

# FOIA MARKER

This is not a textual record. This is used as an administrative marker by the Clinton Presidential Library Staff.

**Folder Title:**

North Korea, 1996 [1]

**Staff Office-Individual:**

Asian Affairs-Kristoff, Sandra

**Original OA/ID Number:**

1048

| Row: | Section: | Shelf: | Position: | Stack: |
|------|----------|--------|-----------|--------|
| 30   | 3        | 11     | 2         | V      |

# Withdrawal/Redaction Sheet

## Clinton Library

| DOCUMENT NO.<br>AND TYPE | SUBJECT/TITLE                                                                                | DATE       | RESTRICTION |
|--------------------------|----------------------------------------------------------------------------------------------|------------|-------------|
| 001. memo                | Sub-Interagency Working Group. Record ID: 9620317. (5 pages)                                 | 03/26/1996 | P1/b(1)     |
| 002a. note               | To the President from Todd Stern. Subject: Food Aid. Record ID: 9600575. (1 page)            | 02/01/1996 | P1/b(1)     |
| 002b. memo               | For the President from Anthony Lake. Subject: Food Assistance. Record ID: 9600575. (3 pages) | 02/01/1996 | P1/b(1)     |
| 002c. memo               | For Anthony Lake From Robert Suettinger. Subject: Food Aid. Record ID: 9600575. (1 page)     | 03/31/1996 | P1/b(1)     |

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Asian Affairs (Sandra Kristoff)  
OA/Box Number: 1048

### FOLDER TITLE:

North Korea, 1996 [1]

2009-0528-F

vz1466

### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]  
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]  
P3 Release would violate a Federal statute [(a)(3) of the PRA]  
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]  
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]  
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

b(1) National security classified information [(b)(1) of the FOIA]  
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]  
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]  
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]  
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]  
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]  
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]  
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

# Withdrawal/Redaction Marker

## Clinton Library

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|--------------------------|--------------------------------------------------------------|------------|-------------|
| 001. memo                | Sub-Interagency Working Group. Record ID: 9620317. (5 pages) | 03/26/1996 | P1/b(1)     |

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Clinton Presidential Records  
National Security Council  
Asian Affairs (Sandra Kristoff)  
OA/Box Number: 1048

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North Korea, 1996 [1]

2009-0528-F  
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- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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~~CONFIDENTIAL~~  
NSC/RMO PROFILE

RECORD ID: 9620849  
RECEIVED: 13 SEP 96 15

TO: BURNS, W

FROM: SENS

DOC DATE: 18 SEP 96  
SOURCE REF:

KEYWORDS: STAFF TRAVEL

KOREA NORTH

PERSONS: RICHARDSON, BILL

SUBJECT: NSC STAFF FORN TRAVEL NOTIFICATION FOR PRICHARD TO NORTH KOREA  
SEP 20 - 25

ACTION: SENS SGD MEMO

DUE DATE: 17 SEP 96 STATUS: C

STAFF OFFICER: PRITCHARD

LOGREF:

FILES: ADMIN

NSCP:

CODES:

D O C U M E N T   D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

KRISTOFF  
NSC CHRON  
PRITCHARD

DECLASSIFIED

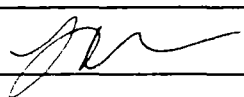
E.O. 13526

White House Guidelines, September 11, 2006

By V2 NARA, Date 7/6/2012

2009-0528-F

COMMENTS: \_\_\_\_\_

DISPATCHED BY  DATE 9/18/96 BY HAND W/ATTCH

OPENED BY: NSTMH

CLOSED BY: NSDRS

DOC 2 OF 2

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~  
ACTION DATA SUMMARY REPORT

RECORD ID: 9620849

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

|               |                                       |
|---------------|---------------------------------------|
| 001 SODERBERG | Z 96091812 FOR DECISION               |
| 001           | Z 96091812 SENS APPROVED RECOMS 1 & 2 |
| 001 SENS      | X 96091812 FOR SIGNATURE              |
| 002           | X 96091812 SENS SGD MEMO              |

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

002 960918 BURNS, W

~~CONFIDENTIAL~~

National Security Council  
The White House

PROOFED BY: \_\_\_\_\_

LOG # 20849

URGENT NOT PROOFED: \_\_\_\_\_

SYSTEM PRS ~~NSC~~ INT ARS

BYPASSED WW DESK: \_\_\_\_\_

DOCLOG OPS A/O \_\_\_\_\_

|                 | SEQUENCE TO | INITIAL/DATE    | DISPOSITION |
|-----------------|-------------|-----------------|-------------|
| <i>b</i> Harmon |             |                 |             |
| Dohse           | <u>1</u>    | <u>D</u>        |             |
| Sens            | <u>2</u>    | <u>ADS</u>      |             |
| Soderberg       |             |                 |             |
| Berger          |             |                 |             |
| Lake            |             |                 |             |
| Situation Room  |             |                 |             |
| West Wing Desk  | <u>3</u>    | <u>OPS 9/18</u> | <u>D</u>    |
| Records Mgt.    | <u>4</u>    |                 | <u>N/R</u>  |
|                 |             |                 |             |
|                 |             |                 |             |

A = Action

I = Information

D = Dispatch

R = Retain

N = No Further Action

CC:

COMMENTS:

*Travel for Pritchard*

Exec Sec Office has diskette \_\_\_\_\_

~~CONFIDENTIAL~~

NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20504

20849

September 18, 1996

MEMORANDUM FOR MR. WILLIAM J. BURNS  
Executive Secretary  
Department of State

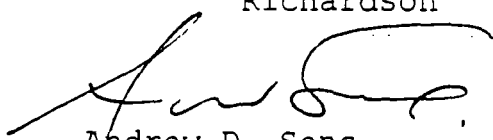
SUBJECT: NSC Staff Foreign Travel Notification (C)  
NSC Staff Charles L. Pritchard  
Member Director, Asian Affairs

Purpose of Travel

Charles L. Pritchard will be accompanying Representative Richardson to North Korea to discuss the Agreed Framework and other issues from September 20 - 25, 1996. (C)

ITINERARY

| <u>Date</u> | <u>City</u> | <u>Country</u> | <u>Major Event/Meeting</u>                   |
|-------------|-------------|----------------|----------------------------------------------|
| 9/20/96     | Pyongyang   | N. Korea       | To accompany<br>Representative<br>Richardson |

  
Andrew D. Sens  
Executive Secretary

DECLASSIFIED  
E.O. 13526  
White House Guidelines, September 11, 2006  
By VZ NARA, Date 7/6/2012  
2009-0528-F

~~CONFIDENTIAL~~

Classified by: Andrew Sens  
Reason: 1.5 (b) (d)  
Declassify On: September 16, 1996

~~CONFIDENTIAL~~

NATIONAL SECURITY COUNCIL  
DISTRIBUTION RECEIPT

LOG 9620849  
DATE 18 SEP 96

SUBJECT: NSC STAFF FORN TRAVEL NOTIFICATION FOR PRICHARD TO NORTH KOREA  
DOCUMENT CLASSIFICATION: ~~CONFIDENTIAL~~

EXTERNAL DISTRIBUTION:

DATE

TIME

SIGNATURE

MR. WILLIAM J. BURNS  
DEPARTMENT OF STATE  
ROOM 7224, MAIN STATE  
2201 C STREET, N.W.  
WASHINGTON, D.C. 20520

PRINT LAST NAME: \_\_\_\_\_

COPY: ORIGINAL

UNCLASSIFIED UPON REMOVAL  
OF CLASSIFIED ATTACHMENTS

Initials: VL Date: 7/6/2012

2004-0524-F

DATE, TIME, SIGN THE RECEIPT AND RETURN TO: NSC RECORDS MGMT, ROOM 379 OEOB

PAGE 01 OF 01 PAGES

September 16, 1996

ACTION

MEMORANDUM FOR NANCY SODERBERG

THROUGH: SANDRA J. KRISTOFF *for ap*  
FROM: CHARLES PRITCHARD *CP*  
SUBJECT: Approval for Foreign Travel

Anthony Lake has approved my accompanying Representative Richardson to North Korea to discuss the Agreed Framework and other topics from September 20-25, 1996. Travel time meets State Department requirements to travel business class. Mr. Lake and Sandy Kristoff recommend that I fly with Representative Richardson who will be flying on a foreign carrier. Domestic carrier may preclude onward travel with Representative Richardson from Tokyo.

