

FOIA MARKER

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Folder Title:

Jesse Jackson 1996-1997 [4]

Staff Office-Individual:

African Affairs-Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn

Original OA/ID Number:

2257

Row:	Section:	Shelf:	Position:	Stack:
29	3	4	1	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. memo	To Erica Barks-Ruggles. Subject: [Jackson's Meeting] (1 page)	07/01/1997	P1/b(1)
002. memo	Duplicate of 001. (1 page)	07/01/1997	P1/b(1)
003. briefing paper	Points for Bowles Meeting with Jackson. (2 pages)	06/18/1997	P1/b(1)
004a. memo	For Samuel Berger and James Steinberg from Erica Barks-Ruggles. Subject: Update on Status of Jesse Jackson's Role. Record ID: 9703509. (2 pages)	05/21/1997	P1/b(1)
004b. memo	For Samuel Berger from Erica Barks-Ruggles. Subject: Nigeria Policy if Abiola is Released. Record ID: 9702501. (1 page)	05/09/1997	P1/b(1)
004c. memo	For Samuel Berger from Erica Barks-Ruggles. Subject: Nigeria: Possible Role for Jesse Jackson. Record ID: 9702501. (2 pages)	04/11/1997	P1/b(1)
005a. memo	Duplicate of 004a. Record ID: 9703509. (2 pages)	05/21/1997	P1/b(1)
005b. memo	Duplicate of 004b. Record ID: 9702501. (1 page)	05/09/1997	P1/b(1)
005c. memo	Duplicate of 004c. Record ID: 9702501. (2 pages)	04/11/1997	P1/b(1)
006. letter	To Nigerian President Sani Abacha from President Clinton. (2 pages)	07/15/1994	P1/b(1)
007. cable	re: Official-Informal -- Jesse Jackson Visit and Codel Payne. (1 page)	07/19/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008. email	Erica Barks-Ruggles to NSA and Susan Rice. Subject: Jesse Jackson. (1 page)	04/23/1997	P1/b(1)
009. email	Erica Barks-Ruggles to Susan Rice. Subject: SRB & Jesse. (1 page)	04/24/1997	P1/b(1)
010. memo	Duplicate of 004c. Record ID: 9702501. (2 pages)	04/11/1997	P1/b(1)
011. email	Susan Rice to NSA. Subject: Revised Role for Jesse Jackson. (1 page)	03/04/1997	P1/b(1)
012. email	Alan Kreczko to NSA. Subject: FW: [Revised Role for Jesse Jackson] (2 pages)	03/04/1997	P1/b(1)
013. email	Erica Barks-Ruggles to Susan Rice. Subject: Mrs. Abacha Visit. [8 U.S.C. 1202(f)]. (1 page)	01/31/1997	P1/b(1), P3/b(3)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
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Battenfield, Pat A.

From: Barks-Ruggles, Erica
Sent: Monday, October 06, 1997 2:21 PM
To: Malley, Robert
Cc: @LEGISLAT - Legislative Affairs; @AFRICA - African Affairs
Subject: jesse jackson appointment [UNCLASSIFIED]

Rob - Per voice mail - Charles Duncan of White House Liaison says this will be a swearing-in ceremony presided over by the Secretary in her outer office. He is soliciting Erskine's office on whether they want input into guest list. He asked if we did as well, or wanted State to take care of it. My inclination would be to let State do the guest list. Event closed to press, but JJ will obviously arrange for a stakeout after the ceremony.

FYI - State AF Acting A/S Carson made some heads-up calls on Jackson's appointment to the Hill on Friday - talked with Waters and Royce (SRB seeing Waters on Wed), and State H talked to Ashcroft, Biden, Menendez and Helms staff and is trying to reach Feingold. No serious objections raised.

- Erica

Battenfield, Pat A.

From: Barks-Ruggles, Erica
Sent: Monday, October 06, 1997 3:17 PM
To: Malley, Robert
Cc: @AFRICA - African Affairs
Subject: hourly update on JJ [UNCLASSIFIED]

Importance: High

No word from Gary - 3 messages and a page in to him - have you heard anything?

Any sense of whether we should input on invitee list?

Attached is updated version to reflect same-day issuance of statement. Mary de Rosa in legal confirms this new wording is OK if State is doing swearing in ceremony as that will start his clock ticking. Has this been OK'd by Elaine?
- Erica



jjannounce.doc

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

October ??, 1997

STATEMENT BY THE PRESS SECRETARY

Appointment of Reverend Jesse Jackson as Special Advisor to the
President and the Secretary of State for the Promotion of
Democracy in Africa

The President today announced the Administration's appointment of Reverend Jesse Jackson to be Special Adviser to the President and Secretary of State for the promotion of democracy in Africa.

Reverend Jackson will further the President's and the Secretary of State's objectives to bolster democratic progress, promote good governance, and build and sustain democratic reform in Africa. Reverend Jackson will also undertake to encourage greater respect for human rights and the improved functioning of democratic institutions throughout the continent, and build bridges to further cooperation with Africa.

Reverend Jackson has long experience in international affairs. He has traveled widely throughout Africa - most recently as co-leader of a Presidential mission to the African African-American Summit in Zimbabwe. At President Clinton's request, Reverend Jackson led the team of U.S. observers to the 1994 elections in South Africa. He has also traveled extensively in the former Soviet Union, Central and South America, and the Middle East and negotiated the release of prisoners from Syria, Iraq and Cuba.

Reverend Jackson is the Founder and President of the Rainbow/PUSH Coalition, an organization devoted to bringing people together across lines of race, class, gender and belief to promote peace, civil rights and economic and social justice. Reverend Jackson's work has crossed America encouraging academic excellence, drug-free lifestyles and hope in America's youth.

Born on October 8, 1941 in Greenville, South Carolina, Reverend Jackson attended the University of Illinois from 1960-61, then transferred to North Carolina AT&T State University where he received his B.A. in 1964. He attended the Chicago Theological Seminary until he joined the civil rights movement full-time in 1966 under Dr. Martin Luther King Jr. Reverend Jackson has been

married to the former Jacqueline Lavinia Brown since 1963. They have five children.

#

Battenfield, Pat A.

From: Barks-Ruggles, Erica
Sent: Monday, October 06, 1997 7:55 AM
To: Battenfield, Pat A.; Wilson, Joseph C.
Cc: @AFRICA - African Affairs
Subject: RE: Jesse Jackson [UNCLASSIFIED]

talked with Rob about this again on Friday - nobody here has requested. May be same people who caused the original mess on the press statement (Rob and I continue to work with a bevy of lawyers on that). I will follow up and clear up. No plans yet for a swearing in, and WH is aware of AF and our concerns that this not happen before Susan's confirmation. - Erica

-----Original Message-----

From: Battenfield, Pat A.
Sent: Friday, October 03, 1997 10:57 AM
To: Wilson, Joseph C.
Cc: @AFRICA - African Affairs
Subject: Jesse Jackson [UNCLASSIFIED]

June Carter Perry phoned -- said Johnnie Carson received a call last night that the White House is requesting a swearing-in for Jesse Jackson next week.

Battenfield, Pat A.

From: Malley, Robert
Sent: Friday, October 03, 1997 3:08 PM
To: Baker, James E.; Barks-Ruggles, Erica
Cc: @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: Jackson [UNCLASSIFIED]

Attached is the statement with a few edits. Jamie will send this to State/L who will provide it to Elaine.

I will talk to Elaine on Monday and try to bring this to closure. (Fat chance . .)



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THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

September ??,
1997 October ??,
1997

STATEMENT BY THE PRESS SECRETARY

Appointment of Reverend Jesse Jackson as Special Advisor to the
President and the Secretary of State for the Promotion of
Democracy in Africa

The President today announced the Administration's intent to ~~appoint~~ appointment of the Reverend Jesse Jackson to be Special ~~Advisor~~ Advisor to the President and Secretary of State for the promotion of democracy in Africa.

Reverend Jackson will ~~undertake specific projects to~~ further the President's and the Secretary of State's objectives to bolster democratic progress, promote good governance, and to build and sustain democratic reform -in Africa ~~and to encourage policies that will help build and sustain democratic reforms. In these special projects,~~ Reverend Jackson will also undertake to encourage greater respect for human rights and the improved functioning of democratic institutions throughout the continent, and build bridges of trade to further cooperation U.S. strategic alliance with Africa.

Reverend Jackson has long experience in international affairs. He has travelled widely throughout Africa - most recently as co-leader of a Presidential ~~Mission~~ mission to the African African-American Summit in Zimbabwe. At President Clinton's request, Reverend Jackson led the team of U.S. observers to the 1994 elections in South Africa. He has also travelled extensively in the former Soviet Union, Latin-Central and South America, and the Middle East and negotiated the release of prisoners from Syria, Iraq and Cuba.

