

2000 State OF THE Union Address

COMMUNITY • OPPORTUNITY • RESPONSIBILITY

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

January 27, 2000

**PRESIDENT WILLIAM J. CLINTON
STATE OF THE UNION ADDRESS**

**U.S. Capitol
Washington, D.C.**

9:18 P.M. EST

THE PRESIDENT: Mr. Speaker, Mr. Vice President, members of Congress, honored guests, my fellow Americans:

We are fortunate to be alive at this moment in history. (Applause.) Never before has our nation enjoyed, at once, so much prosperity and social progress with so little internal crisis and so few external threats. Never before have we had such a blessed opportunity -- and, therefore, such a profound obligation -- to build the more perfect union of our founders' dreams.

We begin the new century with over 20 million new jobs; the fastest economic growth in more than 30 years; the lowest unemployment rates in 30 years; the lowest poverty rates in 20 years; the lowest African American and Hispanic unemployment rates on record; the first back-to-back budget surpluses in 42 years. And next month, America will achieve the longest period of economic growth in our entire history. (Applause.)

We have built a new economy.

And our economic revolution has been matched by a revival of the American spirit: crime down by 20 percent, to its lowest level in 25 years; teen births down seven years in a row; adoptions up by 30 percent; welfare rolls cut in half to their lowest levels in 30 years.

My fellow Americans, the state of our union is the strongest it has ever been. (Applause.)

As always, the real credit belongs to the American people. (Applause.) My gratitude also goes to those of you in this chamber who have worked with us to put progress over partisanship.

Eight years ago, it was not so clear to most Americans there would be much to celebrate in the year 2000. Then our nation was gripped by economic distress, social decline, political gridlock. The title of a best-selling book asked: "America: What Went Wrong?"

In the best traditions of our nation, Americans determined to set things right. We restored the vital center, replacing outmoded ideologies with a new vision anchored in basic, enduring values: opportunity for all, responsibility from all, a community of all Americans. We reinvented government, transforming it into a catalyst for new ideas that

stress both opportunity and responsibility, and give our people the tools they need to solve their own problems.

With the smallest federal work force in 40 years, we turned record deficits into record surpluses, and doubled our investment in education. We cut crime, with 100,000 community police and the Brady law, which has kept guns out of the hands of half a million criminals. (Applause.)

We ended welfare as we knew it -- (applause) -- requiring work while protecting health care and nutrition for children, and investing more in child care, transportation, and housing to help their parents go to work. We've helped parents to succeed at home and at work, with family leave, which 20 millions Americans have now used to care for a newborn child or a sick loved one. We've engaged 150,000 young Americans in citizen service through AmeriCorps, while helping them earn money for college.

In 1992, we just had a road map; today, we have results. (Applause.)

But even more important, America again has the confidence to dream big dreams. But we must not let this confidence drift into complacency. For we, all of us, will be judged by the dreams and deeds we pass on to our children. And on that score, we will be held to a high standard, indeed, because our chance to do good is so great.

My fellow Americans, we have crossed the bridge we built to the 21st century. Now, we must shape a 21st century American revolution -- of opportunity, responsibility and community. We must be now, as we were in the beginning, a new nation.

At the dawn of the last century, Theodore Roosevelt said, "the one characteristic more essential than any other is foresight...it should be the growing nation with a future that takes the long look ahead." So, tonight, let us take our long look ahead -- and set great goals for our nation.

To 21st century America, let us pledge these things: Every child will begin school ready to learn and graduate ready to succeed. (Applause.) Every family will be able to succeed at home and at work, and no child will be raised in poverty. (Applause.) We will meet the challenge of the aging of America. We will assure quality, affordable health care, at last, for all Americans. (Applause.)

We will make America the safest big country on Earth. (Applause.) We will pay off our national debt for the first time since 1835. (Applause.) We will bring prosperity to every American community. We will reverse the course of climate change and leave a safer, cleaner planet. America will lead the world toward shared peace and prosperity, and the far frontiers of science and technology. And we will become at last what our founders pledged us to be so long ago -- one nation, under God, indivisible, with liberty and justice for all. (Applause.)

These are great goals, worthy of a great nation. We will not reach them all this year. Not even in this decade. But we will reach them. Let us remember that the first American Revolution was not won with a single shot; the continent was not settled in a single year. The lesson of our history -- and the lesson of the last seven years -- is that great goals are reached step by step, always building on our progress, always gaining ground.

Of course, you can't gain ground if you're standing still. And for too long this Congress has been standing still on some of our most pressing national priorities. So let's begin tonight with them.

Again, I ask you to pass a real patients' bill of rights. (Applause.) I ask you to pass common-sense gun safety legislation. (Applause.) I ask you to pass campaign finance

reform. (Applause.) I ask you to vote up or down on judicial nominations and other important appointees. (Applause.) And, again I ask you -- I implore you -- to raise the minimum wage. (Applause.)

Now, two years ago -- let me try to balance the seesaw here -- (laughter) -- two years ago, as we reached across party lines to reach our first balanced budget, I asked that we meet our responsibility to the next generation by maintaining our fiscal discipline. Because we refused to stray from that path, we are doing something that would have seemed unimaginable seven years ago. We are actually paying down the national debt. (Applause.)

Now, if we stay on this path, we can pay down the debt entirely in 13 just years now and make America debt-free for the first time since Andrew Jackson was President in 1835. (Applause.)

In 1993, we began to put our fiscal house in order with the Deficit Reduction Act, which you'll all remember won passages in both Houses by just a single vote. Your former colleague, my first Secretary of the Treasury, led that effort and sparked our long boom. He's here with us tonight. Lloyd Bentsen, you have served America well, and we thank you. (Applause.)

Beyond paying off the debt, we must ensure that the benefits of debt reduction go to preserving two of the most important guarantees we make to every American -- Social Security and Medicare. (Applause.) Tonight, I ask you to work with me to make a bipartisan down payment on Social Security reform by crediting the interest savings from debt reduction to the Social Security Trust Fund so that it will be strong and sound for the next 50 years. (Applause.)

But this is just the start of our journey. We must also take the right steps toward reaching our great goals. First and foremost, we need a 21st century revolution in education, guided by our faith that every single child can learn. (Applause.) Because education is more important than ever, more than ever the key to our children's future, we must make sure all our children have that key. That means quality pre-school and after-school, the best trained teachers in the classroom, and college opportunities for all our children. (Applause.)

For seven years now, we've worked hard to improve our schools, with opportunity and responsibility -- investing more, but demanding more in turn. Reading, math, college entrance scores are up. Some of the most impressive gains are in schools in very poor neighborhoods.

But all successful schools have followed the same proven formula: higher standards, more accountability, and extra help so children who need it can get it to reach those standards. I have sent Congress a reform plan based on that formula. It holds states and school districts accountable for progress, and rewards them for results. Each year, our national government invests more than \$15 billion in our schools. It is time to support what works and stop supporting what doesn't. (Applause.)

Now, as we demand more from our schools, we should also invest more in our schools. (Applause.) Let's double our investment to help states and districts turn around their worst-performing schools, or shut them down. Let's double our investments in after-school and summer school programs, which boost achievement and keep people off the streets and out of trouble. (Applause.) If we do this, we can give every single child in every failing school in America -- everyone -- the chance to meet high standards.

Since 1993, we've nearly doubled our investment in Head Start and improved its quality. Tonight, I ask you for another \$1 billion for Head Start, the largest increase in the history

of the program. (Applause.)

We know that children learn best in smaller classes with good teachers. For two years in a row, Congress has supported my plan to hire 100,000 new qualified teachers to lower class size in the early grades. I thank you for that, and I ask you to make it three in a row. (Applause.) And to make sure all teachers know the subjects they teach, tonight I propose a new teacher quality initiative -- to recruit more talented people into the classroom, reward good teachers for staying there, and give all teachers the training they need. (Applause.)

We know charter schools provide real public school choice. When I became President, there was just one independent public charter school in all America. Today, thanks to you, there are 1,700. I ask you now to help us meet our goal of 3,000 charter schools by next year. (Applause.)

We know we must connect all our classrooms to the Internet, and we're getting there. In 1994, only 3 percent of our classrooms were connected. Today, with the help of the Vice President's E-rate program, more than half of them are. And 90 percent of our schools have at least one Internet connection. (Applause.)

But we cannot finish the job when a third of all our schools are in serious disrepair. Many of them have walls and wires so old, they're too old for the Internet. So tonight, I propose to help 5,000 schools a year make immediate and urgent repairs; and again, to help build or modernize 6,000 more, to get students out of trailers and into high-tech classrooms. (Applause.)

I ask all of you to help me double our bipartisan Gear-Up program, which provides mentors for disadvantaged young people. If we double it, we can provide mentors for 1.4 million of them. (Applause.) Let's also offer these kids from disadvantaged backgrounds the same chance to take the same college test-prep courses wealthier students use to boost their test scores. (Applause.)

To make the American Dream achievable for all, we must make college affordable for all. For seven years, on a bipartisan basis, we have taken action toward that goal: larger Pell grants, more affordable student loans, education IRAs, and our HOPE scholarships, which have already benefitted 5 million young people.

Now, 67 percent of high school graduates are going on to college. That's up 10 percent since 1993. Yet millions of families still strain to pay college tuition. They need help. (Applause.) So I propose a landmark \$30-billion college opportunity tax cut -- a middle class tax deduction for up to \$10,000 in college tuition costs. (Applause.) The previous actions of this Congress have already made two years of college affordable for all. It's time to make four years of college affordable for all. (Applause.) If we take all these steps, we'll move a long way toward making sure every child starts school ready to learn and graduates ready to succeed.

We need a 21st century revolution to reward work and strengthen families, by giving every parent the tools to succeed at work and at the most important work of all -- raising children. That means making sure every family has health care and the support to care for aging parents, the tools to bring their children up right, and that no child grows up in poverty.

From my first days as President, we've worked to give families better access to better health care. In 1997, we passed the Children's Health Insurance Program -- CHIP -- so that workers who don't have coverage through their employers at least can get it for their children. So far, we've enrolled 2 million children; we're well on our way to our goal of 5 million.

But there are still more than 40 million of our fellow Americans without health insurance -- more than there were in 1993. Tonight I propose that we follow Vice President Gore's suggestion to make low income parents eligible for the insurance that covers their children. (Applause.) Together with our children's initiative -- think of this -- together with our children's initiative, this action would enable us to cover nearly a quarter of all the uninsured people in America.

Again, I want to ask you to let people between the ages of 55 and 65 -- the fastest growing group of uninsured -- buy into Medicare. (Applause.) And this year I propose to give them a tax credit to make that choice an affordable one. I hope you will support that, as well. (Applause.)

When the baby boomers retire, Medicare will be faced with caring for twice as many of our citizens; yet, it is far from ready to do so. My generation must not ask our children's generation to shoulder our burden. We simply must act now to strengthen and modernize Medicare.

My budget includes a comprehensive plan to reform Medicare, to make it more efficient and competitive. And it dedicates nearly \$400 billion of our budget surplus to keep Medicare solvent past 2025. (Applause.) And, at long last, it also provides funds to give every senior a voluntary choice of affordable coverage for prescription drugs. (Applause.)

Lifesaving drugs are an indispensable part of modern medicine. No one creating a Medicare program today would even think of excluding coverage for prescription drugs. Yet more than three in five of our seniors now lack dependable drug coverage which can lengthen and enrich their lives. Millions of older Americans who need prescription drugs the most pay the highest prices for them. In good conscience, we cannot let another year pass without extending to all our seniors this lifeline of affordable prescription drugs. (Applause.)

Record numbers of Americans are providing for aging or ailing loved ones at home. It's a loving, but a difficult and often very expensive choice. Last year, I proposed a \$1,000 tax credit for long-term care. Frankly, it wasn't enough. This year, let's triple it, to \$3,000. (Applause.) But this year, let's pass it. (Applause.)

We also have to make needed investments to expand access to mental health care. I want to take a moment to thank the person who led our first White House Conference on Mental Health last year, and who for seven years has led all our efforts to break down the barriers to decent treatment of people with mental illness. Thank you, Tipper Gore. (Applause.)

Taken together, these proposals would mark the largest investment in health care in the 35 years since Medicare was created -- the largest investment in 35 years. That would be a big step toward assuring quality health care for all Americans, young and old. And I ask you to embrace them and pass them. (Applause.)

We must also make investments that reward work and support families. Nothing does that better than the Earned Income Tax Credit -- the EITC. (Applause.) The "E" in the EITC is about earning, working, taking responsibility and being rewarded for it. In my very first address to you, I asked Congress to greatly expand this credit; and you did. As a result, in 1998 alone, the EITC helped more than 4.3 million Americans work their way out of poverty toward the middle class. That's double the number in 1993.

Tonight, I propose another major expansion of the EITC: to reduce the marriage penalty, to make sure it rewards marriage as it rewards work -- (applause) -- and also, to expand

the tax credit for families that have more than two children. It punishes people with more than two children today. (Applause.) Our proposal would allow families with three or more children to get up to \$1,100 more in tax relief. These are working families; their children should not be in poverty. (Applause.)

We also can't reward work and family unless men and women get equal pay for equal work. (Applause.) Today, the female unemployment rate is the lowest it has been in 46 years. Yet, women still only earn about 75 cents for every dollar men earn. We must do better, by providing the resources to enforce present equal pay laws; training more women for high-paying, high-tech jobs; and passing the Paycheck Fairness Act. (Applause.)

Many working parents spend up to a quarter -- a quarter -- of their income on child care. Last year, we helped parents provide child care for about 2 million children. My child care initiative, before you now, along with funds already secured in welfare reform, would make child care better, safer and more affordable for another 400,000 children. I ask you to pass that. They need it out there -- (applause.)

For hard-pressed middle-income families, we should also expand the child care tax credit. And I believe strongly we should take the next big step and make that tax credit refundable for low-income families. (Applause.) For people making under \$30,000 a year, that could mean up to \$2,400 for child care costs. You know, we all say we're pro-work and pro-family. Passing this proposal would prove it. (Applause.)

Tens of millions of Americans live from paycheck to paycheck. As hard as they work, they still don't have the opportunity to save. Too few can make use of IRAs and 401-K plans. We should do more to help all working families save and accumulate wealth. That's the idea behind the Individual Development Accounts, the IDAs. I ask you to take that idea to a new level, with new Retirement Savings Accounts that enable every low- and moderate-income family in America to save for retirement, a first home, a medical emergency, or a college education. I propose to match their contributions, however small, dollar for dollar, every year they save. And I propose to give a major new tax credit to any small business that will provide a meaningful pension to its workers. Those people ought to have retirement as well as the rest of us. (Applause.)

Nearly one in three American children grows up without a father. These children are five times more likely to live in poverty than children with both parents at home. Clearly, demanding and supporting responsible fatherhood is critical to lifting all children out of poverty. We've doubled child support collections since 1992. And I'm proposing to you tough new measures to hold still more fathers responsible.

