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Folder Title:
Forest Conference-Forest Management Memorandum of Understanding

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SEC. 611. No part of any appropriation contained in this or any other Act shall be available for interagency financing of boards, commissions, councils, committees, or similar groups (whether or not they are interagency entities) which do not have a prior and specific statutory approval to receive financial support from more than one agency or instrumentality.

Enacted as proposed.

SEC. 612. Funds made available by this or any other Act to the "Postal Service Fund" (39 U.S.C. 2003) shall be available for employment of guards for all buildings and areas owned or occupied by the Postal Service and under the charge and control of the Postal Service, and such guards shall have, with respect to such property, the powers of special policemen provided by the first section of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318), and, as to property owned or occupied by the Postal Service, the Postmaster General may take the same actions as the Administrator of General Services may take under the provisions of sections 2 and 3 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318a, 318b), attaching thereto penal consequences under the authority and within the limits provided in section 4 of the Act of June 1, 1948, as amended (62 Stat. 281; 40 U.S.C. 318c).

Enacted as proposed.

SEC. 613. None of the funds made available pursuant to the provisions of this Act shall be used to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States.

*Rejected proposal
deletion.*

SEC. 614. No part of any appropriation contained in, or funds made available by, this or any other Act, shall be available for any agency to pay to the Administrator of the General Services Administration a higher rate per square foot for rental of space and services (established pursuant to section 210(j) of the Federal Property and Administrative Services Act of 1949, as amended) than the rate per square foot established for the space and services by the General

Enacted as proposed.

OCT 08 1993

MEMORANDUM OF UNDERSTANDING
FOR FOREST ECOSYSTEM MANAGEMENT

I. PARTIES

This is an understanding among five parties:

The Director of the White House Office on Environmental Policy
The Secretary of the Interior
The Secretary of Agriculture
The Administrator of the Environmental Protection Agency
The Under Secretary of Commerce for Oceans and Atmosphere

II. BACKGROUND

The President has proposed a comprehensive plan to alleviate the impasse over management of federal forest lands in the Pacific Northwest within the range of the northern spotted owl. The plan fulfills the President's request for "a balanced and comprehensive strategy for the conservation and management of forest ecosystems, while maximizing economic and social benefits from the forests." By taking an innovative approach based on ecosystem and watershed management, the plan transcends traditional administrative boundaries. Successful implementation will require unprecedented interagency cooperation, coordination, and collaboration, both in the long-term and in the short-term.

The report of the Agency Coordination team established by the President following the April 2, 1993 Forest Conference presents a mechanism to achieve better coordination and cooperation among the federal agencies that are involved in forest management issues. It concluded that "bold changes are required" in how agencies relate to one another and to the states, tribes, private landowners, and communities and people in the region.

III. PURPOSE

The purpose of this Memorandum of Understanding is to establish a framework for cooperative planning, improved decision making, and coordinated implementation of the forest ecosystem management component of the President's *Forest Plan for a Sustainable Economy and a Sustainable Environment* which is designed to resolve northwest forest issues within the range of the northern spotted owl.

Signatories to this Memorandum of Understanding agree to:

- develop a cohesive vision and shared sense of mission for the management of federal forest lands which balances multiple objectives;
- improve their ability to adapt to change, such as new scientific understanding or changing social values, in a cohesive manner;
- cultivate greater trust, coordination, and cooperation among federal agencies, within individual agencies, and between federal agencies and non-federal interests;
- address inconsistencies among statutory mandates;
- improve integrated application of agency budgets to maximize efficient use of funds for overlapping or related efforts;
- improve the sharing of information and the pooling of agencies' technology and expertise;
- coordinate ecosystem management activities in concert with federal, state and local programs for economic, labor, and community assistance.

IV. STRUCTURE

The following interagency groups are established to develop, monitor, and oversee the implementation of the comprehensive forest management strategy for federal forests within the range of the northern spotted owl. They will support the development and implementation of land and resource management plans. This agreement does not substitute for or alter the line authority of individual agencies.

- 7
- A. Interagency Steering Committee: The Interagency Steering Committee will establish overall policies governing the prompt, coordinated and effective implementation of the President's forest management plan by all relevant federal agencies and address and resolve issues referred to it by the Regional Executive Committee, described below. The Committee will be located in Washington, D.C. The signatories will appoint representatives to this Committee which will be chaired by the Director of the White House Office on Environmental Policy or her/his designee. A White House appointed representative of the ISC will serve as interagency coordinator to provide general oversight and guidance of regional activities.

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B. Regional Interagency Executive Committee (RIEC): This group will consist of regional representatives of the agencies signatory to this J.O. The chairmanship of the RIEC will alternate between the Regional Forester and State Director of the Bureau of Land Management. In appropriate situations this core group will consult with other federal and state agencies and tribes. The Regional Interagency Executive Committee will serve as the senior regional entity to assure the prompt, coordinated and successful implementation of the President's forest management plan at the regional level. It will serve as the principal conduit for communications between the Interagency Steering Committee and the region. It will be responsible for implementing the directives of the Interagency Steering Committee, reporting regularly on implementation progress, and referring issues relating to the policies or procedures for implementing the plan to the Interagency Steering Committee.

The RIEC will appoint an interim interagency implementation team to oversee and initiate actions during the interim period moving toward to full implementation of the new forest management strategy.

The Regional Interagency Executive Committee will work together with the Multi-Agency Command group (MAC) of the Northwest Economic Adjustment Initiative to develop criteria and priorities for restoration projects or other ecosystem investment opportunities.

The Regional Interagency Executive Committee will be accountable to the Interagency Steering Committee for establishment and oversight of the Regional Ecosystem Office, Research and Monitoring Committee and Provincial Teams. The Regional Interagency Executive Committee will also make recommendations for minimizing planning redundancies.

1. Regional Ecosystem Office: This office will provide a focal point for scientific and technical expertise in support of implementation of the forest management plan. It will also be responsible for evaluation of major modifications arising from the adaptive management process and will coordinate the formulation and implementation of data standards. This office will report to the Regional Interagency Executive Committee and will be responsible for development, evaluation, and resolution of consistency and implementation issues with respect to specific topics including, but not limited to, the following:

- Geographic Information Systems
- Prototype watershed analyses
- Restoration and reforestation guidelines
- Support of agency efforts to meet obligations of Endangered Species Act (e.g. Section 7 consultations, preparation of recovery plans)

- Adaptive management guidelines
- Monitoring
- Research
- Refining definition of reserve boundaries

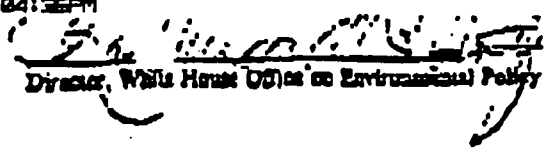


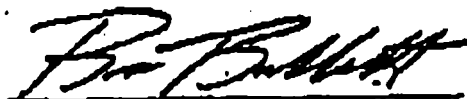
Agencies will detail staff to the Regional Ecosystem Office as appropriate.

2. Research and Monitoring Committee: This committee, composed of research scientists and managers from a variety of disciplines will provide advice to the Regional Interagency Executive Committee on implementation of the forest plan including adaptive management areas and watershed assessments. The Research and Monitoring Committee will review and evaluate ongoing research, develop a research plan to address critical natural resource commodity and non-commodity questions, and address biological, social, economic, and adaptive management research questions. It will also develop scientifically credible, cost-efficient monitoring plans. The Research and Monitoring Committee will report to the Regional Interagency Executive Committee.
3. Provincial Teams: These teams will consist of representatives of federal agencies, states, tribes, and others. The Interagency Steering Committee and the Regional Interagency Executive Committee will determine the appropriate role for these teams at the level of physiographic provinces, adaptive management areas or particular watersheds.

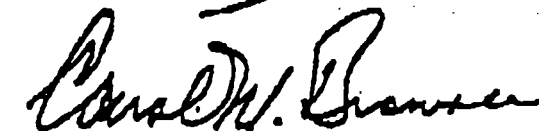
V. TERMS

The term of this agreement is five years from the date of execution, after which time the parties may extend the agreement.


Director, White House Office on Environmental Policy


Secretary of the Interior


Secretary of Agriculture


Administrator, Environmental Protection Agency

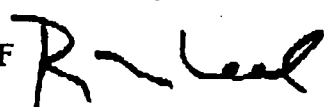

Under Secretary of Commerce for Oceans and Atmosphere

THE WHITE HOUSE
WASHINGTON

November 29, 1993

MEMORANDUM FOR

SECRETARY BABBITT, DEPARTMENT OF THE INTERIOR
SECRETARY BROWN, DEPARTMENT OF COMMERCE
SECRETARY CISNEROS, DEPARTMENT OF HOUSING AND
URBAN DEVELOPMENT
SECRETARY ESPY, DEPARTMENT OF AGRICULTURE
SECRETARY REICH, DEPARTMENT OF LABOR
ADMINISTRATOR BROWNER, ENVIRONMENTAL PROTECTION
AGENCY
ADMINISTRATOR BOWLES, SMALL BUSINESS
ADMINISTRATION
LEON PANETTA, OFFICE OF MANAGEMENT AND BUDGET
BOB RUBIN, NATIONAL ECONOMIC COUNCIL
KATIE MCGINTY, OFFICE ON ENVIRONMENTAL POLICY
JOAN BAGGETT, OFFICE OF POLITICAL AFFAIRS
MARK GEARAN, COMMUNICATIONS OFFICE
CAROL RASCO, OFFICE FOR DOMESTIC POLICY

FROM: ROY NEEL, DEPUTY CHIEF OF STAFF 
SUBJECT: INTERAGENCY OFFICE OF FORESTRY AND ECONOMIC
DEVELOPMENT

BACKGROUND:

"We must never forget the human and economic dimensions of these problems. Where sound management policies can preserve the health of forest lands, sales should go forward. Where this requirement cannot be met, we need to do our best to offer new economic opportunities for year round, high wage, high-skill jobs. We may make mistakes but we will try to end the gridlock within the federal government and we will insist on collaboration, not confrontation."

- President William J. Clinton
White House Forest Conference
Portland, Oregon
April 3, 1993

The purpose of this memorandum is to convey to you the support and interest of the White House for the creation of the Interagency Office on Forestry and Economic Development in the Pacific Northwest. We are excited this effort is being undertaken and are enthusiastic about the designation of Tom Tuchmann as the Director of the Office.

In pledging to resolve the northern California and Pacific Northwest's forest crisis, the President promised to untangle a complex web of administrative inaction, court orders, and interagency differences. On July 2nd the President announced his Forest Plan for a Sustainable Economy and Sustainable Environment (see attached). The plan has been nationally recognized for the manner in which it attempts to reconcile the jobs vs. environment issue. We now need a "full-court press" strategy to ensure the effective implementation of the plan.

The Administration has already made some significant progress on this front. The attached memoranda of understanding, which most of you recently signed, were drafted to help guide the implementation effort. A forest management Interim Interagency Implementation Team has been formed in Portland, Oregon. The states and National Economic Council have established working relationships to provide more effective delivery of worker and community assistance programs. All agencies have been working to secure funding for program implementation within existing overall budget constraints for FY 1994 and FY 1995.

Yet, the plan is complex and there is little margin for error. To assure successful plan implementation, the Administration is establishing an Interagency Office of Forestry and Economic Development.

PURPOSE AND RESPONSIBILITIES:

The primary responsibilities of this office include:

- fostering close coordination among agencies and work groups at the regional level;
- ensuring proper and continual coordination between regional activities and Washington-based policy and budget initiatives;
- assisting agencies in plan implementation;
- serving as a visible point of contact for state/community groups;
- enhancing the close coordination of public communications on the President's plan within the region;
- providing a visible expression of the President's continuing commitment to full and aggressive implementation of his program.

The Interagency Office of Forestry and Economic Development will be located in Portland, Oregon for two years. Portland is centrally located within the region, which will make travel to northern California and the Pacific Northwest easier.

The Director will serve as the primary Administration representative on all issues relating to

the implementation of the plan, both within the region and also between the region and Washington-based implementation activities. The Director shall serve as a liaison to all agencies and provide reports to the White House about progress on all fronts -- from forest practices, to economic assistance, to the progress on moving timber to mills. All agency personnel in Washington, and in the region, will give the director full cooperation so that the President's plan is fully implemented. We expect this effort involving several agencies to be a shining example of the Clinton Administration's "Reinvented Government".

In this capacity the Director or his designee will oversee both the Regional Interagency Executive Committee and Community Economic Revitalization Team. The Director will also serve as a member and liaison to the Washington, D.C.-based Interagency Executive Committee and Multi-Agency Command. Working with the agencies, the Director will also be responsible for ensuring the effective and timely communication with the Congressional delegation, other community groups and the public generally on all matters relating to plan implementation.

Mr. Tom Tuchmann will serve as Director of the Office. Tom is a forester who understands both the technical and policy components of the region's forestry issues. Tom served as co-chair of the President's transition team effort on the Forest Conference. As Special Assistant to Secretary Babbitt, Tom assisted in designing the Forest Conference and subsequent planning efforts. Attached is a brief biography for your information.

We are all looking forward to successful implementation of the President's forest plan and feel confident that this new interagency office will contribute greatly to our success.

Attachments:

Forest Plan for a Sustainable Economy and Sustainable Environment
Worker and Community Assistance MOU
Forest Management MOU
Tuchmann Biography

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

May 11, 1994

GENERAL COUNSEL

MEMORANDUM FOR CHRISTOPHER CHERP
GENERAL COUNSEL
OFFICE OF ADMINISTRATION

FROM: ROBERT G. DAVIS
GENERAL COUNSEL

SUBJECT: Use of CEO's Management Fund for PCSD's
Environmental Projects

You have asked for my opinion on the availability of the Council on Environmental Quality's ("CEQ") Management Fund for projects authorized by the President's Council on Sustainable Development (PCSD) and financed by federal agencies which are members of that council. As explained below, I conclude that this use is authorized by the statute establishing the fund and by the executive order establishing the Council.

Background

The PCSD was established by Executive Order No. 12852 on June 29, 1993, to advise the President on how to encourage economic development without adversely affecting the environment. The PCSD is to "develop and recommend to the President a national sustainable development action strategy that will foster economic vitality." It is authorized to form task forces to review aspects of such strategy.

The order authorizes the Director of the White House Office on Environmental Policy to direct the PCSD to "coordinate with ... such officials of the Executive branch" as she determines appropriate. Pursuant to this authority, Ms. McGinty directed the Council to coordinate with the CEQ (letter dated April 15, 1994), and invited CEQ's "full and active participation" in the PCSD's proceedings by attendance at all Council meetings and meetings of relevant PCSD task forces, and by providing technical advice to the PCSD in CEQ's areas of expertise. While not a member of the Council pursuant to the executive order, the CEQ is to be a "technical adviser" to the PCSD and a full participant in its activities.

The current proposal is that the Federal agencies which are members of the PCSD (the Departments of Interior, Energy,

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Agriculture and Commerce, and the EPA) contribute a total of approximately \$700,000 to the CEQ Management Fund for FY 84. It is anticipated that, for FY 85, only EPA will contribute additional amounts to the Fund.

The Interior Department is authorized by the executive order, as amended by Executive Order 12858 (July 19, 1993), to supply administrative and support services for the Council on a reimbursable basis. At the direction of the PCSD's Executive Director, Interior will undertake the actual activities and will incur obligations to pay for the planned PCSD activities. Interior will then seek reimbursement from CEQ's Fund for its costs.

Legal Question

The Office of Environmental Quality Management Fund, as established in 42 U.S.C. 4375, is authorized "to receive advance payments from other agencies ... that may be used solely to finance ... Federal interagency environmental projects (including task forces) in which the Office participates."

This statute specifically authorizes Federal agencies to contribute funds to finance interagency activities, that is, to "pass the hat." This is in contrast to the longstanding provision of appropriations law, annually enacted in Title VI of the Treasury, Postal Service and General Government Appropriations Act, which prohibits such funding mechanisms. In the FY 84 Act (Pub. L. 103-173), this prohibition is found at section 611 (107 Stat. 1261):

"No part of any appropriation contained in this or any other Act shall be available for interagency financing of boards, commissions, councils, committees, or similar groups (whether or not they are interagency entities) which do not have a prior and specific statutory approval to receive financial support from more than one agency or instrumentality."

In this instance, however, 42 U.S.C. 4375 provides precisely the kind of "prior and specific statutory approval" of interagency financing that section 611 requires. Thus, in my opinion, as long as the requirements of the latter statute are fulfilled, that is, that amounts received from other agencies are used for "Federal interagency environmental projects ... in which the Office participates," the exception contained in section 611 has been satisfied.

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The McGinty letter clearly establishes that the CEO is being called upon to exercise a substantive role in providing technical expertise and in participating in PCSD activities where that expertise is useful. Therefore, I conclude that requirements of 42 U.S.C. 4375 are satisfied as well.

interpreting data and information on environmental quality, ecological research, and evaluation.

