

# FOIA MARKER

This is not a textual record. This is used as an administrative marker by the Clinton Presidential Library Staff.

**Folder Title:**

CSCE [Conference on Security and Cooperation in Europe] 1994

**Staff Office-Individual:**

Executive Secretary

**Original OA/ID Number:**

1675

| Row: | Section: | Shelf: | Position: | Stack: |
|------|----------|--------|-----------|--------|
| 35   | 2        | 4      | 3         | V      |

# Withdrawal/Redaction Sheet

## Clinton Library

| DOCUMENT NO.<br>AND TYPE | SUBJECT/TITLE                                                                                                                                                      | DATE       | RESTRICTION |
|--------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------|-------------|
| 001a. memo               | Copy. For the President from Anthony Lake and Ricki Seidman.<br>Subject: Your Attendance at the Budapest CSCE Summit in<br>December. Record ID: 9405744. (2 pages) | 11/00/1994 | P1/b(1)     |
| 001b. memo               | Copy. For the President from Warren Christopher. Subject: Attending<br>the CSCE Budapest Summit. Record ID: 9407349. (2 pages)                                     | 09/13/1994 | P1/b(1)     |

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Executive Secretary  
OA/Box Number: 1675

### FOLDER TITLE:

CSCE [Conference on Security Cooperation in Europe] 1994

2014-0846-F

vz3337

### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]  
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]  
P3 Release would violate a Federal statute [(a)(3) of the PRA]  
P4 Release would disclose trade secrets or confidential commercial or  
financial information [(a)(4) of the PRA]  
P5 Release would disclose confidential advice between the President  
and his advisors, or between such advisors [(a)(5) of the PRA]  
P6 Release would constitute a clearly unwarranted invasion of  
personal privacy [(a)(6) of the PRA]

b(1) National security classified information [(b)(1) of the FOIA]  
b(2) Release would disclose internal personnel rules and practices of  
an agency [(b)(2) of the FOIA]  
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]  
b(4) Release would disclose trade secrets or confidential or financial  
information [(b)(4) of the FOIA]  
b(6) Release would constitute a clearly unwarranted invasion of  
personal privacy [(b)(6) of the FOIA]  
b(7) Release would disclose information compiled for law enforcement  
purposes [(b)(7) of the FOIA]  
b(8) Release would disclose information concerning the regulation of  
financial institutions [(b)(8) of the FOIA]  
b(9) Release would disclose geological or geophysical information  
concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed  
of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C.  
2201(3).

RR. Document will be reviewed upon request.

# NATIONAL SECURITY COUNCIL

## FAX COVER SHEET

**NATIONAL  
SECURITY  
COUNCIL**

17th & Penn, N.W.  
Washington, D.C.  
20506

Did you get a complete,  
clear transmission? If  
not, please call:

(202) 456-\_\_\_\_\_

**From: CATHY MILLISON**

**To: WILL ITOH**

**Agency: NSC**

**Fax Number: 266 93 23 36501**

**Date/Time: 12/02/94 9:52 AM**

**No. of pages to follow:**

**Message: AS REQUESTED**

**SCENARIO: SIGNING CEREMONIES**

Monday, December 5  
10:45 - 11:45 a.m.

10:45 - 10:47 a.m.  
(Announcement)

**(1) Ukraine Signing**

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major take their positions on the stage (toe cards). President Clinton proceeds to podium and makes short opening statement. (2 minutes)

10:49 a.m.

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine. (Each principal signs four documents). Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).

10:53 a.m.  
(Announcement)

President Kuchma presents Ukraine's instrument of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major as leaders of the three NPT depository states.

All shake hands. President Kuchma exits the stage.

10:55 a.m.  
(Announcement)

**(2) Kazakhstan Signing**

President Nazerbayev is announced and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.

After signing, all stand and shake hands. President Nazerbayev exits the stage.

11:00 a.m.  
(Announcement)

### **(3) Belarus Signing**

President Lukashenko is announced and takes his place on stage.

Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus. (Each principal signs four documents.) After signing, they stand and shake hands. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major exit the stage.

11:05 a.m.

(Treaty signing table is reset)

11:10 a.m.  
(Announcement)

### **(4) Exchange of START I Instruments**

Presidents Clinton, Yeltsin, Kuchma, Lukashenko, Nazerbayev and Prime Minister Major enter the stage and stand (toe cards).

Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev move to the signing table and are seated. As the leaders of the five Lisbon Protocol signatory states, they sign a protocol of exchange of START I instruments of ratification. (The documents remain on the signing table.)

11:15 a.m.

The signers stand and return to their original positions behind the treaty table (toe cards).

11:17 a.m.  
(Announcement)

### **(5) Statements**

President Lukashenko of Belarus proceeds to podium and makes a brief statement (2 minutes).

11:20 a.m.  
(Announcement)

President Nazerbayev of Kazakhstan proceeds to podium and makes a brief statement (2 minutes).

|                                             |                                                                                                        |
|---------------------------------------------|--------------------------------------------------------------------------------------------------------|
| 11:23 a.m.<br>(Announcement)                | President Yeltsin of Russia proceeds to podium and makes a brief statement (2 minutes).                |
| 11:26 a.m.<br>(Announcement)                | President Kuchma of Ukraine proceeds to podium and makes a brief statement (2 minutes).                |
| 11:29 a.m.<br>(Announcement)                | Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement (2 minutes). |
| 11:33 a.m.<br>(Announcement)                | President Clinton proceeds to podium and makes a brief statement (2 minutes).                          |
| 11:36 a.m.<br>(Announcement:<br>conclusion) | Ceremony concludes.                                                                                    |

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**SCENARIO: SIGNING CEREMONIES**

Monday, December 5  
10:45 - 11:45 a.m.

10:45  
(Announcement)

**(1) Ukraine Signing**

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major take their positions on the stage (toe cards). President Clinton proceeds to podium and makes short opening statement. (2 minutes)

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine. (Each principal signs four documents). Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).

(Announcement)

President Kuchma presents Ukraine's instrument of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major as leaders of the three NPT depository states.

All shake hands. President Kuchma exits the stage.

(Announcement)

**(2) Kazakhstan Signing**

President Nazerbayev is announced and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.

After signing, all stand and shake hands. President Nazerbayev exits the stage.

(Announcement)

### **(3) Belarus Signing**

President Lukashenko is announced and takes his place on stage.

Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus. (Each principal signs four documents.) After signing, they stand and shake hands. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major exit the stage.

(Treaty signing table is reset)

(Announcement)

### **(4) Exchange of START I Instruments**

Presidents Clinton, Yeltsin, Kuchma, Lukashenko, Nazerbayev and Prime Minister Major enter the stage and stand (toe cards).

Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev move to the signing table and are seated. As the leaders of the five Lisbon Protocol signatory states, they sign a protocol of exchange of START I instruments of ratification. (The documents remain on the signing table.)

The signers stand and return to their original positions behind the treaty table (toe cards).

(Announcement)

### **(5) Statements**

President Lukashenko of Belarus proceeds to podium and makes a brief statement (2 minutes).

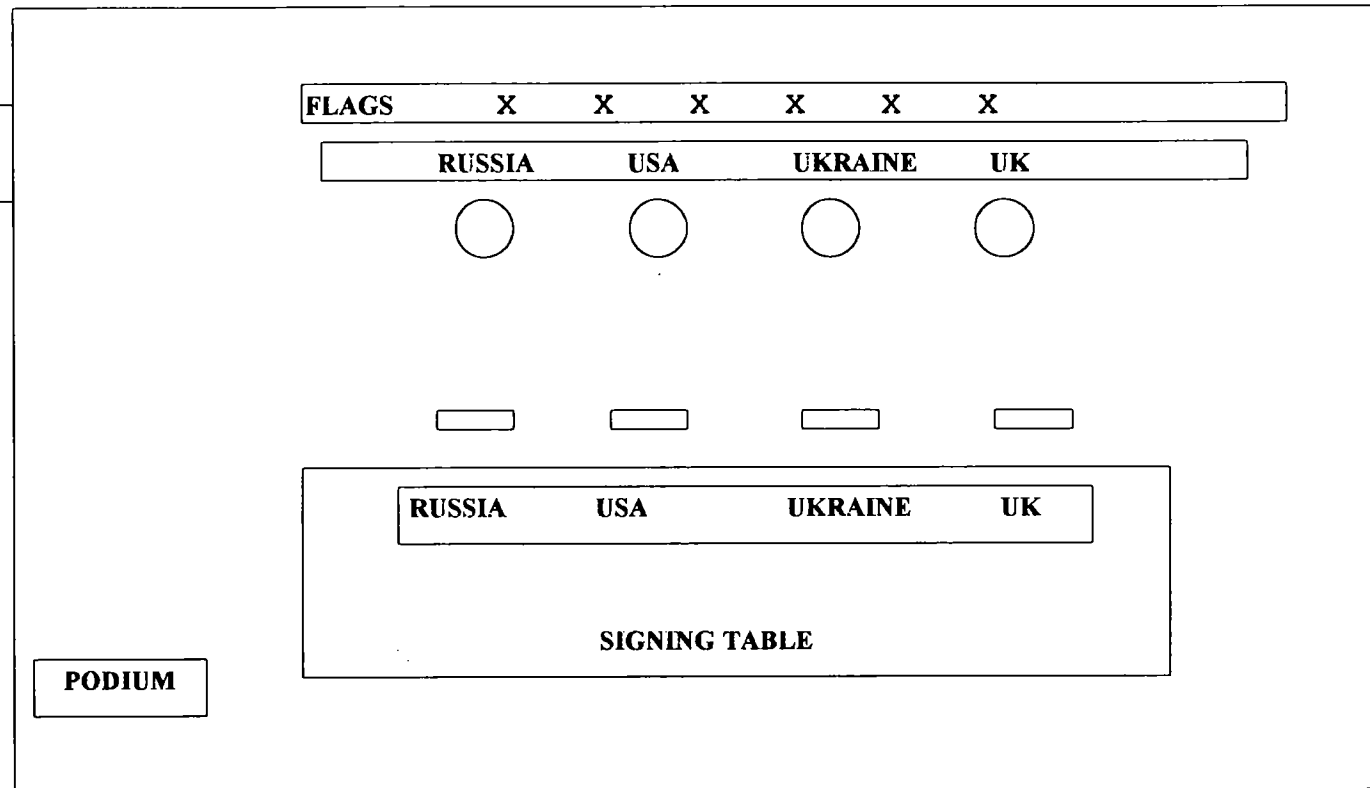
(Announcement)

President Nazerbayev of Kazakhstan proceeds to podium and makes a brief statement (2 minutes).



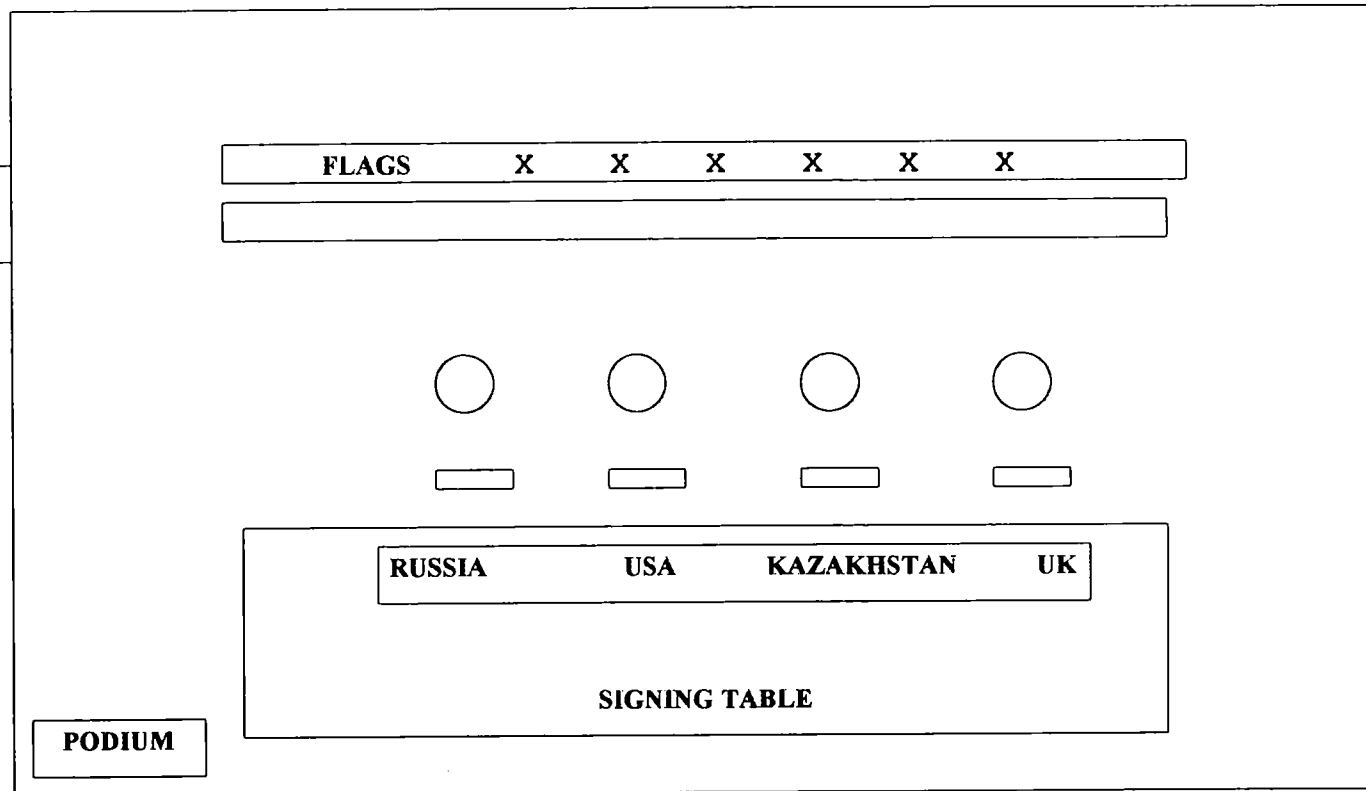
|                               |                                                                                                        |
|-------------------------------|--------------------------------------------------------------------------------------------------------|
| (Announcement)                | President Yeltsin of Russia proceeds to podium and makes a brief statement (2 minutes).                |
| (Announcement)                | President Kuchma of Ukraine proceeds to podium and makes a brief statement (2 minutes).                |
| (Announcement)                | Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement (2 minutes). |
| (Announcement)                | President Clinton proceeds to podium and makes a brief statement (2 minutes).                          |
| (Announcement:<br>conclusion) | Ceremony concludes.                                                                                    |

g:\execsec\csce\signing



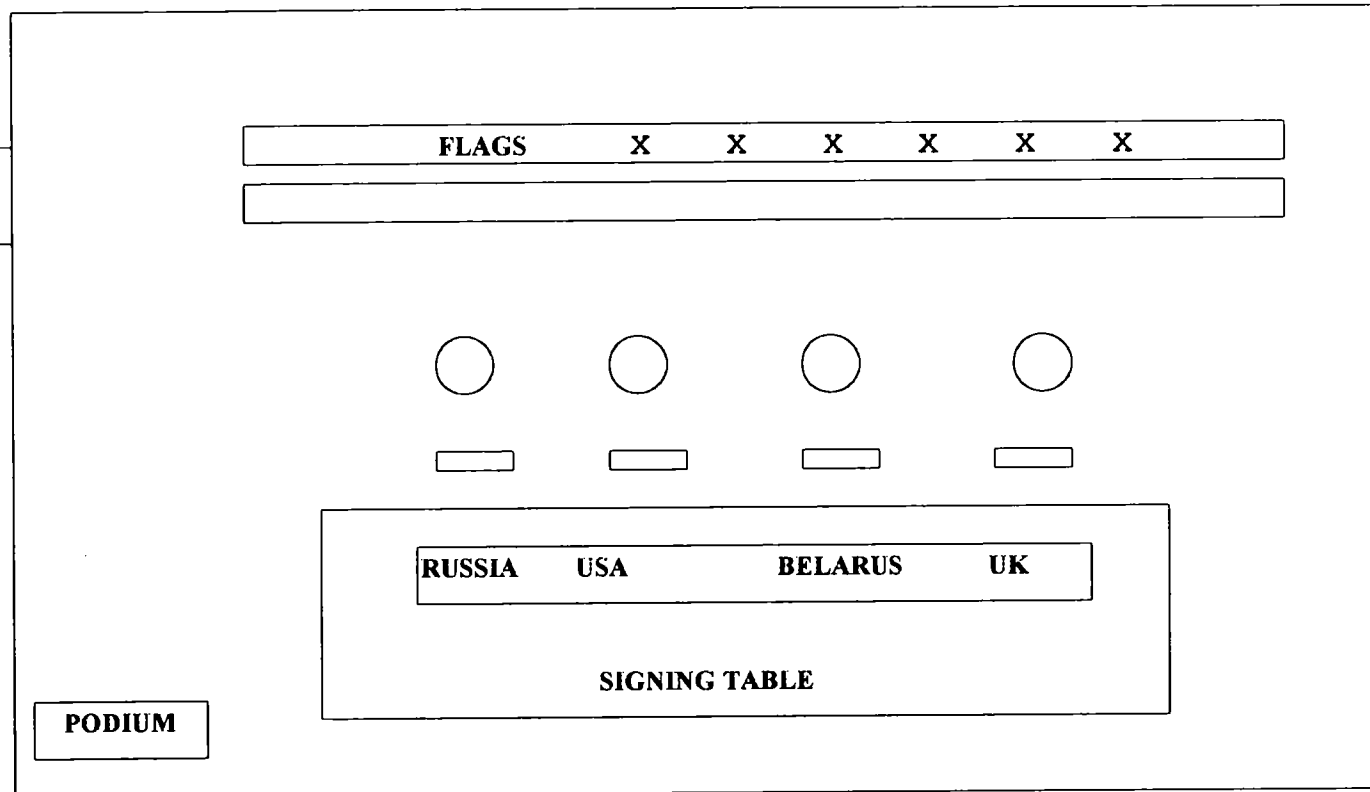
**(1) UKRAINE SIGNING**

1. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major take their positions on the stage (toe cards).
2. President Clinton proceeds to podium and makes short opening statement (2 minutes).
3. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine.
4. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).
5. President Kuchma presents Ukraine's instruments of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major.
6. President Kuchma exits the stage.



