

Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Fulton Armstrong to Holly Hammonds, Lori Hendricks, Richard Holtzapple et al. Subject: Required Report to Congress on Cuba. (7 pages)	01/25/1999	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Sept 97-Jan 01) ([Jesse Helms])
OA/Box Number: 620000

FOLDER TITLE:

[01/02/1999-01/27/1999]

2006-1363-F

vz5634

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Exchange Mail

DATE-TIME 1/2/99 11:56:36 AM

FROM Bartlett, L. June

CLASSIFICATION UNCLASSIFIED

SUBJECT Package 8556 - Report to Congress on Trade & Development Policy
for Africa
[UNCLASSIFIED]

TO Barks-Ruggles, Erica

CARBON_COPY Barks-Ruggles, Erica
Battenfield, Pat A.
Prendergast, John P.
Sanders, Robin R.
Smith, Gayle E.
Bartlett, L. June
Dejban, Donna D.
Hasman, Thomas M.
Hilliard, Brenda I.
Joshi, M. Kay
Millison, Cathy L.

TEXT_BODY Erica,

Mr. Steinberg signed off on package; below is the current
version of the transmittal letters.

June

TRANSLATED_ATTACHMENT 8556ltrs.doc

Dear Mr. Chairman:

I am pleased to submit the fourth of five annual reports on the Administration's Comprehensive Trade and Development Policy for Africa as required by Section 134 of the Uruguay Round Agreements Act. This year has seen progress in our trade policy and the deepening of trade relationships with Africa.

I was proud to be the first President to undertake a comprehensive visit to Africa this past year. In March, I visited Ghana, Rwanda, Uganda, South Africa, Botswana and Senegal. At each stop, I was struck by the remarkable opportunities for the United States to expand our growing relationship with Africa based on mutually beneficial trade and development. In the months since my return, the Administration has worked to expand and exploit those opportunities through practical measures including undertaking trade missions, negotiating trade agreements, and implementing debt relief and technical assistance programs for Africa's strongest reformers.

These efforts continue to build on the strategy I announced in June 1997 of a Partnership for Economic Growth and Opportunity in Africa. Our goal remains sustained economic development for Africa, and we continue to be guided by the conviction that economic development in Sub-Saharan Africa will benefit both Africans and Americans. And we continue to believe, as outlined in the Administration's Partnership, that trade should not replace aid. Effective aid assists countries in building healthy, literate and informed populations able to take advantage of the opportunities offered by increased trade and investment. Well-focused assistance, combined with strong reforms, and increased trade and investment will break Africa's old patterns of dependency.

The report I am sending to Congress today reviews our achievements in the past year of implementing the goals of the Partnership. First, we have improved market access for African and American products in our respective markets by negotiating trade agreements which are mutually beneficial and by increasing interaction between the U.S. and African private sectors through trade missions and high-level visits.

Second, we have implemented technical assistance programs to increase African knowledge of, and ability to work within, the global trading system. Through invigorated reform and assistance efforts, we are helping Africa build the trading infrastructure it will need to become a strong trade partner for the United States integrated within the global economy.

We have also put in place a number of initiatives to increase private investment in Sub-Saharan Africa. Department of Transportation's Safe Skies Initiative, increased access to credit for projects in African countries through the EXIM Bank, and the Overseas Private Investment Corporation's building several equity funds to finance increased private investment are examples. With FY99 funds appropriated for this purpose, we have begun to forgive remaining bilateral concessional debt owed by Africa's strongest reforming countries.

Finally, we have begun planning for a broad-based meeting at the ministerial level with African countries to discuss how we can work most effectively together to forward our shared goal of sustained and mutually beneficial economic development and trade. We hope to hold the first U.S.-African Economic Cooperation Forum with representatives from Africa's strongest reforming countries later this year.

I was disappointed that the Congress did not complete its consideration of the

African Growth and Opportunity Act during the 105th Congress. This trade initiative is an important complement to our Partnership strategy. It would afford greater market access for selected products from the strongest reforming countries in Africa and, by doing so, would help change the dynamic of our trade policy with the continent. The Act would also benefit American companies and help workers by expanding our trade with the largest under-developed market in the world. I am committed to working for passage of the African Growth and Opportunity Act early in the 106th Congress.

The Administration will continue working with Congress, the U.S. private sector, the countries of Africa and our trading partners to implement the policies and programs contained in the report and to promote reforms boosting trade, investment, and development in Africa.

Sincerely,

The Honorable Bill Archer
Chairman
Committee on Ways and Means
House of Representatives
Washington, D.C. 20515-4307

Dear Joe:

I am pleased to submit the fourth of five annual reports on the Administration's Comprehensive Trade and Development Policy for Africa as required by Section 134 of the Uruguay Round Agreements Act. This year has seen progress in our trade policy and the deepening of trade relationships with Africa.

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The Administration will continue working with Congress, the U.S.
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the countries of Africa and our trading partners to implement the
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programs contained in the report and to promote reforms boosting
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Sincerely,

The Honorable Joseph R. Biden, Jr.
United States Senate
Washington, D.C. 20510-0802

Dear Mr. Chairman:

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We have also put in place a number of initiatives to increase private
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Sincerely,

The Honorable Benjamin A. Gilman
Chairman
Committee on International Relations
House of Representatives
Washington, D.C. 20515-3220

Dear Lee:

I am pleased to submit the fourth of five annual reports on the Administration's Comprehensive Trade and Development Policy for Africa as required by Section 134 of the Uruguay Round Agreements Act. This year has seen progress in our trade policy and the deepening of trade relationships with Africa.

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Sincerely,

The Honorable Lee H. Hamilton
House of Representatives
Washington, D.C. 20515-1409

Dear Mr. Chairman:

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Sincerely,

The Honorable Jesse Helms
Chairman
Committee on Foreign Relations
United States Senate
Washington, D.C. 20510-3301

Dear Pat:

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Sincerely,

The Honorable Daniel Patrick Moynihan
United States Senate
Washington, D.C. 20510-3201

Dear Charlie:

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Comprehensive Trade and Development Policy for Africa as required by Section 134 of the Uruguay Round Agreements Act. This year has seen progress in our trade policy and the deepening of trade relationships with Africa.

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Sincerely,

The Honorable Charles B. Rangel
House of Representatives
Washington, D.C. 20515-3215

Dear Mr. Chairman:

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Sincerely,

The Honorable William V. Roth, Jr.
Chairman
Committee on Finance
United States Senate
Washington, D.C. 20510-0801

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TRANSLATED_ATTACHMENT 8556prs.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
GENE SPERLING
LARRY STEIN

SUBJECT: Annual Report to Congress on Trade and Development for Africa

Purpose

Submit the fourth annual report on the Administration's Comprehensive Trade and Development Policy for the Countries of Africa as mandated by of the Uruguay Round Agreements Act.

Background

Section 134 of the Act requires the Administration submit five annual reports to Congress on the Administration's Comprehensive Trade and Development Policy for the Countries of Africa. At Tab B is the fourth of those annual reports for your submission with covering letters at Tab A.

RECOMMENDATION

That you sign the letters at Tab A.

Attachments

Tab A Transmittal Letters to Congress
Tab B Africa Report

2

8556

cc: Vice President
Chief of Staff

Exchange Mail

DATE-TIME 1/4/99 10:46:09 AM
FROM Rudman, Mara E.
CLASSIFICATION UNCLASSIFIED
SUBJECT FW: Chemical Weapons Reports [UNCLASSIFIED]
TO Farrar, Jay C.

CARBON_COPY**TEXT_BODY**

Jay, can you handle for us? Thanks

-----Original Message-----

From: Edwards,
Joan K.
Sent: Monday, January 04, 1999 10:42 AM
To: @DEFENSE -
Defense Policy; @LEGAL - Legal Advisor; @LEGISLAT -
Legislative Affairs
Cc: @NONPRO
- Export Controls
Subject: FW: Chemical Weapons Reports [UNCLASSIFIED]

Elisa
would like comments/concurrence by COB Today, January 4, 1999 on
the attached 3 packages that were sent out via E-Mail on Wed, Dec
30.

The above memo was sent separately on Weds.

-----Original
Message-----

From: Edwards, Joan K.
Sent: Wednesday, December
30, 1998 3:55 PM
To: @DEFENSE - Defense Policy; @LEGISLAT - Legislative
Affairs; @LEGAL - Legal Advisor
Cc: @NONPRO - Export Controls
Subject: Chemical
Weapons Reports [UNCLASSIFIED]

Elisa Harris asked that I e-mail
the attached three packages to Bob Bell, Mara Rudman, and Newell

Highsmith requesting clearance by COB, Monday, January 4th. I am to add that these are ROUTINE reports which Bob, Mara and Newell cleared last year.

