

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	Re: [Operation Safe Haven] (3 pages)	07/11/1994	P1/b(1)
002. cable	Re: [Operation Safe Haven - Corrected Copy] (3 pages)	07/12/1994	P1/b(1)
003. cable	Re: [Operation Safe Haven - Corrected Copy] (3 pages)	07/12/1994	P1/b(1)
004. cable	RE: [Order] (13 pages)	08/27/1994	P1/b(1)
005. cable	Re: Proposed Public Affairs Guidance (5 pages)	08/29/1994	P1/b(1) KC 9/19/2016
006. cable	Re: [Situation Report] (3 pages)	10/30/1994	P1/b(1)
007. cable	Re: [Situation Report] (3 pages)	11/08/1994	P1/b(1) KC 9/19/2016
008. cable	Re: [Situation Report] (3 pages)	12/08/1994	P1/b(1) KC 9/19/2016
009. cable	Re: [Situation Report] (3 pages)	12/11/1994	P1/b(1) KC 9/8/2017
010. cable	Re: Proposed Public Affairs Guidance for Additional Troop Support [partial] (1 page)	12/13/1994	b(7)(C)
011. cable	Re: Proposed Public Affairs Guidance for Additional Troop Support [partial] (1 page)	12/16/1994	b(7)(C)
012. cable	Re: [Migrants] (3 pages)	12/31/1994	P1/b(1) KC 9/8/2016

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1993 - Dec 1994 ([Operation Safe Haven])
OA/Box Number: 505000

FOLDER TITLE:

[07/11/1994 - 12/31/1994]

2011-1045-F
ke1575

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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[005]

Cable

PREC: PRIORITY
CLASS: ~~SECRET~~
LINE1: PATSZYUW RHLBAAX4556 2420111-SSSS--RHEHWSR.
LINE2: ZNY SSSSS
LINE3: P 291845Z AUG 94
LINE4: FM USCINCSO SCPA QUARRY HEIGHTS PM
OSRI: RHLBAAX
DTG: 291845Z AUG 94
ORIG: USCINCSO SCPA QUARRY HEIGHTS PM
TO: RUEKJCS/SECDEF WASHINGTON DC//OATSD(PA):DPL/DDI//
INFO: RUEHZP/AMEMBASSY PANAMA CITY//USIS//
RUEKJCS/JOINT STAFF WASHINGTON DC//J7-JETD/J3/J5/PA//
RUEKJCS/SECDEF WASHINGTON DC//USDP:ISA/ASD:RA/SP/EP/HD//
RUEHC/SECSTATE WASHINGTON DC//PM-ISP/ARA/INM/PM//
RUCBSAA/CINCUSACOM NORFOLK VA//PA//
RUCJAAA/USCINCSOC MACDILL AFB FL//PA//
RHCUAAA/USCINCTrans SCOTT AFB IL//PA//
RHEHWSR/WHITE HOUSE SITUATION ROOM WASHINGTON DC
RUEAWJA/DEPT OF JUSTICE WASHINGTON DC//PA//
RUEBBEA/DEPT OF TRANSPORTATION OFC OF THE SEC WASHINGTON DC
RUEADWD/HQ DA WASHINGTON DC//SAPA//
RUEAHQA/OSAF WASHINGTON DC//PA//
RUENAAA/CHINFO WASHINGTON DC//00//
RULSJGA/COMD COGARD WASHINGTON DC//PA//
RHCUAAA/HQ AMC SCOTT AFB IL//PA//
RHDIAAAA/HQ ACC LANGLEY AFB VA//PA//
RUERHNA/CDRUSASOC FT BRAGG NC//PA//
RUERHNA/CDRUSACAPOC FT BRAGG NC
RUCMACC/CDR4THPSYOPGP FT BRAGG NC
RUEPPAN/CDRUSARSO FT CLAYTON PM//SOCM-EN/SOEN/SOPA/SORM-MS3//
RHCGSRB/CDRFORSCOM FT MCPHERSON GA//AFOP-TX/AFOP-TI/FCPA//
RUCBCLF/CINCLANTFLT NORFOLK VA//N3/N53/N422/NO2P//
RUWMJAC/CINCLANTFLT DET SO RODMAN PM//NOO/N3/PA//
RUVMDBC/HQ USSOUTHAF DAVIS MONTHAN AFB AZ//A1-CEX/A3-DOXE/PA//
RUWMEGA/HQ USSOUTHAF FWD HOWARD AFB PM//JM/PA//
RHLBAAG/24WG HOWARD AFB PM//PA//
SUBJ: PROPOSED PUBLIC AFFAIRS GUIDANCE -- OPERATION SAFE HAVEN (U)
TEXT:

~~SECRET~~ NOFORN

QQQQ

SECTION 01 OF 02

SUBJECT: PROPOSED PUBLIC AFFAIRS GUIDANCE -- OPERATION SAFE HAVEN (U)

A. USCINCSO (SCCC) MSG 271908Z AUG 94, SUBJ: SAFE HAVEN OPERATION.

B. USCINCSO (SCCC) MSG 261348Z AUG 94, SUBJ: MIGRANT SUPPORT OPERATIONS IN SOUTHCOM AOR (S).

C. CJCS MSG 271414Z AUG 94, EXORD.

D. PRESS COMMUNIQUE FROM PANAMANIAN PRESIDENT-ELECT ERNESTO PEREZ BALLADARES, 23 AUG 94.

1. (U) THIS PROPOSED PUBLIC AFFAIRS GUIDANCE FOR OPERATION SAFE HAVEN CONTAINS:

A. INITIAL NEWS RELEASE, WHICH WILL BE RELEASED BY THE

DECLASSIFIED
PER E.O. 135262014-0835-M
03126116 KDE

U.S. SOUTHERN COMMAND;

B. QUESTIONS AND ANSWERS; AND

C. COORDINATING INSTRUCTIONS.

3. ~~(S/NE)~~ PROPOSED NEWS RELEASE:

(HEAD) U.S. SOUTHERN COMMAND TO PROVIDE TEMPORARY
SAFE HAVEN FOR CUBAN MIGRANTS IN PANAMA

A. (BEGIN QUOTE) QUARRY HEIGHTS, PANAMA -- SEPTEMBER 1 -- THE
UNITED STATES SOUTHERN COMMAND (USSOUTHCOM) IN PANAMA WILL ESTABLISH
A TEMPORARY SAFE HAVEN IN PANAMA FOR UP TO 10,000 CUBAN MIGRANTS FOR
A PERIOD NOT TO EXCEED SIX MONTHS. SOUTHCOM WILL BE READY TO RECEIVE
THE FIRST MIGRANTS SEPT 3.

B. IN SUPPORT OF THIS EFFORT, JOINT TASK FORCE PANAMA --
USSOUTHCOM'S STANDING JOINT TASK FORCE IN PANAMA --WILL CONDUCT
OPERATION SAFE HAVEN, A HUMANITARIAN ASSISTANCE OPERATION, TO PROVIDE
IMMEDIATE RELIEF AND TEMPORARY SHELTER FOR CUBAN MIGRANTS.

C. A COMPLEX OF FOUR TEMPORARY SAFE HAVENS ARE NEARING
COMPLETION ON THE EMPIRE RANGE TRAINING COMPLEX. THE EMPIRE RANGE
COMPLEX IS A U.S.MILITARY-CONTROLLED AREA NEAR THE PANAMA CANAL ON
THE PACIFIC SIDE OF THE ISTHMUS OF PANAMA. THE FIRST SAFE HAVEN IS
EXPECTED TO BE OPERATIONAL ON SEPTEMBER 3, WITH THE OTHER THREE SAFE
HAVEN TO BE COMPLETED IN WITHIN TWO WEEKS.

D. JOINT TASK FORCE PANAMA'S MISSION WILL BE TO RECEIVE, SHELTER,
FEED, SECURE AND PROVIDE MEDICAL CARE TO AND SANITATION FOR THE CUBAN
MIGRANTS.

E. THE FIRST GROUP OF CUBAN MIGRANTS IS EXPECTED TO ARRIVE AT
HOWARD AIR FORCE BASE IN PANAMA FROM GUANTANAMO BAY, CUBA, ON SATURDAY,
SEPTEMBER 3, ABOARD U.S. AIR FORCE AIRCRAFT.

F. THE CUBAN MIGRANTS WILL BE MEDICALLY SCREENED AND INITIALLY
PROCESSED AT A RECEPTION CENTER IMMEDIATELY UPON ARRIVAL. THEY WILL
THEN BE TRANSPORTED TO THE SAFE HAVEN COMPLEX AT EMPIRE RANGE WHERE
THEY WILL REMAIN WITHIN THEIR ASSIGNED SAFE HAVEN FOR THE DURATION OF
THEIR STAY IN PANAMA. THESE SAFE HAVENS ARE LOCATED AWAY FROM
POPULATED AREAS. SECURITY AT EACH SAFE HAVEN WILL BE PROVIDED BY THE
U.S.MILITARY. IN ADDITION, TRAINED MEDICAL, CIVIL AFFAIRS, LINGUISTS,
AND OTHER SPECIALIZED PERSONNEL WILL BE ASSIGNED TO EACH SAFE HAVEN
TO ASSIST THE CUBAN MIGRANTS. AN AIR FORCE AIR TRANSPORTABLE FIELD
HOSPITAL WILL BE CENTRALLY LOCATED TO SERVE ALL FOUR SAFE HAVENS.

G. ECONOMIC BENEFITS TO THE PANAMANIAN ECONOMY FROM THE
ESTABLISHMENT AND OPERATION OF THESE TEMPORARY SAFE HAVEN
FACILITIES WILL INCLUDE LOCAL PURCHASING OF CONSTRUCTION MATERIALS
PLUS OTHER GOODS AND SERVICES, AND THE IMMEDIATE HIRING OF PANAMANIAN
WORKERS FOR CONSTRUCTION, FOOD PREPARATION, SANITATION SERVICES,
TRANSPORTATION AND OTHER ACTIVITIES.

THE COMMANDER IN CHIEF OF THE SOUTHERN COMMAND IS RESPONSIBLE FOR
THE CONDUCT OF THIS HUMANITARIAN ASSISTANCE OPERATION. (END QUOTE)

4. ~~(S/NE)~~ QUESTIONS AND ANSWERS:

Q1: HOW MANY CUBANS REFUGEES ARE EXPECTED TO COME TO PANAMA?

A1: THE GOVERNMENT OF PANAMA HAS AGREED THAT THE U.S. MAY BRING UP TO
10,000 CUBAN MIGRANTS. THE SOUTHERN COMMAND WILL BE PREPARED TO
RECEIVE THEM AS SOON AS CONSTRUCTION FOR EACH SAFE HAVEN IS COMPLETE.

Q2: HOW LONG DOES THE SOUTHERN COMMAND EXPECT THIS
OPERATION TO LAST?

A2: THE GOP HAS APPROVED SIX MONTHS.

Q3: WHO WILL PAY FOR THE U.S. SUPPORT AND HOW MUCH WILL IT
COST?

A3: COSTS HAVE NOT YET BEEN FINALIZED, BUT IT IS ESTIMATED AT
APPROXIMATELY \$50 MILLION FOR SIX MONTHS. THE UNITED STATES
GOVERNMENT WILL PAY ALL COSTS.

Q4: WILL PANAMA BE EXPECTED TO SHARE IN THE COSTS?

A4: NO.

Q5: WILL THE MEDIA BE ALLOWED TO VISIT THE SAFE HAVEN FACILITIES TO COVER THE ACTIVITIES?

A5: THE NEWS MEDIA WILL BE ALLOWED ACCESS TO THE ACTIVITIES THE U.S. SOUTHERN COMMAND UNDERTAKES IN THIS HUMANITARIAN ASSISTANCE OPERATION. ALL NEWS MEDIA ARE REQUESTED TO REGISTER FOR APPROPRIATE CREDENTIALING AT THE U.S. SOUTHERN COMMAND JOINT INFORMATION BUREAU AT CAMP ROUSSEAU (LOCATED BETWEEN HOWARD AIRFORCE BASE AND EMPIRE RANGE) PRIOR TO VISITING THE SAFE HAVEN FACILITIES. THE NEWS MEDIA WILL BE INFORMED BY AN SCPA PRESS ADVISORY OF THE DETAILS WHEN THEY ARE AVAILABLE.

Q6: WHEN WILL THE SAFE HAVEN BE OPENED AND WHERE WILL IT BE LOCATED?

A6: THE SAFE HAVEN WILL CONSIST OF FOUR CAMPS CONSTRUCTED BY THE U.S. MILITARY ON THE EMPIRE RANGE TRAINING COMPLEX, A U.S. MILITARY CONTROLLED AREA NEAR THE PANAMA CANAL ON THE PACIFIC SIDE OF THE ISTHMUS OF PANAMA. EACH WILL BE ABLE TO SHELTER 2,500 MIGRANTS.

Q7: HOW MANY CUBANS CAN BE ACCOMMODATED IN PANAMA?

A7: PANAMA HAS AGREED TO PERMIT UP TO 10,000 CUBAN MIGRANTS.

Q8: WILL ADDITIONAL TROOPS BE NEEDED, BEYOND THOSE STATIONED IN PANAMA, TO SUPPORT THIS OPERATION?

A8: YES.

Q9: IF SO, HOW MANY, WHAT TYPES AND FROM WHERE?

A9: MORE THAN 800 MILITARY PERSONNEL FROM VARIOUS INSTALLATIONS IN THE UNITED STATES WILL AUGMENT MILITARY PERSONNEL IN PANAMA. THESE AUGMENTATION PERSONNEL WILL INCLUDE MEDICAL AND PREVENTIVE MEDICINE PERSONNEL, CIVIL AFFAIRS SPECIALISTS, AND LINGUISTS, AMONG OTHER APPROPRIATE SPECIALISTS. A DETAILED LIST WILL BE RELEASED AS SOON AS THIS INFORMATION IS AVAILABLE.

Q10: WILL THE CUBAN MIGRANTS BROUGHT TO PANAMA LATER HAVE A CHANCE TO GO TO THE UNITED STATES?

A10: REFER TO THE USG STATEMENTS.

Q11: WILL HAITIAN MIGRANTS ALSO BE BROUGHT TO PANAMA?

A11: THERE ARE NO PLANS FOR THIS.

Q12: WILL PANAMA BE A PLATFORM FOR AN INVASION OF HAITI OR CUBA?

A12: WE NEVER SPECULATE OR COMMENT ON FUTURE MILITARY OPERATIONS. WOULD REMIND YOU THAT HAITI AND CUBA ARE NOT IN THE SOUTHERN COMMAND'S GLOGRAPHI AREA OF OPERATIONS.

~~SECRET~~ NOFORN

QQQQ

FINAL SECTION OF 02

SUBJECT: PROPOSED PUBLIC AFFAIRS GUIDANCE -- OPERATION SAFE HAVEN (U)

Q13: WILL THE U.S. BE SOLELY RESPONSIBLE FOR SECURITY OF THE CUBAN MIGRANTS OR WILL SUCH RESPONSIBILITY BE SHARED WITH PANAMANIAN AUTHORITIES?

A13: THE U.S. GOVERNMENT WILL BE SOLELY RESPONSIBLE FOR THE GENERAL SECURITY, GOOD ORDER, AND DISCIPLINE OF THE CUBANS DURING ALL PHASES OF THIS HUMANITARIAN OPERATION.

Q14: WHO WILL HAVE CUSTODY OF CUBAN MIGRANTS INVOLVED IN THE COMMISSION O ANY CRIME(S) WHILE IN PANAMA?

A14: THE U.S. GOVERNMENT WILL TRANSFER TO PANAMANIAN CUSTODY ANY CUBAN SUSPECTED OF COMMITTING A CRIME AGAINST PANAMANIAN LAW FOR THE EXERCISE OF CRIMINAL JURISDICTION.

Q15: DID THE U.S. PRESSURE PANAMA TO ACCEPT CUBAN MIGRANTS IN PANAMA?

A15: THE AGREEMENT WAS REACHED IN CONSULTATION BETWEEN THE TWO GOVERNMENTS.

Q16: WILL ANY BENEFITS COME TO PANAMA FROM THIS OPERATION?

A16: PANAMA HAS OFFERED ITS SUPPORT AS A HUMANITARIAN GESTURE. HOWEVER, THE CONSTRUCTION AND MAINTENANCE OF FACILITIES WHERE THE CUBAN MIGRANTS WILL BE SHELTERED WILL GENERATE JOBS AND BENEFITS TO PANAMA. ESTIMATES WILL BE RELEASED WHEN AVAILABLE.

Q17: WILL SHELTERING CUBANS ON A U.S. MILITARY BASE VIOLATE THE PANAMA CANAL TREATY?

A17: DEFINITELY NOT. THE PANAMA CANAL TREATY AND ASSOCIATED DOCUMENTS (PARTICULARLY ARTICLE 1 OF THE "AGREEMENT IN IMPLEMENTATION OF ARTICLE IV OF THE PANAMA CANAL TREATY") CLEARLY PROVIDE THAT THE REPUBLIC OF PANAMA AGREES TO PERMIT THE UNITED STATES TO USE CERTAIN AREAS AND INSTALLATIONS WITHIN PANAMA "FOR THE SPECIFIC PURPOSES OF THE PANAMA CANAL TREATY, AND AS THE TWO GOVERNMENTS MAY OTHERWISE AGREE...." IN ADDITION, THE "AGREEMENT ON CERTAIN ACTIVITIES OF THE UNITED STATES OF AMERICA IN THE REPUBLIC OF PANAMA" (WHICH ALSO ACCOMPANIES THE PANAMA CANAL TREATY) PROVIDES THAT THE UNITED STATES MAY ENGAGE IN ADDITIONAL SPECIFIED ACTIVITIES IN THE REPUBLIC OF PANAMA, INCLUDING "HUMANITARIAN RELIEF OPERATIONS, INCLUDING SEARCH AND RESCUE."

Q18: DOES PLACING THE CUBANS ON A FIRING RANGE JEOPARDIZE THEIR SAFETY?

A18: NO.

5. (U) COORDINATING INSTRUCTIONS:

A. NO RELEASE OF INFORMATION WILL BE MADE UNTIL AFTER THE PANAMANIAN GOVERNMENT MAKES PUBLIC ANNOUNCEMENT OF ITS AGREEMENT TO ACCEPT CUBAN MIGRANTS ON ITS TERRITORY. PANAMANIAN PRESIDENT-ELECT ENRIQUE PEREZ BALLADARES ISSUED A PRESS COMMUNIQUE 23 AUGUST STATING HIS AGREEMENT TO CONSIDER ANY REQUEST TO RECEIVE CUBAN MIGRANTS IN PANAMA BASED ON CERTAIN CONDITIONS, I.E., THEIR STAY IN PANAMA NOT TO EXCEED SIX MONTHS; THEY MUST BE HOUSED ON U.S. MILITARY INSTALLATIONS IN PANAMA IN ACCORDANCE WITH A COMMON AGREEMENT BETWEEN PANAMA AND THE UNITED STATES; AND THE COSTS OF THE OPERATION, AS WELL AS REPATRIATION OF ALL CUBAN MIGRANTS, MUST BE BORNE BY THE UNITED STATES. THE COMMUNIQUE WAS FORWARDED TO OATSD-PA.

