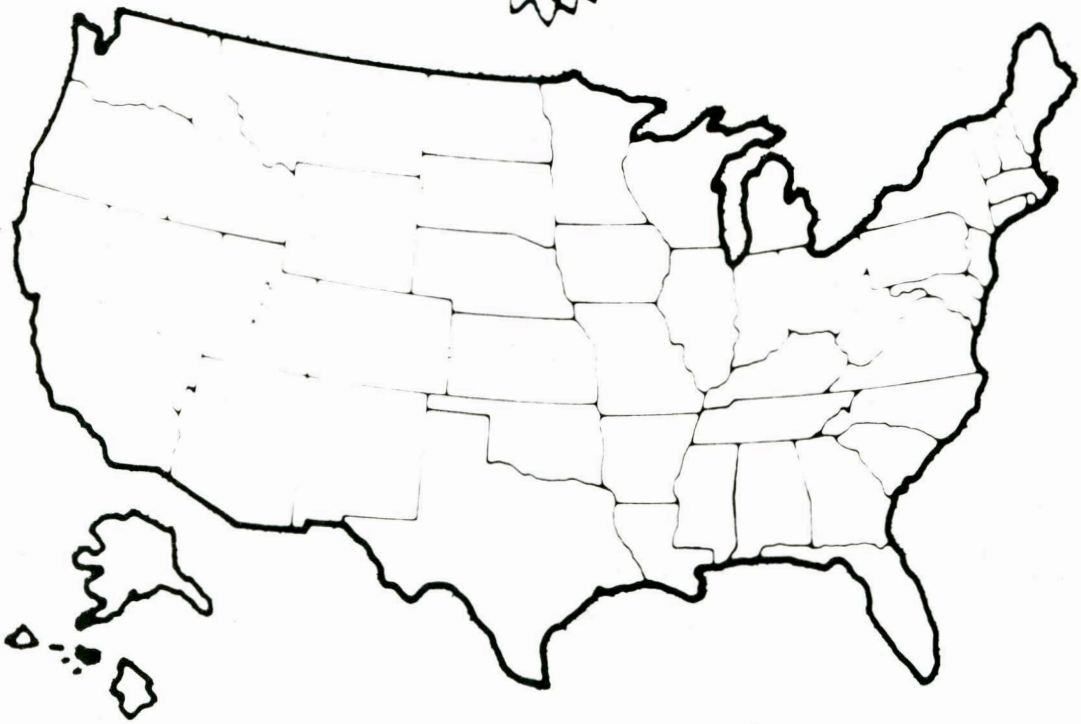
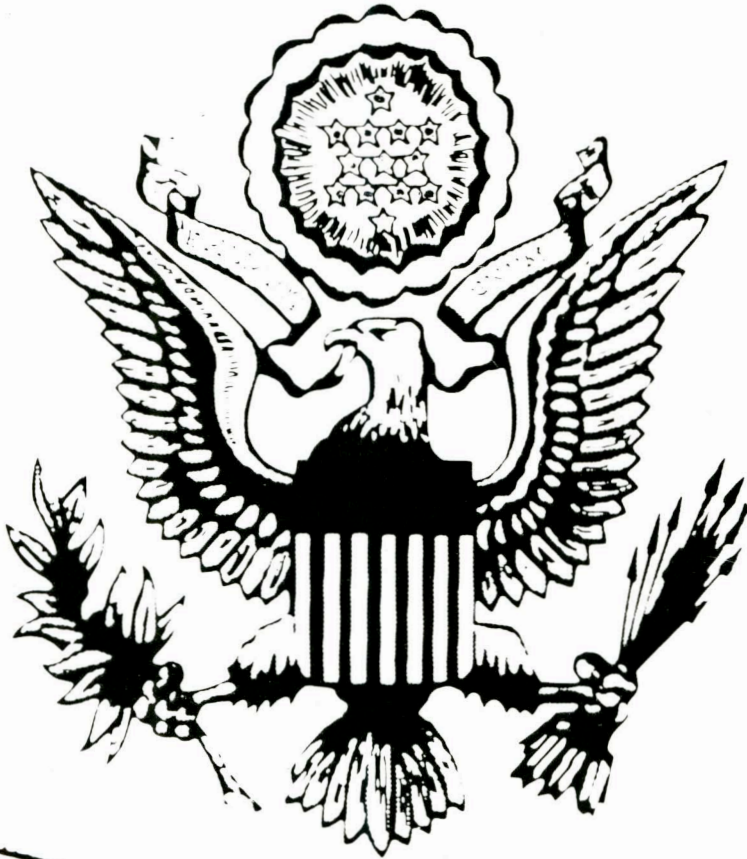


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# OPERATION



# GRAPHIC HAND

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DECLASSIFIED  
E.O. 12958, Sec. 3.6

By 7MM Date 9/26/97

01 05

00 00

SSSS

DA

CNO

CSAF

CMC

CGUSCONARC

INFO: CGUSAONE FT MEADE MD

CGUSATHREE FT MCPHERSON GA

CGUSAFOUR FT SAN HOUSTON TEX

CGUSAFIVE FT SHERIDAN ILL

CGUSASIX SFRAN CALIF

CGARADCOM ENT AFB COLO

CGUSAMC WASH DC

CGUSASA ARLINGTON HALL VA

CGUSAINTC FT HOLABIRD MD

CGUSASTRATCOM FT HUACHUCA ARIZ

CGMDW DC

COUSAAC ST LOUIS MO

~~SECRET~~ C L O S E H O L D

FROM ODCSOPS OD TR

SUBJ: WARNING ORDER - DEPARTMENT OF THE ARMY OPLAN GRAPHIC HAND

ARSTAFF

JOHN B. WATKINS, JR., COL, GS  
CHIEF, ARMY OPERATION CENTER, DCSOPS

H.J. SCHROEDER, JR., BG, GS  
DEPUTY DIRECTOR OF OPERATIONS

02 05

1. {S} SA HAS BEEN APPOINTED DOD EXECUTIVE AGENT FOR PLANNING AND EXECUTION IF DIRECTED FOR AUGMENTATION OF THE POST OFFICE DEPARTMENT DURING THE CURRENT STRIKE OF THE LETTER CARRIER'S UNION.

2. {S} SITUATION

A. SITUATION: AS A RESULT OF A WILDCAT STRIKE BY THE LETTER CARRIERS UNION THERE ARE CURRENTLY 39 MAJOR POSTAL INSTALLATIONS STRUCK. THIS HAS PARALYZED MAIL SERVICE IN NEW YORK CITY NEW JERSEY AND CONNECTICUT AND DISRUPTED MAIL SERVICE IN COLORADO PENNSYLVANIA OHIO MICHIGAN MINNESOTA AND WISCONSIN.

3. {U} SUPPORTING FORCES:

US NAVAL AND AIR FORCE FORCES AS REQUIRED BY THE DOD EXECUTIVE AGENT.

4. {S} ASSUMPTIONS:

A. THAT THE PRESIDENT WILL DECLARE A NATIONAL EMERGENCY REQUIRED FOR EMPLOYMENT OF RESERVE COMPONENT FORCES IN ANY AREA WHERE THEIR USE IS CONTEMPLATED.

B. THAT POSTAL STRIKES MAY OCCUR IN ANY OR ALL OF THE FIFTEEN MAJOR POSTAL REGIONS CAUSING SEVERE DISLOCATION AND HARDSHIP TO THE NATIONAL ECONOMY.



C. THAT SUFFICIENT POST OFFICE DEPARTMENT SUPERVISORY PERSONNEL WILL BE AVAILABLE IN POST OFFICE INSTALLATIONS AUGMENTED BY MILITARY PERSONNEL SO THAT NECESSARY COORDINATION AND GUIDANCE OF THE MILITARY SUPPORT EFFORT CAN BE ACCOMPLISHED.

5. {S} MISSION

TO ASSURE DELIVERY OF ESSENTIAL U.S. MAIL AS DIRECTED.

6. {S} EXECUTION

A. CONCEPT: IF DIRECTED BY THE PRESIDENT, THE SECRETARY OF THE ARMY, THROUGH APPROPRIATE MILITARY COMMANDERS, WILL EMPLOY FEDERAL FORCES TO AUGMENT THE US POSTAL DEPARTMENT ON A PHASED BASIS, AS REQUIRED, WITH THE ASSETS NECESSARY TO RE-ESTABLISH AND MAINTAIN ESSENTIAL POSTAL SERVICE FOR SUCH LENGTH OF TIME AS MAY BE NECESSARY AND APPROPRIATE. UNITS AND INDIVIDUALS OF THE NATIONAL GUARD MAY BE CALLED INTO FEDERAL SERVICE IF THE PRESIDENT DETERMINES HE IS UNABLE TO EXECUTE THE LAWS OF THE U.S. WITH THE REGULAR FORCES {10 U.S.C. 3500}. UNITS AND INDIVIDUALS OF THE RESERVES MAY BE ORDERED TO EXTENDED ACTIVE DUTY INVOLUNTARILY ONLY AFTER A DECLARATION OF NATIONAL EMERGENCY BY THE PRESIDENT OR CONGRESS {10 U.S.C. 672, 673}. THE EXISTING CHAIN OF COMMAND THROUGH CG, CONARC, WILL BE EMPLOYED.

04 05

B. THIS OPERATION IS LIKELY TO BE CONDUCTED IN ONE OR MORE OF THE FOLLOWING THREE PHASES:

{1} PHASE 1 - DOD IS REQUIRED TO PROVIDE CAPABILITY TO HANDLE THE ESSENTIAL MAIL REQUIREMENT FOR THE NEW YORK/NEWARK AREA.

{2} PHASE 2 - DOD IS REQUIRED TO PROVIDE CAPABILITY TO HANDLE MAIL IN SPECIFIC AREAS DISRUPTED BY THE STRIKE.

{3} PHASE 3 - DOD IS REQUIRED TO PROVIDE CAPABILITY TO HANDLE MAIL REQUIREMENTS FOR THE 15 POSTAL REGIONS IN CONUS.

7. {S} THE ABOVE PLAN IS BASED UPON THE UTILIZATION OF BOTH NATIONAL GUARD AND ARMY RESERVE PERSONNEL AND UNITS. IN THE EVENT PARAGRAPH 4A DOES NOT OBTAIN, FORCE OPTIONS IN ORDER OF SELECTION WILL BE:

A. NATIONAL GUARD ONLY.

B. NATIONAL GUARD AUGMENTED BY ACTIVE ARMY.

C. ACTIVE ARMY ONLY.

8. {U} THIS OPERATION IS CLASSIFIED SECRET UNTIL ORDERED EXECUTED AT WHICH TIME IT WILL BE DOWNGRADED TO UNCLASSIFIED. DISSEMINATION OF INFORMATION CONTAINED HEREIN WILL BE ON A STRICT "NEED-TO-KNOW" BASIS. NO ACTIVITY WILL BE UNDERTAKEN WHICH WILL DISCLOSE THIS CONTEMPLATED OPERATION PREMATURELY AND THUS IMPACT UPON LABOR NEGOTIATIONS UNDERWAY.

9. {S} CGUSCONARC AND CONUS ARMY COMMANDERS ARE AUTHORIZED DIRECT COMMUNICATION AND COORDINATION WITH OTHER SERVICES AT COMPARABLE LEVELS. NO, REPEAT NO, CONTACT WITH POSTAL AUTHORITIES UNTIL FURTHER NOTICE.

10. {U} WARNING ORDER ONLY. ACKNOWLEDGE. GP-4

~~SECRET~~

21 March 1970

MEMORANDUM OF TRANSMITTAL

THRU: DEPUTY CHIEF OF STAFF FOR MILITARY OPERATIONS  
CHIEF OF STAFF, ARMY  
UNDER SECRETARY OF THE ARMY

TO: SECRETARY OF DEFENSE

SUBJECT: Operation Plan Graphic Hand (U)

1. (S) Department of Army has been appointed as Department of Defense Executive Agent for planning and execution, if directed, for augmentation of the Post Office Department during the current strike of the Letter Carrier's Union. Coordination is being effected with Department of Air Force and Department of Navy concerning their participation in Operation Plan Graphic Hand.
2. (U) The plan is attached at inclosure.

*Donnelly P. Bolton*  
DONNELLY P. BOLTON  
Brigadier General, GS  
Director of Operations

1 Incl  
as

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21 March 1970

SUMMARY

1. (S) The night of 17 March mail carriers in New York City launched a wildcat strike in defiance of Federal law and severely disrupted mail service in the Nation's largest metropolitan area. Significant strikes have spread to nine other states. There are fifteen postal regions in CONUS employing a normal work force of approximately 400,000 personnel in 438 key Post Offices. The Post Office Department has declared a complete embargo on mail processing in Connecticut, New Jersey, the New York metropolitan area, and the affected portions of Pennsylvania (primarily Philadelphia). Mail is still being processed at a reduce rate in other affected states. The Post Office Department indicates the primary requirement for Army augmentation will be for personnel. These personnel will be utilized as Postal Clerks (Sorters), Mail Handlers (Laborers) and Mail Carriers.
2. (S) Secretary of Army has been appointed DOD Executive Agent for planning and execution if directed for augmentation of the Post Office Department during the current strike of the Letter Carrier's Union.
3. (S) Assumptions:
  - a. That the President will declare a State of Emergency for employment of Reserve Component Forces in any area where their use is contemplated.
  - b. That postal strikes may occur in any or all of the fifteen major postal regions causing severe dislocation and hardship to the national economy.
  - c. That sufficient Post Office Department supervisory personnel will be available in post office installations augmented by military personnel so that necessary coordination and guidance of the military support effort can be accomplished.
4. (S) Execution:
  - a. Concept: If directed by the President, the Secretary of the Army, through appropriate military commanders, will employ Federal forces to augment the US Post Office Department on a phased basis, as required, with the assets necessary to reestablish and maintain essential postal service for such

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length of time as may be necessary and appropriate. Units and individuals of the National Guard may be called into Federal service if the President determines he is unable to execute the laws of the United States with the regular forces (10 U.S.C. 3500). Units and individuals of the USAR may be ordered to extended active duty involuntarily only after a declaration of national emergency by the President or Congress (10 U.S.C. 672, 673). The existing chain of command through CG, CONARC, will be employed.

b. This operation is likely to be conducted in one or more of the following three phases:

(1) Phase 1 - DOD is required to provide capability to handle mail only in the New York/Newark area.