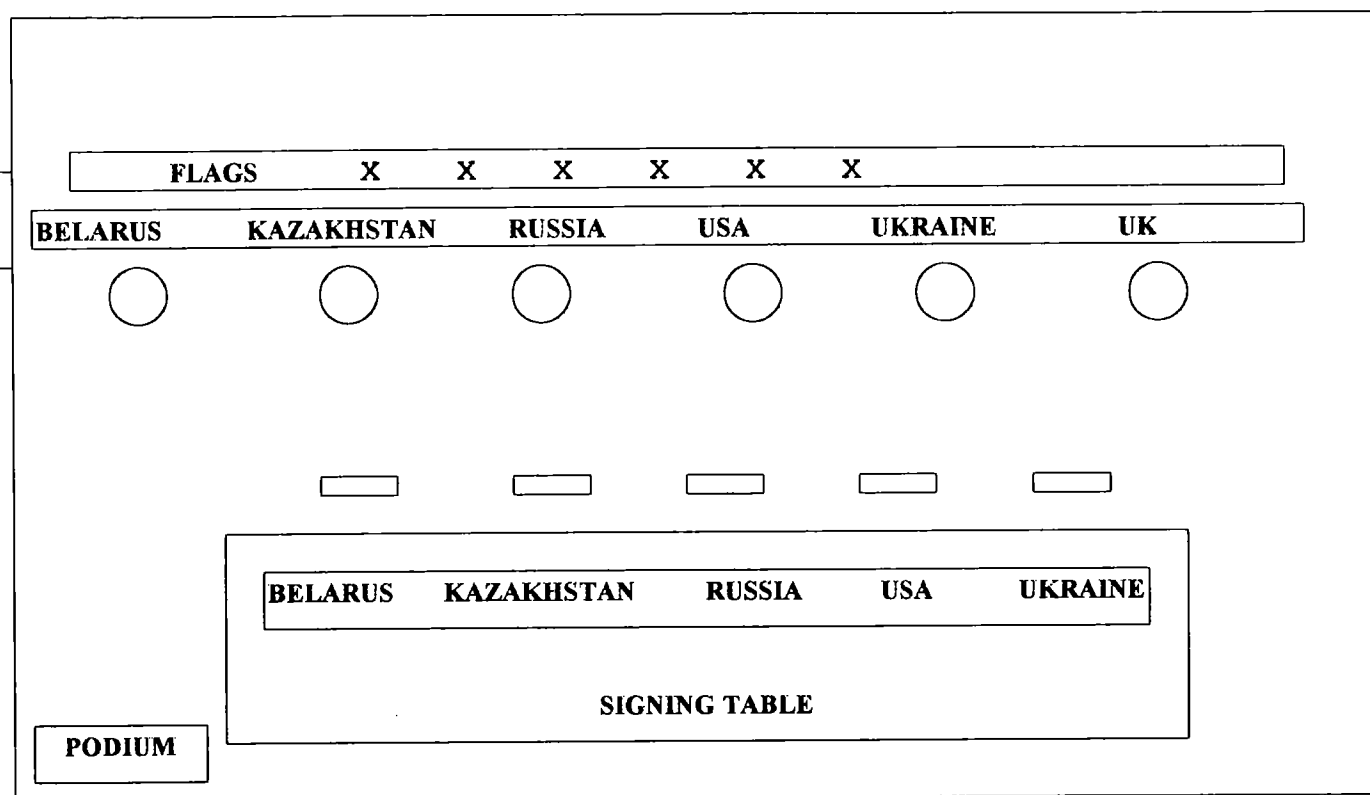
**(2) KAZAKHSTAN SIGNING**

- 1. President Nazerbayev is announced, enters the stage and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.**
- 2. They stand and shake hands. President Nazerbayev exits the stage.**



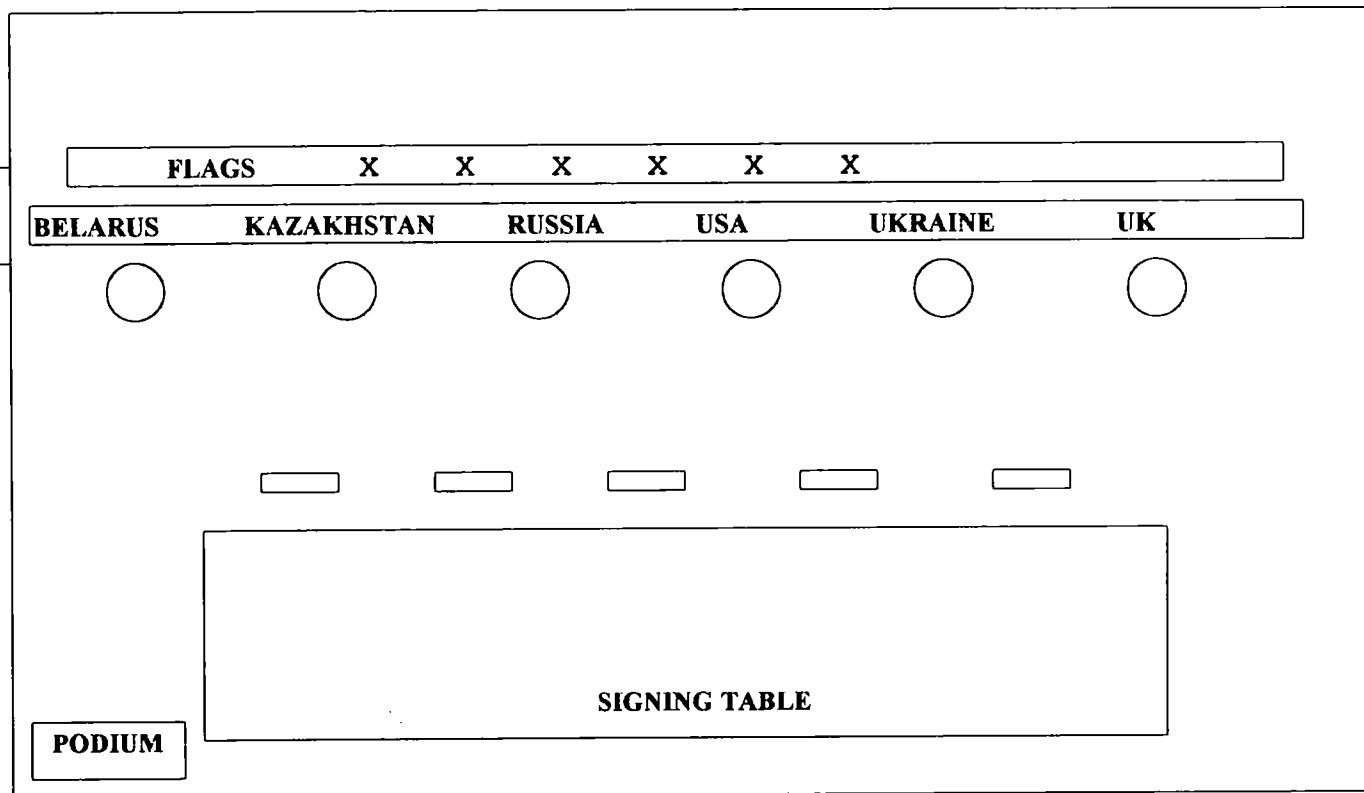
**(3) BELARUS SIGNING**

1. President Lukashenko is announced and enters the stage. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table, are seated and sign the memorandum on security assurances for Belarus.
2. They stand and shake hands. All principals exit the stage.



**(4) EXCHANGE OF START I INSTRUMENTS**

1. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev and Prime Minister Major enter stage and take their positions. (Toe Cards).
2. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev proceed to treaty table and are seated. They sign a protocol of exchange of START I instruments of ratification.
3. The signers stand and return to their standing positions behind the treaty table. (Toe Cards)



**(5) STATEMENTS (Each Principal is announced)**

- 1. President Lukashenko of Belarus proceeds to podium and makes a brief statement.**
- 2. President Nazarbayev of Kazakhstan proceeds to podium and makes a brief statement.**
- 3. President Yeltsin of Russia proceeds to podium and makes a brief statement.**
- 4. President Kuchma of Ukraine proceeds to podium and makes a brief statement.**
- 5. Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement.**
- 6. President Clinton proceeds to podium and makes a brief statement.**

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(Announcement)

President Kuchma presents Ukraine's instrument of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major as leaders of the three NPT depository states.

All shake hands. President Kuchma exits the stage.

10:55 a.m.  
(Announcement)

**(2) Kazakhstan Signing**

President Nazerbayev is announced and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.

After signing, all stand and shake hands. President Nazerbayev exits the stage.

11:00 a.m.  
(Announcement)

### **(3) Belarus Signing**

President Lukashenko is announced and takes his place on stage.

Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus. (Each principal signs four documents.) After signing, they stand and shake hands. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major exit the stage.

11:05 a.m.

(Treaty signing table is reset)

11:10 a.m.  
(Announcement)

### **(4) Exchange of START I Instruments**

Presidents Clinton, Yeltsin, Kuchma, Lukashenko, Nazerbayev and Prime Minister Major enter the stage and stand (toe cards).

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The signers stand and return to their original positions behind the treaty table (toe cards).

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11:20 a.m.  
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11:36 a.m.  
(Announcement:  
conclusion)

Ceremony concludes.

g:\execsec\csce\signing.125

**SCENARIO: SIGNING CEREMONIES**

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(Announcement)

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All shake hands. President Kuchma exits the stage.

(Announcement)

**(2) Kazakhstan Signing**

President Nazerbayev is announced and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.

After signing, all stand and shake hands. President Nazerbayev exits the stage.

(Announcement)

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President Lukashenko is announced and takes his place on stage.

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(Treaty signing table is reset)

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(Announcement)

President Yeltsin of Russia proceeds to podium and makes a brief statement (2 minutes).

(Announcement)

President Kuchma of Ukraine proceeds to podium and makes a brief statement (2 minutes).

(Announcement)

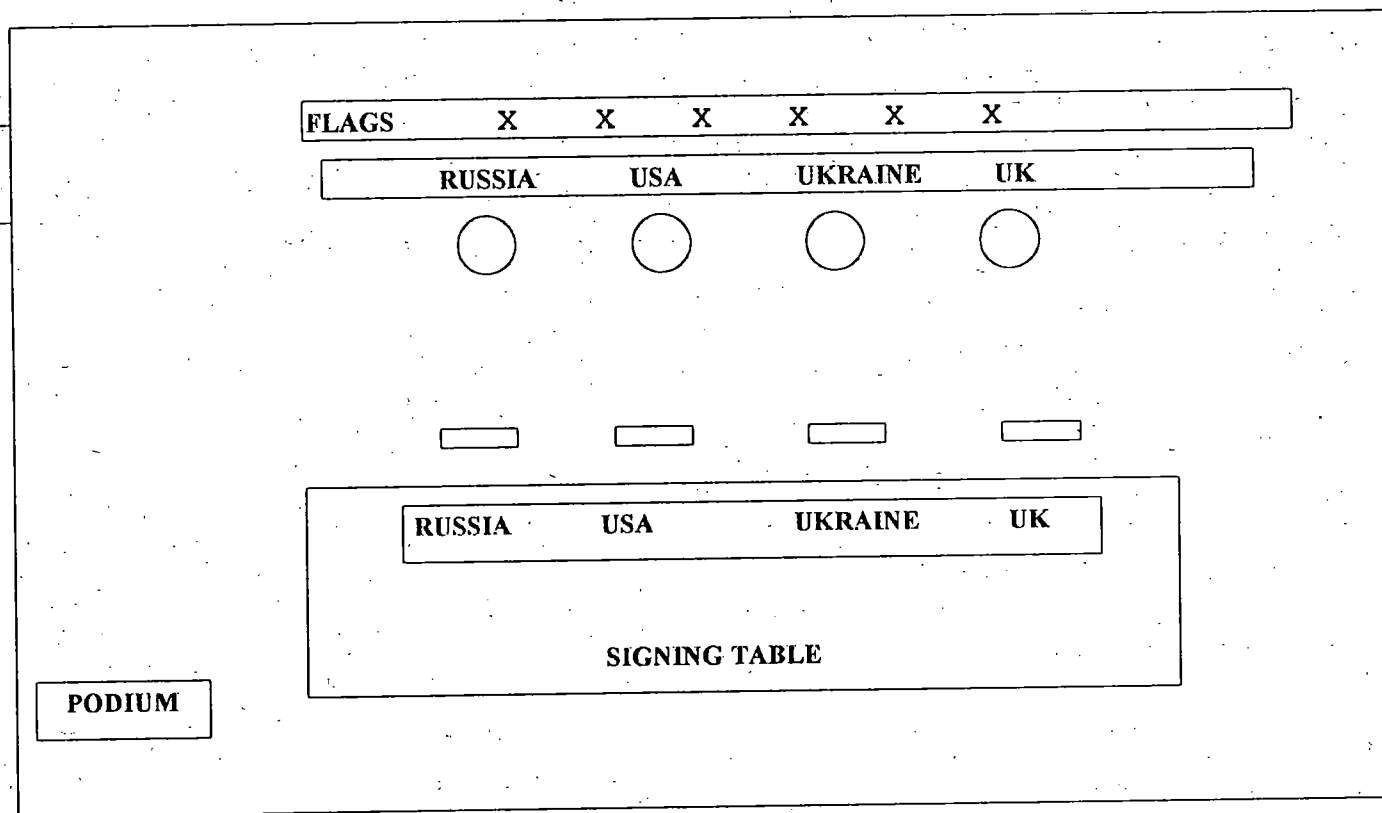
Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement (2 minutes).

(Announcement)

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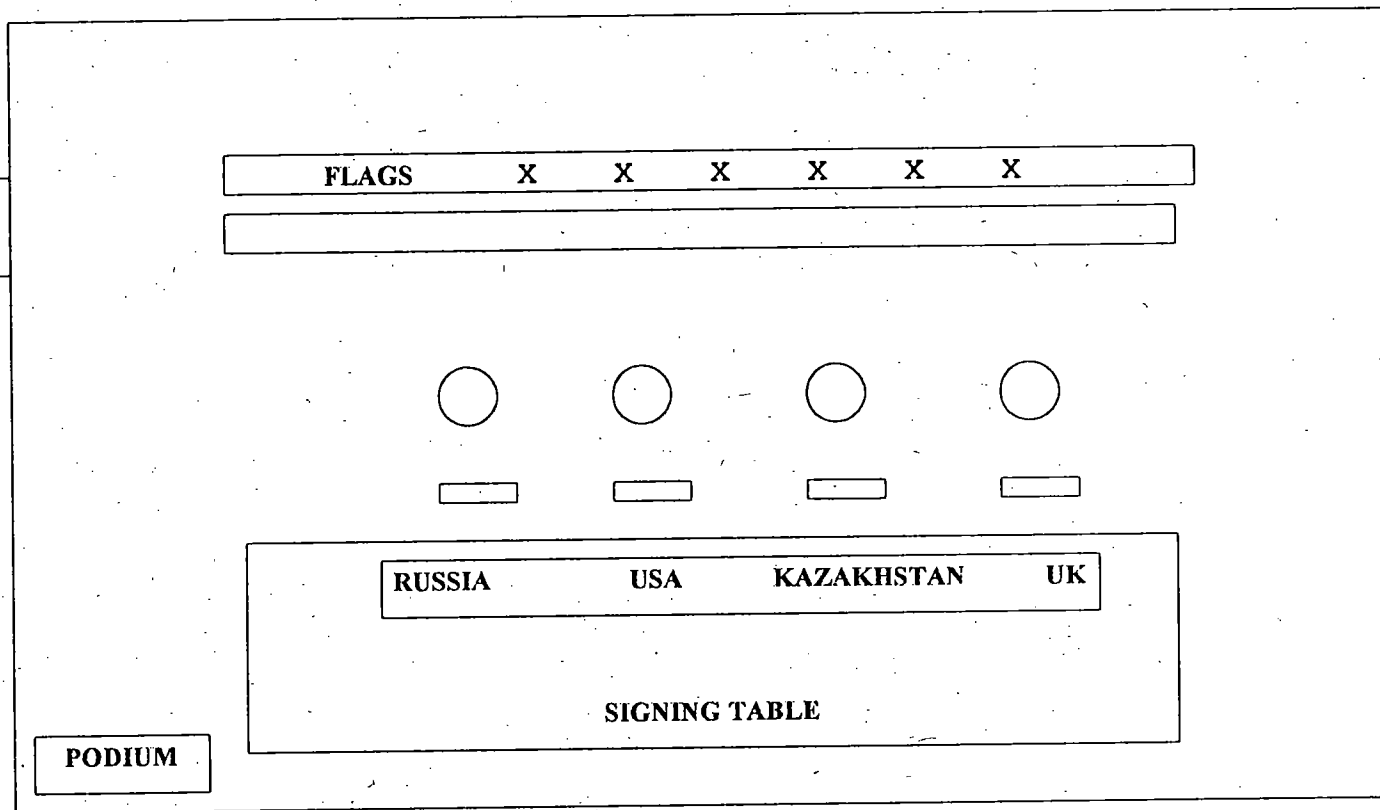
(Announcement:  
conclusion)

Ceremony concludes.



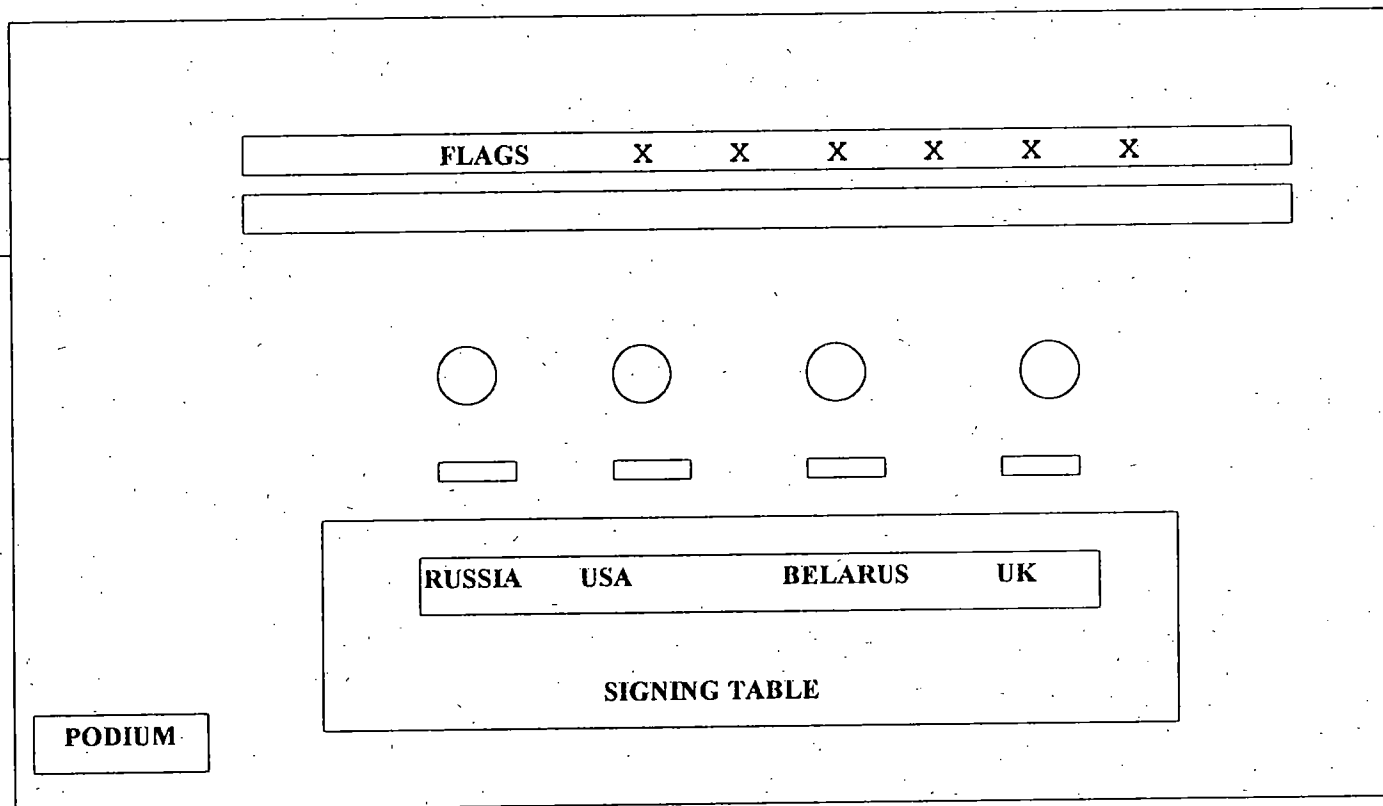
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4. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).
5. President Kuchma presents Ukraine's instruments of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major.
6. President Kuchma exits the stage.



