

AMENDED IN ASSEMBLY APRIL 10, 2025

CALIFORNIA LEGISLATURE—2025–26 REGULAR SESSION

ASSEMBLY BILL

No. 669

Introduced by Assembly Member Haney

February 14, 2025

An act to add Sections 1367.047, 1367.048, and 1367.049 to the Health and Safety Code, and to add Sections ~~10123.1937, 10123.1938, and 10123.1939~~ 10144.521, 10144.522, and 10144.523 to the Insurance Code, relating to health care coverage.

LEGISLATIVE COUNSEL'S DIGEST

AB 669, as amended, Haney. Substance use disorder coverage.

Existing law, the Knox-Keene Health Care Service Plan Act of 1975, provides for the licensure and regulation of health care service plans by the Department of Managed Health Care, and makes a willful violation of the act a crime. Existing law provides for the regulation of health insurers by the Department of Insurance. Existing law generally authorizes a health care service plan or health insurer to use prior authorization and other utilization management functions, under which a licensed physician or a licensed health care professional who is competent to evaluate specific clinical issues may approve, modify, delay, or deny requests for health care services based on medical necessity. Existing law requires health care service plan contracts and health insurance policies that provide hospital, medical, or surgical coverage and are issued, amended, or renewed on or after January 1, 2021, to provide coverage for medically necessary treatment of mental health and substance use disorders under the same terms and conditions applied to other medical conditions, as specified.

On and after January 1, 2027, this bill would prohibit concurrent or retrospective review of medical necessity of *in-network health care services and benefits (1)* for the first 28 days of an inpatient substance use disorder stay during each plan or policy year, ~~and year or~~ *(2) for outpatient substance use disorder visits, except as specified. On and after January 1, 2027, the bill would prohibit retrospective review of medical necessity for the first 28 days of intensive outpatient or partial hospitalization services for substance use disorder, but would require specified review for day 29 and days thereafter of that stay or service. On and after January 1, 2027, the bill would prohibit the imposition of prior authorization or other prospective utilization management requirements for in-network coverage of outpatient prescription drugs to treat substance use disorder that are determined medically necessary by the enrollee's or insured's physician, psychologist, physician or psychiatrist. Because a willful violation of the bill's requirements by a health care service plan would be a crime, the bill would impose a state-mandated local program.*

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 1367.047 is added to the Health and
2 Safety Code, to read:
3 1367.047. (a) On and after January 1, 2027:
4 (1) ~~The covered in-network health care services and benefits~~
5 ~~for the first 28 days of an inpatient substance use disorder stay~~
6 ~~during each plan year shall not be subject to concurrent or~~
7 ~~retrospective review of medical necessity. Medical necessity shall~~
8 ~~be as determined by the enrollee's physician, physician, and shall~~
9 ~~be consistent with the standards in subdivision (b) of Section~~
10 ~~1374.33 and Section 1374.72.~~
11 (2) ~~The covered in-network health care services and benefits~~
12 ~~for day 29 and days thereafter of inpatient substance use disorder~~
13 ~~care shall may be subject to concurrent review. A request for~~

approval of inpatient care beyond the first 28 days shall be submitted for concurrent review before the expiration of the initial 28-day period. A request for approval of inpatient care beyond a period that is approved under concurrent review shall be submitted within the period that was previously approved.

(3) After 28 days, a health care service plan shall not initiate concurrent review more frequently than at two-week intervals. If a health care service plan determines that continued inpatient substance use disorder care in a facility is no longer medically necessary, the health care service plan shall, within 24 hours, provide written notice to the enrollee and the enrollee's physician of its decision and the right to file an expedited internal appeal of the determination.

(4) A health care service plan shall review and make a determination with respect to the internal appeal within 24 hours and communicate the determination to the enrollee and the enrollee's physician. If the determination is to uphold the denial, the enrollee and the enrollee's physician have the right to file an expedited external appeal with the department pursuant to Article 5.55 (commencing with Section 1374.30) of the Health and Safety Code. ~~Notwithstanding any other law, the department shall make a determination within 24 hours.~~ If the health care service plan's determination is upheld and it is determined continued inpatient substance use disorder care is not medically necessary, the health care service plan shall remain responsible to provide benefits for the inpatient care through the day following the date the determination is made and the enrollee shall only be responsible for any applicable copayment, deductible, and coinsurance for the stay through that date, as applicable under the contract. The enrollee shall not be discharged or released from the inpatient facility until all internal and department appeals are exhausted. For any costs incurred after the day following the date of determination until the day of discharge, the enrollee shall only be responsible for any applicable cost sharing, and any additional charges shall be paid by the facility or provider.

