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Subseries:

OA/ID Number: 15566

FolderID:

Folder Title:

H.R. 1876 - Extension of Fast Track Procedures for the Uruguay Trade Agreement - July 2, 1993

Stack:

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Row:

41

Section:

1

Shelf:

6

Position:

3

THE WHITE HOUSE
WASHINGTON

July 2, 1993

APPROVED
JUL - 2 1993

MEMORANDUM FOR THE PRESIDENT

FROM: JOHN PODESTA
PAUL RICHARD

SUBJECT: H.R. 2118 - SUPPLEMENTAL APPROPRIATIONS ACT OF
1993
H.R. 1876 - EXTENSION OF FAST TRACK PROCEDURES FOR
THE URUGUAY TRADE AGREEMENT
H.R. 765 - RESOLUTION OF THE STATUS OF LAND
RELINQUISHED TO THE UNITED STATES

With
Statement

Attached for your signature are the above referenced bills.

The Supplemental Appropriations Act provides funds for summer jobs, small business loans, disaster assistance, hiring additional police officers, and financing for the Pell Grant shortfall. Director Panetta indicates that all discretionary funding included is within the spending limits of the Budget Enforcement Act. All relevant agencies and the senior staff recommend approval.

The "Fast Track" bill provides you with authority to enter into trade agreements to conclude the Uruguay Round of the GATT negotiations, extends tariff proclamation authority to carry out those agreements, and extends "fast track" procedures for consideration of an implementing bill of these agreements. USTR and other affected agencies recommend your approval. Legislative Affairs would appreciate it if you would use four pens to sign this bill.

H.R. 765 establishes a procedure to resolve the status of certain lands under Federal jurisdiction that private parties claimed were transferred to the United States without compensation. The legislation would allow the claimants of these disputed lands to acquire clear title to the land, as long as the property was not identified as nationally significant (lands within national parks, refuges, wilderness areas, and other conservation units). OMB estimates that the pay-as-you-go effect of this legislation would be zero. Agriculture, Interior, and OMB recommend that you sign the bill.

We recommend that you sign the attached bills.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

93 JUL 1 P2:21

THE DIRECTOR

July 1, 1993

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 1876 - Extension of Fast Track
Procedures for the Uruguay Trade Agreement
Sponsors - Reps. Rostenkowski (D) IL and Gibbons (D) FL

Last Day for Action

Purpose

(1) Provides authority for the President to enter into trade agreements to conclude the Uruguay Round of the General Agreement on Tariffs and Trade (GATT) negotiations; (2) extends tariff proclamation authority to carry out such agreements; and (3) extends "fast track" procedures for consideration of an implementing bill for these agreements.

Agency Recommendations

Office of Management and Budget	Approval
Office of the United States Trade Representative (USTR)	Approval (Signing statement attached)
Department of State	Approval (Informally)
Department of the Treasury	Approval (Informally)
Department of Agriculture	Approval (Informally)
Department of Commerce	Approval (Informally)
Department of Labor	Approval (Informally)
National Security Council	Approval (Informally)
Council of Economic Advisers	Approval (Informally)
Department of Justice	No objection (Informally)

PHOTOCOPY
WJC HANDWRITING

Discussion

The 1988 Omnibus Trade and Competitiveness Act authorized the President to enter into multilateral and bilateral trade agreements. The 1988 Act also authorized the President to reduce, by proclamation, certain tariffs required to carry out these trade agreements. For those trade agreement provisions subject to congressional approval, the Act provided special procedures, which are commonly known as "fast track" procedures, for congressional consideration of legislation to implement those agreements. These procedures prohibited Congress from amending the implementing legislation once the legislation had been introduced. Furthermore, if the President met certain statutory requirements, the Act required Congress to act on the legislation according to a strict timetable. These authorities and requirements expired on June 1, 1993.

On April 27, 1993, USTR transmitted to Congress a proposal to extend these authorities and procedures for the Uruguay Round of the GATT negotiations in order to enable the negotiations to be completed this year.