But we should recognize that a lot of fathers want to do right by their children, but need help to do it. Carlos Rosas of St. Paul, Minnesota, wanted to do right by his son, and he got the help to do it. Now he's got a good job and he supports his little boy. My budget will help 40,000 more fathers make the same choices Carlos Rosas did. I thank him for being here tonight. (Applause.) Stand up, Carlos. Thank you. (Applause.)

If there is any single issue on which we should be able to reach across party lines, it is in our common commitment to reward work and strengthen families, similar to what we did last year. We came together to help people with disabilities keep their health insurance when they go to work. And I thank you for that. Thanks to overwhelming bipartisan support from this Congress, we have improved foster care. We've helped those young people who leave it when they turn 18, and we have dramatically increased the number of foster care children going into adoptive homes. I thank all of you for all of that. (Applause.)

Of course, I am forever grateful to the person who has led our efforts from the beginning,

and who's worked so tirelessly for children and families for 30 years now: my wife, Hillary. And I thank her. (Applause.)

If we take the steps I've just discussed, we can go a long, long way toward empowering parents to succeed at home and at work, and ensuring that no child is raised in poverty. We can make these vital investments in health care, education, support for working families, and still offer tax cuts to help pay for college, for retirement, to care for aging parents, to reduce the marriage penalty. We can do these things without forsaking the path of fiscal discipline that got us to this point here tonight.

Indeed, we must make these investments and these tax cuts in the context of a balanced budget that strengthens and extends the life of Social Security and Medicare and pays down the national debt. (Applause.)

Crime in America has dropped for the past seven years -- that's the longest decline on record -- thanks to a national consensus we helped to forge on community police, sensible gun safety laws, and effective prevention. But nobody -- nobody here, nobody in America -- believes we're safe enough. So again, I ask you to set a higher goal. Let's make this country the safest big country in the world. (Applause.)

Last fall, Congress supported my plan to hire, in addition to the 100,000 community police we've already funded, 50,000 more, concentrated in high-crime neighborhoods. I ask your continued support for that.

Soon after the Columbine tragedy, Congress considered common-sense gun legislation, to require Brady background checks at the gun shows, child safety locks for new handguns, and a ban on the importation of large-capacity ammunition clips. With courage -- and a tie-breaking vote by the Vice President -- (applause) -- the Senate faced down the gun lobby, stood up for the American people, and passed this legislation. But the House failed to follow suit.

Now, we have all seen what happens when guns fall into the wrong hands. Daniel Mauser was only 15 years old when he was gunned down at Columbine. He was an amazing kid -- a straight-A student, a good skier. Like all parents who lose their children, his father Tom has borne unimaginable grief. Somehow he has found the strength to honor his son by transforming his grief into action. Earlier this month, he took a leave of absence from his job to fight for tougher gun safety laws. I pray that his courage and wisdom will at long last move this Congress to make common-sense gun legislation the very next order of business. (Applause.)

Tom Mauser, stand up. We thank you for being here tonight. (Applause.) Tom. Thank you, Tom. (Applause.)

We must strengthen our gun laws and enforce those already on the books better. (Applause.) Federal gun crime prosecutions are up 16 percent since I took office. But we must do more. I propose to hire more federal and local gun prosecutors and more ATF agents to crack down on illegal gun traffickers and bad-apple dealers. And we must give them the enforcement tools that they need, tools to trace every gun and every bullet used in every gun crime in the United States. I ask you to help us do that. (Applause.)

Every state in this country already requires hunters and automobile drivers to have a license. I think they ought to do the same thing for handgun purchases. (Applause.) Now, specifically, I propose a plan to ensure that all new handgun buyers must first have a photo license from their state showing they passed the Brady background check and a gun safety course, before they get the gun. I hope you'll help me pass that in this Congress. (Applause.)

Listen to this -- listen to this. The accidental gun rate -- the accidental gun death rate of children under 15 in the United States is nine times higher than in the other 25 industrialized countries combined. Now, technologies now exist that could lead to guns that can only be fired by the adults who own them. I ask Congress to fund research into smart gun technology, to save these children's lives. (Applause.) I ask responsible leaders in the gun industry to work with us on smart guns, and other steps to keep guns out of the wrong hands, to keep our children safe.

You know, every parent I know worries about the impact of violence in the media on their children. I want to begin by thanking the entertainment industry for accepting my challenge to put voluntary ratings on TV programs and video and Internet games. But, frankly, the ratings are too numerous, diverse and confusing to be really useful to parents. So tonight, I ask the industry to accept the First Lady's challenge to develop a single voluntary rating system for all children's entertainment that is easier for parents to understand and enforce. (Applause.) The steps I outline will take us well on our way to making America the safest big country in the world.

Now, to keep our historic economic expansion going -- the subject of a lot of discussion in this community and others -- I believe we need a 21st century revolution to open new markets, start new businesses, hire new workers right here in America -- in our inner cities, poor rural areas, and Native American reservations. (Applause.)

Our nation's prosperity hasn't yet reached these places. Over the last six months, I've traveled to a lot of them, joined by many of you, and many far-sighted business people, to shine a spotlight on the enormous potential in communities from Appalachia to the Mississippi Delta, from Watts to the Pine Ridge Reservation. Everywhere I go, I meet talented people eager for opportunity, and able to work. Tonight I ask you, let's put them to work. (Applause.) For business, it's the smart thing to do. For America, it's the right thing to do. And let me ask you something -- if we don't do this now, when in the wide world will we ever get around to it? (Applause.)

So I ask Congress to give businesses the same incentives to invest in America's new markets they now have to invest in markets overseas. (Applause.) Tonight, I propose a large New Markets tax credit and other incentives to spur \$22 billion in private-sector capital to create new businesses and new investments in our inner cities and rural areas. (Applause.)

Because empowerment zones have been creating these opportunities for five years now, I also ask you to increase incentives to invest in them and to create more of them. (Applause.)

And let me say to all of you again what I have tried to say at every turn -- this is not a Democratic or a Republican issue. Giving people a chance to live their dreams is an American issue. (Applause.)

Mr. Speaker, it was a powerful moment last November when you joined Reverend Jesse Jackson and me in your home state of Illinois, and committed to working toward our common goal, by combining the best ideas from both sides of the aisle. I want to thank you again, and to tell you, Mr. Speaker, I look forward to working with you. This is a worthy, joint endeavor. Thank you. (Applause.)

I also ask you to make special efforts to address the areas of our nation with the highest rates of poverty -- our Native American reservations and the Mississippi Delta. My budget includes \$110-million initiative to promote economic development in the Delta, and a billion dollars to increase economic opportunity, health care, education and law enforcement for our Native American communities. (Applause.) In this new century -- we should begin this new century by honoring our historic responsibility to empower the

first Americans. (Applause.) And I want to thank tonight the leaders and the members from both parties who've expressed to me an interest in working with us on these efforts. They are profoundly important.

There's another part of our American community in trouble tonight -- our family farmers. When I signed the Farm Bill in 1996, I said there was great danger it would work well in good times, but not in bad. Well, droughts, floods, and historically low prices have made these times very bad for the farmers. We must work together to strengthen the farm safety net, invest in land conservation, and create some new markets for them by expanding our programs for bio-based fuels and products. Please, they need help -- let's do it together. (Applause.)

Opportunity for all requires something else today -- having access to a computer and knowing how to use it. That means we must close the digital divide between those who've got the tools and those who don't. (Applause.)

Connecting classrooms and libraries to the Internet is crucial, but it's just a start. My budget ensures that all new teachers are trained to teach 21st century skills, and it creates technology centers in 1,000 communities to serve adults. This spring, I'll invite high-tech leaders to join me on another New Markets tour, to close the digital divide and open opportunity for our people.

I want to thank the high-tech companies that already are doing so much in this area. I hope the new tax incentives I have proposed will get all the rest of them to join us. This is a national crusade. We have got to do this, and do it quickly. (Applause.)

Now, again I say to you, these are steps, but step by step, we can go a long way toward our goal of bringing opportunity to every community.

To realize the full possibilities of this economy, we must reach beyond our own borders, to shape the revolution that is tearing down barriers and building new networks among nations and individuals, and economies and cultures: globalization. It's the central reality of our time.

Of course, change this profound is both liberating and threatening to people. But there's no turning back. And our open, creative society stands to benefit more than any other -- if we understand, and act on, the realities of interdependence. We have to be at the center of every vital global network, as a good neighbor and a good partner. We have to recognize that we cannot build our future without helping others to build theirs.

The first thing we have got to do is to forge a new consensus on trade. Now, those of us who believe passionately in the power of open trade, we have to ensure that it lifts both our living standards and our values, never tolerating abusive child labor or a race to the bottom in the environment and worker protection. But others must recognize that open markets and rule-based trade are the best engines we know of for raising living standards, reducing global poverty and environmental destruction, and assuring the free flow of ideas.

I believe as strongly tonight as I did the first day I got here, the only direction forward for America on trade -- the only direction for America on trade is to keep going forward. I ask you to help me forge that consensus. (Applause.)

We have to make developing economies our partners in prosperity. That's why I would like to ask you again to finalize our groundbreaking African and Caribbean Basin trade initiatives. (Applause.)

But globalization is about more than economics. Our purpose must be to bring together

the world around freedom and democracy and peace, and to oppose those who would tear it apart. Here are the fundamental challenges I believe America must meet to shape the 21st century world.

First, we must continue to encourage our former adversaries, Russia and China, to emerge as stable, prosperous, democratic nations. Both are being held back today from reaching their full potential: Russia by the legacy of communism, an economy in turmoil, a cruel and self-defeating war in Chechnya; China by the illusion that it can buy stability at the expense of freedom.

But think how much has changed in the past decade: 5,000 former Soviet nuclear weapons taken out of commission; Russian soldiers actually serving with ours in the Balkans; Russian people electing their leaders for the first time in a thousand years; and in China, an economy more open to the world than ever before.

Of course, no one, not a single person in this chamber tonight, can know for sure what direction these great nations will take. But we do know for sure that we can choose what we do. And we should do everything in our power to increase the chance that they will choose wisely, to be constructive members of our global community.

That's why we should support those Russians who are struggling for a democratic, prosperous future; continue to reduce both our nuclear arsenals; and help Russia to safeguard weapons and materials that remain.

And that's why I believe Congress should support the agreement we negotiated to bring China into the WTO, by passing Permanent Normal Trade Relations with China as soon as possible this year. (Applause.)

I think you ought to do it for two reasons. First of all, our markets are already open to China; this agreement will open China's markets to us. (Applause.) And, second, it will plainly advance the cause of peace in Asia and promote the cause of change in China. No, we don't know where it's going. All we can do is decide what we're going to do. But when all is said and done, we need to know we did everything we possibly could to maximize the chance that China will choose the right future. (Applause.)

A second challenge we've got is to protect our own security from conflicts that pose the risk of wider war and threaten our common humanity. We can't prevent every conflict or stop every outrage. But where our interests are at stake and we can make a difference, we should be, and we must be, peacemakers.

We should be proud of our role in bringing the Middle East closer to a lasting peace; building peace in Northern Ireland; working for peace in East Timor and Africa; promoting reconciliation between Greece and Turkey and in Cyprus; working to defuse these crises between India and Pakistan; in defending human rights and religious freedom. And we should be proud of the men and women of our Armed Forces and those of our allies who stopped the ethnic cleansing in Kosovo, enabling a million people to return to their homes. (Applause.)

When Slobodan Milosevic unleashed his terror on Kosovo, Captain John Cherrey was one of the brave airmen who turned the tide. And when another American plane was shot down over Serbia, he flew into the teeth of enemy air defenses to bring his fellow pilot home. Thanks to our Armed Forces' skill and bravery, we prevailed in Kosovo without losing a single American in combat. (Applause.) I want to introduce Captain Cherrey to you. We honor Captain Cherrey, and we promise you, Captain, we'll finish the job you began. Stand up so we can see you. (Applause.)

A third challenge we have is to keep this inexorable march of technology from giving

terrorists and potentially hostile nations the means to undermine our defenses. Keep in mind, the same technological advances that have shrunk cell phones to fit in the palms of our hands can also make weapons of terror easier to conceal and easier to use.

We must meet this threat by making effective agreements to restrain nuclear and missile programs in North Korea; curbing the flow of lethal technology to Iran; preventing Iraq from threatening its neighbors; increasing our preparedness against chemical and biological attack; protecting our vital computer systems from hackers and criminals; and developing a system to defend against new missile threats -- while working to preserve our ABM missile treaty with Russia. We must do all these things.

I predict to you, when most of us are long gone, but some time in the next 10 to 20 years, the major security threat this country will face will come from the enemies of the nation state: the narco-traffickers and the terrorists and the organized criminals, who will be organized together, working together, with increasing access to ever-more sophisticated chemical and biological weapons.

And I want to thank the Pentagon and others for doing what they're doing right now to try to help protect us and plan for that, so that our defenses will be strong. I ask for your support to ensure they can succeed. (Applause.)

I also want to ask you for a constructive bipartisan dialogue this year to work to build a consensus which I hope will eventually lead to the ratification of the Comprehensive Nuclear Test Ban Treaty. (Applause.)

I hope we can also have a constructive effort to meet the challenge that is presented to our planet by the huge gulf between rich and poor. We cannot accept a world in which part of humanity lives on the cutting edge of a new economy, and the rest live on the bare edge of survival. I think we have to do our part to change that -- with expanded trade, expanded aid, and the expansion of freedom.

This is interesting -- from Nigeria to Indonesia, more people got the right to choose their leaders in 1999 than in 1989, when the Berlin Wall fell. We've got to stand by these democracies -- including, and especially tonight, Colombia, which is fighting narco-traffickers, for its own people's lives and our children's lives. I have proposed a strong two-year package to help Colombia win this fight. I want to thank the leaders in both parties in both Houses for listening to me and the President of Colombia about it. We have got to pass this. I want to ask your help. A lot is riding on it. And it's so important for the long-term stability of our country, and for what happens in Latin America.

I also want you to know I'm going to send you new legislation to go after what these drug barons value the most -- their money. And I hope you'll pass that as well. (Applause.)

In a world where over a billion people live on less than a dollar a day, we also have got to do our part in the global endeavor to reduce the debts of the poorest countries, so they can invest in education, health care and economic growth. That's what the Pope and other religious leaders have urged us to do. And last year, Congress made a down payment on America's share. I ask you to continue that. I thank you for what you did, and ask you to stay the course. (Applause.)

I also want to say that America must help more nations to break the bonds of disease. Last year in Africa, 10 times as many people died from AIDS as were killed in wars -- 10 times. The budget I give you invests \$150 million more in the fight against this and other infectious killers. And today, I propose a tax credit to speed the development of vaccines for diseases like malaria, TB and AIDS. I ask the private sector and our partners

around the world to join us in embracing this cause. We can save millions of lives together, and we ought to do it. (Applause.)

