

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. memo	Personal (Partial) (1 page)	04/14/1994	P6/b(6)

COLLECTION:

Clinton Presidential Records
Domestic Policy Council
Kathryn Way
OA/Box Number: 7356

FOLDER TITLE:

Territories [2]

2013-0854-S

ms679

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

THE WHITE HOUSE
WASHINGTON

October 27, 1993

The Honorable George Miller
Chairman, Committee on Natural
Resources
House of Representatives
Washington, D.C. 20515

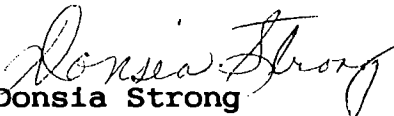
Dear Mr. Chairman:

The White House is sponsoring a meeting for principals on Friday, October 29, 1993, at 10:00 a.m., in room 472 of the Old Executive Office Building, to discuss establishment of an insular areas interagency council.

We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,


Donsia Strong
Senior Policy Analyst

The White House
Washington

FAX COVER SHEET

OFFICE OF DOMESTIC POLICY

Kathryn Way
Special Assistant to the President

Cookie Walden
Staff Assistant

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202) 456-7777 FAX: (202) 456-7028

TO: The Honorable Ron de Lugo

FAX No. 202-225-9392

FROM: Donsia Strong

DATE: 10/27/93

NUMBER OF PAGES (Including cover sheet) 2

COMMENTS:

THE WHITE HOUSE

WASHINGTON

October 27, 1993

The Honorable Ron de Lugo
Chairman, Subcommittee on Insular
and International Affairs
Committee on Natural Resources
House of Representatives
Washington, D.C. 20515

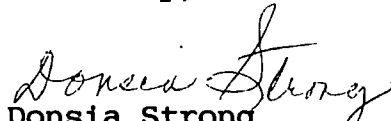
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We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,

A handwritten signature in cursive script, reading "Donsia Strong".

Donsia Strong
Senior Policy Analyst
Office of Domestic Policy

The White House
Washington

FAX COVER SHEET

OFFICE OF DOMESTIC POLICY

Kathryn Way
Special Assistant to the President

Cookie Walden
Staff Assistant

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202) 456-7777 FAX: (202) 456-7028

TO: The Honorable Robert Underwood

FAX No. 202-226-0341

FROM: Donsia Strong

DATE: 10/27/93

NUMBER OF PAGES (Including cover sheet) 2

COMMENTS:

THE WHITE HOUSE
WASHINGTON

October 27, 1993

The Honorable Robert Underwood
House of Representatives
Washington, D.C. 20515

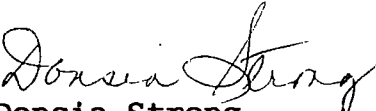
Dear Mr. Underwood:

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We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,


Donsia Strong
Senior Policy Analyst

The White House
Washington

FAX COVER SHEET

OFFICE OF DOMESTIC POLICY

Kathryn Way
Special Assistant to the President

Cookie Walden
Staff Assistant

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202) 456-7777 FAX: (202) 456-7028

TO: The Honorable Eni F. H. Faleomavaega

FAX No. 202-225-8757

FROM: Donsia Strong

DATE: 10/27/93

NUMBER OF PAGES (Including cover sheet) 2

COMMENTS:

THE WHITE HOUSE

WASHINGTON

October 27, 1993

The Honorable Eni F. H. Faleomavaega
House of Representatives
Washington, D.C. 20515

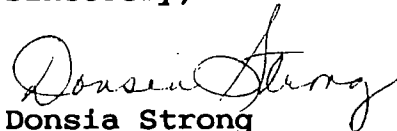
Dear Mr. Faleomavaega:

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If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,

A handwritten signature in cursive script, appearing to read "Donsia Strong".

Donsia Strong
Senior Policy Analyst
Office of Domestic Policy

October 27, 1993

The Honorable Carlos Romero-Barcelo
House of Representatives
Washington, DC

Dear Mr. Romero-Barcelo

The White House is sponsoring a meeting for principals on Friday, October 29, 1993, at 10:00 a.m., in room 472 of the Old Executive Office Building, to discuss establishment of an insular areas interagency council.

We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,

Donsia Strong
Senior Policy Analyst

The White House
Washington

FAX COVER SHEET

OFFICE OF DOMESTIC POLICY

Kathryn Way
Special Assistant to the President

Cookie Walden
Staff Assistant

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202) 456-7777 FAX: (202) 456-7028

TO: The Honorable Alexander A. Farrelly

FAX No. 809-774-1361

FROM: Donsia Strong

DATE: 10/27/93

NUMBER OF PAGES (Including cover sheet) 2

COMMENTS:

THE WHITE HOUSE
WASHINGTON

October 27, 1993

The Honorable Alexander A. Farrelly
Governor of the U.S. Virgin Islands
St. Thomas, Virgin Islands 00801

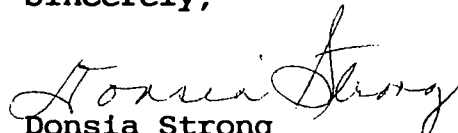
Dear Governor Farrelly:

The White House is sponsoring a meeting for principals on Friday, October 29, 1993, at 10:00 a.m., in room 472 of the Old Executive Office Building, to discuss establishment of an insular areas interagency council.

We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,


Donsia Strong
Senior Policy Analyst
Office of Domestic Policy

THE WHITE HOUSE
WASHINGTON

October 27, 1993

The Honorable A. P. Lutali
Governor of American Samoa
Pago Pago, American Samoa 96799

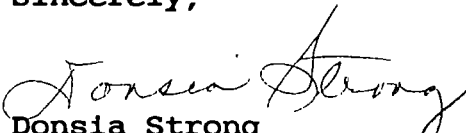
Dear Governor Lutali:

The White House is sponsoring a meeting for principals on Friday, October 29, 1993, at 10:00 a.m., in room 472 of the Old Executive Office Building, to discuss establishment of an insular areas interagency council.

We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,


Donsia Strong
Senior Policy Analyst

The White House
Washington

FAX COVER SHEET

OFFICE OF DOMESTIC POLICY

Kathryn Way
Special Assistant to the President

Cookie Walden
Staff Assistant

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202) 456-7777 FAX: (202) 456-7028

TO: The Honorable Lorenzo I. De Leon Guerrero

FAX No. 9-011-670-322-5096

FROM: Donsia Strong

DATE: 10/27/93

NUMBER OF PAGES (Including cover sheet) 2

COMMENTS:

THE WHITE HOUSE
WASHINGTON

October 27, 1993

The Honorable Lorenzo I. De Leon Guerrero
Governor of the Commonwealth of
Northern Mariana Islands
Saipan, MP 96950

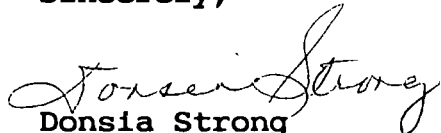
Dear Governor Guerrero:

The White House is sponsoring a meeting for principals on Friday, October 29, 1993, at 10:00 a.m., in room 472 of the Old Executive Office Building, to discuss establishment of an insular areas interagency council.

We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,

A handwritten signature in cursive script, reading "Donsia Strong".

Donsia Strong
Senior Policy Analyst
Office of Domestic Policy

THE WHITE HOUSE

WASHINGTON

November 22, 1993

MEMORANDUM TO EXECUTIVE BRANCH DEPARTMENTS AND AGENCIES

I strongly believe that a comprehensive, coordinated, and integrated approach to the development of insular policy is the best way, recognizing each insular area's unique and particular circumstances to promote, as fully as possible, the economic, social and political development of United States insular areas including American Samoa, Guam, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands, and the Trust Territory of the Pacific Islands. I hereby establish the Insular Areas Committee as a committee of the Domestic Policy Council to advise and assist in coordinating across agencies the development and implementation of federal policy.

The Secretary of the Interior will chair the committee, and the Vice-Chair will be chosen from among the members at the first meeting of the committee each year. I request the following officials or their policy-level designees to participate in the committee: the Secretaries of the Interior, Commerce, Treasury, Labor, Health and Human Services, Agriculture, Housing and Urban Development, Education, Transportation, Veterans Affairs, Energy, State, Defense; the Attorney General; the Administrators of the Environmental Protection Agency and the Small Business Administration; the Directors of the Office of Management and Budget and Federal Emergency Management Agency; the United States Trade Representative; the Assistant to the President for Domestic Policy and the Assistant to the President for Intergovernmental Affairs. Other executive branch officials may be invited to participate in the meetings of the committee, as appropriate.

In order to advise and assist me regarding insular area issues, I request the committee to consult regularly the chief executives, and representatives of the insular areas, including referral of appropriate policy issues to the individual chief executives or the Offshore Governors' Forum for comment and meetings, at least one to discuss issues affecting insular-federal relations, and consider any matters relating to the insular areas. I do not intend this directive to be interpreted to diminish or enlarge the statutory authority of any federal agency, nor to prevent direct consultations between the governments of the insular areas and any federal agency.

This directive shall not be interpreted to diminish or enlarge the statutory authorities or responsibilities of any federal agency, nor to prevent direct consultations between the governments of the insular areas and any federal agency.