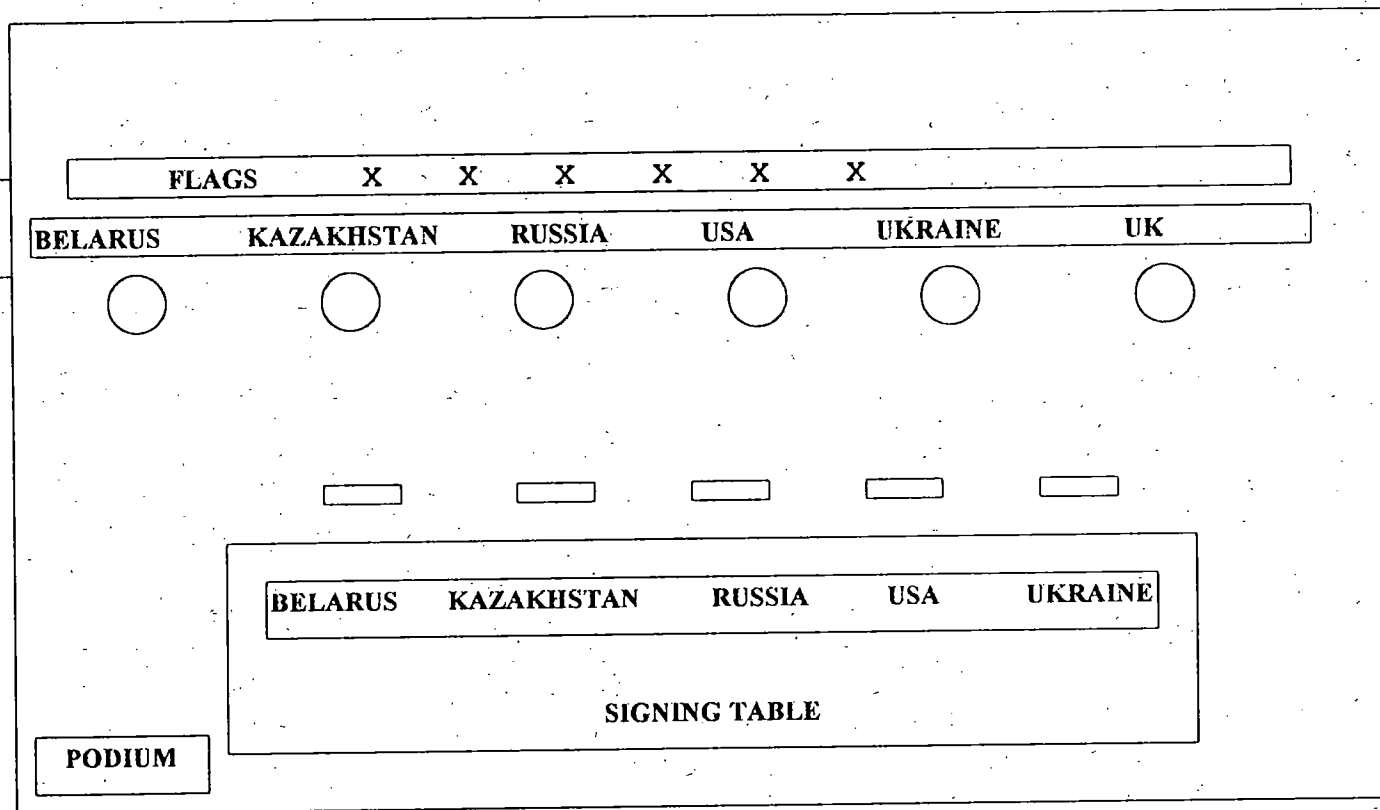
**(2) KAZAKHSTAN SIGNING**

- 1. President Nazerbayev is announced, enters the stage and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.**
- 2. They stand and shake hands. President Nazerbayev exits the stage.**



**(3) BELARUS SIGNING**

- 1. President Lukashenko is announced and enters the stage. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table, are seated and sign the memorandum on security assurances for Belarus.**
- 2. They stand and shake hands. All principals exit the stage.**



**(4) EXCHANGE OF START I INSTRUMENTS**

1. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev and Prime Minister Major enter stage and take their positions. (Toe Cards).
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3. The signers stand and return to their standing positions behind the treaty table. (Toe Cards)



November 30, 1994

INFORMATION

MEMORANDUM FOR TONY LAKE

FROM: WILL ITOH *W*

SUBJECT: The President's Trip to Budapest: Status Report

As I mentioned earlier, I will be travelling with Secretary Christopher enroute to Budapest. Following is a checklist of where we stand on trip related issues.

SCHEDULE: The current draft schedule is attached at Tab A. We have now dropped the lunch to help us make our firm departure time. We have asked the Hungarians to shift the bilateral to 1:05 PM, immediately after the group photo (and while other delegations are moving to the Hilton for lunch). We may not get agreement on this proposal, in which case we will try to move the bilat to just before the family photo. Note also that the departure statement is listed as "Remarks to Embassy Personnel." This is misleading and we will change this in tomorrow's version of the schedule. The purpose of this event is to have a substantive statement on the record reviewing the day's accomplishments, with the Embassy staff in attendance.

DENUCLEARIZATION CEREMONY: This event is still not set pending agreement by all of the players. As expected, the Ukrainians are still balking and are pressing for a separate ceremony. Belarus and Kazakhstan want a single ceremony, with the signings in order of accession to the NPT (i.e., with Ukraine last). We have offered to break the impasse with Ukraine by suggesting a private 10-15 minute meeting with Kuchma and Yeltsin before the ceremony. We have also suggested the possibility of a private photo op after the ceremony (without Yeltsin) for Belarus and Kazakhstan to keep them happy. We are still working on the assumption that we will be able to get agreement on a single ceremony following the draft scenario at Tab B.

PARTICIPATION: You have a recommended list of participants for the President's major events in Budapest for your approval. I have passed on the approved list of NSC trip participants to Erskine; they will let us know if we need to make any further cuts to our list.

BRIEFING BOOK: We now have most of the book in its first draft. You now have the scope paper, the denuclearization paper and the briefing paper for the Hungarian bilateral. We will have the additional background papers tomorrow and at least the first draft of the CSCE speech.

BRIEFING TIMES: We have one hour on the schedule beginning at noon on Thursday, divided between speech prep (1/2 hour in the oval) and CSCE overview (1/2 hour in the Cabinet Room). You have approved a list of participants and an agenda for the briefing. We only have one more hour of preparation time on the schedule, enroute on AF-1.

FOLLOW UP: I will continue to participate in the 10 AM and 5 PM conference calls with Erskine and others and will be reachable in Budapest through Signal. Jim Reed has been following all of the scheduling issues and will be in frequent contact with me until you arrive on Monday. I had a good conversation with Erskine this evening. he seems comfortable with where we are, was happy to hear that I was departing to join his Advance people and is much more relaxed about the prospect of making it back to Washington on time now that we have dropped the lunch from the President's schedule.

Attachments:

Tab A Draft Schedule

Tab B Scenario for the Denuclearization Ceremony

CC: Berger, Soderberg, Sens, Reed

**SCHEDULE OF THE PRESIDENT**

**FOR**

**SUNDAY, DECEMBER 4, 1994**

**APPOINTMENT SCHEDULER:**      **STEPHANIE STREETT**  
**HOME:**                              **202-332-5651**  
**OFFICE:**                           **202-456-7560**  
**WHCA PAGER:**                **4033**  
**CELL PHONE:**                **202-494-9855**

**EVENT COORDINATOR:**

**PRESS DESK:**                      **ANNE EDWARDS**  
**HOME:**                              **301-565-3101**  
**OFFICE:**                           **202-456-7560**  
**WHCA PAGER:**                **4208**

**PRINCIPAL EVENTS:**

**WEATHER:**                        **Washington, DC**

**SCHEDULE OF THE PRESIDENT  
FOR  
SUNDAY, DECEMBER 4, 1994**

tba

**CHURCH**

4:30 pm-  
5:20 pm

**KENNEDY CENTER HONORS RECEPTION  
STATE FLOOR  
Staff Contact: Ann Stock  
PRESS??**

**NOTE:** This event is black tie.

5:40 pm

**THE PRESIDENT** departs White House via Marine One en route  
Andrews Air Force Base  
[flight time: 10 minutes]

5:50 pm

**THE PRESIDENT** arrives Andrews Air Force Base

6:05 pm

**THE PRESIDENT** departs Andrews Air Force Base via Air Force  
One en route Budapest  
[flight time: 8 hours, 10 minutes]  
[time change: + 6 hours]

**CSCE BRIEFING ( 1 hour)  
ABOARD AIR FORCE ONE  
Staff Contact: Tony Lake**

**BC RON**

**AIR FORCE ONE**

**HRC RON**

**WHITE HOUSE**

## SCHEDULE OF THE PRESIDENT

**FOR**

**MONDAY, DECEMBER 5, 1994**

**APPOINTMENT SCHEDULER:**

**STEPHANIE STREETT**

**HOME: 202-332-5651**

**OFFICE: 202-456-7560**

**WHCA PAGER: 4033**

**CELL PHONE: 202-494-9855**

**TRIP SCHEDULER:**

**TERRY BISH**

**HOME: 703-527-5077**

**OFFICE: 202-456-7560**

**WHCA PAGER 4344**

**PRESS DESK:**

**ANNE EDWARDS**

**HOME: 301-565-3101**

**OFFICE: 202-456-7560**

**WHCA PAGER: 4208**

### PRINCIPAL EVENTS:

- \* **CSCE Summit Statement - Budapest**
- \* **Signing Ceremony with Ukraine, Belarus, and Kazakhstan - Budapest**
- \* **Congressional Ball - White House**

**WEATHER:**

## Budapest

## Washington, DC

8:15 am

8:30 am

8:55 am

9:00 am

9:40 am

9:45 am-

9:55 am

**PATRIA HALL**

Budapest Convention Center  
Remarks: Bob Boorstin  
Staff Contact: Tony Lake  
**POOL PRESS**

- **The President** is introduced by German Chancellor Helmut Kohl, who presides over the session.
- **The President** makes brief remarks from his seat.
- Chancellor Kohl introduces President Yeltsin.
- President Yeltsin makes remarks.

10:30 am

**THE PRESIDENT** departs Patria Hall en route Holding Room tba

10:30 am-  
11:00 am

**BRIEFING**  
**ROOM TBA**  
Budapest Convention Center  
Staff Contact: Tony Lake

11:00 am-  
12:15 pm

**SIGNING CEREMONIES WITH PRESIDENTS OF UKRAINE,  
BELARUS, AND KAZAKHSTAN**  
**BARTOK ROOM**  
Budapest Convention Center  
Staff Contact: Tony Lake  
**POOL PRESS**

**NOTE: President Yeltsin and Prime Minister Major are  
witnesses to agreements**

|                      |
|----------------------|
| <b>Participants:</b> |
|----------------------|

- **The President**, President Yeltsin, President Kuchma, President Lukashenko, President Nazerbayev and Prime Minister Major proceed to stage.
- **The President** makes brief opening remarks.
- Signatories sign Ukrainian memorandum on security assurances.
- Signatories sign Belarusian memorandum on security assurances.
- Signatories sign Kazakhstani memorandum on security assurances.

- Signatories exchange START 1 instruments of ratification.
- President Lukashenko of Belarus makes brief statement.
- President Nazerbayev of Kazakhstan makes brief statement.
- President Yeltsin of Russia makes brief statement.
- President Kuchma of Ukraine makes brief statement.
- Prime Minister Major of the United Kingdom makes brief statement.
- **The President** makes brief statement and closes the ceremony.

12:15 pm-  
12:40 pm

**HOLD**  
**ROOM TBA**  
Budapest Convention Center

12:40 pm-  
1:00 pm

**GROUP PHOTO**  
**PATRIA HALL STAGE**  
Budapest Convention Center  
Staff Contact: Tony Lake  
**POOL PRESS**

1:05 pm-  
1:30 pm

**BILATERAL WITH HUNGARIAN PRIME MINISTER HORN**  
**AND PRESIDENT GONCZ**  
**PALMA ROOM**  
Budapest Convention Center  
Staff Contact: Tony Lake  
**POOL SPRAY AT BEGINNING**

|                                                  |
|--------------------------------------------------|
| <b>Participants:</b><br><b>THE PRESIDENT + 6</b> |
|--------------------------------------------------|

1:45 pm

**THE PRESIDENT** departs Budapest Convention Center via motorcade en route Ferihegy International Airport  
[drive time: 25 minutes]

2:10 pm

**THE PRESIDENT** arrives Ferihegy International Airport

2:20 pm-  
2:40 pm

**BRIEF REMARKS TO EMBASSY PERSONNEL**  
**SITE TBA**  
Ferihegy International Airport  
Staff Contact: Tony Lake  
**POOL PRESS**



- Ambassador Blinken makes brief remarks and introduces the President.
- The President makes brief remarks.
- The President works ropeline en route Air Force One.

3:00 pm

**THE PRESIDENT** departs Ferihegy International Airport, Budapest, Hungary via Air Force One en route Andrews Air Force Base  
[flight time: 9 hours, 35 minutes]  
[time change: - 6 hours]

6:35 pm

**THE PRESIDENT** arrives Andrews Air Force Base

6:50 pm

**THE PRESIDENT** departs Andrews Air Force Base via Marine One en route White House  
[flight time: 10 minutes]

7:00 pm

**THE PRESIDENT** arrives White House

8:30 pm-  
?????

**CONGRESSIONAL BALL**  
**STATE FLOOR**  
Staff Contact: Ann Stock, Pat Griffin  
**PRESS??**

NOTE: This is a black tie event.

**BC AND HRC RON**

**WHITE HOUSE**

**SCENARIO: SIGNING CEREMONY**

Monday, December 5  
10:45 - 11:45 a.m.

10:45 - 10:47 a.m.

**Ukraine Signing**

Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev and Prime Minister Major take their positions on the stage (toe cards). President Clinton proceeds to podium and makes short opening statement. (2 minutes)

10:49 a.m.

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine. (Each principal signs four documents). Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).

10:53 a.m.

President Kuchma presents Ukraine's instrument of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major as leaders of the three NPT depository states.

10:55 a.m.

**Belarus Signing**

Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus. (Each principal signs four documents.) After signing, they stand and shake hands. President Lukashenko returns to his original standing position.

11:00 a.m.

**Kazakhstan Signing**

Presidents Nazerbayev approaches the treaty table. Presidents Nazerbayev,

Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan. After signing, they stand and shake hands. President Nazerbayev returns to his original standing position.

11:05 a.m.

#### Exchange of START I Instruments

Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev are seated. As the leaders of the five Lisbon Protocol signatory states, they sign a protocol of exchange of START I instruments of ratification. (The documents remain on the signing table.)

11:09 a.m.

The signers stand and return to their original positions behind the treaty table.

11:10 a.m.

#### Statements

President Lukashenko of Belarus proceeds to podium and makes a brief statement (2 minutes).

11:15 a.m.

President Nazerbayev of Kazakhstan proceeds to podium and makes a brief statement (2 minutes).

11:20 a.m.

President Yeltsin of Russia proceeds to podium and makes a brief statement (2 minutes).

11:25 a.m.

President Kuchma of Ukraine proceeds to podium and makes a brief statement (2 minutes).

11:30 a.m.

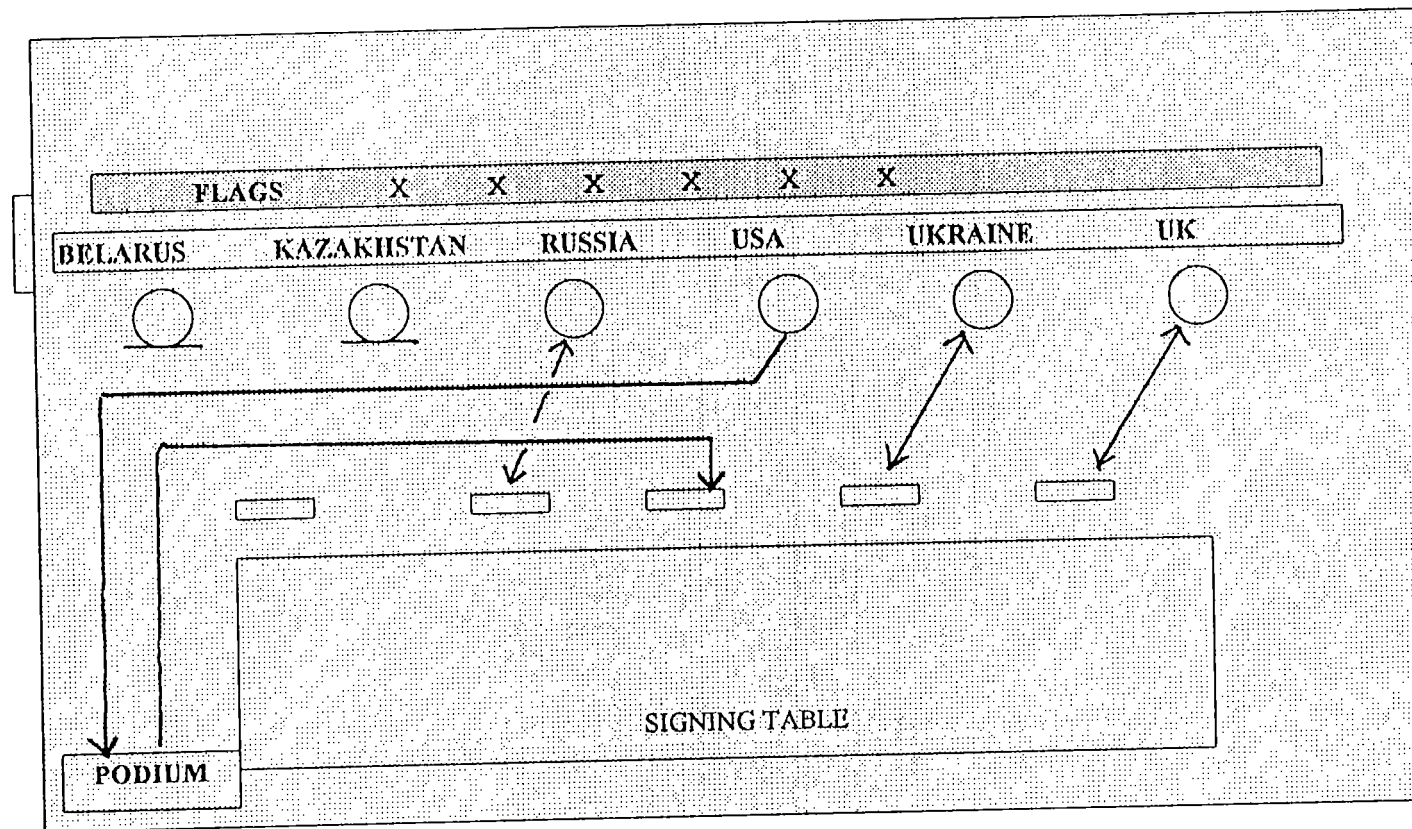
Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement (2 minutes).

11:35 a.m.

President Clinton proceeds to podium and makes a brief statement (2 minutes).

