

**WASHINGTON - BALTIMORE HIGH INTENSITY DRUG
TRAFFICKING AREA PROGRAM**

The White House Office of National Drug Control Policy (ONDCP) establishes policies, objectives, and priorities for the national drug control program. As such, ONDCP supports this Nation's anti-drug efforts by formulating, evaluating, and coordinating the National Drug Control Strategy; overseeing international and domestic anti-drug functions of all Executive Branch agencies; and ensuring that these functions complement and sustain State and local anti-drug efforts. One vehicle ONDCP uses to carry out this mission is the High Intensity Drug Trafficking Area (HIDTA) program. Prior to 1994, five HIDEAs received funding that supported over 150 Federal, State and local law enforcement initiatives designed to dismantle the most significant drug trafficking and money laundering organizations operating within those designated regions.

This year, the Clinton Administration took an important step in combating drug abuse by integrating a demand reduction (treatment and prevention) element into the HIDTA program. On February 2, 1994, Director Lee P. Brown designated the Washington/Baltimore region -- an area which includes the Baltimore metropolitan area, the District of Columbia metropolitan area and parts of Northern Virginia -- a High Intensity Drug trafficking Area. In this regard, Director Brown allocated \$3 million from FY 1994 discretionary funds to facilitate the coordination of Federal, State and local law enforcement, treatment and prevention activities, especially those targeting chronic, hardcore drug use and related violent crime throughout the region. The President has requested an additional \$12 million in his FY 95 budget for this specific HIDTA program.

This program has brought together the various groups involved in the area's anti-drug efforts to create a strategic and operational partnership. This partnership has resulted in the formation of an Executive Committee; composed of Federal, State and local law enforcement, and treatment officials. This Committee, in collaboration with representatives from the prevention, business, education, and religious communities have developed a regional anti-drug strategy. This strategy provides for a multi-disciplinary approach to address the drug/crime problem by encouraging the collaboration and coordination of the various groups involved, throughout the planning, operational, and after-action stages of the region's anti-drug/crime efforts. Specific initiatives under this program include the following:

The expansion and improvement of regional substance abuse treatment services so as to provide a continuum of care for the hardcore drug using population; focusing on coordinated outpatient, residential and corrections based treatment programs. These programs will include an aftercare component including job training and job placement programs.

The networking of major treatment centers, regional drug courts, and the criminal justice components of the HIDTA so as to facilitate the sharing of data and information, the delivery of treatment services, and the supervision of court referred patients.

The close interaction and exchange of information between the law enforcement, prevention, and treatment components of the HIDTA, subject to safeguards established to protect the confidentiality of individual patients and the security of on-going law enforcement operations.

The development and implementation of a centralized intelligence data base that provides real-time access to tactical, strategic, and historical drug-related intelligence information to participating agencies within the region.

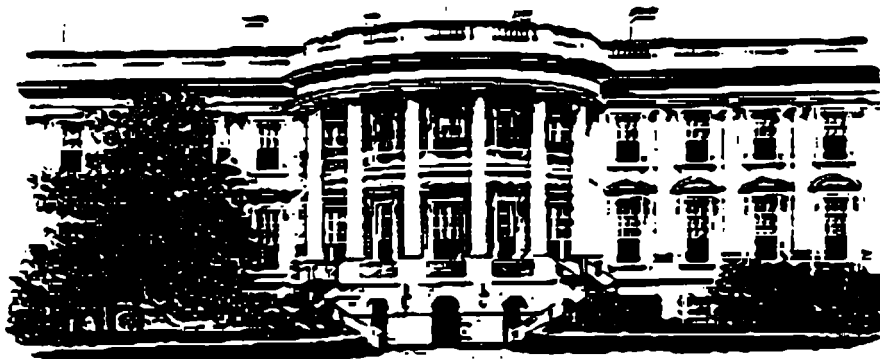
Consolidation and expansion of existing multi-agency task force operations to target multi-level traffickers, distributors, transporters, customers, money launderers, armed drug trafficking-using offenders, and other drug related violators.

The development of alternatives to incarceration for appropriate non-violent, non-trafficking, drug offenders while always maintaining public safety as the principle concern.



