

FOIA MARKER

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Folder Title:

Bosnia - October 1994 [Folder 1] [2]

Staff Office-Individual:

European Affairs-Vershbow, Alexander

Original OA/ID Number:

851

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34	1	10	2	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. memo	For Attached List from Norman Schindler. Subject: Background Papers on Yugoslavia. (1 page)	10/05/1994	P1/b(1)
001b. paper	Security Situation. (2 pages)	10/04/1994	P1/b(1)
001c. paper	Bosnian Government. (2 pages)	10/04/1994	P1/b(1)
001d. paper	Effectiveness. (2 pages)	10/04/1994	P1/b(1)
001e. paper	Status of Monitoring. (1 page)	10/04/1994	P1/b(1)
001f. paper	Humanitarian Issues Overview. (2 pages)	10/04/1994	P1/b(1)
001g. paper	Bosnian Strategy. (2 pages)	10/04/1994	P1/b(1)
002. paper	Next Steps on Bosnia. (4 pages)	10/03/1994	P1/b(1)
003. memo	For Anthony Lake from Alexander Vershbow. Subject: Six-Month Strategy on Bosnia. Record ID: 9407960. (3 pages)	09/29/1994	P1/b(1)
004a. agenda	Principals Committee Meeting, October 5, 1994. Record ID: 9421144. (1 page)	10/03/1994	P1/b(1)
004b. paper	Duplicate of 002. (4 pages)	10/03/1994	P1/b(1)
004c. memo	For Anthony Lake from Don Kerrick. Subject: Principals Meeting on Bosnia. Record ID: 9421144. (1 page)	10/03/1994	P1/b(1)

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European Affairs (Alexander Vershbow)
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RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005a. memo	Duplicate of 004c. (1 page)	10/03/1994	P1/b(1)
005b. agenda	Duplicate of 004a. (1 page)	10/03/1994	P1/b(1)
005c. paper	Duplicate of 002. (4 pages)	10/03/1994	P1/b(1)
006. paper	Demilitarizing the Sarajevo-Ilijas Route. (3 pages)	09/30/1994	P1/b(1)
007a. memo	For Kenneth Brill, Colonel Robert McAleer, Edward Knight, and Richard Scruggs from William Itoh. Subject: U.S. Participation in the Serbian Border Mission. Record ID: 9421133. (2 pages)	10/01/1994	P1/b(1)
007b. memo	For Anthony Lake from Don Kerrick. Subject: U.S. Participation in the Serbian Border Mission. Record ID: 9421133. (2 pages)	09/29/1994	P1/b(1)
007c. draft	Draft of 007b. (2 pages)	09/29/1994	P1/b(1)
008. memo	Duplicate of 003. (3 pages)	09/29/1994	P1/b(1)
009a. paper	Discussion Paper: Fostering a Serbo-Croat Settlement. (4 pages)	10/03/1994	P1/b(1)
009b. paper	Zagreb Four Proposal on Krajina. (3 pages)	10/03/1994	P1/b(1)
009c. paper	Krajina Background. (3 pages)	09/20/1994	P1/b(1)

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001b. paper	Security Situation. (2 pages)	10/04/1994	P1/b(1)

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001c. paper	Bosnian Government. (2 pages)	10/04/1994	P1/b(1)

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001d. paper	Effectiveness. (2 pages)	10/04/1994	P1/b(1)

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001f. paper	Humanitarian Issues Overview. (2 pages)	10/04/1994	P1/b(1)

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001g. paper	Bosnian Strategy. (2 pages)	10/04/1994	P1/b(1)

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~~SECRET~~

21144

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

October 3, 1994

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

LEON E. PANETTA
Chief of Staff to the
President of the
United States

MR. KENNETH C. BRILL
Executive Secretary
Department of State

MR. DOUGLAS F. GARTHOFF
Executive Secretary
Central Intelligence Agency

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

COL. T.R. PATRICK
Secretary
Joint Chiefs of Staff

AMBASSADOR RICK INDEFURTH
Office of the Representative
of the U.S. to the UN

SUBJECT: Principals Committee Meeting on Bosnia (S)

There will be a Principals Committee Meeting on Bosnia on
Wednesday, October 5, 4:15 - 5:30 pm in the White House Situation
Room. Attendance will be Principals plus one. The agenda and a
discussion paper are attached at Tabs A and B. (S)