(e) Authority of Director to contract

The Director is authorized to contract with public or private agencies, institutions, and organizations and with individuals without regard to section 3324(a) and (b) of title 31 and section 5 of title 41 in carrying out his functions.

(Pub.L. 91-224, tit. II, §203, Apr. 3, 1970, 84 Stat. 114; 1970 Reorg. Plan No. 2, §102, 35 Fed. Reg. 7959, 84 Stat. 2085.)

§4373. [EQIA §204]

Referral of Environmental Quality Reports to standing committees having jurisdiction

Each Environmental Quality Report required by Public Law 91-190 shall, upon transmittal to Congress, be referred to each standing committee having jurisdiction over any part of the subject matter of the Report.

(Pub.L. 91-224, tit. II, §204, Apr. 3, 1970, 84 Stat. 115.)

§4374. [EQIA §205]

Authorization of appropriations

There are hereby authorized to be appropriated for the operations of the Office of Environmental Quality and the Council on Environmental Quality not to exceed the following sums for the following fiscal years which sums are in addition to those contained in Public Law 91-190:

(a) \$2,126,000 for the fiscal year ending September 30, 1979.

(b) \$3,000,000 for each of the fiscal years ending September 30, 1980, and September 30, 1981.

(c) \$44,000 for the fiscal years ending September 30, 1982, 1983, and 1984.

(d) \$480,000 for each of the fiscal years ending September 30, 1985 and September 30, 1986.

(Pub.L. 91-224, tit. II, §205, Apr. 3, 1970, 84 Stat. 115; Pub.L. 93-36, May 18, 1973, 87 Stat. 72; Pub.L. 94-52, §1, July 3, 1975, 89 Stat. 258; Pub.L. 94-298, May 29, 1976, 90 Stat. 587; Pub.L. 95-300, June 26, 1978, 92 Stat. 342; Pub.L. 97-350, §1, Oct. 18, 1982, 96 Stat. 1661; Pub.L. 98-581, §1, Oct. 30, 1984, 98 Stat. 3093.)

§4375. [EQIA §206] (42 U.S.C.)

Office of Environmental Quality Management Fund

(a) Establishment; financing of study contracts and Federal interagency environmental projects

There is established an Office of Environmental Quality Management Fund (hereinafter referred to as the "Fund") to receive advance payments from other agencies or accounts that may be used solely to finance—

(1) study contracts that are jointly sponsored by the Office and one or more other Federal agencies; and

(2) Federal interagency environmental projects (including task forces) in which the Office participates.

(b) Study contract or project initiative

Any study contract or project that is to be financed under subsection (a) of this section may be initiated only with the approval of the Director.

(c) Regulations

The Director shall promulgate regulations setting forth policies and procedures for operation of the Fund.

(Pub.L. 91-224, tit. II, §206, as added Pub.L. 98-581, §2, Oct. 30, 1984, 98 Stat. 3093.)

POLICIES AND PROCEDURES GOVERNING THE USE OF THE
OFFICE OF ENVIRONMENTAL QUALITY MANAGEMENT FUND

I. INTRODUCTION

In 1984, the Environmental Quality Improvement Act was amended to establish an Office of Environmental Quality Management Fund (OEQ Management Fund) for the purpose of financing interagency policy development studies and projects. See 42 U.S.C. § 4375. In accordance with that statute, the Director of the Office of Environmental Quality promulgates the following policies and procedures for operation of the OEQ Management Fund.

II. DEFINITIONS

- A. Advances: Amounts of money prepaid pursuant to a statutory authorization in contemplation of the later receipt of goods, services, or other assets.
- B. Director: The agency head of the Office of Environmental Quality. The Environmental Quality Improvement Act specifies that the Chairman of the Council on Environmental Quality shall serve as the Director of OEQ. See 42 U.S.C. § 4372(a).
- C. Fund: The Management Fund for the Office of Environmental Quality.
- D. Interagency Agreement: A document executed by OEQ and another agency which sets forth the details of a joint study or project and the funding arrangements. An interagency agreement should set forth the statutory authority under which the agreement is entered into, the purpose and background for the study or project, the scope of work, the staff contacts, and payment and billing instructions. An example of an interagency agreement is included in Appendix A.
- E. Management Fund: An account authorized by law to receive funds and other resources from two or more appropriations in order to carry out a common purpose or project, but not involving a continuing cycle of business-type operations.
- F. Multiple-Year Account: An account that is available for incurring obligations for a period of more than one year, usually until the objectives for which the authority was made available are attained.
- G. Source: The agency from which funds are derived.

III. PURPOSE

The purpose of the OEQ Management Fund is limited by the enabling legislation to (1) study contracts that are jointly sponsored by OEQ and one or more other federal agencies; and (2) federal interagency environmental projects (including task forces) in which OEQ participates. See 42 U.S.C. § 4375(a).

These activities are undertaken as part of OEQ's program of environmental policy development for the Executive Branch. As such, each study or project must meet the test of relevancy to the OEQ statutory mandates as set forth in the Environmental Quality Improvement Act. Specifically, that statute requires the Director to assist and advise the President on federal policies and programs affecting environmental quality by:

- (1) providing the professional and administrative staff and support for the Council on Environmental Quality established by the National Environmental Policy Act;
- (2) assisting federal agencies and departments in appraising the effectiveness of existing and proposed facilities, programs, policies, and activities, and those specific major projects designated by the President which do not require individual project authorization by Congress, which affect environmental quality;
- (3) reviewing the adequacy of existing systems for monitoring and predicting environmental changes in order to achieve effective coverage and efficient use of research facilities and other resources;
- (4) promoting the advancement of scientific knowledge of the effects of actions and technology on the environment and encouraging the development of the means to prevent or reduce adverse effects that endanger the health and well-being of human beings;
- (5) assisting in coordinating among federal agencies those programs and activities which affect, protect, and improve environmental quality;
- (6) assisting agencies in the development and interrelationship of environmental quality criteria and standards established through the federal government; and
- (7) collecting, collating, analyzing, and interpreting data and information on environmental quality, ecological research, and evaluation.

42 U.S.C. § 4372(d)

IV. POLICY

1. All studies and projects financed through the OEQ Management Fund shall be in accordance with the purposes and goals of the National Environmental Policy Act and/or the Environmental Quality Improvement Act.
2. All interagency agreements accepted by the Director for transfer into the OEQ Management Fund shall specify the purposes permissible under the source appropriation and any restrictions relating thereto.
3. The Director may lease or purchase equipment through the OEQ Management Fund for use in its studies or projects, provided that the Director determines that the use of such equipment is in the best interests of the government.
4. All contracts and purchase orders of the OEQ Management Fund shall be awarded by competitive bid, unless the Director determines that noncompetitive procurement is justified within the terms of the Federal Acquisition Regulations and the federal procurement policy for noncompetitive procurement.
5. No obligation may be incurred against the OEQ Management Fund for travel expenses of an employee of or detailee to the Office of Environmental Quality or the Council on Environmental Quality, unless it is directly related to particular interagency study or project of the fund and is permitted under the interagency agreement.
6. Except for reimbursements authorized under the Economy Act (31 U.S.C. § 1535), no monies contributed by other agencies to the OEQ Management Fund shall be transferred into the appropriation account of the Office of Environmental Quality or the Council on Environmental Quality.

V. PROCEDURES

- A. Approval of Charters for Management Fund Projects. Each study or project that is to be financed by the OEQ Management Fund must first be approved by the Director. As a basis for approval of a Management Fund project, a proposed Management Fund charter, setting forth the purpose, participating organizations, operating budget, and resources available, shall be prepared at the direction of the Director. The charter must clearly state the relation of the study or project to the goals and purposes of the Council on Environmental Quality and the National Environmental Policy Act.
 1. The proposed charter shall be prepared in the uniform format included in Appendix A. A copy of the proposed interagency agreement for a study or project shall be submitted with the request for approval of an account charter.

2. Copies of each charter approved by the Director shall be provided to the Contracts Branch and the Financial Management Division of the Office of Administration, Executive Office of the President. Copies shall also be placed in the appropriate contract file and in Appendix B to this Management Fund Policies and Procedures Manual.
3. The scope of operations of a Management Fund project, as prescribed in the charter, shall not be exceeded. The basic provisions of a charter may, however, be changed by submitting a charter amendment in the same manner as the original charter application.
4. The Director shall approve all Management Fund charters and amendments in writing.

B. Budgeting, Financing, and Accounting

1. Budgets and Financial Plans

(a) Annual budget estimates shall be prepared for the OEQ Management Fund and shall be presented as a separate schedule in the Appendix for the Budget of the United States Government.

(b) An operating budget for each interagency agreement accepted by the Fund shall be submitted to the Financial Management Division of the Office of Administration, Executive Office of the President with confirmation that the agreement is valid and properly executed. An example of an operating budget is included in Appendix A.

2. Financing and Administrative Control of Funds

(a) All contributions by other agencies to the OEQ Management Fund for a joint study or project shall be accomplished by interagency agreements which shall provide for full payment of funds on an advance basis. See U.S.C. § 4375(a) ("Fund to receive advance payments...")

(b) All contributions by the Office of Environmental Quality or the Council on Environmental Quality to the OEQ Management Fund shall be derived from the appropriation account for the agency and shall be approved by the Director. Each contribution shall be accompanied by a letter of transmittal which specifies the particular study or project to be funded. A copy of this transmittal letter will be provided to the Financial Management Division of the Office of Administration, Executive Office of the President.

(c) The OEQ Management Fund is a multiple-year account which can accept one-year or multiple-year funds.

(d) Any agency, including the Office of Environmental Quality and the Council on Environmental Quality, may provide technical expertise, physical resources, facilities, equipment, or other assets; perform support or administrative services; or assign detailees to an OEQ Management Fund project or study. Each such activity or resource shall be fully recognized between agencies as a financial contribution to the joint study or project.

(e) The accounting functions shall be accomplished by a matching of expenditures to the source contributions. Each contribution shall be individually identifiable and entered separately on the ledger of the OEQ Management Fund. Documents for each expenditure shall reference the interagency agreement or contribution to be charged.

(f) For accounting purposes, separate divisions shall be established by the Director within the OEQ Management Fund for each distinct operation. The categories are Division 100 for Environmental Policy Development Studies and Division 200 for the Interagency Task Force on Acid Precipitation (ITFAP). Other divisions may be established by the Director for additional operations. No funds shall be transferred between divisions within the OEQ Management Fund without the approval of the Director.

(g) The Director may enter into interagency agreements or transfer Management Fund resources to other federal accounts for any study or project in which OEQ participated, provided that the transfer (1) is approved in writing by any other agency that provided a portion of the funds being transferred; (2) promotes the statutory mission of OEQ; and (3) is justified by the Director as being in the best interests of the government.

3. Billing and Payments

(a) Billing and payment for advances under an interagency agreement shall be accomplished by Standard Form (SF) 1081, "Voucher and Schedule of Withdrawals and Credits."

(b) The SF 1081 shall be prepared and processed as of the beginning of the period covered by the advance.

(c) Examples of the forms used for the advance payment process are included in Appendix A.

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4. Accounting

- (a) Authority for the conduct of operations under a Management Fund account is provided by a reimbursable order from another federal agency or from OEO.
- (b) Financial transactions shall be classified under each Management Fund account in sufficient detail to meet management planning and control requirements.
- (c) The Director shall provide for periodic internal audits and vulnerability control assessments of the OEO Management Fund.

C. Management Fund Activities

- 1. In carrying out the purposes of the OEO Management Fund, the Director is authorized to contract with public or private agencies, institutions, organizations, and individuals, by negotiation, without regard to 31 U.S.C. § 3324(a) and (b) and 41 U.S.C. § 5. See 42 U.S.C. § 4372(e). All contracting activities shall be accomplished through the Office of Administration, Executive Office of the President.
- 2. OEO Management Fund contracts shall not be renewed or extended, unless the Director determines that it is in the best interest of the government.
- 3. Task forces and projects funded by the OEO Management Fund are permitted to make expenditures for all object class activities, except Personnel Compensation/Personnel Benefits and Representation.

NOTE:

A copy of the Environmental Quality Improvement Act, 42 U.S.C. §§ 4371 et seq., including the section establishing the Management Fund, is contained in Appendix C.

Original dated January 1985
Revision 1 dated January 1987

MEMORANDUM OF UNDERSTANDING

FOR FOREST ECOSYSTEM MANAGEMENT

I. PARTIES

This is an understanding among five parties:

The Director of the White House Office on Environmental Policy
The Secretary of the Interior
The Secretary of Agriculture
The Administrator of the Environmental Protection Agency
The Under Secretary of Commerce for Oceans and Atmosphere

II. BACKGROUND

The President has proposed a comprehensive plan to alleviate the impasse over management of federal forest lands in the Pacific Northwest within the range of the northern spotted owl. The plan fulfills the President's request for "a balanced and comprehensive strategy for the conservation and management of forest ecosystems, while maximizing economic and social benefits from the forests." By taking an innovative approach based on ecosystem and watershed management, the plan transcends traditional administrative boundaries. Successful implementation will require unprecedented interagency cooperation, coordination, and collaboration, both in the long-term and in the short-term.

The report of the Agency Coordination team established by the President following the April 2, 1993 Forest Conference presents a mechanism to achieve better coordination and cooperation among the federal agencies that are involved in forest management issues. It concluded that "bold changes are required" in how agencies relate to one another and to the states, tribes, private landowners, and communities and people in the region.

III. PURPOSE

The purpose of this Memorandum of Understanding is to establish a framework for cooperative planning, improved decision making, and coordinated implementation of the forest ecosystem management component of the President's *Forest Plan for a Sustainable Economy and a Sustainable Environment* which is designed to resolve northwest forest issues within the range of the northern spotted owl.

Signatories to this Memorandum of Understanding agree to:

- develop a cohesive vision and shared sense of mission for the management of federal forest lands which balances multiple objectives;
- improve their ability to adapt to change, such as new scientific understanding or changing societal values, in a cohesive manner;
- cultivate greater trust, coordination, and cooperation among federal agencies, within individual agencies, and between federal agencies and non-federal interests;
- address inconsistencies among statutory mandates;
- improve integrated application of agency budgets to maximize efficient use of funds for overlapping or related efforts;
- improve the sharing of information and the pooling of agencies' technology and expertise;
- coordinate ecosystem management activities in concert with federal, state and local programs for economic, labor, and community assistance.

IV. STRUCTURE

The following interagency groups are established to develop, monitor, and oversee the implementation of the comprehensive forest management strategy for federal forests within the range of the northern spotted owl. They will support the development and implementation of land and resource management plans. This agreement does not substitute for or alter the line authority of individual agencies.

- A. Interagency Steering Committee: The Interagency Steering Committee will establish overall policies governing the prompt, coordinated and effective implementation of the President's forest management plan by all relevant federal agencies and address and resolve issues referred to it by the Regional Executive Committee, described below. The Committee will be located in Washington, D.C. The signatories will appoint representatives to this Committee which will be chaired by the Director of the White House Office on Environmental Policy or her/his designee. A White House appointed representative of the ISC will serve as interagency coordinator to provide general oversight and guidance of regional activities.

B. Regional Interagency Executive Committee (RIEC): This group will consist of regional representatives of the agencies signatory to this M.O.U. The chairmanship of the RIEC will alternate between the Regional Forester and State Director of the Bureau of Land Management. In appropriate situations this core group will consult with other federal and state agencies and tribes. The Regional Interagency Executive Committee will serve as the senior regional entity to assure the prompt, coordinated and successful implementation of the President's forest management plan at the regional level. It will serve as the principal conduit for communications between the Interagency Steering Committee and the region. It will be responsible for implementing the directives of the Interagency Steering Committee, reporting regularly on implementation progress, and referring issues relating to the policies or procedures for implementing the plan to the Interagency Steering Committee.

The RIEC will appoint an interim interagency implementation team to oversee and initiate actions during the interim period moving toward to full implementation of the new forest management strategy.

The Regional Interagency Executive Committee will work together with the Multi-Agency Command group (MAC) of the Northwest Economic Adjustment Initiative to develop criteria and priorities for restoration projects or other ecosystem investment opportunities.

The Regional Interagency Executive Committee will be accountable to the Interagency Steering Committee for establishment and oversight of the Regional Ecosystem Office, Research and Monitoring Committee and Provincial Teams. The Regional Interagency Executive Committee will also make recommendations for minimizing planning redundancies.

