

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. email	Lawrence Rossin to Richard Feinberg and Barbro Owens-Kirkpatrick (2 pages)	04/23/1994	P1/b(1)
002. email	From Rossin re: Haiti Policy Review FYI (4 pages)	04/25/1994	P1/b(1)
003. email	From Eric Schwartz re: Urgent!: Eric's Pass Off Memo... (3 pages)	04/26/1994	P1/b(1)
004. email	From Richard Clarke re: Do Not Print This Doc... (5 pages)	04/27/1994	P1/b(1)
005. email	Schwartz to Alan Kreczko et al. re: For Your Concurrence: Rough Draft ASAP! (8 pages)	05/02/1994	P1/b(1)
006. email	Schwartz to Feinberg re: Redraft: Urgent Clearance by 8am Needed (10 pages)	05/03/1994	P1/b(1)
007. email	Schwartz to Rossin re: Version of #3369 Sent to Berger (10 pages)	05/03/1994	P1/b(1)
008. email	Schwartz to Rossin re: For Your Immediate Concurrence (6 pages)	05/04/1994	P1/b(1)
009. email	Schwartz to Kreczko re: Latest Iteration, FYI (Comments Welcome) (7 pages)	05/05/1994	P1/b(1)
010. email	Rossin to Schwartz re: Repatriate Monitoring (6 pages)	05/06/1994	P1/b(1)
011. email	From Morton Halperin re: Haiti DC Agenda and Other Topics to Discuss (4 pages)	05/09/1994	P1/b(1)
012. email	From Clarke re: For Urgent Clearance: DC Summary and Conclusions (3 pages)	05/11/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F

rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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013. email	From Clarke re: Sandy Asked to See This Right Away (3 pages)	05/12/1994	P1/b(1)

COLLECTION:

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FOLDER TITLE:

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NATIONAL SECURITY COUNCIL

22-Apr-1994 10:08 EDT

UNCLASSIFIED

MEMORANDUM FOR: SEE BELOW

FROM: Eric P. Schwartz
(SCHWARTZ)

SUBJECT: HAITI MIGRANTS: PRESS GUIDANCE

STATEMENT (State Department?)

The Coast Guard interdicted two vessels on April 21.

Vessel off the Coast of Florida

The Coast Guard interdicted a 65 foot coastal freighter with 411 migrants off the coast of Florida. The ship was severely overcrowded, many of the migrants were in poor physical condition and the vessel was without adequate safety equipment. All the migrants are believed to be Haitian.

The Coast Guard will be transporting the migrants to shore, where they will be provided medical screening and other processing by agents of the Immigration and Naturalization Service.

Actions by the Coast Guard and INS to provide entry for the migrants are the result of extraordinary circumstances in this case. They represent no change in the policy of direct return of Haitian vessels on the high seas. In this case, the vessel was drifting close to the territory of the United States, some 4.3 miles from the mainland, while the Coast Guard was attending to the safety and welfare of the people on board, providing water and other necessary amenities. Coast Guard officers also received reports that members of the crew abused some of the passengers and their disembarkation will facilitate investigation of abuse as well as investigations and possible prosecutions for alien smuggling.

We reiterate that direct return of Haitians from the high seas will continue.

Vessel in the Windward Passage

In this respect, we note that the Coast Guard cutter Forward interdicted a vessel with fifteen migrants in the Windward Passage last night. The migrants will be returned to Haiti.

Haitians who attempt to enter the United States by boat will continue to be interdicted by Coast Guard cutters on the high seas and be promptly returned to Haiti.

We believe that the policy of direct return is important to the safeguarding of human life on the high seas and preventing a mass exodus that would threaten the lives of thousands of Haitians. We will continue to take necessary and appropriate actions to

ensure that Haitians do not depart Haiti in unseaworthy vessels. We urge Haitians who wish to seek refuge to take advantage of the U.S. in-country processing program, which has served as a safe means of departure for thousands.

- 30 -

Qs and As

Q: Does this case represent a change in the practice of direct return?

The policy of direct return remains unchanged.

In this respect, we note that the Coast Guard cutter Forward interdicted a vessel with 15 migrants in the Windward Passage last night. The migrants will be returned to Haiti.

Haitians who attempt to enter the United States by boat will continue to be interdicted by Coast Guard cutters on the high seas and be promptly returned to Haiti.

Q: Then why did you permit entry for this vessel?