OFFICE OF NATIONAL DRUG CONTROL POLICY
EXECUTIVE OFFICE OF THE PRESIDENT
WASHINGTON, D.C. 20500

*HIDTA
Guideline*



FACSIMILE TRANSMITTAL SHEET

NUMBER OF PAGES, INCLUDING COVER: 10

DATE: 7/15

TO: Jose. Cerda

FAX NUMBER: 456-7739

OFFICE NUMBER: 456-2564

COMMENTS: Please Review

Thurs Review

FROM: Ricia McMahon

FAX NUMBER: 467-9809

OFFICE NUMBER: 467-9888



**OFFICE OF NATIONAL DRUG CONTROL POLICY
EXECUTIVE OFFICE OF THE PRESIDENT
Washington, D.C. 20500**

THE HIGH INTENSITY DRUG TRAFFICKING AREAS PROGRAM

*A partnership of Federal, State, and local agencies in key areas
to achieve national goals*

FISCAL YEAR 1994 PROGRAM GUIDANCE

The Office of National Drug Control Policy will continue to build upon the successes of the Federal, State, and local HIDTA partnerships which have developed over the past three years. A review of these successes indicates the achievement of the following developments:

- o **Empowerment** of regional Federal, State, and local law enforcement officials. These officials are empowered with additional resources to address those drug trafficking activities which are having a harmful impact in other areas of the country. Regional HIDTA Executive Committees are formulating plans and resource requirements and are providing regional oversight over efforts to dismantle the most significant drug trafficking and drug money laundering organizations. Innovative solutions to long standing problems are being implemented and intelligence and information barriers are being breached to increase sharing.
- o **Collocation** of Federal, State, and local investigators, interdictors, prosecutors, support personnel, and regulators. This represents a significant improvement over the ad hoc, casespecific task forces dominated by a single Federal agency with token representation by other agencies. Drug trafficking organizations operate and network in a spectrum from the growing fields to the communities. Generally, major Federal-led collocated task forces are addressing the most significant drug trafficking organizations operating in the international-to-regional part of the spectrum and State/local-led collocated task forces are addressing the most significant drug trafficking organizations in the regional-to-local portion of the spectrum.

As the HIDTA Program matures, the attainment of multi-agency developmental objectives will be expected as the norm and measurable outcomes will be the primary basis for decisions on continued support. The usual statistical data such as number of arrests and quantity of drugs seized are useful but tend to cause much effort to be expended on lower level cases where quantities are readily available. To reduce this problem, measurable outcomes for the HIDTA Program will be based on what is termed ordinal statistics. This translates to a requirement for descriptions of the targeted drug trafficking or drug money laundering organizations and the impact of the HIDTA initiative on these organizations.

ONDCP will continue to support multi-agency HIDTA initiatives which are proving or have proven to be most effective in dismantling the most significant drug trafficking or drug money laundering organizations. It will reduce or discontinue support for those which do not

result in a clear outcome or significant progress in dismantling the most significant organizations.

Program Guidance for Fiscal Year 1994. ONDCP will accept only those initiatives which involve multi-agency efforts to dismantle the most significant drug trafficking or drug money laundering organizations.

1. Funding Targets:

- a. The Southwest Border HIDTA should submit multi-agency initiatives which do not exceed a total of \$36 million. Federal initiatives will total the same as those of the State and local agencies (\$18 million each). The Southwest Border HIDTA will define the most significant drug trafficking corridors and concentrate the Federal, State, and local initiatives to target collectively the most significant drug trafficking and drug money laundering organizations operating in these corridors.
- b. The Houston, Los Angeles, Miami, and New York HDTAs should submit multi-agency initiatives which do not exceed \$11.5 million each. Federal initiatives will total the same as those of the State and local agencies in each HIDTA (\$5.75 million each). HDTAs will package their Federal, State, and local initiatives to target the most significant drug trafficking and drug money laundering organizations.

2. Fiscal Year 1994 Program Priorities (funding levels approved by ONDCP will be based on these priorities):

- a. Federal, State, and local regional partnerships. Funding priority will be given to initiatives which strengthen the regional partnerships focused on dismantling the most significant drug trafficking or drug money laundering organizations and contain funding support for Federal and State/local agencies.
 - b. Multi-agency collocated task forces focused on the most significant drug trafficking or drug money laundering organizations.
- 3. ONDCP encourages support for multi-agency coalitions which are focused on dismantling the most significant drug trafficking organizations operating in the local spectrum and have a harmful impact in other areas of the country. These coalitions are those which undertake a multi-faceted approach (with law enforcement as the major facet) toward the dismantling of organizations.**
- 4. Each initiative must provide sufficient detail on the targeted organizations, measurable objectives (what will be accomplished) and milestones (target dates for achieving objectives). A statement will be included which clearly indicates the effect on the stated objectives and milestones if the initiative is not supported by HIDTA funds.**

