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PERF [Police Executive Research Forum]

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- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
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POLICE EXECUTIVE
RESEARCH FORUM

CHUCK WEXLER
EXECUTIVE DIRECTOR

May 21, 1997

Honorable Patrick J. Leahy
Ranking Minority Member
Senate Committee on the Judiciary
SD-148 Dirksen Senate Office Building
Washington, DC 20510-6275

Dear Senator Leahy:

On behalf of the board and members of the Police Executive Research Forum (PERF), a membership association of progressive police professionals who serve more than 40 percent of the nation's population, I wanted to share some of law enforcement's concerns regarding juvenile justice reform. The attached paper outlines some of the principles that PERF's leadership would like to have considered in any effort to improve the way we prevent, address and respond to juvenile crime and violence.

As always, PERF appreciates your interest in the views of police executives and hopes the attached information will be of value to you and your staff. If you have any questions regarding PERF or these materials, please do not hesitate to contact me or PERF's legislative director, Martha Plotkin.

Sincerely,

Chuck Wexler
Executive Director

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POLICE EXECUTIVE
RESEARCH FORUM
May 21, 1997

CHUCK WEXLER
EXECUTIVE DIRECTOR

Honorable Orrin G. Hatch
Chairman
Senate Committee on the Judiciary
SD-224 Dirksen Senate Office Building
Washington, DC 20510-6275

Dear Senator Hatch:

On behalf of the board and members of the Police Executive Research Forum (PERF), a membership association of progressive police professionals who serve more than 40 percent of the nation's population, I wanted to share some of law enforcement's concerns regarding juvenile justice reform. The attached paper outlines some of the principles that PERF's leadership would like to have considered in any effort to improve the way we prevent, address and respond to juvenile crime and violence.

As always, PERF appreciates your interest in the views of police executives and hopes the attached information will be of value to you and your staff. If you have any questions regarding PERF or these materials, please do not hesitate to contact me or PERF's legislative director, Martha Plotkin.

Sincerely,

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POLICE EXECUTIVE
RESEARCH FORUM

CHUCK WEXLER
EXECUTIVE DIRECTOR

June 2, 1997

The Honorable Frank Lautenberg
U.S. Senate
Washington, DC 20510-3002

Dear Senator Lautenberg:

On behalf of the members of the Police Executive Research Forum (PERF), I am writing to express the organization's support for S. 466. As police professionals who serve more than 40 percent of the nation's population, PERF members routinely witness the devastation inflicted by gun violence. Despite law enforcement's best efforts, shooting incidents continue to take their toll—in lost human lives and a diminished sense of personal safety. We appreciate your commitment to provide police and the communities they serve with another tool to combat and deter the illegal use of handguns.

Your bill provides police with additional means to address the problem of straw purchasers—individuals who can legally purchase handguns, but who transfer the gun to someone who is prohibited by law from buying a firearm, or is seeking to obstruct efforts to trace it later. We must put a stop to the kind of interstate gunrunning that is still threatening even those states with their own restrictive gun laws. Our members in Maryland and other states with one-gun-a-month legislation know that it works.

Thank you for considering the concerns of law enforcement and for your commitment to finding innovative ways to make our streets safer. I look forward to working with you and your staff on future public safety issues. If you have any questions about PERF or its other legislative positions, please do not hesitate to contact me or Martha Plotkin at (202) 466-7820.

Sincerely,

Chuck Wexler
Executive Director

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CHUCK WEXLER
EXECUTIVE DIRECTOR

May 12, 1997

The Honorable Joseph Biden, Jr.
U.S. Senate
221 Russell Senate Office Building
Washington, D.C. 20510-0802

Dear Senator Biden:

On behalf of the members of the Police Executive Research Forum (PERF), I am writing to express the organization's opposition to the proposed Police Officer Bill of Rights (POBR), S. 348. As police executives who serve more than 40 percent of the nation's population, PERF members are sensitive to the need for substantial due process rights for police officers who are accused of misconduct. However, as drafted, PERF members feel the POBR is bad policy and would be bad law. PERF also feels that such protections should be afforded at the local or state level where they can be appropriately tailored to the needs of the jurisdiction. PERF members feel the federal POBR will lead to delays in disciplinary action and hinder investigations necessary for police accountability.

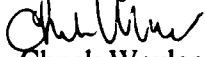
Many PERF members have expressed concern that S. 348 represents an inappropriate intrusion on local police efforts to control police misconduct. This bill is at odds with the increasing pressure being brought to bear on police managers to evaluate police accountability. Police chiefs have never been under greater scrutiny from their communities and governing boards than now on how they effectively deal with police misconduct.

For example, the bill, as drafted, could also have a chilling effect on the willingness of citizens to report police misconduct because the bill states that no investigation based on an outside complaint may commence unless the complaint provides a signed detailed statement. However, knowledge of misconduct often comes from anonymous sources, who may be hesitant to sign a detailed written statement. It is in the best interest of a community to let local law enforcement administrators have the discretion to investigate any complaint, whether signed or unsigned, written or oral.

