

City of Baltimore
Maryland



Annual Comprehensive Financial Report
Year Ended June 30, 2025

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City of Baltimore, Maryland

Annual Comprehensive Financial Report

Year Ended June 30, 2025

Prepared by the Department of Finance

Michael Mocksten

Chief Financial Officer

Bureau of Accounting and Payroll Services

Danielle Tillman

Deputy Chief





ELECTED OFFICIALS

MAYOR

Brandon M. Scott

PRESIDENT OF THE CITY COUNCIL

Zeke Cohen

COMPTROLLER

Bill Henry

BOARD OF ESTIMATES

PRESIDENT

Zeke Cohen

MAYOR

Brandon M. Scott

COMPTROLLER

Bill Henry

DIRECTOR OF PUBLIC WORKS

Khalil Zaied

CITY SOLICITOR

Ebony Thompson

CITY COUNCIL

Zeke Cohen, President

Sharon Green Middleton, Vice-President

FIRST DISTRICT

Mark Parker

SECOND DISTRICT

Danielle McCray

THIRD DISTRICT

Ryan Dorsey

FOURTH DISTRICT

Mark Conway

FIFTH DISTRICT

Isaac "Yitzy" Schleifer

SIXTH DISTRICT

Sharon Green Middleton

SEVENTH DISTRICT

James Torrence

EIGHTH DISTRICT

Paris Gray

NINTH DISTRICT

John. T Bullock

TENTH DISTRICT

Phylcia Porter

ELEVENTH DISTRICT

Zac Blanchard

TWELFTH DISTRICT

Jermaine Jones

THIRTEENTH DISTRICT

Antonio "Tony" Glover

FOURTEENTH DISTRICT

Odette Ramos

City of Baltimore
Annual Comprehensive Financial Report
Year Ended June 30, 2025

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INTRODUCTORY SECTION



- **Letter of Transmittal**
- **Municipal Organization Chart**

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Michael Mocksten,
Chief Financial Officer
454 City Hall
Baltimore, Maryland 21202

Brandon M. Scott, Mayor

Honorable President and Members of
The Board of Estimates
City of Baltimore, Maryland

December 31, 2025

In compliance with Article VII, Section 8, of the revised City Charter (November, 1964), submitted herewith is the Annual Comprehensive Financial Report (ACFR) of the City of Baltimore, Maryland, (the City) for the year ended June 30, 2025. The ACFR was prepared by the City's Department of Finance. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe that the data, as presented, is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial position and changes in financial position of the City; and, that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been provided.

Management has provided a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors in the financial section of the ACFR.

The City Charter established a Department of Audits under the general supervision of the City Comptroller. The Charter requires the City Auditor to "annually make a general comprehensive public report of the financial position of the City; in the discretion of the Comptroller, such report may be in the form of an opinion on the annual financial statements prepared by the Director of Finance." Additionally, the Board of Estimates awarded a contract to the nationally recognized independent certified public accounting firm, SB & Company, LLC, to perform an audit with the City Auditor of the basic financial statements of the City as of and for the year ended June 30, 2025. The audit report is contained herein. The audit was conducted in accordance with auditing standards generally accepted in the United States of America. On the basis of this examination, the independent public accountants have issued an unmodified opinion that the presentation of the basic financial statements conforms with accounting principles generally accepted in the United States. In conducting the audit, the auditors performed tests of the accounting records and such other procedures as were considered necessary in the circumstances to provide a reasonable basis for this opinion on the financial statements. The auditors also assessed the accounting principles used and significant estimates made by management, as well as evaluated the overall financial statement presentation.

The independent audit of the City's financial statements is part of a broader, federally mandated Uniform Grant Guidance "Single Audit" designed to meet the special needs of Federal grantor agencies. The Single Audit Report will be available as a separate document as of a later date.

This report includes all of the funds that we consider to be part of, controlled by or dependent on the City. Professional judgment must be used to determine whether or not a potential component unit should be included in the reporting entity. Various potential component units were evaluated to determine whether they should be reported in the City's ACFR. Three component units, the Baltimore Industrial Development Authority (blended component unit), the Baltimore City Public School System and the Baltimore Hotel Corporation (discretely presented component units), were considered to be part of the City's reporting entity when it was concluded that the City was financially accountable for these entities. The Housing Authority of Baltimore City and certain other organizations are not considered to be component units and are not included in the City's basic financial statements.

PROFILE OF THE GOVERNMENT

The Mayor and City Council of Baltimore (the City) is a body corporate and politic of the State of Maryland (the State) in which the City performs all local governmental functions. The City has had a charter form of government since 1797, home rule powers since 1918, and is governed by an elected Mayor, Comptroller and a City Council. The City has a total area of approximately 92 square miles and population of 568,271 as of 2024 per the most recent report from the US Census. The City is a major deep-water seaport located on the Patapsco River, a tributary of the Chesapeake Bay and is served by Baltimore/Washington International Thurgood Marshall Airport in adjacent Anne Arundel County. The City is surrounded by Baltimore County, a separate entity that borders the City on the east, north, west and part of the south, and Anne Arundel County that adjoins the City on its southern border.

The City provides the full range of municipal services contemplated by statute or Charter, provided or paid for by the City from Local, State, or Federal sources. These services include public safety (police and fire protection), water, wastewater and stormwater utilities, highways and streets, sanitation, health and human services, culture and recreation, education (elementary through high school, provided by a component unit, the Baltimore City Public School System), public improvements, planning and zoning, parking facilities, mortgage loan programs, industrial development, and general and administrative services. The City is also responsible for adopting and maintaining building codes and regulation of licenses and permits, collecting certain taxes and revenues, maintaining public records, and conducting elections. These activities are included in the reporting entity. There are no overlapping local governmental entities or taxing jurisdictions. Accordingly, there is no overlapping debt of the City.

Under the Charter, the City's executive functions are vested in the Mayor, the Board of Estimates, and an independent Comptroller. The City's legislative functions are vested in the City Council. The Mayor is the chief executive officer of the City. The Mayor is elected for a term of four years and is eligible to succeed him or herself without limitation as to the number of terms. If the Mayor is disabled or absent from the City, the President of the City Council acts as ex-officio Mayor. If the Mayor resigns, is permanently disqualified, or dies in office, the President of the City Council becomes Mayor for the remainder of the term. The Mayor has the authority to veto ordinances, has the power to appoint most department heads and municipal officers, serves on the Board of Estimates, and appoints two of the other four members of the Board of Estimates.

The Board of Estimates is the highest administrative body of the City. It is composed of the President of the City Council, who serves as President of the Board, the Mayor, the Comptroller, the City Solicitor and the Director of Public Works. The Board of Estimates formulates and determines City fiscal policy with its primary policy tool being the recommended annual Ordinance of Estimates, the City's budget.

Key Budgetary Policies

Balanced Budget: The City Charter requires the operating budget to be balanced. Any difference between non-property tax revenues and total expenditures must be made up by adjusting the property tax rate or enactment of new revenue measures.

Public Hearings: The Charter mandates that both the Board of Estimates and the City Council conduct public hearings on the proposed budget.

Timely Adoption: The Charter sets forth a schedule requiring the budget to be adopted before the beginning of the fiscal year, July 1.

Budget Amendment: The Charter provides means for adopting supplemental appropriations funded from unanticipated revenues and/or new grants and sources that materialize during the year. The City's policy is to minimize the use of supplemental appropriations. In addition, the Charter allows for and spells out the procedures for amending the budget to transfer appropriations between programs within an agency and between agencies.

Six-Year Capital Plan: Guiding the physical development budget plan of the City is the Charter requirement for a six-year capital improvement plan, the first year comprising the capital budget year. The plan is prepared in conformance with basic capital budgeting policies, which include appropriating funds in the year in which projects are likely to begin, financing a portion of capital improvements from current revenues, and estimating the impact of capital projects on the operating budget.

Budget Monitoring and Execution: Budget analysts maintain ongoing contact with agency fiscal officers in the process of implementation and execution of the budget. Expenditure and revenue projections are developed and reviewed every quarter. The Mayor, through the Department of Finance, exercises appropriate fiscal management to adjust budget policy, as necessary, to be within the limits of the current adopted plan. The City Council has the practice of reviewing budget performance at mid-year and during the fourth quarter.

Debt Policy: In 1990, the City adopted a formal debt policy that set annual borrowing limits, consolidated all financing arrangements within the Department of Finance, established refunding and refinancing policies, and set limits on key debt management ratios. The objective is to maintain the City's reputation as a locality with a conservative approach to all aspects of debt management, including debt service expenses, debt retirement schedules, and debt capacity ratios.

The Debt Policy was last reviewed in December 2023 by an independent financial consultant contracted by the City. After considering the consultant's recommendations, the City plans to increase from \$80 million to \$125 million in budgeted annual general obligation debt stating in Fiscal 2026. The Debt Policy is subject to review at least every five years or at such earlier time as may be Adopted by the Director of Finance.

Budget Stabilization Reserve Policy: In July 2012, the City's Board of Estimates approved the current budget stabilization reserve policy that established the basis for having a budget stabilization reserve as well as identifying its maintenance level, scope of coverage, circumstances under which funds shall be drawn down from the reserve, and the requirements to replenish the reserve when utilized. The policy stipulates that the reserve provides a budget defense to stabilize a post-adopted budget impacted by an uncorrectable shortfall in revenues and/or an unanticipated and uncorrectable emergency expense. The reserve is the revenue source of last resort to avoid a budget deficit. Under no circumstances is the reserve to be used as a revenue source to balance a planning year budget. The policy further recommends that the reserve shall be maintained on June 30 at a minimum level of 8% of the value of the general fund operating budget of the subsequent fiscal year.

OTHER FINANCIAL INFORMATION

Retirement Plans

Professional employees of the Baltimore City Public School System and the Enoch Pratt Free Library, an agency of the City, are members of the State of Maryland Retirement System, beginning in Fiscal 2026 the City will begin contributing towards a portion of State pension costs for City School employees (result of State budget action during 2025 General Assembly session). The City contributes to four retirement plans for all other City employees and elected officials. The City also contributes to the State of Maryland Retirement System for Sheriff's Office employees. City laws require that contributions to its three funded pension systems be based on actuarial valuations. City contributions to the Unfunded Police Department Retirement Plan (for eligible employees hired before January 1, 1947, all of whom are now retired) are not actuarially determined, and these benefits are paid from annual appropriations.

Temporary Investment of Cash Balances

Through the Office of the Director of Finance, the City pursues an aggressive cash management and investment program to achieve maximum financial return on available funds. Excess funds are invested on a short-, intermediate, or long-term basis depending on cash needs at the best obtainable rates. Investments are generally limited to direct or indirect obligations of the U.S. government and fully collateralized repurchase agreements. The City utilizes the practice of recording investment income in the period it is earned.

Risk Management

The City is self-insured in the area of casualty and property losses, including the uninsured portion of losses to City buildings and contents, vehicles, watercraft, boilers, machinery, workers' compensation, employers' liability, employees' health insurance, third-party general liability, and automobile liability losses. The Office of Risk Management within the Department of Finance administers the fund.

Internal Control

City management is responsible for establishing and maintaining adequate internal control over financial reporting. The City has established a comprehensive internal control framework to provide a reasonable basis for asserting that the financial statements are fairly presented. Because the cost of a control should not exceed the benefits to be derived, the City's objective is to provide reasonable, rather than absolute assurance, that the financial statements are free of material misstatements.

ECONOMIC PROFILE AND OUTLOOK

Baltimore City is the historic, business, education, and cultural center of Maryland, located between Washington, D.C. and New York City along the Interstate 95 corridor. The City was founded in 1729, incorporated in 1797, and became independent from Baltimore County in 1851. It is the most populous city in Maryland and the 30th most populous city in the United States.

The City is situated in one of the most populous, wealthiest and best educated population centers in the country. This provides access to a large and diversified workforce for the City, as well as expanded opportunity for residents. However, residents face various socio-economic issues and inequities that are rooted in historic policies, such as redlining and segregation. The City is working to address these realities every day by providing targeted and equitable services to residents.

Baltimore benefits from a robust inter-city transportation network that includes multiple Interstate highways, the Amtrak Northeast Regional and Acela corridors, the Baltimore-Washington International Thurgood Marshall Airport, and the Maryland Area Rail Commuter (MARC) system. In the City, residents and visitors are served by a public transportation system that features a combination of light-rail, metro-rail, and bus service administered by the Maryland Transit Administration, which saw over 67 million riders in 2024. Off land, the Port of Baltimore functions as a major import and export hub serving the inland population as the closest seaport for the Midwest region. In 2024, the Port handled 45.9 million tons of cargo, the second highest volume it has ever seen.

The City is home to multiple higher education institutions, such as Johns Hopkins University, University of Maryland Baltimore, Morgan State University, Coppin State University, and Maryland Institute College of Art. Johns Hopkins and University of Maryland also extend into the healthcare sector, operating medical systems that serve the greater Baltimore region alongside Mercy Medical System and LifeBridge Health. This prominent health care and knowledge-related industry presence provides Baltimore with a strong economic backbone.

Economic Outlook

At the end of Fiscal Year 2025, there are a few signs that suggest worsening economic conditions lay ahead as a result of federal actions. Tariffs, federal budget cuts and layoffs, and changes to immigration policy create risks moving forward. Despite these economic uncertainties, the City has demonstrated ongoing resilience. In calendar year 2024 the City's population saw its first increase since 2014, rising by 0.5% to 568,271 residents. 2024 also saw taxable income grow, the number of local employers reached a record high of 15,871 and the number of jobs increased 1.5% from 2023. Some key areas underscoring the City's performance are detailed below:

Jobs, Employment and Income

The City's labor market remained healthy at the close of Fiscal Year 2025. As of July 2025, the City's unemployment rate reached 4.9%, up from 4.2% a year ago, but averaged 4.3% throughout Fiscal Year 2025. While the number still reflects full employment, the rising trend will be important to monitor in the coming year as federal government spending cuts, tariffs and lower tourism numbers create uncertainty in the labor market.

The City continues to experience positive shifts in the composition of its income tax base. According to data from the State Comptroller for calendar year 2023, the most recent completed tax period, the City's overall income base showed growth. The number of returns filed decreased slightly by 194, but the average net taxable income for City residents rose to \$68,849 in 2023, representing a 3.6% increase compared to 2022. The data highlights a strengthening taxable base as well. While the number of returns filed by individuals earning less than \$30,000 decreased by nearly 5,579, there was a rise in higher-income brackets. Specifically, returns from filers earning between \$60,000 and \$150,000 increased by 3,426. These trends highlight the City's shifting economic landscape and its expanding taxable income base despite population loss or slow growth in recent years.

Business Activity and Impact on Labor Market

Another key indicator of the City's economic stability is the growth in business establishments. According to the State Department of Labor, Licensing, and Regulation (DLLR), the number of businesses operating in the City increased by 365, rising from a year-end average of 14,491 in 2023 to 14,856 in 2024, the highest total recorded since tracking began in 2010. This growth was largely driven by the Health Care industry which added 199 businesses, and the Professional, Scientific, and Technical Service Sector, which added 95 businesses. This expansion demonstrates the City's efforts to attract and sustain businesses in high-demand sectors. Based on first quarter data for 2025, there are an additional 343 new businesses with the largest increases seen in Professional Services and Education and Health Services, indicating that further business expansion is anticipated for 2025.

The total number of individuals in the City's workforce increased between 2023 and 2024. According to data from the State of Maryland, employment in the City rose by 4,343, from a year end average of 343,749 in 2023 to a year end average of 348,184 in 2024. Much of this growth occurred within a few key sectors. State Government led the way with an increase of 1,900 jobs, while Education and Health Services added 1,261. Local Government employment grew by 1,108 and the Leisure and Hospitality sector grew by 1,024 positions. This data highlights the growing job opportunities for City residents across an array of industries.

In addition to the new businesses created, the average weekly wage for Baltimore City residents increased between 2023 and 2024. Across all industries, the total average weekly wage rose by 3.8%, from \$1,535 in 2023 to \$1,593 in 2024. Residents employed in the Financial Industry experienced the largest wage growth during this period, with an average increase of \$181 per week. Government employees, spanning federal, state, and local jurisdictions, saw the second-highest increase, earning an additional \$95 per week on average. According to data from the first quarter of 2025, the average weekly salary for City residents is up 8.9% to \$1,734 amongst all industries indicating that the growth in average weekly salaries between 2023 and 2024 has continued in 2025.

Residential Housing

The City's real estate market remained stable throughout Fiscal Year 2025. The number of residential units sold saw a small decline of 32 units sold, from 7,456 in Fiscal Year 2024 to 7,425 in Fiscal Year 2025. Market activity continues to reflect strong demand. Notably, the average time to close on a listed residential property has stayed below 40 days for the fourth consecutive year, with an average of 23 days throughout Fiscal Year 2025. This is slightly longer than the 21-day average in 2023 but significantly shorter than the average of 64 days during 2015-2020. This growth emphasizes the City's commitment to foster and maintain businesses in high demand industries.

Furthermore, property values in the City continue appreciating. The average sale price of residential properties rose sharply in Fiscal Year 2025, increasing 5.3% from Fiscal Year 2024, moving from \$252,248 to \$265,514. This growth highlights the increased competitiveness of the City's housing market, and its ability to regain momentum despite broader economic challenges.

Port of Baltimore

Despite being closed for 78 days following the Francis Scott Key Bridge collapse, the Port of Baltimore remains a key driver of the City's economy. The Port of Baltimore ranks eleventh in total imports and exports, and tenth in terms of total cargo value nationally. In 2024, the Port handled 848,628 tons of roll-on/roll-off farm and construction machinery, ranking first in the nation. It also ranked second for coal exports and in auto/light trucks processing, moving 25.7 million tons of coal, and handling 749,799 autos and light trucks. During 2024, the Port of Baltimore handled 45.9 million tons of foreign cargo valued at \$62.0 Billion, the third highest value in Port history. Additionally, the port handled 741,215 twenty-foot equivalent containers. The Port supports 20,300 direct jobs, with nearly 273,000 jobs connected to port-related activities.

The Port's strategic importance has grown significantly since the 2016 expansion of the Panama Canal, which enabled larger ships to navigate deeper and broader lanes. As one of only four Eastern U.S. ports with a 50-foot (15.2-meter) shipping channel and a 50-foot container berth, Baltimore is uniquely positioned to accommodate some of the world's largest container ships, including many previously restricted to the Pacific Coast. Recent upgrades and improvements to the Howard Street tunnel will continue to increase the Port's cargo capacity. The tunnel, which reopened in September of 2025, now allows double stacks trains to access the port, significantly enhancing the Port's freight handling capacities. The project is expected to increase the Port's capacity by an additional 160,000 containers annually. Additional clearance projects along the I-95 corridor are currently underway to address vertical clearance limitations that restrict Port access. Once these improvements are completed a larger network of double-stack trains will be capable of utilizing the Port. These improvements are expected to be completed in 2026.

Tourism and Travel Industries

After a sustained period of positive growth since the height of the COVID-19 pandemic, the City suffered declines in tourism and travel in Fiscal Year 2025. Visitors to the region declined, which reflected a national trend, largely driven by a drop in international visitors.

Baltimore Convention Center (BCC). Convention Center activity was stable in Fiscal Year 2025, the Convention Center hosted 109 events, 4 less than the prior year, and generated \$11.1 million in revenues, an increase from \$10.8 million in Fiscal Year 2024.

Hospitality. The hotels within the City saw a decrease in occupancy and overall revenues in Fiscal Year 2025. The decline in international visitors to the United States was likely the major driving factor behind this change. According to data from the Smith Travel Report, the average number of available rooms per month decreased by 2.3%, from 279,356 in Fiscal Year 2024 to 273,000 in Fiscal Year 2025. Average occupancy rates fell by 6% in Fiscal Year 2025, dropping the average occupancy rate to 57.2% from 60.8% in Fiscal Year 2024. The average daily rate (ADR) per hotel room increased slightly in Fiscal Year 2025, averaging \$171.90 per night, representing a \$2 or 1.2% increase compared to the \$169.90 average during Fiscal Year 2024. The small ADR increase was not enough to offset the loss occupancy. Hotel tax and short-term rental tax revenues for the City declined by 10.6% in Fiscal Year 2025 to \$29,167,889 compared to \$32,615,343 in Fiscal Year 2024.

Baltimore Washington International Thurgood Marshall Airport (BWI). The decline in tourism to the region can be seen by looking at BWI's activity. BWI's total passenger count in Fiscal Year 2025 decreased by 4.0% to 25,964,711 passengers compared to 27,045,950 in Fiscal Year 2024. BWI serves as an integral part of the U.S. Capital Region's supply chain, accounting for nearly 535 million pounds of cargo shipped and received in Fiscal Year 2025, a 0.9% increase from Fiscal Year 2024.

Cruise Industry. The collapse of the Francis Scott Key bridge in March of 2024 disrupted the cruise industry. Ships were required to reroute while a path larger enough for passage was created following the collapse. Uncertainty lies ahead for the industry as Royal Caribbean announced it would discontinue cruises from the port following the 2025-2026 cruise season. Norwegian Cruise Line, which had been sailing from Baltimore since 2023, has not scheduled any cruises out of Baltimore in 2025. Carnival will continue operating their cruises in Baltimore at least through 2027.

Commercial Real Estate Development

Segments of the Baltimore City commercial real estate market continues to be impacted by the ongoing repercussions of the COVID-19 pandemic, establishing new baselines and expectations for commercial real estate activity in the City.

Return to office efforts have helped stabilize office vacancy rates, but they have remained relatively flat in the Central Business District (CBD) since 2023. CBD office vacancy rates hit 20.8% by the second quarter of calendar year 2022, which represents the highest office vacancy rate that the City has experienced in recent years. This rate has improved to 18.4% in the third quarter of calendar year 2025. However, this marks a rise from a year ago when the vacancy rate was 16.7% in the third quarter of calendar year 2023 in the CBD. Southeast Baltimore has seen healthy office space market activity, with a 12.4% vacancy rate in the third quarter of calendar year 2025, compared to a 14.2% vacancy rate in the third quarter of calendar year 2024.

Vacancy rates for retail spaces have remained consistent compared to the previous calendar year. As of the third quarter of calendar year 2025, the Downtown retail vacancy rate remained the same year over year at 7.2%.

TEN-YEAR FINANCIAL PLAN

On February 20, 2013, the City released *Change to Grow: A Ten-Year Financial Plan for Baltimore*. This was the original iteration of the City's Ten-Year Plan, and the first of its kind. The Plan calls for comprehensive reforms to close what was then a projected \$745 million structural budget deficit, increase the City's tax competitiveness, accelerate infrastructure investment, and reduce the City's long-term pension and health care liabilities.

Implementation of the Ten-Year Plan began in Fiscal 2013 with two key initiatives: 20 Cents by 2020 – a program to reduce the effective property tax rate for owner-occupied properties – and health benefit changes for employees that were projected to save the City \$20 million annually.

In Fiscal Year 2014, the City implemented Ten-Year Plan initiatives to further reduce the fiscal gap, including pension changes for current and future employees, a new schedule for firefighters, a revenue package, a State-mandated stormwater fee, a reduction to the real property tax rate and the discontinuation of retiree pharmacy benefits.

The Fiscal Year 2015 budget reflected the implementation of more Ten-Year Plan initiatives, including reducing workers' compensation payments, increasing parking revenues, reducing the size of the City's workforce and the City's fleet. In addition to targeted savings initiatives, the City made several investments; these include increasing the contribution to the budget stabilization reserve, increasing PAYGO capital funding, increasing general obligation debt authority, and implementing a new pay schedule for professional employees to help with recruitment and retention.

In the Fiscal Year 2016 budget, key initiatives included an additional \$9 million PAYGO capital contribution, beyond the \$8 million baseline, and the elimination of 280 General Fund positions. In Fiscal Year 2016, the City also negotiated a new Memorandum of Understanding with 14 non-profit institutions who will contribute a collective \$6 million annually for ten years beginning in Fiscal Year 2017.

In Fiscal Year 2017, the City continued to work towards implementing cost-savings initiatives identified under the Ten-Year Plan. While the initiatives implemented through Fiscal Year 2016 had a meaningful impact on the original projected shortfall, a significant structural budget gap remained. To continue addressing this long-term challenge, the Fiscal Year 2017 adopted budget contains further cost-saving investments emphasizing blight elimination, street repaving, recreation center expansion, and information technology upgrades.

In Fiscal Year 2018 the budget contained additional initiatives to improve the efficiency of government, further reduce the property tax rate for homeowners, make much-needed infrastructure investments, and reduce the City's long-term liabilities. In Fiscal Year 2018, the City contributed \$9 million beyond the \$8 million baseline in PAYGO capital funding, plus \$12 million of additional funding for operating and capital projects to comply with the Department of Justice consent decree for Police Department reforms. The Fiscal 2018 budget also transferred 54 positions out of the General Fund.

The Fiscal Year 2019 budget reflected baseline costs and unforeseen challenges that grew at a faster pace than projected revenue. The adopted budget added 162 General Fund positions including 100 sworn Police Department positions. However, cost-savings relating to personnel were also achieved, as total unfunded liabilities declined. The City also remained committed to the 20 Cents by 2020 program, further reducing the effective property tax rate by 2.6 cents. This budget dedicated \$8.3 million above baseline for a total of \$25.3 million in PAYGO capital funding.

During Fiscal Year 2019, the City insured its strong fiscal footing by competitively awarding a contract to Ernst and Young (EY) for the Ten-Year Plan refresh, which is expected to provide an assessment of infrastructure requirements, new savings and revenue options, and a comprehensive look at the City's overall tax policy. The City and EY have since worked together designing strategies for further changes to health care benefits, reforms for the Fire and Police pension plans for new hires, launching an employee wellness program, and building reserves to prepare for the next recession.

In Fiscal Year 2020, the budget introduced new measures in order to reduce the baseline deficit. By expanding the Taxi Tax to include ride-sharing services and levying a grocery bag surcharge to incentivize shoppers to bring their own bags, it was estimated that the City realized \$4.0 million in additional revenues within the first year of implementation.

In Fiscal Year 2021, the City continued efforts to reduce the baseline deficit by downsizing the Police Mounted Unit and the Police Marine unit to an "on-call" posture. Permanent sworn personnel assigned to these units were re-deployed. In addition to these measures, the Police Department increased the rate charged for special events and secondary employment to ensure that the total charges covered the entire costs of Police officers and sergeants at these events. The initiatives led to an estimated savings of \$3.3 million in the first year of implementation.

In Fiscal Year 2022, the City introduced a corporate compliance unit to enforce the collection of self-reported taxes such as parking, hotel, and beverage container taxes along with other revenue sources. One-time recoveries generated an estimated \$14.5 million within the initial years of implementation. Furthermore, the City audited owner-occupied properties receiving the Targeted Homeowners Tax Credit to ensure the credit was properly granted during Fiscal Year 2022 and thereafter.

Work is underway to update the 10-Year Financial Plan outlining key initiatives to maintain structural balance in the City's budget while also making targeted investments. Through the work of the plan the City is aiming to identify strategies that can slow expenditure growth through various reforms (i.e. staffing model changes, benefit reform, service delivery efficiencies). Through these strategies, the City is aiming for the budget to keep pace with inflation ensuring budget amounts fully reflect the cost of providing services and delivering capital projects. The updated 10-Year Financial Plan is anticipated to be completed in calendar year 2026.

HIGHLIGHTS OF THE FISCAL YEAR 2025 ADOPTED BUDGET

The Fiscal Year 2025 Adopted Budget Plan continues progress on key priorities such as violence prevention and vacant housing remediation, while funding targeted investments to make the City safer, cleaner, and more equitable. The actions in the Fiscal Year 2025 budget balanced an initial \$107 million budget shortfall with no service reduction or tax increases. The Fiscal Year 2025 Budget continues to drive the bold, transformative policies and initiatives necessary to move the city forward while ensuring reliable, equitable delivery of core City services.

The Fiscal Year 2025 budget was built in the context of a stable local and national economy. However, recent pressure from higher-mandated education investments and growing wage costs still leaves the City in a challenging financial position:

Education Investments: As part of the State's new education funding requirements through the Blueprint for Maryland's Future, the City's contributions grew by \$49.8 million in Fiscal Year 2023 and an additional \$79.4 million in Fiscal Year 2024. The second-year cost increase was unexpected and is a result of the City's declining ranking for education effort in the new funding formulas. In Fiscal Year 2025, the City's contribution to City Schools will decrease by \$3.2 million, but annual contributions are still \$125.6 million higher than pre-Blueprint levels, an increase of 47.6% over just a three-year period. In order to sustain these record investments, the City has had to make trims in other areas to balance the budget and have limited much-needed investments in other policy areas.

Inflationary Pressure: Although inflation has cooled in recent months, the City is still facing a backlog of cost pressure as a result of the high inflationary period from 2021 to 2023. The City's costs for contractual services is expected to grow 5.2% in Fiscal Year 2025. Additionally, the City is facing a competitive labor market which is putting upward pressure on wages. The City has responded by offering more aggressive pay increases during recent contract negotiations and adding recruitment bonuses for Police officers, EMT's and paramedics. But, despite these actions recent market studies still show the City's pay lagging behind other large competitors.

ARPA: Like many other cities across the country, Baltimore is preparing for how to maintain ARPA funded services when the funding from this historic investment expires. The administration has invested in evaluation of these services to make strategic decisions about where to continue this investment. Over the next year the administration will use this information to begin making the determination of what services should be continued.

The Fiscal Year 2025 budget was built around the mayor's Action Plan which includes goals centered around the mayor's five pillars: Prioritizing Our Youth, Building Public Safety, Clean and Healthy Communities, Equitable Neighborhood Development, and Responsible Stewardship of City Resources.

Prioritizing Youth

The Adopted Budget includes \$623.1 million across all funding sources. Key highlights include:

- Sustaining the increased investment in City Schools, including both direct operating support and other supporting costs, totals \$477.1 in Fiscal Year 2025. City funding supports City Schools' operating costs, the 21st Century School Modernization Fund, teacher pension costs, retiree health benefits, school health, and crossing guard services.
- Recreation & Parks will continue to utilize \$41 million of ARPA funds to deliver Capital improvement to recreation centers, pools, playgrounds, athletic courts, and trails. In Fiscal Year 2025 the operating budget for the Gardenville and Chick Webb recreation centers will be phased out as those centers undergo renovations.

Building Public Safety

The Adopted Budget includes \$1.1 billion across all funding sources. Key highlights include:

- The Mayor’s Office of Neighborhood Safety and Engagement (MONSE) will add funding for two positions to expand the Group Violence Reduction Strategy (GVRS) to the Eastern and Southern Police districts. Preliminary academic research on GVRS in the Western District suggests that the program played a role in reducing homicides and shootings by 25%.
- The Police Department will continue its professionalization plan by swapping out 55 sworn positions for 66 new civilian positions in functions such as Evidence Control, Inspections, and Investigations, among others. BPD will also add 40 new civilian positions via the State Aid to Police Protection (SAPP) grant. This effort will redirect sworn officers to critical policing work, reduce overtime costs, and improve the quality of administrative and support functions.
- The Police Department and Fire Department, via State funding and carry-forward funding, will continue the hiring incentive bonuses for Police Officers, EMT’s, and Paramedics to improve staffing in these critical job classifications.

Revenues in the I-83 Special Fund will decline by approximately \$600,000 in Fiscal Year 2025 to reflect an expected reduction in citations issued. Preliminary data from the traffic camera program suggest that crashes have decreased, and average driver speeds have declined since the implementation of the program.

Clean and Healthy Communities

The Adopted Budget includes \$1.0 billion across all funding sources. Key highlights include:

- The Department of General Services will add \$982,000 to upgrade their Building Automation System, which tracks energy efficiency for the downtown building campus. DGS expects that the investment will pay back in four years with energy savings realized by alerting staff in real-time to buildings with inefficiencies.
- The Health Department will utilize \$1.0 million of gap funding to continue intake centers for the B’More for Healthy Babies program and a mobile clinic for patients suffering from opioid use disorder. The gap funding will allow both programs to continue while Health explores options to replace a loss of grant funding.

Equitable Neighborhood Development

The Adopted Budget totals \$311.2 million across all funding sources. Key highlights include:

- The Department of Housing and Community Development expects to utilize \$50 million of State funding from Project CORE as part of the City’s vacant housing initiative. The Fiscal Year 2025 Plan also adds funding for new General Fund positions to speed the City’s process for acquiring vacant properties and putting them back to productive use.
- The Parking Authority will utilize \$650,00 of new funding to pilot use of license-plate reader technology for the enforcement of Residential Parking Permit Violations. The new technology will enable more efficient deployment of enforcement personnel and improve compliance with existing regulations.
- The City will make \$1.0 million of funds available, via the Civic Fund, to make small but impactful grants to arts, cultural, and civic promotion organizations.

Responsible Stewardship of City Resources.

The Adopted Budget includes \$208.9 million across all funding sources. Key highlights include:

- The City’s contribution for retiree health benefits will decline by \$17.6 million versus Fiscal Year 2024. The decrease reflects the dramatic improvement in the funded status of the City’s post-employment benefit plan to 97.7% following the transition of retirees to Medicare Advantage plans in 2021.

- Citywide, 89 positions totaling \$13.3 million and an additional \$20.0 million of non-personnel spending have been trimmed from agency budgets. The reductions are the result of a year-long effort by agencies to identify unnecessary or outdated positions and spending in their budgets.
- The Department of General Services will invest \$592,000 in an electric vehicle charger hub supporting 84 vehicles, as a first step towards the City's requirement to transition all administrative vehicles to electric by 2030.

The Road Ahead

During implementation of the Fiscal Year 2025 budget, the City experience cost pressure from public safety costs driven by newly negotiated contracts and overtime, along with spending deficits in Recreation and Parks and Transportation. These deficits were able to be absorbed within an overall revenue surplus supported by the ongoing strength from the local labor market.

ACKNOWLEDGMENTS

The preparation of this annual report could not have been accomplished without the efficient and dedicated services of the entire staff of the Bureau of Accounting and Payroll Services of the Department of Finance. We wish to express our appreciation to all members of the Bureau who assisted and contributed to its preparation. We are also grateful to the City's independent public accountants, SB & Company, LLC, and the City Auditor for the professional assistance and advice they provided during the course of their audit. Finally, we would like to thank the members of the Board of Estimates and the City Council for their interest and support in planning and conducting the financial affairs of the City in a responsible and professional manner.

Respectfully submitted,

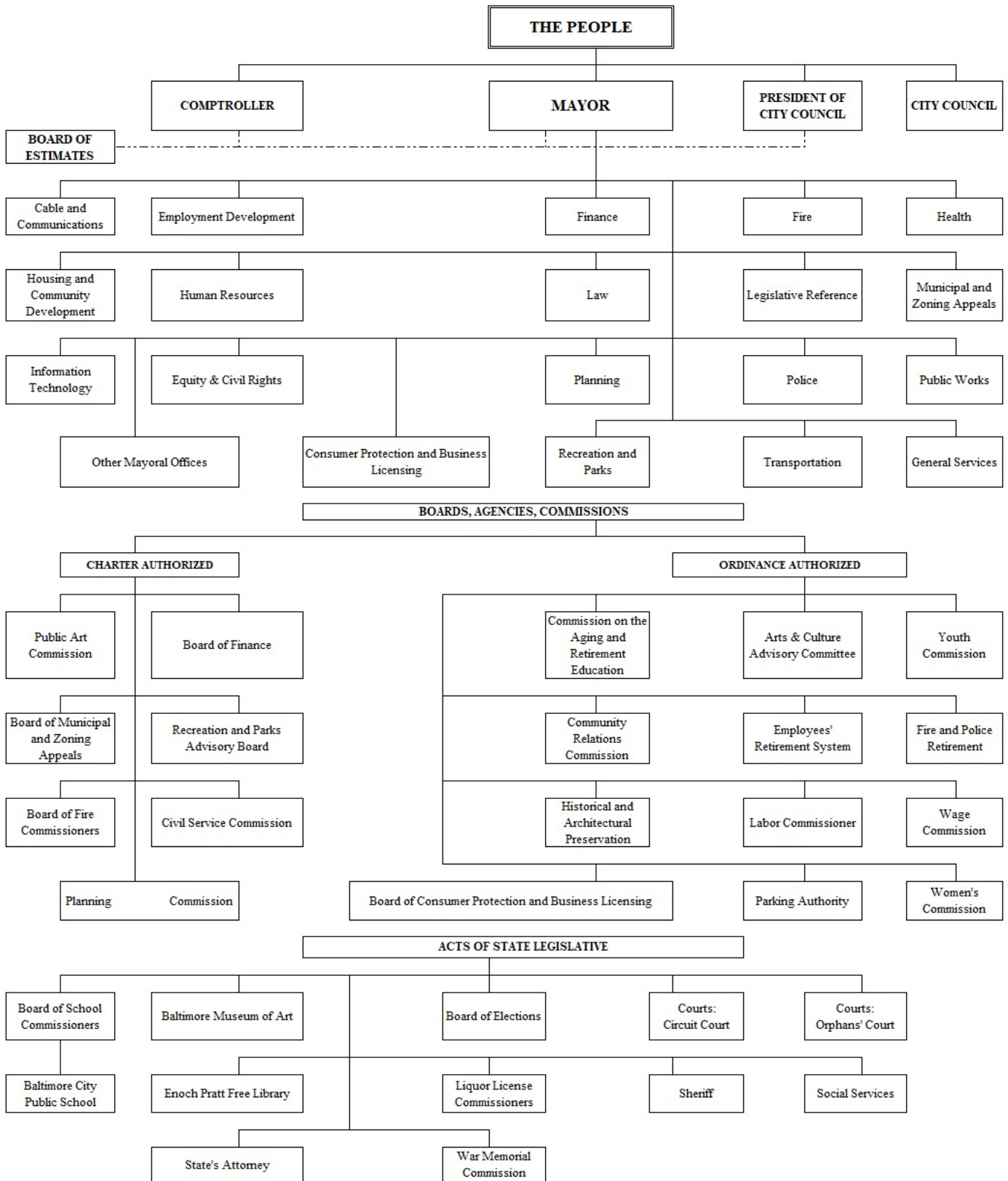


Brandon M. Scott
Mayor



Michael Mocksten
Chief Financial Officer

MUNICIPAL ORGANIZATION CHART



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FINANCIAL SECTION



- **Report of Independent Public Accountants**
- **Management’s Discussion and Analysis**
- **Basic Financial Statements**
- **Notes to the Basic Financial Statements**
- **Required Supplementary Information**
- **Combining and Individual Fund Statements and Schedules**

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REPORT OF INDEPENDENT PUBLIC ACCOUNTANTS ON THE AUDIT OF THE FINANCIAL STATEMENTS

The Mayor, City Council, and Board of Estimates
City of Baltimore, Maryland

Opinion

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information, the combining statement of fiduciary net position – Pension and OPEB Trust funds, and the combining statement of changes in fiduciary net position – Pension and OPEB Trust funds of the City of Baltimore, Maryland (the City) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City’s basic financial statements.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information, the combining statement of fiduciary net position – Pension and OPEB Trust Funds, and the combining statement of changes in fiduciary net position – Pension and OPEB Trust Funds of the City, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Employee’ Retirement System, the Elected Officials Retirements System, and the Fire and Police Employees’ Retirement System. These funds represent 85% of the total assets, 85% of the net position, and 83% of the additions of the Pension and OPEB Trust Funds. We also did not audit the Baltimore City Public School System (School System) and Baltimore Hotel Corporation, which are both discretely presented component units. The financial statements of Baltimore City Public School System, Baltimore Hotel Corporation and certain information of the Pension and OPEB Trust Funds were audited by other auditors whose reports have been furnished to us. Our opinion, insofar as they relate to the amounts included for the Baltimore City Public School System, Baltimore Hotel Corporation and certain information of the Pension and OPEB Trust Funds, are based on the reports of the other auditors.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the *Auditor’s Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Other Matter

As discussed in Note 1.E to the financial statements, the City adopted the new accounting guidance from GASB Statement No. 101, *Compensated Absences*, which resulted in a restatement of net position. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

The City’s management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement issuance date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal controls. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal controls-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, Schedule of Revenues, Expenditures and Encumbrances, and Changes in Fund Balance – Budget and Actual – Budgetary Basis – General Fund and Grants Fund, Schedule of the City's Proportionate Share of Net Pension Liability: Employees' Retirement System Plan, Schedule of Employer Contributions: Employees Retirement System Plan, Schedule of the City's Proportionate Share of Net Pension Liability: Maryland State Retirement and Pension System – ERPS, Schedule of Employer Contributions: Maryland State Retirement and Pension System – ERPS, Schedule of the City's Proportionate Share of Net Pension Liability: Maryland State Retirement and Pension System – LEOPS, Schedule of Employer Contributions: Maryland State Retirement and Pension System – LEOPS, Schedule of Changes in Net Pension Liability (Assets) and Related Ratios: Fire and Police Employees' Retirement System – Single Employer Plan, Schedule of Changes in Net Pension Liability (Assets) and Related Ratios: Elected Officials' Retirement System – Single Employer Plan, Schedule of Employer Contributions – Single Employer Plans, Schedule of Changes in the Net OPEB Liability and Related Ratios – OPEB Plan; Schedule of the City's Proportionate Share of Net OPEB Liability, Schedule of Employer Contributions – OPEB Plan; and Notes to the Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.



We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise City's basic financial statements. The combining and individual fund financial statements as listed in the accompanying table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report (ACFR). The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Adjustments to Discretely Presented Component Unit Financial Statements Audited by Other Auditors

As part of our audit of the City's 2025 financial statements, we also audited the adjustments described in Note 21 that were applied to adjust the financial statements of the Baltimore City Public School System (the School System), a discretely presented component unit of the City, as of and for the year ended June 30, 2025, including the restatement of certain 2025 financial statements' beginning balances in the accompanying financial statements. In our opinion, such adjustments are appropriate and have been properly applied. We were not engaged to audit, review, or apply any procedures to the 2025 financial statements of the School System other than with respect to the adjustments, and accordingly, we do not express an opinion or any other form of assurance on the 2025 financial statements of the School System as a whole.

Owings Mills, Maryland
December 29, 2025

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MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

This section of the City of Baltimore's (City) Annual Comprehensive Financial Report (ACFR) presents a narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

FINANCIAL HIGHLIGHTS

The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2025 by \$4.7 billion (net position). This amount includes \$988.1 million (restricted net position) and is net of an unrestricted deficit of \$2.6 billion. During the fiscal year, the City's total net position increased by \$254.5 million.

As of June 30, 2025, the City's governmental funds reported combined ending fund balances of \$1.4 billion. At the close of the fiscal year, the unassigned fund balance for the general fund was \$198.4 million.

The City's governmental total long-term obligations decreased by \$54.2 million, during fiscal year 2025.

OVERVIEW OF THE FINANCIAL STATEMENTS

Accounting principles generally accepted in the United States of America requires the utilization of dual focus financial reporting. The purpose of this overview is to provide the reader with an introduction to the City's basic financial statements prepared under these reporting requirements.

The City's basic financial statements comprise three components:

- (1) Government-wide financial statements,
- (2) Fund financial statements, and
- (3) Notes to the basic financial statements.

The report also contains required and other supplementary information including notes to the Required Supplementary Information in addition to the basic financial statements themselves.

Measurement focus refers to what is measured and reported in a fund's operating statement while basis of accounting determines when a transaction or event is recognized in these funds. Under the accrual basis of accounting, most transactions are recorded when they occur, regardless of when cash is received or disbursed. Under the modified accrual basis of accounting, revenues and other financial resources are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized when the fund liability is incurred with certain exceptions.

Financial Report Layout and Structure

The total economic resources focus is intended to determine if a fund is better or worse off economically as a result of events and transactions of the period. This focus utilizes the accrual basis of accounting to record events and transactions that improve (revenues or gains) or diminish (expenses or losses) a fund's economic position. It is the focus used by businesses.

The current financial resources focus is intended to determine if there are more or less resources that can be spent in the near future as a result of events and transactions of the period. This focus utilizes the modified accrual basis of accounting to record increases (revenues or other financing sources) or decreases (expenditures and other financing uses) in a fund's spendable resources. For most state and local governments, this focus is their legally mandated accounting method and with the incorporation of encumbrances (spending commitments), the one utilized to determine adherence to budgetary requirements.

Layout and Structure of the City of Baltimore Annual Comprehensive Financial Report

ACFR	Introductory Section				
	Financial Section				
		Management's Discussion and Analysis			
		Government-wide Statements	Fund Statements		
			Governmental Funds	Proprietary Funds	Fiduciary Funds
	View	Broad overview similar to a private sector business	Grouping of related activities used by state and local governments to ensure and demonstrate compliance with finance-related legal requirements		
	TYPES OF FINANCIAL STATEMENTS	Statement of Net Position	Balance Sheet	Statement of Net Position	Statement of Fiduciary Net Position
			Statements of Revenues, Expenditures, and Changes in Fund Balances	Statement of Revenues, Expenses, and Changes in Net Position	Statement of Changes in Fiduciary Net Position
		Statement of Activities		Statement of Cash Flows	
		Full accrual basis for revenues and expenses, includes all assets and liabilities. Economic resource focus	Modified accrual basis for revenues and expenses. Financial resource measurement focus	Full accrual basis for revenues and expenses, includes all assets and liabilities, using an Economic resource focus	Accrual basis-agency funds do not have measurement focus
	Notes to the Basic Financial Statements				
	Required Supplementary Information				
	Combining and Individual Fund Statements and Schedules				
	Statistical Section				

Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. This section contains the Statement of Net Position and the Statement of Activities.

The Statement of Net Position is the difference between assets plus deferred outflow of resources and liabilities plus deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as, revenues pertaining to uncollected taxes and expenses pertaining to earned, but unused, vacation and sick leave.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety and regulation, conservation of health, social services, education, public library, recreation and culture, highway and streets, sanitation and waste removal, public service, economic development, and interest expenses. The business-type activities of the City include water, sewer and stormwater utilities, parking facilities and several other fees supported activities.

The government-wide financial statements include, not only the City itself (known as the primary government), but also the legally separate activities of the Baltimore City Public School System and the Baltimore Hotel Corporation. Summary financial information for these component units are reported separately from the financial information presented for the primary government itself. The Baltimore City Public School System prepared its own financial statements, which are also prepared in conformity with governmental accounting and audited. Baltimore City prepared its own financial statements in conformity with governmental accounting and audited. The Baltimore Hotel Corporation prepared its own financial statements in conformity with not for profit accounting and audited.

