

BALTIMORE CITY POLICE ACCOUNTABILITY BOARD
MEETING AGENDA
April 7, 2025

I. Welcome

Chair Jamal Turner calls the meeting to order at 6:05 PM.

II. Roll Call

Secretary Stephanie Lee conducts roll call.

Mansur Abdul-Malik, Treasurer

Ambassador Peter Bodde

Marc Broady, Esq.

Antoine Burton

Dr. Janetta Gilmore

Stephanie V Lee, Secretary

Harold Madison

Dr. Doris Minor-Terrell

Maraizu Onyenaka

Jesmond Riggins

Jamal Turner, Chair

Bryan Upshur

Avi Wolasky

III. Review and Approval of Agenda

Board Member Marc Broady moves to approve the agenda. The motion is seconded by Treasurer Mansur Abdul-Malik. The motion passes.

IV. Review and Approval of Minutes

Board Member Janetta Gilmore moves to approve the March meeting minutes. The motion is seconded by Board Member Harold Madison. The motion passes.

V. Chair Updates

Chair Turner delivers chair updates. Chair Turner's goal with the report is to ensure board members are aware of updates that happen between their monthly meetings related to leadership actions.

Chair Turner reports two board members have resigned from the Police Accountability Board. Chair Turner extends his sincere gratitude to Megan Kenny who served as the Chair of the Data Committee. Chair Turner extends his gratitude to Lisa Nguyen who used her voice to advocate for accountability and community interest. The leadership of the board will be

working with the Office of Equity and Civil Rights (OECR) and the Mayor's Office to ensure a timely and smooth onboarding of new members to fill these vacancies.

Chair Turner has completed several one-on-one meetings with board members. There are six (6) members who need to schedule or reschedule a meeting within the month. The meetings will discuss community engagement and attendance to commander and community association meetings, aligning community participation with individual skill sets, and committee participation.

Next month, there will be an updated committee list to ensure board members' skill sets are aligned with their committee assignments.

Chair Turner is working with Treasurer Abdul-Malik to finalize a list of essential budget items to support a productive and impactful year. As we increase our outreach and coordination with other PAB communities, it is crucial to secure adequate funding to support their mission and drive meaningful change across Baltimore and beyond. There will be an opportunity for board members to contribute.

Chair Turner spoke with the report writer for the annual report; the annual report is in its final stages. They are reviewing and polishing final details to submit to the board for their approval.

Board Member Avi Wolasky and Treasurer Abdul-Malik have been working to compile a list of priorities for PABs around the state from their annual reports to better understand where PABs stand on different issues. Chair Turner is excited about this collaboration.

Most of the planning details for the upcoming Town Hall have been finalized; we are awaiting confirmation from a moderator. Flyers have been shared, and the event registration link is live. The current ticket count is thirty-four (34). Board members are encouraged to attend and share the information with their network. The panel will feature the Chairs of the Administrative Charging Committee (ACC), Civilian Review Board (CRB) Johns Hopkins Police Accountability Board.

Secretary Lee reports there is a question in the chat asking about the timeline for filling vacancies. Chair Turner reports it will be addressed in the Director's Report.

Board Member Jesmond Riggins asks if Chair Turner can briefly speak on the status of the legislation the PAB supported. Chair Turner reports it will be addressed in the Director's Report.

VI. Staff Updates

Interim Director Lisa Kelly allows Legislative Liaison Zachary Wellman to discuss legislative updates.

Legislative Liaison Wellman provides a supplementary update to the legislative updates outlined in the Director's Report. Everything in the director's report is accurate, except for Senate Bill 533 Public Safety-Police Accountability Timeline for Filing Administrative Charges. Initially this bill when introduced was oriented toward hindering the police accountability process as established by the Maryland Policing Act of 2021. Through multiple amendments, the bill has been reoriented into an acceptable posture as planned due to amendments that were adopted today. The bill has passed third reader in the House and is likely to be passed on to the Governor for signing

It passed unanimously with the following amendments: The bill originally would alter the timeline for completing investigations and review of police complaints from one year and one day from the date the complaint was filed to one year and one day from the date the appropriate law enforcement officer was notified. The language was nondescript and could possibly stall the police accountability process as established in 2021. That language was removed through an amendment. Since then, there have been multiple amendments that change the entire timeline to 395 days from the one year one day timeline. Additionally, it bifurcated the two timelines between the ACC and police investigatory unit to three hundred thirty-four (334) days for the police investigation to be completed from the date in which the complaint was filed. The ACC timeline is unchanged at thirty (30) days. However, there is now an additional thirty (30) day grace period between the two timelines with the intent of preventing any encroachment into the ACC's review period. Finally, the bill pauses the investigation and review timeline in the event the officer is involved in a criminal proceeding so any criminal investigation, charges or hearing will take precedence over the administrative investigation and review. This will allow the case to not expire as the criminal proceedings take place.

