

THE WHITE HOUSE  
WASHINGTON

July 30, 1997

MEMORANDUM FOR DISTRIBUTION

FROM: MACK MCLARTY *MM/m*

SUBJECT: REVIEW OF U.S. NEGOTIATION POSITION FOR SANTIAGO SUMMIT OF  
THE AMERICAS

We are at an important juncture in our preparations for next April's Summit of the Americas in Santiago, Chile, to which the President has committed to attend. Please come to a meeting I will chair on Friday, August 1, at 4:00 pm in room 180 OEOB to discuss.

The Summit will be the culmination of over a year of intensive Presidential activity to advance US interests in Latin America and the Caribbean. Building from the 1994 Miami Summit, we hope to solidify our newly emerging partnership with the hemisphere, increasingly based on shared values and common interests, to enhance the President's foreign policy legacy in the community of the Americas.

In accordance with the process developed by the Government of Chile and other participating Summit governments including the United States, we will soon be asked to provide a US position concerning specific action items to be included in the Summit agenda. The State Department has led an interagency working group since January to develop an initial set of US proposals (attached), and is prepared to deliver them to the Chileans next week. The outlines of the agenda itself, including education, democracy development, economic integration and trade, and poverty alleviation, were agreed by hemispheric foreign ministers at a meeting in Lima, Peru last month.

I believe State has the issues well-framed. Still, it would be useful to conduct an informal White House review of the substance developed by the interagency process. It would be helpful for you to review the proposed action items prior to our meeting, to be able to offer specific suggestions which can be taken into account.

The Summit is a priority for the President and our hemispheric agenda, and I greatly appreciate your ongoing efforts in this regard. I look forward to discussing these issues in greater depth with you at our meeting on Friday.

## U.S. Proposals for Santiago Summit Plan of Action

| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                                                           | USG Proposed Action Item<br>Governments will:                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
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| <b>I. <u>Education</u></b>                                                                                                                                                                        |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| <ul style="list-style-type: none"> <li>- Formulating actions in accordance with the proposals of the Responsible Coordinators in the Plan of Action they have prepared on the subject.</li> </ul> | <ul style="list-style-type: none"> <li>• Establish standards for student performance in reading and mathematics at key grade levels, and develop the means to measure students' progress toward achieving the standards.</li> <li>• Ensure that an increasing percentage of all children can read independently by the end of the fourth year of primary school.</li> <li>• Ensure that all primary school teachers receive training to help students reach the standards and that every student has access to basic instructional materials in reading and mathematics.</li> <li>• Develop and convene within six months a hemispheric consultative forum, building on existing mechanisms such as OAS/CIDI and including governments, the private sector, and citizen groups, to facilitate implementation of this initiative and to ensure a continuing policy dialogue on education, and complete by 2001 a set of key policy-relevant education indicators compatible with those being developed by OECD and UNESCO.</li> </ul> |
| <ul style="list-style-type: none"> <li>- Additional actions such as student and teacher exchange programs, distance education programs and incorporation of new technologies. †</li> </ul>        | <ul style="list-style-type: none"> <li>• Increase the number of student and teacher exchanges between Summit countries by 25 percent within the next three years by adopting policies, including tax incentives, to stimulate private sector participation.</li> <li>• Increase the quality, accessibility, and affordability of distance education programs, in cooperation with the private sector and international financial institutions, as a means of achieving universal access to education and training opportunities within the hemisphere.</li> <li>• Double by 2002 the number of classrooms at the primary and secondary levels with access to information technology, such as computers and the Internet, for more effective teaching and learning, drawing on ongoing efforts in the private sector and international financial institutions, as well as initiatives such as the GLOBE Program for increasing Internet access and environmental awareness.</li> </ul>                                                |

† U.S. to take lead in drafting for July 31 deadline.

