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WITHDRAWAL SHEET

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Collection Name PRESIDENT, OFFICE OF THE: PRESIDENTIAL BRIEFING PAPERS

Withdrawer

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File Folder 02/22/1983 (CASEFILE 121722)

FOIA

S07-0077/01

Box Number

152

DOC NO	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
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1	SCHEDULE	OF THE PRESIDENT [PG 1, PARTIAL]	1	2/20/1983	B7(C)
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2	DIAGRAM	RE CAPITOL HILTON	1	2/22/1983	B2 B7(E)
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Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

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Page 1 of 2

ID # 121722

WHITE HOUSE
OFFICE OF RECORDS MANAGEMENT
WORKSHEET

- ☐ X-MEDIA
☐ H-INTERNAL

Name of Document: BRIEFING PAPERS
FOR PRESIDENT'S
SCHEDULED
APPOINTMENTS FOR

FEB 22 83

Subject Codes:

P	R	0	0	7	-	0	1
C	O	0	7	7	-		
					-		
					-		
					-		
					-		
T	R	0	0	1	-		
					-		
					-		
					-		
M	A				-		
M	A	0	1	1	-		
P	P	0	1	2	-	0	6
					-		
F	G	0	1	0	-	0	2
T	A				-		
F	G	0	0	5	-		
					-		
					-		
					-		

1) Subject: List of writers/attendees for
meeting with EDWARD SEAGA,
Prime Minister of Jamaica

2) Schedule of the President's appearance
before the American Region
Annual Conference at the
Capital Hilton Hotel to
A) receive the Legion's Distinguished
Service Award
B) make a foreign policy address

3) Meeting with the Cabinet Council
on Commerce and Trade to
discuss reorganization of
agencies engaged in U.S. trade
policy.

ROUTE TO:		ACTION		DISPOSITION		
Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
RMHENL		RSZ			C	

Referral Note:

WHITE HOUSE
OFFICE OF RECORDS MANAGEMENT
WORKSHEET

- ☐ X-MEDIA
☐ H-INTERNAL

Name of Document: BRIEFING PAPERS
FOR PRESIDENT'S
SCHEDULED
APPOINTMENTS FOR

FEB 22 8 30

Subject Codes:

P	R	0	0	7	-	0	1
L	E				-		
C	O	0	3	8	-		
C	O	0	0	1	-	0	9
F	O				-		
U	T	0	0	1	-	0	1
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					-		
S	O	0	0	4	-		
P	L				-		
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- 4) Subject: Meeting with selected members
of the House and Senate to discuss
Radio Marti legislation.
- 5) Meeting with Hamilton Fish family
members
- 6) Meeting with ^{and reception for} leaders of
Conservative Groups

ROUTE TO:		ACTION		DISPOSITION		
Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
RMHENL		RSZ			C	

Referral Note:

THE SCHEDULE OF PRESIDENT RONALD REAGAN



THE PRESIDENT'S SCHEDULE Tuesday, February 22, 1983

9:00 am (30 min)	<u>Staff Time</u> (Baker, Meese, Deaver)	Oval Office
9:30 am (30 min)	<u>Meeting with Prime Minister Seaga</u> (Clark) (distributed separately)	Oval Office
10:00 am (15 min)	<u>Presentation of Freedom Foundation Award to Prime Minister Seaga</u> (Clark)	East Room
10:15 am (45 min)	<u>Personal Staff Time</u>	Oval Office
10:55 am (60 min)	<u>Depart for Capital Hilton Hotel to Address American Legion</u> (Henkel) (TAB A)	South Grounds
12:00 m (60 min)	<u>Issues Briefing Lunch</u> (Darman/Fuller) (distributed separately)	Cabinet Room
1:00 pm (60 min)	<u>Personal Staff Time</u>	Oval Office
2:00 pm (60 min)	<u>Meeting with Cabinet Council on Commerce and Trade</u> (Fuller) (TAB B)	Cabinet Room
3:00 pm (60 min)	<u>Personal Staff Time</u>	Oval Office
4:00 pm (15 min)	<u>Meet with Members of Congress on Radio Marti</u> (Duberstein/Clark) (TAB C)	Cabinet Room
4:15 pm (5 min)	<u>Courtesy Call by Hamilton Fish, Sr. and Congressman Hamilton Fish, Jr.</u> (Duberstein) (TAB D)	Oval Office
4:30 pm (45 min)	<u>Briefing for Godfrey Sperling Breakfast</u> (Gergen/Speakes) (material available later)	Oval Office
5:30 pm (20 min)	<u>Conservative Groups Reception</u> (Rollins) (TAB E) (draft remarks attached)	Residence

