

FOIA MARKER

This is not a textual record. This is used as an administrative marker by the Clinton Presidential Library Staff.

Folder Title:

Chron File - November 1993 #2 [5]

Staff Office-Individual:

Defense Policy-Bell, Robert

Original OA/ID Number:

48

Row:	Section:	Shelf:	Position:	Stack:
31	3	3	1	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. memo	For Anthony Lake from Steven Andreasen. Subject: Principals Committee Meeting on PRD-31...November 22, 1993. Record ID: 9321309. (11 pages)	11/19/1993	P1/b(1)
001b. talking points	Points to be Made for Principals Committee Meeting on PRD-31. Record ID: 9321309. (4 pages)	11/19/1993	P1/b(1)
001c. paper	Duplicate of vz4502_002a. Record ID: 9321294. (5 pages)	11/12/1993	P1/b(1)
001d. paper	Duplicate of vz4502_002b. Record ID: 9321294. (13 pages)	11/12/1993	P1/b(1)
001e. memo	Duplicate of vz4504_001e. (6 pages)	01/20/1993	P1/b(1)
002a. memo	For William Itoh from Keith Hahn. Subject: Freedom of Navigation Program (FON). Record ID: 9308943. (1 page)	11/22/1993	P1/b(1)
002b. memo	For Colonel Robert P. McAleer. Subject: Freedom of Navigation Program (FON). (1 page)	11/22/1993	P1/b(1)
002c. memo	For the Executive Secretary, Department of State and Executive Secretary, National Security Council. Subject: Freedom of Navigation Program (FON). (1 page)	11/18/1993	P1/b(1)
002d. cable	re: Freedom of Navigation Program (FON). (2 pages)	11/03/1993	P1/b(1)
003a. letter	[Personally Identifiable Information] [partial] (1 page)	11/15/1993	b(6)
003b. letter	[Personally Identifiable Information] [partial] (1 page)	10/19/1993	b(6)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 48

FOLDER TITLE:

Chron File - November 1993 #2 [5]

2016-0152-F

vz4507

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004a. memo	For Anthony Lake from Robert Bell. Subject: Perry Letter re: Defense Budget Crisis. Record ID: 9309120. (4 pages)	11/23/1993	P1/b(1)
004b. memo	Draft of page 4 of 004a. (1 page)	11/23/1993	P1/b(1)

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001a. memo	For Anthony Lake from Steven Andreasen. Subject: Principals Committee Meeting on PRD-31...November 22, 1993. Record ID: 9321309. (11 pages)	11/19/1993	P1/b(1)

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~~SECRET~~

~~SECRET~~

21309

PRINCIPALS COMMITTEE MEETING

DATE: November 22, 1993
LOCATION: The Situation Room
TIME: 4:00-5:00 P.M.

PRD-31: U.S. POLICY ON BALLISTIC MISSILE DEFENSES AND
THE FUTURE OF THE ABM TREATY

Agenda

- I. Introduction.....NSC
- II. Issue 1: Consensus Recommendations.....NSC
Discussion.....All Participants
- III. Issue 2: ABM/TMD Demarcation.....NSC
Discussion.....All Participants
- IV. Issue 3: Multilateralization and Linkage.....NSC
Discussion.....All Participants
- V. Summary.....NSC

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By YZ NARA, Date 10/3/2011

7016-052-E

~~SECRET~~

Declassify on: OADR

~~SECRET~~

Withdrawal/Redaction Marker

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001b. talking points	Points to be Made for Principals Committee Meeting on PRD-31. Record ID: 9321309. (4 pages)	11/19/1993	P1/b(1)

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RR. Document will be reviewed upon request.

