

3. A2 - A3: GENERAL: August 1942 - January 1945.

- a. Admiral Standley to FDR re Willkie's trip to U.S.S.R.:
August 13, 1942.
- b. Frank Knox to FDR re Composition of Task Forces: October
23, 1942.
- c. Admiral Leahy to Stark re General DeGaulle's visit to U.S.:
January 1943. (ND)
- d. Memorandum: McCrea to Admiral Leahy: November 28, 1942.
- e. Telegram, Biddle to FDR re Queen Wilhelmina's flight to U.S.:
December 19, 1942.
- f. Note: FDR to Admiral Leahy (in McCrea's hand) re DeGaulle's
visit: December 22, 1942.
- g. Welles to FDR enclosing letter of A. Tixier (Representative
of DeGaulle in Washington) dated January 5, 1943, re
DeGaulle's desire to meet FDR.
- h. General Marshall to FDR: August 3, 1943, re visits of
civilians to theatres of operations.
- i. Memorandum (copies to Secretaries of War and Navy) from FDR:

BOX 162. (Continued) Draft of a Proposed Directive - Visits of Civilians to Theatres of Operations). (ND)

- j. Memorandum FDR to Secretary of State and Joint Chiefs of Staff: Visits of Civilians to Theatres of Operations. (ND)
- k. Memorandum: Vice Admiral Horne to FDR: November 11, 1943 re Visits of Civilians to Theatres of Operations.
- l. Note Mrs. Dennison to Admiral Brown; March 15, 1943 re Henry Luce's trip to war zone.
- m. John McCloy to Steve Early; August 26, 1943 re Henry Luce's trip to China.
- n. Stephen Early to John McCloy: August 30, 1943.
- o. Map of Theatres of Operations: December, 1943.
- p. Copy: Military Permit Form.
- q. Joint Chiefs of Staff report: Military Permit Procedure for Civilian Travel: December 30, 1943. 7 pp.
- r. Memorandum: Royal to Joint Chiefs of Staff: December 28, 1943 re civilian travel to Theatres of Operations.
- s. Stimson to FDR: April 25, 1944 re visit to War Areas.
- t. Memorandum: Director of the Budget to FDR re visits of inspection team to War Theatres: April 27, 1944.
- u. Memorandum FDR to Smith: April 30, 1944.
- v. Memorandum ? to FDR: April 18, 1944 re DeGaulle's visit to the U.S.
- w. Memorandum: General Watson to FDR: June 6, 1944.
- x. Telegram: Chapin to Hull: June 11, 1944 re Fraser's visit to the U.S.
- y. Cable: FDR to Honorable Peter Fraser (Prime Minister of New Zealand) June 15, 1944.
- z. James Forrestal to FDR: January 2, 1945 re agenda of naval topics to be discussed at a conference.

Pres file
A3
2 January 1945

MEMORANDUM FOR THE PRESIDENT

Here is the agenda of Naval matters I would like to talk with you about:

1. Carl Vinson wants us to ask for appropriations to use up the 750,000 tons unused authorization. His argument is that we may suffer drastic losses as we move into the infighting stage against Japan.

Both Admiral King and I have misgivings on this in view of the very large fleet we have now and the substantial building program as yet unfinished, and also in view of the availability of elements of the British Navy in the Pacific. On the other hand, Mike Robinson points out that getting the appropriations and starting the building program would give us insurance which would not be very expensive.

2. I would like to suggest the termination of Admiral Stark's tour of duty in London as of March 1. Ghormley or Hewitt might be available to succeed him.

3. I want to discuss with you the replacement of Admiral Young as head of S. & A.

4. Certain promotions in various Staff Corps.

5. The possibility of giving the Assistant Secretary for Air seniority over the Assistant Secretary by Executive Order. The reason: Di Gates has been here three years and Hensel, of course, is a newcomer. This only has significance, of course, in the event of the absence of both myself and the Under Secretary.

6. Legislation on the Joint Chiefs of Staff. Carl Vinson proposed this last summer and wanted us to draft a bill. I told him that we could not do so without discussion with you. He proposes giving statutory permanence to the J.C.S.

7. Awards to civilians working for the Navy. This latter I am rather anxious about because it is the only way by which we can give any substantial recognition to civilians who have done exceptional work directly serving the Navy.

8. When Arthur Sulzberger returned from the Pacific he expressed the view very strongly that the interest of the public in the Pacific war would be greatly enhanced by permitting publishers to make the same trip that he did -- he came back very greatly impressed with the scale and scope of our operations. I wonder if you would be willing to review your original decision. I do not believe that we would have an avalanche of applicants.

9. I would like to get your wishes on the Under Secretaryship.

10. Review of Naval history.

11. Revision of Navy Regulations.

Respectfully,

James Forrestal.

COPY

A2 (Pres.)

INCOMING
TELEGRAM

Admiral Brown
To file
W.B.

CABLEGRAM

TO: HONORABLE PETER FRASER

FROM: FRANKLIN D. ROOSEVELT

(Send through New Zealand Legation)

DELIGHTED YOU WILL BE HERE IN THREE OR FOUR WEEKS.
LET ME KNOW THE DATE AS SOON AS YOU FIX IT.

FRANKLIN D. ROOSEVELT

BB RE

Send to W.H.
DEPARTMENT
OF
STATE

INCOMING
TELEGRAM

DIVISION OF
COMMUNICATIONS
AND RECORDS

FBM-397

This telegram must be
paraphrased before being
communicated to anyone
other than a Government
Agency. (RESTRICTED)

Algiers

Dated June 11, 1944

Rec'd 10:06 p.m.

Secretary of State,
Washington.

1957, June 11, 10 p.m.

Mr. Peter Fraser, Prime Minister of New Zealand,
last evening asked me to advise you that he would
probably arrive in Canada in about three to four weeks.
He thought the President and Mrs. Roosevelt would be
interested.

CHAPIN

BB RR

A2 (P.)

THE WHITE HOUSE
WASHINGTON

June 6, 1944.

MEMORANDUM FOR THE PRESIDENT:

Mr. Summerlin asks if the President would like him to bring the Prime Minister of Poland in ahead of the others this evening, and have him come up to the President's study?

E. M. W.

A2

Held until
reply rec'd from
Haw Dept

see White 132

Admiral Brown
to file

Fib
WS

MEMORANDUM FOR THE PRESIDENT

April 18, 1944

A few days ago the British Ambassador furnished me with a copy of the Prime Minister's telegram to you of April 12 (no. 643).

