terminology in the environment statutes concerning guide dogs to conform with the federal American with Disabilities Act. These sections also have no fiscal impact.

**Sections 3, 4,** and 7 alter current law regarding how seized animals are humanely destroyed by licensed veterinarians and make other minor, technical, and conforming changes. These sections have no fiscal impact to the state or municipalities as they concern private third-party veterinarians.

**Section 5** of the bill allows a municipality's chief elected official or a regional animal control facility to appoint an Animal Control Officer (ACO) from another municipality to act as the temporary ACO for the municipality for up to 90 days. This is not anticipated to result in a fiscal impact as it codifies current practice.

Additionally, **Section 8** of the bill extends to animal shelter operators the same requirement that animal importers currently have (that dogs and cats be examined by a veterinarian within 48 hours of the animals entering the state). Currently, violators are subject to a fine of up to \$500 for each animal in violation. The bill instead subjects an animal importer or animal shelter operator to a \$250 fine per animal for a first violation and \$500 fine per animal for subsequent violations.

This section also requires animal shelter operators or maintainers to keep records of certain veterinary services for each dog or cat for three years, as current law does for animal importers. The bill subjects an animal importer or animal shelter operator or maintainer who violates this provision to a \$250 fine for a first violation and \$500 fine for subsequent violations. These provisions may result in a minimal revenue gain, expected to be less than \$20,000 annually, to the extent violations occur.

**Section 11** requires the Department of Agriculture (DoAg) to develop a waiver request process and form for an animal's owner or veterinarian to request a reduction of a rabies quarantine period from six months to four months for animals exposed to rabies. The bill requires DoAg to post the process and form on their website. This is not anticipated to result in a fiscal impact as the agency currently has expertise for this purpose.

Sections 11 and 12 increase, from 10% to 20%, the maximum amount of funds that may be expended from the animal population control account, administered by DoAg, that may be used for sterilizing and

vaccinating feral cats.<sup>1</sup>

These sections update the reimbursement paid to veterinarians participating in the animal population control program up to 75% of the market rate for sterilization and vaccination services, plus \$30, instead of \$20 as under current law. Currently, a veterinarian receives, \$120 for a female dog, \$100 for a male dog, \$70 for a female cat, and \$50 for a male cat, per sterilization, which is expected to be less than market rate in most municipalities.

The increase in reimbursement rate would result in the animal population control account expending funds at a rate faster than it otherwise would under the bill. The current balance in the animal population control account is \$644,517. In 2020, there were 5,946 vouchers were issued under the animal population control program.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the number of animals served under the program and the number of violations that occur.

pounds' unsterilized cats and dogs, and proceeds from commemorative APCP

"Caring for Pets" license plates.

<sup>&</sup>lt;sup>1</sup> DoAg's Animal Population Control Program: (1) provides low-income Connecticut residents discounted sterilization and vaccination options for dogs and cats, and (2) assists registered nonprofit rescue groups with the sterilization and vaccination of feral cats. DoAg uses a separate, nonlapsing APC account for these costs. Revenue is derived from a surcharge on municipal dog licenses, certain animal adoption fees for

# OLR Bill Analysis sHB 6504

#### AN ACT CONCERNING ANIMAL WELFARE.

#### SUMMARY

This bill makes a number of unrelated changes to animal-related statutes. Among other things, it:

- 1. replaces references to guide dogs in certain environment statutes with the federally defined term "service animals" and applies existing provisions to service animals in training;
- 2. requires, when an animal control officer (ACO) seizes an animal that is neglected or cruelly treated and a veterinarian determines the animal is too injured or diseased to be treated, the ACO to have the animal humanely euthanized by a licensed veterinarian;
- 3. allows municipalities and regional animal control facilities to appoint a temporary ACO from another municipality for up to 90 days;
- 4. requires regional animal control facilities to meet the same construction, maintenance, and sanitation standards as municipal pounds must under state law and regulations;
- 5. requires animal shelters to have dogs and cats examined regularly by a licensed veterinarian and maintain records of veterinary services rendered, which existing law requires of animal importers, and revises fines for violations;
- requires the agriculture commissioner to develop a process to allow an animal's owner to request a reduction, from six months to four months, in the rabies quarantine period under specified circumstances;

7. increases, from 10% to 20%, the maximum amount of the animal population control account funds that may be used for sterilizing and vaccinating feral cats under the agriculture department's animal population control program (APCP); and

8. updates the reimbursement amount paid to veterinarians participating in the APCP.

The bill also makes technical and conforming changes.

EFFECTIVE DATE: Upon passage, except the APCP provisions are effective October 31, 2021.

#### § 1 — POULTRY DEFINITION

The bill makes a minor change to align the definition of poultry in the dog and companion animal statutes with the definition of poultry in the poultry dealer statute. (Under the poultry dealer statute, poultry is any domestic fowl or game bird raised for food production, breeding, exhibition, or sale (CGS § 22-326s).)

#### §§ 2, 9 & 10 — SERVICE ANIMALS

The bill updates the terminology in the environment statutes concerning guide dogs to conform with the federal Americans with Disabilities Act (ADA). For example, it replaces the phrase "blind, deaf, or mobility impaired person" with "person with a disability" and the term "guide dog" with "service animal."

The bill broadens the applicability of related statutes by defining "service animal" as a dog that is (1) individually trained to do work or perform tasks for a person with a disability (which is the definition in the ADA regulations) or (2) in training to become a service animal.

Similar to current law, the bill requires a person with a disability to obtain a license and tag for his or her dog that is a service animal from the town clerk in the town where the animal is owned or kept. It eliminates a requirement that the animal's owner present written evidence that the dog is trained to perform services for the person.