William H. Itoh
Executive Secretary

Attachments

Tab A Agenda
Tab B Discussion paper

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By VZ NARA, Date 5/27/2014
2003-0687-E

~~SECRET~~

Declassify on: OADR

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004a. agenda	Principals Committee Meeting, October 5, 1994. Record ID: 9421144. (1 page)	10/03/1994	P1/b(1)
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004b. paper	Duplicate of 002. (4 pages)	10/03/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 851

FOLDER TITLE:

Bosnia - October 1994 [Folder 1] [2]

2013-0687-F
vz2650

RESTRICTION CODES

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004c. memo	For Anthony Lake from Don Kerrick. Subject: Principals Meeting on Bosnia. Record ID: 9421144. (1 page)	10/03/1994	P1/b(1)

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005a. memo	Duplicate of 004c. (1 page)	10/03/1994	P1/b(1)

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NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

LEON E. PANETTA
Chief of Staff to the
President of the
United States

MR. KENNETH C. BRILL
Executive Secretary
Department of State

MR. DOUGLAS F. GARTHOFF
Executive Secretary
Central Intelligence Agency

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

COL. T.R. PATRICK
Secretary
Joint Chiefs of Staff

AMBASSADOR RICK INDEFURTH
Office of the Representative
of the U.S. to the UN

SUBJECT: Principals Committee Meeting on Bosnia (S)

There will be a Principals Committee Meeting on Bosnia on
Wednesday, October 5, 10:15-11:30am in the White House Situation
Room. Attendance will be Principals plus one. The agenda and a
discussion paper are attached at Tabs A and B. (S)

William H. Itoh
Executive Secretary

Attachments

Tab A Agenda
Tab B Discussion paper

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By VZ NARA, Date 6/17/14

213-0677-F

SECRET

Declassify on: OADR

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005b. agenda	Duplicate of 004a. (1 page)	10/03/1994	P1/b(1)

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006. paper	Demilitarizing the Sarajevo-Ilijas Route. (3 pages)	09/30/1994	P1/b(1)

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OUTGOING TELEGRAM
DEPARTMENT OF STATE

INITIAL HERE 5.1

AUTH _____ DRAFT _____
CLEAR 1 _____ 2 _____
3 _____ 4 _____ 5 _____
6 _____ 7 _____ 8 _____

EUR:RFRASURE:SLB
09/30/94 X6/7478 SEEYYUG 9579
EUR:JKORNBLUM

EUR/SCE:CHILL EUR/RPM:JCUNNINGHAM EUR/ISCA:TYNCH
IO/PHO:WBARTLETT T:AWINNER S/P:SFLANAGAN IO/UNP:JCHAMBERLIN
PM/ISP:JJONES P:WLUCAS JCS:WKROSS OSD:WSLOCUM
NSC:AVERSHOBW S/S: S/S-0:

IMMEDIATE USNATO, USUN IMMEDIATE

IMMEDIATE EURPO, ZAGREB IMMEDIATE, TOKYO IMMEDIATE,
WELLINGTON IMMEDIATE, CANBERRA IMMEDIATE, BUENOS AIRES IMMEDIATE +

VIENNA ALSO FOR BOSNIA

E.O. 12356: DECL: OADR

TAGS: NATO, MARR, PREL, UN, BK

SUBJECT: BRIEFING THE NAC ON U.S. STRATEGY IN THE WAKE OF
THE BOSNIAN DECISION TO DEFER LIFTING THE ARMS EMBARGO

1. -----
2. IN HIS ADDRESS TO THE UN GENERAL ASSEMBLY IN NEW YORK
ON SEPTEMBER 27, BOSNIAN PRESIDENT IZETBEGOVIC ASKED THAT
IMPLEMENTATION OF A SECURITY COUNCIL RESOLUTION TO LIFT
THE ARMS EMBARGO BE DEFERRED FOR SIX MONTHS. WE
UNDERSTAND AND RESPECT THE DECISION TAKEN BY THE BOSNIAN
GOVERNMENT, AND WOULD LIKE TO SHARE OUR REACTION AND OUR
VIEW OF THE ROAD AHEAD WITH NATO ALLIES AND THE UN.
USNATO AND USUN SHOULD USE THE POINTS AT PARA 3 BELOW TO
BRIEF NATO PERMREPS AND UN INTERLOCUTORS. INFO ADDRESSEES
MAY DRAW ON POINTS AS APPROPRIATE IN BRIEFING HOST
GOVERNMENTS.

