

FOIA MARKER

This is not a textual record. This is used as an administrative marker by the Clinton Presidential Library Staff.

Folder Title:

Chron File - March 1993 #2 [6]

Staff Office-Individual:

Defense Policy-Bell, Robert

Original OA/ID Number:

43

Row:	Section:	Shelf:	Position:	Stack:
31	3	1	2	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. memo	For the President from Anthony Lake. Subject: Military Drawdown for Israel. Record ID: 9301338. (2 pages)	03/29/1993	P1/b(1)
001b. memo	For Anthony Lake from Rand Beers. Subject: Military Drawdown for Israel. Record ID: 9301338. (1 page)	03/16/1993	P1/b(1)
001c. memo	For Anthony Lake from Marc Grossman. Subject: Military Drawdown for Israel. (2 pages)	03/10/1993	P1/b(1)
002a. cable	Duplicate of vz4371_001a. (2 pages)	02/26/1993	P1/b(1)
002b. memo	Duplicate of vz4371_001b. (1 page)	03/24/1993	P1/b(1)
003. cable	re: Part I Significant Military Exercise Brief. (2 pages)	02/10/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 43

FOLDER TITLE:

Chron File - March 1993 #2 [6]

2016-0152-F

vz4372

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
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P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
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PHOTOCOPY PRESERVATION

07/31/93 10:00 223951132

03 31 09:59

001

UNCLASSIFIED
FAX TRANSMITTAL SHEET

THE NATIONAL SECURITY COUNCIL

FROM: Bob Bell
PHONE: (202) 395-3330
FAX: 395-1185

TO	FAX	PHONE
<u>MARilyn Gayer</u>	<u>X-1121</u>	<u>X-6797</u>

NUMBER OF PAGES INCLUDING COVER SHEET 2

SPECIAL INSTRUCTIONS: Deliver to M. Gayer Immediately!!

UNCLASSIFIED

THE WHITE HOUSE
WASHINGTON

The Honorable Jim Guy Tucker
Governor of Arkansas
State Capitol
Little Rock, Arkansas 72201

Dear Governor Tucker:

Thank you for your recent letter expressing your interest and support for the use of Ft. Chaffee as a Battle Training Center (BTC) for the National Guard. As you know, the President is very interested in strengthening the reserve components and sees the National Guard as a vital part of our national security.

As a result of the 1991 round of base closure proceedings, Ft. Chaffee is scheduled to revert to a semi-active status this summer with the departure of the Joint Readiness Training Center. Both the Army and the National Guard Bureau are in the advanced stages of planning Ft. Chaffee's transfer from the active to the reserve components, although specifics about funding, manning and utilization of the facility have not been fully worked out.

We will work closely with the Department of Defense and the Congress to ensure that Ft. Chaffee remains a viable military installation and defense resource, and that the interests and concerns of Arkansas are fully represented in this process. We will also ensure that the Department gives careful consideration to the Arkansas Military Department's proposal to locate a BTC there.

I appreciate your continuing support and will ensure that you are kept fully informed of our progress.

Personally,

NOTE: This format was specified
for use by the Chief of
Staff's office.

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

March 22, 1993

ACTION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: ROBERT G. BELL *RB*
FROM: RICHARD HOOKER *RH*
SUBJECT: Battle Training Center at Ft. Chaffee

On March 15 Governor Tucker of Arkansas faxed a letter to Mr. McLarty requesting support for a proposal to transfer Ft. Chaffee from the active Army to the National Guard. Ft. Chaffee is scheduled to transition to semi-active status as a result of the 1991 Base Closure Commission process. The Army's Joint Readiness Training Center will move from Ft. Chaffee to Ft. Polk in July. The National Guard Bureau would like to build a reserve component Battle Training Center (BTC) at Ft. Chaffee, similar to the Army's National Training Center at Ft. Irwin, California.

The Army has no objection to the transfer, but is concerned about the possibility of future demands that it fund and man this BTC. Start-up costs are estimated at \$80 million, with annual operating costs of \$65 million. The National Guard Bureau will brief its concept to the Acting Secretary of the Army on May 25th. This action is currently unfunded in the FY94 budget.

We have prepared a letter from the Chief of Staff to Governor Tucker expressing the Administration's support for enhanced training for the National Guard and its interest in working with the Department of Defense to make the best possible use of Ft. Chaffee.

Concurrences by: Keith Hahn *✓*

RECOMMENDATION

That you sign the cover memo at Tab I forwarding a draft letter from Mr. McLarty to Governor Tucker.

Attachments

Tab I Memo to Mr. McLarty
Tab A Letter from Mr. McLarty
Tab B Fax from Governor Tucker

THE WHITE HOUSE
WASHINGTON

ACTION

MEMORANDUM FOR MACK MCLARTY

FROM: ANTHONY LAKE

SUBJECT: Battle Training Center at Ft. Chaffee

We have looked into the Army's plans for Ft. Chaffee and proposals by the National Guard Bureau to establish a Battle Training Center (BTC) there. DOD and the Department of the Army are formulating plans to transfer the post to the National Guard Bureau, although the specifics have yet to be worked out. The Army's Joint Readiness Training Center will move to Ft. Polk, Louisiana in July, but funding for a BTC at Ft. Chaffee (approx. \$80 million for start-up costs) is not currently in the FY94 budget. The Army and the National Guard Bureau are scheduled to present their final plans to Acting Secretary of the Army Shannon in late May. We have drafted a letter to Governor Tucker for your signature assuring him of the Administration's interest in keeping a viable role for Ft. Chaffee in reserve component training.

RECOMMENDATION

That you sign the letter at Tab I to Governor Tucker.

Attachment

Tab I Letter to Governor Tucker

THE WHITE HOUSE
WASHINGTON

The Honorable Jim Guy Tucker
Governor of Arkansas
State Capitol
Little Rock, Arkansas 72201

Dear Governor Tucker:

Thank you for your recent letter expressing your interest and support for the use of Ft. Chaffee as a Battle Training Center (BTC) for the National Guard. As you know, the President is very interested in strengthening the reserve components and sees the National Guard as a vital part of our national security.

As a result of the 1991 round of base closure proceedings, Ft. Chaffee is scheduled to revert to a semi-active status this summer with the departure of the Joint Readiness Training Center. Both the Army and the National Guard Bureau are in the advanced stages of planning Ft. Chaffee's transfer from the active to the reserve components, although specifics about funding, manning and utilization of the facility have not been fully worked out.

We will work closely with the Department of Defense and the Congress to ensure that Ft. Chaffee remains a viable military installation and defense resource, and that the interests and concerns of Arkansas are fully represented in this process. We will also ensure that the Department gives careful consideration to the Arkansas Military Department's proposal to locate a BTC there.

I appreciate your continuing support and will ensure that you are kept fully informed of our progress.

Personally,

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Staff's office.



**STATE OF ARKANSAS
OFFICE OF THE GOVERNOR**

*State Capitol
Little Rock 72201*

Jim Guy Tucker
Governor

M E M O R A N D U M

TO: Mack McLarty, Chief of Staff
FROM: Governor Jim Guy Tucker *JET*
RE: Proposed Battle Training Center, Fort Chaffee, AR
DATE: March 15, 1993

I understand Mr. John Shannon, Acting Secretary of the Army, will be briefed this afternoon concerning the Arkansas National Guard's proposal to place a Battle Training Center (BTC) at Fort Chaffee.

