

THE WHITE HOUSE  
WASHINGTON

Date April 14

TO: DICK CHENEY

FROM: DR. THEODORE C. MARRS

For your signature \_\_\_\_\_

For your coordination \_\_\_\_\_

For your information \_\_\_\_\_

Per our conversation X

Other:

*It is my understanding  
this came from a State Defense  
Details Coordination Group.  
Note: Park's paper article on  
game to Park says "Lining up" etc.*



AGENCY FOR INTERNATIONAL DEVELOPMENT  
WASHINGTON

THE ADMINISTRATOR

APR 3 1975

MEMORANDUM FOR HONORABLE THEODORE C. MARRS  
Special Assistant to the President  
for Human Resources  
The White House

SUBJECT: A.I.D. Efforts to Airlift Vietnamese Orphans to  
the United States

~~I announced yesterday (April 2) that~~ A.I.D. is working with the Republic of Vietnam to expedite transportation to the United States for about 2,000 Vietnamese orphans now in Saigon. I have directed that funds from a \$2 million children's assistance allocation be used to airlift them in suitable and safe aircraft as soon as possible, and that the USAID Mission in Saigon move immediately to cut through any red tape or bureaucratic obstacles.

These orphans are now in the custody of licensed adoption agencies operating in Vietnam. They were already in the process of adoption by American families living in various parts of the United States. Those few who do not have families arranged will be placed with families now on waiting lists of the agencies.

We do not now need foster care homes or additional sponsoring families. Adoption agencies involved which have U.S. offices will be contacting the prospective parents.

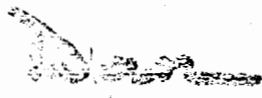
Inquiries from families in the U.S. who are in the process of adopting Vietnamese children should be made to the appropriate adoption agencies. (A list is attached).



A.I.D. has been working with the Government of Vietnam and U.S. voluntary agencies in Vietnam for two weeks to expedite the transportation and placement of these orphans in U.S. homes, because of the overloading of voluntary agency facilities in Saigon caused by the refugee situation.

We presently are lining up one or two C-5A planes and equipping them to ensure safe transportation and care en route. We are also lining up alternative available planes. The flights will begin within the next 36 to 48 hours and possibly sooner. We are arranging to have the children met at Travis Air Force Base and/or other locations on the west coast and to be cared for upon arrival.

World Airways brought 57 orphans into Oakland last night at 11:30 p.m. This was an unauthorized flight because the South Vietnam Government, the FAA, and the U.S. Mission in Saigon considered the rice cargo plane to be unsafe and unsuitable for a long flight of infants across the Pacific. We would welcome World Airways participation as long as its flights are safe and appropriate arrangements for medical care made.



Daniel Parker  
Administrator

Attachment:  
List of Adoption Agencies



The following agencies with branches ~~here~~ in Vietnam are active in intercountry adoption work. All are either licensed or in the process of being licensed by the Ministry of Social Welfare of the Republic of Vietnam to handle such adoptions.

Prospective adoptive parents should contact one of the following agencies:

Holt Children's Service  
P.O. Box 2420  
1195 City View Street  
Eugene, Oregon 97402  
Telephone: (503) 687-2202

TAISSA (Traveler's Aid--International  
Social Services of America)  
345 East 46th Street, Room 715  
New York, New York 10017  
Telephone: (212) 687-2747

Friends For All Children  
445 South 68th Street  
Boulder, Colorado 80303  
Telephone: (303) 494-7305

United States Catholic Conference  
201 Park Avenue, South  
New York, New York 10003  
Telephone: (212) 475-5400

Friends of Children of Vietnam  
600 Gilpin  
Denver, Colorado 80211  
Telephone: (303) 321-8251 or 8262

Pearl S. Buck Foundation  
2019 DeLancey Place  
Philadelphia, Pennsylvania 19103  
Telephone: (215) 732-1030

World Vision Relief Organization  
919 West Huntington Drive  
Monrovia, California 91016  
Telephone: (213) 357-1111



THE WHITE HOUSE

WASHINGTON

April 12, 1975

MEMORANDUM FOR TED MARRS

FROM:

DICK CHENEY

Ted, I need to know how the decision came about to use C5A's for the evacuation from Saigon. Both the original decision and the follow up decision to continue using the C5A's after the first crash.



DEPARTMENT OF STATE  
AGENCY FOR INTERNATIONAL DEVELOPMENT  
WASHINGTON

THE ADMINISTRATOR

APR 3 1975

MEMORANDUM FOR HONORABLE THEODORE C. MARRS  
Special Assistant to the President  
for Human Resources  
The White House



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Daniel Parker  
Administrator



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List of Adoption Agencies

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*Jack Reiter*  
VICE PRESIDENT  
GOVERNMENT AFFAIRS

**WORLD AIRWAYS, INC.**

888-17<sup>TH</sup> STREET, N. W.

TELEPHONE (202) 298-7107

WASHINGTON, D. C. 20006



# Department of State

# TELEGRAM

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16  
ACTION EA-10

INFO OCT-01 ISO-00 PM-03 NSC-05 SP-02 SS-15 SSO-00 NSCE-00

IO-10 EB-07 INR-07 /060 H

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TO SECSTATE WASHDC 4229



LIMITED OFFICIAL USE SAIGON 3633

F.O. 11652: N/A  
TAGS: EAIR, BIRA (DALY, EDWARD), VS, CB, LA  
SUBJECT: VISIT TO INDOCHINA

1. PLEASE FORWARD THE FOLLOWING MESSAGE FROM MR. EDWARD J. DALY, PRESIDENT AND CHAIRMAN OF THE BOARD OF WORLD AIRWAYS INC., TO PRESIDENT FORD AND SECRETARY KISSINGER AND PLEASE DELIVER A COPY TO COLONEL JACK REITER, VICE PRESIDENT OF GOVERNMENT AFFAIRS OF WORLD AIRWAYS.

2. QTE: IN THE PAST SIX DAYS I HAVE PERSONALLY MET WITH CHARGE' LEHMANN AND AMBASSADOR DEAN AND THE TOP US MILITARY AND USAID OFFICIALS IN BOTH SAIGON AND PHNOM PENH. IN THIS MESSAGE I WANT TO INFORM YOU OF THE SITUATION HERE AS I EVALUATE IT IN CONNECTION WITH THE RICE AIRLIFTS TO PHNOM PENH AND THE REFUGEE AIRLIFT FROM DANANG. THE STEPS I HAVE TAKEN TO MEET THESE NEEDS AND THE FURTHER ACTIONS WHICH I DEEM TO BE CRITICALLY ESSENTIAL.