This directive is for internal administration within the executive branch and does not create any right or benefit, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

William J. Clinton

FAX COVER SHEET

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202) 456-7777 FAX: (202) 456-7028

TO: The Honorable A. P. Lutali

FAX No. 9-011-684-633-2269

FROM: Donsia Strong

DATE: 10/27/93

NUMBER OF PAGES (Including cover sheet) 2

COMMENTS:

The White House
Washington

FAX COVER SHEET

OFFICE OF DOMESTIC POLICY

Kathryn Way
Special Assistant to the President

Cookie Walden
Staff Assistant

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202) 456-7777 FAX: (202) 456-7028

TO: The Honorable Joseph F. Ada

FAX No. 9-011-671-477-4826

FROM: Donsia Strong

DATE: 10/27/93

NUMBER OF PAGES (Including cover sheet) 2

COMMENTS:

The White House

FAX COVER SHEET

Office of Domestic Policy

Kathryn Way
Special Assistant to the President

Cookie Walden
Staff Assistant

Old Executive Office Building, Room 218
Washington, DC 20500
Phone: (202)456-7777 FAX: (202)456-7028

To *Harold Ickes*

, FAX No. *293-9491*

From *Cookie Walden* Date *10-28-93*

Number of Pages (including cover sheet) *2*

Comments:

For New Phone Con.



THE WHITE HOUSE
WASHINGTON

October 27, 1993

The Honorable Joseph F. Ada
Governor of Guam
Agana, Guam 96910

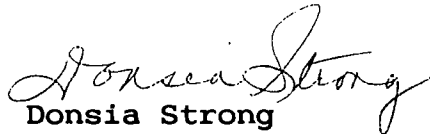
Dear Governor Ada:

The White House is sponsoring a meeting for principals on Friday, October 29, 1993, at 10:00 a.m., in room 472 of the Old Executive Office Building, to discuss establishment of an insular areas interagency council.

We value your ideas with regard to the insular areas and would appreciate your contributing to the discussion on Friday.

If you plan to attend the meeting, please inform Ms. Cookie Walden, Domestic Policy staff, at 202-456-7777 or fax 202-456-7028. She will need to know your birthday to arrange for admittance.

Sincerely,


Donsia Strong
Senior Policy Analyst

U.S. Insular Areas Relations/Policy Arrangement Criteria

- o No increase in OTIA's role. (OTIA now has no role in the programs of other agencies in Guam, the Virgin Islands, or the Northern Mariana Islands.) Plan a phase-out of OTIA, consistent with an objective to which Asst. Sec. Turner has agreed.**
- o An Administration contact point for Guam, the V.I., the N.M.I. and American Samoa as central as that for Puerto Rico (since all are now as self-governing as P.R.) A White House staff member central enough to provide equal and authoritative access to all EOP policy councils and offices and all agencies.**
- o No OTIA-led committee to centrally oversee or coordinate any matter relating to the four smaller areas together, consistent with the distinctions among them and the reality that they raise many of the same issues that Puerto Rico does. Individual attention to all areas from the appropriate agency or EOP entity.**
- o No functions for OTIA not authorized by law consistent with the Constitution's specific assignment that Congress lead on territories matters. Agreement on any new insular intergovernmental relations/ policy attention arrangement consistent with the role of the Delegates under law.**
- o Presidential support for the Interior Secretary's Office's Guam commonwealth bill talks to ensure attention by other agencies, consistent with the President's pledge to have them handled by a presidential representative.**
- o Handling of Northern Mariana Islands relations issues by a Representative of the President, as required by the Covenant and the Covenant law. (A real representative reporting to the White House as intended rather than an Interior official.)**
- o Agency handling of other N.M.I. issues with the Commonwealth's Resident Representative, as also provided for by the Covenant.**
- o Direct agency handling of program issues with Guam and the Virgin Islands, consistent with the Guam and V.I. Organic Acts.**



United States Department of the Interior

OFFICE OF THE SECRETARY

Washington, D.C. 20240

November 18, 1993

Ms. Donsia Strong
Domestic Policy Council
The White House
Washington, D.C. 20500

Dear Donsia:

The Senate Committee on Energy and Natural Resources is relying on our statement that we would undertake additional consultation with the offshore governors and representatives that would culminate in action to establish the Insular Areas Committee within thirty days of the Senate Committee's October 21, 1993, hearing on the subject. If the Presidential memorandum can be readied in time, the President and his Administration would receive positive recognition in the islands for making good on the Administration's commitment.

As we discussed, I circulated draft language to the insular governors and interested members of Congress. We have received a number of suggestions for relatively minor language changes, plus letters of endorsement for the overall concept.

Attached is the White House draft of the Presidential memorandum for the Insular Areas Committee, with modifications suggested by various governors and congressional interests (Attachment 1) -- bold signifies an addition, and a strike through signifies a deletion. The numbers that follow correspond to the numbers on the attached draft. The Department of the Interior does not object to any of the suggestions for changes in language. What is your preference?

- (1) Senator Johnston, through his staff, suggested that the first sentence should state the mission of the committee. I suggested that by shifting the last of the sentence to the beginning, the Senator's suggestion could be given effect.
- (2) Governor Guerrero of the Northern Mariana Islands (NMI) urged the individualization of the "circumstances" clause and addition of the word "particular." He seeks to protect the NMI's Commonwealth Covenant, and views this generic language as providing sufficient protection.
- (3) Senator Johnston also suggested that there be an explicit requirement that the committee meet at least once of year.

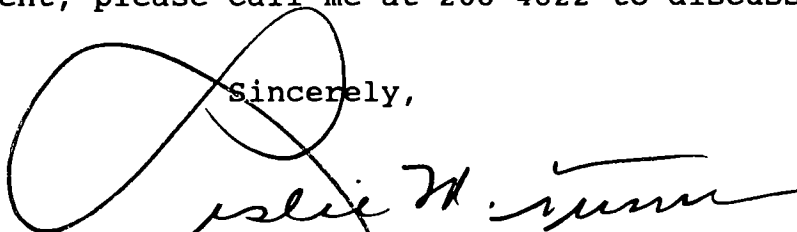
- (4) Governor Ada of Guam, through staff, suggested that rather than electing the Vice Chair, the Chairman of the Domestic Policy Council be designated as permanent Vice Chair.
- (5) Governor Ada suggested that it may be more appropriate for a President to "direct" participation, rather than merely "request" it. He also sought to insure that designees are presidential appointees, rather than career officials.
- (6) Governor Ada also suggested that an explicit statement should be included regarding funding of committee activities. The Governor's goal is to spread the responsibility for funding among all the agencies. The language offered would not preclude Interior funding for the entire effort, as has always been anticipated.
- (7) Senator Johnston urged that the Congress be specifically mentioned with regard to consultation. The Congress has been consulted in the past, and we assume would be consulted in the future, with or without specific language.
- (8) Governor Ada requested inclusion of "responsibilities" because he was concerned that individual agencies may try to shift programmatic duties to the committee. The terms "responsibilities" and "authority" are complementary.

Copies of the letters of endorsement appear as Attachment 2.

I will be meeting on Monday, November 22, 1993, with Chairman Miller's staff to discuss the position of the delegates, and to bring the consultation period to a close. Once the directive is finalized, how quickly can it be signed? Is some form of signing ceremony possible? Such action would signal a positive change for the Administration and demonstrate the President's commitment to an inclusive approach to the insular areas.

When convenient, please call me at 208-4822 to discuss these issues.

Sincerely,

A large, stylized handwritten signature in black ink, appearing to read 'Leslie M. Turner'.

Leslie M. Turner
Assistant Secretary
Territorial and International Affairs

Attachments

I strongly believe that **a comprehensive, coordinated, and integrated approach to the development of insular policy** is the best way, **recognizing each insular area's unique and particular circumstances**, to promote, ~~as fully as possible,~~ the economic, social and political development of United States insular areas including American Samoa, Guam, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands, and the Trust Territory of the Pacific Islands, ~~and to recognize their unique circumstances is through a comprehensive, coordinated, and integrated approach.~~ I hereby establish the Insular Areas Committee as a committee of the Domestic Policy Council to advise and assist in coordinating across agencies the development and implementation of federal policy. ~~The committee shall meet at least one time each year.~~

The Secretary of the Interior will chair the committee, and the Vice-Chair will be **the Chairman of the Domestic Policy Council** ~~chosen from among the members at the first meeting of the committee each year.~~ I ~~direct~~ request the following officials or their **presidentially appointed** policy-level designees to participate in the committee: the Secretaries of the Interior, Commerce, Treasury, Labor, Health and Human Services, Agriculture, Housing and Urban Development, Education, Transportation, Veterans Affairs, Energy, State, Defense; the Attorney General; the Administrators of the Environmental Protection Agency and the Small Business Administration; the Directors of the Office of Management and Budget, Federal Emergency Management Agency, the United States Trade Representative, the Assistant to the President for Domestic Policy and the Assistant to the President for Intergovernmental Affairs. Other executive branch officials may be invited to participate in the meetings of the committee, as appropriate. ~~The member agencies shall provide administrative support, including personnel, as appropriate, to promote the mandate of the committee.~~

The committee or its chair ^{to} shall consult regularly with the chief executives and **the Congress, including** representatives of the insular areas. Included will be referral of appropriate policy issues to individual chief executives for comment, and meetings, at least one time each year, with individual chief executives or the Offshore Governors' Forum to discuss issues affecting insular-federal relations.

