

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Kathleen Cooper to Kathleen Cooper, Thomas Countryman, Robert Gorsuch et al. Subject: FW: Revised Points for Mubarak and Annan. (8 pages)	11/17/1997	P1/b(1)
002. email	Karl Hoffman to William Wechsler and Michael Orfini. Subject: Action Memorandum to the President. (7 pages)	11/24/1997	P1/b(1)
003. email	Karl Hoffman to Michael Orfini. Subject: Action Memorandum to the President. (7 pages)	10/25/1997	P1/b(1)
004. email	Karl Hoffinan to Michael Orfini. Subject: latest Haiti paper. (8 pages)	11/25/1997	P1/b(1)
005. email	Brenda Kidane-Kinser to Karl Hoffman. Subject: Cathy came through - 7956 Action Memorandum to the President. (7 pages)	12/02/1997	P1/b(1)
006. email	Karl Hoffman to Michael Orfini. Subject: revised Haiti memo. (7 pages)	12/02/1997	P1/b(1)
007. email	Lawrence Butler to Anne Witkowsky. Subject: RE: Lunch Item. (4 pages)	12/05/1997	P1/b(1)
008. email	Anne Witkowsky to Kristen Cicio, Glyn Davies, Mary K. Friedrich et al. Subject: B-C Lunch Item: Landmines and NATO. (4 pages)	12/15/1997	P1/b(1)
009. email	James Baker to Mary DeRosa. Subject: FW: Proposed meeting with UN Special Rapporteur for Religious Intolerance. (3 pages)	01/15/1998	P1/b(1)
010. email	John Norris to Leon Fuerth. Subject: NEC PC on Japan Civil Aviation. (2 pages)	01/16/1998	P1/b(1)
011. email	Malcolm Lee to M. Diana Helweg, Glyn Davies, Donna Dejban et al. Subject: Action Memorandum to the President. (8 pages)	01/22/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Sept 97-Jan 01) ([Senator Helms])
OA/Box Number: 620000

FOLDER TITLE:

[11/16/1997-01/22/1998]

2006-1363-F

vz5648

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Exchange Mail

DATE-TIME 11/16/97 6:31:46 PM

FROM Hawley, Leonard R.

CLASSIFICATION UNCLASSIFIED

SUBJECT Information Memorandum for NSC [UNCLASSIFIED]

TO Brooks, Jennifer M.
Campanella, Anthony
Chastain, George M.
Cosgriff, Kevin J.
Crowder, Stevan D.
Crowell, Thomas R.
Erdahl, Douglas M.
Glick, Bonnie L.
Harris, Karen
Harrison, Lyle M.
Higgins, David B.
Hofmann, Stephen D.
Huggins, Peter
Jansen, Christian P.
Lawrence, Cynthia
McClellan, Christina L.
Mueller, William (Doug)
O'Shaughnessy, Patrick
Papadimitriou, Marianna
Rathke, Jeffrey D.
Rice, Sean P.
Sigler, Ralph H.
Smith, James A.
Unrue, Michael
Wright, Joseph (Larry)

CARBON_COPY Baldwin, Kenneth
Beers, Rand R.
Clarke, Richard A.
Dollar, Carolyn J.
Fung, Mark T.
Hawley, Leonard R.
Metzl, Jamie F.
Peterson, G. Deane
Rosa, Frederick M.
Roundtree, Beverly
Schwartz, Eric P.
Simon, Steven N.
Verville, Elizabeth G.

Wechsler, William F.

TEXT_BODY

SITROOM: Don Kerrick asked for this information be faxed to him in preparation for a POTUS call to SYG Kofi Annan. Please forward.

Thanks, Len Hawley.

TRANSLATED_ATTACHMENT

Kerrick Memo on UNArrears.doc
November 16, 1997

INFORMATION

MEMORANDUM FOR Don Kerrick

FROM: Len Hawley

SUBJECT: Legislative Update on UN Arrears

This memo responds to your request for information about the legislative package on UN Arrears.

The President's Budget requested \$1.02 billion for UN arrears payments, with \$658 million for past peacekeeping assessments and the remainder for arrears concentrated in eight UN organizations.

The deal hammered out with Senator Helms called for \$926 million in payments over three years: \$100 million in FY98, \$475 in FY99 and \$351 in FY00. The legislation would have cleared up 92% of what OMB says the U.S. should owe the UN.