LIST OF PARTICIPANTS
(TO BE PROVIDED)

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001c. paper	Duplicate of vz4502_002a. Record ID: 9321294. (5 pages)	11/12/1993	P1/b(1)
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001d. paper	Duplicate of vz4502_002b. Record ID: 9321294. (13 pages)	11/12/1993	P1/b(1)

COLLECTION:

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Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 48

FOLDER TITLE:

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002a. memo	For William Itoh from Keith Hahn. Subject: Freedom of Navigation Program (FON). Record ID: 9308943. (1 page)	11/22/1993	P1/b(1)

COLLECTION:

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National Security Council
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002b. memo	For Colonel Robert P. McAleer. Subject: Freedom of Navigation Program (FON). (1 page)	11/22/1993	P1/b(1)

COLLECTION:

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TO: PODESTA, J

FROM: LAKE

DOC DATE: 22 NOV 93
SOURCE REF:

KEYWORDS: MILITARY NOMINATIONS
ARMY

WH REFERRAL
NAVY

PERSONS: WADDLE, HARRY I

ALLEN, RICHARD C

SUBJECT: MILITARY NOMINATIONS OF COL WADDLE & REAR ADMIRAL ALLEN

ACTION: LAKE SGD WH REFERRAL

DUE DATE: 25 NOV 93 STATUS: C

STAFF OFFICER: HAHN

LOGREF:

FILES: WH

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BELL

HAHN

NSC CHRON

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSJDA

CLOSED BY: NSJDA

DOC 2 OF 2

UNCLASSIFIED
ACTION DATA SUMMARY REPORT

RECORD ID: 9309137

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 HAHN
001 LAKE
002

Z 93112209 PREPARE MEMO FOR LAKE
Z 93112220 FOR SIGNATURE
X 93112308 LAKE SGD WH REFERRAL

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

002 931122 PODESTA, J

UNCLASSIFIED

National Security Council
The White House

PROOFED BY: WA LOG # 9137
URGENT NOT PROOFED: _____ SYSTEM PRG NSC INT
BYPASSED WW DESK: _____ DOCLOG WA A/O _____

	SEQUENCE TO	HAS SEEN	DISPOSITION
<u>WA</u> DepExecSec	<u>1</u>	<u>WA</u>	
ExecSec			
Staff Director			
D/APNSA	<u>2</u>	<u>✓</u>	
APNSA			
Situation Room			
West Wing Desk	<u>3</u>	<u>WA</u> <u>11/22</u>	<u>N</u>
NSC Secretariat	<u>4</u>		

A = Action I = Information D = Dispatch R = Retain N = No Further Action

cc: VP McLarty Other _____

Should be seen by: _____
(Date/Time)

COMMENTS:

10/95 5:41

DISPATCH INSTRUCTIONS:

WHITE HOUSE STAFFING MEMORANDUM

DATE: 11/19/93 ACTION/CONCURRENCE/COMMENT DUE BY: 11/23/93

SUBJECT: MILITARY NOMINATIONS: COL HARRY I. WADDLE, USA
REAR ADMIRAL RICHARD C. ALLEN, USN

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☐	☐	PASTER	☐	☐
McLARTY	☐	☐	QUINN	☐	☐
NEEL	☐	☐	RASCO	☐	☐
PANETTA	☐	☐	RUBIN	☐	☐
BAGGETT	☐	☐	SEGAL	☐	☐
EMANUEL	☐	☐	SEIDMAN	☐	☐
GEARAN	☐	☐	STEPHANOPOULOS	☐	☐
GERGEN	☐	☐	TYSON	☐	☐
GIBBONS	☐	☐	VARNEY	☐	☐
HALE	☐	☐	WATKINS	☐	☐
HERMAN	☐	☐	WILLIAMS	☐	☐
LAKE	☐	☐	BELL, BOB	☒	☐
LINDSEY	☐	☐	CLERK	☐	☒
McGINTY	☐	☐		☐	☐
MYERS	☐	☐		☐	☐
NUSSBAUM	☐	☐		☐	☐

REMARKS:

Do you have any objections?

RESPONSE:

The National Security Council Staff concurs in the attached military nominations.

Anthony Lake
Anthony Lake
Assistant to the President
for National Security Affairs

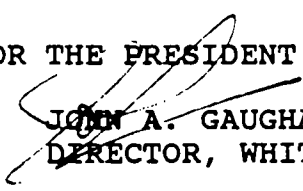
November 22, 1993
JOHN D. PODESTA
Assistant to the President
and Staff Secretary
Ext. 2702

THE WHITE HOUSE
WASHINGTON
November 17, 1993

11/17/93 12:01

MEMORANDUM FOR THE PRESIDENT

FROM:

JOHN A. GAUGHAN
DIRECTOR, WHITE HOUSE MILITARY OFFICE

SUBJECT:

Army Officer Nomination

Forwarded for your approval and signature is the nomination of Colonel Harry I. Waddle, for promotion to the grade of brigadier general in the Reserve of the United States Army.