RECOMMENDATION

That you authorize Andrew Sens to sign the Travel Authorization at Tab I and the memo to State at Tab A.

Approve ADS Disapprove \_\_\_\_\_

That you authorize me to use a foreign carrier so I can accompany Representative Richardson.

Approve ADS Disapprove \_\_\_\_\_

Attachments

Tab I Travel Authorization (Two travel itineraries: one for Foreign travel if approved)  
Tab A Memo to State

NSC STAFF TRAVEL AUTHORIZATION

1. TRAVELER'S NAME: Charles L. Pritchard
2. PURPOSE/EVENT (Include Dates): To accompany Representative Richardson to North Korea to discuss the agreed framework talks and other topics from September 20 - 25, 1996.

3. ITINERARY (Please Attach Copy of Proposed Itinerary): From Washington to South Korea to North Korea and return.

4. DEPARTURE DATE 9/20/96 RETURN DATE 9/25/96  
DEPARTURE TIME TBD RETURN TIME TBD

5. MODE OF TRANSPORTATION:

GOVT. AIR        COMMERCIAL AIR x POV        RAIL         
OTHER       

6. ESTIMATED EXPENSES:

TRANSPORTATION 3855.95 PER DIEM        OTHER         
TOTAL       

WHO PAYS EXPENSES: NSC        OTHER x  
IF NOT NSC, DESCRIBE SOURCE AND ARRANGEMENTS:         
DOD       

7. WILL FAMILY MEMBER ACCOMPANY YOU: YES        NO x

9. TRAVEL ADVANCE REQUESTED: \$ No

10. REMARKS (Use This Space to Indicate Any Additional Items You Would Like to Appear on Your Travel Orders):

Time of travel meets the State Department requirements for business class.

11. TRAVELER'S SIGNATURE: Charles L. Pritchard

12. APPROVALS: Senior Director [Signature]

Director of Administration [Signature]

Executive Secretary [Signature]

UNCLASSIFIED UPON REMOVAL  
OF CLASSIFIED ATTACHMENTS  
Initials:        Date:       

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By VZ NARA, Date 7/6/2012

2019-0528-F

EASYLINK 9591481L001 17SEP96 12:07/12:07 EST

FROM: 62029150

AMERICAN EXPRESS TRAVEL

TO: 2024569250

SALES PERSON: 50

ITINERARY

DATE: 17 SEP 96

CUSTOMER NBR: 1695000024

SWIBUA

PAGE: 01

TO: WHITE HOUSE TRAVEL  
1600 PENNSYLVANIA AVE  
WASH DC 20500

FOR: PRITCHARD/CHARLES L

20 SEP 96 - FRIDAY

|     |                      |          |             |                 |
|-----|----------------------|----------|-------------|-----------------|
| AIR | AMERICAN AIRLINES    | FLT:1447 | FIRST CLASS | BREAKFAST       |
|     | LV WASHINGTON DULLES |          | 749A        | EQP: BOEING 757 |
|     | AR DALLAS FT WORTH   |          | 957A        | NON-STOP        |
|     | PRITCHARD/CHARL      | SEAT- 6E |             |                 |
| AIR | AMERICAN AIRLINES    | FLT:61   | BUSINESS    | LUNCH           |
|     | LV DALLAS FT WORTH   |          | 1115A       | EQP: MD-11      |

21 SEP 96 - SATURDAY

|    |                 |          |      |          |
|----|-----------------|----------|------|----------|
| AR | TOKYO           | NARITA   | 205P | NON-STOP |
|    | PRITCHARD/CHARL | SEAT-11G |      |          |

20 SEP 96 - FRIDAY

|     |                      |       |          |                 |
|-----|----------------------|-------|----------|-----------------|
| AIR | ALL NIPPON AIRWAYS   | FLT:1 | BUSINESS |                 |
|     | LV WASHINGTON DULLES |       | 1200N    | EQP: BOEING 747 |

21 SEP 96 - SATURDAY

|    |       |        |      |          |
|----|-------|--------|------|----------|
| AR | TOKYO | NARITA | 255P | NON-STOP |
|----|-------|--------|------|----------|

25 SEP 96 - WEDNESDAY

|     |                      |                         |                        |                     |
|-----|----------------------|-------------------------|------------------------|---------------------|
| AIR | DELTA AIR LINES INC  | FLT:2634                | BUSINESS CLASS         | LUNCH               |
|     | SEOUL                | KIMPO-WASHINGTON DULLES | OPERATED BY KOREAN AIR |                     |
|     | LV SEOUL             | KIMPO                   | 1000A                  | EQP: BOEING 747 400 |
|     | AR WASHINGTON DULLES |                         | 1240P                  | 1-STOP              |
|     | PRITCHARD/CHARL      | SEAT- 8H                |                        |                     |

20 MAR 97 - THURSDAY

OTHER WASHINGTON

CONTINUED ON PAGE 2

EASYLINK 9484055L001 17SEP96 10:14/10:14 EST  
 FROM: 62029160  
 AMERICAN EXPRESS TRAVEL  
 TO: 2024569250

SALES PERSON: 50 ITINERARY DATE: 17 SEP 96  
 CUSTOMER NBR: 1695000024 SWIBUA PAGE: 01

TO: WHITE HOUSE TRAVEL  
 1600 PENNSYLVANIA AVE  
 WASH DC 20500

FOR: PRITCHARD/CHARLES L

20 SEP 96 - FRIDAY  
 AIR AMERICAN AIRLINES FLT:1447 FIRST CLASS BREAKFAST  
 LV WASHINGTON DULLES 749A EQP: BOEING 757  
 AR DALLAS FT WORTH 957A NON-STOP  
 PRITCHARD/CHARL SEAT- 6E  
 AIR AMERICAN AIRLINES FLT:61 BUSINESS LUNCH  
 LV DALLAS FT WORTH 1115A EQP: MD-11

21 SEP 96 - SATURDAY  
 AR TOKYO NARITA 205P NON-STOP  
 PRITCHARD/CHARL SEAT-11G

25 SEP 96 - WEDNESDAY  
 AIR DELTA AIR LINES INC FLT:2634 BUSINESS CLASS LUNCH  
 SEOUL KIMPO-WASHINGTON DULLES OPERATED BY KOREAN AIR  
 LV SEOUL KIMPO 1000A EQP: BOEING 747 400  
 AR WASHINGTON DULLES 1240P 1-STOP  
 PRITCHARD/CHARL SEAT- 8H

20 MAR 97 - THURSDAY  
 OTHER WASHINGTON

CONTINUED ON PAGE 2

UNCLASSIFIED  
NSC/RMO PROFILE

RECORD ID: 9600468  
RECEIVED: 26 JAN 96 13

TO: SIMON, PAUL

FROM: PRESIDENT

DOC DATE: 08 FEB 96  
SOURCE REF:

KEYWORDS: KOREA NORTH  
FOOD

CO  
HUMANITARIAN ASSISTANCE

PERSONS:

SUBJECT: LTR TO SIMON RE NORTH KOREA FOOD ASSISTANCE

ACTION: FOR DISPATCH

DUE DATE: 30 JAN 96 STATUS: C

STAFF OFFICER: KRISTOFF

LOGREF:

FILES: WH

NSCP:

CODES:

D O C U M E N T   D I S T R I B U T I O N

FOR ACTION

WH STRIPPING DESK

FOR CONCURRENCE

FOR INFO

CLARKE  
DANVERS  
KRISTOFF  
NSC CHRON  
SAMORE  
SCHWARTZ

COMMENTS:

DISPATCHED BY \_\_\_\_\_ DATE \_\_\_\_\_ BY HAND W/ATTCH

OPENED BY: NSGP

CLOSED BY: NSLA

DOC 4 OF 4

UNCLASSIFIED

UNCLASSIFIED  
ACTION DATA SUMMARY REPORT

RECORD ID: 9600468

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

|                       |                                     |
|-----------------------|-------------------------------------|
| 001 KRISTOFF          | Z 96012613 PREPARE MEMO FOR LAKE    |
| 002 LAKE              | Z 96020620 FWD TO PRESIDENT FOR SIG |
| 003 PRESIDENT         | Z 96020711 FOR SIGNATURE            |
| 004                   | X 96020818 PRESIDENT SGD LTR        |
| 004 WH STRIPPING DESK | X 96020818 FOR DISPATCH             |

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

|                              |                   |
|------------------------------|-------------------|
| 003 960207                   | VICE PRESIDENT    |
| 003 960207                   | WH CHIEF OF STAFF |
| 004 960208 SIMON, PAUL       | CIA               |
| 004 960208 WH STRIPPING DESK | STATE             |
| 004 960208                   | DEFENSE           |

UNCLASSIFIED

National Security Council  
The White House

PROOFED BY: \_\_\_\_\_

LOG # 0468

URGENT NOT PROOFED: \_\_\_\_\_

SYSTEM (PRS) NSC INT

BYPASSED WW DESK: \_\_\_\_\_

DOCLOG (PR) A/O \_\_\_\_\_

|                | SEQUENCE TO | INITIAL/DATE       | DISPOSITION |
|----------------|-------------|--------------------|-------------|
| Harmon         | <u>4</u>    | <u>[Signature]</u> |             |
| Dohse          |             |                    |             |
| Sens           |             |                    |             |
| Soderberg      |             |                    |             |
| Berger         |             |                    |             |
| Lake           |             |                    |             |
| Situation Room |             |                    |             |
| West Wing Desk | <u>5</u>    | <u>(PR) 2/8</u>    | <u>D</u>    |
| Records Mgt.   | <u>6</u>    |                    | <u>D</u>    |
|                |             |                    |             |
|                |             |                    |             |

A = Action    I = Information    D = Dispatch    R = Retain    N = No Further Action

CC:

COMMENTS:

DATE: FEB 8 1996

Exec Sec Office has diskette \_\_\_\_\_

National Security Council  
The White House

100-1014  
8/10/68

PROOFED BY: \_\_\_\_\_ LOG # 0468  
URGENT NOT PROOFED: \_\_\_\_\_ SYSTEM (PRS) NSC INT  
BYPASSED WW DESK: \_\_\_\_\_ DOCLOG (UP) A/O \_\_\_\_\_

|                | SEQUENCE TO | INITIAL/DATE       | DISPOSITION    |
|----------------|-------------|--------------------|----------------|
| <u>Harmon</u>  | <u>1</u>    | <u>[Signature]</u> | _____          |
| Dohse          | _____       | _____              | _____          |
| Sens           | _____       | _____              | _____          |
| Soderberg      | _____       | _____              | _____          |
| Berger         | <u>2</u>    | <u>[Signature]</u> | _____          |
| Lake           | _____       | _____              | _____          |
| Situation Room | _____       | _____              | _____          |
| West Wing Desk | <u>3</u>    | <u>[Signature]</u> | <u>D/press</u> |
| Records Mgt.   | _____       | _____              | _____          |
| _____          | _____       | _____              | _____          |
| _____          | _____       | _____              | _____          |

Deputy Natl Sec Advisor  
has seen

A = Action    I = Information    D = Dispatch    R = Retain    N = No Further Action

cc:

COMMENTS:

Exec Sec Office has diskette yes.

UNCLASSIFIED  
NSC/RMO PROFILE

RECORD ID: 9600468  
RECEIVED: 26 JAN 96 13

TO: PRESIDENT

FROM: SIMON, PAUL

DOC DATE: 22 JAN 96  
SOURCE REF:

KEYWORDS: KOREA NORTH  
FOOD

CO

PERSONS:

SUBJECT: LTR TO PRES FM SEN SIMON RE IMMINENT FOOD CRISIS IN NORTH KOREA

ACTION: PREPARE MEMO FOR LAKE

DUE DATE: 30 JAN 96 STATUS: S

STAFF OFFICER: KRISTOFF

LOGREF:

FILES: WH

NSCP:

CODES:

D O C U M E N T   D I S T R I B U T I O N

FOR ACTION

KRISTOFF

FOR CONCURRENCE

DANVERS

FAIRFAX

~~XXXX~~

LITWAK

PONEMAN

*Richard Clarke*

FOR INFO

APPEL

BEERS

SENS

WALES

COMMENTS: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

DISPATCHED BY \_\_\_\_\_ DATE \_\_\_\_\_ BY HAND W/ATTCH

OPENED BY: NSGP

CLOSED BY:

DOC 1 OF 1

UNCLASSIFIED

THE WHITE HOUSE

WASHINGTON

February 8, 1996

Dear Paul:

I share your concern that widespread food shortages in North Korea could jeopardize stability on the Korean peninsula. For that reason and in response to the United Nations World Food Program's (WFP) appeal for assistance, I announced last week that the United States will provide \$2 million in emergency humanitarian assistance for use in flood related relief in North Korea.

This assistance will be in the form of a grant from U.S. AID's Office of Foreign Disaster Assistance to the World Food Program for procurement of foodstuffs. I am confident the WFP will be able to monitor distribution to ensure the aid reaches those in need.

Sincerely,

A handwritten signature in black ink, appearing to read "Bill", is positioned below the word "Sincerely,".

The Honorable Paul Simon  
United States Senate  
Washington, D. C. 20510-1302

## THE WHITE HOUSE

WASHINGTON

ACTION

February 7, 1996 FEB 7 12:03

MEMORANDUM FOR THE PRESIDENT

FROM: ANTHONY LAKE *AL*

SUBJECT: Letter to Senator Simon Concerning North Korea  
Food Assistance

Purpose

To reply to Senator Paul Simon's letter urging the U.S. contribute humanitarian assistance to North Korea.

Background

Senator Simon has written urging you to provide emergency humanitarian assistance to North Korea in response to the World Food Program's appeal for aid following recent flooding in North Korea. He notes the potential for famine could cause instability in the North Korean regime with serious consequences for the peninsula.

Your reply reports on the \$2.0 million emergency aid we've announced and acknowledges the importance of drawing North Korea into the international community.

RECOMMENDATION

That you sign the letter to Senator Simon at Tab A.

Attachments

Tab A Letter to Senator Simon  
Tab B Incoming Correspondence

*signed  
2/8/96*

cc: Vice President  
Chief of Staff

NATIONAL SECURITY COUNCIL

WASHINGTON, D C 20506

0468

February 6, 1996

ACTION

MEMORANDUM FOR ANTHONY LAKE

FROM: SANDRA J. KRISTOFF *SK*

SUBJECT: Senator Simon Letter on North Korea Food Aid

Senator Paul Simon wrote the President urging U.S. humanitarian aid for North Korea in response to the World Food Program's appeal for assistance following recent flooding.

The proposed reply reports on the President's decision to provide \$2 million in assistance.

Concurrences by: Gary *SK for* Samore, Eric *ES* Schwartz, Bill Danvers, Richard *SK for* Clarke *W*

RECOMMENDATION

That you sign the memo to the President at Tab I.

Attachments

Tab I Memo to the President

Tab A Letter to Senator Simon

Tab B Incoming Correspondence

# United States Senate

WASHINGTON, DC 20510-1302

January 22, 1996

The President  
The White House  
Washington, D.C. 20500

Dear Mr. President:

I am writing about the imminent food crisis in North Korea, and asking for your leadership in securing food assistance from the United States to help prevent famine among the people of that country.

