

FOIA MARKER

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Folder Title:

Bosnia - October 1994 [Folder 1] [3]

Staff Office-Individual:

European Affairs-Vershbow, Alexander

Original OA/ID Number:

851

Row:

34

Section:

1

Shelf:

10

Position:

2

Stack:

V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. paper	Bosnian Serb Army. (3 pages)	09/28/1994	P1/b(1)
002. memo	For Anthony Lake from Leon Fuerth. Subject: Broadening our Bosnia Strategy. (3 pages)	09/23/1994	P1/b(1)
003. draft	Memcon: Meeting Between President Clinton and President Izetbegovic. (7 pages)	09/25/1994	P1/b(1)
004. paper	Immediate Steps to Support the Bosnian Federation. (4 pages)	09/22/1994	P1/b(1)
005. cable	re: Contact Group: October 4 Meeting in Geneva. (3 pages)	10/05/1994	P1/b(1)
006. draft	Issue Paper: Issues Associated with Lifting the Arms Embargo. (4 pages)	09/21/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 851

FOLDER TITLE:

Bosnia - October 1994 [Folder 1] [3]

2013-0687-F

vz2651

RESTRICTION CODES

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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Talking points for Congress on Bosnia

- In particular it reflects their acceptance of the fact that the UK, France and other UNPROFOR contributors would leave if the embargo were lifted now - increasing the risk of a humanitarian crisis.*
- In his address to the UNGA on September 27, Bosnian President Izetbegovic announced that his government wished to defer lifting the arms embargo until at least next spring.
 - He said the decision was the result of weeks of reflection and concern in Sarajevo about the substantial and immediate downsides the Sarajevo government might face this winter if the arms embargo were rescinded.
 - In line with that decision, the Administration intends to adhere to commitments made by President Clinton to Congress in his August 10 letter to Senator Nunn.
 - Accordingly, if there is no peace settlement by October 15, the U.S. will introduce a resolution providing for multilateral lift of the arms embargo.
 - We plan to begin informal consultations with other UNSC members in the near future.
 - Our position in these discussions, however, will support the Bosnian government position on deferring lift for a period of six months.
 - At the same time we must build pressure on the Bosnian Serbs to accept the Contact Group peace plan and map.
 - One element of that will be achieving a more forceful UN presence on the ground in Bosnia.
 - We ^{want to} ~~must~~ keep UNPROFOR in place, and are strongly encouraging all troop contributors to keep their forces in Bosnia.
 - We believe we have sufficient assurances that the British and French will remain in UNPROFOR.
 - We will push for strict enforcement of the Sarajevo and Gorazde exclusion zones. This is crucial to maintaining the credibility of the Contact Group process and to bringing additional pressure to bear on the Bosnian Serbs.
 - Strict enforcement should be easier to obtain in a context in which UNPROFOR has decided to stay rather than is preparing to depart.
 - With a monitoring operation in place on the border between Serbia-Montenegro and Bosnia, we have agreed to lift some limited sanctions against Belgrade.

-- We assume that Milosevic for his own political reasons needs to change the Bosnian Serb leadership in Pale and get acceptance of the Contact Group plan.

-- How long this might take cannot be determined, but we should use the next 6 months to give this process further encouragement and time to work.

-- We must reinforce and strengthen the Federation. We will be sending a high level team to Bosnia in early October to see how we can help in reconstruction, community development, and humanitarian relief.

-- We will also try to resolve other problems in the region, such as the Krajina situation in Croatia, in order to stabilize the overall situation in the former Yugoslavia.

-- In pursuing these various themes, our central goal remains absolutely unchanged. We need to resolve the Bosnian crisis--the most difficult faced by post-Cold War Europe--in the most decent, sustainable manner possible.

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Final 1530 27.09

The UK and France share the goal of the international community which is to get the Bosnian Serbs to accept the proposals put to them by the Contact Group so that there can be a negotiated settlement in Bosnia.

The UK and France are willing to continue their contribution to UNPROFOR in Bosnia so long as their mandate is achievable at acceptable risk and conditions are not changed which prevent UNPROFOR from carrying out its mission.

The UK and France have already made clear that in the event of continuing rejection of the Contact Group proposal, as a last resort a decision in the Security Council to lift the arms embargo could become unavoidable; and that this would have consequences for the presence of UNPROFOR. On this basis we would be willing in April to participate in the Security Council in a review of the arms embargo.

In considering future decisions on policy towards Bosnia the UK and France will be guided inter alia by their view that a decision on the lifting of the arms embargo would make the position of UNPROFOR untenable and by the need to take prior action to ensure the safety of UNPROFOR.