I would like to reiterate my support of this plan, and hope you will ask the President and Secretary of Defense to give it full consideration.

Thanks, Chief!



MILITARY DEPARTMENT OF ARKANSAS

OFFICE OF THE ADJUTANT GENERAL
NORTH LITTLE ROCK, ARKANSAS 72116-2200JIM GUY TUCKER
GOVERNOR

TAG-2

15 March 1993

MEMORANDUM FOR Mr. Jim Pledger, Governor's Office

SUBJECT: Proposed Battle Training Center, Fort Chaffee, Arkansas

1. Mr. John Shannon, Acting Secretary of the Army, will be briefed today after lunch concerning the Arkansas National Guard's proposal to place a Battle Training Center (BTC) at Fort Chaffee, Arkansas.

2. President Clinton has said that he wants the Guard and Reserve to play a larger role in national defense thereby insuring national military readiness while reducing the size of the active military services. For the Army Guard and the Army Reserve to achieve maximum readiness, the combat battalions and brigades must train to the same high standards as the active Army combat units.

3. Since the active Army cannot accommodate the 89 combat battalions at the National Training Center (NTC) at Ft Irwin, CA, or the Joint Readiness Training Center (JRTC) (moving in July from Ft Chaffee, AR, to Ft Polk, LA) and also run all their combat battalions through these two high intensity training centers, it becomes apparent that the Guard and Reserve need a high intensity training center of their own in order to meet the standards required to support President Clinton's increased reliance on the Guard and Reserve.

4. We (the Arkansas National Guard) have put together a proposal for an BTC to be located at Ft Chaffee. The center would use a combination of scenarios from NTC and JRTC and be aimed primarily at mechanized infantry battalions and armor battalions but would also have the capability to train 'straight' or regular walking infantry battalions. The rotations would be (2) two weeks in duration and would run ten (10) months out of the year thereby giving two (2) months for annual training periods for other Reserve Component units.

5. The National Guard Bureau has bought off on the plan but will only put the BTC at Ft Chaffee if the National Guard has control of the installation (the United States Army Reserve (USAR) also wants Ft Chaffee as a Regional School Center). We have agreed that we can work with the USAR in any type school operations they want at Ft Chaffee. We would employ 569 people to run Ft

TAG-2

SUBJECT: Proposed Battle Training Center, Ft Chaffee, Arkansas

Chaffee and the BTC. There would be a combination of Active Guard/Reserve, Civil Service and a few state employees. The employees would come on duty incrementally as we begin the transition of ownership of Ft Chaffee and work up to full BTC operation.

6. Mr. Shannon is in agreement with us for an BTC and wants to transfer Ft Chaffee to us on 1 Oct 93. We must have the 16 million allocated to run Ft Chaffee during FY-94 (begins 1 Oct 93) while we gear up for the first rotation in '95. Full operation beginning in FY-95 would cost 68-70 million per year. Our opposition is the active Army who has not yet realized that the President intends to rely more heavily on the Reserve Component. We will have to get Congress to appropriate the operational funding. Both Congressman Hutchinson and Senator Bumpers have been briefed on the BTC and are highly supportive of our proposal. President Clinton was briefed on the BTC back in September '92 and was supportive of the BTC.



JAMES A. RYAN
Major General
The Adjutant General

~~SECRET~~
NSC/RMO PROFILE

RECORD ID: 9301338
RECEIVED: 10 MAR 93 11

TO: CHRISTOPHER, W
ASPIN, L

FROM: PRESIDENT

DOC DATE: 30 MAR 93
SOURCE REF: PD 93-17

KEYWORDS: DEFENSE POLICY
ISRAEL

ARMS SALES
PD

PERSONS:

SUBJECT: PD 93-17 RE MILITARY DRAWDOWN FOR ISRAEL

ACTION: PRES SGD PD 93-17

DUE DATE: 13 MAR 93 STATUS: C

STAFF OFFICER: BEERS

LOGREF: 9300020

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BEERS
BELL
GROSS
INDYK
NSC CHRON

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By W NARA, Date 7/25/06

706-1152-F

COMMENTS: _____

DISPATCHED BY CH DATE 3/30 BY HAND W/ATTCH

OPENED BY: NSJDA

CLOSED BY: NSKDB

DOC 4 OF 4

~~SECRET~~

NATIONAL SECURITY COUNCIL
DISTRIBUTION RECEIPT

LOG 9301338
DATE 30 MAR 93

SUBJECT: PD 93-17 RE MILITARY DRAWDOWN FOR ISRAEL
DOCUMENT CLASSIFICATION: UNCLASSIFIED

EXTERNAL DISTRIBUTION:	DATE	TIME	SIGNATURE
MR. WARREN CHRISTOPHER DEPT OF STATE 7TH FLOOR 2201 C STREET, NW WASHINGTON, DC	_____	_____	_____ COPY: <u>ORIGINAL+1</u>
MR. LES ASPIN DEPARTMENT OF DEFENSE VIA EXECUTIVE SECRETARY ROOM 3E880 PENTAGON WASHINGTON, DC	_____	_____	_____ COPY: <u>2</u>
MR. DAVID MEIN AGENCY FOR INTL DEVELOPMENT ROOM 5945, NEW STATE 2201 C STREET, NW WASHINGTON, DC 20523	_____	_____	_____ COPY: <u>2</u>
MR. PHILIP DUSAULT OFFICE OF MANAGEMENT & BUDGET INTL SECURITY AFFAIRS ROOM 8201 NEOB	_____	_____	_____ COPY: <u>2</u>
MR. RON GEISLER WH EXECUTIVE CLERK ROOM 5 OEOB	_____	_____	_____ COPY: <u>2</u>

DATE, TIME, SIGN THE RECEIPT AND RETURN TO: NSC, ROOM 379 OEOB

PAGE 01 OF 01 PAGES

THE WHITE HOUSE

WASHINGTON

March 30, 1993

Presidential Determination
No. 93-17

MEMORANDUM FOR THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE

SUBJECT: Military Drawdown for Israel

Pursuant to section 599B of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1991 (Public Law 101-513), as amended by Public Law 102-145, as amended, and by section 580 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1993 (Public Law 102-391) (the "Act"), I hereby:

- (1) direct the additional drawdown for Israel of an estimated \$491.1 million in defense articles from the stocks of the Department of Defense and defense services of the Department of Defense, as appropriate;
- (2) delegate to the Secretary of Defense the notification and reporting functions contained in subsections 599B(c) and (d) of the Act.

The Secretary of State is authorized and directed to publish this determination in the Federal Register.

