

Flood Mtg

11 am 2/18

Video of Valmeyer - Monroe county 900 residents
Connie Chung Eye on America. No flooding since '47

Mayor of Valmeyer: citizen committees mtg

April 1 - start moving dirt w/infrastructure
hopefully houses in Aug.

Job Opps? - 1st comm. = job retention. Smooth transition
for bus. Main Ex - 100 Ex printing co. ~~Appt~~ will
stay. April 1 should open.

Devel. new bus. - help out people in commun.

356 resid. lots, schools, bus., etc. - lots of
jobs for engineers, builders, etc.

Fed coop.? - good news/bad news. Wherever A's work together
no prob. But sometimes A's digress back in own agendas.
Then trouble. Want umbrella over all A's they deal
w/ - streamlined pro.s to stop A's from digressing.

Time is biggest enemy - people are antsy to get back into
a home. If can't keep community moving together.

What happens to old town? Ph. II of plan now - not detailed.

Some type of park, prob. ballfields but 2ndary now.

Innovative energy strategies? - Got call from N. Skinner in fall.

Not interested till Wingspread

How do you draw the holdouts into decision to move? - Set up
mechanism that comm.s can tap into where home info
avail. Reg. Plan. Commissions. Someone needs to go in +
show them - 10 community leaders then get out of the way.
If only 60 or 80% affected, all included in process.

Many farmers will move residences out of flood plain but continue
to farm.

Flood Plan Mgmt. cont.

- see Handout

SAST - Sioux Falls - working on integrated data devel.

Espy app'd liaisons to WtH on floodplain mgmt w/ky
out of ASCS ^{11 or 13.} Sec'y eyes + ears. W/in USDA
review or whole floodplain review? Unclear - Ag. Ees. but
probably broader.

- Get a list of them so all can coordin. - get list to states.

MO. Gov. draft plan - good things.

~~Wed~~ Tues. SAST WtH. presentation + 1:30 today

Reconciling tension btw local land use ^{control} + want Fed hammer
to do something - often hard to do something w/o st.
govt

Econ Adv. Grp:

Methods are devel. end to be used for policy, litig. I'ded some
existing studies maybe useful but trying to get grip on what
kinds of enviro benefits.

e.g. Brodriv. - what kinds of land, species

devel. kinds of scenarios to look @. Can't do contingent
anal in 72 days. But hopefully can ID some scenarios
- not defined out. Not spec. \$ - qualitative, not quant.

TS: what will we use for \$ proposals?

A - no one's ever put sand \$ value on this stuff. Need to
do more to protect ecosys - upper Miss. river

EAG: techniques are there for \$, \$ recreational estimates,
but Q's of ecosys value - hasn't been studied much - too
recent. Each has to be eval. sep. Have to define what
you're talking about. Hard to extrapolate from existing studies.

Who's keeping track of Fed \$ spent on relocating Klmeyer?
Address it as policy issue w/o knowing \$?!

Soil Conserv. Chief: St. legisl. flood law changes? Some yes, some no.

Key Elements of Supplemental Bill:

1) ACE universe of elig^{leves}, hope suff. \$ to work down list of proj.

Soil Conserv. Since in same position. Asked for \$340.5 million to complete levee repairs - defined qual. ones. Also debris removal, soil erosion, wetlands, CA erosion b/c of fires + mudslides plus smaller disaster \$10-15 mil.

2) Long return - Danner bill passed in H. bef.

Admin: no suff. basis for disting b/w levees - so under what condits brought into program.

of \$340 to SCS - \$50 is for protection of rural areas + bus. that SCS wouldn't otherwise deal w/.

Danner bill enacted + funded thru SCS approp.

Programs create little incentive to be in ACE programs b/c when crunch comes, fed govt will bail out all levees - how do we send out a message that those who don't participate in levee programs won't always get bailed out. Given opp. in MD to sign up bef. + didn't so ensure seriousness of message.

DOI upset b/c not included in Supp. - need to be @ table - couldn't catch up: CWAs, aquatic restoration - DOI issues - cuts across TJ: DOI should contact Price to discuss

ACE doesn't know yet which levees will be impacted. Criteria for applicants for EDA prog. not in place.