(2) Phase 2 - DOD is required to provide capability to handle the mail requirement for other specified areas.

(3) Phase 3 - DOD is required to provide capability to handle mail requirements for all 15 postal regions in CONUS.

5. (S) Force options:

a. National Guard only.

b. National Guard augmented by Active Army.

c. Active Army only.

6. (S) The OPLAN directs that both Active Army and/or Reserve Component forces be prepared to discontinue postal operations and initiate GARDEN PLOT operations on order.

2 Incls:

1 - Warning Order Message

2 - OPLAN

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SSSS

DA

CNO

CSAF

CMC

CGUSCONARC

INFO: CGUSAONE FT MEADE MD

CGUSATHREE FT MCPHERSON GA

CGUSAFOUR FT SAN HOUSTON TEX

CGUSAFIVE FT SHERIDAN ILL

CGUSASIX SFRAN CALIF

CGARADCOM ENT AFB COLO

CGUSAMC WASH DC

CGUSASA ARLINGTON HALL VA

CGUSAINTC FT HOLABIRD MD

CGUSASTRATCOM FT HUACHUCA ARIZ

CGMDW DC

COUSAAC ST LOUIS MO

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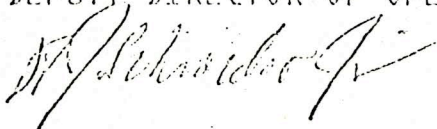
FROM ODCSOPS OD TR

SUBJ: WARNING ORDER - DEPARTMENT OF THE ARMY OPLAN GRAPHIC HAND

ARSTAFF

JOHN B. WATKINS, JR., COL, GS  
CHIEF, ARMY OPERATION CENTER, DCSOPS

H. J. SCHROEDER, JR., BG, GS  
DEPUTY DIRECTOR OF OPERATIONS



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C. THAT SUFFICIENT POST OFFICE DEPARTMENT SUPERVISORY PERSONNEL WILL BE AVAILABLE IN POST OFFICE INSTALLATIONS AUGMENTED BY MILITARY PERSONNEL SO THAT NECESSARY COORDINATION AND GUIDANCE OF THE MILITARY SUPPORT EFFORT CAN BE ACCOMPLISHED.

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TO ASSURE DELIVERY OF ESSENTIAL U.S. MAIL AS DIRECTED.

6. {S} EXECUTION

A. CONCEPT: IF DIRECTED BY THE PRESIDENT, THE SECRETARY OF THE ARMY, THROUGH APPROPRIATE MILITARY COMMANDERS, WILL EMPLOY FEDERAL FORCES TO AUGMENT THE US POSTAL DEPARTMENT ON A PHASED BASIS, AS REQUIRED, WITH THE ASSETS NECESSARY TO RE-ESTABLISH AND MAINTAIN ESSENTIAL POSTAL SERVICE FOR SUCH LENGTH OF TIME AS MAY BE NECESSARY AND APPROPRIATE. UNITS AND INDIVIDUALS OF THE NATIONAL GUARD MAY BE CALLED INTO FEDERAL SERVICE IF THE PRESIDENT DETERMINES HE IS UNABLE TO EXECUTE THE LAWS OF THE U.S. WITH THE REGULAR FORCES {10 U.S.C. 3500}. UNITS AND INDIVIDUALS OF THE RESERVES MAY BE ORDERED TO EXTENDED ACTIVE DUTY INVOLUNTARILY ONLY AFTER A DECLARATION OF NATIONAL EMERGENCY BY THE PRESIDENT OR CONGRESS {10 U.S.C. 672, 673}. THE EXISTING CHAIN OF COMMAND THROUGH CG, CONARC, WILL BE EMPLOYED.

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10. {U} WARNING ORDER ONLY. ACKNOWLEDGE. GP-4

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21 March 1970

Headquarters, Department of the Army  
Washington, D. C. 20310

PREFACE

1. (U) The long title of this plan is Department of the Army Operation Plan GRAPHIC HAND (Department of Defense Postal Augmentation Plan). The short title is DA OPLAN GRAPHIC HAND.
2. (S) The Secretary of Defense has designated Department of the Army as Executive Agent for planning, and execution when directed to augment the Post Office Department during the current strike of the Letter Carrier's Union.
3. (U) This plan bears the overall classification of SECRET CLOSE HOLD because of the sensitivity of content and to protect information regarding plans for employment of United States military resources. Dissemination of information contained herein will be on a need-to-know basis. Dissemination of portions of this plan outside of DOD will be in accordance with paragraph 3-14, AR 380-5 and applicable regulations of other services.
4. (U) The proponent of this plan is the Office of the Deputy Chief of Staff for Military Operations, Headquarters, Department of the Army.

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CLOSE HOLD

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Headquarters, Department of the Army  
Washington, D. C. 20310  
21 March 1970

DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)  
(DEPARTMENT OF DEFENSE POSTAL AUGMENTATION PLAN (S))

I (S) SITUATION AND FORCES AVAILABLE

a. Situation: As a result of a wildcat strike by the Letter Carriers Union, there are currently 39 Sectional Postal Centers struck out of 552. This has paralyzed mail service in New York City, New Jersey and Connecticut and disrupted service in Colorado, Pennsylvania, Ohio, Michigan, Minnesota and Wisconsin.

b. Forces available: Annex A

c. Supporting forces: U.S. Navy and Air Forces as required by the DOD Executive Agent.

d. Assumptions:

(1) That the President will declare that state of emergency required for employment of Reserve Component forces in any area where their use is contemplated.

(2) That Postal strikes may occur in any of all of the fifteen major Postal Regions causing severe dislocation and hardship to the National economy.

(3) That sufficient Post Office Department supervisory personnel will be available in Post Office installations augmented by military personnel so that necessary coordination and guidance of the military support effort can be accomplished.

II (S) MISSION

To assist the United States Postal Department on a phased bases to maintain essential postal service.

III (S) EXECUTION

a. Concept: When directed by the President, the Secretary of the Army, through appropriate military commanders, will employ Federal Forces to augment the US Postal Department on a phased basis, as required, with the assets necessary to reestablish and maintain essential postal service for such length of time as may be necessary. Active components of all services will be employed as necessary and appropriate. Units and individuals of the National Guard may be called into Federal Service if the President determines he is unable to execute the laws of the U.S. with the regular forces (10 U.S.C. 3500). Units and individuals of the USAR may be ordered to extended active duty involuntarily only after a declaration of national emergency by the President or Congress (10 U.S.C. 672,673). The existing chain of command through CG, CONARC will be employed.

b. This operation may be conducted in one or more of the following three phases:

(1) Phase 1 - DOD is required to provide capability to handle the essential mail requirement for the New York/Newark Area.

(2) Phase 2 - DOD is required to provide capability to handle mail in specific areas disrupted by the strike.

(3) Phase 3 - DOD is required to provide capability to handle mail requirement for the 15 Postal Regions in CONUS.

c. Department of Navy (DN)

Be prepared to provide services and personnel of the USN and USMC

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DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)  
(DEPARTMENT OF DEFENSE POSTAL AUGMENTATION PLAN (S))

required by the DOD Executive Agent consistent with defense priorities.

d. Department of the Air Force (DAF)

(1) Be prepared to provide military resources of the USAF required by the DOD Executive Agent consistent with defense priorities.

(2) Exercise, for the DOD Executive Agent, coordination authority over and direction of DOD provided military and commercial obligated airlift resources used to fulfill postal augmentation requirements.

(3) Provide airlift for postal augmentation forces for deployment and redeployment, supply and resupply as required.

e. CG CONARC

(1) Be prepared to augment with DOD personnel the Post Office Department to insure continuance of postal service.

(2) Establish coordination and liaison with Federal, State and Local Law enforcement agencies (see Annex C).

f. Chief, National Guard Bureau

Be prepared to identify and furnish as directed, forces to augment postal operations.

g. Chief, Army Reserve

Be prepared to identify as directed appropriate reserve units to augment postal operations.

h. CG STRATCOM

Be prepared to provide communications support as requested by CG CONARC.

i. Director, DCDPO

Be prepared to direct the execution of civil disturbance operations plans in the event of disorders which occur as an outgrowth of postal operations requiring the commitment of Federal forces.

j. CG Intel Command

Be prepared to deploy counterintelligence forces in areas selected for deployment of postal augmentation forces.

k. CG, US AMC

To be prepared to provide wholesale logistic support to this plan and if required, to civil disturbance operations.

l. Commander, MTMTS

Be prepared to provide surface transportation as required.

m. Coordinating Instructions:

(1) This plan is effective for planning on receipt and for execution on order.

(2) This plan provides guidance and direction for participation of Military Services and DOD components in Postal Augmentation matters (See Annex H).

(3) Forces will be prepared to assume civil disturbance missions on order.

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DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)  
(DEPARTMENT OF DEFENSE POSTAL AUGMENTATION PLAN (S))

(4) Coordination is authorized between all DOD agencies. Coordination with civilian postal authorities will be as directed by the DOD Executive Agent until implementation of this plan.

(5) Public affairs support will be as prescribed in Annex D.

(6) All messages/correspondence pertaining to postal augmentation plans and operations will include the nickname GRAPHIC HAND.

(7) Communications for the DOD Executive Agent in postal augmentation matters will be addressed to DA, ATTN: ODCSOPS-OD. Oral instructions given during GRAPHIC HAND operations will be confirmed, as time permits, by written communication.

(8) Employment of ground forces of two or more Military Services will be in accordance with subsections 1 and 2, section 2, chapter III, JCS Pub 2.

(9) Movement and storage of arms and munitions required for assumption of contingency missions will be accomplished in such a manner as to avoid any appearance that force is being used to abridge the rights of local citizens.

(10) F-hour alert notification procedures and release of information concerning mobilization of units will be as prescribed in Annex I. Adjustments to this notification procedure may be required depending upon the existing situation.

IV (U) ADMINISTRATION AND LOGISTICS

a. Personnel: Annex E

b. Logistics: Annex F

V (U) COMMAND AND SIGNAL

a. Signal: STRATCOM provides leased circuits as required by CG CONARC.

b. Command:

c. Information Plan: Annex D

Annexes:

A. Forces and reaction times

B. Legal aspects

C. Coordination with civil law enforcement agencies

D. Information Plan

E. Personnel

F. Logistics

G. Financial

H. Tasks of Military Personnel

I. F-Hour Alert Notification Procedures

J. Augmentation Response

FORCES AVAILABLE

(S) Forces available to support Operation Plan Graphic Hand include elements of the active, national guard and reserve forces of all services. Those forces available by service are displayed in the appendixes.

Appendixes:

1. Army Forces
2. Air Force and Naval Forces



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APPENDIX 1 (ARMED FORCES) ANNEX A (FORCES AVAILABLE) TO DEPARTMENT OF THE ARMY OPERATION PLAN  
GRAPHIC HAND

| PHASING                           | FORCES AVAILABLE       |             |               |                  | REQUIREMENTS |                    |             |
|-----------------------------------|------------------------|-------------|---------------|------------------|--------------|--------------------|-------------|
|                                   | Active Asgd Str.       | NG Asgd Str | USAR Asgd Str | Total Asgd Str** | Postal REQMT | Overhead C&C, Logs | Total REQMT |
| 1-Mailing in New York Newark Area | 563*                   | 23,000      | 22,800        | 45,800           | 32,000       | 10,700             | 42,700      |
| 2-Mail in a Specific Area         | SEE PHASE 3 BELOW----- |             |               |                  |              |                    |             |
| 3-All Mail in 15 Postal regions   |                        |             |               |                  | 189,000      | 55,000             | 230,000     |
| a. Boston                         |                        | 30,484      | 19,616        | 50,100           | 13,000       | 4,300              | 17,300      |
| b. New York/Newark                | 563                    | 23,000      | 22,800        | 45,800           | 32,000       | 10,700             | 42,700      |
| c. Philadelphia                   |                        | 32,929      | 31,281        | 64,200           | 18,000       | 6,000              | 24,000      |
| d. Washington, D.C.               | 2900                   | 18,389      | 16,438        | 37,700           | 10,000       | 3,300              | 13,300      |
| e. Atlanta                        | 13,803                 | 37,063      | 20,800        | 71,700           | 10,000       | 3,300              | 13,300      |
| f. Memphis                        |                        | 36,311      | 11,180        | 47,500           | 4,000        | 1,300              | 5,300       |
| g. Cincinnati                     |                        | 29,473      | 23,220        | 52,700           | 16,000       | 5,300              | 21,300      |
| h. Chicago                        |                        | 19,909      | 20,595        | 40,500           | 22,000       | 7,300              | 29,300      |
| i. St. Louis                      |                        | 24,116      | 17,886        | 37,000           | 8,000        | 2,700              | 10,700      |
| j. Dallas                         | 25,281                 | 24,128      | 13,698        | 63,600           | 10,000       | 3,300              | 13,300      |
| k. Wichita                        | 11,306                 | 18,813      | 10,359        | 40,500           | 4,000        | 1,300              | 5,300       |
| l. Minneapolis                    |                        | 25,283      | 17,256        | 42,500           | 7,000        | 2,300              | 9,300       |
| m. Denver                         | 12,735                 | 15,187      | 7,823         | 35,700           | 4,000        | 1,300              | 5,300       |
| n. Seattle                        | 3,480                  | 17,263      | 9,288         | 30,000           | 4,000        | 1,300              | 5,300       |
| o. San Francisco                  |                        | 21,465      | 16,969        | 38,400           | 25,000       | 8,300              | 33,300      |
|                                   |                        |             |               |                  | 187,000      | 62,300             | 249,300     |

\* Active Army Within N.Y.