5. Intelligence groups which have not fulfilled requirements from HIDTA Executive Committees for determining the most significant drug trafficking organizations should not be supported.
6. HIDTA funding will not be used to supplant normal agency funding. HIDTA Coordinators and Executive Committees should reduce their support for agencies which attempt to use HIDTA funding in this manner.
7. Fiscal Year 1993 Annual Reports on achievements of measurable objectives and milestones will be submitted to ONDCP by August 31, 1993. The report will be a year-to-date report and may include anticipated results by the end of the Fiscal Year. The purpose for these reports is to assist the National HIDTA Committee (ONDCP, Justice, and Treasury members) in making its recommendations for funding to the Director, ONDCP. This requirement is not applicable to State and local grantees who should follow reporting schedule contained in their award documents.
8. **Schedule.**
 - a. June 30: ONDCP releases program guidance.
 - b. July-August: Federal, State, and local representatives and HIDTA Coordinators meet to discuss the program guidance and the preparation of proposals for FY 1994 funding. Representatives develop multi-agency initiatives, coordinate their portions of the initiatives with their respective agencies and submit them to the HIDTA Executive Committees. HIDTA Executive Committees review the initiatives based on the FY 1994 HIDTA Program Guidance concentrating on the goal of dismantling the most significant drug trafficking or money laundering organizations.
 - c. August 31: FY 1993 Annual Reports and FY 1994 initiatives recommended by HIDTA Executive Committees arrive at ONDCP. (Earlier submission is encouraged.)
 - d. Sept 20: ONDCP releases passback with return due on September 30.
 - e. October: National HIDTA Committee submits funding recommendations to the Director, ONDCP for final approval. ONDCP apportions and begins the transfer of funds.
9. **Administration.**
 - a. The format for initiatives is enclosed with examples. Initiatives must display measurable outcomes.
 - b. ONDCP Contact: Rich Yamamoto, Director, HIDTA Program, (202) 467-9729.

F O R M A T

(NAME OF HIDTA) HIDTA INITIATIVE

1. TITLE: (Title of the initiative, e.g., El Dorado Task Force, Post Seizure Analysis Team.)
2. MOST SIGNIFICANT ACCOMPLISHMENT IN FY 93: (Telegraphically indicate the most important results related to dismantling the most significant drug trafficking organization. If this is a new initiative, indicate "New.")
3. ACTIVITIES WHICH HAVE A HARMFUL IMPACT ON OTHER AREAS OF THE COUNTRY: (Establish linkage of the initiative to the impact on non-HIDTA areas of the country.)
4. FY 94 TARGETED ORGANIZATIONS: (List type and general description of organizations targeted in FY 1994.)
5. OBJECTIVES AND MILESTONES: (List projected measurable outcomes and time frames. For long term investigations, list intermediate objectives which are expected to be accomplished in FY 1994.)
6. FULL-TIME COLLOCATED AGENCIES: (List full-time collocated participants. If this is not an initiative which involves collocation, please indicate this.)
7. FUNDING REQUEST: (List the distribution of funding to each agency as applicable. Only those agencies which will receive funding directly from ONDCP should be listed.)
8. IMPACT ON OBJECTIVES IF NOT FUNDED BY HIDTA PROGRAM: (Describe what outcomes would or would not occur if the initiative is not supported by HIDTA funds.)

F O R M A T

BUDGET INFORMATION
(Separate sheet for each agency)

AGENCY:

CATEGORIES

\$ REQUEST

DETAILED BREAKDOWN*

a. Personnel

Overtime

b. Fringe Benefits

c. Travel

d. Equipment

e. Supplies

f. Contractual

g. Construction

h. Other

i. Total

*Example: Number of persons X months X \$ per month; Number of
_____type of equipment X \$.

E X A M P L E

XXX HIDTA INITIATIVE

1. TITLE: DRUG MONEY LAUNDERING TASK FORCE
2. MOST SIGNIFICANT ACCOMPLISHMENT IN FY 93: Dismantled two multi-state drug money laundering organizations which laundered over \$200 M annually.
3. ACTIVITIES WHICH HAVE A HARMFUL IMPACT ON OTHER AREAS OF THE COUNTRY: This initiative attacks money laundering activities operating along the Eastern seaboard.
4. FY 94 TARGETED ORGANIZATIONS:
 - a. Organization A: An organization laundering over \$1 B and smuggling cocaine to the Northeast.
 - b. Organization B: A South American money laundering organization with several off shore bank accounts and several wire transfer businesses.
 - c. Organization C: An organization operating a produce company smuggling drugs into the mid-Atlantic region and shipping cash in outbound shipments.
 - d. Organization D: An Asian organization smuggling heroin through HIDTA to New York.
5. OBJECTIVES AND MILESTONES:
 - a. Organization A: Dismantle by Summer 1994.
 - b. Organization B: Dismantle U.S. component by August 1994.
 - c. Organization C: Dismantle in later Spring 1994.
 - d. Organization D: Infiltrate by September 1994.
6. FULL-TIME COLLOCATED AGENCIES: USA, IRS, USCS, FBI, DEA, INS, USMS, XXX Police Department, XXX Sheriff's Department, State Department of Revenue, and National Guard.
7. FUNDING REQUEST: \$5,000,000.
 - a. FXX: \$250,000.
 - b. IXX: \$400,000.
 - c. UXX: \$4,000,000.

d. DXX: \$250,000.

e. XXX Sheriff's Dept: \$100,000.