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people together across lines of race, class, gender and belief to promote peace, civil rights and economic and social justice. Reverend Jackson's ~~commitment to this work~~ has crossed ~~America brought him to communities across America to encourage~~ academic excellence, drug-free lifestyles and hope in America's youth.

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#

Battenfield, Pat A.

From: Baker, James E.
Sent: Wednesday, October 01, 1997 8:24 PM
To: Malley, Robert
Cc: @NSA - Natl Security Advisor; @AFRICA - African Affairs; @LEGAL - Legal Advisor; Davis, William K.; Wozniak, Natalie S.
Subject: Jackson [UNCLASSIFIED]

Rob:

Erica and I have conferred with State, which has just relayed back its combined AF and L comments. We wanted to make sure that the statement was consistent with State policy intent and with Jackson's ethics obligations and briefings from State/L. The attached document reflects in blue State's edits. However, both AF/Johnny Carson and State/L requested that we not proceed with calling Jackson until Elaine Shocus has an opportunity to review this statement. (Document has been sent to Shocus in New York with request for OOB Thursday clearance.)

On timing of this announcement, State feels strongly (and NSC/AF concurs) that this should be announced only after Susan is confirmed (hopefully before the Hill goes out at the end of next week). She got several pointed questions about the utility of special envoys and clearly this appointment is not going to be uncontroversial. We would like to ensure that she is safely confirmed before we bring this up. State also expressed concern that Jackson's announcement not overshadow Susan's confirmation. State and NSC/AF also point out that we should notify key members of Congress in advance of this announcement including Chairmen of Subcommittees on Africa and Maxine Waters.

NSC/Legal notes that Jackson's appointment will commence his SGE clock (various ethics rules kick in after 60 days and as an SGE he can only work 130 days in a year.) Once appointed, any day on which Jackson conducts government business, to include a day he takes one phone call, will count against his SGE total. Therefore the timing of the actual appointment is important in order to maximize Jackson's utility. The statement is therefore crafted as an announcement of intent to appoint, leaving some flexibility on when Jackson actually starts his duties.

Thank you. JB/EB-R



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objectives to bolster democratic progress, promote good
governance, and to build and sustain democratic reform -in
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Batténfield, Pat A.

From: Barks-Ruggles, Erica
Sent: Wednesday, October 01, 1997 12:19 PM
To: @PRESS - Public Affairs; Wilson, Joseph C.
Cc: @AFRICA - African Affairs
Subject: Jesse Jackson announcement [UNCLASSIFIED]

Importance: High

Message Flag: Follow up

Flag Status: Flagged

Jamie - Sandy's office asked that you look at the attached draft announcement on Jesse Jackson. Please let me know if this is OK with you as Sandy wants to call Jesse on this as soon as possible. No date yet determined for release, just need your clearance. Thanks

- Erica



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#

Battenfield, Pat A.

From: Barks-Ruggles, Erica
Sent: Tuesday, September 30, 1997 7:21 PM
To: Malley, Robert
Cc: Wilson, Joseph C.; Battenfield, Pat A.
Subject: RE:jackson:[UNCLASSIFIED]

Rob - Thanks. Talked with Gary, he will straighten out with Jackson -- he knows that we were waiting for his input. Refaxed him slightly modified version of statement attached. If JJ calls again, feel free to refer him to Joe or to me.
Thanks - Erica



jjannounce.doc

-----Original Message-----

From: Malley, Robert
Sent: Tuesday, September 30, 1997 6:45 PM
To: Barks-Ruggles, Erica
Cc: @AFRICA - African Affairs
Subject: jackson [UNCLASSIFIED]

Gary Misoni's number is 773-373-3366

Thanks

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Battenfield, Pat A.

From: Barks-Ruggles, Erica
Sent: Thursday, September 25, 1997 6:42 PM
To: Malley, Robert; Wilson, Joseph C.
Cc: Battenfield, Pat A.
Subject: Jesse Jackson [UNCLASSIFIED]

Rob - FYI here is the redrafted announcement I have shared with Jesse's people. I am trying to talk them out of a lot of detail noting that there will be press guidance done to accompany this where we can put in details of how many times he's been to Africa, etc. Jesse is looking this over (I sent it Wed) and they will get back to me this evening or tomorrow. I will then incorporate their changes and State changes and get you a version to share with Sandy.

Just wanted you to have this in case JJ gets on the phone to SRB again.

- Erica



jjannounce.doc

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#

Battenfield, Pat A.

From: Barks-Ruggles, Erica
Sent: Thursday, July 31, 1997 10:33 AM
To: Davies, Glyn T.; @PRESS - Public Affairs
Cc: Malley, Robert; @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: FW: Jesse Jackson Status [UNCLASSIFIED]

Glyn/Anne -

This is not an easy question as all of this -- title, mission, timetable, salaried or not -- is still being worked out. I do not think we should be answering Kamen questions on this at this time unless we know he is going to write something patently false. If we start talking to the press about this it will only raise more questions which we cannot answer and make us look disorganized at best. Can we hold off on this?

If we cannot, following is IF ASKED guidance on Jesse Jackson's status. I ran this past NSC Legal, they are fine with this but note that they do not really have any jurisdiction as Jesse has been handled by White House Legal and State Dept. I have also run this past the State Africa bureau and they give their OK. You should definitely check with Ginny Canter in White House Counsel (456-7361) who has worked Jesse's papers and with Sandy before we talk to the press.

Q: Has Jesse Jackson been appointed to be a Special Envoy to Africa for Human Rights and Democracy? If so, what will his role be?

A: Rev. Jackson recently co-led -- along with Transportation Secretary Slater -- a Presidential mission to the African-African American Summit in Harare, Zimbabwe. We have discussed with Rev. Jackson possible future roles, but no decisions have been made.

If pressed:

We have no further comment on this issue at this time.

Thanks - Erica

-----Original Message-----

From: Davies, Glyn T.
Sent: Wednesday, July 30, 1997 11:30 AM
To: @AFRICA - African Affairs
Cc: @PRESS - Public Affairs; @LEGISLAT - Legislative Affairs
Subject: Jesse Jackson Status [UNCLASSIFIED]

Please work with Leg and Press to do a short Q&A package on JJ's current status, title, prospective mission, timetable for action, where he'll sit, whether he's salaried, what kind of budget he has and anything else you can think of.

Thanks.

Battenfield, Pat A.

From: Davies, Glyn T.
Sent: Thursday, July 31, 1997 11:50 AM
To: Malley, Robert; Barks-Ruggles, Erica; @PRESS - Public Affairs; @LEGISLAT - Legislative Affairs
Cc: @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: RE: Jesse Jackson Status [UNCLASSIFIED]

Thanks.

Bill D: This is the word for now; hope it holds you with your clients.

-----Original Message-----

From: Malley, Robert
Sent: Thursday, July 31, 1997 11:09 AM
To: Davies, Glyn T.; Barks-Ruggles, Erica; @PRESS - Public Affairs
Cc: @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: RE: Jesse Jackson Status [UNCLASSIFIED]

I spoke to SRB about this. His view is that we should not be explicit about position, since JJ not vetted yet.

He suggested a response along the lines that we were considering how JJ could best help the Administration in policy toward Africa.

(On related issue, there is full agreement between MKA, SRB and JJ on title)

-----Original Message-----

From: Davies, Glyn T.
Sent: Thursday, July 31, 1997 11:00 AM
To: Barks-Ruggles, Erica; @PRESS - Public Affairs
Cc: Malley, Robert; @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: RE: Jesse Jackson Status [UNCLASSIFIED]

Erica:

Q&A package is for the Hill, not for the Press. This is not to answer Kamen questions, but to answer the questions already being asked on the Hill. Can we be any more forthcoming on this, given that he (and we) will need the Hill to make the Jackson assignment a success?

Thanks.

-----Original Message-----

From: Barks-Ruggles, Erica
Sent: Thursday, July 31, 1997 10:33 AM
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A: Rev. Jackson recently co-led -- along with Transportation Secretary Slater -- a Presidential mission to the African-African American Summit in Harare, Zimbabwe. We have discussed with Rev. Jackson possible future roles, but no decisions have been made.

If pressed:

We have no further comment on this issue at this time.

Thanks - Erica

-----Original Message-----

From: Davies, Glyn T.
Sent: Wednesday, July 30, 1997 11:30 AM
To: @AFRICA - African Affairs
Cc: @PRESS - Public Affairs; @LEGISLAT - Legislative Affairs
Subject: Jesse Jackson Status [UNCLASSIFIED]

Please work with Leg and Press to do a short Q&A package on JJ's current status, title, prospective mission, timetable for action, where he'll sit, whether he's salaried, what kind of budget he has and anything else you can think of.