I also want to mention our final challenge, which, as always, is the most important. I ask you to pass a national security budget that keeps our military the best-trained and best-equipped in the world, with heightened readiness and 21st century weapons; which raises salaries for our servicemen and women; which protects our veterans; which fully funds the diplomacy that keeps our soldiers out of war; which makes good on our commitment to pay our U.N. dues and arrears. I ask you to pass this budget. (Applause.)

I also want to say something, if I might, very personal tonight. The American people watching us at home, with the help of all the commentators, can tell from who stands and who sits, and who claps and who doesn't, that there's still modest differences of opinion in this room. (Laughter.) But I want to thank you for something, every one of you. I want to thank you for the extraordinary support you have given -- Republicans and Democrats alike -- to our men and women in uniform. I thank you for that. (Applause.)

I also want to thank, especially, two people. First, I want to thank our Secretary of Defense, Bill Cohen, for symbolizing our bipartisan commitment to national security. Thank you, sir. (Applause.) Even more, I want to thank his wife, Janet, who, more than any other American citizen, has tirelessly traveled this world to show the support we all feel for our troops. Thank you, Janet Cohen. I appreciate that. Thank you. (Applause.)

These are the challenges we have to meet so that we can lead the world toward peace and freedom in an era of globalization.

I want to tell you that I am very grateful for many things as President. But one of the things I'm grateful for is the opportunity that the Vice President and I have had to finally put to rest the bogus idea that you cannot grow the economy and protect the environment at the same time. (Applause.)

As our economy has grown, we've rid more than 500 neighborhoods of toxic waste, ensured cleaner air and water for millions of people. In the past three months alone, we've helped preserve 40 million acres of roadless lands in the national forests, created three new national monuments.

But as our communities grow, our commitment to conservation must continue to grow. Tonight, I propose creating a permanent conservation fund, to restore wildlife, protect coastlines, save natural treasures, from the California redwoods to the Florida Everglades. (Applause.)

This Lands Legacy endowment would represent by far the most enduring investment in land preservation ever proposed in this House. I hope we can get together with all the people with different ideas and do this. This is a gift we should give to our children and our grandchildren for all time, across party lines. We can make an agreement to do this. (Applause.)

Last year, the Vice President launched a new effort to make communities more liberal -- livable -- (laughter) -- liberal, I know. (Laughter and applause.) Wait a minute, I've got a punchline now. That's this year's agenda; last year was livable, right? (Laughter.) That's what Senator Lott is going to say in the commentary afterwards. (Laughter.) To make our communities more livable. This is big business. This is a big issue. What does that mean? You ask anybody that lives in an unlivable community, and they'll tell you. They want their kids to grow up next to parks, not parking lots; the parents don't have to spend all their time stalled in traffic when they could be home with their children.

Tonight, I ask you to support new funding for the following things, to make American

communities for liberal -- livable. (Laughter and applause.) I've done pretty well with this speech, but I can't say that. (Applause.)

One, I want you to help us to do three things. We need more funding for advanced transit systems. (Applause.) We need more funding for saving open spaces in places of heavy development. (Applause.) And we need more funding -- this ought to have bipartisan appeal -- we need more funding for helping major cities around the Great Lakes protect their waterways and enhance their quality of life. We need these things and I want you to help us. (Applause.)

The greatest environmental challenge of the new century is global warming. The scientists tell us the 1990s were the hottest decade of the entire millennium. If we fail to reduce the emission of greenhouse gases, deadly heat waves and droughts will become more frequent, coastal areas will flood, and economies will be disrupted. That is going to happen, unless we act.

Many people in the United States -- some people in this chamber -- and lots of folks around the world still believe you cannot cut greenhouse gas emissions without slowing economic growth. In the Industrial Age that may well have been true. But in this digital economy, it is not true anymore. New technologies make it possible to cut harmful emissions and provide even more growth.

For example, just last week, automakers unveiled cars that get 70 to 80 miles a gallon -- the fruits of a unique research partnership between government and industry. And before you know it, efficient production of bio-fuels will give us the equivalent of hundreds of miles from a gallon of gasoline.

To speed innovation in these kind of technologies, I think we should give a major tax incentive to business for the production of clean energy, and to families for buying energy-saving homes and appliances and the next generation of super-efficient cars when they hit the showroom floor. I also ask the auto industry to use the available technologies to make all new cars more fuel-efficient right away.

And I ask this Congress to do something else. Please help us make more of our clean energy technology available to the developing world. That will create cleaner growth abroad and a lot more new jobs here in the United States of America. (Applause.)

In the new century, innovations in science and technology will be the key not only to the health of the environment, but to miraculous improvements in the quality of our lives and advances in the economy. Later this year, researchers will complete the first draft of the entire human genome, the very blueprint of life. It is important for all our fellow Americans to recognize that federal tax dollars have funded much of this research, and that this and other wise investments in science are leading to a revolution in our ability to detect, treat, and prevent disease.

For example, researchers have identified genes that cause Parkinson's, diabetes, and certain kinds of cancer -- they are designed precision therapies that will block the harmful effect of these genes for good. Researchers already are using this new technique to target and destroy cells that cause breast cancer. Soon, we may be able to use it to prevent the onset of Alzheimer's. Scientists are also working on an artificial retina to help many blind people to see -- and listen to this -- microchips that would actually directly stimulate damaged spinal cords in a way that could allow people now paralyzed to stand up and walk. (Applause.)

These kinds of innovations are also propelling our remarkable prosperity. Information technology only includes 8 percent of our employment, but now it counts for a third of our economic growth -- along with jobs that pay, by the way, about 80 percent above the

private sector average. Again, we ought to keep in mind, government-funded research brought supercomputers, the Internet, and communications satellites into being. Soon researchers will bring us devices that can translate foreign languages as fast as you can talk; materials 10 times stronger than steel at a fraction of the weight; and -- this is unbelievable to me -- molecular computers the size of a tear drop with the power of today's fastest supercomputers.

To accelerate the march of discovery across all these disciplines in science and technology, I ask you to support my recommendation of an unprecedented \$3 billion in the 21st Century Research Fund, the largest increase in civilian research in a generation. We owe it to our future. (Applause.)

Now, these new breakthroughs have to be used in ways that reflect our values. First and foremost, we have to safeguard our citizens' privacy. Last year, we proposed to protect every citizen's medical record. This year, we will finalize those rules. We've also taken the first steps to protect the privacy of bank and credit card records and other financial statements. Soon I will send legislation to you to finish that job. We must also act to prevent any genetic discrimination whatever by employers or insurers. I hope you will support that. (Applause.)

These steps will allow us to lead toward the far frontiers of science and technology. They will enhance our health, the environment, the economy in ways we can't even imagine today. But we all know that at a time when science, technology and the forces of globalization are bringing so many changes into all our lives, it's more important than ever that we strengthen the bonds that root us in our local communities and in our national community.

No tie binds different people together like citizen service. There's a new spirit of service in America -- a movement we've tried to support with AmeriCorps, expanded Peace Corps, unprecedented new partnerships with businesses, foundations, community groups. Partnerships, for example, like the one that enlisted 12,000 companies which have now moved 650,000 of our fellow citizens from welfare to work. Partnerships to battle drug abuse, AIDS, teach young people to read, save America's treasures, strengthen the arts, fight teen pregnancy, prevent violence among young people, promote racial healing. The American people are working together.

But we should do more to help Americans help each other. First, we should help faith-based organizations to do more to fight poverty and drug abuse, and help people get back on the right track, with initiatives like Second Chance Homes that do so much to help unwed teen mothers. Second, we should support Americans who tithe and contribute to charities, but don't earn enough to claim a tax deduction for it. (Applause.) Tonight, I propose new tax incentives that would allow low- and middle-income citizens who don't itemize to get that deduction. It's nothing but fair, and it will get more people to give. (Applause.)

We should do more to help new immigrants to fully participate in our community. That's why I recommend spending more to teach them civics and English. And since everybody in our community counts, we've got to make sure everyone is counted in this year's census. (Applause.)

Within 10 years -- just 10 years -- there will be no majority race in our largest state of California. In a little more than 50 years, there will be no majority race in America. In a more interconnected world, this diversity can be our greatest strength. Just look around this chamber. Look around. We have members in this Congress from virtually every racial, ethnic, and religious background. And I think you would agree that America is stronger because of it. (Applause.)

You also have to agree that all those differences you just clapped for all too often spark hatred and division even here at home. Just in the last couple of years, we've seen a man dragged to death in Texas just because he was black. We saw a young man murdered in Wyoming just because he was gay. Last year, we saw the shootings of African Americans, Asian Americans, and Jewish children just because of who they were. This is not the American way, and we must draw the line. (Applause.)

I ask you to draw that line by passing without delay the Hate Crimes Prevention Act and the Employment Non-Discrimination Act. (Applause.) And I ask you to reauthorize the Violence Against Women Act. (Applause.)

Finally tonight, I propose the largest-ever investment in our civil rights laws for enforcement, because no American should be subjected to discrimination in finding a home, getting a job, going to school, or securing a loan. Protections in law should be protections in fact. (Applause.)

Last February, because I thought this was so important, I created the White House Office of One America to promote racial reconciliation. That's what one of my personal heroes, Hank Aaron, has done all his life. From his days as our all-time home run king to his recent acts of healing, he has always brought people together. We should follow his example, and we're honored to have him with us tonight. Stand up, Hank Aaron. (Applause.)

I just want to say one more thing about this, and I want every one of you to think about this the next time you get mad at one of your colleagues on the other side of the aisle. This fall, at the White House, Hillary had one of her millennium dinners, and we had this very distinguished scientist there, who is an expert in this whole work in the human genome. And he said that we are all, regardless of race, genetically 99.9 percent the same.

Now, you may find that uncomfortable when you look around here. (Laughter.) But it is worth remembering. We can laugh about this, but you think about it. Modern science has confirmed what ancient faiths has always taught: the most important fact of life is our common humanity. Therefore, we should do more than just tolerate our diversity -- we should honor it and celebrate it. (Applause.)

My fellow Americans, every time I prepare for the State of the Union, I approach it with hope and expectation and excitement for our nation. But tonight is very special, because we stand on the mountain top of a new millennium. Behind us we can look back and see the great expanse of American achievement; and before us we can see even greater, grander frontiers of possibility. We should, all of us, be filled with gratitude and humility for our present progress and prosperity. We should be filled with awe and joy at what lies over the horizon. And we should be filled with absolute determination to make the most of it.

You know, when the framers finished crafting our Constitution in Philadelphia, Benjamin Franklin stood in Independence Hall and he reflected on the carving of the sun that was on the back of a chair he saw. The sun was low on the horizon. So he said this -- he said, "I've often wondered whether that sun was rising or setting. Today," Franklin said, "I have the happiness to know it's a rising sun." Today, because each succeeding generation of Americans has kept the fire of freedom burning brightly, lighting those frontiers of possibility, we all still bask in the glow and the warmth of Mr. Franklin's rising sun.

After 224 years, the American revolution continues. We remain a new nation. And as long as our dreams outweigh our memories, America will be forever young. That is our destiny. And this is our moment.

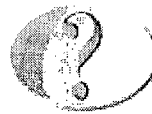
Thank you, God bless you, and God bless America. (Applause.)

END 11:08 P.M. EST

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***BACKGROUND ON PRESIDENT CLINTON'S
AGENDA FOR THE NATION***

***STATE OF THE UNION ADDRESS
JANUARY 27, 2000***

Outline of President Clinton's State of the Union Address

January 27, 2000

Fiscal Discipline and Economic Prosperity

- Maintaining Fiscal Discipline
- Paying Down the Debt by 2013
- Protecting and Strengthening Social Security
- Nearing the Longest Economic Expansion

Opportunity and Responsibility in Education

- Proposing Largest Head Start Expansion in History
- Promoting Early Learning
- Fixing Failing Schools and Rewarding Success
- Class Size Reduction
- Small, Safe and Successful High Schools
- Teaching to High Standards
- Charter Schools
- School Construction and Modernization
- Preventing Youth Violence
- College Opportunity Tax Cut
- \$1 Billion to Pell Grants, SEOG, etc.
- \$400 Million to Keep Youth on Track for Success

Rewarding Work and Strengthening Families

- Expanding the Earned Income Tax Credit (EITC)
- Minimum Wage Increase
- Ensuring Equal Pay
- Housing Vouchers for Hard-Pressed Working Families
- Homeless Initiative
- Millions Move from Welfare to Work
- New Initiatives to Collect More Child Support
- New Fathers Work/Families Win Grants
- Helping Long-Term Recipients Move from Welfare to Work
- Second Chance Homes
- Helping Low-Income Families Afford Child Care
- Assisting 8 Million Families with Child Care Expenses
- Creating New Child Care Tax Incentives for Businesses
- Supporting High Quality Early Childhood Educators
- Promoting Early Learning
- Campus Based Child Care
- Retirement Security Accounts
- Expand Pension Coverage for Small Businesses
- Tax Relief for Working Families

Health Care

- Patients' Bill of Rights
- Health Insurance Coverage Initiative
- Strengthening and Modernizing Medicare
- Long-Term Care Initiative
- Increasing Federal Mental Health Funding
- Preventing Medical Errors/Improving Care
- Major New Investment to Combat HIV and AIDS

Responsibility and Crime

- 21st Century Policing Initiative
- National Gun Enforcement Initiative
- Funding Innovative Smart Gun Technology
- Passing Common Sense Gun Legislation

Opening New Markets

- New Markets Initiative
- Delta Initiative
- Native American Initiative
- Strengthening the Farm Safety Net
- From Digital Divide to Digital Opportunity

Global Change and American Leadership

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- Forging a New Consensus on Trade
- Trade Agreements Enforcement Initiative
- Child Labor
- African Growth and Opportunity Act
- Caribbean Basin Trade Initiative
- Building Democracy Around the World
- Leading a Global Campaign Against AIDS and Disease
- U.S.-China Trade Agreement
- Building Peace in the Middle East
- Bringing Peace to Northern Ireland
- Reversing Ethnic Cleansing in Kosovo
- Protecting Computer Networks Against Cyber Attack
- Combating International Crime
- Aiding Colombia in its Fight Against Drugs
- Debt Relief
- Leading the Way in Global Non-Proliferation
- Maintaining the Strongest Military in the World

Responsibility, Opportunity and the Environment

- Lands Legacy
- Climate Change
- Tax Credits for Energy-Efficiency
- Clean Energy for the 21st Century
- Livable Communities

The Opportunity and Responsibility of Science and Technology

- Major New Investments in Science and Technology
- Protecting Americans' Personal Privacy

Community

Service and Philanthropy

- AmeriCorps and Encouraging Community Service
- Faith-Based and Community Organizations
- Increasing Charitable Giving

One America

- Civil Rights Enforcement
- The Employment Non-Discrimination Act ("ENDA")
- The Hate Crimes Prevention Act
- English Literacy/Civics Initiative
- Fairness to Immigrants

Governmental and Political Reform

- Enact Bipartisan Campaign Finance Reform
- Reinventing Government

FISCAL DISCIPLINE AND NEARING THE LONGEST ECONOMIC EXPANSION IN U.S. HISTORY

Maintaining Fiscal Discipline

When President Clinton was elected seven years ago, America was burdened with a \$290 billion deficit, and our national debt had quadrupled over the previous 12 years. Interest rates were high and growth was low. The President and the Vice President set a new path of fiscal responsibility, opening markets, and investing in our people and new technologies. We passed strong deficit reduction packages in both 1993 and in 1997, and made tough choices in each and every budget. This has put the nation on a course of fiscal discipline, while continuing to invest in our people and our future.