This directive shall not be interpreted to diminish or enlarge the statutory authority **and responsibilities** of any federal agency, nor to prevent direct consultations between the governments of the insular areas and any federal agency. This directive is for internal administration within the executive branch and does not create or diminish any right or benefit, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

William J. Clinton

*In order to advise and assist me
regarding insular area issues, I request*



Commonwealth of the Northern Mariana Islands
Office of the Governor
 Capitol Hill, Saipan MP/USA 96950



17 NOV 1993

Phone: (670) 322-5091/2/3
 Telefax: (670) 322-5096/99

BY FACSIMILE (202) 208-3390

The Honorable Leslie Turner
 Assistant Secretary
 Territorial and International Affairs
 U.S. Department of the Interior
 1849 C Street, N.W.
 Washington, DC 20240

Dear Ms. Turner:

Re: President Clinton's Proposal for Insular Policy Committee and Other Topics - Our Telephone Conversation of 15 November '93

Thank you very much for the nice long talk. We were able to cover many topics. We appreciate that you make yourself available for these in depth consultations. With regard to President Clinton's proposal, we summarize our comments as follows:

Uniqueness - On paragraph one of the draft, at line 6, we recommend the line read: "... Islands, and to recognize their each governmental entity's unique circumstances is through ..."

Reason for suggestion: The islands have had difficulty finding recognition for their unique legal basis for self-government. The breadth of self-government sought is different from island to island. When it comes to making federal policy, one size does not fit all. Federal policies should take into consideration the differences in island history, circumstances of political affiliation (our Covenant is a "treaty-like" document), and political aspirations. The language we suggest be added just underscores this search for recognition of unique status.

Add Member - On paragraph two, we recommend that the President's National Security Advisor be added to the list of the Insular Areas Committee.

Reason for suggestion: The Mariana Islands certainly retain a strategic importance for United States security. Tinian is used more and more for military exercises since base closures in the Philippines. The CNMI shares an EEZ border with Japan.

Covenant 902 and 702 Honored - On paragraph three, we recommend that language be added to expressly preserves the CNMI's right to continue with Covenant Section 902 and 702 consultations. In this connection, on paragraph four, we also recommend at line 6, that the line be changed to read: "... any new right or benefit nor diminish any existing right or benefit, substantive or procedural, enforceable by ..."

Reason for suggestion: The Covenant already provides a mechanism for making changes in policy on any issue affecting the relationship between the Federal Government and the Commonwealth. The CNMI would not want the Insular Areas Committee to substitute for or replace our Covenant guaranteed consultations.

Annual Report Should be Required - We recommend that the Insular Areas Committee be required to produce an annual "State of the Islands" report to the President and the Congress.

Reason for suggestion: The Insular Areas Committee should be forced to come to grips with Federal policy for the islands. Policy will be agreed upon only if signatures are required on an annual policy report.

Governors As Members - We recommend that the Governors or their designees be considered for membership on the Committee.

Reason for suggestion: Lack of consultation on Federal policy has been a persistent problem. Including the Governors on the Committee addresses this concern.

Testimony on S. 447 (Senator Johnston's bill) Should be Referenced - We recommend that OTIA consider our general comments to S. 447. This testimony already provided to OTIA.

Reason for suggestion: The CNMI's general comments on the wisdom of a "policy council" have already been set out.

With regard to Congressman Elton Gallegly's recent amendment to H.R. 3400, we thank you for your offer of support in resisting termination of CNMI federal funding. We have made reforms and push ahead in all good faith with others that should address Congressional concerns. We realize that compromises will have to be made on multi-year federal funding agreements.

With regard to our \$6.93 million "matching" appropriation from the CNMI Legislature, we will be moving right away to secure a joint resolution authorizing the expenditures. Thank you for your understanding on this point. We are glad that the joint resolution approach meets with your approval. We are also happy to report that within a week the Legislature plans to appropriate \$9 million for the next year's "matching" requirement.

We look forward to receiving your NAFTA analysis. Our fear has been that failure of NAFTA may have long-term adverse effects for the Northern Marianas if regional trade blocks and restricted free world trade develop.

Thank you. And again, it was very good to speak with you on the telephone.

Sincerely,


LORENZO I. DE LEON GUERRERO
Governor

cc: CNMI Lt. Governor



Territory of Guam
Teritorion Guam

OFFICE OF THE GOVERNOR
 ERISNANI MALIATJII
 AGANA, GUAM 96911 USA

November 16, 1993

The Honorable Bruce Babbitt
 Secretary
 U.S. Department of Interior
 1849 C. Street, N.W.
 Washington D.C. 20240

Dear Secretary Babbitt:

We have reviewed the draft proposal for an interagency insular affairs committee of the Domestic Policy Council which you forwarded to me on November 8, 1993. We have compared this draft proposal with our comments submitted to the Senate Energy Committee on its proposal for a policy council and believe that your draft generally accommodates each of our suggestions, subject to the suggestions we set forth below.

The need for a White House level policy formulating group is clear. To this end, we support the proposal. We also believe that the draft directive would be more effective if several adjustments, consistent with our statement on S. 447, were made in the text. These are:

1. Paragraph two of the Order, first full sentence. We continue to believe that the Vice-Chair should be the Chairman of the Domestic Policy Council to ensure that the committee has White House involvement. The President should make this designation in the directive. If not, we risk having a Vice Chair named who is not sufficiently involved in territorial affairs.
2. Paragraph two, second full sentence. We do not believe it is appropriate for a President to "request" participation. A President "directs" participation if the committee is to have any meaning.
3. Paragraph two, second full sentence. We believe the reference to "policy-level designees" is unclear. We suggest this be amended to read "or their designees who are appointed by the President".

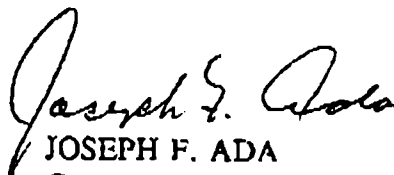


Commonwealth Now!

4. Paragraph two. We suggest adding a new sentence at the end of the paragraph to take into account staffing for the committee. One concern raised with the proposal is the role of OTIA. While OTIA obviously has an important role, so do other agencies. To this end, we believe the committee will benefit from having staffing available from these other federal agencies to accomplish the committee's work. To this end, we suggest adding "All departments and agencies who are members of the committee shall provide administrative support including supplies, staff and facilities, as appropriate, to support the work of the committee."
5. Paragraph four, first full sentence. Another question raised about the proposed directive is whether the committee will somehow interfere with the territories' ability to deal directly with federal agencies. This is addressed in the first full sentence. We suggest that these concerns could be better addressed by amending that sentence to read as follows: "This directive shall not be interpreted to enlarge the statutory authority or diminish the statutory responsibility of any federal agency..."

We look forward to working with you on this important initiative. I remain, Sir,

Sincerely Yours,


JOSEPH F. ADA
Governor



OFFICE OF THE GOVERNOR

American Samoa Government
Pago Pago, American Samoa 96799

A.P. Lutali, Governor
Tauese P. Sunia, Lt. Governor

November 12, 1993

Telephone: (684) 633-4116
Fax: (684) 633-2265

SERIAL: 1379

The Honorable William J. Clinton
President of the United States
The White House
1600 Pennsylvania Avenue
Washington, D.C. 20500

Dear Mr. President:

I would like to take this opportunity to express my support for an interagency insular affairs committee. Lieutenant Governor Tauese Sunia ably represented our position on this issue at the recent hearing for Senator Bennett Johnston's bill, S. 447, and that testimony is on record.

We appreciate the extent to which the suggestions and concerns of the insular areas leaders have been reflected in the most recent draft proposal from the Department of the Interior. We think that, with these changes, an insular affairs committee can work and can be an effective means of addressing some of our most pressing needs.

We understand that there are more details to be ironed out before this committee becomes a reality and that your administration will be working closely with responsible congressional leaders. In that regard, Congressman Faleomavaega knows my views and the views of other leaders. He is our representative in this matter, and he has my full support.

I would like to acknowledge the responsiveness demonstrated by staff from the Office of Territorial and International Affairs in discussions of this concept. Their openness is a most refreshing change from the attitudes we have seen in the past, and it is a change which bodes well for the future of relations between the insular areas and the Federal government.

President William J. Clinton
November 12, 1993
page two

I look forward to a resolution of this matter in order that we can move forward in some of the areas which urgently need to be addressed. This necessary evolution in the relationship of the insular areas and the Federal government is most heartening, as it indicates a recognition of the need for meaningful dialogue and meaningful partnership. We appreciate the initiative taken in this regard by your administration.

Sincerely,

A. P. Lutali
A.P. LUTALI
Governor

cc: Congressman Eni F.H. Faleomavaega
Leslie M. Turner, Assistant Secretary, OTIA
Lieutenant Governor Tauase P.F. Sunia
Chief of Staff



Commonwealth of the Northern Mariana Islands
Office of the Governor
Capitol Hill, Saipan MP/USA 96950



Phone: (670) 322-5091/2/3
Telefax: (670) 322-5096/99

9 NOV 1993

ASST SECY - TIA
RECEIVED

NOV 16 1993

The Honorable Leslie Turner
Assistant Secretary
Territorial and International Affairs
U.S. Department of the Interior
1849 C Street, N.W.
Washington, DC 20240

Dear Ms. Turner:

Re: Insular Policy Committee - Your November 8, 1993 Letter

Thank you for sharing the draft of President Clinton's insular policy committee proposal. I will be out of the Commonwealth briefly and will be available to discuss this proposal with you anytime starting November 15.

We notice that no annual "report" is suggested by the President. The idea of the annual report from the committee (to the President and the Congress) appears in Congressional drafts. The annual report seems like a good idea to us. It provides a focus and annual "end product" for the work of the committee.

