

Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	Re: Japan-U.S. / Security Relations (5 pages)	08/13/1997	P1/b(1)
002. cable	Re: Scenesetter for Visit to Japan (11 pages)	08/14/1997	P1/b(1)
003. cable	Re: Japan-U.S. / Okinawa Base Issues (5 pages)	08/18/1997	P1/b(1)
004. cable	Re: No Subject Found [Futenma Implementation Discussion] (4 pages)	08/19/1997	P1/b(1)
005. cable	Re: Digest Executive Edition (10 pages)	08/20/1997	P1/b(1)
006. cable	Re: Heliport Survey Starts (4 pages)	08/22/1997	P1/b(1)
007. cable	Re: Visit - Guidelines Review (7 pages)	08/25/1997	P1/b(1)
008. cable	Re: Japan-U.S. / Security Relations (5 pages)	08/29/1997	P1/b(1)
009. cable	Re: Japan-U.S. / Security Relations (4 pages)	09/03/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
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FOLDER TITLE:

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Cable

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RUAYJAA/COMPATWING ONE KAMI SEYA JA
SUBJ: JAPANESE DAILY PRESS SUMMARY 08/12/97
TEXT:
UNCLAS SECTION 01 OF 06 TOKYO 007012

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E.O. 12958: N/A
TAGS: PGOV, PINR, JA
SUBJECT: JAPANESE DAILY PRESS SUMMARY 08/12/97

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ARTICLES:

(1) Futenma Alternative Heliport: Government's Work Slow; This Year's Implementation Planning a Fluid Factor; Local Opposition Deep-rooted; U.S. Yet to Show Its Request Plan

TOKYO SHIMBUN (Page 2) (Full)
August 10, 1997

For the planned construction of an alternative heliport incident to the reversion of the U.S. Forces' Futenma Air Station in Okinawa Prefecture, the Government will start a full-fledged boring survey this week in the waters off Camp Schwab located in Nago City. The Government is planning to finish up the survey by the end of October. After that, the Government is going to determine where and how to construct the heliport and will create an implementation plan within the year. Meanwhile, however, the local community has been strongly opposed to the planned heliport construction. Moreover, the U.S. military side has yet to come up with any proposal regarding the heliport's scale and functions. As seen from such facts, there are also fluid factors that could affect the Government's implementational planning within the year. (Yoichi Toyota)

"I didn't think that Prime Minister Ryutaro Hashimoto's eagerness for Futenma reversion was that strong." So saying, a high-ranking official of the Government talked about how the Prime Minister was when the official recently met the Prime Minister in his office at his official residence to report the progress of the Government's efforts for the planned construction of an alternative heliport.

The Futenma airfield's reversion is a centerpiece of the agreement reached between the Prime Minister and U.S. President Clinton in April last year on a package of measures to realign and reduce the U.S. military bases on Okinawa. If the heliport construction issue should turn into something of a

mess, such may put a question mark to the credibility of an agreement reached between the Japanese and U.S. Governments in their special action committee on Okinawa (SACO) that launched a UNCLAS SECTION 02 OF 06 TOKYO 007012

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plan to construct a sea-based facility. Also, even the Prime Minister's leadership will likely be questioned.

Contrary to the Prime Minister's enthusiasm, however, the Government's efforts cannot necessarily be said to have been in smooth progress.

The Government had initially planned to start a preliminary feasibility study early this year, but its actual survey started in May. The Government cannot but admit that "the work has been falling behind schedule as a matter of fact" (according to Defense Facilities Administration Agency Director General Jiro Hagi).

In the city of Nago, a group of citizens and others concerned have been developing a campaign in pursuit of establishing a residents' voting ordinance to question the propriety of constructing a heliport. The city's mayor, Tetsuya Higa, has consented to the survey, but has asked the Prime Minister to consult with the local side before pushing ahead with the heliport construction plan. The city has thus been opposed to the plan in principle.

Regarding the boring survey, Okinawa Prefecture's Governor Masahide Ota has been expected to mediate between the central government and the local municipality. The governor has also stated, "I understand that it is a preliminary survey to the last for the purpose of selecting an appropriate place." The governor has thus clarified his view to the effect that it will not lead directly to construction.

On the other hand, the U.S. military has yet to come up with its request for such specific matters as the heliport's size, the number of helicopters to be stationed there, and support facilities -- which are all essential specifics for the Japanese Government to create an implementation plan. The Japanese and U.S. Governments recently held a meeting of their officials at the bureau deputy director general level. On that occasion as well, an official on the U.S. side explained, "We're now in the process of working it out." Japan Defense Agency Administrative Deputy Director General Masahiro Akiyama says, "The U.S. Government's work also is falling behind schedule."

The planned feasibility study is slated to be completed in October. After that, the Government is going to finalize its work. A Government source explains the schedule: "We will incorporate the U.S. side's request and will determine a construction method and a candidate site, and then we will negotiate with the local municipality." The Government is now taking an optimistic view of things as a top-level official of JDA is saying that "we don't have any serious obstacle ahead." UNCLAS SECTION 03 OF 06 TOKYO 007012

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Yet, no path is in sight.

"We wonder if the implementation plan is to be defined as something approved by the locals, or something that will be presented to the locals for our entry into negotiations with them ... SACO had not worked it out in its final report," says DFAA Director General Hagi.

The Government is now already beginning to make such a protective excuse to prepare itself for a possible delay in its implementational planning.

(2) Japan to Strengthen Intelligence Gathering Against Asia; Response as Well to Cooperation with the U.S.; Defense Agency to Request Increased Personnel and Budget

YOMIURI (Top Play) (Full)
Evening, August 12, 1997

The Defense Agency (JDA) has firmed up its policy line of further strengthening its system of intelligence gathering and analysis starting next fiscal year. Linked to that plan, it will request an increase of up to 30 personnel in JDA's Intelligence Headquarters during the compilation of the next fiscal year budget. Geographically, the thinking is to beef up intelligence gathering of especially the Asia region, and JDA intends to concentratedly deploy more overseas defense attaches to Asia countries in the future. JDA's Intelligence Headquarters revealed this plan today. Since the improvement of intelligence gathering and analysis will be helpful in increasing the close cooperation between Japan and the United States in the event of a contingency in the areas surrounding Japan, as hypothesized in the new bilateral defense cooperation guidelines, now being drafted by the two governments, the thinking in the JDA is to make this a priority item in the budget outline request before time runs out at the end of this month.

The push to strengthen intelligence gathering in the Asia region is not only due to the situation on the Korean Peninsula being, as usual, unclear. It stems also from the fluidity in conditions in Cambodia. In addition, concerning China after the reversion of Hong Kong, as well as movements in Taiwan, JDA has decided, "It is necessary to pay much closer attention than before, from the viewpoint of maintaining peace and stability in the Asia-Pacific region."

Although next year's defense budget will be under pressure to reduce expenditures, in connection to fiscal structural reform, JDA has decided to seek an exceptional increase in the budget that is linked to the intelligence gathering area.

The Intelligence Headquarters was launched this January by consolidating the research units of the Joint Staff Council and the three self-defense
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forces in order to unify intelligence functions under the JDA. It is organized into five areas: general affairs, planning, analysis, photography, and radio transmission. There are radio signal interception sites at six locations in the country, including Chitose in Hokkaido and an island in Kagoshima Prefecture; radar observation sites, and analysis of photography obtained from commercial-use satellites. In addition, attaches are posted overseas and intelligence exchanges occur with other ministries and agencies. At present, the staff numbers about 1,600 persons. Most are deployed to the intercept sites and other places.

JDA says: "If we improve our analytical capability toward Asian situations, it will lead to a higher level of exchanges of intelligence not only with America, but with European countries as well. The intelligence analysis area is weak so we would like to beef it up." The intention is to deploy the additional personnel to the analytical area on a priority basis.

(3) New Electronic Money Age; Introduction Afoot;
No Vision in Sight; Discord over Setting Standards

NIHON KEIZAI (Page 1) (Full)
August 10, 1997

To her surprise, many of telephone calls Asa Ito receives at the National Life Center are related to PCs, such as, "I bought goods at a virtual shopping center, but have not yet received them," or, "My password was used by somebody and so I was charged exorbitant fees." The Center only received three calls asking for advice on PC-related problems in 1995, but the number of such calls jumped to 40 in 1996. She says that new kinds of calls asking for advice, such as "I saw attractive goods being sold like hot cakes on the Internet, and so, have placed an order for those goods without knowing the seller well."

Protection of Individuals On-line Lagging behind

Hiroataka Fujiwara, an attorney specializing in Internet problems, pointed out, "The problem about virtual stores on the Internet is that it is not easy to specify who the other party is." Much more so when it comes to overseas stores. It is impossible to locate them. He notes that it is necessary to "immediately set up a safe accounts-settlement method that enables to identify the other party."

Ira Magaziner, a senior advisor to the U.S. president, visited Japan on July 15. During his stay in Japan, he invited to dinner six experts from the private sector and reiterated, "Consolidation of the international environment is needed for the sound dissemination of electronic trading." The U.S. Government proposed to create an "Internet free trade zone" in Cyberspace. It UNCLAS SECTION 05 OF 06 TOKYO 007012

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stressed that to that end, it is essential to develop electronic money as an accounts-settling method. It also called on "private companies to promote protection of privacy on-line and creation of rules on the Internet."

In Europe, the European Union (EU) has already publicized privacy protection measures under "EU orders." Each country then enacted an individual information protection law. In the case of Japan, on the other hand, it has a law that protects information on individuals in administration, but there are no such rules in private-sector-operated services. The U.S. Government wants Japan to voluntarily set up private-sector-driven guidelines that match the network age, although it does not desire government regulations as seen in Europe.

No Progress Reported in Environmental Consolidation

However, in Japan the greatest matter of concern regarding electronic money is development of new technologies and struggles for leadership, instead of consolidation of the environment.

The Ministry of International Trade and Industry (MITI) has set up an "On-line Trading Verification Promotion Advisory Panel" and injected more than 40 billion yen into technical experiments. The Ministry of Posts and Telecommunications (MPT) also plans to spend approximately 3 billion yen on various experiments through the "Cyber-business Advisory Panel." It appropriated 6.6 billion yen

in its own budget for an experiment on "postal savings IC card" to be conducted in Omiya City, Saitama Prefecture. The size of the experiment is so large that it is envied by those in the banking industry, with one noting, "Postal savings, which were not affected by the collapse of the bubble economy, have surplus funds accrued from a negative spread of low interest rates."

It is true that in Japan, government initiative is urging the introduction of electronic money. However, when it comes to creating an environment for such, even the Finance Ministry (MOF), which has made a proposal for allowing entities other than financial institutions to use electronic money, "has yet to get down to specific measures, such as amendments to relevant laws" (Banking Bureau).

Japan's Own Method Not Accepted

Shusuke Sudo, a professor at Tokyo University, points out another problem: "Government agencies or companies have no alliances criss-crossing different agencies or companies." In order to establish an authentication system that enables to identify the other party, it is necessary to link up with the Home Affairs Ministry, which is in control of basic resident registers, and the Justice Ministry (MOJ), which is in charge of

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business registers. Germany will aim at introducing as a national target IC cards, but in Japan, where various government agencies and companies are independently carrying out tests, no direction for standardization is in sight.

Hitoshi Kondo, a deputy general manager of the Japanese Branch of Visa International, emphasized, "Electronic money is designed to be used on the global market. A new accounts-settling method that is acceptable in the international community is required." That is because in on-line trading,

which takes place across national boundaries, if each country adopts its own electronic money with its own specifications, it will cause trouble in actual trading.

With the arrival of the network age, Japan's own system will become meaningless. Japan's cash cards, which have a magnetic side that is the reverse of other countries', cannot be used abroad. If the same thing occurs to electronic money, it will cause greatest inconvenience to Japanese consumers. The practical use of electronic money is just ahead. What are now required are environmental consolidation with an eye on the global market and technology development that does not sticko "Japan."

(Electronic Money News Coverage Team)

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SUBJ: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 13
TOP HEADLINES:
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FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR
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TOP HEADLINES:

ASAHI: POSTS AND TELECOMMUNICATIONS MINISTRY INTENDS TO
SLICE CANVASSERS FOR POSTAL SAVINGS, POSTAL LIFE
INSURANCE; OUT OF CONSIDERATION FOR CRITICISM OF
"EXPANSION"; NEARLY 8,000 PERSONS TO BE CUT OVER NEXT 10
YEARS

NIHON KEIZAI: PERSONAL COMPUTER MEMORY -- DVD-RAM: IDEA

OF STANDARDIZATION NOW SPLITS; SONY AND OTHER FIRMS WILL FOLLOW THEIR OWN LINE; CONFLICT WITH MATSUSHITA GROUP; GAPS IN VIEWS OVER PATENT STRATEGY

TOKYO SHIMBUN: DARKSIDE OF 1997 SUMMER IN JAPAN: "VICTIMIZED BY POST-WAR ECONOMIC GROWTH"; ANXIETY, ILLUSION ... LOST GOALS; GUARDIAN DEITY PLACED IN CORNER

MAINICHI: (MITI'S) AGENCY OF INDUSTRIAL SCIENCE AND TECHNOLOGY WILL CALL HALT TO FRUITLESS RESEARCH; TO ADOPT "EVALUATION GUIDELINES" NEXT MONTH (TRANSLATION BELOW)

YOMIURI: POSTS AND TELECOMMUNICATIONS MINISTRY'S POLICY OF SHAVING 7,000 CANVASSERS FOR POSTAL SAVINGS, POSTAL LIFE INSURANCE; 10-YEAR PLAN IN OPPOSITION TO PRIVATIZATION ARGUMENT

SANKEI: POSTS AND TELECOMMUNICATIONS MINISTRY'S "CONCEPT" OF INCLUDING IDENTIFICATION INFORMATION INTO DIGITAL PICTURES, SUCH AS OWNERS, CHARACTERS, AND DATE OF PHOTOGRAPHING; DEVELOPMENT IN THREE YEARS; TO MAKE IT EASY TO MANAGE COPYRIGHTS AND SEARCH FUNCTIONS

JDA PLANS TO EXPAND JOINT STAFF COUNCIL AUTHORITY TO INCLUDE PKO (SANKEI - TOP PLAY)

JAPAN'S DEFENSE AGENCY (JDA) AS OF THE 12TH HAS SET A POLICY DIRECTION TO EXPAND THE JOINT STAFF COUNCIL'S (JSC) COORDINATION AND COMMAND AUTHORITY AFTER NEXT YEAR TO COVER UNITED NATIONS PEACEKEEPING OPERATIONS (PKO), INTERNATIONAL EMERGENCY AID OPERATIONS AND THE LIKE. UNTIL NOW, THE EXERCISE OF THE JSC'S AUTHORITY HAS BEEN RESTRICTED TO SUCH OCCASIONS AS MOBILIZING SELF DEFENSE FORCES (SDF) PERSONNEL AT THE TIME OF AN EMERGENCY IN JAPAN. IN LINE WITH THIS DIRECTION, THE JDA PLANS TO INCREASE THE NUMBER OF STAFF ON THE JSC'S SECRETARIAT.

AMENDMENTS TO THE SDF LAW AND THE JDA ESTABLISHMENT LAW, BOTH RELATED TO THIS APPROACH, ARE TO BE SUBMITTED BY THE JDA TO THE ORDINARY DIET SESSION NEXT YEAR.

THE JSC CHAIRMAN IS THE TOP OFFICER OF THE SDF. IN ADDITION TO ITS CHAIRMAN, THE JSC CONSISTS OF THE CHIEFS OF STAFF FROM THE GROUND, MARITIME AND AIR SELF DEFENSE FORCES. IT ASSISTS THE JDA DIRECTOR GENERAL WHEN A COMPREHENSIVE DEFENSE PLAN AND SIMILAR MATTERS ARE DRAWN UP, BUT MOBILIZATION OF TROOPS DURING PEACE-TIME DOES NOT FALL UNDER ITS JURISDICTION. INSTEAD, THE THREE ARMED SERVICE MOBILIZE THEM AT THE ORDER OF THE JDA DIRECTOR GENERAL.

THE JSC CHAIRMAN COMMANDS TROOPS OR GIVES ORDERS ONLY WHEN A TASK FORCE IS ORGANIZED BY MORE THAN ONE UNIT COMING FROM THE GSDF, MSDF AND ASDF AT THE TIME OF DEFENSE MOBILIZATION OR SECURITY MOBILIZATION UNDER ARTICLE 22 OF THE SDF LAW.