Thanks.

Battenfield, Pat A.

From: Malley, Robert
Sent: Thursday, July 31, 1997 11:09 AM
To: Davies, Glyn T.; Barks-Ruggles, Erica; @PRESS - Public Affairs
Cc: @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: RE: Jesse Jackson Status [UNCLASSIFIED]

I spoke to SRB about this. His view is that we should not be explicit about position, since JJ not vetted yet.

He suggested a response along the lines that we were considering how JJ could best help the Administration in policy toward Africa.

(On related issue, there is full agreement between MKA, SRB and JJ on title)

-----Original Message-----

From: Davies, Glyn T.
Sent: Thursday, July 31, 1997 11:00 AM
To: Barks-Ruggles, Erica; @PRESS - Public Affairs
Cc: Malley, Robert; @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: RE: Jesse Jackson Status [UNCLASSIFIED]

Erica:

Q&A package is for the Hill, not for the Press. This is not to answer Kamen questions, but to answer the questions already being asked on the Hill. Can we be any more forthcoming on this, given that he (and we) will need the Hill to make the Jackson assignment a success?

Thanks.

-----Original Message-----

From: Barks-Ruggles, Erica
Sent: Thursday, July 31, 1997 10:33 AM
To: Davies, Glyn T.; @PRESS - Public Affairs
Cc: Malley, Robert; @LEGAL - Legal Advisor; @AFRICA - African Affairs
Subject: FW: Jesse Jackson Status [UNCLASSIFIED]

Glyn/Anne -

This is not an easy question as all of this -- title, mission, timetable, salaried or not -- is still being worked out. I do not think we should be answering Kamen questions on this at this time unless we know he is going to write something patently false. If we start talking to the press about this it will only raise more questions which we cannot answer and make us look disorganized at best. Can we hold off on this?

If we cannot, following is IF ASKED guidance on Jesse Jackson's status. I ran this past NSC Legal, they are fine with this but note that they do not really have any jurisdiction as Jesse has been handled by White House Legal and State Dept. I have also run this past the State Africa bureau and they give their OK. You should definitely check with Ginny Canter in White House Counsel (456-7361) who has worked Jesse's papers and with Sandy before we talk to the press.

Q: Has Jesse Jackson been appointed to be a Special Envoy to Africa for Human Rights and Democracy? If so, what will his role be?

A: Rev. Jackson recently co-led -- along with Transportation Secretary Slater -- a Presidential mission to the African-African American Summit in Harare, Zimbabwe. We have discussed with Rev. Jackson possible future roles, but no decisions have been made.

If pressed:

We have no further comment on this issue at this time.

Thanks - Erica

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From: Davies, Glyn T.
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To: @AFRICA - African Affairs
Cc: @PRESS - Public Affairs; @LEGISLAT - Legislative Affairs
Subject: Jesse Jackson Status [UNCLASSIFIED]

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Battenfield, Pat A.

From: Barks-Ruggles, Erica
To: Davies, Glyn T.
Cc: @AFRICA - African Affairs; /N, NonRecord
Subject: RE: Status of Jackson Papers [CONFIDENTIAL]
Date: Saturday, July 26, 1997 1:55PM

Glyn -

Yes, State Africa bureau has the paperwork as of Thursday (7/24) and is working on writing a job description. No time frame yet on this. I will keep you posted. - Erica

From: Davies, Glyn T.
To: @AFRICA - African Affairs
Subject: Status of Jackson Papers [UNCLASSIFIED]
Date: Saturday, July 26, 1997 12:33 PM

Any update on the paperwork for Jesse Jackson? Does State have it all? Thanks.

Battenfield, Pat A.

From: Davies, Glyn T.
Sent: Wednesday, July 30, 1997 11:30 AM
To: @AFRICA - African Affairs
Cc: @PRESS - Public Affairs; @LEGISLAT - Legislative Affairs
Subject: Jesse Jackson Status [UNCLASSIFIED]

Please work with Leg and Press to do a short Q&A package on JJ's current status, title, prospective mission, timetable for action, where he'll sit, whether he's salaried, what kind of budget he has and anything else you can think of.
Thanks.

Battenfield, Pat A.

From: McCormick, Shawn H.
Sent: Wednesday, July 30, 1997 10:50 AM
To: Crowley, Philip J.; @AFRICA - African Affairs
Cc: @PRESS - Public Affairs; Malley, Robert
Subject: RE: Kamen and Jackson [UNCLASSIFIED]

JP - No final agreements with Jackson have been reached; we don't know what title he will accept. NSC Africa unable to give you proper response to your question - have asked Rob Malley to broach with Sandy how we should proceed since this is being worked at his level. Thanks, Shawn.

-----Original Message-----

From: Crowley, Philip J.
Sent: Wednesday, July 30, 1997 10:05 AM
To: @AFRICA - African Affairs
Cc: @PRESS - Public Affairs
Subject: Kamen and Jackson [UNCLASSIFIED]

Al Kamen hints that Jesse Jackson is about to be appointed as permanent emissary to Africa for human rights and democracy. Is there something pending? What can we say about that, if anything?

PJ

~~SECRET~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

11:30 A.M.

4605

Deputy Natl Sec Advisor
has seen

July 2, 1997

NOTED

INFORMATION

MEMORANDUM FOR JAMES STEINBERG

THROUGH: SUSAN E. RICE

FROM: ERICA BARKS-RUGGLES

SUBJECT: Your Meeting with Rev. Jesse Jackson and Gilbert Chagoury, 11:30 a.m., July 3, 1997

BACKGROUND

Gilbert Chagoury is a Nigerian businessman of Lebanese descent with close personal and business connections to Abacha. He remains in regular and direct communication with Abacha, so this meeting offers both opportunities and risks. Chagoury may inadvertently garble our message or impart a more rosy tone to it, so you will need to keep your points simple and repeat them several times. We should, of course, avoid discussing the status of our planned policy review, even though Chagoury will be aware of it from press reports.

Jackson's goal: Rev. Jackson sees this as an opportunity for us to lay out our concerns and talk directly to someone with access to Abacha. He notes that this meeting is a "big deal" for Chagoury and hopes we will use the chance to underscore that Nigeria needs to take a big bold step such as releasing Abiola.

Chagoury's goal: Chagoury will not have a specific or detailed message from Abacha but we expect will communicate that Nigeria wishes to have better relations with the United States. He will want to prove himself a reliable and useful intermediary for Abacha. He might suggest that the United States should make the first move by, for example, holding a high-level meeting with Nigerian officials here as a means to start dialogue. (We think Chagoury is the source of this idea which we have heard from Jackson.)

Your goal: We should use this meeting to communicate in clear and simple terms our basic message on Nigeria:

-- In the long term, we desire good relations with stable, democratic, prosperous Nigeria that respects human rights;

~~SECRET~~

Reason: 1.5(b) and (d)
Declassify On: 7/2/07

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By 12 NARA, Date 1/8/2018

2014-0927-F

- We see potential use for improved cooperation on narrow issues of mutual interest (narcotics, crime, Liberia);
- Substantially improved relations in short-term will depend on Nigeria's willingness to take bold steps on important issues, particularly human rights and democracy.

Attachments

Tab A Talking Points

Tab B Biographic Info on Chagoury

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. memo	To Erica Barks-Ruggles. Subject: [Jackson's Meeting] (1 page)	07/01/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

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- Know you have close contacts -
- Like to know you people ~~of~~ a lot in going in Nigeria and ^{h. h. h.} ~~relatives~~

Talking Points

Meeting with Gilbert Chagury & Rev. Jackson
Thursday, July 3, 1997, 11:30 a.m.

- Recognize relations at a low ebb.
- In the long-term, our desire is to have good relations with a stable, democratic and economically prosperous Nigeria that respects human rights.
- Challenge before us is how to manage relations in the interim as Nigeria is not at this point.
- We see potential for improved cooperation on discrete issues of mutual concern, most importantly:
 - Liberia and regional security issues, and
 - fighting crime and narcotics trafficking.
- We are open to further dialogue, but not for its own sake. Any meaningful dialogue needs to be accompanied by concrete positive actions and meaningful evidence that the government of Nigeria wants to pursue change.
- In the first instance, we look to the Government of Nigeria to take a significant bold step to demonstrate its commitment to a constructive process of dialogue and engagement with the U.S. -- such as releasing Abiola, Obasanjo and/or Yar'adua. Then the U.S. will be in a position to respond positively.
- Understand Rev. Jackson has been discussing with you Abiola's possible release. Such a step would be important to opening the door to increased dialogue.

