

FOIA MARKER

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Folder Title: Bosnia - September 1995 (Early): Early-Mid [6]				
Staff Office-Individual: European Affairs-Vershbow, Alexander				
Original OA/ID Number: 896				
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Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. letter	President Clinton to French President Jacques Chirac. (1 page)	07/16/1995	P1/b(1)
002. draft	French Proposed Council Decisions. (5 pages)	09/14/1995	P1/b(1)
003. chart	Concept of Participation. [French] (1 page)	09/09/1995	P1/b(1)
004. chart	Duplicate of 003. (1 page)	09/09/1995	P1/b(1)
005. chart	Duplicate of 003. (1 page)	09/09/1995	P1/b(1)
006. paper	French Proposals on IFOR. (3 pages)	09/1995	P1/b(1)
007. paper	The French Plan. (2 pages)	09/15/1995	P1/b(1)
008. talking points	Implementation. [marginalia on back] (2 pages)	09/15/1995	P1/b(1)
009. cable	re: Bosnia/Croatia: UKUN. (5 pages)	09/16/1995	P1/b(1)
010. cable	re: Planning for Peace. (4 pages)	09/15/1995	P1/b(1)
011. letter	To President Tudjman. (1 page)	09/16/1995	P1/b(1)
012. draft	U.S. Statement on NATO Recommendations. (1 page)	09/13/1995	P1/b(1)
013. draft	Paper: Engaging the Russians. (3 pages)	09/13/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 896

FOLDER TITLE:

Bosnia - September 1995 (Early): Early-Mid. [6]

2013-0687-F

vz2764

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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014. cable	re: Milosevic's Draft Declaration. (4 pages)	09/15/1995	P1/b(1)
015. cable	re: Sarinich Says More. (5 pages)	09/15/1995	P1/b(1)
016. draft	Framework for Cessation of Hostilities. (3 pages)	09/14/1995	P1/b(1)
017. cable	re: Balkan Crisis. (7 pages)	09/14/1995	P1/b(1)

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Slocumbe

Fourth proposal

(a) The operation will be conducted under U.N. authority as set forth in Chapter VII of the U.N. Charter, and according to the principles therein, and on the basis of a U.N. Security Council decision.

Scheffer

Fourth proposal

(a) The operation will be conducted under the authorization of the U.N. Security Council, acting pursuant to Chapter VII of the U.N. Charter and according to the principles therein, and on the basis of a U.N. Security Council decision.

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003. chart	Concept of Participation. [French] (1 page)	09/09/1995	P1/b(1)
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MILITARY IMPLEMENTATION FORCE

-- Our thinking about the military implementation force (which we are calling the IFOR) is tentative.

- Obviously, anything we discuss could change in the light of developments in the peace process and after consultations with our allies and in the Security Council.

-- The military force will be one component of implementing the peace settlement.

- We expect that there will be a need for political implementation, economic reconstruction and financial assistance.

-- We anticipate a NATO-led and -staffed implementation force.

-- On this point, our position is settled: if NATO is to implement the peace settlement, NATO must have exclusive command and control over the military aspects of implementing the peace settlement. This will be true even if non-NATO forces assist in implementing the settlement.

- There will be no dual key.

-- The implementation force, we anticipate, might be authorized by the parties to the peace settlement.

- We probably would welcome the Security Council's approval of its operations. We do not now believe that the IFOR will be a U.N. peacekeeping operation.

-- It would probably be charged with enforcing the terms of the peace settlement, impartially and with whatever force its commander deems necessary, including overwhelming force.

- This might include such tasks as facilitating the withdrawal of forces to agreed separation lines; quelling violence in violation of the settlement; and facilitating as appropriate other international activities to implement the settlement.

- The force will of course defend itself assertively.

- 2 -

-- It is too soon to discuss the size of the force.

- We anticipate that it will be smaller than the force estimates to implement the Vance-Owen plan (up to 50,000) or to withdraw UNPROFOR.

-- The President has committed to provide U.S. ground forces as necessary to implement the peace settlement.