HOWEVER, EVEN IF A UNIFIED TEAM IS FORMED IN TIME OF A

DISASTER IN PEACE-TIME, THE JSC CHAIRMAN HAS NO AUTHORITY TO COMMAND IT, AND IN ADDITION, THERE HAVE EMERGED CONTROVERSIAL POINTS, SUCH AS NO SPECIFICATION ABOUT THE ROLE OF THE JSC IN PKO AND INTERNATIONAL EMERGENCY AID OPERATIONS. PARTICULARLY IN THE GREAT HANSHIN EARTHQUAKE IN 1995 AND THE OIL SPILL ACCIDENT IN JANUARY THIS YEAR
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FOR: USIA D/P, I/GEA, I/RE, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

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FROM A RUSSIAN TANKER, INEFFICIENCY IN TERMS OF UNIT OPERATIONS WAS POINTED OUT.

TAKING THESE INTO CONSIDERATION, THE JDA HAS CONCLUDED IT IS NECESSARY TO FURTHER EMPOWER THE JSC TO COORDINATE AND COMMAND, AND TO FURTHER CLARIFY ITS ROLE IN PEACE-TIME.

SYNCHRONIZED WITH THE ONGOING REVIEW OF THE JAPAN-UNITED STATES DEFENSE COOPERATION GUIDELINES, THE JDA INTENDS TO PROMOTE STUDIES ON THE FUNCTIONS OF THE JSC IN PREPARATION FOR SITUATIONS NEAR JAPAN.

ADDITIONALLY, IN LINE WITH AMENDING LEGISLATION, THE JDA INTENDS TO INCLUDE IN ITS BUDGET REQUEST FOR THE NEXT FISCAL YEAR, WHICH IS DUE TO BE SUBMITTED WITHIN THE MONTH, A 10-PERSON INCREASE IN THE STAFF AT THE JSC SECRETARIAT, WHICH NOW HAS 160 PERSONS.

JDA TO POST DEFENSE ATTACHES TO UN AND SOUTH AMERICA TO STRENGTHEN INTELLIGENCE GATHERING
(TOKYO SHIMBUN - PAGE 3)

THE GOVERNMENT DECIDED YESTERDAY TO REVIEW THE PRESENT ARRANGEMENT OF POSTING DEFENSE ATTACHES IN DIPLOMATIC ESTABLISHMENTS OVERSEAS.

IN THE WAKE OF THE HANDOVER OF HONG KONG TO CHINA, THE GOVERNMENT SEES A NEED TO INCREASE THE NUMBER OF ATTACHES IN THE JAPANESE EMBASSY IN BEIJING. IN A BID TO ASSUME A PERMANENT SEAT ON THE UNITED NATIONS SECURITY COUNCIL, IT IS ALSO PLANNING TO POST ATTACHES IN THE UN MISSION FOR THE FIRST TIME.

THIS REORGANIZATION IS AIMED TO "POST PERSONNEL AT IMPORTANT POINTS ON A PRIORITY BASIS" (JAPAN DEFENSE

AGENCY (JDA) OFFICIAL), BASED ON THE DRASTIC REVIEW OF JAPAN'S INTELLIGENCE STRATEGY WITH THE HOSTAGE CRISIS AT THE JAPANESE EMBASSY IN PERU AS REFERENCE. THE JDA WILL SHORTLY BEGIN FULL-SCALE DISCUSSIONS WITH THE MINISTRY OF FOREIGN AFFAIRS (TO SEEK INCREASED FUNDING) SO THAT IT CAN ADD MORE OFFICERS IN ITS REQUEST TO BE MADE AT THE END OF AUGUST FOR REARRANGEMENT OF STAFF QUOTAS FOR FISCAL 1998.

IN THE COURSE OF STUDIES, PLANS HAVE SURFACED TO STATION DEFENSE ATTACHES IN LATIN AMERICAN COUNTRIES FOR THE FIRST TIME AND IN CAMBODIA, WHICH IS NOW IN AN UNSTABLE POLITICAL SITUATION, AS WELL AS TO INCREASE THE NUMBER OF SUCH OFFICERS IN SOUTHEAST ASIAN COUNTRIES.

FINAL DISCUSSIONS OF NEW GUIDELINES AT U.S.-JAPAN SECURITY COMMITTEE MEETING SEPTEMBER 24
(TOKYO SHIMBUN - PAGE 3)

JAPAN AND THE UNITED STATES HAVE DECIDED AS OF YESTERDAY TO HOLD A MEETING IN WASHINGTON ON SEPTEMBER 24 OF THE JAPAN-U.S. SECURITY COUNCIL (SO-CALLED TWO PLUS TWO TALKS) DESIGNED TO CONFIRM BY JAPANESE AND U.S. OFFICIALS IN CHARGE OF FOREIGN AND DEFENSE AFFAIRS THE FINAL REPORT ON THE REVIEW OF THE "GUIDELINES FOR JAPAN-U.S. DEFENSE COOPERATION."

THE MEETING IS EXPECTED TO TAKE PLACE IN NEW YORK, WHERE THE JAPANESE AND U.S. FOREIGN MINISTERS WILL VISIT TO ATEND THE UNITED NATIONS REGULAR GENERAL ASSEMBLY, BUT DEPENDING ON SECRETARY OF DEFENSE COHEN'S SCHEDULE, IT MAY BE HELD IN WASHINGTON.

THE JAPANESE AND U.S. GOVERNMENTS ON JUNE 8 RELEASED THE INTERIM REPORT ON THE REVIEW OF THE GUIDELINES. THE REPORT LISTED 40 ITEMS, INCLUDING INSPECTION OF UNCLAS SECTION 03 OF 08 TOKYO 007029

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 13
TOP HEADLINES:

UNIDENTIFIED VESSELS, AS "SPECIFIC COOPERATION ACTIVITIES FOR CONSIDERATION" IN TIMES OF EMERGENCY IN AREAS SURROUNDING JAPAN. BASED ON THE INTERIM REPORT, BOTH SIDES HAVE WORKED OUT THE DETAILS BY HOLDING JAPAN-U.S. DEFENSE COOPERATION SUB-COMMITTEE MEETINGS TO PREPARE A

FINAL VERSION FOR THE "TWO PLUS TWO."

IN THE UPCOMING "TWO PLUS TWO MEETING," JAPANESE AND U.S. CABINET MINISTERS WILL APPROVE THE FINAL REPORT DRAFTED BY THE SUB-COMMITTEE. IN RESPONSE, JAPAN WILL START WORK TO AMEND PERTINENT LAWS WITHIN THE BOUNDS OF THE CONSTITUTION NOW IN FORCE AND SUBMIT DRAFT AMENDMENTS TO THE REGULAR DIET SESSION NEXT YEAR. IN THE MEETING, THEY WILL ALSO TAKE UP SUCH ISSUES AS JAPAN'S PARTICIPATION IN THE THEATER MISSILE DEFENSE (TMD) INITIATIVE NOW BEING RESEARCHED IN THE U.S., AS WELL AS REALIGNMENT, CONSOLIDATION AND REDUCTION OF U.S. BASES ON OKINAWA. ON THE OKINAWA ISSUE, BOTH SIDES ARE LIKELY TO AGREE ON THE NEED TO PROMOTE WORK BASED ON THE FINAL REPORT ISSUED LAST DECEMBER BY THE SPECIAL ACTION COMMITTEE ON OKINAWA.

GOVERNMENT TO COOPERATE WITH U.S. ON SECURE OF CITIZENS OVERSEAS (NIHON KEIZAI - PAGE 1)

THE GOVERNMENT FIRMED UP ITS POLICY INTENTION ON THE 12TH OF INCLUDING IN THE FINAL REPORT OF THE REVIEW OF THE JAPAN-U.S. DEFENSE COOPERATION GUIDELINES, TO BE WRAPPED UP IN SEPTEMBER, MEASURES TO STRENGTHEN JAPAN-U.S. COOPERATION IN ACTIVITIES TO EVACUATE NON-COMBATANTS, INCLUDING JAPANESE CITIZENS ABROAD, DURING AN EMERGENCY IN AREAS NEAR JAPAN. THE IDEA IS TO SEEK THE U.S.' COOPERATION IN TRANSPORTING SUCH PERSONS IN THE AREA UNDER CONFLICT AND IN SECURING THEIR SAFETY. THE GOVERNMENT WILL SOON ENTER INTO FULL-FLEDGED DISCUSSIONS ON THIS PLAN. AT THE SAME TIME, IT WILL ALSO CONSIDER THE USE OF WEAPONS FOR SELF-PROTECTION AT THE TIME OF RESCUE.

THE JAPANESE AND AMERICAN GOVERNMENTS INCLUDED THE FOLLOWING AS ITEMS FOR STUDY REGARDING EVACUATION OF NON-COMBATANTS IN THE INTERIM REPORT ON THE GUIDELINES REVIEW ISSUED IN JUNE: 1) INTELLIGENCE EXCHANGES; 2) USE OF SELF-DEFENSE FORCES (SDF) FACILITIES AND CIVILIAN PORTS AND AIRPORTS; 3) CUSTOMS, ENTRY PERMITS, AND QUARANTINE SERVICES AT THE TIME OF ENTRY INTO JAPAN; AND 4) TEMPORARY ASSISTANCE IN JAPAN OF LODGING, TRANSPORT, AND, MEDICAL CARE.

HOWEVER, IN JULY AT THE TIME OF THE TENSE SITUATION IN CAMBODIA, THE U.S. SENT MILITARY AIRCRAFT TO RESCUE ITS OWN CITIZENS, BUT JAPAN WENT NO FARTHER THAN DISPATCHING SDF PLANES TO NEIGHBORING THAILAND. IN THE CASE OF JAPAN, THE PREMISE OF THE DISPATCH WAS BASED ON SECURING TRANSPORT SAFETY, AND THE GOVERNMENT TOOK THIS AS "THIS WAS PROOF THAT WITHOUT THE COOPERATION OF THE U.S., WE CAN'T IN EFFECT RESCUE OUR CITIZENS OVERSEAS" (SENIOR FOREIGN MINISTRY OFFICIAL).

THIS PROBLEM CAME UP ALSO IN THE RULING CAMP'S CONFERENCE ON THE PROBLEM OF COOPERATION ON THE GUIDELINES WHERE THE FOLLOWING VIEW AROSE REPEATEDLY: "WE SHOULD HAVE MORE DISCUSSION NOT JUST ON OUR COOPERATION WITH THE U.S., BUT ON THE QUESTION OF AMERICA'S COOPERATION WITH JAPAN AS

WELL." FOR THAT REASON, THE GOVERNMENT HAS DECIDED TO SEEK THE U.S.' COOPERATION ON SUCH PROBLEMS AS THE GATHERING TOGETHER OF NON-COMBATANTS IN A CONFLICT AREA AND THEIR TRANSPORT FROM THE GATHERING SPOT TO BEHIND THE LINES, AND THE SECURING OF THEIR SAFETY DURING THAT TIME.

NAGO CITY VOTERS PETITION FOR REFERENDUM ON HELIPORT CONSTRUCTION (ASAHI - PAGE 2)
UNCLAS SECTION 04 OF 08 TOKYO 007029

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 13
TOP HEADLINES:

IN ORDER TO SETTLE THE PROPRIETY OF A FLOATING PLAN FOR CONSTRUCTING A SEA-BASED HELIPORT INCIDENT TO THE U.S. MILITARY'S REVERSION OF ITS FUTENMA AIR STATION SITE, RESIDENTS OF NAGO CITY IN OKINAWA PREFECTURE HAVE FORMED A GROUP CALLED THE "CITIZENS' VOTING PROMOTION CONSULTATIVE COUNCIL" (SUISHINKYO). ON THE AFTERNOON OF THE 13TH, THE SUISHINKYO GROUP WILL PRESENT A BOOK OF SIGNATURES (COLLECTED FROM THE CITY'S ELIGIBLE VOTERS) TO THE CITY'S MUNICIPAL ELECTION MANAGEMENT COMMISSION IN PURSUIT OF ESTABLISHING A CITIZENS' REFERENDUM ORDINANCE. ACCORDING TO THE SUISHINKYO GROUP'S TABULATION, IT HAS COLLECTED SIGNATURES FROM NEARLY 20,000 PERSONS -- MORE THAN HALF OF THE CITY'S VOTING POPULATION OF ABOUT 38,000 -- DURING A LEGAL SIGNATURE-COLLECTING CAMPAIGN PERIOD OF ONE MONTH. THE CITY'S MUNICIPAL ASSEMBLY (30 SEATS, ONE VACANT), WHICH HOLDS THE KEY TO ACTUAL REFERENDUM, IS BELIEVED TO BE DOMINATED BY MEMBERS WHO ARE NEGATIVE ABOUT SUCH POPULAR POLLS.

HOWEVER, THE GROUP HAS NOW COLLECTED AN UNEXPECTEDLY LARGE NUMBER OF SIGNATURES. THEREFORE, THE MUNICIPAL ASSEMBLY'S PROS AND CONS ON THE INHABITANTS' POLL WILL LIKELY BECOME FLUID FROM NOW ON, WITH AN EYE ALSO ON THE ANTI-HELIPORT GROUP'S MOVE TO BRING ABOUT A POSSIBLE DISSOLUTION OF THE ASSEMBLY.

ACCORDING TO A SUISHINKYO MEMBER'S ACCOUNT, IT HAS COLLECTED APPROXIMATELY 19,700 SIGNATURES AS OF THE NIGHT OF THE 12TH. THE CITY'S ELECTION MANAGEMENT BOARD WILL CHECK THOSE SIGNATURES TO SEE IF THEY INCLUDE DUPLICATED SIGNATURES AND AFFIXED SEALS, AND WILL FINALIZE THE NUMBER OF EFFECTIVE SIGNATURES WITHIN A PERIOD OF 20

DAYS. ONE OF THE SUISHINKYO MEMBERS SAYS, "WE HAVE BEEN PUSHING AHEAD WITH OUR SIGNATURE-COLLECTING CAMPAIGN WHILE LOOKING AT THE ROSTER OF ELIGIBLE VOTERS, AND WE'RE EXPECTING THE RATE OF INVALID SIGNATURES BELOW 10 PERCENT -- EVEN AT THE LARGEST."

THE NUMBER OF VALID SIGNATURES IS CERTAIN TO EXCEED A 50TH (ABOUT 760) OF THE CITY'S VOTING POPULATION -- AN IMPERATIVE ELEMENT UNDER THE LOCAL GOVERNMENT LAW FOR REQUESTING AN ORDINANCE, SO THE SUISHINKYO WILL CALL ON THE CITY'S MUNICIPAL OFFICE TO ESTABLISH THAT ORDINANCE.

THE SERIES OF PROCEDURES IS EXPECTED TO END IN MID-SEPTEMBER, AND THE CITY'S MAYOR, TETSUYA HIGA, WILL PRESUMABLY INTRODUCE A DRAFT ORDINANCE BILL WITH HIS OWN STATEMENT IN WRITTEN FORM AT THE MUNICIPAL ASSEMBLY'S REGULAR SESSION IN SEPTEMBER.

IN THE CITY'S MUNICIPAL ASSEMBLY, MORE THAN HALF OF ITS MEMBERS SUPPORT THE MAYOR, WHO HAS NOW ACCEPTED THE GOVERNMENT'S PLAN TO CARRY OUT A PRELIMINARY FEASIBILITY SURVEY (OF A CANDIDATE SITE FOR HELIPORT CONSTRUCTION). BEFORE THE SIGNATURE-COLLECTING CAMPAIGN STARTED, A GROUP OF LOCAL RESIDENTS HAD CONDUCTED A QUESTIONNAIRE ON THE PROS AND CONS OF A POPULAR REFERENDUM. AS A RESULT, 11 OF THE CITY'S MUNICIPAL ASSEMBLY MEMBERS WERE FOUND TO BE IN FAVOR OF SUCH A POPULAR POLL, AND THE OTHER 18 MEMBERS DID NOT ANSWER. HOWEVER, THERE ARE NOW ABOUT 20,000 SIGNATURES. ADDITIONALLY, THE CITY'S RESIDENTS ARE APPARENTLY R@DY TO COLLECT SIGNATURES AT ONCE, SEEKING TO DISSOLVE THE MUNICIPAL ASSEMBLY IN CASE THEIR ORDINANCE PROPOSAL IS VOTED DOWN IN THE ASSEMBLY. SO, SOME OF THE RULING PARTY ASSEMBLYMEN ARE NOW SHOWING AN ELASTIC STANCE, ONE OF THEM SAYING: "I CAN'T IGNORE PUBLIC OPINION."

REGARDING THE SIGNATURE-COLLECTING CAMPAIGN, MAYOR HIGA HAS REMARKED: "IF REQUESTED, THE CITY'S MUNICIPAL OFFICE
UNCLAS SECTION 05 OF 08 TOKYO 007029

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 13
TOP HEADLINES:

WILL JUST PROMOTE THE WORK."