Fund Financial Statements

The fund financial statements are designed to report information about groupings of related accounts which are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into the following three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, i.e., most of the City's basic services are reported in governmental funds. These statements, however, focus on: (1) how cash and other financial assets can readily be converted to available resources and (2) the balance left at year-end that are available for spending. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several major governmental funds (general, grants revenue, and capital projects). Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for these major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements as presented in supplementary information herein.

Proprietary funds

Proprietary funds are generally used to account for services for which the City charges customers -- either outside customers, or internal units or departments of the City. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service fund are charges for customer services including water, sewer, stormwater, parking fees, commercial and industrial rents, printing services, vehicle maintenance fees, telecommunication, central post office fees, energy conservation and building maintenance. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Proprietary funds provide the same type of information as shown in the government-wide financial statements.

The City maintains the following two types of proprietary funds:

- *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. Enterprise funds are used to account for the operation of the City's business-type activities and include water, sewer and stormwater, utilities, and parking facilities, all of which are considered to be major funds of the City, and several other non-major fee supported activities.
- *Internal Service funds* are used to report activities that provide supplies and service for certain City programs and activities. The City uses internal service funds to account for its fleet of vehicles, printing and mail services, telecommunications services, energy conservation and building maintenance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

Fiduciary funds

Fiduciary funds are used to report net position held in a trust or agency capacity for others. These resources cannot be used to support the City's own programs and are not reflected in the government-wide financial statements. The City's fiduciary funds are comprised of pension trust, OPEB trust and custodial funds.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information such as the general fund budgetary basis financial statement, the Retirement System's changes in net pension liability and investment return ratios, and the City's progress in funding its other postemployment benefits obligation.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Primary Government)

The City's financial statements were prepared in conformity with the reporting model required by Governmental Accounting Standards Board Statement Basic Financial Statements – and Management's Discussion and Analysis (MD&A) – for State and Local Governments. The report includes prior fiscal year results for the purpose of providing comparative information for the MD&A.

CITY OF BALTIMORE
Statement of Net Position-Summary
For the Fiscal Years 2025 and 2024
(Expressed in Thousands)

	Governmental activities		Business-type activities		Total	
	2025	2024	2025	2024	2025	2024
Current and other assets	\$ 2,698,700	\$ 2,611,255	\$ 1,330,047	\$ 1,575,182	\$ 4,028,747	\$ 4,186,437
Capital assets, net	3,262,212	3,124,524	6,271,728	6,476,363	9,533,940	9,600,887
Total assets	5,960,912	5,735,779	7,601,775	8,051,545	13,562,687	13,787,324
Deferred outflows of resources	429,536	497,975	131,175	132,506	560,711	630,481
Total assets and deferred outflows of resources	6,390,448	6,233,754	7,732,950	8,184,051	14,123,398	14,417,805
Long-term liabilities outstanding (a)	1,434,026	1,631,851	3,035,350	3,134,836	4,469,376	4,766,687
Other liabilities	4,270,984	4,526,935	429,298	382,797	4,885,131	4,909,732
Total liabilities	5,705,010	6,158,786	3,464,648	3,517,633	9,354,507	9,676,419
Deferred inflows of resources	261,613	300,895	20,590	23,474	282,203	324,369
Total liabilities and deferred inflows of resources	5,966,623	6,459,681	3,485,238	3,541,107	9,636,710	10,000,788
Net position:						
Net investment in capital assets	2,466,582	2,292,020	3,827,860	4,030,213	6,294,442	6,322,233
Restricted	655,945	602,363	332,127	332,127	988,072	934,490
Unrestricted (a)	(2,698,703)	(3,120,304)	87,725	280,602	(2,610,978)	(2,839,702)
Total net position	\$ 423,824	\$ (225,921)	\$ 4,247,712	\$ 4,642,942	\$ 4,671,536	\$ 4,417,021

(a) Restated balances for fiscal year 2024 due to adoption of GASB Statement No 101, Compensated Absences.

Analysis of Statement of Net Position-Summary

The City adopted GASB Statement No. 101, Compensated Absences, in fiscal year 2025. The adoption required restatement of fiscal year 2024 long-term liabilities and unrestricted net position related to changes in compensated absences. The restatement to 2024 increased Governmental activities long-term liabilities increased by \$55 million and decreased the unrestricted net position by the same amount. For Business-type activities in 2024, long-term liabilities increased by \$4 million while unrestricted net position was adjusted by the same amount.

Total assets and deferred outflows decreased by \$294.4 million in fiscal year 2025. The decrease is driven by a decrease in capital assets, net of \$66.9 million, a decrease of \$157.7 million in current and other assets, and a decrease in deferred outflows of \$69.8 million. Total liabilities and deferred inflows decreased by \$364.1 million in fiscal year 2025. This decrease is driven by a decrease in long-term liabilities of \$297.3 million, offset by a decrease of \$42.2 million in deferred inflows.

As noted earlier, net position may serve as a useful indicator of the City's financial position. For the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$4.7 billion at the close of fiscal year 2025. The City's net position includes its investment of \$6.3 billion in capital assets (e.g., land, buildings, and equipment); less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be liquidated for these liabilities. An additional portion of the City's net position, \$988.1 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance is a deficit in unrestricted net position of \$2.6 billion.

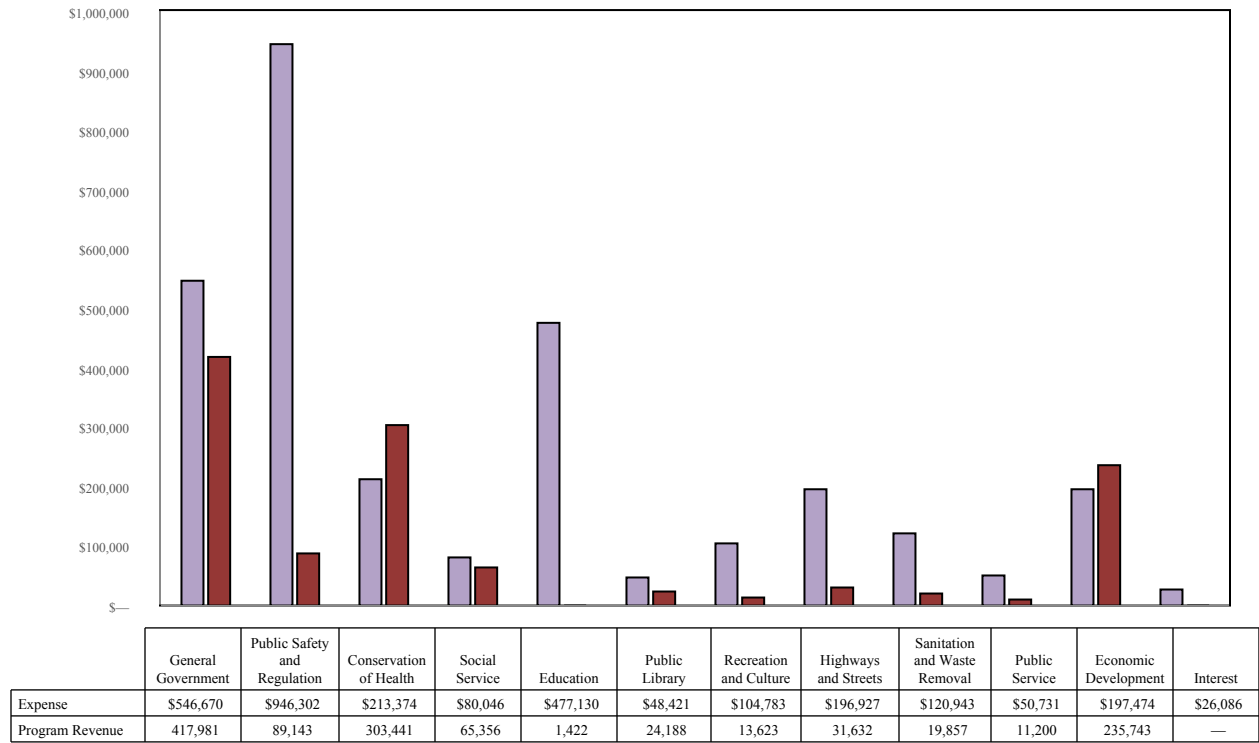
CITY OF BALTIMORE
Changes in Net Position
For the Fiscal Years 2025 and 2024
(Expressed in Thousands)

	Governmental activities		Business-type activities		Total	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 125,624	\$ 124,437	\$ 711,752	\$ 719,040	\$ 837,376	\$ 843,477
Operating grants and contributions	955,141	641,352	–	–	955,141	641,352
Capital grants and contributions	132,821	46,153	(383,968)	133,545	(251,147)	179,698
General revenues:						
Property taxes	1,134,544	1,095,085	–	–	1,134,544	1,095,085
Income taxes	510,227	476,256	–	–	510,227	476,256
State shared revenue	253,180	146,520	–	–	253,180	146,520
Transfer and recordation tax	104,855	93,746	–	–	104,855	93,746
Electric and gas tax	44,459	49,738	–	–	44,459	49,738
Telecommunications tax	34,018	33,878	–	–	34,018	33,878
Admission	20,426	10,095	–	–	20,426	10,095
Other	290,389	159,387	–	–	290,389	159,387
Total revenues	3,605,684	2,876,647	327,784	852,585	3,933,468	3,729,232
Expenses:						
General government	546,670	443,265	–	–	546,670	443,265
Public safety and regulation	946,302	857,908	–	–	946,302	857,908
Conservation of health	213,374	239,038	–	–	213,374	239,038
Social services	80,046	91,676	–	–	80,046	91,676
Education	477,130	401,899	–	–	477,130	401,899
Public library	48,421	38,415	–	–	48,421	38,415
Recreation and culture	104,783	81,458	–	–	104,783	81,458
Highways and streets	196,927	171,834	–	–	196,927	171,834
Sanitation and waste removal	120,943	91,093	–	–	120,943	91,093
Public service	50,731	42,811	–	–	50,731	42,811
Economic development	197,474	208,208	–	–	197,474	208,208
Interest	26,086	37,108	–	–	26,086	37,108
Water	–	–	229,188	205,474	229,188	205,474
Wastewater	–	–	388,417	343,714	388,417	343,714
Stormwater	–	–	29,238	23,283	29,238	23,283
Parking	–	–	10,996	11,479	10,996	11,479
Non-major proprietary	–	–	12,227	10,376	12,227	10,376
Total expenses	3,008,887	2,704,713	670,066	594,326	3,678,953	3,299,039
Change in net assets before transfer	596,797	171,934	(342,282)	258,259	254,515	430,193
Transfer:						
Transfer in (out)	52,948	47,722	(52,948)	(47,722)	–	–
Change in net position	649,745	219,656	(395,230)	210,537	254,515	430,193
Net position - beginning	(225,921)	(445,577)	4,642,942	4,432,405	4,417,021	3,986,828
Net position - ending	\$ 423,824	\$ (225,921)	\$ 4,247,712	\$ 4,642,942	\$ 4,671,536	\$ 4,417,021

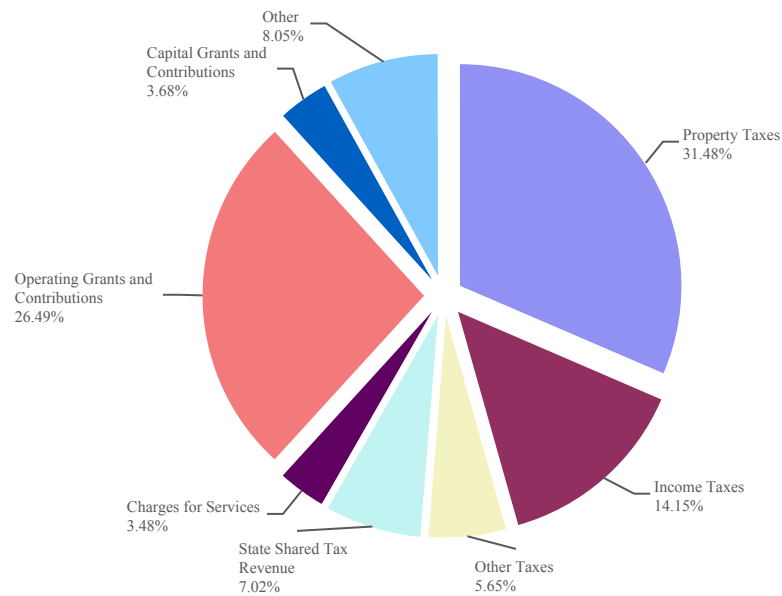
Analysis of Changes in Net Position

The overall increase in the City’s net position amounted to \$254.5 million during fiscal year 2025. This change is explained in the government and business-type activities discussion below.

Expenses and Program Revenues – Governmental Activities (expressed in thousands)



Revenues By Source – Governmental Activities



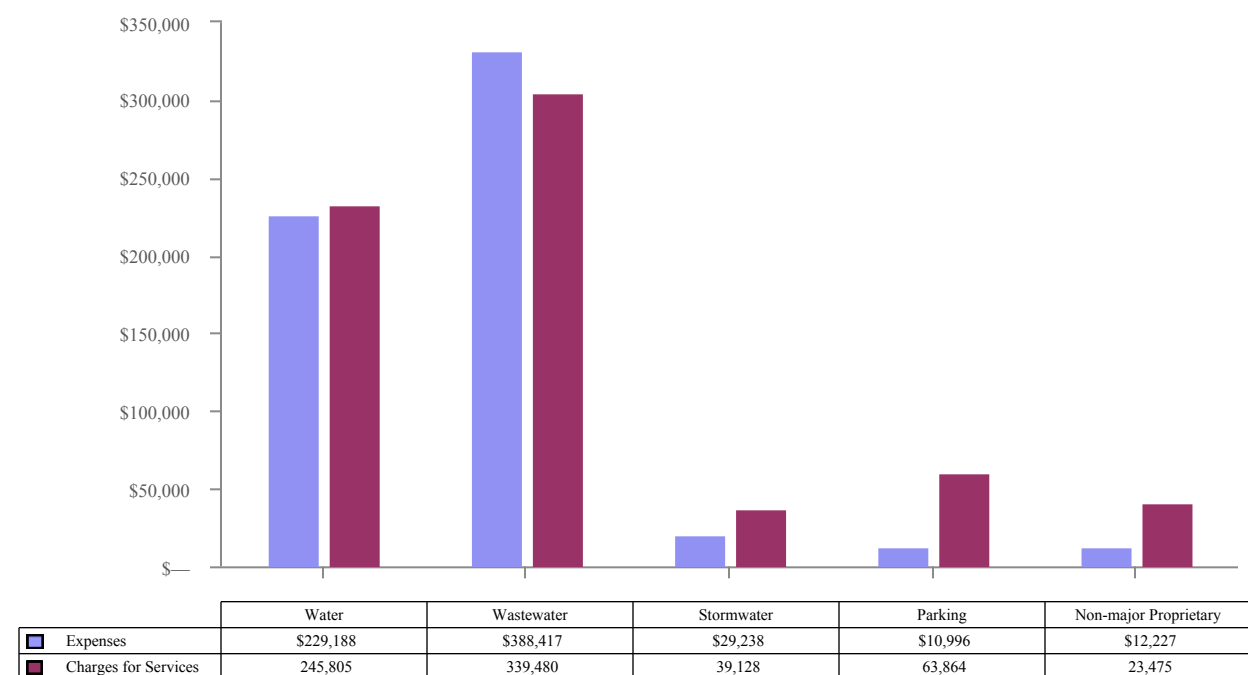
Governmental Activities

During the current fiscal year, expense related to governmental activities amounted to \$3.0 billion; this is more than program revenues and general revenues by \$596.8 million before transfers in. Expenses were less than program and general revenues as the net change for the year was positive. Total revenue of \$3.6 billion is comprised of program revenues totaling \$1,213.6 million, which is 33.7% of total revenue. Program revenues are the principal source of funding for the City’s general government, health, and economic development activities. Other major activities including public safety and regulation, as well as the highways and streets program, are primarily supported by general revenues. A more detailed analysis of the governmental activities is discussed in the “Financial Analysis of the City’s Funds” section.

During fiscal year 2025, governmental revenues increased by \$729.0 million. The increase is primarily attributable to increases in property tax, income tax, and other local taxes.

Governmental expenses increased by \$304.2 million during fiscal year 2025. The increase is primarily attributable to increases in public safety and regulation (\$88.4M), general government (\$103.4M), education (\$75.2M), and highways and streets (\$25.1M) activities.

Expenses and Program Revenues – Business-type Activities (expressed in thousands)



Business-type Activities

Business-type activities are presented after adjustments to reflect the consolidation of internal service fund activities related to enterprise funds. Charges for services represent the principal revenue source for the City’s business-type activities. During the current fiscal year, revenue from business-type activities totaled \$327.8 million. Expenses for these activities totaled \$670.1 million income earned of \$342.3 million and net transfer out of \$52.9 million, which resulted in a decrease in net position of \$395.2 million.

Operating revenues decreased by \$7.3 million in fiscal year 2025 for business-type activities. Capital assets decreased by \$204.6 million in the business-type activities primarily as a result of the utilities funds’ effort to build environmentally sound facilities.

The City implemented a new Water and Stormwater billing system during fiscal year 2017. Several upgrades to the software have occurred and process improvements continue to be developed. At year end, the City estimated billings to account for full year of revenue.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the City's financing requirements. In particular, an unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. Types of major governmental funds reported by the City include the general fund, grants revenue fund, and capital projects fund. Data from the remaining governmental funds are combined into a single, aggregated presentation as other non-major funds.

CITY OF BALTIMORE
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Fiscal Years 2025 and 2024
(Expressed in Thousands)

	2025	2024	Variance Amount
Revenues:			
General fund:			
Property taxes	\$ 1,101,448	\$ 1,068,865	\$ 32,583
Income taxes	510,226	476,256	33,970
Other local - taxes	261,046	209,525	51,521
Total local taxes	<u>1,872,720</u>	<u>1,754,646</u>	<u>118,074</u>
Licenses and permits	40,952	36,817	4,135
Interest, rentals, and other investment income	64,623	59,845	4,778
Intergovernmental grants	147,755	139,894	7,861
Other	395,084	224,745	170,339
Total revenues-general fund	<u>2,521,134</u>	<u>2,215,947</u>	<u>305,187</u>
Other governmental funds:			
Grants revenue fund	815,159	487,689	327,470
Capital projects fund	138,934	57,337	81,597
Other funds	80,644	73,481	7,163
Total revenues other governmental funds	<u>1,034,737</u>	<u>618,507</u>	<u>416,230</u>
Total revenues all governmental funds	<u>3,555,871</u>	<u>2,834,454</u>	<u>721,417</u>
Expenditures:			
General fund:			
General government	499,034	369,115	129,919
Public safety and regulation	919,101	844,838	74,263
Conservation of health	48,507	47,681	826
Social services	18,578	17,452	1,126
Education	422,590	417,423	5,167
Public library	32,884	30,386	2,498
Recreation and culture	75,820	67,201	8,619
Highways and streets	119,963	105,085	14,878
Sanitation and waste removal	109,907	101,297	8,610
Public service	26,515	30,067	(3,552)
Economic development	76,081	95,708	(19,627)
Debt service	99,846	96,863	2,983
Total expenditures - general fund	<u>2,448,826</u>	<u>2,223,116</u>	<u>225,710</u>
Other governmental funds:			
Grants revenue fund	532,724	534,051	(1,327)
Capital projects fund	218,895	184,926	33,969
Other funds	73,251	63,966	9,285
Total expenditures other governmental funds	<u>824,870</u>	<u>782,943</u>	<u>41,927</u>
Total expenditures all governmental funds	<u>3,273,696</u>	<u>3,006,059</u>	<u>267,637</u>
Excess of expenditures over revenue	<u>282,175</u>	<u>(171,605)</u>	<u>453,780</u>
Other financing sources:			
Transfers in	178,430	155,618	22,812
Transfers out	(125,482)	(107,896)	(17,586)
Proceeds from debt and leases	-	12,678	(12,678)
Proceeds from subscription issued (SBITA)	-	25,958	(25,958)
Capital Projects Fund:			
Face value of funding and refunding general obligation bonds	46	-	46
Total other financing sources	<u>52,994</u>	<u>86,358</u>	<u>(33,364)</u>
Net changes in fund balances	<u>335,169</u>	<u>(85,247)</u>	<u>420,416</u>
Fund balances - beginning	<u>1,039,648</u>	<u>1,124,895</u>	<u>(85,247)</u>
Fund balances - ending	<u>\$ 1,374,817</u>	<u>\$ 1,039,648</u>	<u>\$ 335,169</u>

Revenues for governmental functions overall totaled approximately \$3.6 billion in the fiscal year ended June 30, 2025, which represents an increase of 25.5% from the fiscal year ended June 30, 2024. Expenditures for governmental functions, totaling \$3.3 billion, increased by approximately 8.9% from the fiscal year ended June 30, 2024. In the fiscal year ended June 30, 2025, expenditures for governmental functions exceeded revenue by \$282.2 million.

The General Fund is the chief operating fund of the City. Revenue in the General Fund increased by \$305.2 million as compared to fiscal year 2024. The total expenditures for the General Fund increased by \$225.7 million, or 10.2%, compared to fiscal year 2024.

At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$198.4 million, while total fund balance was \$923.8 million. The fund balance in the City’s General Fund increased by \$1.8 million during the fiscal year, which was caused by a financing use of \$70.5 million (net transfer out), proceeds from leases, subscription based information technology arrangements, general obligation bonds offset by expenditures exceeding revenue by \$72.3 million. The Capital Fund has a restricted fund balance of \$94.2 million, an increase of \$45.6 million over prior year. This increase was primarily caused by expenditures exceeding revenue by \$80.0 million, offset by a financing source of \$125.5 million (transfer in and general obligation bonds).

The Grants Revenue Fund is used to account for the spending of various Federal, State, and private grants and special purpose funds. Most of these grants are funded on an expenditure reimbursement basis. Should any portion of the grant’s receivable be determined uncollectible, the balance may be written off against the General Fund. The Grants Revenue Fund had no fund balance as of year end. The General Fund transferred \$5.9 million to the Grants Revenue Fund, to absorb the current year grant fund deficit.

Proprietary Funds

The City’s business-type activities prior to allocation of internal service fund activities are comprised of the funds listed below. The non-major funds include the Conduit Fund.

(Expressed in Thousands)

	Water, Wastewater and Stormwater Utility Funds		Parking Facility Fund		Non-major Other Funds	
	2025	2024	2025	2024	2025	2024
Operating revenues	\$ 624,413	\$ 641,772	\$ 63,864	\$ 60,201	\$ 23,475	\$ 17,067
Operating expenses	569,332	542,012	7,404	8,238	12,034	10,197
Operating income	55,081	99,760	56,460	51,963	11,441	6,870
Non operating revenues (expenses), capital contribution, and transfers	(452,359)	106,840	(56,540)	(50,963)	–	–
Change in net position	\$ (397,278)	\$ 206,600	\$ (80)	\$ 1,000	\$ 11,441	\$ 6,870

As discussed in the Business-type activities section the Utilities fund experienced an operating revenue increase in fiscal year 2025. The decrease is attributable to catch up billings made in fiscal year 2024 that were not required in fiscal year 2025.

General Fund budgetary highlights

CITY OF BALTIMORE
Schedule of Revenues, Expenditures and Encumbrances and Changes in Fund Balance - Budget and Actual
Budgetary Basis - General Fund
For the Year Ended June 30, 2025
(Expressed in Thousands)

	Original Budget	Final Budget	Actual	Variance with Original Budget Positive (Negative)	Variance with Final Budget Positive (Negative)
Total revenues	\$ 2,387,018	\$ 2,553,843	\$ 2,521,134	\$ 134,116	\$ (32,709)
Expenditures and encumbrances:					
General government	386,372	436,483	407,852	(21,480)	28,631
Public safety and regulation	842,543	929,010	941,365	(98,822)	(12,355)
Conservation of health	52,769	52,769	74,603	(21,834)	(21,834)
Social services	4,454	4,454	3,552	902	902
Education	409,291	422,202	422,430	(13,139)	(228)
Public library	32,847	32,847	33,987	(1,140)	(1,140)
Recreation and culture	65,165	71,701	73,099	(7,934)	(1,398)
Highways and streets	146,913	151,396	148,944	(2,031)	2,452
Sanitation and waste removal	111,730	117,730	113,452	(1,722)	4,278
Public service	40,323	40,323	43,502	(3,179)	(3,179)
Economic development	81,482	81,797	77,956	3,526	3,841
Total expenditures and encumbrances	2,173,889	2,340,712	2,340,742	\$ (166,853)	\$ (30)
Excess (deficiency) of revenue over expenditures and encumbrances	213,129	213,131	180,392		
Other financing uses:					
Transfers in	23,020	23,020	47,071		
Transfers out	(101,805)	(101,805)	(117,614)		
Total other financing uses	(78,785)	(78,785)	(70,543)		
Net changes in fund balances	134,344	134,346	109,849		
Fund balances — beginning	1,390,812	1,390,812	1,390,812		
Fund balances — ending	\$ 1,525,156	\$ 1,525,158	\$ 1,500,661		

The City’s final budget differs from the original budget in that it contains carry-forward appropriations for various programs and projects, and supplemental appropriations approved after adoption, and during the fiscal year. During fiscal year 2025, supplemental appropriations totaling \$166.8 million were approved for the general fund, all of which were approved from prior year surplus or from unexpected increases in revenues sources. Actual expenditures for the year were less than the original budget by \$166.9 million and were \$– million less than adjusted appropriations. This amount was primarily related to the governmental activities: lower than budgeted costs for general government operations amounted to \$28.6 million; higher than budgeted costs for public safety and regulation amounted to \$12.4 million; higher than budgeted costs for conservation of health to \$21.8 million; higher than budgeted costs for education amounted to \$0.2 million; lower than budgeted costs for highway and streets amounted to \$2.5 million; higher than budgeted costs for public service amounted to \$3.2 million; lower than budgeted costs for recreation and culture amounted to \$(1.4) million; lower than budgeted cost for sanitation and waste removal amounted to \$4.3 million and lower than budgeted cost for economic development amounted to \$3.8 million.

On a budgetary basis, revenues for fiscal year 2025 totaled \$2.5 billion and expenditures and transfers totaled \$2.3 billion. The excess of expenditures and transfers over revenues resulted in a budgetary basis fund balance as of June 30, 2025 of \$1.5 billion, an increase of \$109.9 million in the fund balance.

Capital Assets

The City's capital assets for its governmental and business-type activities as of June 30, 2025, amounted to \$9.5 billion (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, park facilities, roads, streets, bridges, and library books. The total increase in the City's net capital assets for the current fiscal year was decrease 0.70% (4.41% increase for governmental activities and a 3.16% decrease for business-type activities) as shown in the table below.

Capital Assets, Net of Depreciation For the Fiscal Years 2025 and 2024

(Expressed in Thousands)

	Governmental activities		Business-type activities		Total	
	2025	2024	2025	2024	2025	2024
Land and other	\$ 345,274	\$ 357,916	\$ 36,920	\$ 36,920	\$ 382,194	\$ 394,836
Building and improvements	851,087	882,851	3,169,649	3,262,941	4,020,736	4,145,792
Equipment	144,297	118,806	140,486	144,273	284,783	263,079
Infrastructure	1,392,722	1,440,302	2,022,528	2,068,004	3,415,250	3,508,306
Library books	4,282	4,065	–	–	4,282	4,065
Construction in progress	458,154	260,514	902,145	964,225	1,360,299	1,224,739
Right-to-use leased	29,885	30,401	–	–	29,885	30,401
SBITA	36,511	29,669	–	–	36,511	29,669
Total	<u>\$ 3,262,212</u>	<u>\$ 3,124,524</u>	<u>\$ 6,271,728</u>	<u>\$ 6,476,363</u>	<u>\$ 9,533,940</u>	<u>\$ 9,600,887</u>

See Note 5 "Capital Assets" in the Notes to Basic Financial Statements for additional information.

Debt Administration

As of June 30, 2025, the City had total long-term obligations outstanding of \$4.1 billion. Of this amount, \$465.6 million was general obligation bonds backed by the full faith and credit of the City, \$295.9 million was revenue bonds for governmental activity at the Convention Center, the Convention Center Hotel, and transportation bonds, and \$2.9 billion was revenue bonds related to commercial business activity. The remainder includes revenue bonds and other obligations of City business and governmental activities.

During fiscal year 2025, the City sold \$25.3 million in revenue bonds and borrowed \$– million in economic development loans.

The ratio of net general obligation bonded debt to taxable valuation and the amount of bonded debt per capita are useful indicators of the City's debt position for management, citizens, and investors. A comparison of these indicators follows:

	FY 2025	FY 2024
Net general bonded debt (expressed in thousands)	\$ 465,550	\$ 507,260
Ratio of net general bonded debt to net assessed value	0.9 %	1.1 %

See note 7 "Long-term Obligations" and note 8 "Revenue Bonds" in the Notes to the Basic Financial Statements for additional information.

As of June 30, 2025, the City had \$465.6 million in authorized, outstanding property tax-supported general obligation bonds. There are an additional \$811.5 million in bonds that are authorized, but unissued.

Economic Factors and Next Year's Budget and Rates

The fiscal year 2026 budget submitted by the Board of Estimates to the Baltimore City Council proposed total appropriations of \$4,629,782,000 of which \$2,457,752,000 were for General Fund operations and Pay-As-You-Go (PAYGO) capital. The City Council, after deliberations pursuant to Charter requirements and powers, made no reductions to the total General Fund or other fund appropriations. The property tax rates on real property and personal property remained at \$2.248 and \$5.62 per \$100 of assessed valuation, respectively. The locally imposed and State mandated income tax rate was 3.2%. The Ordinance of Estimates was adopted by the City Council and signed by the Mayor on June 30, 2025.

Fiscal 2026 Budget – Economic Factors

Summary

Amid national concerns about the labor market, property values, and overall market performance, the City of Baltimore's economy demonstrated signs of resilience in 2025. Major economic industries, including labor and housing, continue to show signs of stability, highlighting the underlying strength of the economy. Notably, in 2024, the City of Baltimore experienced a 0.5% increase in population and reached 568,271 residents. This is the first population increase the City has seen since 2014, reversing a decade-long trend of year-over-year declines.

This review highlights key economic areas that impacted the Fiscal Year 2026 Budget and are anticipated to continue shaping the City's financial outlook.

Labor Market

The City's labor market continued showing stability for most of Fiscal 2025, but unemployment began to rise near the end of the fiscal year.

As of July 2025, the City's labor force was made up of 286,141 residents, a slight decline from 287,738 in July 2024. The total annual average number of employed residents as of July 2025 reached 272,053 a decrease of 2,436 individuals compared to the same average as of July 2024. The City averaged a 4.3% unemployment rate throughout Fiscal 2025. As of July 2025, the unemployment rate is sitting at 4.9%, up from 4.2% a year ago. While the number still reflects full employment, the rising number will be important to monitor in the coming year.

The number of businesses operating in the City increased by 365, rising from a year-end average of 14,491 in 2023 to 14,856 in 2024.

The City's taxable income also grew. Data from the Comptroller of Maryland shows fewer returns were filed in 2023 but the average taxable income rose 3.6% to \$68,849, and income tax per return increased 3.5% to \$2,127—driving continued revenue growth and budget surpluses. These positive trends have been reflected in the robust performance of the City's income tax. Fiscal 2025 ended with a \$42.4 million surplus compared to budget estimates.

Residential Real Estate

The City's housing market remained stable in Fiscal 2025. The amount of home sales were about the same in Fiscal 2025 compared to Fiscal 2024. Home prices rose by 5.3% citywide in Fiscal Year 2025 compared to Fiscal Year 2024.

Despite the ongoing impact of interest rates, which continues disincentivizing some market activity, the City benefits from an abundant housing supply and remains the most affordable housing option in the region. These conditions have helped sustain key revenue sources, such as transfer and recordation taxes, which finished \$12.7 million over budgeted estimates in Fiscal 2025.

Property values are expected to continue to rise in Fiscal 2026, but the quantity of homes that will be sold is more unknown. Lowering interest rates could lead to increased sales and refinancing transactions which would in turn raise transfer and recordation tax collections.

Tourism and Travel Industries

The City's tourism and travel sector took a hit in Fiscal 2025 after seeing several years of positive growth. A decline in international visitors is likely one of the major causes of this decline, which is a nationwide trend. Lower tourism numbers are likely to continue into Fiscal 2026. According to industry experts, a rebound period is expected near the end of the fiscal year driven by business travel.

Fiscal 2025 saw declines in hotel and short-term rental tax revenues by 10.6% compared to Fiscal 2024, dropping from \$32.6 million to \$29.2 million. Average hotel occupancy rates declined by 6% in Fiscal 2025, falling from 60.8% in Fiscal 2024 to 57.2% in Fiscal 2025. The BWI Airport's total passenger count dropped by 4% during the same period, reflecting the tourism challenges the region and country are facing.

Request for information

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report, or need additional financial information, go to <https://finance.baltimorecity.gov/public-info/reports> or contact the Director of Finance at the following address:

Room 469, City Hall
100 N. Holliday Street
Baltimore, Maryland 21202

CITY OF BALTIMORE
Statement of Net Position
June 30, 2025
(Expressed in Thousands)

	Primary Government			Component Units	
	Governmental activities	Business-type activities	Total	Baltimore City Public School System	Baltimore Hotel Corporation
Assets and deferred outflows of resources:					
Assets:					
Cash and cash equivalents	\$ 850,073	\$ 634,257	\$ 1,484,330	\$ 110,080	\$ 18,095
Investments	755,840	–	755,840	804,254	40,696
Property taxes receivable, net	106,802	–	106,802	–	–
Service receivable, net	–	191,486	191,486	–	–
Other receivables, net	179,042	32,936	211,978	69,368	2,897
Due from other governments	171,428	619,362	790,790	43,083	5,233
Internal balances	174,701	(174,701)	–	–	–
Due from primary government	–	–	–	44,911	–
Inventories, at cost	15,248	9,705	24,953	2,878	77
Notes and mortgages receivable, net	249,430	5,051	254,481	–	–
Other assets	62,153	–	62,153	2,750	3,756
Net pension asset	8,881	–	8,881	–	–
Net OPEB asset	99,470	11,951	111,421	31,820	–
Lease receivable	25,632	–	25,632	7,566	–
Capital assets being depreciated, net of accumulated depreciation	2,458,784	5,332,663	7,791,447	1,180,952	142,501
Capital assets not being depreciated	803,428	939,065	1,742,493	426,199	–
Total assets	5,960,912	7,601,775	13,562,687	2,723,861	213,255
Deferred outflow of resources:					
Deferred amortization on early extinguishment of debt	–	82,714	82,714	–	–
Deferred loss on bond refunding	104	4,226	4,330	–	–
Deferred outflows related to pension	354,828	29,968	384,796	40,327	–
Deferred outflows related to OPEB	74,552	14,267	88,819	5,918	–
Total deferred outflows of resources	429,536	131,175	560,711	46,245	–
Total assets and deferred outflows of resources	6,390,448	7,732,950	14,123,398	2,770,106	213,255
Liabilities and deferred inflows of resources:					
Liabilities:					
Accounts payable and accrued liabilities	608,640	171,410	780,050	350,197	8,130
Accrued interest payable	13,065	48,306	61,371	–	4,128
Unearned revenue	242,853	–	242,853	32,947	1,977
Notes payable	–	–	–	–	268,446
Due to other governments	–	–	–	40,680	–
Deposits subject to refund	39,264	–	39,264	–	3,729
Due within one year:					
Estimated claims in progress	107,534	–	107,534	–	–
Revenue bond payable, net	25,335	107,101	132,436	–	–
Long term debt payable	52,802	174	52,976	2,028	–
Leases	8,561	–	8,561	1,572	–
Financing purchase	33,417	–	33,417	–	–
Compensated absences	89,204	13,539	102,743	68,696	–
Due in more than one year:					
Estimated claims in progress	304,190	–	304,190	–	–
Revenue bond payable, net	237,605	3,018,139	3,255,744	–	–
Long term debt payable	815,523	2,315	817,838	–	–
Leases	59,444	–	59,444	23,207	–
Financing purchase	132,615	–	132,615	–	–
Compensated absences	144,368	7,490	151,858	60,920	–
Landfill closure	44,471	–	44,471	–	–
Net pension liability	1,736,215	88,385	1,824,600	124,994	–
Net OPEB liability	–	383	383	–	–
Other liabilities	1,009,904	–	1,009,904	60,959	–
Derivative instrument liability	–	7,406	7,406	–	–
Total liabilities	5,705,010	3,464,648	9,169,658	766,200	286,410
Deferred inflows of resources:					
Deferred inflows related to pension	11,060	893	11,953	1,171	–
Deferred inflows related to OPEB	176,799	18,467	195,266	124,531	–
Deferred inflow for service concession arrangement	48,122	–	48,122	–	–
Deferred inflow for lease	25,632	–	25,632	6,626	–
Deferred inflow related to interest rate swaps	–	1,230	1,230	–	–
Total deferred inflows of resources	261,613	20,590	282,203	132,328	–
Total liabilities and deferred inflows of resources	5,966,623	3,485,238	9,451,861	898,528	286,410
Net position:					
Net investment in capital assets	2,466,582	3,827,860	6,294,442	1,567,450	–
Restricted for:					
Construction	94,161	–	94,161	399,558	–
Debt Service	238,020	332,127	570,147	–	–
Sanitation	98,524	–	98,524	–	–
Leases	150,831	–	150,831	–	–
Pension	8,881	–	8,881	–	–
Education and housing	65,528	–	65,528	–	–
Unrestricted (deficits)	(2,698,703)	87,725	(2,610,978)	(95,430)	(73,155)
Total net position	\$ 423,824	\$ 4,247,712	\$ 4,671,536	\$ 1,871,578	\$ (73,155)

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Statement of Activities
For the Year Ended June 30, 2025
(Expressed in Thousands)

Functions/Programs	Program Revenues				Net (Expense) Revenues and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Units	
					Governmental Activities	Business-type Activities	Total	Baltimore City Public School System	Baltimore Hotel Corporation
Primary Government:									
Governmental activities:									
General government	\$ 546,670	\$ 39,861	\$ 378,120	\$ -	\$ (128,689)	\$ -	\$ (128,689)	\$ -	\$ -
Public safety and regulation	946,302	22,886	66,257	-	(857,159)	-	(857,159)	-	-
Conservation of health	213,374	5,794	297,647	-	90,067	-	90,067	-	-
Social services	80,046	-	65,356	-	(14,690)	-	(14,690)	-	-
Education	477,130	-	1,422	-	(475,708)	-	(475,708)	-	-
Public library	48,421	2	24,186	-	(24,233)	-	(24,233)	-	-
Recreation and culture	104,783	153	13,470	-	(91,160)	-	(91,160)	-	-
Highways and streets	196,927	26,064	5,568	-	(165,295)	-	(165,295)	-	-
Sanitation and waste removal	120,943	18,675	1,182	-	(101,086)	-	(101,086)	-	-
Public service	50,731	-	11,200	-	(39,531)	-	(39,531)	-	-
Economic development	197,474	12,189	90,733	132,821	38,269	-	38,269	-	-
Interest	26,086	-	-	-	(26,086)	-	(26,086)	-	-
Total governmental activities	3,008,887	125,624	955,141	132,821	(1,795,301)	-	(1,795,301)	-	-
Business-type activities:									
Water	229,188	245,805	-	(94,878)	-	(78,261)	(78,261)	-	-
Wastewater	388,417	339,480	-	(243,108)	-	(292,045)	(292,045)	-	-
Stormwater	29,238	39,128	-	(45,982)	-	(36,092)	(36,092)	-	-
Parking	10,996	63,864	-	-	-	52,868	52,868	-	-
Non-major proprietary	12,227	23,475	-	-	-	11,248	11,248	-	-
Total business-type activities	670,066	711,752	-	(383,968)	-	(342,282)	(342,282)	-	-
Total primary government	\$ 3,678,953	\$ 837,376	\$ 955,141	\$ (251,147)	(1,795,301)	(342,282)	(2,137,583)	-	-
Component units:									
Baltimore City Public School System	2,204,123	3	480,911	71,945	-	-	-	(1,651,264)	-
Baltimore Hotel Corporation	66,344	75,678	-	-	-	-	-	-	9,334
General revenues:									
Property taxes					1,134,544	-	1,134,544	-	-
Income taxes					510,227	-	510,227	-	-
Transfer and recordation tax					104,855	-	104,855	-	-
Electric and gas tax					44,459	-	44,459	-	-
Telecommunications tax					34,018	-	34,018	-	-
Admission tax					20,426	-	20,426	-	-
Other local taxes					76,765	-	76,765	-	-
State shared tax revenues					253,180	-	253,180	-	-
State, federal, and city grants					-	-	-	1,516,265	-
Unrestricted investment income					83,512	-	83,512	40,168	-
Miscellaneous					130,112	-	130,112	17,624	-
Transfers					52,948	(52,948)	-	-	-
Total general revenues and transfers					2,445,046	(52,948)	2,392,098	1,574,057	-
Changes in net position					649,745	(395,230)	254,515	(77,207)	9,334
Net position -- beginning					(225,921)	4,642,942	4,417,021	1,948,785	(82,489)
Net position -- ending					\$ 423,824	\$ 4,247,712	\$ 4,671,536	\$ 1,871,578	\$ (73,155)

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Balance Sheet - Governmental Funds
June 30, 2025
(Expressed in Thousands)

	General Fund	Grants Revenue Fund	Capital Projects Fund	Non-major Funds	Total
Assets:					
Cash and cash equivalents	\$ 313,311	\$ 236,793	\$ 54,502	\$ 85,304	\$ 689,910
Investments	737,778	—	—	18,062	755,840
Property taxes receivable, net	106,802	—	—	—	106,802
Other receivables, net	71,258	2,530	20,322	84,932	179,042
Due from other governments	61,192	106,406	2,818	1,012	171,428
Due from other funds	358,118	115,625	79,074	—	552,817
Notes and mortgages receivable, net	249,430	—	—	—	249,430
Inventories, at cost	5,477	1	—	—	5,478
Other assets	60,215	86	—	—	60,301
Total assets	<u>\$ 1,963,581</u>	<u>\$ 461,441</u>	<u>\$ 156,716</u>	<u>\$ 189,310</u>	<u>\$ 2,771,048</u>
Liabilities, deferred inflows of resources and fund balances (deficits):					
Liabilities :					
Accounts payable and accrued liabilities	\$ 487,399	\$ 32,621	\$ 50,158	\$ 3,540	\$ 573,718
Retainages payable	740	106	12,252	—	13,098
Estimated liability for claims in progress	107,534	—	—	—	107,534
Due to other funds	214,790	—	—	76,924	291,714
Deposits subject to refund	39,264	—	—	—	39,264
Unearned revenue	61,976	176,326	146	4,405	242,853
Total liabilities	<u>911,703</u>	<u>209,053</u>	<u>62,556</u>	<u>84,869</u>	<u>1,268,181</u>
Deferred inflows of resources:					
Unavailable property taxes	102,421	—	—	—	102,421
Leases	25,632	—	—	—	25,632
Total deferred inflows of resources	<u>128,053</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>128,053</u>
Total liabilities and deferred inflows of resources	<u>1,039,756</u>	<u>209,053</u>	<u>62,556</u>	<u>84,869</u>	<u>1,396,234</u>
Fund balances:					
Nonspendable	6,007	—	—	—	6,007
Restricted	337,718	213,218	94,160	65,528	710,624
Assigned	381,663	39,171	—	38,913	459,747
Unassigned	198,440	(1)	—	—	198,439
Total fund balances	<u>923,828</u>	<u>252,388</u>	<u>94,160</u>	<u>104,441</u>	<u>1,374,817</u>
Total liabilities and fund balances	<u>\$ 1,963,584</u>	<u>\$ 461,441</u>	<u>\$ 156,716</u>	<u>\$ 189,310</u>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	3,149,106
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds	565,319
Internal service funds are used by management to charge the cost of fleet management, energy conservation, mailing, communications, printing, building maintenance, and risk management to individual funds. Some of the assets and liabilities of the internal service funds are included in governmental activities in the statement of net position	31,507
Unavailable revenue is not due and payable in the current period and, therefore, is not reported in the funds	102,421
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds	(4,799,346)
Net position of governmental activities	<u>\$ 423,824</u>

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficits) - Governmental Funds
For the Year Ended June 30, 2025
(Expressed in Thousands)

	General Fund	Grants Revenue Fund	Capital Projects Fund	Non-major Funds	Total
Revenues:					
Taxes -- local	\$ 1,872,720	\$ 1	\$ 71	\$ 19,478	\$ 1,892,270
State shared revenue	237,066	53	-	16,061	253,180
Licenses and Permits	40,952	7,395	14	-	48,361
Fines and forfeitures	33,207	29	-	-	33,236
Interest and other investment income	64,623	15,677	409	1,684	82,393
Intergovernmental grants	147,755	384,366	132,780	28,266	693,167
Other grants	23	394,730	41	-	394,794
Charges for services	43,601	423	4	-	44,028
Miscellaneous	81,187	12,485	5,615	15,155	114,442
Total revenues	2,521,134	815,159	138,934	80,644	3,555,871
Expenditures:					
Current:					
General government	499,034	75,748	-	24,912	599,694
Public safety and regulation	919,101	86,237	-	1,516	1,006,854
Conservation of health	48,507	176,922	-	-	225,429
Social services	18,578	60,424	-	68	79,070
Education	422,590	1,322	-	15,035	438,947
Public library	32,884	13,498	-	-	46,382
Recreation and culture	75,820	17,201	-	4,149	97,170
Highways and streets	119,963	4,216	-	-	124,179
Sanitation and waste removal	109,907	12	-	644	110,563
Public service	26,515	21,337	-	-	47,852
Economic development	76,081	75,807	7,457	24,311	183,656
Debt service:					
Principal	70,235	-	-	-	70,235
Interest	29,611	-	-	2,616	32,227
Capital outlay	-	-	211,438	-	211,438
Total expenditures	2,448,826	532,724	218,895	73,251	3,273,696
Excess (deficiency) of revenues under expenditures	72,308	282,435	(79,961)	7,393	282,175
Other financing sources (uses):					
Capital contributions					
Transfers in	47,071	5,877	125,482	-	178,430
Transfers out	(117,614)	-	-	(7,868)	(125,482)
Face value of general obligation bonds	-	-	46	-	46
Total other financing all uses	(70,543)	5,877	125,528	(7,868)	52,994
Net changes in fund balance	1,765	288,312	45,567	(475)	335,169
Fund balances -- beginning	922,063	(35,924)	48,593	104,916	1,039,648
Fund balances -- ending	\$ 923,828	\$ 252,388	\$ 94,160	\$ 104,441	\$ 1,374,817

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances (Deficits) of Governmental Funds
to the Statement of Activities
For the Year Ended June 30, 2025
(Expressed in Thousands)