Provisions of H.R. 1876

H.R. 1876, which is virtually identical to the Administration's proposal, amends the Omnibus Trade and Competitiveness Act to:

- Extend negotiating authority and fast track procedures for an additional ten and one-half months (through April 15, 1994) to conclude the Uruguay Round of the GATT negotiations. In addition, the enrolled bill extends proclamation authority, which can be used only upon enactment of the trade agreement implementing legislation.
- Expand, from 90 to 120 days, the minimum period between notification to Congress of the President's intent to enter into agreements and his signature of the agreements. This would provide additional time for consultation between the Administration and Congress on draft implementing legislation.
- Provide the authority for private sector advisory committees, established under the 1974 Trade Act, to submit certain required reports 30 days after the President notifies Congress of his intent to enter into Uruguay Round agreements. Under current law, those reports must be submitted at the same time that the President's notice is given.

Pay-As-You-Go Scoring

H.R. 1876 would extend the President's authority to implement certain tariff reductions and, accordingly, reduce receipts. Therefore, it is subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act of 1990. However, any agreements resulting from the Uruguay Round of the GATT negotiations would need implementing legislation. Any budgetary impact of the agreements, including any tariff reductions made by proclamation authority, would be scored against the implementing legislation. Thus, this Office estimates no change in revenues as a result of the enactment of H.R. 1876.

Conclusion and Recommendations

We join USTR and other interested agencies in recommending approval of H.R. 1876, which passed the House by a vote of 295 to 126 and the Senate by 76 to 16.

USTR has prepared a signing statement for your consideration, which is attached to its views letter. The statement notes the importance of fast track authority to completing the trade negotiations and the importance of these negotiations to the global economy. It has been reviewed and approved by the Departments of State and Justice, the National Economic Council, the National Security Council, the Office of White House Counsel, and this Office.



Leon E. Panetta
Director

Enclosures

STATEMENT BY THE PRESIDENT

Today I am pleased to sign into law H.R. 1876, extending legislative "fast track" procedures to conclude the Uruguay Round of multilateral trade negotiations.

Fast track authority is critical to our effort to complete these important negotiations by December 15, 1993. Fast track procedures give our negotiators the bargaining power they need in Geneva, while at the same time ensuring Congress' role during the negotiation and approval of a Uruguay Round agreement.

The Uruguay Round is an ambitious effort, involving more than 100 nations, to lower tariff and non-tariff barriers around the world, and to strengthen and update a set of rules for international trade that have become increasingly ineffective and obsolete.

Completion of the Uruguay Round would provide a major boost to the world economy at a time when it is crucially needed. As the world's leading exporter -- and the world's most open economy -- the United States stands to benefit significantly by reducing trade barriers and opening markets around the world for manufactured goods, agricultural products, and services.

We remain committed to completing these important negotiations this year, and we will encourage our trading partners to make their contribution to bringing the negotiations to a successful conclusion.

STATEMENT BY THE PRESIDENT

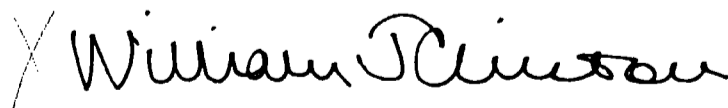
Today I am pleased to sign into law H.R. 1876, extending legislative "fast track" procedures to conclude the Uruguay Round of multilateral trade negotiations. I want to extend my thanks to the Congress for its broad bipartisan support for this legislation and the Administration's trade policies.

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A handwritten signature in cursive script, appearing to read "William Clinton".

THE WHITE HOUSE,

July 2, 1993.

PHOTOCOPY
WJC HANDWRITING

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The White House,
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The White House
Date: 7/2/93
per John Podesta

(7/3/93, 3 p.m.)

I want to extend my thanks to the Congress for its broad bipartisan support for this legislation and the Administration's trade policies.

Incorporate into first paragraph per Paul Richard
J

WHITE HOUSE STAFFING MEMORANDUM

DATE: 7/2/93 ACTION/CONCURRENCE/COMMENT DUE BY: ASAP!!