8. IMPACT ON OBJECTIVES IF NOT SUPPORTED BY HIDTA PROGRAM:

a. Organization A: We will still be able to dismantle this organization but it will occur in 1996.

b. Organization B: We will be able to disrupt rather than dismantle beginning in 1995.

c. Organization C: Will not be targeted.

d. Organization D: Will be monitored by a single agency but not targeted.

E X A M P L E

SOUTHWEST BORDER HIDTA INITIATIVE

1. TITLE: XXX CORRIDOR COORDINATION GROUP
2. MOST SIGNIFICANT ACCOMPLISHMENT IN FY 93: None. This is a new initiative which incorporates Special Operations, Operation BITE, Operation CRATE, and Multi-Agency Task Force initiatives.
3. ACTIVITIES WHICH HAVE A HARMFUL IMPACT ON OTHER AREAS OF THE COUNTRY: This initiative coordinates the interdiction and investigation activities for drug trafficking to the Mid-West and Northeast.
4. FY 94 TARGETED ORGANIZATIONS:
 - a. Organization A: A major Mexican transportation organization smuggling an estimated 10 tons of cocaine annually.
 - b. Organization B: A Mexican organization smuggling poly-drugs to Chicago and exporting millions in cash.
5. OBJECTIVES AND MILESTONES:
 - a. Organization A: Dismantle organizational network in U.S. by the end of FY 93.
 - b. Organization B: Dismantle transportation components of organization by Summer 1994.
6. FULL-TIME COLLOCATED AGENCIES: USBP, USCS, DEA, ATF, XXX Sheriff's Department, XXX State Police, and XXX City Police and National Guard.
7. FUNDING REQUEST: SXX,000,000.
 - a. USBP: \$XXX,000.
 - b. USCS: \$XXX,000.
 - c. DEA: \$XXX,000.
 - d. ATF: \$XXX,000.
 - e. XXX Sheriff: \$XXX,000.
 - f. XXX State Police: \$XXX,000.
 - g. XXX City Police: \$XXX,000.
8. IMPACT ON OBJECTIVES IF NOT SUPPORTED BY HIDTA PROGRAM: The dismantling of the two organizations would not be accomplished.

E X A M P L E

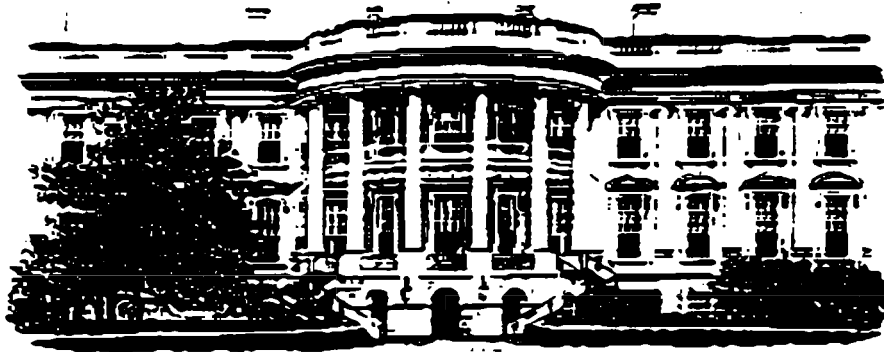
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1. TITLE: WEST COUNTY MULTI-JURISDICTIONAL TASK FORCE
2. MOST SIGNIFICANT ACCOMPLISHMENT IN FY 93: This is a new initiative which consolidates the Central City Cocaine Task Force, West County Gang Task Force, and the State Interdiction Group initiatives.
3. ACTIVITIES WHICH HAVE A HARMFUL IMPACT ON OTHER AREAS OF THE COUNTRY. This initiative attacks a trafficking gang distributing cocaine to three adjacent States. The task force has developed informants who are used by the Federal-led HIDTA task force focused on international drug trafficking organizations operating along the Pacific coast.
4. FY 94 TARGETED ORGANIZATIONS: A 100-member gang located in Central City which distributed over 1,000 pounds of cocaine last year. We will be infiltrating another 75-member gang which is expected to replace the targeted organization.
5. OBJECTIVES AND MILESTONES: Dismantle the targeted gang and complete our intelligence on the second gang by December 1994.
6. FULL-TIME COLLOCATED AGENCIES: District Attorney's Office, Central City PD, West County Sheriff's Office, State Department of Public Safety, Central City Probation Office, and ATF.
7. FUNDING REQUEST: \$500,000.
 - a. DA: \$10,000.
 - b. Central City PD: \$100,500.
 - c. West County SO: \$299,000.
 - d. State DPS: \$80,000.
 - e. Central City PO: \$10,000.
 - f. ATF: \$500.
8. IMPACT ON OBJECTIVES IF NOT SUPPORTED BY HIDTA PROGRAM: We will not be able to dismantle the organization. Our individual piecemeal efforts will only temporarily disrupt the organization.