U.S. CONGRESSIONAL DELEGATE BRIEFS PRESS IN TOKYO ON

NORTH KOREAN TRIP (MAINICHI - PAGE 3)

U.S. REP. (PORTER) GOSS, CHAIRMAN OF THE U.S. HOUSE OF REPRESENTATIVES PERMANENT SELECT COMMITTEE ON INTELLIGENCE, AND OTHER MEMBERS OF THE HPSCI CONGRESSIONAL DELEGATION (CODEL) WHO TRAVELED TO THE DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA (NORTH KOREA), MET THE PRESS AT THE U.S. EMBASSY IN TOKYO ON THE 12TH. THE U.S. DELEGATION WAS NOT PERMITTED TO VISIT ANY OF THAT COUNTRY'S RURAL AREAS THAT ARE REPORTEDLY STRICKEN BY FAMINE. HOWEVER, THE CODEL SHOWED ITS APPRECIATION FOR PYONGYANG'S RESPONSE, SAYING: "WE WERE ABLE TO CREATE A FRAMEWORK FOR OUR FURTHER TALKS."

THE CODEL STAYED IN PYONGYANG FOR THREE DAYS FROM THE 9TH, WHERE IT MET WITH FIRST DEPUTY FOREIGN MINISTER KANG SOK JU AND OTHER OFFICIALS. IN A SERIES OF TALKS, THE NORTH KOREAN SIDE REPEATEDLY REQUESTED THE U.S. TO EXTEND FOOD AID AND CALL OFF ITS ECONOMIC SANCTIONS. THE U.S. SIDE TOLD THE NORTH KOREANS THAT IN ORDER FOR NORTH KOREA TO RECEIVE MORE FOOD AID, IT WOULD HAVE TO ENSURE TRANSPARENCY SO THAT THE U.S. CAN SEE IF SUCH FOOD AID WAS REACHING EVERYDAY PEOPLE. AT THE SAME TIME, THE CODEL ALSO CALLED ON NORTH KOREA TO STOP ITS MISSILE EXPORTS TO IRAN AND OBSERVE THE U.S.-DPRK NUCLEAR AGREEMENT.

NORTH KOREA STARTS INVESTIGATION TO LOCATE JAPANESE WIVES IN NORTH KOREA (YOMIURI - PAGE 2)

THE JAPAN-NORTH KOREA FRIENDSHIP DELEGATION (LED BY NARIYUKI MATSUNAGA) SENT BY THE FUKUOKA PREFECTURAL ASSEMBLY RETURNED HOME YESTERDAY AFTER ITS TOUR TO THE DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA (NORTH KOREA). IN A PRESS CONFERENCE AT FUKUOKA AIRPORT, DELEGATION LEADER MATSUNAGA AND OTHER MEMBERS CLARIFIED THE PROBLEM OF HOME VISITS BY JAPANESE WIVES, NOW THE CENTER OF ATTENTION IN JAPAN, THAT NORTH KOREA'S KOREA-JAPAN FRIENDSHIP SOCIETY ALREADY LAUNCHED A FACT-FINDING SURVEY.

REPORTEDLY THIS SOCIETY'S MEMBER CHO GWANG JU, WHO HAD ACCOMPANIED THE DELEGATION, ON THE 10TH TOLD THE DELEGATION MEMBERS IN A CAR ON THE WAY TO PANMUNJOM: "MY SOCIETY IS ALSO CARRYING OUT A SURVEY REGARDING THE NUMBER OF JAPANESE WIVES AND THEIR PRESENT CONDITIONS." BUT THERE ARE STILL MANY WHO EVEN NOW ARE KEEPING IT SECRET THAT THEY ARE JAPANESE, SO "THE FACT-FINDING SURVEY HAS ENCOUNTERED DIFFICULTIES."

VICE MINISTER KOMURA MAY BE SENT TO BURMA TO TALK WITH MILITARY JUNTA (MAINICHI - PAGE 2)

IT WAS KNOWN YESTERDAY THAT THE MINISTRY OF FOREIGN AFFAIRS (MOFA) WAS LOOKING INTO A POSSIBILITY OF A MEETING WITH FIRST SECRETARY KHIN NYUNT OF THE STATE LAW AND ORDER RESTORATION COUNCIL (SLORC) BY SENDING PARLIAMENTARY VICE MINISTER MASAHIKO KOMURA TO BURMA. FIRST SECRETARY KHIN NYUNT IS ONE OF THE BURMESE MILITARY

GOVERNMENT'S SUPREME LEADERS. ALTHOUGH THE UNITED STATES HAS INSISTED THAT A DIALOGUE BETWEEN SECRETARY AUNG SAN SUU KYI OF THE LARGEST OPPOSITION PARTY NATIONAL LEAGUE FOR DEMOCRACY (NLD) AND SLORC BE REALIZED FIRST, THE JAPANESE GOVERNMENT PLACES HIGH VALUE ON A DIALOGUE BETWEEN THE NLD AND SLORC THAT HAS EXCLUDED SECRETARY SUU KYI. AS IT STANDS, THE GULF BETWEEN JAPAN AND THE U.S. OVER BURMA POLICY IS LIKELY TO WIDEN EVEN FURTHER.

AT THE BILATERAL FOREIGN MINISTERIAL MEETING IN LATE JULY
UNCLAS SECTION 06 OF 08 TOKYO 007029

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 13
TOP HEADLINES:

IN MALAYSIA, BOTH THE JAPANESE FOREIGN MINISTER AND U.S. SECRETARY OF STATE AGREED ON THE NEED TO PROMOTE DEMOCRACY IN BURMA. SECRETARY OF STATE ALBRIGHT THERE STRESSED THE IMPORTANCE OF A DIALOGUE BETWEEN SUU KYI AND THE SLORC. BUT FOREIGN MINISTER YUKIHIKO IKEDA PRAISED A MEETING BETWEEN SLORC FIRST SECRETARY KHIN NYUNT AND NLD CHAIRMAN AUNG SHWE (PHONETIC), WHICH WAS HELD IN THE MIDDLE OF JULY. HE THEN EXPRESSED JAPAN'S EXPECTATIONS OF THE CONTINUATION OF SUCH A DIALOGUE.

IF A MEETING BETWEEN VICE MINISTER KOMURA AND FIRST SECRETARY KHIN NYUNT OCCURS, IT WOULD MEAN THAT JAPAN WILL HAVE SENT A MESSAGE THAT IT "RECOGNIZES" A DIALOGUE BETWEEN THE NLD AND THE MILITARY JUNTA THAT EXCLUDES SUU KYI. IN THIS CONNECTION, A FOREIGN MINISTRY SOURCE POINTED OUT: "JAPAN DOES NOT INTEND TO IGNORE SECRETARY SUU KYI, BUT THE BURMESE PEOPLE GAVE THEIR SUPPORT TO THE NLD IN THE ELECTION." SO JAPAN HAS PLACED MORE IMPORTANCE ON THE DIALOGUE BETWEEN CHAIRMAN AUNG SHWE, WHO REPRESENTS THE NLD, AND THE MILITARY GOVERNMENT.

WHEN THE NLD OBTAINED THE LARGEST SUPPORT IN THE 1990 GENERAL ELECTION, SECRETARY SUU KYI WAS BEING DETAINED BY THE MILITARY. THE MILITARY GOVERNMENT HAS STILL YET TO RECOGNIZE HER STATUS.

THE JAPANESE FOREIGN MINISTRY HAD LOOKED INTO A POSSIBILITY WHETHER VICE MINISTER KOMURA SHOULD ANNOUNCE JAPAN'S RESUMPTION OF ECONOMIC ASSISTANCE FOR CONSTRUCTION OF AN INTERNATIONAL AIRPORT IN RANGOON (YANGON). BUT IT HAS DECIDED NOT TO DO SO, JUDGING, "IF

JAPAN STRENGTHENS ITS STANCE OF SUPPORTING THE MILITARY GOVERNMENT FURTHER, THE U.S.' CRITICISM OF JAPAN MAY HEIGHTEN" (MOFA SENIOR OFFICIAL). KOMURA WOULD TRAVEL TO BURMA ONLY WHEN A MEETING WITH FIRST SECRETARY KHIN NYUNT CAN BE REALIZED. IF HE GOES, HE WILL GIVE CONSIDERATION TO THE U.S. BY CALLING ON THE FIRST SECRETARY TO HELP BRING ABOUT DEMOCRACY IN HIS COUNTRY. (KEN YAMADA)

DEMOCRATIC PARTY HEAD HATOYAMA WILL VISIT THE U.S. TO EXCHANGE DEFENSE VIEWS (MAINICHI - PAGE 2)

IT WAS LEARNED YESTERDAY THAT MINSHUTO (DEMOCRATIC PARTY OF JAPAN) HEAD YUKIO HATOYAMA WOULD TRAVEL TO THE UNITED STATES FROM SEPTEMBER 7 TO 12 AS THE PARTY'S REPRESENTATIVE. HE WOULD LIKE TO MEET VICE PRESIDENT GORE AND SECRETARY OF STATE ALBRIGHT IN ORDER TO EXCHANGE VIEWS WITH (LEADERS IN) THE AMERICAN GOVERNMENT, AND HIS OFFICE HAS BEGUN THE SCHEDULE COORDINATION PROCESS. HE EXPECTS TO MEET WITH UNITED NATIONS SECRETARY GENERAL ANNAN ON SEPTEMBER 9.

HATOYAMA HAD BEEN CONSIDERING A VISIT TO THE U.S. LAST SEPTEMBER AT THE TIME OF HIS PARTY'S FORMATION, BUT HIS PARTY WAS THEN INTERNALLY AT ODDS OVER SECURITY AFFAIRS POLICY AND THE U.S. HARBORED A SENSE OF ALARM ABOUT THE EXPRESSION "SECURITY TREATY WITH NO TROOPS PERMANENTLY STATIONED (IN JAPAN)." THE EFFECT OF SUCH PROBLEMS WAS TO MAKE IT TOO LATE FOR HIM TO VISIT THEN. (KAORI ONAKA)

MITI TO STOP ALL USELESS GOVERNMENT-SPONSORED SCIENTIFIC RESEARCH (MAINICHI - TOP PLAY)

THE AGENCY OF INDUSTRIAL SCIENCE AND TECHNOLOGY UNDER THE MINISTRY OF INTERNATIONAL TRADE AND INDUSTRY (MITI) YESTERDAY REVEALED THAT IT HAS LAID OUT "TECHNOLOGY EVALUATION GUIDELINES" UNDER WHICH EXTERNAL EXPERTS CHECK GOVERNMENT-SPONSORED TECHNOLOGY RESEARCH AND DEVELOPMENT PROJECTS. THE GUIDELINES ARE EXPECTED TO BE PUT INTO EFFECT IN SEPTEMBER. RESEARCH PROJECTS HAVE TENDED TO BE CONTINUED ONCE THEY WERE LAUNCHED, BUT UNDER THE NEW UNCLAS SECTION 07 OF 08 TOKYO 007029

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 13
TOP HEADLINES:

POLICY LINE, THE AGENCY WILL CONDUCT PRIOR AND EX POST

FACTO EVALUATIONS. FURTHERMORE, IT WILL ALSO TAKE A SECOND LOOK AT THOSE PROJECTS WITHIN A FEW YEARS AFTER THE LAUNCHING. THE AIM IS TO CHECK WASTE OF BUDGET FUNDS, INCLUDING THE POSSIBILITY OF SUSPENDING PROJECTS FROM WHICH IT IS DIFFICULT TO EXPECT MUCH RESULTS. THIS ACTION OF THE BUREAUCRACY MAKING THEIR POLICY EVALUATION INTO A SYSTEM IS AIMED AT ADDRESSING THE DEMAND OF THE TIMES, NAMELY, ACCOUNTABILITY.

-- REVIEW WITHIN A FEW YEARS --

FOURTEEN PROJECT ITEMS WILL BECOME SUBJECT TO SUCH AN EVALUATION SYSTEM THIS YEAR, INCLUDING DEVELOPMENTS OF A PROPULSION SYSTEM FOR SUPER-SONIC TRANSPORT PLANE, HUMAN SENSE-APPLIED TECHNOLOGY, WIND-POWER ENERGY TECHNOLOGY. FOR CONDUCTING A TECHNICAL EVALUATION, THE AGENCY WILL ESTABLISH AN EVALUATION SUB-COMMITTEE UNDER THE INDUSTRIAL TECHNOLOGY ADVISORY COUNCIL (ADVISORY PANEL TO THE MITI MINISTER). THE SUB-COMMITTEE WILL THEN SET UP FOR EACH PROJECT ITEM AN EVALUATION COMMITTEE COMPOSED OF ABOUT TEN EXPERTS AND SPECIALISTS INVITED FROM OUTSIDE.

WHAT THE EVALUATION COMMITTEE WOULD DO FIRST IS A PRIOR EVALUATION BEFORE LAUNCHING PROJECTS: IT WILL CHECK THE VALUE, SPECIFIC OBJECTS, AND PERIOD OF THOSE PROJECTS. PROJECT ITEMS THAT STRETCH OUT MORE THAN FIVE YEARS, EVEN IF THEY ALREADY HAD BEEN GIVEN THE GO-AHEAD, WILL BE SUBJECTED TO AN INTERIM EVALUATION BY THE COMMITTEE A FEW YEARS AFTER THEIR START. IF THE COMMITTEE FINDS THAT NOT MUCH CAN BE EXPECTED FROM THOSE PROJECTS OR THAT THEY ARE UNTIMELY, CONSIDERATION WILL BE GIVEN TO CANCELLING THEM.

FOR A FINAL EVALUATION TO BE CONDUCTED AT THE END OF EACH PROJECT, EFFORTS WILL BE MADE TO MAINTAIN OBJECTIVITY, BY INTRODUCING NUMERICAL BENCHMARKS THAT MEASURE THE DEGREE OF ACHIEVEMENT. AT THE SAME TIME, THE COMMITTEE WILL ANALYZE FACTORS THAT AFFECTED THE RESULTS AND RELEASE A REPORT CARRYING ITS JUDGMENT ON WHETHER THE PROJECTS IN QUESTION SHOULD BE CONTINUED, EXPANDED, IMPROVED OR SCRAPPED. THE AGENCY WILL REFLECT TO THE MAXIMUM THE CONTENTS OF SUCH REPORTS IN ITS EFFORT TO DEVELOP RESEARCHES OR OBTAIN BUDGET FUNDS EFFECTIVELY.

INFORMATION DISCLOSURE ON NATIONAL PROJECTS IS STILL INSUFFICIENT, AND SO, THERE IS NO SYSTEM AS OF REEVALUATE PROJECTS ALONG THE WAY AND SUSPEND SUCH, IF NECESSARY. CRITICISM IS MOUNTING AGAINST NATIONAL PROJECTS BEING CONTINUED, FAILING TO COPE WITH CHANGES IN THE TIMES; AN EXAMPLE OF SUCH IS THE RECLAMATION PROJECT AT THE ISAHAYA BAY.

THE AGENCY IS RESPONSIBLE FOR RESEARCH AND DEVELOPMENT OF INDUSTRIAL SCIENCE AND TECHNOLOGY, NEW ENERGIES AND ENERGY-SAVING TECHNOLOGIES, INCLUDING THOSE ASSIGNED TO OUTSIDE CONTRACTORS. (HIDEKAZU SHIRATO)

U.S. AND JAPAN TO MEET AGAIN IN ATTEMPT TO SET CO2 EMISSION REDUCTION TARGET (SANKEI - PAGE 3)

IT WAS LEARNED YESTERDAY THAT THE JAPANESE GOVERNMENT ON THE 11TH, LOCAL TIME, HELD BILATERAL DISCUSSIONS IN WASHINGTON WITH THE UNITED STATES GOVERNMENT ON GLOBAL WARMING COUNTERMEASURES.

DURING THE SPECIAL MEETING OF THE 3RD CONFERENCE OF PARTIES OF THE UN FRAMEWORK ON CLIMATE CHANGE (COP3), WHICH WAS HELD IN BONN UNTIL THE 7TH, JAPAN INFORMALLY SOUNDED OUT THE U.S. REGARDING ITS VIEW ON SETTING A NUMERICAL TARGET FOR REDUCING EMISSIONS OF GREENHOUSE GASES, SUCH AS CARBON DIOXIDE. HOWEVER, SINCE THAT VIEW UNCLAS SECTION 08 OF 08 TOKYO 007029

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA SHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 13
TOP HEADLINES:

SURFACED, NO CONCRETE TALKS OCCURRED, SO IT APPEARS THAT THE TWO COUNTRIES DECIDED TO MEET IN ANOTHER PLACE FOR BILATERAL DISCUSSIONS.