Fortunately, for FY98 the Hill appropriated enough money in the CJS appropriation so no new arrears will not pile up this year for planned operations, as long as we can get reduction in the scale of assessment in December at the UN, currently 25% for the regular budget and 31% for peacekeeping. As a minimum, we hope to negotiate 22% for the regular budget 25 for peacekeeping.

Our intention is to go right back to the Hill as early as possible in the next session to get the FY98 piece of deal--\$100 million in arrears payments, since we already have a deal with broad support on the Hill. We will also demand authorization for FY99 and FY00 to avoid another authorization fight next Fall. Recognizing Helms will want to ensure the management reforms for FY98 are being implemented, we intend to continue to carry those forward at the UN now without legislation to demonstrate we remain steadfast on UN reform.

Our bargaining position with the Hill continues to strengthen--the burden has shifted to the Hill to deliver. There is urgency to get the legislation for three reasons. First, the American people no longer want the U.S. to be in debt to the UN. Second, the U.S. could lose its vote in the UNGA next fall if more arrears pile up. And third, the UN is going broke because several nations, including the U.S., have become delinquent in their dues to the UN. If we push, along with SYG Annan, we can win this fight.

Exchange Mail

DATE-TIME 11/16/97 6:45:03 PM
FROM O'Shaughnessy, Patrick
CLASSIFICATION UNCLASSIFIED
SUBJECT FW: Information Memorandum for NSC [UNCLASSIFIED]
TO Kerrick, Donald L.

CARBON_COPY

TEXT_BODY General,
Here is the UN information you requested for the Annan call.

Pat

-----Original Message-----

From: Hawley, Leonard
R.

Sent: Sunday, November 16, 1997 6:32 PM

To: @WHSR - WH Situation
Room

Cc: @GLOBAL - Global Affairs
Subject: Information Memorandum
for NSC [UNCLASSIFIED]

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Exchange Mail

DATE-TIME 11/18/97 4:03:22 PM
FROM Hawley, Leonard R.
CLASSIFICATION UNCLASSIFIED
SUBJECT UN Reform TP's [UNCLASSIFIED]
TO Pritchard, Charles (Jack) L.

DECLASSIFIED
E.O. 13526 5/16/2017
White House Guidelines, September 11, 2006
By VL NARA, Date 3/17/2019
2006-7563-1

CARBON_COPY Albert, Ronda A.
Bader, Jeffrey A.
Gagnon, James M.
Kristoff, Sandra J.
Pritchard, Charles (Jack) L.
Baldwin, Kenneth
Beers, Rand R.
Clarke, Richard A.
Dollar, Carolyn J.
Fung, Mark T.
Hawley, Leonard R.
Metzl, Jamie F.
Peterson, G. Deane
Rosa, Frederick M.
Roundtree, Beverly
Schwartz, Eric P.
Simon, Steven N.
Verville, Elizabeth G.
Wechsler, William F.

TEXT_BODY Jack--here are some TP's on UN reform. Cleared by AS Princeton Lyman,
who is handling direct negotiations with Japan on Security Council expansion. Len

TRANSLATED_ATTACHMENT

POTUS TP's PM Japan-UNSC Reform.doc
TALKING POINTS FOR POTUS-PM JAPAN MEETING

Security Council Expansion

* I am determined to maintain momentum on Security Council expansion in the

coming year, including a permanent seat for Japan on the Council. I do not intend to allow this initiative to come to a dead end.

* In the next few weeks we must prevent the Italian resolution from being voted on in New York, because this proposal will delay action on Security Council expansion. If we work together, our concentrated efforts will be successful.

* I recognize we face opposition to our firm stand on limiting expansion to 21 seats to preserve the Council's efficiency. However, as we learned recently with the Iraqi-UNSCOM crisis, Security Council efficiency is a decisive factor in responding to threats to international peace and security.

* As long as we focus the international debate on regional representation within the Council, I am confident we can overcome opposition to the 21 seat limitation. We will continue to work closely with you to expand the Council in the coming year.

UN Arrears

* I was as upset that House Republicans blocked our plan to pay about \$1 billion of our UN arrears because of domestic politics.

* We had worked long and hard with Senator Helms and other Republicans and thought we had a deal. Since our plan had widespread support in Congress, I intend to get the legislation passed when the Congress returns in the next session.