PERF members value your commitment to law enforcement officers and your many years of service on the Senate Judiciary Committee. Yet, PERF feels that the federal POBR is contrary to the best interests of the citizens who police are sworn to protect.

Thank you for considering the concerns of PERF members and for your commitment to protecting officers on the streets. I look forward to working with you and your staff on future public safety issues. If you have any questions about PERF or its other legislative positions, please do not hesitate to contact me or Martha Plotkin at (202) 466-7820.

Sincerely,

A handwritten signature in cursive script, appearing to read "Chuck Wexler".

Chuck Wexler
Executive Director

cc: PERF Board of Directors

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CHUCK WEXLER
EXECUTIVE DIRECTOR

May 12, 1997

Honorable Susan Myrick
U.S. House of Representatives
509 Cannon House Office Building
Washington, D.C. 20515-3300

Dear Representative Myrick:

On behalf of the members of the Police Executive Research Forum (PERF), I am writing to express the organization's support for H.R. 484. As police professionals who serve more than 40 percent of the nation's population, PERF members are concerned with advancing community policing and better serving all citizens. PERF recognizes that law enforcement officers are not only problem solvers, but take an active role in the communities in which they serve. However, current law does not allow public employees to perform volunteer services that are similar to their regular duties. Your bill can help police who want to volunteer for programs that significantly impact their community, especially young children. Programs such as Boys and Girls Clubs and Police Explorers have been successful, in part, due to police officers' volunteering time and effort. PERF values your willingness to provide police with the flexibility to volunteer for the community programs they know are making a difference in crime prevention.

Thank you for considering the concerns of law enforcement and for your commitment to finding innovative ways to help police officers better serve their communities. I look forward to working with you and your staff on future public safety issues. If you have any questions about PERF or its other legislative positions, please do not hesitate to contact me or Martha Plotkin at (202) 466-7820.

Sincerely,

Chuck Wexler
Executive Director

cc: Chief Dennis Nowicki, Charlotte-Macklenberg Police Department

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POLICE EXECUTIVE
RESEARCH FORUM

CHUCK WEXLER
EXECUTIVE DIRECTOR

May 12, 1997

The Honorable Cliff Stearns
U.S. House of Representatives
2352 Rayburn House Office Building
Washington, D.C. 20515-3703

Dear Congressman Stearns:

On behalf of the members of the Police Executive Research Forum (PERF), I am writing to express the organization's opposition to H.R. 339. As police professionals who serve more than 40 percent of the nation's population, PERF members are very concerned about public safety and citizens ability to protect themselves. However, PERF feels that eliminating state and local jurisdictional regulations for carrying concealed weapons will not protect citizens, but, in fact, pose a greater threat to the public and law enforcement officials. Furthermore, PERF members believe that regulating concealed weapons permits is a local or state issue, not one that is appropriate for federal legislation.

PERF recognizes and appreciates your concerns for public safety and protection. Yet, in a recent survey, 92 percent of responding PERF members indicated that H.R. 339 would threaten public safety and should be opposed. I would welcome the opportunity to work with you and your staff on future public safety issues. I look forward to reviewing any legislative proposals on which we can provide relevant research or member feedback. If you have any questions about PERF or its other legislative positions, please do not hesitate to contact me or Martha Plotkin at (202) 466-7820.

Sincerely,

Chuck Wexler
Executive Director

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POLICE EXECUTIVE
RESEARCH FORUM

CHUCK WEXLER
EXECUTIVE DIRECTOR

July 2, 1997

Jose Cerda
White House Office on Domestic Policy
The White House
Washington, D.C. 20016

Dear Mr. Cerda: *Joe*

Enclosed are letters to members of Congress that outline PERF's positions on a variety of current issues, including trigger lock legislation, the Police Officer Bill of Rights, and concealed weapons legislation. We wanted to keep you and other congressional and administration staff informed of our views and positions. As police professionals who serve over 40 percent of the nation's population, PERF members are committed to advancing legislation that will improve public safety and the quality of life in communities they serve.

Thank you for considering the concerns of law enforcement and for your commitment to making our cities safer. If you have any questions, please feel free to contact me or Martha Plotkin at (202) 466-7820.

Sincerely,

Chuck
Chuck Wexler
Executive Director

*Jose -
Welcome back to the "NFC"
Best,
Chuck*

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CHUCK WEXLER
EXECUTIVE DIRECTOR

June 5, 1997

Honorable Kay Bailey Hutchinson
United States Senate
Commerce, Justice, and State, The Judiciary, and Related Agencies Subcommittee
Washington, DC 20510-6027

Dear Senator Hutchinson:

On behalf of the members of the Police Executive Research Forum (PERF), a membership organization of progressive police professionals who serve more than 40 percent of the nation's population, I want to ask your support for law enforcement's concerns regarding some upcoming appropriations issues. PERF's concerns are detailed below. *Please note that references to the President's budget figures are for the purposes of discussion, simply because they are the only ones currently available to us.* We would welcome the opportunity to work with you and your staff as future funding proposals are considered.