1. Regional Ecosystem Office: This office will provide a focal point for scientific and technical expertise in support of implementation of the forest management plan. It will also be responsible for evaluation of major modifications arising from the adaptive management process and will coordinate the formulation and implementation of data standards. This office will report to the Regional Interagency Executive Committee and will be responsible for development, evaluation, and resolution of consistency and implementation issues with respect to specific topics including, but not limited to, the following:

- Geographic Information Systems
- Prototype watershed analyses
- Restoration and reforestation guidelines
- Support of agency efforts to meet obligations of Endangered Species Act (e.g. Section 7 consultations, preparation of recovery plans)

- Adaptive management guidelines
- Monitoring
- Research
- Refining definition of reserve boundaries

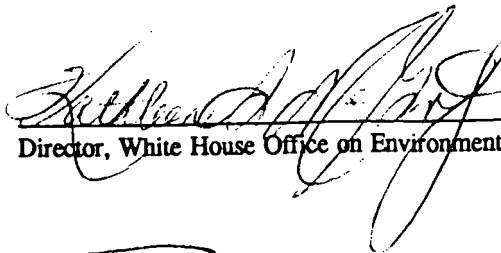
Agencies will detail staff to the Regional Ecosystem Office as appropriate.

2. Research and Monitoring Committee: This committee, composed of research scientists and managers from a variety of disciplines will provide advice to the Regional Interagency Executive Committee on implementation of the forest plan including adaptive management areas and watershed assessments. The Research and Monitoring Committee will review and evaluate ongoing research, develop a research plan to address critical natural resource commodity and non-commodity questions, and address biological, social, economic, and adaptive management research questions. It will also develop scientifically credible, cost-efficient monitoring plans. The Research and Monitoring Committee will report to the Regional Interagency Executive Committee.
3. Provincial Teams: These teams will consist of representatives of federal agencies, states, tribes, and others. The Interagency Steering Committee and the Regional Interagency Executive Committee will determine the appropriate role for these teams at the level of physiographic provinces, adaptive management areas or particular watersheds.

V. TERMS

The term of this agreement is five years from the date of execution, after which time the parties may extend the agreement.

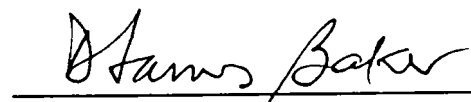
AGREED:


Director, White House Office on Environmental Policy


Secretary of the Interior

Secretary of Agriculture

Administrator, Environmental Protection Agency


Under Secretary of Commerce for Oceans and Atmosphere



United States Department of the Interior

OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20240



MAR 3 1994

MEMORANDUM

To: Katie McGinty, Director
White House Office on Environmental Policy

From: Tom Collier
Chief of Staff

Subject: Northwest Forest Interagency Steering Committee Participation

I would like to supplement my previous memo to you concerning Department of the Interior participation on the Northwest Forest Interagency Steering Committee Participation. In addition to names submitted then, I would like to add the following to the ISC:

Assistant Secretary for Fish, Wildlife and Parks -- George Frampton

Acting Director of the Bureau of Land Management -- Mike Dombeck

I also would like to add the following people to the Regional Interagency Executive Committee:

Regional Director of the National Park Service, Charles Odegaard. Alternate:
Deputy Regional Director of the National Park Service, William C. Walters.

As always, all of us at the Department of the Interior are prepared to assist in any way in implementation of the President's Forest Plan.



DEPARTMENT OF AGRICULTURE
OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20250

February 11 1994

Ms. Katie McGinty
Director
Office on Environmental Policy
The White House
Washington, D.C. 20036

Dear Ms. McGinty:

Thank you for your memorandum requesting appointments to the Interagency Steering Committee and the Regional Interagency Executive Committee.

I am pleased to appoint Mr. Mark Gaede, Special Assistant to the Assistant Secretary, Office of Natural Resources and Environment, and Mr. James C. Overbay, Deputy Chief, National Forest System, Forest Service, to the Interagency Steering Committee.

I am pleased to appoint Mr. John E. Lowe, Regional Forester, Pacific Northwest Region, Forest Service, to the Regional Interagency Executive Committee.

Mr. Gaede, Mr. Overbay, and Mr. Lowe will represent me and the Department of Agriculture on these important decision making committees charged with coordination and implementation of the President's Forest Plan for a Sustainable Economy and a Sustainable Environment.

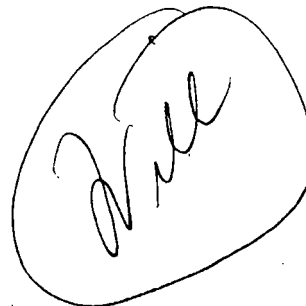
I have enclosed a list that includes the appropriate business addresses, telephone numbers, and FAX numbers.

Sincerely,



MIKE ESPY
Secretary

Enclosure



Department of Agriculture representatives on the Interagency Steering Committee:

Mr. Marke Gaede
Special Assistant to the Assistant Secretary
Office of Natural Resources and Environment
United States Department of Agriculture
12th and Jefferson Drive, S.W.
Washington, D.C. 20250
Telephone: (202) 720-8570
FAX: (202) 720-4732

Mr. James C. Overbay
Deputy Chief, National Forest System
USDA, Forest Service
Auditors Building
14th and Independence, S.W.
201 14th Street, S.W.
Washington, D.C. 20250
Telephone: (202) 205-1523
FAX: (202) 205-1758

← retired

Department of Agriculture representative on the Regional Interagency Executive Committee:

Mr. John E. Lowe
Regional Forester
Pacific Northwest Region
USDA, Forest Service
333 S.W. 1st Avenue
Post Office Box 2623
Portland, Oregon 97208
Telephone: (503) 326-3625
FAX: (503) 326-3096

THE WHITE HOUSE

WASHINGTON

MEMORANDUM

Forest Interagency Executive Committee

TO: Will Stelle, OEP
Peter Yu, NEC
Tom Collier, DOI
Stephanie Solien, DOI
Don Barry, DOI
Jim Lyons, USDA
Mark Gaede, USDA
Chuck Fox, EPA
Tom Tuchman, WH
Mike Gippert, USDA

ALTHEA

FROM: Katie McGinty, OEP

SUBJECT: Meeting scheduled for Thursday October 7, from
3 to 4 pm in room 360 of the OEGB

DATE: October 5, 1993

I have requested this meeting of the Interagency Executive Committee to review certain outstanding issues as they relate to the President's SEIS.

THE WHITE HOUSE

WASHINGTON

MEMORANDUM TO: Secretary Babbitt
Secretary Espy
Secretary Brown
Administrator Browner

FROM: Katie McGinty, Director,
Office on Environmental Policy 

SUBJ: Forest Plan Interagency Steering Committee
Appointments

DATE: November 4, 1993

You have recently signed a Memorandum of Understanding for Forest Ecosystem Management to help implement the President's Forest Plan for a Sustainable Economy and a Sustainable Environment. The MOU establishes a framework for cooperative planning, improved decision making, and coordinated implementation of the forest plan.

The MOU establishes two decision making structures. The Interagency Steering Committee (ISC) will be a Washington, DC based group to establish overall policies governing prompt coordination and effective implementation of the President's Plan. The regional Interagency Executive Committee (REIC) will serve as the senior regional entity to assure successful implementation on the ground.

For the last three months your representatives in Washington and in the region have informally worked together to move forward on the President's Plan pending the development and approval of the MOU. Now that the MOU has been signed we would like you to make formal appointments to both ISC and REIC.

Both the ISC and REIC appointments should include the appropriate officials from your Department or Agency who oversee the USDA Forest Service, DOC National Marine Fisheries Service, and DOI Bureau of Land Management, Bureau of Indian Affairs, and Fish and Wildlife Service. The appropriate Environmental Protection Agency officials should be included as well. The appointees should have decision making authority and a commitment to working on the many decisions that often need quick turnaround. Professional staff should be assigned to each appointee to assure close coordination with each agency's regional and field staff.

Please provide me with a list of your appointments for both the ISC and REIC, their alternates, and agency contacts by Friday, November 26. Please include their full title, address, phone and

FAX numbers. A master list will be distributed to each member as soon as possible. The White House Office on Environmental Policy will chair the ISC. The USDA Forest Service and USDOT will serve as alternate chairs for the REIC.

cc: Jim Lyons, Assistant Secretary, Natural Resources and
Environment
Tom Collier, Chief of Staff, Department of Interior
Bob Armstrong, Assistant Secretary, Lands and Minerals
Management
George Frampton, Assistant Secretary, Fish and Wildlife and
Parks
Ada Deer, Assistant Secretary, Indian Affairs
Kate Kimball, Deputy Assistant Secretary, Oceans and
Atmosphere
David Gardner, Assistant Administrator, Environmental
Protection Agency

THE WHITE HOUSE
WASHINGTON

August 30, 1993

MEMORANDUM FOR CHIEFS OF STAFF

FROM: Peter Yu 

SUBJECT: Memoranda of Understanding for Signature

Attached please find two signature copies each of two memoranda of understanding arising out of the President's Forest Plan and Northwest Economic Adjustment Initiative. Please have your principal sign the appropriate documents (Interior, Agriculture, EPA, and OEP are signatories to *both*) and then return them to my office (233 OEOB; contact: Gaylen Barbour, 456-2802).

As set forth more fully in the MOU concerning economic adjustment and community assistance, the next step required of your office is designation of one (or in the case of Agriculture and Interior, two) representatives to serve on the Multi-Agency Command (MAC). I understand that Under Secretary Nash will serve as one of Agriculture's representatives and as the Chair of the MAC. Please let me know of your designated representative by Wednesday, September 8.

If you have questions about the Interagency Memorandum, please call me at 456-2802. If you questions about the Ecosystem Management Memorandum, please call David Cottingham of the Office on Environmental Policy at 456-6224.

Thank you for your assistance.

MEMORANDUM OF UNDERSTANDING

FOR FOREST ECOSYSTEM MANAGEMENT

I. PARTIES

This is an understanding among five parties:

The Director of the White House Office on Environmental Policy
The Secretary of the Interior
The Secretary of Agriculture
The Administrator of the Environmental Protection Agency
The Under Secretary of Commerce for Oceans and Atmosphere

II. BACKGROUND

The President has proposed a comprehensive plan to alleviate the impasse over management of federal forest lands in the Pacific Northwest within the range of the northern spotted owl. The plan fulfills the President's request for "a balanced and comprehensive strategy for the conservation and management of forest ecosystems, while maximizing economic and social benefits from the forests." By taking an innovative approach based on ecosystem and watershed management, the plan transcends traditional administrative boundaries. Successful implementation will require unprecedented interagency cooperation, coordination, and collaboration, both in the long-term and in the short-term.

The report of the Agency Coordination team established by the President following the April 2, 1993 Forest Conference presents a mechanism to achieve better coordination and cooperation among the federal agencies that are involved in forest management issues. It concluded that "bold changes are required" in how agencies relate to one another and to the states, tribes, private landowners, and communities and people in the region.

III. PURPOSE

The purpose of this Memorandum of Understanding is to establish a framework for cooperative planning, improved decision making, and coordinated implementation of the forest ecosystem management component of the President's *Forest Plan for a Sustainable Economy and a Sustainable Environment* which is designed to resolve northwest forest issues within the range of the northern spotted owl.

Signatories to this Memorandum of Understanding agree to:

- develop a cohesive vision and shared sense of mission for the management of federal forest lands which balances multiple objectives;
- improve their ability to adapt to change, such as new scientific understanding or changing societal values, in a cohesive manner;
- cultivate greater trust, coordination, and cooperation among federal agencies, within individual agencies, and between federal agencies and non-federal interests;
- address inconsistencies among statutory mandates;
- improve integrated application of agency budgets to maximize efficient use of funds for overlapping or related efforts;
- improve the sharing of information and the pooling of agencies' technology and expertise;
- coordinate ecosystem management activities in concert with federal, state and local programs for economic, labor, and community assistance.

IV. STRUCTURE

The following interagency groups are established to develop, monitor, and oversee the implementation of the comprehensive forest management strategy for federal forests within the range of the northern spotted owl. They will support the development and implementation of land and resource management plans. This agreement does not substitute for or alter the line authority of individual agencies.

- A. Interagency Steering Committee: The Interagency Steering Committee will establish overall policies governing the prompt, coordinated and effective implementation of the President's forest management plan by all relevant federal agencies and address and resolve issues referred to it by the Regional Executive Committee, described below. The Committee will be located in Washington, D.C. The signatories will appoint representatives to this Committee which will be chaired by the Director of the White House Office on Environmental Policy or her/his designee. A White House appointed representative of the ISC will serve as interagency coordinator to provide general oversight and guidance of regional activities.

B. Regional Interagency Executive Committee (RIEC): This group will consist of regional representatives of the agencies signatory to this M.O.U. The chairmanship of the RIEC will alternate between the Regional Forester and State Director of the Bureau of Land Management. In appropriate situations this core group will consult with other federal and state agencies and tribes. The Regional Interagency Executive Committee will serve as the senior regional entity to assure the prompt, coordinated and successful implementation of the President's forest management plan at the regional level. It will serve as the principal conduit for communications between the Interagency Steering Committee and the region. It will be responsible for implementing the directives of the Interagency Steering Committee, reporting regularly on implementation progress, and referring issues relating to the policies or procedures for implementing the plan to the Interagency Steering Committee.

The RIEC will appoint an interim interagency implementation team to oversee and initiate actions during the interim period moving toward to full implementation of the new forest management strategy.

The Regional Interagency Executive Committee will work together with the Multi-Agency Command group (MAC) of the Northwest Economic Adjustment Initiative to develop criteria and priorities for restoration projects or other ecosystem investment opportunities.

The Regional Interagency Executive Committee will be accountable to the Interagency Steering Committee for establishment and oversight of the Regional Ecosystem Office, Research and Monitoring Committee and Provincial Teams. The Regional Interagency Executive Committee will also make recommendations for minimizing planning redundancies.

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- Geographic Information Systems
- Prototype watershed analyses
- Restoration and reforestation guidelines
- Support of agency efforts to meet obligations of Endangered Species Act (e.g. Section 7 consultations, preparation of recovery plans)

- Adaptive management guidelines
- Monitoring
- Research
- Refining definition of reserve boundaries

Agencies will detail staff to the Regional Ecosystem Office as appropriate.

2. Research and Monitoring Committee: This committee, composed of research scientists and managers from a variety of disciplines will provide advice to the Regional Interagency Executive Committee on implementation of the forest plan including adaptive management areas and watershed assessments. The Research and Monitoring Committee will review and evaluate ongoing research, develop a research plan to address critical natural resource commodity and non-commodity questions, and address biological, social, economic, and adaptive management research questions. It will also develop scientifically credible, cost-efficient monitoring plans. The Research and Monitoring Committee will report to the Regional Interagency Executive Committee.
3. Provincial Teams: These teams will consist of representatives of federal agencies, states, tribes, and others. The Interagency Steering Committee and the Regional Interagency Executive Committee will determine the appropriate role for these teams at the level of physiographic provinces, adaptive management areas or particular watersheds.

V. TERMS

The term of this agreement is five years from the date of execution, after which time the parties may extend the agreement.

AGREED:


Director, White House Office on Environmental Policy


Secretary of the Interior

Secretary of Agriculture

Administrator, Environmental Protection Agency


Under Secretary of Commerce for Oceans and Atmosphere



United States Department of the Interior

OFFICE OF THE SECRETARY
Washington, D.C. 20240



MEMORANDUM

DEC _ 7 1993

To: Katie McGinty, Director
White House Office on Environmental Policy

From: Tom Collier *[Signature]*
Chief of Staff

Subject: Northwest Forest Interagency Steering Committee Participation

You recently requested names of departmental representatives for the Interagency Steering Committee (ISC) and other committees involved with implementing the President's Forest Plan. I am appointing myself as the principal ISC member, and David Cottingham as my primary alternate. To assure full representation of essential parts of Interior, I am also designating the following principals and alternates to serve on the ISC:

Assistant Secretary for Indian Affairs Ada Deer and Les Ramirez

Counselor to Assistant Secretary for Fish, Wildlife and Parks Don Barry and Mike Spear

BLM Director Jim Baca and Mike Penfold

The following people will represent Interior on the Regional Interagency Executive Committee:

Dean Bibles, State Director, BLM

Marvin Plenert, Regional Director FWS

Stanley Speaks, Regional Director, BIA

As always, all of us at the Department of the Interior are prepared to assist in any way in implementation of the President's Forest Plan.



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C. 20460

DEC 2 1993

OFFICE OF
POLICY, PLANNING AND EVALUATION

Katie McGinty
White House Office on Environmental Policy
Room 360
Old Executive Office Building
Washington DC 20501

Dear Katie,

Administrator Browner has asked me to provide you the names of EPA's representatives to the Interagency Steering Committee (ISC) and the regional Interagency Executive Committee (REIC) to implement the President's Forest Plan.