This nomination is based on the report of a selection board approved by the Acting Secretary of the Army and forwarded by the Deputy Secretary of Defense.

Recommendation

That you approve and sign the attached.

Attachment



THE DEPUTY SECRETARY OF DEFENSE
WASHINGTON, D.C. 20301-1000



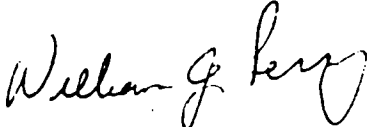
15 NOV 1993

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Army General Officer Nomination

On behalf of the Secretary of Defense, I recommend you nominate Colonel Harry I. Waddle for appointment to the grade of brigadier general in the Reserve of the Army of the United States. A promotion selection board, approved by the Acting Secretary of the Army, recommended Colonel Waddle for promotion.

This nomination will not result in the Army exceeding the authorized strength of general officers in an active status in the Reserve of the Army of the United States.


William J. Perry

Attachment

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003a. letter	[Personally Identifiable Information] [partial] (1 page)	11/15/1993	b(6)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 48

FOLDER TITLE:

Chron File - November 1993 #2 [5]

2016-0152-F

vz4507

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

The White House

Washington

To the Senate of the United States:

I nominate:

The following United States Army Reserve officer for promotion to the grade indicated in the Reserve of the Army of the United States, under the provisions of Title 10, United States Code, sections 593(a), 3371 and 3384:

To be Brigadier General

Colonel Harry I. Waddle, (b)(6)

[003a]

THE WHITE HOUSE

WASHINGTON

November 17, 1993

11:01

MEMORANDUM FOR THE PRESIDENT

FROM:

~~JOHN A. GAUGHAN~~

DIRECTOR, WHITE HOUSE MILITARY OFFICE

SUBJECT:

Navy Flag Officer Nomination

Forwarded for your approval and signature is the nomination of Rear Admiral Richard C. Allen, United States Navy, for his appointment to the grade of vice admiral and a recommendation for his assignment as Commander, Naval Air Force, United States Atlantic Fleet.

As required by title 10, United States Code, section 601 (d) (1), the Deputy Secretary of Defense has attached an evaluation of Admiral Allen's performance in a joint duty assignment from the Chairman of the Joint Chiefs of Staff.

This nomination has been staffed by the Secretary of the Navy and approved by the Deputy Secretary of Defense.

Recommendation

That you approve and sign the attached.

Attachment



THE DEPUTY SECRETARY OF DEFENSE

WASHINGTON, D.C. 20301

15 NOV 1993

MEMORANDUM FOR THE PRESIDENT

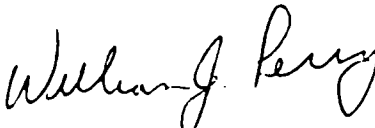
SUBJECT: Flag Officer Nomination

On behalf of the Secretary of Defense, I recommend you assign Rear Admiral Richard C. Allen as Commander, Naval Air Force, United States Atlantic Fleet and nominate him for appointment to the grade of vice admiral. Admiral Allen, age 54, currently serves as Director, Assessment Division, N81, Office of the Chief of Naval Operations. He will succeed Vice Admiral Anthony A. Less, who is retiring.

In order to carry out the duties and responsibilities of the proposed assignment, a flag officer must have demonstrated highly effective performance in senior leadership positions. He must possess a thorough understanding of the command functions of all aircraft carriers and naval aircraft assigned to the Atlantic Fleet. He must be knowledgeable of the materiel readiness and personnel readiness and training for all aircraft carriers, naval aviation squadrons and air stations of the Atlantic Fleet. Admiral Allen meets these qualifications.

As required by title 10, United States Code, section 601(d)(1), I have attached an evaluation of Admiral Allen from the Chairman of the Joint Chiefs of Staff while assigned to a joint duty assignment.

This action will not cause the Navy to exceed the number of officers authorized to be serving in the grade of vice admiral.