SCS: have to give criteria to Approp. comm. in 30 days from now. Next 60 days after that will ID univ. FWS, Nat. Conserv. involvement.

~~Open season~~ Rolling open season, list in papers, FR fast moving train or won't happen.

FLOODPLAIN MANAGEMENT REVIEW

Information Update....February 7, 1994

Message from the Executive Director...

On January 10, 1994, the Administration established the Interagency Floodplain Management Review Committee. Its goals are to undertake an intensive review to determine what happened and why in the Mississippi River Basin floods of 1993 and to make recommendations as to what changes in current policies, procedures, and programs would most effectively achieve the goals of floodplain management: risk reduction, economic efficiency, and environmental enhancement. Solicitation of public input is a fundamental component of this effort and, as you will see from the *Update*, we are actively seeking the views of a wide spectrum of interests. Organizations and individuals that are interested in sharing their views with the Committee should contact us. **To schedule a meeting, please telephone (202) 408-5295 between 8:00 a.m. and 5:00 p.m. E.S.T. Written suggestions can be mailed to the Floodplain Management Review Committee, 730 Jackson Place N.W., Washington, DC 20503 or faxed to (202) 395-3744.** This effort to develop a comprehensive agenda for validating or modifying existing floodplain and watershed management policies and programs is most important and we hope that you will share your experiences with us and help mold this study.

...Gerry Galloway

Who is Supporting this Effort?

A full-time inter-disciplinary team from Federal agencies makes up the Committee:

- Army Corps of Engineers (COE)
- Department of Agriculture
- Department of the Interior
(Fish and Wildlife Service,
Geological Survey and National Biological
Survey)
- Environmental Protection Agency (EPA)
- Federal Emergency Management Agency
(FEMA)

Representatives from the following organizations are providing additional active support:

- Office on Environmental Policy
- Office of Management and Budget
- Council of Economic Advisors
- Council on Environmental Quality
- Department of Justice
- Tennessee Valley Authority

Committee Schedule

January 94

Meetings with Organizations and Agencies
Liaison with Congressional Interests
Identification of Issues
Initial Data Gathering/Mapping

February 1994

Meetings in Basin Regarding Issues
Continued Meetings with Agencies &
Organizations re: Issues
Issue Characterization and Consolidation

March 1994

Conduct Economic Analyses
Develop Draft SAST Report

April 1994

Draft Issue/Options Monographs for Targeted
Review

May 1994

Submission of Preliminary Report

June 1994

Submission of Final Review to the Administration
Task Force on Floodplain Management

AREAS OF THE FPM REVIEW

- Major causes & consequences of the '93 floods
- Performance of existing flood control, floodplain management, and recovery programs associated with this event
- Significant historic factors leading to current uses of the floodplain and an assessment of the current balance between competing economic, environmental, and socio-cultural uses of the floodplain
- Incentives and disincentives that are built into existing Federal policies and programs to determine the degree to which they are consistent with sound floodplain and watershed management and an assessment of their relationship to State and local responsibilities
- Opportunities for restoration of the natural and beneficial functions and values of the river basin ecosystems, not only as a means of reducing flood risks and flood damages, but also as a means of assuring that uses of the river basins reflect national environmental goals
- How decisions made in one area of the basins affects floodplains, not only for major floods such as the 1993 experience, but also for floods occurring with a greater frequency
- Information gathering and sharing activities required for effective and coordinated floodplain management

JANUARY ACTIVITIES

Meetings on Federal agency programs related to watershed and floodplain management and disaster recovery with: Army Corps of Engineers, Soil Conservation Service, Agricultural Stabilization and Conservation Service, FEMA, EPA, Army - Civil Works, National Park Service, Housing and Urban Development, Health and Human Services, National Weather Service, Fish and

Wildlife Service, Department of Transportation, Rural Development Administration, and the Office of Management and Budget.