THE HOLDING OF SUCH TALKS WAS SUDDENLY DECIDED DURING A SPECIAL MEETING PERIOD IN RESPONSE TO JAPAN'S REQUEST. THE DISCUSSIONS WERE ATTENDED BY TOSHIAKI TANABE, AMBASSADOR RESPONSIBLE FOR GLOBAL ENVIRONMENT PROBLEMS AT THE FOREIGN MINISTRY, AND OFFICIALS IN CHARGE OF THE ISSUE AT THE ENVIRONMENT AGENCY. CRANE

SECT: SECTION: 01 OF 08

<^SECT>SECTION: 02 OF 08
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<^TOR>970812231804 M2886661

DIST:

SIT: BADER BUJOLD KRISTOFF NORRIS PRITCHARD SUETTINGER
SIT: NSC

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. cable	Re: Japan-U.S. / Security Relations (5 pages)	08/13/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
sb1907

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

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Freedom of Information Act - [5 U.S.C. 552(b)]

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- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002. cable	Re: Scenesetter for Visit to Japan (11 pages)	08/14/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
sb1907

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUEHKO7108 2270307-UUUU--RHEHAAA.
LINE2: ZNR UUUUU ZZH
LINE3: O 150307Z AUG 97
LINE4: FM AMEMBASSY TOKYO
OSRI: RUEHKO
DTG: 150307Z AUG 97
ORIG: AMEMBASSY TOKYO
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RHEHAAA/WHITE HOUSE WASHDC
RUEAIIA/CIA WASHDC
SUBJ: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

TOP HEADLINES:

TEXT: UNCLAS SECTION 01 OF 07 TOKYO 007108

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR
EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA
WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN;
TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU
CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER
IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC
FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

TOP HEADLINES:

ASAHI: YAMAICHI SECURITIES' CUSTOMER RELATIONS OFFICE
MANAGER STABBED TO DEATH; NEAR HIS HOUSE IN OMORI

NIHON KEIZAI: FIVE EUROPEAN FIRMS RECEIVE PROCUREMENT
ORDER IN INTERNATIONAL BIDDING BIDDING FOR POWER
GENERATION EQUIPMENT FOR THREE-GORGES DAM PROJECT IN

CHINA; JAPANESE FIRMS DEFEATED

TOKYO SHIMBUN: YAMAICHI SECURITIES' CUSTOMER RELATIONS
OFFICE HEAD STABBED TO DEATH; TRANSACTION TROUBLE? ON
STREET NEAR HIS HOUSE AT OMORI

MAINICHI: ALL DEPLETED URANIUM BULLETS REMOVED FROM
OKINAWA, SAYS U.S. (DOD) PRESS OFFICER; "TRANSFERRED TO
ROK"; DOES NOT DENY CONNECTION OF BULLETS TO GULF-WAR
SYMPTOM (TRANSLATION BELOW; ARTICLE ALSO IN ENGLISH ED.)

YOMIURI: NEXT FISCAL YEAR'S BUDGET REQUESTS: 79.8
TRILLION YEN, UP 3 PERCENT; SWELLING OF GOVERNMENT BONDS
AND SUBSIDIES (TRANSLATION BELOW; ARTICLE ALSO IN ENGLISH
ED.)

SANKEI: YAMAICHI SECURITIES' OFFICE MANAGER STABBED TO
DEATH, CONCURRENTLY SERVES AS CUSTOMER ADVISOR; BENEATH
HIGH-LEVEL ROAD NEAR HIS HOUSE; INVESTIGATING INTO
WHETHER THERE ARE STOCK TRANSACTIONS TROUBLE OR OTHER
MATTERS

DEPLETED URANIUM BULLETS MOVED FROM OKINAWA TO SOUTH
KOREA: PENTAGON SPOKESMAN (MAINICHI - TOP PLAY)

(WASHINGTON, AUGUST 14, YOSHIKI ITO) KENNETH BACON, THE
U.S. DEPARTMENT OF DEFENSE'S (DOD) ASSISTANT SECRETARY
AND SPOKESMAN, TOLD THE MAINICHI SHIMBUN IN HIS PENTAGON
OFFICE ON THE 14TH THAT THE U.S. MILITARY HAS ALREADY
REMOVED ALL ITS STOCKPILES OF DEPLETED-URANIUM BULLETS
FROM U.S. MILITARY BASES IN OKINAWA AND TRANSFERRED THEM
TO SOUTH KOREA. FURTHERMORE, WHILE THE SPOKESMAN
ADMITTED U.S. FORCES USED MASSIVE AMOUNTS OF DEPLETED-
URANIUM BULLETS IN THE GULF WAR, HE DENIED ANY POSSIBLE
EFFECTS ON IRAQI CIVILIANS. YET, BACON SAID HE WOULD NOT
DISCOUNT THE POSSIBILITY THAT THE USE OF SUCH RADIOACTIVE
BULLETS MIGHT BE THE CAUSE OF GULF WAR SYNDROME. HE HAS
PROMISED THAT THE DOD WOULD CONTINUE TO EXAMINE THEIR
SAFETY.

ROK FOREIGN MINISTRY SOURCE: "IT COULD BECOME PROBLEM
FROM THE ASPECT OF NATIONAL SENTIMENT"
(MAINICHI - PAGE 1)

(SEOUL, AUGUST 14, TETSUO NAKAJIMA) (KENNETH) BACON,
SPOKESMAN FOR THE U.S. DEPARTMENT OF DEFENSE, HAS
DECLARED THAT THE U.S. MILITARY HAS MOVED ALL ITS
STOCKPILES OF DEPLETED-URANIUM BULLETS FROM U.S. MILITARY
BASES IN OKINAWA TO THE REPUBLIC OF KOREA. CONCERNING
THIS REMARK, A SOURCE IN THE ROK'S FOREIGN MINISTRY SAID
ON THE NIGHT OF THE 14TH, "WE'VE NEVER HEARD NEWS OF IT.
WE CAN'T SAY DEPLETED-URANIUM BULLETS ARE NUCLEAR
WEAPONS, AND SUCH BULLETS HAVE ALREADY BEEN STOCKPILED
ALSO IN OUR COUNTRY, SO IT WON'T BE SUBJECT TO PRIOR
CONSULTATIONS. BUT IF IT MEANS THAT THOSE BULLETS WERE
MOVED TO OUR COUNTRY BECAUSE A PROBLEM OCCURRED IN JAPAN,
THAT COULD BECOME A PROBLEM FROM THE ASPECT OF OUR
COUNTRY'S NATIONAL SENTIMENT."

REMOVAL OF DEPLETED-URANIUM BULLETS: OKINAWANS STILL
FEEL UNEASY; NO HEALTH CHECKUP; BULLETS YET TO BE
RECOVERED FROM TORISHIMA ISLAND (MAINICHI - PAGE 3)

U.S. ASSISTANT SECRETARY OF DEFENSE BACON, A SPOKESMAN
FOR THE DEPARTMENT OF DEFENSE, HAS REVEALED THE FACT THATBT
#7108

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UNCLAS SECTION 02 OF 07 TOKYO 007108

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR
EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA
WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN;
TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU
CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER
IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC
FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

THE U.S. MILITARY HAS ALREADY REMOVED ITS STOCKPILES OF
DEPLETED-URANIUM BULLETS FROM OKINAWA. CONCERNING THE
U.S. MILITARY'S STOCKPILES OF SUCH RADIOACTIVE AMMUNITION
IN OKINAWA, IT BECAME KNOWN IN FEBRUARY THIS YEAR, RIGHT
AFTER THE MISTAKEN USE OF SUCH BULLETS WAS BROUGHT TO
LIGHT, THAT THEY HAD BEEN STORED IN AN AMMUNITION DEPOT
LOCATED AT KADENA IN OKINAWA CITY. THE CITY'S MAYOR,
SHUSEI ARAKAWA, SET FORTH HIS FEELINGS OF GROWING
DISTRUST: "THOSE BULLETS USED TO BE STORED NEARBY, SO WE
HAVE LIVED NEXT DOOR TO DANGER. WE DIDN'T KNOW FOR MORE
THAN TWO YEARS THAT THOSE BULLETS HAD BEEN BROUGHT IN AND
THEN THAT THEY WERE MISTAKENLY USED. WE'VE YET TO BE
FORMALLY INFORMED OF THE REMOVAL OF THOSE BULLETS, SO WE
CAN'T BELIEVE IT OPENLY."

MOFA: NO CONTACT FROM U.S. SIDE (MAINICHI - PAGE 3)

REGARDING THE U.S. DEFENSE DEPARTMENT SPOKESMAN'S
CLARIFICATION OF THE FACT OF THE U.S. MILITARY'S HAVING
REMOVED ITS STOCKPILES OF DEPLETED-URANIUM BULLETS FROM
ITS MILITARY BASES ON OKINAWA, AN OFFICIAL OF THE
MINISTRY OF FOREIGN AFFAIRS STATED, "WE'RE NOT IN A
POSITION TO RECEIVE (SUCH) COMMUNICATION FROM THE U.S.
SIDE." HOWEVER, A GOVERNMENT OFFICIAL TAKES IT THAT THE
U.S. MILITARY'S PUBLIC DISCLOSURE OF ITS ACTION FOR
WEAPONRY/AMMUNITION STORAGE OR TRANSFERAL IS AN "UNUSUAL

CASE."

GOVERNMENT DELAYS PLAN TO SELECT CONSTRUCTION METHOD FOR CAMP SCHWAB HELIPORT BY YEARQS END (YOMIURI - PAGE 1)

THE GOVERNMENT YESTERDAY BEGAN TO DISCUSS THE POSSIBILITY OF DELAYING A DECISION PLANNED LATER THIS YEAR ON THE CONSTRUCTION METHOD FOR AN OFF-SHORE HELIPORT FACILITY TO BE BUILT IN EXCHANGE FOR THE REVERSION OF THE UNITED STATES FORCES' FUTENMA AIR STATION IN OKINAWA PREFECTURE. THIS WAS REVEALED BY SEVERAL GOVERNMENT SOURCES.

THIS DECISION WAS MADE OWING TO A DELAY IN THE U.S. SIDE'S PRESENTATION OF A LIST OF REQUESTS OF THE FUNCTIONS TO BE EQUIPPED AT THE OFF-SHORE FACILITY AND ANOTHER DELAY IN THE FEASIBILITY STUDY OF CONDITIONS OFF CAMP SCHWAB (NAGO CITY, OKINAWA) AS A POTENTIAL SITE.

THE JAPANESE AND U.S. GOVERNMENT HAVE AGREED TO PREPARE BY THE END OF DECEMBER AN "IMPLEMENTATION PLAN" FOR CONSTRUCTION OF AN OFF-SHORE FACILITY, BUT IF THE CONSTRUCTION METHOD REMAINS UNDECIDED, IT WILL BE DIFFICULT TO OBTAIN THE UNDERSTANDING OF THE NAGO MUNICIPAL GOVERNMENT AND LOCAL RESIDENTS BY THE END OF THE YEAR. IN THE PROCESS OF DRAWING UP THE "IMPLEMENTATION PLAN," THE JAPANESE GOVERNMENT WILL LIKELY BE FORCED TO REARRANGE DETAILS WITH THE U.S. SIDE.

IF NEGOTIATIONS WITH LOCAL CITIZENS ARE TO BE MOVED DOWN TO NEXT YEAR, THE WORK WILL UNAVOIDABLY FACE MORE DIFFICULT COORDINATION, WITH ELECTIONS SCHEDULED FOR THE UPPER HOUSE, THE OKINAWA PREFECTURAL GOVERNOR AND THE NAGO CITY MAJOR. CONCERNED ABOUT SUCH A SITUATION, THE GOVERNMENT HAS BEGUN TO STUDY A POSSIBILITY OF FORMALLY DESIGNATING CAMP SCHWAB AS A "CANDIDATE SITE" FOR CONSTRUCTION OF AN OFF-SHORE HELIPORT EVEN IF THE CONSTRUCTION METHOD REMAINS UNDECIDED.

IN DEFERENCE TO HASHIMOTOQS CHINA TRIP, RULING CAMP PUTS OFF ASIA TOUR TO DISCUSS GUIDELINES (SANKEI - PAGE 3)

IN CONNECTION WITH THE PROBLEM OF REVIEWING THE "GUIDELINES FOR JAPAN-UNITED STATES DEFENSE COOPERATION," THE THREE RULING PARTIES HAVE DECIDED TO PUT OFF A PLANNED DISPATCH OF A DELEGATION TO NEIGHBORING COUNTRIES. THE DECISION CAME, BASED ON THE JUDGMENT THAT WITH THE VIEWS OF THE LIBERAL DEMOCRATIC PARTY (LDP) AND UNCLAS SECTION 03 OF 07 TOKYO 007108

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

THE SOCIAL DEMOCRATIC PARTY (SDP) REMAINING FAR APART OVER THE GEOGRAPHICAL SPHERE OF "EMERGENCY IN AREAS SURROUNDING JAPAN" AND A CONCRETE METHOD OF APPLYING "SHIP INSPECTIONS" -- AS OBSERVED DURING THE NEGOTIATIONS THE RULING CAMP EARLIER HELD ON THE CONTENTS OF AN "INTERIM REPORT" ON A REVIEW OF THE GUIDELINES -- IT WOULD BE DIFFICULT TO REACH A UNIFIED VIEW. CONSIDERATION WAS ALSO GIVEN TO THE POSSIBILITY THAT THE DISPATCH OF A DELEGATION UNDER SUCH A SITUATION MIGHT AFFECT PRIME MINISTER RYUTARO HASHIMOTO'S VISIT TO CHINA SLATED FOR EARLY SEPTEMBER.

THE THREE RULING PARTIES THROUGH ITS GUIDELINE PROBLEMS COUNCIL (CHAIRMAN BY LDP POLICY AFFAIRS RESEARCH COMMITTEE (PARC) CHAIRMAN TAKU YAMASAKI) HAVE WORKED TO FORGE A UNIFIED VIEW ON 40 ITEMS TO BE INCLUDED IN A GUIDELINE "INTERIM REPORT." THEY HAD PLANNED TO SEND A DELEGATION OF POLICY-MAKING-LEVEL OFFICIALS FROM THE END OF AUGUST THROUGH EARLY SEPTEMBER TO EXPLAIN THE OUTCOME OF THE NEGOTIATIONS.

HOWEVER, DURING THE NEGOTIATIONS, PARC CHAIRMAN YAMASAKI, AN LDP MEMBER, INDICATED HIS VIEW AS CHAIRMAN THAT "EMERGENCY IN AREAS SURROUNDING JAPAN" IS NOT A "GEOGRAPHICAL CONCEPT." HOWEVER, THE SDP WAS NOT CONVINCED. IT CONSIDERS THAT "EMERGENCY IN AREAS SURROUNDING JAPAN" WOULD LEAD TO A CHANGE IN THE SCOPE OF THE NOTION OF THE "FAR EAST." THE VIEWS OF THE TWO PARTIES REMAIN AT ODDS. IN ADDITION, AS TO REAR SUPPORT AREAS FOR U.S. FORCES, TOO, THE SDP HAS SHOWED CONCERN OVER HOW A DEMARCATION LINE SHOULD BE DRAWN WITH COMBAT ZONES. IN CASE THE RULING CAMP DISPATCHES A DELEGATION WITHOUT REACHING A COMMON PERCEPTION ON THOSE PROBLEMS, IT WILL NOT BE ABLE TO GIVE SUFFICIENT ACCOUNTS. NOT ONLY THAT, IT MAY INVITE MISUNDERSTANDING FROM THE GOVERNMENT AND POLITICAL PARTY SOURCES OF CHINA AND THE ROK. THE RULING CAMP HAS EFFECTIVELY GIVEN UP THE PLAN TO DISPATCH A DELEGATION, TAKING INTO ACCOUNT SUCH CIRCUMSTANCES.

YAMASAKI HAS ALREADY SAID, "IT IS NOT NECESSARY FOR THE THREE RULING PARTIES TO COME TO A CONSENSUS ON ALL OF THE 40 ITEMS" IN REVIEWING THE GUIDELINES. SDP SECRETARY GENERAL SHIGERU ITO ALSO NOTED, "IT WOULD BE IMPOSSIBLE FOR US TO COMPLETELY MERGE OUR POSITIONS." THE RULING CAMP HAS ADOPTED A POLICY LINE THAT A DIET APPROVAL IS NOT NEEDED FOR A REVIEW OF THE GUIDELINES, THE JUDGMENT BEING "DOMESTICALLY THERE WILL BE NO PROBLEM EVEN IF THE THREE RULING PARTIES FAIL TO REACH AN OVERALL AGREEMENT" (LDP SOURCE). THE RULING PARTIES ARE SCHEDULED TO REOPEN NEGOTIATIONS BY THE GUIDELINES PROBLEM COUNCIL FROM THE 19TH, BUT THE NEGOTIATIONS WILL BE WRAPPED UP BY THE 22ND, BECAUSE OF UPCOMING SCHEDULES, SUCH AS PRIME

MINISTER HASHIMOTO'S VISIT TO CHINA AND THE RESHUFFLING OF THE LDP PARTY OFFICERS AND THE CABINET IN THE WAKE OF THE PARTY PRESIDENTIAL ELECTION, WHICH IS TO BE PROMULGATED ON SEPTEMBER 8.