Amounts reported for governmental activities in the statement of activities are different because:

Net changes in fund balance -- total governmental funds	\$	335,169
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current year		140,386
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds		49,797
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds		155,567
The net effect of the expenses for recording the City's pension liability from employment retirement plans are not reported as expenditures in governmental funds		16,236
The net income of some activities of internal service funds is reported with governmental activities		(47,409)
Changes in net position of governmental activities	<u>\$</u>	<u>649,746</u>

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Statement of Net Position - Proprietary Funds
June 30, 2025
(Expressed in Thousands)

	Enterprise Funds						Internal Service Funds
	Water Utility Fund	Wastewater Utility Fund	Stormwater Utility Fund	Parking Facilities Fund	Non-major Funds	Total	
Assets and deferred outflows of resources:							
Current assets:							
Cash and cash equivalents	\$ 17,611	\$ 15,566	\$ 95,899	\$ 11,627	\$ 11,229	\$ 151,932	\$ 9,333
Accounts receivable, net:							
Service billings	79,376	101,657	9,513	940	–	191,486	–
Other	1,803	1,502	57	800	28,774	32,936	489
Due from other funds	–	–	–	4,267	–	4,267	15,823
Due from other governments	70,015	45,680	–	–	–	115,695	–
Inventories	8,949	221	535	–	–	9,705	9,769
Restricted assets:							
Cash and cash equivalents	40,333	59,913	3,297	6,295	–	109,838	–
Notes and mortgages receivable	–	–	–	3,270	–	3,270	–
Total current assets	218,087	224,539	109,301	27,199	40,003	619,129	35,414
Noncurrent assets:							
Restricted assets:							
Cash and cash equivalents	106,617	243,021	13,560	9,289	–	372,487	150,831
Due from other governments	225,373	232,743	45,551	–	–	503,667	–
Notes and mortgages receivable	–	–	–	1,781	–	1,781	–
Capital assets, net of accumulated depreciation	1,731,122	3,088,116	251,750	57,455	204,220	5,332,663	112,313
Capital assets not being depreciated	410,821	441,312	53,733	20,592	12,607	939,065	794
Net OPEB Assets	5,770	5,178	1,003	–	–	11,951	–
Total noncurrent assets	2,479,703	4,010,370	365,597	89,117	216,827	7,161,614	263,938
Total assets	2,697,790	4,234,909	474,898	116,316	256,830	7,780,743	299,352
Deferred outflows of resources							
Deferred amortization on early extinguishment of debt	46,877	33,273	–	2,564	–	82,714	–
Deferred loss on bond refunding	–	–	–	4,226	–	4,226	–
Deferred outflows related to pension	13,286	13,468	2,423	–	791	29,968	–
Deferred outflows related to OPEB	6,531	6,153	1,238	–	345	14,267	–
Total deferred outflows of resources	66,694	52,894	3,661	6,790	1,136	131,175	–
Total assets and deferred outflows of resources	2,764,484	4,287,803	478,559	123,106	257,966	7,911,918	299,352
Liabilities and deferred inflows of resources:							
Current liabilities:							
Accounts payable and accrued liabilities	16,635	21,158	4,133	3,443	1,469	46,838	23,201
Accrued interest payable	19,908	21,967	1,390	5,041	–	48,306	–
Due to other funds	35,920	83,846	–	–	29,738	149,504	131,690
Compensated absences	6,072	5,995	1,050	–	422	13,539	2,242
Accounts payable from restricted assets	42,058	77,848	3,327	57	1,282	124,572	–
Financed purchases	–	–	–	–	–	–	25,847
Revenue bonds payable	37,770	59,913	3,123	6,295	–	107,101	–
General long-term debt payable	–	–	174	–	–	174	–
Total current liabilities	158,363	270,727	13,197	14,836	32,911	490,034	182,980
Noncurrent liabilities:							
Financed purchases	–	–	–	–	–	–	111,698
Revenue bonds payable, net	1,302,537	1,551,215	118,019	46,368	–	3,018,139	–
Derivative instrument liability	4,410	–	–	2,996	–	7,406	–
Compensated absences	4,173	2,480	550	–	287	7,490	1,712
General long-term debt payable	–	–	2,315	–	–	2,315	–
Net pension liability	39,954	38,049	7,624	–	2,758	88,385	–
Net OPEB liability	–	–	–	–	383	383	–
Total noncurrent liabilities	1,351,074	1,591,744	128,508	49,364	3,428	3,124,118	113,410
Total liabilities	1,509,437	1,862,471	141,705	64,200	36,339	3,614,152	296,390
Deferred inflows of resources:							
Deferred inflows related pension	396	401	72	–	24	893	–
Deferred inflows related OPEB	8,157	7,886	1,344	–	1,080	18,467	–
Deferred inflows related to interest rate swaps	–	–	–	1,230	–	1,230	–
Total deferred inflows of resources	8,553	8,287	1,416	1,230	1,104	20,590	–
Total liabilities and deferred inflows of resources	1,517,990	1,870,758	143,121	65,430	37,443	3,634,742	296,390
Net position:							
Net investment in capital assets	997,919	2,141,269	200,637	30,780	457,255	3,827,860	(35,690)
Restricted for:							
Debt service	198,318	107,284	10,309	16,216	–	332,127	–
Unrestricted (deficit)	50,257	168,492	124,492	10,680	(236,732)	117,189	38,652
Total net position	\$ 1,246,494	\$ 2,417,045	\$ 335,438	\$ 57,676	\$ 220,523	4,277,176	\$ 2,962
Adjustments to reflect the consolidation of internal service fund activities related to enterprise funds						(29,464)	
Net position of business-type activities						\$ 4,247,712	

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds
For the Year Ended June 30, 2025
(Expressed in Thousands)

	Enterprise Funds					Total	Internal Service Funds
	Water Utility Fund	Wastewater Utility Fund	Stormwater Utility Fund	Parking Facilities Fund	Non-major Funds		
Operating revenues:							
Charges for sales, services, and fees	\$ 245,805	\$ 339,480	\$ 39,128	\$ 63,864	\$ 23,475	\$ 711,752	\$ 199,320
Total operating revenues	245,805	339,480	39,128	63,864	23,475	711,752	199,320
Operating expenses:							
Salaries and wages	58,159	61,232	11,954	57	3,253	134,655	28,008
Other personnel costs	12,294	15,708	2,690	10	1,452	32,154	10,374
Contractual services and other	55,580	147,900	9,829	5,062	4,035	222,406	154,420
Materials and supplies	13,558	28,563	456	–	98	42,675	1,998
Minor equipment	1,581	3,384	182	–	68	5,215	10,091
Depreciation	51,400	88,569	6,293	2,275	3,128	151,665	19,012
Total operating expenses	192,572	345,356	31,404	7,404	12,034	588,770	223,903
Operating income	53,233	(5,876)	7,724	56,460	11,441	122,982	(24,583)
Nonoperating revenues (expenses):							
Interest income	12,727	17,654	5,312	578	–	36,271	–
Interest expense	(46,258)	(55,183)	(2,643)	(4,170)	–	(108,254)	(4,640)
Total nonoperating expenses, net	(33,531)	(37,529)	2,669	(3,592)	–	(71,983)	(4,640)
Income/(loss) before capital contributions (distributions) and transfers	19,702	(43,405)	10,393	52,868	11,441	50,999	(29,223)
Capital contributions (distributions)	(94,878)	(243,108)	(45,982)	–	–	(383,968)	–
Transfers out	–	–	–	(52,948)	–	(52,948)	–
Changes in net position	(75,176)	(286,513)	(35,589)	(80)	11,441	(385,917)	(29,223)
Total net position - beginning	1,321,670	2,703,558	371,027	57,756	209,082	4,663,093	32,185
Total net position - ending	\$ 1,246,494	\$ 2,417,045	\$ 335,438	\$ 57,676	\$ 220,523	4,277,176	\$ 2,962
Adjustment to reflect the consolidation of internal service activities related to enterprise funds						(29,464)	
Net position of business-type activities						\$ 4,247,712	

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Reconciliation of the Statement of Revenues, Expenses, and
Changes in Net Position of Proprietary Funds
to the Statement of Activities
For the Year Ended June 30, 2025
(Expressed in Thousands)

Amounts reported for business-type activities in the statement of activities are different because:

Net change in fund balance -- total proprietary funds.....	\$	(385,917)
The net expense of some activities of internal service funds is reported with business-type activities.....		(9,313)
Change in net position of business-type activities	<u>\$</u>	<u>(395,230)</u>

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Statement of Cash Flows - Proprietary Funds
For the Year Ended June 30, 2025
(Expressed in Thousands)

	Enterprise Funds					Total	Internal Service Funds
	Water Utility Fund	Wastewater Utility Fund	Stormwater Utility Fund	Parking Facilities Fund	Non-major Funds		
Cash flows from operating activities:							
Receipts from customers	\$ 232,164	\$ 344,667	\$ 39,107	\$ 62,619	\$ 10,872	\$ 689,429	\$ 187,655
Payments to employees	(45,048)	(80,858)	(16,900)	(67)	(5,252)	(148,125)	(28,369)
Payments to suppliers	(70,034)	(176,798)	(8,352)	(9,659)	(4,199)	(269,042)	(156,497)
Net cash provided by operating activities	117,082	87,011	13,855	52,893	1,421	272,262	2,789
Cash flows from noncapital financing activities:							
Transfers out	—	—	—	(52,948)	—	(52,948)	—
Net cash (used) by noncapital financing activities	—	—	—	(52,948)	—	(52,948)	—
Cash flows from capital and related financing activities:							
Mortgages receivable principal payments	—	—	—	1,811	—	1,811	—
Proceeds from water quality loans	—	—	5,599	—	5,599	11,198	—
Principal paid on revenue bonds	(40,536)	(48,076)	(3,259)	(4,707)	(5,599)	(102,177)	—
Principal paid on general long-term debt	—	—	(234)	—	—	(234)	—
Interest received	12,727	17,654	5,312	578	—	36,271	—
Interest paid	(36,944)	(46,513)	(2,182)	(3,844)	—	(89,483)	(4,640)
Acquisition and construction of capital assets	(168,105)	(98,852)	(19,252)	(491)	2,209	(284,491)	(38,796)
Finance purchases payments	—	(57)	—	—	—	(57)	11,812
Net cash (used) provided by capital and related financing activities	(232,858)	(175,844)	(14,016)	(6,653)	2,209	(427,162)	(31,624)
Net increase (decrease) in cash and cash equivalents	(115,776)	(88,833)	(161)	(6,708)	3,630	(207,848)	(28,835)
Cash and cash equivalents, beginning of year	280,337	407,333	112,917	33,919	7,599	842,105	188,999
Cash and cash equivalents, end of year	\$ 164,561	\$ 318,500	\$ 112,756	\$ 27,211	\$ 11,229	\$ 634,257	\$ 160,164
Reconciliation of operating income to net cash provided by operating activities:							
Operating income/(loss)	\$ 53,233	\$ (5,876)	\$ 7,724	\$ 56,460	\$ 11,441	\$ 122,982	\$ (24,583)
Adjustments to reconcile operating income to net cash provided by operating activities:							
Depreciation expense	51,400	88,569	6,293	2,275	3,128	151,665	19,012
Effect of changes in non cash operating assets and liabilities:							
Accounts receivables	(13,641)	5,187	(21)	(1,245)	(12,603)	(22,323)	334
Inventories	(2,084)	29	(58)	—	—	(2,113)	4,493
Net OPEB Assets	(5,770)	(5,178)	(1,003)	—	—	(11,951)	—
Deferred outflows - pension	(4,911)	(5,492)	(1,022)	—	(213)	(11,638)	—
Deferred outflows - OPEB	1,026	933	183	—	50	2,192	—
Accounts payable and accrued liabilities	2,769	3,020	2,173	(330)	2	7,634	5,519
Compensated absences	1,389	(290)	28	—	39	1,166	1,251
Due (from) other funds	35,920	8,246	—	(4,267)	—	39,899	(3,237)
Deferred inflows - pension	(516)	(467)	(102)	—	(39)	(1,124)	—
Deferred inflows - OPEB	(1,021)	(928)	(182)	—	(51)	(2,182)	—
Pension liability - current period	(680)	(648)	(128)	—	(47)	(1,503)	—
OPEB liability	(32)	(94)	(30)	—	(286)	(442)	—
Total adjustments	63,849	92,887	6,131	(3,567)	(10,020)	149,280	27,372
Net cash provided by operating activities	\$ 117,082	\$ 87,011	\$ 13,855	\$ 52,893	\$ 1,421	\$ 272,262	\$ 2,789
Noncash activity from capital and related financing activities:							
New financed purchases	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 37,067
Acquisition and construction of capital assets financed by debt	13,400	15,749	(6,387)	—	—	22,762	—
Total noncash activity from capital and related financing activities	\$ 13,400	\$ 15,749	\$ (6,387)	\$ —	\$ —	\$ 22,762	\$ 37,067

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Statement of Fiduciary Net Position - Fiduciary Funds
June 30, 2025
(Expressed In Thousands)

	Pension/OPEB Trust Funds
Assets:	
Cash and cash equivalents	\$ 90,999
Investments:	
Stocks	3,503,955
Bonds	901,965
Real estate	741,210
Private equity and hedge fund	1,575,974
Securities lending collateral	78,780
Accounts receivable, net:	
Forward foreign contracts	16,299
Other assets	24,259
Total assets	6,933,441
Liabilities:	
Obligations under securities lending program	79,369
Forward foreign contracts	16,297
Accounts payable	27,640
Pension benefits payable	9
Total liabilities	123,315
Net position:	
Net position restricted for pensions	5,761,938
Net position restricted for OPEB	1,048,188
Net position restricted for pension and OPEB	\$ 6,810,126

The notes to basic financial statements are an integral part of this statement.

CITY OF BALTIMORE
Statement of Changes in Fiduciary Net Position - Fiduciary Funds
For the Year Ended June 30, 2025
(Expressed In Thousands)

	Pension/OPEB Trust Funds
Additions:	
Contributions:	
Employer	\$ 292,810
Employee	104,845
Total contributions	<u>397,655</u>
Investment income:	
Net appreciation in fair value of investments	533,714
Securities lending income, net	25,982
Interest and dividend income	133,296
Total investment loss	692,992
Less: investment expense	<u>39,567</u>
Net investment income	653,425
Total additions	<u>1,051,080</u>
Deductions:	
Retirement benefits	460,398
Health benefits	98,359
Death benefits	1,473
Administrative expenses	10,644
Other	14,579
Total deductions	<u>585,453</u>
Changes in net position	465,627
Net position restricted for pensions and OPEB - beginning of the year	6,344,499
Net position restricted for pensions and OPEB - end of year	<u>\$ 6,810,126</u>

CITY OF BALTIMORE
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CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

1. Summary of Significant Accounting Policies

A. REPORTING ENTITY

The City of Baltimore (City) was incorporated under the laws of the State of Maryland in 1797 and operates under an elected Mayor-Council form of government. As required by accounting principles generally accepted in the United States for governmental entities (GAAP), the accompanying financial statements present the City and its component units, entities, for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the City.

Discretely Presented Component Units

The Baltimore City Public School System (BCPSS) is responsible for elementary and secondary education within the City's jurisdiction. The BCPSS receives significant funding from the City and is a financial burden to the City. The City is also required to pay certain benefits to its employees. However, the BCPSS is legally separate from the City since it has the authority and responsibility for all its system functions and the Governor of the State of Maryland appoints a majority of its nine member board. The City, however, approves the BCPSS annual budget. The City adjusted the financial results of the BCPSS to record the net pension liability attributable to BCPSS employees that participate in the Employees' Retirement System of the City of Baltimore (ERS) and the net other postemployment liability (OPEB) which are detailed in Note 20. Complete financial statements for BCPSS may be obtained from the Chief Financial Officer, Baltimore City Public School System, 200 East North Avenue, Baltimore, Maryland 21202.

The Baltimore Hotel Corporation (BHC) was incorporated on October 14, 2005 as a nonprofit non-stock corporation and is wholly owned by the City. BHC is financially accountable to the City. The BHC assists the Mayor and City Council of Baltimore on enhancing the economic development in the City by operating a downtown convention center headquarters hotel and parking structure. The City has pledged certain site-specific occupancy tax revenue to pay shortfalls in hotel operating revenues and is responsible for operating deficits.

Complete financial statements for BHC for the year ended December 31, 2025 may be obtained from the Chief Financial Officer, Baltimore City, 469 City Hall, 100 N. Holliday St., Baltimore, Maryland 21202.

Related Organizations

There are other governmental entities that provide services within the City of Baltimore. While the City is responsible for appointing the board members of these entities, the City's accountability for these organizations does not extend beyond making appointments. The City's basic financial statements do not reflect the operations of the:

Baltimore City Foundation	Live Baltimore Home Center
Lexington Market	Healthcare Access Maryland
Visit Baltimore, Inc.	Royal Farms Arena – SMG
Baltimore Community Lending	Family League of Baltimore City, Inc.
City of Baltimore Development Corporation	Hippodrome Foundation
Special Benefits Taxing Districts	Community Media of Baltimore City, Inc.
Neighborhood Impact Investment Fund	

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

In addition, the Housing Authority of Baltimore City (HABC) is considered a related organization. The HABC is a separate legal entity and is governed by a Commission of five citizens with staggered terms appointed by the Mayor. The Commission establishes the operating policies of the HABC, which was implemented under the direction of an Executive Director appointed by the Commission. The HABC develops, maintains, and manages low-rent housing and administers housing assistance payment programs primarily for the citizenry's benefit and not that of the primary government. These activities are subsidized by the U.S. Department of Housing and Urban Development and other grantors. Consequently, the primary government is not able to exert influence over or to impose a burden relationship upon the HABC. This organization is not financially accountable to the City and maintains its own separate accounting systems.

B. BASIS OF PRESENTATION, BASIS OF ACCOUNTING

Basis of Presentation

Government-wide Statements. The Statement of Net Position and the Statement of Activities display information about the primary government (the City) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Interfund service provided and used are not eliminated in the process of consolidation. These statements distinguish between the *governmental and business-type activities* of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been eliminated for the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operations or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Net position (the amount by which assets and deferred outflows exceed liabilities and deferred inflows) are reported on the Statement of Net Position in three components:

- Net investment in capital assets - the total amount of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds and other debt that are related to the acquisition or construction of those assets.
- Restricted - for amounts when constraints placed on the net position are either externally imposed, or are imposed by constitutional provisions or enabling legislation; and
- Unrestricted - the total net position which does not fit the two preceding categories.

When both restricted and unrestricted resources are available for use, generally it is the City's policy to use restricted assets first with unrestricted resources utilized as needed.

Fund Financial Statements. The fund financial statements provide information about the City's funds, including its fiduciary funds and blended component units. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All expenses not meeting this definition are reported as non-operating expenses.

The City reports the following major governmental funds:

General Fund. This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Grants Revenue Fund. This fund accounts for revenues derived from governmental grants and other revenue sources that are restricted by law or administrative action to expenditures for specific purposes.

Capital Projects Fund. The proceeds of general obligation bond issues, State construction loans, governmental and other grants, and revenues from other sources appropriated for capital improvements, acquisitions and related programs are accounted for in this fund, except for those accounted for in the proprietary fund types. Although not required to disclose this fund as a major fund per GASB34, management has opted to disclose the Capital Projects Funds as a major fund due to its importance in the financial statements.

The City also reports non-major governmental funds which are classified as Special Revenue Funds and Permanent Funds.

The City reports the following major and non-major enterprise funds:

Water Utility Fund. This fund accounts for the operation, maintenance, and development of the City's water supply system.

Wastewater Utility Fund. This fund accounts for the operation, maintenance, and development of the City's sewerage system.

Stormwater Utility Fund. This fund accounts for the operation, maintenance, and development of the City's Stormwater system and infrastructure.

Parking Facilities Fund. This fund accounts for the operation, maintenance, and development of the City-owned offstreet parking facilities.

Although not required to report the Stormwater Utility Fund and the Parking Facilities Fund as major enterprise funds per GASB 34, management has opted to disclose these funds separately.

Conduit Fund. This fund accounts for the operation, maintenance, and development of the City's conduit infrastructure. This fund is non-major fund.

The City reports the following other fund types:

Internal Service Funds. These funds account for mobile equipment, reproduction and printing, municipal post office, municipal telephone exchange, municipal communications, energy conservation, building maintenance and hardware and software replacement, which provided goods and services to other departments on a cost-reimbursement basis.

Fiduciary Funds. These funds account for assets and activities when a government unit is functioning either as a trustee or an agent of another party, transactions related to assets held by the City in a trustee capacity or as an agent for individuals, private organizations and other governments. The fiduciary funds include the following:

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Pension Trust Funds. These funds account for the receipt, investment and distribution of retirement contributions made for the benefit of police officers, firefighters, elected officials and other City employees.

Other Postemployment Benefits Trust Fund. This fund accounts for the receipt, investment and distribution of retiree health and life insurance benefits.

Measurement Focus, Basis of Accounting

Government-wide, Proprietary, and Fiduciary Fund Financial Statements. The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and are reported on the accrual basis of accounting. Revenues are recorded when earned and expenses recorded at the time liabilities are incurred, regardless of when the related cash flows take place. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after year-end, except for grant and entitlement revenues which have a 90 day availability period. Property taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under financed purchases are reported as other financing sources.

Under the terms of the grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general fund revenues.

C. ASSETS, LIABILITIES, AND EQUITY

Cash and Cash Equivalents

Cash and cash equivalents include demand deposits, as well as short-term investments with a maturity date within three months of the date acquired by the City.

Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the City for the purpose of increasing earnings through investment activities. The pool's investments are reported at fair value as of June 30, 2025, based on market prices. The individual funds' portions of the pool's fair value are presented as "Cash and Cash Equivalents." Earnings on the pooled funds are apportioned and paid or credited to the funds quarterly based on the average daily balance of each participating fund. The City does not invest any portion of its cash in derivative investments.

Receivables and Payables

All property tax receivables are shown net of an allowance for uncollectibles.

Mortgage receivables reported in governmental fund and government-wide financial statements, and notes receivable reported in proprietary fund statements consist of loans that are generally not expected or scheduled to be collected in the subsequent year.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Unbilled water and wastewater user charges are estimated and accrued at year-end.

Inventories

Inventories are valued at cost using the moving average method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost, except for intangible right to use assets, which are discussed in Note 15. Donated capital assets, donated works of art, and similar items are recorded at acquisition value. Infrastructure assets acquired prior to July 1, 2001 are reported at estimated historical cost using deflated replacement cost. Infrastructure assets, such as streets, highways, bridges, sidewalks, street lighting, traffic poles and signals, and storm sewers are required to be capitalized under GAAP. Capitalization thresholds are: \$50,000 for buildings, improvements and infrastructure; and \$10,000 for equipment, with the exception of vehicles which has a \$5,000 threshold. Library books are capitalized as a collection based on total purchases. Donated capital assets, such as works of art, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives
Infrastructure	25-80
Buildings	50
Building improvements	20-50
Equipment	2-25
Library books	5
Mobile equipment	5-10

Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of unpaid, accumulated annual sick, vacation, and personal leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who are currently eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Payments made to terminated employees for accumulated leave are charged as expenditures/expenses, primarily in the General Fund, Special Revenue Funds, and Proprietary Funds, when paid.

Estimated Liability for Claims in Process

The liability for claims in process represents estimates for all personal injury, workers' compensation, unemployment, property damage, and medical claims as of June 30, 2025. This liability, which includes estimates for known and incurred but not reported claims, is based upon an actuarial valuation of the City's claim payment history discounted at a rate of 3.0%, for all claims except medical, for which claims are not discounted.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Property Tax and Property Tax Calendar

The City levies an annual tax for the fiscal year beginning July 1 and ending June 30, on real and personal property located in the City, due and payable each July 1 (lien date), based on assessed values as of the previous January 1. These assessed values are established by the State of Maryland Department of Assessments and Taxation at various rates of estimated market value. A discount of 1/2% is allowed for payments made in July. Unpaid property taxes are considered in arrears on October 1, and penalty and interest of 2% is assessed each month. Real property subject to tax liens is sold at public auction in May in instances where the taxes have remained delinquent since the preceding October 1.

The City is responsible for the assessment, collection, and apportionment of property taxes. The City levies an annual tax for the fiscal year ending June 30, due and payable each July 1, based on assessed values as of the previous January 1.

State law requires that all real property be reassessed every three years, and further provides that the amount of any increase over previous established market values be phased in over a three-year period. To accomplish the triennial assessment requirement, approximately one-third of all real property is reviewed annually. The City Council, effective with the fiscal year beginning July 1, 1991, enacted a 104% homestead tax credit program which will protect homeowners from increases in assessments that are greater than 4% in any one year. The assessed value of real property in Baltimore City for fiscal year 2025 was \$42,096,000,000 which was approximately 88.7% of the estimated market value.

The tax rate in Baltimore City for real property taxes for fiscal year 2025 was \$2.25 per \$100 of assessed value. Pursuant to State Law, the personal property tax and tax rate applied to operating property of public utilities is 2.5 times the real property rate or \$5.62 per \$100 of assessed value. Current collections were 97.50% of the total tax levy.

As of June 30, 2025, the City had property taxes receivable of \$106,802,380, net of an allowance for uncollectible accounts of \$20,381,000.

Gains and Losses on Early Extinguishment of Debt from Refundings

Gains and losses on the early extinguishment of debt from refundings are amortized over the shorter of the life of the new or old debt.

Sick, Vacation and Personal Leave

Employees earn one day of sick leave for each completed month of service, and there is no limitation on the number of sick days that employees can accumulate. A portion of unused sick leave earned annually during each twelve-month base period may be converted to cash at a maximum of three days, computed on an attendance formula. Upon retirement with pension benefits, or termination of employment after completion of twenty or more years of service without pension benefits, employees receive one day's pay for every four sick days accumulated and unused at the date of separation; under any other conditions of separation, unused sick leave is forfeited.

Employees earn vacation leave for each completed month of service and can accumulate a maximum of 45 days. Police officers earn vacation leave for each completed month of service and can accumulate a maximum of 125 days. Vacation leave balances can either be taken through time off or carried until paid at termination or retirement. Four personal leave days are granted for usage only on the fiscal year starting July 1st, and expire on June 30th of the same fiscal year.

The City accrues for all salary-related items in the government-wide and proprietary fund types in the fund financial statements for which they are liable to make a payment directly and incrementally associated with payments made for compensated absences on termination or retirement. The City includes its share of social security and Medicare payments made on behalf of the employees in the accrual for sick, vacation and personal leave pay.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The Baltimore City Public School System's employees are granted sick, vacation and personal leave in varying amounts based on length of service and bargaining unit. A limited number of sick, vacation and personal leave days may be carried forward from year to year and upon retirement with pension benefits or separation of employment with twenty years of service, employees are paid accumulated sick, vacation and personal leave days at appropriate formula and rates. The unpaid vested sick, vacation and personal leave days have been reported as vested compensated absences.

Restricted Assets

The proceeds of the Water Utility Fund, Wastewater Utility Fund, Stormwater Utility Fund, Parking Facilities Fund, and Non-major Funds revenue bonds and Federal and State grants, and restricted accounts receivable are restricted for the purpose of the construction of water, sewer, stormwater, and parking facilities.

Deferred Outflows/Inflows of Resources

A deferred outflow of resources represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until the future period. As of June 30, 2025, the City recognized unamortized losses on early extinguishments of debt, refunding, pension and OPEB activity, and interest rate swaps as deferred outflows of resources in the government-wide statement of net position and the proprietary funds statement of net position.

A deferred inflow of resources represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. As of June 30, 2025, the City recognized deferred inflows of resources in the governmental funds for property taxes, income taxes, other prepaid taxes and notes receivables. Additionally, the City recognized deferred inflows of resources in the government-wide statement of net position for pension and OPEB.

Fund Balance

The City classifies its fund balance into the following categories:

- Nonspendable fund balance includes items that cannot be spent. This includes activity that is not in spendable form such as inventories, prepaid amounts, long-term portions of loans and notes receivable and activities that are legally or contractually required to remain intact such as principal balance in a permanent fund.
- Restricted fund balance has constraints placed upon the use of the resources either by external creditors, grantors, contributors or imposed by law through a constitutional provision or enabling legislation.
- Assigned fund balance includes amounts that are constrained by the City to be used for specific purposes but are neither restricted nor committed for which the City has a stated intended use as established by the Board of Estimates. The Board of Estimates has delegated the authority to assign amounts for a specific purpose to the City's Director of Finance. These are resources where the constraints/restrictions are less binding than that for committed funds. For governmental funds, other than the general fund, this is the residual amount within the fund that is not restricted or committed.
- Unassigned fund balance is the residual amount of the general fund not included in the four categories described above. The general fund is the only positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for the specific purpose exceed the amounts restricted, committed or assigned to those purposes, negative unassigned fund balance may be reported.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The Board of Estimates is required to take formal action before funds can be committed for a specific purpose. Formal action of the Board of Estimates is also required before committed funds can be rescinded or modified. The City's general spending prioritization policy is to consider restricted resources to have been used first, followed by committed, assigned, and unassigned amounts when expenditures have been incurred for which resources in more than one classification could be used.

Nonspendable fund balance

Long Term Assets - This portion of fund balance represents those long-term assets that are not available for appropriation and expenditure.

Inventory - This portion of fund balance represents amounts not available for appropriation or expenditure because the underlying asset (inventory) is not an available resource for appropriation or expenditure.

Permanent Fund - This portion of fund balance represents amounts for which the City is legally or contractually required to maintain intact.

Restricted fund balance

Landfill closure and development - This portion of fund balance has been set aside to fund the cost of future landfill development and closure cost as required by federal regulation.

Debt Service - This portion of the fund balance represents the amounts needed to service future debt payments.

Assigned fund balance

Encumbrances - This portion of fund balance represents approved contracts for which the City has completed the procurement process and the Board of Estimates has approved the contract.

Requisitions - This portion of fund balance is set aside by the Director of Finance to fund various non-lapsing transactions which have not completed the procurement process at year end.

Subsequent years' expenditures - This portion of fund balance represents the amount to finance certain non-recurring policy initiatives and other expenditures included in the Fiscal year 2025 budget.

Unassigned fund balance

Budget stabilization reserve - The City of Baltimore's budget stabilization reserve (reserve) was established by resolution of the Board of Estimates for the purpose of providing a budget defense to stabilize a post-adopted City budget that has been impacted by an uncorrectable shortfall in budgeted revenues and/or unanticipated and uncorrectable emergency expenses, for the sole purpose of avoiding a budget deficit. The Board of Estimates in determining to use the reserve would first need to acknowledge that all reasonable efforts had been made in controlling expenses, and secondly, the City's unreserved fund balance had been exhausted. The reserve under no circumstances can be used as a revenue source to balance a planning year budget. The Board of Estimates determines the amount of annual funding for the reserve. The resolution requires that reserves be maintained on any June 30th at a minimum level of 8% of the value of the general fund's operating budget of the subsequent year. Whenever funds are drawn from the reserve, a Board of Estimates approved reserve replenishment plan must be established and must specify a timetable for full restoration of the reserve not to exceed five years.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Interfund Transactions

The City has three types of transactions among funds:

Statutory transfers - Legally required transfers that are reported when incurred as “Transfers in” by the recipient fund and as “Transfers out” by the disbursing fund.

Transfers of Expenditures (Reimbursements) - Reimbursement of expenditures made by one fund for another that are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the reimbursed fund.

Interfund payments - Charges or collections for services rendered by one fund to another that are recorded as revenues of the recipient fund and as expenditures or expenses of the disbursing fund.

Uses of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingencies at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from these estimates. These financial statements and notes are rounded and as such there may be rounding differences between the financial statements and footnotes.

D. NEW GOVERNMENTAL ACCOUNTING STANDARDS BOARD PRONOUNCEMENTS

The City adopted the following GASB pronouncements:

GASB Statement No. 102

In fiscal year 2025, the City adopted Governmental Accounting Standards Board (GASB) “Certain Risk Disclosure”. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government’s vulnerabilities due to certain concentrations or constraints.

The City will be required to adopt the following GASB pronouncements:

GASB Statement No. 103

In April 2024, the GASB issued Statement No. 103, “Financial Reporting Model Improvements”. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. This Statement also addresses certain application issues. The City is required to adopt GASB No. 103 for its fiscal year 2026 financial statements.

GASB Statement No. 104

In September 2024, the GASB issued Statement No. 104, “Disclosure of Certain Capital Assets”. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. The City is required to adopt GASB No. 104 for its fiscal year 2026 financial statements

GASB Statement No. 105

In December 2024, the GASB issued Statement No. 105, “Subsequent Events”. The objective of this Statement is to improve the financial reporting requirements for subsequent events, thereby enhancing consistency in application and better meeting the information needs of financial statement users. The City is required to adopt GASB No. 105 for its fiscal year 2027 financial statements.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

E. Accounting Changes and Error Corrections

The City adopted GASB Statement No. 101 – Compensated Absences. The adoption of this statement is required in fiscal year 2025 financial statements. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

In order to properly state net position and certain fund balances the City was required to restate beginning balances with the following adjustments:

Reporting Units Affected by Adjustments to and Restatements of Beginning Balances (amount expressed in thousands)			
	06/30/2024 As Previously Reported	Change to or within the Financial Reporting Entity	06/30/2024 As Restated
Government-Wide Change in Net Position			
Governmental Activities	\$ (170,826)	\$ (55,095)	\$ (225,921)
Business-Type Activities	4,646,943	(4,001)	4,642,942
Total Primary Government	<u>\$ 4,476,117</u>	<u>\$ (59,096)</u>	<u>\$ 4,417,021</u>
Proprietary Funds Change in Fund Balance			
Major Funds:			
Water Utility Fund	\$ 1,322,996	\$ (1,327)	\$ 1,321,669
Wastewater Utility Fund	2,705,700	(2,141)	2,703,559
Stormwater Utility Fund	371,380	(353)	371,027
Nonmajor Funds	209,262	(180)	209,082
Total Proprietary Funds	<u>\$ 4,609,338</u>	<u>\$ (4,001)</u>	<u>\$ 4,605,337</u>

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

2. Reconciliation of Government-wide and Fund Financial Statements

A summary reconciliation of the difference between total fund balances as reflected on the governmental funds balance sheet and the net position for governmental activities as shown on the government-wide statement of net position is presented on the face of the governmental funds balance sheets. The asset and liability elements which comprise the reconciliation difference stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting, while the government-wide financial statements use the economic resources measurement focus and accrual basis of accounting.

A summary reconciliation of the difference between net changes in fund balance as reflected on the governmental funds statement of revenues, expenditures, and changes in fund balances and changes in net position for governmental activities as shown on the government-wide statement of activities is presented in an accompanying schedule to the governmental funds statement of revenues, expenditures, and changes in fund balances. The revenues and expense elements which comprise the reconciliation difference stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting, while the government-wide financial statements use the economic resources measurement focus and accrual basis of accounting.

A summary reconciliation of the difference between total net position as reflected on the proprietary funds statement of net position and the net position for business-type activities as shown on the government-wide statement of net position is presented on the face of the proprietary funds statement of net position. The asset element which comprises the reconciliation difference stems from the allocation of internal service fund balance to the business-type activities on the government-wide statement of net position.

A summary reconciliation of the difference between net changes in net position as reflected on the proprietary funds statement of revenues, expenses and changes in net position and changes in net position for business activities as shown on the government-wide statement of activities is presented on the face of the proprietary funds statement of net position. The expense element, which comprises the reconciliation difference, stems from the allocation of internal service funds deficit to the business-type activities on the government-wide statement of activities.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Explanation of differences between the governmental fund balance sheet and the government-wide statement of net position (amount expressed in thousands):	
Capital assets used in governmental activities are not financial resources, and therefore, are not reported in the funds:	
Capital assets	\$ 2,346,471
Less accumulated depreciation	802,635
Total	<u>\$ 3,149,106</u>
Other long-term assets are not available to pay for current period expenditures and, therefore, are not reported in the funds:	
Net pension asset	\$ 8,881
Net OPEB asset	99,470
Other assets	27,484
Deferred loss on bond refundings	104
Deferred outflow of resources (pension)	354,828
Deferred outflow of resources (OPEB)	74,552
Total	<u>\$ 565,319</u>
Internal Service funds are used by management to charge the cost of fleet management, mailing, communications, printing energy conservation and building maintenance to individual funds. Some assets and liabilities of the internal service funds are included in governmental activities in the statement of net position	
	\$ 31,507
Deferred revenue is not due and payable in the current period, and therefore, is not reported in the funds	
	<u>\$ 102,421</u>
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:	
Accrued interest payable	(13,065)
Long-term bonds	(868,325)
Revenue bonds	(262,940)
Finance purchase	(28,487)
Leases	(68,005)
Compensated absences and other	(227,760)
Estimated claims in progress	(304,190)
Landfill closure liability	(44,471)
Net pension liability	(1,736,215)
Other liabilities	(1,009,907)
Deferred inflow of resources (pension)	(11,060)
Deferred inflow of resources (service concession arrangement)	(48,122)
Deferred inflow of resources (OPEB)	(176,799)
Total	<u>\$ (4,799,346)</u>
Explanation of differences between the governmental fund statement of revenues, expenditures and changes in fund balances and the government-wide statement of activities (amount expressed in thousands):	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:	
Capital outlay	\$ 234,620
Finance purchase and lease	28,811
Depreciation	(123,045)
Total	<u>\$ 140,386</u>
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:	
Service concession agreement	\$ 1,119
Interest revenue related to entity-wide debt	15,670
Revenues not received for several months after the fiscal year end are not considered as available revenues in the governmental funds	33,026
Total	<u>\$ 49,815</u>
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:	
Debt service principal	\$ 71,578
Debt service interest (financed purchase, GO bonds, and accrued interest)	6,692
Landfill closure liability	(12,019)
Compensated absences	(2,607)
Miscellaneous other liability	(21,281)
Changes in net OPEB liability, deferred inflow and outflow	114,768
SBITA	(1,564)
Total	<u>\$ 155,567</u>
The net effect of the expenses for recording the City's pension liability from employee retirement plans are not reported as expenditures in the governmental funds	
	\$ 16,236
The net income of some activities of internal service funds is reported with governmental activities:	
Internal service funds net expenses attributed to governmental activities	<u>\$ (47,409)</u>

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

3. Deposits and Investments

A. SUMMARY OF DEPOSIT AND INVESTMENT BALANCES

The following is a reconciliation of the City’s deposit and investment balances as of June 30, 2025 (expressed in thousands):

	Government-wide Statements of Net Position	Fiduciary Funds Statement of Net Position Total	Total
Cash and cash equivalents	\$ 851,175	\$ 90,999	\$ 942,174
Investments	755,840	6,723,104	7,478,944
Restricted cash and cash equivalents	633,156	-	633,156
Total	\$ 2,240,171	\$ 6,814,103	\$ 9,054,274

B. CASH DEPOSITS

As of June 30, 2025, the carrying amount of the City’s general fund disbursement bank account was \$377.0 million. and the respective bank balances totaled \$428.3 million. All of the City’s cash deposits are either insured through the Federal Depository Insurance Corporation or collateralized by securities held in the name of the City, by the City’s agent.

As of June 30, 2025, BCPSS and BHC had demand deposits with carrying values of \$100.4 million, and \$16.8 million respectively.

C. INVESTMENTS

Primary Government

For other than pension funds, BCPSS and BHC, the City is authorized by State Law to invest in direct or indirect obligations of the United States Government, repurchase agreements that are secured by direct or indirect obligations of the United States Government, certificate of deposit, commercial paper with highest letter and numerical rating, mutual funds registered with the Securities and Exchange Commission and the Maryland Local Government Investment Pool. The City’s investment policy limits the percentage of certain types of securities with the exception of obligations for which the United States Government has pledged its full faith and credit. For investments held by the City in trust and/or to secure certain debt obligations, the City complies with the terms of the trust agreements. The City’s Board of Finance has formally adopted the above policies and reviews and approves all securities transactions.

Investments are reported at fair value, except that investments with maturities of less than one year from purchase date are reported at cost, which approximates fair value. Securities traded on national or international exchanges are valued at the last reported sales price at the current exchange rates. Real estate holdings are valued based on current appraisals. Leveling disclosures for the investments are included in a table on the following page.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

This primary government's investments as of June 30, 2025, are presented below. All investments are presented by investment type, and debt securities are presented by maturity (expressed in thousands):

Investment Type	Fair Value	Investment Maturities (In Months)		
		Less Than 6	6 to 12	Greater Than 12
Debt Securities:				
U.S. Treasury	\$ 327,093	\$ -	\$ 267,227	\$ 59,866
U.S. Agencies	395,547	-	15,071	380,476
Money market mutual funds	674,878	674,878	-	-
International paper	30,559	-	-	30,559
Commercial paper	7,637	7,637	-	-
	1,435,714	\$ 682,515	\$ 282,298	\$ 470,901
Other investments:				
Equity mutual funds	13,082			
	1,448,796			
Less: cash equivalents	692,956			
Total investments	\$ 755,840			

Investments and Valuation - The City categorizes its investments using the fair value measurements identified in the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy are described below:

Investment Type	Fair Value	Investment Levels		
		Level 1	Level 2	Level 3
Debt Securities:				
U.S. Treasury	\$ 327,093	\$ 327,093	\$ -	-
U.S. Agencies	395,547	395,547	-	-
Money market mutual funds	674,878	674,878	-	-
International paper	30,559	30,559	-	-
Commercial paper	7,637	7,637	-	-
	1,435,714	\$ 1,435,714	\$ -	-
Other investments:				
Equity mutual funds	13,082			
	1,448,796			
Less: cash equivalents	692,956			
Total investments	\$ 755,840			

Level 1 - Valuations based on unadjusted quoted prices for identical assets or liabilities in active markets.

Level 2 - Valuations based on quoted prices for similar assets or liabilities in active markets or identical assets or liabilities in less active markets, such as dealer or broker markets; and

Level 3 - Valuations derived from valuation techniques in which one or more significant inputs or significant value drivers are unobservable, such as pricing models, discounted cash flow models and similar techniques not based on market, exchange, dealer, or broker-traded transactions.

Interest rate risk—Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of investment.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The City limits its interest rate risk in accordance with the City’s Board of Finance policy by maintaining a minimum of 20 percent of the City’s investments in funds in liquid investments to include United States Government securities, overnight repurchase agreements, and the Maryland Local Government Investment Pool, and by limiting the par value of the portfolio invested for a period greater than one year at or below \$100 million.

The Maryland Local Government Investment Pool is not registered with the Securities and Exchange Commission (SEC) as an investment company but maintains a policy to operate in a manner consistent with SEC Rule 2a7 of the Investment Company Act of 1940.

Credit risk of debt securities—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation.

The City Board of Finance limits City investments to only the highest rated investments in the categories discussed above. The City’s rated debt investments as of June 30, 2025, were rated by a nationally recognized statistical rating agency and are presented below using the Moody’s rating scale (expressed in thousands):

Investment Type	Fair Value	Quality Ratings	
		Aaa-AA+	A1-P1
Debt Securities:			
U.S. Treasury	\$ 327,093	\$ 327,093	–
U.S. Agencies	395,547	395,547	–
Money market mutual funds	674,878	674,878	–
International paper	30,559	–	30,559
Commercial paper	7,637	–	7,637
Total debt securities	<u>\$ 1,435,714</u>	<u>\$ 1,397,518</u>	<u>\$ 38,196</u>

Concentration of credit risk—Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. The City has not adopted a formal policy on the concentration of credit risk.

Retirement Systems

The City’s three Retirement Systems (Systems or System) are authorized by the Baltimore City Code to make investments in accordance with the guidelines and limitations set forth in the Code. The Board of Trustees of each system accomplishes the daily management of the investments through an external investment advisor, who acts as a fiduciary for each system, and through external investment managers. The Board of Trustees for each system invests the assets of the system using the “prudent person standard”, which allows the Board to consider the probable safety of investments, avoid speculative investments, and invest as people of prudence, discretion, and intelligence would in a similar situation. The Boards of Trustees have adopted an investment policy and guidelines for each system to formally document their investment objectives and responsibilities. Leveling tables as required by generally accepted accounting principles (GAAP) are available in the separately issued statements for the Systems.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The invested assets of the retirement systems as of June 30, 2025, are as follows (expressed in thousands):

Investment Type	Carrying Value			Total
	Employees' Retirement System	Elected Officials' Retirement System	Fire and Police Employees' Retirement System	
Debt Securities:				
U.S. Treasury notes and bonds	\$ 26,742	\$ —	\$ 75,917	\$ 102,659
U.S. Government agency bonds	—	—	30,115	30,115
Corporate bonds	73,234	5,857	76,478	155,569
Commingled fixed income fund	177,031	—	190,888	367,919
U.S. Quasi and Foreign Government	56,660	—	—	56,660
Total debt securities	<u>333,667</u>	<u>5,857</u>	<u>373,398</u>	<u>712,922</u>
Other:				
Domestic equities	490,203	10,327	485,158	985,688
Mutual funds	45,117	329	35,813	81,259
International equities	349,561	6,218	557,029	912,808
Defensive equities	150,575	3,922	—	154,497
Hedge funds	—	—	181,044	181,044
Commingled equity fund	—	—	705,773	705,773
Private equity funds	559,400	—	606,428	1,165,828
Private energy funds	34,308	—	194,794	229,102
Real estate	307,833	3,091	324,872	635,796
Total other	<u>1,936,997</u>	<u>23,887</u>	<u>3,090,911</u>	<u>5,051,795</u>
Total investments	<u>2,270,664</u>	<u>29,744</u>	<u>3,464,309</u>	<u>5,764,717</u>
Less: Cash and cash equivalents	45,117	329	35,813	81,259
Total net investment	<u>\$ 2,225,547</u>	<u>\$ 29,415</u>	<u>\$ 3,428,496</u>	<u>\$ 5,683,458</u>

Foreign Currency Risk Exposure – Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit.

The Fire and Police Employee's Retirement System's Board of Trustees has adopted a policy that the external managers demonstrate sensitivity to currency risk. The foreign currency exposure of the Fire and Police Employee's Retirement System may be hedged back to the U.S. dollar using forward foreign exchange contracts. From 0% to 100% of the foreign currency exposure of the portfolio may be hedged. Cross-hedging to currencies other than the U.S. dollar may reach 25% of the total portfolio. Currency speculation is not permitted.