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The White House

Statement by the Press Secretary

For Immediate Release

September 25, 1994

FACT SHEET U.S. ASSISTANCE TO THE FEDERATION

In FY 1994 the U.S. pledged \$10 million for the reconstruction of Sarajevo. These funds have now been committed to the following projects:

- 5.5\$ million for rehabilitation of the gas system in Sarajevo. This project will provide for extensive conversion to gas heat and will upgrade gas connections for cooking and other individual uses.
- 3\$ million for emergency medical supplies and the repair of medical equipment. This will provide specific medicines and will maintain equipment.
- 1\$ million for the UN trust fund, for engineering studies and small projects. This is in support of the UN effort to begin reconstruction in Sarajevo.
- \$500 thousand for technical assistance and information sharing. This funding is available to provide U.S. expertise as needed.

The U.S. is committed to providing additional assistance to the Federation. The focus is on the development of democratic institutions and economic activity. Programs include the following:

- \$10 million in funds to strengthen the capacity to provide public services in the Federation. This fund will assist the Federation in organizing itself for reconstruction, with a focus on administering essential public utilities and services.
- \$6 million in micro-lending programs to promote economic development and improve the quality of life. This program will provide resources to individuals and small business to rekindle economic activity, while providing some resources for small-scale rehabilitation.
- \$500 thousand in Democracy Grants for local initiatives. The Embassy Democracy Commission will manage this program of small grants in support of civic groups and NGO's.

- \$1.5 million in public administration assistance to develop the capabilities of local and federal government. A comprehensive program of public administration assistance will promote the ability of local and federal institutions to govern and manage local services.
- \$600 thousand in programs to develop commercial, financial, and civil law. A key element of U.S. assistance is to develop a legal system which supports a market economy and democratic institutions.
- \$700 thousand to provide training and educational opportunities. A broad program of training will promote both short- and long-term training in critical skills areas.
- \$700 thousand to support the development of independent media within the Federation. Independent media are an essential element of democratic society, and this program will provide for assistance to the print and electronic media (particularly radio)

We intend to make a pledge later this week of an additional \$10 million to meet the needs of Bosnian refugees.

~~SECRET~~

21088

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

September 18, 1994

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

AMBASSADOR RICK INDERFURTH
Office of the Representative
of the U.S. to the United
Nations

MR. KENNETH C. BRILL
Executive Secretary
Department of State

MR. LEON E. PANETTA
Chief of Staff to the
President of the United
States

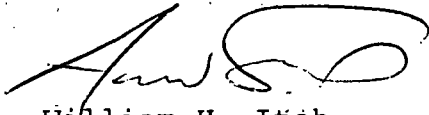
COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

MR. DOUGLAS F. GARTHOFF
Executive Secretary
Central Intelligence Agency

COL. T. R. PATRICK
Secretary
Joint Chiefs of Staff

SUBJECT: Summary of Conclusions, Principals Committee Meeting on
Bosnia September 13, 1994 ~~(S)~~

Please pass to the Principals the Summary of Conclusions attached
at Tab A. ~~(S)~~


William H. Itōh
Executive Secretary

Attachment
Tab A Summary of Conclusions

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By VZ NARA, Date 5/21/2014

2013-0687-F

~~SECRET~~

Declassify on: OADR

~~SECRET~~

~~SECRET~~

21088

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

Summary of Conclusions
Meeting of NSC Principals Committee

DATE: September 13, 1994

LOCATION: White House Situation Room

TIME: 2:30 - 4:10pm

SUBJECT: Summary of Conclusions of Principals Committee Meeting
on Bosnia ~~(S)~~

PARTICIPANTS:

Chair

Anthony Lake

CIA

Director James Woolsey
Norman Schindler

OVP

Leon Fuerth
Rick Saunders

JCS

GEN John Shalikashvili
LTG Wesley Clark

State

Secretary Warren Christopher
Richard Holbrooke
David Gergen

White House

Samuel Berger

DOD

Secretary William Perry
Walter Slocombe

NSC

Alexander Vershbow
Donald Kerrick

UN

Ambassador Madeleine Albright
Dave Scheffer

Summary of Conclusions

Policy:

1. The Principals reaffirmed the current U.S. strategy on Bosnia, agreeing to press forward with our efforts aimed at maximizing pressure on the Bosnian Serbs to accept the Contact Group proposal. In addition to encouraging Milosevic's steps to isolate the Bosnian Serbs with limited sanctions relief, we will make an all-out effort to implement the disincentives agreed earlier by the Contact Group, in particular to carry out air strikes in response to violations of the exclusion zones. ~~(S)~~

DECLASSIFIED
PER E.O. 13526

VZ 5/9/2004

2012-0533-M

~~SECRET~~

Declassify on: OADR

~~SECRET~~

2

Lifting the Arms Embargo:

2. The Principals reviewed the preliminary results of the interagency study on options for lifting the arms embargo and directed that planning continue, pointing to completion of a detailed planning document by DoD. Outstanding issues with alternatives and specific options should be promptly identified for subsequent Principal's consideration. Action: Joint Staff and OSD.