UNP 2/21/83
12:00 m

THE SCHEDULE OF
PRESIDENT RONALD REAGAN

SCR



THE PRESIDENT'S SCHEDULE
Tuesday, February 22, 1983

9:00 OVAL

9:00 am (30 min)	<u>Staff Time</u> (Baker, Meese, Deaver)	Oval Office
✓ 9:30 am (30 min)	<u>Meeting with Prime Minister Seaga</u> (Clark) <i>9:30 - 9:56</i> (distributed separately)	Oval Office
✓ 10:00 am (15 min)	<u>Presentation of Freedom Foundation Award to Prime Minister Seaga</u> (Clark)	East Room
10:15 am (45 min)	<u>Personal Staff Time</u> <i>10:22 -</i>	Oval Office
10:55 am (60 min)	<u>Depart for Capital Hilton Hotel to Address American Legion</u> (Henkel) (TAB A)	South Grounds
12:00 m (60 min)	<u>Issues Briefing Lunch</u> (Darman/Fuller) <i>- 1315</i> (distributed separately)	Cabinet Room
1:00 pm (60 min)	<u>Personal Staff Time</u>	Oval Office
<i>1:50 - (smws)</i>	<i>1315 - ANY GEN. SMITH</i>	<i>OVAL</i>
2:00 pm (60 min)	<u>Meeting with Cabinet Council on Commerce and Trade</u> <i>2:04 - 3:00</i> (Fuller) (TAB B)	Cabinet Room
3:00 pm (60 min)	<u>Personal Staff Time</u> <i>3:00</i> <i>3:57 - PAUL LARSEN (PHOTO - PEOPLE MAGAZINE)</i>	Oval Office
4:00 pm (15 min)	<u>Meet with Members of Congress on Radio Marti</u> <i>4:05 - 4:36</i> (Duberstein/Clark) (TAB C)	Cabinet Room
4:15 pm (5 min)	<u>Courtesy Call by Hamilton Fish, Sr. and Congressman Hamilton Fish, Jr.</u> <i>4:32 -</i> (Duberstein) (TAB D)	Oval Office
✓ 4:30 pm (45 min)	<u>Briefing for Godfrey Sperling Breakfast</u> (Gergen/Speakes) (material available later) <i>* 4:45 - 5:10</i>	Oval Office
✓ 5:30 pm (20 min)	<u>Conservative Groups Reception</u> (Rollins) <i>5:33 - 6:07</i> (TAB E) (draft remarks attached)	Residence

* EM, JR, DARMAN, BRADIN, E. HARPER, B. McFARLAN, M. ALLIN,
SPEAKES, FIELDING, CLARK, MKD

UNP 2/21/83
12:00 m

~~CONFIDENTIAL~~III. PARTICIPANTSUnited States

- The President
- The Vice President
- George P. Shultz, Secretary of State
- William P. Clark, Assistant to the President
for National Security Affairs
- Thomas O. Enders, Assistant Secretary of State,
Bureau of Inter-American Affairs
- Charles P. Tyson, Deputy Assistant to the President
for National Security Affairs (Coordination)
- Alfonso Sapia-Bosch, Senior Staff Member,
National Security Council
- (Messrs. Edwin Meese, III; James A. Baker, III; ~~Michael K. Deaver~~
will attend at their descretion)

Jamaica

Prime Minister Edward Seaga
 Ambassador Keith Johnson
 Horace Barber, Governor, Bank of Jamaica
 Hugh Hart, Chairman, Jamaica Bauxite Trading Company

IV. PRESS PLAN

~~Pool plan to~~ -- Oval Office
 Open Press Coverage -- State Dining Room

V. SEQUENCE OF EVENTS

9:30 A. M.	Oval Office meeting with Prime Minister Seaga
9:55 A. M.	Proceed to State Dining Room for Freedoms Foundation Award to Seaga
10:00 A. M.	Prime Minister Seaga award presentation President Reagan's remarks Dr. Robert Miller presents award to Seaga Prime Minister Seaga responds
10:15 A. M.	Escort Prime Minister Seaga to Diplomatic Room to bid farewell

Prepared by:
 Alfonso Sapia-Bosch

~~CONFIDENTIAL~~

11/1/07
 11/1/07

CONFIDENTIAL

CABINET COUNCIL ON COMMERCE AND TRADE

February 22, 1983

PARTICIPANTS

The President

The Vice President

Secretary Baldrige

Secretary Shultz

Secretary Regan

Secretary Weinberger

Attorney General Smith

Secretary Block

Secretary Donovan

Secretary Dole

Edwin Meese III

David Stockman

Ambassador Brock

James Baker III

Edwin Harper

Acting Secretary Donnelly

Richard Darman

Kenneth Duberstein

Craig Fuller

David Gergen

Edward Rollins

Richard Williamson

Wendell Gunn, Executive Secretary

Becky Norton Dunlop, Director, Office of Cabinet Affairs

For Presentation: *Joe Wright, CMB*

Olin Wethington, Deputy Under Secretary of Commerce

Additional Attendees:

Robert McFarlane, Deputy Assistant to the President for NSC

Jack Burgess, Special Assistant to the President for Public Liaison

James Cicconi, Special Assistant to the President and Special

Assistant to the Chief of Staff

William Niskanen, Member, CEA

Peter McPherson, Administrator, AID */left before meeting began*

Jim Jenkins
Ken Cribb

THE WHITE HOUSE

WASHINGTON

February 22, 1983

MEMORANDUM FOR DAVE FISCHER

FROM: M. B. OGLESBY, JR. *Bo*
SUBJECT: Presidential Meeting Attendance

The following individuals were in attendance at the 4:15 meeting today with the President in the Oval Office:

Hamilton Fish, Sr.
Hamilton Fish, Jr.
Peter Fish

M. B. Oglesby, Jr.

A gift form for the painting which was presented to the President is attached.