ENROLLED BILL H.R. 1876 -- EXTENSION OF FAST TRACK PROCEDURES
FOR THE URUGUAY TRADE AGREEMENT AND SIGNING STATEMENT

SUBJECT: _____

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MONTOYA	<input type="checkbox"/>	<input type="checkbox"/>
McLARTY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NUSSBAUM	<input type="checkbox"/>	<input checked="" type="checkbox"/>
GEARAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PASTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
NEEL	<input type="checkbox"/>	<input type="checkbox"/>	RASCO	<input type="checkbox"/>	<input type="checkbox"/>
PANETTA	<input checked="" type="checkbox"/>	<input type="checkbox"/>	RUBIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
EMANUEL	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SEGAL	<input type="checkbox"/>	<input type="checkbox"/>
GIBBONS	<input type="checkbox"/>	<input type="checkbox"/>	STEPHANOPOULOS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
HALE	<input type="checkbox"/>	<input type="checkbox"/>	TYSON	<input type="checkbox"/>	<input type="checkbox"/>
HERMAN	<input type="checkbox"/>	<input type="checkbox"/>	VARNEY	<input type="checkbox"/>	<input type="checkbox"/>
LAKE	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WATKINS	<input type="checkbox"/>	<input type="checkbox"/>
LINDSEY	<input type="checkbox"/>	<input type="checkbox"/>	WILLIAMS	<input type="checkbox"/>	<input type="checkbox"/>
McGINTY	<input type="checkbox"/>	<input type="checkbox"/>	<i>Gergen</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			<i>myers</i>		<input checked="" type="checkbox"/>
			<i>Clerk</i>		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached enrolled bill memo and signing statement to this office ASAP!!!

RESPONSE:

JOHN D. PODESTA
Assistant to the President
and Staff Secretary
Ext. 2702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

33 JUL 1 P2:21

THE DIRECTOR

July 1, 1993

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 1876 - Extension of Fast Track
Procedures for the Uruguay Trade Agreement
Sponsors - Reps. Rostenkowski (D) IL and Gibbons (D) FL

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Purpose

(1) Provides authority for the President to enter into trade agreements to conclude the Uruguay Round of the General Agreement on Tariffs and Trade (GATT) negotiations; (2) extends tariff proclamation authority to carry out such agreements; and (3) extends "fast track" procedures for consideration of an implementing bill for these agreements.

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Office of Management and Budget	Approval
Office of the United States Trade Representative (USTR)	Approval (Signing statement attached)
Department of State	Approval (Informally)
Department of the Treasury	Approval (Informally)
Department of Agriculture	Approval (Informally)
Department of Commerce	Approval (Informally)
Department of Labor	Approval (Informally)
National Security Council	Approval (Informally)
Council of Economic Advisers	Approval (Informally)
Department of Justice	No objection (Informally)

Discussion

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The White House,

WHITE HOUSE STAFFING MEMORANDUM

DATE: 7/2/93 ACTION/CONCURRENCE/COMMENT DUE BY: ASAP!!

ENROLLED BILL H.R. 1876 -- EXTENSION OF FAST TRACK PROCEDURES
FOR THE URUGUAY TRADE AGREEMENT AND SIGNING STATEMENT

SUBJECT: _____

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MONTOYA	<input type="checkbox"/>	<input type="checkbox"/>
McLARTY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NUSSBAUM	<input type="checkbox"/>	<input checked="" type="checkbox"/>
GEARAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PASTER <i>see note!</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
NEEL	<input type="checkbox"/>	<input type="checkbox"/>	RASCO	<input type="checkbox"/>	<input type="checkbox"/>
PANETTA	<input checked="" type="checkbox"/>	<input type="checkbox"/>	RUBIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
EMANUEL <i>Strongly OK in favor</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SEGAL	<input type="checkbox"/>	<input type="checkbox"/>
GIBBONS	<input type="checkbox"/>	<input type="checkbox"/>	STEPHANOPOULOS <i>OK</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
HALE	<input type="checkbox"/>	<input type="checkbox"/>	TYSON	<input type="checkbox"/>	<input type="checkbox"/>
HERMAN	<input type="checkbox"/>	<input type="checkbox"/>	VARNEY	<input type="checkbox"/>	<input type="checkbox"/>
LAKE <i>NSC concurs</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WATKINS	<input type="checkbox"/>	<input type="checkbox"/>
LINDSEY	<input type="checkbox"/>	<input type="checkbox"/>	WILLIAMS	<input type="checkbox"/>	<input type="checkbox"/>
McGINTY	<input type="checkbox"/>	<input type="checkbox"/>	<i>Gergen</i> <i>myers</i> <i>Clerk</i>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>

REMARKS:

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RESPONSE:

JOHN D. PODESTA
Assistant to the President
and Staff Secretary
Ext. 2702

THE WHITE HOUSE

Howard G. Pasternak

JOHN
93 JUL 23 12:23:24

SIGNING STATEMENT
SHOWS EXPENSES.