William J. Perry

Attachment



CHAIRMAN, JOINT CHIEFS OF STAFF

WASHINGTON, D.C. 20318-0001

CN-306-93

19 October 1993

MEMORANDUM FOR THE SECRETARY OF DEFENSE

Through: Deputy Secretary of Defense

Subject: Flag Officer Nomination

1. In accordance with the provisions of title 10, United States Code, and DOD Instruction 1320.4, the Secretary of the Navy has recommended Rear Admiral Richard C. Allen for assignment as Commander, Naval Air Force, US Atlantic Fleet, and appointment to the grade of vice admiral.

2. I have reviewed Rear Admiral Allen's performance in one joint equivalent assignment and two joint assignments. As Assistant Chief of Staff for Operations, COMSIXTHFLT, RADM Allen planned, briefed, and developed the Gulf of Sidra operation through USEUCOM and the JCS, and was in attendance when the President directed the operation in a meeting with the NSC. He also conceived, planned, and executed the most innovative and tactically demanding exercise ever run in Sixth Fleet, employing the standard East Mediterranean scenario which required a complete combination of carrier war at sea and strike operations, an amphibious landing, and the full execution of necessary logistics support. As Director, Joint Operations Branch, US Atlantic Command, RADM Allen headed the crisis action team and managed the execution of several significant contingency and exercise operations. He was also the staff expert on WARPLAN/OPLAN issues and the requisite tactical strategy necessary for execution. When he later returned to USLANTCOM as Director for Operations, J-3, RADM Allen provided persuasive and innovative contributions to developing the positions of policy for Persian Gulf operations, force structure, and sustainability which optimized our ability to also meet remaining operational commitments worldwide. His common sense approach, based soundly on the principle of naval flexibility, provided answers time and again to complex intertheater force assignments and force mix issues. RADM Allen's previous experience indicates he is well qualified for this recommended assignment and advancement.

3. I concur in the Secretary's nomination of Rear Admiral Allen for this assignment and appointment to the grade of vice admiral. Accordingly, I recommend you forward the enclosed nomination to the President approving these actions.


DAVID E. JEREMIAH
Acting Chairman
of the
Joint Chiefs of Staff

Enclosure

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003b. letter	[Personally Identifiable Information] [partial] (1 page)	10/19/1993	b(6)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 48

FOLDER TITLE:

Chron File - November 1993 #2 [5]

2016-0152-F

vz4507

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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The White House

Washington

To the Senate of the United States:

I nominate:

The following named officer for appointment to the grade of Vice Admiral while assigned to a position of importance and responsibility under Title 10, United States Code, Section 601:

To be Vice Admiral

Rear Admiral Richard C. Allen, U. S. Navy, (b)(6) [003b]

TO: BELL

FROM: PODESTA, J

DOC DATE: 19 NOV 93
SOURCE REF:

KEYWORDS: MILITARY NOMINATIONS
ARMY

WH REFERRAL
NAVY

PERSONS: WADDLE, HARRY I

ALLEN, RICHARD C

SUBJECT: MILITARY NOMINATIONS - COL WADDLE & REAR ADMIRAL ALLEN

ACTION: PREPARE MEMO FOR LAKE

DUE DATE: 25 NOV 93 STATUS: S

STAFF OFFICER: HAHN

LOGREF:

FILES: WH

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION
HAHN

FOR CONCURRENCE
BELL

FOR INFO
EXECSEC

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSJDA

CLOSED BY:

DOC 1 OF 1

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004a. memo	For Anthony Lake from Robert Bell. Subject: Perry Letter re: Defense Budget Crisis. Record ID: 9309120. (4 pages)	11/23/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 48

FOLDER TITLE:

Chron File - November 1993 #2 [5]

2016-0152-F

vz4507

RESTRICTION CODES

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C. Closed in accordance with restrictions contained in donor's deed of gift.

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004b. memo	Draft of page 4 of 004a. (1 page)	11/23/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 48

FOLDER TITLE:

Chron File - November 1993 #2 [5]

2016-0152-F

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9120



THE DEPUTY SECRETARY OF DEFENSE

WASHINGTON, D.C. 20301

18 NOV 1993

Mr. Anthony Lake
Assistant to President
For National Security Affairs
Washington, DC 20500

Dear Mr. ^{Tony}Lake:

I am deeply concerned about the severe impact that revised economic assumptions and FY 1994 pay raises would have on our defense programs. The latest OMB projections of inflation, and the refusal of Congress to go along with the President's proposal to freeze military and civilian pay in FY 1994, would add almost \$50 billion to the costs of the programs currently planned for FY 1995-99. It is not possible for DoD to cut \$50 billion in program to offset these pay and price increases without totally undermining the defense program just approved in the Bottom Up Review. This reduction would be almost half again the amount deleted in the review.

