

FOIA MARKER

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Folder Title:

Bosnia 1994: Lift [Arms Embargo] [3]

Staff Office-Individual:

European Affairs-Vershbow, Alexander

Original OA/ID Number:

1073

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Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. draft	NSC Tasker for Principals Committee Meeting on Bosnia, Annex III. (6 pages)	n.d.	P1/b(1)
002. paper	Leveling the Battlefield. (6 pages)	07/29/1994	P1/b(1)
003. paper	Lift and Strike Options. (4 pages)	07/29/1994	P1/b(1)
004. paper	Consequences of Lifting the Arms Embargo. (4 pages)	08/01/1994	P1/b(1)
005. paper	Consequences for the Balkan Region of Lifting the Arms Embargo. (3 pages)	08/01/1994	P1/b(1)
006. email	Donald Kerrick to Alexander Vershbow, Neal Wolin et al. Subject: Principals Committee on Bosnia. (2 pages)	08/01/1994	P1/b(1)
007. memo	For Walter Slocombe, LtG Mike Ryan, LtG Wesley Clark et al from Alexander Vershbow. Subject: Principals Committee Tasking on Bosnia - Suspense. (3 pages)	07/28/1994	P1/b(1)
008. paper	Russia at a Balkan Crossroads. (4 pages)	07/29/1994	P1/b(1)
009. report	Former Yugoslavia. (1 page)	08/10/1994	P1/b(1)

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2013-0687-F

vz2627

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).
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THE CONTACT GROUP PROCESS: ACCOMPLISHMENTS/PROSPECTS

- o The July 30 Contact Group ministerial was an important and necessary step in our strategy of giving negotiations a chance and building an international consensus for multilateral lift should that track fail.
- o The lack of new threats or decisions on immediate military action have obscured how the ministerial has quietly but effectively moved this whole process forward.
- o Built into our strategy was the concept of stages. The first stage was building a broad international consensus on the framework for a reasonable agreement; the second stage was extending that consensus into an agreement on consequences if it were rejected by the Serbs; and the third stage was implementation of those consequences.
- o This is what the Geneva process has been about. Geneva I produced unprecedented agreement on the principles and parameters of a negotiated settlement; Geneva II produced agreement on the Contact Group map and a package of possible consequences, should the Serbs reject the map.
- o And Geneva III confirmed that the negotiating process had gone as far as it could for now, that consequences must be implemented against the Serbs, and that prompt steps must be taken so that UNPROFOR troops could either redeploy or withdraw, thus permitting tougher enforcement action.
- o The stark reality is that UNPROFOR troops are highly vulnerable to Serb reprisals and that key troop contributors feel they cannot support actions which put their lightly armed peacekeeping troops at risk.
- o The fact that it was agreed at Geneva III that the planning process for redeployment or withdrawal should be completed promptly during the month of August underscores that this is not an open-ended process.
- o This, combined with our strong marker that we will not let this process be strung out and the communique language about a Security Council decision on lift becoming unavoidable, demonstrate that the process is steadily moving forward toward multilateral lift.
- o Maintaining Contact Group unity has been key to the effectiveness of our approach to date and we believe it is especially critical as we approach the lift option.
- o Lift in any scenario has clear risks that need to be weighed -- the possibility of preemptive Serb moves to overrun the enclaves, the potential for widened conflict in the region, and ensuing pressures for the U.S. to be drawn in militarily.

- o But the way to minimize these risks, and especially the lateral damage to our ties with NATO allies and to our important relationship with Russia that unilateral action could bring, is to maintain the Contact Group unity.
- o Having coming this far along on the process, with Contact Group consensus still intact, it would be a serious mistake to torpedo this process -- especially when it is continuing to move in the right direction.
- o In short, we need to let this process play out over the next several weeks, so the UNPROFOR redeployment can move forward, the Serbs have time to reconsider their response, and Contact Group partners will be obliged to either support or acquiescence in a Security Council resolution on lift.
- o It is instructive, perhaps, that British Defense Rifkind, long a strong opponent of lift, is now saying in the wake of the Serb rejection and the conclusions of Geneva III, that while Britain does not support lift, it will not stand in the way.
- o In sum, our strategy is working. Please give it a chance so that we are not faced with unnecessarily having to take unilateral moves that are fraught with risk.

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