As we have indicated, actions by the Coast Guard and INS to provide entry for the migrants are the result of extraordinary circumstances in this case. They represent no change in the policy of direct return of Haitian vessels on the high seas. In this case, the vessel was drifting close to the territory of the United States, some 4.3 miles from the mainland, while the Coast Guard was attending to the safety and welfare of the people on board, providing water and other necessary amenities. Coast Guard officers also received reports that members of the crew abused some of the passengers and their disembarkation will facilitate investigation of abuse as well as investigations and possible prosecutions for alien smuggling.

Q: How did the vessel get so close?

A: There were wind shifts and current eddies that caused the vessel to move toward shore while the Coast Guard was attending to the safety and welfare of the people on board.

Q: Why wasn't the vessel tethered by the Coast Guard?

A: The crew of the vessel was not cooperating with the Coast Guard and the Coast Guard sought to use a minimum of force in dealing with this incident.

Q: How did they evade the Coast Guard's blockade?

A: We are investigating the route of the vessel.

We remain confident of our ability to interdict the

vast majority of vessels seeking illegal entry into the United States.

Q: Where did the vessel come from?

A: We do not know the point of departure. We are investigating. The vessel either originated or transitted in the Bahamas.

Q: Why didn't the Bahamas try to stop its onward voyage?

A: We would direct this inquiry to the Government of the Bahamas, to which we are asking the same question.

Q: What will happen to the migrants?

A: They will be processed by the Immigration and Naturalization Service.

Q: Will they be detained?

A: I would direct questions on the disposition of the migrants to the Immigration Service.

Q: Will you reimburse the State of Florida for expenses?

A: We are in close and continual contact with State of Florida officials and will be exploring ways to ease the burden they face with this population.

Distribution:

FOR: Calvin A. Mitchell	(MITCHELLC)
CC: Records	(RECORDS)
CC: Lawrence G. Rossin	(ROSSIN)
CC: Richard A. Clarke	(CLARKER)
CC: Richard L. Canas	(CANAS)
CC: Wanda D. Lindsey	(LINDSEY)
CC: Rand R. Beers	(BEERS)
CC: Eric P. Schwartz	(SCHWARTZ)
CC: Ernest J. Wilson III	(WILSON)
CC: Susan E. Rice	(RICE)
CC: Marcia G. Norman	(NORMAN)
CC: O. Ruth Stalcup	(STALCUP)
CC: Sean J. Darragh	(DARRAGH)

Additional Header Information Follows

Date Created: 22-Apr-1994 10:07
Deletable Flag: Y
DOCNUM: 037350
VMS Filename: OA\$SHARE20:ZVENEHQ4.WPL
A1 Folder: APR94
Message Format:
Message Status: READ
Date Modified: 22-Apr-1994 10:07

Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

22-Apr-1994 14:14 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR:

Richard A. Clarke

(CLARKER)

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

Memo to SB on DM

Dick:

I sent this forward as you were not around to clear at about 1 pm.
It is for the 3:30 pm meeting.

Eric

CC: Records

(RECORDS)

Additional Header Information Follows

Date Created: 22-Apr-1994 14:14

Deletable Flag: Y

DOCNUM: 037407

VMS Filename: OA\$SHARE20:ZVENKCO35.WPL

A1 Folder: APR94

Message Format:

Message Status: READ

Date Modified: 22-Apr-1994 14:14

Forward Flag: YES

Read-Receipt Requested: NO

Delivery-Receipt Requested: NO

Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

22-Apr-1994 13:31 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR: SEE BELOW

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

MEETING TODAY WITH DORIS MEISSNER

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By M NARA, Date 3/26/16

2011-034-F

Purpose of the Meeting: To Discuss Refugee Processing in Haiti

Doris has asked to see you to regarding migration issues in

Haiti. As explained in a previous memo to you, she will tell you that it is not now reasonable to argue that in-country processing by itself provides adequate protection for Haitians who fear persecution.

The problems she will probably describe -- an overloaded system that cannot ferret out all good cases, fears that some may have in accessing the system and serious logistical obstacles in the fact-finding process -- exist in other in-country processing systems. The two principal differences in Haiti are that in-country processing is the only recourse for those who fear persecution (as opposed to being an alternative to flight) and that the situation is more chaotic, violent and unstable than in other countries where we maintain in-country procedures.

Questions You Might Ask on Refugee Processing of Haitians

In-country processing: Are we doing everything possible to address problems in in-country processing? Can we improve interview procedures to diminish the chances that good cases are screened out? Why can't we institute a more formal appeal process for denied cases within Haiti to ensure that denials are reviewed?

