

The Great Flood of 1993



**December 6-9, 1993
St. Louis, Mo.**

CRITIQUE PARTICIPANTS

HEADQUARTERS

Director's Office

James L. Witt
George Haddow
William Tidball

Office of Financial Management

Jon Wolz
Pam Doucoure
Kathy Pettengill

Office of Public Affairs

Morrie Goodman
Marvin Davis

Office of Congressional Affairs

Martha Braddock
Maria Vorel

Office of General Counsel

John P. Carey

Flood Insurance Program

Donald L. Collins

Response and Recovery

Richard W. Krimm
Mark Merritt
Frank Thomas
Clay Hollister
Dennis H. Kwiatkowski
Richard Robuck
Jennifer Tokar
Patricia Stahlschmidt
Curtis Carleton
Nancy Meneely
David O'Keeffe
Wendy Drucker
Dennis Green
Bob Volland
James Kellett
Glenn Garcelon
Scott Martin
Agnes Mravcak
Larry Zensinger
Craig Wingo

James Walke
Robert Fletcher
Bruce Baughman
Thomas Gilboy
Bruce Campbell

Mitigation

Karen Helbrecht
Todd Davis
Bob Shea
Donna Dannels

U. S. Fire Administration

D. Anne Martin

White House Staff

Kathi Way

United States Department of Agriculture Representative

Oleta Garrett Fitzgerald

DFO TEAMS

State of Minnesota and Wisconsin (DR-993 & 994) - Submitted by Dave Skarosi

State Representatives - James Franklin (MN)
Al Shanks, Leroy E. Conner, Larry Larson (WI)
FCO (DR-993) - Dave Skarosi (Dec. 6 and 7 only)
FCO (DR-994) - Phil Zaferopulos
Long Term Recovery Coordinator - C.J. Montfort
Mitigation Division Chief - Jan Odeshoo
Public Assistance Officer (PAO) - Dan Roveda
Individual Assistance Officer (IAO) - Sharon Wolf
Response Coordinator - Jim Opoka
Hazard Mitigation Officer (HMO) - Bill Powers
Program Support Officer (PSO) - Bertha Curtis
Public Information Officer (PIO) - Linda Sacia

State of Missouri (DR-995) - Submitted by Kathy Dodd for Warren Pugh

State Representative - Jerry Uhlmann
FCO/DRM - Warren Pugh
Response - Charlie Biggs, George Pickler
IAO - Curt Musgrave
PAO - Donna Belingloph
PA Chief - Hugh Ward
HMO - Jodi Broida
PIO - Sharon Riegel
PSO - Richard Klein
External Affairs Officer (EAO) - Suzanne Ward