THE WHITE HOUSE

WASHINGTON

February 22, 1983

MEMORANDUM FOR DAVE FISCHER

FROM: M. B. OGLESBY, JR. 
PAMELA TURNER 
SUBJECT: Presidential Meeting Attendance

The following individuals were in attendance at the 4:00 P.M.
Radio Marti meeting today with the President in the Cabinet
Room:

The Vice President
Thomas O. Enders, Assistant Secretary for Inter-American Affairs,
Department of State
Charles Wick, Director, United States Information Agency
Edward Derwinski, Counsellor-designate, Department of State
Powell Moore, Assistant Secretary for Congressional Relations,
Department of State

Congressional Participants

Congressman William Broomfield (R-Michigan)
Congressman James T. Broyhill (R-North Carolina)
Congressman Dante B. Fascell (D-Florida)
Congressman Benjamin A. Gilman (R-New York)
Congressman Matthew R. Rinaldo (R-New Jersey)
Congressman W. J. (Billy) Tauzin (D-Louisiana)

Senator Charles Percy (R-Illinois)
Senator Jesse Helms (R-North Carolina)
Senator Edward Zorinsky (D-Nebraska)
Senator Paula Hawkins (R-Florida)
Senator Paul Laxalt (R-Nevada)
Senator Bob Packwood (R-Oregon)
Senator Barry Goldwater (R-Arizona)
Senator Charles E. Grassley (R-Iowa)
Senator Roger W. Jepsen (R-Iowa)

White House Staff

Kenneth M. Duberstein	Peter Sommer
Robert C. McFarlane	Dick Darman
M. B. Oglesby, Jr.	Dave Fisher
Pamela J. Turner	Daniel Murphy
Bob Kabel	David Gergen
David L. Wright	
Cary Lord	

Private Sector - Clifford White, Director, Former Committee on Broadcasting
to Cuba

WITHDRAWAL SHEET

Ronald Reagan Library

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PRESIDENT, OFFICE OF THE: PRESIDENTIAL BRIEFING PAPERS

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FOIA

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Box Number

152

DOC Document Type

NO Document Description

No of pages

Doc Date

Restric- tions

1 SCHEDULE

1 2/20/1983 B7(C)

OF THE PRESIDENT [PG 1, PARTIAL]

Freedom of Information Act - [5 U.S.C. 552(b)]

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THE WHITE HOUSE
WASHINGTON

SCHEDULE OF THE PRESIDENT

FOR

TUESDAY, FEBRUARY 22, 1983

EVENT: American Legion Annual Conference

THE PRESIDENT'S PARTICIPATION

Address

WEATHER

Mid 40's
Partly Cloudy

DRESS

Men's Business Suit

ADVANCE

87c TERRY, GREY

OPFER, JIM

STAFF
USSS
WHCA

CONTACT

Presidential Advance Office: 456-7565

2/20/83 11:30 a.m.

GUEST AND STAFF INSTRUCTIONS

10:45 a.m. Proceed to motorcade and board.

10:50 a.m. THE PRESIDENT proceeds to motorcade for boarding.

10:55 a.m. THE PRESIDENT departs The White House en route
Capital Hilton Hotel, 16th & K Streets.

Drive Time: 5 mins.

MOTORCADE ASSIGNMENTS

Lead

Spare

L. Speakes
D. Fischer

Limo

THE PRESIDENT
J. Baker

Follow-up

Control

M. Deaver
Dr. D. Ruge
Military Aide

Support

Ofcl. Photog.

Staff I

M. Weinberg
Medic

Press Van I

Press Van II

R. Kuonen

WHCA

Ambulance

Tail

11:00 a.m. THE PRESIDENT arrives Capital Hilton Hotel.

See Tab A for arrival diagram.

OPEN PRESS COVERAGE (outside)
CLOSED ARRIVAL

2/20/83 11:30 a.m.

THE PRESIDENT proceeds inside to Continental Room, second floor.

Met by:

Al Keller, National Commander,
The American Legion

OFFICIAL PHOTOGRAPHER

GUEST AND STAFF INSTRUCTIONS

Staff manifested through Support Vehicle accompany THE PRESIDENT. All other staff and guests should hold for THE PRESIDENT to clear the arrival area before proceeding.

11:05 a.m. THE PRESIDENT departs en route Presidential Ballroom off-stage announcement area.

Announcement (off-stage)

THE PRESIDENT proceeds to head table podium and remains standing.

OPEN PRESS COVERAGE

See Tab B for Head Table seating.

THE PRESIDENT is presented the American Legion Distinguished Service Medal by Al Keller.

11:10 a.m. THE PRESIDENT commences address.

11:45 a.m. THE PRESIDENT concludes address and remains standing.

GUEST AND STAFF INSTRUCTIONS

Proceed to motorcade for immediate boarding.

THE PRESIDENT is thanked by Al Keller and proceeds to holding room.

11:50 a.m. THE PRESIDENT departs holding room en route motorcade for boarding.

2/20/83 11:30 a.m.

TUESDAY, FEBRUARY 22, 1983

Page 4

Drive Time: 5 mins.

MOTORCADE ASSIGNMENTS

Same as upon arrival.-

11:55 a.m. THE PRESIDENT arrives The White House

2/20/83 11:30 a.m.

WITHDRAWAL SHEET

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<i>DOC Document Type</i>	<i>No of</i>	<i>Doc Date</i>	<i>Restric-</i>
<i>NO Document Description</i>	<i>pages</i>		<i>tions</i>

2	DIAGRAM	1	2/22/1983	B2
	RE CAPITOL HILTON			B7(E)

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HEAD TABLE THE PRESIDENT'S ADDRESS

February 22, 1983

National Commander Al Keller
 National Adjutant Bob Spanogle
 National Judge Advocate Bert Davis
 National Chaplain John Kempf
 VA Administrator Harry Walters
 National Vice Commander Lee Walker
 National Vice Commander Margaret Malone
 National Vice Commander R. C. Gabrielson
 National Vice Commander Jack Plato
 National Vice Commander Melvin Napier
 National Treasurer Webber LaGrange
 National Sergeant-at-Arms Gary Walling
 National Historian James Conway
 Representative Robert Michel (IL)
 Past National Commander Jack Flynt

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NOTE: Name cards are to be prepared
 in compliance with seating chart.