William Clinton

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. memo	For the President from Anthony Lake. Subject: Military Drawdown for Israel. Record ID: 9301338. (2 pages)	03/29/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 43

FOLDER TITLE:

Chron File - March 1993 #2 [6]

2016-0152-F
vz4372

RESTRICTION CODES

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001b. memo	For Anthony Lake from Rand Beers. Subject: Military Drawdown for Israel. Record ID: 9301338. (1 page)	03/16/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 43

FOLDER TITLE:

Chron File - March 1993 #2 [6]

2016-0152-F
vz4372

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001c. memo	For Anthony Lake from Marc Grossman. Subject: Military Drawdown for Israel. (2 pages)	03/10/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 43

FOLDER TITLE:

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TO: SHERFIELD, M

FROM: ITOH

DOC DATE: 30 MAR 93
SOURCE REF:

KEYWORDS: MILITARY EXERCISES

KUWAIT

PERSONS:

SUBJECT: SIGNIFICANT MILITARY EXERCISE INTRINSIC ACTION

ACTION: KENNEY SGD MEMO

DUE DATE: 30 MAR 93 STATUS: C

STAFF OFFICER: HAHN

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BELL
EXECSEC
HAHN

DECLASSIFIED
E.O. 13526
White House Guidelines, September 11, 2006
By *✓* NARA, Date *8/23/06*
216-052-F

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSJDA

CLOSED BY: NSJDA

DOC 3 OF 3

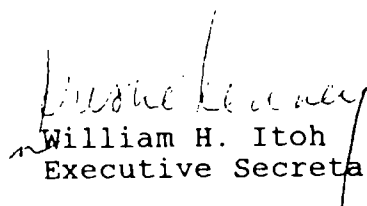
NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

March 30, 1993

MEMORANDUM FOR COL. MICHAEL B. SHERFIELD
Executive Secretary
Department of Defense

SUBJECT: Significant Military Exercise INTRINSIC ACTION
93-2

Military exercise INTRINSIC ACTION 93-2 is approved.


William H. Itoh
Executive Secretary

~~SECRET~~

~~SECRET~~
NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

1875

March 27, 1993

ACTION

MEMORANDUM FOR WILLIAM H. ITOH

THROUGH: ROBERT BELL *RB*

FROM: KEITH HAHN *KH*

SUBJECT: Significant Military Exercise INTRINSIC ACTION
93-2

Attached at Tab I is a proposed memorandum to the Executive Secretary, Department of Defense, approving military exercise INTRINSIC ACTION 93-2. At Tab II Defense recommends approval and State concurs.

INTRINSIC ACTION is a combined exercise with Kuwaiti Army forces involving field training exercises (platoon/company maneuver and live fire training) at selected training areas and ranges within Kuwait. It is scheduled to take place April 5 - May 20 and will involve approximately 1800 U.S. and 700 Kuwaiti personnel.

The critical cancellation date is April 1, 1993.

Concurrences by: *Dr. J. A. S.* Martin Indyk and Bruce *W.* Medel

RECOMMENDATION

That you sign the memorandum at Tab I approving the exercise.

Attachments

Tab I Memorandum for Signature

Tab II OSD Executive Secretary Memorandum, March 24, 1993

DECLASSIFIED
E.O. 13526
White House Guidelines, September 11, 2006
By *VC* NARA, Date *8/11/2006*
2016-052-6

~~SECRET~~

Declassify on: OADR

~~SECRET~~

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- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

UNCLASSIFIED
NSC/RMO PROFILE

RECORD ID: 9301890
RECEIVED: 26 MAR 93 15

TO: PETERSON, R

FROM: ITOH

DOC DATE: 31 MAR 93
SOURCE REF:

KEYWORDS: DEFENSE BUDGET

PERSONS:

SUBJECT: RESPONSE TO OMB ON DEFENSE DRAFT BILL RE DOD LEGISLATIVE PROGRAM

ACTION: ITOH SGD MEMO

DUE DATE: 30 MAR 93 STATUS: C

STAFF OFFICER: HOOKER

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BELL
EXECSEC
HOOKER

COMMENTS:

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSMEM

CLOSED BY: NSASK

DOC 2 OF 2

UNCLASSIFIED

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

March 31, 1993

MEMORANDUM FOR RONALD K. PETERSON

FROM:

WILLIAM H. ITOH *W.H. Itoh*

SUBJECT:

Defense Draft Bill RE DOD Legislative Program for
the First Session of the 103rd Congress (DOD 103-
001, Section 102)

The National Security Council staff nonconcurs with the proposal to alter existing legislation requiring live fire testing and evaluation of combat systems. Existing law provides a ready means of relief in unusual circumstances, such as very expensive systems whose destruction during testing is not economically feasible, by permitting internal DOD waivers at any time prior to entering full scale development. A change in the current law would face significant congressional resistance. Absent strong arguments that the current law materially hinders the program development process, we recommend that section 102 be dropped from the draft Defense bill.

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

March 29, 1993

ACTION

MEMORANDUM FOR WILLIAM H. ITOH

THROUGH: ROBERT G. BELL *268*FROM: RICHARD HOOKER *RH*SUBJECT: Defense Draft Bill RE DOD Legislative Program for
the First Session of the 103rd Congress (DOD 103-
001, Section 102)**SIGNED**

Section 102 of the draft Defense bill requests relief from the current requirement to conduct live fire tests and evaluation of military systems under development. It would substitute component testing in place of full-scale unit testing. We recommend that this provision be dropped from the Defense bill.

Under current law, military combat systems must undergo live fire testing and evaluation before reaching full-scale development. The Secretary may grant an internal waiver at any time up to this point (Milestone II), after notifying the Congress. This becomes an issue for very expensive systems which may otherwise be destroyed during the testing process. After Milestone II, Congress must grant the waiver.

The current requirement followed development problems with the Bradley Fighting Vehicle, which was not subjected to full scale live fire testing initially. Coordination with the Armed Services Committees suggests that this proposal would meet with moderate resistance in the SASC and significant resistance in the HASC. Congressional staffers report that to date, DOD has never requested a congressional waiver.

The current legislation appears to satisfy congressional concerns that testing be conducted legitimately and comprehensively without unduly burdening the Defense Department. The proposed change will raise oversight issues with the Congress and will require a commitment of energy and political capital which can be used to better effect elsewhere.

Concurrence by:

in draft
Keith HahnRECOMMENDATION

That you sign the memo at Tab I nonconcurring with the proposed legislation for the reasons stated.

Attachments

Tab I Memo to Ron Peterson
Tab II Description of Proposed Legislation
Tab III Section Analysis

A BILL

To authorize certain military activities of the Department of Defense, and for other purposes.

1 *Be it enacted by the Senate and House of Representatives of the United States*
2 *of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the "Department of Defense Legislative Program
5 for the First Session of the 103d Congress".

9 **SEC. 102. LIVE FIRE TEST AND EVALUATION PROCEDURES.**

10 Section 2366 of title 10, United States Code, is amended—

11 (1) by striking out "survivability" wherever it appears and inserting in lieu
12 thereof "vulnerability";

13 (2) in subsection (c)—

14 (A) by striking out ", before the system or program enters full-scale
15 engineering development,"; and

16 (B) by inserting ", unsafe, or environmentally unsound" after
17 "unreasonably expensive and impractical";

18 (3) in subsection (e)(3), by inserting "or, in the case of high value systems,

1 at components, subsystems, and subassemblies or realistic replicas or
2 surrogates, and through the design analyses, modeling and simulation, and
3 analysis of combat data" after "at the system configured for combat"; and

4 (4) in subsection (e)(4), by inserting "or, in the case of high value systems,
5 at components, subsystems, and subassemblies or realistic replicas or
6 surrogates, and through the design analyses, modeling and simulation, and
7 analysis of combat data" after "at appropriate targets configured for combat".

Section 102. Live Fire Test and Evaluation Procedures.

Section 102 eliminates the requirement for Live Fire Testing of high value weapons systems but retains the requirement for component testing of these high value systems.