B. ALL PUBLIC RELEASE OF INFORMATION ON THIS OPERATION TO THE PUBLIC WILL BE PROVIDED BY THE U.S. SOUTHERN COMMAND PUBLIC AFFAIRS DIRECTORATE (SCPA) AND THE SCPA JOINT INFORMATION BUREAU (JIB).

C. SCPA WILL ESTABLISH A JIB AT CAMP ROUSSEAU (LOCATED BETWEEN HOWARD AIR FORCE BASE AND EMPIRE RANGE) ON 30 AUGUST FOR REGISTERING NEWS MEDIA AND SERVING AS THE FOCAL POINT FOR INFORMATION ON THE OPERATION. THE JIB WILL BE OPEN TO SERVICE THE NEWS MEDIA BEGINNING 1 SEPTEMBER. SCPA WILL ISSUE A PRESS ADVISORY ANNOUNCING THE OPENING DATE, LOCATION, AND DETAILS OF THE JIB.

D. THE NEWS MEDIA WILL HAVE ACCESS TO THE ACTIVITIES THE U.S. SOUTHERN COMMAND UNDERTAKES IN SUPPORT OF THE PANAMANIAN GOVERNMENT IN THIS HUMANITARIAN ASSISTANCE OPERATION. ALL NEWS MEDIA MUST REGISTER FOR APPROPRIATE CREDENTIALING AT THE JIB PRIOR TO VISITING ANY SAFE HAVEN FACILITIES.

E. FURTHER DETAILS ON THE SOUTHERN COMMAND'S SUPPORT WILL BE ANNOUNCED IN FOLLOW-ON NEWS RELEASES AND/OR ADDED TO THE LIST OF QUESTIONS AND ANSWERS.

6. SCPA POC'S ARE COL JAMES L. FETIG, DIRECTOR, SCPA; DSN 313-282-4226, COMM (507) 82-4226; FOR PLANNING: MSG MICHAEL HOWARD, PLANS NCO, DSN 313-282-3546; AND FOR MEDIA QUERIES: MR. WILLIAM H. ORMSBEE, MEDIA RELATIONS OFFICER, DSN 313-282-3206/4255, COMM (507) 82-3206/4255 OR (507) 28-4163.

DECLASSIFY UPON PUBLIC ANNOUNCEMENT FOLLOWING APPROVAL OF PAG BY OATSD(PA).

BT

#4557

NNNN

SECT: SECTION: 01 OF 02
<^SECT>SECTION: 02 OF 02

SSN: 4556
<^SSN>4557

TOR: 940829230848 M1226432
<^TOR>940829230237 M1226425

DIST: SIT: VAX NSC
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Cable

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INFO: *****
SUBJ: Government Signs Agreement With U.S. To Accept Cubans
TEXT:

UNCLAS 6J
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WARNING: PANAMANIAN MEDIA MONITORED BY PANAMA BUREAU HAVE NOT
BEEN OBSERVED TO REPORT THE FOLLOWING
SERIAL: PA0309225094
PASS: ATTN WIRE SELECT
COUNTRY: Panama
SUBJ: Government Signs Agreement With U.S. To Accept Cubans
REF: 1. pa0309192294 panama city circuito rpc television spanish
031730 -- foreign minister to be summoned to explain
cubans' arrival
2. pa0309170594 paris afp spanish 031534 -- reina says
presidents to issue declaration on cubans 'soon'
3. pa0309042694 tegucigalpa voz de honduras spanish 030223
-- president's news conference on cuban refugees, other
issues

SOURCE: Paris AFP in Spanish 2041 GMT 3 Sep 94

TEXT:

((Excerpt)) Panama City, 3 Sep (AFP) -- Official sources announced today that approximately 10,000 Cuban rafters arrive next week in Panama, where they will be housed in camps located at U.S. military bases along the Panama Canal, per an agreement signed today between the government of Ernesto Perez Balladares and the Clinton administration.

Panamanian Foreign Ministry sources told the media that the first phase of Operation Safe Haven will begin Monday ((4 September)) when the first 2,500 Cubans are scheduled to arrive at Howard Air Force Base from the U.S. Naval Base at Guantanamo Bay, Cuba. The sources

reported that the refugees will immediately be taken to the Empire Range military camp, 15 km southwest of Panama City.

Army tents and latrines were rapidly being installed today at Empire Range -- a site once used as a prison, following the U.S. invasion that toppled Manuel Noriega in December 1989, to detain Panamanian civilians and military personnel who supported the Noriega regime.

After the previous Panamanian Government of Guillermo Endara rejected a U.S. request to give refuge to Haitian and Cuban emigrants, President Perez Balladares, who was sworn in on Thursday, agreed to receive the rafters "for humanitarian reasons." Perez Balladares and U.S. envoys spent five days negotiating an agreement, under which the Panamanian Government accepted the Cubans' arrival with the condition that Washington would be responsible for all costs incurred in housing the rafters for a period not to exceed six months.

Today, Foreign Minister Gabriel Lewis Galindo called a news conference to announce the agreement with Washington, which was signed just days after President Perez Balladares announced his decision to reestablish full diplomatic relations with Cuba. Since the U.S. invasion, relations between Panama and Cuba had been limited to commercial ties only.

Lewis Galindo explained that the agreement "establishes where the Cubans will be housed, as well as their legal status in Panama," and that the U.S. Armed Forces has guaranteed "the rafters' sustenance, security, medical attention, and education" under the supervision of the UNHCR. The foreign minister also warned that the Cubans will not be allowed to make contact with the Panamanian population, and he added that they will not be allowed to leave U.S. military bases. ((passage omitted on statements by a U.S. Southern Command spokesman and Honduras' position on accepting Cuban rafters, covered by refs two and three))

(endall) 032041 jc/bellamah/lar MBPA0309.04E 03/2249z sep

BT

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SECT: SECTION: 01 OF 01

SSN: 8317

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ACCT FBPA-EWDK

INFO: ****

SUBJ: Column Notes Doubts Over Cuban Rafter's Length of Stay

TEXT:

UNCLAS 6J

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PERMISSION OF THE COPYRIGHT OWNER(S).

SERIAL: PA0609151294

COUNTRY: Panama

SUBJ: Column Notes Doubts Over Cuban Rafter's Length of Stay

SOURCE: Panama City EL SIGLO in Spanish 6 Sep 94 p 2

TEXT:

//((From the "Forum" column))

((Text)) The Panamanian Government's approval of "Operation Safe Haven," which allows the arrival of Cuban "rafters" in our country, has elicited a number of reactions -- some in support of the move, while others oppose it.

Most of the doubts concern the scope of the assistance we are offering to Cubans according to human rights guidelines, because these guidelines may require more benefits than the Cubans will indeed be granted under the operation. The other issue that concerns us is the one regarding the possibility of extending this assistance beyond the agreed-upon six-month timeframe.

Such doubts must be dispelled based on the following reasons: The rights, services, and overall commitments that could affect the rafters will directly and exclusively fall on the U.S. Government, because this is what our government and the Washington government have agreed upon. In order to carry out this humanitarian effort, Panama is providing only the place and time, while the United States is providing everything else.

As far as a new agreement on whether the Cubans' stay in the places now assigned to them will be lengthened, there is no room for

concern, because, in replying to a question on this issue, Foreign Minister Gabriel Lewis Galindo made a wise and definitive remark: "THEY WILL STAY HERE AS LONG AS PANAMA WANTS THEM TO STAY HERE."

This answer indicates that only our people and their government will make the sovereign decision on whether their stay will be extended or will conclude within the agreed-upon six-month period.

As these words were said, all reasonable doubts were dispelled.
(endall) 6 sep bc/bellamah/cn MBPA0609.09E 06/1508z sep

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SECT: SECTION: 01 OF 01

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SIT: VAX NSC

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XMT NAIC WRIGHT PATTERSON AFB OH//TAI//
ACCT FBPA-EWDK

INFO: ****

SUBJ: Editorial Views Agreement on Cuban Rafter

TEXT:

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PERMISSION OF THE COPYRIGHT OWNER(S).

SERIAL: PA0609155394

COUNTRY: Panama

SUBJ: Editorial Views Agreement on Cuban Rafter

SOURCE: Panama City LA ESTRELLA DE PANAMA in Spanish 6 Sep 94 p A4

TEXT:

(((Editorial: "The Presence of Cuban Refugees in Panama"))
((Text)) Without it being a surprise, the national government,
through Foreign Minister Gabriel Lewis Galindo, has announced the
signing of a bilateral agreement between the United States and
Panama through which our country will accept the presence of 10,000
Cuban refugees at military bases in the Panama Canal Zone.
According to this announcement, the first group of 2,500 Cubans
should be arriving at any moment from the base at Guantanamo, a U.S.
military installation on Cuban territory.

We have been highlighting the enormous problem that the Haitian
and Cuban refugees constitute for the powerful nation of the north.
Because of the media coverage at the continental level and because
of the political force that Cuban exiles represent, the case of the
Cubans seems to have nearly completely overshadowed the anxiety over
the invasion of Haiti. Because of the complexities surrounding both
cases, the Clinton administration has been requesting the solidarity
and cooperation of some Latin American nations, including ours.

We must recall that in both cases, the U.S. leader asked the
Panamanian Government to agree to shelter 10,000 refugees in our

nation's territory. All Panamanians know the incidents that frustrated the request presented to the past administration. On this occasion, taking advantage of the fact that the new Panamanian president had said he would accept, for humanitarian reasons and under specific conditions, the arrival of a large group of either Haitian or Cuban refugees, an agreement has been signed to provide shelter on the military bases to those thousands of rafters who have fled from the conditions of misery existing under Fidel Castro's regime.

For Panamanians, a decision of this nature does not constitute any problem if we bear in mind the fact that the North Americans will be the ones to shoulder all of the expenses for the transfer of the rafters from Guantanamo to Panama and their stay in camps that have been erected for this purpose. The North Americans also have promised to honor the six-month timeframe established under the bilateral agreement. The doubts and even fears among our fellow countrymen had been that the presence of these refugees, Haitian or Cuban, would become an economic burden for the Panamanian people.

There are all sorts of social needs in our country. Fortunately, there is no reason to have such fears. The Clinton government will deal with the eventualities that might arise from the program for the Cuban refugees. We must not forget that at this time, direct negotiations are being held between Cuban and U.S. Government delegations on the mass migration across the Florida Straits. An agreement might emerge from those negotiations to resolve this problem for the U.S. and Panamanian governments.

Nevertheless, for many of our fellow countrymen, it is inexplicable that, having found shelter for more than 15,000 Cubans at Guantanamo, the U.S. Government has had to turn to Panamanian Government leaders to transfer them to military bases in the Canal Zone under the same conditions. The Panamanian Government's position has been one of solidarity and humanitarianism. In this way, it is trying to cooperate in the solution of a complex and extremely worrisome problem for the Clinton administration. This sacrifice by our government leaders must be appreciated in all its dimensions by the leaders of the powerful North American nation.

Although this problem is on the way to being solved, the conditions under which the Cuban refugees will stay in those camps is still worrisome. A six-month confinement, under permanent watch, and under conditions a bit similar to a concentration camp, does not represent the best possible example of upholding human rights. If we do not bear this in mind, later we will be unable to understand the frustration of these Cuban citizens, who risked their lives in flimsy rafts to reach a better life and suddenly found themselves constricted by a wire fence, unable to leave the area, and subjected to strict military discipline.

These are real situations we must accept if we want Operation "Safe Haven" to benefit as much as possible the Cuban rafters who, we are sure, tried to reach the Florida coast in search of a better life. The Panamanian people must also bear this in mind in order that the agreement signed between the two governments will be fulfilled to the letter. Otherwise, we will be placing a heavy burden on the shoulders of our fellow countrymen instead of participating in an act of solidarity.

(endall) 6 Sep ma/bellamah/CN MBPA0609.11E 06/1551Z SEP

BT

#8417

NNNN

SECT: SECTION: 01 OF 01

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RUESDH/FBIS KEY WEST FL
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INFO: *****
SUBJ: Lewis Confirms Flights of Cuban Rafterers Suspended
TEXT:

UNCLAS 6J

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SERIAL: PA1309000594

PASS: ATTN WIRE SELECT

COUNTRY: Panama

SUBJ: Lewis Confirms Flights of Cuban Rafterers Suspended

REF: pal209214494 panama city telemetro television network
spanish 121730 -- lewis: rafter transfer halted after
u.s.-cuban agreement

SOURCE: Panama City Circuito RPC Television Network in Spanish
2300 GMT 12 Sep 94

TEXT:

(((Report by Alexandra Ciniglio from the "RPC Television News"
newscast)))

((Text)) There are already 840 Cubans in Panama as part of
Operation Safe Haven. These people have expressed their concern
following the signing of an agreement between the United States and
Cuba in which it was decided that Cubans who were at the Guantanamo
Base and Empire Range will not receive U.S. visas.

With concerns rising, people in charge of the first camp in
Panama told the media that flights were suspended due to bad
weather. Foreign Minister Gabriel Lewis Galindo, however, gave other
reasons.

((Begin recording)) ((Lewis)) The flights of Cubans were
suspended for the time being until the situation in Guantanamo and
the rafters' final destination are decided.

((Ciniglio)) Could the agreement between Panama and the United
States be broken?

((Lewis)) Absolutely not. They reassured us today that the
Cubans will stay in Panama a maximum of six months, as they agreed.

((end recording))

The foreign minister said he did not have an answer for Cubans who are protesting the agreement reached with Cuba last week. He explained it would be up to the United States to decide the future of the Cubans in Panama.

((Begin Lewis recording)) The United States has the final word, not Panama. We authorized them to keep Cubans here on their bases as guests for a period of up to six months. We have no reason to think otherwise. They reconfirmed this to me this morning. ((end recording))

The foreign minister was clear in noting that every woman in the camp who is found to be pregnant will be transferred in time so the children will not be born in our country.

(end all) 122300 ar/lynn/ejl llpa1209.07e 13/0004z sep

BT

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SECT: SECTION: 01 OF 01

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ACCT FBPA-EWDK
INFO: ////
SUBJ: Cuban Rafter Escape Into Jungle; Police Launches Search
TEXT:
UNCLAS 6J

SERIAL: PA2710235394
PASS: ATTN WIRE SELECT

COUNTRY: Panama
SUBJ: Cuban Rafter Escape Into Jungle; Police Launches Search

REF: pa2710182694 panama city telemetro television network
spanish 271730--'official sources' report 12 campers escape
from camp

SOURCE: Panama City Circuito RPC Television in Spanish 2300 GMT
27 Oct 94
TEXT:

(((From the "RPC Television News" newscast)))

((FBIS Translated Text)) Approximately 19 Cubans from Camp 3 at Empire Range escaped today by jumping over the fence. The Panamanian police is combing western Panama Province. The so-called Cuban rafters had threatened to stage mass escapes, alleging that the existing conditions at the camps are difficult and that they need to legalize their status to go to the United States. Operation Safe Haven Spokeswoman Liliana Levy said the escapes occurred at approximately 1000 hours and that the rafters simply jumped over the fence and fled into the thick jungle. One rafter, however, was captured.

In view of this situation, the Southern Command decided to suspend the visits by relatives of the Cuban rafters. It is worth mentioning that eight rafters are currently on hunger strike at Camp 3, where the escapes occurred. The police search is continuing and has yielded no results as of this newscast. This is the second time Cuban rafters have escaped from the Emperor Range camps.

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(endall) 272300 bc/papadimitriou/ejl PPPA2710.01E 27/2353z oct

BT

#0598

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SECT: SECTION: 01 OF 01

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SIT: VAX NSC

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RUESDH/FBIS KEY WEST FL

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ACCT FBPA-EWDK

INFO: ////

SUBJ: 'Obvious Tension' Reported at U.S.-Run Safe Haven Camps

TEXT:

UNCLAS 6J

SERIAL: PA3010002994

PASS: ATTN WIRE SELECT

COUNTRY: Panama

SUBJ: 'Obvious Tension' Reported at U.S.-Run Safe Haven Camps

REF: pa2910154794 panama city la prensa spanish 29 oct -- one
escaped cuban rafter remains at large

SOURCE: Panama City ACAN in Spanish 2312 GMT 29 Oct 94

TEXT:

((FBIS Translated Excerpt)) Panama City, 29 Oct (ACAN-EFE) -- The visit of major league baseball player Jose Canseco, of Cuban origin, to the "rafters" camps in Panama was overshadowed today by obvious tension between several hundred refugees and U.S. soldiers. The rafters insulted and blamed U.S. soldiers for their lack of freedom.

The baseball player, who said very little at a news conference held at the U.S. information center for "Operation Safe Haven," the name given to the operation to transfer Cubans to Panama, admitted that Cubans in the camps were experiencing "desperation" to gain freedom.

During a batting workshop at one of the camps, Canseco had to put up with groups of organized Cubans who held up posters in front of television cameras with messages to the Clinton administration, urging the administration to grant them asylum in the United States.

Some of the messages read: "The chains have not been broken; we continue without freedom," and "Learn Spanish, Clinton: Safe Haven

Means Prison."

The Cubans have begun reporting "mistreatment" by U.S. soldiers, and they even surrounded a bus in which journalists were riding, climbed up to the windows, shouted that they felt imprisoned, and threatened to "jump the fence" if their situation is not resolved within a couple of days. ((passage omitted on previous visits by artists, remarks by Canseco))

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(endall) 292312 tc/bellamah/lar mbpa2910.09e 30/0027z oct

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SECT: SECTION: 01 OF 01

SSN: 0694

TOR: 941029193615 M1333887

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SIT: VAX NSC

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
006. cable	Re: [Situation Report] (3 pages)	10/30/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1993 - Dec 1994 ([Operation Safe Haven])
OA/Box Number: 505000

FOLDER TITLE:

[07/11/1994 - 12/31/1994]

2011-1045-F
ke1575

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Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
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- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

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RR. Document will be reviewed upon request.

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- b(1) National security classified information [(b)(1) of the FOIA]
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- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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SUBJ: Lawmaker Affirms No Extension of Cuban Rafter's Stay
TEXT:
UNCLAS 6J
SERIAL: PA0311170494
COUNTRY: Panama
SUBJ: Lawmaker Affirms No Extension of Cuban Rafter's Stay
SOURCE: Panama City EL SIGLO in Spanish 3 Nov 94 p 8
TEXT:

(((Report by Aneldo Arosemena)))

((FBIS Translated Text)) Oyden Ortega Duran, chairman of the Foreign Affairs Commission of Panama's Legislative Assembly, has announced that the agreement signed by Panama and the United States to give refuge to Cubans will not be extended. 5 November will mark two months since the first group of the 10,000 Cuban rafters arrived in Panama. The six-month deadline expires in March 1995.

