

Annex

Letter to Senator Graham from CIA Director George J. Tenet

October 7, 2002

The Honorable Bob Graham
Chairman
Select Committee on Intelligence
United States Senate
Washington, DC 20510

Dear Mr. Chairman:

In response to your letter of October 4, 2002, we have made unclassified material available to further the Senate's forthcoming open debate on a Joint Resolution concerning Iraq.

As always, our declassification efforts seek a balance between your need for unfettered debate and our need to protect sources and methods. We have also been mindful of a shared interest in not providing to Saddam a blueprint of our intelligence capabilities and shortcomings, or with insight into our expectation of how he will and will not act. The salience of such concerns is only heightened by the possibility for hostilities between the United States (US) and Iraq.

These are some of the reasons why we did not include our classified judgments on Saddam's decision-making regarding the use of weapons of mass destruction (WMD) in our recent unclassified paper on *Iraq's Weapons of Mass Destruction*. Viewing your request with those concerns in mind, however, we can declassify the following from the paragraphs you requested.

- ◆ Baghdad for now appears to be drawing a line short of conducting terrorist attacks with conventional or chemical and biological weapons (CBW) against the United States.
- ◆ Should Saddam conclude that the US-led attack could no longer be deterred, he probably would become much less constrained in adopting terrorist actions. Such terrorism might involve conventional means, as with Iraq's unsuccessful attempt at a terrorist offensive in 1991, or CBW.
- ◆ Saddam might decide that the extreme step of assisting Islamist terrorists in conducting a WMD attack against the United States would be his last chance to exact vengeance by taking a large number of victims with him.

Regarding the October 2 closed hearing, we can declassify the following dialogue:

Senator Levin:... If (Saddam) didn't feel threatened, did not feel threatened, is it likely that he would initiate an attack using a weapon of mass destruction?

Senior Intelligence Witness:... My judgment would be that the probability of him initiating an attack—let me put a time frame on it—in the foreseeable future, given the conditions we understand now, the likelihood I think would be low.

Senator Levin: Now if he did initiate an attack you've...indicated he would probably attempt clandestine attacks against us...But what about his use of weapons of mass destruction? If we initiate an attack and he thought he was in extremis or otherwise, what's the likelihood in response to our attack that he would use chemical or biological weapons?

Senior Intelligence Witness: Pretty high, in my view.

In the above dialogue, the witness's qualifications—"in the foreseeable future given the conditions we understand now"—were intended to underscore that the likelihood of Saddam using WMD for blackmail, deterrence, or otherwise grows as his arsenal builds. Moreover, if Saddam used WMD, it would disprove his repeated denials that he has such weapons.

Regarding Senator Bayh's question of Iraqi links to al-Qaeda, Senators could draw from the following points for unclassified discussions:

- ◆ Our understanding of the relationship between Iraq and al-Qaeda is evolving and is based on sources of varying reliability. Some of the information we have received comes from detainees, including some of high rank.
- ◆ We have solid reporting of senior level contacts between Iraq and al-Qaeda going back a decade.
- ◆ Credible information indicates that Iraq and al-Qaeda have discussed safe haven and reciprocal non-aggression.
- ◆ Since Operation Enduring Freedom, we have solid evidence of the presence in Iraq of al-Qaeda members, including some that have been in Baghdad.
- ◆ We have credible reporting that al-Qaeda leaders sought contacts in Iraq who could help them acquire WMD capabilities. The reporting also stated that Iraq has provided training to al-Qaeda members in the areas of poisons and gases and making conventional bombs.
- ◆ Iraq's increasing support to extremist Palestinians, coupled with growing indications of a relationship with al-Qaeda, suggest that Baghdad's links to terrorists will increase, even absent US military action.

Sincerely,
George J. Tenet
Director of Central Intelligence