Section 102 extends the time in which waivers may be granted. Under current law, a waiver is required for those cases where testing of complete combat systems is not accomplished. The waiver only would be granted by the Secretary of Defense prior to Milestone II. The Department of Defense currently must seek legislative relief on a case-by-case basis for each weapons system that has gone beyond Milestone II. Section 102 would authorize the Department of Defense broad authority to carry out Live Fire Test and Evaluation activities and provide for better long-term program management.

Specifically, section (1) of 102 amends section 2366 of title 10, United States Code, to provide a more workable and better understood LFT&E. Throughout section 2366 of title 10, United States Code, the word "Survivability" has been changed to read "Vulnerability." "Survivability" encompasses the entire spectrum of considerations from target acquisition, maneuver, jamming, and tactics (gained form Operational Test and Evaluation) to warhead lethality and target vulnerability (gained form LFT&E). The proposed change by subsection (1) makes clear that LFT&E specifically addresses the probability of kill given a hit, including both platform and crew vulnerability.

Subsection (2) amends subsection (c) of section 2366, to authorize the Secretary of Defense to waive the application of the Live Fire Tests to a covered system, munitions program,

missile program, or covered product improvement program if the system or program would be unreasonably expensive and impractical. This amendment deletes the phrase, "before the system or program enters full-scale engineering development," to eliminate the need for the Department to seek legislative relief on a case-by-case basis for each weapons system that has gone beyond Milestone II. This is important for high value systems where an alternative approach to full-up live fire testing is required.

Subsection (3) amends subsection (e) (3) of section 2366, which currently defines the term "realistic survivability testing." Section (3) inserts the phrase "or, in the case of high value systems, at components, subsystems, and subassemblies or realistic replicas or surrogates, and through the design analysis, modeling and simulation, and analysis of combat data," after "at the system configured for combat." Section 102 allows the Secretary to evaluate the vulnerability or lethality of a system or program by using possible alternatives to the Live Fire Testing of a full-up, high value system or program for determining the inherent strengths and weaknesses of U.S. weapon systems. It also provides for better long-term management.

1890

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
Washington, D.C. 20503

February 19, 1993

LEGISLATIVE REFERRAL MEMORANDUM

LRM #D-21
DRAFT #12

TO: Legislative Liaison Officer -

ENERGY - Bob Rabben - (202)586-6718 - 209
EPA - Thomas C. Roberts - (202)260-5414 - 326
NSC - William H. Itoh - (202)456-6534 - 249
TRANSPORTATION - Tom Herlihy - (202)366-4687 - 226

FROM: RONALD K. PETERSON (for) *Ronald K. Peterson*
Assistant Director for Legislative Reference

OMB CONTACT: MIKE GOAD (395-7301)
Secretary's line (for simple responses): 395-6194

SUBJECT: DEFENSE Draft Bill Department of Defense
Legislative Program for the First Session of
the 103d Congress (DOD 103-001)

DEADLINE: MONDAY, March 15, 1993

COMMENTS: The Department of Defense proposed draft bill (DOD 103-001) is an omnibus bill consisting of more than 80 sections that would authorize various activities. Only section 102 of DOD 103-001, as well as the transmittal letter and applicable sectional analysis, is attached.

OMB requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

Please advise us if this item will affect direct spending or receipts for purposes of the the "Pay-As-You-Go" provisions of Title XIII of the Omnibus Budget Reconciliation Act of 1990.

CC:

R. Dotson
K. MacIntyre
B. Thierwechter
B. Civiak
C. Vallina

Greg Henry
6/4/93

File
7-3654

DIR / off
TEST
John Gichig
697-3898
Eval

You may also respond by (1) calling the analyst/attorney's direct line (you will be connected to voice mail if the analyst does not answer); (2) sending us a memo or letter; or (3) if you are an OASIS user in the Executive Office of the President, sending an E-mail message. Please include the LRM number shown above, and the subject shown below.

FROM: _____ (Date)
 _____ (Name)
 _____ (Agency)
 _____ (Telephone)

The following is the response of our agency to your request for views on the above-captioned subject:

_____ Concur

_____ No objection

_____ No comment

_____ See proposed edits on pages _____

_____ Other: _____

_____ FAX RETURN of _____ pages, attached to this
response sheet

**DRAFT
FOR
OMB A-19
REVIEW**

Honorable Thomas S. Foley
Speaker of the House of Representatives
Washington, D.C. 20515

Dear Mr. Speaker:

Enclosed is a legislative proposal of the Department of Defense, "To authorize certain military activities of the Department of Defense, and for other purposes."

This proposal is part of the Department of Defense Legislative Program for the 103d Congress. The Office of Management and Budget advises that, from the standpoint of the Administration's program, there is no objection to the presentation of this proposal for the consideration of Congress.

Purpose of the Proposal

The proposed legislation would provide needed authorities and revisions to existing authorities to better manage the Department of Defense. The specific purposes of the bill are explained in the enclosed sectional analysis.

Cost and Budget Data

Enactment of this proposal will cause no overall increases in the budgetary requirements of the Department of Defense. Savings made from the enactment of some proposals will offset the minimal costs of others. Specific costs are set forth in the sectional analysis.

Sincerely,

Enclosures:
Draft bill
Sectional Analysis

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

March 31, 1993

ACTION

MEMORANDUM FOR WILLIAM H. ITOH

THROUGH: ROBERT G. BELL *RGB*FROM: STEVEN R. JONES *SJ*SUBJECT: Defense Proposed Testimony on Assistance to
Communities Adjusting to Defense Cutbacks

We have reviewed the proposed Defense testimony to the Committee on Public Works and Transportation and concur.

Concurrence by: Jeremy Rosner *JR*RECOMMENDATION

That you sign the memo at Tab I to James Jukes.

Attachments

Tab I Memo to James Jukes

Tab II Incoming Correspondence

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

MEMORANDUM FOR JAMES J. JUKES

FROM: WILLIAM H. ITOH

SUBJECT: Defense Proposed Testimony on Assistance to
Communities Adjusting to Defense Cutbacks

The National Security Council staff has reviewed the proposed Defense testimony and concurs.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
Washington, D.C. 20503

March 31, 1993

LEGISLATIVE REFERRAL MEMORANDUM

LRM #N-138

TESTIMONY

9 pages
total
TESTIMONY

TO: Legislative Liaison Officer -

COMMERCE - Michael A. Levitt - (202)482-3086 - 324
LABOR - Robert A. Shapiro - (202)219-8201 - 330
TREASURY - Richard S. Carro - (202)622-1146 - 228
NSC - William H. Itoh - (202)395-3723 - 249
NEC - Elizabeth Lindemuth - (202)456-6630 - 429
SBA - Christine Swedin - (202)205-6702 - 315
HUD - Edward J. Murphy, Jr. - (202)708-1793 - 215

FROM: JAMES J. JUKES (for) *Ji*
Assistant Director for Legislative Reference

OMB CONTACT: Jeffrey WEINBERG (395-3457)
Secretary's line (for simple responses): 395-3454

SUBJECT: DEFENSE Proposed Testimony on Assistance to
Communities Adjusting to Defense Cutbacks

DEADLINE: 2PM March 31, 1993

COMMENTS: The hearing is tomorrow.

OMB requests the views of your agency on the above subject before
advising on its relationship to the program of the President, in
accordance with OMB Circular A-19.

Please advise us if this item will affect direct spending or
receipts for purposes of the the "Pay-As-You-Go" provisions of
Title XIII of the Omnibus Budget Reconciliation Act of 1990.