Now we see the results of the last seven years: the first back-to-back budget surpluses in 42 years; last year's surplus of \$124 billion was the largest in our history. The latest numbers from the Treasury indicate the surplus for this year will be even larger. In just the last two years, we've already paid down \$140 billion of the national debt. Because we've resisted efforts to push our nation off the path of fiscal discipline with large and irresponsible tax cuts, our debt is \$1.7 trillion less this year than it was projected to be back in 1993.

Last year, the President asked the Congress to use every single dollar of our Social Security surplus to pay down the debt, and to use the interest savings from that debt reduction to lengthen the life of Social Security. This year the President has announced that because of the choices we have made, the budget he will submit for 2001 accelerates the date that we will be able to pay off our debt to 2013 -- two years earlier than we had originally planned. The President will do this by protecting Social Security funds, and dedicating the interest savings to Social Security, allowing us, in addition to paying off the debt, to extend the solvency of the Social Security trust fund to at least 2050. We will also be able to make Medicare secure now, through 2025. And we will be debt-free for the first time since 1835, when our nation just had 24 states and fewer than 15 million people.

Paying Down the Debt by 2013

In the State of the Union address, President Clinton will announce that his budget for 2001 would put America in a position to pay off the \$3.6 trillion debt by 2013 -- 2 years earlier than planned. The President will emphasize that this debt reduction would be accomplished by protecting Social Security funds -- and dedicating the interest savings to Social Security, allowing the Social Security solvency to be extended until at least 2050. In contrast, the Republican lockbox plans in Congress fail to extend the life of Social Security by even one day. The President also will announce that his budget will make Medicare secure through at least 2025 by devoting a substantial fraction of the surplus to Medicare solvency and debt reduction. The President's plan to pay down the debt will result in lower interest rates and stronger investment. For typical families it will mean lower mortgage payments and car payments. By strengthening the economy and eliminating the debt, the President's plan will help prepare the government -- and the Nation -- to meet the challenge of the retiring baby boomers.

Protecting and Strengthening Social Security

As he did in his 1998 and 1999 State of the Union addresses, the President will call on Congress to enact his plan to save Social Security first -- and strengthen it. For almost 65 years, Social Security has been an unshakable covenant among generations, between workers and retirees, between the disabled and the able bodied. For many Americans, Social Security, along with savings and pensions, is the foundation of retirement security. In his 1999 State of the Union Address, the President proposed a plan that would, building on our historic period of prosperity and budget surpluses, use debt reduction to extend the life of Social Security without damaging and unnecessary benefit cuts or tax increases. In the last session of Congress, the President proposed specific legislation that reserves the entire Social Security surplus for Social Security and debt reduction and, in addition, devotes the interest savings from paying down the

national debt to extending the life of Social Security from 2034 to 2050. If the interest savings were prudently invested in equities, solvency would be extended to 2054.

Nearing the Longest Economic Expansion in U.S. History

The President's leadership on fiscal discipline and economic strategy has helped put the economy on track for the longest expansion in American history. The strong economy has benefited Americans in the form of more jobs, higher wages, lower inflation, greater homeownership, and an increasing sense of optimism about the future:

- America is currently in the longest peacetime expansion in its history. By the end of February, the U.S. will have enjoyed 107 consecutive months of expansion – the longest economic expansion in history.
- Since President Clinton took office in 1993, the economy has created 20.4 million new jobs – the highest number of jobs ever created under a single President. These are overwhelmingly good jobs: according to a study by the Council of Economic Advisers and the U.S. Department of Labor, 81 percent of all new jobs are located in industry/occupation categories that pay above-median wages.
- The vast majority of the new jobs – 18.8 million or 92 percent of the total – were created by the private sector, the highest private sector share of job creation since Harry S. Truman was President.
- The unemployment rate in 1999 fell to 4.2 percent – the lowest rate in 30 years. For African Americans, the unemployment rate fell to 8.0 percent – the lowest on record. For Hispanics, the unemployment rate fell to 6.4 percent – the lowest on record.
- The economy has expanded at 3.8 percent annually under President Clinton – the fastest growth rate of any administration since President Johnson.
- As a result of the strong economy and investments in people, 7.7 million people have been lifted out of poverty under President Clinton. The poverty has fallen to 12.7 percent – the lowest rate since 1979. For African Americans and African American children, the poverty rate is the lowest on record. For Hispanics, the poverty rate is the lowest since 1980. For single mothers, the poverty rate has fallen to the lowest level in history.
- In the third quarter of 1999, the homeownership rate rose to 67.0 percent – the highest rate ever recorded. The homeownership rates for African Americans and Hispanics also reached record levels in 1999.
- The underlying core rate of inflation was 1.9 percent in 1999 – the lowest rate since 1965.

OPPORTUNITY AND RESPONSIBILITY IN EDUCATION

Proposing the Largest Head Start Expansion in History

The President's budget increases funding for Head Start by \$1 billion – the largest funding increase ever proposed for the program – to provide Head Start and Early Head Start to approximately 950,000 children. This funding will bring within reach the President's goal of serving one million children in 2002 and builds the foundation for the long-term goal of universal pre-school. Head Start prepares low-income children for a lifetime of learning and development by providing early, rigorous and comprehensive child development. Early Head Start, created by the Clinton-Gore Administration in 1994, brings these services to families with children ages zero to three and to pregnant women. The President's FY 2001 proposal would increase funding for Early Head Start by \$143 million. Since 1993, this Administration has already increased funding for Head Start by 90 percent.

Promoting Early Learning

The President's budget includes \$3 billion over five years for the Early Learning Fund to help improve child care quality and early childhood education for children under five years old. The Early Learning Fund will provide community grants for activities that foster cognitive development, improve child care quality and promote readiness for school. Resources could be used to help child care providers get training or certification, facilitate licensing or accreditation of child care centers, and reduce child-to-staff ratios.

Fixing Failing Schools and Rewarding Success

- **Universal After-School for Students in the Most Need** - The President and Vice President propose to invest \$1 billion in the 21st Century Community Learning Centers program to help ensure that every child in every failing school can have a safe place to learn during the after school and summertime hours. This more than doubles the FY 2000 investment. The Administration's budget will maintain the commitment to serving all children, but will dedicate the increase to help those children most in need of academic assistance as part of a comprehensive approach to help low-achieving students meet high academic standards. The budget provides sufficient funding to make after school or summer school programs universally available to all students attending Title I school identified as low-performing, nearly tripling the number of children served by the program to 2.5 million.
- **Accountability Fund** - In November, the Congress appropriated \$134 million for the President's accountability fund. This year, the President will increase funding for this initiative to \$250 million to turn around failing schools. This funding is used by states and localities to turn around low-performing schools by overhauling curriculum, improving staffing, or even closing the school and reopening it as a charter school. The accountability initiative also includes provisions expanding public school choice for students in failing schools.
- **Rewarding High Performance and Closing the Achievement Gap** - The President also proposes a \$50 million initiative to provide high-performance bonuses to states that make exemplary progress in improving student performance and closing the achievement gap between high and low performing groups of students. States would be eligible for bonuses based on substantial overall improvements in student performance and significant narrowing of the achievement gap as indicated by performance on the National Assessment of Educational Progress (NAEP).

Class Size Reduction

The President's class size reduction initiative continues his commitment to reduce class size in the early grades by staying on a path to hiring 100,000 high quality teachers. The Administration's FY2001 budget will fund for this initiative to \$1.75 billion, an increase of \$450 million over current levels – enough to

fund about 49,000 teachers, nearly half way to our long-term goal. Smaller classes allow teachers to spend more time on instruction and less time on discipline, and provide more individualized attention. Research shows that students attending small classes in the early grades make more rapid educational progress than students in larger classes. New teachers hired under this program must be qualified and know the subjects they are teaching.

Small, Safe and Successful High Schools

Research shows that smaller schools can boost academic achievement and extracurricular involvement and lead to fewer discipline problems. The President's budget will include \$120 million for a Small Schools Initiative to reinvent high schools on a smaller scale and make them more responsive to student needs. School districts could use this money to create small schools or break up existing large schools into smaller learning communities. Districts would be expected to demonstrate increases in student achievement, graduation rates, and the number of students pursuing postsecondary options, and decreases in classroom disruptions and violence.

Teaching to High Standards

This initiative is a new \$1 billion teacher quality plan to recruit, train and reward good teachers. The Teaching to High Standards Initiative will give grants to states and districts to fund high-quality, standards-based professional development for teachers. It also includes several new proposals:

- **Higher Standards-Higher Pay for Teachers** – This \$50 million initiative will award grants to high-poverty school districts to help them attract and retain high-quality teachers through better pay and higher standards. Participating teachers would receive immediate pay increases and additional raises for exceptional work.
- **Teacher Quality Rewards** – This \$50 million program will reward school districts that have made exceptional progress in reducing the number of uncertified teachers and teachers teaching outside their subject area. The President has proposed requiring states to ensure that 95 percent of teachers are certified and 95 percent of secondary teachers are teaching within field by 2004.
- **Hometown Teacher Recruitment** – This \$75 million program would empower high-poverty school districts to develop programs to recruit homegrown teachers to address the shortage of qualified teachers. Programs supported by this grant would make students aware, as early as middle school, of the opportunities available in the teaching profession; provide mentoring and teaching experiences as they progress through school; and provide financial assistance for students who enter college and pursue academic degrees with the goal of teaching in high-need communities after graduation.
- **Transition to Teaching** – This \$25 million initiative will build on the success of the Department of Defense's Troops to Teachers program by recruiting and preparing talented mid-career professionals from diverse fields to become teachers in high-need subject areas and high-need schools.
- **School Leaders Initiative** – This \$40 million program will fund non-profit partnerships designed to recruit, prepare and provide professional development for superintendents and principals, and other school leaders.

Charter Schools

The President's budget will increase funding for charter schools by \$30 million dollars from \$145 million to \$175 million. Charter schools are public schools started by parents, teachers, or community groups that are open to all and given a great deal of flexibility in exchange for agreeing to meet defined goals for student performance. Charter schools are one way to increase competition, provide options and choices for parents, and increase accountability in public education. When the President was first elected in 1992, there was only one charter school in the country. Now, according to the Department of Education, there

are approximately 1,700 and 36 states and the District of Columbia have passed laws allowing the creation of charter schools. This proposed new funding will ensure that we can meet the President's goal of creating 3,000 public charter schools.

School Construction and Modernization

At least 2,400 new public schools will be needed nationwide by 2003 to accommodate rising enrollments and to relieve overcrowding. Thousands more will be needed in following years. To address this critical need, President Clinton is renewing his commitment to his School Modernization Bond proposal. It provides \$24.8 billion in tax credit bonds over two years to modernize up to 6,000 schools. This proposal has an estimated cost of \$8 billion over ten years. Within this \$24.8 billion program, \$2.4 billion is reserved for Qualified Zone Academy Bonds. In addition, the 2001 budget includes a new \$1.3 billion school urgent/emergency renovation loan and grant proposal. This \$1.3 billion program could support nearly \$7 billion of renovation projects in high-need school districts with little or no capacity to fund urgent repairs. Both loans and grants would be made available, with the smaller grant program directed toward the neediest districts.

Preventing Youth Violence

Over the past year, the country has been traumatized by a spate of school shootings. The President has taken leadership to address the issue of preventing youth violence by establishing a National Campaign Against Youth Violence. The National Campaign is beginning a public engagement campaign on how best to prevent youth violence and is working with the best minds in the field of youth violence to identify and replicate best practices of prevention in local communities. The President's budget includes over \$8.8 billion, \$875 million above FY 2000, for programs throughout the government that work to target youth violence and programs that support the healthy development of young people including developing smaller high schools; promoting safe after-school opportunities; cracking down on illegal gun traffickers who supply guns to youth; and, helping communities develop and implement community-wide responses to school and youth violence through the Safe Schools/Healthy Students initiative. The Safe Schools program joins principals, parents, police and others in the community to collaborate on comprehensive strategies to address violence problems confronting children in and out of school. The President's new budget will provide a \$100 million increase for his safe schools initiative, investing a total of nearly \$250 million in this signature program.

College Opportunity Tax Cut

Since 1993, the President has taken numerous steps to make college more affordable and accessible, including direct student loans, Pell Grant increases, as well as the Hope Scholarship and Lifetime Learning tax credits, producing the biggest expansion in college opportunity since the GI Bill. This year the President goes one step further and calls on Congress to pass his College Opportunity Tax Cut to expand on previous educational tax cuts and make college, graduate school, and job training more affordable for millions of families. The President's proposal would give families the option of taking a tax deduction or a 28 percent tax credit on tuition and fees to pay for college and other higher education. The proposal would cover up to \$5,000 of educational expenses in 2001 and 2002 and rise to \$10,000 of educational expenses from 2003 forward. When fully phased in, this proposal would provide up to \$2,800 in tax relief annually to help American families pay for college, graduate work, or courses taken to improve job skills.

Nearly \$1 Billion In Increases To Pell Grants, SEOG, Work Study, And Other Programs:

- **Pell Grants.** The Pell Grant program provides grants to economically disadvantaged young people to help pay the cost of a postsecondary education. The maximum Pell Grant in FY2000 is \$3,300. The President's FY2001 budget increases the maximum to \$3,500, more than 50 percent larger than the maximum grant in 1993, to make a college education more affordable for the nearly 4 million Pell Grant recipients. Funding for the Pell Grant program is increased by over \$716 million, bringing the

total Pell Grant appropriation to \$8.356 billion.