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

July 2, 1997

INFORMATION

MEMORANDUM FOR JAMES STEINBERG

THROUGH: SUSAN E. RICE

FROM: ERICA BARKS-RUGGLES *ER*

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E.O. 13526 5/16/2017

White House Guidelines, September 11, 2006

By 12 NARA, Date 1/8/2018

2014-0927-F

~~SECRET~~

Reason: 1.5(b) and (d)
Declassify On: 7/2/07

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Tab B Biographic Info on Chagoury

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- Understand Rev. Jackson has been discussing with you Abiola's possible release. Such a step would be important to opening the door to increased dialogue.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002. memo	Duplicate of 001. (1 page)	07/01/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Battenfield, Pat A.

From: Rice, Susan E.
To: @NSA - Natl Security Advisor
Cc: @AFRICA - African Affairs; /N, NonRecord
Subject: [UNCLASSIFIED]Jesse Jackson
Date: Wednesday, June 11, 1997 1:38PM

PLEASE PASS TO SRB/JS

I talked with Jackson last week about Nigeria. As we suggested in our last memo to you and Jim on this subject, I told him that we remain open in principle to the idea of renewing a high level dialogue with the Nigerians; however, before going down this path, we would want to consider this proposal in the context of our larger policy review. I indicated we hoped to conduct this review within the next several weeks. We do not think it wise to open such a dialogue in a vacuum (we are putting the Jackson proposal into our draft DC paper which we hope to have to you by early next week).

We continue our contact and cooperation with Nigeria on both Liberia and Sierra Leone. While our coordination on the ground in Freetown has been good it is unclear what Nigeria's real intentions are. On Liberia, coordination has been more difficult. At the end of May, the President's Special Envoy on Liberia (Ambassador Howard Jeter) spent over a week in Abuja trying to deliver a personal letter from the President to Abacha. When he was finally received the meeting was cold and "deliberately offensive", a sharp contrast to the good rapport Jeter had previously enjoyed. Such incidents call into question the utility of efforts to improve communications with the Nigerians. Nevertheless, we wish to pursue Jackson's concept further.

Battenfield, Pat A.

From: Barks-Ruggles, Erica
To: @NSA - Natl Security Advisor
Cc: @AFRICA - African Affairs; /R Records
Subject: URGENT Steinberg brief for Jesse [CONFIDENTIAL]
Date: Wednesday, June 18, 1997 10:46AM
Priority: High

Attached is requested background and points for Steinberg meeting with Bowles and Jackson.- Erica

< <File Attachment: JJ61897.DOC> >

DECLASSIFIED
E.O. 13526 5/16/2017
White House Guidelines, September 11, 2006
By VR NARA, Date 1/8/2018
2014-0927-6

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003. briefing paper	Points for Bowles Meeting with Jackson. (2 pages)	06/18/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004a. memo	For Samuel Berger and James Steinberg from Erica Barks-Ruggles. Subject: Update on Status of Jesse Jackson's Role. Record ID: 9703509. (2 pages)	05/21/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F
vz5241

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004b. memo	For Samuel Berger from Erica Barks-Ruggles. Subject: Nigeria Policy if Abiola is Released. Record ID: 9702501. (1 page)	05/09/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F
vz5241

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Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004c. memo	For Samuel Berger from Erica Barks-Ruggles. Subject: Nigeria: Possible Role for Jesse Jackson. Record ID: 9702501. (2 pages)	04/11/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005a. memo	Duplicate of 004a. Record ID: 9703509. (2 pages)	05/21/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

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- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005b. memo	Duplicate of 004b. Record ID: 9702501. (1 page)	05/09/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005c. memo	Duplicate of 004c. Record ID: 9702501. (2 pages)	04/11/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F
vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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Jesse Jackson

Rice, Susan E.

From: Bass, Peter E.
To: Rice, Susan E.
Cc: /R, Record at A1
Subject: FW: Jackson [UNCLASSIFIED]
Date: Tuesday, April 01, 1997 7:23PM

fyi only

DELIBERATIVE MATERIAL

From: Baker, James E.
To: @NSA - Natl Security Advisor
CC: /R, Record at A1; Bass, Peter E.; Haines, Mary A.; @LEGAL - Legal Advisor
Subject: Jackson [UNCLASSIFIED]
Date: Tuesday, April 01, 1997 04:09 PM

DELIBERATIVE

Please pass to Sandy. Thank you.

You asked for additional background on whether State could reimburse Jesse Jackson for expenses incurred while carrying a message on behalf of the President or for other tasks to be determined. The threshold issue, however, remains whether or not Jackson will be considered a government employee or private individual. This is based on the nature of his activities and not simply his designation. This is important because government employees are subject to specific criminal restrictions and liabilities.

Because we are dealing with criminal liabilities any definitive guidance must necessarily be predicated on review of specific scenarios. Therefore, it is essential that any request made of Jackson, regardless of his designation, receive advance review by lawyers as well as policymakers.

IS AN INDIVIDUAL AN SGE OR DE FACTO GOVERNMENT EMPLOYEE?

As you know, the threshold question with respect to Jesse Jackson is whether he will be an SGE or undertake activities solely as a private citizen. This is not just a question of title. If Jackson is an SGE, or in fact performs the functions of an employee such that he is deemed a de facto government employee, he would be subject to criminal conflict of interest restrictions, post-government employment restrictions and emoluments clause restrictions (as an officer or employee of the USG he cannot receive payments from foreign governments). Because the line between Jackson acting in a personal capacity and as a de facto government employee carries with it criminal ramifications, it is essential that if Jackson is not an SGE he not stray into performance of federal functions.

Justice has advised in the context of a scenario where a private citizen carries a message to foreign leaders in Africa that there are three factors they would look to in determining whether a person should be regarded a federal employee.

(1) Whether the person is appointed in the civil service by a federal officer or employee: An identifiable act of appointment is not essential in meeting this test. More dispositive is whether the relationship is a formal or informal one, whether the person would largely be speaking for himself, and the extent to which the individual performed regular and prolonged missions.

(2) Whether the person is engaged in a federal function under authority of law: Delivering the views of the President would probably not cross this threshold if the individual did not claim legal authority in doing so, did not supervise or direct federal employees, or coordinate activities on behalf of the government.

(3) The Person is subject to the supervision of a federal officer or employee while engaged in the duties: Although the President would exercise some measure of control -- to the extent of telling the individual what he could say on his behalf -- the control would be modest. Where the individual would largely speak on his own behalf, and the government would not try and direct what he said and he did not work in federal facilities this threshold would not be crossed.

J. Jackson

7832

In reviewing these factors Justice determined that an individual carrying a message for the President, and applying the guidance above, would not cross the threshold from private citizen to de facto government employee. Presidents have from time to time called on private citizens to carry out sensitive missions. Where a private individual is carrying a message for the President on a special mission or in time crisis Justice would be less likely to conclude an individual is a government employee.

EXPENSES FOR NON-EMPLOYEES

State advises that it has the authority based on Comptroller General opinions to reimburse non-employee for travel expenses incurred when the Government was the primary or principal beneficiary of the expenditure; do the activities in question directly support the Government's interest. For example, I believe State paid for Bob Owen's travel as Ombudsman to the Federation. There is also precedent for State paying the expenses of private citizens to represent the President at funerals and inaugurations. However, approval is on a case-by-case basis by the relevant Bureau or M depending on the source of funding. In order to ensure that his expenses are covered by the Government, there should be discussion with him in advance so that he understands the metes and bounds of State's authority to pay. (Such discussion would also be imperative for the reasons stated above.)

Specific issues:

1. State's authority extends to payment for transportation, meals and lodging that is in direct support of the Government's interest. The same legal test applies to staff.
2. Presidential Missions/Aircraft: USG air support can be provided for Presidential missions upon the direct instruction of the President. (OA and WHC review and approve all such requests). There is precedent for private citizens participating as members of such missions. However, we know of no precedent for a private citizen alone being provided air support as a Presidential mission. While not precluded per se, such a scenario could undercut a presumption that an individual was not an employee (an aircraft could be perceived as an indicia of federal employment) and we would surmise that the WHC would not approve such a request.

This guidance has been coordinated with State/L, OLC, and OWHC.

Susan -

→ How did he go last time? — Dait know. Ask Pat to look in files (before my time)
He had an Air Force plane & went w/ Mac & Joyce.
Mission was likely designated a Presidential Mission, but no idea what his designation was.

True
See attached ^{so much} for no precedent!
Susan - pl last time it was Pres. Mission w/ aircraft request of Pres. in

Battenfield, Pat A.

From: Battenfield, Pat A.
To: @CROSS - Cross Hatches
Cc: /R, Record at A1
Subject: Log 5876--Aircraft Request for Jesse Jackson
Date: Wednesday, July 20, 1994 11:43AM

Mac DeShazer concurs with above aircraft request.