Legislative Liaison Wellman reports there will be an end of session report completed prior to the PAB's May meeting, so they will be provided with an update soon.

Interim Director Kelly delivers staff updates.

After a thorough interview process, the candidate selected for the Police Accountability Division (PAD) Chief ultimately declined the offer. OECR is committed to finding the right fit for this position and the board will be updated when the position is reposted.

As it relates to board vacancies, OECR has been working with the Mayor's Office of Government Relations to fill these vacancies. Interim Director Kelly does not have a timeline

for when the vacancies will be filled at this time. Board members can request an update between now and their next board meeting.

The deadline for financial disclosures is April 30th, and the disclosure covers the 2024 calendar year. There have been email reminders sent and the Ethics Board is authorized to charge \$10 per day for late statements.

The City's 2026 fiscal year preliminary budget was transmitted to the Board of Estimates on April 2nd. It is linked in the Director's Report with the link to the community guide. Board members can view the proposed budget for the office including the PAB.

OECR has received four requests from Baltimore Police Department for civilians to sit on upcoming trial boards. The dates are included in the Director's Report.

The next PAB meeting is scheduled for May 5th. Locations for the hybrid meetings in June and December are being considered. If board members have any suggestions for meeting locations, they should let PAB Liaison Samuela Ansah know.

Board Member Riggins understands the PAD Chief position is to be reposted and there was a Deputy Chief position he assumes must be reposted. OECR does not have an established Director. Board Member Riggins asks for the status of the OECR Director position. Interim Director Kelly reports they are close to a decision and believe they will have a permanent director in May. Interim Director Kelly is waiting for additional information before she can share more. Board Member Riggins asks how long the PAD chief position has been open. Interim Director Kelly believes the position has been vacant since the beginning of 2024. Board Member Riggins notes the PAD chief, PAD deputy chief and youth board vacancy positions have been open for over a year. Now there are two additional vacancies on the PAB, but they do not know when they will be filled. Interim Director Kelly acknowledges Board Member Riggins observations and notes the PAB has always had the support of staff in the office. Board Member Riggins agrees and wants to make sure everyone is on the same page when it comes to the positions that support them.

Board Member Riggins notes given what is happening in immigrant communities, he would recommend there be a focus on appointing a member from the Baltimore Latino community to the board who can report back to the PAB and the City on some of the events that are happening where there is potential intensification of some of the tactics that are being used.

Board Member Broady asks Interim Director Kelly to share more details about why the candidate for the PAD Chief turned the offer down and how it might inform the next search. Interim Director Kelly notes this is something they have been thinking about and has had

discussions with the Deputy City Administrator and City Administrator about as they move forward and repost the position. It is about having a good fit for the office.