TRANSLATED_ATTACHMENT 8570b.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
JOHN HILLEY

SUBJECT: Chemical Weapons Convention (CWC) Industry
Certification

Purpose

Sign certification letters to Congress required by the CWC resolution of ratification.

Background

Condition 9 of the Senate resolution giving advice and consent to ratification of the CWC requires you to certify to the Senate Foreign Relations Committee and Speaker of the House on January 1 of each year that the legitimate commercial activities and interests of chemical, biotechnology and pharmaceutical firms in the United States are not being significantly harmed by the CWC's limitations on Schedule 1 chemicals.

Proposed certification letters, prepared by the Commerce Department,

are at Tab
A.

RECOMMENDATION

That you sign the certification letters at Tab A.

Attachment
Tab A Certification Letters

2

8570

cc: Vice President
Chief of Staff

TRANSLATED_ATTACHMENT 8568b.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
LARRY STEIN

SUBJECT: Chemical Weapons Convention Report on Cost-Sharing

Purpose

Submit report to Congress required by the CWC resolution of
ratification.

Background

Condition 4(A) of the Senate resolution giving advice and consent to
ratification
of the Chemical Weapons Convention requires an annual report to
Congress

identifying all cost-sharing arrangements with the CWC treaty organization.

The Report advises Congress currently there are no cost-sharing arrangements but that discussions are ongoing to that end.

RECOMMENDATION

That you sign the letters at Tab A.

Attachments

Tab A Letters to Congress

Tab B Report to Congress

1

8568

cc: Vice President
Chief of Staff

TRANSLATED_ATTACHMENT 8568c.doc

Dear Mr. President:

Attached is a report to Congress on Cost-Sharing Arrangements, as required by Condition 4(A) of the resolution of advice and consent to ratification of the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, adopted by the Senate of the United States on April 24, 1997.

Sincerely,

The Honorable Albert Gore
President of the Senate
Washington, D.C. 20510

2

TRANSLATED_ATTACHMENT 8568d.doc

Dear Mr. Speaker:

Attached is a report to Congress on Cost-Sharing Arrangements, as required by Condition 4(A) of the resolution of advice and consent to ratification of the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, adopted by the Senate of the United States on April 24, 1997.

Sincerely,

The Honorable Newt Gingrich
Speaker of the
House of Representatives

Washington, D.C. 20515

2

TRANSLATED_ATTACHMENT 8568e.doc
REPORT TO CONGRESS
ON
COST-SHARING ARRANGEMENTS

This report is submitted to Congress pursuant to Condition 4(A) of the resolution of advice and consent to ratification of the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, adopted by the Senate of the United States on April 24, 1997. Condition 4(A) states that the President shall submit annually to Congress a report identifying all cost-sharing arrangements with the Organization for the Prohibition of Chemical Weapons.

As of this date, there are no cost-sharing arrangements between the United States and the Organization. The United States is discussing with the Organization the need for a cost-sharing arrangement as outlined in condition 4(B). Any cost-sharing arrangements concluded with the Organization will be submitted to the Congress.

TRANSLATED_ATTACHMENT 8569a.doc

December 30, 1998

ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: GARY SAMORE

FROM: ELISA D. HARRIS

SUBJECT: Chemical Weapons Convention Australia Group
Certification

At Tab I is a memorandum for the President recommending that he sign the attached certification to Congress concerning the continued effectiveness of the Australia Group. The report has been cleared by all relevant agencies.

Concurrence by: Newell Highsmith, Mara Rudman, Bob Bell

RECOMMENDATION

That you sign the memorandum for the President at Tab I.

Attachments

Tab I Memorandum for the President

Tab A Certification

Tab B Accompanying Statement of Justification

Tab II Incoming from State

1

8569

TRANSLATED_ATTACHMENT 8569b.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
LARRY STEIN

SUBJECT: Chemical Weapons Convention Australia Group
Certification

Purpose

Sign a certification to Congress required by the CWC resolution of ratification.

Background

Condition 7 (C)(i) of the Senate resolution giving advice and consent to ratification of the Chemical Weapons Convention requires you to certify on an annual basis that the Australia Group continues to maintain controls over chemical and biological weapons-related materials and technology that are as effective as when the U.S. ratified the CWC.

A proposed certification is at Tab A. The statement of justification which will accompany the certification is at Tab B.

RECOMMENDATION

That you sign the certification at Tab A.

Attachments

Tab A Certification

Tab B Accompanying Statement of Justification

1

8569

cc: Vice President
Chief of Staff

TRANSLATED_ATTACHMENT

8569cdoc.doc

Dear Mr. Speaker:

In accordance with the resolution of advice and consent to ratification of the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, adopted by the Senate of the United States on April 24, 1997, I hereby certify in connection with Condition (7)(C)(i), Effectiveness of Australia Group, that:

Australia Group members continue to maintain an equally effective or more comprehensive control over the export of: toxic chemicals and their precursors, dual-use processing equipment, human, animal and plant pathogens and toxins with potential biological weapons applications, and dual-use biological equipment, as that afforded by the Australia Group as of April 25 1997; and,

The Australia Group remains a viable mechanism for limiting the spread of chemical and biological weapons-related materials and technology, and the effectiveness of the Australia Group has not been undermined by changes in membership, lack of compliance with common export controls and nonproliferation measures, or the weakening of common controls and nonproliferation measures, in force as of April 25, 1997.

For your information, the Australia Group has not loosened its controls on chemical and biological weapons-related items since the entry into force of the Chemical Weapons Convention.

Sincerely,

The Honorable Newt Gingrich
Speaker of the
House of Representatives
Washington, D.C. 20515

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TRANSLATED_ATTACHMENT 8569d.doc

Dear Mr. President:

In accordance with the resolution of advice and consent to ratification of the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, adopted by the Senate of the United States on April 24, 1997, I hereby certify in connection with Condition (7)(C)(i), Effectiveness of Australia Group, that:

Australia Group members continue to maintain an equally effective or more comprehensive control over the export of: toxic chemicals and their precursors, dual-use processing equipment, human, animal and plant pathogens and toxins with potential biological weapons applications, and dual-use biological equipment, as that afforded by the Australia Group as of April 25 1997; and,

The Australia Group remains a viable mechanism for limiting the spread of chemical and biological weapons-related materials and technology, and the effectiveness of the Australia Group has not been undermined by changes in membership, lack of compliance with common export controls and nonproliferation measures, or the weakening of common controls and nonproliferation measures, in force as of April 25, 1997.

For your information, the Australia Group has not loosened its controls on chemical and biological weapons-related items since the entry into force of the Chemical Weapons Convention.

Sincerely,

The Honorable Albert Gore, Jr.
President of the Senate
Washington, D.C. 20510

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TRANSLATED_ATTACHMENT 8569e.doc
Statement of Justification

Since entry into force of the 1993 Chemical Weapons Convention (CWC), the 30-member Australia Group (AG) chemical and biological weapons (CBW) nonproliferation regime has held two plenary meetings. At both the

1997 and 1998

meetings, AG participants reaffirmed that universal adherence to and compliance with the 1972 Biological Weapons Convention (BWC) and the CWC will be the most effective way to rid the world of CBW.

AG participants also affirmed that implementing national export licensing

controls on CWC-related items is an important way of meeting their national

obligations under the CWC and the BWC by striving to prevent the intentional or

inadvertent supply by their nationals of materials or equipment to CBW programs.

Participants agreed that their national CBW export controls are fully consistent

and compatible with the CWC and the BCW. At the 1997 and 1998 plenaries, no

delegation noted any diminution in national implementation of export controls.

While no additions or deletions have been made to the overall AG control list, at

the 1998 plenary a number of clarifications were made to existing entries, such

as:

- * all listed biological agents are controlled even when genetically or synthetically modified;

- * fermenters are controlled even if they do not have double or multiple seals within the steam containment area; and

- * toxic gas monitoring systems are controlled when they are usable for the detection of CW agents or AG-controlled precursors at a certain designated level.

These clarifications in no way reduce the scope of the current controls.

At the 1998 plenary, participants again agreed to continue a program to promote

greater awareness and understanding of the important role that national export

licensing measures play in preventing CBW proliferation. This program will

continue to include briefings for non-AG countries and regional

seminars on
export licensing practices.