State of Iowa (DR-996) - Submitted by Richard Buck and Edward Thomas

Governor's Authorized Representative (GAR) - Ellen Gordon

State Coordinating Officer (SCO) - Jerry Ostendorf

FCO - Richard Buck, Edward Thomas

DFCO - Sharon Stoffel

CHIEF OF STAFF - Joan Rave

Response - Mike Post

IAO - John Kainrad

PAO - Larry Moore, Bob Teeri

HMO - Robert Freitag, Paul White

PSO - Madge Dale, Kerry Woodman

PIO - Alex Newton

Congressional Liaison Officer (CLO) - Beth Felton

State of Illinois (DR-997) - Submitted By Walt Pierson and Dave Skarosi

State Representatives - Dan Smith , John Plunk

FCO - Walt Pierson

DFCO - Al Hahn

IAO - Jack Schuback

PAO - Dick Nocella, John Connolly, Ed Hummel

PSO - Sally Reagle

HMO - Janet Lamb

PIO - Leonard DeCarlo

Flood Insurance - Dave Thomas

State of Nebraska (DR-998) - Submitted by Alex Burns

State Representative - Richard Semm

DFCO - Alex Burns

DFCO - Juan Gil

Response - Ed LaVigne

IAO - Barry Hansen

PAO - Michael Gamble

HMO - Wayne Fairley

PSO - Tony Robinson

PIO - Joanne Krieger

CLO - Mary Morse

State of South Dakota (DR-999) - Submitted by John Swanson

SCO - Gary Whitney

DFCO - Tim Maywalt

PAO - Lou Ramirez

IAO - Leslie Rucker

HMO - Sherryl Zahn

PSO - Tony Mendes

PIO - Terry Hamlin

CLO - Ellis Burton

State of Kansas (DR-1000) - Submitted by Kathy Bender

State Representative - Charles Bredahl

FCO - John McKay

DFCO - Leland Wilson (PA), Kathy Bender (IA)

IAO - Karla Smallidge

PIO - Billy Penn

HMO - Roger Benson

RESPONSE - Bob Gunter, Dave Hall

PSO - Olcen Banks, Ken Chin

CLO - Jim Ryan

State of North Dakota (DR-1001) - Submitted by Steve Olsen

GAR - Doug Friez

FCO - Steve Olsen

DFCO - Norm Lizotte

PAO - Bobbi Sanborn

IAO - Bruce Ness

PIO - Ed Conley

CLO - Bill Sanders

Central Processing Office - Submitted by Eric Jenkins

Manager - Eric Jenkins

Graham Nance

Tim Seidel

Bob Bissell

REGIONAL PARTICIPATION

Region II - Submitted by Bruce Campbell

R & R Chief - Ihor Husar

IA EMPS (Outreach) - Briseida Rodriguez (Dec. 9 - PIO only)

Region IV

R & R Chief - Roland Sarabia

Region V

Response Planner - Jim Duncan

Region VI - Submitted by Leland Wilson

RD - R.L. "Buddy" Young

R & R Chief - Dell Greer

Region VII

RD - Frank Begley

Region IX

Frank Kishton

Nick Nikas

TOTAL = 147

The Stafford Act

The Robert T. Stafford Act provides Federal assistance in response to incidents which are beyond the capabilities of State and local governments and for which no other Federal agency has statutory authority to meet these supplemental needs.

Stafford Act Assistance

- FEMA coordinates disaster relief efforts
- Stafford Act defines:
 - Authorities
 - Constraints
- Disaster response - primarily a State and local responsibility
- Assistance under the Act is:
 - Supplemental
 - Contingent on Presidential Declaration
 - Mostly cost-shared - joint Federal/State activity

Stafford Act Amendments

Two Objectives

- Consolidate authorization for FEMA disaster preparedness programs
- Address legislative constraints identified in recent reviews/evaluations

Timeline For Development

March 1993	Legislative Task Force of Headquarters and Regional staff begins work
April 1993	States briefed at EMI CDRG briefed
June - July 1993	Legislative revisions put on hold for Reinventing Government
August - November 1993	New revisions made based on Midwest floods experience
September 1993	NEMA briefed on revisions
December 1993	Final draft prepared

Stafford Act Sections

Title I	Findings, Declarations, and Definitions
Title II	Emergency Management Assistance
Title III	Administration
Title IV	Major Disaster Assistance Programs
Title V	Emergency Assistance Programs

Title I

Findings, Declarations, and Definitions

- Emphasizes all-hazards emergency management system
- Clearly authorizes Federal response
- Redefines major disaster to include any catastrophe regardless of cause

Title II

Emergency Management Assistance

- Incorporates EMA Authorities of Civil Defense Act to develop State and local emergency management capability
- Authorizes Federal activities in advance of declaration including stockpiling, communications, and pre-deployment
- Deletes reference to DPIG and establishes \$50,000 allocations to States with approvable emergency management plans
- Authorizes annual mitigation grants to States totaling 5% annual DRF appropriation
- Establishes national mitigation strategy that may guide funding under Section 404
- 50% Federal funding of all Title II Programs

Title III

Administration

- Adds FCO function of public information and outreach
- Parties bringing suit not entitled to fees and expenses of litigation
- Allows hiring of retirees without penalty
- Allows for volunteer labor and offers liability and injury protection
- Permits President to establish procedures for DOB in best interest of government
- Relieves Section 404 (HMGP) from NEPA requirements
- Adds \$1 Billion in borrowing authority for the DRF