- **SEOG.** SEOG, the Federal Supplemental Educational Opportunity Grant program, provides campus-based grant assistance to needy undergraduate students. Generally, this program supplements the aid students receive from other sources, and leverages institutional aid by at least one dollar for every three federal dollars. The FY2001 budget provides \$691 million for SEOG, a \$60 million increase, the largest increase in 10 years. An estimated 1.2 million students (over 60,000 more than in 2000) will receive awards in 2001.
- **Work Study.** Work Study provides students the opportunity to work their way through college. The FY 2000 budget achieved the goal of giving one million students the opportunity to participate in Work Study. The FY2001 budget includes \$1.011 billion for Work Study, an increase of \$77 million to continue this commitment to serve one million students.
- **College Completion Challenge Grants.** The FY2001 budget creates a new initiative within the TRIO program called College Completion Challenge Grants (CCCCG). Although college enrollment rates have risen, 37 percent of students that go on to post-secondary school drop out before they get a certificate or a degree. The problem is especially acute for minorities: 29 percent of African Americans and 31 percent of Hispanics drop out of college after less than one year, compared to 18 percent of whites. The CCCG program is designed to address this problem with a comprehensive approach including pre-freshman summer programs, support services and increased grant aid to students. This \$35 million initiative will improve the chances of success for nearly 18,000 students.
- **Dual Degree Programs for Minority-Serving Institutions.** The FY 2001 budget proposes a new program to increase opportunities for students at minority-serving institutions that offer four-year degrees. Students would receive two degrees within five years: one from a minority-serving institution, and one from a partner institution in a field in which minorities are underrepresented. This new \$40 million program will serve an estimated 3,000 students.

Over \$400 Million In Increases To Keep Young People On The Track To Success:

- **GEAR UP.** GEAR UP is a nationwide initiative to encourage more disadvantaged young people to have high expectations, stay in school, study hard, and take the right courses to go to and succeed in college. GEAR UP is funded at \$200 million in FY 2000, enough to provide services to over 750,000 students. The FY 2001 budget provides a 62.5% increase to \$325 million, enough to provide services to 1.4 million students.
- **TRIO.** The TRIO programs seek to motivate and prepare students to go to and stay in college. The FY 2001 budget provides \$725 million for TRIO, an increase of \$80 million to help provide assistance to over 760,000 students, 37,000 more than in 2000.
- **Youth Opportunity Grants and Youth Training Formula Grants.** Youth Opportunity Grants are an initiative to provide comprehensive employment and training assistance to all out-of-school young people in high poverty areas. The program was passed as part of the bipartisan Workforce Investment Act. Funded at \$250 million in FY 2000, this program would serve up to 50,000 of the most disadvantaged young people in central cities and rural communities across America. The President's FY2001 budget provides a 50 percent increase in funding to \$375 million, enough to serve an additional 25,000 youth in high poverty areas. In addition, the FY2001 budget provides a \$25 million increase (from \$1.001 billion to \$1.022), to the Youth Training Formula Grants, enough to provide job training and summer job opportunities to nearly 600,000 disadvantaged young people.

- **Youthbuild.** The Youthbuild program, is targeted to 16-24 year old high school dropouts, and provides disadvantaged young adults with education and employment skills through rehabilitating and building housing for low-income and homeless people. The program also helps to expand the supply of housing in these categories. Funded at \$42.5 million, the Youthbuild programs will provides opportunities for approximately 2,000 trainees in 2000. The FY2001 increases funding by 76% to \$75 million, enough to serve approximately 3,330 trainees.
- **Job Corps.** Job Corps is the nation's largest and most comprehensive residential education and job training program targeted at impoverished young people. The FY2001 budget increases Job Corps funding by \$33 million, bringing the total Job Corps budget to \$1.392 billion.

REWARDING WORK AND STRENGTHENING FAMILIES

Expanding the Earned Income Tax Credit (EITC)

President Clinton will call on Congress to pass his \$21 billion plan to expand the Earned Income Tax Credit – a key part of his opportunity, responsibility, and community agenda to reward work and family. According to estimates by the Department of the Treasury, the President's proposed EITC expansion would deliver tax relief for 6.8 million families, providing up to \$1,200 in additional tax relief for some of these hard-pressed, working families. The President's proposal would build on the EITC expansion that he signed into law in 1993 and which provided a tax cut for 15 million families. That expansion made the EITC even more effective at encouraging work and reducing poverty: In 1998, 4.3 million people were directly lifted out of poverty by the EITC – more than double the number in 1993. The President's proposal would further increase the reward to work and family by: (1) increasing benefits for families with three children; (2) expanding the credit for married, two-earner couples; (3) rewarding families that are working hard to move into the middle class by lowering the phaseout rate; and (4) encouraging savings through simplification. To illustrate the effects of the President's proposed expansion: under current law, a married couple earning \$23,000 and with three kids qualify for a \$1,892 EITC; the President's proposed expansion would boost that amount to \$2,867 – an increase of \$975.

Minimum Wage Increase

The President will call on Congress to pass a \$1 increase in the minimum wage. Despite the strongest economy in a generation, there are still millions of workers trying to raise a family and make ends meet. The President believes that parents who work hard and play by the rules should not have to raise their children in poverty. That is why, in 1993, he expanded the Earned Income Tax Credit (EITC) and, in 1996, fought for and won a minimum wage increase. A working parent with two children earning the minimum wage in 1993 made \$10,559 with the EITC (in 1998 inflation-adjusted dollars) – well below the poverty line. As a result of the expanded EITC and higher minimum wage, a similarly situated family in 1998 was above the poverty line – making \$13,268 – a 26 percent inflation-adjusted increase in their standard of living. The President's challenge to build on the success of these policies by raising the minimum wage by \$1 would help 11.4 million Americans – 70 percent of whom are adults and 59 percent of whom are women. For a full-time, year-round worker at the minimum wage, the President's proposal would mean an additional \$2,000 per year, enough to buy 7 months of groceries or pay 5 months of rent.

Ensuring Equal Pay

According to the Department of Labor, the average woman who works full-time earns approximately 75 cents for each dollar that an average man earns. For women of the color, the gap is even wider. This gap is attributable, in part, to differing levels of experience, education, and skill. However, even after accounting for these factors, a significant pay gap still remains between men and women in similar jobs. The President will announce a \$27 million Equal Pay Initiative in his Fiscal Year 2001 budget, an increase of \$12 million over Fiscal Year 2000. The Initiative requests \$10 million for the Equal Employment Opportunity Commission (EEOC) to provide training and technical assistance to about 3,000 employers on how to comply with equal pay requirements and to launch a public service announcement campaign on wage issues. The Initiative also dedicates \$10 million for the Department of Labor (DOL) to train women in nontraditional jobs, including high-tech jobs and other skill shortage occupations. Lastly, the Initiative provides \$7 million for DOL to help employers assess and improve their pay policies, support public education efforts, provide for projects in non-traditional apprenticeships, and implement industry partnerships. The President also will call on Congress again to pass the Paycheck Fairness Act, which would strengthen wage discrimination laws, provide for new collection of data on wage issues, and provide for additional research, training, and public education efforts on this important subject.

New Housing Vouchers for Hard-Pressed Working Families

The President's budget will include \$690 million for 120,000 new housing vouchers to help America's hard-pressed working families. These housing vouchers subsidize the rents of low-income Americans, enabling them to move closer to job opportunities -- many of which are being created far from where these families live. Of the 120,000 new housing vouchers, 32,000 will be targeted to families moving from welfare to work, 18,000 to homeless individuals and families, and 10,000 to low-income families moving to new housing constructed through the Low Income Housing Tax Credit, with the remaining 60,000 vouchers allocated to local areas to help address the large unmet need for affordable housing. These new vouchers build on the 110,000 new housing vouchers secured through the President's leadership over the past two years.

Homeless Initiative

Homeless persons do not participate fully in important health and other programs for which they are eligible. The President's budget proposes legislation for a new \$10 million initiative that would improve homeless individuals' access to mainstream programs that will help them move toward self-sufficiency. Demonstration grants would be awarded to several states to improve access to and provide coordination among mainstream programs such as Medicaid, State Children's Health Insurance Program (SCHIP), Temporary Assistance for Needy Families, Food Stamps, the Workforce Investment Act, and the Mental Health and Substance Abuse Block Grants. The budget also proposes \$1.2 billion for homeless assistance programs at the Department of Housing and Urban Development, including \$105 million for 18,000 homeless vouchers.

Millions Move from Welfare to Work

In 1992, President Clinton promised to end welfare as we know it, and now more than three years after the enactment of the welfare reform law, we've seen revolutionary changes to promote work and responsibility: the number of Americans on welfare is at its lowest level since 1969 -- 30 years ago -- as millions of people move from welfare to work. Since January 1993, the welfare rolls have fallen by more than half, from 14.1 million to 6.9 million. More than 1.3 million welfare recipients went to work in 1998 alone. The 12,000 business participating in the Welfare to Work Partnership launched by the President in 1997 have hired nearly 650,000 former welfare recipients. The federal government is also doing its share: in 1997, the President asked the Vice President to lead the federal hiring initiative to hire 10,000 welfare recipients over four years. Today, we've far exceeded that goal, hiring more than 16,000 people. At a time when the federal workforce is the smallest it has been in thirty years, the Vice President has shown that you can both create a leaner government and one that leads by example.

New Initiatives to Collect More Child Support

Since the President took office, child support collections have nearly doubled. Today, parents who owe child support have their wages garnished, their bank accounts seized, and their tax refunds withheld. To build on this success, the budget contains several new initiatives to further increase child support collections and crack down on parents who owe child support. Parents who owe past-due child support will have their gambling winnings intercepted and their vehicles booted. They will have a harder time obtaining or renewing a passport, and they can be prohibited from enrolling as a Medicare provider. Finally, the budget will require that child support orders be updated more frequently and increase the amount of child support paid directly to families.

New Fathers Work/Families Win Grants

The President's budget will contain \$255 million in new competitive grants in FY 2001 to promote responsible fatherhood and support working families, critical next steps in reforming welfare and reducing child poverty. The Clinton-Gore Administration's budget will encourage responsible fatherhood through \$125 million in "Fathers Work" grants to put approximately 40,000 non-custodial parents (mainly fathers) who owe child support to work and help them connect with their children. As part of this effort, states will need to put in place procedures allowing them to require more parents who owe child

support to pay or go to work. The President's budget will also contain \$130 million in "Families Win" grants to help about 40,000 low-income parents stay in their jobs, move up the career ladder, and remain off cash assistance. An important part of these grants will be to improve families' access to food stamps, health care, child care, and other critical support for working families. \$10 million will be set aside for Indian and Native American grantees. Fathers Work/Families Win competitive grants will be run by one-stop career centers, community groups, and faith-based organizations under contract to local and state workforce investment boards.

Helping More Long-Term Recipients Move from Welfare to Work

Because of the President's leadership, the 1997 Balanced Budget Act contained \$3 billion for Welfare-to-Work grants to help long-term welfare recipients and certain non-custodial parents go to work and support their children. To fully implement these important efforts, the President's budget allows grantees an additional two years to spend these existing funds.

Second Chance Homes

The budget includes \$25 million in new funds to support "second chance homes," adult-supervised and supportive living arrangements, for unmarried teen parents and their children who cannot live at home or with other relatives. States will be able to use these funds, as they can other Social Services Block Grant (SSBG) funds, to support services provided by faith-based and community-based organizations. (Overall, the budget increases SSBG funds by \$75 million.) This new initiative will be latest of the Administration's efforts to reduce teen pregnancy, which have resulted in the lowest teen pregnancy rates on-record and an 18 percent decline in teen births from 1991 to 1998.

Helping Low-Income Families Afford Child Care

The President's budget expands the Child Care and Development Block Grant to help working families struggling to afford child care. The President's budget request will increase funding for child care subsidies by \$817 million in FY 2001, enabling the program to serve nearly 150,000 more children next year. These new funds, combined with the child care funds provided in welfare reform, will enable the program to serve over 2.2 million children in 2001, an increase of nearly one million since 1997. The block grant is part of the Child Care and Development Fund, the primary federal subsidy program that helps families pay for child care, thereby enabling low-income parents to work. Today, millions of families who are eligible for assistance with their child care costs do not receive any help; in 1999, only about 12 percent of the 15 million low-income children eligible for assistance under federal law, received subsidies.

Tax Relief for Over 8 Million Families with Child Care Expenses

The Child and Dependent Care Tax Credit (CDCTC) provides tax relief to those who, in order to work, pay for the care of a child under 13 or for a disabled dependent or spouse. The President's proposals, which cost \$30 billion over 10 years, broaden this tax relief and will help over 8 million families pay their child care expenses:

- **Making the Credit Refundable for Nearly Two Million Working Parents.** Under current law, a typical family of four with an income under \$25,000 is ineligible for credits for child care expenses because it has no income tax liability. Many such families earn too little to claim the credit, but too much to get the full benefit of child care subsidies. To help these families, the President proposes to make the CDCTC refundable for the first time -- so that families with no tax liability can receive up to \$2,400 to help offset the cost of child care. This proposal will assist nearly two million families.
- **Increasing the Child Care Tax Credit.** For families earning up to \$60,000, the President proposes to increase the maximum level of the CDCTC from 30 percent to 50 percent. This will provide an average additional tax cut of \$249 for these families and eliminating tax liability for nearly all families with incomes below 200 percent of poverty that claim the maximum allowable child care

expenses. Under this proposal, a family of four with an annual salary of \$35,000, and child care expenses of \$3,100, would receive a tax credit of \$1,395 -- an increase of \$775 over current law. This expansion proposal will help over four million working families pay for child care.

- **Providing Tax Relief to Parents Who Stay at Home.** The President will also propose enabling parents who stay at home with children under age one to take advantage of the Child and Dependent Care Tax Credit by claiming assumed child care expenses of \$500. This proposal will provide an average tax cut of \$154, benefiting almost two million parents.

Creating New Child Care Tax Incentives for Businesses

In his budget, President Clinton will also propose a new tax credit for businesses that provide child care services for their employees. These services could include: building or expanding child care facilities, operating existing facilities, training child care workers, or providing child care resource and referral services. The credit covers 25 percent of qualified costs (and 10 percent of resource and referral service expenses), but may not exceed \$150,000 per year per business. The President's budget includes \$539 million over five years for this tax credit.

Supporting High-Quality Early Childhood Educators

The President's budget includes \$30 million to ensure that well-trained professionals are teaching our young children. The Early Childhood Professional Development initiative will provide competitive grants to local partnerships that can pull together universities, local school districts and child care providers. The initiative would focus on equipping early childhood educators with the tools they need to help children develop vital language and literacy skills.

Encouraging the Pursuit of Higher Education by Offering College Campus Based Child Care

To encourage low-income parents to pursue higher education, the President's budget includes \$15 million -- a \$10 million increase over last year's funding level -- to provide an additional 150 college campuses with grants to support the establishment or expansion of child care services. States may also use a share of the Child Care and Development Block Grant for this purpose.

Retirement Savings Accounts To Help Families Save and Invest

The President's Retirement Savings Accounts (RSAs) proposal will give 76 million Americans the opportunity to build wealth and save for their retirement through a progressive tax cut. The President's proposal builds on the successful model of Individual Development Accounts (IDAs), extending generous matches to all low- and moderate-income families to encourage them to develop savings and assets. A person who participated for 40 years in this savings program could accumulate over \$266,000 -- enough to produce \$24,000 a year of income in retirement. This proposal would cost \$54 billion over 10 years.