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*HIDTA
Guide line*



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3. ONDCP encourages support for multi-agency coalitions which are focused on dismantling the most significant drug trafficking organizations operating in the local spectrum and have a harmful impact in other areas of the country. These coalitions are those which undertake a multi-faceted approach (with law enforcement as the major facet) toward the dismantling of organizations.

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5. Intelligence groups which have not fulfilled requirements from HIDTA Executive Committees for determining the most significant drug trafficking organizations should not be supported.
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8. Schedule.

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3. ACTIVITIES WHICH HAVE A HARMFUL IMPACT ON OTHER AREAS OF THE COUNTRY: (Establish linkage of the initiative to the impact on non-HIDTA areas of the country.)
4. FY 94 TARGETED ORGANIZATIONS: (List type and general description of organizations targeted in FY 1994.)
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8. IMPACT ON OBJECTIVES IF NOT FUNDED BY HIDTA PROGRAM: (Describe what outcomes would or would not occur if the initiative is not supported by HIDTA funds.)

F O R M A T

BUDGET INFORMATION
(Separate sheet for each agency)

AGENCY:

CATEGORIES

\$ REQUEST

DETAILED BREAKDOWN*

a. Personnel

Overtime

b. Fringe Benefits

c. Travel

d. Equipment

e. Supplies

f. Contractual

g. Construction

h. Other

i. Total

*Example: Number of persons X months X \$ per month; Number of
_____ type of equipment X \$.

E X A M P L E

XXX HIDTA INITIATIVE

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 - a. Organization A: Dismantle by Summer 1994.
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 - c. Organization C: Dismantle in later Spring 1994.
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6. FULL-TIME COLLOCATED AGENCIES: USA, IRS, USCS, FBI, DEA, INS, USMS, XXX Police Department, XXX Sheriff's Department, State Department of Revenue, and National Guard.
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 - a. FXX: \$250,000.
 - b. IXX: \$400,000.
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d. DXX: \$250,000.

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8. IMPACT ON OBJECTIVES IF NOT SUPPORTED BY HIDTA PROGRAM:

a. Organization A: We will still be able to dismantle this organization but it will occur in 1996.

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E X A M P L E

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3. ACTIVITIES WHICH HAVE A HARMFUL IMPACT ON OTHER AREAS OF THE COUNTRY: This initiative coordinates the interdiction and investigation activities for drug trafficking to the Mid-West and Northeast.
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 - a. Organization A: A major Mexican transportation organization smuggling an estimated 10 tons of cocaine annually.
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5. OBJECTIVES AND MILESTONES:
 - a. Organization A: Dismantle organizational network in U.S. by the end of FY 93.
 - b. Organization B: Dismantle transportation components of organization by Summer 1994.
6. FULL-TIME COLLOCATED AGENCIES: USBP, USCS, DEA, ATF, XXX Sheriff's Department, XXX State Police, and XXX City Police and National Guard.
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 - e. XXX Sheriff: \$XXX,000.
 - f. XXX State Police: \$XXX,000.
 - g. XXX City Police: \$XXX,000.
8. IMPACT ON OBJECTIVES IF NOT SUPPORTED BY HIDTA PROGRAM: The dismantling of the two organizations would not be accomplished.

E X A M P L E

XXX HIDTA INITIATIVE

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 - e. Central City PO: \$10,000.
 - f. ATF: \$500.
8. IMPACT ON OBJECTIVES IF NOT SUPPORTED BY HIDTA PROGRAM: We will not be able to dismantle the organization. Our individual piecemeal efforts will only temporarily disrupt the organization.

Red dot

Jose: I need a

FROM THE OFFICE OF CABINET SECRETARY

202-456-6280

Response sent
to me by close of
business 12/2/93
How do these

Date: 11-29-93

Response Needed by: 12/3/93

Areas interface
interact w/
other initiatives
like the HUD
one for
example?

- | | |
|---|---|
| ☒ Joan Baggett | ☐ Roy Neel |
| ☐ Rahm Emanuel | ☐ Bernie Nussbaum |
| ☐ Mark Gearan | ☐ Jack Quinn |
| ☐ David Gergen | ☒ Leon Panetta |
| ☒ Marcia Hale | ☒ Howard Paster |
| ☒ Alexis Herman | ☐ John Podesta |
| ☐ Nancy Hernreich | ☒ Carol Rasco |
| ☐ Anthony Lake | ☐ Bob Rubin |
| ☐ Bruce Lindsey | ☐ Eli Segal |
| ☐ Katie McGinty | ☒ George Stephanopoulos |
| ☐ Mack McLarty | ☐ David Watkins |
| ☐ Dee Dee Myers | ☐ Maggie Williams |

Thanks
C.N.Ras

Remarks: Attached is a proposal for a Baltimore-Washington DC High Intensity Drug Trafficking Area (HIDTA). Please let me know what you think about this proposal from the ENDCP.