2

2

~~CONFIDENTIAL~~

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FOLDER TITLE:

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OA/Box Number: 620000

FOLDER TITLE:

[11/16/1997-01/22/1998]

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Exchange Mail

DATE-TIME 11/26/97 5:55:00 PM
FROM Bouchard, Joseph F.
CLASSIFICATION UNCLASSIFIED
SUBJECT Ocean Policy and Law of the Sea [UNCLASSIFIED]
TO Bell, Robert G.
 Sandalow, David B.

CARBON_COPY Bendick, Gordon L.
 Burrell, Christina L.
 Davis, William K.
 McCormick, Keith P.
 Rudman, Mara E.

TEXT_BODY

I attended a very productive meeting of the Global Environmental Affairs IWG's Sub-Group on Oceans yesterday. Summary:

- * Ratification of the UN Convention on the Law of the Sea (UNCLOS):
- * DOD/Navy briefers have briefed Nance, Lott's staff, and Senate Dems' staffs. All went very well.
- * SECDEF signed out letter to Sen. Helms urging ratification on national security grounds.
- * State has a draft letter from Secretary Albright to Senator Helms ready, hopes to have it signed next week.
- * State/NOAA/Commerce briefing team is tentatively scheduled to give next week the first of a series of briefings on economic reasons for ratification (making the point that the deep seabed mining provisions were fixed by the 1994 agreement). Feedback from the DOD/navy briefings indicate a lot of confusion over the 1994 agreement and whether or not we are satisfied that it corrected the deep seabed mining problems.
- * A draft legislative strategy prepared by State/DOD was reviewed. It focuses attention on convincing Sen. Helms to support UNCLOS on national security grounds, giving DOD the lead in the ratification effort. Other departments and agencies play a supporting role, covering other key Senators and committees that have already expressed an interest in or concerns about UNCLOS (the Commerce, Environment and Energy committees, in particular).
- * A working group (including me) will review a revised draft legislative

strategy on Tuesday. I will share the draft strategy that results from that meeting with all of you.

* The draft legislative strategy sets March 1998 as goal for gaining Senate advice and consent to ratification.

* UN Year of the Oceans, 1998

* The Group discussed the desirability of a Presidential Proclamation of 1998 as the Year of the Ocean in the U.S. Consensus was that it would be OK as long as it did not impede the UNCLOS ratification effort (concerns were expressed that it might). There was also consensus that such a Proclamation should not be issued until after both Senate and House pass resolutions calling for 1998 to be designated the Year of the Ocean (such resolutions were introduced in both houses of Congress).

* A number of ocean-related organizations (industry, research, environmental, etc.) have planned a big media event at the National Press Club on January 27 to draw attention to the UN Year of the Oceans. The Oceans Sub-Group discussed whether or not anyone from the Executive Branch should participate as a representative of the Clinton Administration. General feeling was no, because it might distract from UNCLOS ratification efforts. (Senator Helms might not react warmly to an event that will feature Ted Danson as the celebrity spokesman for the UN Year of the Oceans.)

* The

UN is hosting a conference on the oceans in Lisbon in mid-June. The Ocean Principles Group has begun coordination of US participation.

* Various

members of the Oceans Sub-Group pressed for ocean policy to be the topic of various Presidential speeches and media events over the course of the year. I warned them that this was not feasible and that they should not plan on more than one speech (at the White House Conference on the Oceans, if it is held) and one or two statements (one announcing the Conference and, hopefully, an UNCLOS ratification statement).

* White House Conference on the Oceans

* Commerce

(NOAA) and Defense (Navy) are leading a working group that is formulating a proposal for a White House Conference on the Oceans to be the centerpiece of US government recognition of the UN Year of the Oceans. The draft proposal is for the White House Conference on the Oceans to be held June 8, the week before the UN Lisbon conference. I supported their effort by providing background material on the four White House Conferences that have been held this year. Their proposal is similar to the White House Conference on the Environment that was held in October. The proposal is being developed so as to support well-known White House priorities, such as the economy, environment and education.

* State,

Commerce and DOD are drafting a letter from the Secretary of State

(on behalf of the other interested Departments and Agencies) to the President proposing the Conference. The goal is to get it to the White House in the next 2-3 weeks.