CC:

Ron Jones
Phebe Vickers
Don Gassaman
Larry Matlack

MAR 31 '93 8:58 FROM OSD-LRS
MAR 31 '93 07:28 OCA WASHINGTON 400 AND

TO JUKES

PAGE.002
P.2/8

STATEMENT**BY****PAUL J. DEMPSEY**

**DIRECTOR, OFFICE OF ECONOMIC ADJUSTMENT
UNITED STATES DEPARTMENT OF DEFENSE**

**BEFORE THE
COMMITTEE ON PUBLIC WORKS AND TRANSPORTATION
THE SUBCOMMITTEE ON ECONOMIC DEVELOPMENT**

U.S. HOUSE OF REPRESENTATIVES**APRIL 1, 1993**

MAR 31 '93 8:58 FROM OSD-LRS
MAR 31 '93 07:28 OEA WASHINGTON 400 AND

TO JUKES

PAGE.003
P.2/8

MR. CHAIRMAN, SUBCOMMITTEE MEMBERS

Good afternoon. I am Paul Dempsey, the Director of the Office of Economic Adjustment (OEA), within the Department of Defense (DoD). Thank you for the opportunity to testify here today.

I am pleased to discuss the roles and relationships of my office, the Economic Development Administration (EDA), and our program for helping communities affected by base closures, realignments, and reductions in defense employment.

OEA and EDA have worked jointly on defense-related problems ever since EDA was created, in 1965. The relationship has always been cooperative and complimentary. I can personally attest to this--prior to joining OEA three years ago, I worked for EDA for 15 years in the Title IX program.

In the early years, Presidential Memoranda formalized DoD's relationship with EDA and the other federal agencies that helped defense-impacted communities. In 1978, it was institutionalized by Executive Order as the Economic Adjustment Committee (EAC).

MAR 31 '93 8:59 FROM OSD-LRS

TO JUKES

PAGE.004

EDA's track record is certainly worth noting. Since 1965, it has invested approximately \$205 million in defense-impacted communities. In 100 communities surveyed in 1990, non-defense jobs more than replaced the loss of former DoD civilian jobs; specifically, 158,000 new jobs replaced 93,000 lost defense jobs. We, in DoD, believe this could not have been accomplished without EDA.

With regard to the economic adjustment program--simply stated, it is a community based, "bottom-up" process, tailored to local needs. It has three distinct, sequential phases: organization, planning, and implementation.

Typically, my office is responsible for the organization and planning phases; the work is then transitioned to EDA and other EAC agencies for implementation. However, the EAC members, EDA in particular, are involved from the outset; to include, on occasions, joint funding of community organizations and planning requirements.

Allow me to elaborate. I will use base closures as the example--although the model applies to defense industry adjustment, as well. The first step in the process is the establishment or identification of a local organization--a task force, steering council, authority--whose principal role is to

MAR 31 '93 8:59 FROM OSD-LRS

TO JUKES

PAGE.005

coordinate the community's efforts to reuse the former military assets. Such organizations usually number a dozen or so persons, with subcommittees for functional areas, an executive board and small professional staff. OEA funds the salaries and operating expenses of that staff.

Next is the planning phase. The community organization, I just described, will direct and oversee the development of a base reuse plan. This plan will address in some detail the alternative ways in which the facility can be reused. Normally, it will depict five or six areas of the base for such uses as industry, housing, education, open space, and if appropriate, airfield and airfield support operations. Here again, OEA's resources are used to cover the costs of the plan.

When the plan is adopted and the base is near closure, communities move to the final step---implementation, or job creation. At this point, the property disposal programs and financial resources of federal and state agencies are critical to the recovery process. The task is mainly one of filling up the broad reuse plan elements with specific business or other activities. OEA's resources are particularly important because they enable the community to undertake the public improvements needed to attract private investment.

MAR 31 '93 9:00 FROM OSD-LRS

TO JUKES

PAGE.006

Last year, when DoD transferred the \$50 million to EDA, this three-phased approach proved successful in helping communities that had major employment layoffs because of reductions in defense spending. EDA was able to commit the funding quickly because community organizations were put in place, economic adjustment strategies were developed, and the strategies were ready for implementation when the money was available. Consequently, about \$40 million of the \$50 million was used to help these communities.

It is important to point out that since only Pease Air Force Base in Portsmouth, New Hampshire, had closed at the time the \$50 million was available, it was the only location that was eligible for and actually received funds for on-base improvements. Of the \$11.3 provided for base closure capital projects, \$8.1 million was for off-base requirements and \$3.2 million was a grant for improvements to the former Pease Air Force Base.

Presently, we are working with 72 communities that are adjusting to defense downsizing. Of these, 38 are dealing with major base closures announced in 1988 or 1991. All 38 have established local organization, 13 have completed and adopted base reuse plans; 11 more will be finished by year's end. Furthermore, 13 bases are closing this fiscal year, and another 11 bases will close in fiscal year 94.

MAR 31 '93 9:00 FROM OSD-LRS

TO JUKES

PAGE.007

In almost every instance, the community will turn to EDA for financial assistance to help implement its plan. Therefore, unlike the \$50 million, I expect that a substantial portion of the \$80 million recently given to EDA will be needed for base closures.

I am pleased to report that preliminary indications are that economic recovery is happening, and more quickly than might have been anticipated. For example:

- o Pease Air Force Base closed in April, 1992--today, more than 1,000 people are employed there.

- o Chase Field in Beeville, Texas closed in December, 1992--1,300 new jobs will locate there within one year.

- o England Air Force Base in Alexandria, Louisiana closed in December, 1992--a major international trucking firm established a driver training school on the base, future plans include a maintenance facility.

- o Norton Air Force Base in San Bernardino County, California will not close until March, 1994 but already there are 600 jobs on the base.

MAR 31 '93 9:00 FROM OSD-LRS

TO JUKES

PAGE.008

This is consistent with past results of the Defense Economic Adjustment Program, i. e., jobs are replaced on a better than one-to-one ratio.

I hope this helps you to understand what we do and how it relates to EDA's mission. Be assured that we will continue to work together and to compliment each other's efforts. EDA's Regional Directors and Economic Development Representatives devote considerable time to the defense impacted communities. I talk with the Director of EDA's Title IX program almost daily, and our staffs are in frequent communication on project-related matters.

In closing, may I say that we sincerely appreciate EDA's support and the dedication of its staff.

I will be pleased to answer any questions you may have.

~~SECRET~~
NSC/RMO PROFILE

RECORD ID: 9301783
RECEIVED: 24 MAR 93 11

TO: SHERFIELD, M

FROM: ITOH

DOC DATE: 30 MAR 93
SOURCE REF:

KEYWORDS: MILITARY EXERCISES

CANADA

PERSONS:

SUBJECT: SIGNIFICANT MILITARY EXERCISE VIGILANT OVERVIEW 93-2

ACTION: KENNEY SGD MEMO

DUE DATE: 27 MAR 93 STATUS: C

STAFF OFFICER: HAHN

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BELL
EXECSEC
HAHN

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By 72 NARA, Date 8/23/2016

7016-0152-12

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSJDA

CLOSED BY: NSJDA

DOC 3 OF 3

~~SECRET~~

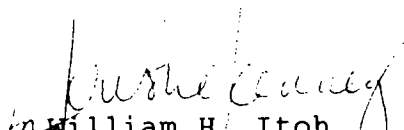
NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

March 30, 1993

MEMORANDUM FOR COL. MICHAEL B. SHERFIELD
Executive Secretary
Department of Defense

SUBJECT: Significant Military Exercise VIGILANT OVERVIEW
93-2

Military exercise VIGILANT OVERVIEW 93-2 is approved.