I appreciate the enormous pressure that deficit reduction goals have placed on federal spending, but I do not believe that the President is willing to allow our military forces to become the hollow shells that existed in the late 1970s. We have already made deep cuts in the force structure, assumed deep reductions in infrastructure and base closures and substantially reduced our research and development and modernization programs.

Unless the Defense Topline is adjusted, we would have to change our defense strategy. We could not maintain the capability to fight and win two major regional conflicts, and we could not maintain the President's campaign pledge to keep America's military the best-trained, best-equipped, best-prepared fighting force in the world. We could not maintain our technological superiority and protect our industrial base. We also could not seize and build on the new opportunities made possible by the end of the Cold War such as defense conversion and environmental cleanup at home, and the promotion of democracy and economic expansion abroad.

We simply must resolve this problem before the Passback numbers are set for the FY 1995 budget and the outyears. I urge you to discuss this with Mr. Panetta. If we cannot get a commitment from OMB to adjust our Topline, Secretary Aspin will have to bring this to the attention of the President.

Sincerely,

Bill Perry

SAM NUNN GEORGIA, CHAIRMAN
 JAMES BROWN, NEBRASKA
 CARL LEVIN MICHIGAN
 EDWARD M. KENNEDY MASSACHUSETTS
 JEFF BINGAMAN NEW MEXICO
 JOHN GLENN OHIO
 RICHARD C. SHELBY ALABAMA
 ROBERT C. BYRD WEST VIRGINIA
 BOB GRAHAM FLORIDA
 CHARLES S. ROSS VIRGINIA
 JOSEPH I. SILBERMAN CONNECTICUT
 STROM THURMOND SOUTH CAROLINA
 JOHN W. WARNER VIRGINIA
 WILLIAM S. COHEN MAINE
 JOHN MCCAIN ARIZONA
 TRENT LOTT MISSISSIPPI
 DAN COATS INDIANA
 BOB SMITH NEW HAMPSHIRE
 DIRK KEMPTHORN IDAHO
 LALCH FAIRCLOTH NORTH CAROLINA
 ARNOLD L. PUNARO STAFF DIRECTOR
 ANTHONY J. PRINCIPI STAFF DIRECTOR FOR THE MINORITY

United States Senate

COMMITTEE ON ARMED SERVICES
 WASHINGTON, DC 20510-6050

November 19, 1993

President of the United States
 The White House
 Washington, D.C. 20500

Dear Mr. President:

Congress has recently completed action on your fiscal year 1994 defense budget, and I think we preserved as much of the priorities of your original budget request as possible under the circumstances. Because of a technical scoring dispute between OMB and the Congressional Budget Office, we were forced to make deep reductions in the Defense Department's operation and maintenance and research and development programs. The overall reduction to your fiscal year 1994 defense budget was \$2.5 billion. This reduction is on top of the \$9 billion reduction in the fiscal year 1994 defense budget from the fiscal year 1993 level, and is deeper than I believe prudent.

With the reductions called for in the defense budget over the next several years -- and with the reductions we had to make this year to your fiscal year 1994 defense budget -- I am concerned about the ability of our military forces to carry out their assigned missions. As we discussed on Thursday morning, I am particularly concerned that defense may be required to absorb the pay raise passed by Congress and the increase in inflation projected by your Administration. Our defense resources are shrinking at the same time that our expectations of what our military will be able to do are growing.

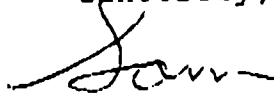
Last spring I indicated my concern that the level of defense cuts included in your five year budget plan could jeopardize the readiness and capability of our military forces, particularly if your defense budget projections are reduced either by your Administration or by Congress. In discussions with you, Vice President Gore, Bob Bell, Leon Panetta and Robert Rubin, I received assurances on several key points. With these assurances I was able to defend your defense budget in the Senate in the face of questioning by other Senators.