* In the past, White House Conferences like this have been announced in a Statement by the President about six months ahead of time. If this ocean conference follows that precedence, the announcement would be in January.

* Questions were raised as to the need or desirability of informing key members of Congress or their staffs about the conference before it is announced by the White House.

* The Oceans Sub-Group will be meeting again in two weeks to review the conference proposal and draft Secretary of State letter. I will share both with all of you.

* NSC action items:

* Feedback from DOD/Navy UNCLOS briefings on the Hill is that SFRC wants to know White House position on UNCLOS ratification. I will draft a letter from SRB to Sen. Helms expressing support for SECDEF efforts to get it ratified.

* The UNCLOS ratification effort would receive a boost if it could be a topic at an ABC breakfast no later than mid-January. Both Secretaries want to know that the White House is behind their efforts. The legislative strategy described above will be completed in time for this ABC breakfast to provide a specific proposal for them to discuss.

* We need to decide if the White House Conference on the Oceans proposal is worthy of NSC support. That decision should await the next iteration of the proposal in two weeks, when it will be largely fleshed out.

* We need to take a position on whether or not the President should proclaim 1998 the Year of the Ocean, and, if we support such a proclamation, the timing of it. This decision can wait until January.

Joe Bouchard

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- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Exchange Mail

DATE-TIME 12/4/97 7:10:22 PM
FROM Bouchard, Joseph F.
CLASSIFICATION UNCLASSIFIED
SUBJECT Talking Points on Law of the Sea for Steinberg-Pickering Meeting
[UNCLASSIFIED]
TO Helweg, M. Diana

CARBON_COPY Andreassen, Steven P.
Bell, Robert G.
Bouchard, Joseph F.
Kelly, Sandra L.
Langley, Janice M.
Mulligan, George D.
Seaton, James B.
Witkowsky, Anne A.
Cosgriff, Kevin J.
Davies, Glyn T.
Elkon, Nicole L.
Hilliard, Brenda I.
Hurwitz, Marc I.
Joshi, M. Kay
Kerrick, Donald L.
Millison, Cathy L.
Poole, Jennifer C.
Quinn, Mary E.
Rice, Edward A.
Bendick, Gordon L.
Burrell, Christina L.
Davis, William K.
Rudman, Mara E.

TEXT_BODY Background

The UN Convention on the Law of the Sea was signed in 1982. Need for the Convention arose from the breakdown of customary international law as more and more nations unilaterally declared ever larger territorial seas and other claims over ocean resources. Unfortunately, Part XI of the Convention on deep seabed mining contained provisions to which several industrialized nations, including the U.S., objected. In 1994 an Agreement on Implementation of PART XI was signed that eliminated the objectionable provisions on deep seabed mining. On October 7, 1994, President Clinton submitted the Convention

and the Seabed Mining Agreement to the Senate for advise and consent to ratification. The SFRC held an initial round of hearings on the Convention and Agreement, but no action has been taken by the SFRC on them since 1994. PDD-36 set ratification of the Convention as the Administration's top ocean policy objective.

There are critically important national security, economic and environmental grounds for ratifying the treaty, and pressure is growing within and outside the U.S. government to ratify the Convention. DoD is leading the push within the government due to the strategic importance of the Convention in ensuring freedom of navigation and limiting territorial waters claims. In addition to the many timeless reasons for ratifying the Convention, there are two specific arguments for ratifying the convention in 1998 rather than later: (1) the United States will lose its provisional seat on the International Seabed Authority if it has not ratified the treaty by October 31; and (2) 1998 is the UN Year of the Oceans and ratifying the Convention would be by far the most significant action the U.S. could take to recognize the Year of the Oceans.