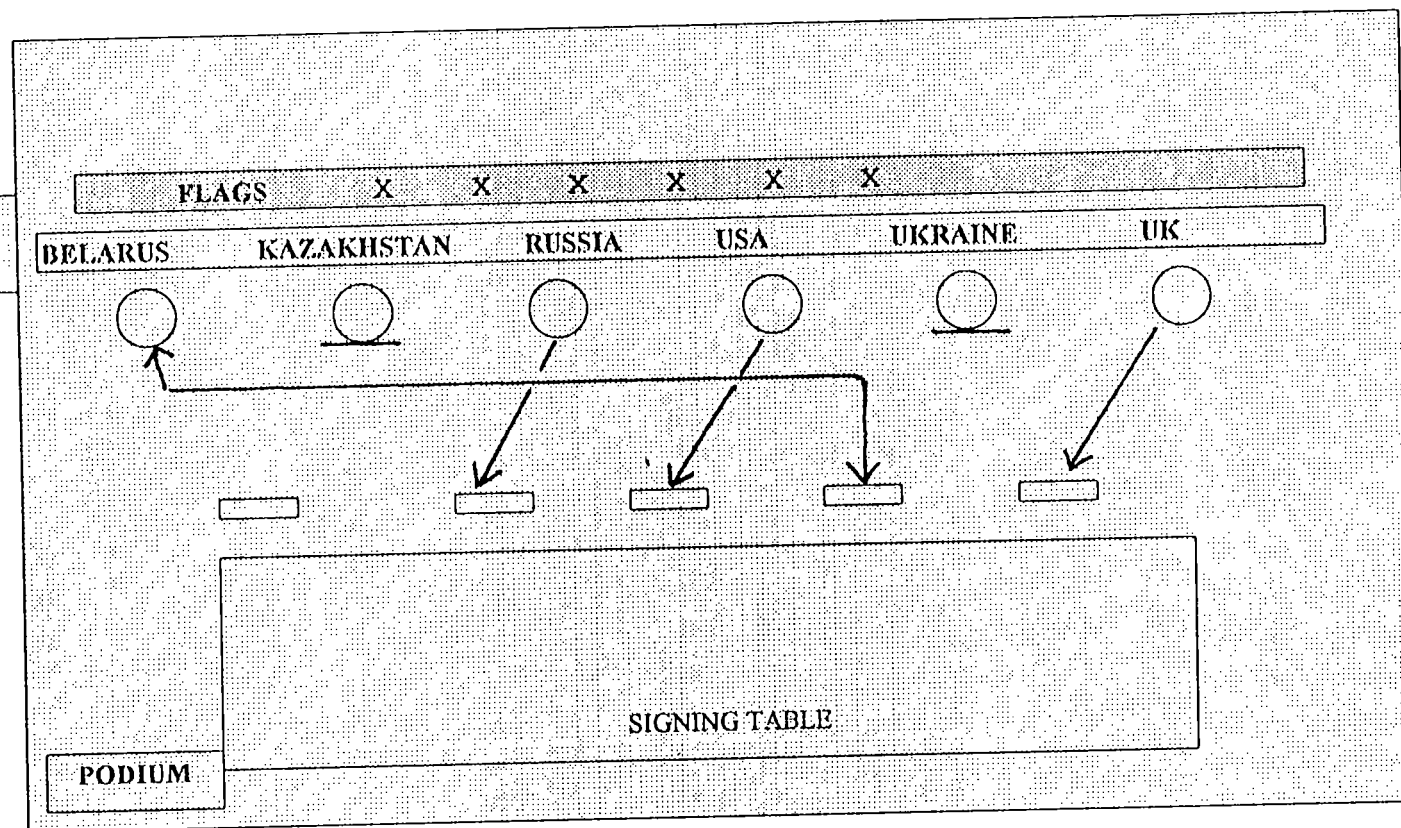
11:45 a.m.

Ceremony concludes.



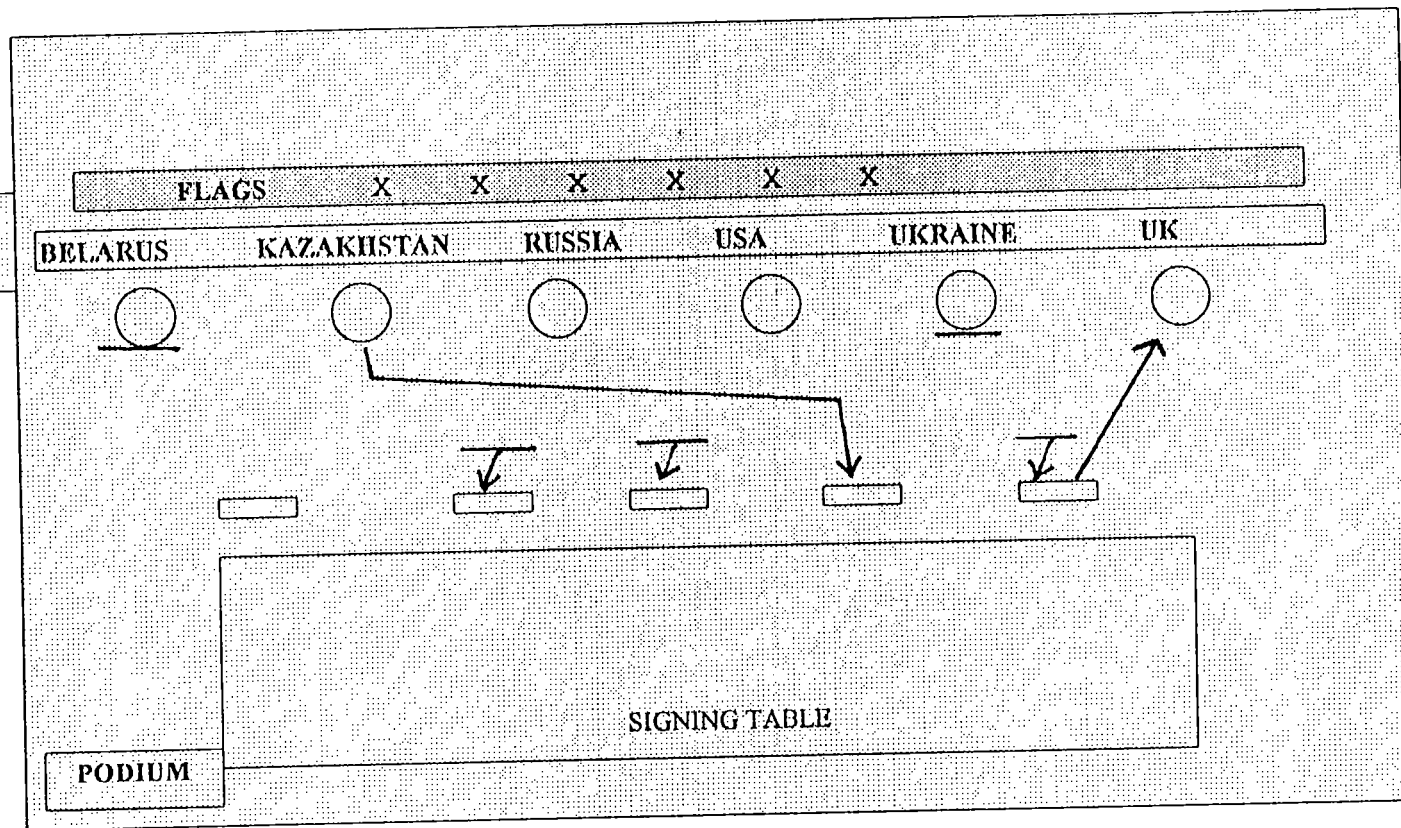
#### A. UKRAINE SIGNING

1. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazarbayev and Prime Minister Major take their positions on the stage (toe cards).
2. President Clinton proceeds to podium and makes short opening statement (2 minutes).
3. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine.
4. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table.
5. President Kuchma presents Ukraine's instruments of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major.



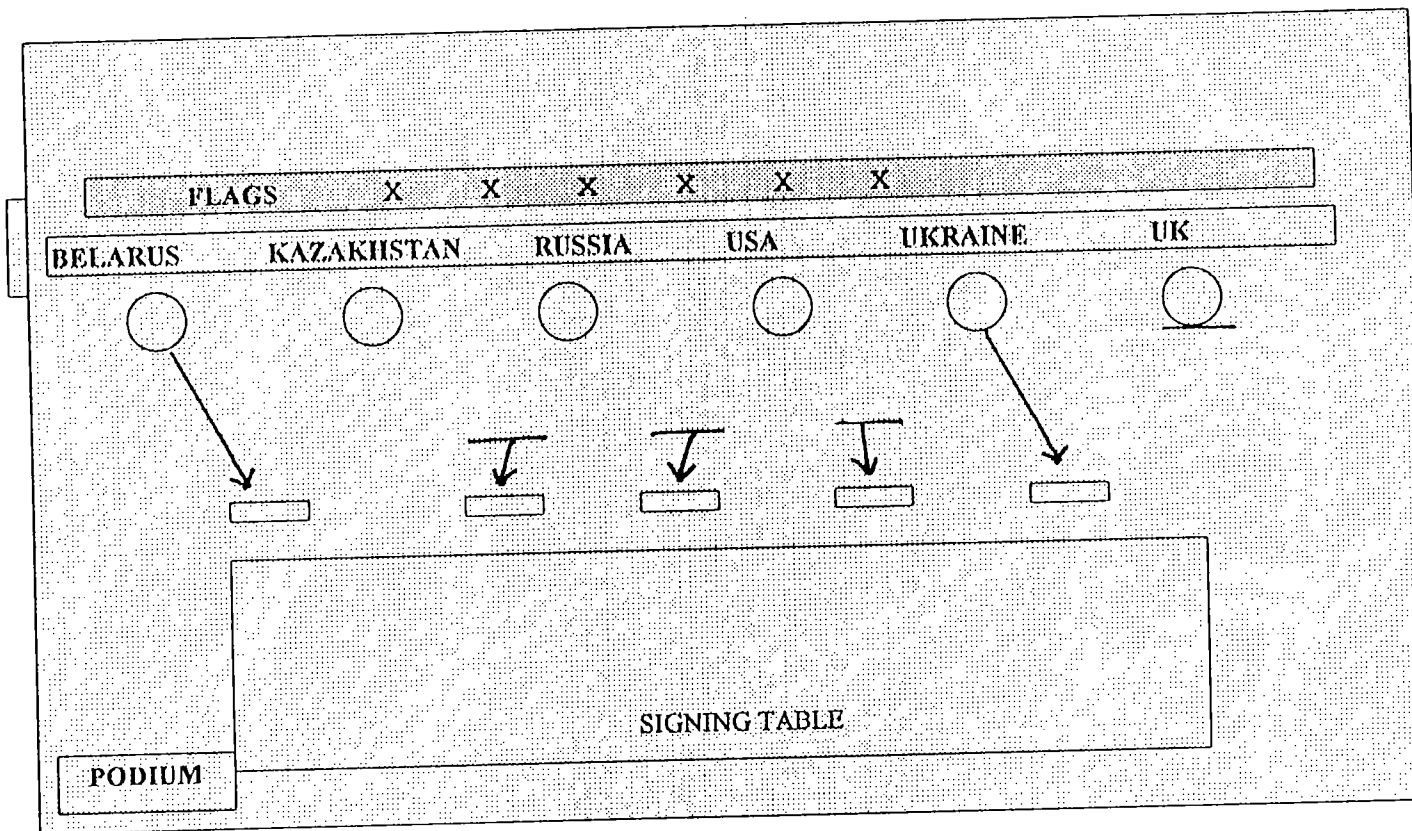
#### B. BELARUS SIGNING

1. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus.
2. They stand and shake hands. President Lukashenko returns to his original standing position.



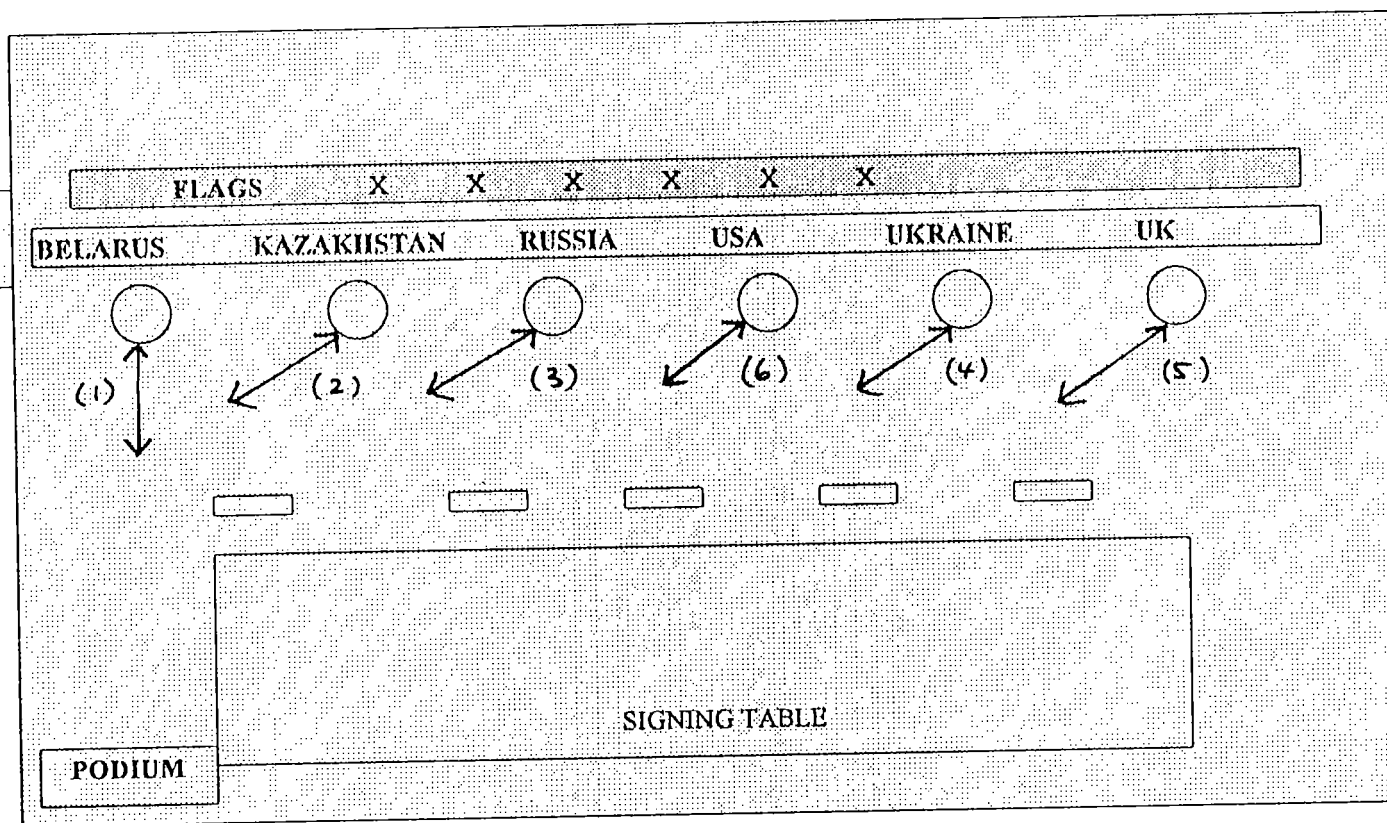
### C. KAZAKHSTAN SIGNING

1. President Nazerbayev approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.
2. They stand and shake hands. Prime Minister Major returns to his standing position.



**D. EXCHANGE OF START I INSTRUMENTS**

1. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev are seated. They sign a protocol of exchange of START I instruments of ratification.
2. The signers stand and return to their original positions behind the treaty table.



#### E. STATEMENTS

1. President Lukashenko of Belarus proceeds to podium and makes a brief statement.
2. President Nazarbayev of Kazakhstan proceeds to podium and makes a brief statement.
3. President Yeltsin of Russia proceeds to podium and makes a brief statement.
4. President Kuchma of Ukraine proceeds to podium and makes a brief statement.
5. Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement.
6. President Clinton proceeds to podium and makes a brief statement.



November 30, 1994

INFORMATION

MEMORANDUM FOR TONY LAKE

FROM: WILL ITOH *W*

SUBJECT: The President's Trip to Budapest: Status Report

As I mentioned earlier, I will be travelling with Secretary Christopher enroute to Budapest. Following is a checklist of where we stand on trip related issues.

SCHEDULE: The current draft schedule is attached at Tab A. We have now dropped the lunch to help us make our firm departure time. We have asked the Hungarians to shift the bilateral to 1:05 PM, immediately after the group photo (and while other delegations are moving to the Hilton for lunch). We may not get agreement on this proposal, in which case we will try to move the bilat to just before the family photo. Note also that the departure statement is listed as "Remarks to Embassy Personnel." This is misleading and we will change this in tomorrow's version of the schedule. The purpose of this event is to have a substantive statement on the record reviewing the day's accomplishments, with the Embassy staff in attendance.

DENUCLEARIZATION CEREMONY: This event is still not set pending agreement by all of the players. As expected, the Ukrainians are still balking and are pressing for a separate ceremony. Belarus and Kazakhstan want a single ceremony, with the signings in order of accession to the NPT (i.e., with Ukraine last). We have offered to break the impasse with Ukraine by suggesting a private 10-15 minute meeting with Kuchma and Yeltsin before the ceremony. We have also suggested the possibility of a private photo op after the ceremony (without Yeltsin) for Belarus and Kazakhstan to keep them happy. We are still working on the assumption that we will be able to get agreement on a single ceremony following the draft scenario at Tab B.

PARTICIPATION: You have a recommended list of participants for the President's major events in Budapest for your approval. I have passed on the approved list of NSC trip participants to Erskine; they will let us know if we need to make any further cuts to our list.

BRIEFING BOOK: We now have most of the book in its first draft. You now have the scope paper, the denuclearization paper and the briefing paper for the Hungarian bilateral. We will have the additional background papers tomorrow and at least the first draft of the CSCE speech.

BRIEFING TIMES: We have one hour on the schedule beginning at noon on Thursday, divided between speech prep (1/2 hour in the oval) and CSCE overview (1/2 hour in the Cabinet Room). You have approved a list of participants and an agenda for the briefing. We only have one more hour of preparation time on the schedule, enroute on AF-1.

FOLLOW UP: I will continue to participate in the 10 AM and 5 PM conference calls with Erskine and others and will be reachable in Budapest through Signal. Jim Reed has been following all of the scheduling issues and will be in frequent contact with me until you arrive on Monday. I had a good conversation with Erskine this evening. he seems comfortable with where we are, was happy to hear that I was departing to join his Advance people and is much more relaxed about the prospect of making it back to Washington on time now that we have dropped the lunch from the President's schedule.

Attachments:

Tab A Draft Schedule

Tab B Scenario for the Denuclearization Ceremony

CC: Berger, Soderberg, Sens, Reed

**SCHEDULE OF THE PRESIDENT**

**FOR**

**SUNDAY, DECEMBER 4, 1994**

**APPOINTMENT SCHEDULER:**      **STEPHANIE STREETT**  
**HOME:**                              **202-332-5651**  
**OFFICE:**                           **202-456-7560**  
**WHCA PAGER:**                **4033**  
**CELL PHONE:**                **202-494-9855**

**EVENT COORDINATOR:**

**PRESS DESK:**                      **ANNE EDWARDS**  
**HOME:**                              **301-565-3101**  
**OFFICE:**                           **202-456-7560**  
**WHCA PAGER:**                **4208**

**PRINCIPAL EVENTS:**

**WEATHER:**                        **Washington, DC**

**SCHEDULE OF THE PRESIDENT  
FOR  
SUNDAY, DECEMBER 4, 1994**

tba

**CHURCH**

4:30 pm-  
5:20 pm

**KENNEDY CENTER HONORS RECEPTION  
STATE FLOOR  
Staff Contact: Ann Stock  
PRESS??**

**NOTE:** This event is black tie.

5:40 pm

**THE PRESIDENT** departs White House via Marine One en route  
Andrews Air Force Base  
[flight time: 10 minutes]

5:50 pm

**THE PRESIDENT** arrives Andrews Air Force Base

6:05 pm

**THE PRESIDENT** departs Andrews Air Force Base via Air Force  
One en route Budapest  
[flight time: 8 hours, 10 minutes]  
[time change: + 6 hours]

**CSCE BRIEFING ( 1 hour)  
ABOARD AIR FORCE ONE  
Staff Contact: Tony Lake**

**BC RON**

**AIR FORCE ONE**

**HRC RON**

**WHITE HOUSE**

## SCHEDULE OF THE PRESIDENT

**FOR**

**MONDAY, DECEMBER 5, 1994**

**APPOINTMENT SCHEDULER:**

**STEPHANIE STREETT**

**HOME: 202-332-5651**

**OFFICE: 202-456-7560**

**WHCA PAGER: 4033**

**CELL PHONE: 202-494-9855**

**TRIP SCHEDULER:**

**TERRY BISH**

**HOME: 703-527-5077**

**OFFICE: 202-456-7560**

**WHCA PAGER 4344**

**PRESS DESK:**

**ANNE EDWARDS**

**HOME: 301-565-3101**

**OFFICE: 202-456-7560**

**WHCA PAGER: 4208**

**PRINCIPAL EVENTS:**

- \* **CSCE Summit Statement - Budapest**
- \* **Signing Ceremony with Ukraine, Belarus, and Kazakhstan - Budapest**
- \* **Congressional Ball - White House**

**WEATHER:**

## Budapest

**Washington, DC**

**SCHEDULE OF THE PRESIDENT  
FOR  
MONDAY, DECEMBER 5, 1994**

8:15 am                   **THE PRESIDENT** arrives Ferihegy International Airport, Budapest, Hungary

Greeters:           Hungarian Interior Minister  
                          Ambassador Blinken  
                          Mrs. Blinken  
                          James Gasden, DCM  
                          Mrs. Gasden

8:30 am                   **THE PRESIDENT** departs Ferihegy International Airport via motorcade en route Budapest Convention Center [drive time: 25 minutes]

8:55 am                   **THE PRESIDENT** arrives Budapest Convention Center and proceeds to Patria Hall

Greeter:            Ambassador Istvan Gyarmati, Executive Secretary for the CSCE Conference

**THE PRESIDENT** is met in Patria Hall by Hungarian President Arpad Goncz and is seated with American Delegation

9:00 am                   **CONFERENCE ON SECURITY AND CO-OPERATION IN**  
9:40 am                   **EUROPE (CSCE) OPENING CEREMONY**  
                          **PATRIA HALL**  
                          Budapest Convention Center  
                          Staff Contact: Tony Lake  
                          **POOL PRESS**

**Participants:**

- Prime Minister Horn of Hungary makes remarks.
- \_\_\_\_\_, outgoing Chairman-in-Office, makes remarks.
- Boutros-Boutros Ghali, Secretary-General of the United Nations makes remarks.
- \_\_\_\_\_, President of the CSCE Parliamentary Assembly makes statement.