The Employees' Retirement Systems Board of Trustees has not adopted a formal policy to limit foreign currency risk.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The foreign currency risk for each system as of June 30, 2025, is presented on the following table expressed in thousands):

Currency	Employees' Retirement System	Fire and Police Employees' Retirement System	Total
Euro Currency Unit	\$ 45,885	\$ 172,861	\$ 218,746
Australian Dollar	4,276	2,212	6,488
Brazil Real	2,516	1,906	4,422
British Pound Sterling	–	101,719	101,719
Canadian Dollar	7,669	16,064	23,733
Chinese Yuan Renminbi	1,818	–	1,818
Danish Krone	1,087	6,953	8,040
Hong Kong Dollar	7,529	23,126	30,655
Indonesian Rupian	913	1,765	2,678
Israeli Shekel	153	–	153
Japanese Yen	20,896	59,488	80,384
Mexican Peso	395	749	1,144
New Taiwan Dollar	5,596	9,038	14,634
New Zealand Dollar	52	–	52
Norwegian Krone	422	1,270	1,692
Polish Zloty	560	363	923
Pound Sterling	13,388	–	13,388
Russian Ruble	20	–	20
Singapore Dollar	828	3,342	4,170
South African Comm Rand	606	5,516	6,122
South Korean Won	5,684	7,875	13,559
Swedish Krona	1,207	13,220	14,427
Swiss Franc	6,718	14,720	21,438
Thailand Baht	1	–	1
Malaysian Ringgit	154	–	154
UAE Dirham	2,057	2,521	4,578
Total Foreign Currency	<u>\$ 130,430</u>	<u>\$ 444,708</u>	<u>\$ 575,138</u>

Interest rate risk – The Fire and Police Employee’s Retirement System Board of Trustees uses the Option Adjusted Duration as a measure of interest rate sensitivity for bonds. Duration is a measure of the approximate sensitivity of a bond’s value to interest rate changes. The Fire and Police Employees’ Retirement System Board of Trustees’ fixed income interest rate policy states that the effective duration of a portfolio may not exceed 120% of the effective duration of the underlying Bloomberg Barclay’s U.S. Aggregate Bond Index.

Both the Employees’ Retirement System and the Elected Officials’ Retirement System have selected the duration method to disclose the debt securities exposure to changes in interest rates. However, both plans have not adopted a formal policy to limit interest rate risk.

Credit Risk – The Boards of Trustees of the City’s three retirement systems have not adopted a formal policy to limit credit risk.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The credit rating and duration of investments as of June 30, 2025, are as follows (expressed in thousands):

Asset Type	Carrying Value	AAA thru A	BBB thru B	CCC thru C	Not Rated
<i>Employees' Retirement System:</i>					
U.S. Treasury notes and bonds	\$ 26,742	\$ 26,742	\$ -	\$ -	-
U.S. Quasi and Foreign government	56,660	53,071	703	-	2,886
Corporate bonds	73,234	33,891	20,218	-	19,125
Bank loan fund	90,479	-	72,347	13,735	4,397
MCM Lehman aggregate bond index	86,553	76,246	10,307	-	-
Total debt securities	\$ 333,668	\$ 189,950	\$ 103,575	\$ 13,735	\$ 26,408
<i>Elected Officials' Retirement System:</i>					
Aggregate bond index fund	\$ 2,937	\$ 2,937	\$ -	\$ -	-
U.S. Senior loan fund	1,930	1,930	-	-	-
Core Plus bond fund	990	990	-	-	-
Total debt securities	\$ 5,857	\$ 5,857	\$ -	\$ -	-
<i>Fire and Police Employees' Retirement System:</i>					
U.S. Treasury notes and bonds	\$ 75,917	\$ 75,917	\$ -	\$ -	-
U.S. Government agency bonds	30,115	30,115	-	-	-
Bloomberg U.S. Aggregate index	50,298	50,298	-	-	-
NHIT agency mbs trust	24,269	24,269	-	-	-
Corporate bonds	76,479	22,523	39,635	-	14,321
Emerging market debt fund	73,773	-	73,773	-	-
MCM TIPS	37,082	37,082	-	-	-
Senior floating rate fund	5,466	-	5,466	-	-
Total debt securities	\$ 373,399	\$ 240,204	\$ 118,874	\$ -	\$ 14,321

The City's Retirement Systems have entered into a Securities Lending Authorization Agreement with BNY Mellon Bank (the Custodian) authorizing them to lend its available securities. All individual securities which are readily marketable and which are not restricted due to an outstanding short option are eligible for loan at the discretion of the custodian bank. The investment manager may lend securities held in custody of commingled funds if authorized in a manager's contract with the Retirement Systems.

Collateral received in exchange for securities loaned is collected in an escrow account for the Retirement Systems' benefit for the duration of the loan. At no time do the Retirement Systems lose custody of either the security or the collateral. Collateral in exchange for the principal lent may be in the form of cash, or securities issued or guaranteed by the U.S. government, or its agencies or instrumentalities. The minimum levels of collateral are set at 102% of the market value of domestic securities loaned, including all accrued income, and 105% of the market value of international securities loaned, including all accrued income. If the market value of the collateral falls below 100% of the loaned securities, additional collateral is deposited to adjust up to the appropriate minimum level of collateral. All collateral amounts are adjusted to market daily. The City's Retirement Systems do not have the right to sell or pledge securities received as collateral without borrower default.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

As of June 30, 2025, the Retirement Systems had no credit risk exposure to borrowers because the amounts they owed borrowers exceeded the amounts the borrowers owed the Retirement Systems. The market value of securities on loan as of June 30, 2025, was \$187,438,000, and the market value of the collateral received for those securities on loan was \$198,016,000, which included collateral received in cash in the amount of \$78,780,000. The Retirement Systems did not impose any restrictions during the fiscal year on the amount of loans the custodian made on their behalf. The terms of the Securities Lending Authorization Agreement require that the custodian indemnify the retirement systems against: (1) the failure to demand adequate and appropriate collateral from a borrower as and when required pursuant hereto; (2) the failure to comply with the investment guidelines in connection with the investment and reinvestment of cash collateral; (3) the failure to obtain and perfect a security interest or rights equivalent thereto in and to the collateral; or (4) the failure to make a reasoned determination of the creditworthiness of any borrower. There were no such failures by any borrowers during the fiscal year. Moreover, there were no losses during the fiscal year resulting from default of the borrowers or the custodian.

Substantially all securities loans can be terminated on demand either by the custodian or by the borrower, although generally the average term of these loans is one week. Cash collateral is invested in the custodian's short-term investment pool. The short-term investment pool guidelines specify that a minimum of 20% of the invested cash collateral is to be available each business day and the dollar-weighted average maturity of holding must not exceed 90 days.

Other Postemployment Benefits Fund

The City's Other Postemployment Benefits Trust Fund (OPEB Trust Fund) is authorized by the Baltimore City Code to make investments in accordance with the guidelines and limitations set forth in the code. The Baltimore City Director of Finance was made Trustee of the Trust and, under a Memorandum of Understanding between the Director of Finance and the Board of Trustees of the Employees' Retirement System (Board), the Board is charged with administration of the Trust and investment of its assets. As part of its responsibility, the Board has adopted investment policies and guidelines, which formally document its investment objectives and responsibilities.

The investment assets of the OPEB Trust Fund as of June 30, 2025, are as follows (expressed in thousands):

Investment Type	Fair Value	Investment Maturities (In Months)	
		Less than 6	Greater than 12
Cash and cash equivalents	\$ 9,737	\$ 9,737	\$ -
Corporate bonds	189,041	-	189,041
Subtotal	198,778	\$ 9,737	\$ 189,041
Real estate	105,415		
Stocks	745,189		
Total investments	1,049,382		
Less: cash and cash equivalents	9,737		
Total net investments	<u>\$ 1,039,645</u>		

The OPEB Trust Fund categorized their fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and given the highest priority to unadjusted quoted prices in active markets for identical assets (Level 1 measurements) and the lowest priority to unobservable imputes (Level 3 measurements).

Level 1 – Unadjusted quoted prices for identical instruments in active markets.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Level 2 – Quoted prices for similar instruments in active markets, quoted prices for identical or similar instruments in markets that are not active; and model derived valuations in which all significant inputs are observable.

Level 3 – Valuations derived from valuation techniques in which significant inputs are unobservable.

Instruments that are measured at fair value using the net asset value per share (or its equivalent) as practical expedient are not classified in the fair value hierarchy.

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The table below shows the fair value leveling on the investments for the OPEB Trust Fund (amounts expressed in thousands).

Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt Securities classified in Level 1 and Level 2 are valued using a bid evaluation, mid evaluation, last trade or official close. Mid evaluations are when a bid and ask evaluation are both present. Last trade is the most recent trade price of a security at market close time. Official close is the closing price as defined by the exchange.

Investment by fair value level	Base Amount	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Debt securities				
Corporate bonds	\$ 189,040	\$ –	\$ 189,040	
Total debt securities at fair value level	<u>189,040</u>	<u>–</u>	<u>\$ 189,040</u>	
Equity securities				
Domestic equities	334,522	334,522		
International equities	234,161	234,161		
Total equity securities at fair value level	<u>568,683</u>	<u>\$ 568,683</u>		
Total investments by fair value level	<u>757,723</u>			
Investments measured at the net asset value (NAV)				
Commingled fixed income	–			
Domestic equities	–			
Defensive equities	85,725			
International equities	–			
Real estate	105,415			
Private equities	90,782			
Total investments measured at the NAV	<u>281,922</u>			
Total net investments	<u>\$ 1,039,645</u>			

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The valuation method for investments measured at the Net Asset Value (NAV) per share, or equivalent, is presented in the table below (expressed in thousands):

Investment Measured at the Net Asset Value (NAV)	Base Annual	Unfunded Commitments	Redemption Frequency	Redemption Notice Period	
Defensive equities	\$ 85,725	–	Daily, weekly & monthly	0 - 30 days	(a)
Real estate	105,415	–	Quarterly	90-100 days	(b)
Private equities	90,782	–	Not eligible	N/A	(c)
Total investments measured at the NAV	<u>\$ 281,922</u>	<u>\$ –</u>			

(a) International equity investments are in both managed funds and direct investments. Investment in managed funds are in securities where rigorous dividend discount analysis is used to identify value in terms of long term flow of income as well as in funds which employs strategies that seeks to outperform the MSCI World index (half-hedged) while maintaining a similar level of market risk over the long term. The direct investment is focused on protection in a down market while performing a rigorous fundamental analysis by assessing competitive framework, scrutinizing financials, analyzing business environment and evaluating management.

(b) Real estate investment is in a core real estate fund. The investment style is based on strategies and tactics that are designed to take advantage of barrier and rotational market dynamics.

(c) The System's private equity investments are with 9 managers, invested in Diversified, Venture Capital, Distressed Debt, Buyouts, International and Special Situations strategies. These investments are considered illiquid as redemptions are restricted over the life of the investment.

Interest Rate and Credit Risk—The Board has not adopted a formal policy to limit interest rate and credit risk.

Bonds held by the OPEB Trust Fund have ratings from AA1 to AA2.

Baltimore City Public School System

The BCPSS, through the office of the Chief Financial Officer, pursues a cash management and investment program to achieve the maximum financial return on available funds. Depending on the projected cash needs of the BCPSS, excess funds may be invested on a short, intermediate or long-term basis at the best obtainable rates. Investments are generally in direct or indirect obligations of the U.S. Government and are fully collateralized.

The BCPSS is authorized by State law to invest in direct or indirect obligations of the U.S. Government, repurchase agreements and related mutual funds. The BCPSS's investments as of June 30, 2025, are presented below. All investments are presented by investment type (expressed in thousands):

Investment Type	Fair Value	Investment Maturities (In Months)			Max. allowed per Investment Policy
		Less than 3	3 to 12	Percent	
Money market funds	\$ 72,081	\$ 72,081	\$ –	8.0 %	100.0 %
Commercial paper	21,016	21,016	–	2.3 %	5.0 %
Fixed income	729	–	729	0.1 %	100.0 %
Equity funds	642	–	642	0.1 %	100.0 %
U.S. Government agencies	131,231	–	131,231	14.6 %	100.0 %
U.S. Treasury obligations	671,473	–	671,473	74.8 %	100.0 %
Total invested funds	897,172	<u>\$ 93,097</u>	<u>\$ 804,075</u>	<u>99.9 %</u>	
Less: cash equivalents	93,097				
Total net investments	<u>\$ 804,075</u>				(a)

Investments and Valuation - BCPSS categorizes its investments using the fair value measurements identified in the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy are described below:

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Level 1 - Valuations based on unadjusted quoted prices for identical assets or liabilities in active markets.

Level 2 - Valuations based on quoted prices for similar assets or liabilities in active markets or identical assets or liabilities in less active markets, such as dealer or broker markets; and

Level 3 - Valuations derived from valuation techniques in which one or more significant inputs or significant value drivers are unobservable, such as pricing models, discounted cash flow models and similar techniques not based on market, exchange, dealer or broker-traded transactions.

Transactions are recorded on the trade date, realized gains and losses are determined using the identified cost method. Any change in net unrealized gain or loss from the preceding period is reported in the statement of revenues, expenses and changes in net position. Dividends are recorded on the ex-dividend date. Interest is recorded on the accrual basis. Following is a description of the valuation methodologies used for assets measured at fair value.

BCPSS investments are comprised of money market funds, fixed income securities, commercial paper and U.S. government securities and are valued at their Fair Value (FVs) or amortized cost.

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique.

Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Commercial and residential mortgage-backed securities classified in Level 3 are value using discounted cash flow techniques. Collateralized debt obligations classified in Level 3 are valued using consensus pricing.

City Schools had the following recurring fair value measurements as of June 30, 2025:

	Level 1	Level 2	Level 3	Balance June 30, 2025
Investments by fair value level:				
Debt Securities:				
Equity Funds	\$ 642	\$ -	\$ -	\$ 642
U.S. Government Obligations	-	131,231	-	131,231
U.S. Treasury Obligations	-	671,473	-	671,473
Total Debt Securities	<u>642</u>	<u>802,704</u>	<u>-</u>	<u>803,346</u>
Equity Securities:				
Fixed Income	729	-	-	729
Total Equity Securities	<u>729</u>	<u>-</u>	<u>-</u>	<u>729</u>
Total Investment by fair value level	<u>\$ 1,371</u>	<u>\$ 802,704</u>	<u>\$ -</u>	<u>804,075</u>
Investments carried at amortized cost:				
Deposits (reported as cash and cash equivalents)				-
Money Market Mutual Funds				-
Total Investments at amortized cost				<u>-</u>
Total Investments				<u>\$ 804,075</u>

Investment Ratings - Ratings apply to all Money Market funds, Checking, Commercial Paper, and U.S. Government Agencies (expressed in thousands):

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Moody	Percent	Fair Value	S&P	Percent	Fair Value
AAA	16.3 %	\$ 131,231	AAA	– %	\$ –
Aaa	–	–	AA+	–	–
P-1	–	–	A-1+	–	–
Not rated	83.7	673,023	A-1	–	–
	<u>100.0 %</u>	<u>\$ 804,254</u>	Not rated	100.0	804,254
				<u>100.0 %</u>	<u>\$ 804,254</u>

Interest Rate Risk—Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of investments. The BCPSS limits its interest rate risk in accordance with their policy by maintaining a minimum of 20% of the BCPSS’s investment in funds in liquid investments which include U.S. Government Securities and Money Market Mutual Funds.

Credit Risk—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation.

As stated above, the BCPSS limits investments to highly rated investments in the categories discussed above.

Cash and cash equivalents include Money Market deposits and other types of investments.

Baltimore Hotel Corporation

The Baltimore Hotel Corporation (BHC) pursues a cash management and investment program to achieve the maximum financial return on available funds. Investments consist of private debt obligations and money market funds with varying maturity dates. Certain portions of the investments are used to fund operating activities of the entity and other portions are used for debt repayment. These investments are stated at market value. Additional disclosures required by GASB 74 are available in the separately issued BHC financial statements.

The BHC has no formal policy for limiting risk associated with these investments. The City of Baltimore Department of Finance directs the selection of investment funds. At year-end, BHC held investments in the amount of \$40,695,760, consisting of repurchase agreements with various financial institutions and government money market funds.

4. Receivables, net

Receivable as of June 30, 2025, of the City’s major individual governmental funds, enterprise funds, and non-major and other funds (including internal service and fiduciary funds) were as follows (expressed in thousands):

Receivables	General Fund	Grants Revenue Fund	Capital Projects Fund	Enterprise Funds	Non-major Governmental Funds	Total
Property taxes	\$ 106,802	\$ –	\$ –	\$ –	\$ –	\$ 106,802
Service billings	–	–	–	191,486	–	191,486
Due from other governments	61,192	106,406	2,818	619,362	1,012	790,790
Notes and mortgages receivable	249,430	–	–	5,051	–	254,481
Other receivable, net	71,258	2,530	20,322	33,425	84,932	212,467
Total	<u>\$ 488,682</u>	<u>\$ 108,936</u>	<u>\$ 23,140</u>	<u>\$ 849,324</u>	<u>\$ 85,944</u>	<u>\$ 1,556,026</u>

Unavailable property taxes include prepaid property taxes. Service billings are reported net of an allowance for doubtful accounts of \$250,620,000. Bad debt expense for fiscal year 2025 was \$33,734,000.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Adjustments unrelated to consumption that resulted in reductions to income on Water, Wastewater, and Stormwater Utility Fund customer accounts were recorded in the Water Utility Fund.

5. Capital Assets

Capital assets activities for the year ended June 30, 2025, were as follows (expressed in thousands):

Governmental Activities Capital Assets:

Class	Balance June 30, 2024	Additions	Deductions	Balance June 30, 2025
Capital assets, not being depreciated:				
Land	\$ 248,215	\$ -	\$ -	248,215
Other	109,701	366	13,008	97,059
Construction in progress	260,514	231,303	33,663	458,154
Total capital assets, not being depreciated	618,430	231,669	46,671	803,428
Capital assets, being depreciated				
Building and improvements	2,398,169	2,985	-	2,401,154
Equipment	544,673	62,536	10,914	596,295
Infrastructure	3,264,577	30,677	-	3,295,254
Library books	37,489	1,770	30,073	9,186
Right-to-use leased building	48,675	9,468	1,831	56,312
SBITA	35,162	18,767	601	53,328
Total capital assets, being depreciated	6,328,745	126,203	43,419	6,411,529
Less: accumulated depreciation for:				
Building and improvements	1,515,318	34,749	-	1,550,067
Equipment	425,867	27,282	1,151	451,998
Infrastructure	1,824,275	78,257	-	1,902,532
Library books	33,424	1,769	30,289	4,904
Right-to-use leased building	18,274	9,847	1,694	26,427
SBITA	5,493	11,925	601	16,817
Total accumulated depreciation	3,822,651	163,829	33,735	3,952,745
Total capital assets, being depreciated, net	2,506,094	(37,626)	9,684	2,458,784
Governmental activities capital assets, net	\$ 3,124,524	\$ 194,043	\$ 56,355	\$ 3,262,212

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Business-type Activities Capital Assets:

Class	Balance June 30, 2024	Additions	Deductions	Balance June 30, 2025
<i>Capital assets, not being depreciated:</i>				
Land	\$ 36,920	\$ -	\$ -	\$ 36,920
Construction in progress	964,225	347,436	409,516	902,145
Total capital assets, not being depreciated	1,001,145	347,436	409,516	939,065
<i>Capital assets, being depreciated</i>				
Building and improvements	4,937,225	-	3	4,937,222
Equipment	314,496	9,224	673	323,047
Infrastructure	2,527,025	-	-	2,527,025
Total capital assets, being depreciated	7,778,746	9,224	676	7,787,294
<i>Less: accumulated depreciation for:</i>				
Building and improvements	1,674,284	93,289	-	1,767,573
Equipment	170,223	12,900	562	182,561
Infrastructure	459,021	45,476	-	504,497
Total accumulated depreciation	2,303,528	151,665	562	2,454,631
Total capital assets, being depreciated, net	5,475,218	(142,441)	114	5,332,663
Business-type activities capital assets, net	\$ 6,476,363	\$ 204,995	\$ 409,630	\$ 6,271,728

Depreciation expense was charged to functions/programs of the City for the fiscal year ended June 30, 2025 (expressed in thousands):

<i>Governmental activities</i>	
General government	\$ 35,972
Public safety and regulation	7,616
Conservation of health	666
Education	9,871
Public library	4,742
Recreation and parks	7,794
Highways and streets	73,070
Sanitation and waste removal	2,057
Public service	2,766
Economic development	262
Internal service funds	19,013
Total	\$ 163,829

<i>Business-type activities:</i>	
Water	\$ 51,400
Wastewater	88,569
Stormwater	6,293
Parking	2,275
Conduits	3,128
Total	\$ 151,665

As of June 30, 2025, the outstanding commitments relating to capital projects of the City of Baltimore amounted to approximately \$30,865,000, for governmental activities and \$101,761,000, for business-type activities.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

In July 2018, the City entered into a lease agreement with Maryland Economic Development Corporation (MEDCO) to lease three parking garages terminating at the earlier of the 50th anniversary of closing or the date on which the MEDCO Parking Facilities Revenue Bonds Series 2018 bonds (MEDCO Bonds) are fully repaid. The lease requires MEDCO to operate the three parking garages in a first-class manner and to adopt, operate, and maintain the facilities in accordance with City operating standards and a long-term capital plan. In exchange, MEDCO made an initial rent payment of \$55,955,000, and annually, MEDCO shall pay to the City of Baltimore rent in the amount of a distributable portion of the Surplus Fund, as defined in the trust indenture. In accordance with generally accepted accounting principles (GAAP), the arrangement between MEDCO and the City of Baltimore qualifies as a service concession arrangement. In the Statement of Net Position under governmental activities, \$48,122,000, is reflected as a deferred inflow of resources (initial rent payment of \$55,955,000 less \$5,595,000 recognized as revenue). The parking garages are continuing to be depreciated and are reflected in the above governmental activities capital asset table.

6. Interfund Balances and Activity

A. BALANCE DUE TO/FROM OTHER FUNDS

Balances due to/from other funds as of June 30, 2025, were as follows (expressed in thousands):

Fund	Interfund	
	Receivable	Payable
General	\$ 358,118	\$ 214,790
Grants revenue	115,625	–
Capital projects	79,074	–
Proprietary	4,267	119,766
Non-major proprietary	–	29,738
Non-major governmental	–	76,924
Internal service	15,823	131,690
Totals	<u>\$ 572,908</u>	<u>\$ 572,908</u>

The Interfund balances are primarily the result of the City’s policy not to reflect cash deficits in its individual funds. Also, as of June 30, 2025, certain transactions between funds had not been completed.

B. TRANSFERS TO/FROM OTHER FUNDS

Transfers to/from other funds as of June 30, 2025, were as follows (expressed in thousands):

Fund	General	Non-major Governmental	Parking	Total Transfer To
General	\$ –	\$ –	\$ 47,071	\$ 47,071
Grants revenues	–	–	5,877	5,877
Capital projects	117,614	7,868	–	125,482
Total transfers from	<u>\$ 117,614</u>	<u>\$ 7,868</u>	<u>\$ 52,948</u>	<u>\$ 178,430</u>

Transfers were primarily to the General Fund to provide funds for debt service and to transfer excess revenue from the Proprietary Funds to the General Fund.

C. DEFICITS

The following funds had a deficit fund balance/net position as of June 30, 2025, (expressed in thousands):

Internal service funds:	
Municipal Communication	\$ (1,283)
Reproduction and Printing	(4,109)
Municipal Post Office	(538)

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Building Maintenance	(26,818)
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Deficits in the above funds are temporary and are not expected to continue. They should be eliminated in the future periods.

7. Long-term Obligations

A. LONG-TERM OBLIGATION ACTIVITY

The City does not have a debt limit; however, the Constitution of Maryland requires a three-step procedure for the creation of debt:

- Act of the General Assembly of Maryland or resolution of the majority of Baltimore City delegates
- Ordinance of the Mayor and City Council
- Ratification by the voters of Baltimore City

Changes in long-term obligations for the year ended June 30, 2025, were as follows (expressed in thousands):

	June 30, 2024	New Debt Issued	Debt Retired	June 30, 2025	Due Within One Year
GOVERNMENTAL ACTIVITIES(a)					
<i>General Obligation Bonds:</i>					
Highways	\$ 255	\$ -	\$ 67	\$ 188	\$ 31
Health	594	-	127	467	121
Public safety	778	-	147	631	137
Off-street parking	75	-	54	21	21
Recreation and parks	44,109	-	2,640	41,469	2,705
Public buildings and facilities	107,157	-	6,968	100,189	7,017
School	148,485	-	14,677	133,808	14,570
Urban renewal	202,811	-	16,600	186,211	16,485
Unallocated	273	-	196	77	77
Total general obligation bonds	504,537	-	41,476	463,061	41,164
<i>Special Obligation Bonds</i>					
Special Obligation Bonds	363,799	-	6,963	356,836	8,982
<i>Long-term financing with the Federal Government:</i>					
Federal economic development loans	15,496	-	5,739	9,757	2,656
Total Governmental Activities	\$ 883,832	\$ -	\$ 54,178	\$ 829,654	\$ 52,802
BUSINESS-TYPE ACTIVITIES					
<i>General Obligation Bonds:</i>					
Stormwater	\$ 2,723	\$ -	\$ 234	\$ 2,489	\$ 174
Total Business-Type Activities	\$ 2,723	\$ -	\$ 234	\$ 2,489	\$ 174
COMPONENT UNIT - BALTIMORE CITY PUBLIC SCHOOL SYSTEM					
<i>Bonds:</i>					
Schools	\$ 8,018	\$ -	\$ 5,990	\$ 2,028	\$ 2,028

(a) Included in the Statement of Net Position for Governmental Activities is a remaining unamortized premium of \$(38,671,000)

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Compensated Absences

Compensated absences as of June 30, 2025, totaled \$233,572,000 for governmental activities and \$21,029,000 for business-type activities, of which \$89,204,000 and \$13,539,000, respectively, were due within one year. For the Baltimore City Public School System, compensated absences and early retirement incentive plan amounts totaled \$81,333,000.

Changes in compensated absences during fiscal year 2025, are as follows (expressed in thousands):

	Governmental Activities	Business-type Activities	Total
Balance, June 30, 2024, as restated	\$ 227,011	\$ 19,860	\$ 246,871
Leave earned	95,765	14,708	110,473
Leave used	(89,204)	(13,539)	(102,743)
Balance, June 30, 2025	<u>\$ 233,572</u>	<u>\$ 21,029</u>	<u>\$ 254,601</u>
Due in one year	<u>\$ 89,204</u>	<u>\$ 13,539</u>	<u>\$ 102,743</u>

Parking Facilities Fund Revenue Sharing Agreement

The Parking Facilities Fund entered into two revenues sharing arrangements with the State of Maryland in 2001 and 2003 for the development of two parking garages. In exchange for a \$9,000,000, investment from the State, the City agreed to share 5% interest annually on the investment, payable to the State when the garages began to generate positive cash flow. In fiscal year 2025, the Parking Facilities Fund reflected \$450,000, of interest expense accrued.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

B. DEBT SERVICE REQUIREMENTS

Debt service requirements on long-term debt as of June 30, 2025, were as follows (expressed in thousands):

Governmental Activities							
Fiscal Year	General Obligation Bonds			Long-Term Financing with Federal Government		Special Obligation Bonds	
	Principal	Interest	Interest Rate Swap Net(a)	Principal	Interest	Principal	Interest
2026	\$ 41,164	\$ 18,046	\$ -	\$ 2,656	\$ 676	\$ 8,982	\$ 16,530
2027	40,872	16,167	-	404	631	8,842	16,145
2028	40,357	14,291	-	424	608	9,849	15,731
2029	38,136	12,484	-	446	583	10,799	15,266
2030	33,299	10,883	-	469	558	11,888	14,746
2031-2035	141,109	35,621	-	2,728	2,150	67,483	64,626
2036-2040	103,535	12,553	-	2,630	1,494	92,234	44,556
2041-2045	24,589	1,217	-	-	-	69,909	24,189
2046-2050	-	-	-	-	-	62,615	10,075
2051-2054	-	-	-	-	-	14,235	387
Totals	\$ 463,061	\$ 121,262	\$ -	\$ 9,757	\$ 6,700	\$ 356,836	\$ 222,251

(a) Interest Rate Swap Net payments represent estimated additional interest payable to counterparties for additional interest resulting from swap agreements. The additional payments were computed using rates as of June 30, 2025, assuming current interest rates remain the same for the remaining term of the swap. As rates vary, variable rate bond interest payments and net swap payments will vary.

Business-type Activities			
Fiscal Year	General Obligation Bonds		
	Principal	Interest	
2026	\$ 174	\$	96
2027	138		90
2028	143		84
2029	149		79
2030	156		72
2031-2035	881		259
2036-2040	815		74
2041-2045	33		2
Totals	\$ 2,489	\$	756

A summary of general obligation bonds outstanding and bond anticipation notes outstanding, and bonds authorized but unissued (expressed in thousands) as of June 30, 2025, were as follows:

Purpose	Due Dates	Outstanding		Authorized But Unissued
		Interest Rates	Amount	Amount
Fire, police, and public protection	2018 to 2035	1.0% to 5.0%	\$ 632	\$ 6
Off-street parking	2018 to 2026	1.0% to 5.0%	21	345
Recreation and parks	2018 to 2035	1.0% to 6.0%	41,469	5,440
Public buildings and facilities	2018 to 2035	1.0% to 5.0%	100,189	345,534
Schools	2018 to 2035	1.0% to 5.0%	133,807	196,805
Urban renewal and development	2018 to 2035	1.0% to 6.0%	186,210	239,313
Highways	2018 to 2026	1.0% to 5.0%	188	22
Finance			-	20,000
Health	2018 to 2032	1.0% to 5.0%	467	4,071
Stormwater	2018 to 2026	0.0% to 5.0%	2,490	-
Unallocated	2018 to 2026	1.0% to 5.0%	77	-
Totals			\$ 465,550	\$ 811,536

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Baltimore City Public School System (BCPSS) Bonds

BCPSS has issued the City Schools Qualified School Construction Bonds Series 2009 (the Series 2009 Construction Bonds) in the amount of \$50,800,000, maturing through the year ending June 30, 2025. The net proceeds of Series 2009 Construction Bonds were used to fund various capital improvements to existing schools within BCPSS.

As BCPSS enters into capital project contracts with one or more contractors, funds are to be drawn from the Series 2009 Construction Bonds escrow account to fund capital expenditures. The interest rates on the bonds include a Tax Credit rate of 5.90% and an interest rate of 1.25%, and interest is payable quarterly on March 15, June 15, September 15, and December 15 of each year. Principal sinking fund payment started on December 15, 2014. As of June 30, 2025, the outstanding balance of the Series 2009 Construction Bonds is \$8,300,000.

In January 2011, BCPSS issued the City Schools Qualified School Construction Bonds Series 2011 in the amount of \$60,825,000, maturing through the year ending June 30, 2026. The net proceeds of the Series 2011 Bonds were used to fund various capital improvements to existing schools within BCPSS.

As BCPSS enters into capital project contracts with one or more contractors, funds are drawn from the Series 2011 Bonds escrow account to fund capital expenditures. The interest rates on the Bonds is 5.69% and interest is payable semi-annually on June 15 and December 15 of each year. As of June 30, 2025, the outstanding balance on the Series 2011 Bonds is \$12,000,000.

Future minimum bond payments were as follows as of June 30, 2025 (expressed in thousands):

Fiscal Year	Principal	Interest	Total
2026	\$ 2,028	\$ 1,731	\$ 3,759
2027	-	-	-
2028	-	-	-
Totals	\$ 2,028	\$ 1,731	\$ 3,759

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

8. Revenue Bonds

Water, Wastewater and Stormwater Revenue Bonds

The City has issued revenue bonds, the proceeds of which were used to provide funds for capital improvements to Water, Wastewater and Stormwater facilities. Assets with a carrying value of \$315,911,000, as of June 30, 2025, and revenues of the Water, Wastewater, and Stormwater Funds are pledged as collateral for the bonds. Bonds outstanding as of June 30, 2025 consisted of (expressed in thousands):

	Water Utility Fund	Wastewater Utility Fund	Stormwater Utility Fund
Serial bonds series, 2003-B maturing in annual installments from \$38,626 to \$73,094 through February 1, 2031, with interest rate at 0.40%, payable semiannually	\$ 401	\$ -	\$ -
Serial bonds series, 2004-A maturing in annual installments from \$187,960 to \$218,042 through February 1, 2032, with interest rate at 0.40%, payable semiannually	1,483	-	-
Serial bonds series, 2006-B maturing in annual installments from \$184,982 to \$360,688 through February 1, 2026, with interest rate at 0.40%, payable semiannually	-	185	-
Serial bonds series, 2007-A maturing in annual installments from \$6,541 to \$78,574 through February 1, 2035, with interest rate at 0.40%, payable semiannually	702	-	-
Serial bonds series, 2007-A maturing in annual installments from \$1,704,000 to \$2,174,000 through February 1, 2026, with interest rate at 0.40%, payable semiannually	-	1,706	-
Serial bonds series, 2007-B maturing in annual installments from \$150,656 to \$161,235 through February 1, 2027, with interest rate at 0.40%, payable semiannually	-	322	-
Serial bonds series, 2009-A maturing in annual installments of \$426,167 through February 1, 2029, with an interest rate at 0.00%	-	1,705	-
Serial bonds series, 2009-B maturing in annual installments of \$91,149 through February 1, 2030, with an interest rate at 0.00%	-	372	-
Serial bonds series, 2009-B maturing in annual installments of \$586,172 from February 1, 2025 through February 1, 2043, with an interest rate at 0.00%	10,551	-	-
Serial bonds series, 2009-E maturing in annual installments of \$157,842 through February 1, 2032, with an interest rate at 0.00%	-	1,105	-
Serial bonds series, 2011-B maturing in annual installments of \$130,193 to \$172,023 through February 1, 2043, with interest rates of 1.00%	2,849	-	-
Serial bonds series, 2011-B maturing in annual installments of \$168,332 to \$203,363 through February 1, 2033, with interest rates of 1.00%	-	1,572	-
Serial bonds series 2012 maturing in annual installments from \$178,000 to \$239,000 through October 1, 2027, with interest rates of 2.00% to 5.00%, payable semiannually	-	-	753
Serial bonds series, 2013-A maturing in annual installments of \$1,342,022 to \$1,742,407 through February 1, 2034, with interest rate at 0.80%, payable semiannually	-	9,917	-
Serial bonds series, 2013-C maturing in annual installments of \$10,000 to \$2,165,000 through July 1, 2032, with interest rates from 3.00% to 5.00%, payable semiannually	17,500	-	-
Serial bonds series, 2013-E maturing in annual installments of \$20,000 to \$3,030,000 through July 1, 2026, with interest rates from 3.00% to 5.00%, payable semiannually	-	5,840	-
Serial bonds series, 2014-A maturing in annual installments of \$1,257,190 to \$2,416,209 through February 1, 2035, with interest rates at 1.00% payable semiannually	-	19,930	-
Serial bonds series, 2014-A maturing in annual installments of \$950,000 to \$6,165,000 through July 1, 2034, with interest rates from 2.00% to 5.00% payable semiannually	30,695	-	-
Term bond series 2014-A with interest at 5.00%, payable semiannually, due July 1, 2037	12,535	-	-
Term bond series 2014-A with interest at 5.00%, payable semiannually, due July 1, 2039	9,430	-	-
Term bond series 2014-A with interest at 5.00%, payable semiannually, due July 1, 2044	28,040	-	-
Serial bonds series, 2014-B maturing in annual installments of \$960,000 to \$4,825,000 through July 1, 2034 with interest rates of 5.00% payable semiannually	23,245	-	-
Term bond series 2014-B with interest at 5.00%, payable semiannually, due July 1, 2037	7,065	-	-
Serial bonds series, 2014-C maturing in annual installments of \$675,000 to \$3,905,000 through July 1, 2034 with interest rates from 3.00% to 5.00% payable semiannually	20,665	-	-
Term bond series 2014-C with interest at 5.00%, payable semiannually, due July 1, 2039	6,225	-	-
Serial bonds series, 2014-C maturing in annual installments of \$1,630,000 to \$3,350,000 through July 1, 2034 with interest rates from 2.00% to 5.00%, payable semiannually	-	27,165	-
Term bond series 2014-C with interest at 5.00%, payable semiannually, due July 1, 2039	-	19,445	-
Term bond series 2014-C with interest at 5.00%, payable semiannually, due July 1, 2044	-	24,815	-
Serial bonds series, 2014-D maturing in annual installments of \$1,125,000 to \$10,835,000 through July 1, 2034 with interest rates from 3.00% to 5.00%, payable semiannually	-	74,135	-
Serial bonds series, 2014-E maturing in annual installments of \$165,000 to \$3,935,000 through July 1, 2032 with interest rates from 2.00% to 5.00%, payable semiannually	-	21,420	-
Serial bonds series, 2015-A maturing in annual installments of \$954,171 to \$1,112,323 from through February 1, 2035, with interest rates of 0.90%, payable semiannually	-	10,728	-
Serial bonds series, 2015-B maturing in annual installments of \$3,306,571 to \$3,920,216 through February 1, 2037, with interest rates of 0.90%, payable semiannually	-	44,802	-
Serial bonds series, 2016-A maturing in annual installments of \$271,833 to \$891,411 through February 1, 2047 through with interest rates of 0.70%, payable semiannually	-	16,970	-

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

	Water Utility Fund	Wastewater Utility Fund	Stormwater Utility Fund
Serial bonds series 2016 maturing in annual installments from \$447,055 to \$662,235 through April 1, 2031, with interest rates of 2.75% to 5.00%, payable semiannually	\$ —	\$ —	\$ 3,715
Serial bonds series 2017-A maturing in annual installments from \$2,525,000 to \$9,900,000 through July 1, 2036, with interest rates of 5.00%, payable semiannually	56,575	—	—
Term bond series 2017-A with interest at 5.00%, payable semiannually, due July 1, 2041	35,270	—	—
Term bond series 2017-A with interest at 5.00%, payable semiannually, due July 1, 2046	45,010	—	—
Serial bonds series 2017-B maturing in annual installments from \$1,250,000 to \$1,680,000 through July 1, 2028, with interest rates of 5.00%, payable semiannually	6,250	—	—
Serial bonds series 2017-C maturing in annual installments from \$90,000 to \$2,825,000 through July 1, 2038, with interest rates of 5.00%, payable semiannually	22,840	—	—
Serial bonds series 2017-D maturing in annual installments from \$170,000 to \$5,800,000 through July 1, 2035, with interest rates of 5.00%, payable semiannually	31,175	—	—
Serial bonds series 2017-E maturing in annual installments from \$2,513,767 to \$3,117,162 through February 1, 2050, with interest rates of 0.80%, payable semiannually	70,940	—	—
Serial bonds series 2017-A maturing in annual installments from \$635,000 to \$6,415,000 through July 1, 2036, with interest rates of 5.00%, payable semiannually	—	36,655	—
Term bond series 2017-A with interest at 5.00%, payable semiannually, due July 1, 2041	—	22,845	—
Term bond series 2017-A with interest at 5.00%, payable semiannually, due July 1, 2046	—	29,165	—
Serial bonds series 2017-B maturing in annual installments from \$285,000 to \$11,030,000 through July 1, 2036, with interest rates of 5.00%, payable semiannually	—	62,590	—
Term bond series 2017-B with interest at 5.00%, payable semiannually, due July 1, 2039	—	17,595	—
Serial bonds series 2017-C maturing in annual installments from \$565,000 to \$6,835,000 through July 1, 2036, with interest rates of 5.00%, payable semiannually	—	50,825	—
Serial bonds series 2017-D maturing in annual installments from \$137,315 to \$173,011 through February 1, 2040, with interest rates of 0.80%, payable semiannually	—	3,650	—
Serial bonds series 2018-A maturing in annual installments from \$4,613,248 to \$5,812,490 through February 1, 2051, with interest rates of 0.80%, payable semiannually	—	137,042	—
Serial bonds series 2018 maturing in annual installments from \$277,000 to \$499,000 through April 1, 2034, with interest rates of 3.5% to 5.00%, payable semiannually	—	—	3,935
Serial bonds series 2018-C maturing in annual installments from \$521,314 to \$606,526 through February 1, 2040, with interest rates of 0.80%, payable semiannually	—	8,609	—
Serial bonds series 2018-D maturing in annual installments from \$1,979,628 to \$9,862,630 through July 1, 2053, with interest rates of 2.88%, payable semiannually	—	197,984	—
Serial bonds series 2019-A maturing in annual installments from \$2,375,000 to \$8,310,000 through July 1, 2050, with interest rates of 4.00% to 5.00%, payable semiannually	63,395	—	—
Term bond series 2019-A with interest at 4.00%, payable semiannually, due July 1, 2044	31,615	—	—
Term bond series 2019-A with interest at 4.00%, payable semiannually, due July 1, 2049	38,465	—	—
Serial bonds series 2019-A maturing in annual installments from \$1,620,000 to \$5,755,000 through July 1, 2039, with interest rates of 4.00% to 5.00%, payable semiannually	—	42,415	—
Term bond series 2019-A with interest at 4.00%, payable semiannually, due July 1, 2044	—	21,150	—
Term bond series 2019-A with interest at 5.00%, payable semiannually, due July 1, 2049	—	26,255	—
Serial bonds series 2019-A maturing in annual installments from \$760,000 to \$2,630,000 through July 1, 2029, with interest rates of 3.00% to 5.00%, payable semiannually	—	—	19,330
Term bond series 2019-A with interest at 4.00%, payable semiannually, due July 1, 2044	—	—	9,635
Term bond series 2019-A with interest at 5.00%, payable semiannually, due July 1, 2049	—	—	11,965
Serial bonds series 2019-B maturing in annual installments from \$165,000 to \$3,465,000 through July 1, 2038, with interest rates of 3.00% to 4.00%, payable semiannually	14,525	—	—
Term bond series 2019-B with interest at 4.00%, payable semiannually, due July 1, 2033	995	—	—
Serial bonds series 2019-B maturing in annual installments from \$38,013 to \$41,583 through February 1, 2040, with interest rates of 0.50%, payable semiannually	—	602	—
Serial bonds series 2019-B maturing in annual installments from \$299,570 to \$344,467 through February 1, 2050, with interest rates of 0.50%, payable semiannually	—	—	8,117
Serial bonds series 2019-C maturing in annual installments from \$105,000 to \$2,855,000 through July 1, 2038, with interest rates of 3.00% to 4.00%, payable semiannually	8,975	—	—
Term bond series 2019-C with interest at 4.00%, payable semiannually, due July 1, 2034	765	—	—
Serial bonds series 2019-C maturing in annual installments from \$1,000 to \$461,790 through February 1, 2040, with interest rates of 0.50%, payable semiannually	—	6,691	—
Serial bonds series 2020-A maturing in annual installments from \$2,990,000 to \$15,280,000 through July 1, 2034, with interest rates of 0.373% to 2.225%, payable semiannually	—	117,465	—
Term bond series 2020-A with interest at 2.814%, payable semiannually, due July 1, 2040	—	83,275	—
Term bond series 2020-A with interest at 2.864%, payable semiannually, due July 1, 2043	—	32,015	—
Serial bonds series 2020-A maturing in annual installments from \$1,790,000 to \$6,445,000 through July 1, 2040, with interest rates of 4.00% to 5.00%, payable semiannually	48,835	—	—
Term bond series 2020-A with interest at 4.00%, payable semiannually, due July 1, 2045	23,605	—	—
Term bond series 2020-A with interest at 5.00%, payable semiannually, due July 1, 2050	29,290	—	—
Serial bonds series 2020-B maturing in annual installments from \$4,465,000 to \$18,600,000 through July 1, 2034, with interest rates of 0.393% to 2.225%, payable semiannually	148,985	—	—
Term bond series 2020-B with interest at 2.814%, payable semiannually, due July 1, 2040	91,345	—	—
Term bond series 2020-B with interest at 2.864%, payable semiannually, due July 1, 2043	40,420	—	—

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

	Water Utility Fund	Wastewater Utility Fund	Stormwater Utility Fund
Serial bonds series 2021-A maturing in annual installments from \$1,000 to \$2,954,518 through February 1, 2051, with interest rates of 0.40%, payable semiannually	\$ -	\$ 73,111	\$ -
Serial bonds series 2021-A maturing in annual installments from \$1,000 to \$2,199,631 through February 1, 2052, with interest rates of 0.40%, payable semiannually	56,414	-	-
Serial bonds series 2021-A maturing in annual installments from \$300,148 to \$336,987 through February 1, 2051, with interest rates of 0.40%, payable semiannually	-	-	8,339
Serial bonds series 2021-B maturing in annual installments from \$865,243 to \$1,640,819 through July 1, 2060, with interest rates of 0.40%, payable semiannually	-	-	42,461
Serial bonds series 2021-C maturing in annual installments from \$1,887 to \$991,294 through February 1, 2041, with interest rates of 0.40%, payable semiannually	-	15,395	-
Serial bonds series 2021-C maturing in annual installments from \$4,815,100 to \$8,334,749 through July 1, 2056, with interest rates of 1.91%, payable semiannually	192,610	-	-
Serial bonds series 2021-E maturing in annual installments from \$1,000 to \$183,148 through February 1, 2042, with interest rates of 0.40%, payable semiannually	-	3,016	-
Serial bonds series 2021-G maturing in annual installments from \$4,019,269 to \$6,957,198 through July 1, 2056, with interest rates of 1.91%, payable semiannually	-	160,775	-
Serial bonds series 2022A maturing in annual installments from \$371,000 to \$478,000 through July 1, 2026, with interest rates of 0.00%, payable semiannually	-	-	1,228
Serial bonds series 2022A maturing in annual installments from \$1,035,000 to \$5,390,000 through July 1, 2052, with interest rates of 5.00%, payable semiannually	-	83,030	-
Serial bonds series 2024A maturing in annual installments from \$274,180 to \$355,533 through February 1, 2054, with interest rates of 0.90%, payable semiannually	9,120	-	-
Serial bonds series 2025A maturing in annual installments from \$91,068 to \$128,707 through February 1, 2055, with interest rates of 1.20%, payable semiannually	3,265	-	-
Serial bonds series 2025A maturing in annual installments from \$164,574 to \$232,593 through February 1, 2055, with interest rates of 1.20%, payable semiannually	-	5,901	-
Serial bonds series 2025A maturing in annual installments from \$1,000 to \$222,679 through February 1, 2055, with interest rates of 1.20%, payable semiannually	-	-	5,599
Serial bonds series 2025B maturing in annual installments from \$294,448 to \$416,143 through February 1, 2055, with interest rates of 1.20%, payable semiannually	-	10,557	-
	1,242,070	1,530,747	115,077
Unamortized bond premiums	98,237	80,381	6,065
	\$ 1,340,307	\$ 1,611,128	\$ 121,142

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Fixed Rate Water Utility Revenue Bonds

On June 26, 2025, the City entered into two Water loan agreements with the Maryland Water Infrastructure Finance Administration (WIFA) Revolving Loan Fund totaling \$6,947,550 of which \$3,682,096 is forgivable if the City complies with the terms of the agreement. The rate of interest on the loan is set at 1.20%. Interest is due February 1st and August 1st, and mature February 1, 2055.