3. BEGIN POINTS.

THE BOSNIAN DECISION ON LIFT

2

-- IN HIS ADDRESS TO THE UNGA ON SEPTEMBER 27, BOSNIAN PRESIDENT IZETBEGOVIC ANNOUNCED THAT HIS GOVERNMENT WISHED TO DEFER IMPLEMENTATION OF A UN RESOLUTION LIFTING THE ARMS EMBARGO UNTIL NEXT SPRING.

-- HE SAID THE DECISION WAS THE RESULT OF SOME WEEKS OF INTERNAL REFLECTION AND CONCERN IN SARAJEVO ABOUT THE SUBSTANTIAL AND IMMEDIATE DIFFICULTIES THAT THE SARAJEVO GOVERNMENT MIGHT FACE THIS WINTER IF THE ARMS EMBARGO WERE LIFTED NOW.

-- IN WEIGHING THE SITUATION, IZETBEGOVIC AND HIS COLLEAGUES WERE ESPECIALLY AWARE OF THE VIRTUAL CERTAINTY THAT UNPROFOR WOULD DEPART IN THE EVENT OF LIFT, AS SEVERAL KEY TROOP CONTRIBUTORS HAD ALREADY INDICATED.

-- THIS COULD HAVE LED TO A BOSNIAN SERB OFFENSIVE, PREEMPTING ANY PRACTICAL EFFECT OF LIFT. SUCH AN OFFENSIVE WOULD LIKELY HAVE BEEN AIMED AT CUTTING OFF SARAJEVO FROM HUMANITARIAN RELIEF SUPPLIES AND OVERRUNNING THE ISOLATED EASTERN ENCLAVES.

-- IN ANNOUNCING THE PROPOSAL TO DEFER IMPLEMENTATION OF LIFT, PRESIDENT IZETBEGOVIC MADE CLEAR IT WAS ON THE UNDERSTANDING THAT UNPROFOR WOULD REMAIN, AND THAT ACTION WOULD BE TAKEN TO ENFORCE EXCLUSION ZONES AND TO END THE SERBS' STRANGULATION OF SARAJEVO. IZETBEGOVIC ALSO IDENTIFIED SERB RECOGNITION OF BOSNIA'S BORDERS AS THE NECESSARY PRECONDITION FOR ANY FURTHER SANCTION'S RELIEF.

-- THESE ARE GOALS WITH WHICH WE CAN AGREE, WHICH REINFORCE CONTACT GROUP DISINCENTIVES, AND WHICH WE NEED TO PURSUE TOGETHER IN THE COMING WEEKS.

INTRODUCING A LIFT RESOLUTION

-- IN LINE WITH THE BOSNIAN GOVERNMENT DECISION, THE ADMINISTRATION INTENDS TO STICK CLOSELY TO THE COMMITMENTS MADE BY PRESIDENT CLINTON TO CONGRESS IN HIS AUGUST 10 LETTER TO SENATOR NUNN.

-- ACCORDINGLY, IF THE BOSNIAN SERBS HAVE NOT ACCEPTED THE CONTACT GROUP PROPOSALS BY OCTOBER 15, THE U.S. WILL INTRODUCE IN THE SECURITY COUNCIL A RESOLUTION PROVIDING FOR MULTILATERAL LIFTING OF THE ARMS EMBARGO.

-- OUR POSITION IN THESE DISCUSSIONS, HOWEVER, WILL TAKE

3

ACCOUNT OF THE BOSNIAN GOVERNMENT POSITION ON DEFERRING THE IMPLEMENTATION OF LIFT FOR A PERIOD OF SIX MONTHS.

-- WE PLAN TO BEGIN INFORMAL CONSULTATIONS WITH OTHER UNSC MEMBERS IN THE NEAR FUTURE AND WILL KEEP ALLIES CLOSELY INFORMED.

THE ROAD AHEAD

-- AS THE U.S. MOVES BEYOND THESE IMMEDIATE EVENTS, IT IS OUR FIRM INTENTION TO REDOUBLE OUR EFFORTS TO REACH THE GOAL OF ACCEPTANCE OF THE CONTACT GROUP MAP BY ALL RELEVANT PARTIES.