12/28

NATIONAL SECURITY COUNCIL EXECUTIVE SECRETARIAT STAFFING DOCUMENT

TIME STAMP

SYSTEM LOG NUMBER: 5876

ACTION OFFICER: ITOH

DUE: 7/18/AD

☐ Prepare Memo For Lake/Berger

☒ Appropriate Action

☐ Prepare Memo For Podesta

☐ Prepare Memo For Itoh

☐ Prepare Memo _____

to _____

CONCURRENCES/COMMENTS*

PHONE* to action officer at ext. _____

Concur

FYI

Concur

FYI

Concur

FYI

☐ Andreasen
☐ Andricos
☐ Aoki
☐ Beers
☐ Bell
☐ Beyrle
☐ Burns
☐ Canas
☐ Clarke
☐ Claussen
☐ Danvers
☒ Darragh
☐ DeShazer
☐ Fauver
☐ Feaver
☐ Feinberg
☐ Forsythe
☐ Fried
☐ Froman
☐ Genton
☐ Gottemoeller

☐ Hahn
☐ Hammonds
☐ Harris
☐ Holl
☐ Indyk
☐ Jones
☐ Kreczko
☐ Kristoff
☐ Kyle
☐ Laipson
☐ Leary
☐ LeBourgeois
☐ Liu
☐ Manzanares
☐ Menan
☐ Mislock
☐ Mitchell
☐ Murase
☐ Owens-Kirkpatrick
☐ Poneman
☐ Punke

☐ Reed
☐ Rice
☐ Rossin
☐ Rosner
☐ Satterfield
☐ Schifter
☐ Schwartz
☒ Steinberg
☐ Tenet
☐ Van Eron
☐ Waddell
☐ Wales
☐ Walker
☐ Walsh
☐ Whyman
☐ Wiedemann
☐ Wilson
☐ Witkowski
☒ Millison

INFORMATION

☐ Itoh

☐ Lake

☒ Kenney

☐ Berger

☒ Soderberg

☐ Wolin

☐ Exec Sec Desk

☒ Records Mgmt.

COMMENTS

Logged By _____

Return to Records Mgmt.
379 OEOB



S/S 9416760

5876

United States Department of State

Washington, D.C. 20520

July 19, 1994

~~CONFIDENTIAL~~
DECL:8/1/94

MEMORANDUM FOR WILLIAM H. ITOH
EXECUTIVE SECRETARY
NATIONAL SECURITY COUNCIL

Subject: Request for Special Air Missions Aircraft

In furtherance of the President's foreign policy and at his direction, Reverend Jesse Jackson will travel to Lagos and Abuja for consultations and to press our concerns for democracy with the Nigerian government. The itinerary for this important trip calls for Reverend Jackson to depart from the Washington, D.C. area for Lagos on July 20, and to return to the United States on the same aircraft on or about July 23.

It is requested that Reverend Jackson be provided military aircraft support for his required travel from the United States to Lagos on July 20, from Lagos to Abuja and return on or about July 21, and returning from Lagos to the United States on July 23. It is requested that this be designated a Presidential mission and a Special Air Missions C-20 aircraft be made available on a non-reimbursable basis for this purpose.

This request for military aircraft support is necessitated by a number of factors. There are no direct flights at the moment between the United State and Nigeria. Furthermore, as there are no reliable commercial domestic flights in Nigeria at this time, travel by commercial means in-theater would not accommodate the requirements of the mission. The Office of the Legal Adviser has cleared this request.

Thank you very much for your continued cooperation and assistance.

Marc Grossman
Executive Secretary

DECLASSIFIED
E.O. 13526
Department of State Guidelines, September 11, 2006
By 12 NARA, Date 1/8/08
2014-0927-F

~~CONFIDENTIAL~~

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

July 26, 1994

STATEMENT BY THE PRESS SECRETARY

As part of his continuing effort to promote constructive change in Nigeria, the President has asked the Reverend Jesse Jackson to travel to Nigeria today to convey to leaders of the Nigerian Government the President's personal concerns over the absence of progress toward the restoration of civilian democracy there. He will also convey the President's concern over the recent detention of prominent Nigerians who have expressed views critical of the Nigerian government and organized peaceful opposition, and will urge the Nigerian government to restore these individuals to full freedom.

President Clinton said the current wave of unrest in Nigeria results directly from the absence of progress toward the restoration of civilian democracy. The Government of Nigeria must take immediate action to promote democratic reform and allow Nigerians to join the ranks of other people in Africa and around the world making transitions toward democracy and full respect for human rights.

Reverend Jackson will convey this message to Nigerian Head of State General Sani Abacha and other senior officials of the Nigerian government. He will also meet with leaders of Nigerian civil society, labor movements and democratic organizations. He will be accompanied during his visit by the U.S. Ambassador to Nigeria, Walter Carrington, and other Administration officials. He is expected to return to the United States on Friday.

#

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~
NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20508

5445 redo 2

July 15, 1994

ACTION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: DONALD STEINBERG *DS*
FROM: MACARTHUR DESHAZER *MD*
SUBJECT: Nigeria -- Presidential Mission

At Tab I is a memorandum from you to the President asking his approval of a one-time high-profile mission to Nigeria. Jackson has asked that we provide a special mission aircraft and designate this a Presidential mission. He proposes now to depart next Wednesday and return the following Saturday. He would meet with General Abacha, Chief Abiola and other prominent Nigerians and carry a Presidential letter (Tab A). Abiola's new trial date is July 28 -- changed from July 14 when his lawyers appealed for his release. Jackson would be accompanied throughout the mission by members of the Administration including Ambassador Carrington.

We have discussed this mission with Alexis Herman and Ben Johnson in OPL, Lorraine Miller in White House Congressional affairs and Bill Danvers, all of whom believe that if this mission is deemed advisable on foreign affairs grounds, the CBC's concerns should not outweigh this decision. Alexis recommends that, if the President approves the mission, we have a private conversation with Congressman Payne about the mission prior to Reverend Jackson's departure.

Concurrence by: Bill Danvers *BD*

RECOMMENDATION:

That you sign the memo to the President at Tab I.

Attachments

Tab I Memo to the President
Tab A Presidential Letter to Abacha

DECLASSIFIED
E.O. 13526 5/16/2017
White House Guidelines, September 11, 2006
By *VZ* NARA, Date *1/11/2018*
2014-0927-F

~~CONFIDENTIAL~~

Declassify on: OADR

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

5445

THE WHITE HOUSE
WASHINGTON

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: ANTHONY LAKE
SUBJECT: Nigeria -- Presidential Mission

DECLASSIFIED
E.O. 13526 5/16/2017
White House Guidelines, September 11, 2006
By VZ NARA, Date 1/8/2018
2014-0927-F

Purpose

To decide whether to send Reverend Jesse Jackson on a one-time high-profile Presidential mission to Nigeria.

Background

Nigeria's military regime last week arraigned, on charges of treason, Moshood Abiola, who many believe won Nigeria's June 1993 presidential election. His new trial date is July 28 -- changed from July 14 after lawyers filed for his release on bail. Abiola declared himself President on the anniversary of the 1993 elections and then immediately disappeared, surfacing a fortnight later only to be arrested. His arrest has helped him regain some stature but has not significantly increased the likelihood that he could become a real rallying point for anti-regime forces.

Nigeria's Constitutional Conference convened last Tuesday for a second try at beginning political discussions. The first attempt ended abruptly on July 6 due to lack of proper accommodations for its delegates. Our policy is to encourage the conference leaders to grant the full liberty and authority that could make the conference a credible vehicle for restoring Nigerian democracy. However, we are skeptical about the conference and its outcome because of the lack of Nigerian participation in the process by which the majority of members of the conference were chosen.

Our policy priorities toward Nigeria are to encourage the restoration of a civilian government, unhindered by the military, bolstered by re-establishment of democratic institutions and respect for human rights within a unified Nigeria. We intend to continue sanctions, our criticism of the annulment of the elections and the derailment of the democratic transition.

Reverend Jackson has offered his services for a one-time high-profile mission to Nigeria. Abacha, through intermediaries, has indicated that he would receive him. Jackson has asked that we provide a special mission aircraft and designate this a Presidential mission. Reverend Jackson proposes to depart next Wednesday. He would meet with General Abacha, Chief Abiola and other prominent Nigerians and carry a Presidential letter (Tab A). His mission would be threefold: a) to encourage the Abacha regime to demonstrate a clear commitment to restore unhindered civilian democracy and respect for human rights, b) to express our fervent hope that

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Declassify on: OADR

cc: Vice President
Chief of Staff

~~CONFIDENTIAL~~

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~~CONFIDENTIAL~~

the National Constitutional Conference will be granted the full liberty and authority that could make it a credible vehicle for the restoration of Nigerian democracy and c) to express our concern about actions taken by his government over the past month to detain prominent Nigerians who have sought to express views critical of his government and to organize peaceful opposition. Jackson would indicate that these actions are not indicative of a government committed to democracy. Finally, he would urge Abacha to restore these individuals to full freedom or to ensure that they are charged and granted a fair and speedy trial.