Since entry into force of the CWC, there has been no change in AG membership.

Throughout 1998, the Administration has provided several well-received briefings on the AG to staff of the House International Relations Committee (HIRC) and Senate Foreign Relations Committee (SFRC).

2

TRANSLATED_ATTACHMENT 8570 Jesse Helms.doc

Dear Mr. Chairman:

In accordance with the resolution of advice and consent to ratification of the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction, adopted by the Senate of the United States on April 24, 1997, I hereby certify that:

In connection with Condition (9), Protection of Advanced Biotechnology, the legitimate commercial activities and interests of chemical, biotechnology, and pharmaceutical firms in the United States are not being significantly harmed by the limitations of the Convention on access to, and production of, those chemicals and toxins listed in Schedule 1 of the Annex on Chemicals.

The Honorable Jesse Helms
Chairman, Committee on Foreign
Relations
United State Senate
Washington, D.C. 20510

2

TRANSLATED_ATTACHMENT 8570 Newt Gingrich.doc

Dear Mr. Speaker:

In accordance with the resolution of advice and consent to ratification of the
Convention on the Prohibition of the Development, Production, Stockpiling and Use
of Chemical Weapons and on Their Destruction, adopted by the
Senate of the United
States on April 24, 1997, I hereby certify that:

In connection with Condition (9), Protection of Advanced
Biotechnology, the
legitimate commercial activities and interests of chemical,
biotechnology, and
pharmaceutical firms in the United States are not being significantly
harmed by
the limitations of the Convention on access to, and production of,
those
chemicals and toxins listed in Schedule 1 of the Annex on Chemicals.

The Honorable Newt Gingrich
Speaker of the House
of Representatives
Washington, D.C. 20515

2

TRANSLATED_ATTACHMENT 8570A.doc
December 28, 1998

ACTION

MEMORANDUM FOR SAMUEL BERGER

THROUGH: GRAY SAMORE

FROM: ELISA D. HARRIS

SUBJECT: Chemical Weapons Convention (CWC) Industry
Certification

At Tab I is a memorandum for the President recommending that he sign the attached certification letters concerning the impact of the CWC on U.S. industry. The certification letters were prepared by Commerce and cleared by the relevant agencies.

Concurrence by: Newell Highsmith, Mara Rudman, Bob Bell

RECOMMENDATION

That you sign the memorandum for the President at Tab I.

Attachments
Tab I Memorandum for the President
Tab A Certification Letters
Tab II Incoming from Commerce
1

8570

TRANSLATED_ATTACHMENT 8568a.doc

December 28, 1998

ACTION

MEMORANDUM FOR SAMUEL BERGER

THROUGH: GARY SAMORE

FROM: ELISA D. HARRIS

SUBJECT: Chemical Weapons Convention Report on Cost-Sharing

At Tab I is a memorandum for the President recommending that he transmit to Congress the attached report on cost-sharing arrangements required pursuant to the Chemical Weapons Convention resolution of ratification. The report has been cleared by all relevant agencies.

Concurrence by: Bob Bell, Newell Highsmith, Mara Rudman

RECOMMENDATION

That you sign the memorandum for the President at Tab I.

Attachments
Tab I Memorandum for the President

Tab A Letters to Congress
Tab B Report to Congress
Tab II Incoming
1

8568

Exchange Mail

DATE-TIME 1/5/99 5:36:41 PM
FROM Gordon, Philip H.
CLASSIFICATION ~~CONFIDENTIAL~~
CLASSIFICATIONREASON 1.5(d)
DATECLASSIFIEDON 12/30/1998
DECLASSIFYON 12/30/2008
SUBJECT FW: HB Title III Suspension ~~[CONFIDENTIAL]~~
TO Armstrong, Fulton T.

DECLASSIFIED
E.O. 13526 5/16/2007
White House Guidelines, September 11, 2006
By VL NARA, Date 2/7/2019
2006-1363-F(3)

CARBON_COPY

TEXT_BODY

Thank you--I guess.

Looks fine to me. I changed only the concurrence line on the HBIIISRB.doc to add my name.

-----Original Message-----

From: Armstrong,
Fulton T.
Sent: Tuesday, January 05, 1999 5:21 PM
To: Gordon,
Philip H.
Subject: FW: HB Title III Suspension ~~[CONFIDENTIAL]~~

Welcome
to the wonderful world of US-Cuba-EU.

-----Original Message-----

From: Armstrong,
Fulton T.
Sent: Wednesday, December 30, 1998 5:14 PM
To: @LEGAL
- Legal Advisor; @LEGISLAT - Legislative Affairs; Sapiro, Miriam
E.; @INTECON - Economic Affairs
Subject: HB Title III Suspension
~~[CONFIDENTIAL]~~

Dear Colleagues:

It's that time again ... time
to renew the suspension of provisions of Helms-Burton Title III.
Law says we have until 1/16 to submit waiver to the Congress, but

SecState has asked that we do it by next Friday (1/8) -- b/c she wants it done before she goes to Miami the following week.

So
your speedy clearance of the attached will be much appreciated.

--Fulton

TRANSLATED_ATTACHMENT

HBIII statement.doc

DRAFT

STATEMENT BY THE PRESIDENT

I am today notifying the Congress that I have decided to suspend for 6 more months U.S. citizens' right, pursuant to Title III of the Cuban Liberty and Democratic Solidarity Act, to file suit against foreign firms trafficking in confiscated properties in Cuba. This decision reflects my continued commitment to implement the Act in a way that advances U.S. national interests and hastens the day that the Cuban people enjoy democracy and prosperity. I am invoking this waiver again in order to further enhance our efforts to strengthen international cooperation in the promotion of peaceful democratic change in Cuba. For the past two and a half years, Under Secretary of State Strobe Talbott has coordinated a multilateral strategy, building on the democratic heritage and values we and our allies share, to encourage concrete actions to press the Cuban Government to respect human rights and begin political and economic reforms. Encouraged by the results, in January 1997 I said that I expected to continue suspending this provision of Title III so long as our partners' stepped-up pro-democracy efforts continued. In the last 6 months, our allies have taken important new steps to promote democracy in Cuba. National leaders have publicly and privately pressed senior Cuban officials on the need for human rights and democracy. Even while visiting Cuba, they have spoken openly of the need for change, and they have

met with and given important encouragement to pro-democracy human rights activists. In international forums, our friends in Latin America and Europe have been explicit in their condemnation of Cuba's deplorable human rights situation. The Cuban Government is hearing a concerted message from the international community in support of democracy. The European Union has renewed its Common Position on Cuba, calling for "a peaceful transition to pluralist democracy, the respect for human rights and fundamental freedoms." The senior-level report made at the U.S.-EU Summit last month stressed our joint efforts to promote such a transition in Cuba. This partnership is a success. Non-governmental organizations have augmented their efforts as well. A strong consensus is emerging among business and labor groups that investors in Cuba should adhere to clear "best business" principles. While we do not encourage investment in Cuba, we welcome efforts to maximize the benefit such enterprises provide Cuban workers, including decent pay, the right to organize, and safe working conditions. Major European NGOs have undertaken to develop an international working group to pursue this important initiative further. The importance of our multilateral approach was underscored once again on December 10, International Human Rights Day, when we had the opportunity to honor human rights activists around the world, including the four members Cuba's Internal Dissidence Working Group awaiting trial merely for defending their right to free speech. Their willingness to make personal sacrifices for their peaceful, democratic cause is an inspiration to us all. I again pledge this Administration's strongest efforts to encourage and work with our allies on effective steps to promote democracy and human rights in Cuba.

TRANSLATED_ATTACHMENT HBIII TAB B.doc

SAMPLING OF ALLIES' EFFORTS TO PROMOTE DEMOCRACY IN CUBA

? Foreign leaders have been increasingly explicit in their calls for Cuba to

initiate democratic reforms and respect human rights. When Cuban Foreign

Minister Robaina visited Brussels in July, for example, European Commission

leaders pressed him hard on these issues.

? During visits to Cuba, EU leaders have made a point of raising the need for a

political and economic opening at the highest levels and of showing support for

the pro-democracy opposition. Spanish Foreign Minister Matutes, for example,

held a long meeting with dissidents while in Havana.

? At the UN and other international forums, representatives from Austria (during

EU presidency), Canada, Japan, Norway, Australia, and Latin American nations

condemned Cuban human rights abuses and called for far-reaching reform. At the

Ibero-American Summit in Portugal in October, the Presidents of Costa Rica and

Nicaragua lamented the lack of freedom in Cuba.

