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Housing Urban Development - OHH [HIV/AIDS Housing] Projects

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ADAP POLICY COORDINATION-HHS/HUD/CHAMBERLAIN LTR

Public input

PACHA Services Committee-(ADAP MMO+SECTY DIRECTIVE)

Bollman/Aragon/Kilbourn/Burgos/Bolland/Able/Rankin/Henderson

MONTOKA

USDA/SSA EXCLUSIONS

USDA-letter/statute

Winston Moy-SF Field Office-Marin Housing Auth. explanation

~~Branston Davidson~~ F/n

FORMULA EQUITY

CDC Gary Edgar

HUD Margie Segal

Roundtable

DEC 15, 1997

DDN Margie - And sue's DNAS < HAVE Henderson ask
Margie re: Appt. >

PACKA MTG.
DEC 4 7

DNC
ONAP

NORA-WORKING GROUP MTC 10/7 @ 1PM

DEC 3RD PACHA PRISON EVENT-DECEMBER-LANDAU
ST-WOMENS PRISON WALK-THRU

Jackie Walker-ACLU Prison Project	202-234-4830
DC Prisoners Legal Services Jonathan Smith	202-775-0323
Aurie Hill	
DC Dept. Of Corrections John Thomas	202-673-6595

JESSUP FACILITY, MD &

PRESS COVERAGE?

NAHC PACHA MEMBER

- Lynne Cooper resume/tps
- Memo to FK for ACsignoff

PRISON RECOMMENDATIONS

AHW/DC guidance publication

NAHC MEETING

October 20, 1997

HOUSING EVENT-POTUS/VPOTUS/HUD/ONAP

One pager to FK /DV

Contact Ernest Hopkins-NAPWA

Sheryl Berry-Gaines DC HOPWA Administrator 727-2500

Fax Miriam House

- CHOOSING ON SAFE HAVEN MINISTRIES

727 849

1 FAX
DAGWOOD House
GRANDMA'S House
MILKMAN'S House

HOPWA ANNOUNCE-VPOTUS/HUD/ONAP

One pager to FK/ DV

WORD ANSWER DATE

13/11/2020 GFL POTUS

- VP, MET - PD - Housing event
Room + Friends

10/23/97 draft

Projects for the Office of HIV/AIDS Housing

I. REQUIRED ACTIONS:

- A. Issue 1997 HOPWA competitive grants.**
- B. Participate in the Business Process Redesign of HUD's Grants Management**
- C. Participate in CPD Public Trust Officer Implementation Task Force**
- D. Draft Guidance on ADAP and HOPWA**

See Action Item 3 below.

E. Initiate the Consolidated Plan formula allocation, assign grant numbers, provide SF 185s, correct correspondence to Wisconsin

F. Initiate the 1998 HOPWA NOFA

G. Propose the designation of a grant for Meals Delivered to Home-bound Persons

*UP VISIT TO
FUND FRIENDS*

In the next few weeks, HUD should act on this matter and establish any conditions or expectations for what the grant will accomplish. Congress amended the act to authorize that "the Secretary may designate, on a noncompetitive basis, one or more nonprofit organizations that provide meals delivered to homebound persons with acquired immunodeficiency syndrome or a related disease to receive grants, not exceeding \$250,000 for any grant, and the Secretary shall assess the efficacy of providing such assistance to such persons." Funds used for this purpose would reduce the amount to awarded in the 1998 competition, currently at \$20.4 million.

H. Develop responses to other Congressional directives on information requests and formula changes

Based on a number of issues that were addressed in a GAO review of HOPWA earlier this year, the House Committee report directed HUD:

(1) to examine changes to the Ryan White funding formulas, determine whether the HOPWA formula should be more reflective of current AIDS cases, and make appropriate recommendations to the Congress and to specify that grantees must include in planning the use of HOPWA funds, similar to the Ryan White program;

See Action Item 1 below.

(2) to examine the feasibility of requiring a recipient of HOPWA funds to have some level of matching funds or services to stretch the impact of limited HOPWA funding;

Note that HUD had advised against a match requirement, since the program is already significantly leveraged with other resources. SNAPS should be consulted on their experiences in administering similar requirements under the S+C program.

(3) to implement a tracking system to ensure all reports are received and processed by HUD in a timely manner; and

HUD expects to favorably resolve this request which involves improvements in information technology, monitoring by area offices, and use of a tracking system for competitive grants. OES and IT should be consulted on this.