Response:



OFFICE OF NATIONAL DRUG CONTROL POLICY
EXECUTIVE OFFICE OF THE PRESIDENT
Washington, D.C. 20500

November 23, 1993

MEMORANDUM FOR CHRISTINE VARNEY

FROM: RICIA MCMAHON *RM*

SUBJECT: Washington - Baltimore HIDTA

This paper provides an overview of the issues related to the designation of the Washington-Baltimore area as a High Intensity Drug Trafficking Area (HIDTA).

Background. The HIDTA Program has been successful in developing equal partnerships with Federal, State, and local agencies and in coordinating multi-agency law enforcement efforts in New York, Miami, Houston, Los Angeles, and the Southwest Border. The current program focuses on the dismantling of the most significant drug trafficking organizations. (TAB A)

Discussion. To be consistent with our Interim National Drug Control Strategy, the next set of HDTAs will focus on the distribution of drugs to hard core users with the goal of reducing the number of hard core users. We have developed a multi-disciplinary concept for a second set of HDTAs in the areas of the country with the greatest number of hard core users: New York-Newark, Washington-Baltimore, Philadelphia, Los Angeles-Long Beach, and Chicago. Since New York-Newark already is a HIDTA, the next area which should be considered as a HIDTA is Washington-Baltimore. (Tab C)

Congressman Hoyer has recently requested that the Washington-Baltimore area be designated as a HIDTA. This is supported by Governor Schaeffer, and Mayors Kelly and Schmoke. (Tab B)

Advantages.

- o Provides purposeful Federal assistance in response to Mayor Kelly's request to the President.
- o Responds to Congressman Hoyer's appeal. Offers the potential for measurable success unlike other piecemeal assistance.

- o Provides resources and systems which are targeted to improve the organization and effectiveness of existing individual programs and efforts. Teamwork will achieve a "multiplicative" rather than "additive" effect.
- o Capitalizes on the best features of the current "gateway" HIDTAs and institutes measurable objectives and milestones.

Disadvantages.

- o Requires unprogrammed FY 94 resources to begin immediately.
- o Will generate requests from other areas.

Resources. The Washington-Baltimore HIDTA would require \$2 M to begin a pilot program immediately and \$10 M in Supplemental funding to complete the fiscal year. Our proposed FY 95 HIDTA budget of \$100 M will enable us to incorporate additional HIDTAs; however, the intensity of the effort needed for Washington-Baltimore may require additional resources.

Publicity. Congressman Hoyer has indicated he desires to call a press conference soon to announce his request for the designation of the Washington-Baltimore HIDTA because of the immediacy of the problem.

Attachments

THE HIGH INTENSITY DRUG TRAFFICKING AREA PROGRAM

Statute: The Anti-Drug Abuse Act of 1988 requires that the following criteria be considered in designating areas as High Intensity Drug Trafficking Areas (HIDTA):

- o the extent to which the area is a center of illegal drug production, manufacture, importation, or distribution;
- o the extent to which State and local law enforcement agencies have committed resources to respond to the drug trafficking problem in the area, thereby indicating a determination to respond aggressively to the problem;
- o the extent to which drug-related activities in the area are having a harmful impact in other areas of the country; and
- o the extent to which a significant increase in allocation of Federal resources is necessary to respond adequately to drug-related activities in the area.

Designated areas: New York, Los Angeles, Miami, Houston, and the Southwest Border were designated HIDTAs in 1990 based on FBI and DEA data on drug trafficking organizations.

The HIDTA Program: A program consisting of equal partnerships of regional Federal, State, and local agencies focusing efforts on the most significant drug trafficking problems. The current program attempts to:

- o Empower regional Federal, State, and local officials to coordinate and integrate their programs.
- o Develop multi-agency teamwork.
- o Integrate interdiction, intelligence, and investigative efforts.
- o Advance the dismantling of the most significant drug trafficking and drug money laundering organizations.
- o Multiply effectiveness with military, regulatory, and technological support.
- o Foster effective innovations.

Characteristics:

- o HIDTA Executive Committees and HIDTA Coordinators provide oversight in each area. These Committees consist of equal

representation of Federal, State, and local officials. They are empowered to address collectively the most significant drug trafficking problem in their area.

- o A highly potent 100-200 member, collocated, Federal-led, multi-agency drug enforcement and/or money laundering task force is located in each HIDTA. These task forces each dismantle an average of four major drug trafficking organizations annually.
- o These Federal-led task forces are complemented by several regionalized, multi-jurisdictional, State/local-led task forces which address the most significant secondary drug trafficking organizations. These task forces are mutually supportive and provide support to the major Federal-led task force.
- o Drug intelligence is coordinated by a central regional intelligence center. In some HDTAs this is combined with a state-of-the-art pointer system which electronically networks all law enforcement agencies in the HIDTA.
- o Task forces and programs are evaluated by measurable objectives and milestones. The yardstick is the number and type of major drug trafficking organizations which are being dismantled.