CHINA 25 YEARS AGO ASKED JAPAN TO KEEP TAIWAN OUT OF SECURITY TREATYQS QFAR EASTQ DEFINITION (ASAHI - PAGE 1)

JAPAN AND CHINA REALIZED NORMALIZATION OF DIPLOMATIC TIES AT A BILATERAL SUMMIT MEETING IN SEPTEMBER, 1972, BUT IT ONLY NOW HAS BEEN REVEALED THROUGH STATEMENTS BY THOSE OFFICIAL CONNECTED WITH BILATERAL NEGOTIATIONS AT THE TIME THAT DURING THE SUMMIT, PREMIER CHOU EN LAI ASKED PRIME MINISTER KAKUEI TANAKA TO REMOVE TAIWAN FROM THE SCOPE OF "THE FAR EAST" AS STIPULATED IN THE UNITED STATES-JAPAN SECURITY TREATY. THE CHINESE SIDE'S AIM AT THE TIME WAS APPARENTLY TO LET THE U.S.-JAPAN SECURITY TREATY THAT HAD REGARDED AS "MAJOR ENEMIES" BOTH CHINA AND THE SOVIET UNION TARGET ONLY THE SOVIET UNION BY SHIFTING TO A STANCE OF DE FACTO ACCEPTENCE OF THE UNCLAS SECTION 04 OF 07 TOKYO 007108

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

SECURITY TREATY. RELATIONS BETWEEN THE JAPAN-U.S. SECURITY ARRANGEMENT AND THE TAIWAN ISSUE ARE ONCE MORE COMING UP AS A MAJOR POINT AT ISSUE BETWEEN JAPAN AND CHINA IN THE REVIEW OF THE DEFENSE COOPERATION GUIDELINES, WHICH BOTH JAPAN AND THE U.S. ARE PROMOTING. THIS MATTER SEEMS LIKELY TO BE SPOTLIGHTED DURING PRIME MINISTER RYUTARO HASHIMOTO'S CHINA TRIP THIS SEPTEMBER. A QUARTER CENTURY AFTER DIPLOMATIC RELATIONS WERE NORMALIZED, THE SOURCE OF TROUBLE LYING BETWEEN JAPAN AND CHINA, THOUGH HELD DOWN DURING THE COLD-WAR PERIOD, IS NOW RE-IGNITING IN REACTION TO CHANGES IN THE INTERNATIONAL ENVIRONMENT, SUCH AS THE END OF THE COLD WAR, THE DISAPPEARANCE OF THE SOVIET UNION, AND CHINA'S GROWING POWER.

CHINA IS BECOMING MORE ALARMED, SUSPECTING THE TAIWAN AREA MAY BE COVERED UNDER THE "AREAS SURROUNDING JAPAN" AS STIPULATED IN THE NEW GUIDELINES. CHINESE VICE FOREIGN MINISTER TANG JIAXUAN IN A RECENT INTERVIEW WITH THE ASAHI SHIMBUN CRITICIZED JAPAN'S RESPONSE:

"A PROBLEM WHICH BECAME A POINT AT ISSUE DURING

DIPLOMATIC NORMALIZATION NEGOTIATIONS HELD 25 YEARS AGO HAS YET TO BE RESOLVED. ACCOUNTS GIVEN BY THE JAPANESE GOVERNMENT REGARDING THE GUIDELINES REVIEW AND THE TAIWAN PROBLEM ARE EQUIVOCAL."

ALTHOUGH LIBERAL DEMOCRATIC PARTY (LDP) SECRETARY GENERAL KATO DURING HIS TRIP TO CHINA IN JULY NOTED, "CHINA IS NOT INCLUDED IN WHAT WE HAVE IN MIND," VICE MINISTER TANG, TOUCHING ON HIS REMARK, EXPRESSED HIS DISCONTENT: "THERE HAS BEEN NO CLEAR-CUT EXPLANATION SHOWING THAT TAIWAN IS NOT INCLUDED."

A SIMILAR DISPUTE AROSE DURING JAPAN-CHINA NEGOTIATIONS HELD IN 1972. AT THAT TIME, THE CENTER OF ATTENTION WAS ON HOW TO HANDLE THE (U.S.-JAPAN) SECURITY TREATY, WHICH UNTIL THEN HAD BEEN UNDER HEAVY FIRE FROM CHINA. CHINA, OUT OF CONSIDERATION FOR JAPAN, WHICH ATTACHES IMPORTANCE TO ITS BONDS WITH THE U.S., AGREED NOT TO TOUCH ON THE SECURITY TREATY IN THE JAPAN-CHINA JOINT COMMUNIQUE. IT WAS REPORTED THAT AT THE SUMMIT MEETING, THE JAPANESE SIDE SOUGHT AN UNDERSTANDING OF CHINA REGARDING THE SECURITY TREATY, BUT NONE OF SPECIFICS ABOUT EXCHANGES OF VIEWS WERE EVER MADE CLEAR.

ACCORDING TO ZHANG XIANGSAN, WHO AS AN ADVISOR OF THE CHINESE FOREIGN MINISTRY ATTENDED THE SUMMIT TALKS, AND OTHER OFFICIALS, PREMIER CHOU IN THE FIRST ROUND OF SESSION STATED: "WE HAVE OUR OPINIONS ABOUT THE U.S.-JAPAN SECURITY TREATY. IF THE SITUATION IN THE TAIWAN STRAITS CHANGES, PORTIONS RELATED TO TAIWAN AS ARE INCLUDED IN THE SECURITY TREATY WILL BECOME NULL AND VOID." IN THE SECOND ROUND OF SESSION, REFERRING TO THE "TAIWAN CLAUSE" AS IS INCLUDED IN THE 1969 JAPAN-U.S. JOINT STATEMENT, HE EMPHASIZED: "THE OBJECTIVE SITUATION CONNECTED WITH THE SECURITY TREATY HAS CHANGED. THE TAIWAN CLAUSE IS NO LONGER PRACTICAL." ACCORDING TO ZHANG, PRIME MINISTER TANAKA WENT NO FURTHER THAN TO SAY: "I UNDERSTAND."

PRIMARILY BECAUSE BOTH JAPAN AND CHINA GAVE THE HIGHEST PRIORITY TO DIPLOMATIC NORMALIZATION, THIS PROBLEM WAS NOT BOILED DOWN ANY FURTHER THAN THIS AT THE SUMMIT TALKS. AFTER RETURNING HOME, PRIME MINISTER TANAKA IN HIS DIET REPLIES AND ON OTHER OCCASIONS EXPLAINED: "THE DEFINITION AND INTERPRETATION OF THE FAR EAST ARE THE SAME AS BEFORE" AND "THERE IS NO CHANGE IN THE TAIWAN CLAUSE." THE JAPANESE FOREIGN MINISTRY NOTES: "NO ONE KNOWS WHAT KIND OF VIEWS WERE EXCHANGED AT THAT TIME REGARDING THIS PROBLEM."

SINCE THEN, THE JAPANESE GOVERNMENT HAS NOT REVIEWED THE UNCLAS SECTION 05 OF 07 TOKYO 007108

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN;

TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU
CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER
IN GENERAL COUNCIL'S OFFICE; DAS; USCINCPAC/PA; CINCPAC
FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

INTERPRETATION OF THE FAR EAST, BUT AT ONE POINT,
BELIEVING THAT THE DANGER OF AN EMERGENCY INVOLVING
TAIWAN BECAME REMOTE DUE TO NORMALIZATION OF U.S.-CHINA
RELATIONS, IT DID STATE: "ALTHOUGH TAIWAN WAS COVERED BY
THE (TERM) FAR EAST, CONTINUE TO DO SO MAY BE
UNNECESSARY" (SHOWN IN THE FORM OF A DIET REPLY GIVEN IN
1978 BY FOREIGN MINISTER SONODA).

OVER THE REVIEW OF THE GUIDELINES, THE 25-YEAR-OLD ISSUE
IS NOW RE-IGNITING, BUT THE BACKGROUND CIRCUMSTANCES ARE:
1) WITH THE DISAPPEARANCE OF THE SOVIET UNION, THE
POLITICAL MAP IN THE COLD WAR ERA FOR "CONTAINING THE
SOVIET UNION BY JAPAN, THE U.S. AND CHINA" AS WAS AIMED
AT BY CHINA BY ITS ACCEPTING THE (U.S.-JAPAN) SECURITY
TREATY COLLAPSED; AND 2) A SENSE OF ALARM TO CHINA'S
GAINING STRENGTH IS NOW EMERGING IN THE U.S. AND JAPAN,
AND THE 1996 CHINA-TAIWAN CRISIS GAVE THE IMPRESSION THAT
A PEACEFUL SETTLEMENT OF THE TAIWAN PROBLEM WAS IN DOUBT.

TAIWAN PROBLEM

AT THE 1969 SATO-NIXON SUMMIT TALKS IN WHICH BOTH JAPAN
AND THE U.S. AGREED TO REVERT OKINAWA TO MAINLAND JAPAN,
PRIME MINISTER EISAKU SATO INDICATED HIS VIEW THAT "THE
MAINTENANCE OF PEACE AND SECURITY IN THE TAIWAN AREA IS A
VITALLY IMPORTANT ELEMENT FOR THE SECURITY OF JAPAN," AND
IT WAS INCLUDED IN THE "JAPAN-U.S. JOINT STATEMENT,"
WHICH WAS RELEASED AFTER THE MEETING. CHINA STRONGLY
OPPOSED IT, AND THIS PROBLEM BECAME A REMOTE CAUSE FOR A
CAMPAIGN TO CRITICIZE JAPAN FOR "REVIVAL OF MILITARISM
THERE."

JAPAN-ROK AGREE TO PROVISIONAL FISHERIES TREATY, PUT OFF
NEGOTIATIONS ON SETTING ECONOMIC ZONE
(NIHON KEIZAI - PAGE 1)

THE JAPANESE AND REPUBLIC OF KOREAN (ROK) GOVERNMENTS
YESTERDAY HELD THEIR SEVENTH WORKING-LEVEL TALKS AT THE
MINISTRY OF FOREIGN AFFAIRS (MOFA) IN AN EFFORT TO
CONCLUDE A NEW FISHERIES PACT FOLLOWING THE RATIFICATION
OF THE UNITED NATIONS CONVENTION ON THE LAW OF THE SEA.
IN ORDER TO BRING PROGRESS TO THE TALKS, JAPANESE
NEGOTIATORS AGAIN INSISTED ON THE NEED FOR THE SIDES TO
CONCLUDE A PROVISIONAL FISHERIES AGREEMENT FIRST WHILE
PUTTING THE ISSUE OF DEMARCATION OF THEIR 200-NAUTICAL-
MILE EXCLUSIONARY ECONOMIC ZONE (EEZ), WHICH WILL INVOLVE
THE ISSUE OF SOVEREIGNTY OVER THE TAKESHIMA ISLANDS.

THE ROK, SHOWING A TURNABOUT IN ITS ANCE, ACCEPTED THE

JAPANESE PROPOSAL. WITH THE AIM OF OBTAINING THE RECOGNITION OF JAPAN FOR ITS OWNERSHIP OVER THE TAKESHIMA ISLANDS, OF WHICH THE ROK ASSUME VIRTUAL CONTROL, THE ROK HAD ASSERTED THAT PRIORITY SHOULD BE GIVEN TO EEZ DEMARCATION NEGOTIATIONS. BUT WITH THE ROK'S ABOUT-FACE, BOTH SIDES WILL ENTER INTO SUBSTANTIVE NEGOTIATIONS ST LAST.

ON THE LAST DAY OF THE WORKING-LEVEL TALKS, THE ROK FINALLY AGREED TO THE JAPANESE PROPOSAL FOR DEFERRING EEZ DEMARCATION TALKS. THIS TURNABOUT CAME PROBABLY STEMMING FROM THE JUDGMENT THAT IF NO PROGRESS OCCURRED, THE NEGOTIATIONS WOULD END IN RUPTURE AND JAPAN THEN WOULD NOTIFY THE ROK OF ITS DECISION TO ANNUL THE EXISTING JAPAN-ROK FISHERIES ACCORD.

WITH THE ROK SIDE'S SOFTENED STANCE, THE TWO COUNTRIES SUBMITTED THEIR RESPECTIVE PROPOSALS FOR A PROVISIONAL NEW FISHERIES PACT. BUT THEY REMAINED FAR PART OVER A METHOD OF DRAWING A TEMPORARY BOUNDARY LINE FOR FISHING OPERATIONS, AS WELL AS OVER THE FORMULA OF JOINT CONTROL OVER WATERS OFF THE TAKESHIMA AS PROPOSED BY JAPAN. THEY DECIDED TO CONTINUE DISCUSSION ON THESE MATTERS ALSO IN THE NEXT WORKING-LEVEL TALKS IN SEOUL.
UNCLAS SECTION 06 OF 07 TOKYO 007108

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

USUN AMBASSADOR RICHARDSON: OGATA THE RIGHT CHOICE FOR DEPUTY UN SECRETARY GENERAL (NIHON KEIZAI - PAGE 6)

VISITING UNITED STATES AMBASSADOR TO THE UN RICHARDSON YESTERDAY HELD AN INFORMAL ROUNDTABLE DISCUSSION WITH JOURNALISTS, INCLUDING A NIHON KEIZAI SHIMBUN REPORTER. DURING THE DISCUSSION, THE AMBASSADOR, REFERRING TO THE POST OF "DEPUTY UN SECRETARY GENERAL," WHICH UN SECRETARY GENERAL ANNAN HAS PROPOSED TO ESTABLISH, INDICATED HIS INTENTION TO RECOMMEND UN HIGH COMMISSIONER FOR REFUGEES SADAOKO OGATA, IF SUCH A POST IS CREATED; HE SAID, "SUCH A POST SHOULD BE FILLED BY A WOMAN. I THINK THAT HIGH COMMISSIONER OGATA IS A WONDERFUL SELECTION."

SECRETARY GENERAL ANNAN, AS PART OF HIS EFFORTS TO REFORM THE UN, PROPOSED THE ESTABLISHMENT OF THE POST OF DEPUTY SECRETARY GENERAL TO ASSIST HIM. AMBASSADOR RICHARDSON

HIGHLY PRAISED OGATA'S PERFORMANCE AS HIGH COMMISSIONER FOR REFUGEES, REMARKING, "SHE IS VERY FORCEFUL AND CAPABLE."

CENTRAL GOVERNMENT REORGANIZATION PLAN FIRMED UP
(TOKYO SHIMBUN - PAGE 1)

THE GOVERNMENT'S CONFERENCE ON ADMINISTRATIVE REFORM (CHAIRLED BY PRIME MINISTER RYUTARO HASHIMOTO) YESTERDAY REVEALED ITS DRAFT PROPOSAL FOR REORGANIZING THE CENTRAL GOVERNMENT MINISTRIES AND AGENCIES. THE PANEL SUGGESTS THAT THE PRESENT 22 MINISTRIES BE STREAMLINED TO ONE OFFICE, 12 MINISTRIES AND TWO AGENCIES (INCLUDING THE NATIONAL PUBLIC SAFETY COMMISSION), DESIGNATING MINISTERS FOR THEM. IT ALSO RECOMMENDS THE SEPARATION OF THE FISCAL AND FINANCIAL ADMINISTRATION OF THE MINISTRY OF FINANCE (MOF), THE SPOTLIGHT ISSUE. JUDGING THAT UPGRADING THE DEFENSE AGENCY (JDA) TO THE MINISTRY-STATUS WOULD GIVE THE IMPRESSION THAT JAPAN AIMS AT MILITARY BUILDUP, THE PANEL SUGGESTS CHARACTERIZING THE JDA AS AN EXTERNAL AGENCY OF THE PRIME MINISTER'S OFFICE.

THE DRAFT PROPOSAL WAS COMPILED BY ORGANIZATIONAL PROBLEMS SUBCOMMITTEE CHAIRMAN TOKIYASU FUJITA (PROFESSOR, TOHOKU UNIVERSITY) BASED ON THE PERSONAL PROPOSALS PRESENTED BY THE MEMBERS OF THE CONFERENCE ON ADMINISTRATIVE REFORM (CAR). THE CAR WILL BEGIN ON THE 18TH CONCENTRATED DISCUSSIONS ON THE ISSUE OF RESTRUCTURING THE CENTRAL GOVERNMENT OFFICES BASED ON ITS DRAFT PROPOSAL.