Nat'l Sergeant-at-Arms Gary Walling
Nat'l Vice Com. Jack Plato
Nat'l Vice Com. Margaret Malone
Nat'l Treasurer Webber LaGrange
Past Nat'l Com. Jack Flynt
Rep. Robert Michel
Nat'l Com. Al Keller
THE PRESIDENT
P O D I U M
VA Admin. Harry Walters
Nat'l Adj. Bob Spanogle
Nat'l Judge Adv. Bert Davis
Nat'l Vice Com. Melvin Napier
Nat'l Vice Com. R. C. Gabrielson
Nat'l Vice Com. Lee Walker
Nat'l Chaplain John Kempf
Nat'l Historian James Conway

2/20/83 11:30 am

THE WHITE HOUSE

WASHINGTON

SCHEDULE OF THE PRESIDENT

TUESDAY, FEBRUARY 22, 1983

EVENT: American Legion Annual Conference
DRESS: Men's Business Suit
WEATHER: Mid 40's, Partly Cloudy

10:50 a.m. Proceed to motorcade.

10:55 a.m. Depart White House en route Capital Hilton Hotel,
16th & K Streets. Drive Time: 5 mins. In Limo:
J. Baker.

11:00 a.m. Arrive Capital Hitlon. -Open Press
-Closed Arrival

Proceed inside to Continental Room, second floor.

Met in Continental Room by:

National Commander of the American
Legion Al Keller -Official Photog

11:05 a.m. Depart en route Presidential Ballroom off-stage
announcement area. (Announcement off-stage)

Proceed to head table podium and remain standing.
(A new set of steps will be used for your route to
head table platform.) -Open Press

You are presented the American Legion Award. Al
Keller will place the award around your neck, which
is a medallion tied to a ribbon.

11:10 a.m. Commence Address. (As of this time, address is 35
mins.)

11:45 a.m. Conclude Address.

Al Keller thanks you and then proceed to holding
room.

11:50 a.m. Depart holding room en route motorcade. Drive
Time: 5 mins. In Limo: J. Baker.

11:55 a.m. Arrive The White House.

2/20/83 1:00 p.m.

HEAD TABLE
THE PRESIDENT'S ADDRESS

February 22, 1983

National Commander Al Keller
National Adjutant Bob Spanogle
National Judge Advocate Bert Davis
National Chaplain John Kempf
VA Administrator Harry Walters
National Vice Commander Lee Walker
National Vice Commander Margaret Malone
National Vice Commander R. C. Gabrielson
National Vice Commander Jack Plato
National Vice Commander Melvin Napier
National Treasurer Webber LaGrange
National Sergeant-at-Arms Gary Walling
National Historian James Conway
Representative Robert Michel (IL)
Past National Commander Jack Flynt

NOTE: Name cards are to be prepared
in compliance with seating chart.

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Nat'l Sergeant-at-Arms Gary Walling
Nat'l Vice Com. Jack Plato
Nat'l Vice Com. Margaret Malone
Nat'l Treasurer Webber LaGrange
Past Nat'l Com. Jack Flynt
Rep. Robert Michel
Nat'l Com. Al Keller
THE PRESIDENT
VA Admin. Harry Walters
Nat'l Adj. Bob Spanogle
Nat'l Judge Adv. Bert Davis
Nat'l Vice Com. Melvin Napier
Nat'l Vice Com. R. C. Gabrielson
Nat'l Vice Com. Lee Walker
Nat'l Chaplain John Kempf
Nat'l Historian James Conway

THE WHITE HOUSE

WASHINGTON

February 20, 1983

MEMORANDUM FOR MICHAEL K. DEEVER

THROUGH: MICHAEL A. McMANUS, Jr.

FROM: WILLIAM HENKEL

SUBJECT: President's Address to the American Legion
February 22, 1983 (11:00 a.m.)

EVENT CONCEPT

The American Legion's Annual Conference is being held at the Capital Hilton Hotel during the week of February 21. Per the attached schedule, at 11:00 a.m., Tuesday, February 22, the President is scheduled to receive the Legion's highest award -- the Distinguished Service Award -- before some 1,200 people in the Presidential Ballroom. Immediately upon receipt of the award, the President will deliver a speech concerning U. S. foreign policy with open press coverage.

Background Information: The Legion's program begins at 9:00 a.m. and includes various reports and speeches. It will probably break at about 10:30, with all the participants instructed to remain in the Presidential Ballroom for the President's arrival. (N.B. A new set of steps will be used for the President's route to the head table platform.)

Other Participants: In addition to the Legion's National Commander, Al Keller, who will greet the President in the Continental Room and then again at the head table, other head table guests include Congressman Robert H. Michel (R-IL) who will have received a lesser award earlier in the proceedings (the Public Service Award) and the Veteran's Administrator, Mr. Harry Walters. (See Head Table Diagram.)

Duration of Speech: As of this writing, it appears that the President's address will run approximately 35 mins. A teleprompter will be used. Based on this duration, the schedule reflects the President's speech ending at 11:45 a.m., with the return to the White House scheduled for 11:55 a.m.

The Award: The award is a medallion tied to a ribbon which Mr. Keller will place around the President's neck. There are no other physical items which the President needs to handle.

Food and Drink: None.

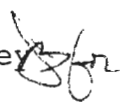
Greeters/Photo Opportunity: Only Mr. Keller in the Continental Room prior to introduction.

Outstanding Issues: None. The American Legion's Executive Director, Mr. Mylio Kraja, has participated in and agreed to all the particulars in this memo and the attached schedule.

THE WHITE HOUSE

WASHINGTON

February 18, 1983

MEETING WITH THE AMERICAN LEGION
DATE February 22, 1983
LOCATION Washington Hilton Hotel
TIME 11 am
FROM: Red Cavaney 

I. PURPOSE

To receive the American Legion's highest Award, the Distinguished Service Award and to make a major foreign policy address to the 23rd annual American Legion Washington Conference.