Thank you again for sharing the draft.

Sincerely,


LORENZO I. DE LEON GUERRERO
Governor

CC: Lt. Governor

Sander

ENI F.H. FALEOMAVAEGA

AMERICAN SAMOA

WASHINGTON OFFICE

100 CANNON HOUSE OFFICE BUILDING

WASHINGTON DC 20515-5201

(202) 226-6677

(202) 226-8787 FAX

DISTRICT OFFICE

P.O. DRAWER 2

PAGO PAGO, AMERICAN SAMOA 96799

(684) 633-1372

(684) 633-2880 FAX



Congress of the United States
House of Representatives
 Washington, DC 20515-5201

MEMBER
 COMMITTEE ON FOREIGN AFFAIRS
 ASIAN AND PACIFIC AFFAIRS
 INTERNATIONAL OPERATIONS
 COMMITTEE ON EDUCATION
 AND LABOR
 LABOR STANDARDS, OCCUPATIONAL
 HEALTH AND SAFETY
 COMMITTEE ON NATURAL
 RESOURCES
 INSULAR AFFAIRS
 NATIVE AMERICANS/NATIVE HAWAIIANS

November 3, 1993

The Honorable George Miller
 Chairman
 Committee on Natural Resources
 1324 Longworth House Office Bldg.
 Washington, D.C. 20515

Dear Mr. Chairman:

Since our meeting with Secretary Babbitt several weeks ago concerning the reorganization of the Office of Territorial and International Affairs, proposals for an interagency council to coordinate territorial affairs, and S. 447, I have given considerable thought to what would be the best course for us to follow.

My analysis of the current situation is that Palau and American Samoa are the two jurisdictions which will be most affected by any changes which are made. Given the present positions of the sponsors of the bills in the Senate and House of Representatives, I am afraid that it will be some time before any legislation could be adopted. Additionally, while I share the concerns of my colleagues concerning the advisability of creating a council staffed by the Office of Territorial and International Affairs, I now support the creation of an advisory, interagency council, by executive order or presidential directive, on a trial basis, for a period of one to two years.

After our meeting with Secretary Babbitt, I had the opportunity to meet with the Secretary again while the Lieutenant Governor was in Washington, D.C. I am convinced that the Secretary is firmly committed to making the concept function in a manner which would meet our common goals.

As I have not seen the proposal being discussed within the executive branch, I obviously cannot support the details of whatever proposal may be offered. Nevertheless, I

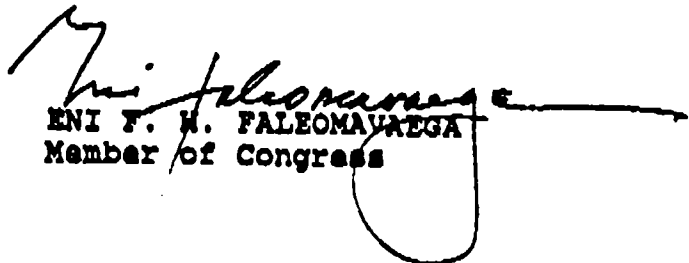
The Honorable George Miller
November 3, 1993
Page 2

believe the expediency of moving forward with a self-terminating executive order or presidential directive will stop the detrimental public discourse currently going on, while not foreclosing the option of the Congress to move forward at any time with legislation on this topic.

Thank you for the support of the territorial delegates you continue to provide during this period. It remains a pleasure to serve on the Committee on Natural Resources.

With kindest personal regards,

Sincerely,



ENI F. H. FALEOMAVAEGA
Member of Congress

EFHF:mry

cc: Chairman Ron de Lugo
Governor A.P. Lutali
Lieutenant Governor Tauese F.P. Sunia
President of the Senate of American Samoa
Speaker of the House of Representatives of American Samoa

DRAFT

November __, 1993

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES**SUBJECT: Establishment of the Insular Areas Council under the Domestic Policy Council**

By the authority vested in me as President by the Constitution and laws of the United States of America, and to promote, as fully as possible, the economic, social and political development of United States insular areas, and to recognize their unique circumstances, I hereby direct as follows:

Sub **Section 1. Establishment of the Insular Areas ^{Subcommittee} Council.** (a) There is established under the Domestic Policy Council an interagency committee entitled the "Insular Areas Council" (herein referred to as "Council") to facilitate the development, coordination, and implementation of Federal policy with respect to United States insular areas (except Puerto Rico), including American Samoa, Guam, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands, and the Trust Territory of the Pacific Islands. The ~~Council~~ may act on its own authority, or, if desirable, may refer issues to the Domestic Policy Council.

(b) The Council shall be composed of the following members or their designees who are policy-level officials exempted from the competitive service:

(1) The Secretary of the Interior, who shall be the Chairperson of the Council;

(2) The Secretary of Commerce;

(3) The Secretary of Treasury;

(4) The Secretary of Labor;

(5) The Attorney General;

(6) The Secretary of Health and Human Services;

(7) The Secretary of Agriculture;

(8) The Secretary of Housing and Urban Development;

(9) The Secretary of Education;

- (10) The Secretary of Veterans Affairs;
- (11) The Secretary of Energy;
- (12) The Secretary of Transportation;
- (13) The Secretary of State;
- (14) The Secretary of Defense;
- (15) The Administrator of the Environmental Protection Agency;
- (16) The Administrator of the Small Business Administration;
- (17) The Director of the Federal Emergency Management Agency;
- (18) The Director of the Office of Management and Budget;
- (19) The Director of the Office of Intergovernmental Affairs;
and
- (20) The United States Trade Representative.

(c) The Chairperson may invite other officials to participate in meetings of the Council, as appropriate.

Why is this important?
(d) The Vice Chairperson of the Council shall be elected from among the membership of the Council at the first meeting of the Council each year. The Vice Chairperson shall serve as Chairperson when appropriate.

Sec. 2. Functions of the Council. The Council shall--

(a) Facilitate and coordinate the development and implementation of Federal policies and activities in the insular areas, taking into consideration the insular areas' unique circumstances;

(b) Identify Federal funding priorities with respect to the insular areas;

(c) Review the roles for the insular areas in the foreign policy of the United States and the effects of such policy, and recommend to the President appropriate roles for the insular areas in the foreign policy of the United States;

(d) Review the aspirations of the people of an insular area, as freely expressed in a plebiscite, regarding their political relationship with the United States, and establish Federal policy and guidelines for discussion of such political relationship issues by Executive branch agencies;

(e) Ensure, to the extent appropriate, that Federal agencies consult individually with the chief executives of the insular areas (or their designees) in planning of policy and action that affect them; and

(f) Consider any other matters, or make such other recommendations to the President, regarding the insular areas as individual governors of the insular areas may suggest and the Council may determine appropriate.

Sec. 3. Meetings of the Council. The full membership of the Council shall meet at such times as its chairperson shall request but in no event less than once annually.

Sec. 4. Policy Coordination. (a) Report. The Chairperson of the Council shall aid the President in preparing a comprehensive "State of the Islands" report for transmittal by March 1 of each year to appropriate committees of the United States Congress. Each Federal department or agency is directed to cooperate with the Chairperson of the Council in preparing the report.

(1) The report shall clearly state the policy objectives of the President with regard to each insular area, together with specific proposals needed to accomplish such policy objectives. The report also shall contain social and economic data on each of the island areas, including but not limited to data on revenue, expenditure and financial condition, and other information necessary to evaluate the effectiveness of Federal policies.

(2) In preparing the report, the Chairperson of the Council shall: solicit the input of each insular government individually and Council members for submission no later than October 15 of each year; shall circulate a draft report for comment to the chief executives of the insular areas and Council members no later than November 30 of each year; and shall submit the Chairperson's final draft of the report to the Council along with the comments from the insular areas no later than January 15 of each year.

(b) Consultation with Insular Governments. (1) The Council or its Chairperson, at least one time each year and prior to submission of the report to the Congress, shall invite for individual meetings the chief executives of the insular areas (or their designees) or may invite the Offshore Governors' Forum, or its successor, to discuss the draft report or other matters affecting insular-Federal relations.

(2) Unless the Council deems an issue or recommendation inappropriate for referral, the Chairperson of the Council shall, under my authority, refer to the appropriate chief executives of the insular areas for comment, policy issues that affect the insular areas.

(3) The head of each department or agency, shall notify the Chairperson of the Council of proposed Federal action that would significantly affect an insular area. Unless deemed inappropriate, the Chairperson, in turn, shall inform the chief executive of the government of the insular area that would be affected by the proposed Federal action, and solicit comment and recommendations from such chief executive. The Chairperson shall transmit the comments and recommendations, together with the Chairperson's analysis and advice, to the head of the Department or Agency proposing such action.

(c) Consultation with the Congress. The Council may consult with Members of Congress with regard to insular area issues that may involve the Congress or its Members.

(d) Cooperation by Federal Agencies. (1) The Council shall provide Federal agencies with such information and advice as may be necessary to structure Federal programs, laws and regulations affecting any insular area, with the objective of promoting self-government and preventing or reducing any adverse effect on such insular area.

(2) Each member of the Council or the head of each Department or agency is directed to cooperate with the Chairperson and to make such personnel available as the Chairperson may recommend. To fulfill the responsibilities outlined in this directive, the Chairperson shall reimburse other Federal agencies for the cost of the use of personnel, except the cost of salary and base benefits, unless such costs are authorized to be provided on a non-reimbursable basis.