With regard to the final portion of that message, which deals with a possible visit of General de Gaulle to this country, I believe it would be well, if you approve, for me to send a telegram in the following sense to our representative at Algiers.

"Secret for Chapin. The President has received a message from Prime Minister Churchill stating that latter has instructed Duff Cooper to inform de Gaulle in the following sense.

'The danger of bad relations growing between de Gaulle and the American Government is a source of anxiety to Mr. Churchill. Latter believes that after Mr. Hull's important speech it would be a good thing for de Gaulle to pay a short visit to the United States and make personal contact with the President. Such a visit would also prove beneficial to British relations with the French Committee since de Gaulle will understand that the foundation of British policy is to keep in step with the United States with whom the British share important war schemes. If de Gaulle should be favorably disposed and would let Duff Cooper know, Prime Minister would suggest to the President that a formal invitation be extended by the latter.'

"For your secret information consideration has been given by the President to the possibility of inviting General de Gaulle to this country, but no final decision has been reached and the instructions sent by the Prime Minister to Duff Cooper were drawn up without the President's knowledge or authorization. Any final decision in the matter will of course be communicated through American and not British channels."

Pres
A2-14

THE WHITE HOUSE
WASHINGTON

RESIDENT
em

April 30, 1944.

MEMORANDUM FOR:

HAROLD SMITH.

Dear Harold:

The complexities of travel are still extremely grave and I wish you could have an idea of the number of people in different departments, bureaus, agencies, commissions, etc., etc. - not counting Congressmen - who are after me to go places which they consider the front. I want to have a talk with you some time after I get back about who can and who can not go. In the meantime, I think it best for a while to keep the Budget people on this side.

F. D. R.

WASHINGTON
THE WHITE HOUSE
EXECUTIVE OFFICE OF THE PRESIDENT
BUREAU OF THE BUDGET
WASHINGTON, D.C. 25

APR 27 1944

MEMORANDUM FOR THE PRESIDENT

The Secretary of War has informed me that he has written you again objecting to our plan to have two Bureau of the Budget representatives visit the theaters of operation. I am sorry that you must once more be bothered with this, and I am at a loss to understand the War Department's attitude in the matter.

It must surely be evident to the Secretary that the responsibilities with respect to war expenditures that you and the Congress have placed on the Budget Bureau are important, and that we can in no wise discharge them without freedom of movement and opportunity to observe and inspect.

At a time when critics are making the most of the least evidence of mismanagement, it is especially important that your channels of supervision and control of business operation not be blockaded. To take the position that newspaper correspondents, movie stars, miscellaneous subject matter specialists, and War Department personnel of every imaginable category can be transported all over the world but that representatives of your Executive Office may not is incomprehensible to me. There is a constant flow of persons to and from the theaters of operation and two staff members from the Bureau of the Budget will add only minutely to this stream. Their requirements for travel are not different from those of others. The staff of the Budget does not travel with pomp and ceremony.

The Secretary of War need not here be concerned about comparisons with requests by high officials of other departments. There is no logic in any such comparison. The Bureau of the Budget has very definite responsibilities in connection with the budget of the War Department.

You may be sure that our staff members will not waste the time of important theater officials. As you already know, our work of the same character in the continental United States and in our bases has not only saved money and expedited operations but has been welcomed and appreciated by the affected War Department operating officials.

I would be remiss if I did not tell you that I regard the principle involved in the gravest possible way. If the War Department, based on what I regard as a flimsy argument and because it has control of certain transportation facilities, closes the door to sources of information available to many others, I cannot help but be concerned, and I think it my duty in view of my responsibilities to you and to the Appropriations Committee of the Congress to make my position very clear.

WASHINGTON, D.C. 52
BUREAU OF THE ARMY
EXECUTIVE OFFICE OF THE PRESIDENT

- 2 -

I hope you will be able to assure the Secretary of War that his fears of the trip are unfounded and that it is your wish that no further obstructions be imposed. The itinerary can be adjusted and timed to avoid the areas of impending large scale operations.

I have been assured of the cooperation of all other departments concerned.

(Signed) HAROLD D. SMITH

Director

Admiral Leahy
PWS
A2-14

WAR DEPARTMENT
WASHINGTON

25 April 1944.

The President,

The White House.

Dear Mr. President:

The Director of the Bureau of the Budget has advised me that he has discussed with you a plan for sending two members of his staff to visit certain active theaters of operations. I have been in touch with the Director concerning this matter and have called to his attention the fact that military personnel in active theaters are now working intently on plans for future operations and that this would be a most inconvenient time for his representatives to make the trip.

Since the Director of the Bureau of the Budget has advised me that he has discussed the matter with you, I feel it necessary to call to your attention the fact that on numerous occasions the War Department has been forced to disapprove requests from other high government officials to make such trips. You, of course, also remember the difficulties which arose with respect to members of Congress visiting overseas theaters.

Aside from the fact that it will be most difficult for me to explain to other government agencies the trip planned for members of the Bureau of the Budget, I feel forced to restate my belief that this is a most inappropriate time for such a trip. The situation in the areas to be visited is such that an undue burden will be placed on the overseas commanders to provide proper accommodations for representatives of the Bureau of the Budget, and the representatives could not properly and fully accomplish their mission under such circumstances. In view of your interest in this matter, I would like your advice before replying definitely to the Bureau of the Budget.

Sincerely yours,

Henry L. Stimson

Secretary of War.

Answered
4/28/44

A2-14

CS 6732

THE COMBINED CHIEFS OF STAFF
WASHINGTON

C O P Y

28 December 1943

MEMORANDUM FOR: Admiral Leahy ✓
General Marshall
Admiral King
General Arnold

Subject: Visit of Civilians to
Theaters of Operations.

Reference: J.C.S. 426 Series.

Enclosure: Specimen Copy Military
Permit.

You were informed on Tuesday, 21 December 1943, that the Military Permit Section of the Secretariat is now functioning for the Joint Chiefs of Staff in the control of visits of civilians to theaters of operations.

Colonel Francis R. Sweeney, General Staff Corps, has been designated as the Military Permit Secretary.

The enclosure is a specimen copy of a military permit as issued to a would-be traveler. In those cases where a passport is issued in connection with the travel, the military permit is stapled to the passport.