The legal status of these Cubans is not one of refugees but of "economic immigrants," and once the agreement deadline expires, the Cubans must either return to Cuba or be taken to the United States, because there will be no extension.

The agreement signed by President Ernesto Perez Balladares and U.S. President Bill Clinton says Panama is committed to receiving as many as 10,000 Cuban rafters with the condition that their stay, supervision, and catering expenditures will be handled by the U.S. Government and that the Cubans remain here for no more than six months, at the end of which they should be issued visas to travel to

the United States.

So far, "Operation Safe Haven" and maintenance of the four camps in the "Empire Range" have cost about \$6 million. The U.S. Southern Command estimates the cost of keeping these camps up and running in terms of millions of dollars each month.

The presence of the Cubans has led to problems, protests, and clashes between the Cubans and the U.S. authorities guarding them, because no Cubans have been granted visas to travel to the United States. Their aggravation has prompted escape attempts, the latest of which occurred this past weekend when 20 Cubans escaped from Camp No. 3 only to be recaptured following a search operation.

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(endall) 3 nov rn/bellamah/eb MBPA0311.11E 03/1659z nov

BT

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SECT: SECTION: 01 OF 01

SSN: 0873

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SIT: VAX NSC

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RUCJAAA/USCINCSOC MACDILL AFB FL//J3//
RUEHPO/AMEMBASSY PARAMARIBO//USDAO//
RUEHZP/AMEMBASSY PANAMA CITY
SUBJ: SITREP NO. 71 FROM 070001Z NOV 94 TO 072359Z NOV 94 FOR
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AMPN/OPORD FOR OPERATION DISTANT HAVEN//
REF/B/ORDER/CINC USSOUTHCOM/271908Z AUG 94/-/NOTAL//

TEXT:

~~CONFIDENTIAL~~PAGE 03 RHLBAAR1559 ~~CONFIDENTIAL~~

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SUBJ: SITREP NO. 71 FROM 070001Z NOV 94 TO 072359Z NOV 94 FOR
OPERATIONS SAFE HAVEN AND DISTANT HAVEN//
REF/A/ORDER/CINC USSOUTHCOM/230405Z AUG 94/-/NOTAL//
AMPN/OPORD FOR OPERATION DISTANT HAVEN//
REF/B/ORDER/CINC USSOUTHCOM/271908Z AUG 94/-/NOTAL//
AMPN/OPORD FOR OPERATION SAFE HAVEN//
REF/C/MESSAGE SCJ3 USSOUTHCOM/060210Z SEP 94/-/NOTAL//

DECLASSIFIED
PER E.O. 13526
2014-0835-M

AMPN/OUTLINE GOP TRANSFER RESTRICTIONS SAFE HAVEN//

REF/D/OPREP-3/USCINCSO/071955Z NOV 94/-/NOTAL//

AMPN/OPREP-3 REPORT OF ESCAPE OF TWO MIGRANTS//

PART I, SITREP FOR OPERATION SAFE HAVEN (PANAMA).

1. (U) GENTEXT/OPERATIONS/SAFE HAVEN. NO MIGRANT FLIGHTS ARRIVED TODAY. NEXT SCHEDULED MIGRANT FLIGHT IS 09 NOV.

2. ~~(S)~~ GENTEXT/PERSONNEL/SAFE HAVEN. REPORT AS OF 071500Z NOV 94:

A. BLUE FORCES/STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

ARFOR	509/	2/	0/	3/	0/	508/
AFFOR	666/	0/	0/	1/	0/	665/
NAVFOR	50/	0/	0/	0/	0/	50/
MARFOR	4/	0/	0/	0/	0/	4/

PAGE 04 RHLBAAR1559 ~~CONFIDENTIAL~~

B. CIVILIAN /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

DOD	5/	0/	0/	0/	0/	5/
DOS	1/	0/	0/	0/	0/	1/
INS	1/	0/	0/	0/	0/	1/
IRC	12/	0/	0/	0/	0/	12/
DOJ	12/	0/	0/	0/	0/	12/
UNHCR	1/	0/	0/	0/	0/	1/

CPO	238/	0/	0/	0/	0/	238/
CRS	11/	0/	0/	0/	0/	11/

C. MIGRANT FLOW (CUBANS). REPORT AS OF 072200Z NOV 94;

START/GAINS/PAROLE/REPATRIATED/DEATH/MISSING/ENDSTR/ENROUTE/OTHER
8673/ 0/ 0/ 0/ 0/ 0/ 8673/ 0/ 0/

3. ~~(S)~~ GENTEXT/CDRS ASSESSMENT/SAFE HAVEN. AS REPORTED REF D, TWO MALE MIGRANTS ESCAPED FROM SAFE HAVEN CAMP AT 071430Z THE TWO MIGRANTS WERE RECAPTURED AT 072207Z. BASED ON 072100Z CAMP RECONCILIATION, ALL MIGRANTS HAVE BEEN ACCOUNTED FOR.

PART II, SITREP FOR OPERATION DISTANT HAVEN (SURINAME).

1. (U) GENTEXT/OPERATIONS/DISTANT HAVEN. THE CAMP IS IN CARETAKER STATUS.

PAGE 05 RHLBAAR1559 ~~CONFIDENTIAL~~

2. ~~(S)~~ GENTEXT/PERSONNEL/DISTANT HAVEN. AS OF 071500Z NOV 94

BLUE FORCES /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

AFFOR	0/	0/	0/	0/	0/	0/
NAVFOR	1/	0/	0/	0/	0/	1/
MARFOR	0/	0/	0/	0/	0/	0/

CIVILIAN /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

DOD	0/	0/	0/	0/	0/	0/
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3. (U) USSOUTHCOM POC IS THE JOC WATCH OFFICER, DSN 313-282-9645, COM: 507-82-9645.//

DECL/OADR//

BT

#8712

NNNN

SECT: SECTION: 01 OF 01

SSN: 8712

TOR: 941107203854 M1348924

DIST:

SIT: VAX NSC

☐

Cable

PREC: ROUTINE

CLASS: UNCLASSIFIED

LINE1: RAAUZYUW RUESPFA1040 3121634-UUUU--RHEHOND.

LINE2: ZNR UUUUU ZYN

LINE3: R 081634Z NOV 94

LINE4: FM FBIS CHIVA CHIVA PM

OSRI: RUESPF

DTG: 081634Z NOV 94

ORIG: FBIS CHIVA CHIVA PM

TO: AIG 4550

AIG 4674

RUEPPAN/CDR SCN FT CLAYTON PM//SFCA-SCN//

RUESDH/FBIS KEY WEST FL

XMT NAIC WRIGHT PATTERSON AFB OH//TAI//

ACCT FBPA-EWDK

INFO: ////

SUBJ: Two More Cuban Rrafters Escape; Captured by U.S. Soldiers

TEXT:

UNCLAS 6J

SERIAL: PA0811163594

COUNTRY: Panama

SUBJ: Two More Cuban Rrafters Escape; Captured by U.S. Soldiers

SOURCE: Panama City LA PRENSA in Spanish 8 Nov 94 p 2a

TEXT:

(((Report by Manuel Alvarez Cedeno)))

((FBIS Translated Text)) U.S. soldiers captured two rafters who escaped yesterday from Camp No. 3 -- the same camp from where 21 Cubans escaped two weeks ago, although they were also captured -- U.S. military sources stationed in the canal area have reported.

Liliana Levy Dutram, spokesperson for Operation Safe Haven, reported that the rafters -- whose names were not released -- escaped at 0915 yesterday; however they were captured at 1700 hours.

Two weeks ago, 21 rafters escaped from Camp No. 3, but all were captured after an intense operation by Southern Command soldiers in the semi-jungle region in the canal area.

The 21 captured rafters were taken to the Preventive Detention Center, where most were sentenced to 150 days of arrest.

The two who escaped yesterday did so through a Camp No. 3 sewer; however they were located three miles from this place and subsequently transferred to the Preventive Detention Center.

Levy Dutram said, "the most important thing is that we are relieved to have them back in our camps, particularly before nightfall, because this way we are sure that they are safe."

The rafters have staged a number of escapes and violent protests as a way to demand visas to enter U.S. territory.

General Jim Wilson, commander of the Safe Haven Joint Task Force, said that there are only "a small number" of Cubans who participate in these actions, thereby hurting the positive attitude of the rest of the rafters.

The Cubans refuse to return to Havana to request an entry visa to the United States, as is established in the New York migration agreements signed by Cuba and Bill Clinton's government.

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(endall) 8 Nov de/papadimitriou/lar PPPA0811.10E 08/1633z nov

BT

#1040

NNNN

SECT: SECTION: 01 OF 01

SSN: 1040

TOR: 941108125621 M1350461

DIST:

SIT: VAX NSC

□

Cable

PREC: IMMEDIATE

CLASS: UNCLASSIFIED

LINE1: OAAUZYUW RUEHCAA0979 3220725-UUUU--RHEHAAX.

LINE2: ZNR UUUUU ZZH ZEX

LINE3: O P 180724Z NOV 94

LINE4: FM SECSTATE WASHDC

OSRI: RUEHC

DTG: 180724Z NOV 94

ORIG: SECSTATE WASHDC

TO: ALL AMERICAN REPUBLIC DIPLOMATIC POSTS IMMEDIATE

RUEHBS/AMEMBASSY BRUSSELS PRIORITY 0000

RUEHCP/AMEMBASSY COPENHAGEN PRIORITY 0000

RUEHGV/USMISSION GENEVA PRIORITY 0000

RUEHLI/AMEMBASSY LISBON PRIORITY 0000

RUEHLO/AMEMBASSY LONDON PRIORITY 0000

RUEHMD/AMEMBASSY MADRID PRIORITY 0000

RUEHFR/AMEMBASSY PARIS PRIORITY 0000

RUEHPU/AMEMBASSY PORT AU PRINCE PRIORITY 0000

RUEHRI/AMCONSUL RIO DE JANEIRO PRIORITY 0000

RUEHTC/AMEMBASSY THE HAGUE PRIORITY 0000

INFO: RUEHOT/AMEMBASSY OTTAWA PRIORITY 0000

RHLBAA/USCINSCO QUARRY HTS PN PRIORITY

RHLBAAG/24TH WING HOWARD AFB PA PRIORITY

RUCBSAA/USCINCLANT NORFOLK VA PRIORITY

RUCOSYA/NAVSTA PANAMA CANAL RODMAN PN/PAO PRIORITY

RUEPPAN/CDR 193RD INFBDE (PAN) FT CLAYTON PN AFZU-PO PRIORITY

RUWSMXI/USTRANS INTEL CEN SCOTT AFB IL//INOW// PRIORITY

RUEHSO/AMCONSUL SAO PAULO PRIORITY 0000

RUEHIA/USIA WASHDC PRIORITY 0000

RUCNDT/USMISSION USUN NEW YORK PRIORITY 0000

RUEHCJ/AMCONSUL CIUDAD JUAREZ 0000

RUEHHM/AMCONSUL HERMOSILLO 0000

RUEHRS/AMCONSUL MATAMOROS 0000

RUEHRD/AMCONSUL MERIDA 0000

RUEHNL/AMCONSUL NUEVO LAREDO 0000

RUEHTJ/AMCONSUL TIJUANA 0000

XMT AMEMBASSY NASSAU

AMEMBASSY PORT OF SPAIN

SUBJ: ARA GUIDANCES, THURSDAY, NOVEMBER 17, 1994

ARA GUIDANCES OF 11/17/94:

-NEWS FROM HAITI-

TEXT:

UNCLAS STATE 310979

ALL POSTS PLEASE PASS PAO: ROME ALSO FOR VATICAN

E.O. 12356: N/A

TAGS: OPRC

SUBJECT: ARA GUIDANCES, THURSDAY, NOVEMBER 17, 1994

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NOVEMBER 17, 1994

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-HAITI: ARISTIDE LEAVING PRIESTHOOD-

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TARNOFF

BT

#0979

NNNN

SECT: SECTION: 01 OF 01

SSN: 0979

TOR: 941118023133 M1367845

DIST:

SIT: NSC

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Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OTTUZYUW RUEKJCS0089 3220729-UUUU--RHEHAAA.
LINE2: ZNR UUUUU
LINE3: O 180729Z NOV 94
LINE4: FM DIA WASHINGTON DC
OSRI: RUEKJCS
DTG: 180729Z NOV 94
ORIG: DIA WASHINGTON DC
TO: ////
INFO: RHEHAAA/WHITEHOUSE
RUFQBBA/US SURVEY SHAPE BE
RUCMACC/CDRPSYOPGP FT BRAGG NC//AORC-POG-SB//
RUEOFAA/COMJSOC FT BRAGG NC//J2//
RUFTAKC/UDITDUSAREUR HEIDELBERG GE
RUDMGRD/COGARD INTELCOORDCEN WASHINGTON DC
RUGAID/USCINCEUR INTEL VAIHINGEN GE//ECJ2/DIA REP//
RUFTAKA/UCIRF AUGSBURG GE
RUFOADA/JAC MOLESWORTH RAF MOLESWORTH UK//CC/DOA//
RUEALGX/SAFE
O P 180724Z NOV 94
FM SECSTATE WASHDC
TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS IMMEDIATE
RUEHBS/AMEMBASSY BRUSSELS PRIORITY 0000
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RUEHSO/AMCONSUL SAO PAULO PRIORITY 0000
RUEHIA/USIA WASHDC PRIORITY 0000
RUCNDT/USMISSION USUN NEW YORK PRIORITY 0000
RUEHCJ/AMCONSUL CIUDAD JUAREZ 0000
RUEHHM/AMCONSUL HERMOSILLO 0000
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RUEHRD/AMCONSUL MERIDA 0000
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XMT AMEMBASSY NASSAU
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ALL POSTS PLEASE PASS PAO: ROME ALSO FOR VATICAN

E.O. 12356: N/A

TAGS: OPRC

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TARNOFF
BT
#0089

NNNN

SECT: SECTION: 01 OF 01

SSN: 0089

TOR: 941118023237 M1367848

DIST:

SIT: NSC

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Cable

[008]

PREC: PRIORITY
CLASS: ~~CONFIDENTIAL~~
LINE1: PTTCZYUW RUEKJCS7250 3420652-CCCC--RHEHAAA.
LINE2: ZNY CCCCC
LINE3: P 080652Z DEC 94
LINE4: FM JOINT STAFF WASHINGTON DC
OSRI: RUEKJCS
DTG: 080652Z DEC 94
ORIG: JOINT STAFF WASHINGTON DC
TO: ////
INFO: RUERAAA/CJCS NMCC SITE R FT RITCHIE MD
RHEHAAA/WHITEHOUSE
P 080625Z DEC 94
FM USCINCSO SCJ3 QUARRY HEIGHTS PM
TO RUEKJCS/JOINT STAFF WASHINGTON DC//J3/J4/SURG/J5/MRD//
INFO RUEKJCS/SECDEF WASHINGTON DC
RUEHC/SECSTATE WASHINGTON DC
RUEKJCS/NMCC WASHINGTON DC
RUERFCP/CDRJTF-PM FT CLAYTON PM//J3/J4/J6//
RUERPMN/CDRUSARSO FT CLAYTON PM
RUVMBEC/USSOUTHAF DAVIS MONTHAN AFB AZ//DO/A3//
RUCBCLF/CINCLANTFLT NORFOLK VA//N3//
RUCBLFA/COMMARFORLANT//G3//
RHLBAAE/COMSOC SOUTH QUARRY HEIGHTS PM//J3//
RUEAHND/COMJTF-B SOTO CANO HO//J3//
RUWMJAC/CINCLANTFLT DET SO RODMAN PM//N3//
RUWMEGA/USSOUTHAF FWD HOWARD AFB PM
RUCBSAA/CINCUSACOM NORFOLK VA//J3/J4//
RHCUAAA/USCINCTrans SCOTT AFB IL//TCJ3-TCJ4//
RUCJAAA/USCINCSOC MACDILL AFB FL//J3//
RUEHPO/AMEMBASSY PARAMARIBO//USDAO//
RUEHZP/AMEMBASSY PANAMA CITY
SUBJ: SITREP NO. 101 FROM 070001Z DEC 94 TO 072359Z DEC 94 FOR
OPERATIONS SAFE HAVEN AND DISTANT HAVEN//
REF/A/ORDER/CINC USSOUTHCOM/230405Z AUG 94/-/NOTAL//
AMPN/OPORD FOR OPERATION DISTANT HAVEN//
REF/B/ORDER/CINC USSOUTHCOM/271908Z AUG 94/-/NOTAL//
TEXT: ~~CONFIDENTIAL~~

DECLASSIFIED
PER E.O. 13526
2614-0835-M
05126116 KDE

PAGE 03 RHLBAAR2618 ~~CONFIDENTIAL~~
QQQQ

SUBJ: SITREP NO. 101 FROM 070001Z DEC 94 TO 072359Z DEC 94 FOR
OPERATIONS SAFE HAVEN AND DISTANT HAVEN//
REF/A/ORDER/CINC USSOUTHCOM/230405Z AUG 94/-/NOTAL//
AMPN/OPORD FOR OPERATION DISTANT HAVEN//
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AMPN/OPORD FOR OPERATION SAFE HAVEN//
REF/C/RMG/USSOUTHCOM SCJ3/060210Z SEP 94/-/NOTAL//

AMPN/OUTLINE GOP TRANSFER RESTRICTIONS SAFE HAVEN//
 REF/D/OPREP-3P/USCINCSO SCJ3/080405Z DEC 94/-/NOTAL//
 AMPN/OPREP-3P REPORT CONCERNING MIGRANT CAMP DISTURBANCES//
 PART I, SITREP FOR OPERATION SAFE HAVEN (PANAMA).
 1. ~~(C)~~ GENTEXT/OPERATIONS/SAFE HAVEN. AS REPORTED REF D,
 THERE WERE SEVERAL SIGNIFICANT DISTURBANCES IN MIGRANT
 CAMPS 1, 2, AND 3 ON 07 DEC. ALL DISTURBANCES HAVE CEASED,
 ALL MIGRANTS HAVE RETURNED TO THE CAMPS, AND THE SITUATION IS
 CALM. RESERVE SECURITY FORCES REMAIN ON SITE AS AMAGE IS
 ASSESSED AND SECURITY SITUATION IS EVALUATED.
 2. ~~(C)~~ GENTEXT/PERSONNEL/SAFE HAVEN. AS OF 071700Z DEC 94:
 A. BLUE FORCES/STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

PAGE 04 RHLBAAR2618 ~~CONFIDENTIAL~~

ARFOR	495/	0/	0/	0/	0/	495/
AFFOR	615/	0/	0/	0/	0/	615/
NAVFOR	44/	0/	0/	0/	0/	44/
MARFOR	5/	0/	0/	0/	0/	5/

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DOD	4/	0/	0/	0/	0/	4/
DOS	0/	0/	0/	0/	0/	0/
INS	4/	0/	0/	0/	0/	4/
IRC	64/	0/	0/	0/	0/	64/
DOJ	16/	0/	0/	0/	0/	16/
UNHCR	1/	0/	0/	0/	0/	1/
CPO	365/	0/	0/	0/	0/	365/
CRS	12/	0/	0/	0/	0/	12/

C. MIGRANT FLOW (CUBANS). REPORT AS OF 071700Z DEC 94:
 START/GAINS/PAROLE/REPATRIATED/DEATH/MISSING/ENDSTR/ENROUTE/OTHER
 8649/ 0/ 0/ 0/ 0/ 0/ 8649/ 0/ 0/

D. PAROLEE STATUS AS OF 071700Z DEC 94:

CATEGORY	/ TOTAL	/ AWAITING	/ TOTAL TO/
	/ CANDIDATES	/ TRAVEL	/ CONUS /
MEDICAL PAROLEES	/ 11	/ 0	/ 8 /

PAGE 05 RHLBAAR2618 ~~CONFIDENTIAL~~

CARE GIVERS FOR ABOVE	/ 13	/ 0	/ 8 /
70 AND OVER	/ 1	/ 0	/ 6 /
CARE GIVERS FOR ABOVE	/ 0	/ 0	/ 17 /
MEDEVAC	/ 0	/ 0	/ 5 /
CARE GIVERS	/ 0	/ 0	/ 3 /
UNACCOMPANIED LESS THAN 17	/ 92	/ 38	/ 0 /
APPROVED VISAS	/ 0	/ 0	/ 3 /
TOTAL PAROLEES	/ 117	/ 38	/ 50 /

3. (U) GENTEXT/CDRS ASSESSMENT/SAFE HAVEN.