II. BACKGROUND

The American Legion now has 2.7 million members and 1 million members of its ladies auxiliary. The Legion has been supportive of most of your major legislation, including the 1981 budget and tax cuts. Unlike the Veterans of Foreign Wars, the Legion does not have a PAC.

You are a life member of the American Legion. You were scheduled to receive their Distinguished Service Award at their national convention last year but had to change your schedule due to the death of Dr. Loyal Davis.

Because of his role in offering you this award last year, immediate past National Commander Jack Flynt will join current National Commander Al Keller in presenting the award to you.

The 1,200 Legionnaires present are either volunteer service workers from local posts or members of the Legion's national commissions on veterans affairs, national security, foreign relations, legislation, economics and Americanism.

III. PARTICIPANTS

See Schedule

IV. PRESS PLAN

See Schedule

V. SEQUENCE OF EVENTS

See Schedule

B

THE WHITE HOUSE

WASHINGTON

February 21, 1983

BRIEFING PAPER FOR THE PRESIDENT

MEETING WITH THE CABINET COUNCIL ON COMMERCE AND TRADE

DATE: FEBRUARY 22, 1983
TIME: 2:00 P.M. (60 MINUTES)
LOCATION: CABINET ROOM
FROM: CRAIG L. FULLER 

I. PURPOSE

The Cabinet Council on Commerce and Trade will discuss with you alternative approaches to the organization of the agencies engaged in the formulation and implementation of United States trade policy.

II. BACKGROUND

Secretary Baldrige and Bill Brock agreed to explore a reorganization of agencies engaged in the formulation and implementation of trade policy. A cabinet-level working group has been reviewing options for the past several weeks. A paper has been prepared by OMB and has been attached for your review and for use at the CCCT.

In addition to the Administration's efforts in this area, Congress will be examining the issue in the very near future.

III. PRESS PLAN

White House photographer only.

IV. PARTICIPANTS (List will be attached to agenda.)

V. SEQUENCE

Secretary Baldrige will lead the discussion.

CM# 350

THE PURPOSE FOR THIS MEETING IS TO REVIEW THE EXISTING SITUATION REGARDING
TRADE ACTIVITIES IN THE FEDERAL GOVERNMENT INCLUDING:

- History of USTR, ITA, etc.
- Political/operational pressures for change
- Options to be considered, if change is made
- Next steps

And to come up with a decision on next steps or strategy.

February 4, 1983

I. The Special Trade Representative was established by Congress in 1962 in order to provide White House coordination of the many trade activities of the Federal government.

- . The Trade Expansion Act of 1962:
 - Established the Office of the Special Representative for Trade Negotiations with Ambassadorial rank for the Special Representative.
 - Provided for interagency coordination of U.S. trade policy under the Trade Policy Committee.
 - Congressional intent included:
 - taking trade negotiating lead away from the State Department to encourage a tougher U.S. bargaining position.
 - assume quick access to the President on trade issues.
 - assume balanced reflection of views of other concerned agencies.
- . The Trade Act of 1974 elevated the Special Representative to Cabinet rank.
- . The Trade Act of 1979 and Reorganization Plan #3:
 - Broadened the trade policy development responsibility of STR and changed the name to the US Trade Representative.
 - Consolidated major trade policy functions under USTR including:
 - . East-West trade policy from Treasury
 - . Trade-related investment from Treasury
 - . Export expansion policy from Commerce
 - . Energy trade issues from DOE
 - Centralized enforcement and trade administration responsibilities under ITA in Commerce including:
 - . Subsidies and anti-dumping investigations from Treasury
 - . National security (Sec. 232) investigations from Treasury
 - . Foreign Commercial Service from State
- . USTR has lead responsibility for the conduct of all international trade negotiations.

- . Commerce has lead responsibility for export and import regulation and trade promotion.
- . Treasury has lead responsibility for official export credit negotiations.
- . Agriculture has a lead role in negotiations to increase farm exports.

II. While some of the Consolidations have helped provide high visibility and coordination of Federal government trade activities -- there are still problems. Also there are Congressional pressures for change.

- . There is a growing importance of trade-related activities in the U.S. economy -- probably due to recession and partly due to importance of trade, which now equals 12% of GNP.
- . Future challenges -- the growing threat of protectionism and state of U.S. competitiveness in the world economy has prompted proposals to improve our trade organization

-- Causes of pressure for protectionism:

- structural adjustment in basic industries;
- debt constraints of developing countries;
- currency instability;
- worldwide recession;
- increasing foreign government intervention in trade;
- domestic pressure generated to act in specific sectors (local content legislation) or against specific countries (Japan, Canada, Mexico)

-- Major legislative initiatives include:

- local Content bill (H.R. 1234)
- reciprocity bill (S 144)
- many agricultural subsidy bills
- easing import relief laws

. There are increasing congressional initiatives to also change the trade structure:

- Roth hearings are scheduled for March 1. The Roth bill combines USTR, ITA, Eximbank, OPIC, and economic affairs responsibilities; Department of Commerce with residual elements would continue
- Garn hearings held this week. The Garn bill would create a new agency called the Office of Strategic Trade, taking the export control functions from Commerce and the munitions control function from State.
- Hill and business consultations show a general interest and support for a trade initiative, which may have organizational implications.
- The current structure, when adopted in 1979, was widely viewed as a transition to a more consolidated form.