Fixed Rate Wastewater Utility Revenue Bonds

On June 26, 2025, the City entered into two Water loan agreements with the Maryland Water Infrastructure Finance Administration (WIFA) Revolving Loan Fund totaling \$16,458,273. The rate of interest on the loan is set at 1.20%. Interest is due February 1st and August 1st, and mature February 1, 2055.

Fixed Rate Wastewater Utility Revenue Bonds

On June 26, 2025, the City entered into two Water loan agreements with the Maryland Water Infrastructure Finance Administration (WIFA) Revolving Loan Fund totaling \$8,168,571, of which \$2,486,074 is forgivable if the City complies with the terms of the agreement. The rate of interest on the loan is set at 1.20%. Interest is due February 1st and August 1st, and mature February 1, 2055.

During Fiscal Year 2025, the Waste Water Utility Fund did not have adequate debt service coverage to be in compliance with the required revenue bond covenants. The bond indenture requires, among other things, that they have to notify the trustee and hire a consultant to develop an action plan before triggering an event of default. After consultation with legal counsel, management intends to notify the bondholders within the 180 days of year end that it missed the covenant calculation and plans to hire a consultant to develop an action plan within 90 days thereafter, before the date of default.

Variable Rate Parking Facilities Revenue Bonds

The City has issued revenue bonds, the proceeds of which were used to finance construction of parking facilities and refinance existing debt of the Parking Facilities Fund. Assets with a carrying value of \$16,215,593 as of June 30, 2025, and revenues of the Parking Facilities Fund are pledged as collateral for the bonds. Bonds outstanding as of June 30, 2025, consist of (expressed in thousands):

Variable rate demand bonds series 2008, payable monthly, due July 1, 2032	\$	48,430
Parking Refunding Series 2018 (refunded 2005, 2010), payable semi-annually, due July 1, 2035		4,750
Total(a)	<u>\$</u>	<u>53,180</u>

(a) Included in the Parking Fund Statement of Net Position is an unamortized portion of bond discount of \$517,000.

The City had \$48,430,000 of Series 2008 refunding taxable variable rate demand revenue bonds outstanding as of June 30, 2025. The Series 2008 Bonds are subject to redemption prior to maturity at any time, at a redemption price of 100% of the principal amount plus interest accrued to the redemption date. The Series 2008 Bonds annual principal amounts starting on July 1, 2025 through July 1, 2032 range from \$4,240,000 to \$7,965,000.

The bonds bear interest at a variable rate that is reset by the Remarketing Agent on a weekly basis. Initially, the Remarketing Agent will use a “Dutch Auction” to set the weekly rate that will be used to remarket the bonds. Under the terms of the indenture, the City at its options may change the bond rate to a monthly or long-term rate at any time until maturity upon notification of the bondholders.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

In conjunction with the bonds, TD Bank, N.A. issued an irrevocable letter of credit with a current value in the amount of \$49,445,040 in favor of the City and Manufacturers and Traders Trust Company as Tender Agent. The agreement expires November 30, 2027. The existing Agreement permits the fiscal agent to draw certain amounts to pay the principal portion and related accrued interest on the bonds tendered for purchase and not remarketed. The interest rate on draws made under this agreement is a defined base rate plus, up to an additional 2.00% depending on the terms of the draw. The City is required to pay the letter of credit fee throughout the effectiveness of the Agreement equal to 0.22% per annum of the average daily amount of the available commitment. During fiscal year 2025, the City made no draws under the letter of credit and there were no amounts drawn against the letter of credit outstanding at June 30, 2025.

County Transportation Revenue Bonds

The City has entered into agreements with the State of Maryland to borrow County Transportation Revenue Bonds with \$56,650,000, outstanding. The proceeds from these bonds will be used to fund certain highway improvements and stormwater projects throughout the City. These bonds are secured by a pledge of the City's share of the highway user revenues.

Convention Center Hotel Revenue Bonds

The City issued Convention Center Hotel Revenue Bonds in the amount \$300,940,000. The proceeds of the bonds were used to finance the acquisition, demolition, construction and equipping of a convention center hotel in the city. The bonds are secured by pledges of revenues from the operating of the hotel, certain City hotel taxes and limited guarantees from the hotel operator.

Bonds outstanding as of June 30, 2025, consisted of (expressed in thousands):

Serial bond series 2017, maturing in installments from \$2,500,000 to \$10,775,000 through September 2036, with interest rates ranging from 3.0% to 5.00% payable semiannually	\$	96,270
Term bonds series 2017 with interest at 5.00% due September 1, 2039		35,655
Term bonds series 2017 with interest at 5.00% due September 1, 2042		41,280
Term bonds series 2017 with interest at 5.00% due September 1, 2046		74,455
Totals	<u>\$</u>	<u>247,660</u>

(a) Include in the Baltimore Hotel Corporation Statement of Net Position is an unamortized premium of \$20,892,000.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Changes in revenue bond obligations for the year ending June 30, 2025, were as follows (expressed in thousands):

	June 30, 2024	New Debt Issues	Debt Retired	June 30, 2025	Due within One Year
<i>Governmental Activities(a)</i>					
Convention Center Hotel	\$ 252,220	\$ -	\$ 4,560	\$ 247,660	\$ 5,040
Transportation	54,818	-	6,570	48,248	8,040
Total Governmental Activities	\$ 307,038	\$ -	\$ 11,130	\$ 295,908	\$ 13,080
<i>Business - Type Activities(b)</i>					
Water	\$ 1,277,995	\$ 3,265	\$ 39,190	\$ 1,242,070	\$ 40,333
Wastewater	1,573,766	16,458	59,477	1,530,747	59,913
Stormwater	112,508	5,599	3,030	115,077	3,123
Parking Facilities	57,905	-	4,725	53,180	6,295
Total Business-Type Activities	\$ 3,022,174	\$ 25,322	\$ 106,422	\$ 2,941,074	\$ 109,664

(a) Included in the Statement of Net Position for Governmental Activities is a remaining unamortized portion of bond change to discount of \$32,968,000.

(b) Included in the Statement of Net Position for Business-Type Activities is a remaining unamortized portion of bond premium of \$184,166,000.

Principal maturities and interest of revenue bonds, shown at gross, are as follows (expressed in thousands):

Fiscal Year	Governmental Activities			
	Hotel Revenue Bonds		Transportation Revenue Bonds	
	Principal	Interest	Principal	Interest
2026	\$ 5,040	\$ 12,257	\$ 8,040	\$ 1,947
2027	5,510	11,993	8,350	1,632
2028	6,010	11,705	8,650	1,332
2029	6,600	11,390	6,565	1,050
2030	7,655	11,034	6,800	819
2031 - 2035	44,420	48,875	9,843	1,233
2036 - 2040	56,690	36,296	-	-
2041 - 2045	72,355	20,242	-	-
2046 - 2050	43,380	2,418	-	-
Totals	\$ 247,660	\$ 166,210	\$ 48,248	\$ 8,013

Fiscal Year	Business-type Activities									
	Water Utility		Wastewater Utility		Stormwater Utility		Parking Facilities		Swap Interest Rate Net(a)	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 40,333	\$38,927	\$ 2,605	\$ 59,913	\$ 42,114	\$ 3,123	\$ 3,016	\$ 5,280	\$ 2,987	\$ 288
2027	41,648	37,986	2,605	59,206	40,851	4,241	2,966	5,420	2,687	260
2028	47,624	36,717	2,605	64,604	39,132	4,294	2,850	5,680	2,374	231
2029	49,066	35,308	2,605	66,443	37,254	3,776	2,735	6,315	2,024	192
2030	50,496	33,766	2,605	67,873	35,248	3,883	2,698	6,830	1,627	149
2031 - 2035	280,112	141,589	12,040	341,829	145,115	17,831	13,902	23,435	2,257	164
2036 - 2040	271,947	93,803	8,314	289,175	97,273	17,361	9,574	220	5	-
2041 - 2045	243,472	50,062	1,593	230,194	58,486	19,724	7,242	-	-	-
2046 - 2050	149,342	17,884	-	155,372	29,951	22,764	4,303	-	-	-
2051 - 2055	51,517	3,692	-	182,355	9,066	8,462	1,525	-	-	-
2056 - 2060	16,513	317	-	13,784	265	7,977	679	-	-	-
2061 - 2065	-	-	-	-	-	1,641	62	-	-	-
Totals	\$ 1,242,070	\$490,052	\$ 34,971	\$ 1,530,747	\$ 534,754	\$ 115,077	\$ 51,551	\$ 53,180	\$ 13,960	\$ 1,285

(a) Interest Rate Swap Net payments represent estimated payments for additional interest resulting from swap agreements to counterparties. The additional payments were computed using rates as of June 30, 2025, assuming current interest rates remain the same for their term. As rates vary, variable rate bond interest payments and net swap payments will vary.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

9. Pledged Revenue

The Water, Wastewater and Stormwater Utility Funds

The Water, Wastewater and Stormwater Utility Funds have pledged future customer revenue to repay \$1,242,070,000, \$1,530,747,000, and \$115,077,000, of revenue bond debt, respectively. Proceeds from these revenue bonds were used to build and improve various aspects of the City's Water, Wastewater and Stormwater Utility systems. The bonds are payable solely from the revenues of the Water and Wastewater Utility Funds and are payable through 2054. Payments for the Stormwater Utility Fund's bonds have been made with General Funds and subsequently reimbursed from Stormwater Utility Fund revenues. Annual principal and interest payments on these revenue bonds are expected to require 45.5% of pledged revenues. Total principal and interest remaining to be paid on the revenue bonds for the Water, Wastewater and Stormwater Utility Funds are \$1,767,094,000, \$2,065,232,000, and \$166,626,000, respectively. Principal and interest paid for the current year and pledged revenue for the Water Utility Fund were \$75,867,000 and \$198,910,000, respectively. Principal and interest paid for the current year and pledged revenue for the Wastewater Utility Fund were \$100,042,000 and \$174,693,000, respectively. Principal and interest paid for the current year and pledged revenues for the Stormwater Utility Fund were \$5,318,000 and \$24,368,000, respectively.

The Parking Facility Fund

The Parking Facility Fund has pledged future revenue from parking fees and fines to repay \$53,180,000 of revenue bond debt. Proceeds from these revenue bonds were used to construct various garages throughout the City. The bonds are payable solely from the pledged revenue and are payable through 2040. Annual principal and interest payments are expected to require 12.0% of pledged revenue. Total principal and interest remaining to be paid on these revenue bonds is \$68,425,000. For the current year, principal and interest payments and current pledged revenues were \$7,804,000 and \$60,971,000, respectively.

Tax Increment Revenue Pledges

The City has pledged a portion of future property tax revenues to repay \$356,836,000 in incremental property taxes bonds issued to finance various development projects. The pledged revenue is limited to the incremental taxes on the projects financed by the bond. Should the incremental taxes fail to generate sufficient revenue to pay the required principal and interest, the City has established special taxing districts to generate additional taxes sufficient to pay principal and interest on the bonds. Total principal and interest remaining to be paid on these bonds is \$579,088,000. For the current year, principal and interest payments and current pledged revenues were \$23,610,000 and \$28,304,000, respectively.

Baltimore Hotel Corporation

The City has pledged a portion of its hotel occupancy tax as security for revenue bonds, the proceeds of which were used to refinance the construction of the City's Convention Center Headquarters Hotel. The City's hotel occupancy tax is one of several pledged revenue sources the City used to issue \$268,755,000 Convention Center Hotel Refunding Bonds. Following the net operating income and the property tax increment for the Hotel, the site-specific occupancy tax is pledged to pay principal and interest payments on the bonds. If these sources are insufficient, a portion of the citywide occupancy tax is also pledged up to 25% of maximum annual debt service. The Hotel opened August 22, 2008. Total principal and interest remaining to be paid on these bonds is \$413,870,000. For the current year, principal and interest payments were \$17,057,000.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

10. Prior-Year Defeasance of Debt

Primary Government

In prior years, the City defeased certain revenue bonds and other obligations by placing the proceeds of new debt issues in an irrevocable trust to provide for all future debt service payments on the old debt. Accordingly, the trust account assets and the liability for the defeased debt are not included in the City’s financial statements. As of June 30, 2025, \$6,835,000 of debt outstanding was considered defeased.

11. Interest Rate Swaps

Objectives of the swaps. The City has entered into swaps for three reasons: first, the majority of its swaps have been used to create synthetic fixed rate financing (by issuing floating-rate bonds and swapping them to fixed) as a way to provide lower-cost fixed rate financing to meet the City’s capital needs. Second, the City has used swaps from fixed to floating to help the City manage its balance sheet for an appropriate mix of fixed and floating rate exposure. And, third, the City has used basis swaps to amend the floating rate on certain of its existing synthetic fixed rate swaps in order to provide a better hedge on the underlying floating rate bonds.

Terms, fair value and credit risk. The terms, fair values and credit rating of the outstanding swaps as of June 30, 2025, were as follows. The notional amounts of the swaps closely matches the principal amount of the associated debt. The City’s swap agreements contain scheduled reductions to outstanding notional amounts that are designed to track the scheduled or anticipated reductions in the associated “bonds payable” category.

Hedging Derivative Instruments

As of June 30, 2025, the City had deferred liabilities for various hedging derivative instruments with the total fair values of these instruments in the amounts \$(102,514) for business-type activities. The total fair value of these hedging derivative instruments do not include a deferred liability in the amount of \$4,272,177 as of June 30, 2025, that resulted from their reassociation with the 2008 Bonds. The notional amounts for these hedging derivative instruments at June 30, 2025, was \$48,000,000, for business-type activities. During fiscal year 2025, the fair values of these instruments decreased by \$1,332,874. All hedges were cash flow hedges.

The following schedule provides a detailed analysis of hedging derivative instruments held as of June 30, 2025:

MAYOR AND CITY COUNCIL OF BALTIMORE							
SWAP PROFILE as of June 30, 2025							
Outstanding Bonds	Effective Date	Termination Date	Interest Rate Paid by City	Interest Rate Received	Notional Amount	Fair Value	Counterparty Credit Rating
Hedging Derivative Instruments - Business-type Activities							
Parking Revenue Bonds Series							
<i>Floating to Fixed Swaps</i>							
2008 Bonds	6/19/2002	7/1/2032	6.098%	1M LIBOR	\$ 47,100,000	\$ (103,142)	A+/A2
2008 Bonds	6/19/2002	7/1/2025	5.915%	1M LIBOR	900,000	628	A+/A2
Total Parking Facilities Fund					48,000,000	(102,514)	
Total Business-type Activities					<u>\$ 48,000,000</u>	<u>\$ (102,514)</u>	

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Credit risk — As of June 30, 2025, the City is not exposed to credit risk on any of the outstanding swaps because the swaps have negative fair value. All fair values were calculated using the mark-to-market or par value method. However, should interest rates change and the fair values of the swaps become positive, the City would be exposed to credit risk in the amount of the derivatives' fair value. The swap agreements contain varying collateral agreements with counterparties. In general, these agreements require full collateralization of the fair value of the swap should the counterparty's credit rating fall below Baa as issued by Moody's or BBB as issued by Standard and Poor's. Collateral on all swaps may be in the form of cash or U.S. government securities held by the City. The City's two swaps are held with a counterparty rated A2/A-/A by Moody's, S&P, and Fitch, respectively.

Basis risk — The City's variable rate bonds consisted of only remarketed variable rate demand bonds (VRDBs). The City has adhered to the ISDA 2020 IBOR Fallbacks Protocol. For those swaps associated with the VRDBs, the City receives a floating rate based on the Secured Overnight Financing Rate (SOFR) after LIBOR ceased to be representative after June 30, 2025. The City will receive the Fallback for ICE LIBOR USD 1-Month, the ("Fallback Rate"). Because these swaps are SOFR-based, there is an additional degree of basis risk. The City receives the Fallback Rate rate, which approximates the City's taxable variable rate bond payments. As of June 30, 2025, the Fallback Rate for the prior 52-weeks ranged from 4.41% to 5.47%, whereas the City's taxable market ranged from 4.25% to 6.00%.

Interest rate risk - For those swaps for which the City pays a floating rate and receives fixed rate payments, the City is exposed to interest rate risk. As floating rates increase, the City's expected savings could decrease. The City would, however, benefit from offsetting increases in its earnings on short-term investments, whose return would be expected to go up in a higher interest rate environment.

Investment Derivative Instruments

The fair value balance and notional amounts of derivative instruments outstanding are classified by type, and the changes in fair value of such derivative instruments for the year ended June 30, 2025, are as follows:

	Investment Derivative Instruments				
	Changes in Fair Value			Fair Value at June 30, 2025	
	Classification	Amount	Classification	Amount	Notional
Business-Type Activities					
Water Utility Fund					
	Investment				
Floating to Floating	Revenue	\$ (906,300)	Debt	\$ (4,410,048)	\$ (71,455,000)

Credit Risk – As of June 30, 2025, the City is not exposed to the credit risk of its counterparties on its investment derivative positions because they have negative fair value. However, if interest rates change and the fair values become positive, the City would have exposure to credit risk. The swap counterparty rating for the Water Utility Fund was rated Aa2/AA- by Moody's and S&P. The change in the fair value of investment derivative instruments of \$906,300 is netted and reported within the investment revenue classification.

Interest rate risk - For those swaps for which the City pays a floating rate, the City is exposed to interest rate risk. As floating rates increase, the City's expected savings could decrease. The City would, however, benefit from offsetting increases in its earnings on short-term investments, whose return would be expected to go up in a higher interest rate environment.

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Notes to Basic Financial Statements
(Continued)

Fiduciary Fund Types

Forward Currency Contracts

The City's Retirement Systems entered into forward currency contracts to manage exposure to fluctuations in foreign currency exchange rates on portfolio holdings. They also entered into forward exchange contracts to settle future obligations. A forward exchange contract is a commitment to purchase (payable) or sell (receivable) a foreign currency at a future date at a negotiated forward rate. Risk associated with such contracts includes movement in the value of a foreign currency relative to the U.S. dollar. Unrealized gains or losses on forward currency contracts are the difference between the contract and the closing market value of such contract and is included in the statement of changes in fiduciary net position as net appreciation/depreciation in the fair value of investments.

The table below summarizes the market value of foreign currency contracts as of June 30, 2025.

Currency	Forward Foreign Contracts Cost Currency Receivable (a)	Forward Foreign Contracts Cost Payable (b)	Forward Foreign Contracts Fair Value Receivable (c)	Forward Foreign Contracts Fair Value Payable (d)	Unrealized Net Gain/(Loss) (c-a) + (b-d)
Australian Dollar	\$ 2,480	\$ 2,480	\$ 2,480	\$ 2,496	\$ (16)
Canadian Dollar	2,435	2,435	2,435	2,453	(18)
Euro Currency Unit.....	11,325,764	11,416,826	11,325,764	11,607,262	(190,436)
Hong Kong Dollar	877,532	877,532	877,532	877,644	(112)
Japanese Yen	1,882,437	1,882,437	1,882,042	1,882,620	(578)
New Taiwan Dollar.....	6,095	6,095	6,095	6,083	12
Pound Sterling	166,836	166,836	166,836	166,728	108
Singapore Dollar	62,375	62,375	62,424	62,375	49
Swedish Krona	57,291	57,291	56,966	57,291	(325)
Swiss Franc	133,208	133,208	133,208	133,397	(189)
U.S. Dollar	1,782,984	1,819,672	1,782,984	1,782,984	36,688
Total	\$ 16,299,437	\$ 16,427,187	\$ 16,298,766	\$ 16,581,333	\$ (154,817)

12. Pension Plans

All City employees, other than the professional employees of the Enoch Pratt Free Library and the Baltimore City Public School System (BCPSS), who are members of the Maryland State Retirement and Pension Systems to which the City and the BCPSS make no contributions, are covered under one of the following Public Employees Retirement Systems (PERS) or the Maryland State Retirement and Pension System.

The City contributes to two single-employer defined benefit pension plans, the Fire and Police Employees' Retirement System (F&P Plan), established July 1, 1962 and the Elected Officials' Retirement System (EOS Plan), established December 5, 1983. The City also contributes to two cost-sharing multiple employers defined benefit plan, the Employees' Retirement System (ERS Plan), established January 1, 1926 and the Maryland State Retirement and Pension System (the State System). The F&P Plan, the EOS Plan, and the ERS Plan (the City Plans) are each managed by a Board of Trustees in accordance with Article 22 of the Baltimore City Code. Plan benefits provisions may be amended only by the City Council. The City Plans are considered part of the City's reporting entity and their financial statements are included in the City's basic financial statements as pension trust funds. The City Plans and the State System issue separate financial statements which may be obtained from the following websites:

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

For Employees' Retirement System and Elected Officials' Retirement System: www.bcers.org
 For Fire and Police Employees' Retirement System: www.bcfpers.org
 For the Maryland State Retirement and Pension System: www.sra.state.md.us

The financial statements for the City Plans and the State System are prepared using the accrual basis of accounting. Employer and member contributions are recognized in the period that the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with terms of the Plan.

A. PLAN DESCRIPTIONS-SINGLE EMPLOYER PLANS

Fire & Police Employees' Retirement System

The F&P Plan covers all uniformed personnel of the Baltimore City Fire and Police Departments. The F&P Plan is included in the City's financial report as a pension trust fund.

As of June 30, 2024, the measurement date, the F&P membership consisted of:

Retirees and beneficiaries currently receiving benefits	6,506
Active plan members	3,353
Total	<u>9,859</u>

The F&P Plan provides normal service retirement benefits, as well as death and disability benefits. Membership in the F&P Plan is mandatory upon employment. The F&P Retirement System does not have a vested benefit plan; however, members have vested rights to their contributions and interest.

F&P members were required to contribute 10% of their regular compensation through payroll deduction. The employer contributions are determined through an actuarial valuation. According to plan provisions, contribution requirements of the plan members and the City are established and may be amended by the Mayor and City Council. The valuation method is stipulated in the plan provisions. An expense load of 1.5% is included in the annual employer contribution requirement to cover administrative costs.

Members are eligible for a normal service retirement if they acquire 25 or more service credit years with at least 15 years of services credit as an F&P contributing member regardless of age, or if the member is age 55 and acquires 15 or more years of service credit as an F&P contributing member. Normal service retirement benefits are calculated at 2.5% of the average final compensation for the first 20 years plus 2% of the average final compensation for each year over 20 years of service. Members are eligible for early service retirement which is a reduced retirement benefit. To be eligible for early retirement, members must acquire 20 years of service credit with at least 10 years of service credit as an F&P contributing member regardless of age or attain age 50 with at least 10 years of service credit as an F&P contributing member.

Members are also eligible for a deferred retirement option program, DROP and DROP 2. Members with more than 20 years of service on or before December 31, 2009, can elect to participate in DROP at any time. A member's DROP participation period can be for one to three years. If a member retires during the DROP participation period, the benefit shall equal:

1. The retirement benefit that would have been paid had the member retired at the time he/she began his/her DROP participation, plus
2. A lump sum equal to the member's DROP account. This equals the accumulation of the annuity payments the member would have received had the member retired, plus the member contributions paid during the members DROP participation period, plus interest at 8.25%.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Members with more than 20 years of service on or after January 1, 2010 can elect to participate in DROP 2. On July 1, 2010, this requirement was changed to members with more than 25 years of service for non-grandfathered members. A member's DROP 2 participation period can be for one to three years. If a member retires during the DROP participation period, the benefit shall equal:

1. The retirement benefit that would have been paid had the member retired at the time the member began his/her DROP 2 participation, plus
2. A lump sum equal to the member's DROP 2 account. This equals the accumulation of the annuity payments the member would have received had the member retired, plus the member contributions paid during the members DROP 2 participation period, plus interest at 5.50% for grandfathered members and 3.0% for non-grandfathered participants.

Post-retirement benefit increases are provided to retirees and beneficiaries based on age, type of retirement and having received benefits for two or more years as of each June 30 eligibility determination date.

Elected Officials' Retirement System

The EOS Plan covers the Mayor, the Comptroller, and the President and all members of the City Council. The EOS Plan is included in the City's financial report as a pension trust fund.

As of June 30, 2024, the measurement date, the EOS Plan membership consisted of:

Retirees and beneficiaries currently receiving benefits	29
Active plan members	17
Total	46

The EOS Plan provides retirement benefits as well as death and disability benefits and the reduction of benefits is precluded by the City Code. Membership in the EOS Plan is mandatory upon taking the oath of office, unless the elected official is already a member of the Employees' Retirement System of the City of Baltimore.

EOS plan members were required to contribute 5% of their regular contribution through payroll deduction. The City's annual employer contribution is determined through an actuarial valuation. Baltimore City Code grants the authority to establish and amend the contributions of the active plan members to the Mayor and City Council of Baltimore. Administrative costs of the EOS Plan are paid from investment earnings.

Members are eligible to retire after the earlier of acquiring at least 16 years of service credit or attaining age 50 with at least 12 years of service credit. A member shall be entitled to receive a maximum service retirement allowance which shall consist of:

1. An annuity which shall be the actuarial equivalent of accumulated contributions at the time of retirement,
2. A pension, in addition to the annuity, which together shall be equal to 2.5% of the current annual earnable compensation applicable to the office multiplied by the number of years of membership credit.

Post-retirement benefit increases are indexed to future increases in the compensation for the position held by the elected official prior to retirement.

B. PLAN DESCRIPTIONS-MULTIPLE EMPLOYER PLANS

Employees Retirement System

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

ERS is a cost sharing multiple plan that covers City employees and the Baltimore City Public School System employees with the exception of those required to join the Maryland State Retirement System, or the two other Baltimore City retirement systems, the Fire and Police Employees' Retirement System and the Elected Officials' Retirement System. The ERS Plan is included in the City's financial report as a pension trust fund.

As of June 30, 2024, the measurement date, the ERS Plan membership consisted of:

Active plan members	7,704
Retirees and beneficiaries currently receiving benefits	9,157
Inactive plan members eligible to but not yet receiving benefits	1,128
Total	17,989

The ERS Plan provides service retirement benefits as well as death and disability benefits. Only the Mayor and City Council may amend the ERS Plan Provisions. The reduction of benefits is precluded by the City Code.

The ERS Plan is divided into three Classes: A, C and D for amendment of membership and benefit changes of the ERS Plan Provisions.

Class "A" has 2 active members. The "A" contributory class consists of all members hired prior to July 1, 1979 who did not elect to transfer to Class C, the non-contributory class. Membership was mandatory on the member's second anniversary of employment. However, the member could voluntarily enroll within the first two years of employment.

Class "C" is composed of 4,000 active members of the ERS membership and consists of all employees hired on or after July 1, 1979, who automatically become members on the first anniversary of employment, and all members hired prior to July 1, 1979, who elected to transfer from the Class "A" contributory class.

Effective July 1, 2013, Ordinance 13-144 was enacted by the Mayor and City Council introducing contributions for active ERS Plan non-contributory members and eliminating the post retirement variable benefit increase. The Ordinance provides that effective July 1, 2013, members will contribute 1% of pay, to continue each year at 1% increments provided that 2% compensation is received for each year of contribution until employee contribution reach 5% of compensation.

The ERS defined benefit class "C" was closed to new members on June 30, 2014 to establish the City of Baltimore's Retirement Saving Plan (RSP). The RSP consist of a 401a contributory non-hybrid and a hybrid contributory defined benefit "D" Plan. The RSP is not a separate plan, but is a separate class of the existing ERS plan, if the employee chooses to belong to the hybrid defined benefit "D" plan. The waiting period of entry for the contributory non-hybrid plan is 180 days. The hybrid contributory defined benefit plan waiting period is one year. Employees hired as of July 1, 2014 have 150 days of employment to select between the two plans. Employees who do not select a plan after 150 days of employment will automatically default into the hybrid contributory defined benefit "D" plan. Class "D" has 3,702 members. The mandatory contribution to each of the plan's is 5%. Members have an option in both plans to contribute to the City of Baltimore's 457 Deferred Compensation plan and will receive a 50% match on the first two percent of their contributions.

The contributions required by the ERS Plan provisions for each membership class are as follows:

Membership classes	Percentage of compensation
A	4.0%
C	5.0%
D	5.0%

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Members of Classes A and B are eligible to retire at age 60 with 5 years of service or 30 years of membership service, regardless of age. Members of Classes C and D are eligible to retire at age 65 with 5 years of service or 30 years of service, regardless of age. Early retirement is allowed at age 55 with 5 years of service payable at age 65 or reduced for payment before age 65. Benefits for service retirement are paid as follows:

Classes A and B – The sum of:

1. An annuity of the actuarial equivalent of a members accumulated contributions; and,
2. A pension, which together with the annuity shall equal 1.935% (Class A) or 1.785% (Class B) of average final compensation times years of service.

Class C:

A pension of (1) 1.6% of average final compensation times years of service up to 30 years, plus (2) .25% of average final compensation in excess of covered compensation, times years of service up to 30 years, plus (3) 1.85% of average final compensation, times years of service in excess of 30 years.

Class D:

A pension of 1.00% of average final compensation, times years of service. If the member retires at or after age 62 with at least 20 years of service the member receives an enhanced benefit of 1.10% of average final compensation times years of service.

Maryland State Retirement and Pension System

Certain City employees are covered by the Maryland State Retirement and Pension System, primarily employees of the Sheriff's Office. The State system is comprised of the Teachers' Retirement and Pension Systems, Employees' Retirement and Pension System (ERPS), and Law Enforcement Officers' Pension System (LEOPS). The City employees currently participate in the Employees' Retirement and Pension System, and the Law Enforcement Officers' Pension System, with the majority participating in the LEOPS Plan. The State System was established by the State Personnel and Pension Article of the Annotated Code of Maryland to provide retirement allowances and other benefits to State employees, teachers, police, judges, legislators, and employees of participating governmental units. The State Plans are administered by the State Retirement Agency. Responsibility for the System's administration and operation is vested in a 15-member Board of Trustees.

Membership in the LEOPS is a condition of employment of the Baltimore City Sheriff's Department. LEOPS consists of two separate components a retirement plan (closed to new members January 1, 2005) and a pension plan. Members contribute either 5%, 6% or 7% of annual earnable compensation, depending on whether the member elected to receive limited or unlimited COLA's or whether the member is subject to pension or retirement plan provisions. The City's total required contributions during the year ended June 30, 2025 was \$2,596,000.

LEOPS members are eligible for full service retirement allowances upon attaining age 50 or upon accumulating 25 years of eligibility service. For members subject to retirement plan provisions, full service retirement allowances equal 2.3% of average final compensation (AFC) for the first 30 years of creditable service, plus 1.0% of AFC for each additional year. For members subject to the pension system provisions who became members of LEOPS on or before June 30, 2011, full service pension allowances equal 2.0% of AFC for the three highest consecutive years as an employee. For members subject to pension system provisions on or after July 1, 2011, full service pension allowances equal 2.0% of AFC for the five highest consecutive years as an employee. LEOPS members are not eligible for early service retirement allowances, but are eligible for disability and death benefits if certain conditions are met.

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Notes to Basic Financial Statements
(Continued)

LEOPS members are eligible to participate in a Deferred Retirement Option Program (DROP). To participate, the LEOPS members must have at least 25 years of creditable service, but less than 30 years. Depending on the entry date of the member into DROP, the retirement allowance is placed into an account earning either 6% or 4% interest.

As of June 30, 2025, the City reported a liability of \$37,177,000, for its proportionate share of the net pension liability of the State System. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate of the net pension liability was based on actual employer contributions billed to participating government units for the year ending June 30, 2024. The contributions were increased to adjust for differences between actuarial determined contributions and actual contributions by the State of Maryland. As of June 30, 2025, the City's proportionate share was .1310%.

C. NET PENSION LIABILITY (ASSET)

The measurement date for the City Plans and the State System is June 30, 2024. Measurements are based on the fair value of assets as of June 30, 2024. The following schedules are the net pension liability (NPL) or the net pension asset (NPA) and the sensitivity of the NPL or NPA to the discount rate. Contributions made after the measurement date of the net pension liability but before the end of the reporting period will reduce the net pension liability in the subsequent fiscal year, rather than the current fiscal year. The General Fund contributions have been used in the current and prior years to liquidate pension liabilities.

The component of the net pension liability (asset) of the City Plans is as follows:

	Fire and Police Employees' Retirement System	Elected Officials' Retirement System	Employees Retirement System
Total pension liability	\$ 4,512,071	\$ 19,272	\$ 2,228,312
Less: plan fiduciary net position	3,241,524	28,153	1,704,612
Net pension liability (asset)	\$ 1,270,547	\$ (8,881)	\$ 523,700
Plan fiduciary net position as a percentage of total pension liability (asset)	71.8 %	146.1 %	76.5 %

The actuarial assumptions and the current year contributions for the City Plans are:

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

(Expressed in Thousands)

	Fire and Police Employees' Retirement System	Elected Officials' Retirement System	Employees' Retirement System
Contributions required	\$ 155,861	\$ -	\$ 89,288
% of Contribution made	100.0 %	- %	100.0 %
Covered payroll	319,730	1,622	507,686
Actuarial assumptions:			
Investment rate of return:			
Pre-retirement	7.0 %	6.8 %	7.0 %
Post retirement	7.0 %	6.8 %	7.0 %
Projected salary increases	2.8 %	2.5 %	2.6 %
Includes inflation rate at	2.8 %	2.5 %	2.6 %
Cost-of-living adjustment	2.8 %	2.5 %	1.5 - 2.0%
Mortality	RP-2014 Blue Collar Mortality Table using the RPEC_2014 Model	RP 2000 Health Mortality with projections using 50% of Scale AA projected 15 years with a 2 year set forward for males and females	RP 2000 Health Mortality with projections using 50% of Scale AA projected 15 years with a 2 year set forward for males and females
Last Experience Study Covered	July 1, 2018 - June 30, 2022	July 1, 2018 - June 30, 2022	July 1, 2018 - June 30, 2022

The actuarial assumptions and the current year contributions for the State System are:

(Expressed in Thousands)

	Maryland State Retirement and Pension System
Contributions made	\$ 2,596
Actuarial assumptions:	
Investment rate of return:	6.8 %
Projected salary increases	3.00% to 22.50%, including inflation
Inflation rate	2.50% general, 3.00% wage
Mortality	Public Sector 2010 Mortality Tables with generational mortality projections using scale MP-2018, calibrated to MSRPS experience
Last Experience Study Covered	2021-2023

D. EXPECTED RETURNS, DISCOUNT RATE AND DEFERRED INFLOWS/OUTFLOWS

The long-term expected rate of return on pension plan investments for the City Plans and the State System was determined using a building block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate or return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rate of return for each major asset class included in the City Plans' target asset allocation are summarized in the following table:

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Long-Term Expected Real Rate of Return/Target Allocation

Asset Class	Fire and Police Employees' Retirement System	Elected Officials' Retirement System	Employees' Retirement System
U.S. equities	5.43%/23.5%	7.20%/34%	6.9%/22%
International equities	6.91%/23.5%	7.70%/21%	7.5%/15%
Private equities	10.26%/11.0%		11.1%/15%
Fixed income	3.31%/12.0%	4.80%/22%	4.8%/18%
Real estate	7.03%/11.0%	6.00%/10%	6.5%/15%
Hedge funds	4.29%/5.0%		
Energy MLP	7.83%/5.0%		
Private energy	7.05%/7.0%		
Cash	0.95%/2.0%		
Defensive Equities		6.60%/13	6.3%/7%
Risk Premia			6.6%/4%

The F&P Plan - The projection of the cash flows used to determine the discount rate assumed that plan member contributions and employer contributions will continue to be made at the rates specified in the City Code and the written contribution policy. Based on these assumptions, the Fire and Police Plan retirement contribution was projected to be available to make all projected future benefit payments for current members until the last payment for the current covered population is made as of the June 30, 2024 measurement date. The discount rate used to determine the total pension liability as of June 30, 2024 is 6.90%.

The EOS Plan - The projection of the cash flows used to determine discount rate assumed that plan member contributions will continue to be made at the rates specified in the City Code. Employer contributions were assumed to be made in accordance with the contributions policy in effect for July 1, 2016 actuarial valuation. As of June 30, 2024, the plan is fully funded and the amortization of the surplus is greater than the normal costs resulting in a required contribution amount of zero. The discount rate as of June 30, 2024, 6.75%, is the assumed long-term expected rate of return on EOS investments.

The ERS Plan - The projection of the cash flows used to determine discount rate assumed that plan member contributions will continue to be made at the rates specified in the City Code. Expected member contributions for FYE 2018 were 5% of pay remaining at 5% of pay for FYE 2020 will continue to remain annually at 5% of compensation thereafter. Employer contributions were assumed to be made in accordance with the contribution policy in effect for the July 1, 2016 actuarial valuation. Based on these assumptions, the ERS Plan's fiduciary net position was projected to be available to make all projected future benefit payments for current members until the last payment for the current covered population is made as of the June 30, 2024 measurement date. The discount rate as of June 30, 2024 is 7.00% for active and terminated vested participants and 7.00% for in-pay participants. The assumed long-term expected rate of return on ERS investments is 6.50%.

The major asset classes included in the State System's long term expected real rate of return and target asset allocation are summarized in the following table:

Long-Term Expected Real Rate of Return/Target Allocation

Asset Class	Maryland State Retirement and Pension System
Public equity	6.0%/34%
Private equities	8.5%/16%
Rate sensitive	2.4%/20%
Credit opportunity	5.4%/9%
Real assets	5.5%/15%
Absolute return	3.9%/6.0%

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The State System -The projection of cash flows used to determine discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. The discount rate as of June 30, 2024, 6.80%, is the expected long-term rate of return on State System investments.

The sensitivity of the net pension liability (asset) presents the net pension liability (asset) of the City Plans and the State System calculated using the current discount rates as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

Sensitivity of the pension liability (asset) to changes in the discount rate:

(Expressed in Thousands)

Fire and Police Employees' Retirement System	1% Decrease 5.90%	Current Discount Rate 6.90%	1% Increase 7.90%
Net pension liability	\$ 1,793,331	\$ 1,270,547	\$ 834,400
Plan fiduciary net position as a percentage of total pension liability	64.4 %	71.8 %	79.5 %

(Expressed in Thousands)

Elected Officials' Retirement System	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Net pension (asset)	\$ (6,950)	\$ (8,881)	\$ (10,518)
Plan fiduciary net position as a percentage of total pension (asset)	132.8 %	146.1 %	159.5 %

(Expressed in Thousands)

Employees' Retirement System (City of Baltimore Portion)	1% Decrease 6.00% Active Part. 5.50% Retired Part.	Current Discount Rate 7.00% Active Part. 6.50% Retired Part.	1% Increase 8.00% Active Part. 7.50% Retired Part.
Net pension liability	\$ 765,275	\$ 523,700	\$ 318,512
Plan fiduciary net position as a percentage of total pension liability	69.0 %	76.5 %	84.3 %

(Expressed in Thousands)

Maryland State Retirement and Pension System	1% Decrease 5.80%	Current Discount Rate 6.80%	1% Increase 7.80%
LEOPS	\$ 44,054	\$ 30,312	\$ 10,857
ERPS	9,977	6,865	4,271

(Expressed in Thousands)

Total City Plans and State (exclude Baltimore City Public School Portion)	1% Decrease	Current Discount Rate	1% Increase
Net pension liability	\$ 2,621,637	\$ 1,831,424	\$ 1,168,040

(Expressed in Thousands)

Employees' Retirement System (Baltimore City Public Schools Portion)	1% Decrease 6.00% Active Part. 5.50% Retired Part.	Current Discount Rate 7.00% Active Part. 6.50% Retired Part.	1% Increase 8.00% Active Part. 7.50% Retired Part.
Net pension liability	\$ 182,653	\$ 124,995	\$ 76,021
Plan fiduciary net position as a percentage of total pension liability	69.0 %	76.5 %	84.3 %

Total net pension liability does not include Elected Officials' Retirement System net pension asset of \$8.881M.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Deferred Inflows and Deferred Outflows- The reported deferred outflows/inflows of resources associated with the City Plans and the State System is as follows:

(Expressed in Thousands)

Fire and Police Employees' Retirement System	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 164,472	\$ -
Differences between actual and expected experience	22,631	3,306
Assumption change	13,684	-
Differences between actual and projected earnings	14,664	-
Total	<u>\$ 215,451</u>	<u>\$ 3,306</u>

(Expressed in Thousands)

Elected Officials' Retirement System	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 597	\$ 72
Assumption change	-	1
Differences between actual and projected earnings	294	-
Total	<u>\$ 891</u>	<u>\$ 73</u>

(Expressed in Thousands)

Maryland State Retirement and Pension System	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 2,596	\$ -
Differences between actual and expected experience	5	4
Assumption change	652	-
Differences between actual and projected earnings	9	9
Total	<u>\$ 3,262</u>	<u>\$ 13</u>

(Expressed in Thousands)

Employees' Retirement System (City of Baltimore Portion)	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 85,024	\$ -
Differences between actual and expected experience	52,536	4,911
Assumption change	3,251	-
Differences between actual and projected earnings	24,031	-
Total	<u>\$ 164,842</u>	<u>\$ 4,911</u>

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

(Expressed in Thousands)

Total City Plans and State (exclude Baltimore City Public School Portion)	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 252,092	\$ -
Differences between actual and expected experience	75,769	8,293
Assumption change	17,587	1
Differences between actual and projected earnings	38,998	9
Total	<u>\$ 384,446</u>	<u>\$ 8,303</u>

(Expressed in Thousands)

Employees' Retirement System (Baltimore City Public Schools Portion)	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 21,277	\$ -
Differences between actual and expected experience	12,539	1,172
Assumption change	776	-
Differences between actual and projected earnings	5,735	-
Total	<u>\$ 40,327</u>	<u>\$ 1,172</u>

A summary of the net deferred outflows/(inflows) of resources to be recognized in pension expense in future years for the City Plans and the State System is presented below:

(Expressed in Thousands)

Pension expense amounts for years ended June 30:	Fire and Police Employees' Retirement System	Elected Officials' Retirement System	Employees' Retirement System (City of Baltimore Portion)	Employees' Retirement System (Baltimore City Public Schools Portion)
2026	\$ (6,607)	\$ 79	\$ 1,382	\$ 330
2027	88,221	959	59,849	14,284
2028	(19,108)	(92)	14,658	3,498
2029	(14,833)	(128)	(982)	(234)
Total	<u>\$ 47,673</u>	<u>\$ 818</u>	<u>\$ 74,907</u>	<u>\$ 17,878</u>

(Expressed in Thousands)

Pension expense amounts for years ended June 30:	Maryland State Retirement and Pension System
2026	\$ 702
2027	(34)
2028	(10)
2029	(3)
2030	(2)
Total	<u>\$ 653</u>

In addition to the amounts disclosed above \$2,596,000 in deferred outflows of resources related to contribution subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2025.

E. PENSION EXPENSE AND CHANGES IN NET PENSION LIABILITY (ASSET)

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Pension expense (income) includes charges in the net pension liability (asset), projected earnings on pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The components of pension expense for the City Plans are as follow:

(Expressed in Thousands)

	Fire and Police Employees' Retirement System	Elected Officials' Retirement System	Employees' Retirement System (City of Baltimore Portion)	Total City Plans (City of Baltimore Portion)	Employees' Retirement System (Baltimore City Public Schools Portion)
Pension expense (income)	\$ 181,373	\$ 117	\$ 54,541	\$ 236,031	\$ 13,018

The schedule of the changes in net pension liability (asset) and related ratios for the City Plans for the year ended June 30, 2025 is as follows:

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

(Expressed in Thousands)

	Fire and Police Employees' Retirement System	Elected Officials' Retirement System
Total pension liability		
Interest (included interest on service cost)	\$ 299,909	\$ 1,273
Service cost	71,477	323
Changes of benefits terms	-	-
Changes in assumptions	406	-
Differences between expected and actual experience	15,653	(90)
Benefit payments, including refunds of member contribution	(295,871)	(1,523)
Net change in total pension liability	91,574	(17)
Total pension liability - beginning	4,420,497	19,288
Total pension liability - ending	<u>\$ 4,512,071</u>	<u>\$ 19,271</u>
Plan fiduciary net position:		
Net investment income	\$ 282,340	\$ 2,344
Contributions - employer	155,861	-
Contributions - member	30,383	90
Benefit payments, including refunds of member contribution	(295,871)	(1,523)
Administrative expense	(6,047)	(37)
Net change in plan fiduciary net position	166,666	874
Plan fiduciary net position - beginning	3,074,848	27,279
Plan fiduciary net position - ending	3,241,524	28,152
Net pension liability (asset) - ending	<u>\$ 1,270,547</u>	<u>\$ (8,881)</u>
Plan fiduciary net position as a percentage of the total pension liability	71.8 %	146.1 %
Covered payroll	\$ 319,730	\$ 1,622
Net pension liability (asset) as a percentage of covered employee payroll	<u>397.4 %</u>	<u>(547.5)%</u>

F. ALLOCATION OF PLANS

ERS balances have been allocated between the government activities, business-type activities (Enterprise funds), and discretely presented component units as follows:

(Expressed in Thousands)

<i>Employee Retirement System</i>	Enterprise Funds					Component Unit	
	Employees' Retirement System	Governmental Activities	Water	Wastewater	Stormwater	Non-major Proprietary Fund	Baltimore City Public Schools
Net pension liability (asset), end of year	\$ 648,694	\$ 435,315	\$ 39,954	\$ 38,049	\$ 7,624	\$ 2,758	\$ 124,994

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The total of all retirement plan balances for City (City Plans and State Plans) are shown below:

(Expressed in Thousands)

<i>City Plans and State of Maryland</i>	Fire and Police Employees' Retirement System	Elected Officials' Retirement System	Employees' Retirement System (City of Baltimore Portion)	Maryland State Retirement System (LEOP/ERPS)	Primary Government Total
Net pension liability (asset), end of year	\$ 1,270,547	\$ (8,881)	\$ 523,700	\$ 37,177	\$ 1,822,543

G. THE MARYLAND STATE RETIREMENT AND PENSION SYSTEMS – BCPSS

The BCPSS employees, who are not covered under the City’s ERS, are members of the Maryland State Retirement and Pension System.