Local Law Enforcement Block Grants

PERF members appreciate the funding that has been provided by the local law enforcement block grant program, and respectfully requests that the program be fully funded. PERF feels strongly that the block grant funds should not be diverted to support a juvenile justice block grant or other programs. While PERF has taken the position in past years that it would be preferable for grants to be awarded directly to police agencies, the organization's members have found that a block grant program that provides sufficient resources to law enforcement agencies has tremendous value. With the loss of innovative funding in both the COPS office and BJA discretionary grants, discussed more fully below, police will be looking to the block grant programs for at least partial relief of their financial burden in trying to better serve communities. More than 70 percent of the past year's local law enforcement block grant money has been used by law enforcement agencies for overtime, equipment and new personnel. Police have come to depend on that money as they have suffered the loss of other grant funds.

- **PERF respectfully requests that all efforts to reduce funding to law enforcement agencies for police personnel, equipment, new technology and innovative purposes be firmly rejected.**

National Commission to Support Law Enforcement

A commitment was made to law enforcement when Congress passed the 1994 crime bill. That commitment was to provide federal, state and local law enforcement with a national commission that would support police by studying and evaluating new approaches and helping to map a direction that unites police striving for more innovative and professional policing strategies. The commission would review federal grant programs; the condition of law enforcement employment; the relationships among local, state and federal law enforcement; research and training; and the criminal justice system. The necessary appropriations were never made despite the overwhelming support for the commission.

The supplemental appropriations bill, H.R. 1469, instead supports a Commission for the Advancement of Federal Law Enforcement, a commission that PERF has not supported because oversight and accountability measures for federal law enforcement are already in place.

- **PERF members support the full funding of the National Commission to Support Law Enforcement as passed in the 1994 crime bill, instead of the Commission for the Advancement of Federal Law Enforcement that is proposed in H.R. 1469.**

Police Scholarships and Support for Police Families

The President's budget plan includes \$20 million for in-service police scholarships—a program that PERF supported well before it was considered in 1994. A law enforcement scholarship program would allow police to advance their education. PERF's own research and other police surveys support the assertion that increased educational achievement translates into greater police professionalism and better services to all citizens. The scholarship fund would help police agencies attract and retain qualified police professionals.

- **PERF asks that you support a police scholarship program for current law enforcement officers. PERF also seeks continued support for services for law enforcement officers and their families.**

BJA Discretionary Funds

As in the last budget cycle, PERF is opposed to the earmarking of Byrne discretionary funds that support innovative demonstration programs administered by the Bureau of Justice Assistance (BJA). As you know, much of the discretionary funding was used to support the Weed and Seed program at \$28.5 million, an increase from \$13.5 million in 1995, when it had its own line-item funding. PERF does not question the merit or importance of Weed and Seed or other earmarked programs, but does object to those monies being taken from the BJA discretionary monies without any offset to fund the programs that help police "be smart" about crime-fighting. The BJA discretionary fund was further depleted by other earmarked programs in the 1996 appropriations process, bypassing the competitive requirements that ensure integrity and quality in the BJA program.

In recognition of the need for police to do the kind of experimentation needed to advance policing practices, the President has put \$10 million dollars back into the BJA discretionary budget for 1998. While this is still lower than the 1995 levels, it is a vast improvement. These discretionary funds are used to bring new ideas and research directly to the field through demonstration projects on such issues as gangs, homicides, repeat offenders, youth violence and drugs. Advances in policing, such as community policing, are the result of such innovation. The quality of these programs is ensured by the competitive grant process used by the BJA in awarding discretionary funds. Technical assistance, conferences and publications on key policing issues are also supported by these funds.

- **PERF respectfully requests that you and your colleagues make every effort to ensure that BJA discretionary funds are not earmarked, but remain available to the most qualified grantees through the competitive grant process.**

Community Policing Grants and Innovative Funding

About \$1.4 billion has been budgeted for the Office of Community Oriented Policing Services (COPS) to fund the hiring of about 17,000 more police officers. A COPS office staffing increase has been requested to support the police-related programs. PERF has supported the activities of the COPS office and continues to support its funding at the requested levels.

PERF is disappointed that no money has been budgeted to replace the funds for innovative programs that were set aside by the 1994 crime law, but were not appropriated in the 1996 process. Originally, 15 percent of the COPS budget was allocated for programming to support community policing efforts to address gangs, domestic violence, firearms violence, and other community problems. These innovative programs were meant to advance the work of the additional officers being funded by the COPS office.

The elimination of COPS innovative program funding, and overall loss of BJA discretionary funds, can have a devastating effect on improving policing practices. We must have the necessary research and demonstrated success on new approaches if police will continue to find innovative means for serving their

communities.