9:45 am-                   **STATEMENT TO CSCE SUMMIT**  
9:55 am                   **PATRIA HALL**

Budapest Convention Center  
Remarks: Bob Boorstin  
Staff Contact: Tony Lake  
**POOL PRESS**

- **The President** is introduced by German Chancellor Helmut Kohl, who presides over the session.
- **The President** makes brief remarks from his seat.
- Chancellor Kohl introduces President Yeltsin.
- President Yeltsin makes remarks.

10:30 am

**THE PRESIDENT** departs Patria Hall en route Holding Room tba

10:30 am-  
11:00 am

**BRIEFING**  
**ROOM TBA**  
Budapest Convention Center  
Staff Contact: Tony Lake

11:00 am-  
12:15 pm

**SIGNING CEREMONIES WITH PRESIDENTS OF UKRAINE,  
BELARUS, AND KAZAKHSTAN**  
**BARTOK ROOM**  
Budapest Convention Center  
Staff Contact: Tony Lake  
**POOL PRESS**

**NOTE: President Yeltsin and Prime Minister Major are  
witnesses to agreements**

|                      |
|----------------------|
| <b>Participants:</b> |
|----------------------|

- **The President, President Yeltsin, President Kuchma, President Lukashenko, President Nazerbayev and Prime Minister Major** proceed to stage.
- **The President** makes brief opening remarks.
- Signatories sign Ukrainian memorandum on security assurances.
- Signatories sign Belarusian memorandum on security assurances.
- Signatories sign Kazakhstania memorandum on security assurances.

- Signatories exchange START 1 instruments of ratification.
- President Lukashenko of Belarus makes brief statement.
- President Nazerbayev of Kazakhstan makes brief statement.
- President Yeltsin of Russia makes brief statement.
- President Kuchma of Ukraine makes brief statement.
- Prime Minister Major of the United Kingdom makes brief statement.
- **The President** makes brief statement and closes the ceremony.

12:15 pm-  
12:40 pm

**HOLD**  
**ROOM TBA**  
Budapest Convention Center

12:40 pm-  
1:00 pm

**GROUP PHOTO**  
**PATRIA HALL STAGE**  
Budapest Convention Center  
Staff Contact: Tony Lake  
**POOL PRESS**

1:05 pm-  
1:30 pm

**BILATERAL WITH HUNGARIAN PRIME MINISTER HORN**  
**AND PRESIDENT GONCZ**  
**PALMA ROOM**  
Budapest Convention Center  
Staff Contact: Tony Lake  
**POOL SPRAY AT BEGINNING**

|                                                  |
|--------------------------------------------------|
| <b>Participants:</b><br><b>THE PRESIDENT + 6</b> |
|--------------------------------------------------|

1:45 pm

**THE PRESIDENT** departs Budapest Convention Center via motorcade en route Ferihegy International Airport  
[drive time: 25 minutes]

2:10 pm

**THE PRESIDENT** arrives Ferihegy International Airport

2:20 pm-  
2:40 pm

**BRIEF REMARKS TO EMBASSY PERSONNEL**  
**SITE TBA**  
Ferihegy International Airport  
Staff Contact: Tony Lake  
**POOL PRESS**



- Ambassador Blinken makes brief remarks and introduces the President.
- The President makes brief remarks.
- The President works ropeline en route Air Force One.

3:00 pm

**THE PRESIDENT** departs Ferihegy International Airport, Budapest, Hungary via Air Force One en route Andrews Air Force Base  
[flight time: 9 hours, 35 minutes]  
[time change: - 6 hours]

6:35 pm

**THE PRESIDENT** arrives Andrews Air Force Base

6:50 pm

**THE PRESIDENT** departs Andrews Air Force Base via Marine One en route White House  
[flight time: 10 minutes]

7:00 pm

**THE PRESIDENT** arrives White House

8:30 pm-  
?????

**CONGRESSIONAL BALL**  
**STATE FLOOR**  
Staff Contact: Ann Stock, Pat Griffin  
**PRESS??**

NOTE: This is a black tie event.

**BC AND HRC RON**

**WHITE HOUSE**



**SCENARIO: SIGNING CEREMONY**

Monday, December 5  
10:45 - 11:45 a.m.

10:45 - 10:47 a.m.

**Ukraine Signing**

Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev and Prime Minister Major take their positions on the stage (toe cards). President Clinton proceeds to podium and makes short opening statement. (2 minutes)

10:49 a.m.

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine. (Each principal signs four documents). Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).

10:53 a.m.

President Kuchma presents Ukraine's instrument of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major as leaders of the three NPT depository states.

10:55 a.m.

**Belarus Signing**

Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus. (Each principal signs four documents.) After signing, they stand and shake hands. President Lukashenko returns to his original standing position.

11:00 a.m.

**Kazakhstan Signing**

Presidents Nazerbayev approaches the treaty table. Presidents Nazerbayev,

Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan. After signing, they stand and shake hands. President Nazerbayev returns to his original standing position.

11:05 a.m.

#### Exchange of START I Instruments

Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev are seated. As the leaders of the five Lisbon Protocol signatory states, they sign a protocol of exchange of START I instruments of ratification. (The documents remain on the signing table.)

11:09 a.m.

The signers stand and return to their original positions behind the treaty table.

11:10 a.m.

#### Statements

President Lukashenko of Belarus proceeds to podium and makes a brief statement (2 minutes).

11:15 a.m.

President Nazerbayev of Kazakhstan proceeds to podium and makes a brief statement (2 minutes).

11:20 a.m.

President Yeltsin of Russia proceeds to podium and makes a brief statement (2 minutes).

11:25 a.m.

President Kuchma of Ukraine proceeds to podium and makes a brief statement (2 minutes).

11:30 a.m.

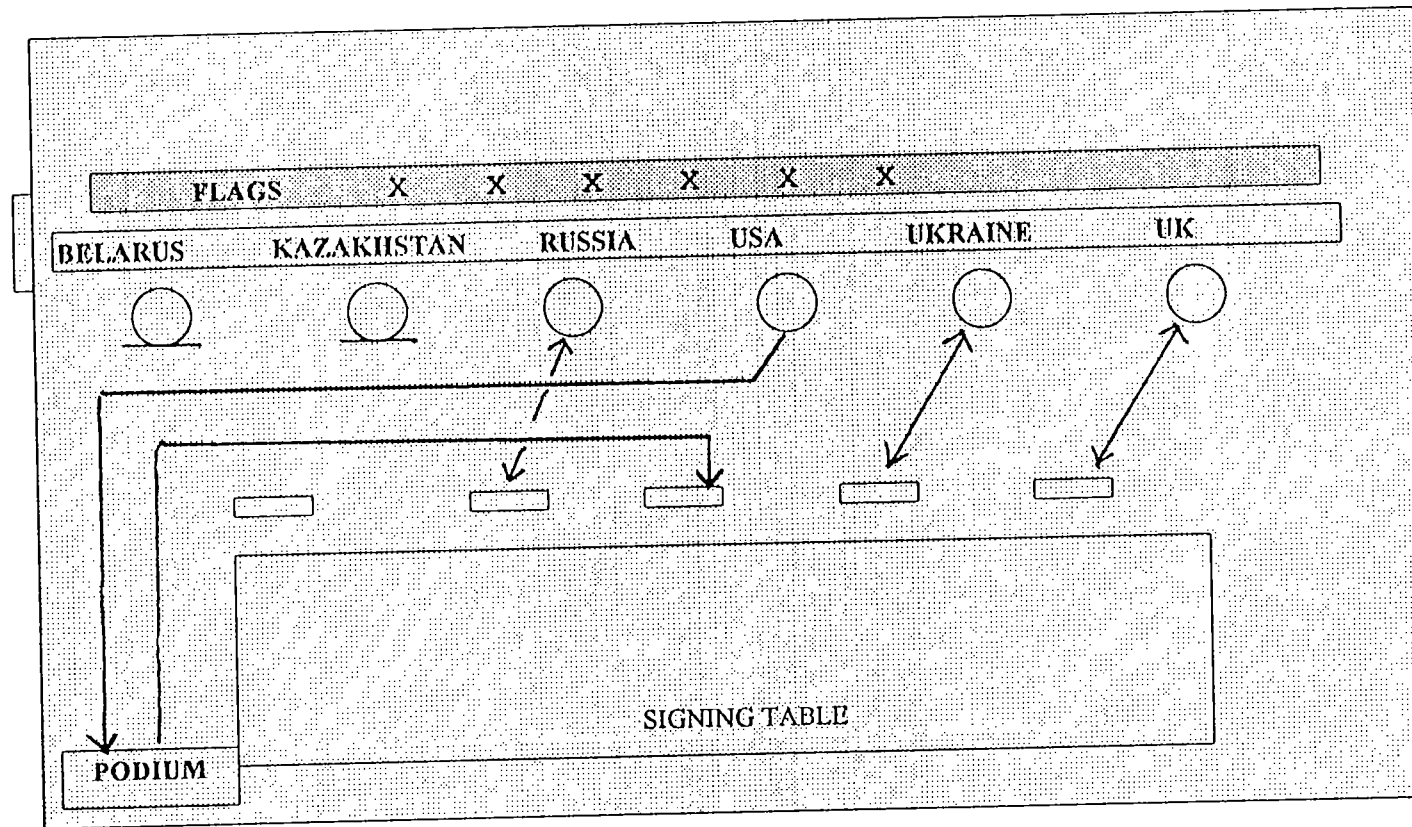
Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement (2 minutes).

11:35 a.m.

President Clinton proceeds to podium and makes a brief statement (2 minutes).

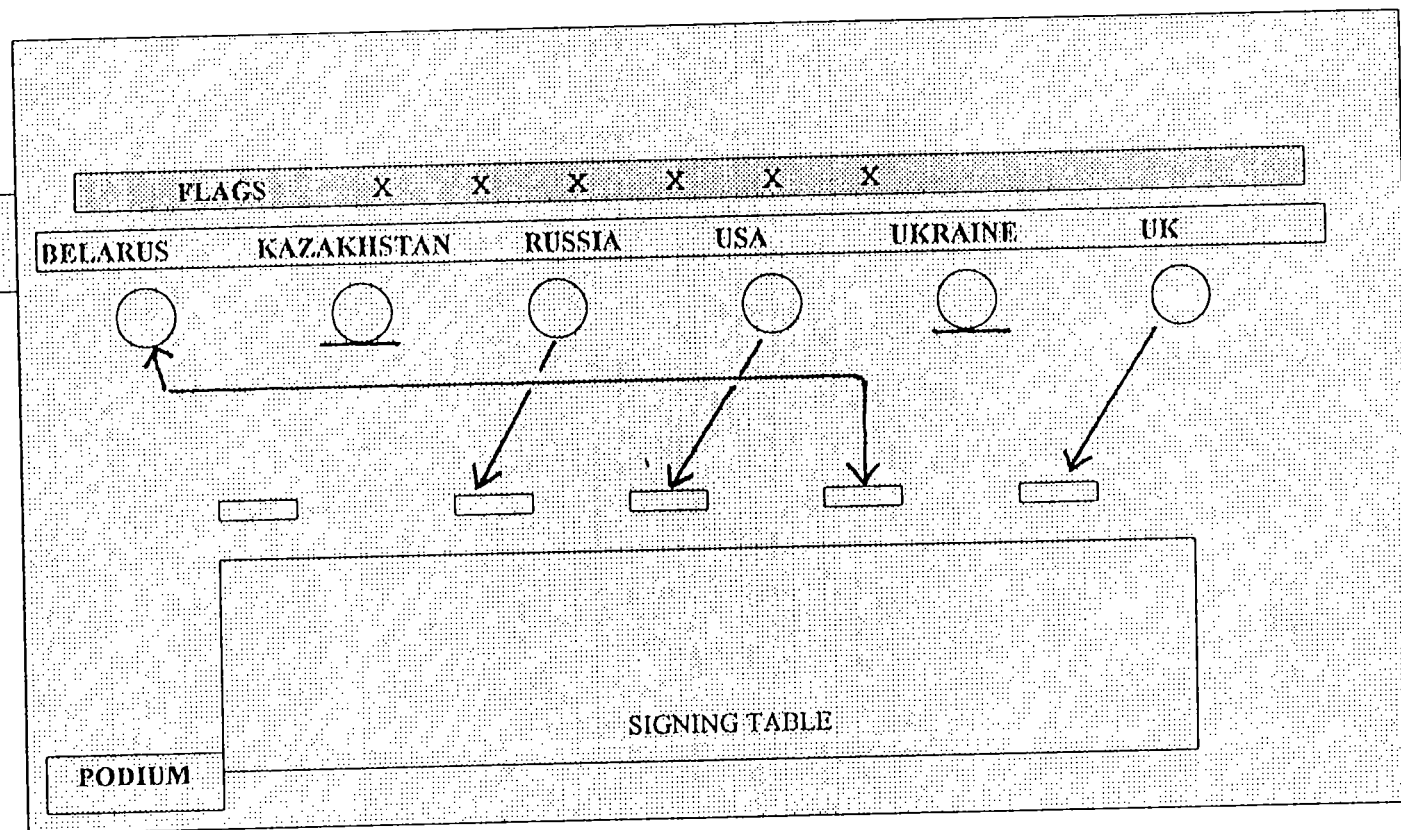
11:45 a.m.

Ceremony concludes.



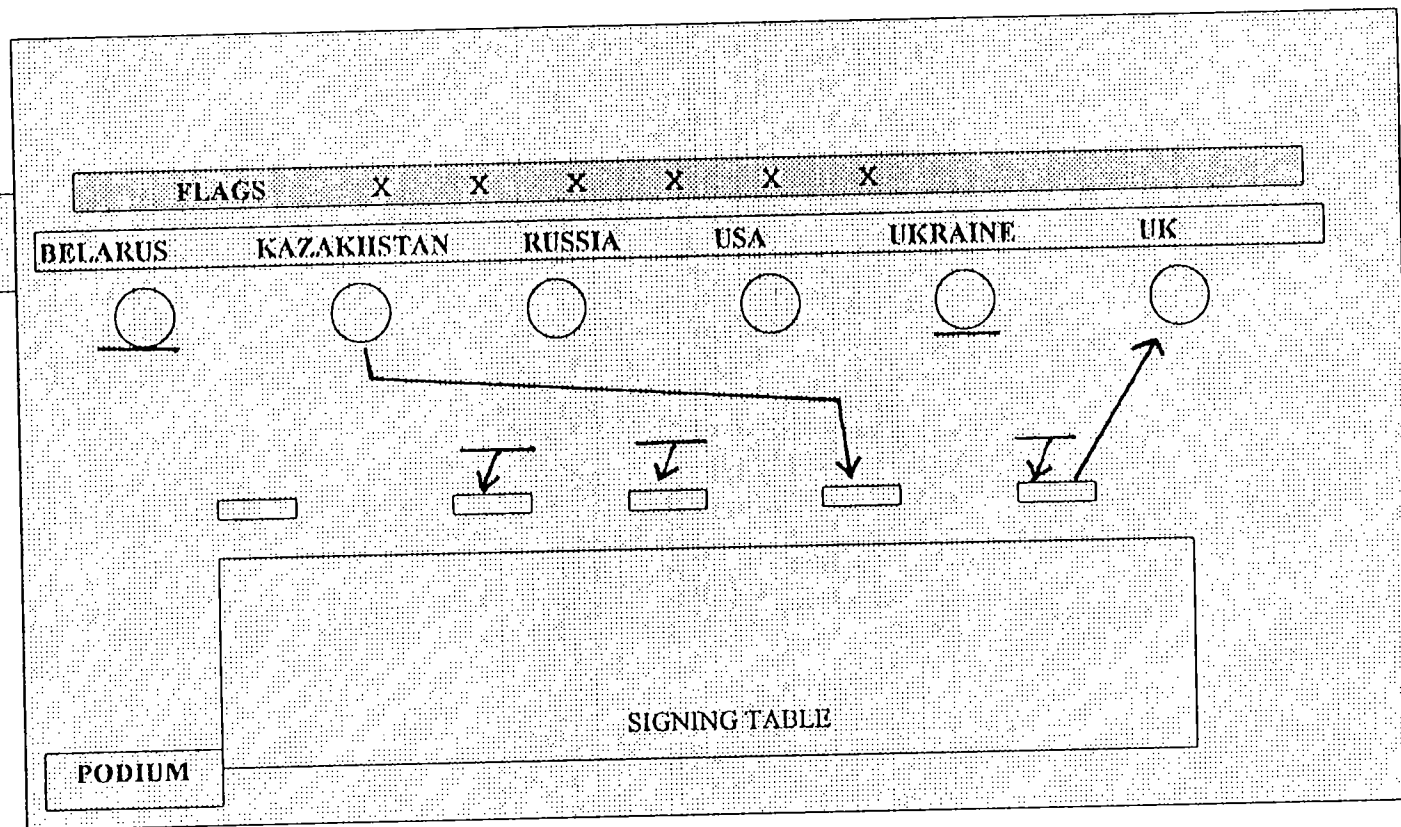
#### A. UKRAINE SIGNING

1. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazarbayev and Prime Minister Major take their positions on the stage (toe cards).
2. President Clinton proceeds to podium and makes short opening statement (2 minutes).
3. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine.
4. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table.
5. President Kuchma presents Ukraine's instruments of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major.