-- THIS MEANS THAT PRESSURE ON THE BOSNIAN SERBS MUST BE ENHANCED AND MAINTAINED FOR WHATEVER TIME IS NECESSARY.

-- IN THIS CONTEXT, WE BELIEVE THE INTERNATIONAL COMMUNITY SHOULD ADOPT A BROAD STRATEGY OF MUTUALLY SUPPORTIVE AND INTERCONNECTED ELEMENTS.

-- AS A FIRST ELEMENT, WE WILL STRIVE TO MAINTAIN CONTACT GROUP UNITY. THIS HAS BEEN THE CRITICAL FACTOR IN ISOLATING AND PRESSURING THE BOSNIAN SERBS AND IS ESSENTIAL TO OUR FUTURE SUCCESS.

-- WE SHOULD ENCOURAGE A MORE FORCEFUL UNPROFOR RESPONSE TO BOSNIAN SERB PROVOCATIONS AND VIOLATIONS OF THE EXCLUSION ZONES.

-- THIS IS CRUCIAL TO BRINGING ADDITIONAL PRESSURE TO BEAR ON THE BOSNIAN SERBS, AND TO MAINTAINING THE CREDIBILITY OF THE ALLIANCE AND THE CONTACT GROUP PROCESS.

-- NATO MUST CONTINUE TO MAKE CLEAR ITS SUPPORT FOR STEPPED UP ENFORCEMENT.

-- WE ALSO NEED TO TAKE PROMPT AND EFFECTIVE ACTION TO END THE BOSNIAN SERBS' STRANGULATION OF SARAJEVO -- IN PARTICULAR, TO UNBLOCK THE LAND ROUTES TO THE CITY, HALT ATTACKS ON AIRLIFT, AND PREVENT FURTHER INTERFERENCE WITH UTILITIES. WE SHOULD BE PREPARED TO USE NATO AIRPOWER, CONSISTENT WITH THE AUGUST '93 AND FEBRUARY '94 NATO DECISIONS, IF OTHER MEANS PROVE INSUFFICIENT.

-- WE SHOULD LOOK FOR ADDITIONAL STEPS TO INCREASE PRESSURE ON THE PALE SERBS. OUR EFFORTS TO ISOLATE

4

KARADZIC WERE REFLECTED IN THE RECENT UN SECURITY COUNCIL RESOLUTION TIGHTENING SANCTIONS; WE WILL NEED TO ENHANCE THIS APPROACH.

-- IN ADDITION, WE SHOULD CONTINUE TO WORK WITH BELGRADE TO FURTHER ISOLATE THE BOSNIAN SERBS BY OFFERING AN APPROPRIATE MIXTURE OF PRESSURES AND INCENTIVES.

-- WITH A MONITORING OPERATION INCREASINGLY IN PLACE ON THE BORDER BETWEEN SERBIA-MONTENEGRO AND BOSNIA, WE HAVE AGREED TO SUSPEND SOME LIMITED SANCTIONS AGAINST BELGRADE, ONCE THAT EFFORT IS FULLY OPERATIONAL. SUSPENSION WILL BE TERMINATED IF WE DETERMINE THAT ANYTHING OTHER THAN HUMANITARIAN SUPPLIES ARE CROSSING THE BORDER.

-- WE BELIEVE MILOSEVIC MAY BE GENUINELY COMMITTED TO GETTING PALE'S ACCEPTANCE OF THE CONTACT GROUP PLAN. WE SHOULD USE THE NEXT SIX MONTHS TO GIVE THIS PROCESS FURTHER ENCOURAGEMENT AND TIME TO WORK.

-- WE MUST REINFORCE AND STRENGTHEN THE BOSNIAN FEDERATION, WHICH CURRENTLY IS AT BEST A FRAGILE STRUCTURE.

-- IN THIS REGARD, THE U.S. INTENDS TO SEND A HIGH-LEVEL TEAM TO BOSNIA IN EARLY OCTOBER TO LOOK AT WAYS TO APPLY NEW RESOURCES AIMED AT INSTITUTION BUILDING, INTEGRATION OF GOVERNMENT OPERATIONS, AND ECONOMIC DEVELOPMENT.

-- WE MUST ADDRESS THE KRAJINA SITUATION IN CROATIA TO STABILIZE THE OVERALL SITUATION IN THE FORMER YUGOSLAVIA.