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| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                                                                                                                                                                                               | USG Proposed Action Item                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
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| <ul style="list-style-type: none"> <li>- Actions to develop training and skills improvement programs for workers with the aim of confronting under favorable circumstances changes resulting from the application and development of new technologies. Special attention should be given to programs for adult training. †</li> </ul> | <p>Governments will:</p> <ul style="list-style-type: none"> <li>• Increase capacity and efficiency of worker training programs so that the broadest number of workers and employers will have the opportunity to benefit from hemispheric integration; as a first step, establish within two years a comparative database on existing government, employer, and worker initiatives that support worker training, with the support of the ILO and IDB.</li> <li>• Develop comparative national systems for the definition and description of occupations and skills, with the cooperation of governments, workers, employers, and training providers, with the aim of improving worker employability and labor market efficiency; as a first step, develop and share implementation plans within two years, with support from the ILO and IDB.</li> </ul> |
| <p><b>II. Preserving and Strengthening Democracy and Human Rights</b></p>                                                                                                                                                                                                                                                             |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <ul style="list-style-type: none"> <li>- Formulate actions based on the work that the Responsible Coordinators of this theme are carrying out.</li> </ul>                                                                                                                                                                             | <ul style="list-style-type: none"> <li>• Create an office within the OAS to help resolve peacefully, at the request of involved member states, conflicts within and between countries.</li> <li>• Strengthen the sustainable hemispheric capacity to protect and support human rights by providing funding to the Inter-American Institute of Human Rights.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| <ul style="list-style-type: none"> <li>- Actions in the area of education for democracy and full respect for human rights.</li> </ul>                                                                                                                                                                                                 | <ul style="list-style-type: none"> <li>• Incorporate, within three years, active methodologies for education in democracy and human rights, including women's rights, in the primary and secondary school curricula of their countries, drawing on expertise from the public and private sectors on curriculum development and reform.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <ul style="list-style-type: none"> <li>- Actions aimed at enhancing the participation of civil society.</li> </ul>                                                                                                                                                                                                                    | <ul style="list-style-type: none"> <li>• Develop jointly, within one year, model regulations for the formation and operation of non-profit civil society organizations and formulate a work plan for implementing such regulations in their respective countries; in carrying this out, hold working- and high-level conferences and seek technical input from the IDB, OAS, and interested members of the public.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <ul style="list-style-type: none"> <li>- Actions aimed at strengthening municipal and regional administrations. †</li> </ul>                                                                                                                                                                                                          | <ul style="list-style-type: none"> <li>• Develop laws and regulations, within three years, to promote transparency in local government operations and finance and create mechanisms for citizen participation in local decision-making, such as open public hearings and public budget reviews.</li> <li>• Take action to assure a range of financing options for municipal governments to expand the delivery of quality services and training for local officials through transfers of national revenue, increased local authority for raising revenue locally, and accessing private capital markets.</li> </ul>                                                                                                                                                                                                                                      |

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- † U.S. to take lead in drafting for July 31 deadline.

| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                               | USG Proposed Action Item                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
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| <ul style="list-style-type: none"> <li>- Actions that guarantee the protection of the human rights of all migrant workers and their families. †</li> </ul>            | <ul style="list-style-type: none"> <li>• Condemn violations of human rights of migrants, including migrant workers and their families, promote safe, legal, and orderly migration in the region, and combat trafficking in migrants by strengthening enforcement measures, considering, as appropriate, new criminal legislation, and conducting information campaigns for migrants regarding the dangers of smuggling operations.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| <ul style="list-style-type: none"> <li>- Actions aimed at reinforcing Hemispheric proceedings to confront corruption, narco- trafficking, and terrorism. †</li> </ul> | <ul style="list-style-type: none"> <li>• (Counternarcotics) Develop comprehensive national drug plans to counter the production, trafficking, and consumption of illicit narcotics that include goals, objectives, and methods for evaluating progress and, working through the OAS/CICAD, establish a hemisphere-wide multilateral group to monitor progress in implementation of national plans and to promote opportunities for enhanced hemispheric cooperation.</li> <li>• (Counternarcotics) Work to ensure that criminals cannot find safe haven anywhere in the region by removing all inappropriate impediments to extradition, including abolishing the denial of extradition on the basis of nationality.</li> <li>• (Money Laundering) Provide funding to establish financial intelligence units that are properly trained and equipped with the purpose of analyzing and disseminating information on money laundering activities to national law enforcement agencies.</li> <li>• (Corruption) Seek to sign and ratify the 1996 Inter-American Convention Against Corruption, and establish a mechanism within the OAS to discuss enacting legislation against transnational bribery and to monitor implementation of the Convention, including through mutual evaluations.</li> <li>• (Corruption) Establish financial disclosure requirements for senior public officials and adopt and implement measures to prevent bribery in the public procurement process.</li> <li>• (Terrorism) Carry out measures to fight terrorism as agreed in the 1996 Inter-American Specialized Conference on Terrorism, and seek to sign, ratify, and/or accede to international conventions related to terrorism, in accordance with their domestic laws.</li> </ul> |