A. (U) SPAIN SELECTED 69 INDIVIDUALS FOR RESETTLEMENT (21 FROM
 GTMO AND 48 FROM JTF-SH). SPAIN INDICATED THAT THEY WILL CONSIDER
 A SECOND ROUND OF CUBANS AT A FUTURE DATE. APPROXIMATELY 59 PAROLED
 CUBANS (UNACCOMPANIED MINORS AND MEDICAL CASES) WILL ALSO TRAVEL TO
 THE U.S.

PART II, SITREP FOR OPERATION DISTANT HAVEN (SURINAME)

1. (U) GENTEXT/OPERATIONS/DISTANT HAVEN. NSTR.

2. ~~(C)~~ GENTEXT/PERSONNEL/DISTANT HAVEN. AS OF 071700Z DEC 94:
 BLUE FORCES /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

ARFOR	22/	0/	0/	0/	0/	22
AFFOR	1/	0/	0/	0/	0/	1/

PAGE 06 RHLBAAR2618 ~~CONFIDENTIAL~~

NAVFOR 0/ 0/ 0/ 0/ 0/ 0/

MARFOR 0/ 0/ 0/ 0/ 0/ 0/

CIVILIAN /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

DOD 0/ 0/ 0/ 0/ 0/ 0/

3. (U) USSOUTHCOM POC IS THE JOC WATCH OFFICER, DSN 313-282-9645,
COM: 507-82-9645.//

DECL/OADR//

BT

#7250

NNNN

SECT: SECTION: 01 OF 01

SSN: 7250

TOR: 941208015447 M1403454

DIST:

SIT: NSC

☐

Cable

PREC: ROUTINE
CLASS: UNCLASSIFIED
LINE1: RAAUZYUW RUESDHA0941 3421945-UUUU--RHEHOND.
LINE2: ZNR UUUUU ZYN
LINE3: R 081945Z DEC 94
LINE4: FM FBIS KEY WEST FL
OSRI: RUESDH
DTG: 081945Z DEC 94
ORIG: FBIS KEY WEST FL
TO: AIG 4674
AIG 4673
RHETCSA/CJTF ONE SIX ZERO//J-2//
RHFJFGI/NAVCRIMINVSERVFO MAYPORT FL//05MP//
RUCBSAA/CINCUSACOM NORFOLK VA//J5//
RUCWAAA/FBIS RESTON VA//POLCH//
RUEHKG/AMEMBASSY KINGSTON
RUEHSP/AMEMBASSY PORT OF SPAIN
RUEHWN/AMEMBASSY BRIDGETOWN
RUESPF/FBIS CHIVA CHIVA PM
RULYVBA/CTF 125
RUSMKWE/NAVSECGRUACT KEY WEST FL
RUWMEGA/CDR 1-228 AVN REG FT KOBBE PM//R2//
ACCT FBFL-EWDK
INFO: ////
SUBJ: Rafters Clash With 'Yankee Marines' in Panama
TEXT:
UNCLAS 6A
SERIAL: FL0812194594
COUNTRY: Cuba
SUBJ: Rafters Clash With 'Yankee Marines' in Panama
SOURCE: Havana Radio Rebelde Network in Spanish 1800 GMT 8 Dec 94
TEXT:

(((From the "National Radio News"))

((FBIS Translated Text)) PRENSA LATINA reporter Eddy Zamora files the following report on the confrontations between Cuban rafters and Yankee Marines at the U.S. base in Panama:

Yesterday afternoon and this morning, rafters in camps number 1 and number 2, located in military areas of the U.S. Southern Command in Panama, lead violent confrontations with the American soldiers guarding the installations. The general of the U.S. brigade, Jim Wilson, chief of the task force of what is called Operation Safe Haven, has given the following preliminary details on the rafters' discontent:

Wounded: 41 U.S. soldiers and one rafter. According to General Wilson, the incidents occurred because of the rafters' high level of

frustration and insecurity about their future. Wilson described the rafters' discontent as serious and very critical.

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(endall) 081800 jc/reid/tg 08/1945z dec tg220812.028

BT

#0941

NNNN

SECT: SECTION: 01 OF 01

SSN: 0941

TOR: 941208171147 M1405140

DIST:

SIT: NSC

□

Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUESPFA2152 3422328-UUXX--RHEHOND.
LINE2: ZNR UUXX ZYN
LINE3: O 082328Z DEC 94
LINE4: FM FBIS CHIVA CHIVA PM
OSRI: RUESPF
DTG: 082328Z DEC 94
ORIG: FBIS CHIVA CHIVA PM
TO: AIG 4550
AIG 4674
RUDHNIS/DIRNAVCRIMINVSERV WASHINGTON DC
RUERFCP/CDR SCN FT CLAYTON PM//SFCA-SCN//
RUERWAA/DIR OPERATIONS GROUP CARISLE BKS PA
RUESDH/FBIS KEY WEST FL
RXFPSH/SHAPE BE//PIO//
ACCT FBPA-EWDK
INFO: ////
SUBJ: Police Head, Presidential Advisor on Riots in Cuban Camps
TEXT: UNCLAS 6J

SERIAL: PA0812232894
PASS: ATTN WIRE SELECT

COUNTRY: Panama
SUBJ: Police Head, Presidential Advisor on Riots in Cuban Camps

REF: pa0812194994 panama city telemetro television network
spanish 081730 -- head of cuban refugees association on
departure for madrid

SOURCE: Panama City TVN Television Network in Spanish 2200 GMT
8 Dec 94

TEXT:

(((From the "The Five O'Clock News Minute"))

((FBIS Translated Text)) Approximately 1,000 Cuban rafters staged serious disturbances at Camp 1 of Operation Safe Haven, leaving over 60 U.S. soldiers and an unspecified number of rafters injured. The situation became tense and disturbances broke out in Camp 1, a Southern Command spokesman reported. The Cubans who were involved in the melee tore down fences and headed for nearby areas. Some of them returned voluntarily. The Southern Command responded by beefing up the contingent of soldiers guarding the camp, and several U.S. helicopters are patrolling the area in search of the Cubans who escaped. National Police agents are also participating in the operation.

Here is what some of the Cubans captured by the Panamanian Police

had to say:

((Begin recording)) ((First unidentified Cuban speaker)) We are tired of being held prisoner. We want political asylum. We want freedom. To be frank, everybody comes here and deceives us.

((Second unidentified Cuban speaker)) ((Words indistinct))

((First Cuban speaker)) We want freedom. We want to live and join society. We have a large number of doctors and engineers. We are not common criminals.

((Unidentified reporter)) If you are taken back to the camp, will you ((word indistinct))?

((Several unidentified Cubans speakers at once)) No. ((Words indistinct))

((Third unidentified Cuban speaker)) They burned down Camp 1. They will burn down the others just the same.

((Reporter)) Did Camp 1 burn down?

((Several unidentified Cuban speakers at once)) Yes.

((Fourth unidentified Cuban speaker)) We set it on fire.

((Reporter)) You set it on fire?

((Several unidentified Cuban speakers at once)) Yes, ((words indistinct)).

((Fourth Cuban speaker)) ((Words indistinct)) and set fire to it.

((Reporter)) Did they shoot at any time?

((Several unidentified Cuban speakers at once)) No. ((passage indistinct))

((Fourth Cuban speaker)) We were going in groups. One started to yell ((passage indistinct)).

((Fifth unidentified Cuban speaker)) It seems the uncertainty ((words indistinct)), and I would say: Go easy! Go easy! I was going ((words indistinct)) but you can imagine ((passage indistinct)) it got out of our hands. We do not know the extent of the damage ((passage indistinct))

((Sixth unidentified Cuban speaker)) We learned from experience in Guantanamo that when this happened, the persons who were left behind were later accused ((words indistinct)).

((Reporter)) Were you aware that a gringo, a U.S. soldier was killed?

((Several unidentified Cuban speakers at once)) No. No. ((passage indistinct))

((Seventh unidentified Cuban speaker)) Cubans and U.S. soldiers were wounded, but no one was killed.

((Eighth unidentified Cuban speaker)) I prefer life in prison in Panama than to return to the U.S. camp.

((Ninth unidentified Cuban speaker)) Enough.

((Eighth Cuban speaker)) True, I do not want to. I cannot take it ((words indistinct)) ((end recording))

National Police Director Oswaldo Fernandez had this to say:

((Being Fernandez recording, in progress)) ...after taking a head count, how many people fled and how many were recaptured. What is important is that we are meeting our responsibility, the responsibility of the Panamanian side; that is, we must guarantee our citizens that the city will not be invaded, especially today ((Mother's Day in Panama)), by a group persons who, regardless of the reasons which prompted them to escape, are violating an agreement to which the Panamanian Government is a party. ((end recording))

Later, the Council for Public Security and National Defense ((CONASEPUDEN)) met at the National Police building. Presidential Adviser Jose Sosa said:

((Begin Sosa recording)) What we are doing, what the Panamanian Government is doing, is, let us say, helping those people return to the camps. That is what we are doing. At this time, where we are, you know there is a large number...

((Unidentified reporter, interrupting)) How many, 600?

(Sosa) There are not 600 right here in this place, but there are in other places. That information...((pauses)) yes, many more. We do not know the exact figure. We hope things will return to normal in a few hours. ((end recording))

Meanwhile, at Gorgas Hospital in the reverted areas, ambulances continue to bring in soldiers injured in the melee that Cuban the rafters started in Camp 1 of Operation Safe Haven.

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(endall) 082200 ar/lynn/cn 11pa0812.04e 08/2326z dec

BT

#2152

NNNN

SECT: SECTION: 01 OF 01

SSN: 2152

TOR: 941208183918 M1405279

DIST:

SIT: NSC

□

Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUESPFA2178 3431451-UUXX--RHEHOND.
LINE2: ZNR UUUX ZYN
LINE3: O 091451Z DEC 94
LINE4: FM FBIS CHIVA CHIVA PM
OSRI: RUESPF
DTG: 091451Z DEC 94
ORIG: FBIS CHIVA CHIVA PM
TO: AIG 4674
AIG 4550
RUCWAAA/FBIS RESTON VA//POLCH//
RUDHNIS/DIRNAVCRIMINVSERV WASHINGTON DC
RUEWAA/DIR OPERATIONS GROUP CARISLE BKS PA
RUESDH/FBIS KEY WEST FL
RXFPPH/SHAPE BE//PIO//
ACCT FBPA-EWDK
INFO: ////
SUBJ: PRENSA LATINA Reports Injuries in Rioting in Panama Camps
TEXT:
UNCLAS 6A
SERIAL: PA0912145194
PASS: ATTN WIRE SELECT
COUNTRY: Cuba
SUBJ: PRENSA LATINA Reports Injuries in Rioting in Panama Camps
REF: 1. pa0912020894 havana radio havana cuba spanish 090000 --
radio havana reports rafter rioting in panama camps
2. fl0812194594 havana radio rebelde network spanish
081800 -- rafters clash with 'yankee marines' in panama
SOURCE: Havana PRENSA LATINA in Spanish 1259 GMT 9 Dec 94
TEXT:

((FBIS Translated Text)) Panama City, 9 Dec (PL) -- About 1,000 U.S. soldiers are holding in custody illegal Cuban immigrants at two camps in the Panama Canal Zone following disturbances that caused hundreds of injuries to civilian and military personnel, massive escapes, and the destruction of vehicles.

Yesterday for the second day in a row, in camps No. 1 and No. 2 of the existing four camps, which house a total of 8,562 migrants, there were clashes between the Cubans and U.S. troops. The latter used tear gas and batons.

Yesterday's incidents began after it was reported that about 120 refugees would travel to Spain and the United States.

The clashes left 236 soldiers and 17 migrants injured. Sixteen U.S. soldiers were admitted to Gorgas Hospital, which attends to the U.S. military.

More than a dozen vehicles were destroyed, along with fences that surround the camps, which allowed the escape of about 1,000 detainees, although most returned voluntarily.

Nevertheless, 30 illegal Cuban immigrants swam across the Canal and were detained by the Panamanian police on the east bank of the waterway and held incommunicado in an area known as Las Cumbres, before they were returned to the camps.

Spokesmen for the U.S. Southern Command, in charge of the so-called Operation Safe Haven, said last night that calm had returned. Increased military presence was noticeable, however, including helicopters that overflowed the area, located in a semi-jungle region 10 km west of this capital.

Jose Luis Sosa, executive secretary for the Council for State Security and National Defense Office, warned about the tense atmosphere in the camps and said, "No one can guarantee that this situation will not repeat itself."

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(endall) 091259 tc/bellamah/lar MBCU0912.05E 09/1451z dec

BT

#2178

NNNN

SECT: SECTION: 01 OF 01

SSN: 2178

TOR: 941209095940 M1406542

DIST:

SIT: NSC

□

Cable

[009]

DECLASSIFIED
PER E.O. 13526
2014-0835-M (1.31)
2/27/2017 KBH

PREC: IMMEDIATE
CLASS: ~~CONFIDENTIAL~~
LINE1: OAACZYUW RHLBAAR2746 3450747-CCCC--RHEHAAX.
LINE2: ZNY CCCCC
LINE3: O 110538Z DEC 94
LINE4: FM USCINCSO SCJ3 QUARRY HEIGHTS PM
OSRI: RHLBAAR
DTG: 110538Z DEC 94
ORIG: USCINCSO SCJ3 QUARRY HEIGHTS PM
TO: RUEKJCS/JOINT STAFF WASHINGTON DC//J3/J4/SURG/J5/MRD//
INFO: RUEKJCS/SECDEF WASHINGTON DC//OATSD(PA)-DDI/DPL//
RUEHC/SECSTATE WASHINGTON DC//ARA/PRM//
RUEKJCS/NMCC WASHINGTON DC
RUERFCP/CDRJTF-PM FT CLAYTON PM//J3/J4/J6//
RUERPMN/CDRUSARSO FT CLAYTON PM
RUVMDBC/USSOUTHAF DAVIS MONTHAN AFB AZ//DO/A3//
RUCBCLF/CINCLANTFLT NORFOLK VA//N3//
RUCBLFA/COMMARFORLANT//G3//
RHLBAAE/COMSOC SOUTH QUARRY HEIGHTS PM//J3//
RUE!HND/COMJTF-B SOTO CANO HO//J3//
RUWMJAC/CINCLANTFLT DET SO RODMAN PM//N3//
RUWMEGA/USSOUTHAF FWD HOWARD AFB PM
RUCBSAA/CINCUSACOM NORFOLK VA//J3/J4//
RHCUAAA/USCINCTrans SCOTT AFB IL//TCJ3-TCJ4//
RUCJAAA/USCINCSOC MACDILL AFB FL//J3//
RUEHPO/AMEMBASSY PARAMARIBO//USDAO//
RUEHZP/AMEMBASSY PANAMA CITY
SUBJ: SITREP NO. 104 FROM 100100Z DEC 94 TO 110100Z DEC 94 FOR
OPERATIONS SAFE HAVEN AND DISTANT HAVEN//
REF/A/ORDER/CINC USSOUTHCOM/230405Z AUG 94/-/NOTAL//
AMPN/OPORD FOR OPERATION DISTANT HAVEN//
REF/B/ORDER/CINC USSOUTHCOM/271908Z AUG 94/-/NOTAL//

TEXT:

~~CONFIDENTIAL~~

QQQQ

SUBJ: SITREP NO. 104 FROM 100100Z DEC 94 TO 110100Z DEC 94 FOR
OPERATIONS SAFE HAVEN AND DISTANT HAVEN//
REF/A/ORDER/CINC USSOUTHCOM/230405Z AUG 94/-/NOTAL//
AMPN/OPORD FOR OPERATION DISTANT HAVEN//
REF/B/ORDER/CINC USSOUTHCOM/271908Z AUG 94/-/NOTAL//
AMPN/OPORD FOR OPERATION SAFE HAVEN//
REF/C/RMG/USSOUTHCOM SCJ3/060210Z SEP 94/-/NOTAL//
AMPN/OUTLINE GOP TRANSFER RESTRICTIONS SAFE HAVEN//
PART I, SITREP FOR OPERATION SAFE HAVEN (PANAMA).
1. ☒ GENTEXT/OPERATIONS/SAFE HAVEN. SITUATION IN ALL CAMPS
IS PRESENTLY REPORTED AS CALM. SECURITY FORCES CONTINUE PROCESS OF
ESTABLISHING FULL CONTROL OF ALL CAMPS. A TOTAL OF 570 CUBANS ARE
PRESENTLY IN CONTAINMENT FACILITIES. AN ACCURATE ACCOUNTING OF
MIGRANTS IN THE CAMPS CONTINUES. AT THIS TIME, BELIEVE UP TO ELEVEN
MIGRANTS MAY BE AT LARGE. AUGMENTATION BY AIR FORCE SECURITY POLICE
FROM CONUS HAS BEGUN, WITH THE ARRIVAL OF 124 PERSONNEL ADDITIONAL

AIR FORCE SECURITY POLICE (44 PERSONNEL) ARRIVE BY C-141 NLT MORNING OF 11 DECEMBER 94. EIGHT U.S. AND 24 MIGRANTS REMAIN HOSPITALIZED.