? Amnesty International and other human rights groups based in Europe and Canada

have increasingly taken up the cause of Cuban human rights activists. The

Confederation of Latin American Workers, encompassing more than 52 labor

organizations, passed a resolution in support of Cuban unsanctioned independent

labor in Cuba.

? European NGO representatives, academics and labor organizers in December

endorsed "best business" principles for potential investors in Cuba, in hopes of

maximizing the benefit to Cuban workers rather than the Castro Government. The

Transatlantic Business Dialogue reaffirmed its support for such initiatives the

month before.

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XXXX

TRANSLATED_ATTACHMENT HBIII POTUS.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
LARRY STEIN

SUBJECT: Continued Suspension of Provisions of Title III of Helms-Burton Act

Purpose

To decide whether to renew for another six months the suspension of provisions of Title III of the Cuban Liberty and Democratic Solidarity Act (Helms-Burton).

Background

On July 15, 1996, and at six-month intervals since, you decided to suspend provisions of the Helms-Burton Act under which U.S.-national claimants could file suit in federal court against foreign firms "trafficking" in confiscated properties in Cuba. As provided by the law, you determined that suspension was necessary to the U.S. national interests and would expedite democratic transition in Cuba.

Recent Progress

The international diplomatic effort we launched when you first suspended Title III provisions, intended to press our allies to do more to promote democracy in Cuba, has continued to produce positive results. Our friends have increased

high-level contacts with Cuba over the past year, encouraged by the Pope's visit last January, but they have continued to take concrete steps to press the Castro regime to open up politically. They remain committed to conditioning assistance and warmer relations with Cuba on clear movement toward democracy and respect for human rights. Heads of government and cabinet ministers have forcefully stated this view in international forums and while visiting Havana and, in increasingly explicit shows of support for the pro-democracy opposition, have met with human rights activists and called attention to their plight. NGOs and business groups have remained active in supporting this effort as well. (A sampling of allies' efforts is at Tab B.)

NSC, NEC, Stu Eizenstat, Treasury and State support extending the suspension of U.S. citizens' right to file suit under Title III for six more months. They believe EU pro-democracy initiatives warrant it. Failure to extend the suspension, moreover, would jeopardize this cooperation and derail the Understanding With Respect to Disciplines on Expropriated Property, reached at the EU Summit last May, under which the EU undertook to inhibit and deter investment in expropriated properties in Cuba and elsewhere if we secured Congressional amendment of Helms-Burton to allow you to waive Title IV (dealing with denial of visas to directors of firms investing in confiscated properties in Cuba) for countries discouraging such investments. Non-renewal could also result in EU steps to reintroduce its case on Helms-Burton before the WTO. This decision is unlikely to draw major criticism. Renewals in January and July passed largely unnoticed. The three Cuban-Americans in Congress and other perennial opponents of the waivers will criticize the rationale, claiming that the high-level EU visits have undercut democratization efforts. Moderates in the Cuban-American community, as well as numerous Members of the House and Senate, have welcomed past waivers and are certain to support this one.

At Tab A is a proposed letter to the chairmen and ranking minority members of the House and Senate foreign relations and appropriations committees notifying them of your decision by January 16, as required by the law. We further propose issuing a brief Presidential statement announcing the decision.

RECOMMENDATION

That you suspend the right to file suit under Title III of Helms-Burton for another six months and sign the congressional notification letters at Tab A.

Attachments

Tab A Congressional Notification Letters

Tab B Sampling of Allies' Efforts to Promote Democracy

2

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~ XXXX

~~CONFIDENTIAL~~ cc: Vice President

Reason: 1.5 d Chief of Staff

Declassify On: 12/29/08

TRANSLATED_ATTACHMENT HBIII SRB.doc

December 31, 1998

ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: JAMES F. DOBBINS

FROM: FULTON T. ARMSTRONG

SUBJECT: Continued Suspension of Provisions of Title III of Helms-Burton Act

At Tab I is a Memorandum for the President recommending renewal of the suspension of provisions of Title III of the Cuban Liberty and Democratic Solidarity Act

(Helms-Burton) for another six months. The State Department supports the recommendation.

We also request the President's signature on letters (Tab A) informing the Congress of his decision, as required by law, before January 16 -- i.e., at least 15 days before the date on which the new suspension period is to begin.

We propose a low-key public rollout. Release of a brief Presidential statement and a press briefing by Stu Eizenstat at State would be appropriate.

Concurrence by: Mara Rudman; Mary DeRosa; Philip Gordon; Holly Hammonds

RECOMMENDATION

That you forward the Memorandum for the President

Attachments
Tab I Memorandum for the President
Tab A Certification Letters to Congress
Tab B Sampling of Allies' Efforts to Promote Democracy

1

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~ XXXX

~~CONFIDENTIAL~~

Reason: 1.5 d
Declassify On: 12/29/08

TRANSLATED_ATTACHMENT HBIII letters.doc

Dear Mr. Chairman:

Pursuant to subsection 306(c)(2) of the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 (Public Law 104-114), (the "Act"), I hereby determine and report to the Congress that suspension for six months beyond February 1, 1999, of the right to bring an action under Title III of the Act is necessary to the national interests of the United States and will expedite a transition to democracy in Cuba.

Sincerely,

The Honorable Jesse Helms
Chairman
Committee on Foreign Relations
United States Senate
Washington, D.C. 20510-3301

Enclosure

Exchange Mail

DATE-TIME 1/6/99 4:08:01 PM
FROM Armstrong, Fulton T.
CLASSIFICATION ~~CONFIDENTIAL~~
CLASSIFICATIONREASON 1.5(d)
DATECLASSIFIEDON 12/30/1998
DECLASSIFYON 12/30/2008
SUBJECT FW: HB Title III Suspension ~~[CONFIDENTIAL]~~
TO Hammonds, D. Holly
 Hendricks, Lori A.
 Holtzapple, Richard A.
 Lee, Malcolm R.
 McNamer, Bruce
 Mitsler, Elaine M.

DECLASSIFIED
 E.O. 13526 6/16/2017
 White House Guidelines, September 11, 2006.
 By VT NARA, Date 2/7/2018
 2006-1363-F(3)

CARBON_COPY

TEXT_BODY INTECON: Last call. Everyone else has cleared. Pls clear by OOB tomorrow (Thursday). --Fulton

-----Original Message-----

From: Armstrong,
 Fulton T.
 Sent: Tuesday, January 05, 1999 5:12 PM
 To: @LEGAL -
 Legal Advisor; @LEGISLAT - Legislative Affairs; Sapiro, Miriam
 E.;
 @INTECON - Economic Affairs
 Subject: FW: HB Title III Suspension
~~[CONFIDENTIAL]~~

Reminder ...

-----Original Message-----

From: Armstrong,
 Fulton T.
 Sent: Wednesday, December 30, 1998 5:14 PM
 To: @LEGAL
 - Legal Advisor; @LEGISLAT - Legislative Affairs; Sapiro, Miriam
 E.; @INTECON - Economic Affairs
 Subject: HB Title III Suspension
~~[CONFIDENTIAL]~~

Dear Colleagues:

It's that time again ... time
to renew the suspension of provisions of Helms-Burton Title III.
Law says we have until 1/16 to submit waiver to the Congress, but
SecState has asked that we do it by next Friday (1/8) -- b/c she
wants it done before she goes to Miami the following week.

So
your speedy clearance of the attached will be much appreciated.