/s/ ROYAL
/t/ ROYAL

C O P Y

30 December 1943JOINT CHIEFS OF STAFFMEMORANDUM FOR INFORMATION NO. 170

MILITARY PERMIT PROCEDURE
FOR CIVILIAN TRAVEL
UNDER THE PRESIDENTIAL DIRECTIVE OF
20 NOVEMBER 1943

Memorandum by the Secretariat

1. All civilians desiring to travel from the United States to or through an area of active operations must obtain a Military Permit from the Joint Chiefs of Staff, with the following exceptions:

a. Agents of the State, War or Navy Departments who are full-time employees, paid by and responsible to one of these departments.

b. Civilians under the control of the Joint Chiefs of Staff, including:

(1) Personnel of the Office of Strategic Services.

(2) Duly accredited war correspondents.

(3) American Red Cross personnel assigned to troop units or requested by a theater commander.

(4) Airplane crews, technicians and maintenance personnel under the direct control of an Army or Navy Command.

(5) Personnel whose services are requested by a theater commander.

(6) Such other classifications as may be announced by the Secretary of the Joint Chiefs of Staff.

c. Merchant officers and seamen dispatched by United Nations authorities.

d. Persons whose travel is authorized by the President.

Regraded Unclassified

RESTRICTED

2. Civilians who have traveled to an area of active operations under authority of a Military Permit issued by the Joint Chiefs of Staff and who desire to proceed to or through any other area of active operations not covered by the permit must:

a. Obtain permission from the theater commander if the other area be in his theater.

b. Obtain permission from the Joint Chiefs of Staff if the other area be in any theater into which their travel was not authorized by their Military Permit.

3. Applications for civilian travel into areas of active operations which are received by the State, War or Navy Department from persons not listed as exceptions in paragraph 1 will be forwarded to the Secretary of the Joint Chiefs of Staff, with any recommendation or comment the department wishes to make, with the following exception:

a. Applications of civilians who are members of the households, dependents or relatives of personnel of the State, War or Navy Department, and who apply for travel permission to accompany such personnel to or join them in areas of active operations, may be disapproved by the department concerned without reference to the Joint Chiefs of Staff.

4 The Secretary of the Joint Chiefs of Staff, acting for the Joint Chiefs of Staff, will proceed as follows, referring to the Joint Chiefs of Staff such cases as he considers appropriate:

a. Refuse a Military Permit on any application for travel which he considers not necessary in the prosecution of the war.

b. Obtain a security check through MID, ONI and FBI on any application for travel which he considers necessary in the prosecution of the war.

c. Refuse a Military Permit on any application on which an unfavorable security report is received.

RESTRICTED

d. Ascertain the views of the theater commander, through the department having the primary interest in the theater, on any application on which a favorable security report is received.

e. Refuse a Military Permit on any application which the theater commander disapproves.

f. Issue a Military Permit on any application where the travel desired is necessary in the prosecution of the war, the applicant has a favorable security report, and the application is approved by the theater commander.

5. When a Military Permit is refused, the Secretary of the Joint Chiefs of Staff will:

a. Advise the department which forwarded the application to notify the applicant that his request has not been favorably considered by the Joint Chiefs of Staff.

b. Notify the Department of State of the action taken on applications forwarded by the War or Navy Departments.

6. When a Military Permit is approved, the Secretary of the Joint Chiefs of Staff will:

a. Issue a Military Permit and forward it:

(1) To the Department of State in those cases where a passport or exit permit must be issued or endorsed, or

(2) To the department which forwarded the application in those cases where a passport or exit permit is not required.

b. Advise the department which forwarded the application to notify the applicant that his request has been granted by the Joint Chiefs of Staff.

7. Military Permits will indicate the areas of active operations to or through which travel is authorized. Travel authorized must commence within thirty days of the date of issue of the permit. In cases where a permit is granted to a civilian who must enter an area of active operations in transit to other areas, the permit will be marked "(Name of area(s)) in Transit to (Destination)."

RESTRICTED

8. The period of validity of any permit shall not exceed six months. In the case of persons who intend to remain in an area indefinitely (e.g. nationals returning to their homes) the permit will be indorsed "Valid for Single Journey Only." Such permits will be withdrawn at the port of entry into the area.

9. Each theater commander will:

a. Be asked for his views, through the department having the primary interest in his theater, on each application before a Military Permit is issued.

b. Make arrangements by which Military Permits will be marked at the port of entry into the theater with any indorsement required by the theater regulations.

c. Arrange for Military Permits marked "Valid for Single Journey Only" to be withdrawn at the port of entry into the theater of final destination.

d. Be authorized by the Joint Chiefs of Staff to extend the areas for which a Military Permit is issued to include other areas of active operations in his theater, by indorsement on the permit, or to refer any request for such an extension to the Joint Chiefs of Staff, as he deems appropriate.

e. Refer to the Joint Chiefs of Staff any request he receives for travel to areas of active operations outside his theater.

f. Be authorized by the Joint Chiefs of Staff to withdraw permission to travel to or through any areas in his theater shown on the Military Permit, by indorsement on the permit.

g. Have authority from the Joint Chiefs of Staff to cancel and withdraw any Military Permit, or to curtail the period of validity shown thereon, whenever the circumstances under which the permit was issued have so changed in his opinion as to warrant such action, reporting the facts at once to the Joint Chiefs of Staff, whose Secretary will notify the Department of State.

RESTRICTED

h. Prescribe the length of time during which travelers may remain in his theater when they enter in transit to other areas.

i. Arrange for the return to the Joint Chiefs of Staff of all Military Permits withdrawn in his theater.

10. The Department of State has agreed with the Joint Chiefs of Staff that it will:

a. Forward applications as prescribed in paragraph 3 above to the Secretary of the Joint Chiefs of Staff.

b. Issue passports or exit permits on any such application only after a Military Permit has been issued for the applicant by the Joint Chiefs of Staff.

c. Enter in the space provided on the Military Permit the serial number and type of the travel document with which it is to be used.

d. Fasten the Military Permit to the inside back cover of the applicant's passport.

e. Make an entry in the passport showing that a Military Permit has been issued by the Joint Chiefs of Staff and its serial number.

f. Arrange with the appropriate authorities to secure the signature of the bearer on his Military Permit.

g. Remove Military Permits from passports returned to the Department of State and forward them to the Secretary of the Joint Chiefs of Staff.

11. The issue of a Military Permit by the Joint Chiefs of Staff to any individual does not relieve him in any way from full compliance with the regulations of the Department of State with regard to documents otherwise necessary for his travel.

12. The issue of a Military Permit will not be construed as an agreement to provide or an authorization for transportation.

