

FOIA MARKER

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Collection/Record Group: Clinton Presidential Records
Subgroup/Office of Origin: Council on Environmental Quality
Series/Staff Member: Kathleen (Katie) McGinty
Subseries:

OA/ID Number: 4300
FolderID:

Folder Title:
Forest Conference-Forest Management Plan

Stack:	Row:	Section:	Shelf:	Position:
S	61	7	2	1

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. list	[Personally Identifiable Information] [partial] (1 page)	07/01/1993	b(6)

COLLECTION:

Clinton Presidential Records
Council on Environmental Quality
Kathleen "Katie" McGinty
OA/Box Number: 4300

FOLDER TITLE:

Forest Conference-Forest Management Plan

2012-0769-F

rs2975

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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TO:
FROM:
SUBJ: Update on Forest Plan for a Sustainable Economy and
Sustainable Environment
DATE: November 5, 1993

Since your July 2nd announcement we have been moving quickly to implement the three components of your forest plan -- reinventing government, management of federal forests, and, worker and community assistance. Bottom line, the good will of the Forest Conference has been replaced by old rhetoric from environmentalists and industry groups who said that we have "betrayed" them. These feelings could get worse before they get better. However, it also seems that the public at large believes you have resolved the crisis. A poll maybe necessary to confirm this observation.

Congress continues to be quiet. Governors Lowry and Roberts continue to be quietly supportive of the plan and their staff have been working closely with us on all aspects of implementation. Governor Wilson throws a few press punches every now and then, but, is relatively quiet. His staff is working with us as well, however, it is not clear whether the effort is in good faith.

REINVENTING GOVERNMENT: The interagency cooperation taking place in northern California and the Pacific Northwest may be one of your earliest and best examples of reinventing government. Such cooperation is not receiving very much attention, but, in the long run should prove to be one of your greatest achievements.

A forest management MOU has been signed by the appropriate cabinet and White House officials. As a result, D.C. and regional interagency teams have been established to assure coordinated and uniform federal decisions.

- * 18 interagency workgroups are working on various projects in the region.
- * The agencies are looking into co-locating their offices to encourage cooperation.
- * Decision making takes more time; but, the decisions are better.

A worker and community assistance MOU has been signed as well. Again, both D.C. and regional interagency teams have been established.

This cooperation could be undermined if agency budget shops do not react to the new needs. Agency professionals have been publicly stating that the plan is unimplementable for lack of human and -- to a lesser extent -- financial resources.

We are also reaching closure on opening an Office on Forestry and Economic Development in Portland, OR. The office will be staffed by Tom Tuchmann who will be detailed to the White House from both Interior and Agriculture.

FOREST MANAGEMENT: Implementation of the forest management component is moving along three parallel tracks.

Draft Plan - An interagency team in charge of finalizing your draft plan - so called "Option 9 after your preferred alternative - is sifting through 100 thousand public comments as required by the National Environmental Policy Act.

- * Most of these public comments are from environmentalists.
- * Industry, labor, and "wise-use" groups say they are boycotting the comment period because they think it is a sham.

We had hoped to complete this review and go to Judge Dwyer with a request to lift the injunction by the end of the year. However, the volume and content of the comments required us to request a 3 month extension. This is a very difficult and complex task and the three months will help us make a better case when we go back to the Judge.

In many ways the political success of your plan rests on our ability to get out from under the 2 1/2 year old injunction that has stopped new timber sales.

- * The injunction represents gridlock, lifting of the injunction will represent resolution and, therefore, your effective leadership.
- * Spending 3 more months up front more than outweighs the downside of going to the Judge with a weak plan that could lead to another injunction.

Timber Sales - The Forest Service and Bureau of Land Management have reviewed the few timber sales that lie outside the injunctions.

- * Approximately 1.23 billion board feet (bbf) will be available for harvest by the end of this year compared to 4.5 bbf in past years. Keep in mind, 60% of harvest historically came from state, corporate, non-industrial, and tribal lands.
- * 1 bbf are existing sales that can be cut today, 140 million board feet (mmbf) are new sales, and an additional 83 mmbf are sales that we negotiated with the plaintiffs. This is a small, but, significant step forward.

Private Lands - Your plan also called for lifting of harvest restrictions on private lands where protection on federal lands would be adequate. We expect to go public with a draft proposal in January.

- * The timber industry will likely split among those who do and do not get relief.
- * Environmentalists will likely strongly oppose.

WORKER AND COMMUNITY ASSISTANCE: The assistance program is currently moving through a two step planning process. This process is needed to bring the various federal agencies together and to talk through implementation with the states.

Individual timber dependent communities, businesses, and workers initially rejected assistance and only focused on timber supply. Yet, reality is settling in.