--Fulton

TRANSLATED_ATTACHMENT HBIII statement.doc
DRAFT
STATEMENT BY THE PRESIDENT

I am today notifying the Congress that I have decided to suspend for 6
more
months U.S. citizens' right, pursuant to Title III of the Cuban Liberty
and
Democratic Solidarity Act, to file suit against foreign firms trafficking
in
confiscated properties in Cuba. This decision reflects my continued
commitment
to implement the Act in a way that advances U.S. national interests
and hastens
the day that the Cuban people enjoy democracy and prosperity.
I am invoking this waiver again in order to further enhance our efforts
to
strengthen international cooperation in the promotion of peaceful
democratic
change in Cuba. For the past two and a half years, Under Secretary of
State Stu
Eizenstat has coordinated a multilateral strategy, building on the
democratic
heritage and values we and our allies share, to encourage concrete
actions to
press the Cuban Government to respect human rights and begin
political and
economic reforms. Encouraged by the results, in January 1997 I said
that I
expected to continue suspending this provision of Title III so long as
our
partners' stepped-up pro-democracy efforts continued.
In the last 6 months, our allies have taken important new steps to

promote
democracy in Cuba. National leaders have publicly and privately
pressed senior
Cuban officials on the need for human rights and democracy. Even
while visiting
Cuba, they have spoken openly of the need for change, and they have
met with and
given important encouragement to pro-democracy human rights
activists. In
international forums, our friends in Latin America and Europe have
been explicit
in their condemnation of Cuba's deplorable human rights situation.
The Cuban Government is hearing a concerted message from the
international
community in support of democracy. The European Union has
renewed its Common
Position on Cuba, calling for "a peaceful transition to pluralist
democracy, the
respect for human rights and fundamental freedoms." The senior-level
report made
at the U.S.-EU Summit last month stressed our joint efforts to
promote such a
transition in Cuba. This partnership is a success.
Non-governmental organizations have augmented their efforts as well.
A strong
consensus is emerging among business and labor groups that investors
in Cuba
should adhere to clear "best business" principles. While we do not
encourage
investment in Cuba, we welcome efforts to maximize the benefit such
enterprises
provide Cuban workers, including decent pay, the right to organize,
and safe
working conditions. Major European NGOs have undertaken to
develop an
international working group to pursue this important initiative further.
The importance of our multilateral approach was underscored once
again on
December 10, International Human Rights Day, when we had the
opportunity to honor
human rights activists around the world, including the four members
Cuba's
Internal Dissidence Working Group awaiting trial merely for
defending their right
to free speech. Their willingness to make personal sacrifices for their
peaceful, democratic cause is an inspiration to us all. I again pledge
this
Administration's strongest efforts to encourage and work with our
allies on
effective steps to promote democracy and human rights in Cuba.

2

TRANSLATED_ATTACHMENT HBIII TAB B.doc

SAMPLING OF ALLIES' EFFORTS TO PROMOTE DEMOCRACY IN CUBA

? Foreign leaders have been increasingly explicit in their calls for Cuba to

initiate democratic reforms and respect human rights. When Cuban Foreign

Minister Robaina visited Brussels in July, for example, European Commission

leaders pressed him hard on these issues.

? During visits to Cuba, EU leaders have made a point of raising the need for a

political and economic opening at the highest levels and of showing support for

the pro-democracy opposition. Spanish Foreign Minister Matutes, for example,

held a long meeting with dissidents while in Havana.

? At the UN and other international forums, representatives from Austria (during

EU presidency), Canada, Japan, Norway, Australia, and Latin American nations

condemned Cuban human rights abuses and called for far-reaching reform. At the

Ibero-American Summit in Portugal in October, the Presidents of Costa Rica and

Nicaragua lamented the lack of freedom in Cuba.

? Amnesty International and other human rights groups based in Europe and Canada

have increasingly taken up the cause of Cuban human rights activists. The

Confederation of Latin American Workers, encompassing more than 52 labor

organizations, passed a resolution in support of Cuban unsanctioned independent

labor in Cuba.

? European NGO representatives, academics and labor organizers in December

endorsed "best business" principles for potential investors in Cuba, in hopes of

maximizing the benefit to Cuban workers rather than the Castro Government. The

Transatlantic Business Dialogue reaffirmed its support for such initiatives the month before.

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TRANSLATED_ATTACHMENT HBIII POTUS.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
LARRY STEIN

SUBJECT: Continued Suspension of Provisions of Title III of Helms-Burton Act

Purpose

To decide whether to renew for another six months the suspension of provisions of Title III of the Cuban Liberty and Democratic Solidarity Act (Helms-Burton).

Background

On July 15, 1996, and at six-month intervals since, you decided to suspend

provisions of the Helms-Burton Act under which U.S.-national claimants could file

suit in federal court against foreign firms "trafficking" in confiscated properties in Cuba. As provided by the law, you determined that suspension was

necessary to the U.S. national interests and would expedite democratic transition in Cuba.

Recent Progress

The international diplomatic effort we launched when you first suspended Title III provisions, intended to press our allies to do more to promote democracy in Cuba, has continued to produce positive results. Our friends have increased high-level contacts with Cuba over the past year, encouraged by the Pope's visit last January, but they have continued to take concrete steps to press the Castro regime to open up politically. They remain committed to conditioning assistance and warmer relations with Cuba on clear movement toward democracy and respect for human rights. Heads of government and cabinet ministers have forcefully stated this view in international forums and while visiting Havana and, in increasingly explicit shows of support for the pro-democracy opposition, have met with human rights activists and called attention to their plight. NGOs and business groups have remained active in supporting this effort as well. (A sampling of allies' efforts is at Tab B.) NSC, NEC, Stu Eizenstat, Treasury and State support extending the suspension of U.S. citizens' right to file suit under Title III for six more months. They believe EU pro-democracy initiatives warrant it. Failure to extend the suspension, moreover, would jeopardize this cooperation and derail the Understanding With Respect to Disciplines on Expropriated Property, reached at the EU Summit last May, under which the EU undertook to inhibit and deter investment in expropriated properties in Cuba and elsewhere if we secured Congressional amendment of Helms-Burton to allow you to waive Title IV (dealing with denial of visas to directors of firms investing in confiscated properties in Cuba) for countries discouraging such investments. Non-renewal could also result in EU steps to reintroduce its case on Helms-Burton before the WTO. This decision is unlikely to draw major criticism. Renewals in January and July passed largely unnoticed. The three Cuban-Americans in Congress and other perennial opponents of the waivers will criticize the rationale,

claiming that
the high-level EU visits have undercut democratization efforts.
Moderates in the
Cuban-American community, as well as numerous Members of the
House and Senate,
have welcomed past waivers and are certain to support this one.
At Tab A is a proposed letter to the chairmen and ranking minority
members of the
House and Senate foreign relations and appropriations committees
notifying them
of your decision by January 16, as required by the law. We further
propose
issuing a brief Presidential statement announcing the decision.
RECOMMENDATION
That you suspend the right to file suit under Title III of Helms-Burton
for
another six months and sign the congressional notification letters at
Tab A.
Attachments
Tab A Congressional Notification Letters
Tab B Sampling of Allies' Efforts to Promote Democracy

2

~~CONFIDENTIAL~~~~CONFIDENTIAL~~~~CONFIDENTIAL~~ XXXX

~~CONFIDENTIAL~~ cc: Vice President
Reason: 1.5 d Chief of Staff
Declassify On: 12/29/08

TRANSLATED_ATTACHMENT HBIII SRB.doc

December 31, 1998

ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: JAMES F. DOBBINS

FROM: FULTON T. ARMSTRONG

SUBJECT: Continued Suspension of Provisions of Title III of Helms-Burton Act

At Tab I is a Memorandum for the President recommending renewal of the suspension of provisions of Title III of the Cuban Liberty and Democratic Solidarity Act (Helms-Burton) for another six months. The State Department supports the recommendation.

We also request the President's signature on letters (Tab A) informing the Congress of his decision, as required by law, before January 16 -- i.e., at least 15 days before the date on which the new suspension period is to begin.

We propose a low-key public rollout. Release of a brief Presidential statement and a press briefing by Stu Eizenstat at State would be appropriate.

Concurrence by: Mara Rudman; Mary DeRosa; Miriam Shapiro; Holly Hammonds

RECOMMENDATION

That you forward the Memorandum for the President

Attachments

Tab I Memorandum for the President

Tab A Certification Letters to Congress

Tab B Sampling of Allies' Efforts to Promote Democracy

1

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~ XXXX

~~CONFIDENTIAL~~

Reason: 1.5 d

Declassify On: 12/29/08

Dear Mr. Chairman:

Pursuant to subsection 306(c)(2) of the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 (Public Law 104-114), (the "Act"), I hereby determine and report to the Congress that suspension for six months beyond February 1, 1999, of the right to bring an action under Title III of the Act is necessary to the national interests of the United States and will expedite a transition to democracy in Cuba.

Sincerely,

The Honorable Jesse Helms
Chairman
Committee on Foreign Relations
United States Senate
Washington, D.C. 20510-3301

Enclosure

Exchange Mail

DATE-TIME 1/19/99 6:02:01 PM

FROM Barks-Ruggles, Erica

CLASSIFICATION UNCLASSIFIED

SUBJECT Congressional invites to State Dinner [UNCLASSIFIED]

TO Abercrombie-Winstanley, Gina K.
Rudman, Mara E.