The Global Environmental Affairs IWG's Sub-Group on Oceans (established by PDD-36) is coordinating ratification efforts. Efforts that have been taken this year to support ratification of the Convention include:

- * DOD/Navy briefers (including CNO and key highly-regarded retired admirals) have briefed Helms' Chief of Staff (Bud Nance), Lott's staff, Lugar's staff, and Senate Democrats' staffs. All went very well.
- * SECDEF signed letter to Sen. Helms urging ratification on national security grounds.
- * A joint NOAA/Navy briefing team is scheduled to give next week the first of a series of briefings on national security and economic reasons for ratification (making the point that the deep seabed mining provisions were fixed by the 1994 agreement). Feedback from the DOD/Navy briefings indicate a lot of confusion over the 1994 Agreement and whether or not we are satisfied that it corrected the deep seabed mining problems. These briefings will cover staffs of key Senators and Committees (Energy, Commerce, SASC).
- * A draft legislative strategy has been prepared by State/DOD. It focuses attention on convincing Sen. Helms to support the Convention on national security grounds, giving DOD the lead in the ratification effort. Other departments and agencies play a supporting role, covering other key Senators and committees that have already expressed an interest in or concerns about UNCLOS (the Commerce, Environment and Energy committees, in particular).
- * White

House involvement in the ratification effort is deliberately kept low key to avoid conflict with other urgent treaty ratification efforts

and because it will be easier to sell Senator Helms on the Convention without a White House role initially. At the right moment in the next couple of months, a letter from Mr. Berger to Senator Helms endorsing Secretary Cohen's letter would be helpful.

* The draft

legislative strategy sets June 1998 as the goal for gaining Senate advice and consent to ratification. This deadline is driven in part by trying to achieve ratification prior to the UN Conference on the Oceans being held in Lisbon in mid-June.

The State and Defense

members of the Sub-Group on Ocean Policy have both proposed that ratification of the convention be the topic of an ABC breakfast. Pickering may mention that proposal.

Pickering may also mention

that the Sub-Group on Ocean Policy is exploring the idea of holding a White House Conference on the Oceans to be the centerpiece of US government recognition of the UN Year of the Oceans. Commerce (NOAA) is leading the effort to put together a specific proposal, which should be ready in a week or two.

Points to be Made

* The NSC

supports the ratification effort being coordinated by the Sub-Group on Ocean Policy, but with the important qualification that efforts to gain Senate advice and consent to ratification in 1998 must not conflict with other urgent treaty ratification efforts, such as NATO enlargement and CTBT .

* The NSC supports the draft legislative

strategy's focus on national security grounds for ratification and on correcting the lingering misperceptions on deep seabed mining.

* If

Pickering mentions the idea of holding a White House Conference on the Oceans, tell him the NSC would have to review the specific proposal.

Exchange Mail

DATE-TIME 12/5/97 10:55:58 AM
FROM Bell, Robert G.
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: Talking Points on Law of the Sea for Steinberg-Pickering Meeting [UNCLASSIFIED]
TO Bouchard, Joseph F.

CARBON_COPY**TEXT_BODY**

Yes - it's an excellent summary.

-----Original Message-----

From: Bouchard, Joseph F.
Sent: Friday, December 05, 1997 7:49 AM
To: Bell, Robert G.
Subject: FW: Talking Points on Law of the Sea for Steinberg-Pickering Meeting [UNCLASSIFIED]
Importance: High

In case you were wondering,
Diana called me with her hair on fire at 1830 saying Pickering had added LOS as a topic for his breakfast with Steinberg and that she needed talking points before Jim left at 1930. Diana also said Jim was not familiar with the issue and would need good background on LOS. I cleared this through Mara & Will. I think I captured the guidance you've given me on this.

Joe Bouchard

-----Original Message-----

From: Bouchard, Joseph F.
Sent: Thursday, December 04, 1997 7:10 PM
To: Helweg, M. Diana
Cc: @DEFENSE - Defense Policy;
@EXECSEC - Executive Secretary; @LEGISLAT - Legislative Affairs
Subject: Talking Points on Law of the Sea for Steinberg-Pickering Meeting [UNCLASSIFIED]
Importance: High

Background

The

UN Convention on the Law of the Sea was signed in 1982. Need for the Convention arose from the breakdown of customary international law as more and more nations unilaterally declared ever larger territorial seas and other claims over ocean resources. Unfortunately, Part XI of the Convention on deep seabed mining contained provisions to which several industrialized nations, including the U.S., objected. In 1994 an Agreement on Implementation of PART XI was signed that eliminated the objectionable provisions on deep seabed mining. On October 7, 1994, President Clinton submitted the Convention and the Seabed Mining Agreement to the Senate for advise and consent to ratification. The SFRC held an initial round of hearings on the Convention and Agreement, but no action has been taken by the SFRC on them since 1994. PDD-36 set ratification of the Convention as the Administration's top ocean policy objective.