ALL PATIENTS IN GOOD CONDITION WITH NO LIFE THREATENING CONDITIONS. THE BODIES OF TWO CUBAN MIGRANTS WERE RECOVERED FROM THE PANAMA CANAL. THE FIRST HAS BEEN POSITIVELY IDENTIFIED AS ROLANDO RODRIGUEZ, DOB 082063, ID NUMBER 000637861. THE SECOND HAS BEEN POSITIVELY IDENTIFIED AS JERONE GERJON, DOB 691030, ID NUMBER 000341313. SUSPECTED CAUSE OF BOTH DEATHS IS DROWNING, AUTOPSIES ARE PENDING. BODIES IN PANAMANIAN CUSTODY AND WILL BE RELEASED TO JTF PANAMA MORTUARY AFFAIRS BY 12 DEC 94.

2. (✓) GENTEXT/INTELLIGENCE/SAFE HAVEN. THE SITUATION IN ALL CAMPS REMAINS CALM BUT TENSE. PROTEST IS LIKELY TO CONTINUE, UNLESS THE CUBANS PERCEIVE AN INCREASE IN VISA TIMELINESS AND NUMBER OF VISAS GRANTED TO THE U.S. INTELLIGENCE EFFORTS WILL CONTINUE TO FOCUS ON IDENTIFYING TROUBLEMAKERS, AND DETERMINING PLANS FOR FURTHER RIOTS OR DEMONSTRATIONS WITHIN OR EXTERNAL TO THE CAMPS

3. (✓) GENTEXT/PERSONNEL/SAFE HAVEN. AS OF 110230Z DEC 94:

A. BLUE FORCES/STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

ARFOR	/	495/	1/	0/	0/	0/	496/
AFFOR	/	698/	44/	0/	2/	0/	742/
NAVFOR	/	44/	0/	0/	0/	0/	44/

MARFOR	/	89/	0/	0/	0/	0/	89/
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B. CIVILIAN /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

DOD	/	4/	1/	0/	0/	0/	5/
DOS	/	0/	0/	0/	0/	0/	0/
INS	/	4/	0/	0/	0/	0/	4/
IRC	/	64/	0/	0/	3/	0/	61/
DOJ	/	16/	0/	0/	0/	0/	16/
UNHCR	/	1/	0/	0/	0/	0/	1/
CPO	/	365/	5/	0/	0/	0/	370/
CRS	/	12/	0/	0/	0/	0/	12/

C. MIGRANT FLOW (CUBANS). REPORT AS OF 110030Z DEC 94:

START/GAINS/PAROLE/REPATRIATED/DEATH/MISSING/ENDSTR/ENROUTE/OTHER/
8530/ 0 / 47 / 0 / 2 / 0 / 8528 / 0 / 0 /
PAROLEE STATUS AS OF 090400Z DEC 94:

CATEGORY	/ TOTAL	/ AWAITING	/ TOTAL TO/
	/ CANDIDATES	/ TRAVEL	/ CONUS /
MEDICAL PAROLEES	/ 11	/ 0	/ 19 /

CARE GIVERS FOR ABOVE	/	13	/	0	/	20	/
70 AND OVER	/	1	/	0	/	6	/
CARE GIVERS FOR ABOVE	/	0	/	0	/	17	/
MEDEVAC	/	0	/	0	/	5	/
CARE GIVERS	/	0	/	0	/	3	/
UNACCOMPANIED LESS THAN 17	/	92	/	38	/	26	/
APPROVED VISAS	/	0	/	0	/	3	/

TOTAL PAROLEES / 117 / 38 / 99 /

4. ☒ GENTEX/LOGISTICS/SAFE HAVEN. TO DATE DELIVERY OF 600
HELMETS WITH FACE SHIELDS, 540 FACE SHIELDS, 224 BODY SHIELDS
AND ONE PALLET OF RIOT GEAR HAVE ARRIVED. AT CHARLESTON AFB,
AWAITING SHIPMENT ARE 1400 BODY SHIELDS, 600 BATONS, 600 PROTECTIVE
CUPS, AND 600 SETS OF SHIN GUARDS.

5. ☒ GENTEX/COMMUNICATIONS/SAFE HAVEN. ALL COMMERCIAL PHONES
FOR MIGRANTS ARE STILL TURNED TO A STANDBY STATUS. U.S. MILITARY
AT CAMPS HAVE COMMERCIAL/TACTICAL TELEPHONE AND RADIO CAPABILITY

6. (U) GENTEXT/CDRS ASSESSMENT/SAFE HAVEN. NO DISTURBANCES SINCE
1800 8 DEC 94. ANTICIPATE FURTHER VIOLENT DISTURBANCES MAY OCCUR
AS LONG AS THE MIGRANTS ARE DISSATISFIED WITH USG POLICY REGARDING
IMMIGRATION TO THE U.S.

PART II, SITREP FOR OPERATION DISTANT HAVEN (SURINAME)

1. (U) GENTEXT/OPERATIONS/DISTANT HAVEN. NSTR

2. ☒ GENTEXT/PERSONNEL/DISTANT HAVEN AS OF 071700Z DEC 94:
BLUE FORCES /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

ARFOR	22/	0/	0/	0/	0/	22/
AFFOR	1/	0/	0/	0/	0/	1/
NAVFOR	0/	0/	0/	0/	0/	0/
MARFOR	0/	0/	0/	0/	0/	0/

CIVILIAN /STARTSTR/GAINS/RTD/LOSSES/CAS/ENDSTR/CMNT

DOD	0/	0/	0/	0/	0/	0/
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3. (U) USSOUTHCOM POC IS THE JOC WATCH OFFICER, DSN 313-282-9645,
COM: 507-82-9645.//
DECL/OADR//
BT
#2746

NNNN

SECT: SECTION: 01 OF 01

SSN: 2746

TOR: 941211032513 M1408632

DIST:

PRT: ITOH REED SIT SODERBERG TRIP

SIT: BEERS BROWN CLARKER FEINBERG HALPERIN MALLEY MITCHELL NSC RICE
ROCHA ROSS ROSSIN SCHWARTZ SIMON SONENSHINE SPALTER SUM SUM2

□

Cable

PREC: PRIORITY

CLASS: UNCLASSIFIED

LINE1: PAAUZYUW RUESPFA2266 3451450-UUUU--RHEHOND.

LINE2: ZNR UUUUU ZYN

LINE3: P 111450Z DEC 94

LINE4: FM FBIS CHIVA CHIVA PM

OSRI: RUESPF

DTG: 111450Z DEC 94

ORIG: FBIS CHIVA CHIVA PM

TO: AIG 4550

AIG 4674

RUCWAAA/FBIS RESTON VA//POLCH//

RUERFCP/CDR SCN FT CLAYTON PM//SECA-SCN//

RUESDH/FBIS KEY WEST FL

XMT NAIC WRIGHT PATTERSON AFB OH//TAI//

ACCT FBPA-EWDK

INFO: ////

SUBJ: Two Bodies of Cuban Rafterers Found in Waters of Canal

TEXT:

UNCLAS 6J

SERIAL: PA1112145094

COUNTRY: Panama

SUBJ: Two Bodies of Cuban Rafterers Found in Waters of Canal

REF: pa1012174194 panama city circuito rpc radio spanish
101557--body found in canal reported to be cuban national

SOURCE: Panama City LA PRENSA in Spanish 11 Dec 94 p A-1

TEXT:

(((Report by Manuel Alvarez Ceden))

((FBIS Translated Text)) The bodies of two rafters who took part in this week's violent scuffles were found in the waters of the Canal, thus becoming the first casualties in the "Safe Haven" camps according to U.S. military sources. The sources added another 31 rafters became intoxicated with alcohol but are out of danger.

On 7 and 8 December, 1,500 rafters staged a revolt and a mass escape from camps No. 1 and 2 while scores of them opted to jump into the Canal to flee. Two of these escapees died in the attempt.

Lieutenant Colonel Melanie Reeder, spokeswoman for the Joint Task Force's Operation Safe Haven, has said the Panamanian police informed the Southern Command yesterday at 0900 they had found the body of a rafter, but no names were given, because his relatives in Cuba had not been notified yet.

LA PRENSA has learned the first body found bore no identification, but the second one bore identification card No. 000341313 with the name of Lazaro Roberto Gerone Gerjon, 25. The

two bodies were decomposed.

The first body was found near the Pedro Miguel Locks, and the other one was found by the U.S. Army across from Contractor's Hill. The Panamanian police said the Cubans had drowned.

Following the riots on 7 and 8 December, 221 U.S. troops and 28 rafters were injured. In addition, it has been said the situation in the camps is tense.

Thirty-one rafters are still at large, and the Southern Command has revealed another 2,000 security troops have been assigned to guard the camps. Some of those troops came from Fort Pope in North Carolina.

The body found by the Panamanian police was taken to the morgue of Santo Tomas Hospital. The victim was a tall, Caucasian male of approximately 25 years of age, and he was wearing jeans and a black T-shirt. He wore a bracelet identifying him as a Cuban rafter.

It was also reported 31 of the rafters who escaped arrived at a warehouse in Panama, where they drank rubbing alcohol. They became intoxicated, and 19 of them were hospitalized although it is not clear how they obtained the alcohol.

Martin Gonzalez, Antonio Rivero, Hector Sanchez, Rafael Lopez, and Jesus Hernandez, rafters from Camp No. 1, were taken to the press center of Operation Safe Heaven where they described what happened.

Lopez said it all started due to the "lack of information" on their immigration status. The situation became more worrisome when Otho Bauta, a U.S. Justice Department official, was removed by U.S. Attorney General Janet Reno after protesting the delay in processing documents to send Cubans to the United States.

Rafters in Camp No. 1 had planned a peaceful demonstration on 7 December to draw the attention of participants in the Miami summit. The demonstration turned violent, however, when a group of 300 Cubans attacked U.S. soldiers with stones and sticks although everything was calm by night time.

"Another group began acting up the following day, however, a situation which created fear among the rafters in the camp, who decided to flee although many of them returned afterward," Lopez added.

Meanwhile, President Ernesto Perez Balladares has said the U.S. Government "is responsible" for whatever happens to the 8,000 rafters who are in the camps along the banks of the Canal, the Panamanian Government has announced.

Perez Balladares has said "Panama would be willing to accept Cuban rafters who have relatives" in our country, and he urged other nations "to do the same so they will not be a burden for any society and to find a solution for most cases."

General Barry McCaffrey, chief of the U.S. Southern Command, met with President Perez Balladares in Miami yesterday to discuss the problem of Cuban rafters in Panama. McCaffrey stated in a brief exclusive statement for LA PRENSA he was at the summit at President Clinton's request, adding: "We are saddened" by the violent incidents at the refugee camps in Panama.

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(endall) 11 dec rg/se/manning/eb mmpa1112.01e 11/1450z dec

BT

#2266

NNNN

SECT: SECTION: 01 OF 01

SSN: 2266

TOR: 941211100710 M1408810

DIST:

SIT: CLARKER DANVERS FEINBERG LONGORIA MALLEY MITCHELL NSC PEASE ROCHA
ROSS SCHWARTZ SONENSHINE SPALTER TENET

□

Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUESPFA2294 3460228-UUXX--RHEHOND.
LINE2: ZNR UUXX ZYN
LINE3: O 120228Z DEC 94
LINE4: FM FBIS CHIVA CHIVA PM
OSRI: RUESPF
DTG: 120228Z DEC 94
ORIG: FBIS CHIVA CHIVA PM
TO: AIG 4550
AIG 4674
RHLBAAA/USCINCSO QUARRY HEIGHTS PM//SCJ3-DDP//
RUCWAAA/FBIS RESTON VA//MIL//
RUCWAAA/FBIS RESTON VA//POLCH//
RUDHNIS/DIRNAVCRIMINSERV WASHINGTON DC
RUEAWJC/INS WASHINGTON DC//HQINT//
RUEHGVF/USMISSION GENEVA//UNHRC//
RUEOGSA/CDR 3/7 SFCA FT WILLIAM D DAVIS//S-2//
RUERFCP/CDR SCN FT CLAYTON PM//SFCA-SCN//
RUERWAA/DIR OPERATIONS GROUP CARISLE BKS PA
RUESDH/FBIS KEY WEST FL
RUFQBBA/US SURVEY SEC SHAPE BE
RXFPPH/SHAPE BE//PIO//
ACCT FBPA-EWDK
INFO: ////
SUBJ: Take 2 of 2 -- Government Communique on Cuban Rafterers
TEXT:
UNCLAS 6J
SERIAL: PA1212022894
PASS: ATTN WIRE SELECT
COPY TO SIB
COUNTRY: Panama
SUBJ: Take 2 of 2 -- Government Communique on Cuban Rafterers
REF: pa1212022694 panama city government and justice ministry
press release spanish 11 dec///U.S. military personnel.

TEXT:

((FBIS Translated Text)) 4. With respect to the two bodies found floating in Panama Canal waters, it is hereby notified that both are Cuban nationals housed at the refugee camps; their names are Rolando Rodriguez Ors and Lazaro Roberto Jerome. The Attorney General's Office proceeded to order the mandatory autopsy which determined the absence of foul play as the cause of either death. The same autopsy report determined that the main cause of death was attributed to immersion or drowning while attempting to cross the Panama Canal. After having completed the mandatory legal procedures, and taking

into consideration provisions included in the document of agreement related to the arrival of the Cubans as a gesture of humanitarian assistance, the bodies have been returned to the U.S. Army for disposal.

5. The U.S. Government has reassured Panamanian authorities that additional measures have been taken to guarantee the honoring of the agreements reached by the joint committee on 3 September 1994.

6. The Government of the Republic of Panama, through its Foreign Ministry, has reiterated to the U.S. Government its decision to continue cooperating to find solutions to the problems taking place in the camps. Likewise, it has reaffirmed that once the six-month term established in the agreement has expired, the Cubans must be relocated outside the territory of the Republic of Panama and that there will be no rescheduling of this term.

7. The Panamanian Government has emphatically reiterated to the U.S. authorities responsible for Operation "Safe Haven" that the Cuban nationals housed in the camps must be provided adequate and respectable living conditions. The individual rights of these people must be respected within the guidelines established in Point 2 of the arrangement.

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(endall) 11 dec jc/bellamah/lar MBPA1112.16E 12/0228z dec

BT

#2294

NNNN

SECT: SECTION: 01 OF 01

SSN: 2294

TOR: 941211213537 M1409005

DIST:

SIT: NSC

□

Cable

PREC: PRIORITY
CLASS: UNCLASSIFIED
LINE1: PATUZYUW RHLBAAX2902 3481438-UUUU--RHEHWSR.
LINE2: ZNR UUUUU
LINE3: P 130015Z DEC 94
LINE4: FM USCINCSO SCPA QUARRY HEIGHTS PM
OSRI: RHLBAAX
DTG: 130015Z DEC 94
ORIG: USCINCSO SCPA QUARRY HEIGHTS PM
TO: RUEKJCS/SECDEF WASHINGTON DC//OATSD(PA) DPL//
INFO: RUEHZP/AMEMBASSY PANAMA CITY//USIS//
RUEKJCS/JOINT STAFF WASHINGTON DC//J3/J5/PA//
RUEKJCS/SECDEF WASHINGTON DC//USDP:ISA/ASD:RA/SP/EP/HD//
RUEHC/SECSTATE WASHINGTON DC//PM-ISP/ARA/PM//
RUCBSAA/CINCUSACOM NORFOLK VA//JO2P/PA//
RUCJAAA/USCINCSOC MACDILL AFB FL//SOPA//
RHCUAAA/USCINCTrans SCOTT AFB IL//TCPA//
RHEHWSR/WHITE HOUSE SITUATION ROOM WASHINGTON DC
RUEADWD/HQ DA WASHINGTON DC//SAPA//
RUEAHQA/OSAF WASHINGTON DC//PA//
RUENAAA/CHINFO WASHINGTON DC//00//
RHCUAAA/HQ AMC SCOTT AFB IL//PA//
RHDIAAA/HQ ACC LANGLEY AFB VA//PA//
RUEHNB/CDRUSASOC FT BRAGG NC//PA//
RUEHNB/CDRUSACAPOC FT BRAGG NC
RUEHNA/CDRXVIIIABNCORPS FT BRAGG NC//G3/PA//
RUCMACC/CDR4THPSYOPGP FT BRAGG NC
SUBJ: PROPOSED PUBLIC AFFAIRS GUIDANCE FOR ADDITIONAL TROOP
SUPPORT - OPERATION SAFE HAVEN PANAMA

TEXT:

UNCLAS
QQQQ
SUBJECT: PROPOSED PUBLIC AFFAIRS GUIDANCE FOR ADDITIONAL TROOP
SUPPORT - OPERATION SAFE HAVEN PANAMA
1. THIS PROPOSED PUBLIC AFFAIRS GUIDANCE IS PROVIDED FOR RESPONSE
TO QUERY ONLY.
2. STATEMENT: (QUOTE) "AS A RESULT OF LAST WEEK'S VIOLENT PROTEST AT
SAFE HAVEN CAMPS HOUSING CUBAN MIGRANTS IN PANAMA, ADDITIONAL U.S.
MILITARY UNITS HAVE BEEN REQUESTED BY THE SAFE HAVEN TASK FORCE
COMMANDER, BG JAMES T. WILSON, TO AUGMENT SECURITY AND CONTROL
FORCES. THE PURPOSE OF THE SECURITY FORCE IS TO FULFILL THE U.S.
COMMITMENT TO THE REPUBLIC OF PANAMA TO SAFEGUARD THE CUBAN
MIGRANTS UNDER U.S. CARE. THE U.S. MILITARY WILL CONTINUE TO RESPECT
THE HUMAN RIGHTS AND DIGNITY OF THE MIGRANTS, BUT WILL TAKE ANY
MEASURE NECESSARY TO PRESERVE LAW AND ORDER IN THE CAMPS AND TO
PROTECT THE LIVES AND PROPERTY OF BOTH AMERICANS AND CUBANS. THE
U.S. GOVERNMENT REMAINS COMMITTED TO PROVIDING A SAFE, HUMANL
ENVIRONMENT FOR THE CUBAN MIGRANTS. HOWEVER, OUR FIRST

WE WILL INSURE OUR TROOPS HAVE THE MEANS AT THEIR DISPOSAL TO MAINTAIN FULL SECURITY AND SAFETY.

3. THE FOLLOWING QUESTIONS AND ANSWERS MAY BE USED FOR QUERIES CONCERNING OPERATION SAFEHAVEN TROOP DEPLOYMENTS.

Q.1. HOW MANY SERVICE MEMBERS ARE CURRENTLY SUPPORTING OPERATION SAFE HAVEN?

A.1. THERE ARE APPROXIMATELY 1,159 SERVICE MEMBERS SUPPORTING OPERATION SAFE HAVEN.

Q.2. ARE THEY ALL FROM U.S. SOUTHCOM?