THANKS FOR
BROAD BI-PARENTAL
SUPPORT OF
LET + OUR
NAPE POLICY -
HP

WHITE HOUSE STAFFING MEMORANDUM

DATE: 7/2/93ACTION/CONCURRENCE/COMMENT DUE BY: ASAP!!

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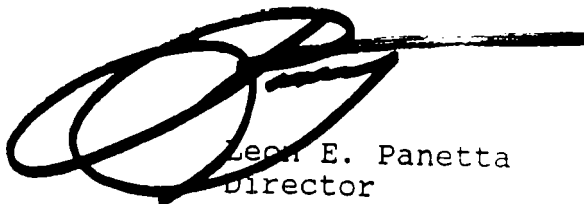
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WHITE HOUSE STAFFING MEMORANDUM

93 JUL 2 P 3:28
7/2/93

ASAP!!

DATE: _____ ACTION/CONCURRENCE/COMMENT DUE BY: _____

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FOR THE URUGUAY TRADE AGREEMENT AND SIGNING STATEMENT

SUBJECT: _____

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MONTOYA	<input type="checkbox"/>	<input type="checkbox"/>
McLARTY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NUSSBAUM	<input type="checkbox"/>	<input checked="" type="checkbox"/>
GEARAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PASTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
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EMANUEL	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SEGAL	<input type="checkbox"/>	<input type="checkbox"/>
GIBBONS	<input type="checkbox"/>	<input type="checkbox"/>	STEPHANOPOULOS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
HALE	<input type="checkbox"/>	<input type="checkbox"/>	TYSON	<input type="checkbox"/>	<input type="checkbox"/>
HERMAN	<input type="checkbox"/>	<input type="checkbox"/>	VARNEY	<input type="checkbox"/>	<input type="checkbox"/>
LAKE	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WATKINS	<input type="checkbox"/>	<input type="checkbox"/>
LINDSEY	<input type="checkbox"/>	<input type="checkbox"/>	WILLIAMS	<input type="checkbox"/>	<input type="checkbox"/>
McGINTY	<input type="checkbox"/>	<input type="checkbox"/>	<i>Gergen</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			<i>myers</i>		<input checked="" type="checkbox"/>
			<i>Clerk</i>		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached enrolled bill memo and signing statement to this office ASAP!!!

RESPONSE:

I am strongly in favor

JOHN D. PODESTA
Assistant to the President
and Staff Secretary
Ext. 2702



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

93 JUL 1 P2:21

July 1, 1993

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 1876 - Extension of Fast Track
Procedures for the Uruguay Trade Agreement
Sponsors - Reps. Rostenkowski (D) IL and Gibbons (D) FL

Last Day for Action

Purpose

(1) Provides authority for the President to enter into trade agreements to conclude the Uruguay Round of the General Agreement on Tariffs and Trade (GATT) negotiations; (2) extends tariff proclamation authority to carry out such agreements; and (3) extends "fast track" procedures for consideration of an implementing bill for these agreements.

Agency Recommendations

Office of Management and Budget	Approval
Office of the United States Trade Representative (USTR)	Approval (Signing statement attached)
Department of State	Approval (Informally)
Department of the Treasury	Approval (Informally)
Department of Agriculture	Approval (Informally)
Department of Commerce	Approval (Informally)
Department of Labor	Approval (Informally)
National Security Council	Approval (Informally)
Council of Economic Advisers	Approval (Informally)
Department of Justice	No objection (Informally)

Discussion

The 1988 Omnibus Trade and Competitiveness Act authorized the President to enter into multilateral and bilateral trade agreements. The 1988 Act also authorized the President to reduce, by proclamation, certain tariffs required to carry out these trade agreements. For those trade agreement provisions subject to congressional approval, the Act provided special procedures, which are commonly known as "fast track" procedures, for congressional consideration of legislation to implement those agreements. These procedures prohibited Congress from amending the implementing legislation once the legislation had been introduced. Furthermore, if the President met certain statutory requirements, the Act required Congress to act on the legislation according to a strict timetable. These authorities and requirements expired on June 1, 1993.

On April 27, 1993, USTR transmitted to Congress a proposal to extend these authorities and procedures for the Uruguay Round of the GATT negotiations in order to enable the negotiations to be completed this year.