- . Beyond the Congressional pressures, there appears to be a real problem in trade activities within the existing structure:
 - Commerce took the lead in steel negotiations despite nominal USTR lead in negotiations
 - Multiple Administration voices confuse U.S. response to foreign export subsidies
 - There appears to be bureaucratic overlap and competing institutional interests complicate policy coordination.
 - We need to integrate formal policy role with institutional authority and resources.
 - There is no focal point for domestic or foreign trade constituencies.
- . Most of our major trading partners have a single unified trade entity (Summary attached).

III. There are currently ten primary Federal government organizations involved in trade policy, negotiations, implementation, and regulation.

- . Naturally, USTR has the lead for trade policy and negotiations -- but there are multiple channels that they must go through for policy formulation and approval -- including:
 - TPC
 - CCCT
 - SIG-IEP
 - OPD, OMB, NSC, etc.
- . In addition, both Ambassador Brock and Secretary Baldrige stated that the continual coordination of trade policy, negotiations and implementation is inefficient and time-consuming because:
 - process is more complex than necessary
 - organizational responsibilities are diffused.
- . There are currently 38,600 people and \$7.5 billion dedicated to trade activities yearly across ten agencies.
- . Internal problems also cause some confusion to American companies, trading partners, and others.
- . The table on the next page displays the roles of the ten Federal agencies in six functional areas of trade.

CURRENT INTERNATIONAL TRADE ORGANIZATIONS AND FUNCTIONS

Agencies:	Commerce	USTR	Eximbank	OPIC	State	Treasury	ITC	Defense	Labor	Agriculture
Functions:										
Policy Development	●	★	○	○	●	●	○	○	○	●
Negotiations	●	★	○	○	●	●	○	○	○	●
Implementation/ Analysis	★	●	○	○	●	●	●	○	○	★
Export Regulation	★				●	●		●		○
Import Regulation	★	★				●	○	○	○	●
Trade Promotion/ Financing	★	○	●	●	○	●				★
Resources (FY83 Est.)										
Direct:										
BA (\$ Millions)	137	10	5,670	63	21	530	20	N/A	—	80
FTE	2,490	131	344	136	283	12,581	440	N/A	—	762
Trade-Supportive:										
BA (\$ Millions)	616	—	—	—	387	18	—	—	3	—
FTE	15,926	—	—	—	5,303	300	—	—	20	—

Legend: ★ = Formal Lead Role ● = Major Role ○ = Supporting Role

- Total estimated FY 1983 investment is over 38,600 people and 7.5 billion dollars.
- There are a number of leading and major roles in trade.
- Responsibility and authority are diffused; there is no focal point for trade constituencies.

CURRENT INTERNATIONAL TRADE ORGANIZATIONS AND FUNCTIONS

<u>ORGANIZATION</u>	<u>FUNCTIONS</u>	RESOURCES	
		Budget Authority <u>Millions)</u>	Personnel <u>(FTE)</u>
Commerce			
o International Trade Administration	o Trade policy development	\$ 137	2,490
	o Export promotion		
	o Export control		
	o Import administration including anti-dumping, countervailing duty enforcement		
	o Trade policy/implementation/analysis		
	o Trade negotiations		
o Bureau of Industrial Economics	o Industry-specific data and analysis	9	174
o Bureau of Economic Analysis	o Aggregate economic performance data and analysis	19	455
	o Balance of payments and foreign investment reporting		
o Bureau of the Census	o Economic and demographic censuses	245	8,481
	o Merchandise export and import data		
	o Surveys of business and agriculture		
o Productivity, Technology and Innovation	o Assessment of competitiveness of U.S.industries	34	450
	o Private sector productivity and innovation analyses		
	o Domestic and international economic and technological information to business		

CURRENT INTERNATIONAL TRADE ORGANIZATIONS AND FUNCTIONS

PAGE 2

<u>ORGANIZATION</u>	<u>FUNCTIONS</u>	<u>RESOURCES</u>	
		<u>Budget Authority</u> <u>(Millions)</u>	<u>Personnel</u> <u>(FTE)</u>
Commerce (Cont'd)			
o Travel and Tourism Administration	o Promote travel to U.S.	8	68
o National Telecommunications And Information Administration	o National and international telecommunications policy o Telecommunications research and spectrum management	27	285
o Institute for Computer Services and Technology	o Research and standards in computer sciences	10	92
o Product Standards	o National and international standards policy - GATT Code	1	10
o Patent and Trademark Office	o Issues patents and trademarks	153 (Incl. fees)	3,011
o National Bureau of Standards (less ICST, OPSP)	o Basic engineering and measurement research and dissemination standards	110	2,900
USTR	o Trade policy development o Leads trade negotiations	10	131
Labor			
o International Affairs	o Trade policy support vis-a-vis workers o Participation in international labor organizations	3	20
o Trade Adjustment Assistance	o Administers TAA to workers	0	0

CURRENT INTERNATIONAL TRADE ORGANIZATIONS AND FUNCTIONS

PAGE 3

<u>ORGANIZATION</u>	<u>FUNCTIONS</u>	<u>RESOURCES</u>	
		<u>Budget Authority</u> <u>(Millions)</u>	<u>Personnel</u> <u>(FTE)</u>
Agriculture			
o FAS	o Agricultural export promotion	79	762
	o Agricultural trade policy support		
	o Manages PL-480, Commodity Credit Corp., Export Credit Sales		
Defense	o Export control/trade policy support	--	--
State			
o Economic and Business Affairs	o Policy support on foreign economic, trade, finance, aviation, maritime, telecommunications, energy, resource and food policy	9	225
o Oceans and International Environmental and Scientific Affairs	o Nuclear export control/non-proliferation; science and technology programs	7	144
o Overseas Private Investment Corp.	o Political risk insurance	62	136
	o Investment financing		
o Trade and Development Program	o Grants for project feasibility studies	10	18
o Politics-Military Affairs	o Administers Arms Export Control Act	6	120
o Agency for International Development	o Funds development assistance projects	376	5,069