CARBON_COPY Smith, Gayle E.
Battenfield, Pat A.
Barks-Ruggles, Erica

TEXT_BODY

Gina/Mara -
Emailed this late Friday. Need your input into this list. I understand from Gayle this is NOT what was agreed at the planning meeting last week. Can you help me figure out who is on and who is off? Thanks
- Erica
CONGRESS

Senate

The Honorable
Jesse Helms (Dorothy)
403 Dirksen Senate Office Building
United
States Senate (Chair, SFRC)
Washington, D.C. 20510
202-224-6342

The
Honorable Trent Lott
487 Russell Senate Office Building
United
States Senate
Washington, D.C. 20510
202-224-6253

The Honorable
Joseph Biden (Majority leader, SFRC)
221 Russell Senate Office
Building
Washington, D.C. 20510

202-224-5521

The Honorable Thomas
Daschle
509 Hart Senate Office Building
Washington, D.C. 20510
202-224-2321

The
Honorable Richard Luger (original co-sponsor of
306 Hart Senate
Office Building Africa Trade bill)
Washington, D.C. 20510
202-224-4814

The
Honorable Edward M. Kennedy
315 Russell Senator Office Building
(long ties to Africa)
Washington, D.C. 20510
202-224-4543

The
Honorable Russell Feingold
716 Hart Senate Office Building (Minority
Leader-SFRC
Washington, D.C. 20510 Africa Sub-Com)
202-224-5323

The
Honorable William V. Roth, Jr.
104 Hart Senator Office Building (Chair,
Finance
Washington, D.C. 20510 Committee)
202-224-2441

The
Honorable Daniel Patrick Moynihan (Minority Leader
464 Russell Senate
Office Building Finance Committee)
Washington, D.C. 20510
202-224-4451

The
Honorable William Frist
567 Dirksen Senate Office Building (Chair,
SFRC Africa Sub-
Washington, D.C. 20510 Committee)
202-224-3344

The
Honorable Patrick Leahy
433 Russell Senate Office Building
Washington,
D.C. 20510
202-224-4242

The Honorable Mitch McConnell
361-A
Russell Senate Office Building
Washington, D.C. 20510
202-224-2541

HOUSE
OF REPRESENTATIVES

The Honorable Sonny Callahan
2466 Rayburn
HOB
Washington, D.C. 20515-0101
202-225-4931

The Honorable Tom
Campbell
2442 Rayburn HOB (HIRC-recent CoDel to
Washington,
D.C. 20515-0543 Ghana)
202-225-2631

The Honorable James E. Clyburn
Chair,
Congressional Black Caucus
319 Cannon HOB
Washington, D.C. 20515-4006
202-225-3315

The
Honorable Richard A. Gephardt
1226 Longworth HOB
Washington, D.C.
20515-2503
202-225-2671

The Honorable Benjamin A. Gilman
2449
Rayburn HOB (Chair, HIRC)
Washington, D.C. 20515-3220
202-225-3776

The

Honorable William Jefferson
240 Cannon House Office Building (ties
to West Africa,
Washington, D.C. 20515 important on trade bill)
202-225-6636

The
Honorable J. Dennis Hastert
2263 Rayburn HOB
Washington, D.C. 20515-1314
202-225-2976

The
Honorable Donald M. Payne
2209 Rayburn HOB (long ties to Africa/
Washington,
D.C. 20515-3010 Ghana)
202-225-3436

The Honorable Edward R.
Royce
1133 Longworth HOB (Chair, Africa
Washington, D.C. 20515-0539 Subcommittee,
HIRC)
202-225-4111

The Honorable Lee Hamilton
2314 Rayburn HOB (Minority
Leader, HIRC)
Washington, D.C. 20515
202-225-5315

The Honorable
Robert Menendez
405 Cannon HOB (Minority Leader, HIRC
Washington,
D.C. 20515 Africa Subcommittee)
202-225-7919

The Honorable
Amory Houghton
1110 Longworth HOB (leader on Africa
Washington,
D.C. 20515 trade bill)
202-225-3161

The Honorable Jim McDermott
2349
Russell HOB original co-sponsor

Washington, D.C. 20515 of
Africa trade bill)
202-225-3106

The Honorable Bill Archer
1236
Longworth HOB (Chair, House Ways &
Washington, D.C. 20515 Means)
202-225-2571

The
Honorable Charles B. Rangel
2354 Russell HOB (minority leader,
Washington,
D.C. 20515 House Ways & Means)
202-225-4365

The Honorable
Philip M. Crane
233 Cannon HOB (original co-sponsor
Washington,
D.C. 20515 Africa trade bill)
202-225-3711

Exchange Mail

DATE-TIME 1/22/99 11:55:52 AM
FROM Sapiro, Miriam E.
CLASSIFICATION UNCLASSIFIED
SUBJECT FW: CYPRUS BIMONTHLY REPORT [UNCLASSIFIED]
TO Marshall, Betty A.
CARBON_COPY Blinken, Antony J.

TEXT_BODY

bam - plse incorporate changes and put chuck down for clearance, prepare for my and tony sig. also, need a red dot with explanation that "State report late; should be delivered to Hill at earliest possible date."

thx, ms

-----Original Message-----

From: Allen,
Charles A.

Sent: Friday, January 22, 1999 11:50 AM

To: Sapiro,
Miriam E.

Cc: @LEGAL - Legal Advisor; @LEGISLAT - Legislative Affairs

Subject: FW:

CYPRUS BIMONTHLY REPORT [UNCLASSIFIED]

Miriam, we clear the report
with minor changes to the transmittal letters.

As you noted

in the memo to the President, the provision requires inclusion of
"any relevant reports prepared by the Secretary General"

Since there has been UN activity during the 60-day period covered
by this report, are there any relevant reports that should be enclosed?

-----Original Message-----

From: Sapiro, Miriam E.

Sent: Friday,
January 22, 1999 11:29 AM

To: @LEGAL - Legal Advisor; @LEGISLAT
- Legislative Affairs

Cc: @EUROPE - European Affairs

Subject: FW:
CYPRUS BIMONTHLY REPORT [UNCLASSIFIED]

A reminder we'd appreciate
legal and legis clearance this morning. plse cc betty marshall on
any changes. thx for your help.

-----Original Message-----

From: Sapiro,
Miriam E.

Sent: Thursday, January 21, 1999 6:10 PM

To: @LEGAL

- Legal Advisor; @LEGISLAT - Legislative Affairs

Cc: Blinken, Antony

J.; Marshall, Betty A.

Subject: CYPRUS BIMONTHLY REPORT [UNCLASSIFIED]

Legal/Legis

- can I please have your clearances on the attached by 11 am Friday
(sooner would be great). Thanks for your help - it should have come
over sooner; maybe next time it will be on time. Good news: shorter
than usual. Thx, Miriam

TRANSLATED_ATTACHMENT 0299HastertlttrspeakerHouseCyprusReport.doc

Dear Mr. Speaker:

In accordance with Public Law 95-384 (22 U.S.C. 2373(c)), I submit
to you this
report on progress toward a negotiated settlement of the Cyprus
question covering
the period October 1 to November 30, 1998. The previous submission
covered
events during August and September 1998.

Following United Nations Secretary-General Kofi Annan's September
30 announcement
of an initiative to reduce tensions and promote progress towards a
peaceful
settlement of the Cyprus problem, the United Nations launched shuttle
talks
between both communities in October. During the reporting period,

U.S. officials
repeatedly urged the leaders of both Cypriot communities to support
fully the UN
initiative. They also underscored the Administration's continuing
commitment to
finding a just and lasting solution to the Cyprus dispute.

Sincerely,

The Honorable J. Dennis Hastert
Speaker of the House of Representatives
Washington, D.C. 20515

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TRANSLATED_ATTACHMENT 0299helmsltrCyprus Report.doc

Dear Mr. Chairman:

In accordance with Public Law 95-384 (22 U.S.C. 2373(c)), I submit
to you this
report on progress toward a negotiated settlement of the Cyprus
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the period October 1 to November 30, 1998. The previous submission
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U.S. officials
repeatedly urged the leaders of both Cypriot communities to support
fully the UN
initiative. They also underscored the Administration's continuing
commitment to
finding a just and lasting solution to the Cyprus dispute.