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| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                                                                                                                                                                  | USC Proposed Action Item                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
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| <ul style="list-style-type: none"> <li>- Actions in the area of confidence and security building measures between states.</li> </ul>                                                                                                                                                                     | <p>Governments will:</p> <p>(Note: Leaders should agree in the political declaration or in the introduction to this initiative to implement fully the recommendations of the 1995 Santiago Conference on Confidence and Security Building Measures (CSBMs).)</p> <ul style="list-style-type: none"> <li>• Promote programs to train civilians in CSBMs and military budget formulation.</li> <li>• Promote non-traditional CSBMs such as border parks and other mechanisms in appropriate circumstances.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                         |
| <ul style="list-style-type: none"> <li>- Actions in the area of strengthening judicial systems.</li> </ul>                                                                                                                                                                                               | <ul style="list-style-type: none"> <li>• Strengthen their justice systems, including support for the independence of the judiciary, specifically by implementing measures by 2002 to: a) support the merit selection for judges at all levels to attract and retain superior candidates, b) double the number of public defenders, and c) strengthen the role of prosecutors in addressing common and serious crime as well as civil suits.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| <ul style="list-style-type: none"> <li>- Actions aimed at cooperating on projects for modernization of the state that the countries of the Hemisphere may undertake in the administration of labor matters in accordance with the regulations and the legislation in force in each country. †</li> </ul> | <ul style="list-style-type: none"> <li>• Strengthen the capacities of labor ministries so they more fully support the hemispheric economic integration process and can respond to the needs of workers and employers, specifically, by improving the quality of the services offered to workers, the integration of technology into these services, the quality of labor market information, and safety and health conditions in the workplace, as well as by decentralizing, where appropriate, their presences to cover more areas within their respective countries.</li> <li>• Give special attention to the integration of youth, women, and the disabled into the workforce, and to the particular needs and services for such segments of the workforce and exchange experiences among labor ministries on best practices in these areas, with the assistance of the ILO.</li> </ul> |
| <p><b>III. <u>Economic Integration and Free Trade</u></b></p>                                                                                                                                                                                                                                            |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <ul style="list-style-type: none"> <li>- Actions related to the negotiation of the Free Trade Area of the Americas (FTAA) in accordance with the progress achieved by the Ministers in charge of the subject.</li> </ul>                                                                                 | <ul style="list-style-type: none"> <li>• About (5) action items to be developed by the San Jose Trade Ministerial.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
| <ul style="list-style-type: none"> <li>- Actions on capital markets to be determined after the meeting of Ministers of Finance this December. †</li> </ul>                                                                                                                                               | <ul style="list-style-type: none"> <li>• About (2) action items to be developed by the Santiago Finance Ministerial.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |

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| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                                                                                                                                                                                                                                                                                    | USG Proposed Action Item                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
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| <ul style="list-style-type: none"> <li>- Actions for the development of cooperation in science and technology.</li> </ul>                                                                                                                                                                                                                                                                                                  | <ul style="list-style-type: none"> <li>• Improve forecasting, warning, and response capabilities to mitigate the damage caused by natural hazards and their impact on society and the economy, specifically by improving preparedness, public awareness, and forecasts, and by applying science and technology to address the effect of climate variability on areas such as health, agriculture, and water.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <ul style="list-style-type: none"> <li>- Actions related to regional energy cooperation. †</li> </ul>                                                                                                                                                                                                                                                                                                                      | <ul style="list-style-type: none"> <li>• Prepare, by 2000, national energy strategies defining actions and establishing deadlines for the implementation of market-based regulatory, fiscal, and legislative frameworks, including the creation of mechanisms for public participation and capacity-building, that ensure the efficient and socially beneficial development and use of cross-border energy trade, protect the environment, and advance rural electrification.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| <ul style="list-style-type: none"> <li>- Actions for the establishment of an adequate hemispheric infrastructure, especially in matters of transportation and telecommunications.</li> <li>• In accordance with the agreement of the Hemispheric Ministers of Transportation to the effect that the Western Hemisphere Transportation Initiative (HTI) be included in the agenda of the Summit of the Americas.</li> </ul> | <ul style="list-style-type: none"> <li>• (Transportation) Increase cooperation in transportation and promote the integration of transportation systems and services in the Americas via the Hemispheric Transportation Initiative (HTI).</li> <li>• (Transportation) Establish a Hemispheric Land Transportation Standards Committee to analyze the manner in which operating and safety regulations and standards in road and rail transport are employed at the international, national, and regional levels in each country, and examine ways to mitigate the negative impact of transportation on the environment.</li> <li>• (Transportation) Develop a plan for improving compliance with international standards and recommended practices, such as those established by the International Civil Aviation Organization and the International Maritime Organization, to ensure the highest level of safety in air and sea transport systems to improve infrastructure and to increase environmental protection.</li> <li>• (Telecommunications) Agree to implement by 2000 the regulatory principles of the WTO agreement on basic telecommunications reference paper with the aim of fostering competition and universal service and eliminating barriers to market access.</li> <li>• (Telecommunications) Agree to direct that OAS/CITEL will develop and begin to implement, on a voluntary basis and by the end of 1998, a framework for mutual recognition agreements (MRAs) for certification of telecommunications and information technology equipment, drawing on existing CITEL Guidelines for Certification and other multilateral efforts on MRAs.</li> </ul> |

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| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | USG Proposed Action Item                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
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| IV. <u>Eradication of Poverty and Discrimination</u>                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Governments will:                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <ul style="list-style-type: none"> <li>- Actions in support of micro-enterprises and small and medium-sized businesses as a way of promoting the creation of new jobs through access to sources of credit, the development of vocational training, programs designed to obtain an increase in productivity, and the introduction and application of new and more advanced technologies. <ul style="list-style-type: none"> <li>• The education theme may be considered in any of these action initiatives.</li> </ul> </li> </ul> | <ul style="list-style-type: none"> <li>• Ensure that the hemisphere's poor families, especially women of those families, have access to financial services for self-employment in microenterprises and small businesses by the year 2000.</li> <li>• Remove barriers to expanding microenterprise development in national financial systems and strengthen the capacity of informal/formal sector institutions to deliver financial services to microenterprises and small businesses</li> <li>• Encourage, in support of these commitments on microenterprise, the active participation of multilateral and bilateral agencies, development banks, commercial banks, non-government organizations and other intermediary credit organizations.</li> </ul> |
| <ul style="list-style-type: none"> <li>- Actions for the implementation or modernization of effective systems of property registration for those countries that require it. †</li> </ul>                                                                                                                                                                                                                                                                                                                                          | <ul style="list-style-type: none"> <li>• Increase the availability and reduce the cost of land titles by: (1) decentralizing and increasing the transparency of land registries and adopting a unified approach to parcel-based property registration; (2) foster the use of Global Positioning Systems (GPS) technology for surveying and property mapping; and (3) eliminating unnecessary and overlapping administrative procedures or fees for registration.</li> <li>• Implement measures to protect the property interests of and access to natural resources for indigenous populations.</li> </ul>                                                                                                                                                 |