Jackson's role in this mission will likely raise the concerns of some Congressional Black Caucus members. Congressman Jefferson has indicated that he believes Reverend Jackson is the wrong person for this mission owing to his past willingness to establish a dialogue with Abacha and the Congressman's perception that Jackson is "soft" on the military government now in power -- a view we do not share. Congressmen Payne and Jefferson plan to visit Nigeria on July 29.

RECOMMENDATIONS

That you approve sending Reverend Jackson on this one-time Presidential mission to Nigeria.

Approve _____ Disapprove _____

That you sign the letter to General Abacha which Reverend Jackson will hand deliver.

Attachments

Tab A Letter to General Abacha

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~~CONFIDENTIAL~~

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
006. letter	To Nigerian President Sani Abacha from President Clinton. (2 pages)	07/15/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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RR. Document will be reviewed upon request.

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b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Battenfield, Pat A.

From: Steinberg, Donald K.
To: @PRESS - Public Affairs
Cc: @UP - APNSA Special Assistants; @AFRICA - African Affairs; @LEGISLAT-Legislative Affairs
Subject: Draft Press Guidance on Rev. Jackson Travel to Nigeria
Date: Sunday, July 24, 1994 3:22PM

Draft Press Guidance

Travel of Reverend Jackson to Nigeria

Background

The Washington Post and New York Times have run stories in which some leading Nigerian democracy advocates, including Nobel Laureate playwright Wole Soyinka, question whether Reverend Jackson should be traveling to Nigeria on behalf of the President. The Nigerians viewed Jackson as too close to the previous government of General Babangida to be an effective "mediator". Apparently, Soyinka and others have written to President Clinton and Secretary Christopher to express their concerns.

Points

o Reverend Jackson is expected to travel to Nigeria on behalf of the President to express the deep disappointment of the President over the absence of movement toward civilian democracy in Nigeria. He will also communicate to the government the President's view that those Nigerians who have been detained or arrested for expressing peaceful dissent with the Government, including Chief M.K.O. Abiola, should be released immediately. Reverend Jackson will not be serving as a "mediator," as has been stated by some.

o Reverend Jackson's visit is part of a long series of diplomatic exchanges to communicate this strong message to the Abacha regime, including through Commerce Secretary Ron Brown in South Africa, Assistant Secretary of State for African Affairs George Moose and our Embassy in Nigeria. The Administration will also support a visit soon by leading members of Congress, including CBC Foreign Affairs Task Force Chairman Payne and Congressman Jefferson.

o The United States has been a firm and consistent supporter of immediate movement towards civilian democracy, the adoption of good economic policies and the effective and vigorous pursuit of narcotics trafficking enforcement.

Q. Why has there been this criticism from the very forces of democracy you claim to support?

A. I think that some Nigerians may have misunderstood the nature of Reverend Jackson's mission, as well as the message that he has conveyed in the past to leaders of the Abacha regime. Reverend Jackson is not going to Nigeria to mediate between the parties or between the U.S. and Nigeria — he is going to deliver a strong message from the President. As I've said, this is part of a long series of strong and consistent messages we've communicated to the Nigeria. To the extent that these concerns are expressed by a wide variety of Americans, they carry even greater impact.

In addition, Reverend Jackson has been an advocate of increased dialogue with Nigerian leaders for the expressed purpose of moving that country rapidly toward civilian democracy. You may be aware that Reverend Jackson wrote a very strong letter to General Abacha on May 2 in which he criticized the Nigerian regime for "the almost complete lack of progress toward a democratically elected civilian government and sane economic policies." He attacked the government's need to take firm action against crime, corruption and narcotics

trafficking, as well as "renewed and rigorous repression of the media."

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007. cable	re: Official-Informal -- Jesse Jackson Visit and Codel Payne. (1 page)	07/19/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

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Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008. email	Erica Barks-Ruggles to NSA and Susan Rice. Subject: Jesse Jackson. (1 page)	04/23/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

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b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009. email	Erica Barks-Ruggles to Susan Rice. Subject: SRB & Jesse. (1 page)	04/24/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

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Jesse Jackson

Rice, Susan E.

From: Bass, Peter E.
To: Rice, Susan E.
Cc: /R, Record at A1
Subject: FW: Jackson [UNCLASSIFIED]
Date: Tuesday, April 01, 1997 7:23PM

fyi only

DELIBERATIVE MATERIAL

From: Baker, James E.
To: @NSA - Natl Security Advisor
CC: /R, Record at A1; Bass, Peter E.; Haines, Mary A.; @LEGAL - Legal Advisor
Subject: Jackson [UNCLASSIFIED]
Date: Tuesday, April 01, 1997 04:09 PM

DELIBERATIVE

Please pass to Sandy. Thank you.

You asked for additional background on whether State could reimburse Jesse Jackson for expenses incurred while carrying a message on behalf of the President or for other tasks to be determined. The threshold issue, however, remains whether or not Jackson will be considered a government employee or private individual. This is based on the nature of his activities and not simply his designation. This is important because government employees are subject to specific criminal restrictions and liabilities.

Because we are dealing with criminal liabilities any definitive guidance must necessarily be predicated on review of specific scenarios. Therefore, it is essential that any request made of Jackson, regardless of his designation, receive advance review by lawyers as well as policymakers.

IS AN INDIVIDUAL AN SGE OR DE FACTO GOVERNMENT EMPLOYEE?

As you know, the threshold question with respect to Jesse Jackson is whether he will be an SGE or undertake activities solely as a private citizen. This is not just a question of title. If Jackson is an SGE, or in fact performs the functions of an employee such that he is deemed a de facto government employee, he would be subject to criminal conflict of interest restrictions, post-government employment restrictions and emoluments clause restrictions (as an officer or employee of the USG he cannot receive payments from foreign governments). Because the line between Jackson acting in a personal capacity and as a de facto government employee carries with it criminal ramifications, it is essential that if Jackson is not an SGE he not stray into performance of federal functions.

Justice has advised in the context of a scenario where a private citizen carries a message to foreign leaders in Africa that there are three factors they would look to in determining whether a person should be regarded a federal employee.

(1) Whether the person is appointed in the civil service by a federal officer or employee: An identifiable act of appointment is not essential in meeting this test. More dispositive is whether the relationship is a formal or informal one, whether the person would largely be speaking for himself, and the extent to which the individual performed regular and prolonged missions:

(2) Whether the person is engaged in a federal function under authority of law: Delivering the views of the President would probably not cross this threshold if the individual did not claim legal authority in doing so, did not supervise or direct federal employees, or coordinate activities on behalf of the government.

(3) The Person is subject to the supervision of a federal officer or employee while engaged in the duties: Although the President would exercise some measure of control -- to the extent of telling the individual what he could say on his behalf -- the control would be modest. Where the individual would largely speak on his own behalf, and the government would not try and direct what he said and he did not work in federal facilities this threshold would not be crossed.

In reviewing these factors Justice determined that an individual carrying a message for the President, and applying the guidance above, would not cross the threshold from private citizen to de facto government employee. Presidents have from time to time called on private citizens to carry out sensitive missions. Where a private individual is carrying a message for the President on a special mission or in time crisis Justice would be less likely to conclude an individual is a government employee.

EXPENSES FOR NON-EMPLOYEES

State advises that it has the authority based on Comptroller General opinions to reimburse non-employee for travel expenses incurred when the Government was the primary or principal beneficiary of the expenditure; do the activities in question directly support the Government's interest. For example, I believe State paid for Bob Owen's travel as Ombudsman to the Federation. There is also precedent for State paying the expenses of private citizens to represent the President at funerals and inaugurations. However, approval is on a case-by-case basis by the relevant Bureau or M depending on the source of funding. In order to ensure that his expenses are covered by the Government, there should be discussion with him in advance so that he understands the metes and bounds of State's authority to pay. (Such discussion would also be imperative for the reasons stated above.)

Specific issues:

1. State's authority extends to payment for transportation, meals and lodging that is in direct support of the Government's interest. The same legal test applies to staff.
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This guidance has been coordinated with State/L, OLC, and OWHC.

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
010. memo	Duplicate of 004c. Record ID: 9702501. (2 pages)	04/11/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F
vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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011. email	Susan Rice to NSA. Subject: Revised Role for Jesse Jackson. (1 page)	03/04/1997	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

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2014-0927-F
vz5241

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Battenfield, Pat A.