-- WE NEED TO ENCOURAGE MILOSEVIC TO CURTAIL BELGRADE'S SUPPORT FOR THE KRAJINA SERBS, WHO CONTINUE TO PROVIDE SUPPORT TO THE BOSNIAN SERBS.

-- IN PURSUING THESE VARIOUS TRACKS, OUR CENTRAL GOAL REMAINS UNCHANGED. WE NEED TO RESOLVE THE BOSNIAN CRISIS IN THE MOST PEACEFUL AND SUSTAINABLE MANNER POSSIBLE.

-- MY GOVERNMENT BELIEVES THE INTERNATIONAL COMMUNITY HAS THE RESOURCES AND THE TIME NEEDED TO DO SO.

-- BUT IF WE FAIL TO PRODUCE SIGNIFICANT RESULTS BY SPRING, IT WILL BE IMPOSSIBLE TO JUSTIFY THE CONTINUATION OF THE ARMS EMBARGO.

-- OUR RESPECTIVE GOVERNMENTS, NATO AND THE UN HAVE

5

IMPORTANT PARTS TO PLAY IN THIS ENDEAVOR. OUR MUTUAL
SUPPORT AND COMMON ENERGIES WILL BE NEEDED IN THE WEEKS
AND MONTHS AHEAD IF WE ARE TO SUCCEED.
END POINTS. YY

+ADDITIONAL ADDRESSEES

LJUBLJANA IMMEDIATE
SKOPJE IMMEDIATE
DHAKA IMMEDIATE
BRASILIA IMMEDIATE
BOGOTA IMMEDIATE
PRAGUE IMMEDIATE
CAIRO IMMEDIATE
ACCRA IMMEDIATE
JAKARTA IMMEDIATE
AMMAN IMMEDIATE
NAIROBI IMMEDIATE
KUALA LUMPUR IMMEDIATE
KATHMANDU IMMEDIATE
LAGOS IMMEDIATE
ISLAMABAD IMMEDIATE
BRATISLAVA IMMEDIATE
TUNIS IMMEDIATE
KIEV IMMEDIATE
CARACAS IMMEDIATE
NSC WASH DC IMMEDIATE
SECDEF WASH DC IMMEDIATE
JOINT STAFF WASHDC//J-3/J-4/J-5// IMMEDIATE
RUFNHA/USDELMC BRUSSELS BE IMMEDIATE
RUSNNOA/USCINCEUR VAIHINGEN GE IMMEDIATE
RUCBSAA/CINCUSACOM NORFOLK VA IMMEDIATE
RUFQAAA/USNMR SHAPE BE IMMEDIATE
RUCBSAA/USLO SACLANT NORFOLK VA IMMEDIATE
RUFNSHH/USDOCOSOUTH NAPLES IT IMMEDIATE
RUFTRWA/CINCUSAFE RAMSTEIN GE IMMEDIATE
RUFNBUA/CINCUSNAVEUR NAPLES IT IMMEDIATE
RUFDAAAA/CINCUSAREUR HEIDELBERG GE IMMEDIATE
RUEBGHA/FEMA HQ WASHDC//NP// IMMEDIATE Y

*UNPROFOR**top contributors**who have been**calling to ask**for a read-out**on U.S. policy in**light of the**Erzegovic speech**Beijing*

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007a. memo	For Kenneth Brill, Colonel Robert McAleer, Edward Knight, and Richard Scruggs from William Itoh. Subject: U.S. Participation in the Serbian Border Mission. Record ID: 9421133. (2 pages)	10/01/1994	P1/b(1)

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Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
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b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007c. draft	Draft of 007b. (2 pages)	09/29/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 851

FOLDER TITLE:

Bosnia - October 1994 [Folder 1] [2]

2013-0687-F

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RESTRICTION CODES

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008. memo	Duplicate of 003. (3 pages)	09/29/1994	P1/b(1)

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009a. paper	Discussion Paper: Fostering a Serbo-Croat Settlement. (4 pages)	10/03/1994	P1/b(1)

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009b. paper	Zagreb Four Proposal on Krajina. (3 pages)	10/03/1994	P1/b(1)

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009c. paper	Krajina Background. (3 pages)	09/20/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Alexander Vershbow)
OA/Box Number: 851

FOLDER TITLE:

Bosnia - October 1994 [Folder 1] [2]

2013-0687-F
v22650

RESTRICTION CODES

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