Expand Pension Coverage for Small Businesses

In an effort to encourage more small businesses to offer pensions for their employees, the President will also announce a proposal to provide a 50 percent tax credit for qualified contributions to employees' pensions. This provision would cost \$17 billion over 10 years.

Tax Relief for Working Families: Simplifying Taxes and Rewarding Marriage and Work

Today as part of his State of the Union Address, President Clinton will announce his plan to reduce the marriage penalty for married, two-earner couples by increasing the standard deduction by nearly \$2,000. The President will propose to increase the standard deduction for two-earner married couples to twice that of single filers, providing substantial tax relief for 9.1 million families. The President would provide an additional \$500 increase in the standard deduction for single-earner married couples that do not face a marriage penalty. He would also increase the standard deduction for single filers by \$250. The President's plan would cost \$45 billion over 10 years and benefit 42.1 million families.

HEALTH CARE

Patients' Bill of Rights

The President and Vice President continue to challenge the Congress to finally finish the overdue job of passing patients' rights legislation that includes critical protections such as: guaranteed access to needed health care specialists; access to emergency room services when and where the need arises; continuity of care protections so that patients will not have an abrupt transition in care if their providers are dropped; access to a fair, unbiased and timely internal and independent external appeals process to address health plan grievances; and an enforcement mechanism that ensures recourse for patients who have been harmed as a result of a health plan's actions. Last fall, over 60 Republicans joined virtually every Democrat in the House in voting for the Norwood-Dingell Patients Bill of Rights. This strong, enforceable, patient protections bill should not be watered down in a manner that makes it ineffective and unworthy of signing. It should also not include provisions that do little more than further segment healthy from unhealthy populations without significantly expanding coverage for the currently uninsured.

Health Insurance Coverage Initiative

The President and Vice President strongly believe we should expand access to affordable health care coverage to more Americans. The budget proposes a 10-year, \$110 billion initiative that would expand coverage to at least 5 million uninsured Americans and expand access to millions more. It addresses the nation's coverage challenges by building on and complementing current private and public programs. Specifically, the initiative: (1) provides a new, affordable health insurance option for families called "FamilyCare," which builds on the State Children's Health Insurance Program to provide higher Federal matching payments to parents of children eligible for or enrolled in Medicaid or S-CHIP; (2) accelerates enrollment of uninsured children eligible for Medicaid and S-CHIP; (3) expands health insurance options for Americans facing unique barriers to coverage, including a Medicare buy-in with a new 25 percent tax credit; a new 25 percent tax credit for COBRA continuation coverage; an initiative to help small businesses afford insurance, and new Medicaid options for vulnerable groups of Americans (people ages 19 and 20; people leaving welfare for work; legal immigrants); and (4) strengthens programs that provide health care directly to the uninsured. If enacted, this would be the largest investment in coverage since Medicare was created in 1965.

Strengthening and Modernizing Medicare

The President's budget includes a comprehensive plan to reform and modernize Medicare. This plan will: (1) make the program more efficient and competitive; (2) extend the solvency of the Health Insurance (HI) trust fund to at least 2025; (3) modernize benefits including adding a long-overdue, voluntary prescription drug benefit; and (4) create a reserve fund to be used for debt relief or to create bipartisan consensus to further strengthen the proposed drug benefit for Medicare beneficiaries. Building on the President's successful fight against fraud and waste, the plan would dedicate over \$300 billion in savings and surplus over 10 years to the HI trust fund, helping to meet the inevitable financing and health challenges that result from the aging of the baby boom. The proposed prescription drug benefit would be voluntary, available and affordable to all beneficiaries, including low-income beneficiaries who would pay low to no costs for coverage. It would be administered by private organizations like pharmaceutical benefit managers (PBMs) and would give financial incentives to employers who currently offer retiree prescription drug benefits to maintain coverage. Finally, a reserve fund would be created for debt reduction or, if there is bipartisan consensus, to strengthen the Administration's drug benefit by adding protections against the cost of catastrophic drug expenses.

Long-Term Care Initiative

The budget proposes a 10-year, \$28 billion initiative that helps address the nation's multifaceted long-term care challenge. It includes: (1) a \$3,000 tax credit to compensate people with long-term care needs

or their caregivers for the cost of care; (2) a major new investment in the Older Americans Act for information and referral as well as direct support services for family caregivers; (3) a new Medicaid option to increase income eligibility levels for home and community based services to the same levels as nursing home residents; (4) a Housing and Urban Development program to encourage assisted living facilities for low-income elderly; and (5) a new option for Federal employees to purchase quality private long-term care insurance. The FY 2001 budget also includes an additional \$16.8 million to help states strengthen nursing home enforcement tools and increase Federal oversight of nursing home quality and safety standards.

Increasing Federal Support for Improving the Mental Health of All Americans

According to the December 1999 Surgeon General's Report on Mental Health, one in five Americans is living with a mental health disorder. This report states that the fundamental components of effective service delivery are broadly agreed upon, but in short supply. The President will highlight his new investment of \$100 million for mental health services, an increase of 16 percent over last year's funding level and a 90 percent increase since 1993.

Preventing Medical Errors and Improving Quality of Care

Late last year, the Institute of Medicine reported that as many as 98,000 Americans die from preventable medical errors each year. In response, the President instructed that the over 300 health plans serving Federal employees institute patient safety initiatives as a condition of participating in the program and directed all Federal agencies to conduct a comprehensive review of the steps they could take to reduce medical errors. In the coming weeks, the President will announce further actions we should take to help eliminate all preventable errors.

Major New Investment to Combat HIV and AIDS in the United States

The President has proposed to invest an additional \$125 million in the Ryan White Program, an increase of almost 8 percent over last year's funding level, to provide primary medical care, pharmaceuticals critical to treatment, and other critical support services for people living with HIV and AIDS. The budget also includes an additional \$50 million for HIV prevention, the largest increase ever in funding for these activities, to encourage individuals at risk to avoid behaviors that can result in the transmission of the disease.

RESPONSIBILITY AND CRIME

21st Century Policing Initiative

In order to keep crime rates down to record low levels, and officers on the beat at all time highs, the President is committed to continuing the second year of his 21st Century Policing Initiative. The 21st Policing Initiative, builds on his successful COPS program that has funded 100,000 more community police for our streets, by: (1) providing resources for communities to hire and redeploy up to 50,000 more police for our streets by FY 2005 with an effort to target new police officers to crime "hot spots"; (2) giving law enforcement access to the latest crime-fighting and crime-solving technologies, such as improved police communications, crime mapping software, laptop computers, and crime lab improvements; and (3) funding new state and local prosecutors to work with local law enforcement and the community to combat local crime problems; and (4) engaging all sectors of the community to prevent and fight crime by funding partnerships with probation parole officers, schools, and faith-based organizations.

Fighting Gun Crime with New National Gun Enforcement Initiative

Building on his successful strategy of combating gun violence that has helped lead to a 35 percent decline in gun crime, the President proposed \$280 million to fund the largest national gun enforcement initiative in history that specifically includes:

- **500 New ATF Agents and Inspectors** - The President's initiative includes the largest increase ever in ATF agents and inspectors, with new agents to crack down on violent gun criminals and illegal gun traffickers at gun shows, gun stores and on the streets, and more firearms inspectors to target unscrupulous gun dealers who supply firearms to criminals and juveniles.
- **Over 1,000 New Federal, State and Local Gun Prosecutors** - The proposal will fund 1,000 new state and local prosecutors to combat gun crime and violence, 100 new federal gun prosecutors, and new gun enforcement teams to coordinate efforts with local law enforcement to remove gun criminals from our communities and put them behind bars.
- **Comprehensive Crime Gun Tracing** - To move toward tracing every crime gun in America, 250 local law enforcement agencies will receive training and tracing equipment to facilitate comprehensive tracing, and the Administration's Youth Crime Gun Interdiction Initiative (YCGII) will be expanded from 38 to 50 cities across the country.
- **New National Integrated Ballistics Information Network** - The President's initiative will triple current funding for ballistics testing programs to launch the first-ever national ballistics network -- to support the deployment of 150 ballistics imaging units to law enforcement, helping to link bullets and shell casings to the criminal guns they were fired from.
- **Local Anti-Gun Violence Media Campaigns** - To help communities send a strong message to combat gun crime and violence, the initiative funds matching grants to support local media campaigns highlighting penalties for breaking gun laws, proper storage of firearms and preventing child access.

Funding Innovative Smart Gun Technology

The accidental gun death rate for children under 15 in the U.S. is nine times higher than 25 other industrialized nations combined. To help prevent accidental gun death and injuries of children who obtain access to guns, gun theft, and other unauthorized uses, the President committed to fund the expansion, testing and replication of "smart" gun technologies. These state-of-the-art gun safety precautions can limit a gun's use to its adult owner or other authorized users.

Passing Common Sense Gun Legislation

In addition to pressing the Congress to pass his aggressive gun enforcement budget to give communities more and better tools to fight gun crime, President Clinton urged the Congress to make passage of pending common sense gun safety measures the first order of legislative business. Among the reforms he called on the Congress to enact include: closing the gun show loophole by requiring background checks and records at gun shows; requiring child safety locks for handguns sold; banning the importation of large capacity ammunition magazines; and banning violent juveniles from owning guns for life.

OPENING NEW MARKETS

The New Markets Initiative

The United States is currently in the midst of the longest peacetime expansion in its history. The strength and duration of this expansion has helped bring economic opportunity to millions of people once cut off from the economic mainstream. But too many urban and rural areas have not participated in this growth. These areas have tremendous potential as New Markets. The President's expanded New Markets initiative will spur \$22 billion in new capital investment in businesses in these economically distressed areas through a package of tax credits and loan guarantees. The package includes the following components:

- **More Than Doubling the New Markets Tax Credit** – The President proposes to more than double the New Markets tax credit to spur \$15 billion dollars in new investment in community development in economically distressed areas. An entity making new equity investments in a selected community development project would be eligible for a tax credit worth 25 percent of the cost of the investment. A variety of vehicles providing equity and credit to businesses in underserved areas would be eligible. The total cost of the tax credits amounts to about \$5 billion over 10 years.
- **Expanded Empowerment Zone Tax Incentives** - These tax credits will extend and improve economic growth in the 31 existing urban and rural Empowerment Zones, administered by HUD and USDA, and support a third round of 10 new empowerment zones to be designated in 2001. The total cost of these proposals will be \$4.4 billion over 10 years.
- **America's Private Investment Companies (APICs)** - Modeled after the Overseas Private Investment Corporation's (OPIC) successful investment fund program, APICs would provide guaranteed debt to private investment companies, licensed by HUD, to help leverage private equity capital and lower the cost of capital for investments in low- and moderate-income communities. For every dollar that private investors provide, the government will guarantee two dollars in debt to expand the APIC's pool of capital available for making investments and enhance the return on those investments to the private investors. APICs will make equity investments in larger businesses that are expanding or relocating in inner cities and rural areas.
- **New Market Venture Capital Firms (NMVCs)** – The President is asking for \$51.7 million in his 2001 budget to allow SBA to match equity investment and technical assistance funds to finance 10-20 new investment partnerships – New Markets Venture Capital Firms -- selected to provide both long-term growth capital and expert guidance to entrepreneurs who need both in order to transform their small businesses and great ideas into thriving companies.
- **Other Elements of New Markets** - Other elements include: increasing the funding for SBA's microenterprise lending program; creating PRIME-- a program providing technical assistance to low-income entrepreneurs; boosting CDFI funding; expanding support for BusinessLINC to encourage large businesses to work with small businesses in new markets; and establishing a New Markets University Partnerships pilot project which, under the auspices of HUD, would provide Universities with funding to develop local community partnerships, assistance to intermediaries, and technical and business development assistance to new and existing firms. In addition, to better serve Native American communities, the President will provide additional funding to expand the New Markets initiative to Indian Country.

Delta Initiative

In the Mississippi Delta, poverty remains at 175 percent of the national average. The President has proposed the creation of a new Delta Regional Authority, modeled after the successful Appalachian Regional Commission, to bring the resources of a Federal-State partnership to the fight for economic

growth in the region. This partnership will help bring the infrastructure and job training needed to make the Nation's prosperity a reality in the Delta.

Native American Initiative

In order to better serve Native American communities in this millennium and to honor the federal government's trust responsibility to tribes, the President's budget includes an increase of \$1.2 billion over Fiscal Year 2000 for key new and existing programs assisting Native Americans and Indian reservations. This initiative brings together several agencies in order to address the needs of Native American communities comprehensively. Some of the highlights of this initiative include: \$300 million for Bureau of Indian Affairs school construction and repair; \$349 million through the Department of Transportation for roads in Indian Country; \$650 million to provide rental and homeownership assistance through the Department of Housing and Urban Development (HUD); and \$2.6 billion for the Indian Health Service. Other key components of the Native American initiative include: "New Markets" economic development initiatives such as funding to create Native American Small Business Development Centers at the Small Business Administration; funding to create a Native American Economic Development Access Center at HUD; addressing the "digital divide" by creating a new program, in conjunction with the tribal colleges, to encourage Native Americans to enter information technology fields; funding 500 new Native American school administrators; increased funding for tribal colleges; \$49 million to fund technology, infrastructure, planning, and public works projects at the Economic Development Administration; and increased funding of \$103 million for the third year of the joint Department of Justice/Bureau of Indian Affairs Law Enforcement initiative.

Strengthening the Farm Safety Net

As the President has noted on numerous occasions since its passage, the 1996 Farm Bill fails to provide America's farmers with an adequate safety net. As prices have remained depressed for the past two years, the Federal government has provided over \$15 billion in emergency assistance. In order to provide American farmers and ranchers with the critical assistance that they need and deserve, the President's budget includes \$11 billion to strengthen the farm safety net until the next farm bill in 2002, with three key components: conservation, supplemental income assistance, and crop insurance. The budget includes for FY 2001:

- \$1.3 billion to help family farmers take steps to protect water quality and the environment and to preserve farmland, including \$600 million for a new conservation security program that will assist farmers who voluntarily adopt comprehensive plans to curb erosion and protect water supplies from pesticide and nutrient runoff.
- \$3.1 billion for a new targeted supplemental income assistance program that will provide payments to producers whose farm revenue falls more than 92 percent below its 5-year average.
- \$640 million to subsidize the cost of crop insurance premiums, to allow farmers to purchase higher levels of coverage than are included in the basic catastrophic coverage.