From: Baker, James E.
To: Battenfield, Pat A.; Rice, Susan E.
Cc: /R, Record at A1
Subject: FW: Jackson [UNCLASSIFIED]
Date: Thursday, April 03, 1997 5:36PM

You asked for a copy of this e-mail.

From: Baker, James E.
To: @NSA - Natl Security Advisor
CC: /R, Record at A1; Bass, Peter E.; Haines, Mary A.; @LEGAL - Legal Advisor
Subject: Jackson [UNCLASSIFIED]
Date: Tuesday, April 01, 1997 04:09 PM

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This guidance has been coordinated with State/L, OLC, and OWHC.

Battenfield, Pat A.

From: Kreczko, Alan J.
To: Rice, Susan E.; @AFRICA - African Affairs
Cc: /R, Record at A1
Subject: FW: Ethics [UNCLASSIFIED]
Date: Monday, March 03, 1997 3:22PM

Susan,

Per our discussion with SRB

From: Kreczko, Alan J.
To: @UP - APNSA Special Assistants
Cc: /R, Record at A1; @LEGAL - Legal Advisor
Subject: FW: Ethics [UNCLASSIFIED]
Date: Thursday, February 20, 1997 01:37 PM

Please pass to SB before his 4PM meeting with Rev. Jackson. Copy also to JS please.

You asked for more information on what someone can do without becoming a government employee. I think the answer remains, they can not do much on behalf of the USG. They can certainly carry messages in the course of a trip they are making in their private capacity. They can also offer their good offices in resolving a matter that is important to us, provided they do not purport to represent the USG in doing so.

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One model that is out there is George Mitchell's work with British and Irish on peace process. I understand that Mitchell does this in his personal capacity. However, I also understand that the UK insisted there be no official USG role, and that Mitchell does not put himself forward as representing the US Government. There is also the role Carter/Powell played in Haiti -- I'm not sure whether they purported to speak for the USG or not but I think it would be difficult to sustain that model over a lengthier period.

State/L knows of no precedent for giving someone a title like Presidential envoy and not considering the individual an employee.

Finally, on the Hatch Act:

-- the Hatch Act precludes an SGA from engaging in political activities on those days he works as a government employee. On those days he is not working as a government employee, he is not covered by the Hatch Act. However, State/L cautions that for a highly visible role like Presidential envoy, they believe the Secretary might expect an SGE to comply even on his off days with the State Department guidelines on political activities (which, as you know, are stricter than the Hatch Act itself.)

From: Kreczko, Alan J.
To: @UP - APNSA Special Assistants
Cc: /R, Record at A1
Subject: Ethics [UNCLASSIFIED]
Date: Wednesday, February 19, 1997 01:55 PM

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1. The initial issue is role. An individual can carry a message on behalf of the President without triggering various ethics/conflicts restrictions. In this case, their conversation with a foreigner is personal -- that is, apart from the message they convey on behalf of the USG, they are not representing the USG. However, if their role is representational, then restrictions apply. Bill Grey and Mike Armacost (China) all had representational roles and triggered some restrictions. What restrictions apply will depend upon how the

appointment is structured.

2. At a minimum, the following requirements will apply: A security clearance will be required (assuming classified information will be handled); a financial disclosure form will need to be filed; and the individuals assets/relationships (e.g. board memberships) will need to be scrubbed for potential conflicts with the assignment they are taking on.

3. Beyond those requirements, what restrictions apply will depend upon the expected duration of the appointment, the appointing officer, and the level of pay. If the position is full-time, or the appointment is by the President, or the salary level is at SES level, severe restrictions apply -- e.g. a Presidential appointment precludes any outside income or for-profit board memberships.

4. To avoid these consequences, the appointments are usually structured as State Department appointments of a temporary (as opposed to full-time basis), with minimal salary. This was the course for Grey and Armacost. Such employees are known as Special Government Employees in admin terms. (Of course, they can carry a more exalted diplomatic title.)

-- an SGE designation requires a good faith judgment that the task is not expected to require more than 130 work days. In this case, there is no ban on outside income or outside boardships (other than that the source of income or board membership can not be conflicting with the responsibilities).

-- if the appointment is for duties that will take less than sixty days, the only ban on contacts with the government during the appointment is on representing parties to the appointing agency on the same matter which you are working.

-- if the appointment is for more than sixty days, then the ban applies to any matters before the agency (and perhaps, as a policy matter, before the White House.)

-- post-government employment restrictions do apply to "Special Government Employees". There is a lifetime ban on reappearing before the government on "particular matters" which you worked personally, and a two year restriction on appearing before the government on matters under your official responsibility.

SUM

The fewest restrictions would attach to an appointment by the Secretary of State to a position which is expected to require fewer than 130 days (or 60) work, with a moderate salary. Even then, the individual must file a financial disclosure form and have it reviewed for conflicts, and must respect restrictions on lobbying the government during their appointment and after they leave it.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
012. email	Alan Kreczko to NSA. Subject: FW: [Revised Role for Jesse Jackson] (2 pages)	03/04/1997	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

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Special Envoy Options

*refile
→ Jesse Jackson*

In general terms, there are three broad categories into which a special envoy position might fall.

- The first option would be the most formal approach -- a Howard Wolpe/Bill Grey model. Under this approach, the incumbent would: a) hold an appointment/title (note 1); b) draw a USG salary from the Department of State (note 2); c) hold a USG security clearance (note 3); d) have office space and secretarial/administrative support at the Department of State and while traveling overseas (note 4); and e) have travel costs (airfare, per diem and miscellaneous expenses) paid or reimbursed (note 5).

Since Rev. Jackson apparently does not wish to go through the vetting/security clearance process, this does not appear to be a viable option.

- The second option would be the least formal approach -- a variant of the "one time only" special envoy model (President Carter dispatched his mother to Israel on such a mission in early 1980). Under this approach, while the incumbent could have a title and would have travel costs covered (note 5), he/she would **not**: a) hold an appointment (note 1); b) draw a USG salary from the Department of State; (note 2); c) hold a USG security clearance (note 3); or d) receive USG office space or secretarial/administrative support in Washington (though he/she would receive Embassy support during the visit) (note 4). For all intents and purposes, this is a theoretical approach only, since the intent presumably would be for Rev. Jackson to make more than one trip in his special envoy capacity. The Congressman Bill Richardson model is not really applicable to this option -- Richardson is a USG "employee", not a private citizen. As such, he holds a security clearance and has access to the full range of support services available to an official of his stature.

Since we would not propose to limit Rev. Jackson's efforts to a one-time-only mission, this does not appear to be a viable option, either.

- The third option would be a middle ground approach -- a variant of the Don McHenry model. Under this approach, while the incumbent would hold an appointment/title (note 1), he/she might or might not: a) draw a USG salary from the Department of State (note 2); b) hold a USG security clearance (note 3); c) receive USG office space or secretarial/administrative

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Chi.

773-955-1227

support in Washington (though he/she would receive Embassy support during visits (note 4); or d) have travel costs (airfare, per diem and miscellaneous expenses) paid or reimbursed (note 5).

This option offers a range of some 12 possible approaches, including at least four which appear compatible with Rev. Jackson's thinking. A table and narrative describing these approaches are attached.

Note 1 -- Appointment: With the exception of a situation where the envoy would be serving on a one-time only basis or where the envoy, like Congressman Richardson, serves in a USG, but not Executive Branch capacity, an envoy would need to be placed in an "appointment." In this context, the incumbent is limited to working 180 days in any 365 day period. The definition of a "day" is fluid -- a 24 hour, round-the-clock negotiating session is one day; a single phone call made from home on behalf of the USG also equals one day.

Note 2 -- Salary: Salary and appointment are separate and distinct issues. While every envoy must have an "appointment", the issue of salary is more fluid. An envoy may work for no salary or a nominal salary (the proverbial \$1 per year), should he/she choose to do so. Alternatively, an envoy may draw a "consultant" salary (up to GS-15/10 [\$90,900 -- no locality pay]), which translates into a maximum annual salary of \$45,450 per year, since the incumbent can work no more than 180 days in each 365 day period.

It is at least theoretically possible for the incumbent to draw political/SES level pay. In this case, the White House would have to give State an additional slot to accommodate an appointment at that level, inasmuch as the number of these positions is tightly controlled, and there are no unencumbered political SES positions available in the Department of State. To my knowledge, this Administration has never given State an additional personnel slot for this purpose.

Note 3 -- Security Clearance: Anyone who is to be issued a State Department badge must have at least a "Secret" level security clearance, which in turn requires a background check (for an interim clearance) and a full field investigation. Any person who works at the Department of State (e.g., having office space there) must have a State Department badge.