(4) to issue clear guidance to grantees for updating the information and to establish a means of ensuring that grantees update information as required.

HUD expects to favorably resolve this request which involves improvements in grantee instructions for using information technology, e.g. by specifying quarterly reporting in IDIS. OES and IT should be consulted on this.

The Senate report directs HUD to:

(5) submit no later than January 15, 1998, a review of program, including the costs and location of each project, including all component costs associated with brick and mortar, supportive services and administrative costs; and

See Action Item 2 below

(6) to submit legislative and administrative reforms designed to cap the costs of the program at the current level.

My current view is that it is unlikely that legislative and administrative reforms can be identified to cap costs for the program, except for the potential for flat budgeting in future years. This view has been summarized:

As the HIV epidemic continues to increase and additional challenges result from increased care costs and client housing demand, it is very probable that the federal government will be asked to strengthen its response through the HOPWA program. Since funds were first appropriated in FY 1992, the HOPWA program has been increased in all but one fiscal year as the number of persons diagnosed with AIDS or living with HIV infection has also

increased. In making program funds available through the consolidated planning process, HUD recognizes that communities must address area needs by using all available resources in a manner that reduces duplication, improves efficiencies and are undertaken within a strategy for the community's overall objectives. This partnership will continue to ensure that federal resources are used to their maximum benefit for intended purposes. HUD's related initiatives on Continuum of Care Homeless Assistance collaborations and strong enforcement of fair housing protection for persons with disabilities will be increasingly important tools in expanding resources to meet growing needs associated with HIV/AIDS.

II. HUD ACTION ITEMS:

1. Formula Recommendations.

To date, HUD has responded to the GAO concerns and noted the differences between the HOPWA and Ryan White programs in size and that changes might make a number of jurisdictions ineligible or reduce their allocations which would severely impact on programs already operating.

By January 15, 1998, HUD is required to provide Congress with recommendations for revisions to the HOPWA formula. In the next few weeks, the office should develop a policy memorandum with recommendations for potential changes to the HOPWA statute and regulations. Such changes might involve:

- a. the use of AIDS surveillance data from the last three years as a more current indication of impact on the communities.
- b. continued eligibility for Wisconsin or other states that drop out of the formula when a metro area in the State goes over the 1,500 threshold and qualifies directly to receive funds
- c. qualifying all States and the Virgin Islands (but not Guam or other territories) to receive a formula grant, and set a minimum, e.g. \$50,000 for the grant (except in cases under d.1.) and remove the long-term category from the competitive component.
- d. allow the Secretary to designate an alternative grantee (including a nonprofit agency) for a formula allocation in situations:
 1. where small parts of a State would be left outside the city grant, (i.e. as an addition to a city grant, if the state would receive less than \$50,000);
 2. where the qualifying city is unwilling or unable, in HUD's view, to

satisfactory administer the grant.

The Secretary might take one of these actions in a case where the public interest or program efficiency warrants such a designation.

e. change how the bonus is determined for the metropolitan areas that have a higher than average incidence of cases of AIDS in their population. This provision has proven to be the most unpredictable part of the formula calculation:

1. Base it on performance, with a bonus granted for evidence of past use of grants, e.g. that a percentage of prior year awards were used as of benchmark dates; or

2. Add to the city's POT75 calculation a percent increase or use AIDS surveillance data for 3 years in calculating that city's share of the POT25 amount.

f. allow HUD to delegate environmental clearances to the grantee, under Part 58.

g. set aside 2 percent of the appropriation for HUD-administered technical assistance and/or providers of technical assistance.

h. specify that grantees must consult with agencies that coordinate and/or receive funds from the Ryan White CARE Act in their planning and program development for using HOPWA funds.

2. Congressional Request for the Location of All Projects.

In order to meet the January 15, 1998 deadline, the office should make additional efforts to develop the requested information with the assistance of headquarter offices that administer IDIS and with area CPD offices that administer HOPWA formula and competitive grants in their areas. AIDS Housing of Washington staff have been consulted on what resources they might offer in using information in their current AIDS housing data base.

The HUD team should review existing Annual Progress Reports and IDIS information that has been received by HUD, and information in the AIDS housing database maintained by AIDS Housing of Washington, a HOPWA contractor. The efforts would be coordinated by the Office of HIV/AIDS Housing in CPD. PD&R, IT and other HUD offices may also assist in undertaking this effort.