3. FIRST, WITH REFERENCE TO THE PHNOM PENH NEEDS, THE SUPPLY OF RICE IS DOWN TO A TEN DAY LEVEL AND THE DAILY RICE AIRLIFT NOW MOVING INTO PHNOM PENH IS ABOUT 500 TONS COMPARED TO THE DAILY CONSUMPTION RATE OF 700. THUS, UNLESS THE AIRLIFT IS INCREASED IMMEDIATELY, PHNOM PENH WILL BE ON ITS KNEES. THE SUPPLY OF AMMUNITION IS ONLY SLIGHTLY BETTER. WITH THE KHMER ROUGE REPUTATION FOR TAKING NO PRISONERS, A HUMAN SLAUGHTER OF MASSIVE PROPORTION IS IMMINENT, UNLESS THE RICE AIRLIFT IS EXPANDED. TOWARD THIS END, WORLD HAS MADE ARRANGEMENTS AT GREAT COST TO RETAIN INDEFINITELY ON THE RICE AIRLIFT THE TWO

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STRETCHED DC-8 AIRCRAFT THAT HAVE BEEN PERFORMING ABOUT 60 PERCENT OF THE RICE AIRLIFT SINCE IT BEGAN IN FEBRUARY. WE HAVE HAD TO LAY OFF COMMERCIAL CHARTER COMMITMENTS TO OTHER CARRIERS AT A HEAVY PRICE PENALTY AND AT THE EXTREME DISPLEASURE OF VALUED CLIENT. HOWEVER, AFTER PERSONALLY SEEING THE SITUATION AS IT EXISTS HERE, ANYONE WITH COMPASSION FOR HUMAN SUFFERING COULD NOT DO OTHERWISE.

4. EVEN WITH RETENTION OF OUR DC-8'S IN THE RICE AIRLIFT, THERE IS A SERIOUS SHORTFALL. WE STAND READY TO PLACE OUR 747 CARGO AIRCRAFT IN THIS PROGRAM BEGINNING APRIL 8 FOR A SEVEN DAY PERIOD, MOVING 1,200,000 POUNDS, OR 500 TONS, EACH DAY. UNTIL NOW, THE MILITARY AIRLIFT COMMAND HAS FAILED TO ACCEPT OUR OFFER OF THE 747 FOR THIS LIFT.

EVEN THOUGH IT WILL MOVE 125 TONS PER TRIP, COMPARED TO 45 TONS FOR THE DC-8, AND AT A COST PER TON OF ONE-THIRD LESS THAN THE DC-8, THE APPARENT REASONS FOR THIS POSITION HAS BEEN A RELUCTANCE TO BEAR THE EXPOSURE TO LOSS OF A \$35 MILLION DOLLAR 747 COMPARED TO A \$14 MILLION DOLLAR DC-8. HOWEVER, THE 747 EXPOSURE OF \$35 MILLION ON THE GROUND FOR 40 MINUTES AT PHNOM PENH IS APPROPRIATELY COMPARED TO THE EXPOSURE OF THREE \$14 MILLION DC-8'S EACH HAVING GROUND TIME OF 20 MINUTES, OR A TOTAL OF 60 MINUTES. THUS, FOR THE SAME RICE TONNAGE, THE \$35 MILLION 747 EXPOSURE OF 40 MINUTES COMPARES TO THE \$42 MILLION DC-8 EXPOSURE OVER 60 MINUTES.

5. CONCERNING THE REFUGEE AIRLIFT, WORLD PLACED ONE 727 INTO SERVICE MOVING REFUGEES FROM DANANG TO SAIGON BEGINNING MARCH 24, AND THROUGH TODAY, MARCH 27, WE WILL HAVE OPERATED 14 FLIGHTS OUT OF DANANG, CARRYING IN EXCESS OF 2000 REFUGEES. TOMORROW, WE ARE RECALLING

FROM LEASE FROM A JAPAN DOMESTIC AIRLINE A SECOND 727 WHICH WILL DOUBLE OUR CAPABILITY BEGINNING SATURDAY MORNING. AT YAKOTA AIR FORCE BASE, WORLD HAS TWO 727 AIRCRAFT ENGAGED IN INTER-BASE SERVICES FOR THE MILITARY AIRLIFT COMMAND, EACH AIRCRAFT BEING UTILIZED

AT ABOUT EIGHT HOURS PER DAY. WE PLAN TO MOVE ONE OF THESE TWO AIRCRAFT INTO THE REFUGEE AIRLIFT FROM DANANG BEGINNING SATURDAY

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# Department of State

# TELEGRAM

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MORNING; THE ONE REMAINING AIRCRAFT AT YAKOTA HAS THE CAPABILITY OF OPERATION 12 HOURS PER DAY AND THE OTHER 4 HOURS OF UTILIZATION CAN BE TEMPORARILY HANDLED BY MAC AIRCRAFT BASED IN JAPAN AND KOREA, ALTHOUGH MAC HAS YET TO AGREE TO THIS PLANNED ACTION.

6. THE URGENCY OF IMMEDIATE EXPANSION OF THE DANANG REFUGEE AIRLIFT RELATES AGAIN TO THE INHUMANE TREATMENT OF CIVILIAN AND MILITARY OF SOUTH VIETNAMESE BY THE VIET CONG AND NORTH VIETNAMESE FORCES. SHOULD FOR ANY REASON OUR 747 NOT BE EMPLOYED IN THE RICE AIRLIFT DURING ITS AVAILABILITY WE ARE PREPARED TO MAKE IT AVAILABLE FOR THE REFUGEE AIRLIFT OUT OF DANANG TO PHAN RANG, CAM RANH BAY OR SAIGON, ALL AIRPORTS CAPABLE OF HANDLING THE 747.