CURRENT INTERNATIONAL TRADE ORGANIZATIONS AND FUNCTIONS

PAGE 4

<u>ORGANIZATION</u>	<u>FUNCTIONS</u>	<u>RESOURCES</u>	
		<u>Budget Authority</u> <u>(Millions)</u>	<u>Personnel</u> <u>(FTE)</u>
Treasury			
o International Affairs	o Policy support on trade, economic, finance, and monetary policy	18	300
	o Joint commissions		
o Customs	o Collects tariffs; enforces customs laws	530	12,581
	o Export enforcement support		
ITC	o Investigates import relief cases	20	440
	o International trade studies		
	o Publishes tariff schedules		
Ex-Im Bank	o Finances exports through loans	5,666	344

OTHER PROGRAMS OF T. DEPARTMENT OF COMMERCE

<u>ORGANIZATION</u>	<u>FUNCTIONS</u>	<u>RESOURCES</u>	
		<u>Budget Authority</u> <u>(Millions)</u>	<u>Personnel</u> <u>(FTE)</u>
o National Oceanic and Atmospheric Administration	o Fisheries management o Weather forecasting o Research and charting programs	927	14,511
o Minority Business Development Agency	o Promote minority business ownership through technical and management services	48	267
o Economic Development Administration	o Grant and business loan assistance for distressed areas	193	434

IV. The point we find ourselves at now is that a strategic decision on some Administration actions should be made soon.

- . There is no question that there is growing pressure in the Congress and the business community for protectionism and/or a major trade initiative.
- . This pressure could be reduced as the economy rebounds -- but there may or may not be time to avoid Congressional action.
- . Plus, there may be enough of a requirement for change to improve our process and organization to be worth the considerable effort to make the improvements. This change could be part of an overall Presidential trade initiative with the resultant positive P.R. and a better chance of affecting legislative initiatives.
- . But, it will involve an effort that should be carefully considered and would involve investing political capital.
- . Basically, our options include:
 - . Do nothing now and make a decision that we will not support current Congressional initiatives.
 - . Do nothing now -- Await Congressional initiative via Roth legislation and support or negotiate changes after evidence of Congressional interest. This may be safest course but puts us in a position of reacting and perhaps losing the initiative.
 - . Take the initiative and propose:
 - Modest changes to present organization and policy process (e.g., reorganize around existing USTR).
 - Major changes by consolidating trade functions through significant reorganization. This has several levels of possible change that should be more carefully reviewed (e.g., should Eximbank and OPIC be included?)
- . If a decision is made to do nothing now -- no need to proceed through following pages. If you decide to take the initiative, go to next page.

V. There were several trade reorganization alternatives considered at the last meeting

- . First of all, there was general agreement that the "process" of deciding policy had to be improved and/or simplified. Ed Harper and Craig Fuller are to review and recommend changes.
- . Next, four reorganization alternatives were presented and discussed. Two were discarded:
 - Merge USTR into Commerce - this was considered to be politically impossible.
 - Create a separate narrow-based department focused solely on trade - this was rejected because it would add another department/agency and would leave Commerce without much purpose. This is probably close to the Roth bill.
- . The two reorganization alternatives that were reviewed in more detail included:
 - Merge ITA into USTR within existing EOP structure
 - Consolidate USTR, ITA, and, selectively, other trade-related agencies in a new department, and transferring other Commerce functions elsewhere.

VI. If we are to recommend a reorganization -- there are advantages/disadvantages towards both alternatives -- one based on the EOP -- the other on a new Department of Trade.

OPTION I. Consolidate all trade policy-making responsibilities and the ITA under USTR which would create a strengthened USTR and permit centralization and simplification:

Pro:

- . Shows a level of priority and sensitivity by the President on the trade issue.
- . Could result in the President taking the lead on Congressional legislation that will probably pass anyway.
- . Extends "prestige" of EOP to an expanded trade function.
- . Avoids conflict of trade policy being directly under the department promoting domestic industry (versus Option II).
- . Strengthens the coordination of trade policy and alleviates problem of duplication of trade policy functions.
- . Preserves flexibility and creativity made possible by a relatively compact and homogeneous organization.
- . Redirects resources from bureaucratic infighting and duplication to productive uses.
- . Could possibly result in reduced budget outlays and personnel ceilings.

Con:

- . Expands the EOP by at least 2490 FTE (150% increase) and into management of line operations and geographically dispersed offices.
- . Addition of further operational responsibilities to an office whose primary responsibility is policy development and coordination.
- . Would still leave a few major areas of trade policy functions in other departments.
- . Leaves Commerce without a strong mission.
- . Separates domestic and international business issues.
- . Does not include potential consolidation of agricultural with industrial trade issues.

OPTION II. Establish a new Department of Commerce and Trade using the Existing Department of Commerce as the primary organization.

This new department would include, at a minimum the ITA and OCE from Commerce and the USTR. It could include other Commerce functions, Ex-Im and OPIC. A chart showing the options in increasing order of complexity and/or political difficulty follows these pages.

Pro:

- . Shows a level of priority and sensitivity by the President on the trade issue.
- . Could result in the President taking the lead on Congressional legislation that will probably pass anyway.
- . Integrates formal policy role with implementation of policy.
- . Provides a single organization that focuses on American business - domestic and international.
- . Reduces forum shopping by foreign governments, business and other Executive Branch agencies. Sends signal to our foreign competitors of new seriousness and toughness on trade issues.
- . Redirects resources from bureaucratic infighting and duplication to productive uses.
- . Eliminates the natural tendency of the two main trade agencies to mirror each other.
- . Could possibly result in reduced budget outlays and personnel ceilings.