- **PERF would appreciate your support in maintaining the necessary funding for the COPS hiring program and for addressing the need for innovative police program resources.**

Other Crime Control Programs and Federalization

PERF also requests that appropriators make sufficient provisions for addressing law enforcement's need for adequate communications frequencies to coordinate public safety activities. PERF also supports many of the programs that fund efforts to combat terrorism, youth violence and other priority anticrime programs. PERF does continue to assert that prevention and early intervention should receive the same level of attention as those efforts that provide for stricter sentencing and incarceration. In addition, PERF issued a 1994 position that the trend toward federalizing traditionally state and local crimes has had some negative unintended consequences. Efforts to make conventional state and local offenses a federal crime should be carefully examined to determine whether coordinating and conducting law enforcement investigations will be complicated and the full impact on criminal justice system resources.

Thank you for taking time from your schedule to consider the concerns of law enforcement. If you have any questions regarding the budget issues outlined above, please do not hesitate to contact me or PERF's director of legislative affairs, Martha Plotkin, at 202/466-7820.

Sincerely,

Commissioner Gil Kerlikowske
PERF President
Buffalo Police Department

cc: Chief John S. Farrell, PERF Legislative Chairman, Prince George's County Police Department

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CHUCK WEXLER
EXECUTIVE DIRECTOR



June 2, 1997

The Honorable Christopher Dodd
U.S. Senate
Washington, DC 20510-0702

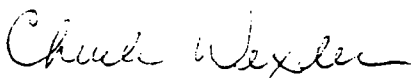
Dear Senator Dodd:

On behalf of the members of the Police Executive Research Forum (PERF), I am writing to express the organization's support for child safety lock legislation. As police professionals who serve more than 40 percent of the nation's population, PERF members routinely witness the devastation inflicted by gun violence and accidental shootings. Despite law enforcement's best efforts, shooting incidents continue to take their toll. Police know that more must be done to prevent the tragedies PERF members regularly witness, particularly when a child finds and fires an unsecured gun. PERF copublished handgun safety guidelines in 1984, which included a call for citizens to use trigger locks. PERF's commitment to ensuring citizens' safe storage of legally owned handguns, and preventing handguns from getting into the hands of criminals and others prohibited by law to possess a gun, has only increased over the past 13 years. We appreciate your providing the national leadership necessary to make our communities safer and safeguard our children from suicides and accidental shootings related to unsecured guns in the home.

You don't have to be a police chief to know how critical it is to keep guns secure when they are stored at home. The statistics provided by the Centers for Disease Control and Prevention, the American Medical Association and others who have studied how readily children can gain access to firearms only confirms what we already know: a loaded, unsecured handgun in a home with children is a tragedy waiting to happen.

Thank you for considering the concerns of law enforcement and for your commitment to finding innovative ways to make our streets safer. I look forward to working with you and your staff on future public safety issues. If you have any questions about PERF or its other legislative positions, please do not hesitate to contact me or Martha Plotkin at (202) 466-7820.

Sincerely,



Chuck Wexler
Executive Director

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POLICE EXECUTIVE
RESEARCH FORUM

CHUCK WEXLER
EXECUTIVE DIRECTOR

June 2, 1997

The Honorable Charles Schumer
U.S. House of Representatives
Washington, DC 20515-3209

Dear Congressman Schumer:

On behalf of the members of the Police Executive Research Forum (PERF), I am writing to express the organization's support for H.R. 12. As police professionals who serve more than 40 percent of the nation's population, PERF members routinely witness the devastation inflicted by gun violence. Despite law enforcement's best efforts, shooting incidents continue to take their toll—in lost human lives and a diminished sense of personal safety. We appreciate your commitment to provide police and the communities they serve with another tool to combat and deter the illegal use of handguns.

Your bill provides police with additional means to address the problem of straw purchasers—individuals who can legally purchase handguns, but who transfer the gun to someone who is prohibited by law from buying a firearm, or is seeking to obstruct efforts to trace it later. We must put a stop to the kind of interstate gunrunning that is still threatening even those states with their own restrictive gun laws. Our members in Maryland and other states with one-gun-a-month legislation know that it works.

Thank you for considering the concerns of law enforcement and for your commitment to finding innovative ways to make our streets safer. I look forward to working with you and your staff on future public safety issues. If you have any questions about PERF or its other legislative positions, please do not hesitate to contact me or Martha Plotkin at (202) 466-7820.

Sincerely,

Chuck Wexler
Executive Director



POLICE EXECUTIVE RESEARCH FORUM JUVENILE JUSTICE GUIDING PRINCIPLES

The Police Executive Research Forum (PERF), an organization of progressive police professionals who represent more than 40 percent of the nation's population, is committed to improving the police response to juvenile crime. PERF supports a multidisciplinary approach to addressing youth violence that includes improvements in education, prevention, intervention, enforcement, incarceration and rehabilitation. The following principles reflect PERF members' concerns for any proposed juvenile justice reforms:

1) Reauthorization of JJDPA

- PERF members support the continued reauthorization of the Juvenile Justice and Delinquency Prevention Act of 1974 (JJDPA). In a late-1996 survey, the majority of responding PERF members favored reauthorization with additional provisions that provide more flexibility on the state and local level. To accommodate a wide array of state and local needs, the Act should continue to maintain a structure for state decision making on expenditures of federal funds that includes community representation, such as current state advisory groups. PERF also emphasizes the continuing need to remove status offenders from jails and to separate juveniles and adult criminals in confinement.