3. The Principals requested an operational and legal analysis of the impact of the Nunn language on NATO operations in the Balkans. Action: Joint Staff.

Sanctions:

4. The Principals confirmed current U.S. strategy to proceed with sanctions resolutions as discussed by the Contact Group in Geneva, but stressed the importance of early and thorough interagency coordination. Action: NSC and State.

5. The Principals agreed the U.S. should participate in the ICFY sanctions monitoring mission by providing personnel and resources. Action: OVP prepare options.

6. The Principals affirmed the importance of maintaining the effectiveness of the existing sanctions regime, but recognized the necessity not to appear to be tightening sanctions on Serbia at this time. Action: OVP to develop initiatives for improving the enforcement of existing sanctions.

7. The Principals decided that the U.S. should not present specific proposals on additional sanctions relief in return for additional steps by the FRY at this time, pending creation of an acceptable border monitoring regime and implementation of "phase 1" sanctions relief.

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21088

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

September 15, 1994

ACTION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: ALEXANDER VERSHBOW *md*

FROM: DON KERRICK *Y*

SUBJECT: Summary of Conclusions for the Principals
Committee Meeting on Bosnia, September 13, 1994

Attached at Tab A for distribution to Principals is the Summary
of Conclusions from the Principals Committee meeting on Bosnia
held September 13, 1994.

Concurrence by: Rick Saunders *md*

RECOMMENDATION

That you authorize Will Itoh to sign the memo to agencies at Tab
I.

Approve *Law* Disapprove _____

Attachments

Tab I Memo to the Agencies

Tab A Summary of Conclusions

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By *Y2* NARA, Date *5/27/2014*

2013-0607-F

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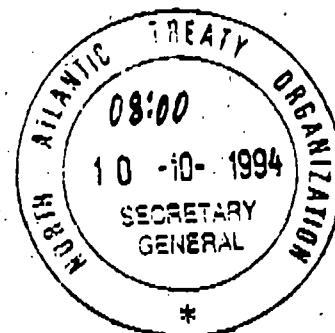
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THE SECRETARY-GENERAL



7 October 1994

Dear Mr. Acting Secretary-General,

I have received your letter in which you inform me of a decision taken by the North Atlantic Council today.

As you will be aware from the contacts which have taken place between our military staffs, certain aspects of the Council's decision create problems for me. I therefore welcome your suggestion of further consultations and would be grateful if you could send a team to New York as soon as possible to work with my staff to define standards which can be accepted by both sides.

Please accept, Mr. Acting Secretary-General, the assurances of my highest consideration.

Boutros Boutros-Ghali

Boutros Boutros-Ghali

His Excellency
Mr. Sergio Salasino
Acting Secretary-General
North Atlantic Treaty Organization
Brussels

REF: DSG/94/660
DATE: 10th October 1994

To: Permanent Representatives
From: Acting Secretary General
Subject: UN Response to NATO Standards for Air Strikes in
BOSNIA-HERZEGOVINA

1. Attached is a letter that I received on 8th October from the UN Secretary-General responding to my letter of 7th October that transmitted the Council's decision on standards for NATO air strikes in Bosnia-Herzegovina.

2. Over the weekend, I undertook to have my staff attempt to determine the nature of the "problems" which the UN Secretary-General states that certain aspects of the Council's decision created for him. Through contacts with the UN, it is now our understanding that these concerns relate primarily to the absence of any warning to the parties before an air strike and the perceived loss of control by UNPROFOR over the air strike's exact timing, targets, and scale.

3. I propose we discuss this letter at tomorrow's luncheon and, in particular:

- (a) whether we should dispatch a team to UN Headquarters as requested by the UN Secretary-General; and
- (b) what if any further guidance should be given to the team for its discussions in New York.

4. My initial inclination is that we should indeed accept the UN Secretary-General's proposal that we send a team to New York later this week. Wishing to avoid a re-opening of our discussions of last week, however, I would propose that the NATO team be mandated simply to explain the NAC's decisions, to seek to clarify - and perhaps allay - the UN's concerns, and to report back to Council. I shall expand on this proposal tomorrow and look forward to discussing it with you then.

(Signed) Sergio Balanzino