ISC

Appointee

Robert Perciasepe, Assistant Administrator for Water
U.S. EPA 4101
401 M Street, SW
Washington, DC 20460
Phone: (202) 260 - 5700
Fax: (202) 260 - 5711

Alternate

Robert Wayland, Director, Office of Wetlands, Oceans and Watersheds
U.S. EPA 4501F
401 M Street, SW
Washington, DC 20460
Fax: (202) 260 - 6294
Phone: (202) 260 - 7166

Staff Contact

John Cannell, Assessment and Watershed Protection Division
U.S. EPA 4503
401 M Street, SW



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Washington, DC 20460
Fax: (503) 326 - 7624 (until 1/31/94)
Phone: (503) 326 - 7896 (until 1/31/94), (202) 260 - 7087 thereafter)

REIC

Appointee

Gerald Emission, Deputy Regional Administrator
U.S. EPA Region X
1200 Sixth Avenue
Seattle, WA 98101
Fax: (206) 553 - 1809
Phone: (206) 553 - 5811

Alternate

Charles Findley, Director, Water Division
U.S. EPA Region X
1200 Sixth Avenue
Seattle, WA 98101
Fax: (206) 553 - 0165
Phone: (206) 553 - 1793

Staff Contact

Tom Wilson, Water Division
U.S. EPA Region X
1200 Sixth Avenue
Seattle, WA 98101
Fax: (206) 553 - 0165
Phone: (206) 553 - 1354

Sincerely,

A handwritten signature in black ink, appearing to read "David Gardiner". The signature is fluid and cursive, with the first name "David" being more prominent and the last name "Gardiner" following in a similar style.

David Gardiner

cc: Robert Perciasepe
Chuck Fox
Gerald Emison
Robert Wayland
Charles Findley
John Cannell
Tom Wilson

INTERAGENCY MEMORANDUM OF UNDERSTANDING FOR ECONOMIC ADJUSTMENT AND COMMUNITY ASSISTANCE

I. PARTIES

This is an agreement among eleven parties:

- the Secretary of the Interior;
- the Secretary of Agriculture;
- the Secretary of Commerce;
- the Secretary of Labor;
- the Secretary of Housing and Urban Development;
- the Administrator of the Environmental Protection Agency;
- the Deputy Director of the Office of Management and Budget;
- the Administrator of the Small Business Administration;
- the Assistant to the President for Economic Policy;
- the Assistant to the President for Domestic Policy; and
- the Director of the Office on Environmental Policy;

II. PURPOSE

The purpose of this Memorandum is to improve interagency cooperation in order to enhance the delivery, tracking, and evaluation of economic adjustment assistance to workers, families, businesses, and communities affected by the President's Forest Plan for the Pacific Northwest and northern California. This memorandum establishes the principles that will guide the parties' cooperation in this undertaking, sets forth the objectives of this collaborative effort, and outlines the responsibilities of the parties. It also defines the structure of federal coordination, which is designed to work closely with state and local governments, Tribal Nations, and others, in order to make the best use of federal resources. This memorandum complements the Memorandum of Understanding for Forest Ecosystem Management.

III. STRUCTURE

A. *Equal Status:* The parties are equal members of this cooperative relationship.

B. *Multi-Agency Command:* Each of the parties shall, within 7 days of the signing of this Memorandum, designate one individual (the Secretary of Agriculture and the Secretary of the Interior may each designate one or two individuals) to serve as the liaison with the other parties and to report directly to the appropriate party. These individuals shall comprise the Multi-Agency Command (MAC). The Secretary of Agriculture shall designate one of the representatives to serve as Chair of the MAC.

The MAC, under the guidance of the parties, shall have oversight and policymaking authority and

responsibilities as consistent with the authority delegated by each party.

C. *Regional Community Economic Revitalization Team:* The Secretaries and the Administrators shall, within 14 days of signing this Memorandum, each designate one or more representatives to participate in the Regional Community Economic Revitalization Team (Regional CERT), which will be based in the affected region. The Regional CERT shall also include two representatives each from Oregon, Washington, and California. One of those two representatives shall be designated by the Governor, and the second representative shall be designated by the nonfederal members of the State CERT. The Secretary of Agriculture and the Secretary of the Interior shall designate two of the federal representatives to serve as Co-chairs of the Regional CERT.

The Regional Community Economic Revitalization Team, under the guidance of the Multi-Agency Command and the parties, shall have decision authority as consistent with federal law and the Strategic Plan described in Part IV, and subject to the limitations set forth in Part V. However, nothing in this Memorandum shall be construed to expand or diminish the authority of federal, state, or local officials participating in the Regional CERT. Matters unsettled or disputed within the Regional CERT shall be forwarded to the MAC for resolution.

D. *State Community Economic Revitalization Team:* The parties and the Governors of Oregon, Washington, and California shall establish State Community Economic Revitalization Teams (State CERTs). Each State CERTs should include representatives of each federal agency with program responsibility, representatives of state government appointed by the Governor, and representatives of local government appointed by the Governor with the approval of local governmental organizations. The Chair of each State CERT shall be selected by its nonfederal members.

The State CERTs shall have daily authority to implement the Strategic and Implementation Plans as consistent with federal and state law. However, nothing in this Memorandum shall be construed to expand or diminish the authority of federal, state, or local officials participating in the State CERTs. Matters unsettled or disputed within a State CERT shall be forwarded to the Regional CERT for resolution.

E. *Memorandum of Understanding with the States:* The Multi-Agency Command shall, within 14 days of the signing of this Memorandum, enter into a Memorandum of Understanding with the Governors of Oregon, Washington, and California, and representatives of affected communities in the region. That Federal-State Memorandum shall complement this Interagency Memorandum and set forth in greater detail the responsibilities of the Regional CERT, the State CERTs, relevant state and local governments, and other parties, as well as the relationships between state and local representatives.

IV. RESPONSIBILITIES OF THE PARTIES

In the development and execution of economic adjustment activities, state and local governments, Tribal Nations, and others shall play a critical role in determining how best to meet the needs of the affected communities. Federal officials should resolve interagency differences, coordinate interagency activity, and remove any unnecessary regulatory impediments to economic adjustment and assistance.

A. Development of Strategic Plan

Working with state and local officials, representatives of the Tribal Nations, and other persons the parties deem appropriate, the Multi-Agency Command shall prepare a Strategic Plan for Economic Adjustment and submit that plan to the parties and the Governors of Oregon, Washington, and California within 45 days of the signing of this Memorandum. The Plan, which shall be consistent with the limitations set forth in Part V, shall address a three-year period and include:

- a detailed statement of the goals of the Plan;
- a streamlined process for the delivery of economic assistance and services;
- a detailed description of authority delegated to federal officials in the region;
- quantifiable benchmarks of progress, such as new family-wage jobs created, numbers of dislocated workers retrained, numbers of community facilities funded, and capital investment levels, and related timetables; and
- a detailed description of the relationship among the federal, state, and local parties.

The parties and the Governors of Oregon, Washington, and California shall approve the Plan within 15 days of its submission.

B. Development of Implementation Plan

Working with representatives of the State CERTs, the Tribal Nations and other persons the parties deem appropriate, the Regional CERT shall prepare an Implementation Plan and submit that plan to the MAC and the Governors of Oregon, Washington, and California within 45 days of the approval of the Strategic Plan. The Implementation Plan shall address a three-year period and include:

- a detailed plan for integrating and implementing the relevant programs and services of the Departments of Labor, Commerce, Interior, Agriculture, Housing and Urban Development, the Small Business Administration, and the Environmental Protection Agency;

- a detailed plan for a clearinghouse of services for state and local officials, individuals, and firms;
- a detailed and comprehensive list of temporary and permanent legislative and regulatory provisions necessary for the prompt and efficient delivery of assistance to affected communities and individuals;
- a plan for a uniform system for reporting to the MAC;
- dates for the final submission of projects, with deadlines for approval;
- limits on administrative expenses and overhead for services provided to workers, businesses, and communities; and
- a detailed plan and timetable for the actual receipt of assistance by affected communities and individuals.

The MAC and the Governors of Oregon, Washington, and California shall approve the Implementation Plan within 15 days of its submission.

C. *Execution*

The parties shall make available the resources (including adequate personnel and support services) necessary to execute the Implementation Plan, including the financial resources set forth in Part V, and subject to the conditions set forth in Part V.

Working with state and local officials and other persons the parties deem appropriate, the State and Regional CERTs shall implement the three-year Implementation Plan as consistent with federal and state law.

As set forth in the Memorandum of Understanding for Forest Ecosystem Management, the Regional Executive Committee (REC) established for purposes of federal land management shall have the ultimate authority for the implementation of the watershed restoration projects and attendant "jobs in the woods" efforts, except where Federal law vests such decisions in the States or elsewhere (e.g., the Clean Water Act). The Regional CERT and the REC shall work together to prepare a plan for implementing those projects that will promote (i) creation of family-wage jobs, a preference for displaced timber workers, integration with job training and placement programs, and minimal administrative overhead; and (ii) integration of these employment criteria with environmental criteria.

The Multi-Agency Command, working with appropriate local and state officials, shall review and evaluate both the Strategic Plan and the structure set forth in this Memorandum, determine whether the Plan and structure are appropriate for the continued delivery of economic adjustment assistance to the region, and develop and propose any revisions to the structure the MAC deems

necessary. The MAC shall submit a report on these issues within six months of the approval of the Strategic Plan.

V. FINANCIAL COMMITMENTS

The parties agree to make available the following financial resources under the following specified conditions:

The Department of Labor (DOL): Subject to sufficient appropriations by Congress, DOL agrees to make available, out of Job Training Partnership Act (JTPA) funds reserved by the Secretary pursuant to Title III, twelve million dollars (\$12 million) per year, for the three-year period beginning July 1, 1993, to support the purposes set forth in Part II of this Memorandum. Such funds shall be available subject to the following conditions:

1. That each State involved, namely Oregon, Washington, and California, certifies that formula funds made available to the State pursuant to Title III of JTPA for each year of the three-year period are not and will not be available for the purposes described in Part II of this Memorandum, and that the State is utilizing and will continue to utilize, to the maximum extent possible, JTPA Title III formula funds for such purposes;
2. That the final decision regarding the award of any of the Secretary of Labor's reserve funds made available under Title III of JTPA shall be made by the Secretary pursuant to the applicable law; and
3. That, if a sufficient number of meritorious proposals are not submitted by the named States by at least three months prior to the end of each program year (June 30) for each of the three years for which the \$12 million commitment is made, there will be no obligation to commit the balance of the \$12 million to any or all of the named States for the purposes described in Part II of this Memorandum.

The Department of Agriculture: The Department of Agriculture agrees to provide assistance through both the US Forest Service (USFS) and the Rural Development Administration (RDA).

The Rural Development Administration: RDA agrees to request appropriations and/or reprogramming in the following amounts in the following programs. All eligibility criteria under current regulations governing these programs must be met in order to obtain financial assistance.

The continued funding at the program levels indicated below and for FY1995 and FY1996 is subject to sufficient Congressional appropriations for those Fiscal Years. For all listed programs, with the exception of the Rural Business Enterprise Grant (RBEG) Program, one-half of unobligated funds available to the region will revert to the Agency's National Office Reserve in April with the balance of unobligated funds reverting to the Agency's National Office Reserve in August. Unobligated RBEG Program funds will revert to the Agency's National Office

Reserve in July.

1. The Business and Industry Program (B&I) provides guarantees for loans to improve, develop, or finance business or industrial activity, and to improve the economic and environmental climate in rural communities. This type of assistance is available to businesses located in areas outside the boundary of a city of 50,000 or more and its immediate adjacent urbanized area. For FY1994–FY1996, a total of \$35.3 million each year will be made available.
2. The Community Facilities (CF) Program provides financial assistance to construct, extend, or otherwise improve community facilities providing essential services in rural areas and towns with a population of less than 20,000. For FY1994–FY1996, a total of \$41.6 million each year will be made available.
3. The Intermediary Relending Program (IRP) provides direct loans to nonprofit organizations to establish revolving loan funds. The funds then provide loans for businesses and community development projects not within the outer boundary of any city having a population of 25,000 or more. For FY1994–FY1996, a total of \$16.0 million each year will be made available.
4. The Rural Business Enterprise Grant (RBEG) program supports public and nonprofit organizations that provide technical assistance to new and growing businesses, that fund revolving loan funds for such businesses, or that develop industrial park sites. The program assists business enterprises located in areas outside the boundary of a city of 50,000 or more and its immediately adjacent urbanized area. For FY1994–FY1996, a total of \$4.1 million each year will be made available.
5. The Water and Waste Disposal (WWD) Loan and Grant Program provides financial assistance for the development of water and waste disposal including solid waste disposal and storm drainage systems in rural areas and towns with a population of less than 10,000. For FY1994–FY1996, a total of \$87.0 million each year will be made available.

The Forest Service: USFS agrees to request appropriations and/or reprogramming in the following amounts in the following programs:

1. Under Subtitle G of the 1990 Farm Bill (Rural Revitalization Through Forestry), the Rural Community Assistance program supports rural development, economic recovery, and studies designed to help diversify economic conditions in these communities. USFS will make available through reprogramming and redirection an additional thirteen million dollars (\$13 million) in FY1994, and an additional ten million (\$10 million) each year in FY1995 and FY1996, for these programs.
2. The Old Growth Diversification program funds projects designed to improve

markets for value-added wood products. USFS will make available through reprogramming and redirection an additional three million dollars (\$3 million) each year for FY1994-FY1996 for this program.

3. The Forest Stewardship Program and Stewardship Incentive Program provide technical and financial assistance to private non-industrial landowners. USFS will make available through reprogramming and redirection an additional four million dollars (\$4 million) each year for FY1994-FY1996 for this program.

4. USFS agrees to make available through reprogramming and redirection an additional sixteen million dollars (\$16 million) per year for FY1994-FY1998. These funds would support watershed restoration and "jobs in the woods" in the Pacific Northwest and northern California.

The Department of the Interior: The Department of the Interior agrees to request appropriations and/or reprogramming of thirty million dollars (\$30 million) each year for FY1994-FY1998. These funds would support watershed restoration and "jobs in the woods" in the Pacific Northwest and northern California.

The Department of Commerce: Subject to sufficient appropriations by Congress, the Department of Commerce agrees to make available an additional \$15 million in FY1994. These funds would support increased activity by the Economic Development Administration (such as planning, technical assistance, lending, and grantmaking) in the affected region. If the event that such appropriations are not available, and in FY1995 and FY1996, the Department of Commerce will make available an additional \$3 million (over normal annual expenditures) to be used for capacity-building (planning and technical assistance).

The Environmental Protection Agency: The Environmental Protection Agency agrees to request appropriations and/or reprogramming of five million dollars (\$5 million) each year for FY1994-FY1998. These funds would support watershed restoration as authorized under Section 318 of the Clean Water Act and ecological risk assessment research in the Pacific Northwest and northern California.

VI. REPORTS

Every six months, the Multi-Agency Command shall promptly prepare and file with the parties and the Governors of the three States an evaluation report which

- assesses the progress made in the preceding period toward the goals and objectives identified in the Strategic Plan; and
- suggests any adjustments or amendments in the cooperative relationship that the MAC considers desirable.

VII. LIABILITY

This is not a legally binding or enforceable agreement. The matters covered in this memorandum are intended only to improve the internal management of the Executive Branch and are not intended to create any right or benefit, substantive or procedural, enforceable at law by a party against the United States, its agencies, its officers, or any person.

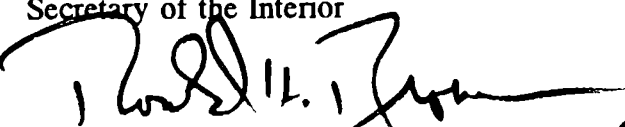
VIII. TERMS

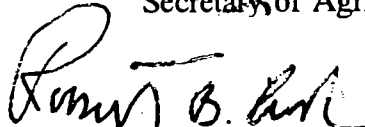
The term of this agreement is forty months from the date of execution. At that time, the parties may, by unanimous action, extend this agreement for any additional period. This agreement may be amended by unanimous consent of the parties. Any party may terminate its participation in this agreement without cause.

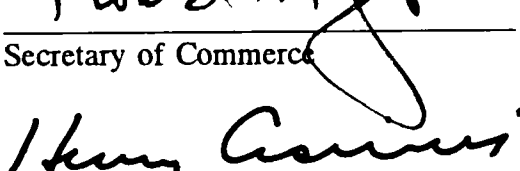
AGREED:

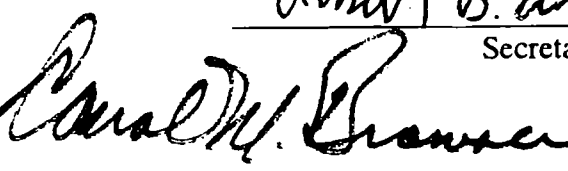

Secretary of the Interior

Secretary of Agriculture


Secretary of Commerce


Secretary of Labor

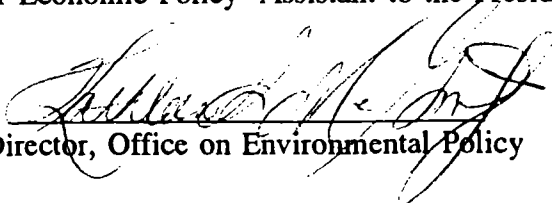

Secretary of Housing & Urban Development


Administrator, Environmental Protection Agency

Deputy Director
Office of Management & Budget

Administrator, Small Business Administration

Assistant to the President for Economic Policy Assistant to the President for Domestic Policy


Director, Office on Environmental Policy

MEMORANDUM OF UNDERSTANDING

FOR FOREST ECOSYSTEM MANAGEMENT

I. PARTIES

This is an understanding among five parties:

The Director of the White House Office on Environmental Policy
The Secretary of the Interior
The Secretary of Agriculture
The Administrator of the Environmental Protection Agency
The Under Secretary of Commerce for Oceans and Atmosphere

II. BACKGROUND

The President has proposed a comprehensive plan to alleviate the impasse over management of federal forest lands in the Pacific Northwest within the range of the northern spotted owl. The plan fulfills the President's request for "a balanced and comprehensive strategy for the conservation and management of forest ecosystems, while maximizing economic and social benefits from the forests." By taking an innovative approach based on ecosystem and watershed management, the plan transcends traditional administrative boundaries. Successful implementation will require unprecedented interagency cooperation, coordination, and collaboration, both in the long-term and in the short-term.