Provisions of H.R. 1876

H.R. 1876, which is virtually identical to the Administration's proposal, amends the Omnibus Trade and Competitiveness Act to:

- Extend negotiating authority and fast track procedures for an additional ten and one-half months (through April 15, 1994) to conclude the Uruguay Round of the GATT negotiations. In addition, the enrolled bill extends proclamation authority, which can be used only upon enactment of the trade agreement implementing legislation.
- Expand, from 90 to 120 days, the minimum period between notification to Congress of the President's intent to enter into agreements and his signature of the agreements. This would provide additional time for consultation between the Administration and Congress on draft implementing legislation.
- Provide the authority for private sector advisory committees, established under the 1974 Trade Act, to submit certain required reports 30 days after the President notifies Congress of his intent to enter into Uruguay Round agreements. Under current law, those reports must be submitted at the same time that the President's notice is given.


Pay-As-You-Go Scoring

H.R. 1876 would extend the President's authority to implement certain tariff reductions and, accordingly, reduce receipts. Therefore, it is subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act of 1990. However, any agreements resulting from the Uruguay Round of the GATT negotiations would need implementing legislation. Any budgetary impact of the agreements, including any tariff reductions made by proclamation authority, would be scored against the implementing legislation. Thus, this Office estimates no change in revenues as a result of the enactment of H.R. 1876.

Conclusion and Recommendations

We join USTR and other interested agencies in recommending approval of H.R. 1876, which passed the House by a vote of 295 to 126 and the Senate by 76 to 16.

USTR has prepared a signing statement for your consideration, which is attached to its views letter. The statement notes the importance of fast track authority to completing the trade negotiations and the importance of these negotiations to the global economy. It has been reviewed and approved by the Departments of State and Justice, the National Economic Council, the National Security Council, the Office of White House Counsel, and this Office.



Leon E. Panetta
Director

Enclosures

STATEMENT BY THE PRESIDENT

Today I am pleased to sign into law H.R. 1876, extending legislative "fast track" procedures to conclude the Uruguay Round of multilateral trade negotiations.

Fast track authority is critical to our effort to complete these important negotiations by December 15, 1993. Fast track procedures give our negotiators the bargaining power they need in Geneva, while at the same time ensuring Congress' role during the negotiation and approval of a Uruguay Round agreement.

The Uruguay Round is an ambitious effort, involving more than 100 nations, to lower tariff and non-tariff barriers around the world, and to strengthen and update a set of rules for international trade that have become increasingly ineffective and obsolete.

Completion of the Uruguay Round would provide a major boost to the world economy at a time when it is crucially needed. As the world's leading exporter -- and the world's most open economy -- the United States stands to benefit significantly by reducing trade barriers and opening markets around the world for manufactured goods, agricultural products, and services.

We remain committed to completing these important negotiations this year, and we will encourage our trading partners to make their contribution to bringing the negotiations to a successful conclusion.

URGENT

4952

026098SS

Document No.

WHITE HOUSE STAFFING MEMORANDUM

93 JUL 2 P10:12

ASAP!!

DATE: 7/2/93

ACTION/CONCURRENCE/COMMENT DUE BY:

ENROLLED BILL H.R. 1876 -- EXTENSION OF FAST TRACK PROCEDURES FOR THE URUGUAY TRADE AGREEMENT AND SIGNING STATEMENT

SUBJECT:

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MONTOYA	<input type="checkbox"/>	<input type="checkbox"/>
McLARTY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NUSSBAUM	<input type="checkbox"/>	<input checked="" type="checkbox"/>
GEARAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PASTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
NEEL	<input type="checkbox"/>	<input type="checkbox"/>	RASCO	<input type="checkbox"/>	<input type="checkbox"/>
PANETTA	<input checked="" type="checkbox"/>	<input type="checkbox"/>	RUBIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
EMANUEL	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SEGAL	<input type="checkbox"/>	<input type="checkbox"/>
GIBBONS	<input type="checkbox"/>	<input type="checkbox"/>	STEPHANOPOULOS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
HALE	<input type="checkbox"/>	<input type="checkbox"/>	TYSON	<input type="checkbox"/>	<input type="checkbox"/>
HERMAN	<input type="checkbox"/>	<input type="checkbox"/>	VARNEY	<input type="checkbox"/>	<input type="checkbox"/>
LAKE	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WATKINS	<input type="checkbox"/>	<input type="checkbox"/>
LINDSEY	<input type="checkbox"/>	<input type="checkbox"/>	WILLIAMS	<input type="checkbox"/>	<input type="checkbox"/>
McGINTY	<input type="checkbox"/>	<input type="checkbox"/>	<i>Gergen</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			<i>myers</i>		<input checked="" type="checkbox"/>
			<i>Clark</i>		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached enrolled bill memo and signing statement to this office ASAP!!!