A.2. NO. TASK FORCE SAFE HAVEN IS COMPOSED OF PANAMA-BASED UNITS FROM ALL SERVICES AND AUGMENTING UNITS FROM THE UNITED STATES.

Q.3. WHERE ARE THE OTHERS FROM?

A.3. THE PANAMA-BASED UNITS INCLUDE THE FOLLOWING: U.S. ARMY SOUTH'S MILITARY POLICE COMMAND, 92ND MILITARY POLICE BATTALION, 549TH MILITARY POLICE COMPANY, 536TH ENGINEER BATTALION, 128TH AVIATION BRIGADE; 24TH SECURITY POLICE SQUADRON; AND CINCLANTFLEET DETACHMENT SOUTH'S MARINE SECURITY FORCE COMPANY. IN ADDITION, AUGMENTING UNITS INCLUDE: 1) 2ND BATTALION OF THE 75TH RANGER REGIMENT FROM FORT LEWIS, WASHINGTON, WHICH WAS ALREADY IN PANAMA CONDUCTING TRAINING UNRELATED TO OPERATION SAFE HAVEN; 2) 17

SERVICE MEMBERS FROM THE 9TH PSYCHOLOGICAL OPERATIONS BATTALION, FROM FORT BRAGG, NC, WHO ARRIVED SATURDAY, DEC 10; 3) A TOTAL OF 176 AIR FORCE SECURITY POLICE FROM POPE AFB (88), NC, LITTLE ROCK AFB (44), AR, AND GOODFELLOW AFB (44), TX; 4) 2ND BATTALION, 505TH PARACHUTE INFANTRY REGIMENT, FORT BRAGG, NC, SCHEDULED TO ARRIVE IN PANAMA ON DEC 12; 5) 8TH ENGINEER BATTALION, 1ST CAVALRY DIVISION, FORT HOOD, TX, SCHEDULED TO BEGIN ARRIVING DEC 13.

Q.4. WHEN DID THESE STATESIDE UNITS ARRIVE IN PANAMA?

A.4. THE 9TH PSYCHOLOGICAL OPERATIONS BATTALION ARRIVED DEC 10 TO ASSIST IN PUBLIC ADDRESS AND CROWD CONTROL. THE SECURITY POLICE FROM POPE AFB, GOODFELLOW AFB, AND LITTLE ROCK AFB BEGAN ARRIVING SATURDAY, DEC 10, AND WILL CONTINUE ARRIVING THROUGH DEC 13. THE OPERATIONAL ATTACHMENT OF 2ND BATTALION, 75TH RANGER REGIMENT TO TASK FORCE SAFE HAVEN WAS DEC 9. THE 2ND BATTALION, 505TH PARACHUTE INFANTRY REGIMENT IS SCHEDULED TO ARRIVE TODAY, DEC 12. THE 8TH ENGINEER BATTALION, 1ST CAVALRY DIVISION, BEGINS ARRIVING TOMORROW, DEC 13.

Q.5. HAVE ANY OTHER UNITS BEEN ALERTED TO COME TO PANAMA TO ASSIST IN MAINTAINING SECURITY OF THE SAFE HAVEN CAMPS?

A.5. YLS. THE 2ND BATTALION, 505TH PARACHUTE INFANTRY REGIMENT IS

SCHEDULED TO ARRIVE TODAY, DEC 12. COMPANIES OF THE 8TH ENGINEER BATTALION ARE SCHEDULED TO ARRIVE TOMORROW, DEC 13.

Q.6. WHO WILL THESE ARRIVING UNITS BE ASSIGNED TO?

A.6. THESE UNITS WILL COME UNDER THE COMMAND OF BG JAMES T. WILSON, THE COMMANDER OF TASK FORCE SAFE HAVEN.

Q.7. HAVE THESE UNITS BEEN GIVEN ANY SPECIFIC TRAINING IN RIOT OR CROWD CONTROL?

A.7. YES.

Q.8. WILL THESE UNITS HAVE WEAPONS AND AMMUNITION? WILL THEY HAVE RIOT PROTECTION GEAR?

A.8. ALL DEPLOYING SERVICE MEMBERS WILL DEPLOY WITH INDIVIDUALLY-ASSIGNED WEAPONS AND RIOT GEAR. WE WILL INSURE OUR TROOPS HAVE THE

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
010. cable	Re: Proposed Public Affairs Guidance for Additional Troop Support [partial] (1 page)	12/13/1994	b(7)(C)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1993 - Dec 1994 ([Operation Safe Haven])
OA/Box Number: 505000

FOLDER TITLE:

[07/11/1994 - 12/31/1994]

2011-1045-F
kel575

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

EQUIPMENT AND TRAINING NECESSARY TO MAINTAIN SECURITY OF THE CAMPS. WE DO NOT DISCUSS SPECIFIC GUIDANCE GIVEN TO THE TROOPS, EXCEPT THAT THEY WILL ALWAYS HAVE THE RECOGNIZED RIGHT TO DEFEND THEMSELVES.

Q.9. HOW LONG WILL THESE UNITS REMAIN IN PANAMA?

A.9. THE UNITS WILL REMAIN AS LONG AS THEIR PRESENCE IS REQUIRED.

Q.10. IS THERE ANY SPECIAL EQUIPMENT DEPLOYING WITH THE 8TH ENGINEER BATTALION?

A.10. YES. COMPANIES OF THE 8TH ENGINEER BATTALION WILL DEPLOY WITH 30 M113A3 ARMORED PERSONNEL CARRIERS EQUIPPED WITH MK-19 40MM GRENADE LAUNCHERS AND 50 CALIBER MACHINEGUNS. THESE LIGHT ARMORED VEHICLES ARE TO PROTECT SOLDIERS FROM ROCKS OR OTHER OBJECTS THAT MAY BE THROWN.

Q.11. HOW LONG WILL THE RANGER REGIMENT BE UNDER THE CONTROL OF THE SAFE HAVEN TASK FORCE?

A.11. REFER TO SOUTHCOM PUBLIC AFFAIRS.

4. SCPA POC IS CAPT KNOTTS, USAF, (b)(7)(c) COMMERCIAL 011-507-82-3750.

BT

#2902

[010]

NNNN

SECT: SECTION: 01 OF 01

SSN: 2902

TOR: 941214094836 M1414150

DIST:

SIT: NSC

12

Cable

PREC: ROUTINE
CLASS: UNCLASSIFIED
LINE1: RAAUZYUW RUEPFA2352 3471918-UUUU--RHEHOND.
LINE2: ZNR UUUUU ZYN
LINE3: R 131918Z DEC 94
LINE4: FM FBIS CHIVA CHIVA PM
OSRI: RUESPF
DTG: 131918Z DEC 94
ORIG: FBIS CHIVA CHIVA PM
TO: AIG 4550
AIG 4674
RUERFCP/CDR SCN FT CLAYTON PM//SFCA-SCN//
RUESDH/FBIS KEY WEST FL
ACCT FBPA-EWDK
INFO: ////
SUBJ: Third Group of Cuban Rafter Leaves for Miami

TEXT:

UNCLAS 6J

SERIAL: PA1312191994

COUNTRY: Panama

SUBJ: Third Group of Cuban Rafter Leaves for Miami

SOURCE: Panama City Telemetro Television Network in Spanish 1730
GMT 13 Dec 94

TEXT:

//((From the "Telemetro Reports" newscast))

((FBIS Translated Text)) The third group of rafters left for Miami this morning. "Telemetro Reports" gave exclusive coverage to the sentimental moments of every farewell.

Since 6 September when the air bridge between Guantanamo and Panama was established, the longing of the Cuban rafters has been to get to U.S. shores. More than 8,000 rafters share the four camps in Operation Safe Haven. Of them, 117 comprising three groups have already reached the United States.

This morning, 32 rafters comprising the third group bade farewell to Panamanian soil at Howard Air Force Base.

((Begin unidentified female rafter recording)) Now that I got this, I feel good but I also feel sad, because I am leaving thousands of friends behind. I know they will spend many more days here. What I want is for them to have faith, to trust that they will get out of here, and to know that as I am leaving, they too will leave. I think my family will spend a much nicer Christmas season knowing that I will no longer be in a refugee camp. ((end recording))

At Howard Air Force Base, "Telemetro Reports" was able to obtain exclusive footage on the transportation of the bodies of Rolando and

Lazaro, the two rafters who drowned attempting to swim across the Canal during the recent disturbances.

With tears in their eyes, many of the rafters left for Miami, what they call the land of liberty.

((Begin unidentified male rafter recording)) Four months ago I took to the sea in search of freedom, and I see my wish has come true today. My long-awaited dream has come true now. I wish the golden dream can also come true for all my Cuban brothers. They are also searching for liberty and are now...((end recording))

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(endall) 131730 fc/papadimitriou/ejl PPPA1312.12E 13/1917z dec

BT

#2352

NNNN

SECT: SECTION: 01 OF 01

SSN: 2352

TOR: 941213232437 M1413167

DIST:

SIT: NSC

□

Cable

PREC: ROUTINE

CLASS: UNCLASSIFIED

LINE1: RAAUZYUW RUESPFA2353 3471931-UUUU--RHEHOND.

LINE2: ZNR UUUUU ZYN

LINE3: R 131931Z DEC 94

LINE4: FM FBIS CHIVA CHIVA PM

OSRI: RUESPF

DTG: 131931Z DEC 94

ORIG: FBIS CHIVA CHIVA PM

TO: AIG 4550

AIG 4674

RUERFCP/CDR SCN FT CLAYTON PM//SFCA-SCN//

RUESDH/FBIS KEY WEST FL

XMT NAIC WRIGHT PATTERSON AFB OH//TAI//

VOA WASHINGTON DC

ACCT FBPA-EWDK

INFO: ////

SUBJ: Rafterers Claim U.S. Southern Command Violating Their Rights

TEXT:

UNCLAS 6J

SERIAL: PA1312193194

COUNTRY: Panama

SUBJ: Rafterers Claim U.S. Southern Command Violating Their Rights

SOURCE: Panama City EL SIGLO in Spanish 13 Dec 94 p 2

TEXT:

//((Article by Yuriela Sagel))

((FBIS Translated Excerpt)) Rafterers from the camps at Empire Range have told EL SIGLO that they are living in a "climate of fear" and have suffered serious violations to their human rights by members of the Southern Command.

According to an anonymous source, several of his buddies were arrested, handcuffed, and later undressed, leaving them in their underwear for long hours under the sun.

Rafter Julian Cazas Gonzalez, who suffers from asthma, slept on the floor handcuffed with an intravenous needle in his arm for three days. Even several minors have been arrested.

The minors were accused of hurling stones during last week's violent incidents, the Cuban pointed out.

During the scuffles, a woman was handcuffed and made to lie on her stomach with her son next to her. Another rafter was also beat up, three of his teeth were knocked out with a stick and remains under arrest.

The injured rafter said he had requested medical attention; however, the captain responsible for emergency care refused to assist him and told him to return the next day because his case was

not an emergency.

He emphasized that "the innocent should not pay for the guilty" because not all of them are responsible for last Thursday's and Friday's incidents.

The Southern Command disclosed that some 600 rafters have been arrested -- of whom, 490 are "instigators," 472 males and eight females ((figures as published)).

The "instigators" have been accused of "leading" the scuffles and will be questioned to determine their responsibility. ((passage omitted))

According to official figures of Operation "Safe Haven" most of the fugitive rafters have been captured and only 10 remain outside the camps. ((passage omitted))

Continuing with the immigration process, some 38 Cubans will leave for the United States early today with temporary visas issued by the State Department. This group includes six unaccompanied minors and 32 people with chronic diseases and their immediate relatives.

A source close to the camps at Empire Range said more rafters could be dead, but U.S. authorities have denied this report.

EL SIGLO also learned that a third victim was mentioned during the religious services, but this allegation was denied.

A spokesman for Operation "Safe Haven" pointed out the 31 rafters who ingested "rubbing" alcohol are out of danger. The 19 rafters who remained hospitalized have been discharged.

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(endall) 13 Dec rg/papadimitriou/ejl PPPA1312.13E 13/1930z dec

BT

#2353

NNNN

SECT: SECTION: 01 OF 01

SSN: 2353

TOR: 941213233758 M1413178

DIST:

SIT: NSC

□

Cable

PREC: PRIORITY
CLASS: UNCLASSIFIED
LINE1: PTTUZYUW RUEKJCS1140 3472352-UUUU--RHEHAAA RHEHWSR.
LINE2: ZNR UUUUU
LINE3: RHDLP OA T NTCC CAPODICHINO NAPLES IT
LINE4: RHFJPSV T USCOMSOLANT
OSRI: RUEKJCS
DTG: 132250Z DEC 94
ORIG: SECDEF WASHINGTON DC//ATSD:PA DDI//
TO: AIG 8775
RCCPDMA/NDHQ INT OTTAWA//DGINT//
INFO: ////
SUBJ: DOD NEWS BRIEFING - CONDUCTED ON TUESDAY, DECEMBER 13,
TEXT:

UNCLAS SECTION 01 OF 02
(PART 2 OF A 2 PART MESSAGE)
SUBJECT: DOD NEWS BRIEFING - CONDUCTED ON TUESDAY, DECEMBER 13,
1994 AT 1:30 P.M. BY DR. STEVEN JOSEPH, ASSISTANT SECRETARY FOR
HEALTH AFFAIRS
DR. ROBERT ROSWELL, CHIEF OF STAFF, BIRMINGHAM VA MEDICAL CENTER
MR. DENNIS BOXX, DATSD PA
FORBEARERS SAW, ALTHOUGH THEY DIDN'T LOOK AT IT IN THE SAME SORT
OF ORGANIZED WAY NOR UNDER THE SAME SCRUTINY FROM PREVIOUS
CONFLICTS.

Q: IS THERE ANY SIMILARITY AMONG THE 15 PERCENT AS FAR AS
SYMPTOMS, THE 15 PERCENT WHO HAVE NOT BEEN DIAGNOSED? ARE THERE
PARALLELS BETWEEN THEM AND SOME OF THE PEOPLE YOU HAVE DIAGNOSED?

JOSEPH: THAT'S ONE OF THE IMPORTANT QUESTIONS. THE ANSWER
IS, TO DATE, NO. WE DON'T SEE ANYTHING IN TERMS OF CLUSTERING OF

SYMPTOMS, PARTIAL DIAGNOSES, OTHER CLUES. THAT IS, OF COURSE,
THE REASON FOR SETTING UP THESE SPECIALIZED CARE CENTERS, IS TO
TAKE THAT GROUP THAT IS THE LEAST CLEAR AND PUT THEM IN A
SITUATION WHERE HEY, WE HAVE CONTINUED STANDARDIZATION OF
EXAMINATION, FURTHER SOPHISTICATION OF WORKUP, AND WITH A GROUP
WHERE WE'RE LOOKING PRECISELY FOR THAT. TO DATE, WE SEE NO
CORRELATIONS ACROSS THAT GROUP, BUT THAT'S WHAT WE'LL BE LOOKING
FOR IN THE SPECIALIZED CARE CENTERS.

Q: THERE WERE THOUSANDS OF CHILDREN WHO ALSO WENT THROUGH
THIS PROGRAM. WERE THERE RESULTS SIMILAR? DID THEY HAVE ANY
CONNECTION TO THE VETERANS...

JOSEPH: SAME KIND OF SPREAD. WE HAVE A SMALL NUMBER, IT'S
A RELATIVELY SMALL NUMBER OF THAT FIRST 1,000 -- I THINK ABOUT 50
ARE DEPENDENTS, AND MAYBE A THIRD OF THOSE ARE PEDIATRIC
PATIENTS. AGAIN, IN THE GROUP OF SPOUSES AND CHILDREN, WE FIND A
WIDE VARIETY OF MOSTLY COMMON DIAGNOSES AND NOTHING THAT WOULD
POINT TO A KIND OF SINGLE MAGIC BULLET OR UNIQUE AGENT.

Q: IS IT BECOMING LESS LIKELY THAT THERE'S A SINGLE,
PREVIOUSLY UNKNOWN GULF WAR SYNDROME OR DOES THE 15 PERCENT

SUGGEST THAT IT'S QUITE LIKELY, WE DON'T KNOW WHAT IT IS SO IT'S

QUITE LIKELY THAT THERE IS SUCH A THING?

JOSEPH: SINCE I'M 30-SOME-ODD YEARS OUT OF MEDICAL SCHOOL I WENT BACK YESTERDAY. I LOOKED UP WEBSTER ON SYNDROME. WHAT A SYNDROME IS, I THOUGHT THIS WAS SO AND IT IS SO, IS A COLLECTION OF SYMPTOMS OR CONDITIONS NOT NECESSARILY REFERABLE TO A SINGLE DIAGNOSIS OR DISEASE. A SYNDROME IS REALLY A COLLECTION OF SYMPTOMS. SO WHAT I'VE DESCRIBED TO YOU IN ONE SENSE IS A SYNDROME -- A LARGE COLLECTION OF MULTIPLE DIAGNOSES AND OVERLAPPING SYMPTOMS. THIS IS NOT THE SAME THING AS SAYING THERE IS A SINGLE ILLNESS OR A SINGLE DISEASE. IN FACT I THINK WHAT BOTH DR. ROSWELL AND I HAVE BEEN SAYING IS THE NATURE OF THE BROAD SPREAD OF SYMPTOMS AND DIAGNOSES THAT WE'RE FINDING POINTS VERY STRONGLY AWAY FROM THERE BEING A SINGLE ILLNESS OR DISEASE.

ROSWELL: IF I COULD MAYBE JUST EMPHASIZE THAT POINT. EVEN THOUGH THE 20 PERCENT IN OUR REGISTRY, THE 15 PERCENT IN THE CCEP, WITH UNEXPLAINED SYMPTOMS IS AN AREA OF GREAT CONCERN, AND WE DO SEE SIMILARITIES THAT SYMPTOMS SUCH AS FATIGUE, JOINT PAINS, MEMORY LOSS, HEADACHES, ARE CONSISTENTLY REPORTED. IF YOU LOOK AT INDIVIDUAL PATIENTS, AS I DO EACH WEEK WHEN I HAVE MY CLINIC BACK IN BIRMINGHAM AND SEE THESE VETERANS, EVERY VETERAN

IS SOMEWHAT DIFFERENT. EVERY VETERAN IS AN INDIVIDUAL AND NEEDS TO BE TREATED AND EVALUATED INDIVIDUALLY. EVEN THOUGH THERE ARE CONSISTENT PATTERNS OF REPORTING SYMPTOMS, IN INDIVIDUAL PATIENTS THE PATTERNS MAY VARY. WE DON'T BELIEVE THAT WE'RE TALKING ABOUT A SINGLE, UNDERLYING CAUSE, EVEN IN THE PATIENTS WITH UNEXPLAINED ILLNESSES. THAT ALSO, I MIGHT POINT OUT, WAS ONE OF THE CONCLUSIONS OF THE NIH CONSENSUS PANEL, THAT CERTAINLY THIS APPEARS TO BE MULTIPLE CAUSES WITH OVERLAPPING SYMPTOMS.