Sec. 5. Other Authorities. Nothing in this order shall be construed to diminish nor enlarge upon the statutory authority of any Federal agency. Nothing in this directive shall be interpreted as preventing direct consultations between the governments of the insular areas and any federal agencies nor be interpreted as supplanting the consultations provided pursuant to section 902 of the Covenant with the Northern Mariana Islands.

Sec. 6. Judicial Review. This directive is for internal administration within the Executive branch and does not create any right or benefit, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

Sec. 7. Publication. The Director of the Office of Management and Budget is authorized and directed to publish this memorandum in the Federal Register.

William J. Clinton

Asylum structure -

Criminal Alien - undocumented migrant deportations -

Immigration fund - no use currently



**OFFICE OF
TERRITORIAL AND INTERNATIONAL
AFFAIRS**

**Office of the
Assistant Secretary
Department of the Interior
1849 C Street N.W.
Washington, D.C. 20240**

Telephone No.: (202) 208-4822

Fax Number: (202) 208-3390

Date: November 4, 1993

Number of Pages (Including Cover Sheet): 3

Message sent to fax number. (202) 456-7028

To: Donsia Strong Agency: White House
Telephone Number: (202) 456-2330

Message From: Assistant Secretary Leslie M. Turner

COMMENTS:

Good News!!! Congressman Faleomavaega supports Insular Areas Council in attached letter.

Leslie

MEMBER

COMMITTEE ON FOREIGN AFFAIRS

ASIAN AND PACIFIC AFFAIRS
INTERNATIONAL OPERATIONS

COMMITTEE ON EDUCATION
AND LABOR

LABOR STANDARDS, OCCUPATIONAL
HEALTH AND SAFETY

COMMITTEE ON NATURAL
RESOURCES

INSULAR AFFAIRS
NATIVE AMERICAN/NATIVE HAWAIIANS



Congress of the United States
House of Representatives
Washington, DC 20515-5201

ENI F.M. FALEOMAVAEGA

AMERICAN SAMOA

WASHINGTON OFFICE

100 CANNON HOUSE OFFICE BLDG.
WASHINGTON DC 20515-5201
(202) 225-8011
(202) 225-8757 FAX

DISTRICT OFFICE

P.O. DRAWER 1
FAGO PASS, AMERICAN SAMOA 96
(684) 823-1372
(684) 823-3460 FAX

November 3, 1993

The Honorable George Miller
Chairman
Committee on Natural Resources
1324 Longworth House Office Bldg.
Washington, D.C. 20515

Dear Mr. Chairman:

Since our meeting with Secretary Babbitt several weeks ago concerning the reorganization of the Office of Territorial and International Affairs, proposals for an interagency council to coordinate territorial affairs, and S. 447, I have given considerable thought to what would be the best course for us to follow.

My analysis of the current situation is that Palau and American Samoa are the two jurisdictions which will be most affected by any changes which are made. Given the present positions of the sponsors of the bills in the Senate and House of Representatives, I am afraid that it will be some time before any legislation could be adopted. Additionally, while I share the concerns of my colleagues concerning the advisability of creating a council staffed by the Office of Territorial and International Affairs, I now support the creation of an advisory, interagency council, by executive order or presidential directive, on a trial basis, for a period of one to two years.

After our meeting with Secretary Babbitt, I had the opportunity to meet with the Secretary again while the Lieutenant Governor was in Washington, D.C. I am convinced that the Secretary is firmly committed to making the concept function in a manner which would meet our common goals.

As I have not seen the proposal being discussed within the executive branch, I obviously cannot support the details of whatever proposal may be offered. Nevertheless, I

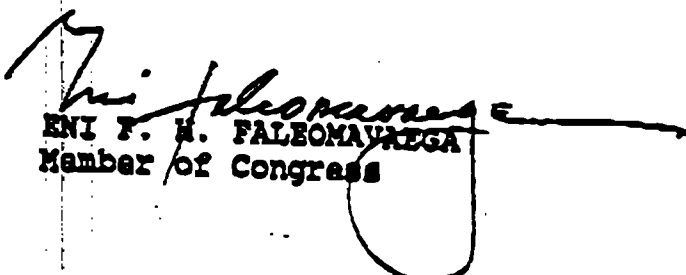
The Honorable George Miller
November 3, 1993
Page 2

believe the expediency of moving forward with a self-terminating executive order or presidential directive will stop the detrimental public discourse currently going on, while not foreclosing the option of the Congress to move forward at any time with legislation on this topic.

Thank you for the support of the territorial delegates you continue to provide during this period. It remains a pleasure to serve on the Committee on Natural Resources.

With kindest personal regards,

Sincerely,


ENI F. H. FALEOMAVAEGA
Member of Congress

EFHF:mry

cc: Chairman Ron de Lugo
Governor A.P. Lutali
Lieutenant Governor Tauese F.P. Sunia
President of the Senate of American Samoa
Speaker of the House of Representatives of American Samoa

I strongly believe that the best way to promote, as fully as possible, the economic, social and political development of United States insular areas including American Samoa, Guam, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands, and the Trust Territory of the Pacific Islands, and to recognize their unique circumstances is through a comprehensive, coordinate, and integrated approach. I hereby establish the Insular Areas Committee as a committee of the Domestic Policy Council to advise and assist in coordinating across agencies the development and implementation of federal policy.

The Secretary of the Interior will chair the committee, and the Vice-Chair will be chosen from among the members at the first meeting of the committee each year. I request the following official s or their policy-level designees to participate in the committee: the Secretaries of the Interior, Commerce, Treasury, Labor, Health and Human Services, Agriculture, Housing and Urban Development, Education, Transportation, Veterans Affairs, Energy, State, Defense; the Attorney General; the Administrators of the Environmental Protection Agency and the Small Business Administration; the Directors of the Office of Management and Budget, Federal Emergency Management Agency, the United States Trade Representative, the Assistant to the President for Domestic Policy and the Assistant to the President for Intergovernmental Affairs. Other executive branch officials may be invited to participate in the meetings of the committee, as appropriate.

The committee shall consult regularly the chief executives and representatives of the insular areas, at least one time each year, with the individual chief executives or the Offshore Governors' Forum to discuss issues affecting insular-federal relations, and consider any matters relating to the insular areas. I do not intend this directive to be interpreted to diminish or enlarge the statutory authority of any federal agency, nor to prevent direct consultations between the governments of the insular areas and any federal agency.

This directive is for internal administration within the executive branch and does not create any right or benefit, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

William J. Clinton

November __, 1993

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Establishment of the Insular Areas ^{Committee} ~~Council~~ under the Domestic Policy Council _{of}

~~Council~~. In order to promote, as fully as possible, the economic, social and political development of United States insular areas, and to recognize their unique circumstances, I hereby establish under the Domestic Policy Council an interagency panel entitled the "Insular Areas ~~Council~~" ^(Committee) to facilitate the development, coordination, and implementation of Federal policy with respect to United States insular areas (except Puerto Rico), including American Samoa, Guam, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands, and the Trust Territory of the Pacific Islands.

^{Committee}
Membership. The ~~Council~~ shall be composed of the following members or their designees who are policy-level officials exempted from the competitive service: the Secretaries of the Interior, Commerce, Treasury, Labor, Health and Human Services, Agriculture, Housing and Urban Development, Education, Transportation, Veterans Affairs, Energy, State, Defense; the Attorney General; the Administrators of the Environmental Protection Agency and the Small Business Administration; the Directors of the Office of Management and Budget, Federal Emergency Management Agency, and the Office of Intergovernmental Affairs; ~~and~~ the United States Trade Representative. Other Executive branch officials may be invited to participate in meetings of the Council, as appropriate. The Secretary of the Interior shall be the Chairperson of the Council and the Vice Chairperson shall be elected from among the membership of the Council at the first meeting of the Council each year.

Cooperation and Consultation. The Council or its Chairperson shall (a) facilitate and coordinate the development and implementation of Federal policies in the insular areas, which, together with statistical data and comments from insular governments, shall be transmitted to Congress annually in a "State of the Islands" report; (b) consult regularly the chief executives (or their designees) and representatives of the insular areas, including referral of appropriate policy issues to the chief executives for comment and meetings, at least one time each year, with the individual chief executives or the Offshore Governors' Forum to discuss matters affecting insular-Federal relations; (c) review the proposals of the peoples of insular areas, as freely expressed in a plebiscite, regarding their political relationship with the United States, and establish guidelines for Executive branch discussions; and (d) consider any other matters relating to the insular areas.

Other Authorities. Nothing in this directive shall be interpreted to diminish or enlarge the statutory authority of any Federal agency, nor to prevent direct consultations between the governments of the insular areas and any federal agency.

Judicial Review. This directive is for internal administration within the Executive branch and does not create any right or benefit, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

Publication. The Director of the Office of Management and Budget is authorized and directed to publish this memorandum in the Federal Register.

William J. Clinton



United States Department of the Interior

OFFICE OF THE SECRETARY
Washington, D.C. 20240

August 9, 1993

Ms. Carol H. Rasco
The Assistant to the President
for Domestic Policy
The White House
Washington, DC 20500

Dear Ms. Rasco:

Enclosed is a copy of a memorandum to the President, in which Secretary Bruce Babbitt recommends the establishment of a President's Insular Areas Policy Council by executive order.