(b) For purposes of this section, ~~"concurrent review" means inpatient care is reviewed as it is provided by medically qualified reviewers monitoring appropriateness of the care, the setting, and patient progress, and, as appropriate, the discharge plans.~~ *section:*

1 (1) “Concurrent review” includes any utilization review, as
2 defined in Section 1374.721, that takes place concurrent with the
3 provision of health care services to enrollees.

4 (2) “Medically necessary” has the same meaning as “medically
5 necessary treatment of a mental health or substance use disorder”
6 as defined in Section 1374.72.

7 (3) “Prior authorization” includes any utilization review, as
8 defined in Section 1374.721, that takes place before the provision
9 of health care services to enrollees.

10 (4) “Retrospective review” includes any utilization review, as
11 defined in Section 1374.721, that takes place after the completion
12 of health care services to enrollees.

13 (5) “Substance use disorders” has the same meaning as defined
14 in Section 1374.72.

15 (6) “Utilization review” has the same meaning as defined in
16 Section 1374.721.

17 (c) This section does not apply to a county Drug Medi-Cal
18 organized delivery system, as authorized under the Medi-Cal 2020
19 Demonstration Project Act pursuant to Article 5.5 (commencing
20 with Section 14184) of Chapter 7 of Part 3 of Division 9 of the
21 Welfare and Institutions Code, under the California Advancing
22 and Innovating Medi-Cal (CalAIM) Terms and Conditions as
23 described in Section 14184.401 of the Welfare and Institutions
24 Code, or under any successors.

25 SEC. 2. Section 1367.048 is added to the Health and Safety
26 Code, to read:

27 1367.048. On and after January 1, 2027:

28 (a) ~~The covered~~ Except as provided in subdivision (b),
29 in-network health care services and benefits for outpatient
30 substance use disorder visits shall not be subject to concurrent or
31 retrospective review of medical necessity or any other utilization
32 management review.

33 (b) ~~The covered~~ in-network health care services and benefits
34 for the first 28 days of intensive outpatient or partial hospitalization
35 services for substance use disorder shall not be subject to
36 retrospective review of medical necessity. Medical necessity shall
37 be as determined by the enrollee’s physician.

38 (c) ~~The covered~~ in-network health care services and benefits
39 for day 29 and days thereafter of intensive outpatient or partial
40 hospitalization services for substance use disorder shall be subject

1 to a retrospective review of the medical necessity of the services.
 2 Medical necessity review shall utilize the American Society of
 3 Addiction Medicine *criteria and* guidelines. ~~The benefits for~~
 4 ~~outpatient prescription drugs to treat substance use disorder shall~~
 5 ~~be provided when determined medically necessary by the enrollee's~~
 6 ~~physician, psychologist, or psychiatrist, without the imposition of~~
 7 ~~prior authorization or other prospective utilization management~~
 8 ~~requirements.~~

9 (d) ~~The covered in-network health care services and~~ benefits
 10 required by this section shall be provided to all enrollees with a
 11 diagnosis of substance use disorder. The presence of additional
 12 related or unrelated diagnoses shall not be a basis to reduce or
 13 deny the benefits required by this section.

14 (e) *This section does not apply to a county Drug Medi-Cal*
 15 *organized delivery system, as authorized under the Medi-Cal 2020*
 16 *Demonstration Project Act pursuant to Article 5.5 (commencing*
 17 *with Section 14184) of Chapter 7 of Part 3 of Division 9 of the*
 18 *Welfare and Institutions Code, under the California Advancing*
 19 *and Innovating Medi-Cal (CalAIM) Terms and Conditions as*
 20 *described in Section 14184.401 of the Welfare and Institutions*
 21 *Code, or under any successors.*

22 SEC. 3. Section 1367.049 is added to the Health and Safety
 23 Code, to read:

24 1367.049. On and after January 1, 2027:

25 (a) ~~The covered benefits~~ *In-network coverage* for outpatient
 26 prescription drugs to treat substance use disorder shall be provided
 27 when determined medically necessary by the enrollee's ~~physician,~~
 28 ~~psychologist,~~ *physician* or psychiatrist, without the imposition of
 29 prior authorization or other prospective utilization management
 30 requirements.