Extensive flooding in North Korea last summer caused severe damage to agriculture and infrastructure, and left some 500,000 people homeless. Food stocks were already in short supply, due to declining harvests in recent years, loss of available arable land, and failed government agricultural policies.

The World Food Program (WFP) -- the only international aid agency with people on the ground in North Korea -- estimates that 2.1 million children and a half a million pregnant and nursing women risk starvation. WFP calculates a shortfall of grain of about 1.2 million tons.

In response, the WFP crafted an appeal of \$8.8 million for some 21,000 tons of rice and vegetable oil for the most vulnerable persons. Unfortunately, the international response has been slow, with only \$1.5 million received to date. The U.S. contribution of \$225,000 to UNICEF for medicine and feeding supplements for North Koreans -- which was separate from the U.N. request -- is helpful but is far short of what is needed and what we can provide.

The U.S. has a responsibility to respond to this emergency. Famine in North Korea could pose a threat to the security of the entire region. The situation on the Korean peninsula is already delicate, and the potential of famine could heighten instability. Already there is speculation that internal dissent could pressure the North Korean military into aggressive actions, for domestic or external purposes. U.S. assistance, as a gesture of goodwill, could also improve the atmosphere for North-South dialogue and cooperation on security issues.

Most of all, the U.S. should respond because we are a world

96 JAN 25 P 4: 58

NSC

leader, the wealthiest nation in the world, and a country that has always acted to help alleviate human suffering around the world. We have traditionally provided aid to peoples in need, no matter what kind of government was in place. In the 1980s, the U.S. shipped food to Ethiopia in the midst of its famine, despite its then-Marxist government, and aided Armenian earthquake victims, even though Armenia was still part of the USSR. The people of North Korea, who must already suffer under a repressive, totalitarian regime, should be treated no differently.

Concerns have been raised about distribution, and whether aid can be channeled to those in need and not diverted to the military. WFP personnel in North Korea have been impressed with the cooperation of North Korean government officials, and are confident that their previous shipments of aid got to where they were intended. WFP personnel continue to monitor the situation on the ground, and will help assure that future shipments are distributed properly.

I visited North Korea a year ago, and know the seriousness of the issues in dispute between the U.S. and the North Korean government. Some may be inclined to condition assistance on progress on those issues, but when people are on the verge of starvation, such linkage is irresponsible. The humanitarian reason for providing food assistance is reason enough. Again, I appeal to your leadership in helping prevent famine in North Korea.

Cordially,

A handwritten signature in black ink, appearing to read "Paul Simon", with a long horizontal line extending to the right.

Paul Simon  
U.S. Senate

THE WHITE HOUSE

WASHINGTON

January 25, 1996

MEMORANDUM FOR ANDREW SENS  
NSC Executive Secretariat

FROM: SUSAN BROPHY 

SUBJECT: Presidential Correspondence

Attached are copies of letters sent to the President from various members of Congress. Since these letters address national security issues, we would appreciate your assistance in drafting a response.

Thank you very much for your assistance. If you have any questions, please feel free to call Jocelyn Jolley at x7500.

The following is a brief description of these letters:

- 1) Rep. Martin Meehan (D-MA), concerning Lori Berenson, a U.S. Citizen in Peru;
- 2) Rep. Sam Johnson (R-TX), Rep. Ileana Ros-Lehtinen (R-FL), and 43 others, concerning the United Nations contemplation of imposing taxes on the American people; and
- 3) Sen. Paul Simon (D-Ill.), concerning the imminent food crisis in North Korea.

Attachments

NATIONAL SECURITY COUNCIL

ID 9600468

REFERRAL

DATE: 08 FEB 96

MEMORANDUM FOR: WH STRIPPING DESK

DOCUMENT DESCRIPTION: TO: SIMON, PAUL

SOURCE: PRESIDENT

DATE: 08 FEB 96

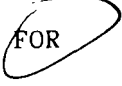
SUBJ: LTR TO SIMON RE NORTH KOREA FOOD ASSISTANCE

---

REQUIRED ACTION: FOR DISPATCH

DUE DATE: 09 FEB 96

COMMENT:

  
 FOR

JOHN W. FICKLIN

NSC RECORDS MANAGEMENT OFFICE

TO: PRESIDENT

FROM: LAKE

DOC DATE: 01 FEB 96  
SOURCE REF:

KEYWORDS: KOREA NORTH

FOREIGN ASSISTANCE

PERSONS:

SUBJECT: FOOD AID FOR NORTH KOREA

ACTION: PRESIDENT APPROVED RECOM

DUE DATE: 02 FEB 96 STATUS: C

STAFF OFFICER: SUETTINGER

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T   D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

KRISTOFF

NSC CHRON

SUETTINGER

DECLASSIFIED  
E.O. 13526  
White House Guidelines, September 11, 2006  
By vr NARA, Date 7/6/02  
2024-0528-F

COMMENTS: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

DISPATCHED BY \_\_\_\_\_ DATE \_\_\_\_\_ BY HAND W/ATTCH

OPENED BY: NSLA

CLOSED BY: NSGP

DOC 2 OF 2

~~SECRET~~

RECORD ID: 9600575

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 LAKE  
002 PRESIDENT  
002

Z 96013115 FWD TO PRESIDENT FOR SIG  
Z 96020110 FOR DECISION  
X 96020207 PRESIDENT APPROVED RECOM

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

002 960201  
002 960201

VICE PRESIDENT  
WH CHIEF OF STAFF

~~SECRET~~

National Security Council  
The White House

PROOFED BY: \_\_\_\_\_ LOG # 0575  
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|                | SEQUENCE TO | INITIAL/DATE  | DISPOSITION |
|----------------|-------------|---------------|-------------|
| Harmon         | _____       | _____         | _____       |
| Dohse          | _____       | _____         | _____       |
| Sens           | _____       | _____         | _____       |
| Soderberg      | _____       | _____         | _____       |
| Berger         | _____       | _____         | _____       |
| Lake           | _____       | _____         | _____       |
| Situation Room | <u>3</u>    | _____         | _____       |
| West Wing Desk | <u>1</u>    | <u>ML 1/1</u> | <u>as</u>   |
| Records Mgt.   | <u>2</u>    | _____         | <u>✓</u>    |
| _____          | _____       | _____         | _____       |
| _____          | _____       | _____         | _____       |

|            |                 |              |            |                       |
|------------|-----------------|--------------|------------|-----------------------|
| A = Action | I = Information | D = Dispatch | R = Retain | N = No Further Action |
|------------|-----------------|--------------|------------|-----------------------|

cc: RUS / SK

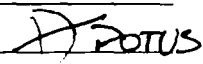
COMMENTS:

Exec Sec Office has diskette \_\_\_\_\_

read 9, 10, 11

National Security Council  
The White House

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|  Harmon | 1           |  |                                                                                           |
| Dohse                                                                                    |             |                                                                                     |                                                                                           |
| Sens                                                                                     |             |                                                                                     |                                                                                           |
| Soderberg                                                                                | 2           |  |                                                                                           |
| Berger                                                                                   |             |                                                                                     |                                                                                           |
| Lake                                                                                     | 3           |                                                                                     |                                                                                           |
| Situation Room                                                                           |             | Natl Sec Advisor<br>has seen                                                        |                                                                                           |
| West Wing Desk                                                                           | 4           | 181121                                                                              |  POTUS |
| Records Mgt.                                                                             |             |                                                                                     |                                                                                           |
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A = Action    I = Information    D = Dispatch    R = Retain    N = No Further Action

CC:

COMMENTS:

Exec Sec Office has diskette 

# Withdrawal/Redaction Marker

## Clinton Library

| DOCUMENT NO.<br>AND TYPE | SUBJECT/TITLE                                                                     | DATE       | RESTRICTION |
|--------------------------|-----------------------------------------------------------------------------------|------------|-------------|
| 002a. note               | To the President from Todd Stern. Subject: Food Aid. Record ID: 9600575. (1 page) | 02/01/1996 | P1/b(1)     |

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Asian Affairs (Sandra Kristoff)  
OA/Box Number: 1048