RESTRICTED

13. The term "theater" as used in this memorandum applies to the following theaters and areas:

European Theater of Operations
North African Theater of Operations
Middle East-Central Africa Theater
China-Burma-India Theater
Southwest Pacific Area
Pacific Ocean Areas

14. The term "theater commander" as used in this memorandum applies to the following commanders:

Commanding General, U.S. Army Forces in the
European Theater of Operations

Commanding General, U.S. Forces in the
North African Theater of Operations

Commanding General, U.S. Army Forces in the
Middle East-Central Africa Theater

Commanding General, U.S. Army Forces,
China-Burma-India Theater

Commander in Chief, Southwest Pacific Area

Commander in Chief, Pacific Ocean Areas

15. The areas of active operations to which this procedure applies are shown in Enclosures "A" and "B" herewith. Any redefinition of these boundaries agreed to by the Department of State and the Joint Chiefs of Staff will be published by the Secretary of the Joint Chiefs of Staff.

16. The form used for the Military Permit is shown in Enclosure "C".

RESTRICTED

ENCLOSURE "A"

<u>Theater or Area</u>	<u>Areas of Active Operations</u>
Pacific Ocean Areas	New Hebrides, Santa Cruz, Solomon, Ellice and Gilbert Islands; Canton Island; Baker Island; Howland Island; Aleutian Islands west of Dutch Harbor; Hawaiian Islands (exclusive of those islands east of Longitude 162° West and north of Latitude 18° North), and all areas now under enemy control.
Southwest Pacific	All Islands north of the mainland of Australia.
European	All areas now under enemy control.
North African	Morocco, Algeria, Tunisia, Italy and islands in the Mediterranean.
Middle East-Central Africa	Libya, Syria, Lebanon, Turkey, the islands in the Mediterranean and all areas now under enemy control.
China-Burma-India	Assam, Burma, China, French Indo-China, Korea and Thailand.
Southeast Asia	Area east of Longitude 92° East and north of Latitude 16° 30' South.

ENCLOSURE "C"
MILITARY PERMIT FORM

(ACTUAL SIZE)

IMPRINTED SEAL APPEARS ON COVER

No. _____

MILITARY PERMIT
issued by the
JOINT CHIEFS OF STAFF
of the
UNITED STATES OF AMERICA
to

who has the permission of the
Joint Chiefs of Staff to enter

For the Joint Chiefs of Staff:

The bearer, whose signature appears on page
7, must produce this permit when required
together with his travel document.

-1-

COVER PAGES

ENDORSEMENTS

Date issued _____

Valid from _____

to _____

Destination _____

Object of Journey _____

Department or Agency Endorsing Journey _____

Number and Type of Travel Document _____

Signature of Bearer _____

THIS PERMIT IS NOT AN AGREEMENT
TO PROVIDE OR AN AUTHORIZATION
FOR TRANSPORTATION

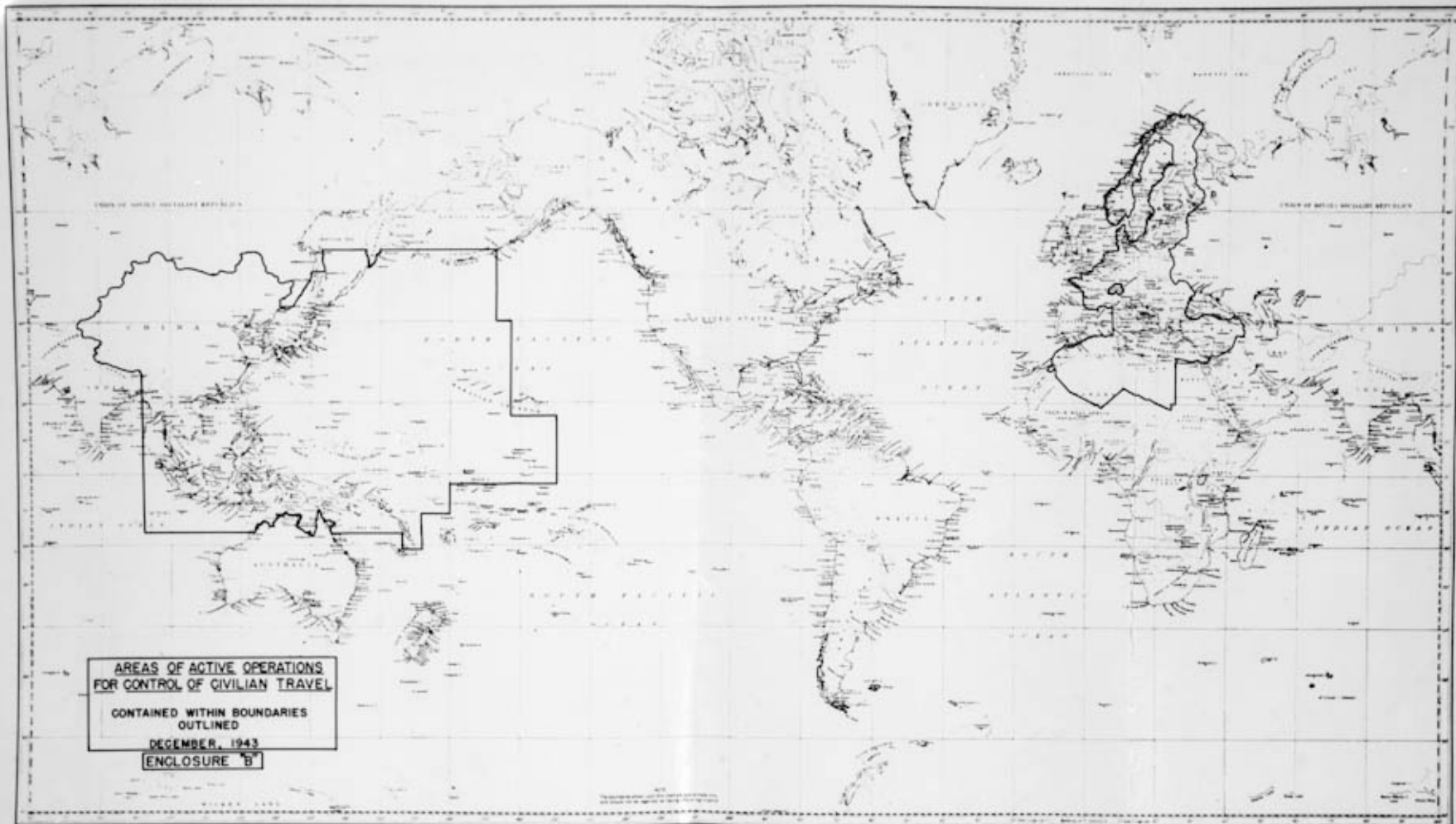
-2-

-3-

Regraded Unclassified

INNER PAGES

RESTRICTED



RESTRICTED

Declassified

Pres. file
A2-14

August 30, 1943

Dear John McCloy:

Returned this morning from Quebec to find your memorandum of August twenty-sixth.