STENY H. HOYER
5TH DISTRICT, MARYLAND

CHAIRMAN
DEMOCRATIC CAUCUS

CO-CHAIR
COMMISSION ON SECURITY AND
COOPERATION IN EUROPE

DEMOCRATIC STEERING
AND POLICY COMMITTEE

Congress of the United States
House of Representatives
Washington, DC 20515-2005

APPROPRIATIONS COMMITTEE

TREASURY, POSTAL SERVICE
GENERAL GOVERNMENT

LABOR,
HEALTH AND HUMAN SERVICES
EDUCATION

MILITARY CONSTRUCTION

October 29, 1993

The Honorable Lee P. Brown
Director
Office of National Drug Control Policy
The White House
750 17th Street, N.W.
Washington, D.C. 20500

Dear Director Brown,

I am writing to request that you begin the process for designating the Washington-Baltimore metropolitan region a High Intensity Drug Trafficking Area (HIDTA).

On Monday, I will be meeting with the law enforcement officials from the Fifth District of Maryland, including the U.S. Attorney, Lynne Battaglia and the Attorney General for the State of Maryland, Joe Curran. In preparing for this meeting, it has become clear to me based upon discussions with these officials, that the Washington-Baltimore region has unfortunately met the test for designation as a HIDTA.

There is no question that the murder rate in Washington D.C. is the highest per capita in the nation, and the Mayor of the District has deemed the problem sufficiently severe as to necessitate the involvement of the National Guard in local police activities. There is also no question in my mind that the Washington-Baltimore region, situated as it is between the New York and Miami HDTAs in the I-95 corridor, has become a hub for drug activity that affects the entire nation.

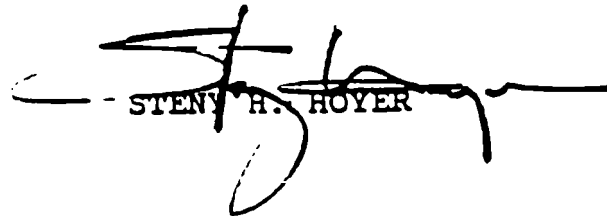
I intend to discuss this further with the law enforcement official who will be attending Monday's meeting and I look forward to discussing this with you in depth, as well as the Mayor of the District, the Governors of Maryland and Virginia, the regional Congressional Delegation, the Attorney General and the Secretary of the Treasury. I believe that the drug and crime situation in this region continues to persist despite previous Federal efforts, less substantial than HIDTA designation, and that the nation suffers from our inability to post a success in the war on drugs here in the Capital of the most powerful nation on earth. Therefore, the time has come to seriously review the issue and take the steps necessary to designate the Washington-Baltimore region as a HIDTA.

The Honorable Lee P. Brown
Page 2

October 29, 1993

I look forward to meeting with you and working with you on this issue. With kindest regards, I am

Sincerely yours,



STENY H. ROYER

STATE OF MARYLAND
OFFICE OF THE GOVERNOR



IN REPLY REFER TO

WILLIAM DONALD SCHASPER
GOVERNOR

ANNAPOLIS OFFICE
STATE HOUSE
ANNAPOLIS, MARYLAND 21401
(410) 974-3501

BALTIMORE OFFICE
ROOM 1513
301 WEST PRESTON STREET
BALTIMORE, MARYLAND 21201
(301) 775-4660

WASHINGTON OFFICE
SUITE 315
444 NORTH CAPITOL STREET, N.W.
WASHINGTON, D.C. 20001
(202) 648-7215

TDD (301) 333-3099

November 5, 1993

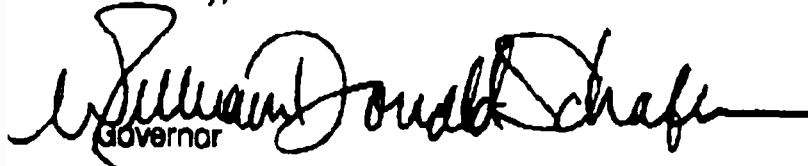
The Honorable Lee P. Brown
Director
Office of National Drug Control Policy
The White House
750 17th Street, N.W.
Washington, D.C. 20500

Dear Director Brown:

I am writing to express my support for the concept of designating the Washington-Baltimore region as a High Intensity Drug Trafficking Area (HIDTA).

I understand that Congressman Hoyer has already contacted you about his interest in having the area designated as a HIDTA. Unfortunately, the area meets all the requirements for such designation. I will be happy to work with you or provide any information you may require with regard to a HIDTA designation for the Washington-Baltimore area.