For example, I was assured by your Administration that if the government-wide pay freeze which you proposed was rejected or amended by Congress on a government-wide basis, the defense budget would be fully protected. Congress authorized a 2.2 percent military pay raise for fiscal year 1994, and also authorized locality pay raises for federal civilian employees. The fiscal year 1995 cost of these pay increases for the Defense Department is \$2.3 billion, and the cumulative fiscal year 1995-1999 cost is \$14.5 billion. In my view, your overall defense budget should be increased to reflect the cost of this pay raise. I was assured it would be.

I was also concerned that the inflation assumptions in your fiscal year 1994 budget plan were too low. I indicated on the Senate floor that these low inflation assumptions could do grave damage to defense unless the defense budget is increased in future years if inflation proves to be higher. In September, OMB's Mid-Session Review increased your original budget projections for inflation. The cost of these higher inflation projections in the defense budget is approximately \$33 billion from fiscal year 1995-1999. Although I did not receive assurances from your Administration on this point, I hope that you will mechanically adjust the defense budget upward to reflect these higher inflation assumptions, just as it was mechanically adjusted downward to reflect inflation assumptions that have proved to be too optimistic.

Mr. President, I know that you face some very difficult decisions in the next few weeks in preparing the fiscal year 1995 budget. I am convinced that forcing the defense budget to absorb the costs of pay raises and higher inflation rates will make it even more difficult to maintain the readiness and capability of our military forces in the future. I would be pleased to provide any assistance I can in this matter.

Sincerely,



Sam Nunn
Chairman

cc: Secretary Aspin
OMB Director Panetta
Anthony Lake

DALE BUMPERS
ARKANSAS

9423
COMMITTEE
APPROPRIATION
ENERGY AND
NATURAL RESOURCES
SMALL BUSINESS

United States Senate

WASHINGTON, DC 20510-0401

November 24, 1993

President Bill Clinton
The White House
Washington, D.C. 20500

Dear Mr. President:

The Trident II D-5 missile has become a major issue for Congress and the nation. As you know, continued procurement of D-5 missiles represents a notable exception to ongoing reductions in the U.S. nuclear arsenal and will require billions in scarce taxpayer dollars. During deliberations on the FY 1994 Defense Authorization and Defense Appropriations bills, the House and Senate voted on several D-5 amendments regarding procurement and arms control concerns.

The FY 1994 Defense Appropriations Bill "fences" all FY 1994 procurement funding for the Trident II D-5 missile. Congress will release the funds contingent upon U.S. discussions on relevant arms control concerns with Russia and the other START signatories. Specifically, the U.S. must inquire about the possibility of "detubing" -- allowing fewer missiles per submarine -- within the context of counting rules under the START agreements. Alternatively, the Administration can communicate to Congress its determination that raising the subject of "detubing" would not be in the national interest.

According to the Article-by-Article Analysis of START documents, the Joint Commission on Inspections and Compliance (JCIC) can be used for "changes in [weapons] elimination procedures" without resorting to the process for amending the Treaty. Indeed, the other signatories would have good reason to accept such a proposal, without a quid pro quo, since it would help alleviate fears of a sudden U.S. breakout from START weapons limits.

Considering the importance placed on the issue by Congress, and the probability of the Trident program receiving increased legislative attention next year, it seems prudent to give full attention to this year's language. Although it is in your power to simply direct continued procurement, discussion of the issue within the JCIC would further arms reductions and budgetary savings.

In your July letter to various members of Congress, you indicated that ending D-5 procurement was not then a consideration of the Administration. Since then, however, other events have progressed dramatically. Secretary of Defense Aspin has

11/28/93 04:34 2024566220
11-24-93 03:06PM FROM SENATOR BUMPERS D.C.

WHITE HOUSE
TO 94566220

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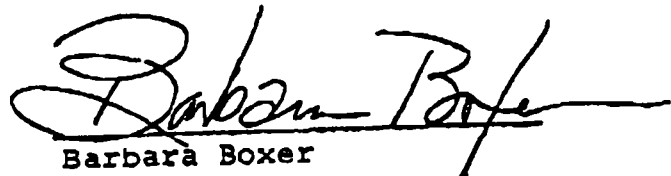
announced that your Administration will conduct a thorough review of U.S. nuclear weapons policy and doctrine. Furthermore, the Navy's plans to develop a conventional warhead for its Trident missiles undermine the argument that deterrence depends on having nuclear-tipped missiles in every tube of every Trident submarine.