Confidentially, the President had General Watson advise War Department officials regarding the policy of owner-published writers travelling in war zones. I understand that Watson gave the policy directive to General McNarney. Not a single exception to this policy has been made, to my knowledge.

I am sorry, but I do not know how I can be more helpful to you in this matter.

Very sincerely yours,

STEPHEN EARLY,
Secretary to the President.

Honorable John J. McCloy,
Assistant Secretary of War,
Washington, D.C.

SECTION 1. THE FOLLOWING IS A SUMMARY OF THE
DISCUSSION IN THE HOUSE. THE DISCUSSION WAS
HELD IN THE HOUSE OF REPRESENTATIVES AT THE
DEBATE HOUSE, WASHINGTON, D.C. ON MARCH 10, 1943.

THE DISCUSSION OF THE HOUSE WAS
HELD IN THE HOUSE OF REPRESENTATIVES AT THE
DEBATE HOUSE, WASHINGTON, D.C. ON MARCH 10, 1943.

THE DISCUSSION WAS:

During March 1943 the War Department,
acting on information from General Watson,
issued a "War Department" statement of
policy and directive on this subject.

According to records, no copy was furnished
the Navy for their information. However,
it is understood that General Surles (Director
of Public Relations (Army) telephoned
Captain Lovette (Director of Public Relat-
ions (Navy) information along such lines.

The above information was obtained
through Mrs. Dennison and Major Davenport.
and is recorded herewith for file
purposes only.

August 26, 1943

MEMORANDUM FOR MR. STEVE EARLY:

Allen Grover of Time, Inc. came to see me today on behalf of Harry Luce who wants to go to Chungking.

There has been a general rule that publishers or owners of papers have not been permitted to go to the war theaters, and this rule has been applied in the case of Luce, Eugene Meyer, and Arthur Sulzberger, to my knowledge. It may have been applied to others.

Luce is aware of this rule but says that he wants to go to Chungking by reason of his great interest in China, not as a visitor to a war theater, but merely to visit the capital of the country with which he has long had a very close connection. He would probably make any commitments that we exacted, such as submitting any material that he wanted to write to us before publishing it, or even, I imagine, agreeing not to write any articles himself at all.

The War Department is prepared to deal with the matter on its own initiative, but if possible I would like very much to have your thoughts.

(SIGNED) JOHN J. MCCLOY

John J. McCloy

Please been abridged to original.
 Eugene Meyer, and William Randolph Hearst, to the knowledge. If they
 themselves, and this late has been abridged in the case of Luce.
 owners of Herald have not been abridged to go to the net
 there has been a tendency late that happened of
 report of Hells Luce who never go to the Committee.
 When closed of Luce, Inc. came to see me today on
 MEMORANDUM FOR MR. CLEGG EVERTS:

Yours, Jr. 1943

THE WHITE HOUSE
 WASHINGTON

4/5/44

ADM. BROWN:

There is a ground rule here which says that no publisher
 or editor will be certified as a war correspondent. Has
 been in existence for a long time. However, Col. Grogan
 is under impression that when Henry Luce wanted to go, the
 War & Navy were directed not to ~~take~~ become involved in
 any way. Were directed to State Dept

(Mr. Dennison)

March 15,
 Col. Sexton

THE WHITE HOUSE
WASHINGTON

SECRET

20 November 1943

MEMORANDUM FOR THE JOINT CHIEFS OF STAFF

Subject: Visits of Civilians to Theaters of Operations.

1. The Joint Chiefs of Staff shall from time to time, in consultation with the State Department, specify areas of active operations into or through which civilians (excepting civilians under the control of the Joint Chiefs of Staff, agents of the State Department or civilians whose travel has been authorized by me) may not go without approval of the Joint Chiefs of Staff.
2. The State Department will secure the approval of the Joint Chiefs of Staff before authorizing travel by civilians into or through the designated areas of active operations. Approval by the Joint Chiefs of Staff of such travel will not be construed as an agreement to provide transportation.
3. In the event that exception is taken to a decision of the Joint Chiefs of Staff regarding travel into or through an area of active operation, the matter should be referred by the State Department to me for final action.
4. Travel of civilians into areas adjacent to the above limited areas of active operations will continue to be regulated by the State Department in consultation with the War and Navy Departments in the matter of policies to be followed in connection with such travel.
5. Attached are copies of directives which I have issued to the Secretary of State, the Secretary of War and the Secretary of the Navy on this subject, and the effectuation of this program will be a matter for mutual cooperation.

/s/ FRANKLIN D. ROOSEVELT

SECRET

Regraded Unclassified

SECRET

20 November 1943

MEMORANDUM FOR THE SECRETARY OF STATE

Subject: Visits of Civilians to Theaters of Operations.

1. The Joint Chiefs of Staff shall from time to time, in consultation with the State Department, specify areas of active operations into or through which civilians (excepting civilians under the control of the Joint Chiefs of Staff, agents of the State Department or civilians whose travel has been authorized by me) may not go without approval of the Joint Chiefs of Staff.
2. The State Department will secure the approval of the Joint Chiefs of Staff before authorizing travel by civilians into or through the designated areas of active operations. Approval by the Joint Chiefs of Staff of such travel will not be construed as an agreement to provide transportation.
3. In the event that exception is taken to a decision of the Joint Chiefs of Staff regarding travel into or through an area of active operation, the matter should be referred by the State Department to me for final action.
4. Travel of civilians into areas adjacent to the above limited areas of active operations will continue to be regulated by the State Department in consultation with the War and Navy Departments on matters of policy.
5. Attached are copies of directives which I have issued to the Secretary of War and the Secretary of the Navy and to the Joint Chiefs of Staff on this subject, and the effectuation of this program will be a matter for mutual cooperation.

/s/ FRANKLIN D. ROOSEVELT

SECRET

Regraded Unclassified

THE WHITE HOUSE
WASHINGTON

SECRET

20 November 1943

MEMORANDUM FOR THE SECRETARY OF WAR

Subject: Visits of Civilians to Theaters of
Operations.

1. Attached are copies of directives which I have issued to the Secretary of State, the Secretary of the Navy and the Joint Chiefs of Staff providing that the approval of the Joint Chiefs of Staff will be secured before authorizing travel by civilians (other than agents of the State Department or civilians whose travel has been authorized by me) into or through areas of active operations.