THE DRAFT SUGGESTS THAT THE FOUR MINISTRIES -- THE MINISTRY OF FOREIGN AFFAIRS (MOFA), MINISTRY OF JUSTICE (MOJ), MINISTRY OF FINANCE (MOF) AND MINISTRY OF EDUCATION (MOE) -- BE RETAINED. IT THEN PROPOSES ESTABLISHING FOLLOWING MINISTRIES:

1. "MINISTRY OF NATIONAL LAND DEVELOPMENT," INTEGRATING THE MINISTRY OF CONSTRUCTION (MOC), MINISTRY OF TRANSPORT (MOT), MINISTRY OF AGRICULTURE, FORESTRY AND FISHERIES (MAFF) AND NATIONAL LAND AGENCY (NLA);
2. "MINISTRY OF TRANSPORT AND TELECOMMUNICATIONS," UNIFYING THE MOT'S TRANSPORT ADMINISTRATION AND THE COMMUNICATIONS ADMINISTRATION OF THE MINISTRY OF POSTS AND TELECOMMUNICATIONS (MPT);
3. "MINISTRY OF PEOPLE'S LIFE," MERGING THE MINISTRY OF LABOR (MOL) AND THE MINISTRY OF HEALTH AND WELFARE (MHW);
4. "FOOD AND ENERGY MINISTRY," COMBINING THE MAFF'S FOOD CONTROL ADMINISTRATION AND THE ENERGY ADMINISTRATION OF THE MINISTRY OF INTERNATIONAL TRADE AND INDUSTRY (MITI); AND

UNCLAS SECTION 07 OF 07 TOKYO 007108

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR
EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA
WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN;
TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU
CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER
IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC
FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 15

5. "MINISTRY OF ENVIRONMENT AND SAFETY," INTEGRATING THE
ENVIRONMENT AGENCY AND THE MHW'S DRUGS AND PUBLIC HEALTH
ADMINISTRATION.

ANOTHER RESTRUCTURING PLAN IS ESTABLISHING A "MINISTRY OF
ECONOMY," SYNCHRONIZING THE MITI AND THE FINANCIAL
ADMINISTRATION, WHICH WOULD BE SPLIT FROM THE MOF, AS
WELL AS UPGRADING THE SCIENCE AND TECHNOLOGY AGENCY TO
MINISTRY. THE HOME AFFAIRS MINISTRY SHOULD BE
REORGANIZED TO A "MINISTRY OF LOCAL AUTONOMY."

REGARDING THE IDEA OF ESTABLISHING OF A "CABINET OFFICE,"
WHICH WOULD HAVE COMPREHENSIVE COORDINATION FUNCTION OF
THE CABINET, UNIFYING THE PRIME MINISTER'S OFFICE AND THE
MANAGEMENT AND COORDINATION AGENCY, THE PANEL NAMES IT A
"PRIME MINISTER'S OFFICE (MANAGEMENT AND COORDINATION
MINISTRY).

FISCAL 98 BUDGET REQUESTS EXPECTED TO GROW BY 3 PERCENT
(YOMIURI - TOP PLAY)

TOTAL BUDGET REQUESTS IN THE GENERAL ACCOUNT FOR FISCAL
1998 -- THE DEADLINE FOR WHICH IS THE END OF AUGUST --
ARE PROJECTED TO RISE ABOUT 3 PERCENT, COMPARED TO THE
INITIAL BUDGET IN FISCAL 1997 (77.39 TRILLION YEN),
REACHING APPROXIMATELY 79.4 TRILLION YEN. ALTHOUGH
GENERAL OUTLAYS FOR POLICY-RELATED EXPENDITURES WILL BE
NO MORE THAN 43.56 TRILLION YEN, A DROP OF 0.5 PERCENT
(UNDER LAST YEAR'S FIGURE,) GOVERNMENT BONDS EXPENSES FOR
REDEMPTION AND PAYMENT OF INTEREST ON GOVERNMENT BONDS,
AS WELL AS OBLIGATED EXPENDITURES, SUCH AS TAX TRANSFERS
TO LOCAL COMMUNITIES, WILL GREATLY INCREASE. EVEN ON THE
QUESTION OF CUTTING GENERAL EXPENDITURES, AS LONG AS
BUDGET CANNOT RID ITSELF OF ITS NATURE OF RELYING ON
GOVERNMENT BOND (ISSUANCES). THE MINISTRY OF FINANCE
PLANS TO DO ITS UTMOST TO CUT THE REQUESTS BY THE END OF
THE YEAR, BUT COMPILATION OF THE BUDGET FOR THE YEAR ONE
OF FISCAL STRUCTURAL REFORM WILL SET SAIL UNDER ADVERSE
CONDITIONS. CRANE

SECT: SECTION: 01 OF 07
<^SECT>SECTION: 02 OF 07
<^SECT>SECTION: 03 OF 07
<^SECT>SECTION: 04 OF 07
<^SECT>SECTION: 05 OF 07
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<^TOR>970814231608 M2890152

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003. cable	Re: Japan-U.S. / Okinawa Base Issues (5 pages)	08/18/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
sb1907

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004. cable	Re: No Subject Found [Futenma Implementation Discussion] (4 pages)	08/19/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
sb1907

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005. cable	Re: Digest Executive Edition (10 pages)	08/20/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
sb1907

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
006. cable	Re: Heliport Survey Starts (4 pages)	08/22/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007. cable	Re: Visit - Guidelines Review (7 pages)	08/25/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
sb1907

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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Cable

PREC: IMMEDIATE
CLASS: UNCLASSIFIED
LINE1: OAAUZYUW RUEHKO7523 2390420-UUUU--RHEHAAA.
LINE2: ZNR UUUUU ZZH
LINE3: O 270420Z AUG 97
LINE4: FM AMEMBASSY TOKYO
OSRI: RUEHKO
DTG: 270420Z AUG 97
ORIG: AMEMBASSY TOKYO
TO: RUEHC/SECSTATE WASHDC IMMEDIATE 0340
RUEHIA/USIA WASHDC IMMEDIATE 6517
INFO: RUEAWJA/USDOJ WASHDC
RHHMUNA/USCINCPAC HONOLULU HI//USIA//
RUEKJCS/JOINT STAFF WASHDC//J5//
RUALSFJ/COMUSJAPAN YOKOTA AB JA//J5/JO21//
RHHMAH/CINCPACFLT PEARL HARBOR HI//N5//
RHEHAAA/WHITE HOUSE WASHDC
RUEAIIA/CIA WASHDC
RUYNJDK/COMNAVFORJAPAN YOKOSUKA JA
RUEBBEA/USDOT WASHDC
RUCPDO/USDOC WASHDC
RUEKJCS/SECDEF WASHDC
SUBJ: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 28

TOP HEADLINES:

TEXT:
UNCLAS SECTION 01 OF 08 TOKYO 007523

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR
EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA
WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN;
TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU
CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER
IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC
FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 28

TOP HEADLINES:

ASAHI: ELDERLY INSURANCE TO START IN FISCAL 2000; RULING
PARTIES AGREE ON MEDICAL INSURANCE REFORM; REFERENCE
STANDARD MEDICINE PRICES SYSTEM TO BE SIMULTANEOUSLY
ADOPTED

NIHON KEIZAI: ELDERLY WILL BE REQUIRED TO PAY MEDICAL

EXPENSES UNDER FIXED RATE SYSTEM; RULING CAMP'S PANEL AGREES IN PRINCIPLE; TO ESTABLISH INDEPENDENT INSURANCE SYSTEM

TOKYO SHIMBUN: ELDERLY WILL HAVE TO PAY MINIMUM 10 PERCENT OF MEDICAL COST; RULING CAMP AGREES IN OUTLINE TO ADOPT FIXED RATE SYSTEM FOR NEW INSURANCE SYSTEM; FIXED AMOUNT SYSTEM APPLICABLE TO EMERGENCY HOSPITALIZATION

MAINICHI: HOKKAIDO TAKUSHOKU BANK, HOKKAIDO BANK TO PUT OFF MERGER UNTIL NEXT FALL; DUE TO DELAY IN ASCERTAINING AMOUNT OF BAD DEBTS

YOMIURI: SCIENCE AND TECHNOLOGY AGENCY LEAVES NUCLEAR WASTE LEAKAGE UNTOUCHED FOR ONE YEAR; REPORT ALREADY MADE LAST SUMMER BY PNC

SANKEI: MEDICAL INSURANCE REFORM: AGREEMENT REACHED IN PRINCIPLE AMONG RULING PARTIES; ELDERLY WILL BE REQUIRED TO PAY MEDICAL COST UNDER FIXED RATE SYSTEM; TO AIM AT TRANSLATING THIS SYSTEM INTO ACTION BY FISCAL 2000

PRIME MINISTER HASHIMOTO TO PROPOSE TOP-LEVEL DEFENSE EXCHANGES DURING HIS CHINA VISIT (ASAHI - PAGE 1)

DURING HIS VISIT TO CHINA WHICH BEGINS ON SEPTEMBER 4, PRIME MINISTER RYUTARO HASHIMOTO WILL PROPOSE A STRENGTHENING OF A SECURITY DIALOGUE BETWEEN JAPAN AND CHINA. HE WILL SEEK TO BRING ABOUT MUTUAL VISITS OF JAPAN'S AND CHINA'S DEFENSE MINISTERS AND OF JAPAN'S CHAIRMAN OF THE JOINT STAFF COUNCIL AND HIS COUNTERPART FOR THE PEOPLES LIBERATION ARMY. THIS WAS REVEALED YESTERDAY BY A SENIOR OFFICIAL OF THE DEFENSE AGENCY. FRICTION HAS BUILT BETWEEN JAPAN AND CHINA ON SUCH ISSUES AS CHINA'S CONCERN OVER THE REVIEW OF THE JAPAN-U.S. DEFENSE COOPERATION GUIDELINES, AND THE AIM IS THAT THE DEEPENING OF DEFENSE EXCHANGES WILL LEAD TO IMPROVED RELATIONS.

ALTHOUGH IN THE PAST THERE WERE MUTUAL VISITS BY CABINET-LEVEL DEFENSE OFFICIALS, THEY WERE STOPPED IN 1989 DUE TO THE TIANANMEN INCIDENT. AFTERWARD, A DIRECTOR GENERAL-LEVEL SECURITY DIALOGUE WAS RESTARTED, AND VISITS TO CHINA BY THE VICE MINISTER OF DEFENSE AND BY THE CHAIRMAN OF THE JOINT STAFF COUNCIL EVEN TOOK PLACE. BUT VISITS TO JAPAN BY TOP-LEVEL CHINESE DEFENSE OFFICIALS DISAPPEARED AND THE JAPANESE GOVERNMENT'S AIM TO GET CHINA'S DEFENSE MINISTER TO VISIT JAPAN NEVER WAS REALIZED, DESPITE FREQUENT INVITATIONS.

PRIME MINISTER HASHIMOTO HAS PLACED PRIORITY ON EXCHANGES BY "UNIFORMED PERSONNEL," AND HE CALLED JOINT STAFF COUNCIL CHAIRMAN SUGIYAMA TO HIS OFFICE YESTERDAY TO RECEIVE A BRIEFING ON THE DETAILS TO DATE.

HASHIMOTO IN CHINA WILL EMPHASIZE PEACEFUL SOLUTION TO TAIWAN ISSUE (MAINICHI - PAGE 2)

LIBERAL DEMOCRATIC PARTY (LDP) POLICY AFFAIRS RESEARCH COUNCIL CHAIRMAN TAKU YAMASAKI YESTERDAY INDICATED THAT PRIME MINISTER RYUTARO HASHIMOTO WOULD EXPRESSED THE FOLLOWING DURING HIS CHINA TRIP IN SEPTEMBER ON THE QUESTION OF WHETHER TO INCLUDE THE TAIWAN STRAIT IN AREAS SURROUNDING JAPAN IN THE ONGOING JAPAN-U.S. DEFENSE COOPERATION GUIDELINES REVIEW: 1) JAPAN FULLY UNCLAS SECTION 02 OF 08 TOKYO 007523

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

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UNDERSTANDS THE CHINESE GOVERNMENT'S POSITIONS AND RESPECTS THE JAPAN-CHINA JOINT STATEMENT THAT SAYS THAT TAIWAN IS PART OF CHINA; AND 2) JAPAN STRONGLY HOPES FOR A PEACEFUL SETTLEMENT FOR THE TAIWAN PROBLEM. THE ABOVE WAS REVEALED DURING AN INFORMAL MEETING HELD AROUND NOON YESTERDAY BETWEEN THE RULING CAMP DEFENSE GUIDELINES COUNCIL AND VARIOUS ASEAN AMBASSADORS.

IN THE SESSION, YAMASAKI ALSO REMARKED: "IN CASE THE U.S. ARMED FORCES TAKING ACTION FOR PEACE AND SECURITY IN THE FAR EAST, THE REGION WHERE THEY WOULD ENSURE SECURITY WOULD FALL WITHIN THE FAR EAST. BUT IT IS POSSIBLE THAT THE SCOPE OF U.S. MILITARY ACTION WOULD AFFECT ASEAN NATIONS." HE THUS REVEALED HIS PERCEPTION THAT THE PARAMETERS OF U.S. MILITARY ACTION WOULD NOT BE LIMITED TO THE "FAR EAST." YAMASAKI SOUGHT UNDERSTANDING TOWARD THE DEFENSE GUIDELINES REVIEW, ADDING: "ENSURING PEACE AND SECURITY IN THE FAR EAST WOULD LEAD TO ENSURING PEACE AND SECURITY IN THE ASIA-PACIFIC. ANY SITUATION THAT WOULD HINDER THE FAR EAST'S SECURITY WOULD AFFECT ASEAN'S SECURITY."

FROM THE ASEAN SIDE, CRITICAL OPINIONS WERE VOICED, SUCH AS, "HAVING POTENTIAL ENEMIES MAY TURN INTO HAVING REAL ENEMIES. JAPAN SHOULD MAKE IT CLEAR WHAT AREA IS COVERED BY THE GUIDELINES" (MALAYSIA).
(YOSHINARI SAGARA)

CHINAQS VICE FOREIGN MINISTER CALLS U.S.-JAPAN SECURITY TREATY OUT OF DATE (ASAHI - PAGE 3)

CHINESE VICE FOREIGN MINISTER TANG JIAXUAN IN A RECENT INTERVIEW WITH THE ASAHI SHIMBUN TOUCHED ON THE PROBLEM OF SECURITY IN ASIA IN THE POST-COLD-WAR PERIOD, AND INDICATED THAT IN HIS VIEW THE UNITED STATES-JAPAN

SECURITY TREATY, THE OPERATION OF WHICH HAS BEEN REDEFINED, IS OUT OF TOUCH WITH THE TIMES, HE ARGUED: "INSTEAD OF RELYING ON A MILITARY ALLIANCE THAT WAS CONCLUDED IN THE COLD-WAR ERA, WHAT IS NEEDED IS TO SECURE THE STABILITY, GROWTH AND PEACE OF THE REGION BY RESOLVING DISPUTES THROUGH MULTILATERAL DIALOGUES, CONSULTATIONS, NEGOTIATIONS, AND COOPERATION." CITING AS ASIA'S FEATURES THE TENDENCY TOWARD DITENTE AND ECONOMIC COOPERATION, HE LAID OUT HIS ANALYSIS THAT "A NEW SECURITY VISION IS EMERGING, PARTICULARLY IN THE ASSOCIATION OF SOUTHEAST ASIAN NATIONS (ASEAN) REGIONAL FORUM (ARF)." HE THEN EXPRESSED THE NEED FOR EFFORTS TO PROMOTE THEM.

VICE MINISTER TANG INDICATED THESE VIEWS DURING AN INTERVIEW IN BEIJING. HE WAS ONE OF THE NEGOTIATORS WHO ENGAGED IN THE PROCESS OF JAPAN-CHINA DIPLOMATIC NORMALIZATION, NOW ABOUT TO CELEBRATE ITS 25TH ANNIVERSARY.

SINCE ITS PARTICIPATION IN THE FIRST ARF MEETING IN 1994, CHINA HAS BEEN INCREASING ITS INCLINATION TOWARD MULTILATERAL DIALOGUES. IT ALSO HAS LAID EMPHASIS ON CREATING A CONFIDENCE-BUILDING SYSTEM AMONG COUNTRIES IN THE CENTRAL ASIAN REGION AND OTHER LOCATIONS. THE AIM IS TO BEAT DOWN THE CHINA-AS-THREAT ARGUMENT THAT NEIGHBORING COUNTRIES HARBOR BY MAKING THEM "FEEL RELAXED" ABOUT CHINA.

ON JAPAN-CHINA TIES, VICE MINISTER TANG NOTED: "MATTERS HAVE PROGRESSED SMOOTHLY IN MANY AREAS, BUT I REGRET TO SAY THE PROBLEMS OF (JAPANESE) VIEWS OF HISTORY AND (TREATMENT OF) TAIWAN, BOTH OF WHICH WERE POINTS AT ISSUE IN THE NORMALIZATION NEGOTIATIONS IN 1972, HAVE YET TO BE RESOLVED."