Mr. Bill Burton is coordinating this important initiative within the White House. Mr. Burton informed me that he would focus on the issue next week, and that you may be interested in receiving an advance copy for review.

If the President concurs that an executive order is critical for improving federal/territorial relations, we hope that the order can be signed by September.

Between August 9 and 23, 1993, I will be on official travel. Ms. Stephanie Solien, Assistant to the Secretary of the Interior and Director of Congressional and Intergovernmental Affairs, may call to discuss the Council proposal with you. Should you need to consult with me or my office during my absence, please call Mr. Stephen Sander at (202) 208-4754. He will be able to reach me or provide answers.

Sincerely,

Leslie M. Turner
Assistant Secretary
Territorial and International Affairs

Enclosure



THE SECRETARY OF THE INTERIOR

WASHINGTON

AUG - 4 1993

MEMORANDUM FOR THE PRESIDENT

FROM: SECRETARY OF THE INTERIOR

SUBJECT: Executive Order for a President's Insular Areas Policy Council

- I. **ACTION-FORCING EVENT:** The deterioration of federal relations with the United States insular areas over the past several years has reached the point where proactive and timely initiatives are necessary. Such initiatives must be designed to restore the confidence of insular leaders in the federal government, and also to create more effective mechanisms for developing policies for the insular areas. Insular leaders were reassured by my commitment to an inclusive approach in the Department of the Interior's relations with the insular areas. They now look to us to translate that commitment into actions and policies aimed at supporting greater self-government for the islands.

Spurred by the deteriorating situation, Senator Johnston and Congressman de Lugo proposed separate bills for creating a President's Insular Areas Policy Council. However, I endorse the creation of an insular policy council by executive order, rather than legislation. Your signing such an executive order would not only signal a new era at Interior, but also would provide the flexibility to shape and modify the council's structure and function in response to changing needs. For optimum effect, action to create this council administratively must occur soon. Your Assistant Secretary of the Interior for Territorial and International Affairs, Leslie M. Turner, was confirmed on May 18, 1993. I believe that Miss Turner's skills, together with the coordination provided by a policy council, will ensure the success of this Administration's policy in the territories.

- II. **BACKGROUND/ANALYSIS:** The Department of the Interior's Office of Territorial and International Affairs (OTIA) is responsible for coordinating federal policy and program relations with the United States insular areas. At present, OTIA's responsibilities extend to Guam, American Samoa, the Commonwealth of the Northern Mariana Islands, the United States Virgin Islands, and the Trust Territory of the Pacific Islands (Palau). OTIA's responsibilities involve three basic areas: (1) evaluating and coordinating change in political status in response to insular requests; (2) managing appropriations for insular governments' operations and capital improvement; and (3) facilitating access to various federal programs, including technical assistance, and seeking modification of such programs when necessary and appropriate. To a lesser extent, OTIA has some budget and program

monitoring responsibilities for the freely associated states of the Federated States of Micronesia and the Republic of the Marshall Islands. Most of these OTIA responsibilities require extensive interaction with other federal departments and agencies.

Under previous Administrations, OTIA has been unable to respond with consistency to the needs of the insular areas for a coordinated federal interagency approach to decision-making. Federal departments and agencies have overlapping responsibilities, and in some cases, conflicting goals with respect to insular area issues. In recent years, the coordination problem has been complicated by a lack of communication with the insular areas and a perceived lack of attention to insular concerns.

III. **RECOMMENDATION:** I strongly recommend that you create a President's Insular Areas Policy Council by executive order. The creation of a permanent council is the most effective means of significantly improving cooperation among the federal agencies, providing for greater input from the insular areas, and effectively addressing the political, social, legal, and economic matters at issue between the federal government and the insular areas. I believe that such a mechanism would directly address the concerns of the insular leaders and would provide OTIA with the vehicle necessary to more effectively develop and implement federal policies regarding the insular areas and carry out the statutory responsibilities assigned to the Department of the Interior.

The council would be headed by the Secretary of the Interior (or his designee) as the Chairperson and include as permanent members the heads (or designees) of specified departments and agencies that have continuing responsibilities for matters in the insular areas. Other departments and agencies would be represented on the council as their responsibilities and activities in the insular areas are addressed. In line with this Administration's position that the decision-making processes in Washington take greater note of the needs and concerns of all the members of the American political family, the council, when appropriate, would seek input from the governors of the insular areas on federal initiatives and generally provide a forum for federal-insular communication. The creation of the council would not involve an increase in personnel nor any additional burden on the Treasury.

A draft executive order, which specifies the functions of the council, is attached hereto. With your approval of the concept, we will forward the draft executive order to the Office of Management and Budget for Administration review and clearance.

V. **DECISION**

___ Approve ___ Approve as Amended ___ Rej ct ___ Discuss

EXECUTIVE ORDER NO.

July __, 1993, __ F.R. __

PRESIDENT'S INSULAR AREAS POLICY COUNCIL

By the authority vested in me as President by the Constitution and laws of the United States of America, and to promote, to the fullest extent possible, the self-determined political, social and economic development of United States insular areas, consistent with local cultural values and the status of the areas, and to recognize the unique character of the areas in the extension of Federal laws and regulations, it is hereby ordered as follows:

Section 1. Establishment of the Federal Insular Areas Policy Council. (a) There is established an interagency committee entitled the "President's Insular Areas Policy Council" (herein referred to as "Council") to facilitate the coordination and implementation of the Federal government's policy with respect to United States insular areas (except Puerto Rico), including American Samoa, Guam, the United States Virgin Islands, the Commonwealth of the Northern Mariana Islands, and the Trust Territory of the Pacific Islands.

(b) The Council shall be composed of the following members or their designees who are policy-level officials exempted from the competitive service:

(1) The Secretary of the Interior, who shall be the Chairperson of the Council;

(2) The Secretary of State;

(3) The Secretary of Defense;

(4) The Secretary of Commerce;

(5) The Secretary of Treasury;

(6) The Secretary of Labor;

(7) The Attorney General;

(8) The Secretary of Health and Human Services;

(9) The Secretary of Agriculture;

(10) The Secretary of Housing and Urban Development;

(11) The Secretary of Education;

- (12) The Secretary of Veterans Affairs;
- (10) The Secretary of Energy;
- (11) The Administrator of the Environmental Protection Agency;
- (12) The Administrator of the Small Business Administration;
- (13) The Director of the Federal Emergency Management Agency;
- (14) The Director of the Office of Management and Budget;
- (15) The Director of the Office of Intergovernmental Affairs;
and
- (16) The United States Trade Representative.

(c) The Chairperson may, from time to time, invite other officials to participate in meetings of the Council.

Sec. 2. Functions of the Council. The Council shall--

- (a) Facilitate and coordinate the activities of Federal agencies with respect to the insular areas;

4

(b) Develop policies regarding or affecting the insular areas which take into consideration the areas' unique cultures and traditions;

(c) Identify Federal funding priorities with respect to the insular areas;

(d) Review the roles for the insular areas in the foreign policy of the United States and the effects of such policy, and recommend to the President appropriate roles for the insular areas in the foreign policy of the United States;

(e) Facilitate communication and provide liaison between the Executive Branch and the governments of the insular areas;

(f) Make such other recommendations to the President regarding the insular areas as the Council may determine appropriate; and

(g) Consider any other matters relating to the insular areas deemed appropriate by the Council.

Sec. 3. Meetings of the Council. (a) The full membership of the Council shall meet at such times as its chairperson shall request but in no event less than once annually to fulfill the functions identified in section 2 herein.

(b) The Chairperson of the Council may invite to a Council meeting the principal officers or their policy-level designees from Federal departments and agencies who are not members of the Council, but whose areas of jurisdiction include the issues scheduled for consideration at the meeting.

Sec. 4. State of the Islands Report. The Secretary of the Interior shall aid the President in preparing a comprehensive "State of the Islands" report for transmittal by March 1 of each year to appropriate committees of the United States Senate and United States House of Representatives. Each Federal department or agency is directed to cooperate with the Secretary of the Interior in preparing the report. The report shall clearly state the policy objectives of the President with regard to each insular area, together with specific proposals needed to accomplish such policy objectives. The report also shall contain social and economic data on each of the island areas, including but not limited to data on revenue, expenditure and financial condition, and other information necessary to evaluate the effectiveness of Federal policies.

Sec. 5. Cooperation. (a) The Secretary of the Interior shall provide Federal agencies with such information and advice as may be necessary to structure Federal programs, laws, and regulations affecting any insular area, with the objective of promoting self-government and preventing or reducing any adverse effect for such insular area.

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with approval of other Cabinet officials

[(b) The Secretary is authorized to use the personnel and services of other Federal agencies in carrying out his responsibilities with respect to the insular areas.] Each member of the council or the head of each Department or agency is directed to cooperate with the Secretary and to make such personnel and services available as the Secretary may request. The Secretary shall reimburse other Federal agencies for the cost of the use of personnel and services except for the cost of salary and base benefits, unless such costs are authorized to be provided on a non-reimbursable basis.

Sec. 6. Coordination with Insular Governments. (a) The Council, or its Chairperson, shall meet at least one time each year with the chief executives of the insular areas or their designees to discuss matters affecting Federal-insular relations.

(b) The Chairperson of the Council, under authority of this Order, shall refer policy issues affecting the insular areas and potential solutions thereto for comment by the chief executive (or designee) of the government of each insular area concerned, unless the Council specifically deems an issue or solution inappropriate for referral.