### FOLDER TITLE:

North Korea, 1996 [1]

2009-0528-F  
vz1466

### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

#### Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

# Withdrawal/Redaction Marker

## Clinton Library

| DOCUMENT NO.<br>AND TYPE | SUBJECT/TITLE                                                                                   | DATE       | RESTRICTION |
|--------------------------|-------------------------------------------------------------------------------------------------|------------|-------------|
| 002b. memo               | For the President from Anthony Lake. Subject: Food Assistance.<br>Record ID: 9600575. (3 pages) | 02/01/1996 | P1/b(1)     |

### **COLLECTION:**

Clinton Presidential Records  
National Security Council  
Asian Affairs (Sandra Kristoff)  
OA/Box Number: 1048

### **FOLDER TITLE:**

North Korea, 1996 [1]

2009-0528-F

vz1466

### **RESTRICTION CODES**

#### **Presidential Records Act - [44 U.S.C. 2204(a)]**

- P1 National Security Classified Information [(a)(1) of the PRA]
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World Food  
Programme

Programa  
Mundial  
de Alimentos

Programme  
Alimentaire  
Mondial

برنامج  
غذائية  
عالمي

The Food Aid Organization of the United Nations System

## News Update

13 December 1995

### **WFP MAY BE FORCED TO CLOSE NORTH KOREA OPERATION**

If donor countries do not immediately come forward with contributions, the World Food Program will be forced to shut down its operations for half a million hungry people left destitute by recent floods in North Korea, WFP warned Wednesday.

WFP officials announced they would close their Pyongyang office on January 15 if no new contributions are forthcoming. WFP will begin phasing out of North Korea on December 20, officials said.

WFP's North Korea operations, aimed at helping 500,000 people left hungry after the worst rains in the country in 100 years, marks the first UN food aid ever sent to the country.

"We need help soon or we will have to pull out altogether," warned WFP Executive Director Catherine Bertini.

WFP officials in Pyongyang said the food situation in North Korea is deteriorating rapidly. Winter temperatures have dropped to 15 degrees minus zero centigrade in the northern part of the country and fuel for heating is rapidly running out.

Because of acute food shortages, government rice and cabbage rations have been drastically reduced and famine conditions have already begun to take hold in some of the worst hit provinces, the rural northwestern provinces of Chagang and North Pyongan and the western province of North Hwanghae.

Via C. Colombo, 426  
00145 Rome  
Italy

Telephone: (6) 522821  
Telex: 826676 WFP  
Facsimile: (6) 59602348/59602111

Most at risk are children under five and pregnant and nursing women, WFP field workers warned. In some of the affected areas, children are barely surviving on a diluted corn porridge.

WFP field officials said victims of the flooding have been seen foraging in recent-plowed paddy fields for roots to eat.

WFP initially borrowed more than two million dollars from emergency funds to send an initial shipment of 5,140 tons of rice to the flood-stricken country at the end of November. A chartered Russian freighter carried the rice to the port of Nampo as what was intended to be the first consignment in WFP's planned US \$8.8 million emergency food assistance program.

The relief plan, now under threat of termination, had called for WFP to provide a total of 20,250 tons of rice and 675 tons of vegetable oil, to feed the half million hungry Koreans just for 90 days.

WFP launched the operation after the Democratic People's Republic of Korea made an unprecedented appeal for food aid. So far, only Denmark and Finland have contributed, a total of US \$204,965. Substantial bilateral aid has been given this year to the DPRK by Japan and South Korea.

While distribution was handled by the DPRK's Ministry of Food Administration, WFP stationed international personnel in the country to monitor the process from arrival at the port to final distribution to the hungry in the countryside.

WFP officials have reported that the North Koreans have given them unprecedented access to remote parts of the country, areas which have never before been visited by international humanitarian agencies.

They warned that the closure of WFP operations in the country will close this "window of opportunity" to make contact with the North Korean society.

A U.N. fact-finding mission reported in September that the flooding in North Korea had caused "severe damage to agriculture, property, and infrastructure" and it estimated that up to 1.5 million tons of grain had been lost. A joint FAO-WFP team is presently visiting North Korea to assess the overall food situation in the beleaguered country.

For further information, contact: WFP, Rome Tel.: (39 6) 5228 2602



World Food  
Programme

Programa  
Mundial  
de Alimentos

Programme  
Alimentaire  
Mondial

برنامج  
الغذية  
العالي

The Executive Director

19 December 1995

Mr. Anthony Lake  
Assistant to the President  
for National Security Affairs  
The White House  
Washington, DC

PLEASE STAFF to

Eric Schnitzer

Bob Suetthamer

Facsimile: 001-202-757-1330

Dear Mr. Lake:

I am writing to you about a matter of some urgency. The World Food Programme, the food aid arm of the United Nations, recently began operations within Democratic People's Republic of Korea (DPRK) to assist roughly 500,000 people, mostly farmers and their families, left destitute by the worst flooding in a century. We advanced the first 5,000 tons of food aid from our own resources, but have issued an appeal to donors for \$8.8 million to cover the costs of this operation. We have received a sympathetic response from some of the Nordic donors but, to date, only \$200,000 has been donated. As you may recall, there were earlier bilateral and non-targetted food donations by Japan, Switzerland and South Korea.

What has been truly remarkable about the WFP operation has been the comparative openness and responsiveness of the Government of the DPRK. WFP staff has been granted mobility and access to an unprecedented degree to the interior of the country to assess the severity of food shortages. But this window of opportunity to interact with the Government of the DPRK and society will close by January 13 if no additional resources are committed.

The initial response from the Department of State has been reluctant, quite understandably so, given the sensitivity of the issue. But a positive response from the United States, even a limited one, would help us immensely in appealing to other donors. Both USAID and the Department of Agriculture (Foreign Agricultural Service) seem sympathetic to some U.S. effort.

.../...

Via Cristoforo Colombo, 426  
00145 Rome, Italy

Telephone: (396) 52282000  
Telex: 626675 WFPI  
Facsimile: (396) 52282834

The World Food Programme is convinced that the need is genuine and we have provided copies of our early assessment to USAID and the Department of State. In addition, we have a team on the ground now in the DPRK reviewing the situation to obtain further details on the current level of hunger and malnutrition.

It would be a shame to have this small window into the DPRK closed and, at the same time, see so many people suffer. The shortfall in the DPRK harvest this year has been so major that even if they draw down stocks held by the Government or military it is inconceivable that they could meet the need.

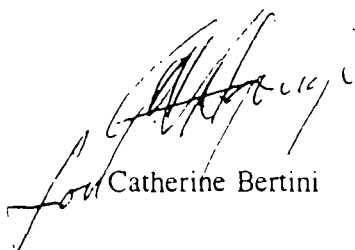
The issue of government-held stocks has been raised. So we are trying to ascertain the status of any cereal stocks in the country and precisely how they are being drawn down. We are certain, however, that the rural farmers we are seeking to help receive no government rations at all, even in normal times. Rations for the rest of the population have been cut severely.

It would be a mistake to hold up such a modest and targeted relief effort, given that any stocks in the DPRK would certainly fall far short of need. A UN fact-finding mission reported in September that the flooding alone resulted in 1.5 million ton loss in grains. There is absolutely no indication that the DPRK maintain stocks anywhere near that level.

We have a unique chance to help poor farmers and their families and, at the same time, help build for the future in the country and toward successful international cooperation.

Thank you in advance for your consideration of U.S. support for this initiative.