Q: DR. JOSEPH, CAN YOU THINK A LITTLE BIT MORE SPECIFICALLY ABOUT THE PREVALENCE OF PSYCHOLOGICAL DISORDERS? DID YOU SAY THAT THE MAJORITY HAVE THEM, OR...

JOSEPH: NO, NO. I DID NOT. I'M QUITE SURE I DID NOT SAY THAT, AND I HOPE NOBODY DREW THAT CONCLUSION. ATTACHED TO THE MATERIAL THAT'S AVAILABLE TO THE REPORT IS A SMALL TABLE OF THOSE DIAGNOSES, AND THERE ARE TWO TABLES. ONE IS SYMPTOMS, AND THE OTHER IS DIAGNOSES IN THAT FIRST GROUP OF 85 PERCENT OF 1,000. A SIGNIFICANT MINORITY, THE NUMBERS, IF YOU ADD THEM UP IN THIS GROUP, COME UP AROUND 20 PERCENT, HAVE SYMPTOMS OF PSYCHOLOGICAL ORIGIN. THOSE SYMPTOMS VARY. THEY ARE MOSTLY VERY COMMON KINDS OF DIAGNOSES -- ANXIETY, DEPRESSION, STRESS REACTIONS, ETC.

THE THING I WANT TO EMPHASIZE, QUITE THE OPPOSITE FROM THE WAY YOU ASKED THE QUESTION, IS THAT REALLY NEEDS TO BE COMPARED TO THE PREVALENCE OF THOSE SYMPTOMS IN ANY KIND OF COMPARABLE POPULATION, WHICH IS NOT ZERO PERCENT. IN FACT IF YOU GO AND SEE WHAT WALKS THROUGH A DOCTOR'S OFFICE OR A HOSPITAL OUT-PATIENT DEPARTMENT ON A DAILY BASIS, SOMEWHERE IN THAT RANGE OF PEOPLE WILL HAVE SIGNIFICANT SYMPTOMATOLOGY OF PSYCHOLOGICAL ORIGIN. I THINK IF YOU ADD THEN, ON TOP OF THAT, THE UNDOUBTED REAL

STRESSORS OF THE COMBAT ENVIRONMENT AND THE PARTICULAR ENVIRONMENT IN THE GULF, IT WOULD BE VERY SURPRISING IF WE WERE NOT SEEING SOMETHING LIKE THAT.

NO, THERE IS NOT A BIG STORY IN THIS IN TERMS OF THOSE DIAGNOSES OF PSYCHOLOGICAL ORIGIN. IN FACT, THAT'S WHAT ONE WOULD EXPECT TO SEE.

Q: ARE THERE ANY SETS OF SYMPTOMS THAT ARE CONCENTRATED IN PARTICULAR UNITS? HAVE YOU FOUND ANY RELATIONSHIP THERE?

JOSEPH: TO DATE, NO. YOU DO KNOW THAT THE ARMY IS WORKING THROUGH THE UNIT LOCATOR PROGRAM, AND AT SOME FUTURE POINT IN TIME, WILL BE ABLE TO IDENTIFY EVERY UNIT'S LOCATION ON ANY ONE DAY. WE'RE NOT THERE YET ON THAT ONE. WHEN WE GET THERE, WE'LL

TAKE OUR SIGNIFICANT NUMBER, BY THEN WE'LL HAVE A MUCH LARGER NUMBER, AND MAKE A MATCH.

TO WHAT WE'VE DONE SO FAR, WE CAN GO FURTHER WITH THIS. WE HAVE NOT SEEN ANY CORRELATION BY UNIT OR GEOGRAPHIC AREA OF ORIGIN AND SETS OF SYMPTOMS OR SYMPTOMS ENTIRELY.

AGAIN, I NEED TO EMPHASIZE THAT WE'RE TALKING ABOUT, AS THE SECRETARY SAID IN HIS QUOTE, ABOUT 700,000 PEOPLE WHO WENT TO THE GULF, AND A MUCH SMALLER, VERY SMALL FRACTION OF THAT, WHO NOW WE'RE LOOKING AT WHO ARE ILL.

Q: ...TRACK THE MEDICAL HISTORIES OF THE PEOPLE CURRENTLY IN THE REGION? GRANTED, THE SITUATION IS MUCH DIFFERENT, BUT WHAT ARE YOU GOING TO DO TO MONITOR THE PEOPLE THERE NOW BY COMPARISON?

JOSEPH: YOU'LL SEE IN THE MATERIAL THAT'S HANDED OUT, ONE OF THE THINGS WE'RE UNDERTAKING AS A RESULT OF THIS IS TO HAVE A VERY DETAILED RELOOK AT OUR PRE, DURING AND POST-DEPLOYMENT POLICIES, BOTH IN TERMS OF MEDICAL ASSESSMENT BEFORE AND AFTER, IN TERMS OF PREVENTIVE MEDICAL TEAMS ON-SITE LOOKING FOR ANY ISSUES THAT MIGHT BE UNIQUE TO THAT REGION. WE HAVE PREVENTIVE MEDICINE TEAMS IN THE GULF WITH THE RECENT DEPLOYMENT. AND IN UNCLAS FINAL SECTION OF 02

GENERAL, TIGHTENING UP ON MEDICAL SURVEILLANCE BOTH IN A POPULATION BASED SENSE AND A DEPLOYMENT BASED SENSE, AND FOR THE INDIVIDUALS WHO ARE DEPLOYING. IF YOU LOOK AT THE HANDBOOK THAT WAS PREPARED FOR THE PEOPLE WHO WENT TO THE GULF RECENTLY AND THE PEOPLE WHO WENT TO HAITI RECENTLY, THEY'RE SPECIFIC HANDBOOKS ABOUT ISSUES IN THAT GIVEN AREA AND WAYS TO STAY HEALTHY.

Q: WAS THERE ANY FINDING ON A CHEMICAL WAR AGENT?

JOSEPH: THERE'S NOTHING IN ANY OF OUR CLINICAL FINDINGS TO DATE, NOR IN OUR EPIDEMIOLOGIC OR POPULATION-BASED UNDERSTANDING TO DATE, THAT WOULD INDICATE A RELATIONSHIP TO CHEMICAL OR BIOLOGICAL WARFARE AGENTS.

PRESS: THANK YOU VERY MUCH.

BOXX: OTHER SUBJECTS?

Q: CAN YOU TELL US HAS THE SITUATION AT THE CAMPS IN

PANAMA NOW BEEN PACIFIED? WHAT'S BEEN THE EFFECT OF THE BEEF-UP? WHAT CAN YOU TELL US?

A: CALM HAS BEEN RESTORED IN THE OPERATION SAFE HAVEN CAMPS IN PANAMA. THE CAMPS CERTAINLY DO, HOWEVER, REMAIN TENSE, BUT MOST CUBANS ARE NOW REPAIRING INCLUDING THEIR OWN LIVING

AREAS, AND RETURNING TO A MORE NORMAL DAILY ROUTINE.

WE HAVE, IN FACT, MADE SOME DECISIONS TO INCREASE AND ENHANCE THE SECURITY IN PANAMA AROUND THOSE CAMPS. WE ARE, IN FACT, IN THE PROCESS OF DOING THAT NOW.

Q: THE PRESIDENT OF PANAMA SAID AGAIN TODAY THAT THE CUBANS HAVE TO BE OUT OF THE COUNTRY BY MARCH SOME TIME. WHAT IS THE PENTAGON GOING TO DO IF THEY CAN'T ALL BE PERSUADED TO RETURN HOME AND IF NO OTHER COUNTRY WILL ACCEPT THEM, INCLUDING THE UNITED STATES?

A: WE ARE CONTINUING TO RESEARCH RESETTLEMENT POSSIBILITIES IN THIRD COUNTRIES. AS YOU KNOW, WE JUST RECENTLY RESETTLED ABOUT 70 CUBANS TO SPAIN. THERE REMAINS THE OPTION FOR MIGRANTS RETURNING TO GUANTANAMO BAY FROM PANAMA WHILE THEY AWAIT THIRD COUNTRY RESETTLEMENT OR VOLUNTARY REPATRIATION TO CUBA. I THINK THE CUBANS ARE AWARE THAT THEIR ONLY ROUTE INTO THE UNITED

STATES IS BY RETURNING TO CUBA AND APPLYING THROUGH PROPER IMMIGRATION MEANS.

Q: HAVE YOU ANY IDEA HOW MANY OF THOSE CUBANS IN THE CAMP IN PANAMA MIGHT WANT TO BE REPATRIATED? HAS THERE BEEN ANY POLL OR SURVEY TAKEN?

A: I'M NOT SURE IF THERE IS IN PANAMA. I KNOW THERE ARE A NUMBER IN GUANTANAMO BAY. I THINK THE LAST NUMBER I HEARD WAS AROUND 1,000. A NUMBER OF THOSE HAVE BEGUN, IN FACT, TO BE REPATRIATED FROM GUANTANAMO BAY INTO CUBA. I THINK THE NUMBER IS NOW AROUND 200 WHO HAVE VOLUNTARILY REPATRIATED THROUGH THE PROPER INS PROCEDURES BACK INTO CUBA.

Q: CAN YOU TELL US ANYTHING ABOUT RUSSIAN TROOP MOVEMENTS IN AND AROUND CHECHNYA?

A: NO, I REALLY CAN'T. I DON'T HAVE ANYTHING ON THE RUSSIAN MOVEMENTS THEMSELVES. THIS IS CERTAINLY A TRAGIC SITUATION. WE'RE WATCHING IT VERY CAREFULLY. WE HAVE EXPRESSED OUR INTEREST TO THE RUSSIANS THAT THERE BE A MINIMUM AMOUNT OF VIOLENCE. I WOULD REMIND YOU, THIS IS AN INTERNAL RUSSIAN MATTER. BUT I DON'T HAVE ANYTHING SPECIFICALLY ON THE MOVEMENT OF TROOPS.

Q: YOU CAN'T TELL US HOW MANY OR WHAT UNITS OR...

A: NO, I HAVE NOTHING ON IT.

Q: THE NATIONAL ARCHIVES YESTERDAY RELEASED SOME 44 MILLION PAGES OF DOCUMENTS DATING FROM WORLD WAR II, PREVIOUSLY CLASSIFIED DOCUMENTS. INCLUDED WERE SOME MEMORANDUMS FROM THE JOINT CHIEFS OF STAFF IN APRIL 1954 WHEN THE EISENHOWER ADMINISTRATION WAS TRYING TO PRESSURE THE CHINESE COMMUNISTS AND NORTH KOREANS TO (INAUDIBLE) THE KOREA WAR. ONE THAT WAS PICKED UP AND WRITTEN ABOUT BY THE ASSOCIATED PRESS MADE IT VERY SPECIFIC THAT NUCLEAR WEAPONS WOULD BE USED IF THE CHINESE DID, INDEED, HEAT UP THE WAR AGAIN. THE QUESTION IS, AND IT ISN'T CLEAR FROM THE MEMORANDUM, DID THE EISENHOWER ADMINISTRATION, DID PRESIDENT EISENHOWER DELEGATE TO THE JOINT CHIEFS THE AUTHORITY TO ORDER THE USE OF NUCLEAR WEAPONS AGAINST NORTH KOREA AND CHINA AT THAT TIME? WE'RE TALKING ABOUT A SPECIFIC MEMO FROM THE JOINT CHIEFS ON APRIL 17, 1954.

A: HAVING BEEN ONLY A CHILD AT THE TIME, I'M NOT SURE...

(LAUGHTER)

A: I HAVE NO INFORMATION ON THAT. I WILL SEE WHAT WE CAN GET ON THAT, BUT BEYOND WHAT HAS BEEN MADE PUBLIC, I'M SURE WE

WON'T HAVE MUCH THAT CAN ENLIGHTEN YOU ON THAT.

Q: IF YOU COULD TAKE IT AS A FORMAL QUESTION, BECAUSE THERE WILL BE THOUSANDS OF DOCUMENTS, THERE ALREADY WERE MANY DOCUMENTS RELEASED YESTERDAY FROM THE JOINT CHIEFS. IT'S A QUESTION THAT HISTORIANS WILL BE STUDYING.

A: I'LL TAKE IT AS A FORMAL QUESTION. IF THERE'S AN ANSWER WE CAN PROVIDE THAT IS NOT AVAILABLE IN THE PUBLIC RECORDS THAT HAVE BEEN RELEASED. OBVIOUSLY, IF IT'S THERE, IT'S THERE FOR ALL TO SEE, AND I JUST WON'T KNOW IF I CAN DIG THROUGH IT TO GET YOU A FORMAL RESPONSE.

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A: I HAVE NOTHING ON THAT. I'LL HAVE TO TAKE THE QUESTION. I DON'T KNOW.

PRESS: THANK YOU.

-END-

BT

#1141

NNNN

SECT: SECTION: 01 OF 02
<^SECT>SECTION: 02 OF 02
SSN: 1140
<^SSN>1141
TOR: 941213185652 M1412854
<^TOR>941213185656 M1412855
DIST:
SIT: NSC
□

Cable

PREC: PRIORITY
CLASS: UNCLASSIFIED
LINE1: PTTUZYUW RUHPSGG7123 3472352-UUCX--RHEHAAA RHEHWSR.
LINE2: ZNR UUUCX
LINE3: RHDLCNE T CINCUSNAVEUR LONDON UK
LINE4: RHFJJFK T USS JOHN F KENNEDY
OSRI: RUHPSGG
DTG: 132250Z DEC 94
ORIG: SECDEF WASHINGTON DC//ATSD:PA DDI//
TO: AIG EIGHT SEVEN SEVEN FIVE
RCCPDMA/NDHQ INT OTTAWA//DGINT//
INFO: ////
SUBJ: //*NO SUBJECT FOUND*//
TEXT:

////////// INCOMPLETE MESSAGE //////////

UNCLAS FINAL SECTION OF 02

GENERAL, TIGHTENING UP ON MEDICAL SURVEILLANCE BOTH IN A POPULATION BASED SENSE AND A DEPLOYMENT BASED SENSE, AND FOR THE INDIVIDUALS WHO ARE DEPLOYING. IF YOU LOOK AT THE HANDBOOK THAT WAS PREPARED FOR THE PEOPLE WHO WENT TO THE GULF RECENTLY AND THE PEOPLE WHO WENT TO HAITI RECENTLY, THEY'RE SPECIFIC HANDBOOKS ABOUT ISSUES IN THAT GIVEN AREA AND WAYS TO STAY HEALTHY.

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A: I HAVE NOTHING ON THAT. I'LL HAVE TO TAKE THE QUESTION. I DON'T KNOW.

PRESS: THANK YOU.

-END-

BT
#7123

NNNN

SECT: SECTION: 02 OF 02

SSN: 7123

TOR: 941213214759 M1413047

DIST:

SIT: NSC

□

Cable

PREC: PRIORITY

CLASS: UNCLASSIFIED

LINE1: PAAUZYUW RUESPFA2378 3480349-UUUU--RHEHOND.

LINE2: ZNR UUUUU ZYN

LINE3: P 140349Z DEC 94

LINE4: FM FBIS CHIVA CHIVA PM

OSRI: RUESPF

DTG: 140349Z DEC 94

ORIG: FBIS CHIVA CHIVA PM

TO: AIG 4674

RUCWAAA/FBIS RESTON VA//POLCH//

RUERFCP/CDR SCN FT CLAYTON PM//SFCA-SCN//

RUESDH/FBIS KEY WEST FL

ACCT FBPA-EWDK

INFO: ////

SUBJ: Radio Havana Reports U.S. Reinforcement of Camp Security

TEXT:

UNCLAS 6A

SERIAL: PA1412034994

COUNTRY: Cuba

SUBJ: Radio Havana Reports U.S. Reinforcement of Camp Security

REF: pa1412025594 havana radio havana cuba spanish 140000 --
havana notes u.s. deployment of soldiers to panama

SOURCE: Havana Radio Havana Cuba in Spanish 0000 GMT 14 Dec 94

TEXT:

(((Report by PRENSA LATINA correspondent Eddy Zamora from the Operation Safe Haven press center in Panama; from the "Evening Information Review" newscast))

((FBIS Translated Text)) The U.S. Southern Command in Panama announced in a communique that elite troops arrived to reinforce so-called Operation Safe Haven and forcefully took over rafters' Camp 2. Four hundred rafters were arrested and 31 were injured, three of whom were hospitalized. No U.S. casualties were reported. The 400 arrested rafters are in addition to 350 who, according to U.S. military authorities, had been imprisoned since Thursday, thus placing the total number of rafters under arrest at 750.

Two rafters lost their lives during the uprisings on Wednesday and Thursday when they tried to swim across the Panama Canal. They were Rolando Rodriguez Ors and Lazaro Roberto Jerome. There were 121 U.S. soldiers and 28 rafters injured.

The Panamanian Government released a communique stating that it regretted the incidents in the rafters camps and that the U.S. Government has reaffirmed to Panamanian authorities that all additional measures have been taken to guarantee compliance with the

jointly signed 3 September 1994 agreements.

The Panamanian Government has reiterated to the U.S. Government its decision to continue to cooperate to resolve the current situation in the camps. It has also reiterated that once the six-month term specified in the agreement is up, the rafters must be relocated outside Panamanian territory. It added that no extensions will be granted.

Today's Panamanian newspapers published front-page photographs of several female rafters who were on the ground and handcuffed with their hands behind their backs while U.S. soldiers kept watch.

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(endall) 140000 tc/lynn/eb 11cu1312.13e 14/0348z dec

BT

#2378

NNNN

SECT: SECTION: 01 OF 01

SSN: 2378

TOR: 941213225941 M1413135

DIST:

SIT: NSC

□

Cable

PREC: PRIORITY

CLASS: UNCLASSIFIED

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LINE2: ZNR UUUUU ZYN

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LINE4: FM FBIS CHIVA CHIVA PM

OSRI: RUESPF

DTG: 150231Z DEC 94

ORIG: FBIS CHIVA CHIVA PM

TO: AIG 4674

AIG 4550

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RUERFCP/CDR SCN FT CLAYTON PM//SFCA-SCN//

RUESDH/FBIS KEY WEST FL

ACCT FBPA-EWDK

INFO: ////

SUBJ: Havana Radio Reports Rafter Camps Under 'State of Siege'

TEXT:

UNCLAS 6A

SERIAL: PA1512023194

COUNTRY: Cuba

SUBJ: Havana Radio Reports Rafter Camps Under 'State of Siege'

REF: pal412034994 havana radio havana cuba spanish 140000 --
radio havana reports u.s. reinforcement of camp security

SOURCE: Havana Radio Havana Cuba in Spanish 0000 GMT 15 Dec 94

TEXT:

(((Report by PRENSA LATINA correspondent Eddy Zamora from Panama City; from the "Evening Information Review" newscast)))

((FBIS Translated Text)) The Cuban rafters camp located in the U.S. Southern Command military areas in Panama are under a state of siege. Lilliana Levy, spokeswoman for the so-called Operation Safe Haven, reported that some 1,000 U.S. soldiers arrived in Panama to support the 1,000 soldiers controlling the camps. U.S. troops assaulted Camp 3 and arrested 36 rafters accused of being agitators. According to the Southern Command spokeswoman, some 600 rafters, including eight women, are currently being detained. It is believed that approximately 10 rafters are still lost in the Panamanian jungle. Another rafter was arrested at the border with Costa Rica.