(c) The head of each department or agency, shall notify the Chairperson of the Council of proposed Federal action that would significantly affect an insular area. The Chairperson of the

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Council, in turn, shall inform the chief executive of the government of the insular area that would be so affected of such proposed Federal action, and solicit comment and recommendations from such chief executive. The Chairperson of the Council shall transmit the comments and recommendations, together with the Chairperson's analysis and advice, to the head of the Department or Agency proposing such action.

(d) In consultation with the chief executives of the governments of the insular areas, the Chairperson of the Council shall develop priorities for, and levels of, Federal assistance for the insular areas, including recommendations as to the appropriate level of activity for Federal Departments and agencies necessary to achieve Federal policy objectives. Such recommendations shall be reviewed by the Council.

Sec. 7. Other Authorities. Nothing in this order shall be construed to diminish nor enlarge upon the statutory authority of any Federal agency.

William J. Clinton

OTIA FAX



Territorial and International Affairs

U.S. Department of the Interior
1849 C St. N.W.
Washington, DC 20240

Phone: (202) 208-4822

Fax : (202) 208-3390

Number of pages (including cover sheet): 11

Message sent to fax Number: 456-7028

To: Doncia Strong

Agency: Ofc. Assistant to the President for Domestic Policy

Telephone number: 456-2330

Message from: Mary Blair (Leslie Turner's office)

Telephone number: 208-4822

COMMENTS:

Attached faxed as per telephone conversation of 8/23/93 in regard to scheduling
a meeting with Carol Rasco on subject matter.

**1. FORMULATION OF ADMINISTRATION POLICY AFFIRMING
THE GOVERNMENT-TO-GOVERNMENT RELATIONSHIP
BETWEEN THE UNITED STATES AND INDIAN NATIONS**

One of the highest priorities of the leaders of Indian tribal governments is to have President Clinton affirm the government-to-government relationship between the United States and Indian nations, including the affirmation of the sovereignty of tribal governments and the federal policy of Indian self-determination.

--What do you see as the role of the Interior Secretary in encouraging the development and implementation of this policy?

I see my role as one of leadership in the development, encouragement and affirmation of the government-to-government relationship, tribal government sovereignty, and Indian self-determination. I intend to continue the implementation of the Self-Governance Demonstration Project that is currently under way.

--Would you be willing to work with this Committee to secure a meeting between the President of the United States and tribal government leaders in the spring of this year?

I would be pleased to work with the Committee in securing a meeting between President Clinton and tribal leaders. In doing so, I would suggest that a limited number of issues be placed on the table for discussion so that our efforts can be focussed, thereby enhancing the possibility of substantial positive results.

**2. FORMULATION OF AN INTERAGENCY TASK FORCE TO
DEVELOP AND MONITOR GOVERNMENT-WIDE INDIAN
POLICY AND FEDERAL PROGRAM EFFORTS**

While the primary trust responsibility for native lands and resources is posited in the Department of the Interior, the overall Federal responsibility is also carried out in other agencies throughout the Federal Government, including the Departments of Health and Human Services, Commerce, Energy, Education, Housing and Urban Development, Transportation, Defense, and the Environmental Protection Agency.

--Would you support the establishment of an inter-departmental coordinating group to act as liaison with the White House to assure the coordination of Federal program efforts and Federal Indian policy?

I believe that inter-departmental coordination is important and useful, however, I believe this coordination should be carried out within the Domestic Policy Council. I expect to make a presentation at the next meeting.

3. INDIAN GAMING

Following the Supreme Court's ruling in the Cabazon case, holding that tribal governments could conduct gaming activities on Indian lands free of state regulation, the several states called upon Congress to provide a means by which state governments could work with tribal governments in the regulation of gaming activities on Indian lands. Although earlier versions of legislation proposed that gaming activities be subject to federal oversight and regulation, the mechanism that the Congress ultimately adopted was the tribal-state compact for purposes of Class III gaming regulations.

Since that time, a number of states have asserted the 10th and 11th Amendments to defeat federal court jurisdiction over actions brought by tribal governments seeking to compel states to negotiate a tribal-state compact. Thereby frustrated in their efforts to proceed with Class III gaming activities, tribal governments have called upon Congress to amend the Indian Gaming Regulatory Act to provide for joint federal-tribal regulation of Class III gaming on Indian lands in those states which refuse to negotiate a tribal-state compact.

--Do you support an enhanced federal role in the regulation of Indian gaming in circumstances where a state elects not to enter into a tribal-state compact?

The Department is currently considering the appropriate roles to be played by the states and the Department in the regulation of Class III Indian gaming.

The challenge presented by the Indian Gaming Regulatory Act is to balance the sovereign interests of the tribes and the important opportunity it offers for Indian economic development with the clear interest of the states for regulating gaming within their borders. Considering the diversity of arrangements which have been reached

The Clinton Administration strongly believes in coordination and cooperation in policy development. Recognizing the absolute necessity for better coordination of federal agencies, the President established, by Executive Order 12859, the Domestic Policy Council. Chaired by the President, the DPC has as its primary task coordination of the domestic policy-making process and is comprised of the top officials of most federal departments and agencies.

The DPC was established because we believe that government has a duty to be effective, efficient and responsive. The first step to accomplishing any of those goals is proper coordination. We strongly believe that it is time for a new customer service contract with all the American people.

Chairman Johnston and Congressman Ron de Lugo have long been associated with this idea for fundamental change in the way the federal government conducts its affairs with the insular areas. For continuity and commitment, Chairman Johnston, in S. 447, proposed an insular policy council to be chaired by the Secretary of the Interior. Congressman de Lugo, in H.R. 154, proposed that such a council be housed within the White House in order to give it more authority. A later House committee draft bill, which was not introduced, would have continued responsibility in the Secretary of the Interior.

Island governors also back increased coordination and cooperation for insular territory issues. In consulting with the chief executives, they have offered a number of good ideas that would improve the functioning of an interagency body.

The Administration concurs in the insular community's consensus regarding the need for executive level interagency coordination of policy. The Administration proposes to draw from all of the major proposals for addressing island issues and will be establishing a formalized subcommittee of the DPC, chaired by the Secretary of the Interior, which will include all members of the full council and such other agencies as are deemed necessary. Already there exist other successful, less formal, interagency working groups of the DPC such as the healthcare task force and the welfare reform subcommittee.

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001. memo	Personal (Partial) (1 page)	04/14/1994	P6/b(6)
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COLLECTION:

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2013-0854-S

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RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

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- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

file

[001]

EXECUTIVE OFFICE OF THE PRESIDENT

14-Apr-1994 09:09am

TO: Carol H. Rasco

FROM: Donsia Strong
Domestic Policy Council

SUBJECT: insular territories

You may recall late last year DPC and DOI discussed establishing, by EO, an interagency council to coordinate and address insular territories policy. This was prompted by legislation which would statutorily establish and dictate its operation.

By way of background, during the previous administrations, DOI's policy towards the territories was abysmal and maybe hostile. Many sought to abolish the Office of Insular Territories Administration in DOI. In addition, the territorial executives have no mechanism to contact other executive branch officials but had to rely on the delegates.

After we had gone some way toward preparing and vetting a draft EO, the House delegates objected.

(b)(6)

(b)(6)

(b)(6)

(The Senate is miffed because a lame duck non voting delegate gets more reaction from the WH than more powerful Senators--Moynihan and Johnston) Therefore, we never established a mechanism for ensuring that policy which affected insular territories was affected.

DOI would like policies, which are currently being reviewed and developed in small 2 agency working groups, brought before the DPC for resolution. I do not believe they are any longer looking for a formalized structure to have issues coordinated and discussed.

With respect to Guam, their feeling is that the political status question should be handled by Intergovernmental but brought before the DPC for final resolution. The complicating issue here is the DOD wants to preserve and protect its use of Guam for military use no matter what.

I spoke to House staffers about the issue and Leslie Turner. In my opinion, we can easily resolve this issue by occasionally putting insular issues on Monday DPC agenda, show some resolution successes and make the Hill happy. One issue sure to affect the territories is welfare reform and changes to the formula. We should make sure Leslie is briefed at the appropriate time so she can help defend it.

You may want to inform ASec'y Turner that when the working groups have completed their work, she should ask Sec'y Babbitt to list the matter for the DPC agenda and then attend if he won't.

Let me know if there is anything you want me to do.

*Regular
Territories*

Senator Wallop

Territorial and International Affairs

64. The budget proposes a decrease in the current entitlement to the Northern Mariana Islands based on a three year infrastructure funding proposal.

Q a. Has the Administration decided to oppose the 5 year agreement negotiated with the CNMI and which the Senate has approved?

A. A seven-year \$120 million infrastructure agreement was negotiated pursuant to section 702 of the Covenant to Establish a Commonwealth of the Northern Mariana Islands in Political Union with the United States of America (Covenant). The agreement was signed December 17, 1992 and transmitted to the Congress by the Administration as a legislative and fiscal year 1994 budget proposal. Section 4(b) of Public Law 94-241, as amended, provides that the amount of \$27.7 million appropriated for fiscal year 1992 shall be appropriated in subsequent fiscal years until Congress otherwise provides by law. Since the Congress has not approved the amounts contained in the 1992 agreement nor otherwise provided by law, the Northern Mariana Islands continue to receive \$27.7 million annually. The 1992 agreement called for a 1995 federal contribution to the Northern Mariana Islands of \$21 million.