-- We have given some thought to the role of U.N. forces in implementing the peace settlement.

- UNPROFOR's mandate would be over once the peace settlement is endorsed. We would expect the Secretary General, perhaps with the Council's approval, to withdraw UNPROFOR troops not helping to implement the settlement.

- Many UNPROFOR troops might remain in Bosnia, however. UNPROFOR forces from NATO member states (especially the RRF) would presumably join the implementation force.

- It is also possible that some non-NATO forces now in UNPROFOR would have a role in implementing the peace settlement.

-- We anticipate that the implementation force would start its work quickly upon endorsement of a peace settlement.

- The peace implementation force should help ensure that the sides comply with the settlement. We do not anticipate that it will wait for signs of voluntary compliance before deploying.

- For example, RRF troops might deploy immediately to zones of separation agreed in the settlement, in order to start the implementation of the settlement without delay.

- Other forces would arrive in theater as quickly as possible. This should be a matter of weeks, not months.

-- We expect that there may be a role for some non-NATO forces in implementing a peace settlement.

- Our thinking on this is tentative and will evolve considerably as we learn more about the outlines of the peace settlement and about other states' views.

- We are, however, working on this actively to see what role non-NATO forces might play.

- I should emphasize again that exclusive NATO command and control would be essential.

- 3 -

-- We are working through the potential, practical difficulties associated with the plan. For example, it may be difficult to move a large peace implementation force into Bosnia just as UNPROFOR is leaving.

- Of course, the more UNPROFOR troops that remain to help implement the peace force, the smaller the logistical problem will become.

- I would appreciate your views on how many UNPROFOR troop contributors might be interested in remaining.

-- PROCESS: We will begin consulting in New York, Brussels, and with troop contributors as we learn more about the likely peace settlement.

(703) 695-1807

JOINT STAFF, J5

Page 1 Job 126

Sep-16 Sat 11:28 1995

Date: 01-01-98 Time: 07:31 Transmitter ID:

CINCUSAEUR COMMO**CLOSE HOLD**

Deputy Chief of Staff for Operations, J5, J5-1
Commander, United States Forces
Sarajevo
Republic of Bosnia & Herzegovina

8300

General R. MLADIC
PALE

14 September 1995

Dear General,

1. I am told that you have agreed to the "Framework Agreement for a Cessation of Hostilities within the Sarajevo Exclusion Zone" to which President Milosevic was a witness. I can confirm that NATO bombing operations throughout Bosnia-Herzegovina were suspended at 2200 hours 14 September 1995. NATO and UN Commanders will assess whether to extend this suspension at 2200 hours 17 September 1995 based on your compliance with the provisions of the Agreement. In the meantime NATO Degrade Flight, and reconnaissance missions will continue. These flights will be non-provocative. NATO will respond under existing ROE to hostile acts.
2. I have been instructed to inform you of the modalities for the withdrawal of heavy weapons from the Sarajevo Exclusion Zone under this Framework Agreement. These modalities are contained in Annex A.
3. In accordance with the Addendum to the Framework Agreement I include the following additional weapon categories and systems:
 - a. Artillery, howitzers and mortars with a calibre of 76 mm and above. This includes the 76mm mountain artillery piece possessed by both sides.
 - b. All Anti-aircraft weapons of 20mm and above; the removal of these weapons is covered in the Airport Agreement of June 1992.
4. In order to avoid misunderstandings and to facilitate the process of the withdrawal of your weapons, we should meet as soon as possible at a place of your choice within the Sarajevo Exclusion Zone. At this meeting any further details, particularly over Freedom of Movement and the Airport will be explained.
5. I further ask that you continue to direct your subordinate commanders in the Sarajevo area to start discussions with the Commander of Sector Sarajevo in order to coordinate the verification measures for the withdrawal of your heavy weapons, the movement to and from Sarajevo and the opening of the Airport.