Under Maryland law, the Baltimore City Public School System (BCPSS) is not required to make any contributions to the State Systems. City Schools and covered members are required by State statute to contribute to the System. Members of the Teachers’ Pension System are required to contribute 7% annually. Members of the Teachers’ Retirement System are required to contribute 5-7% annually, depending on the retirement option selected. The contribution requirements of the System members, as well as the State and participating governmental employers are established and may be amended by City Schools of Trustees for the System. Contributions are deducted from participant’s salary and wage payments and are remitted to the State on a regular, periodic basis.

The State of Maryland pays, on behalf of the BCPSS, the employer’s share of retirement and pension costs to the State Systems for teachers and related positions. During the fiscal year ended June 30, 2025, the State paid \$10.8 million in such costs. This amount has been recorded by the BCPSS as both revenue and expenditure in the General Fund in the accompanying Statement of Activities. The Special Funding arrangement between BCPSS and the State is disclosed in the BCPSS’s financial statements.

The State also makes contributions on behalf of the Enoch Pratt Free Library employees. The State’s contribution for the fiscal year ended June 30, 2025, was \$2,598,000. This amount has also been recognized as both revenue and expenditure in the accompanying Statement of Activities.

H. DEFERRED COMPENSATION

The City offers its employees a deferred compensation plan in accordance with the Internal Revenue Code (IRC) Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees or other beneficiaries until termination, retirement, death, or unforeseeable emergency.

The City has no administrative involvement and does not perform the investing function. The City has no fiduciary accountability for the plan and, accordingly, the plan assets and related liabilities to plan participants are not included in the basic financial statements.

13. Other Postemployment Benefits

A. PLAN DESCRIPTION

The City of Baltimore provides other postemployment benefits (OPEB) to all qualified City and BCPSS employees. The Plan is a contributory cost sharing multiple employer defined benefit plan. The benefit and contribution provisions of the Plan are established and may be amended by the City. The Plan provides postemployment healthcare and prescription drug benefits to retirees and their beneficiaries. Retirees may choose from two health plan options and four levels of coverage.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The following schedule outlines the eligibility requirements to participants in the Plan by employee group:

Post Retirement Medical Benefit Eligibility Requirement(a)	
Employee Group	Requirement
Maryland State Retirement and Pension Systems	If hired before January 1, 1980: Age 60 or 30 years of service If hired on or after January 1, 1980: Based on age at retirement and years of service
Fire and Police Employees' Retirement System	If hired before July 1, 2003: Age 50 with at least 10 years of service or 20 years of service If hired after July 1, 2003: Age 55 with at least 15 years of service or 25 years of service
Employees' Retirement System & Elected Officials' Retirement System	If hired before July 1, 1979: Age 60 with at least 5 years of service or any age with 30 years of service If hired after July 1, 1979: Age 55 with at least 5 years of service or any age with 30 years of service

(a) All employees are eligible for disability benefits depending on years of service and reasons for disability.

In order to effectively manage the Plan, the City established an OPEB Trust Fund. All retiree and City contributions are deposited into the Trust Fund and all retiree related health and life insurance benefits are paid from the Trust Fund. The City also contracted with the Board of Trustees of the Employees' Retirement System to act as investment manager for the Trust Fund. BNY Mellon Bank Asset Saving is the Trust Fund's asset custodian. The Plan does not issue standalone financial statements; however, the OPEB Trust Fund is included in the City's financial statement as a fiduciary fund.

The number of participants in the Plan as of July 1, 2024, per actuary report was as follows:

	Number of Participants		
	City	Baltimore City Public School	Total
Active employees	17,701	4,655	22,356
Inactive employees or beneficiaries currently receiving benefits	10,254	2,696	12,950
Inactive employees entitled to but not yet receiving benefits	893	235	1,128
Totals	28,848	7,586	36,434

B. SIGNIFICANT ACCOUNTING POLICIES OF THE OPEB TRUST FUND

Basis of Accounting - The financial statements for the OPEB Trust Fund are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Method Used to Value Investments - Plan investments are reported at fair value. Securities traded on national and international exchanges are valued at the last reported sale price at the current exchange rates.

C. FINANCIAL RESULTS

The OPEB Trust Fund does not issue a stand-alone financial report and is not separately audited. Instead, the financial results are published as part of the City's annual comprehensive financial report (ACFR). The financial results for the year ended June 30, 2025, are presented below:

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

OPEB Trust Funds
Statement of Fiduciary Net Position
June 30, 2025
(Expressed In Thousands)

	OPEB Trust Fund
Assets:	
Cash and cash equivalents	\$ 9,737
Investments:	
Stocks	745,189
Bonds	189,041
Real estate	105,415
Other assets	1,986
Total assets	1,051,368
Liabilities:	
Accounts payable	3,180
Total liabilities	3,180
Net position:	
Net position restricted for OPEB	\$ 1,048,188

OPEB Trust Funds
Statement of Changes in Fiduciary Net Position
For the Year Ended June 30, 2025
(Expressed In Thousands)

	OPEB Trust Fund
Additions:	
Contributions:	
Employer	\$ 30,400
Employee	45,744
Total contributions	76,144
Investment income:	
Net appreciation in fair value of investments	95,701
Interest and dividend income	16,869
Total investment income	112,570
Less: investment expense	5,527
Net investment income	107,043
Total additions	183,187
Deductions:	
Health benefits	98,359
Total deductions	98,359
Changes in net position	84,828
Net position restricted for OPEB - beginning of the year	963,360
Net position restricted for OPEB - end of the year	\$ 1,048,188

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

D. FUNDING POLICY

The City’s policy is to fund benefits on a pay-as-you-go basis plus make additional contributions comprising the federal retiree drug subsidy payments and an additional annual appropriation. Retirees are required to contribute at various rates ranging from approximately \$134 to \$3,042 on a monthly basis, depending on the health plan and level of coverage elected and whether Medicare supplemental coverage is present. In addition, retirees contribute 20% toward the prescription plan coverage. Administrative costs of the Plan are covered by the City. The General Fund contributions have been used in the current and prior years to liquidate pension liabilities.

E. ACTUARIAL METHOD AND ASSUMPTIONS

Data was obtained from an actuarial valuation prepared by an independent actuary made as of June 30, 2024, using census data and recent health care costs information which was provided by the City.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The actuarial method used is the Entry-Age Normal (EAN). Under the EAN cost method, the actuary develops a “normal cost” that can be expected to fund projected benefits at retirement for a new entrant into the plan. The normal cost of benefits are calculated as a level percentage of covered payroll. The unfunded actuarial liability is being amortized over 30 years on a level dollar basis.

The discount rate is based on the rate of return expected to be earned by the assets used to pay to benefits if the plan is appropriately funded. The liability discount rate is based on the actuary’s review of the current and historical commitment the City has shown to fully fund the plan, and our determination that current assets plus future contributions will be sufficient to cover all future benefit payments. The plan will not incur a “depletion point”. The discount rate used is 7.00%.

Assets are valued at fair value. Past service costs are calculated using the level dollar method with a closed amortization period of 30 years. The valuation assumes a 6.5% healthcare trend for fiscal year 2024, reduced by decrements to a rate of 4.04% in 2075. Salary increases were not considered as OPEB benefits and OPEB benefits are not based on pay.

Inflation	2.6 %
Salary increases, including wage inflation	2.75-3.3%
Discount rate	
Prior measurement date	7.0 %
Measurement date	7.0 %
Current measurement date	7.0 %
Long-term expected asset return at prior measurement date...	7.0 %
Long-term expected asset return at current measurement date	7.0 %
Long-term expected asset return at current measurement date	7.0 %
	Actual rate increases from 2024 to 2025, followed by 6.50% decreasing to an ultimate rate of 4.04% by 2075.
Health care cost trends	

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

F. NET OPEB LIABILITY (NOL) AND DISCOUNT RATE

The City accounts for OPEB benefits on a full accrual basis and the net OPEB liability is reflected in the City's financial statements.

The measurement date for OPEB liability is June 30, 2025, and the valuation date is as of June 30, 2024. The Total OPEB Liability (TOL), the Plan Fiduciary Net Position (i.e. fair value of the Plan assets), and the Net OPEB Liability (NOL) as of June 30, 2025, is as follows:

(Expressed in Thousands)

	City Portion	BCPSS Portion	Total
Total OPEB liability.....	\$ 703,676	\$ 201,653	\$ 905,329
Less: plan fiduciary net position	814,715	233,473	1,048,188
Net OPEB liability(asset)	<u>\$ (111,039)</u>	<u>\$ (31,820)</u>	<u>\$ (142,859)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u>115.8 %</u>	<u>115.8 %</u>	<u>115.8 %</u>

Changes in the discount and healthcare trend rate affect the measurement of the TOL. Because the trend rates do not affect the measurement of assets, the percentage change in the NOL can be very significant for a relatively small change in the trend rates. The table below show the sensitivity of the NOL to the discount rate and trend.

(Expressed in Thousands)

Health Care Cost Trend Rates	1% Increase (8.00%)	Current Discount Rate (7.00%)	1% Decrease (6.00%)
1% decrease (4.10%).....	\$ -	\$ (254,966)	\$ -
Current (5.10%).....	(245,278)	(142,859)	(20,992)
1% increase (6.10%).....	<u>-</u>	<u>(5,770)</u>	<u>-</u>

(Expressed in Thousands)

Health Care Cost Trend Rates (City Portion)	1% Increase (8.00%)	Current Discount Rate (7.00%)	1% Decrease (6.00%)
1% decrease (4.10%).....	\$ -	\$ (198,176)	\$ -
Current (5.10%).....	(190,645)	(111,039)	(16,316)
1% increase (6.10%).....	<u>-</u>	<u>(4,485)</u>	<u>-</u>

(Expressed in Thousands)

Health Care Cost Trend Rates (BCPSS Portion)	1% Increase (8.00%)	Current Discount Rate (7.00%)	1% Decrease (6.00%)
1% decrease (4.10%).....	\$ -	\$ (56,790)	\$ -
Current (5.10%).....	(54,633)	(31,820)	(4,676)
1% increase (6.10%).....	<u>-</u>	<u>(1,285)</u>	<u>-</u>

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

G. DEFERRED INFLOWS AND OUTFLOWS

The reported deferred outflows/inflows of resources associated with the plan are as follows:

(Expressed in Thousands)

OPEB	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 10,555	\$ 178,895
Change in assumptions or other	14,819	54,825
Net difference between projected and actual earnings on OPEB plan investments	-	16,712
Total	<u>\$ 25,374</u>	<u>\$ 250,432</u>

(Expressed in Thousands)

OPEB (City of Baltimore Portion)	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 8,204	\$ 139,048
Change in assumptions or other inputs	11,518	42,613
Net difference between projected and actual earnings on OPEB plan investments	-	12,990
Change in proportionate share	69,097	614
Total	<u>\$ 88,819</u>	<u>\$ 195,265</u>

(Expressed in Thousands)

OPEB (Baltimore City Public School Portion)	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 2,351	\$ 39,847
Change in assumptions or other inputs	3,301	12,212
Net difference between projected and actual earnings on OPEB plan investments	-	3,722
Change in proportionate share	266	68,750
Total	<u>\$ 5,918</u>	<u>\$ 124,531</u>

The net deferred outflows/inflows of resources to be recognized in OPEB expense in future years is presented below:

(Expressed in Thousands)

Net deferred outflows and inflows for years ended June 30:	City Portion	Baltimore City Public Schools Portion	Total
2026	\$ (44,846)	\$ (49,972)	\$ (94,818)
2027	(26,370)	(29,384)	(55,754)
2028	(17,883)	(19,928)	(37,811)
2029	(9,960)	(11,099)	(21,059)
2030	(7,386)	(8,231)	(15,617)
Total	<u>\$ (106,445)</u>	<u>\$ (118,614)</u>	<u>\$ (225,059)</u>

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

H. OPEB EXPENSE

The OPEB expense includes changes in the total OPEB liability and projected earnings on plan investment and is presented as follows:

(Expressed in Thousands)

	City Portion	Baltimore City Public School Portion	Total
Service Cost	\$ 22,308	\$ 5,866	\$ 28,174
Interest on Total OPEB Liability and Service Cost	53,137	13,972	67,109
Projected Earnings on OPEB Plan Investments	(52,791)	(13,880)	(66,671)
Difference Between Expected and Actual Experience in the Total OPEB Liability	(65,981)	(17,350)	(83,331)
Changes of Assumptions or Other Inputs	(34,416)	(9,050)	(43,466)
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	(5,695)	(1,498)	(7,193)
OPEB expense June 30, 2025	<u>\$ (83,438)</u>	<u>\$ (21,940)</u>	<u>\$ (105,378)</u>

I. COMPONENT ALLOCATION

OPEB balances have been allocated between the governmental activities, the business-type activities (Enterprise Funds), and the discretely presented component unit as follows:

(Expressed in Thousands)

	Total OPEB	Governmental Activities	Enterprise Funds			Component Unit	
			Water	Wastewater	Stormwater	Non-major Proprietary Fund	Baltimore City Public Schools
Net OPEB Liability (Asset), Beginning of Year	\$ (6,972)	\$ (4,268)	\$ 32	\$ 94	\$ 30	\$ 669	\$ (3,529)
OPEB Expense	(105,378)	(73,828)	(4,499)	(4,089)	(801)	(221)	(21,940)
Employer Contributions	(30,400)	(21,298)	(1,298)	(1,179)	(231)	(65)	(6,329)
Deferred Outflows/(Inflows)	(109)	(76)	(5)	(4)	(1)	-	(23)
Net OPEB Liability (Asset), End of Year	<u>\$ (142,859)</u>	<u>\$ (99,470)</u>	<u>\$ (5,770)</u>	<u>\$ (5,178)</u>	<u>\$ (1,003)</u>	<u>\$ 383</u>	<u>\$ (31,821)</u>

14. Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; civil rights violations; and natural disasters. The City's risk financing techniques include a combination of risk retention through self-insurance and risk transfer through the purchase of commercial insurance. The risk management program services all claims for risk of loss, including general liability, property and casualty, workers' compensation, unemployment compensation, automobile physical damage and bodily injury, and sundry other risks. The City has included the accounting for violations of a person's civil rights. The civil rights liability is recorded within the General Fund. Commercial insurance coverage is provided for each property damage claim in excess of \$500,000 with a cap of \$550,000,000. Settled claims have not exceeded this commercial coverage in any of the past three years. The City also provides medical insurance coverage for all employees and retirees. Employees are required to pay a percentage of the annual cost of the medical plans and the remaining costs are paid by the internal service program.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

All funds of the City and the Baltimore City Public School System participate and make payments to the risk management program based on actuarial estimates and historical cost information of the amounts needed to pay prior and current year claims. As of June 30, 2025, the City has determined that the range of potential claims liability for the program to be between \$411,724,000 and \$600,937,000. Liabilities include an amount for claims that have been incurred but not reported (IBNR). This liability, which has been discounted at 3.0% as of June 30, 2025 does not include the effects of inflation, incremental or other allocated or unallocated claim adjustment expenses, salvage, or subrogation, as such factors are not considered material.

Changes in the Risk Management Program claims liability in fiscal years 2025 and 2024 were (amounts expressed in thousands):

	2025	2024
Unpaid claims, beginning	\$ 358,750	\$ 417,908
Claims incurred	291,202	298,237
Claims paid	(238,228)	(357,395)
Unpaid claims, ending	<u>\$ 411,724</u>	<u>\$ 358,750</u>

The City estimates that \$107,534,000, of the estimated claims liability is due within one year.

15. Leases

Primary Government Lessor-Lease

The City has entered into various lease agreements as lessor to lease buildings and office space. Leases have terms of 1 to 30 years. The City has included all leases except those for which call for nominal lease payments. As the interest rate implicit in these leases are not readily determinable, the City utilizes its incremental borrowing rate to discount the lease payments.

As of June 30, 2025, future minimum lease payments for leases where the City is the lessor are as follows (amounts expressed in thousands):

Fiscal Year	Principal	Interest	Total
2026	\$ 566	\$ 1,184	\$ 1,750
2027	592	1,158	1,750
2028	619	1,131	1,750
2029	648	1,102	1,750
2030	678	1,072	1,750
2031-2035	3,889	4,861	8,750
2036-2040	4,874	3,876	8,750
2041-2045	6,109	2,641	8,750
2046-2050	7,657	1,093	8,750
Total	<u>\$ 25,632</u>	<u>\$ 18,118</u>	<u>\$ 43,750</u>

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Lessee-Lease

The City has entered into various lease agreement as lessee primarily for office space. Leases have initial term for 1 to 15 years with an average length of 4 years, and contains one or more renewals at the City’s option, most commonly for 5-year periods and others at one or three-years. The City has generally included these renewal periods in the lease term when it is reasonably certain that the City will exercise the renewal option. The City leases generally do not include termination options for either party to the lease or restrictive financial or other covenants. Certain real estate leases require additional payments for common area maintenance, real estate taxes, and insurance, which are expensed as incurred as variable lease payments. For office space leases that include variable payments, those include payments for the City’s proportionate share of the building’s property taxes, insurance, and common area maintenance. The City’s lease arrangements do not contain any material residual value guarantees. As the interest rate implicit in the City’s leases is not readily determinable, the City utilizes its incremental borrowing rate to discount the lease payments.

On December 1, 2024, the City entered into a 120 month lease as Lessee for the use of Building Space - 1000016. An initial lease liability was recorded in the amount of \$2,387,672. As of June 30, 2025, the value of the lease liability is \$2,123,099, and the value of the short-term lease liability is \$174,423. The City is required to make annual fixed payments of \$264,573. The lease has an interest rate of 4.6200%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of June 30, 2025 of \$2,387,672, with accumulated amortization of \$154,709, is included with Buildings on the Lease Class activities table found below. The City has 1 extension option(s), each for 60 months.

On May 1, 2025, the City entered into a 24 month lease as Lessee for the use of Building Space - 1000025. An initial lease liability was recorded in the amount of \$97,813. As of June 30, 2025, the value of the lease liability is \$48,286, and the value of the short-term lease liability is \$48,286. The City is required to make annual fixed payments of \$49,526. The lease has an interest rate of 4.6200%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of June 30, 2025 of \$97,813 with accumulated amortization of \$8,151, is included with Buildings on the Lease Class activities table found below.

On January 1, 2024, the City entered into a 36 month lease as Lessee for the use of Building Space - 1000029. An initial lease liability was recorded in the amount of \$5,817,289. As of June 30, 2025, the value of the lease liability is \$1,937,779, and the value of the short-term lease liability is \$1,937,779. The City is required to make annual fixed payments of \$2,027,304. The lease has an interest rate of 4.6200%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of June 30, 2025 of \$5,817,289, with accumulated amortization of \$2,908,645, is included with Buildings on the Lease Class activities table found below.

On October 1, 2024, The City entered into a 24 month lease as Lessee for the use of Building Space - 1000004. An initial lease liability was recorded in the amount of \$122,971. As of June 30, 2025, the value of the lease liability is \$60,097, and the value of the short-term lease liability is \$60,097. The City is required to make annual fixed payments of \$62,874. The lease has an interest rate of 4.6200%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of June 30, 2025 of \$122,971 with accumulated amortization of \$46,114, is included with Buildings on the Lease Class activities table found below.

As of June 30, 2025, future minimum lease payments for leases where the City is the lessee are as follows (amounts expressed in thousands):

Asset Class	As of Fiscal Year-end	
	Lease Asset Value	Accumulated Amortization
Building	\$ 56,312	\$ 26,427
Total Leases	\$ 56,312	\$ 26,427

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Fiscal Year	Governmental Activities		
	Principal	Interest	Total
2026	\$ 8,561	\$ 1,357	\$ 9,918
2027	4,927	971	5,898
2028	4,260	787	5,047
2029	3,938	599	4,537
2030	2,021	459	2,480
2031-2035	8,130	884	9,014
2036-2040	553	70	623
2041-2045	3	1	4
2046-2050	4	1	5
2051-2054	2	1	3
Total	\$ 32,399	\$ 5,130	\$ 37,529

	Governmental Activities
Balance, June 30, 2024	\$ 33,185
Lease Payments	(10,254)
New Leases	9,468
Balance, June 30, 2025	\$ 32,399
Due in one year	\$ 8,561

Lessee – Finance purchase

The City entered into two lease agreements with Bank of America Public Capital Corp. to purchase motor vehicles and heavy equipment for the Department of General Services. The City is required to make semi-annual payments. One agreement was with a 5-year term and an interest rate of 4.493%, and the other agreement was a 10-year term and an interest rate of 4.6212%. The semiannual payments for these agreements are \$642,000 and \$1,060,000, respectively. The City also entered into a lease agreement with Bank of America Public Capital Corp. for helicopters. This agreement was a 10-year term and an interest rate of 2.41%, and semi-annual payments of \$1,020,000. As of June 30, 2025, the total finance purchase liability is \$166,032,000.

Future minimum lease payments as of June 30, 2025, are as follows (expressed in thousands):

Fiscal Year	Governmental Fund	Business-type Activities		Total
		Enterprise Fund	Internal Service Fund	
2026	\$ 4,721	\$ 2	\$ 34,315	\$ 39,038
2027	3,403	–	31,504	34,907
2028	582	–	28,106	28,688
2029	582	–	23,107	23,689
2030	582	–	18,978	19,560
2031-2035	2,039	–	40,211	42,250
Total minimum lease payments	11,909	2	176,221	188,132
Less: computed interest	(981)	–	(21,119)	(22,100)
Present value minimum lease payments	\$ 10,928	\$ 2	\$ 155,102	\$ 166,032

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

	Governmental Activities	Business-type Activities		Total
		Enterprise Fund	Internal Service Fund	
Balance, June 30, 2024	\$ 44,411	\$ 58	\$ 114,677	\$ 159,146
Lease Payments	7,185	(55)	(37,311)	(30,181)
New Leases	–	–	37,067	37,067
Balance, June 30, 2025	<u>\$ 51,596</u>	<u>\$ 3</u>	<u>\$ 114,433</u>	<u>\$ 166,032</u>
Due in one year	\$ 4,392	\$ –	\$ 29,025	\$ 33,417

The following is a schedule of leased property under leases by major class as of June 30, 2025 (expressed in thousands):

Classes of Right of Use Assets	Governmental Activities	Business-type Activities		Total
		Enterprise Fund	Internal Service Fund	
Buildings	\$ 193,620	\$ –	\$ –	\$ 193,620
Equipment	270,740	3,187	308,603	582,530
Total	<u>\$ 464,360</u>	<u>\$ 3,187</u>	<u>\$ 308,603</u>	<u>\$ 776,150</u>

Amortization of assets recorded under financed purchases is included in depreciation expense.

Baltimore City Public School System (BCPSS)

Lessee

BCPSS has entered into a 30 year lease with the Baltimore Design School for rental space in October of 2011. During the year which ended June 30, 2025, rent and lease expenditures equaled \$0.7 thousand made from the General Fund. An interest rate of 4% was applied. BCPSS has entered into a 15 year lease with St. Marks Evangelical Lutheran Church of Baltimore City for parking spaces in June of 2012. During the year which ended June 30, 2025, rent and lease expenditures equaled \$0.05 thousand made from the General Fund. An interest rate of 4% was applied. BCPSS has entered into a 5 year lease with The Shrine of the Sacred Heart Roman Catholic Congregation, Inc for rental space in October of 2010. During the year which ended June 30, 2025, rent and lease expenditures equaled \$0.1 thousand made from the General Fund. An interest rate of 4% was applied. BCPSS has entered into a 3 years lease with Marco Technologies LLC to provide office equipment and a 3 year vehicle lease with Enterprise Fleet Management for Fiscal Year 2021. During the year which ended June 30, 2025, rent and lease expenditures equaled \$0.6 thousand. An interest rate of 4% was applied. BCPSS has entered into a 6 years lease with Transformation Center for rental space. During the year which ended June 30, 2025, rent and lease expenditure equaled \$0.3 thousand made from the General Fund. An interest rate of 4% was applied. BCPSS has entered into a 4 years lease with Modular Genius to provide module units in August of 2023. During the year which ended June 30, 2025, rent and lease expenditure equaled \$0.7 thousand made from the General Fund. An interest rate of 4% was applied.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

Future minimum lease payments under lease agreements as of June 30, 2025, are as follows (expressed in thousands):

Fiscal Year	Total Lease Receivable		
	Principal	Interest	Total
2026	\$ 1,572	\$ 954	\$ 2,526
2027	1,355	896	2,251
2028	1,130	847	1,977
2029	1,127	802	1,929
2030	1,173	756	1,929
2031-2035	6,749	3,013	9,762
2036-2040	6,868	1,653	8,521
2041-2045	4,805	286	5,091
	<u>\$ 24,779</u>	<u>\$ 9,207</u>	<u>\$ 33,986</u>

Right-to-use assets through outstanding leased are shown below, by underlying asset class, as of June 30, 2025 (expressed in thousands):

Classes of Property	
Buildings	\$ 29,488
Equipment	3,382
Total	<u>\$ 32,870</u>

Lessor

BCPSS, acting as lessor, leases telecom under long-term, non-cancelable lease agreements, at an interest rate of 4%. The leases expire at various dates through 2043 and provide renewal options ranging from three months to six years. During the year ended June 30, 2025, BCPSS recognized \$598,000 and \$85,000, in lease revenue and interest revenue, respectively, pursuant to these contracts. BCPSS, acting as lessor, lease charter school under long-term, non-cancelable lease agreements, at an interest rate of 4%. The leases expire at various dates through 2031 and provide renewal option from three months to six years. During the year ended June 30, 2025, BCPSS recognized \$1.9 million and \$1.2 million, in lease revenue and interest revenue, respectively, pursuant to these contracts.

Future minimum lease payments under lease agreements as of June 30, 2025, are as follows (expressed in thousands):

Fiscal Year	Total Lease Receivable		
	Principal	Interest	Total
2026	\$ 989	\$ 274	\$ 1,263
2027	636	248	884
2028	609	224	833
2029	556	200	756
2030	595	178	773
2031-2035	2,664	553	3,217
2036-2040	1,029	182	1,211
2041-2045	487	29	516
	<u>\$ 7,565</u>	<u>\$ 1,888</u>	<u>\$ 9,453</u>

A leases receivable of \$7.6 million and deferred inflow of \$6.6 million are presented in the BCPSS Statements.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

16. Subscription Based Information Technology Arrangements (SBITA)

The primary objective of this statement is to enhance the relevance and consistency of information about governments' subscription activities. This statement establishes a single model for subscription accounting based on the principle that subscriptions are financings of the right to use an underlying asset. Under this Statement, an organization is required to recognize a subscription liability and an intangible right-to-use subscription asset. For additional information, refer to the disclosures below.

The commitments, stated below, are for a subscription that has a commencement date subsequent to the reporting date. On January 29, 2025, the City entered into a 36 month subscription for the use of Magnet Forensics, LLC. An initial subscription liability was recorded in the amount of \$1,587,819. As of June 30, 2025, the value of the subscription liability is \$931,349, and the value of the short-term subscription liability is \$301,803. The City is required to make annual fixed payments of \$328,235. The subscription has an interest rate of 2.8380%. The value of the right to use asset as of June 30, 2025 of \$1,587,819 with accumulated amortization of \$223,264, is included with Software on the Subscription Class activities table found below.

On March 28, 2025, the City entered into a 36 month subscription for the use of CData Software, Inc. An initial subscription liability was recorded in the amount of \$15,244. As of June 30, 2025, the value of the subscription liability is \$10,020, and the value of the short-term subscription liability is \$4,940. The City is required to make annual fixed payments of \$5,224. The subscription has an interest rate of 2.8380%. The value of the right to use asset as of June 30, 2025 of \$15,244 with accumulated amortization of \$1,313, is included with Software on the Subscription Class activities table found below.

On October 1, 2024, the City entered into a 36 month subscription for the use of CoStar Group. An initial subscription liability was recorded in the amount of \$43,709. As of June 30, 2025, the value of the subscription liability is \$28,804, and the value of the short-term subscription liability is \$14,237. The City is required to make annual fixed payments of \$14,905. The subscription has an interest rate of 2.3210%. The value of the right to use asset as of June 30, 2025 of \$43,709, with accumulated amortization of \$10,927 is included with Software on the Subscription Class activities table found below.

On December 18, 2024, the City entered into a 36 month subscription for the use of SHI International Corporation. An initial subscription liability was recorded in the amount of \$16,860,240. As of June 30, 2025, the value of the subscription liability is \$11,120,039, and the value of the short-term subscription liability is \$5,496,236. The City is required to make annual fixed payments of \$5,754,332. The subscription has an interest rate of 2.3210%. The value of the right to use asset as of June 30, 2025 of \$16,860,240 with accumulated amortization of \$3,012,987, is included with Software on the Subscription Class activities table found below.

Asset Class	As of Fiscal Year-end	
	Subscription Asset Value	Accumulated Amortization
SBITA	\$ 53,328	\$ 16,817
Total Subscriptions	\$ 53,328	\$ 16,817

Fiscal Year	Governmental Activities		
	Principal Payments	Interest Payment	Total Payment
2026	\$ 15,214	\$ 853	\$ 16,067
2027	11,548	464	12,012
2028	2,365	224	2,589
2029	2,057	158	2,215
2030	1,062	100	1,162
2031-2032	3,334	153	3,487
	\$ 35,580	\$ 1,952	\$ 37,532

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

	Governmental Activities
Balance, June 30, 2024	\$ 28,398
Lease Payments	(11,586)
New Leases	18,768
Balance, June 30, 2025	<u>\$ 35,580</u>
Due in one year	<u>\$ 15,214</u>

17. Landfill Closure and Postclosure Care Costs

State and federal laws and regulations require that the City place a final cover on its landfill site and perform certain maintenance and monitoring functions at the landfill site for a minimum of thirty years after closure. In addition to operating expenses related to current activities of the landfill site, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and postclosure care costs is based on the amount of the landfill used during the year. The estimated liability for landfill closure and postclosure care costs is \$44,471,000, as of June 30, 2025, which is based on 90.18% usage (filled capacity) of the landfill. This is a increase in the liability of \$12,019,000, and a increase in the usage of -3.90%, since June 30, 2024. It is estimated that an additional \$5,161,000 will be recognized as closure and postclosure care expenses between the date of the balance sheet and the date the landfill is expected to be filled to capacity (the year 2025). The estimated total current cost of the landfill closure and postclosure care, \$49,313,000, is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of June 30, 2025. However, the actual cost of closure and postclosure care may be higher due to inflation, changes in technology, or changes in the landfill laws and regulations. The City does not expect to pay any closure and postclosure care costs during fiscal year 2025.

	Governmental Activities
Balance June 30, 2024	\$ 32,452
Increase in Estimate	12,019
Balance June 30, 2025	<u>\$ 44,471</u>

In addition, the City is required by State and Federal laws and regulations to make annual contributions to finance closure and postclosure care. The City is in compliance with these requirements, and as of June 30, 2025, cash and cash equivalents of \$34,422,000, were held in the City's General Fund. In addition, the General Fund's fund balance was appropriately reserved. It is anticipated that future inflation costs will be financed from earnings on investments held by the City. The remaining portion of anticipated future inflation costs (including inadequate earnings on investments, if any) and additional costs that might arise from changes in closure and postclosure requirements (due to changes in technology or more rigorous environmental regulations, for example) may need to be covered by charges to future landfill users, taxpayers, or both.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

18. Notes and Mortgages Receivable

Notes and mortgages receivable as of June 30, 2025, consisted of the following:

- A. The General Fund has notes receivable of \$249,430,444.42, net of a \$1,000,000, allowance for losses. A note receivable from the Baltimore Hotel Corporation for \$247,660,000 bears interest at rates ranging from 3% to 5% and mature over 30 years. A portion of this note receivable totaling \$247,660,000 is scheduled to be collected in 2026 through 2046. The other portion of the notes receivable unrelated to the Baltimore Hotel Corporation is for notes totaling \$1,770,000, net of a \$1,000,000, allowance for losses. These notes bear interest rates ranging from 1.0% to 12.0% over 30 years.
- B. The Parking Facilities Fund has mortgages receivable of \$5,051,000, collateralized by real property. These notes bear interest at rates ranging from 6.1% to 6.9% and mature over 30 years. A portion of this note receivable totaling \$1,780,748, is scheduled to be collected in 2025 through 2036.

19. Fund Balance

The composition of the fund balances of the governmental funds for fiscal year ended June 30, 2025, are as follows (amounts expressed in thousands):

	General (a)	Grants Revenue	Capital Projects	Other Funds	Governmental Funds
Fund Balances					
Nonspendable:					
Reserved for other assets	\$ 6,007	\$ -	\$ -	\$ -	6,007
Restricted:					
General government	1,175	213,218	94,160	46,764	355,317
Education	-	-	-	18,764	18,764
Highways and streets	-	-	-	-	-
Sanitation and waste removal	98,524	-	-	-	98,524
Debt service	238,020	-	-	-	238,020
Public library	-	-	-	-	-
Recreation and culture	-	-	-	-	-
Total restricted	337,719	213,218	94,160	65,528	710,625
Assigned to:					
General government	368,787	-	-	35,875	404,662
Public safety and regulation	-	-	-	-	-
Conservation of health	10,000	39,171	-	-	49,171
Social services	-	-	-	-	-
Education	-	-	-	1,330	1,330
Public library	-	-	-	-	-
Recreation and culture	-	-	-	-	-
Highways and streets	1,589	-	-	-	1,589
Sanitation and waste removal	1,158	-	-	-	1,158
Public service	-	-	-	-	-
Economic development	128	-	-	1,708	1,836
Total assigned (b)	381,662	39,171	-	38,913	459,746
Unassigned	198,440	(1)	-	-	198,439
Total fund balances	\$ 923,828	\$ 252,388	\$ 94,160	\$ 104,441	\$ 1,374,817

(a) General fund unassigned fund balance includes \$198,440 for the budget stabilization reserve.

(b) The assigned fund balance include encumbrances as follows: General Fund \$27,292.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

20. Commitments and Contingencies

The City is party to legal proceedings which normally occur in governmental operations. The City provides for the estimated losses on certain outstanding claims as discussed in Note 14. The City has determined, in consultation with outside counsel that certain claims are in too early of a stage to make a reasonable assessment of the City's liability. The City vigorously contests such claims as a matter of policy and will fully assert all available remedies, including the \$400,000 ceiling per individual claim. It is the opinion of City management, in consultation with outside legal counsel, that any additional liability for remaining litigation will not be material to the City's financial position or results of operations.

The City has received Federal and State grants. Entitlement to grant resources is generally conditioned upon compliance with terms and conditions of the grant agreements and applicable Federal and State regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits in accordance with grantors' requirements. Any disallowance as a result of these audits become a liability of the City. As of June 30, 2025, the City estimates that no material liabilities will result from such audits.

The Northeast Maryland Waste Disposal Authority Act was enacted by the Maryland General Assembly to assist in the provision of waste disposal facilities for the Northeast Maryland area, including the facilities for the disposal of wastewater treatment residue. The City agreed to perform the obligations of the Authority. The current agreement, approved in March 2008, provided that the Authority and Mayor and City Council of Baltimore "the City" entered into a service agreement, through June 30, 2013, with Veolia Water North America-Central, LLC, a Delaware limited liability company, which now owns and operates the facility. The agreement has now been extended through June 30, 2025. The agreement allows the Wastewater Utility to deliver up to approximately 2,167 wet tons of sewerage sludge per month and to pay a tipping fee comparable to alternative methods of sludge disposal currently being used by the Wastewater Utility. The debt service on variable rate bonds has been satisfied and is no longer a component of the tipping fee. The Wastewater Utility's current tipping fee expense per wet ton for delivering sewerage sludge was \$115.48 and \$56.22 up to the guaranteed and excess tonnage amounts, respectively. Payments under the agreement in fiscal year 2025 were \$3.6 million. The maximum commitment by the City is 26,004 wet tons per year.

The Wastewater Utility also has an agreement with Synagro-Baltimore, LLC, a wholly owned subsidiary of Synagro Technologies for processing biosolids at the City's Back River and Patapsco Wastewater Treatment Plants. Under the agreements, the Wastewater Utility delivers approximately 3,000 dry tons of biosolids per year at each facility and pays base and service tipping fees. The debt service on the bonds is a component of the tipping fees. The base tipping fee at the Patapsco Wastewater Treatment Plant terminated in fiscal year 2017 with the completion of debt service payment. The average service tipping fees were \$439.26 and \$545.87 per ton for the Back River and Patapsco Wastewater Treatment Plants, respectively. Payments under the agreements in fiscal year 2025 were \$60.1 million. The agreements extend to 2025 for the Back River and 2027 for the Patapsco Wastewater Treatment Plants.

In 2002, the City entered into a Consent Decree to rehabilitate its sanitary sewer system and address sanitary sewer overflows (SSOs). The 2002 Consent Decree expired on January 1, 2016. On October 6, 2017, the U.S. District Court approved a Modified Consent Decree (MCD). The Modified Consent Decree supersedes the 2002 Consent Decree and provides a revised schedule to address SSOs through a hybrid level of protection. The Modified Consent Decree is one of many that the U.S. Department of Justice has negotiated with major cities with aging sewer infrastructure. These efforts are ambitious, and the costs are estimated at \$2.0 billion (as of October 1, 2021), which is comprised of the following components: \$1.5 billion in costs and encumbrances incurred through October 1, 2021 and \$540 million in projected costs for completion of Phase I and II projects through December 31, 2030 (capital only).

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

The MCD is composed of two (2) phases. Phase I provides environmental benefits and constructs the Headworks Project at the Back River Wastewater Treatment Plant. Phase I is mostly complete. After the completion of the Headworks project in January 2021, the sewer system experienced a 67% reduction in volume of SSOs as compared to the year prior. Phase II projects will build on the Phase I performance results and achieve the MCD mandated Levels of Protection against SSOs through additional system rehabilitation and increases hydraulic capacity. The City will continue to address sewage building backups and sanitary discharges of unknown origin (SDUOs), while performing proactive maintenance throughout the sanitary sewer system. Collectively, the MCD extends the deadline to address SSOs to December 31, 2030. A close-out report is due by July 31, 2033.

During the course of normal business activity there are billing disputes with other governmental entities. The City has recorded adequate reserves for these disputed amounts.

21. Adjustments for Discretely Presented Component Units

As of and for the year ended June 30, 2025, the BCPSS did not record its proportionate share of the pension liability and related amounts related to its participation in the City’s cost sharing retirement plan. The BCPSS also did not record its proportionate share of net OPEB liability and related amounts related to its participation in the City’s other post- employment benefits (OPEB). For June 30, 2025, the City made adjustments to the BCPSS financials statements to correct the BCPSS’s financial statements. As such, the City has included the BCPSS’s financials, after adjustments, in the accompanying financials statements. The auditors for the City have audited the adjustments made to the BCPSS financial statements as listed below. The adjustments to the BCPSS financial statements were to include the BCPSS proportionate share of the net pension liability for those employees in the Employees’ Retirement System of the City of Baltimore (ERS) and the BCPSS proportionate share of the net OPEB liability for employees eligible for other postemployment benefits as of June 30, 2025 and related deferred outflows, deferred inflows and expense.

The adjustments recorded are listed below:

(Expressed in Thousands)

	As reported by BCPSS	Adjustments for recording of Net Pension Liability	Adjustments for recording of Net OPEB Liability	Restated per City's Financial Statements
Deferred outflows	\$ –	\$ 40,327	\$ 5,918	\$ 46,245
Net pension liability	–	124,994	–	124,994
Deferred inflows	–	1,171	124,531	125,702
Expenses	–	8,037	8,625	16,662
Net position, as restated, June 30, 2025	2,044,209	(85,838)	(86,793)	1,871,578

22. Tax Abatement

As of June 30, 2025, the City approves Tax Abatements and Payment In Lieu of Taxes (PILOT) for the purpose of encouraging economic development and to provide better residential housing for the disabled and senior citizens:

- The economic development program provides PILOTs to businesses, landowners and developers to substitute payment for annual real estate taxes with negotiated payment called PILOTs for a specific period of time. PILOTs are granted on qualifying projects which would not otherwise be undertaken without the City’s support. The program is administered under the authority of the Property Tax Article of the State Annotated Code Title 7 Property Taxes Subtitle 5 Exemptions. Abatements are obtained by application to the Baltimore Development Corporation (BDC) with final approval by the City’s Board of Estimates.

CITY OF BALTIMORE
Notes to Basic Financial Statements
(Continued)

- The disabled and senior residential housing program provides PILOTs to developers and not-for profit organizations who provide housing for disabled and senior citizens to replace their annual real estate taxes with a negotiated payment for a specific period of time. PILOTs are granted on qualifying projects which would not otherwise be undertaken without the City’s support. The program is administered under the authority of the Property Tax Article of the State Annotated Code Title 7 Property Taxes Subtitle 5 Exemptions. Abatements are obtain by application directly to the City’s Department of Housing. Final approval rests with the City’s Board of Estimates.

Additionally, the State of Maryland makes PILOT payments to the City for various port facilities that are operated by the State. The amount below reflects the amount of tax revenues that were reduced in the current fiscal year.

(Expressed in Thousands)

Tax Abatement Program	Amount of Taxes Abated
Economic development	
Market based housing	\$ 1,414
Business development	4,076
Garages	638
Affordable housing	15,837
State of Maryland Port Authority	3,647
Total	<u>\$ 25,612</u>

23. Subsequent Events

On August 6, 2025, the City issued general obligation bonds, Series 2025-A and 2025-B in the amounts of \$31,210,000 and \$69,560,000, respectively, and totaling \$100,770,000, for various capital projects. The interest on the bonds is due each April 15th and October 15th, and mature on October 15, 2045.

On December 23, 2025, the City issued special obligations bonds, Series 2025 in the amount of \$28,865,000, to finance projects, which include the Affordable Housing Grant Program Project, the Approved Affordable Housing Developers, and the Upton Gateway II Engineering and Design Work. The proceeds of the Series 2025 Bonds will also be used to initially fund the Reserve Fund, pay Administrative Expenses, and pay all or a portion of the costs of issuing the Series 2025 Bonds.

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Required Supplementary Information



See Report of Independent Public Accountants

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CITY OF BALTIMORE

**Schedule of Revenues, Expenditures and Encumbrances, and Changes in Fund Balances – Budget and Actual – Budgetary Basis(1), (2), (3) - General Fund
For the Year Ended June 30, 2025
(Expressed in Thousands)**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Taxes - local	\$ 1,835,298	\$ 1,835,298	\$ 1,872,720	\$ 37,422
State shared revenue	235,114	235,114	237,066	1,952
Licenses and permits	29,399	29,399	40,952	11,553
Fines and forfeitures	34,977	34,977	33,207	(1,770)
Interest and other investment income	61,075	61,075	64,623	3,548
Intergovernmental grants	107,680	107,680	147,755	40,075
Other grants	1	1	23	22
Charges for services	48,734	48,734	43,601	(5,133)
Miscellaneous	34,740	201,565	81,187	(120,378)
Total revenues	2,387,018	2,553,843	2,521,134	(32,709)
Expenditures and encumbrances:				
Baltimore City Public School System	396,916	409,827	409,827	-
Board of Liquor License Commissioners	3,006	3,460	3,084	376
City Council	10,579	15,829	13,497	2,332
Civil Service Commission	14,882	14,882	8,173	6,709
Comptroller	12,278	12,278	8,987	3,291
Courts	25,367	25,367	22,905	2,462
Department of Finance	34,181	34,181	(33,530)	67,711
Department of Fire	248,001	286,521	296,358	(9,837)
Department of General Services	17,976	17,976	15,034	2,942
Department of Health	52,769	52,769	74,603	(21,834)
Department of Housing and Community Development	81,459	81,774	77,686	4,088
Department of Law	13,854	13,935	14,231	(296)
Department of Legislative Reference	2,553	2,553	1,461	1,092
Department of Municipal and Zoning Appeals	612	612	606	6
Department of Planning	5,820	5,820	9,320	(3,500)
Department of Police	559,862	607,355	612,580	(5,225)
Department of Public Works	143,404	149,404	142,795	6,609
Department of Recreation and Parks	56,543	63,079	63,676	(597)
Department of Transportation	146,913	151,396	148,944	2,452
Enoch Pratt Free Library	32,847	32,847	33,987	(1,140)
Mayoralty	222,738	264,093	329,044	(64,951)
Office of Civil Rights	6,877	6,877	6,195	682
Office of Financial Review	955	955	952	3
Office of Sheriff	26,543	29,968	29,648	320
Office of State's Attorney	45,802	45,802	40,958	4,844
Supervisor of Elections	11,152	11,152	9,721	1,431
Total expenditures and encumbrances	2,173,889	2,340,712	2,340,742	(30)
Excess of revenues over expenditures and encumbrances	213,129	213,131	180,392	(32,679)
Other financing sources (uses):				
Transfers in	23,020	23,020	47,071	24,051
Transfers out	(101,805)	(101,805)	(117,614)	(15,809)
Total other financing sources (uses)	(78,785)	(78,785)	(70,543)	8,242
Net changes in fund balances	134,344	134,346	109,849	(24,497)
Fund balances - beginning	1,390,812	1,390,812	1,390,812	-
Fund balances - ending	\$ 1,525,156	\$ 1,525,158	1,500,661	\$ (24,497)
Adjustments to reconcile to GAAP basis:				
Residual Equity Transfer In				
Addition of encumbrances outstanding			5,803	
Less: Accounts payable not recorded for budgetary purposes and other GAAP adjustments			(582,636)	
Fund balance - June 30, 2025 (GAAP basis)			\$ 923,828	

(a) Annual budgets are adopted for the General Fund and all Special Revenue Funds, except for Grants Revenue, Community Development Block Grant Funds and the Scholarship Fund, on a basis consistent with Generally Accepted Accounting Principles, except for certain miscellaneous general expenditures which are not budgeted and encumbrances which are recognized as expenditures for budgetary purposes.

(b) The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflow) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

(c) This schedule does not include a non-budgetary revenue and expense item in the amount of \$2,598,000 which was paid by the Maryland State Retirement System on behalf of the City of Baltimore for certain employees of the Enoch Pratt Free Library.