31 (b) ~~The covered benefits required by this section shall be~~
 32 ~~provided to all enrollees with a diagnosis of substance use disorder.~~
 33 The presence of additional related or unrelated diagnoses shall not
 34 be a basis to reduce or deny the benefits required by this section.

35 (c) *This section does not apply to a county Drug Medi-Cal*
 36 *organized delivery system, as authorized under the Medi-Cal 2020*
 37 *Demonstration Project Act pursuant to Article 5.5 (commencing*
 38 *with Section 14184) of Chapter 7 of Part 3 of Division 9 of the*
 39 *Welfare and Institutions Code, under the California Advancing*
 40 *and Innovating Medi-Cal (CalAIM) Terms and Conditions as*

1 *described in Section 14184.401 of the Welfare and Institutions*
2 *Code, or under any successors.*

3 ~~SEC. 4. Section 10123.1937 is added to the Insurance Code,~~
4 ~~to read:~~

5 ~~10123.1937.—~~

6 *SEC. 4. Section 10144.521 is added to the Insurance Code, to*
7 *read:*

8 *10144.521. (a) On and after January 1, 2027:*

9 (1) ~~The covered in-network health care services and benefits~~
10 ~~for the first 28 days of an inpatient substance use disorder stay~~
11 ~~during each policy year shall not be subject to concurrent or~~
12 ~~retrospective review of medical necessity. Medical necessity shall~~
13 ~~be as determined by the insured's physician. physician, and shall~~
14 ~~be consistent with the standards in Section 10144.5 and subdivision~~
15 ~~(b) of Section 10169.3.~~

16 (2) ~~The covered in-network health care services and benefits~~
17 ~~for day 29 and days thereafter of inpatient substance use disorder~~
18 ~~care shall may be subject to concurrent review. A request for~~
19 ~~approval of inpatient care beyond the first 28 days shall be~~
20 ~~submitted for concurrent review before the expiration of the initial~~
21 ~~28-day period. A request for approval of inpatient care beyond a~~
22 ~~period that is approved under concurrent review shall be submitted~~
23 ~~within the period that was previously approved.~~

24 (3) After 28 days, a health insurer shall not initiate concurrent
25 review more frequently than at two-week intervals. If a health
26 insurer determines that continued inpatient substance use disorder
27 care in a facility is no longer medically necessary, the health insurer
28 shall, within 24 hours, provide written notice to the insured and
29 the insured's physician of its decision and the right to file an
30 expedited internal appeal of the determination.

31 (4) A health insurer shall review and make a determination with
32 respect to the internal appeal within 24 hours and communicate
33 the determination to the insured and the insured's physician. If the
34 determination is to uphold the denial, the insured and the insured's
35 physician have the right to file an expedited external appeal with
36 the department pursuant to Article 5.55 3.5 (commencing with
37 Section 1374.30). ~~Notwithstanding any other law, the department~~
38 ~~shall make a determination within 24 hours. 10169).~~ If the health
39 insurer's determination is upheld and it is determined continued
40 inpatient substance use disorder care is not medically necessary,

1 the health insurer shall remain responsible to provide benefits for
2 the inpatient care through the day following the date the
3 determination is made and the insured shall only be responsible
4 for any applicable copayment, deductible, and coinsurance for the
5 stay through that date, as applicable under the policy. The insured
6 shall not be discharged or released from the inpatient facility until
7 all internal and department appeals are exhausted. For any costs
8 incurred after the day following the date of determination until the
9 day of discharge, the insured shall only be responsible for any
10 applicable cost sharing, and any additional charges shall be paid
11 by the facility or provider.