The report of the Agency Coordination team established by the President following the April 2, 1993 Forest Conference presents a mechanism to achieve better coordination and cooperation among the federal agencies that are involved in forest management issues. It concluded that "bold changes are required" in how agencies relate to one another and to the states, tribes, private landowners, and communities and people in the region.

III. PURPOSE

The purpose of this Memorandum of Understanding is to establish a framework for cooperative planning, improved decision making, and coordinated implementation of the forest ecosystem management component of the President's *Forest Plan for a Sustainable Economy and a Sustainable Environment* which is designed to resolve northwest forest issues within the range of the northern spotted owl.

Signatories to this Memorandum of Understanding agree to:

- develop a cohesive vision and shared sense of mission for the management of federal forest lands which balances multiple objectives;
- improve their ability to adapt to change, such as new scientific understanding or changing societal values, in a cohesive manner;
- cultivate greater trust, coordination, and cooperation among federal agencies, within individual agencies, and between federal agencies and non-federal interests;
- address inconsistencies among statutory mandates;
- improve integrated application of agency budgets to maximize efficient use of funds for overlapping or related efforts;
- improve the sharing of information and the pooling of agencies' technology and expertise;
- coordinate ecosystem management activities in concert with federal, state and local programs for economic, labor, and community assistance.

IV. STRUCTURE

The following interagency groups are established to develop, monitor, and oversee the implementation of the comprehensive forest management strategy for federal forests within the range of the northern spotted owl. They will support the development and implementation of land and resource management plans. This agreement does not substitute for or alter the line authority of individual agencies.

- A. Interagency Steering Committee: The Interagency Steering Committee will establish overall policies governing the prompt, coordinated and effective implementation of the President's forest management plan by all relevant federal agencies and address and resolve issues referred to it by the Regional Executive Committee, described below. The Committee will be located in Washington, D.C. The signatories will appoint representatives to this Committee which will be chaired by the Director of the White House Office on Environmental Policy or her/his designee. A White House appointed representative of the ISC will serve as interagency coordinator to provide general oversight and guidance of regional activities.

B. Regional Interagency Executive Committee (RIEC): This group will consist of regional representatives of the agencies signatory to this M.O.U. The chairmanship of the RIEC will alternate between the Regional Forester and State Director of the Bureau of Land Management. In appropriate situations this core group will consult with other federal and state agencies and tribes. The Regional Interagency Executive Committee will serve as the senior regional entity to assure the prompt, coordinated and successful implementation of the President's forest management plan at the regional level. It will serve as the principal conduit for communications between the Interagency Steering Committee and the region. It will be responsible for implementing the directives of the Interagency Steering Committee, reporting regularly on implementation progress, and referring issues relating to the policies or procedures for implementing the plan to the Interagency Steering Committee.

The RIEC will appoint an interim interagency implementation team to oversee and initiate actions during the interim period moving toward to full implementation of the new forest management strategy.

The Regional Interagency Executive Committee will work together with the Multi-Agency Command group (MAC) of the Northwest Economic Adjustment Initiative to develop criteria and priorities for restoration projects or other ecosystem investment opportunities.

The Regional Interagency Executive Committee will be accountable to the Interagency Steering Committee for establishment and oversight of the Regional Ecosystem Office, Research and Monitoring Committee and Provincial Teams. The Regional Interagency Executive Committee will also make recommendations for minimizing planning redundancies.

1. Regional Ecosystem Office: This office will provide a focal point for scientific and technical expertise in support of implementation of the forest management plan. It will also be responsible for evaluation of major modifications arising from the adaptive management process and will coordinate the formulation and implementation of data standards. This office will report to the Regional Interagency Executive Committee and will be responsible for development, evaluation, and resolution of consistency and implementation issues with respect to specific topics including, but not limited to, the following:

- Geographic Information Systems
- Prototype watershed analyses
- Restoration and reforestation guidelines
- Support of agency efforts to meet obligations of Endangered Species Act (e.g. Section 7 consultations, preparation of recovery plans)

- Adaptive management guidelines
- Monitoring
- Research
- Refining definition of reserve boundaries

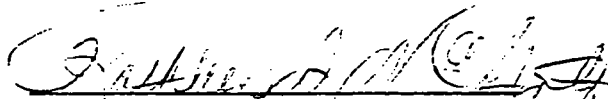
Agencies will detail staff to the Regional Ecosystem Office as appropriate.

2. Research and Monitoring Committee: This committee, composed of research scientists and managers from a variety of disciplines will provide advice to the Regional Interagency Executive Committee on implementation of the forest plan including adaptive management areas and watershed assessments. The Research and Monitoring Committee will review and evaluate ongoing research, develop a research plan to address critical natural resource commodity and non-commodity questions, and address biological, social, economic, and adaptive management research questions. It will also develop scientifically credible, cost-efficient monitoring plans. The Research and Monitoring Committee will report to the Regional Interagency Executive Committee.
3. Provincial Teams: These teams will consist of representatives of federal agencies, states, tribes, and others. The Interagency Steering Committee and the Regional Interagency Executive Committee will determine the appropriate role for these teams at the level of physiographic provinces, adaptive management areas or particular watersheds.

V. TERMS

The term of this agreement is five years from the date of execution, after which time the parties may extend the agreement.

AGREED:


Director, White House Office on Environmental Policy


Secretary of the Interior


Secretary of Agriculture


Administrator, Environmental Protection Agency


Under Secretary of Commerce for Oceans and Atmosphere

MEMORANDUM OF UNDERSTANDING FOR FOREST ECOSYSTEM MANAGEMENT

I. PARTIES

This is an understanding among five parties:

The Director of the White House Office on Environmental Policy
The Secretary of the Interior
The Secretary of Agriculture
The Administrator of the Environmental Protection Agency
The Under Secretary of Commerce for Oceans and Atmosphere

II. BACKGROUND

The President has proposed a comprehensive plan to alleviate the impasse over management of federal forest lands in the Pacific Northwest within the range of the northern spotted owl. The plan fulfills the President's request for "a balanced and comprehensive strategy for the conservation and management of forest ecosystems, while maximizing economic and social benefits from the forests." By taking an innovative approach based on ecosystem and watershed management, the plan transcends traditional administrative boundaries. Successful implementation will require unprecedented interagency cooperation, coordination, and collaboration, both in the long-term and in the short-term.

The report of the Agency Coordination team established by the President following the April 2, 1993 Forest Conference presents a mechanism to achieve better coordination and cooperation among the federal agencies that are involved in forest management issues. It concluded that "bold changes are required" in how agencies relate to one another and to the states, tribes, private landowners, and communities and people in the region.

III. PURPOSE

The purpose of this Memorandum of Understanding is to establish a framework for cooperative planning, improved decision making, and coordinated implementation of the forest ecosystem management component of the President's *Forest Plan for a Sustainable Economy and a Sustainable Environment* which is designed to resolve northwest forest issues within the range of the northern spotted owl.

- B. **Regional Interagency Executive Committee (RIEC):** This group will consist of regional representatives of the agencies signatory to this M.O.U. The chairmanship of the RIEC will alternate between the Regional Forester and State Director of the Bureau of Land Management. In appropriate situations this core group will consult with other federal and state agencies and tribes. The Regional Interagency Executive Committee will serve as the senior regional entity to assure the prompt, coordinated and successful implementation of the President's forest management plan at the regional level. It will serve as the principal conduit for communications between the Interagency Steering Committee and the region. It will be responsible for implementing the directives of the Interagency Steering Committee, reporting regularly on implementation progress, and referring issues relating to the policies or procedures for implementing the plan to the Interagency Steering Committee.

The RIEC will appoint an interim interagency implementation team to oversee and initiate actions during the interim period moving toward to full implementation of the new forest management strategy.

The Regional Interagency Executive Committee will work together with the Multi-Agency Command group (MAC) of the Northwest Economic Adjustment Initiative to develop criteria and priorities for restoration projects or other ecosystem investment opportunities.

The Regional Interagency Executive Committee will be accountable to the Interagency Steering Committee for establishment and oversight of the Regional Ecosystem Office, Research and Monitoring Committee and Provincial Teams. The Regional Interagency Executive Committee will also make recommendations for minimizing planning redundancies.

1. **Regional Ecosystem Office:** This office will provide a focal point for scientific and technical expertise in support of implementation of the forest management plan. It will also be responsible for evaluation of major modifications arising from the adaptive management process and will coordinate the formulation and implementation of data standards. This office will report to the Regional Interagency Executive Committee and will be responsible for development, evaluation, and resolution of consistency and implementation issues with respect to specific topics including, but not limited to, the following:

- Geographic Information Systems
- Prototype watershed analyses
- Restoration and reforestation guidelines
- Support of agency efforts to meet obligations of Endangered Species Act (e.g. Section 7 consultations, preparation of recovery plans)

Signatories to this Memorandum of Understanding agree to:

- develop a cohesive vision and shared sense of mission for the management of federal forest lands which balances multiple objectives;
- improve their ability to adapt to change, such as new scientific understanding or changing societal values, in a cohesive manner;
- cultivate greater trust, coordination, and cooperation among federal agencies, within individual agencies, and between federal agencies and non-federal interests;
- address inconsistencies among statutory mandates;
- improve integrated application of agency budgets to maximize efficient use of funds for overlapping or related efforts;
- improve the sharing of information and the pooling of agencies' technology and expertise;
- coordinate ecosystem management activities in concert with federal, state and local programs for economic, labor, and community assistance.

IV. STRUCTURE

The following interagency groups are established to develop, monitor, and oversee the implementation of the comprehensive forest management strategy for federal forests within the range of the northern spotted owl. They will support the development and implementation of land and resource management plans. This agreement does not substitute for or alter the line authority of individual agencies.

- A. Interagency Steering Committee: The Interagency Steering Committee will establish overall policies governing the prompt, coordinated and effective implementation of the President's forest management plan by all relevant federal agencies and address and resolve issues referred to it by the Regional Executive Committee, described below. The Committee will be located in Washington, D.C. The signatories will appoint representatives to this Committee which will be chaired by the Director of the White House Office on Environmental Policy or her/his designee. A White House appointed representative of the ISC will serve as interagency coordinator to provide general oversight and guidance of regional activities.

- Adaptive management guidelines
- Monitoring
- Research
- Refining definition of reserve boundaries

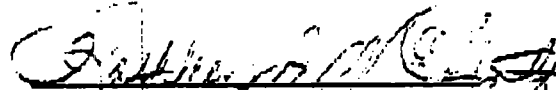
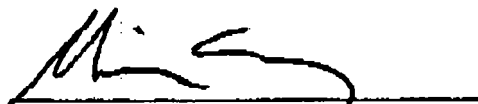
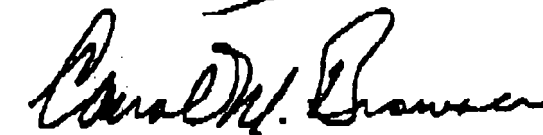
Agencies will detail staff to the Regional Ecosystem Office as appropriate.

2. Research and Monitoring Committee: This committee, composed of research scientists and managers from a variety of disciplines will provide advice to the Regional Interagency Executive Committee on implementation of the forest plan including adaptive management areas and watershed assessments. The Research and Monitoring Committee will review and evaluate ongoing research, develop a research plan to address critical natural resource commodity and non-commodity questions, and address biological, social, economic, and adaptive management research questions. It will also develop scientifically credible, cost-efficient monitoring plans. The Research and Monitoring Committee will report to the Regional Interagency Executive Committee.
3. Provincial Teams: These teams will consist of representatives of federal agencies, states, tribes, and others. The Interagency Steering Committee and the Regional Interagency Executive Committee will determine the appropriate role for these teams at the level of physiographic provinces, adaptive management areas or particular watersheds.

V. TERMS

The term of this agreement is five years from the date of execution, after which time the parties may extend the agreement.

AGREED:


Director, White House Office on Environmental Policy
Secretary of the Interior
Secretary of Agriculture
Administrator, Environmental Protection Agency
Under Secretary of Commerce for Oceans and Atmosphere

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INTERAGENCY MEMORANDUM OF UNDERSTANDING FOR ECONOMIC ADJUSTMENT AND COMMUNITY ASSISTANCE

I. PARTIES

This is an agreement among eleven parties:

- the Secretary of the Interior;
- the Secretary of Agriculture;
- the Secretary of Commerce;
- the Secretary of Labor;
- the Secretary of Housing and Urban Development;
- the Administrator of the Environmental Protection Agency;
- the Deputy Director of the Office of Management and Budget;
- the Administrator of the Small Business Administration;
- the Assistant to the President for Economic Policy;
- the Assistant to the President for Domestic Policy; and
- the Director of the Office on Environmental Policy;

II. PURPOSE

The purpose of this Memorandum is to improve interagency cooperation in order to enhance the delivery, tracking, and evaluation of economic adjustment assistance to workers, families, businesses, and communities affected by the President's Forest Plan for the Pacific Northwest and northern California. This memorandum establishes the principles that will guide the parties' cooperation in this undertaking, sets forth the objectives of this collaborative effort, and outlines the responsibilities of the parties. It also defines the structure of federal coordination, which is designed to work closely with state and local governments, Tribal Nations, and others, in order to make the best use of federal resources. This memorandum complements the Memorandum of Understanding for Forest Ecosystem Management.

III. STRUCTURE

A. *Equal Status:* The parties are equal members of this cooperative relationship.

B. *Multi-Agency Command:* Each of the parties shall, within 7 days of the signing of this Memorandum, designate one individual (the Secretary of Agriculture and the Secretary of the Interior may each designate one or two individuals) to serve as the liaison with the other parties and to report directly to the appropriate party. These individuals shall comprise the Multi-Agency Command (MAC). The Secretary of Agriculture shall designate one of the representatives to serve as Chair of the MAC.

The MAC, under the guidance of the parties, shall have oversight and policymaking authority and

responsibilities as consistent with the authority delegated by each party.

C. *Regional Community Economic Revitalization Team:* The Secretaries and the Administrators shall, within 14 days of signing this Memorandum, each designate one or more representatives to participate in the Regional Community Economic Revitalization Team (Regional CERT), which will be based in the affected region. The Regional CERT shall also include two representatives each from Oregon, Washington, and California. One of those two representatives shall be designated by the Governor, and the second representative shall be designated by the nonfederal members of the State CERT. The Secretary of Agriculture and the Secretary of the Interior shall designate two of the federal representatives to serve as Co-chairs of the Regional CERT.

The Regional Community Economic Revitalization Team, under the guidance of the Multi-Agency Command and the parties, shall have decision authority as consistent with federal law and the Strategic Plan described in Part IV, and subject to the limitations set forth in Part V. However, nothing in this Memorandum shall be construed to expand or diminish the authority of federal, state, or local officials participating in the Regional CERT. Matters unsettled or disputed within the Regional CERT shall be forwarded to the MAC for resolution.

D. *State Community Economic Revitalization Team:* The parties and the Governors of Oregon, Washington, and California shall establish State Community Economic Revitalization Teams (State CERTs). Each State CERT should include representatives of each federal agency with program responsibility, representatives of state government appointed by the Governor, and representatives of local government appointed by the Governor with the approval of local governmental organizations. The Chair of each State CERT shall be selected by its nonfederal members.

The State CERTs shall have daily authority to implement the Strategic and Implementation Plans as consistent with federal and state law. However, nothing in this Memorandum shall be construed to expand or diminish the authority of federal, state, or local officials participating in the State CERTs. Matters unsettled or disputed within a State CERT shall be forwarded to the Regional CERT for resolution.

E. *Memorandum of Understanding with the States:* The Multi-Agency Command shall, within 14 days of the signing of this Memorandum, enter into a Memorandum of Understanding with the Governors of Oregon, Washington, and California, and representatives of affected communities in the region. That Federal-State Memorandum shall complement this Interagency Memorandum and set forth in greater detail the responsibilities of the Regional CERT, the State CERTs, relevant state and local governments, and other parties, as well as the relationships between state and local representatives.