2) State and Local Law Enforcement Funding

- Proposed legislation would reform the federal juvenile justice system, but most crimes are handled by state and local governments. PERF members therefore support the continuation of funding mechanisms, at current levels or better, for state and local law enforcement. PERF believes that funding proposals should address prevention and police intervention, as well as prosecution and incarceration. While PERF recognizes the value of juvenile justice block grant programs, those programs should not be supported at the expense of the local law enforcement block grant program or other funding programs that support police efforts to make our communities safer.

3) Federalization

- PERF members strongly oppose legislation that would inappropriately federalize traditionally state and local crimes. While PERF members recognize that there is an appropriate federal role in some crime control matters, more attention should be given to the consequences of creating additional federal crimes. Where agencies are burdened by an increase in federal crimes, PERF members support efforts to ensure greater funding to those agencies.

4) Prevention

- PERF members believe that an investment in prevention can mean tremendous savings to the criminal justice system, as evidenced by PERF's support of prevention programs in the Violent Crime Control and Law Enforcement Act of 1994. PERF supports the need for improvements in prosecuting and incarcerating dangerous youths, but believes those measures must be balanced by effective prevention programs that will minimize the need for back-end solutions.

5) Increased Penalties for Gangs

- PERF has conducted substantial research on youth gang involvement and criminal activity, and supports enhanced funding for communication and cooperation among jurisdictions in addressing gang-related violence. PERF supports some efforts to increase penalties for gang-related crimes, solicitation and recruitment, and offenders' use of protective body armor. PERF also supports increased funding to prosecute gang members. PERF also believes that juvenile justice policy must address the causes of youth gang activity within communities, and that new legislation should support community and educational programs that provide youths with alternatives to gang activity.

6) Prosecution of Juveniles As Adults

- While recognizing that in some cases, violent juveniles committing serious offenses should be prosecuted as adults, PERF opposes efforts to establish a mandatory transfer of juvenile offenders to the adult criminal justice system for certain offenses. This position, also advanced by the American Correctional Association, is consistent with recommendations contained in the National Council of Juvenile and Family Court Judges' (NCJFCJ) 1994 *Action Plan for Dealing with Violent Juvenile Crime*.

7) Cops On the Beat

- PERF supports an expansion of the Cops on the Beat Program. PERF members supported the 1994 crime bill, which provided funding for hiring additional police officers to focus on community policing and prevention.

8) Gun Safety Provisions

- PERF supports proposals designed to safeguard against gun accidents and illegal use of guns, including requiring locking devices on firearms sold and prohibiting serious violent juvenile offenders from receiving or possessing firearms as adults.

9) Victims' Rights

- PERF supports the expansion of provisions regarding the rights and protection of victims, including requiring restitution to victims.

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POLICE EXECUTIVE
RESEARCH FORUM

CHUCK WEXLER
EXECUTIVE DIRECTOR

Date: June 2, 1997

Contact: Martha Plotkin, 202/466-7820, x232

Police Executive Research Forum Domestic Violence Gun Ban Statement

There are currently several bills before the 105th Congress that alter the domestic violence gun ban. There is no question that we must all do more to address domestic violence. PERF was the first police research association to call for the arrest of domestic violence offenders in certain circumstances, and has continued its commitment over the past 20 years to giving such offenses high priority responses both in the community and in our own police forces. PERF is currently working, for example, on a police chief leadership curriculum to improve law enforcement's response to violence against women and domestic violence by police personnel and citizens. In collaboration with the Violence Against Women Grants Office and the Office of Community Oriented Policing Services, PERF is developing a community policing problem-solving model to guide police and others in understanding the issues surrounding violence against women, considering appropriate community collaborative responses. PERF will also be disseminating information about innovative efforts to prevent and address domestic violence, sexual assault and stalking at the local level.

PERF does not support an exemption for law enforcement officials from the domestic violence gun ban. PERF members believe that the intent of the domestic violence gun ban is laudable, but is concerned about the unintended consequences of the ban and looks forward to working with Congress as they address the needs of police, the military, gun dealers and others whose jobs require the possession of a firearm. In addition, PERF would like to see issues regarding the need for improved recordkeeping to be addressed together with other implementation concerns.

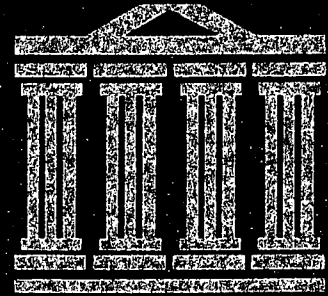
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to SUBJECT DEBATE



A NEWSLETTER OF THE POLICE EXECUTIVE RESEARCH FORUM

Vol. 11, No. 5

May 1997

Members Set a Course for the Future: Groups Address Standards and Ethics, Recruitment and Hiring, and Technology

At the annual meeting earlier this month, PERF members divided into six small discussion groups, each focused on a topic identified in a general member survey as a key issue for the future of policing. Though each group received the same guidelines for discussion, which encouraged them to identify an important problem or facet of the issue, discuss the need for additional information and begin to craft an action plan, each group also understandably geared the discussion to the interests of those attending. These groups were meant to help PERF and its members focus on specific ways the field can begin to address these most pressing issues.