Sincerely,

The Honorable Jesse Helms
Chairman, Committee on Foreign Relations
United States Senate
Washington, D.C. 20510

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TRANSLATED_ATTACHMENT 0299oct-nov98 bimonthlyReport Cyprus.doc

President's Bimonthly Report on Cyprus
October 1998-November 1998

Special Cyprus Coordinator Thomas J. Miller and Acting U.S.
Permanent
Representative to the United Nations A. Peter Burleigh met on
October 1 in New
York with United Nations (UN) Under Secretary for Political Affairs
Kiren
Prendergast, UN Secretary General (SYG) Special Representative for
Cyprus Diego
Cordovez, UN SYG Deputy Special Representative for Cyprus Dame
Ann Hercus, and
British Special Cyprus Representative Sir David Hannay (also acting
as the
European Union (EU) Presidency Special Representative) to follow
up on UN

Secretary-General Kofi Annan's September 30 initiative to "reduce tensions on Cyprus and to promote progress toward a just and lasting settlement."

Also on October 1, Special Presidential Emissary for Cyprus Richard C. Holbrooke and Ambassador Miller met with Greek Deputy Foreign Minister Kranidiotis in New York to discuss next steps on the settlement process and exchange views on the planned delivery of Russian S-300 anti-aircraft missiles to Cyprus.

On October 2, Ambassador Holbrooke met in New York with Turkish Cypriot leader Denktash. Ambassador Holbrooke emphasized continued U.S. support for reaching a bizonal, bicomunal federal settlement. Following up on Ambassador Holbrooke's meeting, Ambassador Miller met on October 9 with Mr. Denktash in Washington. In both meetings, they urged Mr. Denktash to drop preconditions for resuming settlement talks and to lift the Turkish Cypriot suspension of bicomunal contacts.

On October 5, Under Secretary for Political Affairs Thomas Pickering met with Greek Deputy Foreign Minister Kranidiotis to discuss, among other issues, Cyprus and Greek-Turkish relations.

Under Secretary Pickering and Ambassador Hannay met on October 15 to review the Cyprus situation. In a separate meeting, Ambassadors Hannay and Miller discussed next steps on Cyprus and exchanged views on EU-Turkey relations.

UN SYG Deputy Representative Hercus launched shuttle talks with the Greek Cypriot and Turkish Cypriot leadership as part of the UN Secretary-General's new initiative to reduce tensions on Cyprus and promote a solution to the Cyprus dispute. Dame Hercus launched a series of meetings during the reporting period with an October 16 meeting with Cypriot President Clerides and an October 21 meeting with Mr. Denktash.

On October 19 U.S. Ambassador to Cyprus Kenneth Brill met Mr. Clerides to review the latter's meetings in New York on the margins of the UN General Assembly and to urge full support for the UN Secretary-General's September 30 initiative.

Ambassador Miller met on October 20 in Washington with Norwegian State Secretary Haga to discuss the Cyprus dispute and explore possibilities for both sides to resume direct, intercommunal talks.

Office of Southern European Affairs Director Morton Dworken traveled to Greece, Turkey and Cyprus from November 7 to 20. While in Cyprus during November 7-10, Mr. Dworken met with UN Deputy Special Representative Hercus, Cypriot Presidential Under Secretary Kouros, Greek Cypriot officials, and Turkish Cypriot representatives. Mr. Dworken accompanied Ambassador Brill to separate meetings with Messrs. Clerides and Denktash.

In a November 10 meeting on Cyprus, Ambassador Brill discussed with Mr. Denktash efforts by UN SYG Deputy Representative Hercus. The Ambassador encouraged Mr. Denktash to give the UN SYG's September 30 initiative his full support and emphasized that the United States remains committed to the resolution of the Cyprus problem based on a bizonal, bicomunal federal settlement.

On November 16, Ambassador Brill and Cypriot FM Kasoulides met to discuss the UN Secretary-General's initiative. Ambassador Brill urged the Cypriots to give the Hercus mission full support, noting that it offered the promise of progress towards a bizonal, bicomunal federal settlement. He also suggested that the S-300 missiles raised tensions on the island, which complicated efforts to promote a settlement.

Ambassador Miller traveled during November 17-23 to the United Kingdom, the

Netherlands, Germany, Austria, Italy, France and Spain for consultations on Cyprus and EU-Turkey relations. In each capital Ambassador Miller reviewed with his counterparts the UN settlement process, the S-300 missile issue and Aegean tensions.

Assistant Secretary for European and Canadian Affairs Marc Grossman and Ambassador Miller held discussions on November 30 with Greek Deputy Foreign Minister Kranidiotis on a wide range of bilateral issues, including Cyprus.

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TRANSLATED_ATTACHMENT 0299PreCyprus Report.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
LARRY STEIN

SUBJECT: Report to Congress on Cyprus

Purpose

Forward the bimonthly Presidential Report to the Congress on Cyprus.

Background

The International Security Assistance Act of 1978 requires that you submit a bimonthly report on progress made during the period toward "the conclusion of a negotiated solution of the Cyprus problem," including any relevant

reports
prepared by the UN Secretary General for the Security Council. The
Department of
State has prepared for your approval a draft Presidential Report on
Cyprus, which
is at Tab B. At Tab A are transmittal letters to the Speaker of the
House of
Representatives and the Chairman of the Senate Committee on
Foreign Relations.

The previous report covered progress during August and September
1998. The
current report covers the period of October and November 1998.
During the
reporting period, the United States actively supported UN Secretary-
General Kofi
Annan's September 30 initiative to "reduce tensions on Cyprus and to
promote
progress toward a just and lasting settlement." UN SYG Deputy
Representative
Anne Hercus launched shuttle talks with the Greek Cypriot and
Turkish Cypriot
leadership as part of the initiative. U.S. officials repeatedly urged both
leaders to support her efforts, particularly measures to reduce tensions
on the
island. U.S. officials also underscored with both sides the
Administration's
continuing commitment to finding a peaceful solution to the Cyprus
dispute.

RECOMMENDATION

That you sign the letters to the Congress at Tab A.

Attachments
Tab A Transmittal Letters to Congress
Tab B Report to Congress

2

0299

cc: Vice President
Chief of Staff

TRANSLATED_ATTACHMENT 0299srbCyprusReport.doc

January 20, 1999

ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: ANTONY BLINKEN

FROM: MIRIAM SAPIRO

SUBJECT: President's Report to Congress on Cyprus

Attached at Tab I is a memorandum to the President transmitting his bimonthly report to Congress on Cyprus, submitted in accordance with the International Security Assistance Act of 1978. This report covers the October - November 1998 timeframe and should be submitted as soon as possible.

Concurrence by: Jamie Baker and Mara Rudman

RECOMMENDATION

That you sign the memorandum to the President at Tab I.

Attachments

Tab I Memorandum to the President

Tab A Transmittal Letters to Congress

Tab B Report to Congress

Tab II Incoming from State

1

0299

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Fulton Armstrong to Holly Hammonds, Lori Hendricks, Richard Holtzapple et al. Subject: Required Report to Congress on Cuba. (7 pages)	01/25/1999	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
Exchange-Record (Sept 97-Jan 01) ([Jesse Helms])
OA/Box Number: 620000

FOLDER TITLE:

[01/02/1999-01/27/1999]

2006-1363-F

vz5634

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Exchange Mail

DATE-TIME 1/27/99 5:51:21 PM

FROM Bader, Jeffrey A.

CLASSIFICATION UNCLASSIFIED

SUBJECT FW: POTUS reply to letter from Senator Helms on Taiwan
[UNCLASSIFIED]

TO Hammonds, D. Holly
Hendricks, Lori A.
Holtzapple, Richard A.
Lee, Malcolm R.
McNamer, Bruce
Mitsler, Elaine M.
Rudman, Mara E.
Lee, Malcolm R.
Abercrombie-Winstanley, Gina K.
Burrell, Christina L.
Farrar, Jay C.
Lackey, Miles M.
Rudman, Mara E.
Tavlarides, Mark J.

CARBON_COPY Arvizu, Alexander A.
Bader, Jeffrey A.
Heitkotter, Karen R.
Lieberthal, Kenneth C.
Pritchard, Charles (Jack) L.

TEXT_BODY Mara, Malcolm,

Minor change in letter to Helms (last sentence of para 3), and corrected oversight of failing to list Legislative on concurrence line of memo to SRB (see versions immediately below).
Welcome your clearances.

Thanks,

Jeff

-----Original

Message-----

From: Bader, Jeffrey A.

