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Document ID: 9607751				
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NSC/RMO PROFILE

RECORD ID: 9607751
RECEIVED: 26 NOV 96 17

TO: BERGER

FROM: MALLEY
ARMSTRONG
DOBBINS

DOC DATE: 27 NOV 96
SOURCE REF:

KEYWORDS: CUBA MIGRATION

PERSONS:

SUBJECT: US - CUBA MIGRATION TALKS

ACTION: NOTED BY BERGER

DUE DATE: 29 NOV 96 STATUS: C

STAFF OFFICER: MALLEY

LOGREF:

FILES: WH

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO
ARMSTRONG
DOBBINS
MALLEY
NSC CHRON
SCHWARTZ

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

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DOC 1 OF 1

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ACTION DATA SUMMARY REPORT

RECORD ID: 9607751

DOC ACTION OFFICER

001 BERGER
001

CAO ASSIGNED ACTION REQUIRED

Z 96112619 FOR INFORMATION
X 96121614 NOTED BY BERGER

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**National Security Council
The White House**

PROOFED BY: _____ LOG # 7751
 URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT ARS
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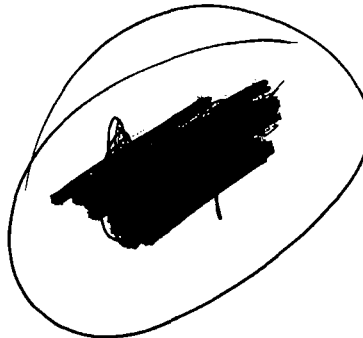
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Lake	_____	_____	_____
Situation Room	_____	Deputy Natl Sec Advisor	_____
West Wing Desk	<u>3</u>	<u>6-10-10</u>	
Records Mgt.	<u>4</u>	<u>TMA 12-16</u>	
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A = Action I = Information D = Dispatch R = Retain N = No Further Action

cc:

COMMENTS:

95 NOV 25 1991



Exec Sec Office has diskette yes

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

November 27, 1996

NOTEDINFORMATION

MEMORANDUM FOR SANDY BERGER

THROUGH:

Rn ERIC SCHWARTZ/*Rn* JIM DOBBINS

FROM:

Rn ROB MALLEY/*Rn* FULTON ARMSTRONG

SUBJECT:

United States-Cuba Migration Talks

Deputy Natl Sec Advisor
has seen

The next round of our migration talks with Cuba will take place on December 4-5 in Havana. Periodic meetings have taken place since the signing of the accords in May 1995, but these will be the first talks in over a year; talks were not held last spring as a result of the February 24 shootdown. One of our most important objectives is to reinforce with the Cuban people the message that both sides remain committed to full implementation of the accords, thereby helping reduce migration pressures. State intends to keep the visit as low-key as possible.

U.S. GOALS

Our delegation, headed by DAS Hamilton, will present the following agenda:

Implementation of the Migration Accords

While we generally are satisfied with Cuba's compliance with the accords, our delegation will be seeking GOC agreement to

- ensure continued free access by the U.S. Interests Section to returned migrants and greater cooperation from the GOC in this regard -- including lifting its ban on the use of non-consular officers for monitoring;
- accept the return of Cuban migrants who enter the United States illegally (vice just those intercepted at sea);
- respond promptly to information requests regarding Cuban migrants held at GTMO;
- eliminate Cuba's illegal exit and entry laws or, at the very least, reduce jail sentences in these cases;

- reduce the migration fees charged by the GOC to legal emigrants.

Alien Smuggling

- The U.S. delegation will raise the issue of alien smuggling from Cuba. While we will reject any broad, formalized cooperation, we will suggest case-by-case cooperation;
- another area of concern is the increased use of forged U.S. and Cuban travel documents by migrants departing from or transiting through Cuba. The delegation will renew our offer to arrange a seminar for Cuban airport personnel to improve detection of fraudulent U.S. travel documents.

CUBAN GOALS

We do not expect a significant breakthrough on any of these issues. Most of them were tabled in the last round of talks and have since been the subject of diplomatic exchanges. However, the GOC may offer piecemeal progress as it has in the past.

The GOC will certainly criticize as inconsistent with the migration accords our decisions not to return intercepted Cuban migrants who are determined to have protection concerns and to bring into the United States migrants with special circumstances (e.g., medical emergencies; family members brought in to attend funerals, etc.). Cuba also is likely to restate its displeasure with our decision to admit into the U.S. for prosecution Lt. Col. Fernandez Pupo and the three hijackers who crash-landed in the Gulf of Mexico, although the GOC's cooperation with U.S. prosecutors suggests these protests will be mostly rhetorical. Finally, we should expect the GOC to seek to expand and perhaps formalize cooperation in areas such as counter-narcotics.