Alternatives to direct return: What would your alternative solution look like? If you favor a third country option (as she does), who would it protect? All asylum-seekers? Or would you endorse return of those deemed not to be refugees? How could a third country solution be workable in view of the potential for mass outflow, the lack of enthusiasm in the region for the concept and the resources that would be needed?

What You Might Tell Doris

My recommendation would be to invite her to develop quietly her ideas in coordination with NSC staff and to indicate that you seek to maintain a dialogue with her on the refugee processing issue. Doris is discreet and I believe can be trusted to keep these issues very close. You might even tell her that I am planning to travel to Haiti next week.

Detention of Haitians Admitted Today

You should ask Doris her views on INS detention of those who entered Florida today.

Distribution:

FOR: Samuel R. Berger	(BERGER)
CC: Records	(RECORDS)
CC: Mary C. Emery	(EMERY)
CC: Wilma G. Hall	(HALL)
CC: Kristen K. Cicio	(CICIO)
CC: Katherine M. Veit	(VEIT)
CC: William H. Itoh	(ITOH)
CC: Kristie A. Kenney	(KENNEY)
CC: M. Brooke Darby	(DARBY)
CC: Cathy Millison	(MILLISON)
CC: James W. Reed	(REED)

CC: Neal S. Wolin

(WOLIN)

NATIONAL SECURITY COUNCIL

23-Apr-1994 15:20 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR:

Richard A. Clarke

(CLARKER)

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

two items -- cuba and cambodians

sandy said he is thinking about a cuba dc -- nancy must have gotten to him. even though we are not done with the migration contingency planning, i think there are issues to frame for a cuba dc, especially the migration issues and that there is dispute within the USG on these questions, and in the state dept especially, so a dc will not only force issues interagency but also within state. I'm not sure whether sb is thinking dc migration or overall cuba policy. barbro will be speaking about this to feinberg on monday and then to me. what do you think?

state/rp sent cables to our posts in cambodia and thailand, asking the former ot request that the cambodians ask the thai to permit access to kr areas, asking the latter to permit access and even talk to the kr about it. shall i call lionel or do you want to?

CC: Records

(RECORDS)

Additional Header Information Follows

Date Created: 23-Apr-1994 15:16
Deletable Flag: Y
DOCNUM: 037504
VMS Filename: OA\$SHARE1:ZVEOLXCIY.WPL
A1 Folder: APR94
Message Format:
Message Status: READ
Date Modified: 23-Apr-1994 15:16
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By ML NARA, Date 5/28/16

2011-1034-F

Withdrawal/Redaction Marker

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NATIONAL SECURITY COUNCIL

25-Apr-1994 15:46 EDT

UNCLASSIFIED

MEMORANDUM FOR:

Lawrence G. Rossin

(ROSSIN)

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

press guidance as requested

here you go

CC: Records

(RECORDS)

Additional Header Information Follows

Date Created: 25-Apr-1994 15:46

Deletable Flag: Y

DOCNUM: 037644

VMS Filename: OA\$SHARE5:ZVEQMJRRV.WPL

A1 Folder: APR94

Message Format:

Message Status: READ

Date Modified: 25-Apr-1994 15:46

Forward Flag: YES

Read-Receipt Requested: NO

Delivery-Receipt Requested: NO

Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

22-Apr-1994 10:08 EDT

UNCLASSIFIED

MEMORANDUM FOR: SEE BELOW

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

HAITI MIGRANTS: PRESS GUIDANCE

STATEMENT (State Department?)

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Q: Why didn't the Bahamas try to stop its onward voyage?

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Q: What will happen to the migrants?

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CC: Wanda D. Lindsey	(LINDSEY)
CC: Rand R. Beers	(BEERS)
CC: Eric P. Schwartz	(SCHWARTZ)
CC: Ernest J. Wilson III	(WILSON)
CC: Susan E. Rice	(RICE)
CC: Marcia G. Norman	(NORMAN)
CC: O. Ruth Stalcup	(STALCUP)
CC: Sean J. Darragh	(DARRAGH)

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NATIONAL SECURITY COUNCIL

26-Apr-1994 18:21 EDT

UNCLASSIFIED

MEMORANDUM FOR: SEE BELOW

FROM: Eric P. Schwartz
(SCHWARTZ)

SUBJECT: ERIC'S HAITI GUIDANCE

Here is the guidance for which I am responsible.

I now hand off to Randy.