Under current law, dog owners must keep control of their dogs when near a guide dog. The bill similarly requires dog owners to keep control of their dogs when near a service animal. Under current law, a guide dog must wear a harness or orange-colored leash and collar that readily identifies it as a guide dog. The bill instead requires a service animal to wear a harness, vest, or leash and collar that readily identifies it as a service animal.

#### §§ 3, 4 & 7 — ANIMAL CONTROL OFFICERS AND SEIZED ANIMALS

Under current law, if an ACO takes physical custody of an animal that the ACO believes is in imminent harm and is neglected or cruelly treated and the animal is so injured or diseased in the opinion of a licensed veterinarian that it should be destroyed immediately, the ACO may humanely destroy it or cause it to be humanely destroyed. The bill instead allows the ACO to have the animal humanely euthanized by a licensed veterinarian under those circumstances.

Under current law, if a court is involved in a case of animal neglect or cruelty and determines that the animal is so injured or diseased that it should be destroyed, the court may order that the animal be humanely destroyed. The bill instead allows the court to order that the animal be humanely euthanized by a licensed veterinarian.

The bill also makes minor, technical, and conforming changes, including replacing references to "the chief ACO, any ACO, and any municipal ACO" with references to ACOs appointed under state law.

#### § 5 — APPOINTMENT OF TEMPORARY ACO

The bill allows a municipality's chief elected official or a regional animal control facility (presumably the facility's operator) to appoint an ACO from another municipality to act as the temporary ACO for the municipality or region for up to 90 days. The bill grants the temporary ACO the same powers and authority he or she has in the municipality or region from which he or she came.

Temporary appointments must be in writing and include information on the ACO's compensation, insurance, and use of equipment, if any.

The chief elected officials of the affected municipalities and the affected regional facilities must all approve of the temporary appointment. The agriculture commissioner must be notified in writing of a temporary appointment within five days after the appointment is made. (Presumably, the officials and facility operators provide this notice.)

#### § 6 — REGIONAL ANIMAL CONTROL FACILITIES

By law, any two or more towns with populations of less than 50,000 may share a regional pound and be served by a regional ACO. Under current law, the towns' legislative bodies must approve the regional pound. The bill instead specifies that if there is a board of selectmen or town council, then it approves the regional pound. Otherwise, approval lies with a town's governing body.

The bill also requires regional pounds to meet the same construction, maintenance, and sanitation standards as municipal pounds must under state law and regulations.

#### § 8 — ANIMAL SHELTERS AND ANIMAL IMPORTERS

#### Veterinary Services Required

The bill extends to animal shelter operators or maintainers the requirement that animal importers have dogs and cats examined by a licensed veterinarian within 48 hours of the animals entering the state and every 90 days thereafter until the animals are sold, adopted, or otherwise transferred. The shelter or importer cannot transfer an animal unless a veterinarian (1) examined it within 15 days before the transfer and (2) issued a written certificate of health that includes the shelter's or importer's name, address, and contact information.

Under current law, an animal importer who violates these requirements is subject to a fine of up to \$500 for each animal in violation. The bill instead subjects an animal importer or animal shelter operator or maintainer to a \$250 fine per animal for a first violation and \$500 fine per animal for subsequent violations.

#### Record Maintenance

The bill also requires animal shelter operators or maintainers to keep records of veterinary services rendered to each dog or cat it imported into the state for three years. Existing law requires the same of animal importers.

Under current law, an animal importer who does not maintain the records as required is subject to a \$500 fine. The bill instead subjects an animal importer or animal shelter operator or maintainer who violates this provision to a \$250 fine for a first violation and \$500 fine for subsequent violations.

## § 11 — WAIVER FOR A RABIES QUARANTINE PERIOD REDUCTION

The bill requires the agriculture commissioner to develop a waiver request process and form for an animal's owner, keeper, or veterinarian to request a reduction of a rabies quarantine period from six months to four months. This applies to an animal that was attacked and potentially exposed to rabies and only if the owner, keeper, or veterinarian submits proof with the request that the animal was vaccinated against rabies within 96 hours after the attack. The commissioner must post the waiver request process and form on the agriculture department's website and make them publicly available and accessible as well as known to veterinarians in Connecticut.

#### §§ 12 & 13 — ANIMAL POPULATION CONTROL PROGRAM (APCP)

The Department of Agriculture's APCP (1) provides low-income Connecticut residents discounted sterilization and vaccination options for their dogs and cats and (2) assists registered nonprofit rescue groups with the sterilization and vaccination of feral cats. The agriculture commissioner uses an established animal population control account for the APCP costs. The account funds come from a surcharge on dog licenses, certain animal adoption fees for pounds' unsterilized cats and dogs, and proceeds from commemorative APCP "Caring for Pets" license plates.

The bill increases, from 10% to 20%, the maximum amount of the animal population control account funds that may be used for sterilizing

and vaccinating feral cats under the APCP.

It also updates the reimbursement amount paid to veterinarians participating in the APCP. Under current law, a veterinarian receives, per sterilization, \$120 for a female dog, \$100 for a male dog, \$70 for a female cat, and \$50 for a male cat. The bill instead requires the agriculture commissioner to establish a reimbursement rate that is up to 75% of the market rate or fee charged by veterinarians in Connecticut as of October 31, 2021. When services to be performed include both sterilization and vaccination, the bill requires the reimbursement to be the amount designated for sterilization plus \$30, instead of \$20 as under current law.

#### **BACKGROUND**

#### Related Bill

sHB 6318 (File 119), favorably reported by the Human Services Committee, makes changes throughout the general statutes with respect to service animals, including aligning state law with the federal definition.

#### COMMITTEE ACTION

**Environment Committee** 

Joint Favorable Substitute Yea 32 Nay 0 (03/29/2021)