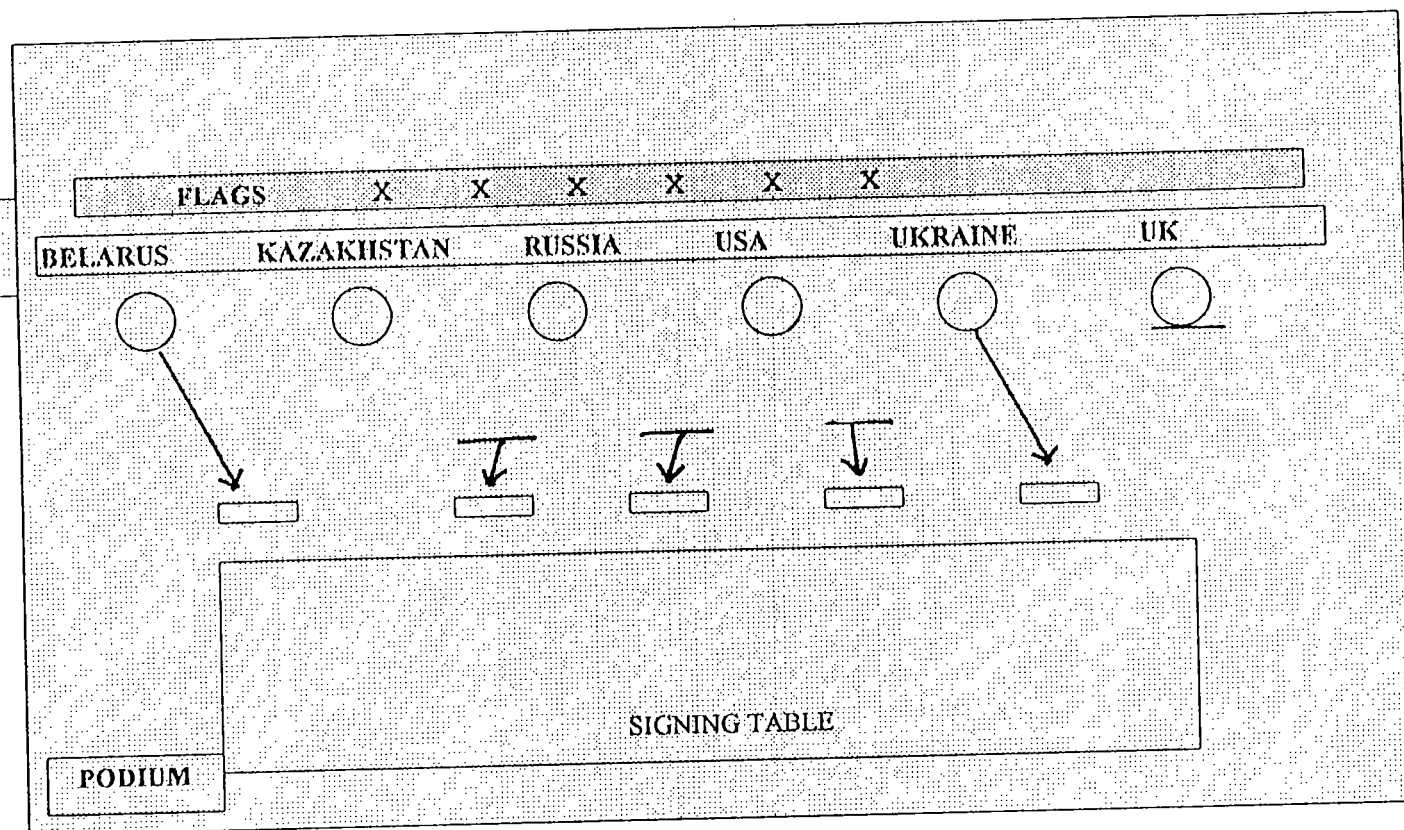
**B. BELARUS SIGNING**

1. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus.
2. They stand and shake hands. President Lukashenko returns to his original standing position.



### C. KAZAKHSTAN SIGNING

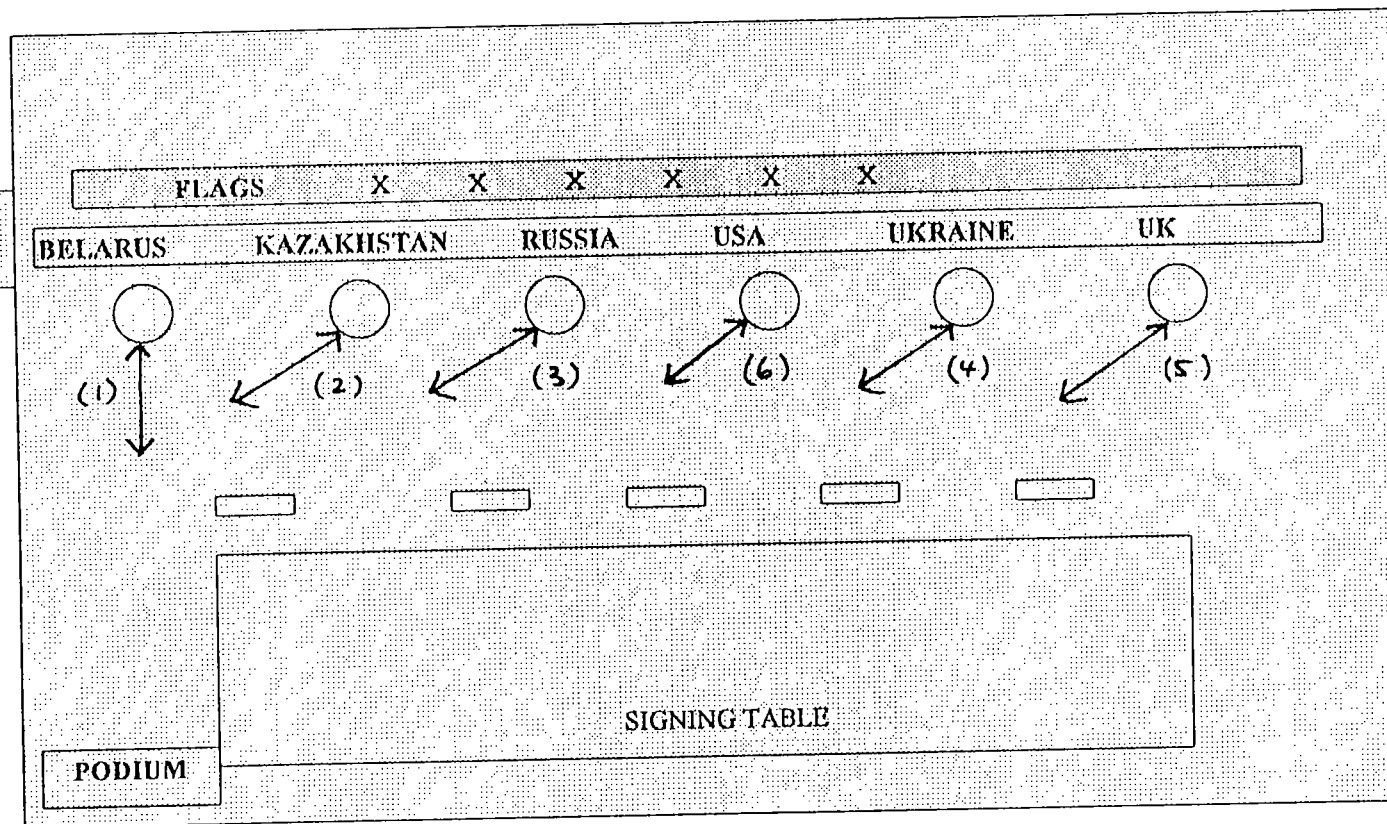
1. President Nazerbayev approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.
2. They stand and shake hands. Prime Minister Major returns to his standing position.



**D. EXCHANGE OF START I INSTRUMENTS**

1. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev are seated. They sign a protocol of exchange of START I instruments of ratification.
2. The signers stand and return to their original positions behind the treaty table.





**E. STATEMENTS**

1. President Lukashenko of Belarus proceeds to podium and makes a brief statement.
2. President Nazarbayev of Kazakhstan proceeds to podium and makes a brief statement.
3. President Yeltsin of Russia proceeds to podium and makes a brief statement.
4. President Kuchma of Ukraine proceeds to podium and makes a brief statement.
5. Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement.
6. President Clinton proceeds to podium and makes a brief statement.

# Withdrawal/Redaction Marker

## Clinton Library

| DOCUMENT NO.<br>AND TYPE | SUBJECT/TITLE                                                                                                                                                      | DATE       | RESTRICTION |
|--------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------|-------------|
| 001a. memo               | Copy. For the President from Anthony Lake and Ricki Seidman.<br>Subject: Your Attendance at the Budapest CSCE Summit in<br>December. Record ID: 9405744. (2 pages) | 11/00/1994 | P1/b(1)     |

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Executive Secretary  
OA/Box Number: 1675

### FOLDER TITLE:

CSCE [Conference on Security Cooperation in Europe] 1994

2014-0846-F  
vz3337

### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]  
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]  
P3 Release would violate a Federal statute [(a)(3) of the PRA]  
P4 Release would disclose trade secrets or confidential commercial or  
financial information [(a)(4) of the PRA]  
P5 Release would disclose confidential advice between the President  
and his advisors, or between such advisors [(a)(5) of the PRA]  
P6 Release would constitute a clearly unwarranted invasion of  
personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed  
of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C.  
2201(3).

RR. Document will be reviewed upon request.

b(1) National security classified information [(b)(1) of the FOIA]  
b(2) Release would disclose internal personnel rules and practices of  
an agency [(b)(2) of the FOIA]  
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]  
b(4) Release would disclose trade secrets or confidential or financial  
information [(b)(4) of the FOIA]  
b(6) Release would constitute a clearly unwarranted invasion of  
personal privacy [(b)(6) of the FOIA]  
b(7) Release would disclose information compiled for law enforcement  
purposes [(b)(7) of the FOIA]  
b(8) Release would disclose information concerning the regulation of  
financial institutions [(b)(8) of the FOIA]  
b(9) Release would disclose geological or geophysical information  
concerning wells [(b)(9) of the FOIA]

# Withdrawal/Redaction Marker

## Clinton Library

| DOCUMENT NO.<br>AND TYPE | SUBJECT/TITLE                                                                                                               | DATE       | RESTRICTION |
|--------------------------|-----------------------------------------------------------------------------------------------------------------------------|------------|-------------|
| 001b. memo               | Copy. For the President from Warren Christopher. Subject: Attending the CSCE Budapest Summit. Record ID: 9407349. (2 pages) | 09/13/1994 | P1/b(1)     |

### COLLECTION:

Clinton Presidential Records  
National Security Council  
Executive Secretary  
OA/Box Number: 1675

### FOLDER TITLE:

CSCE [Conference on Security Cooperation in Europe] 1994

2014-0846-F

vz3337

### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P1 National Security Classified Information [(a)(1) of the PRA]  
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]  
P3 Release would violate a Federal statute [(a)(3) of the PRA]  
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]  
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]  
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

b(1) National security classified information [(b)(1) of the FOIA]  
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]  
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]  
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]  
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]  
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]  
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]  
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

November 29, 1994

MEMORANDUM FOR ANTHONY LAKE

FROM: WILL ITOH *WZ*  
SUBJECT: Briefing Time for CSCE

Scheduling has blocked an hour on the President's schedule for CSCE prep time Thursday (noon-1:00 p.m.).

The first 30 minutes will be speech prep in the Oval Office to review the first draft of the President's CSCE intervention. In addition to the speechwriters, I suggest that you and Sandy Vershbow be included in the speech prep session.

The second part of the session will take place in the Cabinet Room and will be devoted to a review of the schedule and substantive issues at CSCE. I recommend the following agenda:

- I. INTRODUCTION (ANTHONY LAKE)
- II. SCHEDULE OVERVIEW (BILLY WEBSTER/ERSKINE BOWLES)
- III. THE CSCE PROCESS AND THE BUDAPEST SUMMIT (VERSHBOW)
- IV. DENUCLEARIZATION CEREMONY AND START I ENTRY INTO FORCE (BURNS/BELL)
- V. HUNGARIAN BILATERAL (SCHIFTER/FRIED)

Following is a suggested list of participants for the substantive prep session:

The President  
Leon Panetta  
Anthony Lake  
George Stephanopoulos  
Mark Gearan  
Dee Dee Myers  
Erskine Bowles  
Billy Webster  
Samuel Berger  
Leon Fuerth  
Alexander Vershbow

*Nancy*  
*Andrew*  
*Jim*  
*Brenda*  
*Cathy*

Richard Schifter  
 Nick Burns  
 Robert Bell  
 Rose Gottemoeller (back bench)  
 Anthony Gardner (back bench)  
 Dan Fried (back bench)

RECOMMENDATION:

1. That you and Sandy Vershbow attend the speech prep session in the Oval Office (12:00-12:30 pm).

Approve  Approve with change \_\_\_\_\_ Disapprove \_\_\_\_\_

2. That you approve the agenda above for the briefing in the Cabinet Room (12:30-1:00 pm).

Approve  Approve with change \_\_\_\_\_

3. That you approve the proposed list of participants for the briefing in the Cabinet Room.

Approve  Approve with change \_\_\_\_\_

WASHFAX RECEIPT  
DEPARTMENT OF STATE

**B**

S/S #

C

MESSAGE NO. 014423 CLASSIFICATION UNCLASS No. Pages 2 + C

FROM: STATE OPS Center  
(Officer name) (Office symbol) (Extension) (Room number)

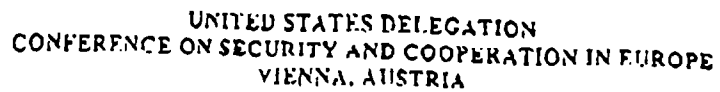
MESSAGE DESCRIPTION \_\_\_\_\_

| TO: (Agency) | DELIVER TO:      | Extension | Room No. |
|--------------|------------------|-----------|----------|
| <u>NSC</u>   | <u>Will ITOH</u> |           |          |
|              | <u>A. SENS</u>   |           |          |
|              | <u>J. Reed</u>   |           |          |
|              |                  |           |          |
|              |                  |           |          |
|              |                  |           |          |
|              |                  |           |          |

FOR: CLEARANCE ☐ INFORMATION ☐ PER REQUEST ☐ COMMENT ☐

REMARKS: FROM CSCE

S/S Officer: \_\_\_\_\_



TEL.:00-36-1-266-8307 (CONTROL ROOM)  
FAX.:00-36-1-266-8309

to: White House Op Center (X) 202 647 1811

FROM: CSEC - Craig Dunkerley

DATE: 30 November

TOTAL NUMBER OF PAGES INCLUDING COVERSHEET: 2

1. What is the main purpose of the document?  
 2. What are the key findings of the study?  
 3. What are the limitations of the study?  
 4. What are the implications of the study?  
 5. What are the conclusions of the study?  
 6. What are the recommendations of the study?  
 7. What are the future research directions?  
 8. What are the acknowledgments?  
 9. What are the references?  
 10. What are the appendices?

DER STÄNDIGE VERTRETER  
DER BUNDESREPUBLIK DEUTSCHLAND  
BEI DER KONFERENZ ÜBER SICHERHEIT  
UND ZUSAMMENARBEIT IN EUROPA  
WIEN

Günter Joetze

Budapest, 30 November 1994

To

Ambassador Sam Brown  
Head of the American Delegation

Ambassador Yuri Uschakow  
Head of the Russian Delegation

Ambassador Simon Fuller  
Head of the U.K. Delegation

Budapest

SIGNATURE CEREMONY OF NPT-TREATY

Dear Colleagues,

This is to inform you that Chancellor Kohl will address the Summit in the name of the European Union as sixth speaker, having changed place with Uzbekistan.

We are of course interested that he has the undivided attention of all Heads of State and Government. We would therefore appreciate if the signing ceremony of the NPT-Treaty would be timed accordingly. If all goes well, my Chancellor should finish speaking by 11.15 a.m. //

Kind regards,

*Joetze*



UNCLASSIFIED  
202 456  
9460  
ATTN: NEED/  
MILLISON

3  
Draft 2

November 29, 1994

30

SCENARIO: SIGNING CEREMONY <sup>IES</sup>

Monday, December 5

10:45 - 11:45 a.m.

10:45 - 10:47 a.m.

## (1) Ukraine Signing

(Announcement)

AND  
Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev and Prime Minister Major take their positions on the stage (toe cards). President Clinton proceeds to podium and makes short opening statement. (2 minutes)

10:49 a.m.

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine. (Each principal signs four documents). Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).

10:53 a.m.

President Kuchma presents Ukraine's instrument of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major as leaders of the three NPT depository states.

ALL SHAKE HANDS. PRESIDENT KUCHMA EXITS THE SCENE.

11:00 ~~10:55~~ a.m.

## (3) Belarus Signing

Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus. (Each principal signs four documents.) After signing, they stand and shake hands. President Lukashenko returns to his original standing position. <sup>IS ANNOUNCED AND</sup> PRESIDENT KUCHMA EXITS THE SCENE.

11:00 a.m.

10:55 a.m.

## (2) Kazakhstan Signing

<sup>IS ANNOUNCED AND</sup> PRESIDENT N - ~~APPROACHES~~ PRESIDENT Nazerbayev approaches the treaty table. Presidents Nazerbayev,

(Announcement)

Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.

After signing, <sup>they</sup> stand and shake hands. ~~President Nazerbayev returns to his original standing position~~ <sup>exiting the scene.</sup>

11:05

11:10 a.m.

(Announcement)

(4)

Exchange of START I Instruments

P.C., Y, K, L, N + PM Major <sup>leave the scene</sup>  
Presidents Clinton, Yeltsin, Kuchma, <sup>and sit</sup>  
Lukashenko and Nazerbayev are seated. <sup>(the chairs)</sup>

As the leaders of the five Lisbon Protocol signatory states, they sign a protocol of exchange of START I instruments of ratification. (The documents remain on the signing table.)

MOVE TO THE  
SIGNING TABLE  
AND

11:15 a.m.

The signers stand and return to their original positions behind the treaty table.

11:17 a.m.

(5) Statements

(Announcement)

President Lukashenko of Belarus proceeds to podium and makes a brief statement (2 minutes).

11:20 a.m.

(Announcement)

President Nazerbayev of Kazakhstan proceeds to podium and makes a brief statement (2 minutes).

11:23 a.m.

(Announcement)

President Yeltsin of Russia proceeds to podium and makes a brief statement (2 minutes).

11:26 a.m.

(Announcement)

President Kuchma of Ukraine proceeds to podium and makes a brief statement (2 minutes).

11:29 a.m.

(Announcement)

Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement (2 minutes).

11:33 a.m.

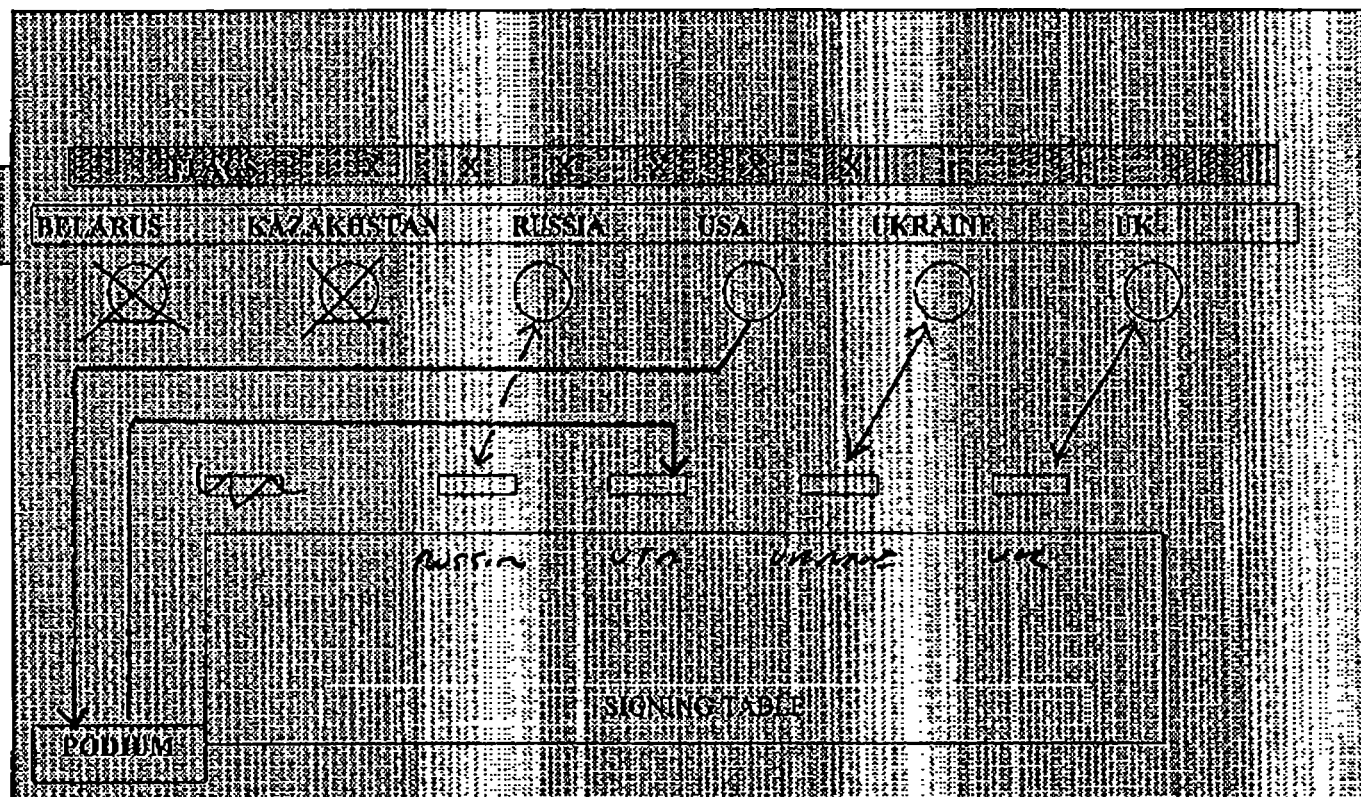
(Announcement)

President Clinton proceeds to podium and makes a brief statement (2 minutes).