Note to Randy Beers:

Brad Niesen of the CG will call with some figures about a boat tragedy that occurred just before Jan. 20 1993 and which the President referred to at the time. You may want to include it in the talkers.

IMMIGRATION POLICY AND HAITI

U.S. immigration policy provides substantial benefits to Haitians.

During the last 12 years, some 185,000 Haitians have been granted legal permanent residence in the United States, and very high number considering Haiti's relatively small population.

HAITI AND CUBA: WHY DO WE TREAT THE TWO DIFFERENTLY?

There is a statutory penalty of up to three years imprisonment for leaving Cuba without permission, whereas there is no policy of such punishment in Haiti for returning Haitians.

In addition, U.S. law contains special provisions for Cubans.

Under the Cuban Adjustment Act, any Cuban who is inspected and admitted or paroled into the United States may adjust his status to that of permanent resident after he has been physically present in the United States for one year.

This special congressional initiative for undocumented Cuban entrants does not exist for any other national group.

Finally, the Castro regime has restricted the return of Cubans, making this a less viable possibility.

For instance, under the terms of an agreement we reached with Cuba over returning the Mariel migrants, the Cuban government agreed to accept a defined list of persons whom the U.S. wished to return to Cuba. They have, however, refused to accept for return other Cubans found excludable under U.S. law.

THE PRACTICE OF DIRECT RETURN

Our main goals in Haiti are the restoration of democracy, the saving of human lives and the establishment of a system for fair treatment of genuine refugees.

While we are pursuing these actions, we have no alternative but to discourage Haitians from taking the risk of departing Haiti in unseaworthy vessels.

Our current policy of direct return of migrants is designed to save the lives of thousands of Haitians who would be imperilled if they left Haiti in unseaworthy vessels.

This is not a theoretical concern.

Over the past eighteen months, the Coast Guard has documented the deaths of several hundred Haitians whose unseaworthy vessels have capsized during the long and treacherous voyage from Haiti to the United States.

While we don't know how many others may have lost their lives but are unaccounted for, we do know that a change in the practice of direct return could result in massive tragedy.

In the absence of direct return, it is estimated that as many as 100,000 Haitians could seek to leave Haiti by boat over a period of several months.

Thankfully, Haitians have another option.

We have procedures to give Haitians within Haiti, including returnees, safe opportunities to apply for refugee status through our in-country refugee processing program.

More than 55,000 Haitians have inquired about our in-country processing program since it began in 1992.

Cases involving over 15,000 people have been adjudicated by the INS. Over 2,900 people have been granted refugee status; some 2,200 are now in the U.S.

Moreover, we have made substantial efforts to improve our processing.

- o In addition to our processing center in Port-au-Prince, we've opened two additional processing centers in provincial cities in Haiti to expand

access to the program.

- o The INS has increased its country-wide weekly processing capacity from 100 to about 280 cases.
- o We have also substantially increased staffing at the processing centers, as well as efforts to work with non-governmental organizations in identifying applicants who should be considered.
- o We are now handing out preliminary questionnaires on Coast Guard cutters so we can better identify and assist high priority claimants.
- o Moreover, we can and do expedite processing high priority cases to ensure they are brought quickly to the United States.
- o These efforts have paid off.
- o In the first year of the Clinton Administration, we admitted about 1700 refugees through our in-country program.
- o This represents a ten-fold increase from the last year of the previous Administration.

Distribution:

FOR: Lawrence G. Rossin	(ROSSIN)
FOR: Randy R. Beers	(BEERS)
FOR: Tara D. Sonenshine	(SONENSHINE)
FOR: Jeremy D. Rosner	(ROSNER)
FOR: William C. Danvers	(DANVERS)
CC: Records	(RECORDS)

Additional Header Information Follows

Date Created: 26-Apr-1994 18:20
Deletable Flag: Y
DOCNUM: 037849
VMS Filename: OA\$SHARE13:ZVERQ7XTQ.WPL
A1 Folder: APR94
Message Format:
Message Status: READ
Date Modified: 26-Apr-1994 18:20
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004. email	From Richard Clarke re: Do Not Print This Doc... (5 pages)	04/27/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
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NATIONAL SECURITY COUNCIL

28-Apr-1994 12:44 EDT

UNCLASSIFIED

MEMORANDUM FOR: SEE BELOW

FROM: Marcia G. Norman
(NORMAN)

SUBJECT: Saturday, 30 April 1994 Haiti Demonstration

I received a call from Yanick Laforest, 333-4814, a contact of Eric's. She often calls Eric to inform him of Haiti issues pertaining to disposed President Aristide. She called today to tell Eric about the "Massive Demonstration" planned for Saturday, 30 April. According to Yanick, each of the representatives of President Aristide from New York, Miami, Orlando, Boston, Philadelphia, Washington, D.C., New Jersey, Connecticut, Chicago, Detroit, Cincinnati, St Louis, Cleveland, Atlanta, Long Island and Canada were asked to bring people "massively" to protest against the administration's present policies toward Haiti and President Aristide.