VII. Quarterly Meeting with Heads of Law Enforcement

a. Chief Branville Bard, Johns Hopkins University Police Department

Chief Branville Bard reports they are still in the early stages of operation with the Johns Hopkins Police Department (JHPD). They are fully recognized and operational but are not full-time yet. They hope to be full time this year. They are authorized to have up to one hundred (100) employees. At this time, they have sixteen (16) employees: fifteen (15) individuals in sworn positions and one (1) civilian position. In addition to Chief Bard serving as Chief of Police, there are three (3) Deputy Chiefs, one (1) Captain, one (1) Lieutenant, one (1) Sergeant who began last week and eight (8) police officers. Seven (7) of those police officers were entry-level trainees, which means they are either currently in a certified police academy or about to start. One (1) was a lateral police officer who finished all the necessary training required so she available to patrol. Her name is Officer Bianca Beard. Chief Bard reports she is a wonderful individual who brings a wonderful spirit everywhere she goes. They have one non-sworn or civilian employee who is the community engagement coordinator, Mr. Cori Ramos. Because they are still in the building stages, most of the employees are either top level commanders or entry level employees. They are beginning to focus on lateral officers because of the shorter time it takes to get them operational for patrol. They need a blend of experience and new officers. Chief Bard is hopeful they will hire twenty-five (25) to thirty (30) officers this year. They are showing a presence on all three (3) campuses. They are addressing crime issues, but are most often in an engagement posture, which is limited. One team is usually split between patrolling all three campuses. It is usually Officer Beard riding with a supervisor or Chief Bard and a deputy chief patrolling. They are looking to staff up to a total of one hundred (100) within the three (3) years. When they have a full staff of one hundred (100) employees, there will be twelve (12) to sixteen (16) officers split between three (3) campuses twenty-four (24) hours a day.

Chair Turner asks if there have been any complaints filed and if any arrests have occurred since patrols began. Chief Bard reports there was one complaint filed but was unfounded against JHPD because it involved the unarmed campus security apparatus, which means their unarmed police officers and security officers. So, yes one complaint was filed, but was unfounded against JHPD. There have been no arrests. The information in the latest annual report from the Johns Hopkins PAB is still accurate; there have been no arrests or vehicle stops.

Secretary Lee asks about the impact of the sunset of the CRB on JHPD accountability process. Chief Bard notes there was a question in a previous meeting as to why they had separate policies for the CRB directive and complaint against police directive and it was due to their belief that the CRB would be sunset. The policies in Police Directive 350 policy are in full effect involve the PAB as opposed to the CRB.

Board Member Riggins has questions related to Immigration and Customs Enforcement (ICE). Board Member Riggins recently saw a news article reporting that JHU has instructed professors to not interfere with ICE enforcement on campus. Board Member Riggins asks if there has been any discussion about what JHPD will or will not do in case there is ICE presence on or around campus. Board Member Riggins asks what the process is if a student or faculty member submits a complaint regarding ICE action and whether that case would make it to the ACC to review, knowing it is out of ACC jurisdiction. Chief Bard reports that their primary policy dealing with issues of immigration is outlined in the 414-directive entitled Non-citizen Interactions. The policy clearly states that enforcement of federal immigration laws falls exclusively with ICE. Members of the JHPD are prohibited from taking law enforcement action based on immigration status. This includes citizenship, national origin, English proficiency or related topics. JHPD is prohibited from inquiring about immigration status and cannot threaten to take immigration actions. They cannot provide the location of an individual to ICE for immigration enforcement. They cannot engage in the support of ICE enforcement except in very limited circumstances involving human trafficking or life safety issues. If federal immigration officials present with a valid warrant or specific court order, the university will comply with the enforceable court order. As far as the guidance that was provided was concerned, it was meant to be common sense guidance to help individuals stay away from placing themselves in harm's way by interfering with a federal law enforcement officer. The takeaways from the guidance were meant to ask them to get in touch with a public safety supervisor and for them to get in touch with the Office of General Counsel so guidance can be provided on a case-by-case basis. The do not interfere guidance was meant to be protective in nature. Regarding the complaint process, the Public Safety Accountability Unit is their internal affairs arm at Hopkins. It is separate and autonomous from the JHPD and from the Department of Public Safety. It is reported through the chief auditor who reports to the Board of Trustees. They handle all complaints, not just for JHPD but for public safety. They would decide as to whether they have jurisdiction over the complaint and handle it accordingly. Chief Bard believes they have been introduced to prior PAB leadership but is not sure they have had interactions with the entire board. Chief Bard understands they will work with the PAB if the complaint does not involve the JHPD but is related in some way.

Board Member Riggins poses a hypothetical: if a JHPD officer is patrolling on foot and happens to see ICE agents acting, does that police officer have any responsibility to report what they are seeing or do nothing. Chief Bard reports that the officer should notify a supervisor that an outside law enforcement agency was acting on campus. They would engage the Office of General Counsel. Chief Bard sees a question in the chat regarding the validity of a warrant. That will be on a case-by-case basis, but they will ensure that the Office of General Counsel is involved in determining whether a warrant is sufficient on its face.