\*\* Estimate 80% Available

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FORCES AVAILABLE

APPENDIX 2 (ARMED FORCES) ANNEX A (FORCES AVAILABLE) TO DEPARTMENT OF THE ARMY OPERATION PLAN  
GRAPHIC HAND

| PHASING                         | NAVY<br>ACTIVE<br>Asgd Str         | NAVY<br>RESERVE<br>Asgd Str | NAVY<br>TOTAL | ** USAF<br>ACTIVE<br>Asgd Str | ***<br>USAF<br>RESERVE<br>Asgd Str | USAF<br>NAT. GD<br>Asgd Str | USAF<br>TOTAL | USN&USAF<br>TOTAL |
|---------------------------------|------------------------------------|-----------------------------|---------------|-------------------------------|------------------------------------|-----------------------------|---------------|-------------------|
| 1. Mail in New York/Newark Area | 2000                               | 7500                        | 9500          |                               |                                    |                             |               |                   |
| 2. Mail in specific areas       | See area involved in phase 3 below |                             |               |                               |                                    |                             |               |                   |
| 3. Mail in all CONUS Regions    |                                    |                             |               |                               |                                    |                             |               |                   |
| a. Boston                       | 3853                               | 6972                        | 10825         |                               |                                    |                             |               |                   |
| b. New York                     | 1100                               | 11658                       | 12758         |                               |                                    |                             |               |                   |
| c. Philadelphia                 | 2450                               | 13581                       | 16031         |                               |                                    |                             |               |                   |
| d. Washington, DC               | 7515                               | 9181                        | 16946         |                               |                                    |                             |               |                   |
| e. Cincinnati                   | 250                                | *                           | *             |                               |                                    |                             |               |                   |
| f. Atlanta                      | 7700                               | 13033                       | 28333         |                               |                                    |                             |               |                   |
| g. Memphis                      | 7600                               | *                           | *             |                               |                                    |                             |               |                   |
| h. Chicago                      | 4300                               | 23548                       | 29949         |                               |                                    |                             |               |                   |
| i. St. Louis                    | 200                                | *                           | *             |                               |                                    |                             |               |                   |
| j. Wichita                      | 350                                | *                           | *             |                               |                                    |                             |               |                   |
| k. Minneapolis                  | 326                                | *                           | *             |                               |                                    |                             |               |                   |
| l. Denver                       | 1225                               | *                           | *             |                               |                                    |                             |               |                   |
| m. Dallas                       | 2300                               | 11129                       | 13429         |                               |                                    |                             |               |                   |
| n. Seattle                      | 2210                               | 5853                        | 8063          |                               |                                    |                             |               |                   |
| o. San Francisco                | 17300                              | 16024                       | 33324         |                               |                                    |                             |               |                   |
| TOTAL                           | 61779                              | 123779                      | 185558        |                               |                                    |                             |               |                   |

\* Forces listed are only ones available for these cities

\*\* Estimate maximum 80% available

\*\*\* Air Force Info not available

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ANNEX B (LEGAL) TO DEPARTMENT OF THE ARMY  
OPERATION PLAN GRAPHIC HAND

1. (S) PURPOSE. The purpose of this Annex is to prescribe legal operations pertaining to the use of Federal Forces in support of operations of the United States Postal Service.

2. (S) GENERAL. Legal authority for the employment of military assets to support processing and delivery of the mail may be found in either (a) the authority of the President to utilize the Armed Forces to prevent any unlawful interference with the transportation of the mails (In re Debs, 158 U.S. 564 (1895)), (b) an interdepartmental transfer of services and equipment under the so-called "Economy Act" of 1932 (31 USC 686) (as implemented by DOD Dir 4000.19, 5 Aug 1967), (c) utilization of military resources as directed by the Office of Emergency Preparedness in accordance with applicable law (42 USC 1855 et seq) (see also AR 500-60). The fact that the employment of military assets has a legal basis does not solve all legal problems that may arise during such employment. Accordingly some of the "specifics" are addressed below.

3. (U) SPECIFICS.

a. Military Justice. Members of the National Guard called into Federal service are subject to the Uniform Code of Military Justice. Commanders of active Army units and federalized National Guard units who are authorized to convene general, special, or summary courts-martial under the provisions of Articles 22, 23, or 24, Uniform Code of Military Justice, have authority to continue to exercise such jurisdiction over the members of their units. Commanders who do not have the necessary authority to convene courts-martial shall refer charges to the appropriate commander having the requisite authority. If charges against military personnel are brought in local civilian courts for violations of state or local law and the offense arises out of the performance of official duties, the Department of Justice will be requested to have the case removed to a Federal District Court.

b. Claims. Claims generated by members of the Armed forces during operations pursuant to this plan are cognizable under claims statutes and may be cognizable under armed forces regulations. Commanders will prepare, as soon as practicable, a thorough report of investigation for any incident which may result in a claim. Questions in regard to claims liability and investigations should be referred through channels to the US Army Claims Service, Fort Holabird, Maryland by the most expeditious means available.

c. Legal Assistance. Legal assistance to members of active military and federalized National Guard units will be provided to the maximum extent possible by unit judge advocates. Commanders of separate units not having organic judge advocate capability and commanders of units physically separated from parent units having organic judge advocate capabilities are authorized to request legal assistance support from commanders of installations in the area of operations.

d. Procurement. Requirements for procurement of supplies, services or space will be referred to the CONUS Army Commander responsible for supporting the objective area.

4. (S) STATUS OF FORCES UTILIZED.

a. Active Forces. Active forces may be utilized in operations pursuant to this plan without special statutory authority being required.

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ANNEX B (LEGAL) TO DEPARTMENT OF THE ARMY  
OPERATION PLAN GRAPHIC HAND

b. USAR. Members of the United States Army and Air Force, and Naval Reserve may not be utilized without a declaration of national emergency (see Chapter 39, Title 10, United States Code).

c. National Guard. Members of the National Guard may be utilized if they are called into Federal service after a determination by the President that he is unable to execute the laws with the regular forces (10 USC 3500). In appropriate circumstances (e.g., illegal obstructions, combinations, or assemblages) National Guard units may also be called into Federal service pursuant to Chapter 15, Title 10, United States Code.

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ANNEX C (COORDINATION AND LIAISON WITH LOCAL, STATE, AND FEDERAL LAW ENFORCEMENT AGENCIES) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND

1. (S) PURPOSE. The purpose of this Annex is to outline coordination and liaison responsibilities between the Postal Augmentation Force and local, state, and federal law enforcement agencies.
2. (U) GENERAL. Coordination and liaison with local, state, and federal law enforcement agencies is essential in order to insure mission accomplishment.
3. (U) COORDINATING AGENCIES. Coordination and liaison will be effected in so far as possible with other agencies through the postal authorities.
  - a. Department of Justice.
    - (1) Federal Bureau of Investigation.
    - (2) U.S. Marshals Service
  - b. Others:
    - (1) U.S. Bureau of Customs
    - (2) State Police
    - (3) Local Police
    - (4) Port Authority Police
4. (S) COORDINATION TASK. Coordination and liaison will include, but is not limited to the following:
  - a. Apprehension of military offenders by civilian police.
  - b. Crimes committed by or against military personnel, or against military property.
  - c. External security of postal facilities.
  - d. Internal security of postal facilities.
  - e. Security of mail during shipment.
  - f. Security of mail during delivery.
  - g. Security and protection of military personnel performing postal duties.
  - h. Security and protection of military property.

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ANNEX D (INFORMATION) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND

1. (S) PURPOSE.

a. To provide policy guidance and procedures for information activities in connection with operation of certain postal functions under Department of the Army control.

b. To provide support to CONARC and the CONUS Armies in carrying out the information and Public Affairs aspects of assigned missions.

2. (S) SITUATION.

a. General: See paragraph 1.a., Basic Plan

b. Assumption

The initial public announcement of the executive order instructing the Secretary of the Army to operate certain postal systems will be made at a level above the Department of the Army.

3. (S) OBJECTIVES.

a. To provide the public with maximum information about the Department of Defense role, mission and activities in connection with the execution of this plan, consistent with the national security.

b. To insure that military personnel involved in the execution of this plan are oriented on the situation, their duties, responsibilities and relationships with postal officials and employees, local authorities, the general public and news media representatives.

4. (S) CONCEPT.

Release of information pertaining to DOD activities remains the responsibility of OASD(PA). CINFO, DA is responsible for coordinating the planning and monitoring the execution of Army Information activities in support of the postal augmentation plan. Other services information agencies will perform similar functions with respect to their service participation.

5. (S) EXECUTION.

a. General.

(1) Guidelines for Release of Information.

(a) Following the initial announcement of the Presidential Executive Order, a national news release cleared through OASD(PA) will be made which explains the Army's mission and role and those of other participating DOD elements.

(b) Subsequent public statements and news releases will be factual and refrain from any expression of opinion about the work stoppage disruption or the principal personalities involved.

(c) Queries may be answered locally within the context of the initial announcement, previously cleared news releases and a prepared list of Questions and Answers (Q's and A's). Queries which cannot be answered within the framework of this guidance will be referred through service information channels to OASD(PA).

(2) Command Information.

(a) A Command Information Fact Sheet will be prepared and upon execution of this plan will be given Service-wide distribution for use in orientation briefings for military and civilian personnel.

(b) Command Orientations (See Appendix 1)



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ANNEX D (INFORMATION) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND

b. Responsibilities.

(1) Chief of Information, Department of the Army (CINFO, DA).

(a) As necessary, coordinate information activities in support of this plan with the information agencies of the other services, DOD, and the Postal Department, and monitor their execution.

(b) Planning:

1. Develop proposed initial announcement, Q's and A's fact sheets and other orientation materials required by this plan.

2. Be prepared to augment the AOC on order.

(c) Upon receipt of alert order to execute this plan:

1. Review and clear with Assistant Secretary of Defense for Public Affairs (ASD(PA)) the proposed initial announcement, fact sheets, and Q's and A's.

2. Alert those personnel to augment the AOC.

(d) Upon order to execute this plan:

1. Process and clear materials for release with OASD(PA).

2. Coordinate actions necessary to provide information augmentation to Armies. Assist in obtaining additional augmentation personnel as necessary.

(2) Commanding General, Continental Army Command (CGCONARC)

Upon order to execute this plan:

1. Insure that command orientations are accomplished.

2. Respond to queries within the context of the guidance contained herein.

(3) Other DOD elements: As appropriate, prepare similar information plans.

6. (U) ADMINISTRATION.

a. For planning

(1) Direct communication between interested IO's is authorized.

(2) Communications to CINFO, DA, will be directed to OCINFO, DA, PPD-Plans (OXford 7-5081).

b. Upon execution of this plan:

(1) Communications to CINFO, DA, will be directed to OCINFO, PID, (OXford 7-2351).

(2) This Annex will become UNCLASSIFIED.

APPENDIXES:

1. - Command Orientation.

2. - News Release (to be further developed).

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APPENDIX 1 (COMMAND ORIENTATIONS) TO ANNEX D (INFORMATION PLAN) TO  
DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND

(U) The following will be included in orientations for Department of the Army personnel and the services as appropriate, involved in the Postal Augmentation.

- a. Reason for military involvement.
- b. The Service mission and role in the operation.
- c. The Command structure for the operation.
- d. The specific mission of the unit.
- e. The requirement for military personnel to maintain propriety, a neutral attitude and to avoid discussion of the merits of the operation actions.
- f. The need to avoid speculation.
- g. Requests for individual comments from news media representatives will be politely referred to the Information Officer. (Items a. through d. will be included in a DA Command Information Fact Sheet to be published by CINFO, DA.)

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APPENDIX 2 (NEWS RELEASE) TO ANNEX D (INFORMATION PLAN) TO DEPARTMENT OF  
THE ARMY OPERATION PLAN GRAPHIC HAND

SPECIMEN

NEWS RELEASE

DEPARTMENT OF ARMY POSTAL AUGMENTATION PLAN

(SUBJECT TO REVISION AND FINALIZING DEPENDING UPON THE CIRCUMSTANCES AT TIME  
OF IMPLEMENTATION).

The Secretary of the Army announced today that at the direction of President Nixon, effective at 0001 hours \_\_\_\_\_ 1970 he is augmenting the postal operations in cities where mail service has deteriorated to critical levels.