The Senate request is for a review of program, including the costs and location of each project, including all component costs associated with brick and

mortar, supportive services and administrative costs.

I envision a report that is consolidated by this office but primarily drafted by the area CPD offices during December. The report could provide the grantee contacts and a summary of each formula and competitive program that are based on the paragraphs that have been drafted, and in some cases updated, by this office with a list of projects/sponsors/programs by address and award amount, with categories for housing assistance (bricks & mortar costs), rental subsidies/operating costs, supportive service costs, technical assistance/program development costs, and administrative costs. The Field Offices would edit these and might incorporate sections from the grantees consolidated plan submissions and/or annual progress reports (APRs).

The cost information will be more difficult to produce, since the report might combine actual expenditure and proposed use of funds. The grantee might be asked to help, also, if their filings to date are insufficient or not up to date. IDIS and APRs already ask for information on each housing project site and for programs that provide rental assistance or short-term payments to clients. CPS sets up projects and may provide useful information to be added on proposed use of funds.

Barbara and I discussed our ideas on this type of report with Betsy Lieberman and Donald Chamberlain, AHW. We thought, at the time, that we might try limiting this to what actually had been done by grantees in the 1996 operating year--However, I now think that we might try to cover the whole program from 1992 forward to current efforts.

Betsy was concerned that just reporting HOPWA data would not give a true picture of project costs, since many providers mix funding sources to make an effort succeed. Donald suggested the following steps to be taken and timelines that need to be met to produce a report:

A. Determining framework for data report

1a. OH/AH determines which APRs for FY 96 are missing. 11/1/97

1b. OH/AH prepares and mails letters to delinquent jurisdictions requesting immediate submittal of FY 96 APRs. 11/8/97

2. AHW provides OH/AH a listing of HOPWA coordinators/sponsors organized by state, city, provider (alphabetically) both hard copy and Excel spreadsheet format. Date TBD based on staff projections for completion of data entry.

3a. OH/AH clarifies data fields which are available from IDIS system, develops report format and produces report on existing data for FY 96. 11/15/97

3b. OH/AH determines how data from paper APRs will be integrated with data submitted via IDIS. 11/30/97

3c. Data entry completed. 12/30/97 (If necessary, AHW is prepared to hire and outstation contract staff at OH/AH to accomplish this task. Further, if desired, AHW will assist OH/AH in designing an Access database, report formats and data entry screens.)

4. Based on this work program, AHW will not include any questions for the purpose of completing this report in its mailings this fall.

AHW asked for comments on the accuracy of these steps and to confirm the roles and dates proposed.

3. Limits on AIDS Drugs Payments.

Based on the conversation with the meeting with residents and providers of AIDS housing, HUD should provide further guidance on the use of HOPWA funds as a payment of last resorts for AIDS drug assistance, including payments for pharmaceuticals, such as the protease inhibitors or other prescription drugs. The guidance should address how these health care products and services may be provided to clients through federal funds for AIDS Drug Assistance Programs (ADAP) and under other Ryan White CARE Act components, other federal programs and private sources. The guidance should address the concerns that current HOPWA regulations, even as a last resort payment, could be interpreted to allow for this type of health payment and that excessive use of this allowance could result in significantly reducing funding available for HIV/AIDS housing.

DanD ~~505~~
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Ov.

Services Recommendation #3

July 28, 1995

Recommendation I.B.3.

The President must continue to demonstrate his strong support for the Housing Opportunities for Persons with AIDS (HOPWA) and other Federal housing programs that serve people living with AIDS. The President should make housing for people with AIDS (PWAs) a FY 1997 priority.

Administration's Response

The President has demonstrated his support for housing programs in the FY 1996 budget cycle. HOPWA has been protected from cuts, while many other housing programs have faced severe reductions. In the context of what is occurring with other housing programs, this is a tremendous victory. In the context of the rising need for housing services, it is recognized by the Administration that flat funding is insufficient. The Administration is examining ways to mitigate this in the context of the FY 1997 budget.

Assessment of the Response

Congress has imposed major cuts in many housing programs. AIDS housing programs have not been cut in this fiscal year, in large part due to the Administration's support of HOPWA. However, while flat funding is remarkable in the current fiscal climate, it is entirely inadequate in the overall context of the HIV/AIDS epidemic.