7. MY STRONG AND SYMPATHETIC CONCERN IN THE PHNOM PENH AND DANANG CRISES IS THE RESULT OF MY PERSONAL OBSERVATIONS HERE AND MY DISCUSSION

WITH THE AFOREMENTIONED US GOVERNMENT OFFICIALS. I AM THEREFORE MAKING THIS APPEAL TO YOU TO TAKE THE POSITIVE STEPS NEEDED TO AVERT THE PROBLEMS THAT WILL OTHERWISE RESULT. I AM WITHHOLDING MY VIEWS ON THE ABOVE FROM THE NEWS MEDIA TO THE FULLEST EXTENT POSSIBLE UNTIL I HAVE YOUR ADVICE AS TO THE ACTIONS TO BE TAKEN WITH REGARD TO THE ABOVE. THUS, I WOULD APPRECIATE RECEIVING FROM THE STATE DEPARTMENT AN ACKNOWLEDGEMENT OF RECEIPT AND UNDERSTANDING OF THIS MESSAGE. RESPECTFULLY YOURS, EDWARD J. DALY, PRESIDENT AND CHAIRMAN OF THE BOARD WORLD AIRWAYS INC. UNQTE  
LEHRMAN

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THE WHITE HOUSE

WASHINGTON

April 3, 1975



Telephone call from Mr. James Green, Deputy Commissioner of Immigration and Naturalization, April 3, 1975:

53 orphans (20 infants), with 6 Vietnamese attendants and 16 U. S. citizen attendants, and a crew of 14 - a total of 89 ~~people~~ <sup>people</sup> arrived at 11:03 p.m.

The people were paroled to Friends of Children of Vietnam and ~~housed~~ <sup>housed</sup> *at* the Presidio.

The DC-8 took off without authority - no airport lights - no seats - they lay on the floor on blankets.

*INS has* ~~We have~~ agreed to take two thousand - perhaps a few more - of those already being processed for adoption. And there are tens of thousands of others and there should be somebody at the White House level who should decide what we are going to do about this.

Dr. Marrs and Mr. Green then discussed a meeting with representatives of State, HEW, Justice, and the Task Force.

*V.H. S.*  
Velma H. Shelton

THE WHITE HOUSE  
WASHINGTON

Ted -

FYI

Jack

APR 14 1975

THE WHITE HOUSE  
WASHINGTON

April 12, 1975

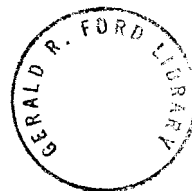
MEMORANDUM FOR: JOHN O. MARSH  
THRU: MAX L. FRIEDERSDORF *m.f.*  
FROM: VERN LOEN *VL*  
SUBJECT: M. C. Tim Lee Carter, R-Ky.

Mr. Carter, himself a physician, was disturbed by the attached article regarding medical problems associated with the Vietnam orphan airlift.

He said he could organize on short notice a group of university faculty pediatricians to assist in seeing that these children get proper treatment. This would be a volunteer effort.

Told him I would pass along his offer.

cc: Les Janka  
James Cavanaugh  
Bob Wolthuis





# Doctors Warn Babylift Poses Danger of 'Medical Disaster'

By Robert Joffe  
Special to The Washington Post

SAN FRANCISCO, April 11

The doctors in charge of processing South Vietnamese children who have been airlifted here say that if hundreds more children are brought to this country, radical changes must be made to avert "a medical disaster."

More than 1,000 of the 1,000 orphans and other children recently flown to the United States have been

brought through the Bay Area. Nearly 300 more orphans were airlifted out of Saigon today.

Dr. Mark Oscherwitz, general director of the medical processing center at the Army's Presidio base, and Dr. Alex Stalcup, chief pediatrician at the center, said in an interview that it is a "miracle" that the children survived in view of the dangers of spreading infection.

They recommend that a medical screening process be set up before children

board the flight and at various steps along the way so that those most in need of emergency treatment can get it early.

The doctors also said the number of children aboard each flight should be drastically reduced—perhaps to as few as 20 or 30—to prevent the spread of infection among themselves and to adult staff.

Stalcup said, "On the flight boarded by President Ford last Saturday, there were 302 kids. There was di-

arrheal stool everywhere and the stench was overwhelming. Supplies of formula and intravenous solution had run out, and babies with stretched skin and sunken eyes looked up at you helplessly—they were dehydrated and many were near death." He said subsequent flights have been "only a little better."

Facilities for medical processing on arrival also should be decentralized, the doctors said. As many as 200 children have been bedded

down in a warehouse-like facility at the Presidio.

Dr. Oscherwitz said that "the larger the group of children you put together, the greater the danger infection will spread." He noted that several hundred adult volunteers already have contracted a mild form of diarrhea from the children.

The doctors said children should be moved much more rapidly to hospital beds when they need them and to homes when they are well.

Bay Area hospitals are already strained under the load of 143 Vietnamese children who have suddenly been placed in their available pediatric beds, yet some children who are well have not been moved out because of "incompetence and disorganization among the agencies in charge of them," Stalcup said.

Contrary to public statements by the agencies, he said, "adoptive parents have not yet been assigned to many of these kids."

The doctors said they are concerned that the White House and State Department may not yet be fully aware of the impact that a sudden influx of sick children can have on a community.

Despite a well-organized volunteer response to the medical needs of arriving children, they said, the medical community here was in many ways ill equipped to handle what has amounted to a large-scale pediatric emergency.

Stalcup said ambulances were not equipped with splints, intravenous fluids, and drugs needed by small children. "And hospitals set up to deal with a large number of adult cases have made no such plans for children."

"One problem," he said, "is that there is not yet a single, effective organization coordinating the activities of the numerous agencies and personnel involved in this operation."

16 April 1975

Point Paper for the Special Assistant to the Secretary and  
Deputy Secretary of Defense

SUBJECT: Orphan Evacuation Program - Vietnam/Cambodia

MAIN THRUST OF POINT PAPER

- Provides an update on the orphan evacuation program.

DISCUSSION

- On 3 Apr 75, DOD developed procedures for orphan evacuation. State/AID wholeheartedly concurred.

- All orphans, upon verification by US Embassy in Vietnam and Cambodia, would be airlifted on first available military or commercial contract aircraft to Clark AB.
- At Clark AB medical evaluation would be made to determine if orphans should be hospitalized, proceed on normal airlift, or be medically evacuated.
- Flights then proceed to San Francisco or Los Angeles with Seattle as backup where military and volunteer agency personnel would further process them.