11:36 a.m.

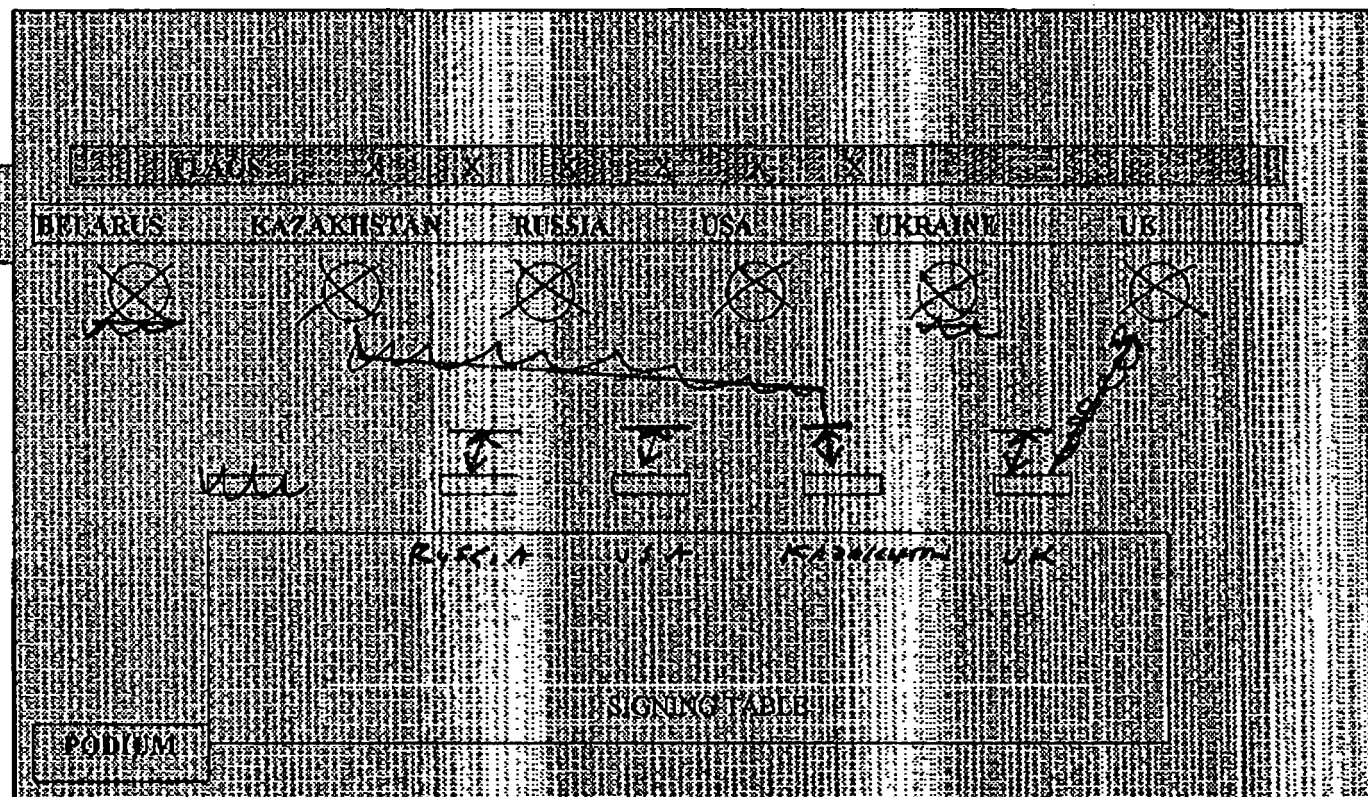
(Announcement: Conclusion)

Ceremony concludes.



#### ●(1) UKRAINE SIGNING

1. Presidents Clinton, Yeltsin, <sup>NO</sup> Kuchma, ~~Lukashenko~~ and ~~Nazarbayev~~ and Prime Minister Major take their positions on the stage (see cards).
2. President Clinton proceeds to podium and makes short opening statement (2 minutes).
3. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine.
4. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table.
5. President Kuchma presents Ukraine's instruments of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major.
6. *PRESIDENT KUCHMA EXITS THE STAGE.*

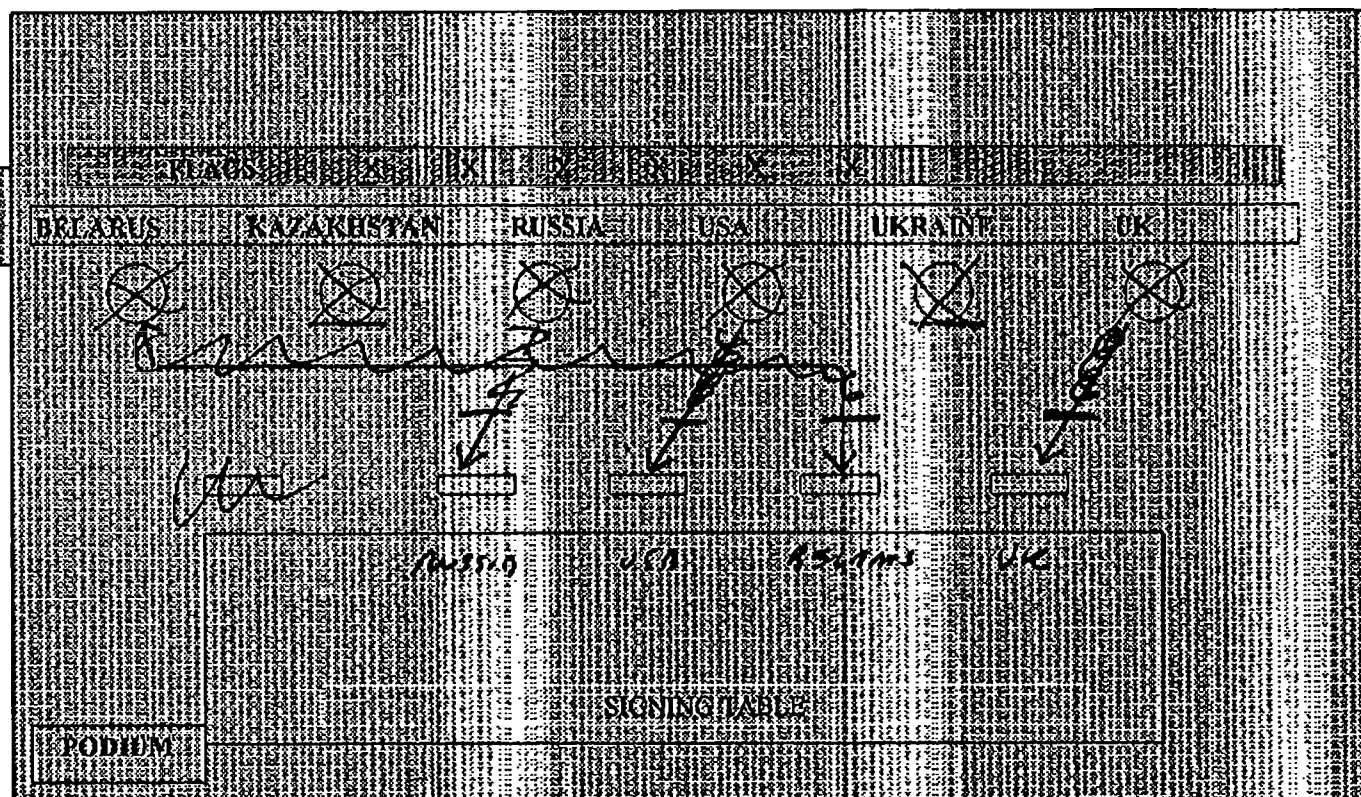


## (2) KAZAKHSTAN SIGNING

- IS ANNOUNCED, APPROX 5:10 PM AND
1. President Nazerbayev approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.

- THROUGH THE TABLE
2. They stand and shake hands. Prime Minister Major returns to his standing position.

P — N — EXITS THE SCENE.

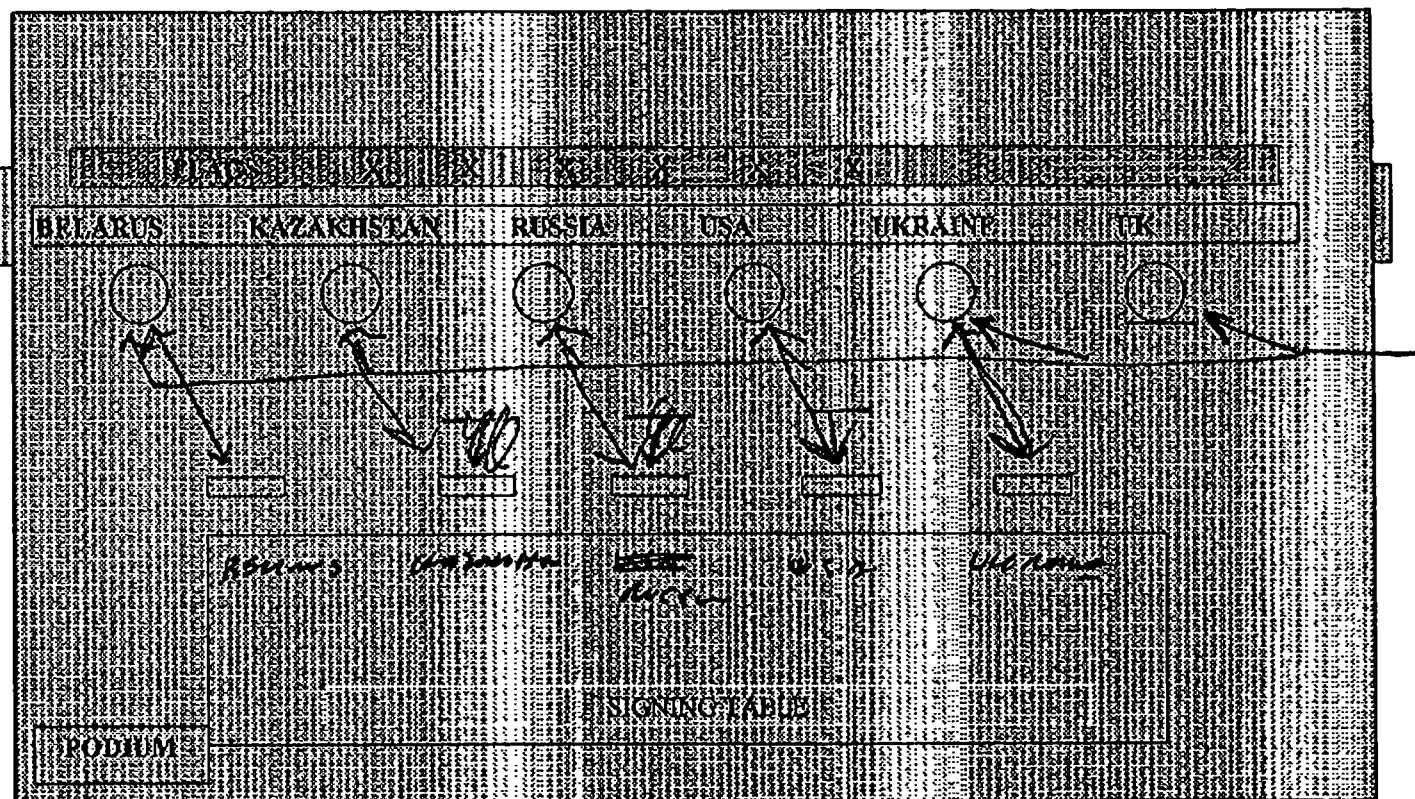


(3)

# **BELARUS SIGNING**

1. *Press L is announced and moves the scene. Are seated*  
 Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table, and sign the memorandum on security assurances for Belarus.
2. They stand and shake hands. President Lukashenko returns to his original standing position.

*All principals but the crowd.*

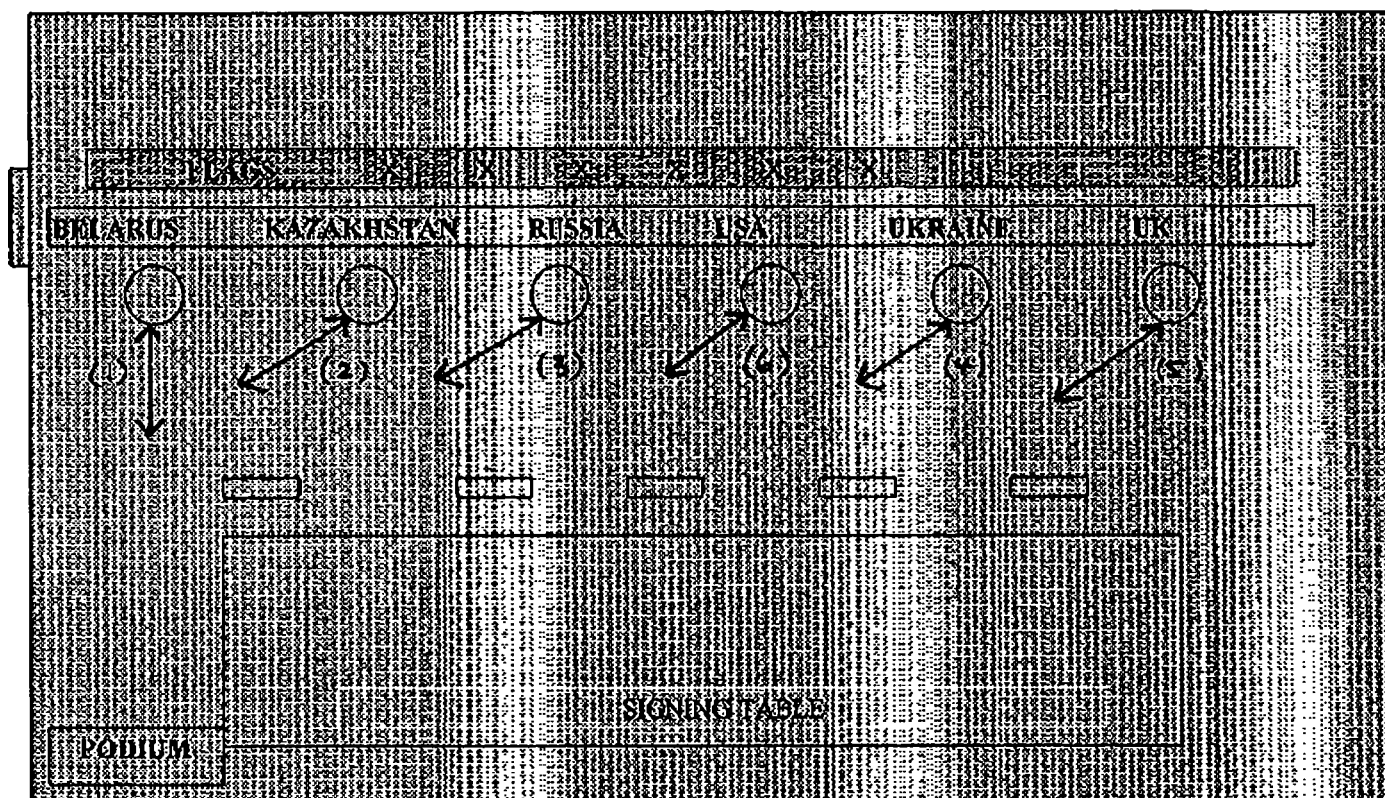


(4)

#### EXCHANGE OF START I INSTRUMENTS

1. PRES C Y K L, N + PM MAJOR NOW SEATED + HAVE THEIR POSITIONS (THE CAMERAS)
2. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazarbayev are seated. They sign a protocol of exchange of START I instruments of ratification.  
(PROCEED TO THE TREATY TABLE AND SIGNING)
2. The signers stand and return to their original positions behind the treaty table (THE CAMERAS)





(5)

STATEMENTS (each participant is announced)

1. President Lukashenko of Belarus proceeds to podium and makes a brief statement.
2. President Nazarbayev of Kazakhstan proceeds to podium and makes a brief statement.
3. President Yeltsin of Russia proceeds to podium and makes a brief statement.
4. President Kachma of Ukraine proceeds to podium and makes a brief statement.
5. Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement.
6. President Clinton proceeds to podium and makes a brief statement.

# NATIONAL SECURITY COUNCIL

## FAX COVER SHEET

**NATIONAL  
SECURITY  
COUNCIL**

17th & Penn, N.W.  
Washington, D.C.  
20506

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(202) 456-\_\_\_\_\_

**From: CATHY MILLISON**

**To: WILLIAM H. ITOH**

**Agency: NSC**

**Fax Number: (32)(25)383-126**

**Date/Time: November 30, 1994**

**No. of pages to follow: 8**

**Message: AS DISCUSSED -- FOR DELIVERY AT  
OPENING OF BUSINESS**



**SCENARIO: SIGNING CEREMONIES**

Monday, December 5  
10:45 - 11:45 a.m.

10:45 - 10:47 a.m.  
(Announcement)

**(1) Ukraine Signing**

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major take their positions on the stage (toe cards). President Clinton proceeds to podium and makes short opening statement. (2 minutes)

10:49 a.m.

Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine. (Each principal signs four documents). Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table (toe cards).

10:53 a.m.  
(Announcement)

President Kuchma presents Ukraine's instrument of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major as leaders of the three NPT depository states.

All shake hands. President Kuchma exits the stage.

10:55 a.m.  
(Announcement)

**(2) Kazakhstan Signing**

President Nazerbayev is announced and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.

After signing, all stand and shake hands. President Nazerbayev exits the stage.

11:00 a.m.  
(Announcement)

### **(3) Belarus Signing**

President Lukashenko is announced and takes his place on stage.

Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table and sign the memorandum on security assurances for Belarus. (Each principal signs four documents.) After signing, they stand and shake hands. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major exit the stage.

11:05 a.m.

(Treaty signing table is reset)

11:10 a.m.  
(Announcement)

### **(4) Exchange of START I Instruments**

Presidents Clinton, Yeltsin, Kuchma, Lukashenko, Nazerbayev and Prime Minister Major enter the stage and stand (toe cards).

Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev move to the signing table and are seated. As the leaders of the five Lisbon Protocol signatory states, they sign a protocol of exchange of START I instruments of ratification. (The documents remain on the signing table.)

11:15 a.m.

The signers stand and return to their original positions behind the treaty table.

11:17 a.m.  
(Announcement)

### **(5) Statements**

President Lukashenko of Belarus proceeds to podium and makes a brief statement (2 minutes).