There are critically important national security, economic and environmental grounds for ratifying the treaty, and pressure is growing within and outside the U.S. government to ratify the Convention. DoD is leading the push within the government due to the strategic importance of the Convention in ensuring freedom of navigation and limiting territorial waters claims. In addition to the many timeless reasons for ratifying the Convention, there are two specific arguments for ratifying the convention in 1998 rather than later: (1) the United States will lose its provisional seat on the International Seabed Authority if it has not ratified the treaty by October 31; and (2) 1998 is the UN Year of the Oceans and ratifying the Convention would be by far the most significant action the U.S. could take to recognize the Year of the Oceans .

The

Global Environmental Affairs IWG's Sub-Group on Oceans (established by PDD-36) is coordinating ratification efforts. Efforts that have been taken this year to support ratification of the Convention include:

- * DOD/Navy

briefers (including CNO and key highly-regarded retired admirals) have briefed Helms' Chief of Staff (Bud Nance), Lott's staff, Lugar's staff, and Senate Democrats' staffs. All went very well.

- * SECDEF

signed letter to Sen. Helms urging ratification on national security grounds.

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cover staffs of key Senators and Committees (Energy, Commerce, SASC).

* A

draft legislative strategy has been prepared by State/DOD. It focuses attention on convincing Sen. Helms to support the Convention on national security grounds, giving DOD the lead in the ratification effort.

Other departments and agencies play a supporting role, covering other key Senators and committees that have already expressed an interest in or concerns about UNCLOS (the Commerce, Environment and Energy committees, in particular).

* White House involvement in

the ratification effort is deliberately kept low key to avoid conflict with other urgent treaty ratification efforts and because it will be easier to sell Senator Helms on the Convention without a White House role initially. At the right moment in the next couple of months, a letter from Mr. Berger to Senator Helms endorsing Secretary Cohen's letter would be helpful.

* The draft legislative strategy

sets June 1998 as the goal for gaining Senate advice and consent to ratification. This deadline is driven in part by trying to achieve ratification prior to the UN Conference on the Oceans being held in Lisbon in mid-June.

The State and Defense members of the Sub-Group on Ocean Policy have both proposed that ratification of the convention be the topic of an ABC breakfast. Pickering may mention that proposal.

Pickering

may also mention that the Sub-Group on Ocean Policy is exploring the idea of holding a White House Conference on the Oceans to be the centerpiece of US government recognition of the UN Year of the Oceans. Commerce (NOAA) is leading the effort to put together a specific proposal, which should be ready in a week or two.

Points

to be Made

* The NSC supports the ratification effort being coordinated by the Sub-Group on Ocean Policy, but with the important qualification that efforts to gain Senate advice and consent to ratification in 1998 must not conflict with other urgent treaty ratification efforts, such as NATO enlargement and CTBT .

* The NSC supports the draft

legislative strategy's focus on national security grounds for ratification and on correcting the lingering misperceptions on deep seabed mining.

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Exchange Mail

DATE-TIME 12/5/97 1:19:47 PM
FROM Helweg, M. Diana
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: Talking Points on Law of the Sea for Steinberg-Pickering Meeting [UNCLASSIFIED]
TO Bouchard, Joseph F.

CARBON_COPY**TEXT_BODY**

I will try to get a readout for you, but will probably have to wait until tonight or tomorrow. Thanks.

-----Original Message-----

From: Bouchard,
Joseph F.
Sent: Friday, December 05, 1997 12:23 PM
To: Helweg,
M. Diana
Subject: FW: Talking Points on Law of the Sea for Steinberg-Pickering Meeting [UNCLASSIFIED]
Importance: High

Diana, If they got to this topic in their conversation, I'd love to know if Jim has any feedback. Thanks.

Joe Bouchard

-----Original Message-----

From: Bouchard,
Joseph F.
Sent: Thursday, December 04, 1997 7:10 PM
To: Helweg,
M. Diana
Cc: @DEFENSE - Defense Policy; @EXECSEC - Executive Secretary;
@LEGISLAT - Legislative Affairs
Subject: Talking Points on Law of the Sea for Steinberg-Pickering Meeting [UNCLASSIFIED]
Importance: High

Background

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Pickering

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Points
to be Made

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* The NSC supports the draft legislative strategy's focus on national security grounds for ratification and on correcting the lingering misperceptions on deep seabed mining.