2. In the future, it is desired that you refer such requests as you may receive from civilians not agents of the War or Navy Departments, who desire to visit areas of active operations, to the Joint Chiefs of Staff for their approval. In the event that exception is taken to the decision of the Joint Chiefs of Staff the matter will be referred to me for final approval.

3. You will note that existing arrangements between the State Department and the War Department pertaining to the control of civilian travel in areas adjacent to areas of active operations are to continue in effect.

/s/ FRANKLIN D. ROOSEVELT

SECRET

Regraded Unclassified

THE WHITE HOUSE,
WASHINGTON

SECRET

20 November 1943

MEMORANDUM FOR THE SECRETARY OF THE NAVY

Subject: Visits of Civilians to Theaters of Operations.

1. Attached are copies of directives which I have issued to the Secretary of State, the Secretary of War and the Joint Chiefs of Staff providing that the approval of the Joint Chiefs of Staff will be secured before authorizing travel by civilians (other than agents of the State Department or civilians whose travel has been authorized by me) into or through areas of active operations.

2. In the future, it is desired that you refer such requests as you may receive from civilians not agents of the War or Navy Departments, who desire to visit areas of active operations, to the Joint Chiefs of Staff for their approval. In the event that exception is taken to the decision of the Joint Chiefs of Staff the matter will be referred to me for final approval.

3. You will note that existing arrangements between the State Department and the Navy Department pertaining to the control of civilian travel in areas adjacent to areas of active operations are to continue in effect.

/s/ FRANKLIN D. ROOSEVELT

SECRET

Regraded Unclassified

PS 215-98

THE JOINT CHIEFS OF STAFF
WASHINGTON

11 November 1943.

SECRET

MEMORANDUM FOR THE PRESIDENT:

Subject: Visits of Civilians to Theaters of Operations.

1. At your request, proposed directives to the Secretary of War and to the Secretary of the Navy, providing for control by the Joint Chiefs of Staff of visits of civilians to theaters of operations, were sent to the Secretary of State for comment. The Secretary has suggested that the original proposal be modified, "***** in the sense that the Joint Chiefs of Staff shall, from time to time, in consultation with the Department of State, delimit zones into which no civilian may go without consent of the Joint Chiefs of Staff."

2. The purpose of the Joint Chiefs of Staff original proposal was to control civilian travel which might have a direct or indirect effect upon active military operations. The suggestion of the Secretary of State being in line with this objective, is concurred in by the Joint Chiefs of Staff. Accordingly, amended directives to the Secretary of War and the Secretary of the Navy and corresponding directives to the Secretary of State and the Joint Chiefs of Staff have been prepared. These directives have the concurrence of the State Department and it is recommended that they be issued.

For the Joint Chiefs of Staff:



F. J. HORNE,
Vice Admiral, U. S. N.

Encls.:

- Proposed Presidential
Directives to:
- The Secy. of State
 - The Secy. of War
 - The Secy. of the Navy
 - The Joint Chiefs of Staff



SECRET

Regraded Unclassified

DRAFT OF A PROPOSED DIRECTIVE

SECRET

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Visits of Civilians to Theaters of Operations.

1. The Joint Chiefs of Staff shall from time to time, in consultation with the State Department, specify areas of active operations into or through which civilians (excepting civilians under the control of the Joint Chiefs of Staff, agents of the State Department or civilians whose travel has been authorized by me) may not go without approval of the Joint Chiefs of Staff.
2. The State Department will secure the approval of the Joint Chiefs of Staff before authorizing travel by civilians into or through the designated areas of active operations. Approval by the Joint Chiefs of Staff of such travel will not be construed as an agreement to provide transportation.
3. In the event that exception is taken to a decision of the Joint Chiefs of Staff regarding travel into or through an area of active operation, the matter should be referred by the State Department to me for final action.
4. Travel of civilians into areas adjacent to the above limited areas of active operations will continue to be regulated by the State Department in consultation with the War and Navy Departments on matters of policy.
5. Attached are copies of directives which I have issued to the Secretary of War and the Secretary of the Navy and to the Joint Chiefs of Staff on this subject, and the effectuation of this program will be a matter for mutual cooperation.

SECRET

FRANKLIN D. ROOSEVELT

Regraded Unclassified

SECRET

DRAFT OF A PROPOSED DIRECTIVE

SECRET

MEMORANDUM FOR THE SECRETARY OF WAR:

Subject: Visits of Civilians to Theaters of Operations.

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2. In the future, it is desired that you refer such requests as you may receive from civilians not agents of the War or Navy Departments, who desire to visit areas of active operations, to the Joint Chiefs of Staff for their approval. In the event that exception is taken to the decision of the Joint Chiefs of Staff the matter will be referred to me for final approval.

3. You will note that existing arrangements between the State Department and the War Department pertaining to the control of civilian travel in areas adjacent to areas of active operations are to continue in effect.

FRANKLIN D. ROOSEVELT.

SECRET

Regraded Unclassified

SECRET

DRAFT OF A PROPOSED DIRECTIVE

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Subject: Visits of Civilians to Theaters of Operations.

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SECRET

Regraded Unclassified

SECRET

DRAFT OF A PROPOSED DIRECTIVE

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MEMORANDUM FOR THE JOINT CHIEFS OF STAFF:

Subject: Visits of Civilians to Theaters of Operations.

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5. Attached are copies of directives which I have issued to the Secretary of State, the Secretary of War and the Secretary of the Navy on this subject, and the effectuation of this program will be a matter for mutual cooperation.

SECRET

FRANKLIN D. ROOSEVELT

Regraded Unclassified

~~SECRET~~

11 November 1943.

MEMORANDUM FOR THE PRESIDENT:

Subject: Visits of Civilians to Theaters of Operations.

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For the Joint Chiefs of Staff:

(SIGNED)

F. J. HORNE,
Vice Admiral, U. S. N.

Encls.:

Proposed Presidential
Directives to:

The Secy. of State
The Secy. of War
The Secy. of the Navy
The Joint Chiefs of Staff

Copy for the President ✓

~~SECRET~~

Regraded Unclassified

DRAFT OF A PROPOSED DIRECTIVE

SECRET

MEMORANDUM FOR THE SECRETARY OF STATE:

Subject: Visits of Civilians to Theaters of Operations.