Members of the Committee attended/met with the following groups: World Wildlife Fund Floodplain Use Workshops in Rock Island, IL and Winona, MN; Wetland Restoration Workshop, St. Louis, MO; Midwest Regional Officers, National Association of Conservation Districts, Chicago IL; Flood Recovery Workshop, Davenport IA; MARC 2000; American Corn Growers; Upper Mississippi River Basin Association; Association of State Floodplain Managers; National Governors Association and Governors' Representatives of 6 Midwest States; Mississippi River Aquatic Restoration Coalition.

The Executive Director also met with Senate Staff from the following Subcommittees: Agriculture, Rural Development and Related Agencies; Energy and Water Development; Department of Veterans Affairs, Housing and Urban Development, and Independent Agencies; Interior and Related Agencies; Housing and Urban Affairs; Environment and Public Works; Water Resources, Transportation, Public Buildings and Economic Development; and, the Agriculture, Nutrition and Forestry Committee. In addition, we scheduled a meeting with Staff from the flood effected states; staff from the offices of Senator Simon, Moseley-Braun, Grassley, Harkin, Dole, Durenberger, Daschle, and Pressler attended the meeting. We met with Senator Kerrey's staff on another occasion. On the House side, we have met with staff from the following Subcommittees: Energy and Water Development; Consumer Credit and Insurance; Water Resources and Environment; and, Environment and Natural Resources. In addition, we scheduled a meeting with House Staff from the flood effected states; staff from the offices of Representatives Costello, Manzullo, Evans, Durbin, Glickman, Danner, Skelton, and Johnson attended.

Where is the Review Committee getting its data? Data related to flooding and its impacts are being gathered from Federal and State agencies and non-profit disaster assistance organizations such as the Red Cross. Then, the Scientific Assessment and Strategy Team, or SAST, a component of the Review Committee funded by FEMA, is putting the data into a geographic data base and analyzing the data. The SAST is using the US Geological Survey's Earth Resources Observations Systems Data Center which contains state-of-the-art computer systems and other technology necessary to complete this effort.

PLANS FOR FEBRUARY/MARCH

The Committee will conduct meetings in the flood-impacted states with officials from State, local and private organizations.

The Committee will attend meetings in the flood-impacted States with officials from State, local and private organizations. These meetings are being organized for us by the States. Any person representing an interest should contact the person named parenthetically to confirm date and location.

Iowa -- Visits with State Officials: Flood Task Force, Des Moines (2/16); Visit with Communities: March 1 - 3 in Ottumwa, Eddyville, Keokuk, Ames, Hamburg, Audubon (LTC Tom Tucker, Iowa Flood Coordination Team (515) 252-4592)

Illinois -- Visits with State Officials: (3/1); Visits with Communities: 3/2 - 3/3 (*these are tentative dates, locations to be arranged*) (Al Grosboll, State Flood Recovery Team, (217) 524-1395)

Kansas -- Visits with State Officials: Topeka (3/2); Visits with Communities: Manhattan (3/2), Elwood (3/3) (Cindy Luxem, (913) 296-3232)

Minnesota -- Visits with State Officials: (*to be arranged*) Visits with Communities: (*to be arranged*) (Todd Johnson, Long-Term Recovery Task Force, (617) 296-6821)

Missouri -- Visits with State Officials: Governor's Task Force on Flood Plain Management, Jefferson City, (2/10); Visits with Communities: (*to be arranged*) (Jerry Uhlman, State Emergency Management Director, (314) 526-9779)

PLANS FOR FEBRUARY/MARCH (continued)

Nebraska -- Visits with State Officials: State Task Force Meeting (3/4); Visits with Communities: Beatrice and Sarpy County (*Tentatively* 3/4) (Brian Dunnigan, (402) 471-2081)

North Dakota -- Visits with State Officials: (*to be arranged*) Visits with Communities: (*to be arranged*) (Dave Spryncznatyk (701) 224-4940)

South Dakota -- Visits with State Officials: (*to be arranged*) Visits with Communities: (*to be arranged*) (Gary Whitney)

Wisconsin -- Visits with State Officials: Flood Task Force, Madison (2/1); Visits with Communities: Darlington, City of Eau Claire and Eau Claire County *Tentatively* 3/23 - 3/24 (Mayor Anderson, (608)776-4093; Tim McEachern (715) 839-4943; Richard DeVriend (715) 839-4743, respectively)

Other meetings that we will be attending in the mid-west include: Upper Mississippi River Basin Association, St. Louis (2/17); Upper Mississippi River Flood Control Association, Quincy (2/23); World Wildlife Fund Workshop (3/8); MARC 2000 meeting (3/10); Soil Conservation Society, Kansas City (3/15). Other meetings are continually being added to our schedule.