Secretary Lee reads a question from the chat regarding a JHU employee intervening to protect someone from ICE; Will JHPD attempt to stop the arrest? Chief Bard reiterates the guidance

of staff to not interfere with federal enforcement. It will also place the officer in jeopardy of criminal actions if they interfere with a federal agent in the course of their official duties. The answer is no, the officer would not interfere with the officer attempting to make an arrest.

Secretary Lee reads a question from the chat regarding legal support to determine if a warrant shown by ICE is valid. Chief Bard reiterates the coordination with the Office of General Counsel who will determine if the warrant is legally sufficient and legally binding.

b. Delegate Caylin Young

Chair Turner allows Delegate Caylin Young to provide his perspective of legislation proposed on behalf of the PAB.

Delegate Young understands Senate Bill 533 was explained to the board and has passed the House and has been concurred with the Judicial Proceedings committee. Delegate Young is not sure if it has fully passed the Senate. The big piece of Senate Bill 533 is the hard deadline at three hundred thirty-four (334) days for the investigation, with an additional thirty (30) days for the ACC and an additional thirty (30) days beyond the initial thirty (30) days.

Delegate Young submitted House Bill 139. Part of the agreement they came to at crossover would be a forty-five (45) day extension for the ACC and they have gone beyond that which Delegate Young is pleased with. Senate Bill 533 and it's cross-filed, House Bill 238 were problematic in the way they were originally drafted to start the timeline when the appropriate official became aware. Delegate Young is still concerned about a provision in this bill where at the conclusion of a criminal investigation, there is a year and a day timeline that administrative charges must be filed, whether it is ACC or internal. Delegate Young's biggest complaint about this provision is an instance where a complaint has not come in yet and a clock has started to adjudicate the case. They ran out of time due to the back and forth with the timeline in the earlier part of the bill and rather than jeopardize the whole thing, they compromised on the timeline and will come back next year to try to clean up the issue once a criminal investigation is completed. Delegate Young believes this is something we can manage as if it is a criminal case, that means we will probably see the case coming and will work internally at OECR and with the PAB to see if they could be engaged with whomever the potential victims of the misconduct are.

Board Member Riggins and Broady thank Delegate Young for his dedication to police accountability during the legislative session.

c. Sheriff

Sheriff Sam Cogen cannot attend this meeting.

VIII. Old Business

a. Annual Report

Chair Turner has spoken with the report writer to finalize aspects of the Annual Report. They are double-checking the data and ensure the language is appropriate. The recommendations have been included in the report. Chair Turner thanks Board Member Riggins for his work in ensuring the report crossed the finish line. Chair Turner expects more participation from more board members for the next annual report.

Board Member Riggins shares once the report is completed and published, he will be stepping down as the Chair of the Policy and Advice Committee. He is sharing this now in case anyone is interested in the position.

b. Community Engagement

Chair Turner wants to ensure the PAB has a presence within Commander's meetings in each District and Community Association meetings. Part of their role as PAB members is to ensure they are connecting with the community, informing the community of what their purpose is, how they can engage with the board and share about the complaint process. There are board members that are deeply rooted and engaged with community and Chair Turner commends Board Member Harold Madison, Board Member Antoine Burton and Board Member Dr. Doris Minor-Terrell for their engagement in the community.

Chair Turner shares they have been working with OECR to ensure the PAB is present within the community and have been planning for the upcoming Town Hall. Chair Turner asks Community and Engagement Coordinator Jumel Howard to share community engagement updates. Mr. Howard reiterates details of the Town Hall and shares an updated ticket count. Board members will receive dates for each commander meeting in the various districts in April to attend in person or virtually. Mr. Howard shares general OECR events. Mr. Howard reiterates the legislative wrap up OECR will be releasing regarding the legislative session on social media for board members to engage and share with their networks. The quarterly consent decree hearing is April 17th at the federal courthouse starting at 10 AM. The National Association for Civilian Oversight of Law Enforcement is accepting presentation topics until April 11th should the PAB be interested in submitting a topic,

c. 1:1 Meetings with Chair Turner

Chair Turner encourages those who have not scheduled a one-on-one meeting with him to do so in the next month. There was an issue with the scheduling link that has been resolved. He will be updating a few of their processes and committee assignments so Chair Turner wants to ensure he speaks with every member individually to understand their capacity and commitment.

d. PAB Training with MPTSC

PAB Liaison Samuela Ansah shares the only PAB training offered by the Maryland Police Training and Standards Commission (MPTSC) for the year which will be held on June 26th. PAB leadership asked OECR to inquire about PAB training solely for the Baltimore City PAB. MPTSC can consider a training date in the fall but will need 12 individuals confirmed for the training.