Followup Action Recommended

The Council strongly supports the proposals by Housing and Urban Development (HUD) Secretary Henry Cisneros to reprogram \$15 million within the FY 1996 HUD budget to provide additional funding for HOPWA and to amend the President's FY 1997 budget to add an additional \$50 million to funding for housing programs serving PWAs. The Council will work with the Administration on this effort. The Council recognizes the need to address the significance of housing for people with HIV/AIDS and the need to integrate housing services into a continuum of care.

Services Recommendation #7
April 26, 1996

7. The Clinton Administration should address the chronic underfunding of Housing Opportunities for Persons with AIDS (HOPWA) in FY97 and FY98 by expanding funding to keep up with the growing demand for housing and related support services in existing HOPWA jurisdictions, as well as the increase in the number of eligible jurisdictions overall. In particular, given the gravity of the situation, the President should include supplemental funds for HOPWA in any budget amendment or emergency supplemental funding request that he may submit to Congress in the next year.

Administration Response:

The President did submit a \$25 million dollar budget amendment for the HOPWA program for FY97, raising the President's request to \$196 million. This increase, if approved by Congress, will help lessen the impact of the reductions taking place in many existing HOPWA jurisdictions due to the increasing number of newly eligible jurisdictions.

Services Recommendation #8

April 26, 1996

8. The Administration should demonstrate strong White House leadership and commitment to AIDS housing by convening a series of high-level White House and cabinet level meetings by the Fall of 1996 to develop a coordinated, comprehensive HOPWA Revitalization Plan. At a minimum, these meetings would include representatives from Housing and Urban Development (HUD), Health and Human Services (HHS), Health Resources and Services Administration (HRSA), Office of Management and Budget (OMB), and the White House. These meetings, and the resulting HOPWA Revitalization Plan, should establish means and timetables to achieve full funding and timely reauthorization of HOPWA as a distinct HUD program, as well as improved interagency coordination and integration of AIDS housing services with other AIDS-related programs.

Administration Response:

The Secretary of Housing and Urban Development regularly meets with AIDS housing providers and residents to hear how HUD's programs, as well as other federal efforts, are working and how they could be improved and uses this information to improve HUD's response to the housing needs of persons living with HIV/AIDS. When appropriate, he conveys the information he receives to other departments through the Domestic Policy Council and the White House Office of HIV/AIDS Policy.

This fall, ONAP will work with HUD to convene discussions with relevant agencies and community representatives to discuss access to housing for people living with HIV through HOPWA and other programs.



NATIONAL AIDS HOUSING COALITION Board of Directors

Meeting with Sandy Thurman, September 18, 1997

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Dolores Street Community Services
San Francisco, California
Regina Quattrochi, Esq.
Bailey House
New York, New York
G. Sterling Zinsmeyer
Praxis Housing Initiative, Inc.
New York, New York

✓ Please join us at the October 20, 1997 with Secretary Cuomo.

✓ Please work for the appointment of National AIDS Housing Coalition Board of Director's member to the President's Advisory Council on AIDS.

✓ Please secure a commitment from the President (and Mrs. Clinton) to visit an AIDS Housing Project to bring attention to the plight of this underserved population. We can identify model programs in many cities around the nation for this purpose.

As you did so well this morning, please continue to emphasize that Housing is an AIDS Issue in all your public presentations, written correspondence, and reports. Adequate housing with supportive services dramatically reduces the intensity, duration, and the cost of opportunistic illnesses associated with HIV.

IDTFH/A

Advocate a comprehensive view of AIDS housing in your platform. Assist NAHC in spreading the good news that a comprehensive AIDS Housing program will include full support of all HUD programs (not just HOPWA), as well as the programs in the U.S. Department of Housing and Human Services and the U.S. Department of Veterans Affairs.

Communicate directly with congress regarding the specific proposed language changes in the current HOPWA bill. (See attached sheet).

Include NAHC as an active participant in the preparation of the President's annual report on AIDS. AIDS housing is the cornerstone of all AIDS services and should be an integral element of his priorities and report.

(PACHA)

Include NAHC in discussion with other care and treatment issues groups. For example, needle exchange, healthcare, substance use, mental illness. Assist NAHC in educating other AIDS providers to the reality that housing offers the setting for all interventions.

Help us focus attention on AIDS housing in our communities by sharing your schedule with NAHC, so that when traveling you may be invited to visit model AIDS Housing programs.

How can we help you achieve your goals?

▼
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Issues - do summaries

GACHA / APPOINTED

1. Prof v. Services

VIA - (HND) - (HNSA)

2. Where Papers

3. Services for Homeless → Access to Prof