General \_\_\_\_\_, has been named to direct the military participation.

This action results from a series of work stoppages/disruption among postal employees throughout the country. Military personnel are currently assisting the post office to operate the mail service in \_\_\_\_\_.

Augmentation by the Armed Forces was considered to be in the national interest. It cannot be stated at this time how long the augmentation forces will assist in mail deliveries.



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ANNEX E (PERSONNEL) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

References:

- a. JCS Pub 3.
- b. DA Pamphlet 27-11.
- c. AR 28-62.
- d. Other service publications, as appropriate.

1. (U) INTRODUCTION. This annex establishes personnel responsibilities and planning guidance for forces deploying to conduct operations set forth in the basic plan.

2. (U) MEDICAL SERVICES. Appendix 1, this annex.

3. (S) PERSONNEL.

a. Strength accountability is a Service responsibility.

b. In so far as concerns Army forces:

(1) Active Army Units. Current reporting procedures will apply to Active Army units employed in accordance with this plan.

(2) Called Army National Guard Units and Reserve Units ordered to active duty (AR 135-300).

(a) Units will prepare and submit an initial morning report as prescribed by paragraph 2-37, AR 135-300.

(b) The strength accountability for members entering on active duty with these units will be governed by AR 330-12.

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ANNEX E (PERSONNEL) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

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ANNEX E (PERSONNEL) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

(c) All subsequent morning reports will be prepared in accordance with AR 335-60.

(d) Final morning reports will be submitted in accordance with AR 335-60 when units are relieved from active duty.

b. Casualty notification is a Service responsibility. Casualty notification for Active Army, National Guard, and Army Reserve personnel called into active Federal service will be as prescribed in AR 600-10.

c. Personnel Status Report (Appendix 2).

d. Replacements:

(1) Maintenance of force strengths of units is a Service responsibility. Units will deploy from home stations with all authorized personnel except that minimum sized rear detachments for essential services (e.g., firemen and law enforcement personnel) will be maintained, but not more than 20%.

(2) Active Army requisitions will be submitted in accordance with AR 614-202 or AR 614-185, as appropriate.

(3) Reserve components of the Armed Forces on active duty will requisition replacements from active service personnel resources to replace losses incurred. The provisions of para 2-5a and 3-6, AR 135-300 will apply.

(4) Procedures for termination of a call into Federal service and order to active duty is a service responsibility.

(a) Upon receipt of a notification of termination of the call into Federal service and the order to active duty, commanders of units having active Army replacements will immediately report such personnel for reassignment instructions through appropriate Army Area commanders to Chief of Personnel Operations Headquarters, Department of the Army, Washington, D. C. 20310, ATTN: Career Branch for commissioned officers and warrant officers; and EPADS for enlisted personnel in pay grades E7 through E9, Intelligence and special category personnel, and ATTN: EPADR-I for other enlisted personnel.

(b) Administrative Instructions for Release of called Army National Guard and Army Reserve personnel ordered to active duty (AR 135-20, Release from Active Duty Reserve Components, 1968).

e. Morale and Welfare. Morale and welfare support is a service responsibility. CONARC is responsible for support of assigned Army forces prior to deployment, during movement, and forces from all services in the objective area (s), and will assure:

(1) Assistance for dependents of deployed personnel as required.

(2) Mail service is continued for deployed units.

(3) Post exchange facilities (AR 60-20) and motion picture services support will be provided as appropriate. Direct contact (AR 28-62) by CONARC with the Chiefs, AAFES and AAFMPS and subordinate elements thereof, is authorized for the purpose of developing and executing plans for exchange and motion picture support.

(4) Special services activities to include advance recreational programming, and stockpiling of selected supplies and equipment in strategic locations is accomplished.

(5) Policies and procedures regarding the following areas will be incorporated in operation plans:

(a) Finance.

(b) Leave and Passes.

(c) American Red Cross.

(d) Decorations and Awards.



ANNEX E (PERSONNEL) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

- (e) Legal Assistance.
- (f) Religious Services.
- (g) Recreational activities to include use of stock-piled supplies and equipment.
- (h) Free 16 mm motion picture service.
- (6) Unit (site) Exchange Officers are appointed and site exchanges operated in accordance with AR 60-20 if required.
- (7) Welfare funds are requested in accordance with paragraph 3-27, AR 230-1 if required.

(8) Chaplain support for force personnel will be sufficient to provide normal coverage.

f. Discipline, Law and Order.

(1) CONARC will provide necessary military police services to committed forces in objective areas in coordination with other service commanders. The highest standards of discipline and appearance will be maintained.

(2) Military Police Services will include but not be limited to:

(a) Liaison and cooperation with Federal and civil law enforcement agencies.

(b) Apprehension and detention of military offenders.

(c) Criminal investigation.

(3) Serious incident reports will be submitted expeditiously through command channels.

g. Foreign Trainees. Commanders of installations furnishing units under this plan will insure that foreign personnel present at these installations for training are not included in the units deployed in an operational, support or observer status.

Appendixes

- 1. Medical Support.
- 2. Personnel Status Report.

APPENDIX 1, (MEDICAL SUPPORT) TO ANNEX E (PERSONNEL) TO DEPARTMENT OF THE ARMY  
OPERATION PLAN GRAPHIC HAND (U)

References:

- a. AR 40-2.
- b. AR 40-3.
- c. AR 40-4.
- d. AR 40-121.
- e. AR 40-351.
- f. AR 40-535.

1. (U) SITUATION: Basic Plan.

2. (S) MISSION: To provide appropriate health care support to military personnel employed to augment the postal system.

3. (U) POLICIES:

- a. Primary reliance will be on uniformed service facilities in the area.
- b. Civilian facilities may be used when it is not appropriate to treat patients in Uniformed Service facilities.
- c. Military personnel admitted to civilian hospitals will be transferred to uniformed service facilities when their condition permits.
- d. If it is necessary to reduce the workload of uniformed service facilities in the area, patients may be transferred to other uniformed service hospitals in CONUS.
- e. Evacuation arrangements for transferring patients from the area to other CONUS hospitals will be made utilizing existing medical regulating procedures.
- f. Military units having organic medical personnel will hold sick call in the unit area within their capability.
- g. Military units will utilize organic ambulances to evacuate patients to appropriate treatment facility.
- h. Local evacuation requirements beyond the capability of the unit will be placed on uniformed service facilities or civilian agencies in that priority.
- i. Requirements for medical support beyond the capability of commanders to provide or arrange will be reported to Department of the Army.
- j. Medical reports will be submitted as required by current regulations.
- k. Local procedures will be established for the control and administration of military personnel in civilian facilities.
- l. Information pertaining to health care support available in the area will be disseminated to all commanders of units employed in the area.

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APPENDIX 2 (PERSONNEL STATUS REPORT) TO ANNEX E (PERSONNEL) TO DEPARTMENT  
OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

PERSONNEL STATUS REPORT (PERSTAT)

1. (S) PURPOSE

A personnel status report (PERSTAT) will be submitted to Hq DA (AOC) providing this headquarters with information concerning the personnel status of forces used in civil Postal Operation.

2. (U) PREPARING AGENCY

Hq CONARC

3. (S) REPORT SUBMISSION

a. Frequency: Twice daily

b. Submission: Reports will be prepared as of 1200Z and 2400Z beginning with the day forces are deployed and telephoned to Hqs DA (AOC) NLT 1700Z and 0500Z respectively.

4. PREPARATION INSTRUCTIONS

Report will provide personnel status of committed forces as follows:

a. Task Force Strengths. Report each brigade, separate battalion and separate company by Service (use service terminology) and by specific facility augmented. Smaller elements or provisional detachments made up for the support of the task force will be included in the strength of the task force headquarters. After initial report, indicate changes since last report.

DEPLOYED STRENGTH

OFF

WO

ENL

AGGREGATE

Unit (Active Federal Forces)

Total (Active Federal Forces)

Unit (Federalized National Guard/Reserve)

Total (Federalized NG/Reserve)

b. AWOL and Incidents: Report AWOL/Incidents (by type) by Service and unit which occur after unit is deployed to objective area.

c. Morale and Welfare.

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ANNEX F (LOGISTICS) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

1. (U) SITUATION. BASIC PLAN

- a. Federal Forces. Basic Plan
- b. Task organization. ANNEX A - Forces and Reaction Times
- c. Assumptions. Basic Plan

2. (S) MISSION.

To establish logistic responsibilities and provide logistic planning guidance for US forces in preparation for and/or subsequent to deployment to augment postal operations.

3. (S) TASKS FOR SUBORDINATE HEADQUARTERS.

a. CG CONARC.

(1) Will deploy forces from home station with accompanying supplies. Each force will be self sustaining to the maximum extent possible. Resupply will be directed by CG CONARC with maximum reliance on deployment area sources of supply in order to reduce transportation requirements.

(2) Will prescribe detailed guidance on accompanying supplies and equipment. (See App 1 for suggested list).

b. CG USAMC

(1) Will provide wholesale supply support to the deployed forces.

(2) Will, when requested, send a Customer Assistance Team to the Task Force Headquarters in the objective area.

(3) Will prescribe resupply policy and procedure in accordance with DA resupply policy outlined in App 2.

c. CG USASTRATCOM will prescribe detailed guidance on accompanying supplies and equipment.

4. (C) MATERIAL AND SERVICE

a. Current applicable logistics policies and directives will apply unless otherwise directed herein.

b. Normal Logistics support of committed forces for common items will be furnished from Army resources on a reimbursable basis. Service peculiar items will be supported through normal channels of the parent services.

c. Supply Support.

(1) Basic loads of supplies and mission essential equipment prescribed for GARDEN PLOT MISSIONS will accompany deploying units, if authorized and to be secured in readily accessible sites within the objective area. CG USACONARC and CG USASTRATCOM will prescribe detailed guidance on accompanying supplies and equipment. A suggested list is at appendix 1 for forces excluding USASTRATCOM detachments.

(2) The Army Commander responsible for the objective area will immediately dispatch a Logistic Liaison Team (LLT) to the objective area to render maximum assistance to the task force commander.

(3) Procurement assistance will be provided the task force by the CONUS Army Commander responsible for supporting the objective area.

d. Services:

(1) Maximum consideration will be given to contracting for services and/or resources in the objective area if like military support is not reasonably available would be more costly to provide, or would not be timely or responsive. Contracted agreements must meet the mission requirements of the task force commander.

(2) Class II installation will provide such services as are readily available.

(3) Mortuary service is a Service responsibility and will be provided in accordance with current regulations.

(4) Explosion Ordnance Disposal service will be provided by the Army Commander of the objective area.

(5) Service support guidance is at App 3, this annex.

5. (C) MISCELLANEOUS

a. Reports: TBD

b. Conservation of Supplies. Only supplies necessary to support the operation should be provided. Supplies and equipment on the objective area with particular emphasis to weapons and ammunitions will be safeguarded in order to prevent their loss or unauthorized use.

APPENDIXES:

1 - Resupply Policy

2 - Service Support Guidance

3 - Transportation to Annex F Logistics To Department of the Army  
Operation Plan Graphic Hand (U)



Appendix 1 (RESUPPLY POLICY) TO ANNEX F (LOGISTICS) TO DEPARTMENT OF THE  
ARMY OPERATION PLAN GRAPHIC HAND (U)

1. (C) General.

a. Project code CAK will be used to identify requisitions for all classes of supply required in the implementation of this plan. In the event a civil disturbance mission overrides the basic mission of this plan, project codes will be assigned and used in accordance the current DA Civil Disturbance Plan.

b. Emergency resupply of Army items beyond the capability of the supporting Army commander to resolve may be made to the following telephone numbers at any time during the course of postal augmentation operation:

(1) Duty Hours: AMC Operations Center  
AC 202, Oxford 5451/2/3  
AUTOVON 555-3390

(2) Non-Duty Hours: AMC Staff Duty Officer  
AC 202, Oxford 74206  
AUTOVON 555-3390

c. An "03" priority will be used on all requisitions submitted for supplies or equipment required for mission accomplishment by a committed task force. Requisitions for supplies or equipment required for mission by uncommitted Postal Augmentation forces will contain the issue priority designator commensurate with the Force Activity Designator assigned and the urgency of need.

2. (C) CLASS I.

a. Field Ration "A" will be provided forces by USCONARC as soon as possible after arrival in the objective area.

b. Basic Daily Food Allowance Monetary (BDFAM) is authorized only when it is not practical or feasible to use Field Ration "A" or operational ration.

3. (C) CLASS II, IV, VII, VIII, and IX.

a. In accordance with procedures established by USCONARC.

b. Cross-servicing as appropriate will be utilized to the maximum extent.

4. (C) CLASS III.

a. Military sources, to include cross-servicing arrangements, will be exploited initially if readily available.

b. Credit cards as required will be provided committed forces by the CONUS Army commander.

c. Bulk purchases from commercial sources are authorized when military sources are not available.

5. (U) Class V - Class X

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APPENDIX 2 (SERVICE SUPPORT GUIDANCE) TO ANNEX F (LOGISTICS) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

1. (U) LAUNDRY

As an exception to paragraph 28b, AR 210-130, where forces are deployed from their home stations, authority is granted to provide laundry services at Government expense. This authority is limited to military personnel of the Active Army, The National Guard when called to active Federal service, the U.S. Army Reserve when mobilized, and military personnel of the Services similarly deployed. Whenever possible, laundry service will be provided through Government fixed or mobile laundry facilities. Laundry service will be provided through commercial contractual arrangements only when the commander asked to provide logistical support for the Federal force determines that suitable service is not otherwise available. Service provided by Army operated facilities to Army personnel will be charged to OMA funds by cost code 9040.5100 OMA cost code 9040.5300 will be cited to cover and absorb the cost for Army personnel when service is provided from other than Army operated facilities. When service is provided to military personnel other than Army, the Service whose personnel are served will support the costs incurred.