William H. Itoh
Executive Secretary

~~SECRET~~

~~SECRET~~
NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

1783

March 25, 1993

ACTION

MEMORANDUM FOR WILLIAM H. ITOH

THROUGH: ROBERT BELL *RB*

FROM: KEITH HAHN *KH*

SUBJECT: Significant Military Exercise VIGILANT OVERVIEW
93-2

Attached at Tab I is a proposed memorandum to the Executive Secretary, Department of Defense, approving military exercise VIGILANT OVERVIEW 93-2. At Tab II Defense recommends approval and State concurs.

VIGILANT OVERVIEW 93-2 is a CINCNORAD sponsored command post exercise designed to exercise NORAD response capabilities in a number of hypothetical scenarios. It is scheduled to take place April 12-21 and will involve approximately 1400 U.S. and 700 Canadian personnel.

The critical cancellation date is April 1, 1993.

Concurrence by: Barry Lowenkron *BL*

RECOMMENDATION

That you sign the memorandum at Tab I approving the exercise.

Attachments

Tab I Memorandum for Signature

Tab II OSD Executive Secretary Memorandum, March 22, 1993

DECLASSIFIED
E.O. 13526
White House Guidelines, September 11, 2006
By *W* NARA, Date *8/23/06*
7516-01527

~~SECRET~~

Declassify on: OADR

~~SECRET~~

~~SECRET~~

1783



OFFICE OF THE SECRETARY OF DEFENSE

WASHINGTON, DC 20301-1000

20 MAR 93

MEMORANDUM FOR EXECUTIVE SECRETARY, NATIONAL SECURITY COUNCIL

SUBJECT: Significant Military Exercise - VIGILANT OVERVIEW 93-2

The Department of Defense recommends NSC approval of the attached Significant Military Exercise Brief, Exercise VIGILANT OVERVIEW 93-2. The Department of State concurs with this recommendation.

Please note the critical cancellation date is 1 April 1993.

A handwritten signature in cursive script, likely of Michael B. Sherfield, is positioned above his printed name.

Michael B. Sherfield
Executive Secretary

Attachment:
As stated

This memorandum is UNCLASSIFIED without its attachment.

Sec Def Cont Nr. X61108

~~SECRET~~

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003. cable	re: Part I Significant Military Exercise Brief. (2 pages)	02/10/1993	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Defense Policy and Arms Control (Robert Bell)
OA/Box Number: 43

FOLDER TITLE:

Chron File - March 1993 #2 [6]

2016-0152-F

vz4372

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
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- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

UNCLASSIFIED
NSC/RMO PROFILE

RECORD ID: 9301102
RECEIVED: 02 MAR 93 19

TO: BYRD, ROBERT C
MICHEL, ROBERT H

FROM: PRESIDENT

DOC DATE: 31 MAR 93
SOURCE REF:

KEYWORDS: DEFENSE POLICY
CO

BOSNIA-HERCEGOVINA

PERSONS: BYRD, ROBERT C

DELLUMS, RONALD V

SUBJECT: RESPONSE TO BRYD & MICHEL RE USE OF FORCE

ACTION: PRES SGD LTR

DUE DATE: 05 MAR 93 STATUS: C

STAFF OFFICER: HAHN

LOGREF: 9301203

FILES: WH

NSCP:

CODES:

DOCUMENT DISTRIBUTION

FOR ACTION

FOR CONCURRENCE

FOR INFO

BELL
NSC CHRON
ROSNER
WALKER

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSASK

CLOSED BY: NSASK

DOC 6 OF 6

UNCLASSIFIED

THE WHITE HOUSE

WASHINGTON

March 31, 1993

Dear Mr. Chairman:

Thank you for your letter of February 26 on humanitarian airdrops into Bosnia.

The humanitarian air drop operation over Bosnia is a multilateral effort, involving the contributions of many nations. Its purpose is to bring aid to areas that have been systematically denied relief for many weeks, and in some cases, months.

When we contemplated this operation, we clearly recognized that it would not be risk-free. In view of the risks we anticipated and undertook a number of measures to increase the security of our crews. While we have no guarantees that the entire operation will be conducted without hostile incident, I am pleased to note that every air drop conducted to date has been successfully and safely completed. The airdrop of humanitarian supplies was also consistent with the views expressed in Congressional resolutions (S.Res. 330 and H.Res. 554 passed August 11, 1992) urging decisive action to ensure provision of relief to the affected populations.

There should be no doubt that an effective foreign policy requires close cooperation between the President and Congress and this imperative applies as well to the sensitive questions surrounding the use of our nation's armed forces.

I recognize that there have been long-standing differences between Congress and the Executive Branch on the authority of each under the Constitution with respect to the use of U.S. military force. Clearly it is in the national interest that our relations on this vital matter maximize those constructive discussions dictated by the Constitution and the public good. This certainly is a subject that deserves serious discussion in the days ahead.

I have asked Anthony Lake, my National Security Advisor, together with White House Counsel Bernard Nussbaum, to undertake a review of the War Powers Act and related issues in consultation with the relevant agencies of the Executive Branch and appropriate Committees and Members of Congress. I look forward to working closely with you in the process.

Sincerely,

A handwritten signature in dark ink, appearing to read "Bill Clinton". The signature is fluid and cursive, with the first name "Bill" and last name "Clinton" clearly distinguishable.

The Honorable Robert C. Byrd
Chairman
Committee on Appropriations
United States Senate
Washington, D.C. 20510

THE WHITE HOUSE

WASHINGTON

March 31, 1993

Dear Mr. Leader:

Thank you for your letter of February 24 on humanitarian airdrops into Bosnia.

The humanitarian air drop operation over Bosnia is a multilateral effort, involving the contributions of many nations. Its purpose is to bring aid to areas that have been systematically denied relief for many weeks, and in some cases, months.

When we contemplated this operation, we clearly recognized that it would not be risk-free. In view of the risks we anticipated and undertook a number of measures to increase the security of our crews. While we have no guarantees that the entire operation will be conducted without hostile incident, I am pleased to note that every air drop conducted to date has been successfully and safely completed. The airdrop of humanitarian supplies was also consistent with the views expressed in Congressional resolutions (S.Res. 330 and H.Res. 554 passed August 11, 1992) urging decisive action to ensure provision of relief to the affected populations.

There should be no doubt that an effective foreign policy requires close cooperation between the President and Congress and this imperative applies as well to the sensitive questions surrounding the use of our nation's armed forces.

I recognize that there have been long-standing differences between Congress and the Executive Branch on the authority of each under the Constitution with respect to the use of U.S. military force. Clearly it is in the national interest that our relations on this vital matter maximize those constructive discussions dictated by the Constitution and the public good. This certainly is a subject that deserves serious discussion in the days ahead.

I have asked Anthony Lake, my National Security Advisor, together with White House Counsel Bernard Nussbaum, to undertake a review of the War Powers Act and related issues in consultation with the relevant agencies of the Executive Branch and appropriate Committees and Members of Congress. I look forward to working closely with you in the process.

Sincerely,

A handwritten signature in black ink, appearing to read "Bill Clinton", with a stylized, cursive script.