In this issue of *Subject to Debate*, we will share the results of three of the small groups: standards and ethics, officer recruitment and hiring, and technology. The results of the remaining groups (juvenile crime, the future of community policing and problem solving, and race relations) will be published in the June newsletter. Each group was assigned a moderator, who summarized the group discussions as follows.

Standards and Ethics

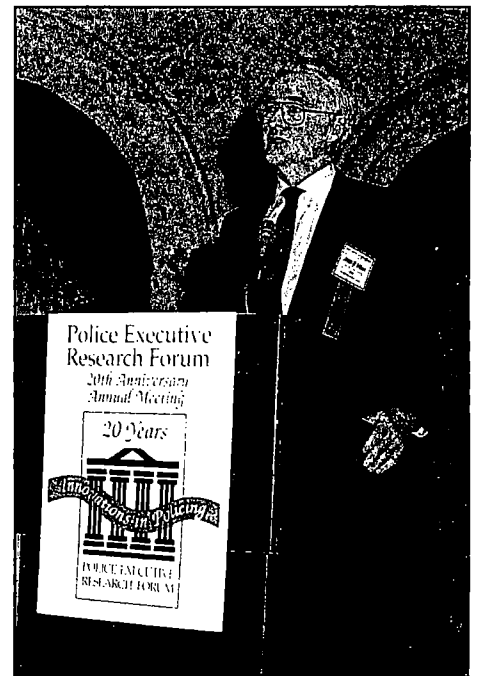
This group's responsibility was to consider "standards and ethics," including 1) the need for consistent and standardized policies, 2) greater emphasis on training and role models for ethical behavior, 3) the tendency for high-profile negative incidents to overshadow positive accomplishments, and 4) hiring and employment standards.

The group held a wide-ranging discussion concerning the most pressing facets of the standards and ethics issues facing policing today. Among the topics of concern to participants were the ethical standards of current police hires, the problem of employee relations as it interferes with disciplining officers who misbehave, and the public's failure to support enforcement of high ethical standards for police officers.

The number-one issue of concern, however, related to ethics training for police officers. Session participants felt that ethics are often ignored in police training, or given superficial attention at best. Training materials and curricula are insufficient, and attention is often limited to matters of corruption and excessive force. The group consensus was that ethics should be woven systematically throughout all police training, including recruit and FTO training, much like current efforts to integrate community policing throughout the police training curriculum.

The number-two issue of concern to the group related to values-based or principles-

Continued on page 7



James Q. Wilson of UCLA delivered the keynote address at PERF's 20th Anniversary Annual Meeting, held April 30-May 3 in Washington, D.C. For more on the annual meeting, see pp. 2-8.

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The Police Executive Research
Forum is now accepting
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LOOK INSIDE FOR DETAILS

The Law Enforcement Steering Committee

1001 22nd St., N.W., Suite 200
Washington, D.C. 20037

March 13, 1997

The President
The White House
1600 Pennsylvania Avenue, N.W.
Washington, D.C. 20500

Dear Mr. President:

It has come to the attention of the Law Enforcement Steering Committee (LESC) that you are considering Mark G. Spurrier for the position of Assistant to the Director for State and Local Law Enforcement, Office of National Drug Control Policy.

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The LESC is dedicated to the advancement of legislation and policy that will ensure the safety of citizens and the officers that protect them.

Mr. Spurrier's managerial and legal background are outstanding. His law enforcement work history and experience have resulted in a relationship with the national law enforcement community, both labor and management, of mutual respect and admiration.

The LESC endorses Mr. Spurrier and thanks you for recognizing the benefits that he will be able to bring to the Office of National Drug Control Policy.

Sincerely,



Hubert Williams
Chairman, Law Enforcement Steering Committee
President, Police Foundation

cc Bob J. Nash
Assistant to the President and Director of Presidential Personnel

Steering Committee
Members

Federal Law Enforcement
Officers Association
Fraternal Order of Police

International
Brotherhood of
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National Troopers Coalition
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February 13, 1997

The Honorable Bill Clinton
 President of the United States
 The White House
 1600 Pennsylvania Avenue
 Washington, D.C. 20510

Attn: Bob J. Nash, Assistant to the President &
 Director of Presidential Personnel

Dear President Clinton:

As Chairman of the Major Cities Chiefs (MCC), I am writing this letter in support of the appointment of Mark G. Spurrier as the Office of National Drug Control Policy's *Assistant to the Director for State and Local Law Enforcement*.

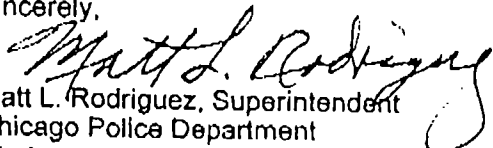
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Please feel free to contact me at (312) 747-5501 if I can be of further assistance in this matter.