ASEAN AMBASSADORS HEAR RULING PARTIES EXPLANATION OF GUIDELINES REVIEW (ASAHI - PAGE 2)
UNCLAS SECTION 03 OF 08 TOKYO 007523

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FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

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SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 28

HAVING INVITED THE AMBASSADORS FROM THE NINE MEMBER COUNTRIES OF THE ASSOCIATION OF SOUTHEAST ASIAN NATIONS (ASEAN) TO MEET THEM AT A TOKYO HOTEL, THE LIBERAL

DEMOCRATIC PARTY (LDP), SOCIAL DEMOCRATIC PARTY (SDP) AND SAKIGAKE PARTY YESTERDAY PROCEEDED TO EXPLAIN THEIR BASIC THINKING ABOUT THE REVIEW OF THE GUIDELINES FOR JAPAN-UNITED DEFENSE COOPERATION. REGARDING THE CONTROVERSIAL ISSUE OF THE DEFINITION OF "AREAS SURROUNDING JAPAN IN THE EVENT OF AN EMERGENCY," VIEWS LIKE THESE WERE RAISED: "I UNDERSTAND THAT SPECIFYING THE GEOGRAPHICAL SCOPE IS DIFFICULT" (SINGAPORE); AND "I WOULD LIKE JAPAN TO MAKE THE AREAS TO BE TARGETED CLEAR" (MALAYSIA).

IN THE SESSION, LDP POLICY AFFAIRS RESEARCH COUNCIL CHAIRMAN TAKU YAMASAKI, WHO CHAIRED THE DISCUSSION, SOUGHT THE AMBASSADORS' UNDERSTANDING, EXPLAINING, "THE DEFENSE GUIDELINES REVIEW IS NOT AIMED AT EXPANDING JAPAN'S MILITARY ROLES." REGARDING THE "AREAS SURROUNDING JAPAN," SDP POLICY COUNCIL CHAIRMAN KAZUO OIKAWA UNDESCORED: "WE SHOULD RECOGNIZE THAT THE FAR EAST, AS DEFINED UNDER THE U.S.-JAPAN SECURITY TREATY, WOULD BE THE AREAS (IN HAVEN'T SPECIFIED THE GEOGRAPHICAL SCOPE, BT IT IS A FACT THAT THERE EXISTS THE NOTION OF THE FAR EAST."

KOREAN WORKERS PARTY SECRETARY GENERAL CRITICIZES JAPAN FOR NEGATIVE STANCE (SANKEI- PAGE 3)

IT WAS LEARNED YESTERDAY THAT NORTH KOREA'S KOREAN WORKERS PARTY (KWP) SECRETARY KIM YONG SUN CRITICIZED THE JAPANESE GOVERNMENT'S RESPONSE DURING HIS MEETING WITH SOCIAL DEMOCRATIC PARTY'S (SDP) LOWER-HOUSE MEMBER HAJIME FUKADA, WHO RECENTLY VISITED THE NORTH, BY CHARGING, "NORTH KOREA IS POSITIVE" ABOUT RESUMING DIPLOMATIC NORMALIZATION TALKS, "BUT THE JAPANESE SIDE IS NEGATIVE ABOUT IT." THIS WAS REVEALED BY A SOURCE CONNECTED WITH JAPAN-NORTH KOREA RELATIONS.

ACCORDING TO THIS SOURCE, SECRETARY KIM ON THE 25TH MET FUKADA IN PYONGYANG AND EXCHANGED VIEWS WITH HIM OVER FOUR AND A HALF HOURS. KIM REPORTEDLY TOLD FUKADA: "THE FIRST THING TO DO IS TO SETTLE PAST MATTERS, SUCH AS COLONIAL RULE. AND FOLLOWING IT, THE QUESTION OF WHETHER TO SET UP A TRADE LIAISON OFFICE OR A REPRESENTATIVE OFFICE WILL COME UP."

MEANWHILE REGARDING DEPUTY BUREAU DIRECTOR GENERAL-LEVEL TALKS HELD IN BEIJING IN CHINA BETWEEN THE GOVERNMENTS OF (JAPAN AND NORTH KOREA), THE SECRETARY GAVE THIS CRITICAL COMMENT: "THERE WAS NOT EVEN A POSITIVE PROPOSAL FROM THE JAPANESE SIDE FOR SETTING THE DATE FOR THE NEXT TALKS; THE JAPANESE WERE MORE NEGATIVE. WHEN YOU RETURN HOME, I WOULD LIKE YOU TO CONVEY THIS TO YOUR GOVERNMENT." ON THE PROBLEM OF HOME VISITS BY JAPANESE WIVES MARRIED TO NORTH KOREANS, HE REPORTEDLY TOOK THIS OUTLOOK: 1) THOSE WIVES CAN VISIT HOME AT THEIR OWN WILL, SO NO SELECTION WILL BE MADE; AND 2) THE FIRST CONTINGENT WILL CONSIST OF 20 OR SO MEMBERS AS IS DESIRED BY THE JAPANESE SIDE.

COALITION PARTIES POSTPONE HARD ISSUES AS GUIDELINES DISCUSSION BOG DOWN (MAINICHI - PAGE 2)

THE THREE RULING PARTIES -- LIBERAL DEMOCRATIC PARTY (LDP), SOCIAL DEMOCRATIC PARTY (SDP), AND SAKIGAKE PARTY -- HELD POLICY-MAKING OFFICERS MEETING YESTERDAY TO DISCUSS "BASIC PERCEPTION PROBLEMS" RELATED TO THE ONGOING JAPAN-U.S. DEFENSE COOPERATION GUIDELINES REVIEW. IN THE SESSION, THE SAKIGAKE REVEALED ITS OWN PLAN. NEVERTHELESS, BECAUSE THE SDP HAS NOT COMPLETED ITS INTERNAL COORDINATION, THE THREE PARTIES DECIDED TO POSTPONE THEIR DISCUSSION ON SUCH SPECIFICS AS WHETHER TO UNCLAS SECTION 04 OF 08 TOKYO 007523

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INCLUDE THE TAIWAN STRAIT IN AREAS SURROUNDING JAPAN UNTIL THE 28TH OR LATER. THE SESSION UNDERScoreD DIFFICULTY IN MAKING COORDINATION. THE THREE PARTIES AIMS TO REACH AN AGREEMENT BEFORE PRIME MINISTER RYUTARO HASHIMOTO LEAVS FOR CHINA, BUT DEVELOPMENTS REMAIN UNCERTAIN.

"WE CANNOT WORK THINGS OUT JUST TO SUIT THE LDP'S CONVENIENCE." SDP POLICY DELIBERATION COUNCIL CHAIRMAN KAZUO OIKAWA MADE THIS COMMENT DURING A GUIDELINES SESSION ON THE 25TH TO CHAIR TAKU YAMASAKI (LDP POLICY AFFAIRS RESEARCH COUNCIL CHAIRMAN) IN RESPONSE TO HIS NUDGE TO REACH A TRIPARTITE AGREEMENT AT AN EARLY TIME.

IT IS CERTAIN THAT A FURTHER DELAY IN REACHING AN AGREEMENT WOULD PROPEL THE "CONSERVATIVE-CONSERVATIVE GROUP" THAT FAVORS THE SHINSHINTO (NEW FRONTIER PARTY) TO THE SDP AS ITS PARTNER INTO ARGUING, "THAT'S WHY WE CANNOT CONTINUE TO JOIN HANDS WITH THE SDP FOREVER." AFTER REPEATED TRIPARTITE NEGOTIATIONS, BOTH THE LDP AND SDP MADE COMPROMISES ON THE 40 ITEMS CONNECTED WITH SUPPORT OF THE U.S., AND THE NUMBER OF ITEMS FOR CONTINUED DISCUSSION WAS REDUCED. SEEMINGLY, THE THREE PARTIES HAVE NOW DECIDED TO PROVE STRONG UNITY AMONG THEMSELVES BY PRODUCING A SET OF "MATTERS AGREED UPON BY THE RULING CAMP" REGARDING BASIC PERCEPTION ON THE GUIDELINES IN ACCORDANCE WITH YAMASAKI'S INTENTION, WHO IS SEEKING CONTINUED TIES WITH THE SDP AND SAKIGAKE.

NEVERTHELESS, THE SDP'S INTERNAL CONDITION IS COMPLEX. THERE STILL REMAINS A GAP BETWEEN THE LDP AND THE SAKIGAKE, WHICH ARE BOTH INSISTING ON NOT SPECIFYING ANY

GEOGRAPHICAL AREA IN "MATTERS AGREED UPON," AND THE SDP, WHICH IS CALLING FOR A CLEAR MENTION OF "EXCLUSION OF THE TAIWAN STRAIT." OIKAWA HAD COME UP WITH A Milder COUNTERPROPOSAL IN AN EFFORT TO REACH AN AGREEMENT EARLY, BUT HE WAS PRESSED TO REVISE THIS PLAN DURING AN EXPANDED TOP OFFICERS MEETING ON THE 25TH THAT WAS ATTENDED BY CHAIRPERSON TAKAKO DOI. YAMASAKI HAS REMARKED, "THE GOVERNMENT WILL FACE A SESSION WITH THE U.S. WHILE RESPECTING THE RULING CAMP'S INTENTION." BUT SOME SDP MEMBERS ARE SKEPTICAL ABOUT THE ROLE OF THE COUNCIL ITSELF, THINKING, "THERE IS NO GUARANTEE THAT OUR PARTY'S INTENTION WILL BE REFLECTED."

IN FACT, IT IS STILL UNKNOWN HOW MUCH THE TRIPARTITE AGREEMENT WOULD BE REFLECTED IN MAKING A FINAL DECISION ON THE NEW GUIDELINES. CHANCES ARE SMALL THAT THE SDP'S OPINION WOULD BE ACCEPTED. THOSE IN THE SDP WHO ARE CALLING FOR AN INDEPENDENT POLICY LINE ARE GAINING GROUND. (YOSHINARI SAGARA)

DESPITE AGREEMENT, U.S. BASES DENY ENTRY TO LOCAL OFFICIALS FOR SURVEYS AND MONITORING (ASAHI - PAGE 38)

U.S. FORCES IN JAPAN HAVE REFUSED A NUMBER OF MEMBERS FROM THE ASSEMBLIES OF 171 MUNICIPALITIES WHERE U.S. MILITARY BASES ARE LOCATED. THOSE ASSEMBLY MEMBERS HAD ASKED THE U.S. MILITARY AUTHORITIES TO ALLOW THEM TO ENTER INTO THE AREAS OF THOSE U.S. MILITARY BASES FOR FACT-FINDING OR INSPECTIONAL PURPOSES. IN DECEMBER LAST YEAR THE JAPAN-U.S. SPECIAL ACTION COMMITTEE ON (FACILITIES AND AREAS IN OKINAWA) (SACO) RELEASED ITS FINAL REPORT ENDORSING THE JAPAN-U.S. JOINT COMMITTEE'S AGREEMENT TO "CONSIDER" ALLOWING BASE ENTRY UNLESS SUCH WILL NOT DISTURB THE U.S. FORCES' OPERATIONS AS A STEP TO IMPROVE THE PRACTICAL APPLICATION OF THE JAPAN-U.S. STATUS OF FORCES AGREEMENT (SOFA). THERE ARE ALSO SOME CASES WHERE THE U.S. MILITARY REFUSED ENTRY INTO THE AREAS OF FACILITIES THAT USED TO BE ACCESSIBLE. LOCAL ASSEMBLY MEMBERS ARE NEGATIVELY REACTING TO SUCH REFUSAL, ONE OF THEM SAYING: "THIS IS FAR FROM BEING IMPROVEMENT. IT'S A RETREAT."

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BEFORE THE AGREEMENT WAS REACHED, LOCALS' BASE ENTRY USED TO BE APPROVED AND ALLOWED THROUGH SUCH CHANNELS AS THE DEFENSE FACILITIES ADMINISTRATION AGENCY'S REGIONAL BUREAUS. IN THE MEANTIME, HOWEVER, THE JAPAN-U.S. JOINT COMMITTEE, IN RECOGNITION OF THE NECESSITY OF MAINTAINING FRIENDLY RELATIONS WITH LOCAL COMMUNITIES, HAS AGREED TO "PAY DUE CONSIDERATION FOR ALL BASE ENTRY APPLICATIONS" FROM LOCAL ASSEMBLYMEN AND OTHERS -- IN CASE THEIR BASE ENTRY APPLICATIONS ARE DIRECTLY MADE TO THE USFJ HEADQUARTERS MORE THAN 14 DAYS PRIOR TO THE DATE OF THEIR BASE ENTRY -- UNDER SUCH CONDITIONS AS THEIR NOT DISTURBING THE U.S. MILITARY'S OPERATIONS. THEREFORE, THOSE LOCAL ASSEMBLY MEMBERS AND OTHERS CONCERNED MADE AN APPLICATION DIRECTLY TO THE U.S. FORCES.

A GROUP OF LOCAL ASSEMBLY MEMBERS WITH THE OKINAWA PREFECTURAL ASSEMBLY'S SELECT COMMITTEE ON MILITARY LAND REVERSION AND VACATED-AREA UTILIZATION HAD PLANNED TO VISIT SOME U.S. MILITARY FACILITIES AND AREAS ON THE 4TH AND 5TH OF THIS MONTH, INCLUDING THE FUTENMA AIRFIELD, WHICH IS TO BE RETURNED TO THE LOCAL SIDE IN ACCORDANCE WITH A BILATERAL AGREEMENT. FIVE DAYS BEFORE THEIR SCHEDULED VISIT, HOWEVER, THERE WAS A LETTER TO THE PREFECTURAL ASSEMBLY FROM THE U.S. OKINAWA MARINES SIDE, REFUSING THEIR ACCESS IN EFFECT FOR SUCH REASONS AS THAT THE U.S. FORCES "DO NOT WANT TO DISTURB BASE REVERSION BY RESPONDING INADEQUATELY TO THE REQUEST (MADE BY THE ASSEMBLY).

ACCORDING TO AN OFFICIAL OF THE OKINAWA PREFECTURAL ASSEMBLY'S SECRETARIAT, BASE INSPECTIONS USED TO BE CARRIED OUT FROM TIME TO TIME IN THE PAST, BUT THERE ARE "NO RECORDS OF REFUSAL." THE PREFECTURAL ASSEMBLY'S MEMBERS ARE UPSET, ONE CLAIMING: "WE TOOK THE PROCEDURES IN ACCORDANCE WITH THE JAPAN-U.S. AGREEMENT, SO THERE'S NO REASON TO REJECT OUR APPLICATION FOR PERMISSION." THE PREFECTURAL ASSEMBLY WILL SHORTLY MAKE A PROPOSAL UNDER THE NAME OF ITS SPEAKER TO THE U.S. FORCES IN OKINAWA AND OTHER AUTHORITIES FOR SMOOTH ENTRY INTO BASE AREAS.

IN THE CASE OF OKINAWA PREFECTURE'S KIN TOWN, ABOUT 60 PERCENT OF THE TOWN'S TOTAL AREA HAS BEEN OCCUPIED BY U.S. MILITARY BASE FACILITIES AND SITES, AND SINCE SEPTEMBER LAST YEAR THE U.S. MILITARY HAS SO FAR REFUSED FIVE APPLICATIONS FOR BASE ENTRY IN SUCCESSION. RED CLAY FLOWING OUT OF CAMP HANSEN HAS BEEN CAUSING DAMAGE TO LOCAL FARMERS NEARBY, SO IT WAS FOR SUCH PURPOSES AS OBSERVING A SAND CONTROL DAM IN THE BASE AREA. SUCH BASE ENTRY USED TO BE CARRIED OUT IN THE PAST AS WELL. HOWEVER, THE ANSWER FROM THE U.S. MILITARY SAYS THAT IT HAS DECIDED TO "REJECT THE REQUEST AFTER DUE CONSIDERATION."

ALSO, U.S. MILITARY BASES OUTSIDE OKINAWA PREFECTURE ARE LIKEWISE REFUSING BASE ENTRY. IN ORDER TO SEE IF DEPLETED-URANIUM BULLETS ARE STORED IN THE AREAS OF YAMAGUCHI PREFECTURE'S IWAKUNI BASE, HIROSHIMA PREFECTURE'S AKIZUKI AMMUNITION DEPOT, AND KANAGAWA

PREFECTURE'S URAGO WAREHOUSING BLOC, LOCAL ASSEMBLY MEMBERS ASKED FOR ENTRY PERMISSION IN APRIL. BUT THEIR REQUESTS WERE REJECTED.

IN THE CASE OF THE URAGO WAREHOUSING BLOC, AKIHIRO HARADA, A MUNICIPAL ASSEMBLY MEMBER OF YOKOSUKA CITY IN KANAGAWA PREFECTURE, APPLIED REPEATEDLY FOR HIS ENTRY INTO THAT BLOC, AND FOUR MONTHS LATER HE WAS ALLOWED TO ENTER THAT AREA WITH CONDITIONS ATTACHED. ON THE 14TH OF THIS MONTH, HARADA ENTERED THERE ALONE. HE SAYS, "SO AS NOT TO TURN THE AGREEMENT INTO A MERE SCRAP OF PAPER, I WANT TO CONTINUE CALLING FOR ENTRY PERMISSION TOGETHER WITH LOCAL RESIDENTS AS WELL."