2. (U) BATH

- a. Provided by nearest military installation if practicable.
- b. Provided by mobile bath or decontamination units if available.
- c. If military facilities are not available, other than government facilities, high schools, armories, and recreational facilities will be utilized after necessary coordination.

3. (U) MAINTENANCE.

- a. Task force elements will perform maximum organizational maintenance on their organic equipment.
- b. USCONARC will provide direct and general support maintenance for task force elements in the objective area as required to include prompt initiation of contract of inter/intra service agreements with other Government agencies if required.
- c. Maximum use will be made of maintenance support capability of Class I installations for support of task force units.
- d. Mobile maintenance contact teams, as required, are encouraged to establish liaison with task force headquarters to determine maintenance support requirements and to coordinate and expedite maintenance efforts in support of the task force.
- e. Intermediate (direct/general) and depot level maintenance will continue to be a responsibility of the parent service.

4. (C) ENGINEER

- a. Real Estate.

(1) USCONARC WILL PROVIDE FIELD PERSONNEL TO PERMIT RAPID AND efficient execution of operations under this plan. Use agreements for known task force facility requirements may be executed by the appropriate Division/district Engineer on request by the Army commander. Requirements that real estate actions be handled insofar as practicable on a need-to-know basis, without publicity, are not considered to prohibit establishment of necessary real estate arrangements.

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APPENDIX 2 (SERVICE SUPPORT GUIDANCE) TO ANNEX F (LOGISTICS) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND (U)

Although US Army Division/District Engineers are responsible for the acquisition of real estate requirements, responsibility for the release of any information concerning planned real estate agreements. Therefore, initial contacts with public officials or private property owners for the use of real property will be made by the Army commander or his designee. The Division/District Engineer, or his real estate representative may accompany the Army Commander's representative to provide technical support.

(2) The staff of each task force will include an officer to coordinate real estate matters through and in conjunction with the responsible CONUS Army engineer.

(3) In developing implementing plans, task force commanders will make maximum use of Federally controlled property.

(a) Property under DOD control. Direct coordination is authorized with all elements of DA, DN, and DAF for permission to use Army, Navy, Air Force, or Marine Corps controlled property.

(b) Property controlled by other Federal agencies and non-Federally controlled property.

1. Real estate operations will be coordinated by the United States Army Engineer Division/District which performs military construction and real estate operations in the applicable area.

2. The Division/District engineers will advise the Army task force commander on required procedures prior to reconnaissance and occupancy of property not under DOD control.

3. Direct coordination with the US Army Division/District engineer should be maintained for real estate matters and to keep the Division and District engineers informed on task force requirements.

b. Construction. Where facilities are not available from local sources and construction must be accomplished, austere construction standards will be used to meet minimum essential requirements.

c. Utilities.

(1) Electric power will be provided from existing real property facilities only excluding USASTRATCOM detachments. Additional requirements will be provided by organic power units.

(2) Water will be from approved sources only. Coordination will be effected through the Logistics Liaison Team (LLT).

(3) Sanitation will be through use of local sanitation facilities wherever possible. Coordination for additional facilities will be through the LLT.



APPENDIX 3 (TRANSPORTATION) TO ANNEX F (LOGISTICS) TO DEPARTMENT OF THE  
ARMY OPERATION PLAN GRAPHIC HAND (U)

1. (S) GENERAL.

a. Upon order, military forces and accompanying equipment will deploy from home stations to areas effected by the postal strike. Where feasible procedures outlined for movement of Garden Plot Forces will apply.

b. Movement will be accomplished by the most expeditious mode of transportation.

c. Postal equipment in effected areas will be utilized to the maximum extent in meeting mail distribution requirements.

2. (S) SITUATION.

a. Planning envisions three separate situations requiring military forces to deploy to various locations within CONUS to alleviate the mail situation caused by postal strike.

- (1) Requirement to move essential mail in the New York/Newark Area.
- (2) Requirement to move mail in specific areas disrupted by the strike.
- (3) Requirement to move mail in the fifteen major postal regions within CONUS.

3. (C) MOVEMENT OF MILITARY UNITS.

a. Concept for Air Movement

(1) All active military units will submit requirements to move their forces to and from objective areas to HQUSCONARC in accordance with the specific instructions contained in succeeding paragraphs concerning reporting of movement requirements.

(2) USCONARC will submit all movement requirements received as described above to DA, DCSOPS, AOC.

(3) DA will task the Department of Air Force for airlift to provide necessary transportation in support of these movement requirements.

(4) National Guard forces in the state role will deploy using state resources.

(5) CONUSAMDW commanders responsible for receipt of forces will provide necessary ground transportation for onward movement of airlifted forces from off-load bases to objective areas.

b. CONCEPT FOR SURFACE MOVEMENT.

(1) Military transportation will be used to the fullest extent in moving to and from the objective areas.

(2) Requirements in excess of organic capabilities will be reported to the next higher headquarters having responsibility for logistics support. Each headquarters in the chain of command supports the requirements insofar as its resources permit and passes the remaining requirements to the next higher headquarters.

(3) Attention is invited to para 306005, AR 55-355, NAVSUP PUB 4444, AFM 75-2, MCV P4600, DSAR 4500.3, as changed, which gives installation commanders authority to move any; number of personnel by commercial means up to a distance of 450 miles.

(4) Surface transportation augmentation required upon and subsequent to arrival in the objective area which is beyond task force capability will be reported to the headquarters having responsibility for logistical support.

(5) CMDR MHTS will provide commercial surface and air transportation as required.



APPENDIX 3 (TRANSPORTATION) TO ANNEX F (LOGISTICS) TO DEPARTMENT OF THE  
ARMY OPERATION PLAN GRAPHIC HAND (U)

c. Unit Movement Data:

USCONARC will provide specific movement data to include estimated closure times for situations envisioned.

4. (S) TRANSPORTATION SUPPORT IN OBJECTIVE AREAS.

a. Military Personnel deployed into objective areas to distribute mail will perform the following tasks:

(1) At major distribution centers in each state concerned, distribute mail to Sectional Center Facilities (SCFs) and major cities.

(2) At the main processing point in the major cities concerned, distributed selective mail to the 5-digit delivery points.

(3) At those 5-digit delivery points, distribute selective mail to designated locations. To augment intra-city and inter-city transportation as required (for example: Transportation from postal facility to transportation air/rail terminals and selected points for collection and delivery.

b. In providing the above support, Post Office Department vehicles will be operated by qualified military personnel.

5. (U) Movement Reports for Unit Moves from Home Stations.

a. Movement information will be supplied by CG CONARC to provide timely information relative to surface movements of forces. Report arrival and departure information for surface movements by most expeditions means to DA, DCSOPS, AOC for each TF and BDE Hq, Battalion and separate company detachment-sized movement. The following will be reported:

(1) Departure

- (a) Unit designation and home station.
- (b) Destination.
- (c) Strength deployed.
- (d) Estimated time departure first vehicle from SP.
- (e) Actual time departure first vehicle from SP.
- (f) Estimated time departure last vehicle from SP.
- (g) Actual time departure last vehicle from SP.
- (h) No and type of vehicles comprising convoy.
- (i) Remarks.

(2) Arrival

- (a) Unit designation and home station.
- (b) Arrival location.
- (c) Estimated time of arrival of first vehicle.
- (d) Actual time arrival of first vehicle.
- (e) Estimated time of arrival of last vehicle.
- (f) Actual time arrival of last vehicle.
- (g) Remarks: In addition, report actual or predicted interruptions in movements immediately as it becomes known.

~~SECRET~~

b. Air movements. Following information will be provided by the Air Force Airlift Readiness Branch relative to air movements of troop units:

- (1) Departure.
- (2) Unit designation.
- (3) Onload airbase.
- (4) Destination airbase.
- (5) Actual time departure first aircraft.
- (6) Actual time departure last aircraft.
- (7) Estimated time arrival first aircraft.
- (8) Estimated time arrival last aircraft.
- (9) Total deployed strength of unit.
- (10) Total short tons of equipment and cargo deployed.
- (11) Total number and type of aircraft sorties.
- (12) Remarks:

NOTE: Report above elements when applicable on first aircraft departure and upon last aircraft departure. In addition, report actual or predicted interruptions in movement schedule immediately as it becomes known.

- (2) Arrival.
  - (a) Unit designation.
  - (b) Offload airbase.
  - (c) Actual time arrival first aircraft.
  - (d) Actual time arrival last aircraft.
  - (e) Remarks:

~~SECRET~~



ANNEX G (FINANCIAL) TO DEPARTMENT OF THE ARMY  
OPERATION PLAN GRAPHIC HAND

1. (S) PURPOSE. A report of operations costs will be submitted to the Executive Agent (Department of the Army) for the purpose of developing consolidated Department of Defense expenses associated with the Postal Augmentation operations.

2. (U) PREPARING AGENCIES.

Department of the Army

Department of the Navy

Department of the Air Force

Other Defense Agencies

3. (S) REPORT SUBMISSION.

a. Reports are to be submitted to Headquarters, Department of the Army, ATTN: DCSOPS-AOC, for consolidation and subsequent submission to the Assistant Secretary of Defense (Comptroller).

b. Two separate cost reports are required. Details are described in paragraph 4, a, below. The first report will be submitted to DA within 48 hours of a time to be designated by the DOD Executive Agent and will contain cost information based on the best data, actual or estimated available at the time. The second cost report will be a complete reporting of actual costs and will be submitted to DA within 15 working days after the termination of the Postal Augmentation operations. Reporting instructions ("as of" and due dates) will be disseminated by message from DA.

4. (S) PREPARATION INSTRUCTIONS.

a. General. Costs will be identified and reported as normal operating costs, incremental costs, and total costs. Normal operating costs are those costs which would have been incurred in the absence of a Postal Augmentation Requirement. Incremental costs are those costs which would not have been incurred in the absence of a Postal Augmentation Requirement.

(1) Cost reports will include data reported separately for each city or location in which Federal forces are employed in Postal Augmentation operations. Costs shown will be net costs for each component, i.e., they will include and identify costs reimbursable to other DOD components or agencies and costs reimbursable to the reporting component or agency by other DOD components or agencies.

(2) Report separately plus and minus reimbursable adjustments between reporting component or agency and non-DOD government agencies or civil authorities, if applicable.

(3) Report the number of active duty military personnel, National Guard personnel called to active Federal service and Reserve personnel ordered to active duty employed as of the end of the month, unless the reporting period is less than a month (30 days). If less than a month, report the beginning and ending strengths for the reporting period. Data will reflect officer and enlisted strengths separately.

b. Department of the Army Costs (Appendix 1).

c. Department of the Navy Costs. Reports will be provided by the Comptroller of the Navy. Necessary reporting instructions requiring submission of cost data to the Comptroller of the Navy by Naval Commands and activities involved in Postal Augmentation operations will be provided by the Secretary of the Navy.



d. Department of the Air Force Costs. Reports will be provided by the Comptroller of the Air Force. Necessary reporting instructions requiring submission of cost data to the Comptroller of the Air Force by Air Force Commands and activities involved in Postal Augmentation operations will be provided by the Secretary of the Air Force.

e. Defense Agency Costs. Instructions as prescribed by Director concerned.

f. Negative reports will not be submitted.

#### Appendix 1

##### 1. Report of Postal Augmentation Operations Cost

APPENDIX 1 (REPORT OF POSTAL AUGMENTATION OPERATIONS COSTS (US ARMY) TO  
ANNEX G (FINANCIAL) TO DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND)

1. (S) REQUIREMENT. Costs (synonymous with obligations) reports will be submitted to Headquarters, DA, ATTN: COMPT-B (M), for the purpose of meeting requirements for staff information, and for requesting funds to meet increased Army expenses resulting from costs associated with Postal Augmentation operations.
2. (S) SUBMITTING AGENCIES. All Army commands, agencies, and the Army General Staff will submit the required reports when expenses have been incurred that are attributable to Postal Augmentation operations.
3. (S) REQUIRED COST REPORTS. Initial report (estimated costs) will be submitted within 24 hours of time to be designated by DA. The final report (actual costs) will be submitted within 12 working days after the termination of the redeployment phase of the Postal Augmentation operation. Reporting instructions ("as of" and due dates) will be disseminated by DA message.
4. (S) REIMBURSABLE COSTS. Operations costs for Postal Augmentation are payable from mission funds of commands/agencies providing resources. To enable prompt reimbursement for resources, billing for reimbursable incremental costs will be accomplished by DA within 30 days of submission of the final report of actual costs.
5. (S) INTERIM REPORTS. Interim reports may be required if a Postal Augmentation operation requires lengthy deployment of military forces. These interim reports if required, will be requested by message or telephone. Interim reports will be based on the best cost information available at the time.
6. (S) FORMAT. REPORT OF POSTAL AUGMENTATION OPERATIONS COSTS (US ARMY)

a. Dollar costs:

(Thousands of \$)

|                                                                                 | <u>Total</u> | <u>Normal</u> | <u>Incremental</u> |                    |
|---------------------------------------------------------------------------------|--------------|---------------|--------------------|--------------------|
|                                                                                 |              |               | <u>Requiring</u>   |                    |
|                                                                                 |              |               | <u>Reimburs-</u>   | <u>Reimburs-</u>   |
|                                                                                 |              |               | <u>to others</u>   | <u>from others</u> |
|                                                                                 |              |               |                    | <u>Net</u>         |
| (1) Military<br>Personnel, Army.                                                |              |               |                    |                    |
| (a) Active Duty.                                                                | _____        | _____         |                    |                    |
| (b) National Guard<br>called to Federal service<br>and mobilized Reserve.       | _____        |               | _____              | _____              |
| (c) NGPA (Savings)                                                              | ( )          |               |                    |                    |
| (d) RPA (Savings)                                                               | ( )          |               |                    |                    |
| TOTAL MPA                                                                       | _____        | _____         | _____              | _____              |
| (2) Procurement of<br>Equipment and Missiles,<br>Army                           |              |               |                    |                    |
| (a) Issues to military<br>forces.                                               | _____        |               | _____              | _____              |
| (b) Assistance to other<br>Federal agencies (Identify<br>separately by agency). | _____        |               | _____              | _____              |
| TOTAL PEMA                                                                      | _____        | _____         | _____              | _____              |



ANNEX H (TASK OF MILITARY PERSONNEL) DEPARTMENT OF THE ARMY OPERATION PLAN  
GRAPHIC HAND

1. (S) PURPOSE. The purpose of this Annex is to specify those tasks which may be required of military personnel where US postal employees are not available.