The Honorable Robert H. Michel
Republican Leader
U.S. House of Representatives
Washington, D.C. 20515

THE WHITE HOUSE
WASHINGTON

To: Tony Lake
From: Howard Paster *HP*
Date: March 29

The 4th paragraph talks of Hill consultations.

It was precisely the lack of bi-partisan consultations that made it necessary for the President to apologize when he was on the Hill earlier this month. I would prefer deleting the first sentence of that paragraph from the Michel letter.

OK
HP

Natl Sec Advisor
has seen

THE WHITE HOUSE
WASHINGTON

March 31, 1993

1102
RED
THE PRESIDENT HAS SEEN
03-31-93
93 MAR 31

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM:

ANTHONY LAKE
HOWARD PASTER

SUBJECT:

Letters from Chairman Byrd and House Republican
Leader Michel on Use of U.S. Forces in Bosnia

Purpose

To respond to letters from Chairman Byrd and House Republican
Leader Michel.

Background

Chairman Byrd and House Republican Leader Michel have expressed
concern that Congress be fully consulted on our use of U.S.
forces in the former Yugoslavia. The attached letters respond to
their concerns and assure them that you have every intent to
continue discussions on this issue.

RECOMMENDATION

That you sign the letters to Chairman Byrd and House Republican
Leader Michel at Tab A.

Attachments

Tab A Letters to Chairman Byrd and House Republican Leader
 Michel
Tab B Incoming Correspondence

cc: Vice President
Chief of Staff

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

March 12, 1993

ACTION

MEMORANDUM FOR ANTHONY LAKE

FROM: JEREMY D. ROSNER *hsh*
SUBJECT: Letters on Use of U.S. Forces in Bosnia

Senator Robert Byrd, Chairman, Senate Appropriations Committee, and Republican Leader Michel wrote to the President expressing concerns about the use of U.S. forces in the former Yugoslavia and suggesting full consultations with Congress on this issue.

The attached letters for the President's signature respond to their concerns and assures them that we believe an effective foreign policy, which certainly includes the use of military force, requires close cooperation between the President and Congress.

Concurrences by: Jenonne Walker, Robert Bell, Walter Dellinger *hsh*

RECOMMENDATION

That you sign the attached joint memo from you and Howard Paster to the President at Tab I.

Attachments

Tab I	Memo to the President
Tab A	Letters to Chairman Byrd and House Republican Leader Michel
Tab B	Incoming Correspondence

1203

THE WHITE HOUSE

WASHINGTON

March 4, 1993

MEMORANDUM FOR WILLIAM ITOH
NSC Executive Secretariat

FROM: HOWARD G. PASTER /HP
SUBJECT: Presidential Correspondence

Attached are copies of letters that were sent to the President from various members of Congress concerning Macedonia. We had originally sent these to Madeleine Albright's attention, since the letters address United Nations issues. However, having not received a response from her office we are seeking your assistance.

Also attached are additional letters which require NSC input.

Thank you very much for your assistance. If you have any questions, please feel free to call LeeAnn at 456-7500.

The following is a brief description of the letters attached:

- 1) Robert Torricelli (D-NJ), concerning Board for International Broadcasting;
- 2) Frank Wolf (R-VA), concerning Sudan;
- 3) Chuck Robb (D-VA), concerning Bangladesh;
- 4) Bob Michel (R-IL), concerning Bosnia;
- 5) Donald Payne (D-NJ), concerning Zaire;
- 6) Susan Molinari (R-NY), concerning Bosnia;
- 7) Larry Pressler (R-SD), concerning Vietnam;
- 8) Larry Pressler (R-SD), concerning Macedonia;
- 9) Sander Levin (D-MI), concerning Tibet.

Attachments

RL

ROBERT H. MICHEL
18TH DISTRICT, ILLINOIS

1203

20 4599

H-232, THE CAPITOL
WASHINGTON, DC 20515-653
225-0600

Office of the Republican Leader
United States House of Representatives
Washington, DC 20515-6537

February 24, 1993

Honorable William J. Clinton
President
The White House
Washington, D.C. 20500

Dear Mr. President:

I am writing to register my concern with the reported plan to proceed with an escalation of U.S. involvement in the former Yugoslavia without significant consultation with the Congressional Leadership.

According to today's press reports, a decision has been made and an announcement is imminent on the commitment of U.S. military forces to an airdrop operation over Bosnia. I believe that the introduction into hostilities of U.S. military forces should not proceed without the prior consultation of Congress. The controversy surrounding the introduction of U.S. military forces into an overseas combat environment will only increase without political support based on a foundation of prior consultation. Moreover, support for this operation and any longer term administration policy toward the former Yugoslavia cannot be sustained over time without solid bipartisan support in the Congress -- support that can only be achieved through a constructive dialogue.

Any plan to airdrop supplies into Bosnia will put U.S. personnel in harm's way, thereby raising the prospect of the loss of American life and consequent risk of a deepening military involvement in a Balkan quagmire. Underscoring my fear are the comments of the Deputy Commander of the Bosnian Serb forces in today's New York Times characterizing the planned U.S. airdrops as, "the most dangerous development yet in the military and political manipulations surrounding humanitarian aid." While these comments may reflect little more than anticipated political posturing, I do not believe we can ignore such a statement, especially when the lives of Americans are at risk.

Hon. William J. Clinton
Page 2

Mr. President, I strongly urge you to provide the Congress a full accounting of the objectives, scope, duration, and risks of the planned airdrop prior to the announcement of any initiative. I believe that prior consultation is a critical and necessary step in forming and sustaining American foreign policy -- a step that has been largely missing with regards to the escalating crisis in the former Yugoslavia.

Sincerely,

A handwritten signature in black ink, reading "Bob Michel". The signature is fluid and cursive, with a large initial "B" and a long, sweeping underline.

Bob Michel
Republican Leader

RHM:khg

THE WHITE HOUSE

WASHINGTON

March 1, 1993

MEMORANDUM FOR WILLIAM ITOH
NSC Executive Secretariat

FROM: HOWARD G. PASTER *HP*

SUBJECT: Presidential Correspondence

Attached are copies of letters that were sent to the President from various members of Congress.

All of these letters address National Security issues and we would appreciate your assistance in having drafts written. Please return your response to LeeAnn Inadomi (WH-East Wing). She will then print the letter in final form and get it to the President for signature.

Thank you very much for your assistance. If you have any questions, please feel free to call LeeAnn at 456-7500.

The following is a brief description of the letters attached:

- 1) Ron Dellums (D-CA), concerning use of force;
- 2) Robert Byrd (D-WV), concerning Bosnia airdrops.