- * While still opposed to the forest management strategy, they have recently become excited about the prospect of diversifying their economy.
- * They believe you have at least offered them hope.

- * Organized labor and industry continue to publicly rejected the assistance program on the grounds that it is just an ineffective hand out.

Strategic Plan - The D.C. interagency team is pulling together a strategic plan that will be used by the regional and state groups to develop implementation plans. The team has pulled together a rough draft and discussed it with the regional group on Friday. We expect a final plan by the middle of November.

Implementation Plan - The regional group will work with the states this week to develop an implementation plan that will guide the distribution of federal financial and technical assistance. The focus will be on decentralizing decision making, reducing administrative costs, and reducing red tape. We expect this planning effort to be completed by the middle of December.

Small Business/Secondary Manufacturing Study Group - A federal study group met last Friday for the first time. The group will develop options for assisting small business and secondary manufactures in the forest products industry who are disproportional hurt by federal harvest reductions.

- * There is an opportunity to split industry here. This may take some limited but focused involvement from SBA Administrator Bowles.

Talking Points on General Resource Issues
(Oregonian Interview)

General Themes:

- o Environment and sustainable economies theme
- o Ecosystems: multi-species theme
- o Integration of multiple resource management programs theme
- o Improved planning to avoid trainwrecks theme
- o Strong scientific foundations theme (note US decision on whales as supporting the theme, regardless of where it takes us)

Forestry Issues

1. Plan Implementation.
 - a. Over 100,000 comments received
 - b. Request to the court for a 3 month extension -- no decision as of Friday COB).
 - c. We have established a sophisticated interagency implementation structure (the Executive Committee, the Regional Interagency Implementation Team, and the Multi-agency Command.)
2. Major issues remaining: (Be careful not to appear to be open only to these issues, as we are open to all issues and are reviewing them equally. You offer these only as examples. Also, note them as issues, but don't answer them because the review process is underway and we don't know how they will come out.)
 1. California rotations: should we assume 180 years or a shorter rotation because of the faster growing forests?
 2. Probable annual quotas. Will we be able to make the 1.2 billion target, or will the complexity of the watershed analysis plus adjustments to the reserves eat into that target?
 3. Viability Panels and the viability ratings. Are they solid, or will we need to go back and repanel after the changes?
 4. Adaptive Management Areas. Are they viable experiments in adaptive management, given the boundaries? (Some will argue that the areas are pretty poor in terms of available timber.) At the heart of the issue is a presumption: do you think that people ought to be given a chance to design their own improved forest management approaches -- or does the government always know best. MAJOR THEME: Trust people.
 5. Boundaries of the Reserves. (They will need adjustments, which is in part why we want more time.)
3. 4(d) for Non-Federal lands.
 - a. We expect to go public with our proposal in the next several weeks, and we cannot get into the details until they are settled. A couple of general observations:
 1. We hope for a close intersection of the 4(d) with with Federal plan because the ecology knows no boundaries.
 2. We hope to lighten restrictions on non-Federal lands through the rule, as the President announced.

3. We hope to be able to address multiple species requirements as well.

4. The timber industry claims that there are no requirements, and that this rule will impose them. False, section 9 prohibits takings of listed species, and we are simply spelling out what this will mean in detail. Predictability and certainty for everyone.

4. Appropriations. See Yu memorandum.

THE WHITE HOUSE
WASHINGTON

November 2, 1993

Will Stiller

close hold

on both

documents

MEMORANDUM FOR RON BROWN

FROM: Peter Yu

SUBJECT: Information on
the President's Northwest Economic Adjustment Initiative

- In April, the President announced a five-year, \$1.2 billion plan to encourage economic diversification and growth in the areas of California, Oregon, and Washington affected by planned changes in federal timber policy.
- The first part of this plan was enacted as part of reconciliation: that legislation established a ten-year schedule of payments to counties affected by the new policy. The schedule replaced the roller-coaster-style revenue-sharing arrangements that had long hindered county planning and economic development activities.
- The remainder of the President's plan involves expansions of more than a dozen existing federal programs: assistance for workers and their families, technical and financial support for business and industry, investments in communities and infrastructure, and improvements in the region's ecosystem. (See attached list).
- With all of the appropriations bill (except Interior) passed, we anticipate that fully 90% of the President's plan will be funded for FY1994. This will create more than 12,500 new economic opportunities—including 7,000 new, family-wage jobs and more than 5,000 training opportunities.