11:20 a.m.  
(Announcement)

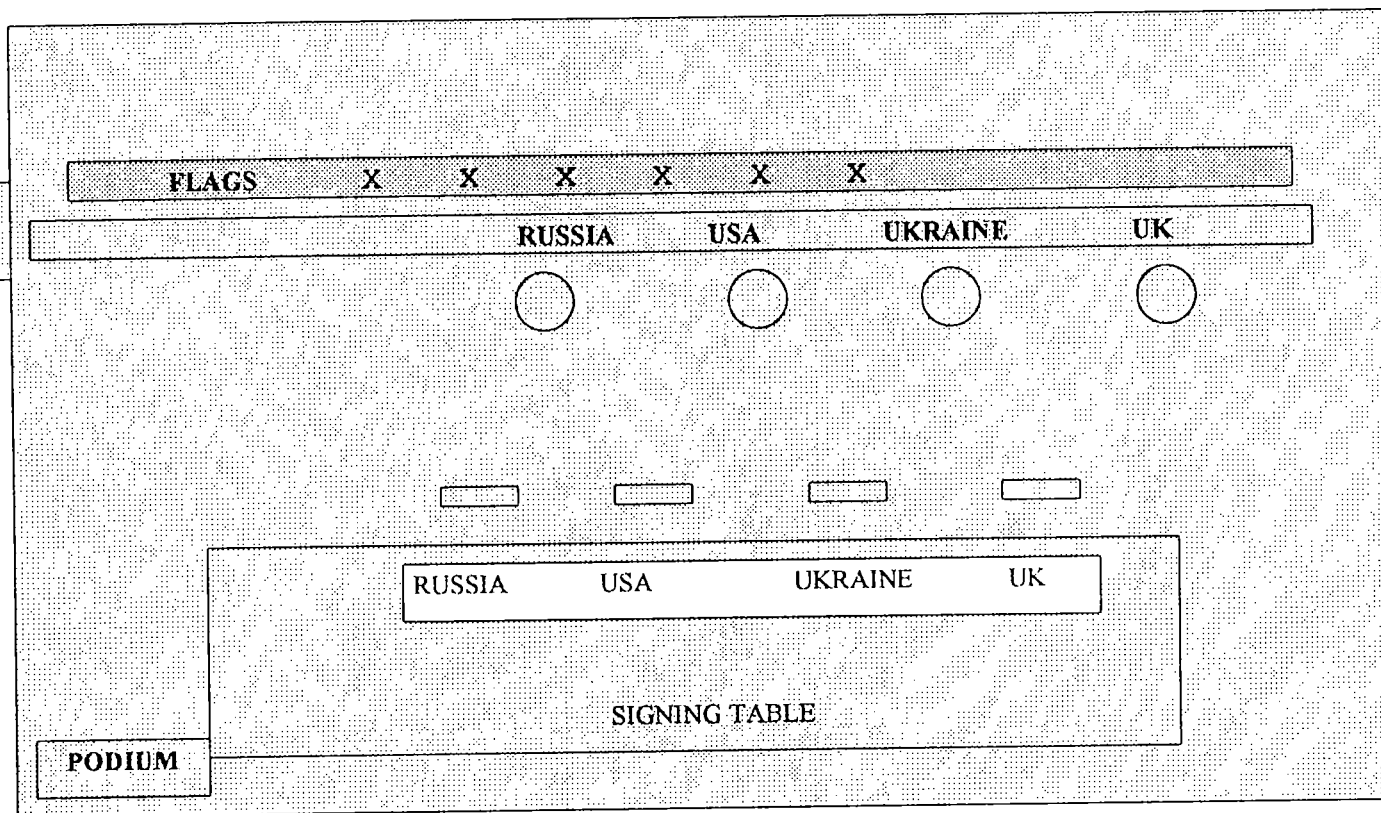
President Nazerbayev of Kazakhstan proceeds to podium and makes a brief statement (2 minutes).

|                                             |                                                                                                        |
|---------------------------------------------|--------------------------------------------------------------------------------------------------------|
| 11:23 a.m.<br>(Announcement)                | President Yeltsin of Russia proceeds to podium and makes a brief statement (2 minutes).                |
| 11:26 a.m.<br>(Announcement)                | President Kuchma of Ukraine proceeds to podium and makes a brief statement (2 minutes).                |
| 11:29 a.m.<br>(Announcement)                | Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement (2 minutes). |
| 11:33 a.m.<br>(Announcement)                | President Clinton proceeds to podium and makes a brief statement (2 minutes).                          |
| 11:36 a.m.<br>(Announcement:<br>conclusion) | Ceremony concludes.                                                                                    |

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Center →

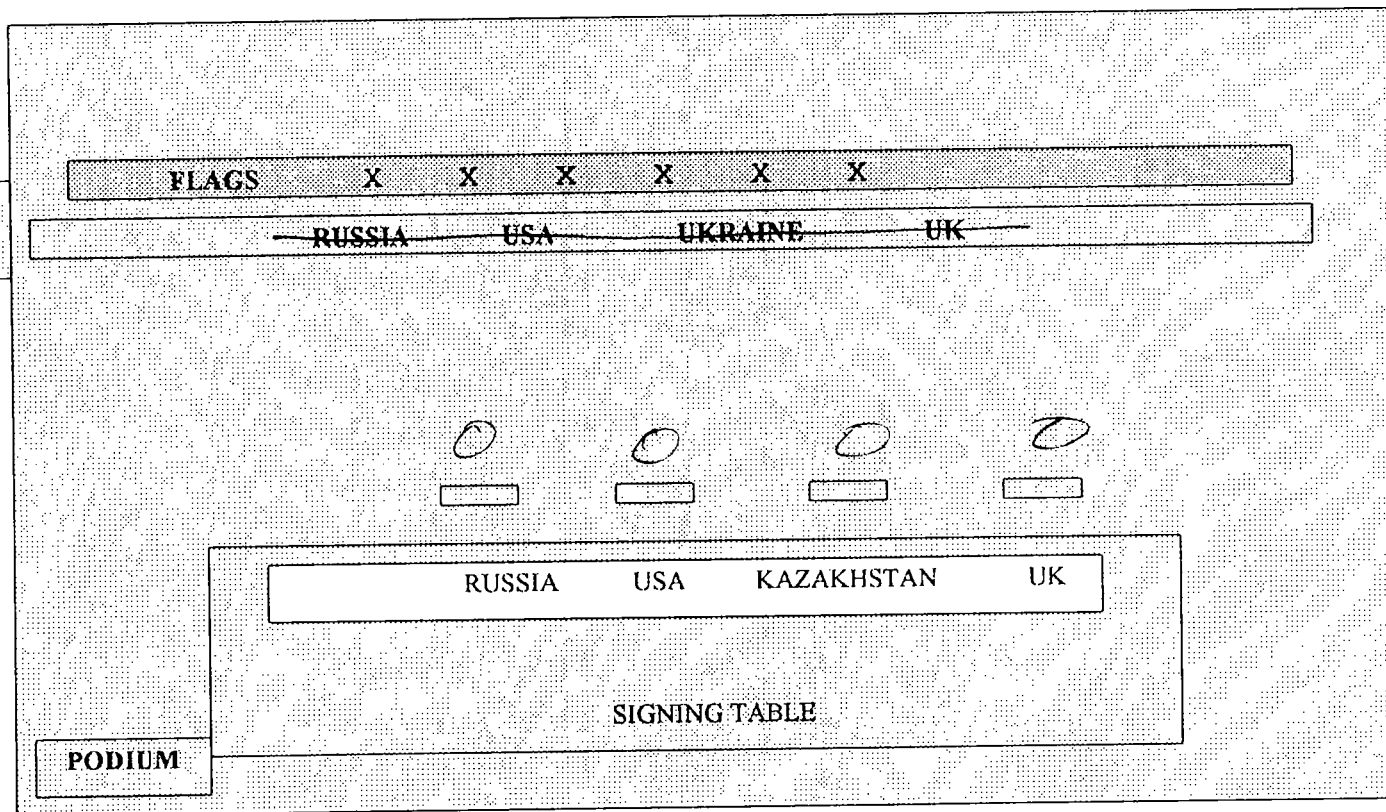


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#### (1) UKRAINE SIGNING

1. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major take their positions on the stage (toe cards).
2. President Clinton proceeds to podium and makes short opening statement (2 minutes).
3. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major proceed to signing table and sign the memorandum on security assurances for Ukraine.
4. Presidents Clinton, Yeltsin and Kuchma and Prime Minister Major stand and return to their positions behind the table. (Toe Cards)
5. President Kuchma presents Ukraine's instruments of NPT accession to Presidents Clinton, Yeltsin and Prime Minister Major.
6. President Kuchma exits the stage.

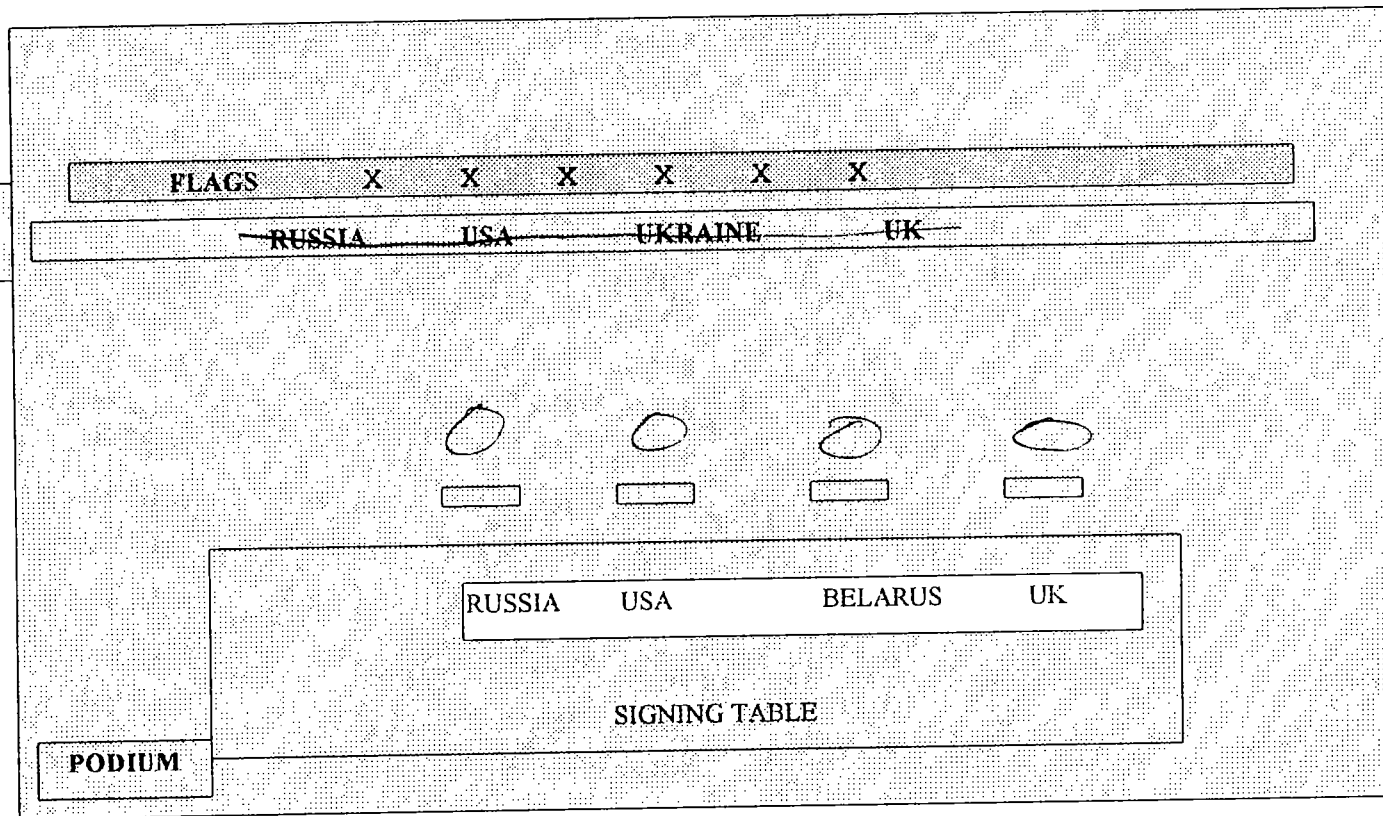
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(2) KAZAKHSTAN SIGNING

1. President Nazerbayev is announced, enters the stage and approaches the treaty table. Presidents Nazerbayev, Clinton and Yeltsin and Prime Minister Major are seated and sign the memorandum on security assurances for Kazakhstan.
2. They stand and shake hands. President Nazerbayev exits the stage.

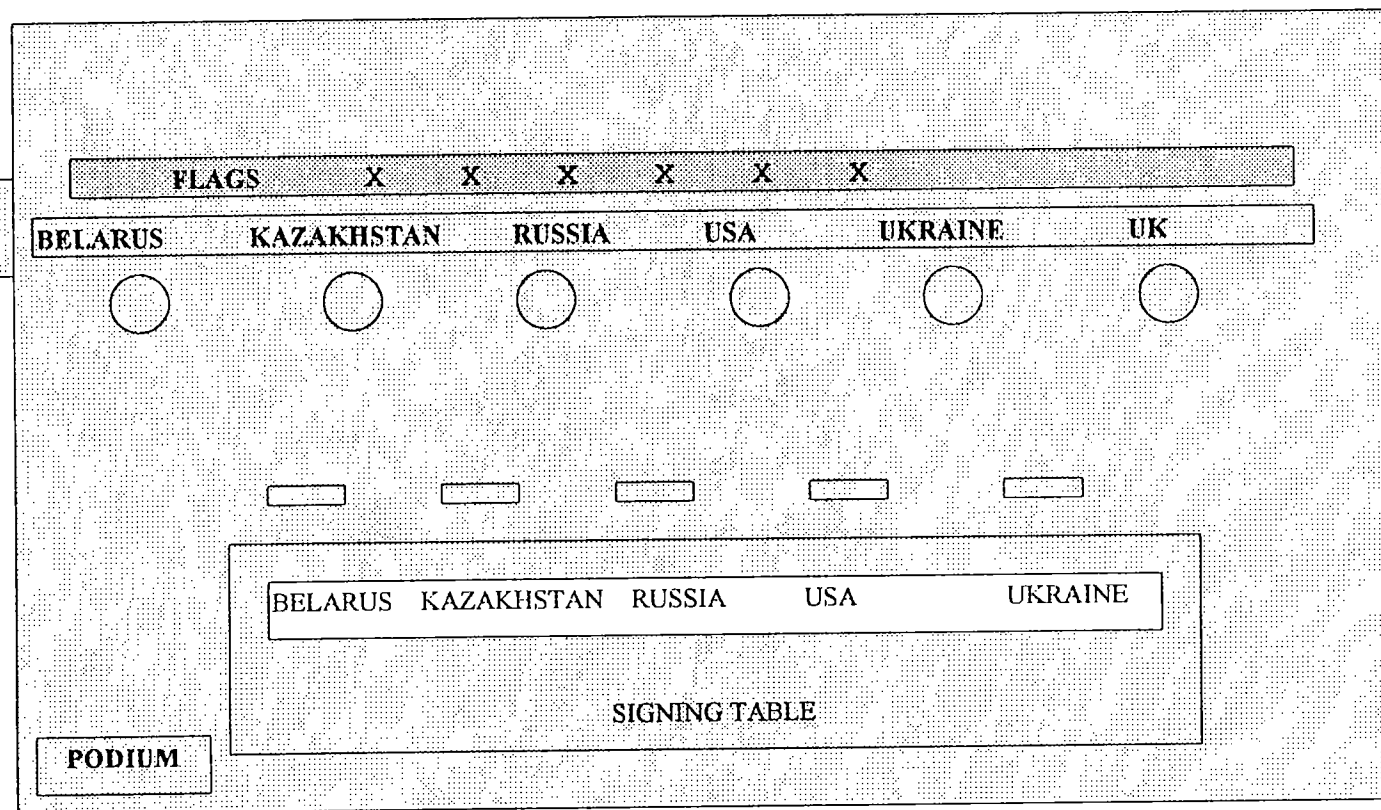
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(3) BELARUS SIGNING

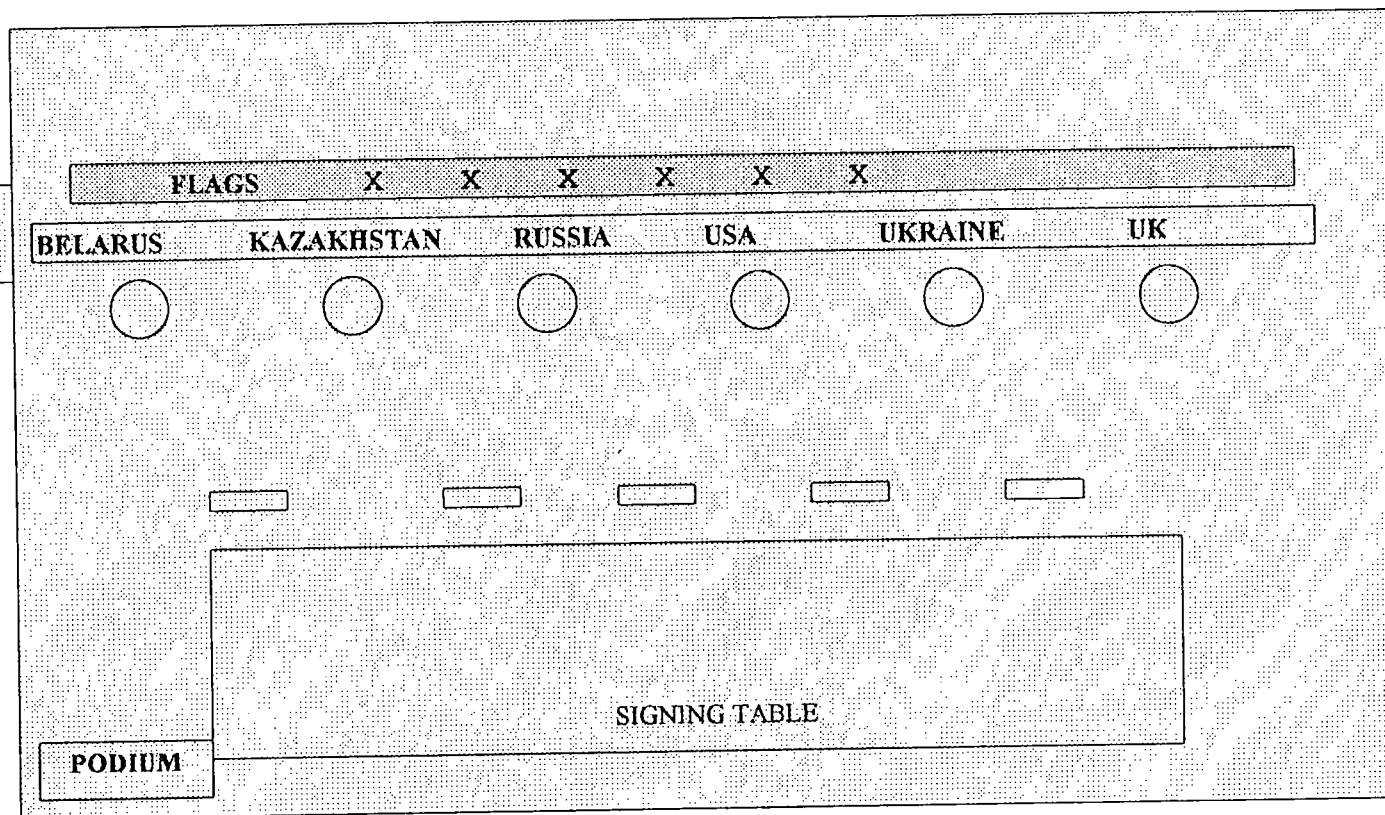
1. President Lukashenko is announced and enters the stage. Presidents Lukashenko, Clinton and Yeltsin and Prime Minister Major proceed to the table, are seated and sign the memorandum on security assurances for Belarus.
2. They stand and shake hands. All principals exit the stage.

Center →



#### (4) EXCHANGE OF START I INSTRUMENTS

1. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev and Prime Minister <sup>Major</sup> enter stage and take their positions (Toe Cards).
2. Presidents Clinton, Yeltsin, Kuchma, Lukashenko and Nazerbayev proceed to treaty table and are seated. They sign a protocol of exchange of START I instruments of ratification.
3. The signers stand and return to their standing positions behind the treaty table. (Toe Cards)



(5) STATEMENTS (Each Principal is announced)

1. President Lukashenko of Belarus proceeds to podium and makes a brief statement.
2. President Nazarbayev of Kazakhstan proceeds to podium and makes a brief statement.
3. President Yeltsin of Russia proceeds to podium and makes a brief statement.
4. President Kuchma of Ukraine proceeds to podium and makes a brief statement.
5. Prime Minister Major of the United Kingdom proceeds to podium and makes a brief statement.
6. President Clinton proceeds to podium and makes a brief statement.