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SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 28

A GROUP OF CITIZENS IN KURE CITY, HIROSHIMA PREFECTURE, WHICH IS CALLED "PEACELINK HIROSHIMA, KURE, IWAKUNI," HAS BEEN TACKLING PEACE ISSUES. THE GROUP'S SPONSOR, ICHIRO YUASA, NOTES: "I GUESS THE U.S. FORCES ALSO ARE NOW INCREASINGLY BECOMING CAUTIOUS WHILE THINKING TO THEMSELVES THAT THEY CAN'T REFUSE OUR REQUESTS ONCE THEY APPROVE OUR BASE ENTRY BECAUSE THERE IS AN AGREEMENT. THE U.S. MILITARY SIDE HAS SHOWN US AROUND IN BASE AREAS ONLY WHEN SUCH IS CONVENIENT TO THEMSELVES FOR ADVERTISING OR SOME OTHER PURPOSES. THE JAPAN-U.S. STATUS OF FORCES AGREEMENT HAS NOT BEEN IMPROVED AT ALL."

A PRESS OFFICER OF THE MARINE FORCE IN OKINAWA COMMENTS: "THE AGREEMENT DOES NOT SAY WE WOULD APPROVE WHATEVER WAS APPLIED FOR. WE RESPOND TO EACH REQUEST ACCORDING TO ITS PURPOSE. OUR STANDARDS FOR ACCESS HAVE NOT BECOME STRICTER."

CABINET AND LDP EXECUTIVE RESHUFFLE LIKELY ON SEPTEMBER 11; SECRETARY GENERAL KATO TO STAY (SANKEI - PAGE 1)

AMID THE REELECTION OF LIBERAL DEMOCRATIC PARTY PRESIDENT RYUTARO HASHIMOTO (PRIME MINISTER) IN THE PRESIDENTIAL RACE NOW SEEN CERTAIN, THE POSSIBILITY HAS GROWN STRONGER AS OF YESTERDAY THAT SECRETARY GENERAL KOICHI KATO WILL RETAIN HIS POST IN A NEW LINEUP OF LDP OFFICERS. PRESIDENT HASHIMOTO WILL ANNOUNCE HIS INTENTION TO STAND AS A CANDIDATE DURING AN LDP EXTRAORDINARY EXECUTIVES'

MEETING TODAY. IF A DECISION IS MADE ON SEPTEMBER 8 SET AS THE PROCLAMATION DAY FOR HASHIMOTO TO WIN HIS SECOND TERM, HE IS EXPECTED TO DECIDE THEN TO RESHUFFLE THE CABINET AND SELECT A NEW LINEUP OF LDP OFFICERS ON SEPTEMBER 11.

WITHIN THE LDP, MOVES ARE IN HIGH GEAR BY THE "ASSOCIATION TO AFFIRM JAPAN'S SPIRIT AND VITALITY" COMPOSED OF VETERAN AND MEDIUM-RANKING DIETMEMBERS AND THE "ASSOCIATION TO BUILD JAPAN FOR THE 21ST CENTURY" BY MEDIUM-RANKING AND JUNIOR DIETMEMBERS. THE MEMBERS OF THE TWO GROUPS ARE AGAINST KATO'S MANAGING THE PARTY BY GIVING PRIORITY TO THE "LDP-SDP (SOCIAL DEMOCRATIC PARTY)-SAKIGAKE COALITION FRAMEWORK." THE TWO GROUPS ARE CALLING FOR FORGING A "CONSERVATIVE ALLIANCE (HOHO RENGU)." INTERTWINED WITH THESE MOVES, THE STANDOFF OVER PERSONNEL APPOINTMENTS HAS INTENSIFIED.

BUT IN A MEETING BETWEEN PRESIDENT HASHIMOTO AND KATO ON THE 26TH, IT WAS AFFIRMED THAT THE "DUTY TO DETERMINE PERSONNEL AFFAIRS BE LEFT ENTIRELY TO THE PRESIDENT," AND THIS VIEW HAS NOW SPREAD ACROSS THE PARTY. IN ADDITION, EFFORTS TO RALLY TOGETHER FORCES AGAINST KATO TO FORGE A "CONSERVATIVE ALLIANCE" HAVE YET TO BEAR SATISFACTORY FRUIT. GIVEN THESE CIRCUMSTANCES, "MR. HASHIMOTO NOW FINDS IT EASIER TO ASK KATO TO REMAIN IN OFFICE" (SENIOR LDP OFFICER).

SOME OF THOSE CALLING FOR A "CONSERVATIVE ALLIANCE" WERE AIMING TO DEFER THE SELECTION OF A NEW LINEUP UNTIL AFTER THE EXTRAORDINARY DIET SESSION. BUT IT ALSO SEEMS DIFFICULT TO REALIZE.

YET, SINCE THE "CONSERVATIVE-CONSERVATIVE" GROUP WILL KEEP ITS INFLUENCE WITHIN THE PARTY TO SOME EXTENT EVEN AFTER KATO'S RETENTION OF HIS POST IS DECIDED, THE POSSIBILITY CANNOT BE RULED OUT THAT THEY MAY PRESS FOR THE REPLACEMENT OF POLICY AFFAIRS RESEARCH COUNCIL TAKU YAMASAKI AND EXECUTIVE COUNCIL CHAIRMAN YOSHIRO MORI. AS IT STANDS, THE SELECTION OF THE THREE PARTY OFFICERS, EXCLUDING THE POST OF SECRETARY GENERAL, REMAINS FLUID.

FOLLOWING THE DIRECTION OF KATO'S REMAINING IN OFFICE FIRING UP, PRESIDENT HASHIMOTO AND KATO ARE EXPECTED TO DO THEIR BEST TO DISSUADE CHIEF CABINET SECRETARY SEIROKU
UNCLAS SECTION 07 OF 08 TOKYO 007523

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 28

KAJIYAMA, WHO HAS HINTED AT HIS INTENTION TO RESIGN, FROM LEAVING HIS POST, IN ORDER TO BALANCE THOSE CALLING FOR A "CONSERVATIVE ALLIANCE" AND OTHERS INSISTING ON RETAINING THE "LDP-SDP-SAKIGAKE" COALITION GOVERNMENT.

DIET SESSION TO CONVENE ON SEPTEMBER 26 (ASAHI - PAGE 2)

IT HAS BEEN DECIDED THAT THE NEXT EXTRAORDINARY DIET SESSION WILL BE CONVENED ON SEPTEMBER 26 IN ORDER TO DELIBERATE ON THE FISCAL STRUCTURAL REFORM BILL (TENTATIVE NAME), THE NURSING-CARE INSURANCE BILL AND OTHER LEGISLATION. THIS WAS REVEALED ON THE 27TH BY A LEADER OF THE LIBERAL DEMOCRATIC PARTY'S (LDP) DIET POLICY COMMITTEE. IT IS EXPECTED THAT THE CENTRAL GOVERNMENT MINISTRIES AND AGENCIES WILL SUBMIT OTHER BILLS TO THE UPCOMING DIET SESSION EARLIER THAN SCHEDULED BECAUSE BILLS LINKING TO THE REORGANIZATION OF THE CENTRAL GOVERNMENT OFFICES WILL BE PRESENTED TO THE ORDINARY DIET SESSION NEXT YEAR. SO THE DIET POLICY COMMITTEE IS NOW LOOKING INTO SETTING THE LENGTH OF THE EXTRAORDINARY DIET SESSION AT ABOUT THREE MONTHS UNTIL THE MIDDLE OF DECEMBER.

NTT PRESIDENT BALKS AT PACKAGE DISCUSSIONS WITH U.S. ON LICENSING ISSUE AND PROCUREMENT PACT
(NIHON KEIZAI - PAGE 11)

JUNICHIRO MIYAZU, PRESIDENT OF NIPPON TELEGRAPH AND TELEPHONE CORPORATION (NTT) AGREED TO AN INTERVIEW YESTERDAY. IN IT, HE CATEGORICALLY STATED, "WE WILL BE AT A LOSS IF DISCUSSION IS CONDUCTED WITH THE ISSUE OF A LICENSE TO LAUNCH A TELECOMMUNICATIONS BUSINESS IN THE UNITED STATES LINKED TO THE ISSUE OF AN EXTENSION OF THE MATERIAL PROCUREMENT ACCORD." SOME OBSERVERS HAVE BEGUN TO PROSPECT THAT THE U.S. GOVERNMENT IS WILLING TO DISCUSS AN EXTENSION OF THE PACT ON NTT'S MATERIAL PROCUREMENT, WHICH EXPIRES AT THE END OF SEPTEMBER, AND THE LICENSING ISSUE AS A PACKAGE. PRESIDENT MIYAZU INDICATED THAT IF THE U.S. DELAYS FURTHER ISSUING A LICENSE, THE STRATEGY OF ITS SUBSIDIARY WHICH IS NOW SET TO LAUNCH INTERNATIONAL TELECOM SERVICES IN SEPTEMBER MIGHT BE UPSET.

REGARDING THE DISCUSSION OF AN EXTENSION OF THE ACCORD AND APPROVAL OF A LICENSE AS A PACKAGE, PRESIDENT MIYAZU STATED, "I CANNOT ACCEPT THE IDEA OF LINKING DIFFERENT ISSUES TOGETHER." HE THEN EXPRESSED CONCERN, SAYING "IN CASE WE CANNOT DO BUSINESS IN THE U.S., THE SERVICES OF OUR INTERNATIONAL TELECOM SUBSIDIARY WILL REMAIN INCOMPLETE."

REFERRING TO THE CONFERENCE ON ADMINISTRATIVE REFORM'S (GYOKAKU KAIGI) REVELATION OF THE POLICY DIRECTION OF SEPARATING THE POLICY-MAKING SECTION AND THE REGULATION-SUPERVISION FUNCTION IN THE TELECOM SECTOR AND THEN

SHIFTING THE REGULATION-SUPERVISION FUNCTION TO THE ADMINISTRATIVE REFORM COMMITTEE (GYOSEI KAIKAKU IINKAI), HE ONLY STATED, "NOW WITH THE DETAILS STILL UNKNOWN, I CANNOT MAKE A COMMENT. WE WILL BE FACING THE UNKNOWN IN THE FUTURE."

ADMINISTRATIVE REFORM PANEL COMPLETES BASIC PROPOSAL FOR STRENGTHENING CABINET FUNCTIONS (NIHON KEIZAI - PAGE 1)

THE FULL TEXT OF THE "INTERIM REPORT" MAPPED OUT BY THE COUNCIL ON ADMINISTRATIVE REFORM (CHAIRMANED BY RYUTARO HASHIMOTO) WAS UNVEILED YESTERDAY. AS PART OF MEASURES TO STRENGTHEN CABINET FUNCTIONS THE PANEL SETS IN THE REPORT A CLEAR POLICY DIRECTION OF EMPOWERING THE CABINET SECRETARIAT TO DRAW UP A BASIC POLICY COURSE FOR NATIONAL ADMINISTRATION IN GENERAL, SUCH AS MACRO-ECONOMIC MEASURES, AND FOR THE PRIME MINISTER TO THEN RESPOND AND PROPOSE THAT POLICY COURSE AT A CABINET MEETING. IN UNCLAS SECTION 08 OF 08 TOKYO 007523

USIA

FOR: USIA D/P, I/GEA, I/RF, I/RFW, EA, R/MR; STATE FOR EAR/J; STATE PASS TO USTR/PUBLIC AFFAIRS OFFICE; CIA WASHDC; SECDEF FOR JCS-J-5/JAPAN, OASD/ISA/EAPR/JAPAN; TREASURY/OASIA/IMI; WHITE HOUSE; JUSTICE FOR STU CHEMTOB IN ANT-TRUST DIVISION; COMMERCE FOR JEAN GRIER IN GENERAL COUNCIL'S OFFICE, DAS; USCINCPAC/PA; CINCPAC FLT/PA; COMNAVFORJAPAN/PA.

E.O. 12958: N/A

SUBJECT: JAPANESE MORNING PRESS HIGHLIGHTS AUGUST 28

ORDER TO REALIZE THAT, A PROPOSAL FOR AMENDING THE CABINET LAW HAS BEEN INCLUDED IN THE REPORT. REGARDING THE ISSUE OF REVIEWING WHAT TO DO ABOUT THE FUTURE OF THE ADVISORY COUNCILS, THE PANEL TAKES THE VIEW THAT SUCH COUNCILS THAT EXECUTE POLICY-PLANNING FOR GOVERNMENT OFFICES SHOULD BE IN PRINCIPLE SCRAPPED. THE REPORT IS SCHEDULED TO BE PUBLICIZED ON SEPTEMBER 3.

THE REPORT WAS DRAFTED ON THE BASIS OF THE OUTCOME OF THE INTENSIVE DEBATE HELD FROM THE 18TH THROUGH THE 21ST. IT CONSISTS OF FIVE CHAPTERS -- "IDEALS AND TARGETS OF ADMINISTRATIVE REFORM," "STRENGTHENING OF CABINET FUNCTIONS," "REALIGNMENT OF GOVERNMENT AGENCIES," "ADVISORY COUNCILS, ETC.," AND "PUBLIC SERVANT SYSTEM."

UNDER THE PROPOSAL, TO STRENGTHEN CABINET FUNCTIONS, THE FUNCTIONS OF THE CABINET SECRETARIAT, WHOSE CURRENT DUTIES ARE CENTERED ON COORDINATION BETWEEN GOVERNMENT AGENCIES AND INFORMATION GATHERING, WOULD BE SIGNIFICANTLY IMPROVED. THE STEP THE PANEL WANTS TO SEE TAKEN TO WARRANT AN ULTIMATE POLICY COORDINATION RIGHT TO IT IN THE GOVERNMENT IS THE AMENDMENT OF ARTICLE 12 OF THE CABINET LAW AIMED AT ALLOWING THE CABINET SECRETARIAT TO PLAN AND FORMULATE A BASIC POLICY LINE FOR NATIONAL

ADMINISTRATION, SUCH AS FOREIGN POLICY, SECURITY MEASURES AND MACRO-ECONOMIC MEASURES. IN VIEW OF SUCH MEASURES, THE PANEL SEEKS TO AMEND ARTICLE 4 OF THE CABINET LAW SO THAT THE PRIME MINISTER CAN PROPOSE A BASIC POLICY LINE FOR NATIONAL ADMINISTRATION IN A TOP-DOWN FORMULA.

OVER THE ISSUE OF BOOSTING THE PRIME MINISTER'S POWERS, THE PANEL SAYS THAT "IT IS NECESSARY TO EXPEDITE SCRUPULOUS STUDIES" ON WHETHER THE PRIME MINISTER SHOULD BE ENDOWED WITH THE POWER TO DIRECTLY CONTROL GOVERNMENT AGENCIES WITHOUT OBTAINING CABINET DECISIONS BEFOREHAND - - A MEASURE THAT ENTAILS THE AMENDMENT OF ARTICLE 6 OF THE CABINET LAW. IT ALSO PROPOSES TURNING THE PRESENT "JOINT INFORMATION COUNCIL" INTO AN OFFICIAL ORGAN IN ORDER TO ENHANCE THE CABINET CAPABILITY TO COLLECT INFORMATION.

TO TAKE A SECOND LOOK AT THE POSITION OF ADVISORY COUNCILS, WHICH ARE OFTEN CRITICIZED AS PROVIDING A COVER FOR POLICY-DECISIONS BY VARIOUS GOVERNMENT AGENCIES, THE PANEL PROPOSED SCRAPPING IN PRINCIPLE COUNCILS THAT ARE EXECUTING POLICY PLANNING, SUCH AS THE DRAFTING OF BILLS, FOR GOVERNMENT AGENCIES. SOME OTHER ADVISORY COUNCILS ARE GIVEN IMPLEMENTING FUNCTIONS, SUCH AS INVESTIGATING APPEALS OR GRANTING QUALIFICATIONS. THE PANEL HAS DISCLOSED ITS VIEW ON WHAT TO DO ABOUT THOSE COUNCILS: "THE NECESSITY OF THOSE COUNCILS SHOULD BE PLACED UNDER SCRUTINY IN ORDER TO RESTRICT SUCH USE TO THE MINIMUM LEVEL."

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008. cable	Re: Japan-U.S. / Security Relations (5 pages)	08/29/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Cables
Jan 1997-Dec 1998 ([Futenma])
OA/Box Number: 520000

FOLDER TITLE:

[08/12/1997 - 09/03/1997]

2016-0420-F
sb1907

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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