2. (S) GENERAL.

a. Military personnel will be employed, to the degree necessary, generally at major origin points, major distribution centers, and major cities.

b. Individual arms, will not be carried by personnel conducting postal duties except as may be directed.

3. (S) SPECIFIC TASKS.

a. Concept. Resumption of essential postal services will be on an expanding basis as augmentation and integration of military resources is accomplished. Tasks performed by military personnel will involve the implementation of Post Office contingency operations as outlined below and as may be directed by appropriate postal authorities:

b. Mail Acceptance.

(1) To accept the following categories of mail only:

(a) zip coded mail.

(b) Air mail and first-class mail, including business flats.

(2) To accept mail on a Monday through Friday basis.

(3) To accept mail at main offices, branches and stations and to establish sub-units, as required at schools, libraries, high-rise office buildings, etc.

(4) To handle special delivery articles as regular mail.

(5) To limit quantity mailings to 1000 pieces in a 24-hour period, unless the following requirements are met:

(a) Out-of-town mailings must be pre-sorted to 3-digit zip codes.

(b) Local mailings must be pre-sorted to 5-digit zip codes.

c. Mail Collection.

(1) To collect mail on a Monday through Friday basis.

(2) Collect mail from arterial boxes and mail chute boxes in major business buildings.

d. Mail Processing. To use presently authorized processing procedures where sufficient number of postal employees are available; otherwise:

(1) Outgoing Mail.

(a) To concentrate outgoing mail to major installations for processing and distribution to destination state only.

(b) To distribute mail for the local state or origin to 3 and 5 digit zip separations.

(c) At major 3-digit multi-coded offices, to distribute to the 5th digit.

(2) Incoming Mail.



ANNEX H (TASK OF MILITARY PERSONNEL) DEPARTMENT OF THE ARMY OPERATION PLAN  
GRAPHIC HAND

(a) To separate mail alphabetically and numerically to streets or parts of streets and lock box sections.

(b) To use clerks or supervisors to case carrier mail where available; otherwise, to use military personnel to perform final casing operation.

e. Transportation.

(1) To use present transportation arrangements by air and surface; and as required to augment by military transportation.

(2) To use present inter-station facilities; and, as required, to augment by military transportation.

f. Delivery.

(1) To deliver on a 5-day Monday through Friday basis.

(2) To deliver at call windows at main offices, branches and stations (generally excluding finance units) and at sub-units and VIM installations.

(3) To deliver through lock boxes.

(4) To deliver to street addresses or call windows as specified in f(1), above, at the 400 largest post offices using military personnel wherever necessary.

(5) To suspend forwarding and return of mail undeliverable as addressed.

g. Window Service.

(1) To provide service on a Monday through Friday basis.

(2) To limit financial transactions to stamp stock sales and acceptance of registered mail. (Acceptance and handling of registered mail is covered in a separate plan).

(3) Hours of service and window personnel will be determined by local management. Qualified military personnel may perform these window duties.

Appendixes

1. Special Orders

APPENDIX 1 (SPECIAL ORDERS) TO ANNEX H (TASK OF MILITARY PERSONNEL) TO  
DEPARTMENT OF THE ARMY OPERATION PLAN GRAPHIC HAND

1. (U) SPECIAL ORDERS FOR MEMBERS OF THE ARMED FORCES ENGAGED IN POSTAL OPERATIONS.

- a. I will always present a neat military appearance. I will conduct myself in a military manner at all times, and I will do all I can to bring credit upon myself, my unit, and the military service.
- b. I will care for and protect any mail entrusted to me, but I will not risk serious bodily harm to myself.
- c. I will not tamper with, open, or read more than the address of any piece of mail.
- d. I will not allow unauthorized persons to take, harm, or tamper with the mail.
- e. I will not discuss or pass on rumors about this operation.
- f. I will not comment to anyone about the merits of the opinions of any persons involved in this dispute.
- g. I will be courteous in all dealings with civilians.
- h. If I am instructed to use force in carrying out my orders, I will use only the minimum amount necessary.



~~CONFIDENTIAL~~

ANNEX I (F-HOUR ALERT NOTIFICATION PROCEDURE) TO DEPARTMENT OF ARMY OPERATION PLAN GRAPHIC HAND

1. (C) F-Hour Alert Notification Procedures. Reserve component units and other interested agencies, commands, and headquarters will be notified of the directed mobilization in accord with the following schedule, if time permits.

a. At F-hour the Secretary of Defense directs military departments to order the mobilization.

b. The military departments will send mobilization alert notification messages to their major subordinate commands affected to arrive by F+12 hours. The CNGB will send alert notification messages to arrive by F+12 hours to State Adjutants General and to State Governors, informing them of the National Guard units to be mobilized. The alert notification messages will be followed by mobilization directives.

c. A telephonic follow-up that an alert message for reserve units has been dispatched will be initiated by the services to notification message addressees. The CNGB will initiate a similar telephonic follow-up to State Adjutants General concerned for alerted National Guard units.

d. Concurrent with the dispatch of the alert notification message from the military departments to their major subordinate commands, the Chiefs of Legislative Liaison, in coordination with the Assistant to the Secretary of Defense (Legislative Affairs) will be prepared to provide a classified briefing to appropriate members and staff of the Armed Services and Appropriations Committees. These briefings will include the purpose of the mobilization, concept of operations, and the designation of the units to be mobilized.

e. Between F+12 and F+18 hours the following additional alerting actions will be taken:

(1) Subordinate commanders will notify unit advisors and commanders of reserve units to be mobilized;

(2) State Adjutants General will notify commanders of affected National Guard units.

(3) Chiefs of Legislative Liaison, in coordination with the Assistant Secretary of Defense (Legislative Affairs) will provide affected members of Congress with an UNCLASSIFIED list of the units to be mobilized (Sample at Appendix I).

f. Between F+18 hours and F+24 hours, commanders of affected units will execute unit alert notification plans.

g. At F+24 hours a public announcement will be made by the Secretary of Defense as to the designation of the units to be mobilized.

2. (C) Congressional.

a. All persons concerned with the planning and execution of mobilization actions outlined in this annex must be fully cognizant of the Congressional implications involved and the statutory and Constitutional requirements for Congressional approval thereof.

b. The following are the basic ground rules for dealing with the Congress under this annex.

(1) The Offices of the Chiefs of Legislative Liaison are the sole agencies of the Military Departments authorized to conduct liaison with Congress, except in areas affecting civil works, budget, appropriations, related financial matters, printing, and civil defense.



~~CONFIDENTIAL~~

ANNEX I F HOUR ALERT QUALIFICATION PROCEDURE TO DEPARTMENT OF ARMY OPERATION  
PLAN GRAPHIC HAND

(2) Consistent with security considerations, the Military Departments will attempt to keep Congress informed at every opportunity of the situation as it develops.

(3) Consistent with security considerations, the Military Departments will respond promptly to Congressional requests and inquiries.

(4) Planning will fully consider Congressional interest and provide for advance notification to Congress of the designations of Reserve Component units to be mobilized as stated above.

~~CONFIDENTIAL~~

APPENDIX 1 (LIST OF MOBILIZED UNITS) TO ANNEX 1 (F-HOUR NOTIFICATION PROCEDURES  
TO DEPARTMENT OF ARMY OPERATION PLAN GRAPHIC HAND

S A M P L E

LISTING OF MOBILIZED UNITS

US Army National Guard

| <u>Unit Designation</u> | <u>Home State</u> | <u>Mobilization Station/<br/>Home Station</u> | <u>TOE Strength</u> |
|-------------------------|-------------------|-----------------------------------------------|---------------------|
|-------------------------|-------------------|-----------------------------------------------|---------------------|

U. S. Army Reserve

(as "above")

U. S. Air National Guard

U. S. Air Reserve

U. S. Naval Reserve

1. (S) PURPOSE. The purpose of this annex is to outline the estimated responsiveness of forces which may be committed to augment the Postal Department.
2. (S) RESERVE COMPONENTS. On the average, two to six hours will be required to place advance supervisory personnel in the postal facilities being augmented. The remainder of augmentation forces will require 24 to 48 hours to close in the objective area.
3. (S) ACTIVE FORCES. Response times for active forces may be longer than that for selected reserve component units located in the vicinity of areas affected by the strike.
4. (S) RESUMPTION OF SERVICE TIME: The actual time of restoration of mail service will vary from place to place. Delivery of mail will progress gradually as military forces complete deployment and are integrated. Times for resumption will be dependent upon:

- (1) Availability of postal supervisory personnel to instruct and transport augmenting forces.

- (2) Degree of interference by strikers or strike sympathizers.



~~SECRET~~

21 March 1970

MEMORANDUM OF TRANSMITTAL

THRU: DEPUTY CHIEF OF STAFF FOR MILITARY OPERATIONS  
CHIEF OF STAFF, ARMY  
UNDER SECRETARY OF THE ARMY

TO: SECRETARY OF DEFENSE

SUBJECT: Operation Plan Graphic Hand (U)

1. (S) Department of Army has been appointed as Department of Defense Executive Agent for planning and execution, if directed, for augmentation of the Post Office Department during the current strike of the Letter Carrier's Union. Coordination is being effected with Department of Air Force and Department of Navy concerning their participation in Operation Plan Graphic Hand.
2. (U) The plan is attached at inclosure.

1 Incl  
as

*Donnelly P. Bolton*  
DONNELLY P. BOLTON  
Brigadier General, GS  
Director of Operations

~~SECRET~~

CLOSE HOLD

SUMMARY

1. (S) The night of 17 March mail carriers in New York City launched a wildcat strike in defiance of Federal law and severely disrupted mail service in the Nation's largest metropolitan area. Significant strikes have spread to nine other states. There are fifteen postal regions in CONUS employing a normal work force of approximately 400,000 personnel in 438 key Post Offices. The Post Office Department has declared a complete embargo on mail processing in Connecticut, New Jersey, the New York metropolitan area, and the affected portions of Pennsylvania (primarily Philadelphia). Mail is still being processed at a reduce rate in other affected states. The Post Office Department indicates the primary requirement for Army augmentation will be for personnel. These personnel will be utilized as Postal Clerks (Sorters), Mail Handlers (Laborers) and Mail Carriers.

2. (S) Secretary of Army has been appointed DOD Executive Agent for planning and execution if directed for augmentation of the Post Office Department during the current strike of the Letter Carrier's Union.

3. (S) Assumptions:

a. That the President will declare a State of Emergency for employment of Reserve Component Forces in any area where their use is contemplated.

b. That postal strikes may occur in any or all of the fifteen major postal regions causing severe dislocation and hardship to the national economy.

c. That sufficient Post Office Department supervisory personnel will be available in post office installations augmented by military personnel so that necessary coordination and guidance of the military support effort can be accomplished.

4. (S) Execution:

a. Concept: If directed by the President, the Secretary of the Army, through appropriate military commanders, will employ Federal forces to augment the US Post Office Department on a phased basis, as required, with the assets necessary to reestablish and maintain essential postal service for such

## SPECIAL ORDERS

### FOR MEMBERS OF THE ARMED FORCES ASSISTING POSTAL AUTHORITIES

My mission is to assist the Post Office Department in maintaining essential postal service to the citizens of the United States.

In the execution of this mission:

1. I will always present a neat military appearance. I will conduct myself in a military manner at all times, and I will do all I can to bring credit upon myself, my unit, and the military service.
2. I will not tamper with, open, or read more than the address of any piece of mail.
3. I will care for and protect any mail entrusted to me. To the best of my ability, I will not allow unauthorized persons to take, harm, or tamper with the mail; but I will not risk serious bodily harm to myself.
4. I will not discuss or pass on rumors about this operation.
5. I will not comment to anyone about the merits of this dispute or the opinions of any persons involved.
6. I will be courteous in all dealings with civilians.
7. I recognize that while I am assisting the postal authorities in this operation, the enforcement of the law and the maintenance of public order are the responsibilities of the civil police.