During this time, Washington, DC-area meetings are also planned with the National Disaster Coalition, National Association of Home Builders, various think tanks, American Bankers Association, National Association of Conservation Districts, the American Farm Bureau (3/8), Coalition to Restore Urban Waters (2/10), National Wildlife Federation (2/16), and the Coalition to Restore Aquatic Ecosystems to discuss flood issues.

Executive Office of the President
Floodplain Management Review Committee
730 Jackson Place, NW
Washington, DC 20503

**INTERAGENCY
FLOODPLAIN MANAGEMENT
REVIEW COMMITTEE**

IN-PROGRESS REVIEW

18 February 1994

ACTIONS SINCE LAST IPR

AGENCY BRIEFS

ASA (CW), FWS, EPA, SCS

- o Swampbusters, 404 Programs

USACE

- o Environmental Policy, Section 1135 Programs
- o Floodplain Assessment

SCS

- o Watershed Management, Upland Programs

OMB

- o Water Policy

EPA

- o Agricultural Economics Study

USGS, NPS, FWS

- o Relevant Interior Programs

FEMA

- O Mitigation Policy

SMALL BUSINESS ADMINISTRATION

- o Disaster Assistance

VISITS TO STATES

IOWA, MISSOURI, WISCONSIN

ACTIONS SINCE LAST IPR (CONT)

CONGRESS (STAFF)

SENATE:

SIMON
MOSELEY-BRAUN
GRASSLEY
HARKIN
DOLE
DURENBERGER
DASCHLE
PRESSLER
KERREY

HOUSE:

COSTELLO
MANZULLO
EVANS
DURBIN
GLICKMAN
DANNER
SKELTON
JOHNSON

COMMITTEES:

Senate Committee on Appropriations:

- * Subcommittee on Agriculture, Rural Development and Related Agencies
- * Subcommittee on Energy and Water Development
- * Subcommittee on Department of Veterans Affairs, Housing and Urban Development, and Independent Agencies
- * Subcommittee on Interior and Related Agencies

Senate Committee on Agriculture, Nutrition and Forestry

Senate Committee on Banking and Housing and Urban Affairs

- * Subcommittee on Housing and Urban Affairs

Senate Committee on Environment and Public Works

- * Subcommittee on Water Resources, Transportation, Public Buildings and Economic Development

ACTIONS SINCE LAST IPR (CONT)

House Committee on Appropriations

* Subcommittee on Energy and Water Development

House Committee on Banking, Finance and Urban Affairs

* Subcommittee on Consumer Credit and Insurance

House Committee on Public Works and Transportation

* Subcommittee on Water Resources and Environment

House Committee on Merchant Marine and Fisheries

* Subcommittee on Environment and Natural Resources

OTHERS

UPPER MISSISSIPPI RIVER BASIN ASSOCIATION

ENVIRONMENTAL DEFENSE FUND

COALITION TO RESTORE URBAN WATERS

NATIONAL WILDLIFE FEDERATION

NATIONAL FISH AND WILDLIFE FOUNDATION

SAST

- + DATA DEVELOPMENT EFFORT
- + HYDRAULICS CONFERENCE
impacts of levees, storages, etc.
- + ANALYSIS OF FLOODPLAIN
MANAGEMENT ALTERNATIVES
- + REVIEW OF RELATIONSHIP
BETWEEN PHYSIOGRAPHY AND
LAND TREATMENT

SCHEDULED ACTIVITIES

VISITS TO STATES

MINNESOTA, KANSAS
ILLINOIS, NORTH DAKOTA
NEBRASKA, SOUTH DAKOTA
IOWA, MISSOURI, WISCONSIN

VISITS TO COMMUNITIES

Gov.s specifying which communities to visit.