- From 3 through 15 April a total of 1703 orphans (52 Cambodians) have been flown out of Vietnam/Cambodia. Military Airlift Command (MAC) transported 883 through Clark AFB, Philippines, of which 43 are currently enroute. Non-DOD carriers, chartered by private arrangements, transported the balance of 820 orphans.

- 914 orphans have been moved to San Francisco.
- 330 orphans have been moved to Los Angeles.
- 409 orphans have been moved to Seattle.
- 201 orphans have been moved to Fort Benning, Ga.

(These figures do not total 1703 due to double handling, i.e., L.A. and Benning)

- Number and location of orphans currently being processed:

- Clark AB, Philippines - 5 hospitalized.
- Hickam AB, Hawaii - 5 hospitalized.
- San Francisco - 65
- Los Angeles - 87
- Seattle - 18
- Fort Benning - 170 (14 hospitalized)



- Enroute - 43 from Clark AB to Los Alamedas Air Station, Ca.
- Deaths:
  - 5 April crash of C-5 - 190 (figure not final)
  - One died enroute to Clark AB - cause of death, extreme dehydration. (Infant)
  - One died at Clark AB Hospital - cause of death, sepsis (absorption of pathogenic microorganisms into blood stream). (Infant)
  - One died enroute to Los Angeles - cause of death, pneumonia, dehydration and prematurity. Reported 24 days old.
  - Prognosis - No more deaths expected.
- Future orphan airlift requirements:
  - Known - zero - original "Reported 2000" all processed
  - Possible - 80 (Vietnam) Rumors of 500 to 5000 more. Tracking this.
- Problems:
  - Despite the official State/AID/DOD system, certain individuals have operated as free agents making arrangements for contract flights and direct liaison with the orphanages.
  - This has caused considerable confusion and resulted in less than desirable service for the orphans.
  - News reporters covering commercial arrivals at San Francisco and Seattle (outside the State/AID/DOD system) cited health problems with orphans on these flights.
- Current funding status (funded by State/AID):
  - Airlift \$1,156,772
  - Medical 166,938
  - Support 71,916
  - Total obligated as of 15 Apr - \$1,395,626

Prepared by: MGEN M.F. Casey, USAF  
DOD Orphan Lift Coordinator  
OX 74121



DEPARTMENT OF STATE  
AGENCY FOR INTERNATIONAL DEVELOPMENT  
WASHINGTON, D.C. 20523

May 6, 1975

Dr. Theodore Marrs  
Special Assistant to the President  
White House  
Washington, D.C.

Dear Dr. Marrs:

Following our telephone conversations of April 28 and April 30, I contacted Colonel Kane, of Presidio, who gave me the enclosed copy of Dr. Stalcup's paper. Colonel Kane felt that it should not be transmitted through military channels.

Dr. Stalcup did not visit Presidio while I was there. We communicated by telephone. There was no mention of his paper or his discussion with you. Instead he expressed a desire to get his organization "Orphan's Airlift" involved in the refugee camps throughout the United States. This was discussed with Mr. Edward Marks, in Washington, who is AID's refugee coordinator on the Task Force. Mr. Marks advised me to provide Dr. Stalcup with the name and phone number of Mr. William Wild at Camp Pendleton. This was done and Dr. Stalcup expressed his appreciation.

I visited Fort Lewis, Washington and Camp Pendleton, California where complete background information on Dr. Stalcup's offer was provided to the officers in charge. They expressed appreciation in our interest.

A copy of this letter and the attached paper is being forwarded to the Administrator's staff. It has been a pleasure to render assistance and I shall remain available for future duties.

Sincerely yours,

  
Isaiah A. Jackson, Jr., M.D.  
Chief, Public Health Division  
Office of Technical Development  
Bureau for East Asia



Enclosure: a/s

PRIORITY: HAND CARY directly to Dr. Marrs immediately upon receipt.  
Confirm delivery.

TO: The White House, Washington, D.C.

ATTN: Dr. Marrs, Special Assistant to the President.

In regard to the matter of the Vietnamese Orphans.



1. Problems in transshipment

- a. Medical - Public health measures at the various facilities can not completely adequate to restrict the spread of infectious disease between the children and between the children and the staff. Consequently, for each day remaining at the facilities, an additional 10% become ill enough to require hospitalization (1200 infants processed through San Francisco, 170 hospitalized over one month). Therefore, there is great urgency in arranging immediate transshipment out of the various facilities in small groups to other sites. Large groups merely replicate the problems in other sites. Los Angeles has had bad press and medical problems worse than we have experienced, and doesn't want any more planes diverted to them. (Unconfirmed)
- b. Adoption Agencies - The principal bottle neck in output from the facilities has been the adoption agencies. They have critically limited resources of trained adoption processors, are in dire financial status, and have serious problems with infighting, bizarre personalities and poor chain of command. Because their staffs are limited, when their children are diverted to more than one site, they cannot cope with having to divide their staff.

- c. European transshipment - Approximately 2/3 (two-thirds) of the Friends for All Children sponsored orphans have been pre-adopted in Europe. The following countries are involved:

|             |                       |
|-------------|-----------------------|
| France      | England               |
| Germany     | Canada                |
| Switzerland | Denmark (Montagnards) |
| Italy       |                       |
| Sweden      |                       |
| Finland     |                       |
| Belgium     |                       |

The following problems have arisen:

1. Denmark: The Danish government had acceptance agreements with the Children Protection and Security International, a vocational school for the Montagnards tribesmen orphans originally in DaNang, recently moved to Saigon. One of the school directors, a Mr. Henning Becker, is emotionally unstable with a drinking problem. He became drunk on the World Airways flight carrying the orphans to Oakland, and got into a fight with Mr. Ed Daly, President of World Airways. Mr. Daly badly shattered several bones in his hand in that fight. Mr. Becker was deplaned at Guam and attempted to rejoin the group at Honolulu, but I refused him access and sent him to Denmark where he has regained control of the organization. The group is penniless - Mr. Daly was quite ill in Honolulu, and through a courtesy arrangement with Queen's Medical Center, Honolulu, I was permitted to render him essential medical services, as he would have no one else. I am friendly with the Daly family, but none of us in Orphan's Airlift works for him. In fact, his pokery of freelance wholesale airlifting has created inassine problems for us.