When the Congress did not enact the multi-year funding agreement incorporated in the President's 1994 budget, the Administration believed that it was important to move forward with a compromise in the 1995 budget. The major reason for compromise is that, despite Administration support, the seven-year agreement had no possibility of winning congressional approval due to House and Senate disagreement. Even in the Senate, where the backing is strongest, there is dissent. We concluded that, without compromise, the \$27.7 million annual payment would continue for the foreseeable future. Seeking middle ground, the Administration has developed a program of lesser scope.

Senator Wallop

Territorial and International Affairs

64. Q b. What consultations took place with the CNMI on the new proposal?

A. None. Covenant section 902 provides in part:

Special representatives will be appointed . . . to consider and make recommendations regarding future multi-year financial assistance to the Northern Mariana Islands pursuant to Section 701, to meet at least one year prior to the expiration of every period of such financial assistance.

As required, the special representatives (1) were appointed, and (2) considered and made recommendations regarding future multi-year financial assistance. The special representatives fulfilled the obligations set out in the Covenant for the Northern Mariana Islands and the federal government.

The compromise incorporated in the President's fiscal year 1995 budget can only be implemented if approved in substantive legislation and an appropriation act. As such, there will be ample opportunity for all interested parties, including the CNMI, to comment and make recommendations regarding the proposal.

Senator Wallop

Territorial and International Affairs

64. Q. c. When was the CNMI informed of the new proposal?

A. The CNMI was informed of the new proposal with the release of the President's budget for 1995.

Senator Wallop

Territorial and International Affairs

64. Q. e. Does the Administration intend to review any other mandatory funding provisions such as those for Guam or the Virgin Islands, and if not, why was the CNMI selected for reductions?
- A. The Administration does not plan to review funding provisions for Guam and the Virgin Islands at this time.

The CNMI has not been singled out for reductions. The Covenant, itself, specified a single seven-year period of funding for transition purposes as the Northern Mariana Islands gained economic self-sufficiency. No subsequent funding was mandated by the Covenant. The 1992 agreement of the special representatives, including representatives from the Northern Mariana Islands, reduced annual funding from \$22 million to \$9 million over the life of the agreement. Under the 1992 agreement, reductions were proposed, and under the Administration's 1995 budget proposal, reductions are proposed.

Senator Wallop

Territorial and International Affairs

64. Q. f. What is the problem with your current personnel?
- A. As a new Administration, we are in the process of defining our mission and goals for the Office of Territorial and International Affairs. We are not aware of problems with personnel at this time.

Senator Johnston

14. Q. Territories

a. CNMI Funding: The Administration has changed its position on funding for the Northern Mariana Islands. What is the rationale for this?

- A. A seven-year \$120 million infrastructure agreement was negotiated pursuant to section 702 of the Covenant to Establish a Commonwealth of the Northern Mariana Islands in Political Union with the United States of America (Covenant). The agreement was signed December 17, 1992 and sent to the Congress for approval. Section 4(b) of Public Law 94-241, as amended, provides that the amount of \$27.7 million appropriated for fiscal year 1992 shall be appropriated in subsequent fiscal years until Congress otherwise provides by law. Since the Congress has not approved the amounts contained in the 1992 agreement nor otherwise provided by law, the Northern Mariana Islands continue to receive \$27.7 million annually. The 1992 agreement called for a 1995 federal contribution to the Northern Mariana Islands of \$21 million.

When the Congress did not enact the multi-year funding agreement incorporated in the President's 1994 budget, the Administration believed that it was important to move forward with a compromise in the 1995 budget. The major reason for compromise is that, despite Administration support, the seven-year agreement had no possibility of winning congressional approval due to House and Senate disagreement. Even in the Senate, where the backing is strongest, there is dissent. We concluded that, without compromise, the \$27.7 million annual payment would continue for the foreseeable future. Seeking middle ground, the Administration has developed a program of lesser scope.

Senator Johnston

14. Q. b. The \$120 million in assistance negotiated in 1992 between the U.S. and the CNMI was based on documented infrastructure needs. Is it the position of the Department that those needs have decreased?

A. No. The CNMI's infrastructure needs remain. Throughout the discussions by the special representatives, it was recognized that federal government would not be responsible for all of the infrastructure needs in the CNMI. The Department believes that the CNMI is capable of financing many of its infrastructure needs with local resources, especially after reforms in tax and user fee policies. It may be difficult, however, to meet construction needs, including the vital health and safety areas, during the CNMI's transition to full local funding.

The 1992 agreement, therefore, calls for a federal contribution to the CNMI infrastructure effort with reductions in assistance over the seven-year period from \$22 million to \$9 million annually. Lack of congressional approval of the agreement, however, results in a continuing \$27.7 million annual appropriation into the foreseeable future. At such a rate, the agreed infrastructure funding by the federal government during the seven-year period would be overpaid by \$80 million.

Senator Johnston

14. Q. c. Existing law sets up a process for providing financial assistance to the CNMI, whereby special representatives of the CNMI and the U.S. are appointed. Why has the Administration not followed this process?

A. The Administration has complied fully with the Covenant process.

Covenant section 902 provides in part:

Special representatives will be appointed . . . to consider and make recommendations regarding future multi-year financial assistance to the Northern Mariana Islands pursuant to Section 701, to meet at least one year prior to the expiration of every period of such financial assistance.

As required, the special representatives (1) were appointed, and (2) considered and made recommendations regarding future multi-year financial assistance. The special representatives fulfilled the obligations set out in the Covenant for the Northern Mariana Islands and the federal government.

Senator Johnston

14. Q. d. Council: As I mentioned during the hearing, I urge the Administration to establish an interagency policy council for the insular areas, a concept recently endorsed by a GAO report. Assuming such a council is set up, will the Department of the Interior retain its administrative authority for the insular areas?
- A. A council would be used to coordinate Executive branch insular policy based on consultation with leaders in the insular areas. Existing Department of the Interior authority would not be affected.

Senator Craig

Territories

1. Q. The GAO recently called for the creation of an interagency mechanism to deal with territorial problems. The Assistant Secretary testified in support of such a concept during her confirmation hearings and you have indicated your support for such a mechanism. When can we expect some action?
- A. The Department of the Interior believes, like you and a number of your colleagues, that a formal interagency mechanism for the consideration of insular policy issues is desirable. I do not have a specific date for the establishment of such a mechanism.

The Assistant Secretary for Territorial and International Affairs is well aware of the need for coordination of insular issues. Even without a formal interagency mechanism, the Department is coordinating with other agencies on insular issues that may concern them. For example, I recently signed an agreement with Secretary Brown of Commerce to examine fisheries issues in the exclusive economic zone surrounding the United States insular areas.

Should circumstances require, the Domestic Policy Council is available for consideration of insular issues, as well. Let me assure you that insular issues will be properly coordinated within the Executive branch.



Senator Akaka

Office of Territorial and International Affairs

- Q. What are the objectives of the Pacific Islands Training Initiative (PITI)?
- A. This training initiative was designed to address management control weaknesses identified in accordance with the Federal Managers' Financial Integrity Act of 1982 (further implemented under OMB Circular A-123). The objective is to provide job-related training to improve financial management by insular governments. Training is provided in the following specific areas:
- o financial management,
 - o management controls,
 - o governmental accounting and auditing,
 - o performance planning and resource allocation,
 - o budget development, and
 - o computer utilization.

We are exploring the institutionalization of government employee training in local educational institutions. Our concern is that often local community colleges offer generic courses that may not be tailored to the specific needs of the governments served by the PITI program. The Pacific Post-secondary Educational Council (PPEC), composed of community colleges from United States-affiliated areas in the Pacific, has expressed interest in administering the government employee training program. We will begin phasing out of our PITI/VITI effort as soon as we are satisfied that one or more entities, such as PPEC, is capable of providing the very specialized training required for the Department of the Interior to fulfill the congressional mandate for suitable financial accountability and management controls.

Office of Territorial and International Affairs

- Q. What programs has PITI implemented in the Pacific Islands and how do the Department and PITI measure the success of these programs?
- A. PITI is not an organization that is responsible for program implementation; PITI is simply a training program. OTIA contracted with the United States Department of Agriculture (USDA) Graduate School to work with the individual insular governments in developing annual plans for training insular personnel that would be carried out by the Graduate School. These plans are tailored to the individual needs of the island governments.

The work of the Graduate School is monitored by OTIA technical assistance personnel, the USDA, and the cognizant local government. There are training course evaluations, curriculum and impact assessments, site visits by project and OTIA managers, and constant communication among all parties to keep the training relevant to specific local needs.

In addition, a mid-year review of the PITI program is conducted annually by OTIA in conjunction with the Graduate School, and insular governments. We compare progress to the plan for the individual insular area.

Senator Akaka

Office of Territorial and International Affairs

- Q. What oversight has OTIA performed on the activities and accomplishments of PITI?
- A. OTIA monitors progress through training course evaluations, periodic curriculum and impact assessments, site visits, annual training plan development, constant communication between the governments and PITI administrators and instructors, and an annual mid-year review of the program.

Senator Akaka

Office of Territorial and International Affairs

- Q. What is the funding level for PITI for FY93, FY94, and FY95?
- A. The Pacific Islands Training Initiative (PITI) and Virgin Islands Training Initiative (VITI) are funded together. The share given to each of the two components of the program changes year-to-year depending on need. The two programs together were funded at \$1.7 million in each of fiscal years 1993 and 1994. Funding for fiscal year 1995 will be determined after the fiscal year 1995 work plan for PITI/VITI is developed.