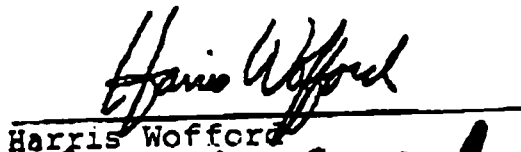
Your planned meeting with President Yeltsin in January would provide a good opportunity to follow Congressional intent by raising the D-5 "detubing" issue.

We are sure you will give serious consideration to the Defense Appropriations Bill's language on the Trident II D-5 issue. We look forward to hearing your views.

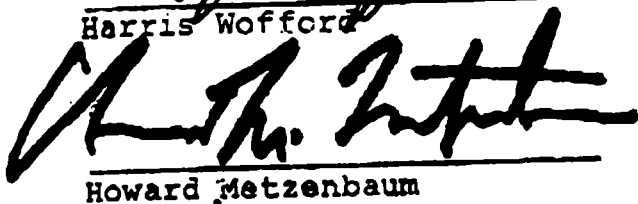
Sincerely,

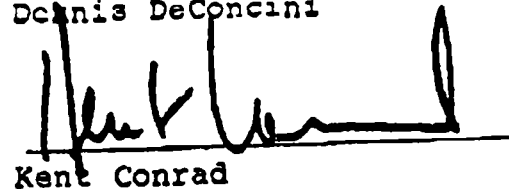

Dale Bumpers

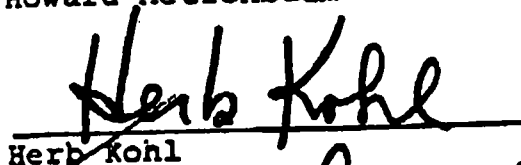

Barbara Boxer

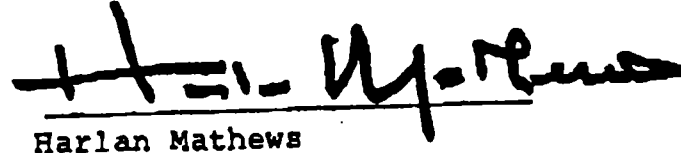

Harris Wofford

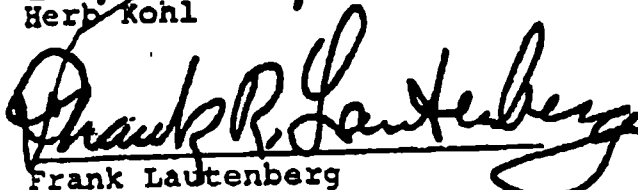

Dennis DeConcini

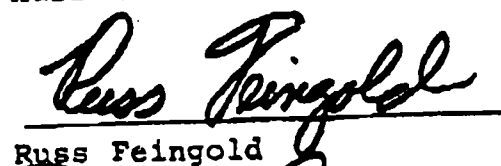

Howard Metzenbaum

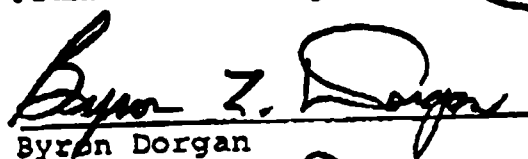

Kent Conrad

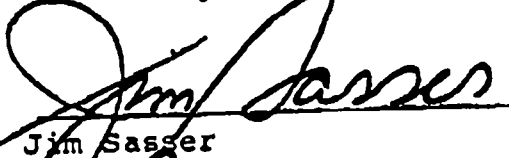

Herb Kohl

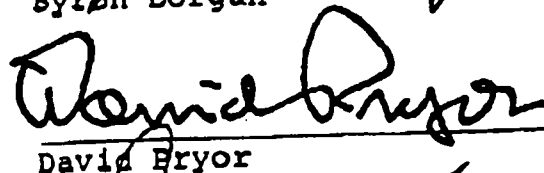

Harlan Mathews


Frank Lautenberg

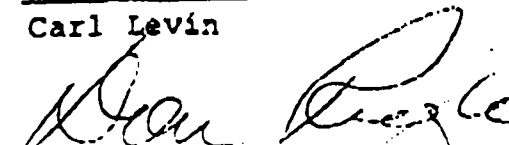

Russ Feingold


Byron Dorgan


Jim Sasser


David Bryor


Carl Levin


Dan Rostenkowski

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Tom Harkin
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THE CLINTON ADMINISTRATION'S APPROACH
TO THE ABM TREATY: RIGHT ON TRACK
Sidney N. Graybeal and Patricia A. McFate