When we found that the arrivals were unexpected Montagnards, we called the Danish Consul, Mr. Leighmyer, and asked what plans had been made for transshipment. He had no knowledge of the Montagnards. Shortly thereafter, I received a call from Mr. Fred Petersen, Secretary-General, Office of Foreign Affairs, Denmark. He stated that the Danish Government had decided to refuse access, and requested that the children be sent to Bangkok (at someone else's expense). I stated that, as a Pediatrician, this would be an unacceptable plan, and that we couldn't afford it anyway. After a rather harsh discussion, the Danish Government reversed its decision and agreed to accept the children. After a rather nasty fight over payment of the air fare, the children are on their way to Denmark.

2. France: The French Government in the form of their local consulate was contacted about the 120 children destined for France. The children for France are pre-adopted and the families already identify with a particular child. FFAC, the sponsoring agency, has decided to add a \$750. agency fee, payable by the families, before they will release them to France. The families are outraged and have conveyed their alarm to the French government. There is the additional unsolved problem of paying for transshipment to France. We can, through Orphan Airlift airline contacts, fly any child free to any place within the U.S., only. FFAC is past bankruptsy, unless AID agrees to pay for the Pan Am flight which brought 300 children in a couple of weeks ago. That decision must be favorable or the FFAC will insist on the \$750. agency fee.

3. The other European countries have not yet been contacted about their children. I feel that this should be done through high-level diplomatic channels, instead of me calling up the various governments and begging them to expedite transshipment.

Recommendations:

- a.) HEW has formed an intra-agency task force in Mr. Weinberger's office to assist in post-placement problems, e.g. medical, adoption, mental health, and re-placement costs. This task force should be funded with the ability to disburse funds via contract directly to the 7 voluntary agencies involved. This would take the pressure off of the voluntary agencies, and enable them to be more efficient in all areas from transshipment to post-placement problems. We are presenting this request to Senators Jackson, Mansfield, Cranston, and Tunney. Needed, \$2 million.
  - b.) The private sector should be explored for the possibility of raising funds for the direct support of the adoption agencies. This should be done through the auspices of a prestigious government-assembled panel.
2. Relationships with Government Agencies.
    - a. Orphan's Airlift, through me and several other people, have several contacts in the Congress and HEW. We have been moderately effective in obtaining their assistance on various matters.
    - b. U.S. AID has suffered weak relationships with us from the beginning. One individual called us a "bootleg" operation,

and he stated that he feels no obligation to cooperate with Orphan's Airlift per se, although many of their representatives have done so admirably. My staff, including the Red Cross, the military, the medical community, and the press. We don't want to work for AID, but in fact, we are legally given custody of each child and do care for him while housed by us at the Presidio. Can't we get a smooth working relationship with U.S.-AID, despite our association with some unsavory people (to the Government)? Basically, we want clarification of our official relationship with AID.

3. Diversion of Aircraft.

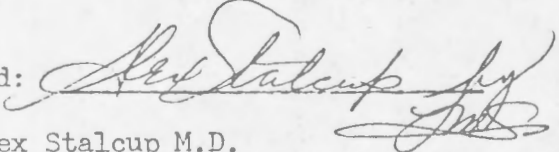
- a. Both Los Angeles and San Francisco are saturated, and although both could cope with the remaining 391 orphans in Manila, it would be a strain. This is doubly true if we cannot be assured of rapid transshipment to Europe, and secondary sites in the U.S.
- b. It would be unwise to divert aircraft to other cities that are unprepared. Additionally, hospital and medical back up must be sufficient in the community, as military capability is, frankly, limited. Although the Presidio deserves every commendation for its incredible effort, they will freely admit the military's limitations.
- c. HEW, office of the Assistant Secretary for Health, contracted with me to prepare a thorough briefing document on how to care for large numbers of orphans. That contract is complete, and the planning manual is ready.
- d. There are several civilian and military pediatricians, plus

numerous American Red Cross and military personnel who are now thoroughly expert in the care of these orphans. They could be mobilized as a consultant team. This service was given to Los Angeles , and produced a favorable outcome.

- e. Their expertise could be useful in caring for other refugees.

We are a large group of associated military, civilian, government, Red Cross, and medical people. We are together to care for the orphans, and we have been successful. We are a family; we are caring for the children.

Signed:

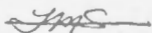
  
S. Alex Stalcup M.D.  
Chief, Pediatric Emergency Services  
Orphan's Airlift  
The Presidio, San Francisco

Additional copies of this identical Telex go to:

Isaiah Jackson M.D , Telex U.S. State Department, Indochina Relief Center. PRIORITY - HAND CARRY directly to Dr. Jackson immediately upon receipt. Confirm delivery.

David Ford , U.S. Department of H.E.W., H.E.W. North, Washington D.C. PRIORITY \* HAND CARRY directly to Mr. Ford immediately upon receipt. Confirm delivery.

SAS/dw



## THE FAMILY

Before April 1, 1975 the members of the Family were to a large degree strangers to one another. Then, slowly through the processes of love, giving, want, confusion, chaos, dependance, desire, action, failure, growth, success, and an occasional back rub, emerged the Family.

From Webster comes a definition of FAMILY as, "a group of things having a common source or similar features," and another, "all those descended from a common ancestor; tribe, clan, or race." And our Family is both. We were born together.

The Family was created for the Children. It was created with the Children. It lives and grows as do the Children. The emotional structure is support. Supporting with the intention of mutual love and with the purpose being the growth of the Children.

Each member was born with the ability to give and yet for so many of the years of each life that ability has been covered and denied. And yet it took no effort to give that ability the space in which to grow. With space, came the flourishing reality called Giving. The members of the Family will never be the same. And that's terrific!

Every barrier was met, was accepted as being so and disappeared. Nothing is impossible, the purpose is clear and it is the intention of the Family to pursue that purpose and reach it.

Telephones, busses, Laps, papers, yelling, crying, laughing, coffee, salami sandwiches, SPOVO badges, get a new SPOVO badge, get another new SPOVO badge, diapers, diarrhea, airplanes, mattresses, bottom wipes, nose wipes, copy machines, M.P.'s, captains, colonels, beards, veterans, volunteers, registrars, Red Cross, Lytren, formula, doctors, nurses, pharmacists, medicines, wrist bands, walkie talkies, agencies, airlines, CHP, caravans, bosses, employees, clothes, rice, soy sauce, presidents, senators, chairmen of the board, reporters, TV, newspapers, parents, cynics, lovers, faith, love and giving. The Children.