Sincerely,


Governor

cc. Bishop Robinson



THE DISTRICT OF COLUMBIA
WASHINGTON, D.C. 20004

SHARON PRATT KELLY
MAYOR

November 5, 1993

The Honorable Lee P. Brown, Ph.D.
Director
Office of National Drug Control Policy
Executive Office of the President
750 17th Street, N.W. - 8th Floor
Washington, D.C. 20006

Dear Mr. Brown:

I am writing to express my wholehearted support for Congressman Steny Hoyer's efforts to designate the Washington/Baltimore area as a High Intensity Drug Trafficking Area (HIDTA). The Congressman and I met recently to thoroughly discuss this matter. I am committed to working with him and the appropriate officials at the federal and local level to achieve this designation.

This designation would complement the efforts the District has undertaken to combat drug trafficking as well as to support the cooperative efforts of the District and other federal agencies. I appreciate your attention to this request and urge your immediate consideration of Congressman Hoyer's effort.

Again, thank you for the assistance you have provided to the District in its drug fighting endeavors.

Sincerely,

A handwritten signature in black ink, appearing to read "Sharon Pratt Kelly".
Sharon Pratt Kelly
Mayor

CITY OF BALTIMORE

KURT L. SCHMOKE, Mayor



OFFICE OF THE MAYOR

250 City Hall
Baltimore, Maryland 21202

November 8, 1993

Lee P. Brown, Director
Office of National Drug
Control Policy
Executive Office of the President
Washington, DC 20500

Dear Mr. ^{Lee} Brown:

I am writing to express my support for the recommendation of Representative Steny Hoyer for the designation of the Washington/Baltimore area as a High Intensity Drug Area (HIDA).

In Baltimore City, our efforts to address the drug problem have included consistent interventions in the areas of law enforcement, treatment and education. Recently, I convened a meeting of all the federal, state and local law enforcement authorities in Baltimore City. It was the consensus of this group that drug trafficking, and the violence which results, is the major law enforcement problem for the Baltimore region. This group is committed to cooperative efforts to address the problem. Designation as a High Intensity Drug Area would provide critical resources for law enforcement agencies to perform their function more effectively.

I am particularly pleased that the metropolitan area of Baltimore City and Washington, DC is being considered for High Intensity Drug Area designation. Too often, intensive efforts in one area cause the problem to relocate. I am a strong proponent of regional solutions to the problems facing urban areas and agree that a regional approach should be applied to this issue. I also strongly support the concept of expanding the use of HIDA funds beyond law enforcement. In several communities in Baltimore City, we have learned that solutions to community decay must be multi-faceted. Simple law enforcement intervention does not alleviate the problem. The police efforts must be supported by community action and human development. HIDA funds should be used to support all aspects of community revitalization which directly support the gains accomplished by law enforcement action.

Mr. Lee P. Brown
November 8, 1993
Page 2

If you would like any background information about the extent of the drug problem in Baltimore City and our efforts to respond to it, please do not hesitate to contact me. Again, I urge your favorable response to the request for HIDA designation because it would provide us with the resources to significantly enhance our successful law enforcement efforts.

Sincerely,


Mayor

KLS:jar

cc: Representative Steny H. Hoyer
Representative Kweisi Mfume

DISTRIBUTION HIDTAS

The National Drug Control Strategy places special emphasis on the reduction of hard core drug use. While the current HIDTA program focuses primarily on the major drug trafficking organizations, the next evolutionary step of the HIDTA program should focus efforts to the distribution areas which directly support the hard core drug users. These distribution areas have a harmful impact in other areas of the country because of the quantity of drugs they draw into the country.

Data from the Drug Abuse Warning Network (DAWN) indicate that the following areas have the greatest numbers of users:

- o New York-Newark (already a HIDTA)
- o Washington-Baltimore
- o Philadelphia
- o Los Angeles-Long Beach (already a HIDTA)
- o Chicago

The new program will have as its goal the reduction in the number of hard core users. We will conduct a quick front-end analysis to determine a base-line then conduct another pulse check at the end of one year to determine what effect there was on the base line.

A HIDTA Executive Committee which submits recommendations for their consolidated programs would be composed of an equal number of Federal and State/local agencies. Both law enforcement and demand reduction agencies will be included.

The multi-disciplinary approach to reduce the number of hard core users capitalizes on the conventional wisdom that treatment and other intermediate therapeutic programs work most efficiently when combined with potential sanctions of the criminal justice system. The multi-disciplinary approach will involve primarily those law enforcement and demand reduction efforts which will drive down the number of hard core users in the near and mid term.

Initially, resources will be divided approximately equally between law enforcement, demand reduction, and common infrastructure. Our experience in the current HIDTAs indicates that collocation will yield a synergistic effect and will provide a focal point which will draw supporting resources from other sources (e.g., military administrative and technological support, probation officers).