1. The Joint Chiefs of Staff shall from time to time, in consultation with the State Department, specify areas of active operations into or through which civilians (excepting civilians under the control of the Joint Chiefs of Staff, agents of the State Department or civilians whose travel has been authorized by me) may not go without approval of the Joint Chiefs of Staff.
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SECRET

FRANKLIN D. ROOSEVELT

MEMORANDUM FOR THE SECRETARY OF WAR
SECRET

DRAFT OF A PROPOSED DIRECTIVE

MEMORANDUM FOR THE SECRETARY OF WAR:

Subject: Visits of Civilians to Theaters of Operations.

1. Attached are copies of directives which I have issued to the Secretary of State, the Secretary of the Navy and the Joint Chiefs of Staff providing that the approval of the Joint Chiefs of Staff will be secured before authorizing travel by civilians (other than agents of the State Department or civilians whose travel has been authorized by me) into or through areas of active operations.
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FRANKLIN D. ROOSEVELT.

SECRET

MEMORANDUM FOR

SECRET

DRAFT OF A PROPOSED DIRECTIVE

SECRET

MEMORANDUM FOR THE SECRETARY OF THE NAVY:

Subject: Visits of Civilians to Theaters of Operations.

1. Attached are copies of directives which I have issued to the Secretary of State, the Secretary of War and the Joint Chiefs of Staff providing that the approval of the Joint Chiefs of Staff will be secured before authorizing travel by civilians (other than agents of the State Department or civilians whose travel has been authorized by me) into or through areas of active operations.

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FRANKLIN D. ROOSEVELT

SECRET

DRAFT OF A PROPOSED DIRECTIVE

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MEMORANDUM FOR THE JOINT CHIEFS OF STAFF:

Subject: Visits of Civilians to Theaters of Operations.

1. The Joint Chiefs of Staff shall from time to time, in consultation with the State Department, specify areas of active operations into or through which civilians (excepting civilians under the control of the Joint Chiefs of Staff, agents of the State Department or civilians whose travel has been authorized by me) may not go without approval of the Joint Chiefs of Staff.
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5. Attached are copies of directives which I have issued to the Secretary of State, the Secretary of War and the Secretary of the Navy on this subject, and the effectuation of this program will be a matter for mutual cooperation.

~~SECRET~~

FRANKLIN D. ROOSEVELT

Regraded Unclassified

A2-

THE JOINT CHIEFS OF STAFF
WASHINGTON

3 August 1943.

SECRET

MEMORANDUM FOR THE PRESIDENT:

Subject: Visits of Civilians to
Theaters of Operations.

The Joint Chiefs of Staff at their meeting on 3 August 1943 agreed that the following policy with reference to the visits of civilians to theaters of operations should be adopted, and they submit this policy to you for your approval:

Representatives of non-governmental civilian concerns and societies and of governmental departments and agencies, not under the control of the Joint Chiefs of Staff, will be authorized to visit theaters of operations only when such visits are determined to be necessary in the prosecution of the war or of specific and direct benefit to the forces in the theater.

The Secretary of War or the Secretary of the Navy, after consultation with the theater commander concerned, will determine the necessity for, and the benefits to be derived from, any proposed visit by non-military personnel and will fix the time and other conditions with respect to any such visits that may be authorized.

For the Joint Chiefs of Staff:


Chief of Staff,
U.S. Army



SECRET

A2

January 6, 1943

My dear Mr. President:

I am transmitting herewith a translation of a letter I received this morning from Monsieur Tixier, the de Gaulle representative in Washington.

Will you let me know if you wish me to make any reply to this communication.

Believe me

Faithfully yours,

SUMNER WELLES

Enc.

The President,

The White House.

January 5, 1943

Mr. Minister:

In a cable dated January 4 General de Gaulle asked me to let you know that he is always anxious to come to Washington.

He remains convinced of the usefulness of his visit even if nothing were involved beyond a preliminary exchange of views with President Roosevelt.

I shall be grateful to you if you will be good enough to transmit to the President this communication from General de Gaulle.

Please accept, Mr. Minister, the assurances of my high consideration.

A. TIXIER
Chief of Delegation

The Honorable Sumner Welles,
Under Secretary of State,
State Department,
Washington, D. C.

W 20

De Gaulle should arrive not later
than January seventh and I find
I can see him on the eighth
or ninth which would be
even better than the tenth.

Call Harry

Delivered to Ad Leahy
by telephone 11⁰⁰ 22 Dec

JH mac

A2
Cyril


FMH

This telegram must be
closely paraphrased be-
fore being communicated
to anyone. (MC)

London

Dated December 19, 1942

Rec'd 7:30 p.m.

Secretary of State,

Washington.

45, December 19, 5 p.m.

FOR THE PRESIDENT

FROM BIDDLE

SECRET

Netherlands series

My 44, December 17, 4 p.m.

Following medical examination specialists insist
that Queen Wilhelmina not fly above certain altitudes.
Since present weather conditions make it impossible for
pilots to confine flight within any given limits the
Queen has therefore regretfully decided to postpone
her trip indefinitely.

WINANT

WWC

THE WHITE HOUSE
WASHINGTON

November 28, 1942.

SECRET

MEMORANDUM FOR

ADMIRAL LEAHY

Tonight the President told me that you might include in your message to Admiral Stark that the President has the President of Cuba, General Sikorsky and several other distinguished visitors due to arrive early in December. When they are clear all must be put aside to work on the budget and the message to Congress. Admiral Stark will understand the importance of these items.

Very respectfully,

John L. McCrea,
Captain, U.S. Navy,
Naval Aide to the President.

NAVAL MESSAGE

NAVY DEPARTMENT

DRAFTER <u>W 70</u>	EXTENSION NUMBER	ADDRESSEES	PRECEDENCE
FROM _____	FOR ACTION		PRIORITY
RELEASED BY _____			ROUTINE
DATE _____			DEFERRED
TOR CODEROOM _____	INFORMATION		PRIORITY
DECODED BY _____			ROUTINE
PARAPHRASED BY _____			DEFERRED

INDICATE BY ASTERISK ADDRESSEES FOR WHICH MAIL DELIVERY IS SATISFACTORY.

212045 WHITE SEVEN GR-- BT

WITH DEFERRED PRECEDENCE.

FROM ADMIRAL LEAHY TO ADMIRAL STARKX

TEX.