Who are all these people and what are all these things? They are THE FAMILY.

May 6, 1975

Colonel R. Kane  
Commander, The Presidio  
San Francisco, California

Dear Colonel Kane:

The situation appears to be coming to a graceful finale, though we still have a lot of children at the Presidio. Before too much time has passed I want to express my gratitude to you personally and to your excellent staff for the countless tasks, large and small, that you have done. So many times my left - biased mind was boggled by the sight of a military man resting quietly with a toddler sleeping peacefully on each arm; by troops of army wives who stayed up around the clock to feed, clothe and nurture the children. Professionally, your staff met every need, solved problems handily, invented new rules when there were no rule books to guide us, and always represented themselves as kind and decent people. Certainly a lion's share of the praise for a job well done must go to you and to your men.

This has been, for many of us, a time to learn, a time to re-examine long held beliefs, and most importantly, to grow. This is an important time for me, and I suspect for you. Now is the time that we must commit ourselves to building a world in which all children can grow to maturity from the strength of a family, an education, and opportunity for health care. With you and your men Colonel, I am given hope that the children have a chance.

Sincerely,

S. Alex Stalcup, M.D.  
Chief Resident, Moffitt Hospital  
Chief, Pediatric Emergency Services  
Orphan's Airlift  
The Presidio, San Francisco

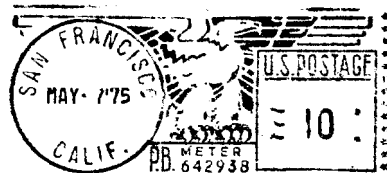
SAS:bro

cc: Dr. T. Marrs  
Special Assistant to the President  
the White House  
1600 Pennsylvania Avenue  
Washington, D.C.



*Re-Telegram*

DEPARTMENT OF PEDIATRICS  
UNIVERSITY OF CALIFORNIA  
SAN FRANCISCO, CALIFORNIA 94143



Dr. T. Marrs  
Special Assistant to the President  
the White House  
1600 Pennsylvania Avenue  
Washington, D.C.

DEPARTMENT OF PSYCHOLOGY

2 Hillhouse Avenue

May 13, 1975

CS-2  
President Gerald Ford  
The White House  
Washington, D.C.



Dear Mr. President,

I was very concerned about our nation's recent airlift of Vietnamese children. In the enclosed paper I have examined this effort and the issues it raised. In the paper I also present a skeletal outline of a plan (a) to aid the Vietnamese children brought here and (b) to assist the children and their families who have remained in Vietnam. Since this plan remains in an early stage of development, I would be most grateful if you would send me your reactions and/or criticisms of this paper.

Sincerely,

*Edward Zigler*  
Edward Zigler  
Professor of Psychology  
Head, Psychology Section,  
Child Study Center

EZ/bb  
encl.

P.S. I thought that you might like a copy of the enclosed paper as you are mentioned in it.

May 23, 1975

Refugee File

Dear Dr. Zigler:

I appreciate seeing your plan concerning the recent evacuation of children from Southeast Asia. Thank you for your courtesy in sending me a copy. I am referring it to the office of Dr. Theodore Marris who has responsibility in the White House for the coordination of refugee matters.

Sincerely,

Donald Rumsfeld  
Assistant to the President



~~Dr. Edward Zigler~~  
Department of Psychology  
Yale University  
2 Hillhouse Avenue  
New Haven, Connecticut 06520

DR:MD:rs

Dr. Marris ✓

7

DEPARTMENT OF PSYCHOLOGY  
2 Hillhouse Avenue

May 13, 1975

Donald Rumsfeld  
c/o The White House  
Washington, D.C.

Dear Mr. Rumsfeld:

Perhaps you remember our meeting in Washington when you were at OEO and I was the first director of the Office of Child Development.

I was very concerned about our nation's recent Operation Babylift. What is needed is a comprehensive plan for delivering humanitarian aid to the Vietnamese people. I present the skeletal outline of such a plan in the enclosed paper.

Perhaps I can solicit your help in actualizing the plan I have outlined. I would hate to think that all that I have been doing is building castles in the air. I would be most interested in your reaction to the effort proposed in my paper.

I am taking the liberty of enclosing my vita so that you might get some sense of my competence to deal with the issues raised in my paper.

Sincerely,

*Edward Zigler/c.s.*

Edward Zigler  
Professor of Psychology  
Head, Psychology Section  
Child Study Center