From Digital Divide to Digital Opportunity

Access to computers and the Internet and the ability to use this technology effectively are becoming increasingly important for full participation in America's economic, social and political life. Unfortunately, there is strong evidence of a "digital divide" – unequal access to technology by income, education level, race, and geography. In 1998, those with a college degree were more than *eight times* more likely to have a computer at home and nearly *sixteen times* as likely to have home Internet access as those with an elementary school education. And the gap is widening. This growing divide also cleaves our community along income, ethnic, and geographic lines, with affluent, white, and urban/suburban households enjoying better computer and Internet access than their African-American, Hispanic, less affluent and more rural counterparts. To address this troubling trend, the President will shortly unveil a comprehensive program that relies on all levels of government working in partnership with the private

sector and non-profit organizations and also will lead high-tech executives and others on a New Markets tour focused on closing the Digital Divide.

GLOBAL CHANGE AND AMERICAN LEADERSHIP

Benefits of Expanding International Trade

Trade has been crucial to American prosperity. Since World War II, as the U.S. has led eight separate rounds of multilateral trade negotiations and signed hundreds of trade agreements, global trade has increased 15-fold, contributing to the most rapid, sustained economic growth ever recorded. Real production in the United States is up 5-fold and real average American per capita income is up 3-fold over this period. Still, there remains much work to be done. Ninety-six percent of the world's consumers live outside the US, many in countries that are only now achieving the means to become significant purchasers of American products.

Forging a New Consensus on Trade

American leadership over the last 50 years has helped develop a world trading system in which the United States is now the world's largest exporter and importer with over \$2 trillion worth of goods and services in trade each year. Since the creation of the General Agreement on Tariffs and Trade in 1948, Democratic and Republican Administrations, working in partnership with Congress, have concluded eight negotiating Rounds, opening markets for American goods, and helping advance basic principles of rule of law, transparency, and fair play in the world economy. Most recently, since the conclusion of the Uruguay Round in 1994, a more open world economy has helped American exports to rise by well over \$200 billion. This has contributed significantly to the rapid economic growth we have enjoyed over the past five years, and the continuation of the longest peacetime expansion in America's history. At the same time, it has helped us to gain high-skill, high-wage jobs, reverse a 20-year period of decline in wages, and in fact increase wages by 6% in real terms. Nevertheless, as President Clinton has said, we need to build a new consensus on trade by putting a human face on the global economy. The five years since the WTO was founded as the successor to the General Agreement on Tariffs and Trade (GATT) have revealed areas where the institution can be further strengthened in this regard -- including greater transparency, a greater role in addressing workers' concerns about globalization through the establishment of a Working Group on Trade and Labor, and a commitment to sustainable development, including protection of the environment, as enshrined in the WTO's Preamble.

Trade Agreements Enforcement Initiative

The President is committed to ensuring that trade is free and fair and that American companies and workers benefit fully from our bilateral and multilateral trade agreements. He is proposing in FY 2001 that the Department of Commerce and related agencies have the resources necessary to monitor and enforce international trade agreements.

Child Labor

In his 1999 State of the Union address, President Clinton pledged: "[W]e will lead the international community to conclude a treaty to ban abusive child labor everywhere in the world." In June, he spoke to the ILO before it adopted the new convention and in December, with Senate advice and consent, he signed the convention on behalf of the United States. Now we must do more to help countries around the world make the convention's aspirations a reality, bringing education -- not hard labor -- to millions of children and preventing the loss of future generations of youth to abusive work. In the last two budgets, the United States became the world's largest contributor to the ILO's International Programme for the Elimination of Child Labor (IPEC). This year, the President proposes to expand support for international efforts to eliminate child labor.

African Growth and Opportunity Act

In the State of the Union, President Clinton called upon Congress to pass the African Growth and Opportunity Act (AGOA), an important and groundbreaking piece of legislation, which recognizes

African countries' efforts to institute sound economic policies and reform. The House and Senate passed different versions of the legislation last year. The philosophy of the legislation is simple: America stands ready to help those African countries that undertake difficult reforms to build a better future. Effective aid, combined with strong reform and increased trade and investment, will help bring Africa into the global economy and create new markets for U.S. exports. American businesses, farmers, and workers all stand to benefit from expanding our trade with one of the largest underdeveloped markets in the world.

Caribbean Basin Trade Initiative

The President will work with Congress toward swift passage of legislation expanding our Caribbean Basin Initiative (CBI) trading relationship with Caribbean and Central American countries. As part of a package including the Africa Growth and Opportunity Act, the Senate passed legislation last fall similar to that which the Administration has proposed. The President's CBI enhancement legislation will create opportunities for American companies and workers as it provides enhanced market access and economic stimulus for countries devastated by Hurricane Mitch. The Administration is strongly committed to conclude, by 2005, negotiations for a Free Trade Area of the Americas, which will expand U.S. export opportunities throughout Latin America, and views CBI enhancement as a useful bridge to this initiative.

Promoting Democracy and Advancing Human Rights

Promoting democracy and advancing human rights has been a central priority of the Clinton-Gore Administration's foreign policy, one that he will again stress in his State of the Union address. Over the past seven years, the Clinton Administration has succeeded in ending bloodshed and reducing tensions in the Middle East, Northern Ireland, East Timor, Bosnia, Kosovo, Haiti, Sierra Leone and elsewhere has offered new hope for peace, democracy and prosperity. This year the President will reaffirm his commitment to advance this cause by calling for continued support for his efforts to broker peace, promote democracy, protect human rights, defend religious freedom, and fully fund our diplomacy.

Leading the Global Campaign Against AIDS and Other Deadly Diseases

Although much progress has been made in the fight against AIDS and other deadly diseases, much more still needs to be done. To that end, President Clinton and Vice President Gore have stepped up the international battle to prevent, treat, and search for a cure for AIDS, which has disproportionately afflicted our poorest nations. The FY2001 budget that the President will send to Congress next month calls for an additional \$100 million investment in AIDS prevention, care, public health infrastructure, and education in the African and Asian countries that have been hit the hardest by the disease. Vice President Gore announced this additional funding during an address to the UN Security Council in early January. The President has also called for a new tax credit for sales of vaccines for malaria, tuberculosis, and AIDS to accelerate the development of these vaccines, creating an incentive for the pharmaceutical industry to invest in the development of vaccines for poor countries, which often cannot afford to buy the vaccines they need. This would build upon a proposed \$50 million investment in the vaccine purchase fund of the Global Alliance for Vaccines and Immunization. Finally, the President will call upon the World Bank and other multilateral development banks to dedicate an additional \$400 million to \$900 million annually of their low-interest-rate loans to expand immunization, prevent and treat common diseases, and build sound delivery systems for other basic health services.

U.S.-China Trade Agreement

Under the terms of the agreement, China has agreed to grant the United States *significant new access* to its rapidly growing market of over one billion people, while we have agreed simply to maintain the market access policies we *already* apply to China by granting it permanent Normal Trade Relations (NTR). The agreement slashes Chinese tariffs on our goods, opens China's markets to our services, and contains safeguards against unfair trading practices. The agreement also advances critical national security goals. WTO membership will spur China's economy, adding impetus to reforms there; introduce China to global economic competition and accelerate a process that is removing the government from vast areas of the country's economic life; open China's telecommunications market, including to Internet and

satellite services, and thus expose China to information, ideas and debate from around the world; and oblige the government to publish laws and regulations and subject pertinent decisions to review of an international body, all of which will strengthen the rule of law in China and increase the likelihood that it will play by global rules as well. While WTO membership will not by itself or overnight transform China's human rights record, it will move the country in the right direction. The United States must grant China permanent NTR or risk ceding the full benefits of the agreement we negotiated to our Asian and European competitors. For all these reasons, the President will make passage of this historic legislation a high priority in the coming year.

Building Peace in the Middle East

After days of intense negotiations at Wye Plantation in November 1998, President Clinton brokered an historic agreement between Israelis and Palestinians that strengthens Israel's security, expands the area of Palestinian control in the West Bank, and enhances economic opportunities for the Israeli and Palestinian people. And in December of last year, President Clinton ended years of stalemate between Syria and Israel by achieving a resumption of Israeli-Syrian peace talks and hosting the highest level meeting ever between Israel and Syria after months of behind-the-scenes diplomacy. The United States has helped broker agreements between Israel and the Palestinians and between Israel and Jordan, and led the efforts toward a resumption of the Israeli-Syrian talks. The United States has stood firmly by those who have taken risks for peace, providing them with strong political, economic and material support; and demonstrated to the enemies of peace that violence and terror will not succeed in disrupting the peace process. At the same time, the United States has maintained its long-standing commitment to the security of Israel, strengthened its ties with Egypt and Jordan, and built a new relationship with the Palestinian Authority and the Palestinian people.

Bringing Peace to Northern Ireland

President Clinton's intensive diplomatic efforts helped achieve the landmark Good Friday Accord in April 1998, bringing new governing structures and a new era of cooperation to Northern Ireland. And in December of last year, both sides made historic progress towards implementation of the Accord, forming of an inclusive government in Northern Ireland, accepting the principle of consent with respect to any change in the territorial status of Northern Ireland, launching new institutions for North/South cooperation on the island, and taking the first steps to address the decommissioning of paramilitary weapons. In his State of the Union address, President Clinton reaffirmed his support for full implementation of the agreement, so Northern Ireland can pursue a prosperous, democratic course, free of violence and terror. The United States will also continue to support the International Fund for Ireland, which promotes reconciliation through economic regeneration projects targeting disadvantaged Irish border counties and Northern Ireland.

Reversing Ethnic Cleansing in Kosovo

This past year, President Clinton led the NATO Alliance in a 79-day air war that expelled Serb forces from Kosovo and restored self-government to the province, ending a decade of repression and reversing Slobodan Milosovic's brutal campaign of ethnic cleansing. In the face of Allied unity, American military superiority, and strong Presidential leadership, the Serb dictator capitulated, withdrawing his troops and permitting international peacekeepers to secure the peace for returning refugees. The President is now committed to winning the peace, joining European leaders in strengthening democracy and civil society in Kosovo, enhancing economic development and regional integration through the Stability Pact, and supporting opposition within Serbia to complete the democratization of the Balkans.

Protecting Our Computer Networks from Cyber Attack

In his State of the Union address, President Clinton reaffirmed his commitment to strengthen America's defense against the emerging threats cyber terrorists pose to our critical infrastructure, computer systems, and networks. Earlier this month, he launched the National Plan for Information Systems Protection and announced new budget proposals to protect our computer networks from cyber attack, including \$621

million to enhance federal research and development in computer security; \$50 million to create a new Institute for Information Infrastructure Protection; \$25 million to recruit, train and retain federal information technology experts; and \$10 million to design a Federal Intrusion Detection Network (FIDNET) which alerts the federal government to cyber attacks. President Clinton has increased funding on critical infrastructure substantially over the past three years, including a 16% increase in the FY2001 budget proposal to \$2.03 billion. He has also developed and funded new initiatives to defend the nation's computer systems from cyber attack. To jumpstart the FY01 program initiatives, the President will also propose a \$9 million supplemental this spring.

Combating International Crime

In his State of the Union address, President Clinton highlighted new measures to combat international money laundering, which facilitates illegal money flows, fosters corruption, and undermines democracy. Combating international money laundering has become an increasingly important issue for the United States. The last decade has seen an explosive proliferation of offshore banking centers that facilitate international criminal money flows. This proliferation also works against U.S. developmental goals by allowing easy placement of funds obtained from official corruption. There is also a growing concern that these offshore centers can contribute to significant financial destabilization, by providing new avenues for unregulated capital flight and new opportunities for financial management entities incorporated in these jurisdictions to take advantage of the absence of supervisory authorities to engage in activities that would be prohibited in the United States.

Aiding Colombia to Fight Drugs and Strengthen Democracy

Eighty percent of the cocaine entering the U.S. is either processed, transported, or grown in Colombia. For the first time in years, a new administration, led by President Andres Pastrana, is taking the tough steps necessary to crack down both on narcotics traffickers and human rights violators. The President recently announced his support for a bold new plan developed by President Pastrana to both stem the tide of drugs entering the United States and to strengthen the Colombian economy and democracy. To assist the Colombians in this effort, the President has proposed a total of \$1.6 billion in funding over two years to help fight narcotics trafficking, provide economic alternatives for Colombian farmers who now grow coca and poppy plants, improve the judicial system, increase the protection of human rights, and crack down on money laundering. A portion of the investment will go to help train and equip special counter-narcotics battalions and to improve the Colombian capability to interdict traffickers by improving radar, aircraft, airfields, and intelligence-gathering equipment. The Administration will also propose \$95 million to purchase equipment to enable the Colombian National Police to eradicate more coca and poppy fields, and \$93 million for new programs to help the judicial system and promote the peace process. Most of the effort will be financed from the Colombian government's own resources. The aid from the United States is expected to be supplemented by multilateral agencies and our allies.

International Debt Relief

At their Summit last June, G-7 leaders endorsed a new initiative spearheaded by the President to enable Heavily Indebted Poor Countries (HIPC's) to receive deeper, broader and faster debt relief. Under the so-called Cologne Initiative, international financial institutions are developing a new framework for linking debt relief with poverty reduction. The goal is to boost resources for priority social expenditures, including health, child survival, AIDS prevention and education, as well as improve transparency in government budgeting and consultation with civil society in the development and implementation of economic programs. Together with earlier debt relief commitments, the Cologne Initiative provides for reduction of up to 70 percent of the total debts for these countries; decreasing the stock of debt from about \$127 billion today to as low as \$37 billion with the cancellation of official development assistance (ODA) debt by G-7 and other bilateral creditors. As part of the initiative, the President announced in September that the U.S. would seek to write off all of the \$5.7 billion it is owed by as many as 36 heavily indebted poor countries. Last fall, Congress passed part of the funding and authority necessary for the United States' full participation in the initiative, and the President is seeking approval of the remainder this year.

Leading the Way in Global Non-Proliferation

The Clinton-Gore Administration has led the effort to reduce the international threat of weapons of mass destruction. Over the past six years, the Administration has made unprecedented progress in curbing the proliferation of nuclear, chemical and biological weapons and the missiles that deliver them, in reducing the dangerous legacy of Cold War weapons' stockpiles and in promoting responsible conventional arms transfer policies. President Clinton was the first world leader to sign the Comprehensive Test Ban Treaty (CTBT) and has proposed a bipartisan dialogue this year to build a consensus that will lead to its eventual ratification. The United States has also ratified the Chemical Weapons Convention and is working to strengthen the 1972 treaty outlawing biological weapons and to achieve a positive Non-Proliferation Treaty Review Conference.

Strengthening Military Readiness

President Clinton and Vice President Gore have remained committed to ensuring that America's military remains the best-equipped, best-trained and best-prepared fighting force in the world, ready to face the continuing challenges posed by the post-Cold War world and the challenges of a new century. He has matched new commitments with new resources, requesting and receiving from Congress billions in additional defense spending in 1999, reversing declines that began a decade ago. The FY2000 budget proposed a six-year increase of \$112B for military readiness and modernization through a combination of new spending and budgetary savings, assuring the first sustained real (after inflation) increase for defense spending in over a decade. This plan increased military pay by the largest percentage since the early 1980s, and increased the 20-year retirement benefit from 40% to 50% of average base pay over the last three years of service. The President's 2001 Defense budget builds on this plan, ensuring military readiness remains first-rate for years to come. Moreover, significant increases are proposed for weapons modernization to guarantee the continued technological superiority of U.S. forces.