Title III (con't)

- Adds assistance in anticipation of a major disaster
 - Clearly authorizes President to use Federal resources in advance of actual occurrence and Governor's request
 - Such assistance is 100% Federal
 - Authorizes agreements with States to stipulate criteria and conditions for "pre-deployment"

Title IV

Major Disaster Assistance Programs

- Establishes cost-share for Public Assistance
 - 75% up to \$10 per capita
 - 80% for \$10-\$50 per capita
 - 90% above \$50 per capita
- Cost-share based on actual program costs
- Provides for exception when multiple declarations within State FY results in expenditures over \$10 per capita

Title IV

Major Disaster Assistance Programs: Hazard Mitigation

- HMGP cost-share raised to 75%
- Expands HMGP funding base to include IA and Emergency Measures
- Authorizes establishment of incentives for State and local mitigation

Title IV

Major Disaster Assistance Programs: Public Assistance

- Tightens definitions of PNPs
- State administrative expenses based on net eligible costs (to mirror applicant administrative costs)

Title IV

Major Disaster Assistance Programs: Individual Assistance

- Temporary Housing and IFG combined as "Grants for Serious Needs"
 - \$25,000 maximum grants, CPI adjusted *housing and individual family grants.*
 - 100% Federal
- Allows for construction of permanent housing where other options are not available or cost-effective
- Development of group mobile home sites State responsibility (75% Federal)
- More than one form of housing allowed when necessary to permit mitigation . . .
- Disaster housing not intended to address pre-existing chronic housing problems, not available to transients

Title IV

Major Disaster Assistance Programs

- Disaster Unemployment Assistance
 - Changes 26 week eligibility period to time of unemployment, not declaration
- Relocation Assistance
 - Exempts buy-outs from Uniform Relocation Assistance and Real Property Acquisition Act
- CDL
 - Changes to Community Disaster Payments, and exempts program from Credit Reform Act of 1990
- USDA Programs
 - Deletes references to USDA grants for Migrant and Seasonal Farm Workers and USDA Timber Sales Contracts

Stafford Act Amendments

Next Steps

- To OMB for review
- Interagency clearance
- Discuss with constituent groups
- Seek sponsors

Standards and Evaluation Session



Wednesday
December 7
4 P.M.

Context

- External mandates
 - Chief Financial Officers Act
 - PL 103-62, Government Performance and Standards Act
 - E.O. 12862
- Internal stimuli
 - IG, GAO, NAPA reports
 - Reorganization

Quality Disaster Management Project

Front-End Analyses

- Immediate: Disaster Field Office positions/systems
 - Individual Assistance Officer
 - Public Assistance Officer
 - Program Support Officer
 - Housing Officer
 - Public Information Officer
 - Congressional Liaison Officer
 - IA IMS Coordinator
 - Public Assistance Inspector
 - DAC Manager
 - Hotline Operator
 - Outreach Worker
- Long-term: other positions/systems

Credentialing System

- Requirements for assignment to perform functions
 - Immediate: Disaster Field Office positions
 - Long-term: other positions
- Performance supports
 - Training
 - Job Aids
 - Guidance, SOPs

Response and Recovery Evaluation System

- Short-term, without standards
 - Disaster operations
 - Existing training
- Long-term, with standards
 - Disaster operations
 - Programs
 - Functions/positions
 - Performance supports, including performance-based training and remedial actions

Timeline

March 1994	Customer Surveys
June 1994	DFO Position Analyses
June 1994	Short-term Evaluation System
August 1994	DFO Position Standards
August 1994	DFO Position Credentials
On-going	Long-term Evaluation System
On-going	Remedial Actions

What are the mechanisms by which to gain regional and other program office input for all standards and evaluation activities?

What evaluation processes/techniques have been employed in past efforts? What parts of these were good/should be retained? What parts did not work?