The Demonstration has four major objectives:

1. Denounce the ongoing repression in Haiti by the military and allies.
2. Denounce US President Bill Clinton's shameless support of the Haiti military.
3. Demand the immediate departure of the Haitian military high command.
4. Demand the unconditional return of President Aristide and temporary asylum in the US of the Haitian refugees.

The demonstrators are to meet (arriving by buses) somewhere in the vicinity of the Capital, Library of Congress, Rayburn building(s) -- she was not sure of the exact location because she has not seen a copy of the demonstration permit. They will then proceed/march to Lafayette Park in front of the White House and have several speakers. She did not say how long the march/protest is to last.

I would be glad to take any questions, however, I have told you just about everything she has told me.

One little PS: She did imply that the speakers and demonstrators are not pleased with the current policies and I got the feeling that, although it will probably not get violent, there could be ugly/heated exchanges. I am not that familiar with how these things go or evolve so I thought I would give you my feelings I got from her voice tone and side remarks. Thanks for listening.

Distribution:

FOR: Richard A. Clarke (CLARKER)
FOR: Randy R. Beers (BEERS)
FOR: Lawrence G. Rossin (ROSSIN)
CC: Records (RECORDS)
CC: Natalie S. Wozniak (WOZNIAK)
CC: Calvin A. Mitchell (MITCHELLC)
CC: Tara D. Sonenshine (SONENSHINE)
CC: Thomas B. Ross (ROSS)
CC: Richard A. Clarke (CLARKER)
CC: Richard L. Canas (CANAS)
CC: Wanda D. Lindsey (LINDSEY)
CC: Rand R. Beers (BEERS)
CC: Eric P. Schwartz (SCHWARTZ)
CC: Ernest J. Wilson III (WILSON)
CC: Susan E. Rice (RICE)
CC: Marcia G. Norman (NORMAN)
CC: O. Ruth Stalcup (STALCUP)
CC: Sean J. Darragh (DARRAGH)

Additional Header Information Follows

Date Created: 28-Apr-1994 11:45
Deletable Flag: Y
DOCNUM: 038041
VMS Filename: OA\$SHARE53:ZVETI76S1.WPL
A1 Folder: APR94
Message Format:
Message Status: READ
Date Modified: 28-Apr-1994 12:44
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

02-May-1994 12:07 EDT

UNCLASSIFIED

MEMORANDUM FOR:

Natalie S. Wozniak	(WOZNIAK)
Calvin A. Mitchell	(MITCHELLC)
Tara D. Sonenshine	(SONENSHINE)
Thomas B. Ross	(ROSS)

FROM: Eric P. Schwartz
(SCHWARTZ)

SUBJECT: CNN EVENT

SCHWARTZ'S SUGGESTED MODIFICATION ON THE HAITI-RETURN BULLET FOR
THE CNN EVENT:

-- Our return policy is designed to avoid a catostrophic exodus
while providing Haitians in Haiti the chance to leave as
refugees.

CC: Records (RECORDS)

Additional Header Information Follows

Date Created: 02-May-1994 12:06
Deletable Flag: Y
DOCNUM: 038419
VMS Filename: OA\$SHARE41:ZVEXHBR6L.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 02-May-1994 12:06
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

02-May-1994 12:24 EDT

~~CONFIDENTIAL~~~~MEMORANDUM FOR:~~

Natalie S. Wozniak (WOZNIAK)
Calvin A. Mitchell (MITCHELLC)
Tara D. Sonenshine (SONENSHINE)
Thomas B. Ross (ROSS)

FROM: Eric P. Schwartz
(SCHWARTZ)

SUBJECT: revised guidance: direct return

TARA: HERE IS WHAT MORT AND I AGREED ON. BUT YOU NEED TO
RUN THE LAST SENTENCE BY SANDY. MORT THINKS IT REFLECTS HIS
VIEW, BUT WE NEED TO BE SURE.