(703) 695-1807

JOINT STAFF, JS

Page 2 Job 128

Sep-18 Sat 11:26 1995

Date: 01-01-98 Time: 07:33 Transmitter ID:

CINCUSAEUR LUNU

CLOSE HOLD

09SEP 15 '95 11:35PM NAVEUR NAPLES SPACINC

TO (81) AC232

P.1 P.04

6. I await your early response and I suggest that we establish telephone communications between the two of us as soon as possible.

Rupert Smith

R A SMITH

Lt Gen

Comd UNPROFOR

WASHFAX RECEIPT
DEPARTMENT OF STATE

'95 SEP 16 AID 29

B

S/S #

WHITE HOUSE
RECEIVED ROOM

SEP 16 11:38

C

MESSAGE NO. 028696 CLASSIFICATION X No. Pages 2FROM: STATE OPS S/S-O 647-1512
(Officer name) (Office symbol) (Extension) (Room number)

MESSAGE DESCRIPTION _____

TO: (Agency)	DELIVER TO:	Extension	Room No.
NSC	MR. A. VERSHAW		

FOR: CLEARANCE ☐ INFORMATION ☐ PER REQUEST ☐ COMMENT ☐REMARKS: PLS NOTE: PAGE 2 TEXT IS/IS
COMPLETE. (SAM 90300 CONFIRMS)

S/S Officer: _____

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTS
Initials: R Date: 8/1/2014

2013-0687-F

SAM 00300

SAT 16 SEP 95 15:55

PG.01

FAX COVER SHEET

TO: Alexander Vershbow
John KornblumWHSR
State Dept

FROM: BG Kerrick

4/16

Remarks:

Attached is the draft letter to President Tudjman. Has been reviewed by AMB Holbrooke and the rest of the delegation.

BG Kerrick will call to discuss/confirm arrival.

Jme

Sandy -

Per our conversation.

K

w/ PG ^{not} -clean

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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011. letter	To President Tadjman. (1 page)	09/16/1995	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 896

FOLDER TITLE:

Bosnia - September 1995 (Early): Early-Mid. [6]

2013-0687-F
vz2764

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

~~SECRET~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20508

21083

September 15, 1995

ACTION

MEMORANDUM FOR SAMUEL BERGER

THROUGH: ALEXANDER VERSHBOW *AV*

FROM: SUE BREMNER *SB*

SUBJECT: Summary of Conclusions for the Deputies Committee Meeting on Bosnia, September 15, 1995

Attached at Tab A for distribution to Deputies is the Summary of Conclusions from the Deputies Committee meeting on Bosnia held September 15, 1995.

RECOMMENDATION

That you authorize Andrew Sens to sign the memo to the agencies at Tab I.

Approve _____ Disapprove _____

Attachments

Tab I Memo to the Agencies

Tab A Summary of Conclusions

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By *V. L. Tolson* NARA, Date *8/1/2014*

723-0687-F

~~SECRET~~

Declassify on: OADR

~~SECRET~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

21083

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

MR. KENNETH C. BRILL
Executive Secretary
Department of State

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

AMB. RICK INDERFURTH
Office of the Representative
of the U.S. to the
United Nations

DR. GORDON M. ADAMS
Associate Director for
National Security &
International Affairs

MR. RICK E. YANNUZZI
Executive Secretary
Central Intelligence Agency

COL. F. C. WILSON
Secretary, Joint Staff
Joint Chiefs of Staff

SUBJECT: Summary of Conclusions, Deputies Committee Meeting on
Bosnia, September 15, 1995 ~~(S)~~

Please pass to the Deputies the Summary of Conclusions attached
at Tab A. ~~(S)~~

Andrew D. Sens
Executive Secretary

Attachment
Tab A Summary of Conclusions

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By VZ NARA, Date 8/1/2014

2013-0087-F

~~SECRET~~

Declassify on: OADR

Summary of Conclusions for
SVTS Meeting of the NSC Deputies Committee
DATE: September 15, 1995
LOCATION: Secure Video Teleconference System

SUBJECT: Summary of Conclusions of Deputies Committee Meeting on
Bosnia ~~(S)~~

PARTICIPANTS:

CHAIR

Sandy Berger

OVP

Leon Fuerth
Rick Saunders

STATE

Peter Tarnoff
John Kornblum

DEFENSE

John White
Walt Slocombe

USUN

Dave Scheffer
James O'Brien

CIA

John Gannon
Norm Schindler

JCS

William Owens
John Walsh

NSC

Sandy Vershbow
Sue Bremner

Summary of Conclusions

1. Deputies met September 15 to plan for September 18 meetings with the French on post-settlement implementation issues. They reached the following conclusions about potential areas of agreement with the French on the shape and mandate for the political implementation structure:

- settlement documents should establish the political implementation structure and its mandate;
- the UN should give approval for the structure through a Security Council resolution;
- there should be a senior civilian head;
- the head should be charged with coordinating among the various actors responsible for post-settlement programs;
- the head should serve as an interface with the parties;
- the NAC would oversee military implementation by the IFOR;

~~SECRET~~

Declassify on: OADR

DECLASSIFIED
PER E.O. 13526

VZ 10/1/7013

- the Commander of the IFOR, CINCSOUTH, would maintain liaison with the head of the political implementation structure and with the UN. ~~(S)~~

2. As for areas of disagreement, Deputies identified the following key requirements for the U.S. on which we could not compromise:

- the IFOR and its force commander would not take political guidance or be required to coordinate with the UN or any entity other than the NAC, through SACEUR;
- we cannot agree to the French suggestion that disputes in the NAC would be referred to the UN Security Council;
- the UN would not be permitted to select the head of the political implementation structure, although we would want the UN to approve the choice made by the Contact Group;
- while we can agree that a French officer (the present UN Force Commander) could become the Deputy Force Commander of the IFOR and retain operational control over residual UN forces in Croatia and the Former Yugoslav Republic of Macedonia, we cannot agree that the Deputy Force Commander should also be the Land Force Commander as the French propose. We continue to favor making the Ace Rapid Reaction Force (ARRC) Commander the Land Force Commander for the IFOR. ~~(S)~~

3. Deputies noted their previous decision that the head of the political implementation structure might have direct authority over some entities in country, and decided that questions on the scope of the head's authority should be deferred until the terms of the settlement were better understood. ~~(C)~~

4. On the issue of whether the head of the political implementation structure should be an EU national (as proposed by the French) or an American, Deputies decided we could ultimately accept a European, but that we should seek to obtain European concessions on other implementation issues before agreeing. ~~(C)~~

5. Deputies noted their previous decision that non-NATO troops interested in participating would need to be integrated into IFOR under NATO operational control, but deferred discussion of how that would be done. They agreed that JCS and OSD should revise the existing paper on non-NATO involvement to include specific options for integrating Russia and other non-NATO countries while preserving a unified NATO chain of command (Action: JCS/OSD). ~~(S)~~

6. Deputies asked State to revise its paper on the political implementation structure and circulate it by COB Monday for submission to Principals (Action: State) ~~(C)~~.

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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012. draft	U.S. Statement on NATO Recommendations. (1 page)	09/13/1995	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 896

FOLDER TITLE:

Bosnia - September 1995 (Early): Early-Mid. [6]

2013-0687-F

vz2764

RESTRICTION CODES

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
013. draft	Paper: Engaging the Russians. (3 pages)	09/13/1995	P1/b(1)

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National Security Council
European Affairs (Alexander Vershbow)
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2013-0687-F

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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014. cable	re: Milosevic's Draft Declaration. (4 pages)	09/15/1995	P1/b(1)
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COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 896

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Bosnia - September 1995 (Early): Early-Mid. [6]

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015. cable	re: Sarinich Says More. (5 pages)	09/15/1995	P1/b(1)
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National Security Council
European Affairs (Alexander Vershbow)
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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016. draft	Framework for Cessation of Hostilities. (3 pages)	09/14/1995	P1/b(1)
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Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
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017. cable	re: Balkan Crisis. (7 pages)	09/14/1995	P1/b(1)
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National Security Council
European Affairs (Alexander Vershbow)
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