12 (b) For purposes of this section, ~~“concurrent review” means~~
13 ~~inpatient care is reviewed as it is provided by medically qualified~~
14 ~~reviewers monitoring appropriateness of the care, the setting, and~~
15 ~~patient progress, and, as appropriate, the discharge plans.~~ *section:*

16 (1) *“Concurrent review” includes any utilization review, as*
17 *defined in Section 10144.52, that takes place concurrent with the*
18 *provision of health care services to insureds.*

19 (2) *“Medically necessary” has the same meaning as “medically*
20 *necessary treatment of a mental health or substance use disorder”*
21 *as defined in Section 10144.5.*

22 (3) *“Prior authorization” includes any utilization review, as*
23 *defined in Section 10144.52, that takes place before the provision*
24 *of health care services to insureds.*

25 (4) *“Retrospective review” includes any utilization review, as*
26 *defined in Section 10144.52, that takes place after the completion*
27 *of health care services to insureds.*

28 (5) *“Substance use disorders” has the same meaning as defined*
29 *in Section 10144.5.*

30 (6) *“Utilization review” has the same meaning as defined in*
31 *Section 10144.52.*

32 ~~SEC. 5. Section 10123.1938 is added to the Insurance Code,~~
33 ~~to read:~~

34 *SEC. 5. Section 10144.522 is added to the Insurance Code, to*
35 *read:*

36 ~~10123.1938.~~

37 *10144.522. On and after January 1, 2027:*

38 (a) ~~The covered~~ *Except as provided in subdivision (b),*
39 *in-network health care services and* benefits for outpatient
40 substance use disorder visits shall not be subject to concurrent or

1 retrospective review of medical necessity or any other utilization
2 management review.

3 (b) ~~The covered in-network health care services and~~ benefits
4 for the first 28 days of intensive outpatient or partial hospitalization
5 services for substance use disorder shall not be subject to
6 retrospective review of medical necessity. Medical necessity shall
7 be as determined by the insured's physician.

8 (c) ~~The covered in-network health care services and~~ benefits
9 for day 29 and days thereafter of intensive outpatient or partial
10 hospitalization services for substance use disorder shall be subject
11 to a retrospective review of the medical necessity of the services.
12 Medical necessity review shall utilize the American Society of
13 Addiction Medicine *criteria and* guidelines. ~~The benefits for~~
14 ~~outpatient prescription drugs to treat substance use disorder shall~~
15 ~~be provided when determined medically necessary by the insured's~~
16 ~~physician, psychologist, or psychiatrist, without the imposition of~~
17 ~~prior authorization or other prospective utilization management~~
18 ~~requirements.~~

19 (d) ~~The covered in-network health care services and~~ benefits
20 required by this section shall be provided to all insureds with a
21 diagnosis of substance use disorder. The presence of additional
22 related or unrelated diagnoses shall not be a basis to reduce or
23 deny the benefits required by this section.

24 ~~SEC. 6. Section 10123.1939 is added to the Insurance Code,~~
25 ~~to read:~~

26 ~~10123.1939.—~~

27 *SEC. 6. Section 10144.523 is added to the Insurance Code, to*
28 *read:*

29 *10144.523. On and after January 1, 2027:*

30 (a) ~~The covered benefits~~ *In-network coverage* for outpatient
31 prescription drugs to treat substance use disorder shall be provided
32 when determined medically necessary by the insured's ~~physician;~~
33 ~~psychologist, physician~~ or psychiatrist, without the imposition of
34 prior authorization or other prospective utilization management
35 requirements.

36 (b) ~~The covered benefits required by this section shall be~~
37 ~~provided to all insureds with a diagnosis of substance use disorder.~~
38 The presence of additional related or unrelated diagnoses shall not
39 be a basis to reduce or deny the benefits required by this section.

1 SEC. 7. No reimbursement is required by this act pursuant to
2 Section 6 of Article XIII B of the California Constitution because
3 the only costs that may be incurred by a local agency or school
4 district will be incurred because this act creates a new crime or
5 infraction, eliminates a crime or infraction, or changes the penalty
6 for a crime or infraction, within the meaning of Section 17556 of
7 the Government Code, or changes the definition of a crime within
8 the meaning of Section 6 of Article XIII B of the California
9 Constitution.

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