Sincerely,


 Matt L. Rodriguez, Superintendent
 Chicago Police Department
 Chairman, Major Cities Chiefs



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LINDA UPSETT

February 12, 1997

Executive Vice President

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President, Palm Beach County
Police Benevolent Association
West Palm Beach, FL

The President

The White House

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Recording Secretary

O. J. HOLT
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San Jose, CA

Re: Appointment of Mark G. Spurrier, Esq. as Associate Director of O.N.D.C.P. for State and Local Affairs

Treasurer

WILLIAM BIRDSEYE
Police Officers
Association of Michigan

Dear Mr. President:

Sergeant-at-Arms

MARTIN McKEAN
Executive Secretary,
Ohio PBA
Berea, OH

I write to you to urge you to grant every favorable consideration to the appointment of Mark G. Spurrier of the Baltimore County, Maryland Police Department to the position of Associate Director for State and Local Affairs of the Office of National Drug Control Policy.

Executive Secretary

B. D. "BUD" STONE
Past President PORAC
Berkeley, CA

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I respectfully urge you to appoint Mr. Spurrier to this post.

Respectfully submitted,

William J. Johnson, Esq.
General Counsel



FRATERNAL ORDER OF POLICE NATIONAL LEGISLATIVE PROGRAM

309 MASSACHUSETTS AVENUE, N.E. • WASHINGTON, DC 20002
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NATIONAL PRESIDENT

JAMES O. PASCO, JR.
EXECUTIVE DIRECTOR

BERNARD H. TEODORSKI
NATIONAL VICE PRESIDENT
CHAIRMAN, NATIONAL LEGISLATIVE COMMITTEE
11 March 1997

The Honorable William Jefferson Clinton
President of the United States
The White House
1600 Pennsylvania Ave, NW
Washington, DC 20500

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I know Mark from serving with him as a member of the Law Enforcement Steering Committee, a coalition of the nation's largest law enforcement organizations. His knowledge and depth of understanding of law enforcement issues, particularly local law enforcement, will be a phenomenal asset to ONDCP. Mark has the experience and the ability to reintegrate local law enforcement in a comprehensive national strategy dedicated to winning the war on drugs.

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Gilbert G. Gallegos
National President

cc: Bob J. Nash, Assistant to the President
and Director of President Personnel

George Hokemeyer, Detective
Baltimore County Police Department

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- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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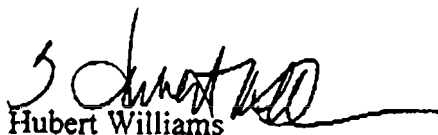
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*President, Detectives'
Endowment Association
of New York City
New York, NY*

February 12, 1997

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General Counsel
WILLIAM J. JOHNSON
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LINDA UPSETT

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Association of Michigan*

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FRATERNAL ORDER OF POLICE

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Sincerely,

Gilbert G. Gallegos
National President

cc: Bob J. Nash, Assistant to the President
and Director of President Personnel

George Hokemeyer, Detective
Baltimore County Police Department

1120 CONNECTICUT AVENUE, N.W., SUITE 930
WASHINGTON, D.C. 20036
PHONE: (202) 466-7820
FAX: (202) 466-7826
TTY: (202) 466-2670



CHUCK WEXLER
EXECUTIVE DIRECTOR

Jose:

Quick note to get this off my desk before the holidays. This is the POPNet information we discussed last week. SchoolNet is structured the same way, but there are no current student cases on it. Those cases will be added when we have several replication sites identified. NEA will be administering it.

The other materials are from Cliff on technology needs. They were a little older than I remembered, but may be of some use to you.

If I don't talk to you before Christmas, have a great holiday.

Martha.



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WASHINGTON, D.C. 20036
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POLICE EXECUTIVE
RESEARCH FORUM

CHUCK WEXLER
EXECUTIVE DIRECTOR

December 10, 1997

POPNet is the Police Executive Research Forum's (PERF) on-line database of problem solving examples. This "library" of projects was designed to facilitate the sharing of information among agencies that are engaged in problem-oriented policing efforts. The database has been organized to allow users to either submit an example of their own or search among projects previously entered. Over 650 user accounts have been created and over 60 examples entered since its inception in March. Database users include law enforcement representatives, academicians and others involved in the field of criminal justice.

POPNet is located on the PERF home page, www.policeforum.org. Access to the database is free; however, each participating agency is required to have a department user name and password. An account has been set up for you. Please make a note of this case-sensitive information:

Your department user name: perf

Your department password: perf

A set of instructions on how to use the database as well as an example submission are attached.

Thank you for your interest in POPNet. Should you have any questions about it, please do not hesitate to contact me via phone (202-466-7820, Ext. 249), fax (202-466-7826) or e-mail (ag-perf@intr.net).

Sincerely,

Anne C. Grant
Anne C. Grant
Research Associate



POPNet Instructions November 1997

Welcome to POPNet!