ACTION

F-00
F-01
F-015
F-0015
F-05
F-07
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F-2
F-3
F-30
F-31
F-32
F-33
F-34
F-35
F-37
IG-00
VCNO

REFERENCE YOUR NOVEMBER TWO FIVE TWO XERO THREE FIVE PAREN
SET DATE TO SEE GENERAL DEGAULLE AFTER JANUARY NINTH PAREN

PARA X GENERAL DEGAULLE HAS BEEN INFORMED BY TIZIER COMMA
FREE FRENCH WASHINGTON DELEGATION COMMA THAT SUMNER WELLES
HAS INDICATED PRESIDENT IS PREPARED TO RECEIVE DEGAULLE
JANUARY TENTHX PARA X DEGAULLE REQUESTS ARRANGEMENTS BE MADE
FOR HIS ARRIVAL WASHINGTON NOW LATER THAN JANUARY NINTH X IS
THIS INFORMATION CORRECT QUESTION MARK

PARA X DEGAULLE WOULD PLAN TO BE ACCOMPANIED BY THREE
MILITARY AIDES SEMI COLON COLONEL LOMBARD COMMA FORMERLY
MILITARY ATTACHE FRENCH EMBASSY WASHINGTON SEMI COLON COLONEL
BILLOTTE COMMA CHIEF OF STAFF AND CAPTAIN SERREULLES COMMA
PERSONAL AIDEX HE WOULD ALSO HAVE TWO CIVILIAN AIDES COMMA
LEON MARCHAL COMMA FORMERLY SECRETARY FRENCH EMBASSY

SECRET

Make original only. Deliver

PAGE ONE OF TWO

1. (See Art. 76 (4) NAVREGS.)

Regraded Unclassified

NAVAL MESSAGE

NAVY DEPARTMENT

DRAFTER		EXTENSION NUMBER	ADDRESSEES	PRECEDENCE
FROM _____	FOR ACTION			PRIORITY
RELEASED BY _____				ROUTINE
DATE _____				DEFERRED
TOR CODEROOM _____	INFORMATION			PRIORITY
DECODED BY _____				ROUTINE
PARAPHRASED BY _____				DEFERRED

INDICATE BY ASTERISK ADDRESSEES FOR WHICH MAIL DELIVERY IS SATISFACTORY.

WHITE SEVEN

UNLESS OTHERWISE INDICATED THIS DISPATCH WILL BE TRANSMITTED WITH DEFERRED PRECEDENCE.

ORIGINATOR FILL IN DATE AND TIME DATE TIME GCT

TEXT

WASHINGTON AND GASTON PELEWSKI PRIVATE SECRETARYX GENERAL

ACTION

F-00
F-01
F-015
F-0015
F-05
F-07
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F-11
F-2
F-3
F-30
F-31
F-32
F-33
F-34
F-35
F-37
IG-00
VCNO

CATRO COMMA HIGH COMMISSIONER SYRIA AND COMMANDER FREE FRENCH
FORCES NEAR EAST MAY ALSO ACCOMPANY DEGAULLEX

MESSAGE ENDSX

SECRET

Make original only. D PAGE TWO OF TWO

person. (See Art. 76 (4) NAVREGS.)
3818-1

Regraded Unclassified

A3-1

SECRET
SECRET

THE SECRETARY OF THE NAVY
WASHINGTON

*Capt. Maclean
to file*

W.S.L.
62443

MEMORANDUM for The President.

OCT 23 1942

Via: Admiral Leahy.

Subject: Composition of Carrier Task Groups.

References: Your memos of August 12 and September 16.

1. The questions presented in your memorandum of August 12 were referred to the General Board for study and report. For your convenience, the views of the Board are digested herein.

2. The explicit reply to the second question in your memorandum of August 12 is as follows:

Relative AA Total Fire of 5DDs vs LCA or CL

Type	No.	8" CA or 6" CL	5"/38	40 mm.	20 mm.
CA - "BALTIMORE"	1	9	12	4 Quads.	13
CL - "CLEVELAND"	1	12	12	2 Quads 2 Twins	17
DD 2050 ton	5	--	25	10 Twins	20

These figures are based solely on numbers of guns installed. The actual fire power realized therefrom depends on such variables as disposition of ships in formation, bearing and type of target (horizontal bomber, dive bomber, torpedo plane)

3. The first question in your memorandum of August 12, in spite of the fact that, ton for ton, a modern destroyer can put up a heavier AA fire than any other type, is answered in the negative, for the reason that the question can not be viewed from antiaircraft considerations alone. The other considerations, of diverse nature, which are, in the aggregate, of much greater weight than AA fire power are:

(a) Carriers are highly vulnerable to shell fire and torpedo attack, and regardless of combat conditions in the air, they need protection from high speed surface ships. This has led to the formation of "carrier groups", and it is the carrier group, rather than the carrier alone, that forms a unit of a task force.

THE SECRETARY OF THE NAVY
WASHINGTON

SECRET
SECRET

MEMORANDUM for The President.

Via: Admiral Leahy.

Subject: Composition of Carrier Task Groups.

(b) Task forces, of which a carrier group more often than not forms a part, must be varied in composition according to the task to be performed. In some cases an all destroyer escort would be suitable. In others it would be unsuitable.

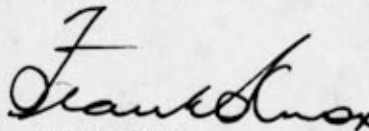
(c) A carrier's defenses against air attack, in order of their effectiveness are:

- (1) her own planes
- (2) her own AA battery
- (3) AA fire from ships in company

(d) The comparative value of cruiser and destroyer protection against surface and submarine attack can not be accurately evaluated. The former, for obvious reasons, are incomparably superior against surface attack and their planes are of great assistance at times against either. The latter have the advantage against submarine attack.

(e) Commanders of high echelons should have at their disposal any and all types of ships which now exist, to permit maximum flexibility in making up task forces to meet the wide range of requirements. To do this effectively they are likely to need destroyers, cruisers of all classes, and even fast battleships, in various combinations.

4. The present shortage of cruisers is critical. As more carriers become available, the situation in this respect will grow worse instead of better. The General Board therefore recommends against any change in the building program which would reduce the number of cruisers now projected or delay the completion of those under construction.


FRANK KNOX

*McGuire
to file*

2

AUGUST 13 1942

FOR THE PRESIDENT FROM STANDLEY;

IN A NOTE DATED TWELVE AUGUST MOLOTOV ON BEHALF
OF STALIN HAS REQUESTED ME TO INFORM YOU THAT
THE SOVIET GOVERNMENT AGREES TO THE VISIT OF
WILKIE AND WILL RENDER HIM THE GREATEST HOS-
PITALITY.

I ASSUME THAT THE STATE DEPARTMENT IS ADVISED
OF WILKIE'S PENDING VISIT.

SECRET

SECRET

NCR 3254