Meanwhile, rafter Osvaldo Pena Aguilera maintained that they are living in very difficult times, because the U.S. troops have taken away the slats which support the cots. The rafters now must sleep in unsupported canvas cots.

He reported that hundreds of rafters remain prisoners in areas encircled by barbed wire. The rafters' hands are cuffed, their feet

are shackled, and they are facing the ground. They sleep on the ground as though they were dogs. They are kicked and beaten regardless of their age. Pena also reported that all rafters who remain at the camps, apparently free, are being frisked as they stand in long lines to get their food.

The spokeswoman stated that the U.S. soldiers will keep the situation in the camps under control and will not allow new riots or mass escapes because they have the necessary force to quell such incidents.

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(endall) 150000 bc/lynn/eb 11cu1412.11e 15/0230z dec

BT

#2439

NNNN

SECT: SECTION: 01 OF 01

SSN: 2439

TOR: 941214214723 M1415476

DIST:

SIT: NSC

□

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011. cable	Re: Proposed Public Affairs Guidance for Additional Troop Support [partial] (1 page)	12/16/1994	b(7)(C)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1993 - Dec 1994 ([Operation Safe Haven])
OA/Box Number: 505000

FOLDER TITLE:

[07/11/1994 - 12/31/1994]

2011-1045-F
ke1575

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Cable

PREC: ROUTINE
CLASS: UNCLASSIFIED
LINE1: RTTUZYUW RUEKJCS0404 354015Z-UUUU--RHEHWSR.
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LINE4: FM SECDEF WASHINGTON DC//OATSD(PA)//
OSRI: RUEKJCS
DTG: 161657Z DEC 94
ORIG: SECDEF WASHINGTON DC//OATSD(PA)//
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INFO: RUEHZP/AMEMBASSY PANAMA CITY//USIS//
RUEKJCS/JOINT STAFF WASHINGTON DC//J3/J5/PA//
RUEHC/SECSTATE WASHINGTON DC//PM-ISP/ARA/PM//
RUCBSAA/CINCUSACOM NORFOLK VA//J02P/PA//
RUCJAAA/USCINCSOC MACDILL AFB FL//SOPA//
RHCUAAA/USCINCTrans SCOTT AFB IL//TCPA//
RHEHWSR/WHITE HOUSE SITUATION ROOM WASHINGTON DC
RUEADWD/HQ DA WASHINGTON DC//SAPA//
RUEAHQA/OSAF WASHINGTON DC//PA//
RUENAAA/CHINFO WASHINGTON DC//00//
RHCUAAA/HQ AMC SCOTT AFB IL//PA//
RHDIAAA/HQ ACC LANGLEY AFB VA//PA//
RUERHNB/CDRUSASOC FT BRAGG NC//PA//
RUERHNB/CDRUSACAPOC FT BRAGG NC
RUERHNA/CDRXVIIIABNCORPS FT BRAGG NC//G3/PA//
RUCMACC/CDR4THPSYOPGP FT BRAGG NC
RUCMACC/CDR 9THPSYOPBN FT BRAGG NC
SUBJ: PROPOSED PUBLIC AFFAIRS GUIDANCE FOR ADDITIONAL TROOP SUPPORT -
OPERATION SAFE HAVEN PANAMA
TEXT:
UNCLAS

SUBJ: PROPOSED PUBLIC AFFAIRS GUIDANCE FOR ADDITIONAL TROOP SUPPORT -
OPERATION SAFE HAVEN PANAMA

REF: USCINCSO MSG, DTG 130015Z DEC 94, SUBJECT AS ABOVE

1. REF IS PROPOSED PUBLIC AFFAIRS GUIDANCE (PPAG) FOR DEPLOYMENT OF
ADDITIONAL TROOP SUPPORT FOR OPERATION SAFE HAVEN IN PANAMA.

2. REF IS APPROVED.

3. OASD(PA) POC FOR PLANS IS LTC GEORGE LENNON, USA, (b)(7)(c) OR
CMCL (703) 693-1074; FOR MEDIA QUERIES, LT COL STEPHANIE HOEHNE, USA,
(b)(7)(c) OR CMCL (703) 697-5131. [017]

BT

#0404

NNNN

SECT: SECTION: 01 OF 01

SSN: 0404

TOR: 941219210820 M1423760

DIST:

SIT: NSC

☐

Cable

PREC: PRIORITY

CLASS: UNCLASSIFIED

LINE1: PAAUZYUW RUESPFA2547 3511853-UUUU--RHEHOND.

LINE2: ZNR UUUUU ZYN

LINE3: P 171853Z DEC 94

LINE4: FM FBIS CHIVA CHIVA PM

OSRI: RUESPF

DTG: 171853Z DEC 94

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RUEAWJC/INS WASHINGTON DC//HQINT//

RUEHGVF/USMISSION GENEVA//UNHRC//

RUEOGSA/CDR 3/7 SFCA FT WILLIAM D DAVIS//S-2//

RUESDH/FBIS KEY WEST FL

RUFQBBA/US SURVEY SEC SHAPE BE

XMT NAIC WRIGHT PATTERSON AFB OH//TAI//

ACCT FBPA-EWDK

INFO: ////

SUBJ: Newspapers Cite Cuban Rafters on Situation in Camps

TEXT:

UNCLAS 6J

SERIAL: PA1712185394

PASS: ATTN WIRE SELECT
ATTN BBC PART4

COUNTRY: Panama

SUBJ: Newspapers Cite Cuban Rafters on Situation in Camps

REF: pa1712160394 panama city la estrella de panama spanish
17 dec -- cuban rafters report mistreatment, torture by
u.s. troops

TEXT:

((FBIS Editorial Report)) Several Panamanian dailies in their 17 December editions publish various reports on the situation of the Cuban rafters housed in the Operation Safe Haven camps along the Panama Canal.

These reports include references to a news conference by Major General George Crocker, U.S. Army South commander, in Panama City on 16 December in which he discussed U.S. actions at the Safe Haven camps. Also included are a number of allegations by Cuban rafters who claim to have been mistreated by U.S. military personnel.

Panama City LA PRENSA in Spanish on page 1A publishes a 450-word

report by Manuel A. Cedenio on the situation in the camps. According to this report:

"After the Cuban rafter uprising was brought under control, the detained Cubans said several U.S. soldiers tortured them, a charge that was denied by the Southern Command, which claimed only necessary force was used to restrain them. Members of the local and foreign media were permitted to visit Camp No. 1 eight days after the violent rebellion by the rafters, which left 250 U.S. soldiers and Cubans injured."

After summarizing Crocker's news conference, including statements confirming that 400 Cubans were detained following the riots, the report adds: "Giovanni Araujo, one of the rafters who was arrested and later released, said they were thrown against the fence at the preventative detention center. Humberto Sanchez said they were verbally and physically abused following the disturbances. He said several of the detained Cubans had their heads stepped on and were forced to kneel on hot rocks under a blazing sun. The rafters complained that their immigration status has not yet been resolved, which is 'creating a great deal of uncertainty, anxiety, and insecurity about our future here.' In March, this anxiety could grow."

LA PRENSA goes on to say: "A certain Sergeant Taylor has been identified as the one who directs 'the clan of torturers' at the detention center, where the Cubans' 'food was spit on before they wished us Merry Christmas,' according to one of the rafters."

Panama City EL PANAMA AMERICA in Spanish on page 1A publishes a 300-word report by Arnulfo Barroso Watson under the headline "Rafters Denounce Use of Excessive Force." This report, which notes Maj. Gen. Crocker denied U.S. military personnel violated the human rights of any of the rafters, says:

"Spokesmen for the Cuban rafters at Camp No. 1, scene of the most violent disturbances, reported that the U.S. soldiers used excessive force in the clashes. According to the rafters, a considerable number of them lost teeth after U.S. soldiers kicked them in the face. Others have broken ribs and head injuries as a result of beatings."

This EL PANAMA AMERICA report adds: "The leaders of the Cuban rafters said the soldiers kicked men, women, and children during the skirmishes, handcuffed them, spat on them, and forced them to lie face down on rocks for several days. In addition, the detainees have been kept in isolation and the condition of their health is unknown."

The report continues: "Xiomara Hernandez said with tears in her eyes that her young daughter, Deyanaris Acosta, was pushed down and walked over by U.S. soldiers on 8 December when she was arrested, adding that she has not received any word about her daughter or her condition since then."

Panama City EL SIGLO in Spanish on page 8 publishes a 225-word report by Yuriela Sagel on Maj. Gen. Crocker's news conference. After noting that Crocker estimated damages to the Safe Haven camps exceeded \$100,000 and that there were no human rights violations at the camps, the report adds: "The media were allowed to visit the camps for the first time since the disturbances, although the visit was limited to the area of the main gate." The report's final paragraph states: "The Cuban rafters claim the presence of a large number of Rangers is creating a tense atmosphere in the camps, and

they are calling on the United States to speed up their departure from the military bases."

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(endall) 17 dec GG/bellamah/cn MBPA1712.16E 17/1849z dec

BT

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SECT: SECTION: 01 OF 01

SSN: 2547

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SIT: NSC

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Cable

PREC: PRIORITY

CLASS: UNCLASSIFIED

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LINE3: P 250152Z DEC 94

LINE4: FM FBIS CHIVA CHIVA PM

OSRI: RUESPF

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RUCWAAA/FBIS RESTON VA//POLCH//

RUEAWJC/INS WASHINGTON DC//HQINT//

RUEHGVF/USMISSION GENEVA//UNHRC//

RUERFCP/CDR 3/7 SFCA FT WILLIAM D DAVIS//S-2//

RUESDH/FBIS KEY WEST FL

RUFQBBA/US SURVEY SEC SHAPE BE

ACCT FBPA-EWDK

INFO: ////

SUBJ: Cuban Rafters Cited on 'Intimidation' at Safe Haven Camps

TEXT:

UNCLAS 6J

SERIAL: PA2512015294

COUNTRY: Panama

SUBJ: Cuban Rafters Cited on 'Intimidation' at Safe Haven Camps

SOURCE: Mexico City NOTIMEX in Spanish 2154 GMT 24 Dec 94

TEXT:

(((Report by correspondent Sandra Paez)))

((FBIS Translated Excerpt)) Panama, 24 Dec (NOTIMEX) -- U.S. military authorities announced here today that more than 200 Cuban migrant families housed along the Panama Canal have been relocated to several shelters in the area.

Meanwhile, Cubans at Camp No. 1 who were transferred to two other shelters at U.S. military installations in the Canal area expressed apprehension over the relocation and charged that the measure took place within an atmosphere of intimidation.

First Lieutenant John Thomas, spokesman for Operation "Safe Haven," pointed out during a news conference that the relocation of the 250 families -- approximately 700 people -- was carried out to guarantee additional comforts for the migrants, as well as to help children continue their studies. ((passage omitted))

Some of the 318 Cubans who were relocated to Camp No. 4 complained they were removed from the shelters where they had been

living until today "as if they were criminals."

One of the "rafters" explained, "some 1,500 soldiers arrived at Camp No. 1 in armored personnel carriers"; they entered each tent and ordered all of the families to step out because they were being relocated, leaving behind only single men in the tent.

The same Cubans noted that last week, when one of the Cubans beaten during the disturbances described the events to Panamanian television, "that same night (U.S. soldiers) came for him, and now he is in jail."

Lt. Thomas stated that 411 people are currently being detained at the Preventative Detention Center in the Canal area, 300 of whom took part in the disturbances that resulted in the deaths of two Cubans, injuries to 221 U.S. soldiers and 28 "rafters," and a large amount of property damage.

The migrants claimed the Cubans who have been detained have had their human rights violated ever since the disturbances took place. ((passage omitted))

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BT

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SECT: SECTION: 01 OF 01

SSN: 2830

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DIST:

SIT: NSC

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PREC: PRIORITY
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LINE3: P 312021Z DEC 94
LINE4: FM USCINCSO SCJ2 QUARRY HEIGHTS PM//SCJ2//
OSRI: RHLBAAQ
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TO: RUEKJCS/NMIC WASHINGTON DC
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RUEAIIA/CIA WASHINGTON DC//ALA//
RHEHWSR/WHITE HOUSE SITUATION ROOM WASHINGTON DC//WASH DC//
RUETIAA/NSACSS FT GEORGE G MEADE MD//B3//
RUEHC/DEPT OF STATE WASHINGTON DC//ARA-WATSON/PATTERSON//
RUEAHQA/HQ USAF WASHINGTON DC//IN//
RUEADWD/DA WASHINGTON DC//DAMI-ZA//
RULSHBA/ONI SUITLAND MD
RUEACMC/CMC WASHINGTON DC//DIRINT//
RUVMBDC/USSOUTHAF DAVIS MONTHAN AFB AZ//DONI//
RUCBLFA/COMMARFORLANT//G2//
RUERFCP/CDRJTF-PM FT CLAYTON PM
RHLBAK/CDRUSARSO MAXI FT CLAYTON PM//DSCINT//
RHLBAK/COMJTF-PM MAXI FT CLAYTON PM//J2//
SUBJ: INCREASING THREAT OF SUICIDE BY CUBAN MIGRANTS IN PANAMA

DECLASSIFIED
PER E.O. 13526
2014-0835-M
05/26/16 KDE

TEXT: ~~SECRET~~ NOFORN
QQQQ

SUBJECT: INCREASING THREAT OF SUICIDE BY CUBAN MIGRANTS IN PANAMA

- A. 291727Z DEC 94, SUBJECT PANAMA: ACTING PAPAL NUNCIO VISIT TO CUBAN SAFE HAVEN CAMPS. ~~(S)~~
1. ~~(S)~~ PURPOSE. THE PURPOSE OF THIS MESSAGE IS TO CALL ATTENTION TO WHAT APPEARS TO BE AN INCREASING TREND TOWARD SUICIDE ATTEMPTS BY CUBAN MIGRANTS AT THE JTF SAFE HAVEN CAMP SITES IN PANAMA.
 2. ~~(S/NF)~~ BACKGROUND. A. ~~(S/NF)~~ THIS MESSAGE IS PROMPTED IN PART

BY THE VISIT OF PAPAL NUNCIO (AD INTERIM) PASCAL N' KOUE TO JTF SAFE HAVEN ON 28 DECEMBER (REF A). DURING THE VISIT, CUBAN MIGRANTS EXPRESSED THE INTENT TO COMMIT SUICIDE WHEN CONFRONTED WITH THE POSSIBILITY OF RETURNING TO GTMO.

- B. ~~(S)~~ WHILE THE SCALE OF FUTURE SUICIDE ATTEMPTS IS UNKNOWN, WE

EXPECT THAT THE INCIDENCE OF INDIVIDUAL SUICIDE ATTEMPTS WILL BE SUBSTANTIAL AS THE RETURN DATE APPROACHES. SINCE SEPTEMBER, THERE HAVE BEEN 39 SUICIDE ATTEMPTS AT THE OPERATION SAFE HAVEN CAMP SITES; 20 OF THESE HAVE OCCURRED SINCE 1 DECEMBER. AS A SPECIFIC EXAMPLE OF THIS UPWARD TREND, ONE OF THE FOUR CAMPS REPORTED SIX SUICIDE ATTEMPTS IN THE LAST 15 DAYS WITH FOUR OF THE SIX ATTEMPTS OCCURRING ON 29 DECEMBER ALONE. TO UNDERScore THEIR DESPERATION, TWO OF THE FOUR 29 DECEMBER ATTEMPTS INVOLVED MIGRANTS DRIVING FOUR TO FIVE INCH LENGTHS OF CYCLONE FENCE RETAINER INTO THEIR ABDOMENS, AND A THIRD SWALLOWED THE RETAINER. WHILE THE ASSESSMENT OF A SUICIDE ATTEMPT VERSUS A GESTURE IS SUBJECTIVE, CLEARLY, THE TREND IN BOTH NUMBERS AND SEVERITY IS INCREASING.

3. ~~(S/NT)~~ ASSESSMENT. AS LONG AS THE MIGRANTS' FATE REMAINS UNCERTAIN, FRUSTRATION WILL PERSIST, MOOD SWINGS WILL ACCOMPANY EVEN SMALL EVENTS AND RUMORS, AND WE ASSESS THAT THE CURRENT TREND OF

INCREASED MIGRANT SUICIDE ATTEMPTS WILL ALSO CONTINUE. PAROLE TO THE U.S. WOULD REVERSE THIS TREND, BUT OTHER POSSIBLE OUTCOMES, SUCH AS A RETURN OF CUBAN MIGRANTS TO GTMO WILL LIKELY INCREASE THIS SELF DESTRUCTIVE BEHAVIOR. IT IS PROBABLE THAT SOME OF THE REPORTED SUICIDE ATTEMPTS WERE NOT LEGITIMATE, BUT RATHER GESTURES AIMED AT FOCUSING ATTENTION ON THE CUBANS' FLIGHT. NONETHELESS, WE BELIEVE THAT THE TREND IN SUICIDE ATTEMPTS WILL INCREASE WHEN THE MIGRANTS ARE CONFRONTED WITH THE POSSIBILITY OF A RETURN TO GTMO. IN THAT SITUATION, THEIR COLLECTIVE SENSE WILL RANGE FROM DESPAIR TO RAGE AND PROMPT A WIDE VARIETY OF POTENTIAL REACTIONS, FROM VIOLENCE TO ATTEMPTED ESCAPE, TO VARIOUS FORMS OF RESISTANCE, TO SUICIDE. THE PAPAL NUNCIO VISIT HIGHLIGHTED THE NEED FOR CONCERN ABOUT THE POTENTIAL FOR MULTIPLE MIGRANT SUICIDES IF THEY ARE FACED WITH A RETURN TO GTMO. THIS MESSAGE ECHOES THAT CONCERN. THE POSSIBILITY OF A RETURN TO GTMO REPRESENTS AN IN EXTREMIS SITUATION FOR THE MIGRANTS, AND WE MUST ALL BE ALERT TO THE POSSIBILITY OF A SIGNIFICANT SUICIDE THREAT AND TO TAKING TIMELY, FORCEFUL ACTION TO PRECLUDE SUCH ACTIONS.

4. (U) POC FOR THIS MESSAGE IS SCJ2, BG J.W. SMITH, DSN

313-282-6980/1.

DECLASS OADR

BT

#3524

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SECT: SECTION: 01 OF 01

SSN: 3524

TOR: 941231213625 M1441358

DIST:

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