Chair Turner does not believe it makes sense at this moment to have their own training in the fall and encourages members to attend the earliest training in June but is open to the alternative fall date. Secretary Lee is interested in the fall training as she will not be available to attend the June training. Chair Turner suggests a poll to gauge board interest in the fall training.

e. Financial Disclosure

Chair Turner reiterates the deadline for the financial disclosure is April 30th and encourages board members to submit as soon as possible to avoid the late fee. Board Member Burton asks if there is a way to confirm those who submitted their financial disclosure. Secretary Lee advises there is a confirmation email once the disclosure is completed. Board Member Burton will check in with PAB Liaison Ansah to confirm his financial disclosure.

IX. New Business

a. Trial Board Application

Chair Turner announces there are several upcoming trial boards and trial boards are an opportunity for members of the public to participate in the accountability process. Chair Turner asks PAB Liaison Ansah for an update to the current pool of trial board candidates. PAB Liaison Ansah reports there are seven (7) eligible candidates ready to sit on trial boards and one (1) candidate will be trained later this month. There is an application ready for review. Chair Turner will wait for additional applicants to review applications. Chair Turner encourages board members to share trial board opportunities with their networks. Board Member Burton confirms trial board applicants must be Baltimore City residents.

b. Laptops/Emails

Chair Turner notes when board members resign or complete their time on the Board, they must return any city equipment. Chair Turner encourages board members to seek assistance with any issues they have with their laptops and emails as access to technology and email is required for them to work collaboratively.

PAB Liaison Ansah offers advice for any email issues. When board members are locked out of their accounts, they should notify PAB Liaison Ansah. When they are notified, their account is unlocked, board members should immediately change their password. Board members need to keep their account active to prevent lockout and change their password every ninety (90) days.

OECR worked to allow access to PAB emails on a separate device from the city issued laptops to facilitate easier access to the emails. PAB Liaison is available to assist in troubleshooting any other issues members experience.

c. Committees

Chair Turner invites board members who feel as though their current committee assignments do not allow them to fully exhibit their skills to let him know. If members would like to switch to a different committee or a different position within the committee, they should let Chair Turner know before the next board meeting.

Chair Turner introduces the idea of vice chairs for each committee, that way there are two (2) members in leadership within committee to avoid delays in meetings or activities. Board Member Maraizu Onyenaka believes it is not a bad idea; she is not sure there are enough board members to fill the role of vice chair for each committee. Board Member Gilmore agrees with Board Member Onyenaka and believes it will be easier to reschedule a meeting if the chair was not available. Secretary Lee suggests looking at the Bylaws to see if they need to restructure committees to reduce the number of committees and reduce the work of committee chairs. Chair Turner appreciates the feedback and will prepare alternatives for the next board meeting.

X. Public Comment

Secretary Lee reads a comment in the chat from Claude Guillemard. They are sharing an invitation to a rally against JHPD on April 28th from 1 to 7 PM and a city council meeting at 5 PM.

Secretary Lee shares there are multiple events in commemoration of the 10-year anniversary of the death of Freddie Gray. There is an event on Thursday April 10 at the Reginald F. Lewis Museum and an event on Friday April 11th at Coppin State University in the Tawes Ballroom. Secretary Lee will share the flyer via email with board members.

Board Member Madison shares an event taking place on April 20th regarding the legalization of cannabis and the issues it has created in the community. The event will be focused on education and providing resources to enter the industry, licensing and dispensary ownership. The event details will be shared with the PAB via email. The Maryland Cannabis association will be present.

Board Member Riggins encourages board members to read *How Fascism Works: The Politics of Us and Them* by Jason Stanley to provide history lessons as we are not in usual times.

XI. Adjournment

Secretary Lee moves to adjourn the meeting. The motion is seconded by Board Member Gilmore. The motion passes.

The meeting was adjourned at 7:45 p.m.

Submitted,

Stephanie V. Lee

Stephanie V. Lee

Board Secretary