EZ/cs  
encl.: 2



Office of the Director  
Washington

*Refugee  
Philadelphia  
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8 PMS TO THE WHITE HOUSE  
9 ATTENTION DR. MARRS, SPECIAL ASSISTANT  
10 TO THE PRESIDENT  
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6 TO MY PARTICIPATION IN AND THOUGHTS ON THE CARE OF THE  
7 VIETNAMESE ORPHANS.  
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11 1. PROBLEMS IN TRANSSHIPMENT  
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13 A. MEDICAL - IT IS MY VIEW THAT THE PUBLIC HEALTH  
14 MEASURES AT THE VARIOUS FACILITIES CANNOT BE MADE COMPLETELY  
15 ADEQUATE TO RESTRICT THE SPREAD OF INFECTIOUS DISEASE  
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20 170 HOSPITALIZED OVER ONE MONTH). THEREFORE, THERE IS GREAT  
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18 PROCESSORS, ARE IN DIRE FINANCIAL STATES, AND HAVE SERIOUS  
19 ADMINISTRATIVE PROBLEMS. BECAUSE THEIR STAFFS ARE LIMITED,  
20 WHEN THEIR CHILDREN ARE DIVERTED TO MORE THAN ONE SITE,  
21 THEY HAVE SEVERE DIFFICULTY COPING WITH HAVING TO DIVIDE  
22 THEIR STAFF.  
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9 THIRDS) OF THE FRIENDS FOR ALL CHILDREN SPONSORED ORPHANS  
10 HAVE BEEN PRE-ADOPTED IN EUROPE. THE FOLLOWING COUNTRIES  
11 ARE INVOLVED: FRANCE, GERMANY, SWITZERLAND, ITALY, SWEDEN,  
12 FINLAND, BELGIUM, ENGLAND, CANADA DENMARK (MONTAGNARDS).  
13 THE FOLLOWING PROBLEMS HAVE ARISEN:  
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18 1. DENMARK;...THE DA ISH GOVERNMENT HAD ACCEPTANCE  
19 AGREEMENTS WITH THE CHILDREN PROTECTION AND SECURITY  
20 INTERNATIONAL, A VOCATIONAL SCHOOL FOR THE MONTAGNARDS  
21 TRIBESMEN ORPHANS ORIGINALLY IN DA NANG, RECENTLY MOVED  
22 TO SAIGON. ONE OF THE SCHOOL DIRECTORS IS A MR. HENNING  
23 BECKER. WHEN THE MONTAGNARD CHILDREN ARRIVED, I CALLED  
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THE DANISH CONSUL, MR. LEIGHMYER, AND ASKED WHAT PLANS HAD BEEN MADE FOR TRANSSHIPMENT. HE HAD NO KNOWLEDGE OF THE MONTAGNARDS. SHORTLY THEREAFTER, I RECEIVED A CALL FROM MR. FRED PETERSEN, SECRETARY-GENERAL, OFFICE OF FOREIGN AFFAIRS, DENMARK. HE STATED THAT THE DANISH GOVERNMENT HAD DECIDED TO REFUSE ACCESS, AND REQUESTED THAT THE CHILDREN BE SENT TO BANGKOK (AT SOMEONE ELSE'S EXPENSE). I STATED THAT, AS A PEDIATRICIAN, THIS WOULD BE AN UNACCEPTABLE PLAN. AFTER A RATHER HARSH DISCUSSION, THE DANISH GOVERNMENT REVERSED ITS DECISION AND AGREED TO ACCEPT THE CHILDREN. AFTER A RATHER NASTY FIGHT OVER PAYMENT OF THE AIR FARE, THE CHILDREN ARE ON THEIR WAY TO DENMARK.

2. FRANCE: THE FRENCH GOVERNMENT IN THE FORM OF

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THEIR LOCAL CONSULATE WAS CONTACTED ABOUT THE 120 CHILDREN  
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THERE IS THE ADDITIONAL UNSOLVED PROBLEM OF PAYING FOR  
TRANSSHIPMENT TO FRANCE. UNLES AID AGREES TO PAY FOR THE  
PAN AN FLIGHT WHICH BROUGHT 300 FFAC CHILDREN IN A COUPLE  
OF WEEKS AGO, I UNDERSTAND FFAC WILL INSIST ON THE \$750  
AGENCY FEE.

3. THE OTHER EUROPEAN COUNTRIES HAVE NOT YET BEEN

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CONTACTED ABOUT THEIR CHILDREN. I FEEL THAT THIS SHOULD BE  
DONE THROUGH HIGH-LEVEL DIPLOMATIC CHANNELS, INSTEAD OF ME  
CALLING UP THE VARIOUS GOVERNMENTS AND BEGGING THEM TO E  
EXPEDITE TRANSSHIPMENT.

MY RECOMMENDATIONS:

A) HEW HAS FORMED AN INTRA-AGENCY TASK FORCE IN  
MR. WEINBERGER'S OFFICE TO ASSIST IN POST-PLACEMENT PROBLEMS,  
E.G., MEDICAL, ADOPTION, MENTAL HEALTH, AND REPLACEMENT  
COSTS. THIS TASK FORCE SHOULD HAVE THE ABILITY TO DISBURSE  
FUNDS VIA CONTRACT DIRECTLY TO THE 7 VOLUNTARY AGENCIES  
INVOLVED. THIS WOULD TAKE THE PRESSURE OFF THE VOLUNTARY

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AGENCIES, AND ENABLE THEM TO BE MORE EFFICIENT IN ALL AREAS FROM TRANSSHIPMENT TO POST-PLACEMENT PROBLEMS.

B) THE PRIVATE SECTOR SHOULD BE EXPLORED FOR THE POSSIBILITY OF RAISING FUNDS FOR THE DIRECT SUPPORT OF THE ADOPTION AGENCIES. THIS SHOULD BE DONE THROUGH THE AUSPICES OF A PRESTIGIOUS GOVERNMENT-ASSEMBLED PANEL.

## 2. DIVERSION OF AIRCRAFT.

A. BOTH LOS ANGELES AND SAN FRANCISCO ARE SATSATURATED AND ALTHOUGH BOTH COULD COPE WITH THE REMAINING 391 ORPHANS IN MANILA, IT WOULD BE A STRAIN. THIS IS DOUBLY TRUE IF

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6 RAPID TRANSSHIPMENT TO EUROPE, AND SECONDARY SITES IN THE  
7 U. S. CANNOT BE ASSURED.  
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11 B. IT WOULD BE UNWISE TO DIVERT AIRCRAFT TO OTHER CITIES  
12 THAT ARE UNPREPARED. ADDITIONALLY, HOSPITAL AND MEDICAL BACK  
13 UP MUST BE SUFFICIENT IN THE COMMUNITY, AS MILITARY  
14 CAPABILITY IS, FRANKLY, LIMITED. ALTHOUGH THE PRESIDIO  
15 DESERVES EVERY COMMENDATION FOR ITS INCREDIBLE EFFORT, THEY  
16 WILL FREELY ADMIT THE MILITARY'S LIMITATIONS.  
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22 3. ACCUMULATED EXPERTISE.  
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25 A. THERE ARE SEVERAL CIVILIAN AND MILITARY PEDIATRICIANS,  
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PLUS NUMEROUS AMERICAN RED CROSS AND MILITARY PERSONNEL WHO  
ARE NOW THOROUGHLY EXPERT IN THE CARE OF THESE ORPHANS.  
THEY COULD BE MOBILIZED AS A CONSULTANT TEAM. THIS SERVICE  
WAS GIVEN TO LOS ANGELES, AND PRODUCED A FAVORABLE OUTCOME.  
A MANUAL FOR THIS PURPOSE IS IN PREPARATION. THEIR EXPERTISE  
COULD BE USEFUL IN CARING FOR OTHER REFUGEES.

SIGNED: S. ALEX STALCUP, M. D.