CITY OF BALTIMORE

**Schedule of Revenues, Expenditures and Encumbrances, and Changes in Fund Balances – Budget and Actual – Budgetary Basis(1), (2),
Grants Fund**

For the Year Ended June 30, 2025

(Expressed in Thousands)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Intergovernmental grants	\$ 208,231	\$ 208,231	\$ 384,366	\$ 176,135
Other grants	368,512	368,512	394,730	26,218
Total revenues	576,743	576,743	779,096	202,353
Expenditures and encumbrances:				
Comptroller	(453)	(453)	654	(1,107)
Courts	7,519	7,519	5,060	2,459
Department of Finance	591	591	587	4
Department of Fire	78,769	78,769	90,819	(12,050)
Department of General Services	2,876	2,876	515	2,361
Department of Health	142,824	142,824	104,796	38,028
Department of Housing and Community Development	135,623	135,623	96,511	39,112
Department of Law	-	-	-	-
Department of Planning	4,709	4,709	(775)	5,484
Department of Police	62,384	62,384	55,316	7,068
Department of Public Works	5,253	5,253	128	5,125
Department of Recreation and Parks	20,018	20,018	16,099	3,919
Department of Transportation	25,252	25,252	16,027	9,225
Enoch Pratt Free Library	13,088	13,088	13,506	(418)
Mayoralty	79,000	81,165	145,972	(64,807)
Office of Civil Rights	180	180	2	178
Office of Sheriff	1,860	1,860	442	1,418
Office of State's Attorney	9,899	9,899	9,488	411
Supervisor of Elections	-	-	-	-
Total expenditures and encumbrances	589,392	591,557	555,147	36,410
Excess of revenues over expenditures and encumbrances	(12,649)	(14,814)	223,949	238,763
Other financing sources (uses):				
Transfers in	-	-	5,877	5,877
Transfers out	14,911	(14,911)	-	14,911
Total other financing sources (uses)	14,911	(14,911)	5,877	20,788
Net changes in fund balances	2,262	(29,725)	229,826	259,551
Fund balances - beginning	(35,924)	(35,924)	(35,924)	-
Fund balances - ending	\$ (33,662)	\$ (65,649)	193,902	\$ 259,551
Adjustments to reconcile to GAAP basis:				
Residual Equity Transfer In				
Addition of encumbrances outstanding			58,486	
Less: Accounts payable not recorded for budgetary purposes and other GAAP adjustments				
Fund balance - June 30, 2025 (GAAP basis)			\$ 252,388	

(a) Annual budgets are adopted for the General Fund and Grants Revenue Fund on a basis consistent with Generally Accepted Accounting Principles, except for certain miscellaneous general expenditures which are not budgeted and encumbrances which are recognized as expenditures for budgetary purposes.

(b) The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflow) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation.

CITY OF BALTIMORE
Schedule of the City's Proportionate Share of Net Pension Liability - Employees' Retirement System Plan
For the Year Ended June 30, 2025
(Expressed in Thousands)

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
City's share of the net pension liability	85.19 %	80.03 %	81.56 %	72.51 %	86.99 %	77.81 %	81.75 %	81.84 %	81.01 %	81.73 %
City's proportionate share of the net pension liability	\$ 614,236	\$ 644,079	\$ 597,470	\$ 565,892	\$ 626,594	\$ 705,725	\$ 398,214	\$ 512,491	\$ 515,070	\$ 523,700
City's covered payroll	347,656	319,693	318,999	304,333	341,037	365,095	340,218	359,541	371,542	414,931
City's proportionate share of the net pension liability as a percentage of its covered employee payroll	176.68%	201.47%	187.30 %	185.95 %	183.73 %	193.30 %	117.05 %	142.54 %	138.63 %	126.21 %
Plan fiduciary net position as a percentage of the total pension liability	68.00%	65.17%	65.17 %	71.11 %	69.80 %	66.57 %	66.57 %	75.90 %	76.20 %	76.50 %

The reporting date is June 30, 2025 and the measurement date is June 30, 2024. Covered payroll is as of the measurement date.

CITY OF BALTIMORE
Schedule of Employer Contributions - Employees' Retirement System Plan
For the Year Ended June 30, 2025
(Expressed in Thousands)

Description	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially determined contribution	\$ 60,712	\$ 68,895	\$ 63,481	\$ 73,025	\$ 78,177	\$ 67,658	\$ 71,084	\$ 80,727	\$ 79,908	\$ 72,974
Contribution in relation to the actuarially determined contribution	61,704	68,904	63,481	73,025	78,177	67,658	71,084	80,727	79,908	72,974
Contribution deficiency (excess)	\$ (992)	\$ (9)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 319,693	\$ 318,999	\$ 304,333	\$ 341,037	\$ 365,095	\$ 340,218	\$ 372,142	\$ 359,546	\$ 371,542	\$ 414,931
Contribution as a percentage of covered payroll	19.30 %	21.60 %	20.86 %	21.41 %	21.41 %	19.89 %	19.10 %	22.45 %	21.51 %	17.59 %

Covered payroll is an of The Employees' Retirement System Plan fiscal year end.

CITY OF BALTIMORE
Schedule of the City's Proportionate Share of Net Pension Liability - Maryland State Retirement and Pension System-ERPS
For the Year Ended June 30, 2025
(Expressed in Thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024
City's share of the net pension liability	0.02 %	0.03 %	0.03 %	0.03 %	0.03 %	0.03 %	0.03 %	0.03 %	0.03 %
City's proportionate share of the net pension liability	\$ 5,894	\$ 7,001	\$ 6,935	\$ 6,939	\$ 7,322	\$ 4,906	\$ 6,480	\$ 7,064	\$ 6,865
City's covered payroll	850	1,400	1,423	1,486	1,394	1,407	1,456	1,643	1,822
City's proportionate share of the net pension liability as a percentage of its covered employee payroll	693.41 %	500.07 %	487.35 %	466.96 %	525.25 %	348.69 %	445.05 %	429.95 %	376.78 %
Plan fiduciary net position as a percentage of the total pension liability	62.97 %	66.71 %	68.36 %	67.98 %	66.29 %	76.76 %	71.75 %	71.75 %	68.09 %

Note: The reporting date is June 30, 2025 and the measurement date is June 30, 2024.

CITY OF BALTIMORE
Schedule of Employer Contributions - Maryland State Retirement and Pension System-ERPS
For the Year Ended June 30, 2025
(Expressed in Thousands)

Description	2016	2017	2018	2019	2020	2021	2022	2023	2024
Actuarially determined contribution	\$ 486	\$ 659	\$ 659	\$ 691	\$ 695	\$ 721	\$ 739	\$ 748	\$ 683
Contribution in relation to the actuarially determined contribution	486	659	659	691	695	721	739	748	683
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-
Covered payroll	\$ 850	\$ 1,400	\$ 1,423	\$ 1,486	\$ 1,394	\$ 1,407	\$ 1,456	\$ 1,643	\$ 1,822
Contribution as a percentage of covered payroll	57.18 %	47.07 %	46.31 %	46.50 %	49.86 %	51.24 %	50.76 %	45.53 %	37.49 %

Note: 2025 data is not available.

CITY OF BALTIMORE
Schedule of the City's Proportionate Share of Net Pension Liability - Maryland State Retirement and Pension System-LEOPS
For the Year Ended June 30, 2025
(Expressed in Thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024
City's share of the net pension liability	0.13 %	0.13 %	0.14 %	0.13 %	0.12 %	0.13 %	0.12 %	0.10 %	0.12 %
City's proportionate share of the net pension liability	\$ 30,244	\$ 28,519	\$ 28,528	\$ 26,032	\$ 27,837	\$ 20,060	\$ 23,737	\$ 23,135	\$ 30,312
City's covered payroll	214	220	232	228	234	259	256	242	321
City's proportionate share of the net pension liability as a percentage of its covered employee payroll	14132.71 %	12963.18 %	12296.55 %	11417.54 %	11896.15 %	7745.17 %	9272.27 %	9559.92 %	9442.99 %
Plan fiduciary net position as a percentage of the total pension liability	58.88 %	62.80 %	63.82 %	64.79 %	63.60 %	63.60 %	67.74 %	68.74 %	66.44 %

Note: The reporting date is June 30, 2025 and the measurement date is June 30, 2024.

CITY OF BALTIMORE
Schedule of Employer Contributions - Maryland State Retirement and Pension System-LEOPS
For the Year Ended June 30, 2025
(Expressed in Thousands)

Description	2016	2017	2018	2019	2020	2021	2022	2023	2024
Actuarially determined contribution	\$ 2,497	\$ 2,497	\$ 2,711	\$ 2,592	\$ 2,641	\$ 2,946	\$ 2,708	\$ 2,450	\$ 3,017
Contribution in relation to the actuarially determined contribution	2,497	2,497	2,711	2,592	2,641	2,946	2,708	2,450	3,017
Covered payroll	214	220	232	228	234	259	256	242	321
Contribution as a percentage of covered payroll	1166.82 %	1135.00 %	1168.53 %	1136.84 %	1128.63 %	1137.45 %	1057.81 %	1012.40 %	939.88 %

Note: 2025 data is not available.

CITY OF BALTIMORE

Schedule of Changes in Net Pension Liability (Assets) and Related Ratios - Fire and Police Employees' Retirement System - Single Employer Plan - Pension Trust Funds

For the Year Ended June 30, 2025

(Expressed in Thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total pension liability										
Interest (includes interest on service cost).....	\$ 256,066	\$ 260,001	\$ 296,220	\$ 275,197	\$ 277,540	\$ 283,201	\$ 290,606	\$ 288,798	\$ 292,790	\$ 299,909
Service cost.....	66,199	70,730	70,987	70,244	69,279	68,969	71,089	73,380	71,416	71,477
Change in assumption.....	35,494	—	—	86,384	—	—	45,988	22,540	23,334	406
Differences between expected and actual experience.....	28,065	11,353	(17,476)	(20,544)	(9,039)	13,551	(18,539)	(13,223)	36,587	15,653
Benefit payments, including refunds of member contributions.....	(223,359)	(237,195)	(245,080)	(246,971)	(255,996)	(262,905)	(268,604)	(279,639)	(285,243)	(295,871)
Net change in total pension liability.....	162,465	104,889	104,651	164,310	81,784	102,816	120,540	91,856	138,884	91,574
Total pension liability - beginning.....	3,348,302	3,510,767	3,615,656	3,720,307	3,884,617	3,966,401	4,069,217	4,189,757	4,281,613	4,420,497
Total pension liability - ending.....	\$ 3,510,767	\$ 3,615,656	\$ 3,720,307	\$ 3,884,617	\$ 3,966,401	\$ 4,069,217	\$ 4,189,757	\$ 4,281,613	\$ 4,420,497	\$ 4,512,071
Plan fiduciary net position:										
Net investment income.....	\$ 53,526	\$ 2,982	\$ 291,978	\$ 211,668	\$ 148,059	\$ (15,075)	\$ 774,160	\$ (280,107)	\$ 223,197	\$ 282,340
Contribution - employer.....	118,190	120,279	129,689	137,738	141,325	146,795	151,088	161,379	154,766	155,861
Contribution - member.....	30,130	30,339	29,902	31,285	30,711	31,353	31,657	30,735	31,306	30,383
Benefit payments, including refunds of member contributions.....	(223,359)	(237,195)	(245,080)	(246,970)	(255,996)	(262,905)	(268,604)	(279,639)	(285,243)	(295,871)
Administrative expense.....	(4,281)	(4,377)	(4,328)	(4,984)	(5,144)	(4,967)	(4,928)	(5,115)	(5,252)	(6,047)
Net change in plan fiduciary net position.....	(25,794)	(87,972)	202,161	128,737	58,955	(104,799)	683,373	(372,747)	118,774	166,666
Plan fiduciary net position - beginning.....	2,474,170	2,448,376	2,360,404	2,562,565	2,691,302	2,750,257	2,645,458	3,328,831	2,956,084	3,074,848
Plan fiduciary net position - ending.....	2,448,376	2,360,404	2,562,565	2,691,302	2,750,257	2,645,458	3,328,831	2,956,084	3,074,858	3,241,514
Net position liability (asset) - ending.....	\$ 1,062,391	\$ 1,255,252	\$ 1,157,742	\$ 1,193,315	\$ 1,216,144	\$ 1,423,759	\$ 860,926	\$ 1,325,529	\$ 1,345,639	\$ 1,270,557
Plan fiduciary net position as a percentage of the total pension liability.....	69.74 %	65.28 %	68.88 %	69.28 %	69.34 %	65.01 %	79.45 %	69.04 %	69.56 %	71.84 %
Covered payroll.....	\$ 320,408	\$ 298,779	\$ 296,357	\$ 323,351	\$ 322,382	\$ 326,640	\$ 330,600	\$ 318,060	\$ 318,719	\$ 319,730
Net pension liability (asset) as a percentage of covered employee payroll.....	331.57 %	420.13 %	390.66 %	369.05 %	377.24 %	435.88 %	260.41 %	416.75 %	422.20 %	397.38 %

The reporting date is June 30, 2025 and the measurement date is June 30, 2024.

CITY OF BALTIMORE
Schedule of Changes in Net Pension Liability (Assets) and Related Ratios - Elected Officials' Retirement System - Single Employer Plan - Pension Trust Funds
For the Year Ended June 30, 2025
(Expressed in Thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total pension liability										
Interest (includes interest on service cost)	\$ 1,219	\$ 983	\$ 965	\$ 1,023	\$ 1,045	\$ 1,130	\$ 1,140	\$ 1,220	\$ 1,238	\$ 1,273
Service cost	410	260	250	221	243	297	290	292	319	323
Changes of benefit terms	-	-	-	(64)	-	-	-	-	-	-
Change in assumption	(3,523)	315	-	-	841	-	-	-	(1)	-
Differences between expected and actual experience	(440)	(474)	662	245	776	80	1,015	259	485	(90)
Benefit payments, including refunds of member contributions	(765)	(763)	(933)	(1,110)	(1,165)	(1,125)	(1,306)	(1,512)	(1,533)	(1,523)
Net change in total pension liability	(3,099)	321	944	315	1,740	382	1,139	259	508	(17)
Total pension liability - beginning	16,780	13,681	14,002	14,946	15,261	17,001	17,383	18,522	18,781	19,288
Total pension liability - ending	\$ 13,681	\$ 14,002	\$ 14,946	\$ 15,261	\$ 17,001	\$ 17,383	\$ 18,522	\$ 18,781	\$ 19,289	\$ 19,271
Plan fiduciary net position:										
Net investment income	\$ 629	\$ 45	\$ 3,116	\$ 2,309	\$ 1,056	\$ 294	\$ 7,086	\$ (2,944)	\$ 2,055	\$ 2,344
Contribution - employer	85	-	-	-	-	-	-	-	-	-
Contribution - member	61	62	90	69	70	76	77	76	80	90
Benefit payments, including refunds of member contributions	(765)	(763)	(934)	(1,110)	(1,165)	(1,125)	(1,306)	(1,512)	(1,533)	(1,523)
Administrative expense	(33)	(35)	(55)	(37)	(36)	(37)	(34)	(35)	(60)	(37)
Net change in plan fiduciary net position	(23)	(691)	2,217	1,231	(75)	(792)	5,823	(4,415)	542	874
Plan fiduciary net position - beginning	23,463	23,440	22,749	24,966	26,197	26,122	25,330	31,153	26,737	27,279
Plan fiduciary net position - ending	\$ 23,440	\$ 22,749	\$ 24,966	\$ 26,197	\$ 26,122	\$ 25,330	\$ 31,153	\$ 26,738	\$ 27,279	\$ 28,153
Net position liability (asset) - ending	\$ (9,759)	\$ (8,747)	\$ (10,020)	\$ (10,936)	\$ (9,121)	\$ (7,947)	\$ (12,631)	\$ (7,957)	\$ (7,990)	\$ (8,882)
Plan fiduciary net position as a percentage of the total pension liability	171.33 %	162.47 %	167.04 %	171.66 %	153.65 %	145.72 %	168.19 %	142.37 %	141.42 %	146.09 %
Covered payroll	\$ 1,298	\$ 1,334	\$ 1,297	\$ 1,399	\$ 1,363	\$ 1,470	\$ 1,470	\$ 1,544	\$ 1,583	\$ 1,622
Net pension liability (asset) as a percentage of covered employee payroll	(751.85)%	(655.70)%	(772.55)%	(781.70)%	(669.19)%	(540.61)%	(859.25)%	(515.35)%	(504.74)%	(547.60)%

The reporting date is June 30, 2025 and the measurement date is June 30, 2024.

CITY OF BALTIMORE
Schedule of Employer Contributions-Single Employer Plans - Ten-Year Trend Information
Pension Trust Funds
(Expressed in Thousands)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Fire and Police Employees' Retirement System:										
Actuarially determined contribution	\$ 121,115	\$ 129,689	\$ 137,738	\$ 141,326	\$ 146,795	\$ 151,088	\$ 161,380	\$ 154,766	\$ 155,861	\$ 165,067
Contribution in relation to the actuarially determined contribution	121,115	129,689	137,738	141,326	146,795	151,088	161,380	154,766	155,861	165,067
Covered payroll	300,855	296,357	323,351	322,382	326,640	330,600	318,060	318,719	319,730	354,610
Contribution as a percentage of covered payroll	40.26 %	43.76 %	42.60 %	43.84 %	44.94 %	45.70 %	50.74 %	48.56 %	48.75 %	46.55 %
Elected Officials' Retirement System:										
Actuarially determined contribution	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Contribution in relation to the actuarially determined contribution	-	-	-	-	-	-	-	-	-	-
Covered payroll	1,334	1,297	1,399	1,363	1,470	1,431	1,544	1,583	1,622	1,661
Contribution as a percentage of covered payroll	- %	- %	- %	- %	- %	- %	- %	- %	- %	- %

Source is individual Retirement Systems' stand-alone audit reports.

CITY OF BALTIMORE
Schedule of Changes in the Net OPEB Liability and Related Ratios - Ten-Year Trend Information - OPEB Fund
(Expressed in Thousands)

	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total OPEB Liability									
Service Cost at end of year	\$ 29,652	\$ 30,838	\$ 29,956	\$ 52,654	\$ 51,945	\$ 32,225	\$ 24,031	\$ 26,634	\$ 28,174
Interest	93,367	94,514	100,281	149,945	150,398	99,388	65,353	63,105	67,109
Changes of benefit term	-	-	563,734	-	(455,349)	(455,348)	-	-	-
Difference between expected and actual experience	-	-	(210,824)	(103,175)	(112,063)	(108,649)	(107,844)	15,833	(84,094)
Changes of assumption or other inputs	-	30,644	304,959	-	(280,793)	-	29,636	-	(9,633)
Benefits payments	(106,880)	(106,352)	(97,821)	(104,936)	(79,092)	(46,643)	(44,574)	(47,286)	(52,615)
Net changes in Total OPEB Liability	16,139	49,644	690,285	(5,512)	(724,954)	(479,027)	(33,398)	58,286	(51,059)
Total OPEB Liability - beginning	1,384,925	1,401,064	1,450,708	2,140,993	2,135,481	1,410,527	931,500	898,102	956,388
Total OPEB Liability - ending (a)	<u>\$ 1,401,064</u>	<u>\$ 1,450,708</u>	<u>\$ 2,140,993</u>	<u>\$ 2,135,481</u>	<u>\$ 1,410,527</u>	<u>\$ 931,500</u>	<u>\$ 898,102</u>	<u>\$ 956,388</u>	<u>\$ 905,329</u>
Plan Fiduciary Net Position									
Contribution - Employer	\$ 138,931	\$ 145,466	\$ 124,579	\$ 121,951	\$ 121,020	\$ 62,588	\$ 54,095	\$ 53,278	\$ 30,400
Net investment income	46,166	32,933	33,133	866	157,969	(70,869)	56,281	80,216	107,043
Benefit payments	(106,880)	(106,352)	(97,821)	(104,936)	(79,092)	(46,643)	(44,574)	(47,286)	(52,615)
Net change in Plan Fiduciary Net Position	78,217	72,047	59,891	17,881	199,897	(54,924)	65,802	86,208	84,828
Plan Fiduciary Net Position - beginning	438,342	516,559	588,606	648,497	666,378	866,275	811,351	877,153	963,361
Plan Fiduciary Net Position - ending (b)	516,559	588,606	648,497	666,378	866,275	811,351	877,153	963,361	1,048,189
Net OPEB liability - ending (a) - (b)	<u>\$ 884,505</u>	<u>\$ 862,102</u>	<u>\$ 1,492,496</u>	<u>\$ 1,469,103</u>	<u>\$ 544,252</u>	<u>\$ 120,149</u>	<u>\$ 20,949</u>	<u>\$ (6,973)</u>	<u>\$ (142,860)</u>

Note: This is the ninth year of presentation per GASB 74. This will build into a 10 year schedule.

	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total OPEB liability	\$1,401,064	\$1,450,708	\$2,140,993	\$2,135,481	\$1,410,527	\$ 931,500	\$ 898,102	\$ 956,388	\$ 905,329
Plan fiduciary net position	516,559	588,606	648,497	666,378	866,275	811,351	877,153	963,361	1,048,189
Net OPEB liability	884,505	862,102	1,492,496	1,469,103	544,252	120,149	20,949	(6,973)	(142,860)
Plan Fiduciary Net Position as a percentage of the Total OPEB Liability	36.87 %	40.57 %	30.29 %	31.21 %	61.41 %	87.10 %	97.67 %	100.73 %	115.78 %
Covered payroll	1,464,035	1,345,680	1,196,671	1,352,753	1,467,615	1,410,294	1,410,294	1,908,639	2,174,561
Net OPEB liability as a percentage of covered payroll	60.42 %	64.06 %	124.72 %	108.60 %	37.08 %	8.52 %	1.49 %	(0.37)%	(6.57)%
Average money weighted rate of return	10.50 %	6.40 %	5.80 %	0.60 %	21.40 %	-8.00 %	6.90 %	9.00 %	10.80 %

Note: This is the ninth year of presentation per GASB 74. This will build into a 10 year schedule.

CITY OF BALTIMORE
Schedule of the City's Proportionate Share of Net OPEB Liability - Ten-Year Trend Information - OPEB Fund
(Expressed in Thousands)

	2017	2018	2019	2020	2021	2022	2023	2024	2025
City's share of the net OPEB liability...	71.40 %	71.30 %	84.50 %	84.80 %	98.80 %	85.40 %	85.40 %	49.40 %	77.70 %
City's proportionate share of the net OPEB liability	\$ 625,170	\$ 614,351	\$ 1,260,559	\$ 1,245,666	\$ 537,868	\$ 102,595	\$ 17,889	\$ (3,443)	\$ (111,009)
City's proportionate share of the net OPEB liability as a percentage of its covered employee payroll	42.70 %	64.10 %	124.70 %	92.10 %	36.60 %	7.30 %	1.30 %	(0.20)%	(5.10)%
Plan fiduciary net position as a percentage of the total OPEB liability	36.90 %	40.60 %	30.30 %	31.20 %	61.40 %	87.10 %	97.70 %	100.70 %	115.80 %

Note: This is the ninth year of presentation per GASB 74. This will build into a 10 year schedule.

CITY OF BALTIMORE
Schedule of Employer Contributions - Ten-Year Trend Information - OPEB Fund
(Expressed in Thousands)

	2019	2020	2021	2022	2023	2024	2025
Actuarial determined contribution	\$ 175,567	\$ 182,546	\$ 181,645	\$ 80,595	\$ 36,373	\$ 30,392	\$ 29,503
Contributions in relations to the actuarial determined contributions	124,579	121,951	121,020	62,588	54,095	53,278	30,400
Contribution deficiency (excess)	\$ 50,988	\$ 60,595	\$ 60,625	\$ 18,007	\$ (17,722)	\$ (22,886)	\$ (897)
Covered payroll	1,196,671	1,352,753	1,467,615	1,410,294	1,410,294	1,908,639	2,174,561
Contributions as a percentage of covered payroll	10.41 %	9.02 %	8.25 %	4.44 %	3.84 %	2.79 %	1.40 %

Note: This is the seventh year of presentation, per GASB 74. This will build into a 10 year schedule.

Prior to 2019 this information was not available.

CITY OF BALTIMORE
Notes to the Required Supplementary Information
(Unaudited)

1. Budgetary Data

Annual budgets are legally adopted for the General Fund and the Grants Fund with corresponding fundings from the General Fund for special revenue funds, on a basis consistent with Generally Accepted Accounting Principles, except for certain miscellaneous general expenditures which are not budgeted and encumbrances which are recognized as expenditures for budgetary purposes.

The budget of the City is a detailed operating plan, which identifies estimated costs and results in relation to estimated revenues. The budget includes: (1) the programs, projects, services, and activities to be provided during the fiscal year, (2) the estimated resources (inflows) and amounts available for appropriation, and (3) the estimated charges to appropriations. The budget represents a process through which policy decisions are made, implemented, and controlled. The City Charter prohibits expending funds for which there is no legal appropriation. The budget is prepared on a cash basis with the exception of certain normal and routine monthly accruals related to payroll.

The following procedures establish the budgetary data reflected in the financial statements:

Original Budget

- (1) City agencies submit their anticipated annual budget needs to the Department of Finance during December.
- (2) From December through March, the Mayor and the Department of Finance analyze, review, and refine the budget submittals.
- (3) In April, the Director of Finance sends its recommended budget plan to the Board of Estimates. The Board then holds hearings and the recommended budget is amended as necessary. Citizens have the opportunity to offer input before the Board votes on the budget.
- (4) In May, a majority vote of the Board of Estimates approves the total budget and sends it to the City Council. The Board of Estimates must submit the proposed budget for the next fiscal year to the City Council at least 45 days before the beginning of said fiscal year. The Board of Estimates prepares a proposed Ordinance of Estimates to be submitted to the City Council. The Ordinance of Estimates is the legal authority for the enactment of the budget.
- (5) The City Council then holds hearings on the proposed Ordinance of Estimates, with additional citizen input before it votes in June. The City Council shall adopt the budget at least five days before the beginning of the fiscal year. The City Council then sends the approved Ordinance of Estimates to the Mayor.
- (6) The Mayor then either approves the total Ordinance of Estimates, or disapproves some items and approves the rest of the Ordinance of Estimates.

Final Budget

The final budgetary data presented in the basic financial statements reflects the following changes to the original budget:

- (1) Appropriations for a particular program, purpose, activity, or project may, upon the recommendation of the head of the municipal agency concerned and the Director of Finance, and with the approval of the Board of Estimates, be carried over to the subsequent fiscal year to carry out the initial appropriation objectives. All appropriations not carried over lapse at the end of the fiscal year in which they were made. In addition, funds encumbered for contracts, purchase orders, approved requisitions or other actual commitments, as well as funds dedicated to grant programs and capital improvements are carried out over the ensuing fiscal year until utilized or cancelled.

(2) The adopted budget is prepared and appropriated on an agency, program, activity, and object of expenditure basis by fund. Purchase orders which result in an operating or capital overrun are not released until additional appropriations are made available. Expenditures for each adopted operating budget may not legally exceed appropriations at the agency level. Administratively, the Department of Finance has the authority to move appropriations between activities of the same program within the same agency. The Board of Estimates has the authority to transfer appropriations between programs within the same agency. Only the City Council can transfer appropriations between agencies.

(3) The City Charter permits further appropriations for programs included in the original Ordinance of Estimates made necessary by material changes in circumstances and additional appropriations for new programs or grant awards which could not reasonably be anticipated when formulating the original Ordinance of Estimates. These changes require supplemental appropriation ordinances. During fiscal year 2025, a supplemental appropriation ordinance was required for the general fund in the amount of \$166,825,000.

Budgetary data, as revised, is presented as required supplementary information for the general fund and the motor vehicle fund.

2. Schedule of the City's Proportionate Share of Net Pension Liability, Schedule of Employer Contributions, Schedule of Changes in Net Pension Liability (Asset) and Related Ratios

The City Plans are considered part of the City's reporting entity and their financial statements are included in the City's basic financial statements as pension trust funds. Each plan issues a publicly available financial report that includes financial statements and the required supplementary information for that plan. The State System Plans are included in the City's basic financial statements in governmental activities and these plans also issue a publicly available financial report. Financial statements for the City Plans and the State System may be obtained from the following websites:

For Employees' Retirement System and Elected Officials' Retirement System: www.bcera.org
For Fire and Police Employees' Retirement System: www.bcfpers.org
For the Maryland State Retirement and Pension System: www.sra.state.md.us

3. Schedule of the City's Proportionate Share of the Net OPEB Liability and Schedule of Changes in Net OPEB Liability

The City of Baltimore provides other postemployment benefits (OPEB) to all qualified City and BCPSS employees. The OPEB Trust Fund does not issue separate financial statements but is included in the City's financial statements as a fiduciary trust fund.

Combining and Individual Fund Statement and Schedules



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Non-major Governmental Funds

Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

Community Development Block Grant, Special Racetrack Funds, School Construction, Baltimore Casino, State Video Lottery Terminal Funds, Table Games Fund, Affordable Housing Trust Fund and Children and Youth Fund - These funds account for revenues derived from certain State shared taxes, governmental grants and other revenue sources that are restricted by law or administrative action to expenditures for specific purposes.

Scholarship Fund - This fund accounts for the contributions received and related interest income. The fund can be used to provide scholarships to City residents.

Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for the purposes that fund and support the reporting government's programs.

Enoch Pratt Free Library Fund - This fund accounts for principal trust amounts received and the related interest income. The interest portion of the trust can be used for the operations of the Enoch Pratt Free Library.

Memorial Fund - This fund accounts for the principal trust amounts received and the related interest income. The interest portion of the trust can be used by the City for memorials.

CITY OF BALTIMORE
Combining Balance Sheet
Non-major Governmental Funds
June 30, 2025
(Expressed in Thousands)

	Special Revenue Funds									Permanent Funds			Total Non-major Governmental Funds
	Community Development Block Grant Fund	School Construction Fund	Baltimore Casino Fund	State Video Lottery Terminal Fund	Scholarship Fund	Table Game Fund	Affordable Housing Trust Fund	Children and Youth Fund	Total	Enoch Pratt Free Library Fund	Memorial Fund	Total	
Assets:													
Cash and cash equivalents.....	\$ -	\$ 407	\$ 3,737	\$ 7,051	\$ 6,507	\$ 1,117	\$ 47,033	\$ 17,739	\$ 83,591	\$ -	\$ 1,713	\$ 1,713	\$ 85,304
Investments	-	-	-	-	495	-	-	-	495	3,974	13,593	17,567	18,062
Other receivables, net	84,119	773	-	-	4	-	-	-	84,896	15	21	36	84,932
Due from other governments	-	150	712	-	-	150	-	-	1,012	-	-	-	1,012
Total assets	84,119	1,330	4,449	7,051	7,006	1,267	47,033	17,739	169,994	3,989	15,327	19,316	189,310
Liabilities, deferred inflows of resources and fund balances:													
Liabilities:													
Accounts payable and accrued liabilities	2,558	-	591	15	-	107	269	-	3,540	-	-	-	3,540
Due to other funds ..	75,448	-	-	-	-	-	-	-	75,448	1,476	-	1,476	76,924
Unearned revenue ..	4,405	-	-	-	-	-	-	-	4,405	-	-	-	4,405
Total liabilities	82,411	-	591	15	-	107	269	-	83,393	1,476	-	1,476	84,869
Total liabilities and deferred inflows of resources	82,411	-	591	15	-	107	269	-	83,393	1,476	-	1,476	84,869
Fund balances:													
Restricted	-	-	-	-	-	-	46,764	18,764	65,528	-	-	-	65,528
Assigned	1,708	1,330	3,858	7,036	7,006	1,160	-	(1,025)	21,073	2,513	15,327	17,840	38,913
Total fund balances	1,708	1,330	3,858	7,036	7,006	1,160	46,764	17,739	86,601	2,513	15,327	17,840	104,441
Total liabilities and fund balances	\$ 84,119	\$ 1,330	\$ 4,449	\$ 7,051	\$ 7,006	\$ 1,267	\$ 47,033	\$ 17,739	\$169,994	\$ 3,989	\$ 15,327	\$ 19,316	\$ 189,310

CITY OF BALTIMORE
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Non-major Governmental Funds
For the Year Ended June 30, 2025
(Expressed in Thousands)

	Special Revenue Funds									Permanent Funds			Total Non-major Governmental Funds
	Community Development Block Grant Fund	School Construction Fund	Baltimore Casino Fund	State Video Lottery Terminal Fund	Scholarship Fund	Table Game Fund	Affordable Housing Trust Fund	Children and Youth Fund	Total	Enoch Pratt Free Library Fund	Memorial Fund	Total	
Revenues:													
Taxes - local	\$ -	\$ 12,579	\$ -	\$ -	\$ -	\$ -	\$ 6,899	\$ -	\$ 19,478	\$ -	\$ -	\$ -	\$ 19,478
State shared revenue	-	2,673	8,553	3,562	-	1,273	-	-	16,061	-	-	-	16,061
Interest and other investment income	-	-	-	-	455	-	-	-	455	1,371	(142)	1,229	1,684
Intergovernmental grants	28,266	-	-	-	-	-	-	-	28,266	-	-	-	28,266
Miscellaneous	-	-	-	-	-	-	-	15,152	15,152	-	3	3	15,155
Total revenues	28,266	15,252	8,553	3,562	455	1,273	6,899	15,152	79,412	1,371	(139)	1,232	80,644
Expenditures:													
Current:													
General government	9,595	15,297	1,394	1,145	472	-	-	-	27,903	1,721	(4,712)	(2,991)	24,912
Public safety and regulation	-	-	688	-	-	-	828	-	1,516	-	-	-	1,516
Social services	-	-	68	-	-	-	-	-	68	-	-	-	68
Education	-	-	-	-	-	-	-	15,035	15,035	-	-	-	15,035
Recreation and culture	-	-	158	-	-	3,991	-	-	4,149	-	-	-	4,149
Sanitation and waste removal	-	-	644	-	-	-	-	-	644	-	-	-	644
Economic development	17,208	-	995	163	-	16	5,929	-	24,311	-	-	-	24,311
Debt service:													
Interest	2,616	-	-	-	-	-	-	-	2,616	-	-	-	2,616
Total expenditures ..	29,419	15,297	3,947	1,308	472	4,007	6,757	15,035	76,242	1,721	(4,712)	(2,991)	73,251
Excess (deficiency) of revenues over (under) expenditures ..	(1,153)	(45)	4,606	2,254	(17)	(2,734)	142	117	3,170	(350)	4,573	4,223	7,393
Other financing sources (uses):													
Transfers out	-	-	(5,500)	(2,368)	-	-	-	-	(7,868)	-	-	-	(7,868)
Total other financing sources (uses)	-	-	(5,500)	(2,368)	-	-	-	-	(7,868)	-	-	-	(7,868)
Net change in fund balances	(1,153)	(45)	(894)	(114)	(17)	(2,734)	142	117	(4,698)	(350)	4,573	4,223	(475)
Fund balances - beginning	2,861	1,375	4,752	7,150	7,023	3,894	46,622	17,622	91,299	2,863	10,754	13,617	104,916
Fund balances - ending	\$ 1,708	\$ 1,330	\$ 3,858	\$ 7,036	\$ 7,006	\$ 1,160	\$ 46,764	\$ 17,739	\$ 86,601	\$ 2,513	\$ 15,327	\$ 17,840	\$ 104,441

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Non-major Proprietary Fund

Enterprise Fund

Enterprise funds are used to account for the operating of various City activities that are provided to the public on a cost reimbursement basis.

Conduit Fund - This fund accounts for the rental, operation, maintenance and development of the City's Conduits.

CITY OF BALTIMORE
Combining Statement of Net Position - Non-major Proprietary Fund
June 30, 2025
(Expressed in Thousands)

	Conduit Fund
Assets:	
Current assets:	
Cash and cash equivalents	\$ 11,229
Accounts receivable, net:	
Other	28,774
Total current assets	40,003
Noncurrent assets:	
Restricted assets:	
Cash and cash equivalents	-
Capital assets, net of accumulated depreciation	204,220
Capital assets not being depreciated	12,607
Total noncurrent assets	216,827
Total assets	256,830
Deferred outflows of resources	
Deferred outflows related to pension	791
Deferred outflows related to OPEB	345
Total deferred outflows of resources	1,136
Total assets and deferred outflows of resources	257,966
Liabilities and deferred inflows of resources:	
Current liabilities:	
Accounts payable and accrued liabilities	1,469
Due to other funds	29,738
Compensated absences	422
Current liabilities payable from restricted assets:	
Accounts payable from restricted assets	1,282
Total current liabilities	32,911
Noncurrent liabilities:	
Net pension liability	2,758
Net OPEB liability	383
Compensated absences	287
Total noncurrent liabilities	3,428
Total liabilities	36,339
Deferred inflows of resources:	
Deferred inflows related pension	24
Deferred inflows related OPEB	1,080
Total deferred inflows of resources	1,104
Total liabilities and deferred inflows of resources	37,443
Net position:	
Net investment in capital assets	457,255
Unrestricted (deficit)	(236,732)
Total net position	\$ 220,523

CITY OF BALTIMORE
Combining Statement of Revenues, Expenses, and Changes in Net Position - Non-major Proprietary Fund
For the Year Ended June 30, 2025

(Expressed in Thousands)

	Conduit Fund
Operating revenues:	
Rents, fees, and other income	\$ 23,475
Total operating revenues	<u>23,475</u>
Operating expenses:	
Salaries and wages	3,253
Other personnel costs	1,452
Contractual services	4,035
Materials and supplies	98
Minor equipment	68
Depreciation	3,128
Total operating expenses	<u>12,034</u>
Income before capital contributions and transfers	11,441
Changes in net position	11,441
Total net position - beginning	209,082
Total net position - ending	<u>\$ 220,523</u>

CITY OF BALTIMORE
Combining Statement of Cash Flows - Non-major Proprietary Fund
For the Year Ended June 30, 2025
(Expressed in Thousands)

	Conduit Fund
Cash flows from operating activities:	
Receipts from customers	\$ 10,872
Payments to employees	(5,252)
Payments to suppliers	(4,199)
Net cash provided by operating activities	<u>1,421</u>
Cash flow from capital and related financing activities:	
Acquisition and construction of capital assets	2,209
Capital contributions (reduction)	-
Net cash provided by capital and related financing activities	<u>2,209</u>
Net increase (decrease) in cash and cash equivalents	3,630
Cash and cash equivalents, beginning of year	7,599
Cash and cash equivalents, end of year	<u>\$ 11,229</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	<u>11,441</u>
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation expense	3,128
Accounts receivable	(12,603)
Other assets	-
Deferred outflows - pension	(213)
Deferred outflows - OPEB	50
Accounts payable and accrued liabilities	2
Compensated absences	39
Other liabilities	-
Other noncurrent liabilities	-
Pension liability - current period	(47)
OPEB liability - current period	(286)
Deferred inflows - pension	(39)
Deferred inflows - OPEB	(51)
Total adjustments	<u>(10,020)</u>
Net cash provided by operating activities	<u>\$ 1,421</u>

Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government, and to other governmental units, on a cost reimbursement basis.

Municipal Communication Fund - This fund accounts for the repair and maintenance of the City's radios.

Mobile Equipment Fund - This fund accounts for the service, repair, operation, and replacement of the City's equipment fleet.

Reproduction and Printing Fund - This fund accounts for the operation of the City's printing shop.

Municipal Post Office Fund - This fund accounts for the operations of the City's internal post office facility.

Municipal Telephone Exchange Fund - This fund accounts for the administration and operations of the City's telephone exchange.

Building Maintenance Fund - This fund accounts for repairs and maintenance in City-owned buildings.

Hardware and Software Replacement Fund - This fund accounts for the cost of maintaining the City's software licensing agreements and hardware refreshes.

CITY OF BALTIMORE
Combining Statement of Fund Net Position - Internal Service Funds
June 30, 2025
(Expressed in Thousands)

	Municipal Communication Fund	Mobile Equipment Fund	Reproduction and Printing Fund	Municipal Post Office Fund	Municipal Telephone Exchange Fund	Building Maintenance Fund	Hardware and Software Replacement Fund	Total
Assets:								
Current assets:								
Cash and cash equivalents	\$ 3,028	\$ 4	\$ 1	\$ -	\$ 4,595	\$ 58	\$ 1,647	\$ 9,333
Accounts receivables, net:								
Other	66	34	143	-	(13)	259	-	489
Due from other funds	-	-	13,086	1,341	1,396	-	-	15,823
Inventories	-	8,018	785	966	-	-	-	9,769
Total current assets	3,094	8,056	14,015	2,307	5,978	317	1,647	35,414
Noncurrent assets:								
Restricted cash	-	150,831	-	-	-	-	-	150,831
Capital assets, net of accumulated depreciation	-	112,197	-	71	45	-	-	112,313
Capital assets not being depreciated	-	794	-	-	-	-	-	794
Total noncurrent assets	-	263,822	-	71	45	-	-	263,938
Total assets	3,094	271,878	14,015	2,378	6,023	317	1,647	299,352
Liabilities:								
Current liabilities:								
Accounts payable and accrued liabilities	355	13,748	277	24	551	7,989	257	23,201
Due to other funds	-	92,761	17,721	2,808	-	18,400	-	131,690
Financed purchases	1,965	23,882	-	-	-	-	-	25,847
Compensated absences	50	1,481	100	40	128	443	-	2,242
Total current liabilities	2,370	131,872	18,098	2,872	679	26,832	257	182,980
Noncurrent liabilities:								
Financed purchases	2,007	109,691	-	-	-	-	-	111,698
Compensated absences	-	1,024	26	44	315	303	-	1,712
Total noncurrent liabilities	2,007	110,715	26	44	315	303	-	113,410
Total liabilities	4,377	242,587	18,124	2,916	994	27,135	257	296,390
Net position:								
Net investment in capital assets	-	(35,690)	-	-	-	-	-	(35,690)
Unrestricted (deficit)	(1,283)	64,981	(4,109)	(538)	5,029	(26,818)	1,390	38,652
Total net position	\$ (1,283)	\$ 29,291	\$ (4,109)	\$ (538)	\$ 5,029	\$ (26,818)	\$ 1,390	\$ 2,962

CITY OF BALTIMORE
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position - Internal Service Funds
For the Year Ended June 30, 2025
(Expressed in Thousands)

	Municipal Communication Fund	Mobile Equipment Fund	Reproduction and Printing Fund	Municipal Post Office Fund	Municipal Telephone Exchange Fund	Building Maintenance Fund	Hardware and Software Replacement Fund	Total
Operating revenues:								
Changes for sales, services and fees.....	\$ 6,226	\$ 88,890	\$ 3,651	\$ 4,753	\$ 8,874	\$ 79,792	\$ 7,134	\$ 199,320
Operating expenses:								
Salaries and wages.....	631	18,058	796	438	1,370	6,500	215	28,008
Other personnel costs.....	200	6,941	363	185	582	2,103	-	10,374
Contractual services.....	3,925	53,511	2,488	4,202	6,629	83,353	312	154,420
Materials and supplies.....	-	397	160	42	4	1,395	-	1,998
Minor equipment.....	76	296	24	35	41	154	9,465	10,091
Depreciation.....	918	18,045	-	37	12	-	-	19,012
Total operating expenses.....	5,750	97,248	3,831	4,939	8,638	93,505	9,992	223,903
Operating income (loss).....	476	(8,358)	(180)	(186)	236	(13,713)	(2,858)	(24,583)
Nonoperating revenues:								
Interest expense.....	-	(4,640)	-	-	-	-	-	(4,640)
Loss on sale of equipment.....	-	-	-	-	-	-	-	-
Total nonoperating revenues, net.....	-	(4,640)	-	-	-	-	-	(4,640)
Change in net position.....	476	(12,998)	(180)	(186)	236	(13,713)	(2,858)	(29,223)
Total net position - beginning.....	(1,759)	42,288	(3,929)	(352)	4,794	(13,105)	4,248	32,185
Total net position - ending.....	\$ (1,283)	\$ 29,290	\$ (4,109)	\$ (538)	\$ 5,030	\$ (26,818)	\$ 1,390	\$ 2,962

CITY OF BALTIMORE
Combining Statement of Cash Flows - Internal Services Funds
For the Year Ended June 30, 2025
(Expressed in Thousands)

	Municipal Communication Fund	Mobile Equipment Fund	Reproduction and Printing Fund	Municipal Post Office Fund	Municipal Telephone Exchange Fund	Building Maintenance Fund	Hardware and Software Replacement Fund	Total
Cash flows from operating activities:								
Receipts from customers	\$ 6,227	\$ 76,994	\$ 3,607	\$ 4,753	\$ 8,877	\$ 80,063	\$ 7,134	\$ 187,655
Payments to employees	(827)	(24,075)	(877)	(618)	(1,875)	118	(215)	(28,369)
Payments to suppliers	(4,048)	(48,550)	(2,729)	(4,146)	(7,136)	(80,123)	(9,765)	(156,497)
Net cash provided (used) by operating activities	1,352	4,369	1	(11)	(134)	58	(2,846)	2,789
Cash flows from capital and related financing activities:								
Acquisition and construction of capital assets	-	(38,807)	-	11	-	-	-	(38,796)
Financed purchases payment	(1,923)	13,735	-	-	-	-	-	11,812
Interest paid	-	(4,640)	-	-	-	-	-	(4,640)
Net cash (used) by capital and related financing activities	(1,923)	(29,712)	-	11	-	-	-	(31,624)
Net increase (decrease) in cash and cash equivalents	(571)	(25,343)	1	-	(134)	58	(2,846)	(28,835)
Cash and cash equivalents, beginning of year	3,599	176,178	-	-	4,729	-	4,493	188,999
Cash and cash equivalents, end of year	\$ 3,028	\$ 150,835	\$ 1	\$ -	\$ 4,595	\$ 58	\$ 1,647	\$ 160,164
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:								
Operating income (loss)	\$ 476	\$ (8,358)	\$ (180)	\$ (186)	\$ 236	\$ (13,713)	\$ (2,858)	\$ (24,583)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:								
Depreciation	918	18,045	-	37	12	-	-	19,012
Changes in noncash operating assets and liabilities:								
Accounts receivable	1	103	(44)	-	3	271	-	334
Inventories	-	4,010	(16)	499	-	-	-	4,493
Accounts payable and accrued liabilities	(47)	1,644	(41)	(366)	(462)	4,779	12	5,519
Compensated Absences	4	924	20	27	77	199	-	1,251
Due to other funds	-	(11,999)	262	(22)	-	8,522	-	(3,237)
Other liabilities	-	-	-	-	-	-	-	-
Total adjustments	876	12,727	181	175	(370)	13,771	12	27,372
Net cash provided (used) by operating activities	\$ 1,352	\$ 4,369	\$ 1	\$ (11)	\$ (134)	\$ 58	\$ (2,846)	\$ 2,789
Noncash activity from capital and related financing activities:								
New financed purchases	-	37,067	-	-	-	-	-	37,067
Total noncash activity from capital and related financing activities	\$ -	\$ 37,067	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 37,067

Fiduciary Funds

Fiduciary funds include the following funds, which account for assets held by the City as a trustee or as an agent for individuals.

Pension Trust Funds – These funds account for the receipt, investment, and distribution of retirement contributions made for the benefit of police officers, firefighters, elected officials, and other City employees.

OPEB Trust Fund – This fund accounts for the receipts of City and retiree contributions into the OPEB Trust Fund and payment of all retiree related health and life insurance benefits.