RESPONSIBILITY, OPPORTUNITY AND THE ENVIRONMENT

Lands Legacy

To meet the conservation challenges of a new century, President Clinton is proposing a new category of dedicated, discretionary funding to protect America's land, coastal and wildlife resources. In FY 2000, the President secured \$652 million for Lands Legacy, a 42 percent increase. For FY 2001, the President is proposing another substantial increase and creation of a new budget category to preserve this higher level of funding in future years. The proposed FY 2001 funding would dramatically increase support for state, local and tribal efforts to protect farmland, forests, urban parks and other local green spaces. It also would provide significant increases for federal, state, local and tribal efforts to protect ocean and coastal resources. In addition, Lands Legacy would supported federal protection of natural and historic lands across the country, with priorities including Civil War battlefields, the Florida Everglades, the Mojave Desert, and New England forests and wildlife refuges.

Climate Change

Against a backdrop of growing scientific consensus that the Earth is warming – and that human activity is at least partly to blame – the President is proposing a series of new initiatives to address global climate change. The President's FY 2001 budget will propose a new effort to accelerate the development and deployment of clean energy technologies in developing countries; increased funding for the research and development of bio-based technologies that use crops, trees and agricultural waste to make fuels and products; and start-up funding for a Clean Air Partnership Fund to support state and local efforts that achieve early reductions in both greenhouse gas emissions and ground-level air pollutants. Other elements of the Administration's climate change strategy include continued increases in both investments and tax incentives to spur the development and deployment of clean energy technologies and energy-efficient cars, homes, and appliances; cutting energy use by the Federal government; working with Congress to reward companies taking early, voluntary action to reduce greenhouse gas emissions; restructuring the electricity industry; and continued diplomatic efforts to fill in key details of the Kyoto Protocol and secure more meaningful participation by key developing countries in the fight against global warming.

Tax credits for energy-efficient cars, homes and appliances

Cars and light trucks (including minivans, sport utilities, and pickups) currently account for 20 percent of U.S. greenhouse gas emissions. The President's FY 2001 budget will propose tax incentives to help curb these emissions by moving advanced technologies for electric, fuel cell, and hybrid vehicles from the laboratory to the highway. Tax credits would be offered for the purchase of qualifying hybrid vehicles from 2003 through 2006; and the current tax credit for electric vehicles and fuel cell vehicles would be extended through 2006. The President also is proposing a tax credits for the purchase of energy-efficient homes; for solar energy systems; for the purchase of energy-efficient heating and cooling equipment; and for wind and biomass power.

Clean Energy for the 21st Century

Energy technology markets in developing countries are projected to total \$4 trillion to \$5 trillion over the next 20 years. To accelerate the development and deployment of clean energy technologies around the world, President Clinton is proposing the Clean Energy for the 21st Century: International Initiative – a multi-agency effort to encourage remove market barriers to clean energy technologies in developing and transition countries and to provide new incentives for clean energy technology innovation and export. This initiative, which builds on a set of recommendations by the President's Committee of Advisors on Science and Technology (PCAST), will create as much as \$5 billion in new export revenues for U.S. companies and up to 100,000 new U.S. jobs, and will assist developing countries in powering their economic development while fighting air pollution and climate change.

Livable Communities

President Clinton and Vice President Gore are proposing to strengthen the Livable Communities initiative, which expands the choices available to communities to help them grow in ways that ensure a high quality of life and strong, sustainable economic growth. The Administration's FY 2001 budget will propose record funding for public transit and other programs to ease traffic congestion while reducing air pollution; matching grants to help neighboring communities develop collaborative "smart growth" strategies; and funding to provide communities with new information tools, and improve public safety by sharing crime data. The Administration also will propose tax credits for Better America Bonds, a new financing tool generating billions in bond authority for investments by state, local and tribal governments to preserve green space, create or restore urban parks, protect water quality, and clean up brownfields (abandoned industrial sites). By delivering tools and resources to the local level, where issues of growth management are most appropriately addressed, this initiative helps empower citizens to build more "livable communities" for the 21st century.

THE OPPORTUNITY AND RESPONSIBILITY OF SCIENCE AND TECHNOLOGY

Major New Investments in Science and Technology Research

President Clinton has announced that he will include a nearly \$3 billion increase in the "Twenty-First Century Research Fund" in his FY2001 budget, including a \$1 billion increase in biomedical research at the National Institutes of Health and double the largest dollar increase for the National Science Foundation in its 50 year history. These investments will ensure that science and technology will continue to fuel economic growth and allow Americans to lead longer, healthier lives. The funding includes increased support in all scientific and engineering disciplines, including biomedical research, nanotechnology, information technology, clean energy, and university-based research. The President's budget includes:

- **\$1 billion increase in biomedical research at the National Institutes of Health.** The President's FY 2001 budget includes almost \$19 billion, an increase of \$1 billion over last year's funding level, for biomedical research at the National Institutes of Health. In addition, the President will eliminate the delays in releasing \$4 billion in research funds as required in last year's appropriations bill. This increase will support research in areas such as diabetes, brain disorders, cancer, genetic medicine, disease prevention strategies, and development of an AIDS vaccine. It will also help researchers complete in the near future a first draft of the entire human genome – the very blueprint of life. This and other wise investments in science are leading to a revolution in our ability to detect, treat, and prevent disease. If Congress passes the President's proposal, funding for NIH will increase by over 80 percent – nearly twice what the NIH budget was when President Clinton came into office.
- **A new \$495 million National Nanotechnology Initiative.** Nanotechnology - the ability to manipulate individual atoms and molecules - could revolutionize the 21st century in the same way that the transistor did the 20th. Increased investments in nanotechnology could lead to breakthroughs such as molecular computers that can store the contents of the Library of Congress in a device the size of a sugar cube, and new materials ten times stronger than steel and a fraction of the weight.
- **A \$675 million increase in the National Science Foundation -- double the largest dollar increase in NSF's history.** This increase will boost university-based research and ensure balanced support for all science and engineering disciplines. NSF accounts for half of all non-health, university-based research.
- **An almost \$600 million increase in information technology research.** This increase in information technology research could lead to advances such as high-speed wireless networks that can bring distance learning and telemedicine to isolated rural areas; and supercomputers that can more accurately predict tornadoes and hurricanes and more rapidly develop life-saving drugs.

Protecting Americans' Personal Privacy

As information technology transforms our government and our economy, a growing challenge is how to gain the benefits from the new technology while preserving one of our oldest values – privacy – in a variety of different settings:

- **Medical Records:** This year the Clinton-Gore Administration will issue historic, final rules that will legally guarantee the key privacy protections: notice of data uses; consent before records are used for non-medical purposes; patient access to records; proper security; and effective enforcement. President Clinton also will support legislation to expand the scope and enforcement of those rules.
- **Financial Information:** Financial modernization legislation signed by President Clinton last year included important privacy protections, but more needs to be done. This year, the President will seek

further protections, including consumer choice before financial firms can share their information within a corporate family.

- Genetic Information: As the human genome project nears completion, genetic testing and information will be increasingly common to help predict, prevent, and treat diseases. However, there are real concerns that as this information becomes increasingly common that it will be used not to promote health in a protected manner, but will be used as a basis for discrimination. There are already examples of employers using this type of information as a basis not to hire or promote individuals and studies are showing that Americans fear that this information will be misused. The President will stress the need for strong action on this issue.
- On-line: In the on-line world, the Clinton-Gore Administration has encouraged self-regulatory efforts by industry to address privacy issues posed by emerging technologies and will work with consumers, industry, and interested public officials to explore how best to address the growing practice of building detailed profiles of every action consumers take online.

COMMUNITY

Service And Philanthropy

AmeriCorps and Encouraging Community Service

Since the start of his Administration, the President has encouraged and facilitated community service. Over 150,000 young people have participated in AmeriCorps -- they have helped to immunize more than a million people; taught, tutored or mentored 4.4 million children; helped build some 11,000 homes; and truly sparked a new spirit of public engagement across the land. The President's budget includes over \$850 million for the Corporation for National Service. This increase of nearly \$120 million keeps AmeriCorps on track for the President's goal of 100,000 members each year by the year 2004. The budget will also include a new "AmeriCorps Reserves" program, modeled after the military reserves, and designed to engage former Corps members in times of need. The budget also includes \$15.5 million in new initiatives that reward innovations in youth service, as well as additional resources to encourage service by senior citizens, and to engage students in service through a new "Community Coaches" program.

Increasing Involvement of Interfaith Partnerships and Community Organizations

Already many faith and community-based organizations partner with government to help our nation's families, but the President and Vice President believe we should do more, and their budget proposes to increase the involvement of interfaith and community-based organizations in after school, housing, community development, criminal justice, welfare reform, teen pregnancy prevention, and juvenile justice programs, consistent with the constitutional line between church and state.

Increasing Charitable Giving

In his State of the Union address and his new budget, President Clinton today will unveil a package of new tax proposals to encourage philanthropy. First, he will propose allowing nonitemizers to take a tax deduction for charitable giving. Second, he will propose new rules to make it easier for charitable foundations to make gifts in times of need. And third, he will propose making it easier for individuals to donate appreciated assets like securities and real property. Last October, the President and First Lady convened the first-ever White House Conference on Philanthropy. The conference highlighted the unique American tradition of charitable giving, and emphasized that at a moment of great prosperity, we must preserve and expand this tradition. These proposals will help do just that.

One America

Civil Rights Enforcement

President Clinton's FY 2001 budget proposes a significant increase for civil rights enforcement to help ensure equal opportunity for all Americans. These funds will help to ensure that no American is discriminated against at work, at home, or in school. The President's budget request of \$698 million for civil rights enforcement agencies represents a \$81 million, or 13 percent increase, over last year's funding levels of \$617 million. Highlights of the President's package include: (1) \$98 million Civil Rights Division of the Department of Justice -- a 20 percent increase over the 2000 enacted level -- to expand investigations and prosecutions of criminal civil rights cases (including hate crimes and police misconduct), promote compliance with the Americans with Disabilities Act (ADA), and review redistricting plans; (2) \$322 million for the Equal Employment Opportunity Commission (EEOC) -- an increase of 15 percent over the 2000 enacted level -- to support the agency's effort to reduce the backlog of private sector cases to 28,000 by the end of 2001; (3) \$76 million for Department of Labor's Office of Federal Contract Compliance Programs (OFCCP) -- an increase of 4 percent over the 2000 enacted level -- to expand the compliance assistance strategy to encourage Federal contractor compliance through increased outreach, education, and technical assistance, including providing contractors with the

necessary tools to evaluate their equal employment practices; (4) \$50 million for Department of Housing and Urban Development's (HUD) fair housing efforts -- an increase of 14 percent over the 2000 enacted level -- to reduce housing discrimination, including funding for the final year of a three-year audit-based enforcement initiative and training for housing providers to ensure that individuals with disabilities have access to housing.

The Employment Non-Discrimination Act ("ENDA")

This bill would outlaw discrimination in hiring, firing, and promotions based on sexual orientation. It is designed to protect the rights of all Americans to participate in the job market without fear of unfair discrimination. The Act provides an exemption for small businesses, the Armed Forces, and religious organizations, including schools and other educational institutions that are substantially controlled or supported by religious organizations. The bill specifically prohibits preferential treatment on the basis of sexual orientation, including quotas. President Clinton and Vice President Gore are the first President and Vice President ever to back civil rights legislation for gays and lesbians. President Clinton originally announced his support for the legislation in October 1995.

The Hate Crimes Prevention Act

The President has urged Congress to pass, as one of its first orders of business, the Hate Crimes Prevention Act, which would strengthen the existing federal hate crimes law by expanding the situations in which the Department of Justice can prosecute defendants for violent crimes based on race, color, religion, or national origin. Further, it would expand existing law to cover cases of hate crimes based on sexual orientation, gender, or disability. The President's budget includes \$20 million for training for federal, state, and local law enforcement to prevent and respond to hate crimes, and to promote police integrity.

English Literacy/Civics Initiative

Like generations of immigrants past, today's immigrants are driven by a dream -- and to achieve that dream, they seek to learn the ways of this land and become full participants in American society. To this end, President Clinton is proposing an increase for the English Language/Civics Initiative an innovative program to help states and communities provide limited English proficient (LEP) individuals with expanded access to high-quality English-language instruction linked to civics and life skills instruction, including understanding and navigating the U.S. government system, the public education system, the workplace, and other key institutions of American life. This important initiative is a powerful tool in building a stronger American community. For FY 2001, the Administration's budget request \$75 million for this initiative, a nearly \$50 million increase from FY 2000 enacted level.

Fairness to Immigrant Families

The Administration is committed to improving the way the Immigration and Naturalization Service (INS) conducts its business, particularly the naturalization process that bestows United States citizenship. The Administration's FY 2001 budget provides additional funds to INS to improve the naturalization process and reduce the application backlogs and to expand the process to ensure that all immigration benefits and services are provided in a fair, efficient, and timely manner. Furthermore, the Administration will continue to urge Congress to pass legislation that provides fairness for immigrant families by restructuring the INS; approving the Administration's proposal to support the process of democratization and stabilization now underway in Central American and Haiti by ensuring equitable treatment for migrants from these countries; and changing the registry date to permit long-term migrants to adjust their status.

GOVERNMENTAL AND POLITICAL REFORM

Enact Bipartisan Campaign Finance Reform

The President and the Vice President remain committed to the enactment of bipartisan campaign finance reform. Last year, the House of Representatives passed bipartisan reform. Tonight the President is challenging the Senate to follow suit and enact real reform early this year. Acceptable campaign finance reform legislation must meet five criteria: 1) it must be bipartisan; 2) it must be comprehensive; 3) it must reduce the amount of money that is raised and spent on federal elections; 4) it must help level the playing field between challengers and incumbents; and 5) it cannot favor one party over the other.

Reinventing Government

Three months into our Administration, the Vice President took charge of our reinventing government initiative. Seven years later, the government is the smallest it's been in nearly 40 years -- over 350,000 fewer employees. And it's focused on giving Americans customer service equal to the best in business by getting results they care about. We're tossing aside outdated bureaucratic binders and red tape that too often kept us from making a real difference in people's lives. But this is not just another exercise in "good government" -- our goal is nothing short of restoring the American people's trust in their government. When we started, only 21% of the American people trusted government to do the right thing all or most of the time -- down from 76% under President Kennedy. Today, that figure is back up to 40% -- a dramatic turnaround. But it's not nearly good enough. And we won't rest until "change" and "customer service" become a permanent part of the landscape and a majority of Americans trust their government again.