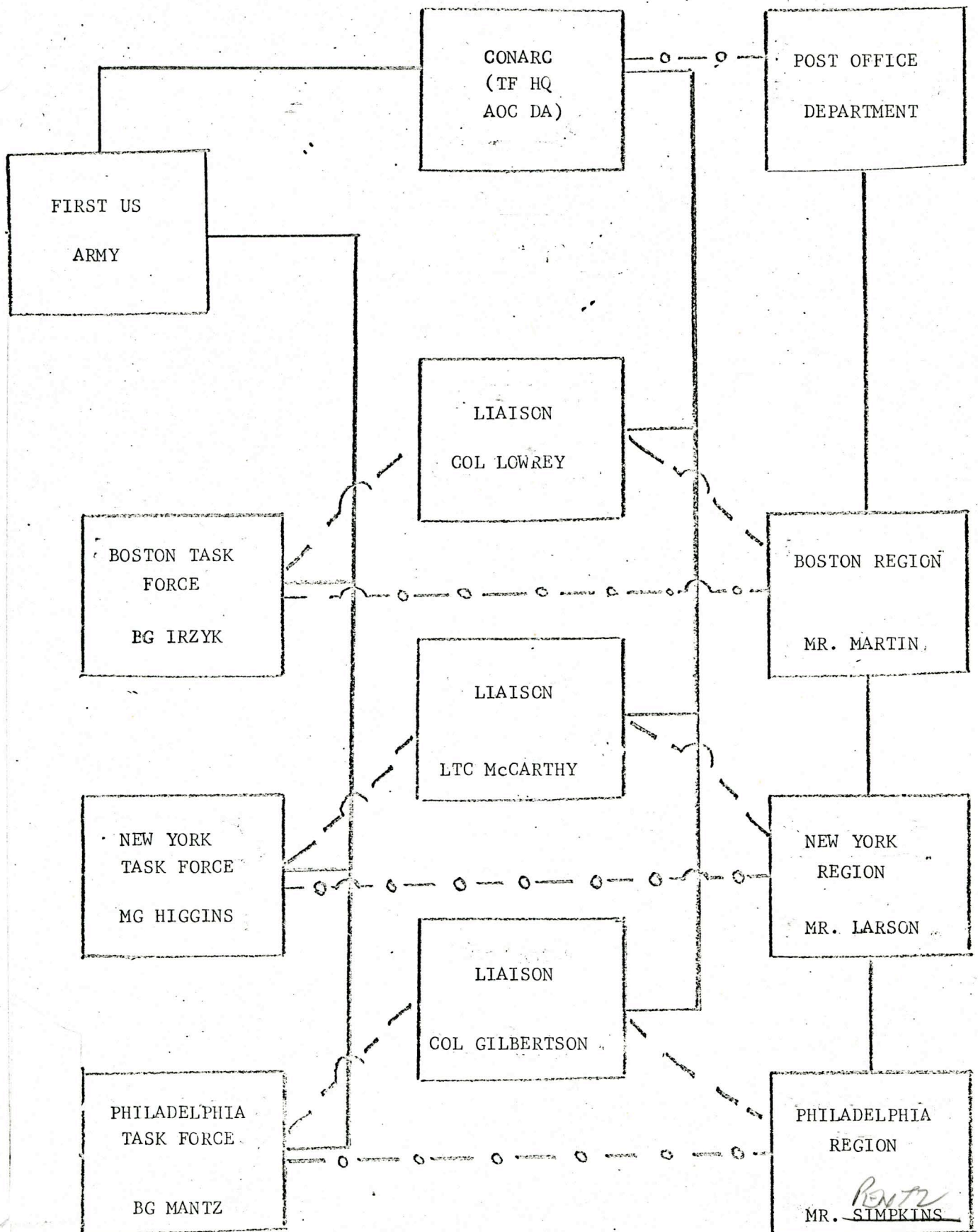
SUBJECT: Instructions to Commanders Covering Rules of Conduct  
during Postal Operations

1. Your mission as commander is to assist the Post Office Department in maintaining efficient postal service to the citizens of the United States. In doing so, personnel under your command will be instructed to protect the mail entrusted to them and not to allow unauthorized persons to take, harm, or tamper with the mail in their care.
2. In fulfilling this mission, you must be cognizant of the fact that enforcement of the law and the maintenance of public order are the responsibility of the civil authorities. Personnel under your command will not be armed and will not have the capability of protecting themselves. While providing maximum assistance to the postal authorities, you should advise persons under your command that they must always be aware of situations which might cause them to be placed in a hostile environment and that they should take appropriate action to avoid such a situation.
3. Military personnel assisting postal authorities may be confronted by elements such as strikers and dissident groups which will attempt to intimidate, exploit, and harrass them. In order to lessen the possibility of bodily harm, personnel should be advised to avoid any confrontations, verbal or otherwise, which may tend to be volatile. You as commander will take necessary action to ensure that personnel under your command are not placed in obvious situations which would cause confrontations with such elements. In the event that military personnel find themselves in a position such as this, they should be instructed to extricate themselves as rapidly as possible and report the incident to proper authorities.

ESTIMATED ARMED FORCES STRENGTHS REQUIRED  
AND PLANNED FOR USE IN AUTOMATION  
OF POSTAL SYSTEMS - PHASE I

|              | <u>ARMY</u> | <u>NAVY</u> | <u>USAF</u> | <u>TOTAL</u> |
|--------------|-------------|-------------|-------------|--------------|
| NEW YORK     | 1,000       | 900         | 600         | 2,500        |
| BOSTON       | 400         | 300         | 300         | 1,000        |
| PHILADELPHIA | <u>500</u>  | <u>300</u>  | <u>200</u>  | <u>1,000</u> |
| TOTALS       | 1,900       | 1,500       | 1,100       | 4,500        |

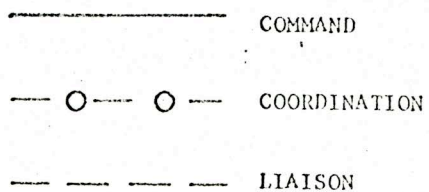
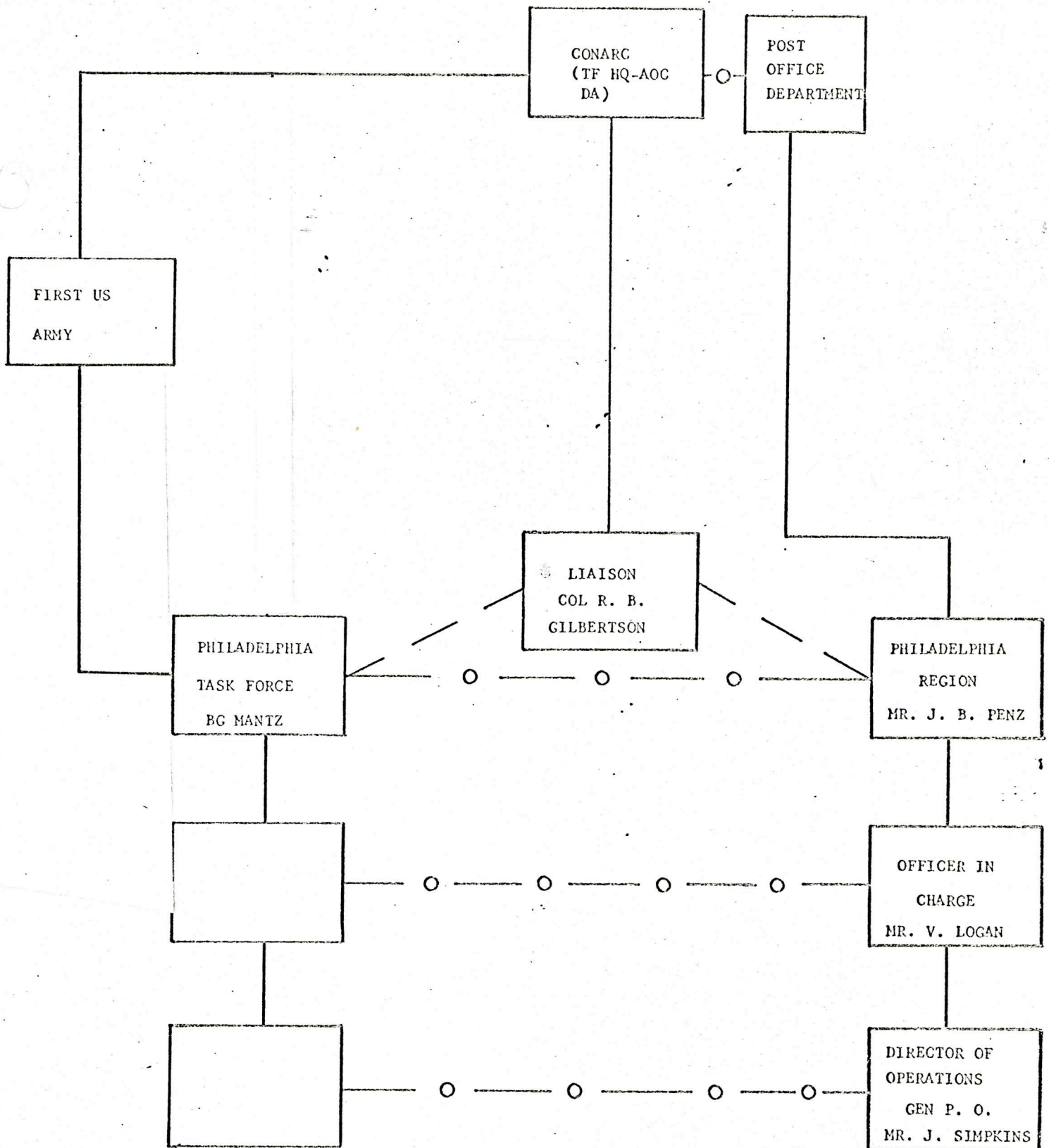
# CHAIN OF COMMAND