RESPONSE:

July 2, 1993

The NSC/NEC staff concurs without comments on the enrolled bill H.R. 1876.

for Kristine A. Kenney
Anthony Lake
Assistant to the President
for National Security Affairs

JOHN D. PODESTA
Assistant to the President
and Staff Secretary
Ext. 2702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

33 JUL 1 P2:21

July 1, 1993

THE DIRECTOR

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 1876 - Extension of Fast Track
Procedures for the Uruguay Trade Agreement
Sponsors - Reps. Rostenkowski (D) IL and Gibbons (D) FL

Last Day for Action

Purpose

(1) Provides authority for the President to enter into trade agreements to conclude the Uruguay Round of the General Agreement on Tariffs and Trade (GATT) negotiations; (2) extends tariff proclamation authority to carry out such agreements; and (3) extends "fast track" procedures for consideration of an implementing bill for these agreements.

Agency Recommendations

Office of Management and Budget	Approval
Office of the United States Trade Representative (USTR)	Approval (Signing statement attached)
Department of State	Approval (Informally)
Department of the Treasury	Approval (Informally)
Department of Agriculture	Approval (Informally)
Department of Commerce	Approval (Informally)
Department of Labor	Approval (Informally)
National Security Council	Approval (Informally)
Council of Economic Advisers	Approval (Informally)
Department of Justice	No objection (Informally)

Discussion

The 1988 Omnibus Trade and Competitiveness Act authorized the President to enter into multilateral and bilateral trade agreements. The 1988 Act also authorized the President to reduce, by proclamation, certain tariffs required to carry out these trade agreements. For those trade agreement provisions subject to congressional approval, the Act provided special procedures, which are commonly known as "fast track" procedures, for congressional consideration of legislation to implement those agreements. These procedures prohibited Congress from amending the implementing legislation once the legislation had been introduced. Furthermore, if the President met certain statutory requirements, the Act required Congress to act on the legislation according to a strict timetable. These authorities and requirements expired on June 1, 1993.

On April 27, 1993, USTR transmitted to Congress a proposal to extend these authorities and procedures for the Uruguay Round of the GATT negotiations in order to enable the negotiations to be completed this year.

Provisions of H.R. 1876

H.R. 1876, which is virtually identical to the Administration's proposal, amends the Omnibus Trade and Competitiveness Act to:

- Extend negotiating authority and fast track procedures for an additional ten and one-half months (through April 15, 1994) to conclude the Uruguay Round of the GATT negotiations. In addition, the enrolled bill extends proclamation authority, which can be used only upon enactment of the trade agreement implementing legislation.
- Expand, from 90 to 120 days, the minimum period between notification to Congress of the President's intent to enter into agreements and his signature of the agreements. This would provide additional time for consultation between the Administration and Congress on draft implementing legislation.
- Provide the authority for private sector advisory committees, established under the 1974 Trade Act, to submit certain required reports 30 days after the President notifies Congress of his intent to enter into Uruguay Round agreements. Under current law, those reports must be submitted at the same time that the President's notice is given.

Pay-As-You-Go Scoring

H.R. 1876 would extend the President's authority to implement certain tariff reductions and, accordingly, reduce receipts. Therefore, it is subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act of 1990. However, any agreements resulting from the Uruguay Round of the GATT negotiations would need implementing legislation. Any budgetary impact of the agreements, including any tariff reductions made by proclamation authority, would be scored against the implementing legislation. Thus, this Office estimates no change in revenues as a result of the enactment of H.R. 1876.

Conclusion and Recommendations

We join USTR and other interested agencies in recommending approval of H.R. 1876, which passed the House by a vote of 295 to 126 and the Senate by 76 to 16.

USTR has prepared a signing statement for your consideration, which is attached to its views letter. The statement notes the importance of fast track authority to completing the trade negotiations and the importance of these negotiations to the global economy. It has been reviewed and approved by the Departments of State and Justice, the National Economic Council, the National Security Council, the Office of White House Counsel, and this Office.