BEATRICE, NE
SARPY COUNTY, NE
DARLINGTON, WI
CITY OF EAU CLAIRE, WI
EAU CLAIRE COUNTY, WI
DES MOINES, IA
OTTUMWA, IA
EDDYVILLE, IA
KEOKUK, IA
AMES, IA
HAMBURG, IA
AUDUBON, IA
DAVENPORT, IA
TOPEKA, KS
MANHATTAN, KS
ELWOOD, KS
JEFFERSON CITY, MO

SCHEDULED ACTIVITIES (CONT)

AGENCY BRIEFS

STATE CONSERVATIONISTS (SCS, KANSAS CITY)
USACE DIVISIONS / DISTRICTS (ST. LOUIS)

OTHER

MARC 2000 INDUSTRY
UPPER MISSISSIPPI FLOOD CONTROL ASSOCIATION - Tues. 2/22
UPPER MISSISSIPPI CONSERVATION COUNCIL
NATIONAL DISASTER COALITION
AMERICAN FARM BUREAU
AMERICAN BANKERS ASSOCIATION
NATIONAL ASSOCIATION OF HOME BUILDERS
NATIONAL ASSOCIATION OF CONSERVATION
DISTRICTS
COALITION TO RESTORE AQUATIC ECOSYSTEMS
WORLD WILDLIFE FUND WORKSHOP - MD locale, conserv. + enviro.
VARIOUS THINK TANKS

CONGRESS

Continue meeting with Congressional members and their staffs

ISSUES

+ LEVEE PROTOCOLS

define levee b/c people don't know where all the levees are - no list b/c depends on what trying to map.

o CRITERIA FOR ACTIONS (REPAIR, BUYOUTS)

o LEVEL OF PROTECTION

o OWNERSHIP/IDENTITY

o RESIDUAL RISK AND INDUCED DEVELOPMENT

+ NAVIGATION IMPACTS

+ QUANTIFICATION OF NATURAL VALUES

+ NATURAL VALUE OBJECTIVES/NEEDS

+ SEAMS BETWEEN FEDERAL PROGRAMS

+ FLOOD INSURANCE STATS - *Des Moines doing study - why didn't people buy it?*

+ FLOODPLAIN MANAGEMENT ENFORCEMENT

+ NFIP MAPPING - *prob. s. w/accuracy*

+ VALUE OF AGRICULTURE

+ DISASTER RECOVERY VS. PLANNED PREVENTION

+ FLEXIBILITY IN PROGRAM EXECUTION

+ UPLAND TREATMENT AUTHORITIES

A lot great things have been done that prevented damages and mitigated the damages that did occur...we can't lose sight of this.

--Terry Branstad, Governor of Iowa

FUZZY VISION

- o MAINTAIN FABRIC OF AMERICA - *can't relocate the world*
- o MOVE PEOPLE OUT OF HARM'S WAY
- o REFLECT NATIONAL ENVIRONMENTAL QUALITY GOALS
- o CONTROL USE OF FLOODPLAIN
- o EFFICIENT USE OF FEDERAL FUNDS
- o GRAB OPPORTUNITIES
- o BUILD FOR LONG TERM
- o PROVIDE MAXIMUM FLEXIBILITY IN PROGRAMS
- o DEVELOP CONSISTENCY IN FEDERAL PROGRAMS

UPDATE ITEMS

+ HOUSE TASK FORCE ON DISASTERS - Cong.⁸ Durbin, Emerson, Rostenkowski

+ PUBLIC AFFAIRS

- o UPDATE

- o INTERVIEWS

OPEN ITEMS

- + **GETTING OUT OF THE GARAGE**
(THE DOOR IS OPEN) 730 Jackson Pl. next wk.
- + **SAST FUNDING** - Sched. to go out of bus. on 4/11
- + **APPROVAL OF MISSION**

SUMMARY

Lots to do; Clock is ticking..... 72 days & counting

FEB-MARCH

FIELD VISITS, ~~FIELD VISITS~~
SAST ANALYSIS

MARCH-APRIL

ALTERNATIVES
DEVELOPMENT

APRIL

FIELD VISITS,
DRAFT REPORT