Sincerely,



Catherine Bertini

## OUTLINE FOR EMOP SUBMISSION

### EMERGENCY OPERATION DPR KOREA No. 5710.00:

#### "Emergency Food Assistance for Flood Victims"

## **I. SYNOPSIS**

**BUDGET:**            Food Cost  
                      Transport and other costs  
                      Total Costs

**CASELOAD:**        500,000 beneficiaries

**DURATION:**        90 days

## **II. DOCUMENTATION**

1. Request for WFP assistance dated 28 August 1995.
2. UN Interagency Assessment Mission report dated 12 September 1995.

## **III. JUSTIFICATION**

Following exceptionally heavy rainfall during July-August 1995, the Government of DPR Korea reported that 145 counties and cities corresponding to 75 percent of the whole country, had been exposed to floods. It was estimated that 5.2 million people were affected. Some 100,000 families, comprising 500,000 people, were displaced after their homes had been destroyed. Severe damage had also been inflicted upon agricultural land and production. Essential facilities like hospitals and health centres had become inoperative. Water supply and other infrastructure such as roads, bridges and irrigation systems as well as power plants and industrial facilities had been partially or completely ruined. The Government also reported the loss of 60 to 70 lives with more people missing and feared drowned.

In response to a request from the Government, a UN Disaster Assessment and Coordination (UNDAC) team was dispatched by DHA to assess the situation. Representatives of WFP, WHO, UNICEF and FAO joined.

The Mission observed extensive damage to agriculture, property and infrastructure during its field travels. It confirmed that losses referred not only to agricultural crops but also to arable land after it had been covered by layers of sand and gravel and thus permanently lost to grain production.

Government estimates put the expected crop production losses because of the floods at about 1.9 million tons. In addition, one million tons of stored grains are reported

damaged. From the area seen during the travels, comprising 35 to 40 percent of the country's agricultural land, the Mission attempted to extrapolate the figures on losses to the whole agricultural sector. Total losses were by the Mission estimated to fall in the range of 1.1 to 1.5 million tons of grain. The Mission's findings thus confirm the gravity of the situation.

FAO is planning to field an agricultural inputs needs assessment mission and, together with WFP, a crop and food supply mission to DPR Korea within the near future. These missions are expected to provide a basis for decisions concerning interventions needed to improve the food security situation.

In its recommendations, the Assessment Mission gave the highest priority to the relief requirements of the 100,000 displaced families, who were most critically affected by the floods. Food, shelter (including blankets and clothing), and health (medicines) were identified as their most urgent needs. The proposed assistance under EMOP 5710 is in support of these people.

#### **IV. GOVERNMENT POLICY**

Agricultural production is carried out by cooperatives and state farms. In addition to field crops, the state farms specialize in the production of poultry, pigs and cattle (in breeding draught and other animals for support of the cooperatives), and cultivation of seed and fruit, including seedlings for the cooperatives.

The Government's third Five-Year Plan (1987-1993) set a target for grain production of 15 million tons per year in order to ensure absolute food security for the population. This was never achieved and, according to recent FAO statistics, the overall grain production is around one third of this target. If this is compared to the reported annual requirements of 7.6 million tons, there appears to be a structural food deficit of over two million tons. In the past this deficit, as well as occasional emergency needs, had been covered by imports, including grains obtained through barter arrangements.

The possibilities for such deals have become more limited over the past few years and the Government has felt compelled to request external assistance to meet relief needs in connection with a major disaster such as the recent floods.

#### **V. MODE OF IMPLEMENTATION**

The Ministry of Food Administration will be the consignee for shipped food commodities. The Ministry will be responsible for all arrangements concerning inland transport, storage and handling of the commodities as well as their distribution to the beneficiaries. Assistance may be requested by the Ministry from the armed forces in case of difficulties in reaching the more remote and inaccessible areas. The Government has confirmed that they will cover all ITSH costs.

The preferred port is Namp'o, some 55 kilometres south-west of Pyongyang. The port is connected with the national road and railway networks.

WFP does not have a Country Office in DPR Korea. An adequately staffed office will have to be established for the duration of the assistance, including any time needed before and after to organize and wind up the operation. The Government will be required to allow WFP staff to travel in the project areas and have access to the beneficiaries. Provision for staff, travel and office costs have been made in the budget for this submission.

## VI. FOOD BASKET AND DETAILED BUDGET

- (i) Caseload: 500,000 displaced persons, mainly in the provinces of North Hwanghae, North Pyongan and Chagang.
- (ii) Period: Three months (90 days); commencing as soon as possible.
- (iii) Food basket: The food is intended to meet the immediate nutritional needs of the most seriously affected population. The proposed food basket reflects basic needs. The daily ration is as follows:

| <u>Commodity</u> | <u>Ration (gr/person)</u> |
|------------------|---------------------------|
| Rice             | 450                       |
| Vegetable Oil    | 15                        |

- (iv) Commodities: Based on a beneficiary population of 500,000 requiring assistance for three months, a total of 20,250 tons of rice and 675 tons of vegetable oil will be required.

(v) Operational budget:

| Quantity<br>(mt)                     | Cost<br>(US\$/mt) | Total Cost<br>(US\$) |
|--------------------------------------|-------------------|----------------------|
| 1. Commodity Cost                    |                   |                      |
| Rice 20,250                          | 300               | 6,075,000            |
| Veg. Oil 675                         | 850               | 573,750              |
| Sub-total: 20,925                    |                   |                      |
| 2. Freight, superintendence          |                   | 1,718,010            |
| 3. Monitoring and logistics support* |                   | 482,100              |
| TOTAL COST                           |                   | 8,848,860            |

\* See Annex I

VII. RECOMMENDATION

The feeding operation in favour of 500,000 people, displaced by floods, is recommended for joint approval within the budget as shown above under point VI.

VIII. APPROVAL

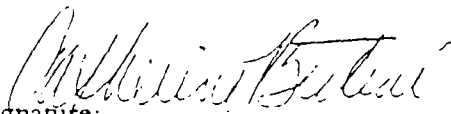
Date:

6/10/95

Date:

6 OCTOBER 1995

Signature:



CATHERINE BERTINI  
EXECUTIVE DIRECTOR, WFP

Date:



J. DIOUF  
DIRECTOR GENERAL, FAO

*As always, this contribution is contingent on contributions/pledges from donors for this EMCT.*

## ANNEX I

### Monitoring and Budget Support Costs

|                                   |                |
|-----------------------------------|----------------|
| <b>Country based staff:</b>       | <b>\$</b>      |
| Salaries                          | 224,900        |
| Travel and DSA                    | 122,600        |
| <b>Consultant, bureau staff:</b>  |                |
| Consultancy fees                  | 5,500          |
| Travel and DSA                    | 16,400         |
| Office rental, utilities          | 16,500         |
| Office equipment, supplies        | 14,400         |
| Vehicles, incl. fuel, maintenance | 65,400         |
| Communication, equipment          | 16,400         |
|                                   | =====          |
| <b>TOTAL</b>                      | <b>482,100</b> |

Note: Figures include a provision for HQ support costs.

# Withdrawal/Redaction Marker

## Clinton Library

| DOCUMENT NO.<br>AND TYPE | SUBJECT/TITLE                                                                               | DATE       | RESTRICTION |
|--------------------------|---------------------------------------------------------------------------------------------|------------|-------------|
| 002c. memo               | For Anthony Lake From Robert Suettinger. Subject: Food Aid. Record<br>ID: 9600575. (1 page) | 03/31/1996 | P1/b(1)     |

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Asian Affairs (Sandra Kristoff)  
OA/Box Number: 1048

### FOLDER TITLE:

North Korea, 1996 [1]

2009-0528-F

vz1466

### RESTRICTION CODES

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UNCLASSIFIED  
NSC/RMO PROFILE

RECORD ID: 9600616  
RECEIVED: 31 JAN 96 18

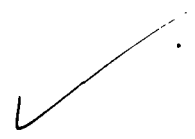
TO: HARRISON, SELIG S

FROM: LAKE

DOC DATE: 09 APR 96  
SOURCE REF:

KEYWORDS: KOREA NORTH  
MP

NUCLEAR MATTERS



PERSONS: LI HYONG CHOL

HAN SANG RYOL

SUBJECT: LTR FM HARRISON OF CARNEFIE FOUNDATION RE NORTH KOREA

ACTION: LAKE SGD LTR

DUE DATE: 03 FEB 96 STATUS: C

STAFF OFFICER: SUETTINGER

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T   D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO  
KRISTOFF  
NSC CHRON  
SUETTINGER