Supporters of the ABM Treaty, having fought the good (and proper) fight to save the Treaty from the "broad interpretation" and other misguided efforts of the Reagan-Bush administrations to emasculate the Treaty's provisions, are now gearing up for the wrong battle--one which could result in the destruction of the Treaty they are trying so hard to protect.

The ABM Treaty has been neglected for twelve years. During this period, some urged abandonment of it, while others tried to adopt and implement a unilateral interpretation which truly would have eviscerated the Treaty. In contrast, in the last three months, the Clinton Administration has reaffirmed the "narrow" or correct interpretation of the Treaty, has advocated "continued efforts to strengthen" the Treaty during the recently-completed Five Year Review, has withdrawn some of the more outlandish amendments tabled at the Standing Consultative Commission by the Reagan and Bush Administrations, and has proposed negotiation of a clarification to the Treaty which will facilitate the development and testing of an effective theater missile defense system necessary to meet the real and emerging theater ballistic missile threats faced by the United States, Russia, and some U.S. allies. Why is the last step a necessity rather than a blow to the Treaty, as some of the Treaty's proponents are claiming?

Today, more than 15 developing nations have ballistic missiles, several more have programs in place to develop them, and many of these countries are also acquiring weapons of mass destruction which can be delivered by these missiles. U.S. forces deployed overseas and some U.S. allies could be facing threats involving a variety of theater ballistic missiles, ranging from crude SCUDs and North Korean No-Dongs to more advanced Chinese M-9s and CSS-2 ballistic missiles. In the time that it will take to field an effective defense against these missiles--five to ten years--the more capable of these delivery systems could further proliferate.

The Clinton Administration, recognizing the need to provide effective theater missile defense (TMD) against these real and emerging threats, has assigned top priority to achieving an effective TMD system. The United States is not alone in recognizing this need: acquiring effective TMD systems is a high priority in Russia, Israel, South Korea, Japan, and several European countries.

To achieve its goal, the Administration has proposed a clarification--not an amendment or a unilateral interpretation--of the ABM Treaty which will both facilitate the development and testing of effective TMD systems and permit other republics of the former Soviet Union to join the Treaty. This willingness to seek the consent of our Treaty partners rather than promulgate a unilateral approach should appeal to all those who stand for the rule of law in international relations.

Some have questioned the Administration's adoption of the "demonstrated" criterion for judging capabilities of ballistic missile defense systems. The ABM Treaty is verified by national technical means (NTM) alone. While simulations or computer projections are useful for design engineers and program managers, the capabilities derived through use of these simulations cannot be verified by NTM. Thus, utilizing simulations or computer projections to determine system capabilities would result in a dual standard: the United States would tie its hands without the ability to verify the other Party's simulations of capabilities. The only verifiable means for determining the capabilities of a ballistic missile defense component or system is by demonstrated activities, such as testing in an ABM mode. No military commander will accept for operational use a system whose capabilities have not been demonstrated by actual flight testing. Adoption of the demonstrated approach is completely consistent with the intent of the Treaty and its verification.

The supporters of the ABM Treaty should not force the Clinton Administration and the Congress to make a choice between the ABM Treaty and an effective TMD. Most responsible citizens would choose an effective TMD to protect the lives of U.S. men and women deployed overseas. Forcing a choice is not necessary. The Clinton Administration has shown us how to meet both national security requirements. Let's not derail the train.

Sidney Graybeal was a negotiator of the ABM Treaty and the first U.S. Commissioner to the Standing Consultative Commission, the implementing body of the Treaty. Patricia McFate is Senior Scientist and Program Director of the Center for National Security Negotiations.

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