CITY OF BALTIMORE
Combining Statement of Fiduciary Net Position - Pension and OPEB Trust Funds
June 30, 2025

(Expressed In Thousands)

	Employees' Retirement System	Elected Officials' Retirement System	Fire and Police Employees' Retirement System	OPEB Trust Fund	Total
Assets:					
Cash and cash equivalents	\$ 45,117	\$ 332	\$ 35,813	\$ 9,737	\$ 90,999
Investments:					
Stocks	990,339	20,467	1,747,960	745,189	3,503,955
Bonds	333,668	5,857	373,399	189,041	901,965
Real estate	307,833	3,091	324,871	105,415	741,210
Private equity and hedge fund	593,708	–	982,266	–	1,575,974
Securities lending collateral	70,346	–	8,434	–	78,780
Forward foreign contracts	10,781	–	5,518	–	16,299
Other assets	5,711	–	16,562	1,986	24,259
Total assets	2,357,503	29,747	3,494,823	1,051,368	6,933,441
Liabilities:					
Obligations under securities lending program	70,346	–	9,023	–	79,369
Forward foreign contracts	10,781	–	5,516	–	16,297
Accounts payable	11,385	–	13,075	3,180	27,640
Pension benefits payable	–	9	–	–	9
Total liabilities	92,512	9	27,614	3,180	123,315
Net position:					
Net position restricted for pensions	2,264,991	29,738	3,467,209	–	5,761,938
Net position restricted for OPEB	\$ –	\$ –	\$ –	\$ 1,048,188	\$ 1,048,188

CITY OF BALTIMORE
Combining Statement of Changes in Fiduciary Net Position - Pension and OPEB Trust Funds
For the Year Ended June 30, 2025

(Expressed In Thousands)

	Employees' Retirement System	Elected Officials' Retirement System	Fire and Police Employees' Retirement System	OPEB Trust Fund	Total
Additions:					
Contributions:					
Employer	\$ 98,139	\$ -	\$ 164,271	\$ 30,400	\$ 292,810
Employee	24,561	70	34,470	45,744	104,845
Total contributions	122,700	70	198,741	76,144	397,655
Investment income:					
Net appreciation fair value of investments	191,925	2,498	243,590	95,701	533,714
Securities lending income, net	25,721	-	261	-	25,982
Interest and dividend income	149	526	115,752	16,869	133,296
Total investment income	217,795	3,024	359,603	112,570	692,992
Less: investment expense	64	51	33,925	5,527	39,567
Net investment income	217,731	2,973	325,678	107,043	653,425
Total additions	340,431	3,043	524,419	183,187	1,051,080
Deductions:					
Retirement benefits	179,318	1,421	279,659	-	460,398
Health benefits	-	-	-	98,359	98,359
Death benefits	1,007	-	466	-	1,473
Administrative expenses	5,181	37	5,426	-	10,644
Other	1,396	-	13,183	-	14,579
Total deductions	186,902	1,458	298,734	98,359	585,453
Changes in net position	153,529	1,585	225,685	84,828	465,627
Net position restricted for pensions and OPEB - beginning of the year	2,111,462	28,153	3,241,524	963,360	6,344,499
Net position restricted for pensions and OPEB - end of the year	\$ 2,264,991	\$ 29,738	\$ 3,467,209	\$ 1,048,188	\$ 6,810,126

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STATISTICAL SECTION



See Report of Independent Public Accountants

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CITY OF BALTIMORE
Statistical Section
(Unaudited)
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Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City’s financial activities take place	174
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Source: Unless otherwise noted, the information in these tables is derived from the annual financial reports for the relevant year.

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Financial Trends

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CITY OF BALTIMORE
Net Position by Component
Last Ten Fiscal Years
 (Accrual Basis of Accounting)
 (Expressed in Thousands)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental activities										
Net investment in capital assets	\$ 2,464,962	\$ 2,528,116	\$ 2,574,640	\$ 2,520,881	\$ 2,628,359	\$ 2,561,824	\$ 2,619,065	\$ 2,212,781	\$ 2,292,020	\$ 2,466,582
Restricted	24,669	400,063	483,623	527,293	533,780	548,492	548,272	607,148	602,363	655,945
Unrestricted	(1,662,259)	(1,951,655)	(2,771,072)	(3,416,173)	(3,838,247)	(3,756,368)	(3,301,360)	(3,265,506)	(3,120,304)	(2,698,703)
Total governmental activities net position	\$ 827,372	\$ 976,524	\$ 287,191	\$ (367,999)	\$ (676,108)	\$ (646,052)	\$ (134,023)	\$ (445,577)	\$ (225,921)	\$ 423,824
Business-type activities										
Net investment in capital assets	\$ 2,386,644	\$ 2,981,404	\$ 3,383,394	\$ 3,345,821	\$ 3,475,643	\$ 3,554,754	\$ 3,393,693	\$ 3,510,817	\$ 4,030,213	\$ 3,827,860
Restricted	165,076	162,084	161,308	181,109	184,072	257,759	292,386	363,595	332,127	332,127
Unrestricted	413,302	85,565	(92,013)	176,933	237,107	369,574	613,755	557,993	280,602	87,725
Total business-type activities net position	\$ 2,965,022	\$ 3,229,053	\$ 3,452,689	\$ 3,703,863	\$ 3,896,822	\$ 4,182,087	\$ 4,299,834	\$ 4,432,405	\$ 4,642,942	\$ 4,247,712
Primary government										
Net investment in capital assets	\$ 4,851,606	\$ 5,509,520	\$ 5,958,034	\$ 5,866,702	\$ 6,104,002	\$ 6,116,578	\$ 6,012,758	\$ 5,723,598	\$ 6,322,233	\$ 6,294,442
Restricted	189,745	562,147	644,931	708,402	717,852	806,251	840,658	970,743	934,490	988,072
Unrestricted	(1,248,957)	(1,866,090)	(2,863,085)	(3,239,240)	(3,601,140)	(3,386,794)	(2,687,605)	(2,707,513)	(2,839,702)	(2,610,978)
Total primary government net position	\$ 3,792,394	\$ 4,205,577	\$ 3,739,880	\$ 3,335,864	\$ 3,220,714	\$ 3,536,035	\$ 4,165,811	\$ 3,986,828	\$ 4,417,021	\$ 4,671,536

CITY OF BALTIMORE
Changes in Net Position - Governmental Funds
Last Ten Fiscal Years
(Accrual Basis of Accounting)
(Expressed in Thousands)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Expenses										
Government activities:										
General government	\$ 303,696	\$ 249,415	\$ 404,025	\$ 524,515	\$ 400,893	\$ 469,895	\$ 680,482	\$ 643,986	\$ 388,170	\$ 546,670
Public safety and regulation	744,940	764,040	781,830	1,228,602	929,667	540,675	495,295	884,812	857,908	946,302
Conservation of health	116,592	119,811	134,743	169,216	153,361	238,343	102,496	222,744	239,038	213,374
Social services	109,591	120,630	95,107	103,384	96,066	109,391	46,078	72,263	91,676	80,046
Education	299,699	278,881	383,934	494,735	556,361	445,278	415,151	663,354	401,899	477,130
Public library	34,150	34,531	35,189	46,150	43,288	44,795	47,844	48,600	38,415	48,421
Recreation and culture	53,657	58,124	59,049	68,491	70,023	50,955	57,420	81,437	81,458	104,783
Highways and streets	192,487	169,147	165,800	181,100	171,571	171,578	109,502	227,609	171,834	196,927
Sanitation and waste removal	70,823	76,638	81,877	98,499	88,140	93,298	96,363	120,261	91,093	120,943
Public service	49,475	53,188	50,052	103,340	59,833	64,306	749	32,060	42,811	50,731
Economic development	126,430	133,594	131,347	188,852	148,659	200,302	133,416	166,988	208,208	197,474
Interest	30,518	28,857	77,530	52,787	57,496	43,994	25,705	34,999	37,108	26,086
Total governmental activities expenses	2,132,058	2,086,856	2,400,483	3,259,671	2,775,358	2,472,810	2,210,501	3,199,113	2,649,618	3,008,887
Business-type Activities:										
Water	170,637	167,667	147,289	158,089	202,211	193,828	197,622	226,707	204,147	229,188
Waste water	193,563	193,055	207,730	237,396	276,754	272,330	275,487	331,684	341,573	388,417
Stormwater	19,365	21,521	26,175	25,299	27,206	24,515	39,556	20,309	22,930	29,238
Parking	18,125	27,939	17,797	24,038	15,145	20,808	7,693	13,092	11,479	10,996
Non-major proprietary	12,148	13,703	10,087	11,142	11,577	14,377	22,717	12,518	10,196	12,227
Total business-type activities expenses	413,838	423,885	409,078	455,964	532,893	525,858	543,075	604,310	590,325	670,066
Total governmental activities expenses	\$ 2,545,896	\$ 2,510,741	\$ 2,809,561	\$ 3,715,635	\$ 3,308,251	\$ 2,998,668	\$ 2,753,576	\$ 3,803,423	\$ 3,239,943	\$ 3,678,953
Program Revenues										
Governmental activities:										
Charges for services (a)	\$ 103,190	\$ 103,151	\$ 111,154	\$ 122,790	\$ 119,799	\$ 106,621	\$ 103,576	\$ 104,068	\$ 124,437	\$ 125,624
Operating grants and contributions	347,636	344,684	324,457	365,771	378,546	471,637	453,220	603,774	641,352	955,141
Capital grants and contributions	25,284	83,501	41,095	67,257	151,510	69,483	43,478	39,217	46,153	132,821
Total governmental activities revenue	476,110	531,336	476,706	555,818	649,855	647,741	600,274	747,059	811,942	1,213,586
Business-type activities:										
Charges for services:										
Water	160,865	163,563	178,367	175,492	216,396	243,563	278,280	232,752	241,101	245,805
Waste water	229,300	235,133	258,386	276,844	270,764	289,812	278,131	304,453	351,670	339,480
Stormwater	27,807	29,309	28,552	28,540	30,943	31,462	37,882	37,163	49,001	39,128
Parking	87,145	88,454	85,257	76,801	69,697	38,693	56,537	60,104	60,201	63,864
Non-major proprietary	37,505	11,744	28,639	34,627	35,986	36,712	36,807	41,134	17,067	23,475
Capital Grants and Contributions	259,288	217,959	169,154	161,469	162,602	195,057	16,230	103,471	133,545	(383,968)
Total Business-type Activities Revenue	801,910	746,162	748,355	753,773	786,388	835,299	703,867	779,077	852,585	327,784
Total Primary Government Revenues	1,278,020	1,277,498	1,225,061	1,309,591	1,436,243	1,483,040	1,304,141	1,526,136	1,664,527	1,541,370
Net (Expense)/Revenue										
Government Activities	(1,655,948)	(1,555,520)	(1,923,777)	(2,703,853)	(2,125,503)	(1,825,069)	(1,610,227)	(2,452,054)	(1,837,676)	(1,795,301)
Business-type Activities	388,072	322,277	339,277	297,809	253,495	309,441	160,792	174,767	262,260	(342,282)
Total Primary Government Net Expenses	\$(1,267,876)	\$(1,233,243)	\$(1,584,500)	\$(2,406,044)	\$(1,872,008)	\$(1,515,628)	\$(1,449,435)	\$(2,277,287)	\$(1,575,416)	\$(2,137,583)
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Property taxes	\$ 852,114	\$ 853,197	\$ 886,417	\$ 909,254	\$ 882,332	\$ 977,299	\$ 1,034,569	\$ 1,056,930	\$ 1,095,085	\$ 1,134,544
Income taxes	346,727	335,923	346,797	440,144	396,540	410,712	449,876	455,975	476,256	510,227
Other local taxes	242,426	240,278	187,754	263,381	175,770	209,918	353,372	281,966	228,425	280,523
State shared revenues	153,195	159,022	170,240	166,082	163,417	155,527	190,226	205,090	146,520	253,180
Unrestricted investment Income	34,782	21,634	28,296	48,730	34,734	16,598	24,739	66,839	66,089	83,512
Miscellaneous	33,073	32,523	124,395	161,944	94,212	60,895	26,429	31,504	52,330	130,112
Transfers	100,737	62,095	59,295	59,128	56,482	24,176	43,045	42,196	47,722	52,948
Total Governmental Activities	1,763,054	1,704,672	1,803,194	2,048,663	1,803,487	1,855,125	2,122,256	2,140,500	2,112,427	2,445,046
Business-type Activities:										
Unrestricted investment Income	4,591	3,849	5,535	12,493	9,853	-	-	-	-	-
Transfers	(100,737)	(62,095)	(59,295)	(59,128)	(56,482)	(24,176)	(43,045)	(42,196)	(47,722)	(52,948)
Total Business-type activities	(96,146)	(58,246)	(53,760)	(46,635)	(46,629)	(24,176)	(43,045)	(42,196)	(47,722)	(52,948)
Total primary government	1,666,908	1,646,426	1,749,434	2,002,028	1,756,858	1,830,949	2,079,211	2,098,304	2,064,705	2,392,098
Change in Net Position										
Governmental activities	107,106	149,152	(120,583)	(655,190)	(322,016)	30,056	512,029	(311,554)	274,751	649,745
Business-type activities	291,926	264,031	285,517	251,174	206,866	285,265	117,747	132,571	214,538	(395,230)
Total primary government	\$ 399,032	\$ 413,183	\$ 164,934	\$ (404,016)	\$ (115,150)	\$ 315,321	\$ 629,776	\$ (178,983)	\$ 489,289	\$ 254,515

(a) Changes for services include charges for various City services such as rental of recreational facilities, solid waste disposal fees, port and stadium security services, impound lot fees and library video rental.

CITY OF BALTIMORE
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Modified Accrued Basis of Accounting)
(Expressed in Thousands)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Fund										
Nonspendable	\$ 297,255	\$ 2,260	\$ 2,210	\$ 3,028	\$ 3,179	\$ 2,051	\$ 1,726	\$ 6,007	\$ 6,292	\$ 6,007
Restricted	–	380,996	423,673	431,094	428,824	433,047	378,302	333,536	340,866	337,718
Assigned	244,257	197,220	221,658	257,252	237,026	180,620	329,917	282,695	315,884	381,663
Unassigned	134,300	134,327	163,604	145,945	139,661	152,864	157,271	320,912	259,021	198,440
Total General Fund	\$ 675,812	\$ 714,803	\$ 811,145	\$ 837,319	\$ 808,690	\$ 768,582	\$ 867,216	\$ 943,150	\$ 922,063	\$ 923,828
All Other Governmental Funds										
Restricted										
Grants revenue fund	\$ –	\$ –	\$ 2,449	\$ 21,606	\$ –	\$ –	\$ –	\$ –	\$ –	\$ 213,218
Capital projects fund	10,743	5,081	8,448	31,000	10,689	7,558	27,847	78,287	48,593	94,160
Other non-major funds	13,926	13,986	14,688	18,057	42,537	40,316	68,819	85,219	65,386	65,528
Assigned										
Capital projects fund	–	–	5,064	56,946	98,777	86,406	–	–	–	–
Other non-major funds	10,068	11,234	8,794	16,929	16,644	19,038	17,721	19,113	39,530	38,913
Unassigned										
Grants revenue fund	(36,799)	(13,584)	–	–	–	–	–	(84)	(35,924)	(1)
Capital projects fund	(14,628)	(8,966)	–	–	–	–	–	(863)	–	–
Other non-major funds	–	–	(1,819)	–	(1,432)	–	–	–	–	–
Total all other Governmental Funds	\$ (16,690)	\$ 7,751	\$ 37,624	\$ 144,538	\$ 167,215	\$ 153,318	\$ 114,387	\$ 181,672	\$ 117,585	\$ 411,818

CITY OF BALTIMORE
Changes in Fund Balances - Governmental Funds

Last Ten Fiscal Years
(Expressed in Thousands)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenue:										
General fund:										
Taxes - local	\$ 1,426,286	\$ 1,410,593	\$ 1,406,403	\$ 1,535,001	\$ 1,490,708	\$ 1,568,679	\$ 1,820,590	\$ 1,742,360	\$ 1,754,646	\$ 1,872,720
State shared revenue	142,213	140,451	146,174	146,085	148,910	141,732	175,035	187,042	128,289	237,066
Licenses and permits	48,829	44,450	41,043	38,880	34,042	31,702	27,391	25,610	36,817	40,952
Fines and forfeitures	8,365	7,192	27,085	34,939	36,093	35,484	33,314	35,336	29,882	33,207
Interest rentals and other investment income	33,991	21,082	27,071	46,140	32,027	13,834	21,808	64,164	59,845	64,623
Intergovernmental grants	-	-	-	-	-	-	-	132,434	139,894	147,755
Federal grants	217	480	79	-	16,719	85,039	57,888	-	-	-
State grants	104,585	105,705	104,644	98,528	107,973	107,204	101,891	-	-	-
Other grants	26	26	27	26	-	-	-	-	3,589	23
Charges for services	45,996	51,509	43,026	48,971	49,664	39,435	42,871	43,122	57,574	43,601
Miscellaneous	459	7,300	-	8,560	4,492	6,693	6,636	3,354	5,411	81,187
Total revenues - general fund	1,810,967	1,788,788	1,795,552	1,957,130	1,920,628	2,029,802	2,287,424	2,233,422	2,215,947	2,521,134
Other governmental funds:										
Grants revenue fund	222,291	226,145	233,957	242,604	236,726	268,121	281,944	447,021	487,689	815,159
Capital projects fund	45,370	105,487	62,019	149,195	167,792	81,726	57,369	53,613	57,337	138,934
Other funds	40,792	47,068	56,090	64,161	66,619	56,737	74,300	80,691	73,481	80,644
Total revenues - other governmental funds	308,453	378,700	352,066	455,960	471,137	406,584	413,613	581,325	618,507	1,034,737
Total revenues all government funds	2,119,420	2,167,488	2,147,618	2,413,090	2,391,765	2,436,386	2,701,037	2,814,747	2,834,454	3,555,871
Expenditures:										
General fund:										
General government	281,616	249,579	155,606	267,831	259,968	415,463	433,325	435,450	369,115	499,034
Public safety and regulation	702,632	730,093	766,230	831,453	799,401	810,793	867,723	745,296	844,838	919,101
Conservation of health	19,663	21,882	38,648	36,077	37,785	132,450	63,706	58,239	47,681	48,507
Social services	73,851	86,353	59,899	68,539	56,519	65,812	5,778	19,944	17,452	18,578
Education	269,937	276,324	293,355	289,410	288,912	304,669	282,743	336,714	417,423	422,590
Public library	24,856	24,812	24,505	26,784	27,886	24,794	27,282	30,946	30,386	32,884
Recreation and culture	41,884	44,392	43,845	45,574	51,897	51,558	50,672	63,368	67,201	75,820
Highways and streets	125,440	96,537	99,848	102,468	99,702	107,305	147,151	146,889	105,085	119,963
Sanitation and waste removal	72,642	72,380	75,384	78,238	81,719	94,402	95,638	109,558	101,297	109,907
Public service	42,947	44,769	42,579	44,863	49,689	51,149	29,676	16,025	30,067	26,515
Economic development	39,499	34,276	41,634	52,998	63,843	50,473	73,146	53,447	95,708	76,081
Debt service-Principal	42,956	60,646	51,466	60,922	66,913	55,403	61,575	67,878	58,149	70,235
Debt service-Interest	24,786	37,042	43,247	44,425	56,683	47,399	32,419	40,437	38,714	29,611
Other bonds cost	2,033	6,318	-	-	-	-	-	-	-	-
Total expenditures - general fund	1,764,742	1,785,403	1,736,246	1,949,582	1,940,917	2,211,670	2,170,834	2,124,191	2,223,116	2,448,826
Other government funds:										
Grants revenue fund	238,344	218,716	221,811	242,441	273,949	293,820	329,217	475,112	534,051	532,724
Capital projects fund	173,201	154,671	186,541	241,506	258,800	153,872	161,181	177,426	184,926	218,895
Debt service fund:										
Principal	-	-	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-	-	-
Other bond costs	-	-	-	-	-	-	-	-	-	-
Other funds	29,565	34,101	41,857	37,119	41,958	56,757	41,074	57,374	63,966	73,251
Total expenditures - other government funds	441,110	407,488	450,209	521,066	574,707	504,449	531,472	709,912	782,943	824,870
Total expenditures all governmental funds	2,205,852	2,192,891	2,186,455	2,470,648	2,515,624	2,716,119	2,702,306	2,834,103	3,006,059	3,273,696
Excess (deficiency) of revenues over expenditures	(86,432)	(25,403)	(38,837)	(57,558)	(123,859)	(279,733)	(1,269)	(19,356)	(171,605)	282,175
Other financing sources (uses):										
Transfers net	100,038	60,289	57,703	64,777	57,882	24,176	43,045	42,196	47,722	52,948
Leases	8,978	-	29,618	-	-	-	-	-	-	-
Issuance of debt	-	-	-	-	-	-	17,927	-	-	-
Proceeds from leases	-	-	-	-	-	-	-	3,524	438	-
Proceeds from subscriptions issued (SBITA)	-	-	-	-	-	-	-	7,348	25,958	-
Refunding leases	-	-	(4,563)	-	-	-	-	-	-	-
Face value of bonds and loans	92,317	1,907	225,155	121,406	43,560	55,843	-	-	-	-
Refunding of bonds	-	(377,111)	(133,560)	3,675	(36,720)	-	-	7,797	-	-
Transportation revenue bonds	(13,833)	-	14,924	(8,004)	47,209	137,485	-	-	-	-
Swap termination	-	-	-	-	-	-	-	-	-	-
Premium (discount) on sale of bonds	3,220	-	35,923	-	5,976	8,224	-	101,710	-	46
Proceeds from bond issuances	-	403,750	-	8,792	-	-	-	-	-	-
Capital contributions	-	-	-	-	-	-	-	-	-	-
Payoff of bond anticipation note	-	-	(60,148)	-	-	-	-	-	-	-
Total other financing sources	190,720	88,835	165,052	190,646	117,907	225,728	60,972	162,575	74,118	52,994
Net changes in fund balances	\$ 104,288	\$ 63,432	\$ 126,215	\$ 133,088	\$ (5,952)	\$ (54,005)	\$ 59,703	\$ 143,219	\$ (97,487)	\$ 335,169
Debt service as a percentage of noncapital expenditures	3.3 %	4.7 %	4.6 %	4.5 %	5.4 %	4.0 %	3.6 %	3.9 %	3.4 %	- %

Revenue Capacity

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CITY OF BALTIMORE
Property Tax Levies and Collections
Last Ten Fiscal Years
(Expressed in Thousands)

Fiscal Year	Total Tax Levy	Collected within due Fiscal Year of the Levy	Percent of Levy Collected	Collections in Subsequent Years	Total Tax Collection	Percent of Total Tax Collections to Tax Levy
2016	\$ 804,391	\$ 760,686	94.6 %	\$ 3,278	\$ 763,964	95.0 %
2017	851,099	808,328	95.0 %	33,196	841,524	98.9 %
2018	892,079	865,223	97.0 %	11,095	876,318	98.2 %
2019	901,885	870,822	96.6 %	2,388	873,210	96.8 %
2020	924,357	887,452	96.0 %	19,491	906,943	98.1 %
2021	934,187	906,201	97.0 %	13,273	919,474	98.4 %
2022	957,351	933,828	97.5 %	6,834	940,662	98.3 %
2023	979,383	946,088	96.6 %	5,951	952,039	97.2 %
2024	1,037,637	1,003,731	96.7 %	(245)	1,003,486	96.7 %
2025	1,084,513	1,056,904	97.5 %	—	1,056,904	97.5 %

CITY OF BALTIMORE
Assessed and Estimate Actual Value of Taxable Property
Last Ten Fiscal Years
(Expressed in Thousands)

Fiscal Year	Real Property		Personal Property		Total		Ratio of Total Assessed Value to Total Estimate Actual Value %	Total Direct Tax Rate
	Assessed Value	Actual Value	Assessed Value	Actual Value	Assessed Value	Estimate Actual Value		
2016	\$ 31,577,756	\$ 35,782,497	\$ 2,011,722	\$ 2,011,722	\$ 33,589,478	\$ 37,794,219	88.9 %	2.360
2017	32,550,695	37,113,758	2,123,826	2,123,826	34,674,521	39,237,584	88.4 %	2.360
2018	33,909,100	38,844,708	2,241,053	2,309,659	36,150,153	41,154,367	87.8 %	2.360
2019	34,346,269	39,649,866	2,261,405	2,381,099	36,607,674	42,030,965	87.1 %	2.360
2020	35,108,831	40,412,995	2,255,234	2,374,928	37,364,065	42,787,923	87.3 %	2.360
2021	35,937,626	41,359,937	2,235,339	2,287,050	38,172,965	43,646,987	87.5 %	2.360
2022	37,198,306	42,126,603	2,155,394	2,202,000	39,353,700	44,328,603	88.8 %	2.360
2023	38,039,602	42,848,675	2,210,906	2,243,263	40,250,508	45,091,938	89.3 %	2.360
2024	40,329,326	45,338,027	2,331,553	2,353,782	42,660,879	47,691,809	89.5 %	2.360
2025	42,096,480	47,472,199	2,458,794	2,485,269	44,555,274	49,957,468	89.2 %	2.360

Note:

Assessed values are established by the Maryland State Department of Assessments and Taxation on July 1 of each year. Each real property's assessment is reevaluated every three years. Tax rates are for each \$100 of assessed value. The Baltimore City real property tax rate is \$2.248 and the Maryland State real property tax rate is \$0.112, for a total of \$2.360.

Source: Baltimore City Department of Finance

CITY OF BALTIMORE
Direct and Overlapping Property Tax Rates
Last Ten Fiscal Years (a)

Fiscal Year	City Tax Rate	State Rate (b)	Tax Total (c)
2016	\$ 2.248	\$ 0.112	\$ 2.360
2017	2.248	0.112	2.360
2018	2.248	0.112	2.360
2019	2.248	0.112	2.360
2020	2.248	0.112	2.360
2021	2.248	0.112	2.360
2022	2.248	0.112	2.360
2023	2.248	0.112	2.360
2024	2.248	0.112	2.360
2025	2.248	0.112	2.360

Notes:

(a) Tax rates are for each \$100 of assessed valuation

(b) The State tax rate is shown for information purpose only, since the City acts in the role of collector and does not report this portion of the property tax as revenue.

(c) The City has no special assessments.

Source: Baltimore City Department of Finance

CITY OF BALTIMORE
Principal Property Taxpayer
Current Year and Nine Years Ago
(Expressed in Thousands)

	2025			2016		
	Taxable Assessed Value	Rank	Percentage of Total City Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Assessed Value
BGE (Baltimore Gas & Electric Company)	\$ 1,279,965	1	2.9 %	\$ 753,864	1	2.3 %
CBAC Borrower, LLC	344,378	2	0.8 %			
CSX Transportation	311,698	3	0.7 %	198,337	2	0.6 %
SSA Baltimore Holdings LLC	230,900	4	0.5 %	137,047	9	0.4 %
Harbor Point Parcel 2 Holdings	181,118	5	0.4 %			
Baltimore Hotel Corporation	172,789	6	0.4 %	165,823	4	0.5 %
MCB Rotunda Owner, LLC	159,606	7	0.4 %			
Verizon MD	151,313	8	0.3 %	161,693	6	0.5 %
Harbor East Limited - Parcel D	140,634	9	0.3 %	156,249	7	0.5 %
VTR LS 855 Wolfe, LLC	133,053	10	0.3 %			
Amazon				175,970	3	0.5 %
Harbor East Limited-Parcel B				164,811	5	0.5 %
100 Pratt St Ventures LLC				145,000	8	0.4 %
Baltimore Center Associates				95,400	10	0.3 %
Total	\$ 3,105,454		7.0 %	\$ 2,154,194		6.5 %

Debt Capacity

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CITY OF BALTIMORE
Ratios of Outstanding Debt by Type, Primary Government
Last Ten Fiscal Years
(Expressed in Thousands)

Fiscal Year	Governmental Activities							Business-type Activities						
	General Obligation Bonds	Special Obligation Bonds	Long-term Financing with Federal Government	Long-term Financing with Federal of Maryland	Revenue Bonds	Lease	Financed Purchased	General Obligation Bonds	Revenue Bonds	Financed Purchased	Total Primary Government	Percentage of Personal Income (b) %	Per Capita (a)	
2016	\$ 575,793	\$ 145,990	\$ 27,132	\$ 230	\$ 394,224	\$ -	\$ 160,368	\$ 3,602	\$ 1,864,330	\$ 1,427	\$ 3,173,096	11.5 %	\$ 5,163	
2017	527,049	199,876	23,792	-	358,666	-	144,969	3,291	2,127,319	1,087	3,386,049	10.8 %	5,162	
2018	526,557	198,176	20,320	-	359,235	-	160,006	3,589	2,204,360	826	3,473,069	11.3 %	5,536	
2019	572,887	196,203	16,707	-	378,975	-	150,608	4,656	2,626,638	644	3,947,318	11.2 %	5,763	
2020	589,054	204,193	13,919	-	358,518	-	157,210	4,275	2,578,004	543	3,905,716	12.5 %	6,651	
2021	596,189	338,246	11,018	-	344,306	-	149,781	3,795	2,825,454	437	4,269,226	12.3 %	6,668	
2022	541,478	334,405	7,995	-	329,053	42,844	163,671	3,283	3,137,861	320	4,560,910	13.4 %	8,014	
2023	544,110	368,807	4,584	-	321,562	45,800	157,260	2,945	3,117,361	193	4,562,622	12.5 %	8,072	
2024	507,027	363,799	15,496	-	307,038	33,185	159,088	2,723	3,022,174	58	4,410,588	N/A	N/A	
2025	463,057	356,836	10,005	-	295,908	32,399	166,030	2,489	2,941,074	2	4,267,800	- %	-	

(a) Per capita calculation utilize calendar year figures provided by U.S. Department of Commerce, Census Bureau, in thousands.

(b) Personal Income data from the Bureau of Economic Analysis, U.S. Department of Commerce.

N/A Information not available

CITY OF BALTIMORE
Ratios of General Bonded Debt Outstanding
Last Ten Fiscal Years
(Expressed in Thousands)

Fiscal Year	General Obligation Bonds	Cash Available for Debt Service Activities (b)	Net General Bonded Debt	Percentage of Actual Taxable Value of Property %	Per Capita (a)
2016	\$ 579,395	\$ 62,486	\$ 516,909	1.2 %	\$ 841
2017	469,340	53,552	415,788	1.1 %	680
2018	530,146	111,525	418,621	1.0 %	695
2019	577,543	116,468	461,075	1.1 %	756
2020	593,329	109,142	484,187	1.1 %	827
2021	599,984	-	599,984	1.4 %	1,040.74
2022	544,760	-	544,760	1.2 %	957.22
2023	547,055	-	547,055	1.2 %	967.83
2024	509,750	-	509,750	1.1 %	897.02
2025	465,546	-	465,546	0.9 %	N/A

(a) Per capita calculation utilize calendar year figures provided by U.S. Department of Commerce, Census Bureau, in thousands

(b) Externally restricted for repayment of principal on debt; through fiscal year 2015, debt service was accounted for in a separate Debt Service Fund; as of fiscal year 2016, debt service is included in the General Fund. Effective with the fiscal year 2021, the Debt Service Fund is not accounted for separately and is now part of the General Fund.

N/A Information not available

CITY OF BALTIMORE
Direct and Overlapping Governmental Activities Debt
June 30, 2025

The City of Baltimore has no Overlapping Debt.

CITY OF BALTIMORE
Legal Debt Margin Information
June 30, 2025

The City has no Legal Debt Margin.

CITY OF BALTIMORE
Pledged Revenue Coverage
June 30, 2025
(Expressed in Thousands)

Fiscal Year	Water Revenue Bonds						Wastewater Revenue Bonds					
	Water Utility Revenues	Less: Operating Expenses	Net Available Revenue	Debt Service			Wastewater Utility Revenues	Less: Operating Expenses	Net Available Revenue	Debt Service		
				Principal	Interest	Coverage				Principal	Interest	Coverage
2016	\$ 160,865	\$ 112,771	\$ 48,094	\$ 15,880	\$ 33,432	97.5	\$ 229,300	\$ 126,379	\$ 102,921	\$ 31,485	\$ 39,359	145.3
2017	163,563	117,547	46,016	17,298	33,627	90.4	235,133	130,532	104,601	33,886	37,475	146.6
2018	178,367	93,837	84,530	18,441	38,044	149.7	258,386	141,648	116,738	40,251	38,934	147.4
2019	185,132	99,376	85,756	21,058	39,047	142.7	267,204	157,518	109,686	40,805	41,063	134.0
2020	216,396	137,014	79,382	21,058	39,047	132.1	270,764	163,142	107,622	40,805	41,063	131.5
2021	243,563	107,329	136,234	28,018	40,915	197.6	289,812	151,068	138,744	45,196	38,240	166.3
2022	278,280	99,503	178,777	28,181	40,418	260.6	278,131	162,374	115,757	51,722	38,178	128.8
2023	232,752	136,899	95,853	35,434	39,233	128.4	304,453	222,804	81,649	55,083	38,804	87.0
2024	259,084	144,966	114,118	37,473	37,854	151.5	383,427	227,315	156,112	59,455	41,282	155.0
2025	286,024	148,297	137,727	39,189	36,679	181.5	341,601	264,197	77,404	59,475	40,565	77.4

Fiscal Year	Stormwater Revenue Bonds						Parking Revenue Bonds					
	Stormwater Utility Revenues	Less: Operating Expenses	Net Available Revenue	Debt Service			Parking Utility Revenues	Less: Operating Expenses	Net Available Revenue	Debt Service		
				Principal	Interest	Coverage				Principal	Interest	Coverage
2016	\$ 27,807	\$ 14,641	\$ 13,166	\$ 616	\$ 140	1741.5	\$ 87,145	\$ 6,662	\$ 80,483	\$ 10,350	\$ 8,217	433.5
2017	29,309	16,799	12,510	1,771	1,037	445.5	88,454	10,159	78,295	10,960	7,669	420.3
2018	28,552	19,733	8,819	1,312	533	478.0	85,257	9,015	76,242	11,490	6,992	412.5
2019	28,540	17,454	11,086	1,059	500	711.1	76,801	8,117	68,684	12,270	5,716	381.9
2020	30,943	17,825	13,118	1,059	500	841.4	69,697	6,821	62,876	12,270	5,716	349.6
2021	31,462	19,396	12,066	2,471	2,571	239.3	38,693	6,416	32,277	4,775	4,202	359.6
2022	37,882	17,744	20,138	2,821	2,530	376.3	56,537	4,096	52,441	4,325	3,926	635.6
2023	37,163	19,802	17,361	2,985	2,453	319.3	60,104	6,003	54,101	5,055	3,827	609.1
2024	41,757	25,428	16,329	3,074	2,390	298.8	58,101	5,963	52,138	4,580	3,036	684.6
2025	47,530	26,497	21,033	3,032	2,287	395.4	65,963	5,208	60,755	4,725	3,079	778.5

Fiscal Year	Convention Center Revenue Bonds				
	Convention Center Revenues	Net Available Revenue	Debt Service		
			Principal	Interest	Coverage
2016	\$ 4,517	\$ 4,517	\$ 3,625	\$ 924	1.0
2017	4,120	4,120	3,825	729	0.9
2018	4,580	4,580	4,015	533	1.0
2019	4,220	4,220	4,220	327	0.9
2020	4,425	4,425	4,225	110	1.0
2021	-	-	-	-	-
2022	-	-	-	-	-
2023 (a)	-	-	-	-	-
2024 (a)	-	-	-	-	-
2025 (a)	-	-	-	-	-

Note: Details regarding the City's outstanding debt can be found in note number 8 in the notes to the financial statements

Operating expenses do not include interest, depreciation or amortization expenses

(a) Convention Center Revenue Bond Series 1998 was paid off in 2020. The Bond Series 2017A for the Convention Center is presented in the ACFR but the revenue is reported in Baltimore Hotel Corporation financial statements.

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Demographic and Economic Information

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CITY OF BALTIMORE
Demographic and Economic Statistics
Last Ten Calendar Years

Calendar Year	Population (a)	Personal Income (a) (thousands of dollars)	Per Capita Personal Income (b)	Total Employment (c)	Unemployment Rate (c)
2016	614,664	\$ 29,338,098	\$ 47,730	270,515	6.4
2017	611,648	30,073,681	49,168	271,837	5.9
2018	602,495	30,942,036	51,357	273,304	5.5
2019	593,490	31,679,263	53,378	275,911	4.9
2020	585,708	31,707,954	54,136	256,482	8.5
2021	576,498	33,757,152	58,556	256,302	7.0
2022	569,107	34,085,639	59,893	262,081	4.3
2023	565,239	36,377,022	64,357	271,413	2.3
2024	568,271	N/A	N/A	267,870	3.8
2025	N/A	N/A	N/A	272,053	4.9

Source:

(a) U.S. Census Bureau.

(b) U.S. Bureau of Economic Analysis. Per capita personal income is calculated based on the personal income divided by the estimated population.

(c) U.S. Bureau of Labor Statistics, annualized average. For current year, the most recent month (September 2024) is represented.

N/A Information not available.

CITY OF BALTIMORE
Principal Employers
Current Year and Nine Years Ago

Employer	2025 (a)			2016 (d)		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Government (b)						
State	39,186	1	11.7 %	34,358	1	10.2 %
Other Government authority (City School etc)	26,351	2	7.9 %	24,147	2	7.2 %
Federal	11,933	3	3.6 %	10,317	3	3.1 %
Subtotal Government	<u>77,470</u>		<u>23.2 %</u>	<u>68,822</u>		<u>20.5 %</u>
Ten Largest Private Sector Employers (c)						
Johns Hopkins Hospital and Health System ..	20,845	1	6.2 %	19,340	2	5.8 %
Johns Hopkins University	18,600	2	5.6 %	25,000	1	7.5 %
University of Maryland Medical System	11,450	3	3.4 %	9,830	3	2.9 %
Mercy Health Services	9,530	4	2.9 %	4,028	7	1.2 %
University System of Maryland	8,965	5	2.7 %	9,111	4	2.7 %
MedStar Health	6,175	6	1.9 %	6,027	5	1.8 %
LifeBridge Health - Sinai	5,315	7	1.6 %	5,316	6	1.6 %
Amazon.com	4,500	8	1.4 %	–		– %
Exelon / Constellation Energy / BGE	3,000	9	0.9 %	2,952	9	0.9 %
Kennedy Krieger Institute	2,600	10	0.8 %	2,417	10	0.7 %
St Agnes HealthCare	–		– %	3,267	8	1.0 %
Subtotal Ten Largest Private Sector Employer	<u>90,980</u>		<u>27.2 %</u>	<u>87,288</u>		<u>26.0 %</u>
Total Government and Ten Largest Private Sector Employers	<u><u>168,450</u></u>		<u><u>50.4 %</u></u>	<u><u>156,110</u></u>		<u><u>46.5 %</u></u>

Source:

- (a) For the government and private sectors: Maryland Dept of Commerce.
- (b) Data only available for the first quarter of 2025, Baltimore City Employment Table.
- (c) Data from table, Brief Economic Facts reports latest available 2023-2024 (Baltimore City)
- (d) For 2016, City of Baltimore Comprehensive Annual Financial Report for Fiscal Year 2016.
- (e) Quarterly Average Employment; Total Employment Table

Operating Information

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CITY OF BALTIMORE
Full Time Equivalent Employees by Function
Last Ten Fiscal Years

Function/program	Full-time equivalent Employees at June 30,									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government	1,577	1,785	1,858	1,934	1,949	1,940	1,862	1,812	3,122	3,164
Public safety and regulation									4,920	4,863
Conservation of health	842	800	784	820	814	913	909	905	3,066	2,971
Public library	389	389	437	450	450	455	454	451	463	448
Recreation and parks	327	310	311	312	314	372	380	424	440	434
Highways and streets	1,024	1,079	1,074	1,070	1,070	1,020	1,127	1,147	605	585
Sanitation and waste removal									801	797
Public service	73	65	65	68	68	69	65	64	152	162
Social services	-	-	-	-	-	-	-	-	70	79
Economic development	426	382	383	389	394	378	378	414	541	578
	13,444	13,275	13,539	13,670	13,694	13,717	13,747	11,163	14,180	14,081

Source: Baltimore City Bureau of Budget and Management Research.

Note: Fiscal year 2024 shows a revised representation of Full Time equivalent employees by governmental function.

CITY OF BALTIMORE
Operating Indicators by Function/Program
Last Ten Fiscal Years

Function/Program	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<i>Police</i>										
Arrests(a)	25,339	24,453	25,841	49,163	16,690	12,620	11,925	13,159	8,129	16,480
<i>Fire</i>										
Fire Suppression Units Dispatched	147,249	163,872	163,959	166,977	154,107	165,320	178,580	175,763	173,469	173,550
Structural Fires	2,377	2,760	2,841	2,898	2,746	3,371	2,151	2,437	2,291	2,336
EMS Transports	97,502	100,894	100,009	100,043	88,910	87,612	82,203	86,352	88,870	91,739
Inspections	24,339	16,505	29,296	18,126	19,818	18,507	16,083	14,030	14,467	18,891
<i>Solid Waste</i>										
Refuse Collected (tons)	149,582	153,793	159,204	125,383	144,402	158,547	154,876	143,316	143,242	137,540
Recyclables Collected (tons)	28,253	29,512	29,632	22,003	26,000	15,800	22,159	21,941	25,078	25,968
<i>Water/Wastewater</i>										
Number of Accounts	407,000	420,681	427,040	427,773	427,422	427,674	425,965	427,512	219,454	219,557
Average Daily Water Production (MGD)	193	190	183	194	194	191	184	209	200	200
Average Daily Sewage Treatment (MGD)	205	180	176	232	186	184	176	183	192	189
<i>Transportation (DOT)</i>										
Miles Streets Resurfaced/Reconstructed	122	61	109	109	96	76	17	21	26	25
Potholes Repaired	122,985	12,466	93,270	118,513	14,040	62,616	90,121	91,271	106,303	121,044
Traffic Citations Issued(b)	140	83	6	12	12	12	-	-	816,967	768,999
Parking Citations Issued	405,721	256,551	310,655	326,361	223,611	186,811	337,264	311,446	233,720	239,858
Traffic Signals Repaired	4,328	4,771	5,582	4,918	3,383	4,150	1,858	4,678	5,148	6,038
Street Lights Repaired	21,311	20,139	22,558	2,758	1,163	1,076	1,238	1,357	2,486	1,460
<i>Housing</i>										
Number of inspections (housing and code enforcement)	196,698	224,727	261,588	271,385	211,192	220,481	190,280	149,662	148,711	148,683
Number of permits issued	30,183	40,718	39,964	35,389	39,529	39,042	42,803	40,615	41,923	32,711
Property Management Service Requests Completed(c)	44,452	39,645	82,546	79,093	68,865	55,013	65,001	73,906	70,011	64,703
<i>Recreation and Parks</i>										
Enrollment at Recreation Centers	158,483	148,300	162,230	14,893	23,954	10,990	20,413	21,728	25,001	58,100
Permits Issued for Park Facilities	1,935	1,711	1,929	1,681	988	608	1,555	843	17,630	23,828
<i>Library</i>										
Volumes in Collection (millions)	2.2	2.2	2.2	2.3	2.4	2.4	2.4	2.5	2.5	2.4
Volumes Borrowed (millions)	1.2	1.1	1.3	1.7	1.8	1.0	1.7	1.9	2.4	2.6

N/A Data not available.

(a) Yearly arrests are based on calendar year data, not fiscal year.

(b) Traffic citations issued are DOT automatic camera citations (Red Light cameras, Speed cameras (School Zone), and Interstate -83- Red Light Cameras).

(c) Property Management Requests Completed does not include cleaning and boarding workers

Source: Baltimore City Department of Finance

CITY OF BALTIMORE
Capital Asset Statistics by Function/Program
Last Ten Fiscal Years

Function/Program	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<i>Police/Sheriff</i>										
Buildings	16	16	16	16	16	16	16	16	16	16
Marked Patrol Units	480	620	680	680	591	560	555	517	594	651
Other vehicles	510	538	594	575	555	608	541	331	618	554
<i>Fire Stations</i>										
Buildings	62	62	62	62	61	54	53	53	53	53
Fire/EMS Apparatus (Tankers/Ladders/ Medics) (Fleet)	155	146	115	117	149	157	170	147	155	153
Other vehicles	224	218	241	240	220	219	222	215	245	267
<i>Recreation and Parks</i>										
Buildings	210	210	210	210	211	211	211	212	206	207
Acreage	4,874	4,874	4,874	4,874	5,617	5,027	5,018	5,022	5,026	5,034
Vehicles	121	142	129	128	137	139	141	138	147	157
Equipment	145	137	104	156	131	126	129	125	131	130
<i>Public Works (Transportation Solid Waste and General Services)</i>										
Buildings	119	119	121	121	126	128	127	128	123	123
Vehicles	981	1,055	943	965	1,109	1,143	1,132	1,018	1,103	1,223
Equipment	534	570	372	499	448	438	439	437	444	462
Streets (miles)	2,000	2,000	4,800	4,800	4,800	4,800	4,800	4,800	4,800	4,800
<i>Water/Wastewater/Stormwater</i>										
Treatment plants	5	5	5	5	5	5	5	5	5	5
Other Buildings	221	221	221	221	225	195	194	103	105	90
Vehicles	594	481	688	667	716	714	752	635	619	625
Equipment	466	605	259	331	283	276	276	257	268	267
Water Mains (Miles)	3,692	3,748	3,748	3,884	3,718	3,723	3,957	4,002	4,003	4,004
Water Treatment capacity (MGD)	360	360	360	360	360	360	360	360	360	360
Sanitary sewers (miles)	1,380	1,398	1,398	1,416	1,370	1,417	1,471	1,472	1,453	1,453
Storm sewers (miles)	1,108	1,180	1,180	1,213	1,112	1,197	1,203	1,204	1,204	1,204
Wastewater Treatment capacity (MGD)	253	253	253	253	253	253	253	253	253	253
<i>Libraries</i>										
Buildings	24	24	24	24	24	24	24	24	24	24
Vehicles	16	14	17	17	17	17	17	18	18	18
<i>Other-General Government</i>										
Buildings	132	132	132(a)	132	133	133	133	133	127	127
Vehicles	532	1,643	316	221	223	221	231	215	245	257
Equipment	76	191	49	13	12	10	10	10	10	15

(a) The total number of buildings excludes residential properties under the ownership of the Mayor and City Council.

N/A Data no

Source: Baltimore City Department of Finance.

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