COMMENTS: \_\_\_\_\_  
\_\_\_\_\_  
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DISPATCHED BY \_\_\_\_\_ DATE \_\_\_\_\_ BY HAND W/ATTCH

OPENED BY: NSDRS

CLOSED BY: NSGP

DOC 3 OF 3

UNCLASSIFIED

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ACTION DATA SUMMARY REPORT

RECORD ID: 9600616

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 SUETTINGER  
002 LAKE  
003

Z 96013118 PREPARE MEMO FOR LAKE  
Z 96040515 FOR SIGNATURE  
X 96040914 LAKE SGD LTR

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

003 960409 HARRISON, SELIG S

UNCLASSIFIED

National Security Council  
The White House

PROOFED BY: \_\_\_\_\_

LOG # 0616

URGENT NOT PROOFED: \_\_\_\_\_

SYSTEM PRS NSC INT

BYPASSED WW DESK: \_\_\_\_\_

DOCLOG A/O

|                       | SEQUENCE TO | INITIAL/DATE                               | DISPOSITION       |
|-----------------------|-------------|--------------------------------------------|-------------------|
| <u>Harmon</u>         | <u>1</u>    | <u>[initials]</u>                          | _____             |
| <u>Dohse</u>          | _____       | _____                                      | _____             |
| <u>Sens</u>           | _____       | _____                                      | _____             |
| <u>Soderberg</u>      | _____       | _____                                      | _____             |
| <u>Berger</u>         | _____       | <u>[initials]</u>                          | _____             |
| <u>Lake</u>           | <u>2</u>    | <u>Natl Sec Advisor</u><br><u>has seen</u> | _____             |
| <u>Situation Room</u> | _____       | _____                                      | _____             |
| <u>West Wing Desk</u> | <u>3</u>    | <u>[initials] 4/9</u>                      | <u>[initials]</u> |
| <u>Records Mgt.</u>   | <u>4</u>    | _____                                      | <u>[initials]</u> |
| _____                 | _____       | _____                                      | _____             |
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A = Action    I = Information    D = Dispatch    R = Retain    N = No Further Action

CC:

COMMENTS:

[Handwritten signature]

Exec Sec Office has diskette [initials]

THE WHITE HOUSE

WASHINGTON

April 9, 1996

Dear Sig:

My apologies for taking so long to reply to your letter.

I believe we are making slow but perceptible progress in developing relations with North Korea, but it remains difficult. The loss of the ship carrying UN disaster relief in the Taiwan Strait last month seemed to symbolize the star-crossed nature of the process.

We hope the pace of contacts will pick up this month. POW/MIA remains recovery talks will start in New York and other discussions are also planned. Proposals for easing economic sanctions, as you suggest, must be considered carefully.

In the meantime, I remain concerned at reports of food and fuel shortages in the North and at the continuation of bombastic rhetoric toward the South.

Please continue sending me your views on this issue.

Sincerely,



Anthony Lake  
Assistant to the President  
for National Security Affairs

Mr. Selig S. Harrison  
Senior Associate  
Carnegie Endowment for International Peace  
2400 N Street, N.W.  
Washington, D.C. 20037-1153

NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20504

0616

April 1, 1996

ACTION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: SANDRA J. KRISTOFF *SK*  
FROM: ROBERT L. SUETTINGER *SL*  
SUBJECT: Letter from Selig Harrison of the Carnegie  
Foundation re North Korea

Attached at Tab A is a letter to Selig S. Harrison, Senior Associate of the Carnegie Endowment for International Peace, who wrote urging more rapid progress in easing economic sanctions against the North Korean government.

Your reply thanks Harrison for his letter, indicates that you anticipate further improvement in U.S.-DPRK relations next month, and that sanctions-easing measures are being considered.

Concurrence by: *Samoa*  
~~Dan Poneman~~ *65 for*

RECOMMENDATION

That you sign the letter at Tab A

Attachment

Tab A Letter to Selig Harrison  
Tab B Incoming Correspondence

0616

**Carnegie Endowment for International Peace**

January 29, 1996

Honorable Anthony Lake  
Assistant to the President  
for National Security Affairs  
The White House  
Washington, DC 20500  
Fax: 456 2883

PLEASE STAFF to  
*Bob Suettinger*

*staff ASAP,  
please*

Dear Tony:

This is to inform you that the dinner meeting scheduled for February 6 with a North Korean delegation led by Li Hyong Chol, Director of American Affairs in the Foreign Ministry, has been canceled.

As I indicated in my previous letter, Mr. Li and his delegation had been scheduled to visit the United States to address a conference on the North Korean economy and prospects for economic cooperation with the United States sponsored by the Institute of International Economics. This visit has been canceled.

In a conversation today, the Minister Counselor of the North Korean UN Mission, Han Sang Ryol, attributed the cancellation to the failure of the United States to implement the provision of the US-North Korean nuclear agreement providing for both sides to "reduce barriers to trade and investment" by January 21, 1995. "Recent exchanges and developments," Mr. Han said, had persuaded his government that the US "has no intention of fulfilling its commitment to relax sanctions and there is therefore no point in the visit of a delegation concerned with improving our economic relations." He pointed in particular to the Wassenaar arrangement, reached at the Hague on December 19 as a successor to COCOM, listing dual use technologies that would be denied to North Korea and other targeted states.

Mr. Han also cited recent cases in which he said the State Department has denied permission to members of the UN Mission to travel outside the New York area as evidence of a continued "hostile" attitude making exchanges futile.

The sanctions issue was strongly emphasized during my latest visit to Pyongyang from September 19 to 26. I am sending under separate cover the text of a speech I have been making reporting on my conversations there.

*This is what I wanted  
about in our breakfast meeting.*

Sincerely,

*SS*

Selig S. Harrison  
Senior Associate

## **Carnegie Endowment for International Peace**

This is the text of comments made on six occasions since my return from the DPRK:

1. Meeting of State Department officials chaired by Deputy Assistant Secretary Thomas Hubbard, October 12, 1995.
2. “Face to Face” meeting at the Carnegie Endowment, October 16, 1995.
3. Meeting with members and staff of the House National Security and International Affairs Committees, October 25, 1995.
4. Address to 40 Indiana business and academic leaders sponsored by the Smithsonian Associates, November 1, 1995.
5. Address to Carnegie Endowment Trustees and staff at semi-annual Board meeting, November 5, 1995.
6. Wilton Park Conference, Sussex, England, (“Japan, China and Korea: Should Europe Have A Policy”), December 5, 1995.

One year ago this Saturday the United States and North Korea signed the nuclear freeze agreement. I don't have to tell people in this audience that there isn't much enthusiasm for it on the Hill. There's still a lot of feeling that it's a ripoff and that we're propping up a regime on the verge of collapse. Senator Murkowski has just introduced a bill that would add a lot of new conditions and could very well lead to a breakdown of the agreement if it is enacted. So it's interesting to go to Pyongyang and find that the regime is very stable and is not likely to collapse. Also, that the North Koreans think that they're the ones who are being ripped off. They have their own debate between hawks and doves about whether the freeze has been a good deal for them. And it's clear that they're very bitterly disappointed with the results of the first year.

They're not seriously threatening to break the agreement --yet-- but they feel that it's not working out. What they say is, we're living up to our side of the deal -- we've frozen our nuclear program and this has been verified by the International Atomic Energy Agency inspectors and by US government experts. But you are not living up to your part of the deal.