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ZCZC 1 PD SAN FRANCISCO CA

PMS TO THE WHITE HOUSE

ATTENTION DR. MARRS, SPECIAL ASSISTANT

TO THE PRESIDENT

1600 PENNSYLVANIA AVENUE

WASHINGTON, D. C. 20500

PRIORITY: HAND CARRY DIRECTLY TO DR. MARRS IMMEDIATELY  
UPON RECEIPT. CONFIRM DELIVERY TO WILLIAM CHRISTY,  
TELEX NO. 34743.

THIS WILL CONFIRM OUR TELEPHONE CONVERSATION IN REGARD

FOR U.S. GOV. PRINTED BY THE STANDARD REGISTER COMPANY, U.S.A.

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TO MY PARTICIPATION IN AND THOUGHTS ON THE CARE OF THE  
VIETNAMESE ORPHANS.

1. PROBLEMS IN TRANSSHIPMENT

A. MEDICAL - IT IS MY VIEW THAT THE PUBLIC HEALTH  
MEASURES AT THE VARIOUS FACILITIES CANNOT BE MADE COMPLETELY  
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BETWEEN THE CHILDREN AND BETWEEN THE CHILDREN AND THE STAFF.  
CONSEQUENTLY, FOR EACH DAY REMAINING AT THE FACILITIES, AN  
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HOSPITALIZATION (1200 INFANTS PROCESSED THROUGH SAN FRANCISCO,  
170 HOSPITALIZED OVER ONE MONTH). THEREFORE, THERE IS GREAT  
URGENCY IN ARRANGING IMMEDIATE TRANSSHIPMENT OUT OF THE

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VARIOUS FACILITIES IN SMALL GROUPS TO OTHER SITES. LARGE GROUPS MERELY REPLICATE THE PROBLEMS IN OTHER SITES. LOS ANGELES HAS HAD BAD PRESS AND MEDICAL PROBLEMS WORSE THAN WE HAVE EXPERIENCED, AND I HAVE HEARD THAT IT DOESN'T WANT ANY MORE PLANES DIVERTED TO THEM. (UNCONFIRMED)

B. ADOPTION AGENCIES - THE PRINCIPAL BOTTLENECK IN OUTPUT FROM THE FACILITIES HAS BEEN THE ADOPTION AGENCIES. THEY HAVE CRITICALLY LIMITED RESOURCES OF TRAINED ADOPTION PROCESSORS, ARE IN DIRE FINANCIAL STATES, AND HAVE SERIOUS ADMINISTRATIVE PROBLEMS. BECAUSE THEIR STAFFS ARE LIMITED, WHEN THEIR CHILDREN ARE DIVERTED TO MORE THAN ONE SITE, THEY HAVE SEVERE DIFFICULTY COPING WITH HAVING TO DIVIDE THEIR STAFF.

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C. EUROPEAN TRANSSHIPMENT - APPROXIMATELY 2/3 (TWO-THIRDS) OF THE FRIENDS FOR ALL CHILDREN SPONSORED ORPHANS HAVE BEEN PRE-ADOPTED IN EUROPE. THE FOLLOWING COUNTRIES ARE INVOLVED: FRANCE, GERMANY, SWITZERLAND, ITALY, SWEDEN, FINLAND, BELGIUM, ENGLAND, CANADA DENMARK (MONTAGNARDS). THE FOLLOWINGG PROBLEMS HAVE ARISEN:

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FORM 0805 PRINTED BY THE STANDARD REGISTER COMPANY, U. S. A.

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7 AGENCIES, AND ENABLE THEM TO BE MORE EFFICIENT IN ALL AREAS  
8 FROM TRANSSHIPMENT TO POST-PLACEMENT PROBLEMS.  
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11 B) THE PRIVATE SECTOR SHOULD BE EXPLORED FOR THE  
12 POSSIBILITY OF RAISING FUNDS FOR THE DIRECT SUPPORT OF THE  
13 ADOPTION AGENCIES. THIS SHOULD BE DONE THROUGH THE  
14 AUSPICES OF A PRESTIGIOUS GOVERNMENT-ASSEMBLED PANEL.  
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20 2. DIVERSION OF AIRCRAFT.  
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23 A. BOTH LOS ANGELES AND SAN FRANCISCO ARE SATSATURATED AND  
24 ALTHOUGH BOTH COULD COPE WITH THE REMAINING 391 ORPHANS  
25 IN MANILA, IT WOULD BE A STRAIN. THIS IS DOUBLY TRUE IF  
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RAPID TRANSSHIPMENT TO EUROPE, AND SECONDARY SITES IN THE  
U. S. CANNOT BE ASSURED.

B. IT WOULD BE UNWISE TO DIVERT AIRCRAFT TO OTHER CITIES  
THAT ARE UNPREPARED. ADDITIONALLY, HOSPITAL AND MEDICAL BACK  
UP MUST BE SUFFICIENT IN THE COMMUNITY, AS MILITARY  
CAPABILITY IS, FRANKLY, LIMITED. ALTHOUGH THE PRESIDIO  
DESERVES EVERY COMMENDATION FOR ITS INCREDIBLE EFFORT, THEY  
WILL FREELY ADMIT THE MILITARY'S LIMITATIONS.

3. ACCUMULATED EXPERTISE.

A. THERE ARE SEVERAL CIVILIAN AND MILITARY PEDIATRICIANS,

FOUR COPIES PRINTED BY THE STANDARD REGISTER COMPANY, N. Y. A

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8 PLUS NUMEROUS AMERICAN RED CROSS AND MILITARY PERSONNEL WHO  
9 ARE NOW THOROUGHLY EXPERT IN THE CARE OF THESE ORPHANS.  
10 THEY COULD BE MOBILIZED AS A CONSULTANT TEAM. THIS SERVICE  
11 WAS GIVEN TO LOS ANGELES, AND PRODUCED A FAVORABLE OUTCOME.  
12 A MANUAL FOR THIS PURPOSE IS IN PREPARATION. THEIR EXPERTISE  
13 COULD BE USEFUL IN CARING FOR OTHER REFUGEES.  
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18 SIGNED: S. ALEX STALCUP, M. D.  
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**The original documents are located in Box 10, folder “Indochina Refugees – Orphan Airlift” of the Theodore C. Marrs Files at the Gerald R. Ford Presidential Library.**

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