An additional consideration is the degree to which an envoy could be effective beyond one or two trips without a security clearance, and the access which a clearance produces to

classified information such as biographic data, embassy reporting and intelligence community products.

Note 4 -- Office Space/Administrative Support: Getting space at State would require some fairly high level pressure on the Management folks. AF, which already has had to go to the well for space to house Wolpe, Bogosian and Jeter, would not likely get a sympathetic hearing from the Management side of the house for space for yet another envoy. (This may be a non-issue. If Rev. Jackson does not want to go through the security clearance process, he will not be able to get the building pass necessary for access to work in the building.) This is less of a problem at our embassies. Normally, any U.S. passport will suffice for admittance to the embassy.

Note 5 -- Reimbursement for Travel, etc.: A special envoy is qualified for the same reimbursement for airfare, per diem and other miscellaneous expenses as any other individual performing official functions on behalf of the U.S. Government. However, actually identifying the funds could present a dilemma. AF funding projections for FY 1997 are already in the red; funding a fourth envoy out of its existing allotment (an annual estimate for just travel, per diem and miscellaneous expenses would probably exceed \$50,000) would produce a major budget shortfall.

Table

Variables	1	2	3	4	Options		7	8	9	10	11	12
					5	6						
Title	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Appointment	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Salary	Y	Y	Y	N	N	N	N	N	N	Y	Y	Y
Expenses Reimbursed	Y	Y	Y	Y	Y	Y	N	N	N	N	N	N
Security Clearance	Y	Y	N	Y	Y	N	Y	Y	N	Y	Y	N
DOS Office/Support	Y	N	N	Y	N	N	Y	N	N	Y	N	N
Overseas Support	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y

Narrative

Given Rev. Jackson's preference not to go through the vetting and security clearance process, the range of choices in the table above would be narrowed to options 3, 6, 9 and 12. Since Rev. Jackson would not hold a security clearance, it would not be possible for him to have work/office spaces at the Department of State or any other USG facility where classified information is handled.

The most inclusive possibility (Option 3) would include a title and appointment, as well as 1) a salary at a level to be determined; 2) reimbursement of travel, per diem and miscellaneous expenses; and 3) administrative support by the U.S. embassies in the countries being visited.

The next most inclusive possibility (Option 6) would include a title and appointment, as well as: 1) reimbursement of travel, per diem and miscellaneous expenses; and 2) administrative support by the U.S. embassies in the countries being visited. **It would not include a salary.**

The least inclusive possibility (Option 9) would include only a title and appointment, and administrative support by the U.S. embassies in the countries being visited. It would not include a salary, or reimbursement of travel, per diem and miscellaneous expenses.

A slightly more inclusive possibility (Option 12) would include a title and appointment, a salary at a level to be determined, and administrative support by the U.S. embassies in the countries being visited. It would not include reimbursement of travel, per diem and miscellaneous expenses. (Note: It is difficult to imagine a situation in which an incumbent would accept a salary but would bear his/her own travel and travel-related expenses.)

Susan -

You asked me a while back for some options on Rev. Jackson. (but you thought I forgot).

This is based on data points I received from AF/EX, but it has not had any subsequent input from them. Hope its useful. Its located at G:ENVOYOPS

G:ENVOYOPT

John, I've got a few points concerning your fine memo outlining the options available to bring on-board Rev. Jackson.

1) any category of special envoy would be required to file a financial disclosure report with our legal folks. The envoy would also need to complete the annual ethics training. *PLEASE NOT // DVC issue - being vetted* X

2) any category of special envoy would need to refrain from partisan political activities. (You may be aware that political ambs who returned for the ininaugural activities were informed that they would not be given consultation orders. The restrictions are that severe.)

3) I am forwarding you a copy of the Standards of Conduct booklet that is given to all employees AND special folks such as envoys, who also are expected to follow the guidelines of ethical conduct contained therein. You will note on page 10 prohibitions against accepting payment for speaking or writing on issues included in the employee's/envoys's portfolio.

We have to be very careful with the security clearance issue. If Jackson choses not to obtain a security clearance, we will need to declare the position non-sensitive. This would make it very difficult to give him country team briefings, etc. In fact, he would not be able to read reporting cables describing his own meetings.

Before we go too far with this proposal, I strongly recommend our legal beagles be given a chance to sniff all around it.

Steve

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
013. email	Erica Barks-Ruggles to Susan Rice. Subject: Mrs. Abacha Visit. [8 U.S.C. 1202(f)]. (1 page)	01/31/1997	P1/b(1), P3/b(3)

COLLECTION:

Clinton Presidential Records
National Security Council
African Affairs (Rice, Susan/Barks-Ruggles, Erica/DeShazer, MacArthur/McCormick, Shawn)
OA/Box Number: 2257

FOLDER TITLE:

Jesse Jackson, 1996-1997 [4]

2014-0927-F

vz5241

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Battenfield, Pat A.

From: Rice, Susan E.
To: @NSA - Natl Security Advisor; Soderberg, Nancy E.
Cc: /N, NonRecord at A1; @AFRICA - African Affairs
Subject: [UNCLASSIFIED]Jesse Jackson
Date: Wednesday, December 18, 1996 11:53AM

SRB--

I joined Amb. Albright this am for a 45 min. meeting with Jackson on Africa. The discussion was friendly and constructive, if a bit diffuse.

We presented to him in more detail the proposal that he serve as some form of Special Representative of the President and Secretary for the Promotion of Democracy in Africa. We suggested Zambia, CAR and Sierra Leone as three potential starting places. We also stressed that any decisions on specifics would need to await installation of the new A/S for Africa and MKA's confirmation.

He understood all of the above and expressed general interest in doing something constructive in Africa. While he seemed interested, he did not comment directly on the specific proposal we put forward. In particular, he seem interested in raising the profile of Africa and our Africa policy both in the U.S. and in Africa.

He did opine that we need better coordination within the USG bureaucracy on Africa, particularly between State and NSC. Not sure where he gets this. We all agreed we can and should do a better job of articulating our interests in and policy towards Africa.

NEXT STEPS

Albright basically put Jackson off until January. He in no way resisted or pressed for more at this time. In January, after the bureaucratic pieces have fallen into place, we will face a range of admin. challenges with respect to his role. He clearly wants a title and some standing, but does not want to go through the vetting/security clearance process, which may be a unique status. We are looking at options for making this model work.

I had a brief subsequent conversation with Jackson in which he expressed an interest in being in touch with me in the interim. I will follow-up.

Anson Rice—

Talked to Jesse.

He liked Vais (abtho
had a somewhat more
expansive view). I told
him I believed we
should not announce a
final shape until after
we have Asst Secy for AF
who will handle region
He agreed. Wants to see
Madeleine and me WED →

if can be arranged.
Please work w/ Kris
and Albright's Office.
(An initial "mission"
would take some of
pressure off).

Q

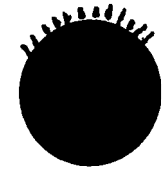
12-16-96

→ JBBS Jackson

Leaving Saturday
→ 28th
Heavy night

Veit, Katherine M.

From: Kessinger, Jodi
To: Berger, Samuel
Cc: /R, Record at A1
Subject: Note from NES [UNCLASSIFIED]
Date: Thursday, December 05, 1996 7:52PM



Jesse Jackson
728-1180

Note to SRB from NES:

In talking further with Susan, we'd recommend the following for Jackson:

- Special Advisor to POTUS and SecState for the promotion of Democracy in Africa.
- First stop in Zambia, CAR and Sierra Leone; others TBD.
- Also, to try and develop a stronger constituency in the U.S.

Samuel R. Berger

Maddeline

- ① OK
- ② after confirmed?

→ Kwesi

MR RRS -

In response to
your inquiry re:
Jesse J.

②

Representation is
not a payroll
Special Rep
would 1) clearances
2) ~ Richard
3) Report ②

Susan Rice —

Talked to Jesse.

He liked this (altho
had a somewhat more
expansive view). I told
him I believed we
should not announce a
final shape until after
we have Asst Secy for AF
who will handle region
He agreed. Wants to see
Madeline and me WED →

if can be arranged.
Please work w/ Kris
and Albright's office.
(an initial "mission"
would take some of
pressure off).

D

12-16-96

SENT TO SUSAN RICE

Mike A (Elaine)
- Harold Regard to
follow up.
- Bill Rich. min. every 6 mos.
- Rice to go.

Veit, Katherine M.

From: Kessinger, Jodi
To: Berger, Samuel
Cc: /R, Record at A1
Subject: Note from NES [UNCLASSIFIED]
Date: Thursday, December 05, 1996 7:52PM

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Samuel R. Berger

→ Kweisi

Madeleine

① OK

② after confirmed?

MR PRESS -

In response to
your inquiry re:
Jesse G.

②