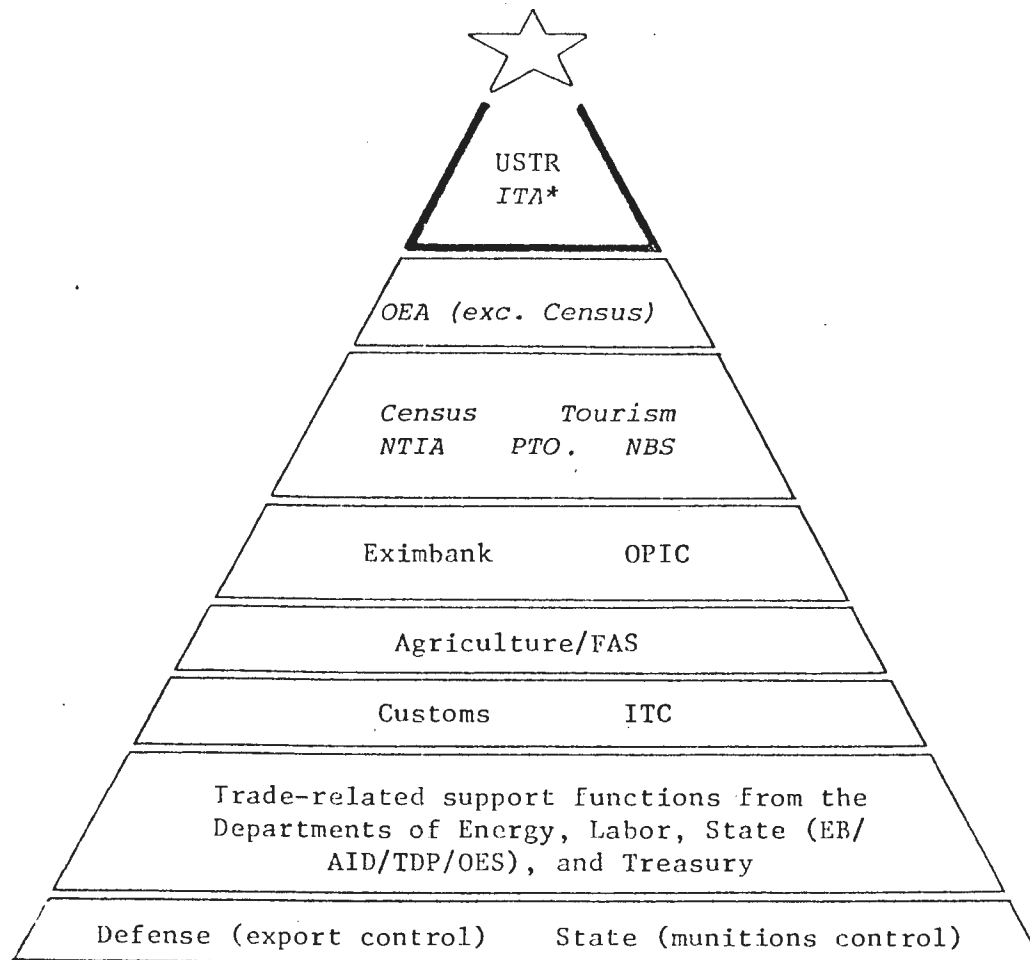
Con:

- . Eliminates pressure and "prestige" of EOP in trade responsibility.
- . Merging trade responsibilities in a line agency could be viewed as downgrading trade.
- . The new department may have difficulties in being an "honest broker" for international vs. domestic issues.
- . This could require a spin-off of non-trade Commerce functions to other Executive Branch settings -- this is a more complex and time consuming option. This would require substantial Congressional approvals; there are risks of losing Administration control of organizational change.

- . This could result in some short-term program management disruption.
- . Committee jurisdictions must be considered. Adding Ex-Im Bank and OPIC, for example, would increase Congressional turf rivalries (See Attachment D)
- . USTR has strong credibility with the Congress.

BUILDING THE DEPARTMENT OF TRADE

THE INCREMENTAL APPROACH TO FUNCTION AND SCOPE



Benefits to adding incremental units

Merge two principal trade policy entities and link policy-making with implementation/analysis and trade programs

Strengthen links between trade policy and industry analysis

Merge trade-supportive DOC units and DOC statistical elements into the Department of Trade

Link export financing programs directly with policy and trade promotion

Merge agriculture trade policy support and trade programs into the Department

Add important import and export regulation functions to the Department

Complete unification of all civilian trade policy-making, implementation and programs

Unify all trade policy-making, implementation, regulation and programs into a single department

* Units designated in *ITALIC TYPE* are currently in DOC; entities now in DOC that are to be spun-off (not included in the new Department) include NOAA, MBDA, and EDA.

ACRONYMS USED ON TRIANGULAR CHART
(In Order)

USTR	United States Trade Representative
ITA	International Trade Administration
OEA	Office of Economic Affairs
NTIA	National Telecommunications and Information Administration
PTO	Patent and Trademark Office
NBS	National Bureau of Standards
Eximbank	Export-Import Bank
OPIC	Overseas Private Investment Corp
FAS	Foreign Agricultural Service
USITC	United States International Trade Commission
AID	Agency for International Development
TPD	Trade and Development Program
EB	Economic and Business Affairs
OES	Oceans and International Environmental and Scientific Affairs

Footnote:

NOAA	National Oceanic and Atmospheric Administration
EDA	Economic Development Administration
MBDA	Minority Business Development Agency