The following instructions will guide you through our new login procedure:

1. From your web browser (i.e., Netscape), type in the location of the PERF homepage - www.policeforum.org.
2. Click on the POPNet icon in the lower right-hand corner.
3. Enter the department username that was assigned to you.
4. Tab down to the next field, and enter the department password that was assigned to you. Press or click on "Enter."
5. You will then be offered the following options to choose from:
 - If you wish to know more about the database, choose **"About POP Network."**
 - If this is your first time using POPNet, choose **"Register As A New User."**
 - Follow the steps to enter your full name and a username and password that you will easily remember. For example, you might want to use your first name (i.e., anne) for a username, and your badge number for the password. You should feel free to use this same information for the PERF bulletin board also. Verify your password by re-entering it in the space provided, and click on the "Submit" button (clicking on the "Reset" button clears any information you just entered.) You will use this same username and password to access the database from now on.
6. Once you have chosen your own username and password, click on **"Use POP System."** Enter the information you just chose (*not* the department username and password that we assigned to you) and click on the "Submit" button. At this point, you will be prompted to choose one of the following:
 - If you wish to search for examples of cases that have already been entered, choose **"View Cases."** You will be prompted to narrow your search criteria by choosing a type of problem

or the name of the agency that conducted the POP project. Once you "Submit" that information, you can either view all cases in those search criteria or narrow your selection even further. When you are done with your search, click on any case that you would like to view. You will then be presented with several pages of information that you can choose to either view on-screen or print. Use the menu bar at the bottom of each screen to scroll through the different pages.

- If you wish to enter your own POP project, choose "**Create New Case.**" You will be prompted to enter initial information about the type of problem, where it occurred, etc. When you have finished entering in this information, click on the "Submit" button. Complete the SCANNING questions on the next screen and click on the "Submit" button when you are finished. On the top of the next page (ANALYSIS), you will be prompted (in the form of pull-down menus) to choose from several "Methods" (i.e., Calls for Service, Direct Observation). To choose more than one, press the CTRL key on your keyboard as you click on the additional selection with your mouse. Repeat this process and answer the remaining questions for the ANALYSIS, RESPONSE, EVALUATION, and AGENCY AND OFFICER INFORMATION pages.
- If you wish to add to, delete information from or otherwise edit a case you previously entered, choose "**Review Cases.**" Once you choose this option, a list of cases that your agency has worked on but not yet "closed" will appear on the screen with instructions on how to edit, delete or submit them to PERF. Cases are not considered "closed" until they are submitted to PERF. You can re-enter the same example as many times as you like before submitting it to PERF for a review of grammar and content.

7. A couple of points about entering a case:

- If you do not have time to enter a case yourself, feel free to mail or email your answers to me, and I will input it.
- Newly-submitted cases will not be available for public viewing until PERF has had a chance to review them.

Please do not hesitate to contact me if you have any questions and/or suggestions. Although I am most accessible by e-mail (ag-perf@intr.net), I can be reached by phone as well (202-466-7820, Ext. 249). I would appreciate your letting me know if there are any changes to your mailing address/phone number/e-mail address. My mailing address is:

Police Executive Research Forum
1120 Connecticut Avenue, NW, Suite 930
Washington, D.C. 20036.

We are very excited about your participation in this work and the potential for POPNet to make a positive difference in the world of policing. Happy POPNetting!

Anne C. Grant, Research Associate

Sample
POPNet
Project

—

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Police Executive Research Forum



Bulletin

The Newsletter for POPNet Users

Welcome to the first bulletin written exclusively for *POPNet* users. In this and subsequent issues, we intend to provide you with the latest information about this innovative database.

POPNet, PERF's database of problem-oriented policing examples, has been **online now for three months**, and we are excited about the response. PERF has set up **over 110 user accounts** for agencies in the United States, Canada, England and Australia, and the site has logged over **1,500 "hits."** Departments have contributed more than thirty problem examples, with topics ranging from community decline to theft and gang-related activity. There has been increasing communication between the users and PERF staff over the past few months, with many suggestions for enhancements. In addition, several agencies are now **actively encouraging their officers to contribute cases** as a means of generating ideas.

Coming POP Attractions

Through the suggestions of *POPNet* users, PERF is making *POPNet* more interactive and user-friendly. Specifically, we are developing a **POP bulletin board** that will allow users to obtain updates on problem-solving issues and post their questions about problems they may be facing in their individual communities. We are also developing procedures to allow users to review and/or edit their POP examples offline before they upload them for submission. Finally, since the success of *POPNet* is contingent upon the active participation of agencies to enter data, we are working on adapting examples from existing databases to fit the questions posed in *POPNet*.

PERF on the Internet

Regular users may have noticed a number of recent changes to the PERF homepage as well. For example, the **"Active Projects"** page has been updated to include a listing of PERF research projects—each categorized by focus. Included are such topics as problem solving, leadership and management, and the role of the community. Users can receive additional information about any of the projects by clicking on the contact names included with each abstract. Questions about other PERF issues can be sent to appropriate staff members from the **"E-mail PERF"** page. Finally, the **"PERF Publications"** page is being reorganized to enable users to order books and download many monographs published by PERF.

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