IV. RESPONSIBILITIES OF THE PARTIES

In the development and execution of economic adjustment activities, state and local governments, Tribal Nations, and others shall play a critical role in determining how best to meet the needs of the affected communities. Federal officials should resolve interagency differences, coordinate interagency activity, and remove any unnecessary regulatory impediments to economic adjustment and assistance.

A. Development of Strategic Plan

Working with state and local officials, representatives of the Tribal Nations, and other persons the parties deem appropriate, the Multi-Agency Command shall prepare a Strategic Plan for Economic Adjustment and submit that plan to the parties and the Governors of Oregon, Washington, and California within 45 days of the signing of this Memorandum. The Plan, which shall be consistent with the limitations set forth in Part V, shall address a three-year period and include:

- a detailed statement of the goals of the Plan;
- a streamlined process for the delivery of economic assistance and services;
- a detailed description of authority delegated to federal officials in the region;
- quantifiable benchmarks of progress, such as new family-wage jobs created, numbers of dislocated workers retrained, numbers of community facilities funded, and capital investment levels, and related timetables; and
- a detailed description of the relationship among the federal, state, and local parties.

The parties and the Governors of Oregon, Washington, and California shall approve the Plan within 15 days of its submission.

B. Development of Implementation Plan

Working with representatives of the State CERTs, the Tribal Nations and other persons the parties deem appropriate, the Regional CERT shall prepare an Implementation Plan and submit that plan to the MAC and the Governors of Oregon, Washington, and California within 45 days of the approval of the Strategic Plan. The Implementation Plan shall address a three-year period and include:

- a detailed plan for integrating and implementing the relevant programs and services of the Departments of Labor, Commerce, Interior, Agriculture, Housing and Urban Development, the Small Business Administration, and the Environmental Protection Agency;

- a detailed plan for a clearinghouse of services for state and local officials, individuals, and firms;
- a detailed and comprehensive list of temporary and permanent legislative and regulatory provisions necessary for the prompt and efficient delivery of assistance to affected communities and individuals;
- a plan for a uniform system for reporting to the MAC;
- dates for the final submission of projects, with deadlines for approval;
- limits on administrative expenses and overhead for services provided to workers, businesses, and communities; and
- a detailed plan and timetable for the actual receipt of assistance by affected communities and individuals.

The MAC and the Governors of Oregon, Washington, and California shall approve the Implementation Plan within 15 days of its submission.

C. *Execution*

The parties shall make available the resources (including adequate personnel and support services) necessary to execute the Implementation Plan, including the financial resources set forth in Part V, and subject to the conditions set forth in Part V.

Working with state and local officials and other persons the parties deem appropriate, the State and Regional CERTs shall implement the three-year Implementation Plan as consistent with federal and state law.

As set forth in the Memorandum of Understanding for Forest Ecosystem Management, the Regional Executive Committee (REC) established for purposes of federal land management shall have the ultimate authority for the implementation of the watershed restoration projects and attendant "jobs in the woods" efforts, except where Federal law vests such decisions in the States or elsewhere (e.g., the Clean Water Act). The Regional CERT and the REC shall work together to prepare a plan for implementing those projects that will promote (i) creation of family-wage jobs, a preference for displaced timber workers, integration with job training and placement programs, and minimal administrative overhead; and (ii) integration of these employment criteria with environmental criteria.

The Multi-Agency Command, working with appropriate local and state officials, shall review and evaluate both the Strategic Plan and the structure set forth in this Memorandum, determine whether the Plan and structure are appropriate for the continued delivery of economic adjustment assistance to the region, and develop and propose any revisions to the structure the MAC deems

necessary. The MAC shall submit a report on these issues within six months of the approval of the Strategic Plan.

V. FINANCIAL COMMITMENTS

The parties agree to make available the following financial resources under the following specified conditions:

The Department of Labor (DOL): Subject to sufficient appropriations by Congress, DOL agrees to make available, out of Job Training Partnership Act (JTPA) funds reserved by the Secretary pursuant to Title III, twelve million dollars (\$12 million) per year, for the three-year period beginning July 1, 1993, to support the purposes set forth in Part II of this Memorandum. Such funds shall be available subject to the following conditions:

1. That each State involved, namely Oregon, Washington, and California, certifies that formula funds made available to the State pursuant to Title III of JTPA for each year of the three-year period are not and will not be available for the purposes described in Part II of this Memorandum, and that the State is utilizing and will continue to utilize, to the maximum extent possible, JTPA Title III formula funds for such purposes;
2. That the final decision regarding the award of any of the Secretary of Labor's reserve funds made available under Title III of JTPA shall be made by the Secretary pursuant to the applicable law; and
3. That, if a sufficient number of meritorious proposals are not submitted by the named States by at least three months prior to the end of each program year (June 30) for each of the three years for which the \$12 million commitment is made, there will be no obligation to commit the balance of the \$12 million to any or all of the named States for the purposes described in Part II of this Memorandum.

The Department of Agriculture: The Department of Agriculture agrees to provide assistance through both the US Forest Service (USFS) and the Rural Development Administration (RDA).

The Rural Development Administration: RDA agrees to request appropriations and/or reprogramming in the following amounts in the following programs. All eligibility criteria under current regulations governing these programs must be met in order to obtain financial assistance.

The continued funding at the program levels indicated below and for FY1995 and FY1996 is subject to sufficient Congressional appropriations for those Fiscal Years. For all listed programs, with the exception of the Rural Business Enterprise Grant (RBEG) Program, one-half of unobligated funds available to the region will revert to the Agency's National Office Reserve in April with the balance of unobligated funds reverting to the Agency's National Office Reserve in August. Unobligated RBEG Program funds will revert to the Agency's National Office

Reserve in July.

1. The Business and Industry Program (B&I) provides guarantees for loans to improve, develop, or finance business or industrial activity, and to improve the economic and environmental climate in rural communities. This type of assistance is available to businesses located in areas outside the boundary of a city of 50,000 or more and its immediate adjacent urbanized area. For FY1994-FY1996, a total of \$35.3 million each year will be made available.
2. The Community Facilities (CF) Program provides financial assistance to construct, extend, or otherwise improve community facilities providing essential services in rural areas and towns with a population of less than 20,000. For FY1994-FY1996, a total of \$41.6 million each year will be made available.
3. The Intermediary Relending Program (IRP) provides direct loans to nonprofit organizations to establish revolving loan funds. The funds then provide loans for businesses and community development projects not within the outer boundary of any city having a population of 25,000 or more. For FY1994-FY1996, a total of \$16.0 million each year will be made available.
4. The Rural Business Enterprise Grant (RBEG) program supports public and nonprofit organizations that provide technical assistance to new and growing businesses, that fund revolving loan funds for such businesses, or that develop industrial park sites. The program assists business enterprises located in areas outside the boundary of a city of 50,000 or more and its immediately adjacent urbanized area. For FY1994-FY1996, a total of \$4.1 million each year will be made available.
5. The Water and Waste Disposal (WWD) Loan and Grant Program provides financial assistance for the development of water and waste disposal including solid waste disposal and storm drainage systems in rural areas and towns with a population of less than 10,000. For FY1994-FY1996, a total of \$87.0 million each year will be made available.

The Forest Service: USFS agrees to request appropriations and/or reprogramming in the following amounts in the following programs:

1. Under Subtitle G of the 1990 Farm Bill (Rural Revitalization Through Forestry), the Rural Community Assistance program supports rural development, economic recovery, and studies designed to help diversify economic conditions in these communities. USFS will make available through reprogramming and redirection an additional thirteen million dollars (\$13 million) in FY1994, and an additional ten million (\$10 million) each year in FY1995 and FY1996, for these programs.
2. The Old Growth Diversification program funds projects designed to improve

markets for value-added wood products. USFS will make available through reprogramming and redirection an additional three million dollars (\$3 million) each year for FY1994-FY1996 for this program.

3. The Forest Stewardship Program and Stewardship Incentive Program provide technical and financial assistance to private non-industrial landowners. USFS will make available through reprogramming and redirection an additional four million dollars (\$4 million) each year for FY1994-FY1996 for this program.

4. USFS agrees to make available through reprogramming and redirection an additional sixteen million dollars (\$16 million) per year for FY1994-FY1998. These funds would support watershed restoration and "jobs in the woods" in the Pacific Northwest and northern California.

The Department of the Interior: The Department of the Interior agrees to request appropriations and/or reprogramming of thirty million dollars (\$30 million) each year for FY1994-FY1998. These funds would support watershed restoration and "jobs in the woods" in the Pacific Northwest and northern California.

The Department of Commerce: Subject to sufficient appropriations by Congress, the Department of Commerce agrees to make available an additional \$15 million in FY1994. These funds would support increased activity by the Economic Development Administration (such as planning, technical assistance, lending, and grantmaking) in the affected region. In the event that such appropriations are not available, and in FY1995 and FY1996, the Department of Commerce will make available an additional \$3 million (over normal annual expenditures) to be used for capacity-building (planning and technical assistance).

The Environmental Protection Agency: The Environmental Protection Agency agrees to request appropriations and/or reprogramming of five million dollars (\$5 million) each year for FY1994-FY1998. These funds would support watershed restoration as authorized under Section 318 of the Clean Water Act and ecological risk assessment research in the Pacific Northwest and northern California.

VI. REPORTS

Every six months, the Multi-Agency Command shall promptly prepare and file with the parties and the Governors of the three States an evaluation report which

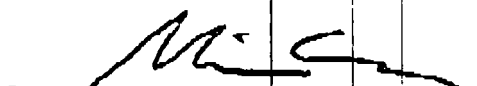
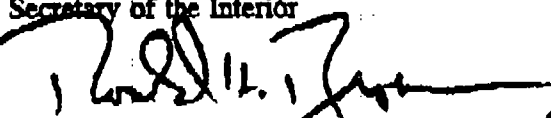
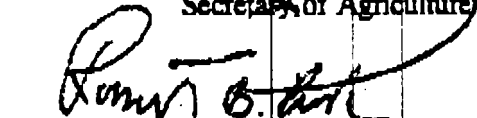
- assesses the progress made in the preceding period toward the goals and objectives identified in the Strategic Plan; and
- suggests any adjustments or amendments in the cooperative relationship that the MAC considers desirable.

VII. LIABILITY

This is not a legally binding or enforceable agreement. The matters covered in this memorandum are intended only to improve the internal management of the Executive Branch and are not intended to create any right or benefit, substantive or procedural, enforceable at law by a party against the United States, its agencies, its officers, or any person.

VIII. TERMS

The term of this agreement is forty months from the date of execution. At that time, the parties may, by unanimous action, extend this agreement for any additional period. This agreement may be amended by unanimous consent of the parties. Any party may terminate its participation in this agreement without cause.

AGREED:
Secretary of the Interior
Secretary of Agriculture
Secretary of Commerce
Secretary of Labor
Secretary of Housing & Urban Development Administrator, Environmental Protection Agency
Deputy Director
Office of Management & Budget
Administrator, Small Business Administration
Assistant to the President for Economic Policy
Assistant to the President for Domestic Policy
Director, Office on Environmental Policy

THE WHITE HOUSE
WASHINGTON

August 23, 1993

MEMORANDUM FOR DISTRIBUTION

FROM: Peter Yu 

SUBJECT: Attached Memoranda of Understanding

Attached please find for your review copies of three related memoranda of understanding arising out of the President's Forest Plan and Northwest Economic Adjustment Initiative. Next week (the week of August 30), I will circulate signature copies of the memorandum(a) that your principal is asked to sign.

These documents have been prepared by White House and agency personnel, in collaboration with state and local officials, and in consultation with agency counsel and the White House Counsel's office. In broadest terms,

- *The Interagency Memorandum of Understanding* involves eleven federal parties and will structure and guide the delivery of economic adjustment assistance to communities in the Northwest and northern California affected by the President's Forest Plan;
- *The Federal-State Memorandum of Understanding* (which is *not* to be signed by principals and is a draft included for information only) complements the Interagency Memorandum of Understanding and sets forth the relationship among federal, state, and local officials involved in economic adjustment activity;
- *The Memorandum of Understanding for Forest Ecosystem Management* addresses the implementation of the President's land management plan and, as indicated, is to be signed by five federal officials.

If you have questions about either the Interagency or the Federal-State Memorandum, please call me at 456-2802. If you questions about the Ecosystem Management Memorandum, please call David Cottingham of the Office on Environmental Policy at 456-6224.

Thank you for your assistance.

Tom Collier
Secretary Babbitt
Interior

Ron Blackley
Secretary Espy
Agriculture

Jonathan Sallet
Secretary Brown
Commerce

Kitty Higgins
Secretary Reich
Labor

Bruce Katz
Secretary Cisneros
HUD

David Gardiner
Administrator Browner
EPA

T.J. Glauthier
Deputy Director Rivlin
OMB

Katie Broeren
Administrator Bowles
SBA

Doug Hall
Assistant Secretary for Oceans and Atmosphere
Commerce

Sylvia Mathews
NEC

Bruce Reed
DPC

Kathy Zoi
OEP

Kathy Zoi
Director McGinty
OEP

E. Thomas Tuchmann

Mr. Tuchmann recently served as Special Assistant to Secretary of Interior Bruce Babbitt. In this role Mr. Tuchmann was a member of the White House executive committee which organized President Clinton's Forest Conference and the subsequent planning effort. During the Presidential Transition, he was co-chair of the Forest Conference Transition Team.

Prior to joining Interior, Mr. Tuchmann served as Professional Staff Member for the United States Senate Committee on Agriculture, Nutrition, and Forestry and as Committee Chairman Patrick Leahy's (D-VT) legislative assistant on environmental and appropriations issues.

Mr. Tuchmann has also served as the Director of Resource Policy for the Society of American Foresters and as a research associate for both the National Forest Products Association and the Northeast-Midwest Institute for Regional Policy.

Mr. Tuchmann received a M.S. degree in Natural Resource Policy from The Pennsylvania State University and a B.S. degree in Forest Management from Northern Arizona University.

Mr. Tuchmann is currently Associate Editor for the Journal of Forestry and is a member of the Center for Environmental Information's Advisory Board. He has also authored numerous articles and professional papers on environmental policy.

INTERAGENCY MEMORANDUM OF UNDERSTANDING FOR ECONOMIC ADJUSTMENT AND COMMUNITY ASSISTANCE

I. PARTIES

This is an agreement among eleven parties:

- the Secretary of the Interior;
- the Secretary of Agriculture;
- the Secretary of Commerce;
- the Secretary of Labor;
- the Secretary of Housing and Urban Development;
- the Administrator of the Environmental Protection Agency;
- the Deputy Director of the Office of Management and Budget;
- the Administrator of the Small Business Administration;
- the Assistant to the President for Economic Policy;
- the Assistant to the President for Domestic Policy; and
- the Director of the Office on Environmental Policy;

II. PURPOSE

The purpose of this Memorandum is to improve interagency cooperation in order to enhance the delivery, tracking, and evaluation of economic adjustment assistance to workers, families, businesses, and communities affected by the President's Forest Plan for the Pacific Northwest and northern California. This memorandum establishes the principles that will guide the parties' cooperation in this undertaking, sets forth the objectives of this collaborative effort, and outlines the responsibilities of the parties. It also defines the structure of federal coordination, which is designed to work closely with state and local governments, Tribal Nations, and others, in order to make the best use of federal resources. This memorandum complements the Memorandum of Understanding for Forest Ecosystem Management.

III. STRUCTURE

A. *Equal Status:* The parties are equal members of this cooperative relationship.

B. *Multi-Agency Command:* Each of the parties shall, within 7 days of the signing of this Memorandum, designate one individual (the Secretary of Agriculture and the Secretary of the Interior may each designate one or two individuals) to serve as the liaison with the other parties and to report directly to the appropriate party. These individuals shall comprise the Multi-Agency Command (MAC). The Secretary of Agriculture shall designate one of the representatives to serve as Chair of the MAC.

The MAC, under the guidance of the parties, shall have oversight and policymaking authority and

responsibilities as consistent with the authority delegated by each party.

C. *Regional Community Economic Revitalization Team:* The Secretaries and the Administrators shall, within 14 days of signing this Memorandum, each designate one or more representatives to participate in the Regional Community Economic Revitalization Team (Regional CERT), which will be based in the affected region. The Regional CERT shall also include two representatives each from Oregon, Washington, and California. One of those two representatives shall be designated by the Governor, and the second representative shall be designated by the nonfederal members of the State CERT. The Secretary of Agriculture and the Secretary of the Interior shall designate two of the federal representatives to serve as Co-chairs of the Regional CERT.

The Regional Community Economic Revitalization Team, under the guidance of the Multi-Agency Command and the parties, shall have decision authority as consistent with federal law and the Strategic Plan described in Part IV, and subject to the limitations set forth in Part V. However, nothing in this Memorandum shall be construed to expand or diminish the authority of federal, state, or local officials participating in the Regional CERT. Matters unsettled or disputed within the Regional CERT shall be forwarded to the MAC for resolution.