What they're talking about is the clause in the agreement saying that both sides would take steps to reduce trade and investment barriers.

including telecommunications and financial transactions unquote by January 21. They have lost the economic support they got from Russia and China during the cold war and their main motive in concluding the freeze was to get economic help from the US and Japan. They're very frank about it. They say, we've given up our nuclear independence, and we've done it for one reason -- because we thought this would lead to friendly relations with the US, particularly economic relations. They expected us to begin lifting the economic sanctions that we put in place during the cold war under the Trading With the Enemy Act. But all that the US has done in fact is to lift sanctions on their exports of one commodity, magnesite, and grant permission to AT and T to open up telephone and fax communications. Everything else is still frozen. The few US companies like General Motors that have gone there and shown interest in investing can't get licenses. Fourteen million dollars in North Korean money is blocked in US banks. In fact the Trading With the Enemy Act is so strictly enforced that American organizations interested in helping North Korea with flood relief can't get permission to operate there. American help has to be given through the UN and can't be given to any North Korean government agency.

If you talk to people in the Clinton Administration they say the freeze agreement was deliberately vague because they knew Congress would be opposed to lifting sanctions. They don't want to stir up opposition to the freeze as a whole by appearing to make more concessions. The Trading With the Enemy Act has a list of countries designated as enemies and you would have to take North Korea off the list in order to lift sanctions.

Looking at all of this, what the North Koreans are trying to figure out is how they can convince us they are no longer our enemies. They played the nuclear card and from their point of view it hasn't worked. Now they've played what they hope will be their trump card by making clear during my visit and in other ways that they are not opposed to the continued presence of American forces in South Korea. In their minds this is also a way of saying that they have no intention of attacking the South.

Legally the fact is that the US and North Korea still are enemies. The 1953 Armistice has never been replaced by a peace treaty and UN Command established to fight the Korean War is still the legal basis for the American presence. The North Korean position is that the nuclear freeze agreement envisages liaison offices and the normalization of relations. Therefore, it's necessary to replace outdated military arrangements

negotiated 42 years ago based on the idea that we are enemies. They say that a formal peace treaty can wait. They point to the fact that Japan doesn't have peace treaties with Russia or China. But they do say that replacing the Armistice with what they call a "new peace mechanism" is a precondition for diplomatic relations.

I spent four hours including lunch with General Ri Chan Bok, the representative of the Korean People's Army at Panmunjon. He made a new proposal that would basically alter the role of the US in the Korean peninsula. It's not spelled out in detail but he talks about a two-track peacekeeping system to replace the Armistice machinery. First the US and North Korean armed forces would set up something you might call a Mutual Security Commission. Just the US and North Korean armed forces, not the governments and no South Korean representation. Then, once that's agreed upon the North Korea ---South Korea Joint Military Commission would go into operation. You will recall that the North-South Joint Military Commission was negotiated in 1992 but never went into effect.

The purpose of both commissions would be to keep the peace but the idea of a strictly US-North Korean body as a part of this would imply a basic change in the US role. At present the US is in Korea to defend the

South against possible North Korean aggression. But the proposed new setup would broaden the US role. We would become a stabilizer and balancer for the peninsula as a whole - helping to prevent any threat to the peace -- whether from the South against the North or the North against the South. Those are exactly the words used by First Deputy Foreign Minister Kang Sok Ju, who negotiated the nuclear freeze agreement with Ambassador Gallucci. Here's what he said -- "The Armistice was concluded between two hostile parties. By contrast, the US and the DPRK will conclude the new peace mechanism to guarantee the security of the peninsula as a whole. The new mechanism will help prevent any threat to the peace, whether from the South against the North or the North against the South."

General Ri Chan Bok was very explicit about the US forces. Here are his words: "The Americans think that if they join in establishing the new peace mechanism that we will raise the question of withdrawing troops from the Korean peninsula. But it's clear from the Asian strategy of the US that the US army will not pull out tomorrow. It will take a long time. Accordingly, we will set up a new peace mechanism on the basis of a

mutual understanding that US forces will continue to be stationed in Korea indefinitely.”

Off the record one of the key officials I met said that “Korea is surrounded by big powers -- Russia, China and Japan. We must think of the impact of the withdrawal of US troops on the balance of power in the region.” Another said that “if US troops pull out of Korea, Japan will rearm immediately.” They didn’t want to be quoted by name but they clearly wanted to send a very strong signal.

I went to Pyongyang with some specific proposals of my own concerning how the Armistice could be replaced. My message was that I did not think the US would terminate the UN Command as the basis for the American presence unless tensions at the thirty-eighth parallel were actually reduced. I proposed a mutual pullback of offensive forces or, at the very least, significant reductions in offensive forces. I also emphasized that the North-South Military Commission would have to go into effect simultaneously with the proposed US - North Korean Commission and be closely coordinated with it -- perhaps within one combined overall structure. Their answer is, they’re willing to negotiate. They want US generals to meet with their generals at Panmunjon. We’ve been unwilling

to do this because South Korea is bitterly opposed. The South feels that the North should talk to them first and the two of them will then decide what role the US and perhaps China should play in the future. At the moment there is a search for a compromise formula underway. I don't expect movement soon but I think there's an opening here that should be exploited. It's clearly time for the US to think seriously about the terms and conditions that would make it possible to replace the Armistice and terminate the UN Command.

In conclusion I would like to emphasize two points.

First, North Korea is not likely to collapse. Our objective should therefore be to promote a soft landing in which North Korea changes as China has done and the North and South move gradually to a loose confederation. Supporting a soft-landing will put us at odds with hard-liners in the South who don't want us to help North Korea. They want to keep the North in a weak bargaining position and eventually absorb it on their own terms.

Second, the American role in Korea should be changed to suit the new realities of the post cold war period.

We made our alliance with South Korea in 1953 because Syngman Rhee wouldn't sign the Armistice. He wanted us to march North with him to unify the peninsula militarily. President Eisenhower reluctantly decided that we had to buy him off with the Mutual Security Treaty and large-scale aid. The South still refused to sign as a matter of principle but agreed not to interfere with the Armistice.

We have subsequently retained operational control over the South Korean forces to make sure they don't provoke a new conflict.

The alliance made geopolitical sense in 1953 because the North was allied with the Soviet Union and China. But now Russia and China have closer relations with South Korea than with the North. We're involved on one side of a civil war in which both sides want to be our friends. I believe we should keep our forces in the South until tensions are reduced -- and we should keep the security treaty in force indefinitely, just in case. But that's our only obligation to the South. We should not be hostage to the South in pursuing friendship with the North.

Our objective should be to play the role of stabilizer and balancer -- as the North has proposed -- promoting a reduction of tensions and a loose confederation based on the coexistence of differing systems. We can't play

that role if we are aligned politically and diplomatically with the South.

We can't play that role if we think of our relations with North Korea as an extension of our relations with the South. The bottom line is that Korea is still a very dangerous place. American forces are still directly in the line of fire 42 years after the Korean War. We can't just say, "well, it's a civil war now, our global interests are no longer engaged. We're getting out." We're too deeply involved to take that position. But we should be doing our best to get into a more balanced position in this internal Korean struggle so we can help to make sure there never is another Korean War.

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NSC/RMO PROFILE

RECORD ID: 9600616  
RECEIVED: 31 JAN 96 18

TO: LAKE

FROM: HARRISON, SELIG S

DOC DATE: 29 JAN 96  
SOURCE REF:

KEYWORDS: KOREA NORTH  
MP

NUCLEAR MATTERS

PERSONS: LI HYONG CHOL

HAN SANG RYOL

SUBJECT: CARNEGIE ENDOWMENT FOR INTL PEACE SENIOR ASSOCIATE LTR RE US -  
NORTH KOREA NUCLEAR AGREEMENT

ACTION: PREPARE MEMO FOR LAKE

DUE DATE: 03 FEB 96 STATUS: S

STAFF OFFICER: SUETTINGER

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T   D I S T R I B U T I O N

FOR ACTION  
SUETTINGER

FOR CONCURRENCE  
FAIRFAX  
KRISTOFF  
LITWAK  
PONEMAN

FOR INFO  
APPEL  
BASS  
BEERS  
LAKE  
WALES

**URGENT**

COMMENTS: APNSA REQUESTS URGENT REPLY

DISPATCHED BY \_\_\_\_\_ DATE \_\_\_\_\_ BY HAND W/ATTCH

OPENED BY: NSDRS

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DOC 1 OF 1

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