Northwest Economic Adjustment Initiative -- Revised 11/1/93
Federal Assistance for Pacific Northwest Timber Communities

(in \$ millions)

Category/Program	SUMMARY				
	FY1994		FY1994		As Percentage
	FY1994 Base	Proposed Increase	Total Proposed	FY1994 Increased Funding Secured	
Total: Workers & Families	20.2	21.8	42.0	21.8	100%
JTPA-Title III: Sec'y Reserve	6.2	5.8	12.0	5.8	100%
JTPA-Title III: Formula Monies	14.0	16.0	30.0	16.0	100%
Total: Business & Industry	163.0	69.7	232.7	76.9	110%
SBA Guaranteed Loans	155.0	0.0	155.0	--	--
RDA Bus. Enterprise Grants	n.a.	4.1	4.1	4.1	100%
RDA Bus. & Industry Program	5.5	29.8	35.3	29.8	100%
RDA Intermediary Relending	n.a.	16.0	16.0	16.0	100%
Old Growth Diversification	1.5	3.0	4.5	5.0	167%
EDA Assistance (various purposes)	0.5	1.75	2.25	12.0	686%
Forest Resource Research	0.0	2.0	2.0	0.0	0%
USFS Community Assistance	0.5	13.0	13.5	10.0	77%
Total: Communities & Infrastructure	298.6	78.0	376.6	73.5	94%
Fiscal Assistance to Counties*	200.0	0.0	200.0	--*	--
EDA Planning Assistance	2.0	7.5	9.5	3.0	40%
RDA Community Facilities	5.0	36.6	41.6	36.6	100%
RDA Water/Waste Program	55.0	32.0	87.0	32.0	100%
CDBG	36.6	1.9	38.5	1.9	100%
Total: Ecosystem Investment	438.2	91.6	529.8	62.0	68%
Restoration "Jobs in the Woods"***	178.0	73.4	251.4	53.0	72%
Private Land Management	2.2	6.2	8.4	0.0	0%
Other Restoration	258.0	12.0	270.0	9.0	75%
Grand Total	920.0	261.1	1181.1	234.2	90%

Figures reflect money available, including loan guarantees (not just budget authority).

Notes:

*--County payment package totalling \$250 million over five years secured, but not included.

***--Interior appropriation bill as pending.

CONGRESSIONAL MEMBERS IN ATTENDANCE THAT NEED TO BE RECOGNIZED

YES

Congresswoman Unsoeld

Congressman Woolsey

Congresswoman Furse

Congressman Studds

Congressman Hamburg

Congressman Miller

Congressman Vento

Congressman LaRocco

**** Senator Patty Murray should be recognized for her support.
She is still recovering from surgery.

*?

MAYBE

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Congresswoman Cantwell

Congressman McDermott

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Swift

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Maybe

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Cantwell

McDermott

NO

Foley

Murray

Hatfield

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De Fazio

Kopetski

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REQUEST FOR APPOINTMENTS

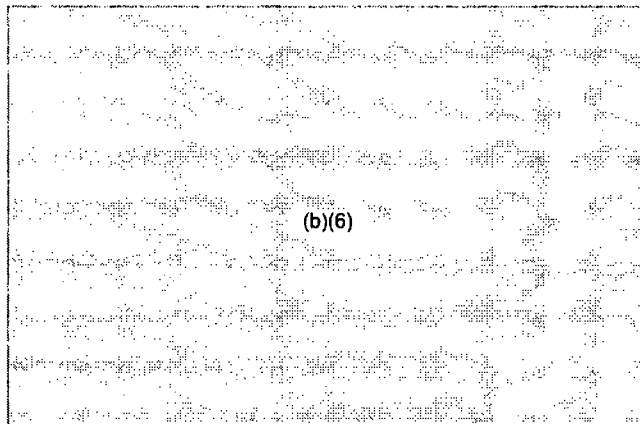
MEETING WITH THE VICE PRESIDENT AND PRESIDENT

TO: THE OFFICER IN CHARGE
Workers and Visitor's Entrance
Room 065, OEOB
Fax 5349

Please admit the following appointment on: July 1, 1993 at 10:15

<u>NAME</u>	<u>DATE OF BIRTH</u>	<u>SOCIAL SECURITY #</u>
-------------	----------------------	--------------------------

Anderton, Kate		
Bagley, Mike		
Buell, Alexandra		
Chang, Marina		
Dougherty, Charlene		
Hoff, Jim		
Ilgenfritz, Rick		
Kardon, Josh		
Nuzum, Kim		
Robbins, Amy		
Rother, Mark		
Stacey, Chris		
Stier, Jeffrey		



Time: 10:15 am

Meeting Location: Room 450 OEOB

Requested by: Pam McElwee, Room 360, Extension 6225

Date of Request: July 1, 1993

August 10, 1993

MEMORANDUM FOR THE PRESIDENT AND THE VICE PRESIDENT

FROM KATIE MCGINTY

SUBJECT: UPDATE ON NORTHWEST FOREST PLAN
IMPLEMENTATION

I. TIMBER SALES

I wanted to apprise you of the strategy we are pursuing with regard to ensuring the immediate successful implementation of your Forest Management Plan for the Pacific Northwest. Your plan is a major step forward in promoting proper management of natural resources and in promoting the diversification and development of the economy of the region. Precisely because your Plan is ambitious and visionary, critics are waiting anxiously for it to collapse under its own weight. Here is what we have done to date to ensure that that does not occur.