DANIEL K. INOUE, HAWAII
ERNEST F. HOLLINGS, SOUTH CAROLINA
J. BENNETT JOHNSTON, LOUISIANA
QUENTIN N. BURDICK, NORTH DAKOTA
PATRICK J. LEAHY, VERMONT
JIM SASSER, TENNESSEE
DENNIS D'CONCINI, ARIZONA
DALE BUMPERS, ARKANSAS
FRANK R. LAUTENBERG, NEW JERSEY
TOM HARKIN, IOWA
BARBARA A. MIKULSKI, MARYLAND
HARRY REID, NEVADA
BROCK ADAMS, WASHINGTON
WYCHE FOWLER, JR., GEORGIA
J. ROBERT KERREY, NEBRASKA

MARK O. HATFIELD, OREGON
TED STEVENS, ALASKA
JAKE GARN, UTAH
THAD COCHRAN, MISSISSIPPI
ROBERT W. KASTEN, JR., WISCONSIN
ALFONSE M. D'AMATO, NEW YORK
WARREN RUDMAN, NEW HAMPSHIRE
ARLEN SPECTER, PENNSYLVANIA
PETE V. DOMENICI, NEW MEXICO
DON NICKLES, OKLAHOMA
PHIL GRAMM, TEXAS
CHRISTOPHER S. BOND, MISSOURI
SLADE GORTON, WASHINGTON

United States Senate

COMMITTEE ON APPROPRIATIONS
WASHINGTON, DC 20510-6025

JAMES H. ENGLISH, STAFF DIRECTOR
J. KEITH KENNEDY, MINORITY STAFF DIRECTOR

February 26, 1993

The President
The White House
Washington, D.C. 20500

Dear Mr. President:

I am concerned over the Administration's proposal to begin an operation involving airdrops of food and medical supplies into Bosnia. As I understand the operation, based on press reports, the initial airdrops would take place from a high altitude and without fighter protection, occur without the active participation of our European allies, last for an unknown duration, and involve unknown subsequent steps. It is not entirely clear to me what the purposes of the operation are, and what effects are intended on the negotiations scheduled to resume next week under the mediation of former Secretary of State Cyrus Vance. Nevertheless, the inauguration of this operation, as the first military initiative of your Administration, inevitably carries important weight both from the standpoint of the process of consultation with the Congress and the role of the United States in foreign affairs during your tenure.

While it may be argued that the provision of food and medicine over undesignated but presumably widespread areas, to reach all sides of the ethnic conflict in Bosnia, is a gesture of humanitarianism, it is, nevertheless, a commitment involving the use of military forces, and carries risks and unknown consequences. Given the long-term history and nature of the conflict in that region, therefore, this step will inevitably be viewed as a major new policy departure with unclear ramifications for American personnel and prestige. At this stage in your Presidency, an expansive attitude toward very full consultation with the Congress will pay important dividends.

While it may well be that you will eventually achieve a consensus on proceeding, the attendant risks seem to argue that the commitment embodied in this action be endorsed early on by the Congress. A shared commitment, of course, will provide shared responsibility for all possible consequences of the operation.

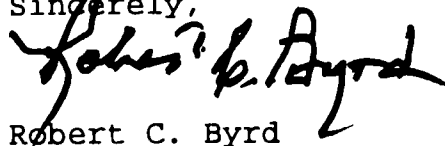
In addition, Mr. President, the role of the United States in the progression of the Bosnia conflict, given the history of the Balkans in this century, is one which I think merits full and careful debate in the Senate. I believe it may be appropriate for you to stimulate and lead in the development of such a debate. There are questions of affordability, the sustainability

of public support for certain actions, and the role of the allies and the United Nations, that would profit from a thorough public airing. While the plight of those peoples is of legitimate concern, we cannot afford to walk down the dark street of the Balkan conflict without a full understanding of the consequences and the acceptance of responsibility for each specific new action by the broad American body politic. I am especially concerned that you not walk down that dark road alone. Our experience in Lebanon during the administration of President Reagan illustrated the impossibility of sustaining American involvement in that region when public support abruptly evaporated after the destruction of the Marine barracks and heavy loss of American life. The result has been the total loss of any U.S. influence there from that time through today.

Thank you for your consideration of my concerns on this very important matter.

With best wishes, I am

Sincerely,

A handwritten signature in black ink, appearing to read "Robert C. Byrd", written in a cursive style.

Robert C. Byrd

RCB: dda

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

March 31, 1993

ACTION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: ROBERT BELL FROM: KEITH HAHN SUBJECT: President's Visit with U.S. Naval Academy
Midshipmen

The President will visit the U.S. Naval Academy on Thursday, April 1. He will lunch with the Midshipmen in Bancroft Hall and present a brief (5-10 minute) talk prepared by Jeremy Rosner. The memorandum at Tab I provides background information on the event for the President. The specific sequence of events had not yet been determined by late Wednesday night. When it is completed by the Scheduling and Advance office it will be attached to Tab I.

You might be questioned about the closing paragraph of the President's remarks which grants amnesty to the Brigade of Midshipmen for all minor offenses (i.e., beds not made, shoes not shined). It is standard practice for the Commander-in-Chief to show such clemency, and it always brings cheers from the Midshipmen.

RECOMMENDATION

That you forward the memorandum at Tab I to the President in preparation for his visit.

Attachment

Tab I Presidential Meeting Memo

THE WHITE HOUSE

WASHINGTON

MEETING WITH
THE MIDSHIPMEN OF THE
U.S. NAVAL ACADEMY

DATE: April 1, 1993

LOCATION: U.S. Naval Academy, Annapolis, MD

TIME: 12:00 p.m.

FROM: ANTHONY LAKE

I. PURPOSE

To provide background information on your visit with the Midshipmen of the U.S. Naval Academy on Thursday, April 1.

II. BACKGROUND

Before your 1:15 p.m. speech to the American Society of Newspaper Editors, you will be having lunch in Bancroft Hall, which serves as both quarters and a dining facility for most of the Academy's Midshipmen.

Talking points have been prepared for a brief (5-10) minute speech which mentions your recent visit to the THEODORE ROOSEVELT, discusses the need for American leadership in the world and individual leadership in the Navy, and closes with the granting of amnesty to the Brigade of Midshipmen for all minor conduct offenses. It is standard practice for the Commander-in-Chief to show such clemency, and it always brings cheers from the Brigade.

III. PARTICIPANTS

The Superintendent of the Naval Academy (equivalent of the President of a University) is Rear Admiral Tom Lynch. The Commandant of Midshipmen (equivalent of the Dean of Students) is Captain John Padgett. Senators Sarbanes and Mikulski may also be in attendance, but have not yet made a firm commitment.

IV. PRESS PLAN

Pool Press for the luncheon and remarks in Bancroft Hall.

V. SEQUENCE

See sequence of events provided by Scheduling and Advance.

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

March 31, 1993

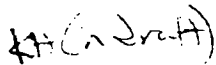
ACTION

MEMORANDUM FOR ANTHONY LAKE
SAMUEL R. BERGER

FROM: JEREMY ROSNER 

SUBJECT: President's Remarks to the Naval Academy

Attached at Tab A are talking points for the President's lunch-time visit to the Naval Academy tomorrow; the talking points benefit from contributions by Keith Hahn. A transmittal memo for your signature is attached at Tab I.

Concurrence: Keith Hahn 

RECOMMENDATION

That you sign the memorandum at Tab I

Attachments

Tab I	Memorandum to the President
Tab A	Talking points for the President

THE WHITE HOUSE
WASHINGTON

MEMORANDUM FOR THE PRESIDENT

FROM: ANTHONY LAKE

SUBJECT: Talking Points for Remarks at the Naval Academy

Attached are talking points for your brief remarks at the Naval Academy tomorrow. As they suggest, you will want to mention your recent visit to the THEODORE ROOSEVELT, and your regret at the death of five naval aviators from the TR soon after your visit. Finally, the remarks close by granting amnesty to the Midshipmen for all minor conduct offenses; this is a presidential tradition for visits to the military academies.

Attachment

Tab A Talking Points

cc: Vice President
Chief of Staff