Leon E. Panetta
Director

Enclosures

STATEMENT BY THE PRESIDENT

Today I am pleased to sign into law H.R. 1876, extending legislative "fast track" procedures to conclude the Uruguay Round of multilateral trade negotiations.

Fast track authority is critical to our effort to complete these important negotiations by December 15, 1993. Fast track procedures give our negotiators the bargaining power they need in Geneva, while at the same time ensuring Congress' role during the negotiation and approval of a Uruguay Round agreement.

The Uruguay Round is an ambitious effort, involving more than 100 nations, to lower tariff and non-tariff barriers around the world, and to strengthen and update a set of rules for international trade that have become increasingly ineffective and obsolete.

Completion of the Uruguay Round would provide a major boost to the world economy at a time when it is crucially needed. As the world's leading exporter -- and the world's most open economy -- the United States stands to benefit significantly by reducing trade barriers and opening markets around the world for manufactured goods, agricultural products, and services.

We remain committed to completing these important negotiations this year, and we will encourage our trading partners to make their contribution to bringing the negotiations to a successful conclusion.

DEPUTY UNITED STATES TRADE REPRESENTATIVE
EXECUTIVE OFFICE OF THE PRESIDENT
WASHINGTON, D.C. 20506

June 29, 1993

TO: Bernard H. Martin
Assistant Director, OMB

FROM: Rufus H. Yerxa *RY*

SUBJECT: H.R. 1876

The Office of the U.S. Trade Representative (USTR) recommends that the President approve H.R. 1876, which extends "fast track" authority to conclude the Uruguay Round GATT negotiations by December 15, 1993. The legislation, proposed by the Administration, extends negotiating authority and fast track implementation procedures for an additional ten and one-half months, and expands the minimum 90-day period between notification to the Congress and signature of the agreements to a minimum of 120 days, (to April 15, 1994) to afford ample time for consultation between the Administration and Congress on draft implementing legislation.

USTR also recommends that upon signature the President sign the attached statement, underscoring the importance of the Uruguay Round to the global economy.

Attachment

STATEMENT BY THE PRESIDENT

Today I am pleased to sign into law H.R. 1876, extending legislative "fast track" procedures to conclude the Uruguay Round of multilateral trade negotiations.

Fast track authority is critical to our effort to complete these important negotiations by December 15, 1993. Fast track procedures give our negotiators the bargaining power they need in Geneva, while at the same time ensuring Congress' role during the negotiation and approval of a Uruguay Round agreement.

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Uruguay Round of Multilateral
Trade Negotiations - Report
Part 1

9 pgs

URUGUAY ROUND OF MULTILATERAL TRADE
NEGOTIATIONS

JUNE 14, 1993.—Ordered to be printed

Mr. ROSTENKOWSKI, from the Committee on Ways and Means,
submitted the following

REPORT

together with

ADDITIONAL VIEWS

[To accompany H.R. 1876 which on April 28, 1993, was referred jointly to the
Committee on Ways and Means and the Committee on Rules]

[Including cost estimate of the Congressional Budget Office]

The Committee on Ways and Means, to whom was referred the bill (H.R. 1876) to provide authority for the President to enter into trade agreements to conclude the Uruguay Round of multilateral trade negotiations under the auspices of the General Agreement on Tariffs and Trade, to extend tariff proclamation authority to carry out such agreements, and to apply Congressional "fast track" procedures to a bill implementing such agreements, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE AND SUMMARY

H.R. 1876, introduced by Messrs. Rostenkowski and Gibbons on April 27, 1993, incorporates the legislative request of President Clinton to extend trade agreement and proclamation authority under sections 1102 and 1103 of the Omnibus Trade and Competitiveness Act of 1988 and Congressional "fast track" implementing procedures necessary for the President to conclude the Uruguay Round of multilateral trade negotiations this year. The authorities and "fast track" implementing procedures would apply only if the President provides the Congress at least 120-days advance notice, no later than December 15, 1993, of his intention to enter into an

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Extension of President's Fast Track
Negotiating Authority - Report
Part 2

11 pgs

103D CONGRESS
1st Session

HOUSE OF REPRESENTATIVES

REPT. 103-128
Part 2

EXTENSION OF PRESIDENT'S FAST-TRACK NEGOTIATING AUTHORITY TO
ENTER INTO TRADE AGREEMENTS RESULTING FROM THE URUGUAY
ROUND OF MULTILATERAL TRADE NEGOTIATIONS UNDER THE AUS-
PICES OF THE GENERAL AGREEMENT ON TARIFFS AND TRADE