D. *State Community Economic Revitalization Team:* The parties and the Governors of Oregon, Washington, and California shall establish State Community Economic Revitalization Teams (State CERTs). Each State CERT should include representatives of each federal agency with program responsibility, representatives of state government appointed by the Governor, and representatives of local government appointed by the Governor with the approval of local governmental organizations. The Chair of each State CERT shall be selected by its nonfederal members.

The State CERTs shall have daily authority to implement the Strategic and Implementation Plans as consistent with federal and state law. However, nothing in this Memorandum shall be construed to expand or diminish the authority of federal, state, or local officials participating in the State CERTs. Matters unsettled or disputed within a State CERT shall be forwarded to the Regional CERT for resolution.

E. *Memorandum of Understanding with the States:* The Multi-Agency Command shall, within 14 days of the signing of this Memorandum, enter into a Memorandum of Understanding with the Governors of Oregon, Washington, and California, and representatives of affected communities in the region. That Federal-State Memorandum shall complement this Interagency Memorandum and set forth in greater detail the responsibilities of the Regional CERT, the State CERTs, relevant state and local governments, and other parties, as well as the relationships between state and local representatives.

IV. RESPONSIBILITIES OF THE PARTIES

In the development and execution of economic adjustment activities, state and local governments, Tribal Nations, and others shall play a critical role in determining how best to meet the needs of the affected communities. Federal officials should resolve interagency differences, coordinate interagency activity, and remove any unnecessary regulatory impediments to economic adjustment and assistance.

A. Development of Strategic Plan

Working with state and local officials, representatives of the Tribal Nations, and other persons the parties deem appropriate, the Multi-Agency Command shall prepare a Strategic Plan for Economic Adjustment and submit that plan to the parties and the Governors of Oregon, Washington, and California within 45 days of the signing of this Memorandum. The Plan, which shall be consistent with the limitations set forth in Part V, shall address a three-year period and include:

- a detailed statement of the goals of the Plan;
- a streamlined process for the delivery of economic assistance and services;
- a detailed description of authority delegated to federal officials in the region;
- quantifiable benchmarks of progress, such as new family-wage jobs created, numbers of dislocated workers retrained, numbers of community facilities funded, and capital investment levels, and related timetables; and
- a detailed description of the relationship among the federal, state, and local parties.

The parties and the Governors of Oregon, Washington, and California shall approve the Plan within 15 days of its submission.

B. Development of Implementation Plan

Working with representatives of the State CERTs, the Tribal Nations and other persons the parties deem appropriate, the Regional CERT shall prepare an Implementation Plan and submit that plan to the MAC and the Governors of Oregon, Washington, and California within 45 days of the approval of the Strategic Plan. The Implementation Plan shall address a three-year period and include:

- a detailed plan for integrating and implementing the relevant programs and services of the Departments of Labor, Commerce, Interior, Agriculture, Housing and Urban Development, the Small Business Administration, and the Environmental Protection Agency;

- a detailed plan for a clearinghouse of services for state and local officials, individuals, and firms;
- a detailed and comprehensive list of temporary and permanent legislative and regulatory provisions necessary for the prompt and efficient delivery of assistance to affected communities and individuals;
- a plan for a uniform system for reporting to the MAC;
- dates for the final submission of projects, with deadlines for approval;
- limits on administrative expenses and overhead for services provided to workers, businesses, and communities; and
- a detailed plan and timetable for the actual receipt of assistance by affected communities and individuals.

The MAC and the Governors of Oregon, Washington, and California shall approve the Implementation Plan within 15 days of its submission.

C. *Execution*

The parties shall make available the resources (including adequate personnel and support services) necessary to execute the Implementation Plan, including the financial resources set forth in Part V, and subject to the conditions set forth in Part V.

Working with state and local officials and other persons the parties deem appropriate, the State and Regional CERTs shall implement the three-year Implementation Plan as consistent with federal and state law.

As set forth in the Memorandum of Understanding for Forest Ecosystem Management, the Regional Executive Committee (REC) established for purposes of federal land management shall have the ultimate authority for the implementation of the watershed restoration projects and attendant "jobs in the woods" efforts, except where Federal law vests such decisions in the States or elsewhere (e.g., the Clean Water Act). The Regional CERT and the REC shall work together to prepare a plan for implementing those projects that will promote (i) creation of family-wage jobs, a preference for displaced timber workers, integration with job training and placement programs, and minimal administrative overhead; and (ii) integration of these employment criteria with environmental criteria.

The Multi-Agency Command, working with appropriate local and state officials, shall review and evaluate both the Strategic Plan and the structure set forth in this Memorandum, determine whether the Plan and structure are appropriate for the continued delivery of economic adjustment assistance to the region, and develop and propose any revisions to the structure the MAC deems

necessary. The MAC shall submit a report on these issues within six months of the approval of the Strategic Plan.

V. FINANCIAL COMMITMENTS

The parties agree to make available the following financial resources under the following specified conditions:

The Department of Labor (DOL): Subject to sufficient appropriations by Congress, DOL agrees to make available, out of Job Training Partnership Act (JTPA) funds reserved by the Secretary pursuant to Title III, twelve million dollars (\$12 million) per year, for the three-year period beginning July 1, 1993, to support the purposes set forth in Part II of this Memorandum. Such funds shall be available subject to the following conditions:

1. That each State involved, namely Oregon, Washington, and California, certifies that formula funds made available to the State pursuant to Title III of JTPA for each year of the three-year period are not and will not be available for the purposes described in Part II of this Memorandum, and that the State is utilizing and will continue to utilize, to the maximum extent possible, JTPA Title III formula funds for such purposes;
2. That the final decision regarding the award of any of the Secretary of Labor's reserve funds made available under Title III of JTPA shall be made by the Secretary pursuant to the applicable law; and
3. That, if a sufficient number of meritorious proposals are not submitted by the named States by at least three months prior to the end of each program year (June 30) for each of the three years for which the \$12 million commitment is made, there will be no obligation to commit the balance of the \$12 million to any or all of the named States for the purposes described in Part II of this Memorandum.

The Department of Agriculture: The Department of Agriculture agrees to provide assistance through both the US Forest Service (USFS) and the Rural Development Administration (RDA).

The Rural Development Administration: RDA agrees to request appropriations and/or reprogramming in the following amounts in the following programs. All eligibility criteria under current regulations governing these programs must be met in order to obtain financial assistance.

The continued funding at the program levels indicated below and for FY1995 and FY1996 is subject to sufficient Congressional appropriations for those Fiscal Years. For all listed programs, with the exception of the Rural Business Enterprise Grant (RBEG) Program, one-half of unobligated funds available to the region will revert to the Agency's National Office Reserve in April with the balance of unobligated funds reverting to the Agency's National Office Reserve in August. Unobligated RBEG Program funds will revert to the Agency's National Office

Reserve in July.

1. The Business and Industry Program (B&I) provides guarantees for loans to improve, develop, or finance business or industrial activity, and to improve the economic and environmental climate in rural communities. This type of assistance is available to businesses located in areas outside the boundary of a city of 50,000 or more and its immediate adjacent urbanized area. For FY1994–FY1996, a total of \$35.3 million each year will be made available.
2. The Community Facilities (CF) Program provides financial assistance to construct, extend, or otherwise improve community facilities providing essential services in rural areas and towns with a population of less than 20,000. For FY1994–FY1996, a total of \$41.6 million each year will be made available.
3. The Intermediary Relending Program (IRP) provides direct loans to nonprofit organizations to establish revolving loan funds. The funds then provide loans for businesses and community development projects not within the outer boundary of any city having a population of 25,000 or more. For FY1994–FY1996, a total of \$16.0 million each year will be made available.
4. The Rural Business Enterprise Grant (RBEG) program supports public and nonprofit organizations that provide technical assistance to new and growing businesses, that fund revolving loan funds for such businesses, or that develop industrial park sites. The program assists business enterprises located in areas outside the boundary of a city of 50,000 or more and its immediately adjacent urbanized area. For FY1994–FY1996, a total of \$4.1 million each year will be made available.
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1. Under Subtitle G of the 1990 Farm Bill (Rural Revitalization Through Forestry), the Rural Community Assistance program supports rural development, economic recovery, and studies designed to help diversify economic conditions in these communities. USFS will make available through reprogramming and redirection an additional thirteen million dollars (\$13 million) in FY1994, and an additional ten million (\$10 million) each year in FY1995 and FY1996, for these programs.
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markets for value-added wood products. USFS will make available through reprogramming and redirection an additional three million dollars (\$3 million) each year for FY1994-FY1996 for this program.

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The Environmental Protection Agency: The Environmental Protection Agency agrees to request appropriations and/or reprogramming of five million dollars (\$5 million) each year for FY1994-FY1998. These funds would support watershed restoration as authorized under Section 318 of the Clean Water Act and ecological risk assessment research in the Pacific Northwest and northern California.

VI. REPORTS

Every six months, the Multi-Agency Command shall promptly prepare and file with the parties and the Governors of the three States an evaluation report which

- assesses the progress made in the preceding period toward the goals and objectives identified in the Strategic Plan; and
- suggests any adjustments or amendments in the cooperative relationship that the MAC considers desirable.

VII. LIABILITY

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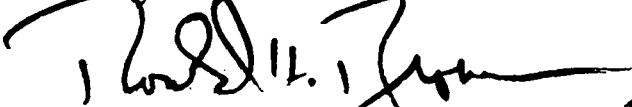
VIII. TERMS

The term of this agreement is forty months from the date of execution. At that time, the parties may, by unanimous action, extend this agreement for any additional period. This agreement may be amended by unanimous consent of the parties. Any party may terminate its participation in this agreement without cause.

AGREED:



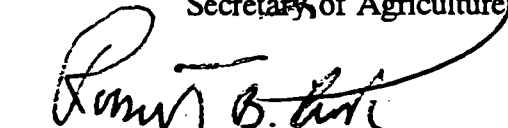
Secretary of the Interior



Secretary of Commerce



Secretary of Agriculture



Secretary of Labor



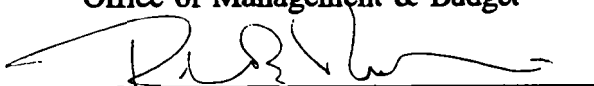
Secretary of Housing & Urban Development Administrator, Environmental Protection Agency



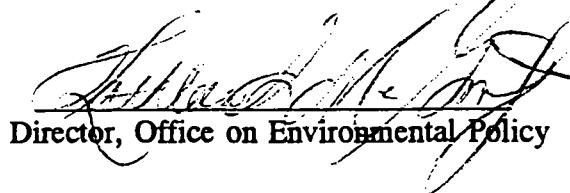
Deputy Director
Office of Management & Budget



Administrator, Small Business Administration



Assistant to the President for Economic Policy Assistant to the President for Domestic Policy



Director, Office on Environmental Policy

MICHAEL: PLEASE CORRECT DATE, AND
THEN PRINT IN FINAL FORM (WH
STATIONARY) FOR KM, THEN LET ME
REVIEW ALSO, CALL TUCKMAN'S OFFICE
IN PORTLAND AND TELL HIM WE HAVE
THIS MEMO - W&P



United States Department of the Interior

OFFICE OF THE SECRETARY
Washington, D.C. 20240

ASSISTANT SECRETARY, LAND AND MINERALS MANAGEMENT

OFFICIAL CORRESPONDENCE ONLY

THIS MESSAGE WAS ELECTRONICALLY TRANSMITTED ON A LANIER FAX 5400

TRANSMISSION NUMBER: (202) 208-3144

VERIFICATION NUMBER: (202) 208-4612

LOCATION : ROOM 6628-A MAIN INTERIOR BUILDING

TO: Will STELLEAGENCY/PHONE: EOP 456-6224FAX NUMBER: 456-2710FROM (NAME/PHONE #): Sohnnye 208-4612ORGANIZATION/BUREAU: DOINUMBER OF PAGES (INCLUDING COVER SHEET) 3DATE: 10/21 TIME: 1:45COMMENTS: _____

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ON TO OUR MAILING

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MEMORANDUM

TO: Secretary Babbitt
Secretary Espy
Secretary Brown
Administrator Browner

FROM: Katie McGinty, Director, Office on Environmental Policy

SUBJ: Forest Plan Interagency Steering Committee and Regional
Interagency Executive Committee Appointments

DATE: October 14, 1993

You have recently signed a Memorandum of Understanding for Forest Ecosystem Management to help implement the President's Forest Plan for a Sustainable Economy and a Sustainable Environment. The MOU establishes a framework for cooperative planning, improved decision making, and coordinated implementation of the forest plan.

The MOU establishes two decision making structures. The Interagency Steering Committee (ISC) will be a Washington, D.C. based group to establish overall policies governing prompt coordinated and effective implementation of the President's plan. The Regional Interagency Executive Committee (RIEC) will serve as the senior regional entity to assure successful implementation on the ground.

For the last three months, your representatives in Washington and in the region have informally worked together to move forward on the President's plan pending the development and approval of the MOU. Now that the MOU has been signed we would like you to make formal appointments to both the ISC and RIEC.

Both the ISC and RIEC appointments should include the appropriate officials from your Department or Agency who oversee the USDA Forest Service, DOC National Marine Fisheries Service, and DOI Bureau of Land Management, Bureau of Indian Affairs, and Fish and Wildlife Service. The appropriate Environmental Protection Agency officials should be included as well. The appointees should have decision making authority and a commitment to working on the many decisions that often need a quick turnaround. Professional staff should be assigned to each appointee to assure close coordination with each agency's regional and field staff.

(GIVE THEM 3 WEEKS) Please provide me with a list of your appointments for both the ISC and RIEC, their alternates, and agency contacts by Friday, ~~October~~ *November*. Please include their full title, address, phone and FAX numbers. A master list will be drafted and distributed to each

member as soon as possible. The White House Office on Environmental Policy will chair the ISC. The USDA Forest Service and USDOl will serve as alternate chairs for the RIEC.

cc: Jim Lyons, Assistant Secretary, Natural Resources
and Environment
Tom Collier, Chief of Staff, Department of Interior
Bob Armstrong, Assistant Secretary, Lands
and Minerals Management
George Frampton, Assistant Secretary, Fish and Wildlife
and Parks
Ada Deer, Assistant Secretary, Indian Affairs
Kate Kimball, Deputy Assistant Secretary, Oceans
and Atmosphere
David Gardner, Assistant Administrator, Environmental
Protection Agency

THE WHITE HOUSE

WASHINGTON

MEMORANDUM TO: Secretary Babbitt
Secretary Espy
Secretary Brown
Administrator Browner

FROM: Katie McGinty, Director, 
Office on Environmental Policy

SUBJ: Forest Plan Interagency Steering Committee
Appointments

DATE: November 4, 1993

You have recently signed a Memorandum of Understanding for Forest Ecosystem Management to help implement the President's Forest Plan for a Sustainable Economy and a Sustainable Environment. The MOU establishes a framework for cooperative planning, improved decision making, and coordinated implementation of the forest plan.

The MOU establishes two decision making structures. The Interagency Steering Committee (ISC) will be a Washington, DC based group to establish overall policies governing prompt coordination and effective implementation of the President's Plan. The regional Interagency Executive Committee (REIC) will serve as the senior regional entity to assure successful implementation on the ground.

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Please provide me with a list of your appointments for both the ISC and REIC, their alternates, and agency contacts by Friday, November 26. Please include their full title, address, phone and

FAX numbers. A master list will be distributed to each member as soon as possible. The White House Office on Environmental Policy will chair the ISC. The USDA Forest Service and USDOJ will serve as alternate chairs for the REIC.

cc: Jim Lyons, Assistant Secretary, Natural Resources and
Environment
Tom Collier, Chief of Staff, Department of Interior
Bob Armstrong, Assistant Secretary, Lands and Minerals
Management
George Frampton, Assistant Secretary, Fish and Wildlife and
Parks
Ada Deer, Assistant Secretary, Indian Affairs
Kate Kimball, Deputy Assistant Secretary, Oceans and
Atmosphere
David Gardner, Assistant Administrator, Environmental
Protection Agency

MEMORANDUM OF UNDERSTANDING FOR FOREST ECOSYSTEM MANAGEMENT

I. PARTIES

This is an understanding among five parties:

The Director of the White House Office on Environmental Policy
The Secretary of the Interior
The Secretary of Agriculture
The Administrator of the Environmental Protection Agency
The Under Secretary of Commerce for Oceans and Atmosphere

II. BACKGROUND

The President has proposed a comprehensive plan to alleviate the impasse over management of federal forest lands in the Pacific Northwest within the range of the northern spotted owl. The plan fulfills the President's request for "a balanced and comprehensive strategy for the conservation and management of forest ecosystems, while maximizing economic and social benefits from the forests." By taking an innovative approach based on ecosystem and watershed management, the plan transcends traditional administrative boundaries. Successful implementation will require unprecedented interagency cooperation, coordination, and collaboration, both in the long-term and in the short-term.

The report of the Agency Coordination team established by the President following the April 2, 1993 Forest Conference presents a mechanism to achieve better coordination and cooperation among the federal agencies that are involved in forest management issues. It concluded that "bold changes are required" in how agencies relate to one another and to the states, tribes, private landowners, and communities and people in the region.