Sent: Wednesday, January
27, 1999 11:14 AM

To: @INTECON - Economic Affairs; @LEGAL - Legal
Advisor; Baker, James E.; Lee, Malcolm R.

Cc: @ASIA - Asian Affairs

Subject: POTUS

reply to letter from Senator Helms on Taiwan [UNCLASSIFIED]

Jamie,
Malcolm,

Appreciate your clearance on a letter from POTUS to Senator
Helms on Taiwan's participation in international organizations.
It's been run by State, inc. Legal Advisor's office, and Treasury.
Reply due today, so welcome your looking at it as soon as convenient.

If
you need to see the package, Karen Heitkotter in our office has a
copy and can make available.

Thanks,

Jeff

TRANSLATED_ATTACHMENT 0231 Helmsltr.doc

Dear Mr. Chairman:

I appreciate your January 8 letter asking for more information on my
administration's attitude toward Taiwan membership in international
organizations.

In the Taiwan policy review my administration undertook in 1994, we
concluded the
United States should support Taiwan's participation in international
organizations where statehood is not a requirement. We also

concluded we would support appropriate ways for Taiwan's voice to be heard in organizations requiring statehood for membership where we could not support actual membership.

The World Trade Organization (WTO) is the most important example of an organization that does not require statehood for membership and where we support Taiwan's entry. Last year, we concluded our bilateral market access agreement for Taiwan's WTO accession, and we are actively working with Taiwan to resolve outstanding multilateral issues. We believe Taiwan's accession should be judged on its own merits, without linkage to the PRC's accession. The Semiconductor Council and the Global Governmental Forum, groupings of semiconductor producers, are two other organizations not requiring statehood for membership that Taiwan has joined with our support.

Within organizations requiring statehood for membership, we have supported appropriate participation by Taiwan. For example, we believe Taiwan should be allowed to participate as an observer in the OECD's Competition Policy and Law Committee and are working to achieve a consensus toward that end. We have sponsored U.S.-based Taiwan private sector representatives to attend the IMF/World Bank annual meeting in Washington. Members of a Taiwan NGO can participate on a delegation of an international NGO in activities of the World Health Organization.

We consult frequently with Taiwan about the most effective way to facilitate Taiwan's membership or participation in international organizations and work with Taiwan wherever we can be effective. Changing the charters of organizations to permit Taiwan's membership is not a feasible course where statehood is a prerequisite for membership. I do not foresee the possibility of garnering the

necessary international support to effect such changes. We do, however, urge the PRC to be more receptive to Taiwan's participation in international organizations. The state of cross-Strait relations is likely to continue to be a decisive factor in affecting PRC attitudes.

My Administration looks forward to continuing to work with you and with Taiwan to expand its participation in international organizations.

Sincerely,

The Honorable Jesse Helms
Chairman
Committee on Foreign Relations
United States Senate
Washington, D.C. 20510-3301

2

TRANSLATED_ATTACHMENT 0231 Helmsltrjbsrb.doc

January 27, 1999

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: KENNETH LIEBERTHAL

FROM: JEFFREY A. BADER

SUBJECT: Letter to Senator Helms on Taiwan

Attached at Tab I is a memorandum to the President covering a reply to a letter from Senator Helms on Taiwan's participation in international organizations.

Concurrence: Jamie Baker, Malcolm Lee, Mara Rudman

Attachments

Tab I Memorandum to the President

Tab A Letter to Senator Helms

Tab B January 8, 1999 Letter from Senator Helms

Tab C September 16, 1998 Letter from the President to Senator Helms

Tab D July 23, 1998 Letter from Senator Helms

1

TRANSLATED_ATTACHMENT 0231 Helmsltrsrpotus.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: SAMUEL BERGER
LARRY STEIN

SUBJECT: Reply to Letter from Senator Helms on Taiwan
Participation in
International Organizations

Purpose

Answer a letter from Senator Helms on Taiwan participation in
international
organizations.

Background

You wrote a detailed letter to Senator Helms on September 16
answering a number
of questions he had posed to you in a July 23 letter on our Taiwan
policy
(letters attached at Tabs C and D). Now Senator Helms has written
again seeking

greater detail on administration policy toward Taiwan's participation in international organizations.

The reply at Tab A describes our support for Taiwan membership in organizations like the WTO and Semiconductor Council where the rules of the organizations permit membership and for Taiwan participation short of membership in other organizations like the OECD, IMF/World Bank, and WHO.

RECOMMENDATION

That you sign the letter at Tab A.

Attachments

Tab A Letter to Senator Helms

Tab B January 8, 1999 letter from Senator Helms

Tab C September 16, 1998 letter to Senator Helms

Tab D July 23, 1998 letter from Senator Helms

2

cc: Vice President
Chief of Staff

TRANSLATED_ATTACHMENT

0231 Helmsltr.doc

Dear Mr. Chairman:

I appreciate your January 8 letter asking for more information on my administration's attitude toward Taiwan membership in international organizations.

In the Taiwan policy review my administration undertook in 1994, we concluded the

United States should support Taiwan's participation in international organizations where statehood is not a requirement. We also concluded we would

support appropriate ways for Taiwan's voice to be heard in organizations

requiring statehood for membership where we could not support actual membership.

The World Trade Organization (WTO) is the most important example

of an organization that does not require statehood for membership and where we support Taiwan's entry. Last year, we concluded our bilateral market access agreement for Taiwan's WTO accession, and we are actively working with Taiwan to resolve outstanding multilateral issues. We believe Taiwan's accession should be judged on its own merits, without linkage to the PRC's accession. The Semiconductor Council and the Global Governmental Forum, groupings of semiconductor producers, are two other organizations not requiring statehood for membership in which we successfully supported Taiwan's active participation.

Within organizations requiring statehood for membership, we have supported appropriate participation by Taiwan. For example, we believe Taiwan should be allowed to participate as an observer in the OECD's Competition Policy and Law Committee and are working to achieve a consensus toward that end. We have sponsored U.S.-based Taiwan private sector representatives to attend the IMF/World Bank annual meeting in Washington. Members of a Taiwan NGO can participate on a delegation of an international NGO in activities of the World Health Organization.

We consult frequently with Taiwan about the most effective way to facilitate Taiwan's membership or participation in international organizations and work with Taiwan wherever we can be effective. Changing the charters of organizations to permit Taiwan's membership is not a feasible course where statehood is a prerequisite for membership. I do not foresee the possibility of garnering the necessary international support to effect such changes. We do, however, urge the PRC to be more receptive to Taiwan's participation in international organizations. The state of cross-Strait relations is likely to continue to be a decisive factor in affecting PRC attitudes.

My Administration looks forward to continuing to work with you and with Taiwan to expand its participation in international organizations.

Sincerely,

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TRANSLATED_ATTACHMENT 0231 Helmsltrjbsrb.doc

January 27, 1999

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: KENNETH LIEBERTHAL

FROM: JEFFREY A. BADER

SUBJECT: Letter to Senator Helms on Taiwan

Attached at Tab I is a memorandum to the President covering a reply to a letter from Senator Helms on Taiwan's participation in international organizations.

Concurrence: Jamie Baker, Malcolm Lee

Attachment

Tab I Memorandum to the President

Tab A Letter to Senator Helms

Tab B January 8, 1999 Letter from Senator Helms

Tab C September 16, 1998 Letter from the President to Senator Helms

Tab D July 23, 1998 Letter from Senator Helms

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TRANSLATED_ATTACHMENT

0231 Helmsltrsrbotus.doc

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM: SAMUEL BERGER
LARRY STEIN

SUBJECT: Reply to Letter from Senator Helms on Taiwan
Participation in
International Organizations

Purpose

Answer a letter from Senator Helms on Taiwan participation in international organizations.

Background

You wrote a detailed letter to Senator Helms on September 16 answering a number of questions he had posed to you in a July 23 letter on our Taiwan policy (letters attached at Tabs C and D). Now Senator Helms has written again seeking greater detail on administration policy toward Taiwan's participation in international organizations.

The reply at Tab A describes our support for Taiwan membership in organizations like the WTO and Semiconductor Council where the rules of the organizations permit membership, and our support for support for Taiwan participation short of membership in other organizations like the OECD, IMF/World Bank, and WHO.

RECOMMENDATION

That you sign the letter at Tab A.

Attachment

Tab A Letter to Senator Helms

Tab B January 8, 1999 letter from Senator Helms

Tab C September 16, 1998 letter to Senator Helms

Tab D July 23, 1998 letter from Senator Helms

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cc: Vice President
Chief of Staff