* If Pickering mentions the idea of holding a White House Conference on the Oceans, tell him the NSC would have to review the specific proposal.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007. email	Lawrence Butler to Anne Witkowsky. Subject: RE: Lunch Item. (4 pages)	12/05/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Spt 97-Jan 01) ([Senator Helms])
OA/Box Number: 620000

FOLDER TITLE:

[11/16/1997-01/22/1998]

2006-1363-F

vz5648

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008. email	Anne Witkowsky to Kristen Cicio, Glyn Davies, Mary K. Friedrich et al. Subject: B-C Lunch Item: Landmines and NATO. (4 pages)	12/15/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Spet 97-Jan 01) ([Senator Helms])
OA/Box Number: 620000

FOLDER TITLE:

[11/16/1997-01/22/1998]

2006-1363-F

vz5648

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Exchange Mail

DATE-TIME 12/16/97 10:46:36 AM
FROM Wechsler, William F.
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: Amb. Richardson [UNCLASSIFIED]
TO Jordan, Donald L.

CARBON_COPY Hawley, Leonard R.

TEXT_BODY
Pete, here are a few paragraphs. Edit as you see fit. By the way, there is a SVTS today at 2:00 for USUN to brief us on the state of play in New York. You are invited. r, Will

Richardson may ask you how the administration plans to proceed on Congressional efforts to reinstate the "Mexico City" restrictions.

Background:
At the end of the last session, the Republican leadership lined up behind Rep. Chris Smith's amendment which would have effectively restored the Reagan Administration's "Mexico City" policy of defunding international family planning organizations. They attached this amendment first to fast track, then to UN arrears, State reorganization, and new borrowing authorities for the IMF, thus dooming them all. The consensus of the administration's legislative affairs offices is that there is no way to de-link these important initiatives from Mexico City, so unless we find some accommodation with the Hill these initiatives will be dead. Some worry that Smith will seek to attach his amendment to the upcoming Bosnia supplemental and other key administration proposals.

Reaching an accommodation with the Hill will be hard, but perhaps not impossible. Gingrich's last offer on Mexico City was to deny money to organizations not if they perform abortions or inform people about abortion procedures (the Reagan administration policy), but only if those organizations actively lobby governments to change their abortion laws. This proposal was offered at the last minute; the administration rejected it.

UN Arrears: Richardson's

key interest now is UN arrears. Ever since the package negotiated with Sen. Helms was blocked (which would have given the UN about \$1 billion once several benchmarks were met, including lowering U.S. assessments), Richardson has been working hard in New York to retain some flexibility before the UN General Assembly completes its work this month and locks in the assessment rate schedule for the next three years. If he is successful we plan to renegotiate a new package with the Congress and reintroduce legislation early next year. This, of course, depends on reaching an agreement on Mexico City. If we do not pay off a good portion of our UN arrears in 1998, we will likely reach the point where we will automatically lose our voting rights in the UN General Assembly on January 1, 1999.

Next Steps:

Erskine Bowles had a meeting last week on how to move forward on Mexico City (OVP was not invited). Wendy Sherman at State nominally has the lead, but it is unclear what her plans are. One possible eventual solution may be to minimize the penalties imposed if organizations are caught lobbying foreign governments (defined very tightly). Gingrich would then have a fig leaf for his right wing and the international family planning organizations would not be significantly affected. Richardson may ask where you stand on Mexico City and urge you to work to solve it so his UN arrears proposal doesn't die again.

-----Original

Message-----

From: Jordan, Donald L.
Sent: Monday, December 15,
1997 10:41 AM
To: Wechsler, William F.
Subject: FW: Amb. Richardson
[UNCLASSIFIED]

Will--can you whip something up to help us on this?

Thx--Pete

-----Original Message-----

From: Babcock, Douglas
W.
Sent: Monday, December 15, 1997 10:38 AM
To: @VP - VP Natl
Security Affairs
Subject: Amb. Richardson [UNCLASSIFIED]

Wants

to see VP this week for a personal one on one.

WW is handling, but

may ask us for any issues the VP should know about wrt Richardson/UN.

Please

advise.