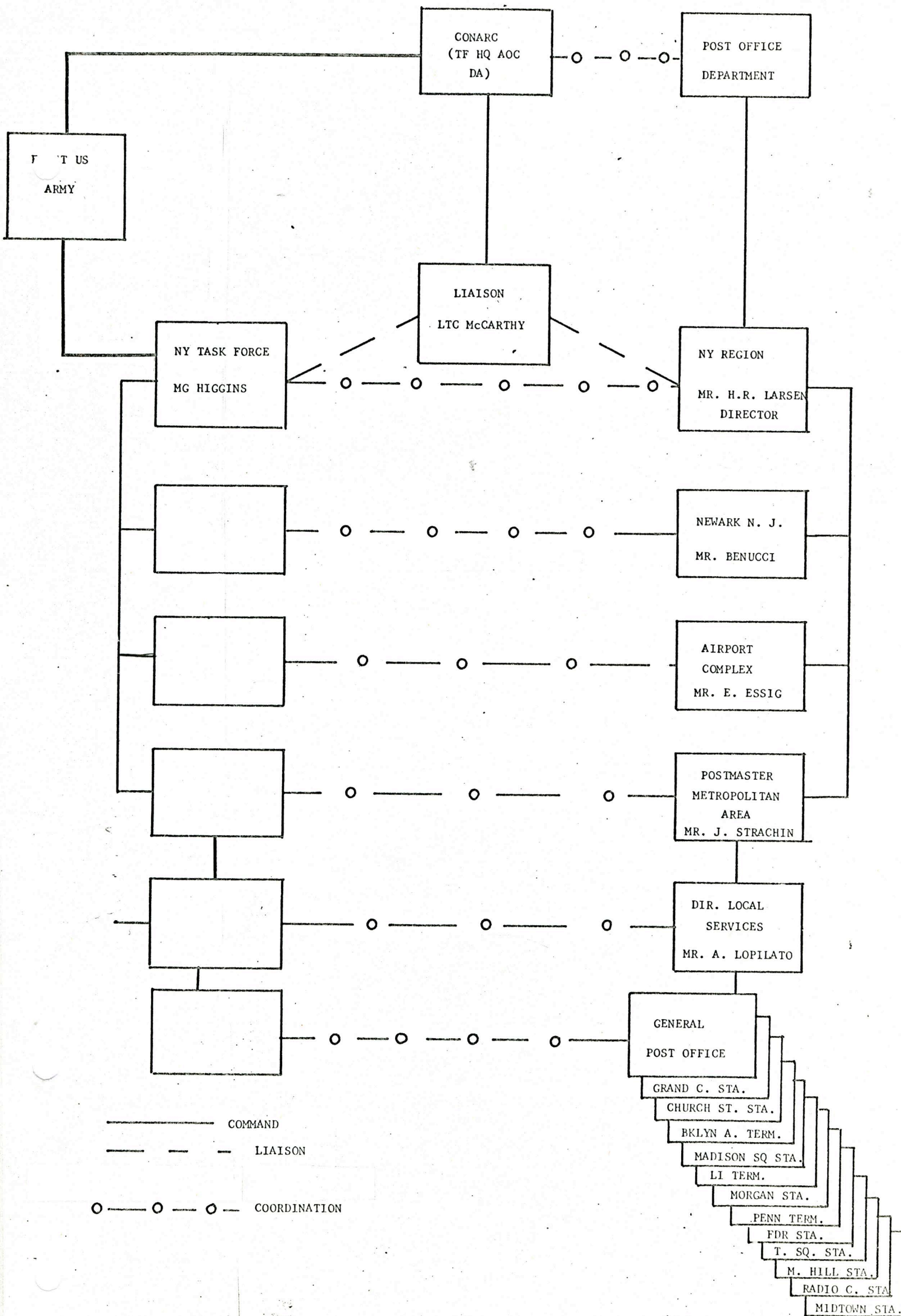


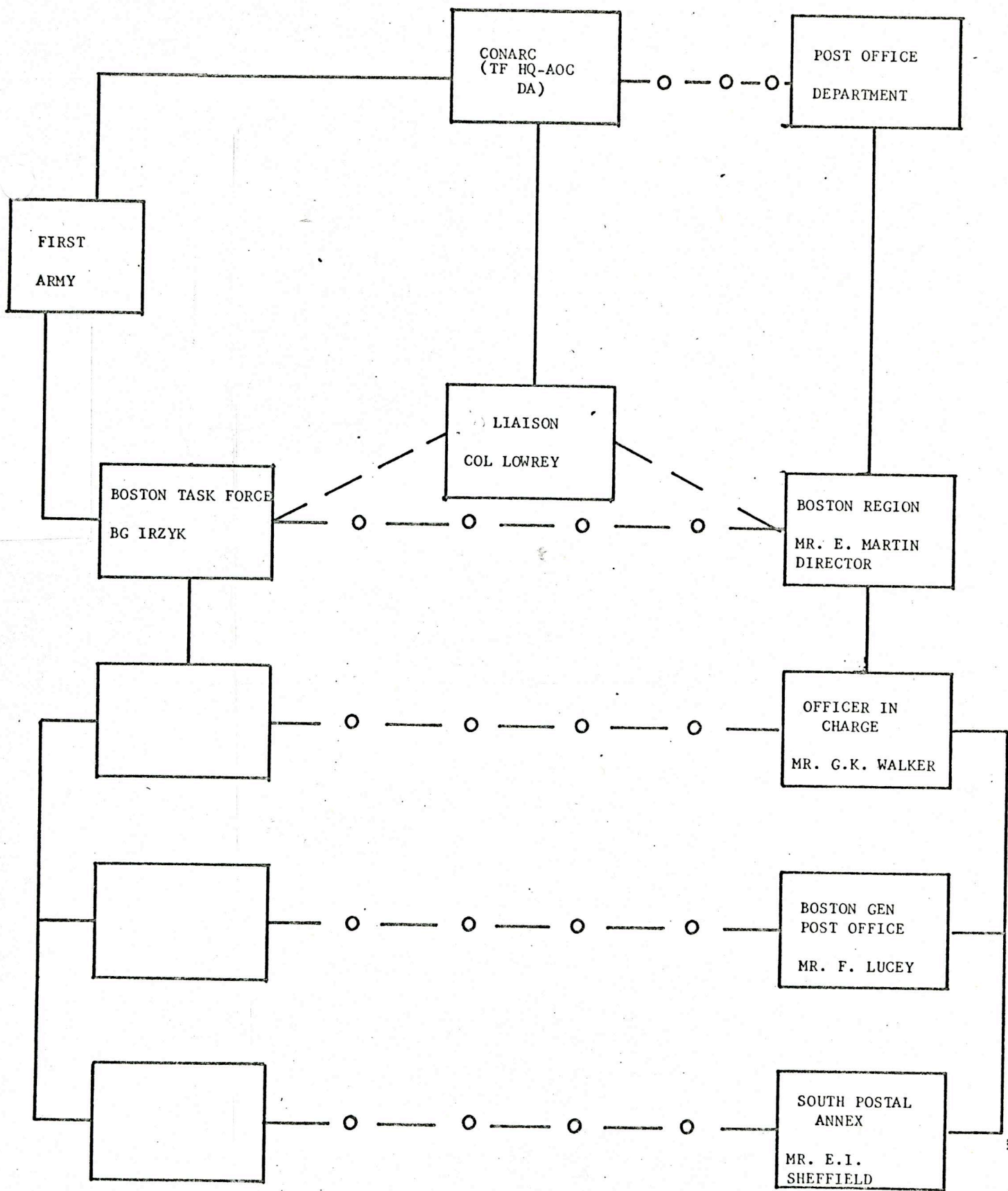
## LEGEND:

- COMMAND
- - - - - COORDINATION
- - - - - LIAISON









————— COMMAND  
—○—○— COORDINATION  
- - - - - LIAISON



# TIME SPACE CHART

|           | <u>TO</u> | <u>FROM</u>                       | <u>TIME</u> |
|-----------|-----------|-----------------------------------|-------------|
| ARMY      | NYC       | Ft Dix                            | 2 hrs       |
|           | Boston    | Ft Devens                         | 2 hrs       |
|           | Phila     | Ft Meade                          | 3 hr        |
| NAVY      | NYC       | Misc Pts<br>(most distant)        | 1 hr        |
|           | Boston    | Misc Pts<br>(most distant)        | 1 hr        |
|           | Phila     | Misc Pts<br>(most distant)        | 1 hr        |
| AIR FORCE | NYC       | Mc Guire AFB                      | 3 hrs       |
|           | Boston    | Hanscom Fld<br>(Otis AFB back up) | 3 hrs       |
|           | Phila     | Dover AFB                         | 3 hrs       |

## LIAISON OFFICER DIRECTORY

### NEW YORK CITY

Army - LTC MacCarthy, TP 7-212-971-7881  
Air Force - MAJ Foschee \*  
Navy - CPT Ritchie (through DO 8-482-7701)  
Postal Lno - Frank Sommerkamp (same as Army)

### PHILADELPHIA

Army - COL Gilbertson, TP 7-215-597-9766  
Air Force - MAJ Griffin \*  
Navy - CPT Pittman (through DO 8-443-3871)  
Postal Lno - Robert Yattaw (same as Army)

### BOSTON

Army - COL Lowrey, TP 7-617-223-2100 (swb)  
Air Force - MAJ Rix \*  
Navy - CPT Beit (through DO 8-955-9343)  
Postal Lno - Robert Cook (same as Army)

### WASHINGTON, DC

COL Eislen, TP 1-177-7938A

### LOCATION

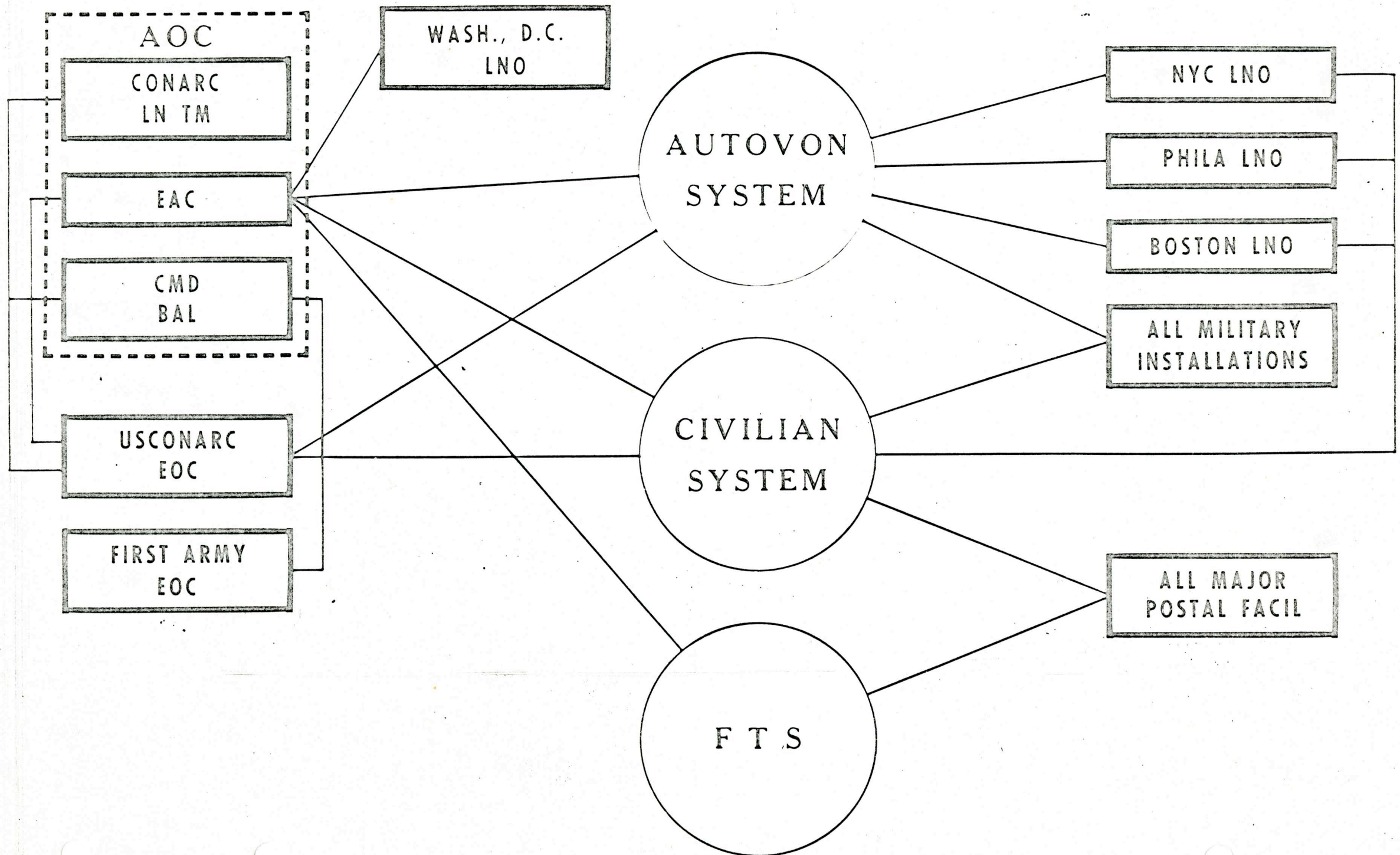
Regional Director's Office  
General Post Office (Rm 3028)  
8th Ave, between 31st and 33rd Sts  
New York City, NY

Mutual Benefit Life Bldg  
1845 Walnut St (Rm 904)  
Philadelphia, PA

Post Office & Court House Bldg  
Devonshire (Rm 924)  
Corner, Milk & Water Sts  
Boston, MA

Main Post Office Bldg  
13th & Penn, N.W. (Rm 5041C)  
Washington, D. C.

\* AF LNO's not due on station until afternoon of 22 Mar 70





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TAB I

SUBJECT: Procedures and Timing for Shifting from Postal Operations to GARDEN PLOT Operations

1. Current planning recognizes that it may be necessary to shift from supporting postal operations to GARDEN PLOT operations in one or more cities where military forces may be employed. The following assumptions are made:

a. Disorders may occur in cities where Reserve Component and/or active forces are engaged in supporting the US Post Office Department in providing essential mail service.

b. Military forces supporting postal operations in a specific city will have all available forces committed to that operation.

c. Designated GARDEN PLOT forces will deploy from home stations with basic loads of supplies and mission essential equipment prescribed for GARDEN PLOT operations.

d. Task force organizations of designated GARDEN PLOT forces employed in support of postal operations will be similar to that required for GARDEN PLOT operations.

e. Procedures to shift from supporting postal operations to conducting GARDEN PLOT operations will be similar regardless of the phase of postal operation being conducted.

f. Designated GARDEN PLOT Quick Reaction Forces (QRF's) will continue to be maintained throughout the period that military forces support US postal operations. QRF's will be available to depart home stations for GARDEN PLOT operations within the 12 hour alert posture normally maintained. Alert posture may be increased as situation dictates.

g. USAINTC will establish and maintain liaison with the task force commander and with local, state and Federal authorities in the area as soon as military forces are committed in support of postal operations.

2. The primary responsibility for protection of life and property and the maintenance of law and order is vested in local and state governments. Employment of forces in civil disturbance operations, as outlined in GARDEN PLOT planning, will be maintained insofar as is possible and is as follows:

a. Local and state law enforcement agencies.

b. State National Guard.

c. Federal military forces to include called Army and Air National Guard.

d. Reserve units of the services ordered to active duty.

3. Employment of National Guard and Reserve forces in support of postal operations may require that the above-listed order of employment of forces be altered and require earlier commitment of Federal forces.

4. Task force commanders will keep informed on situations which could develop into disorders beyond the capability of civil authorities to control. USAINTC personnel will establish necessary liaison and coordination with local officials to insure a flow of such information to commanders. The DOD Executive Agent will be

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kept informed of developing civil disorders. After conferring with local postal officials, commanders will recommend to the DOD Executive Agent the withdrawal of their forces from postal support missions. The decision to withdraw forces will be made by the DOD Executive Agent. Withdrawal of forces will be conducted so as to cause as little public reaction as possible.

5. In the event it becomes necessary to withdraw forces from postal operations because of civil disorders, timing will be critical. Commanders must withdraw their forces before disorders become so critical that they would severely interfere with or prohibit the timely regrouping of personnel.

6. Upon withdrawal from postal operations, forces will be returned to assembly areas, where they will be reorganized, equipped, and oriented for possible employment in civil disturbance operations. When ordered, civil disturbance operations will be conducted in accordance with the DA Civil Disturbance Plan.

7. There may be instances where military forces committed to postal operations will not be able to conduct civil disturbance operations. This could be caused by the inability of a commander to regroup his forces due to ongoing civil disorders, or in the case of Reserve units due to lack of required civil disturbance training or shortages of required equipment. The QRF or other designated GARDEN PLOT forces could be employed in such situations.

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