As you know, Federal courts have enjoined the Forest Service and Bureau of Land Management from holding timber sales in the Pacific Northwest since 1991. Last week, we negotiated an agreement with environmental plaintiffs in one case on a process pursuant to which the environmentalists will review proposed timber sales and identify sales that they will not oppose. We will then go before U.S. District Court Judge Dwyer together with the plaintiffs on a joint motion asking him to lift the injunction ^{for} those particular sales.

IV. INDUSTRY LAWSUIT

You should also know that industry trade associations filed suit last Friday seeking to prevent the Administration from using the report of the Forest Ecosystem Management Team as a basis for decision making. They allege that the Team violated the Federal Advisory Committee Act by not having open, public meetings. We feel that we are on very firm ground here, however, because we anticipated this and made sure that all who were involved in the development of the forest plan were agency employees or federal contractors. The work of the group, therefore, is not subject to FACA.

Attachments

In exchange for plaintiffs' agreement to undertake this process, Secretaries Babbitt and Espy committed to opposing Congressional attempts to legislate "sufficiency" language that would undermine this process. Recall that labor and industry had wanted us to pursue a sufficiency strategy on the Hill.

Our unwritten agreement with the environmental plaintiffs is that we expect them to identify, at least 200 million board feet of sales which could be held this fall, before Congress returns after Labor Day.

I believe that this is an enormous positive development. It shows much needed momentum that demonstrates that your commitment was not merely words and policies on paper, but action. Realize, however, that for now at least, this does take Congress ⁺out of the picture. I do not believe that this is a problem, however, because I see little interest or willingness by Members to jump into the fray with legislation.

II. MOU's

We are on the verge of signing two interagency memoranda of understanding (MOUs) to implement the forest management as well as the social/economic aspects of the program. Interagency implementation teams are in place and, for the first time, actually working together.

III. COUNTY PAYMENTS

Continuing Federal revenue sharing to communities is an essential component of your plan. We secured a provision in the Reconciliation Package that guarantees that counties will receive payments which substitute for what they received from Federal timber sales in the past. As called for in your plan, payments begin at 85% of 1986 - 1991 average and ratchet down by 3% per year.

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PRES. 89

*Please
send one
after these
collections*

Collan

August 9, 1993

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TO: THE PRESIDENT AND THE ~~FORE~~ VICE PRES

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①. Timber sales:

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I believe that this is an enormous ^{to} ~~and~~ ^{by} positive development. It shows ~~much needed~~ momentum ^{that} demonstrates that your commitment was not merely ~~words and policies on paper~~, but action. Realize, however, that for now at least, this does take Congress ~~out~~ ^{to} of the picture. I do not believe that this is a problem, however, because I see little interest or willingness by Members to jump into the fray with legislation.

2. MOU's.

We are on the verge of signing two interagency memoranda of understanding (MOUs) to implement the forest management as well as the social/economic aspects of the program. Interagency implementation teams are in place and, for the first time, actually working together.

3. County Payments

^{your plan.} We secured a provision in ^{that} Continuing Federal revenue sharing to communities is an essential component of ~~the proposal~~. The Reconciliation Package guarantees that counties will receive payments which substitute for what they ^{received} ~~got~~ from Federal timber sales in the past. Payments begin at 85% of 1986 - 1991 average and ratchet down by 3% per year.

4. Industry Law Suit.

You should also know that industry trade associations filed suit last Friday seeking to prevent the Administration from using the report of the Forest Ecosystem Management Team as a basis for decision making. They allege that the Team violated the Federal Advisory Committee Act by not having open, public meetings.

^{We feel that we are on very firm ground here, however, because we}

[KATIE: YOU HAD PUT THIS IN A DECISION MEMO --

AGREE/DISAGREE/DISCUSS -- FORMAT. I DID NOT MAKE THE

CHANGE BECAUSE THIS IS MORE OF AN "INFORMATION MEMO"

THAN A "DECISION MEMO". IF WE WANT A DECISION MEMO,

WE'LL SHOULD HAVE OPTIONS AND CHOICES. DO YOU AGREE?]

Attachments

^{anticipated}
^{this and}
^{make sure}
^{that all who}
^{are involved}
^{in the development of the forest}
^{plan were agency employees or federal}
^{contractors. The work of the group therefore is}
^{not subject to FACA.}