JUNE 16, 1993.—Committed to the Committee of the Whole House on the State of
the Union and ordered to be printed

Mr. MOAKLEY, from the Committee on Rules,
submitted the following

REPORT

together with

ADDITIONAL AND DISSENTING VIEWS

[To accompany H.R. 1876]

[Including cost estimate of the Congressional Budget Office]

The Committee on Rules, to whom was referred the bill (H.R. 1876) to provide authority for the President to enter into trade agreements to conclude the Uruguay Round of multilateral trade negotiations under the auspices of the General Agreement on Tariffs and Trade, to extend proclamation authority to carry out such agreements, and to apply Congressional "fast track" procedures to a bill implementing such agreements, having considered the same, report favorably thereon, without amendment, and recommend that the bill do pass.

PURPOSE OF LEGISLATION

H.R. 1876 reflects the President's request to extend his authority to conclude the Uruguay Round of multilateral trade negotiations and the authority to consider any resulting implementing legislation under "fast track" procedures. Fast track procedures would apply only if the President notifies Congress of his intent to enter into an agreement by December 15, 1993 (and at least 120 days in advance) and actually enters into an agreement by April 15, 1994.

OFFICE OF THE EXECUTIVE CLERK
TRACKING SHEET FOR PRESIDENTIAL DOCUMENTS

TITLE: H.R. 1876
Fast Track

TYPE DOCUMENT:

PROCLAMATION

LETTER(S)

*EXECUTIVE ORDER

MESSAGE TO THE CONGRESS/SENATE

*MEMORANDUM

STATEMENT BY THE PRESIDENT

DECISION MEMORANDUM

SIGNING STATEMENT

DETERMINATION (numbered)

TREATY/CONVENTION/AGREEMENT, etc.

OTHER: _____

RECEIVED: (Advance: 1/193 Time: _____ a.m./p.m.)
In final: 1/193 Time: _____ a.m./p.m.

SENT TO CORRESPONDENCE FOR TYPING IN FINAL:

(Advance: 7/2/93 Time: 3:10 a.m./p.m.) (HOLD)
In final: 1/193 Time: _____ a.m./p.m.

TO JOHN PODESTA'S OFFICE:

(For staffing: 1/193 Time: _____ a.m./p.m.)
In final: 1/193 Time: _____ a.m./p.m.

INFO, INCLUDING STENCIL AND DISC, TO PRESS OFFICE:

Date: 7/13/93 Time: _____ a.m./p.m.
POSTED: 7/13/93 Time: 5:05 a.m./p.m.

NOTIFICATIONS:

(initials) *Copies of all signed EOs or Memos to Bernard Nussbaum, W.H. Counsel, 2d, WW

(Person/time) NSC, when appropriate -- Desk Officer; W.H. Situation Room -- x2585.

(Person/time) _____ (Other)

(Person/time) _____ (Other)

OTHER INFORMATION:

Dave Johnston
7/2/93
per John Podesta.

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

July 3, 1993

STATEMENT BY THE PRESIDENT

Today I am pleased to sign into law H.R. 1876, extending legislative "fast track" procedures to conclude the Uruguay Round of multilateral trade negotiations. I want to extend my thanks to the Congress for its broad bipartisan support for this legislation and the Administration's trade policies.

Fast track authority is critical to our effort to complete these important negotiations by December 15, 1993. Fast track procedures give our negotiators the bargaining power they need in Geneva, while at the same time ensuring the Congress' role during the negotiation and approval of a Uruguay Round agreement.

The Uruguay Round is an ambitious effort, involving more than 100 nations, to lower tariff and non-tariff barriers around the world and to strengthen and update a set of rules for international trade that have become increasingly ineffective and obsolete.

Completion of the Uruguay Round would provide a major boost to the world economy at a time when it is crucially needed. As the world's leading exporter -- and the world's most open economy -- the United States stands to benefit significantly by reducing trade barriers and opening markets around the world for manufactured goods, agricultural products, and services.

We remain committed to completing these important negotiations this year, and we will encourage our trading partners to make their contribution to bringing the negotiations to a successful conclusion.

WILLIAM J. CLINTON

THE WHITE HOUSE,
July 2, 1993.

#