Exchange Mail

DATE-TIME 12/19/97 12:36:09 PM
FROM DeSouza, Patrick J.
CLASSIFICATION UNCLASSIFIED
SUBJECT RE: I really did try to return your call... [UNCLASSIFIED]
TO Bouchard, Joseph F.

CARBON_COPY**TEXT_BODY**

Thanks.

-----Original Message-----

From: Bouchard, Joseph F.

Sent: Friday, December 19, 1997 11:16 AM

To: DeSouza, Patrick

J.

Subject: RE: I really did try to return your call... [UNCLASSIFIED]

Pat,

It's kinda long to fax. I'll put a copy in the INTERAM box in 379 in a few minutes.

Joe Bouchard

-----Original Message-----

From: DeSouza,

Patrick J.

Sent: Friday, December 19, 1997 10:29 AM

To: Bouchard,

Joseph F.

Subject: RE: I really did try to return your call... [UNCLASSIFIED]

Joe:

Thanks

for the information; Could I see the letter on priorities for treaty ratification? My fax is x69130. Thanks again.

-----Original

Message-----

From: Bouchard, Joseph F.

Sent: Friday, December
19, 1997 7:47 AM

To: DeSouza, Patrick J.

Subject: RE: I really
did try to return your call... [UNCLASSIFIED]

I'm not a good one
to ask. Elisa Harris could describe the CWC ratification process,
but that was the Administration's #1 priority for 1997 and we threw
everything we had into it. I don't think you'll have that luxury.

Here's
what I do know. My portfolio includes ratification of the UN Convention
on the Law of the Sea (UNCLOS). That treaty is also in line behind
NATO and CTB, which are the two top NSC priorities for 1998. Earlier
this year I received permission to coordinate an inter-agency effort
to try and get UNCLOS ratified in 1998, but with strict guidance
that it must be on a not-to-interfere basis with NATO and CTB. It
looks like that approach may work because, although UNCLOS was controversial

in the past, the opposition has withered and Sen. Helms may be willing
to let it go forward as long as it does not appear that he is doing
it for the White House (which was our strategy all along).

There
is a letter from the Secretary of State to Sen. Helms that states
Administration priorities for treaty ratification. I can make you
a copy if you'd like to see it.

Joe Bouchard

-----Original
Message-----

From: DeSouza, Patrick J.
Sent: Thursday, December
18, 1997 5:41 PM
To: Bouchard, Joseph F.
Subject: RE: I really
did try to return your call... [UNCLASSIFIED]

Sorry, we went over
to State for their Christmas party; Brenda must have forwarded the
calls.

I just had a question about treaties in front of the Senate
Foreign Relations Committee. It would be helpful for the Santiago
Summit in April if we could get the OAS Treaty on Corruption ratified.
I understand, however, that it is behind NATO and CBT. I was hoping
to get some insight into the process from you.

-----Original Message-----
From: Bouchard,
Joseph F.

Sent: Thursday, December 18, 1997 4:49 PM
To: DeSouza,
Patrick J.
Subject: I really did try to return your call... [UNCLASSIFIED]

But
all I got was the voice mail message, then a message saying my call
was being transferred to an operator, then the voice mail message
again, then "Goodbye." In short, you cannot be reached via 69131.

Joe
Bouchard

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009. email	James Baker to Mary DeRosa. Subject: FW: Proposed meeting with UN Special Rapporteur for Religious Intolerance. (3 pages)	01/15/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Spet 97-Jan 01) ([Senator Helms])
OA/Box Number: 620000

FOLDER TITLE:

[11/16/1997-01/22/1998]

2006-1363-F

vz5648

RESTRICTION CODES

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Freedom of Information Act - [5 U.S.C. 552(b)]

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- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
010. email	John Norris to Leon Fuerth. Subject: NEC PC on Japan Civil Aviation. (2 pages)	01/16/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Spet 97-Jan 01) ([Senator Helms])
OA/Box Number: 620000

FOLDER TITLE:

[11/16/1997-01/22/1998]

2006-1363-F
vz5648

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011. email	Malcolm Lee to M. Diana Helweg, Glyn Davies, Donna Dejban et al. Subject: Action Memorandum to the President. (8 pages)	01/22/1998	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Sept 97-Jan 01) ([Senator Helms])
OA/Box Number: 620000

FOLDER TITLE:

[11/16/1997-01/22/1998]

2006-1363-F

vz5648

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