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| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                                                                                                                               | USG Proposed Action Item                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
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| <ul style="list-style-type: none"> <li>- Actions in the area of health based on the proposal of the Pan-American Health Organization.</li> </ul>                                                                                                                      | <p>Governments will:</p> <ul style="list-style-type: none"> <li>• Reduce transmission of disease and raise the quality of life and productivity of the poor by applying effective, low-cost technologies for safe water supplies, sanitation, and solid waste management</li> <li>• Seek to increase the availability of vaccines and basic drugs, especially for the most needy, by establishing systems that encourage the development and marketing of such vaccines and pharmaceuticals in a market-based environment; encouraging research that results in the development and production of new vaccines.</li> <li>• Monitor critical health issues in the region, and guide changes in health sector resources and programs for maximum impact by upgrading their contributions to and participation in regional health information networks, including surveillance for infectious diseases and progress in health sector reform.</li> </ul>                                                                  |
| <ul style="list-style-type: none"> <li>- Actions in accordance with the agreements adopted at the Conference on Women held in Managua, including a specific program related to education.</li> </ul>                                                                  | <ul style="list-style-type: none"> <li>• Review existing laws to identify legal barriers to women's full and equal participation in economic and political life and areas in which laws are needed to protect women and female children against all forms of domestic violence and, upon having done so, develop a timetable for the introduction and passage of legislation in these areas.</li> <li>• Establish an office and provide adequate resources, including staff, to ensure implementation of and compliance with obligations agreed to at the Fourth World Conference on Women in September 1995.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                              |
| <ul style="list-style-type: none"> <li>- Actions at the national level leading to the goal of ensuring quality jobs, and of safeguarding the basic rights and interests of workers and to this end, freely promote respect for relevant ILO conventions. †</li> </ul> | <ul style="list-style-type: none"> <li>• Review labor codes to ensure they provide for core labor standards, including freedom of association, the right to organize and bargain collectively, the prohibition of forced labor, the elimination of exploitative forms of child labor, and non-discrimination in employment and occupation, consistent with international standards, with the assistance of the ILO.</li> <li>• Strengthen labor ministries to ensure that the administrative and judicial capacities exist to adequately implement core labor standards and to enable ministries to promote labor-management relations systems of collective bargaining and dispute resolution that reinforce democratic values and promote economic competitiveness, with the assistance of the ILO and IDB; ministers of labor will meet in 1999, and subsequently as appropriate, to report on national labor code reviews and assess progress toward enhancing administrative and judicial capacities.</li> </ul> |

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| Santiago Agenda Outline<br>(as approved June 1 in Lima)                                                                                                                                        | USG Proposed Action Item                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
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| <ul style="list-style-type: none"> <li>- Actions aimed at promoting greater participation of indigenous populations through adequate access to education, health and work training.</li> </ul> | <p>Governments will:</p> <ul style="list-style-type: none"> <li>• Develop within one year national plans to improve participation of indigenous populations in society, including provision for primary education in indigenous languages as a bridge to the national language.</li> </ul>                                                                                                                                                                                                                                                                                               |
| <ul style="list-style-type: none"> <li>- Actions to combat hunger and malnutrition.</li> </ul>                                                                                                 | <p>(Note: Leaders in the political declaration or introductory remarks to the poverty initiative should endorse the implementation of the 1996 World Food Summit Plan of Action.)</p> <ul style="list-style-type: none"> <li>• Reduce child malnutrition by targeting health and nutrition programs on children younger than three years, which is the age group most vulnerable to malnutrition, giving increased emphasis to the proper feeding of children in this age group combined with increased use of immunizations, vitamin supplementation, and growth monitoring.</li> </ul> |

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