III. PURPOSE

The purpose of this Memorandum of Understanding is to establish a framework for cooperative planning, improved decision making, and coordinated implementation of the forest ecosystem management component of the President's *Forest Plan for a Sustainable Economy and a Sustainable Environment* which is designed to resolve northwest forest issues within the range of the northern spotted owl.

Signatories to this Memorandum of Understanding agree to:

- develop a cohesive vision and shared sense of mission for the management of federal forest lands which balances multiple objectives;
- improve their ability to adapt to change, such as new scientific understanding or changing societal values, in a cohesive manner;
- cultivate greater trust, coordination, and cooperation among federal agencies, within individual agencies, and between federal agencies and non-federal interests;
- address inconsistencies among statutory mandates;
- improve integrated application of agency budgets to maximize efficient use of funds for overlapping or related efforts;
- improve the sharing of information and the pooling of agencies' technology and expertise;
- coordinate ecosystem management activities in concert with federal, state and local programs for economic, labor, and community assistance.

IV. STRUCTURE

The following interagency groups are established to develop, monitor, and oversee the implementation of the comprehensive forest management strategy for federal forests within the range of the northern spotted owl. They will support the development and implementation of land and resource management plans. This agreement does not substitute for or alter the line authority of individual agencies.

- A. Interagency Steering Committee: The Interagency Steering Committee will establish overall policies governing the prompt, coordinated and effective implementation of the President's forest management plan by all relevant federal agencies and address and resolve issues referred to it by the Regional Executive Committee, described below. The Committee will be located in Washington, D.C. The signatories will appoint representatives to this Committee which will be chaired by the Director of the White House Office on Environmental Policy or her/his designee. A White House appointed representative of the ISC will serve as interagency coordinator to provide general oversight and guidance of regional activities.

- B. Regional Interagency Executive Committee (RIEC): This group will consist of regional representatives of the agencies signatory to this M.O.U. The chairmanship of the RIEC will alternate between the Regional Forester and State Director of the Bureau of Land Management. In appropriate situations this core group will consult with other federal and state agencies and tribes. The Regional Interagency Executive Committee will serve as the senior regional entity to assure the prompt, coordinated and successful implementation of the President's forest management plan at the regional level. It will serve as the principal conduit for communications between the Interagency Steering Committee and the region. It will be responsible for implementing the directives of the Interagency Steering Committee, reporting regularly on implementation progress, and referring issues relating to the policies or procedures for implementing the plan to the Interagency Steering Committee.

The RIEC will appoint an interim interagency implementation team to oversee and initiate actions during the interim period moving toward to full implementation of the new forest management strategy.

The Regional Interagency Executive Committee will work together with the Multi-Agency Command group (MAC) of the Northwest Economic Adjustment Initiative to develop criteria and priorities for restoration projects or other ecosystem investment opportunities.

The Regional Interagency Executive Committee will be accountable to the Interagency Steering Committee for establishment and oversight of the Regional Ecosystem Office, Research and Monitoring Committee and Provincial Teams. The Regional Interagency Executive Committee will also make recommendations for minimizing planning redundancies.

1. Regional Ecosystem Office: This office will provide a focal point for scientific and technical expertise in support of implementation of the forest management plan. It will also be responsible for evaluation of major modifications arising from the adaptive management process and will coordinate the formulation and implementation of data standards. This office will report to the Regional Interagency Executive Committee and will be responsible for development, evaluation, and resolution of consistency and implementation issues with respect to specific topics including, but not limited to, the following:

- Geographic Information Systems
- Prototype watershed analyses
- Restoration and reforestation guidelines
- Support of agency efforts to meet obligations of Endangered Species Act (e.g. Section 7 consultations, preparation of recovery plans)

- Adaptive management guidelines
- Monitoring
- Research
- Refining definition of reserve boundaries

Agencies will detail staff to the Regional Ecosystem Office as appropriate.

2. Research and Monitoring Committee: This committee, composed of research scientists and managers from a variety of disciplines will provide advice to the Regional Interagency Executive Committee on implementation of the forest plan including adaptive management areas and watershed assessments. The Research and Monitoring Committee will review and evaluate ongoing research, develop a research plan to address critical natural resource commodity and non-commodity questions, and address biological, social, economic, and adaptive management research questions. It will also develop scientifically credible, cost-efficient monitoring plans. The Research and Monitoring Committee will report to the Regional Interagency Executive Committee.
3. Provincial Teams: These teams will consist of representatives of federal agencies, states, tribes, and others. The Interagency Steering Committee and the Regional Interagency Executive Committee will determine the appropriate role for these teams at the level of physiographic provinces, adaptive management areas or particular watersheds.

V. TERMS

The term of this agreement is five years from the date of execution, after which time the parties may extend the agreement.

AGREED:

Director, White House Office on Environmental Policy

Secretary of the Interior

Secretary of Agriculture

Administrator, Environmental Protection Agency

Under Secretary of Commerce for Oceans and Atmosphere

U.S. Environmental Protection Agency

Office of the
Assistant Administrator
for

Policy, Planning and Evaluation

FACSIMILE TRANSMITTAL FORM

FAX RECIPIENT: Ms Katie McGinty

FAX NUMBER: (202) 456-2710

VOICE NUMBER: ()

ADDRESS:

SENDER NAME: Andrew Otis

VOICE NUMBER: (202) 260-1340

DATE: 12/2/92

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C. 20460

DEC 2 1993

OFFICE OF
POLICY, PLANNING AND EVALUATION

Katie McGinty
White House Office on Environmental Policy
Room 360
Old Executive Office Building
Washington DC 20501

Dear Katie,

Administrator Browner has asked me to provide you the names of EPA's representatives to the Interagency Steering Committee (ISC) and the regional Interagency Executive Committee (REIC) to implement the President's Forest Plan.

ISC

Appointee

Robert Perciasepe, Assistant Administrator for Water
U.S. EPA 4101
401 M Street, SW
Washington, DC 20460
Phone: (202) 260 - 5700
Fax: (202) 260 - 5711

Alternate

Robert Wayland, Director, Office of Wetlands, Oceans and Watersheds
U.S. EPA 4501F
401 M Street, SW
Washington, DC 20460
Fax: (202) 260 - 6294
Phone: (202) 260 - 7166

Staff Contact

John Cannell, Assessment and Watershed Protection Division
U.S. EPA 4503
401 M Street, SW



Washington, DC 20460

Fax: (503) 326 - 7624 (until 1/31/94)

Phone: (503) 326 - 7896 (until 1/31/94), (202) 260 - 7087 thereafter)

REIC

Appointee

Gerald Emission, Deputy Regional Administrator

U.S. EPA Region X

1200 Sixth Avenue

Seattle, WA 98101

Fax: (206) 553 - 1809

Phone: (206) 553 - 5811

Alternate

Charles Findley, Director, Water Division

U.S. EPA Region X

1200 Sixth Avenue

Seattle, WA 98101

Fax: (206) 553 - 0165

Phone: (206) 553 - 1793

Staff Contact

Tom Wilson, Water Division

U.S. EPA Region X

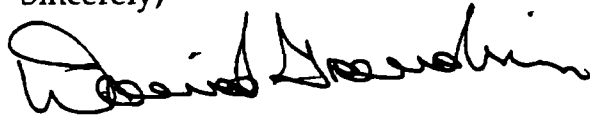
1200 Sixth Avenue

Seattle, WA 98101

Fax: (206) 553 - 0165

Phone: (206) 553 - 1354

Sincerely,



David Gardiner

cc: Robert Perciasepe
Chuck Fox
Gerald Emison
Robert Wayland
Charles Findley
John Cannell
Tom Wilson



United States Department of the Interior

BUREAU OF LAND MANAGEMENT

Washington, D.C. 20240

NOV 30 1993

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MEMORANDUM

To: Katie McGinty
Director--Office on Environmental Policy

From: *for* Jim Baca *[Signature]*
Director--Bureau of Land Management

Subject: Forest Plan Interagency Steering Committee Appointments

As requested in the November 4, 1993, memorandum to Secretary of the Interior Babbitt, the Bureau of Land Management will propose the following names for participation on the identified committees:

Interagency Steering Committee (ISC)

Mr. Jim Baca
Director, Bureau of Land Management
1849 C Street, N.W.
Washington, D.C. 20240
Phone: 202-208-3801
Fax: 202-208-5902

Alternate: Mr. Mike Penfold
Assistant Director, Land and
Renewable Resources
Bureau of Land Management
1849 C Street, N.W.
Washington, D.C. 20240
Phone: 202-208-4896
Fax: 202-208-5010

Regional Interagency Executive Committee (RIEC)

Mr. Dean Bibles
State Director, Oregon/Washington
Bureau of Land Management
1300 N.E. 44th Avenue
P.O. Box 2965
Portland, OR 97208
Phone: 503-280-7024
Fax: 503-280-7390

Alternate: Ms. Elaine Zielinski
Deputy State Director, Lands
and Renewable Resources
Bureau of Land Management
1300 N.E. 44th Avenue
P.O. Box 2965
Portland, OR 97208
Phone: 503-280-7056
Fax: 503-280-7021

November 29, 1993

MEMORANDUM FOR

SECRETARY BABBITT, DEPARTMENT OF THE INTERIOR
SECRETARY BROWN, DEPARTMENT OF COMMERCE
SECRETARY CISNEROS, DEPARTMENT OF HOUSING AND
URBAN DEVELOPMENT
SECRETARY ESPY, DEPARTMENT OF AGRICULTURE
SECRETARY REICH, DEPARTMENT OF LABOR
ADMINISTRATOR BROWNER, ENVIRONMENTAL PROTECTION
AGENCY
ADMINISTRATOR BOWLES, SMALL BUSINESS
ADMINISTRATION
LEON PANETTA, OFFICE OF MANAGEMENT AND BUDGET
BOB RUBIN, NATIONAL ECONOMIC COUNCIL
KATIE MCGINTY, OFFICE ON ENVIRONMENTAL POLICY
JOAN BAGGETT, OFFICE OF POLITICAL AFFAIRS
MARK GEARAN, COMMUNICATIONS OFFICE
CAROL RASCO, OFFICE FOR DOMESTIC POLICY

FROM: ROY NEEL, DEPUTY CHIEF OF STAFF

SUBJECT: OFFICE OF FORESTRY AND ECONOMIC DEVELOPMENT

BACKGROUND:

"We must never forget the human and economic dimensions of these problems. Where sound management policies can preserve the health of forest lands, sales should go forward. Where this requirement cannot be met, we need to do our best to offer new economic opportunities for year round, high wage, high-skill jobs. We may make mistakes but we will try to end the gridlock within the federal government and we will insist on collaboration, not confrontation."

- President William J. Clinton
White House Forest Conference
Portland, Oregon
April 3, 1993

The purpose of this memorandum is to confirm with you the creation of an Office on Forestry and Economic Development in the Pacific Northwest, and the selection of Tom Tuchmann as the Director of the Office.

In pledging to resolve the northern California and Pacific Northwest's forest crisis, the President promised to untangle a complex web of administrative inaction, court orders, and interagency differences. On July 2nd the President announced his Forest Plan for a Sustainable Economy and Sustainable Environment (see attached). The plan has been nationally recognized for the manner in which it attempts to reconcile the jobs vs. environment issue. We now need a "full-court press" strategy to ensure the effective implementation of the plan.

We have already made some significant progress on this front. The attached memoranda of understanding, which most of you recently signed, were drafted to help guide the implementation effort. A forest management Interim Interagency Implementation Team has been formed in Portland, Oregon. The states and National Economic Council have established working relationships to provide more effective delivery of worker and community assistance programs. All agencies have been working to secure funding for program implementation within existing overall budget constraints for FY 1994 and FY 1995.

Yet, the plan is complex and there is little margin for error. To assure successful plan implementation, the Administration will establish an Office of Forestry and Economic development.

PURPOSE AND RESPONSIBILITIES:

The primary responsibilities of this office include:

- fostering close coordination among agencies and work groups at the regional level;
- ensuring proper and continual coordination between regional activities and Washington-based policy and budget initiatives;
- assisting agencies in plan implementation;
- serving as a visible point of contact for state/community groups;
- enhancing the close coordination of public communications on the President's plan within the region;
- providing a visible expression of the President's continuing commitment to full and aggressive implementation of his program.

The Office of Forestry and Economic Development will be located in Portland, Oregon for two years. Portland is centrally located within the region, which will make travel to northern California and the Pacific Northwest easier.

The Director will serve as the primary Administration representative on all issues relating to the implementation of the plan, both within the region and also between the region and

Washington-based implementation activities. The Director shall serve as a liaison to all agencies and provide reports to the White House about progress on all fronts -- from forest practices, to economic assistance, to the progress on moving timber to mills. All agency personnel in Washington, and in the region, will give the director full cooperation so that the President's plan is fully implemented. We expect this effort involving several agencies to be a case study for the Clinton Administration's "Reinvented Government".

In this capacity the Director or his designee will oversee both the Regional Interagency Executive Committee and Community Economic Revitalization Team. The Director will also serve as a member and liaison to the Washington, D.C. based Interagency Executive Committee and Multi-Agency Command. Working with the agencies, the Director will also be responsible for ensuring the effective and timely communication with the Congressional delegation, other community groups and the public generally on all matters relating to plan implementation.

Mr. Tom Tuchmann will serve as Director of the Office. Tom is a forester who understands both the technical and policy components of the region's forestry issues. Tom served as co-chair of the President's transition team effort on the Forest Conference. As Special Assistant to Secretary Babbitt, Tom assisted in designing the Forest Conference and subsequent planning efforts. Attached is a brief biography for your information.

Attachments:

Forest Plan for a Sustainable Economy and Sustainable Environment
Worker and Community Assistance MOU
Forest Management MOU
Tuchmann Biography

DRAFT

FOR IMMEDIATE RELEASE

December 14, 1993

Lori Hennessey (503) 280-7027
Kevin Sweeney (202) 208-6416
Tom Amontree (202) 720-4623

WHITE HOUSE TO ESTABLISH REGIONAL OFFICE IN PORTLAND TO OVERSEE IMPLEMENTATION OF FOREST PLAN

Inter-Agency Agreements are Signed to Improve Operation of Federal Community Assistance and Forest Management

The Clinton Administration has formed an on-the-ground office to coordinate implementation of the President's forest plan. The Office of Forestry and Economic Development, to be based in Portland, will focus exclusively on forest and forest-related economic issues in Northern California and the Pacific Northwest.

E. Thomas Tuchmann, who played key forestry roles in President Clinton's transition and in the planning of the Forest Conference in April, has been named Director. He will oversee the efforts of several federal agencies to ensure swift implementation of the economic and land management components of the plan.

At the same time, the White House announced the signing of two inter-agency Memorandums of Understanding to improve the implementation of two key aspects of the President's forest plan; one focuses on economic adjustment and community assistance, the other on forest ecosystem management.

"President Clinton is committed to ending gridlock in the region and to better coordination among all federal agencies involved," Tuchmann said. "My role is to make sure his commitment extends to the grassroots level, to see that the agencies continue to work together and to push for a delivery of services that is both swift and effective."

"This kind of management simply cannot be done from Washington," said Tuchmann. "The land managers and rural development experts on the ground are the ones who are ready, willing and able to make this program work. I've moved out West to help them do precisely that and to help them find the resources they need."

MORE

DRAFT

Tuchmann will work with state, county and local governments as well as with Tribes, private organizations and the public to increase involvement in the many components of the President's Forest Plan.

"Tom is a forester who understands both the technical and policy components of the region's forestry issues," said Roy Neel, Deputy White House Chief of Staff, in a memo to several members of the President's Cabinet.

Neel's memo went on to praise the President's forest plan, but also noted "the plan is complex and there is little margin of error." The memo said the Office was being created "to assure successful plan implementation."

Most recently an Interior Department special assistant on forest management issues, Tuchmann co-chaired President-elect Clinton's Forest Conference Transition Team. He was a professional staff member of the U.S. Senate Committee on Agriculture, Nutrition & Forestry. From 1987-1989, he directed resource policy for the Society of American Foresters.

Tuchmann received a M.S. degree in Forest Resources from Pennsylvania State University, and a B.S. in Forest Management from Northern Arizona University.

The Memorandum of Understanding (MOU) on Economic Adjustment and Community Assistance can help ensure critical interagency support for workers and their families in areas most adversely affected by past gridlock in the Pacific Northwest. Signed by several agencies, it is designed to improve delivery of a wide variety of beneficial services, such as business financing, community assistance and worker retraining. The MOU can further assist in the establishment of a foundation for business and infrastructure development and long term economic growth.

The second interagency MOU addresses Forest Ecosystem Management. All federal agencies will make a new formal effort to work together to help provide solutions to forest and watershed management problems in the Pacific Northwest and Northern California and to implement the President's Forest Plan.

Both MOUs are key steps in a broader process that will involve governors, state and community governments and Tribal Nations in decision-making and implementation of the plan.