-- our return policy is designed to avoid a humanitarian
catastrophy while providing Haitians in Haiti with
every chance to make refugee claims. We are
exploring how we can improve the in-country
processing system and considering other steps to
ensure that those who need protection against the
military rulers in Haiti are protected.

CC: Records

(RECORDS)

Additional Header Information Follows

Date Created: 02-May-1994 12:23
Deletable Flag: Y
DOCNUM: 038425
VMS Filename: OA\$SHARE25:ZVEXHQBZT.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 02-May-1994 12:23
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By AD NARA, Date 3/28/16

201-639-F

NATIONAL SECURITY COUNCIL

02-May-1994 14:26 EDT

UNCLASSIFIED

MEMORANDUM FOR: SEE BELOW

FROM: Lawrence G. Rossin
(ROSSIN)

SUBJECT: Revizsed Haiti CNN key points

Following supersedes what Mort and Eric sent to you and incorporates their inputs:

- Goals continue: restoration of democracy, return of Aristide.
- Military leaders will not leave through negotiated political process. Thus we aim to push them out through total UN embargo, global targeted sanctions, better sanctions enforcement, other steps.
- Not useful to rule in or out further action, force or otherwise. Our priority is to make sanctions work; they can.
- Return policy aims to avoid humanitarian catastrophe, give Haitians in Haiti every chance to make refugee claims. We are exploring improvements to in-country processing, considering other steps to ensure those who need protection from the military rulers are protected.

AGAIN, AS ERIC SAID THE LAST SENTENCE OF THE LAST TICK NEEDS TO BE RUN BY SANDY. MORT THINKS IT REFLECTS SANDY'S VIEWS BUT WE NEED TO BE SURE.

Distribution:

FOR: Natalie S. Wozniak	(WOZNIAK)
FOR: Calvin A. Mitchell	(MITCHELLC)
FOR: Tara D. Sonenshine	(SONENSHINE)
FOR: Thomas B. Ross	(ROSS)
CC: Records	(RECORDS)
CC: Records	(RECORDS)
CC: Richard E. Feinberg	(FEINBERG)
CC: Eric P. Schwartz	(SCHWARTZ)
CC: Morton H. Halperin	(HALPERIN)

Additional Header Information Follows

Date Created: 02-May-1994 14:16
Deletable Flag: Y
DOCNUM: 038456
VMS Filename: OA\$SHARE51:ZVEXKM33S.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ

Date Modified: 02-May-1994 14:25
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
005. email	Schwartz to Alan Kreczko et al. re: For Your Concurrence: Rough Draft ASAP! (8 pages)	05/02/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
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b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
006. email	Schwartz to Feinberg re: Redraft: Urgent Clearance by 8am Needed (10 pages)	05/03/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F

rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
007. email	Schwartz to Rossin re: Version of #3369 Sent to Berger (10 pages)	05/03/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
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Freedom of Information Act - [5 U.S.C. 552(b)]

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
008. email	Schwartz to Rossin re: For Your Immediate Concurrence (6 pages)	05/04/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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NATIONAL SECURITY COUNCIL

04-May-1994 16:29 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR:

Lawrence G. Rossin

(ROSSIN)

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

teitelbaum

interesting idea which i think we would take up in the context of discussions with unhr. my sense is that it is pretty similar (but maybe more complicated) than getting a camp on another country's "sovereign" territory.

eric

CC: Records

(RECORDS)

Additional Header Information Follows

Date Created: 04-May-1994 16:28

Deletable Flag: Y

DOCNUM: 038838

VMS Filename: OA\$SHARE42:ZVEZKNPK0.WPL

A1 Folder: MAY94

Message Format:

Message Status: READ

Date Modified: 04-May-1994 16:28

Forward Flag: YES

Read-Receipt Requested: NO

Delivery-Receipt Requested: NO

Message Priority: FIRST_CLASS

::

NATIONAL SECURITY COUNCIL

03-May-1994 14:38 EDT

UNCLASSIFIED

MEMORANDUM FOR:

Eric P. Schwartz

(SCHWARTZ)

FROM:

Lawrence G. Rossin
(ROSSIN)

SUBJECT:

Haiti Migrants idea

CC: Records

(RECORDS)

CC: Richard E. Feinberg

(FEINBERG)

DECLASSIFIED

E.O. 13526

White House Guidelines, September 11, 2006

By mi NARA, Date 3/24/11

201-1034-18

I was called by Michael Teitelbaum, Vice Chairman of the National Commission on Immigration Reform, who had an idea he wanted to offer on migrants. He said if it was dumb, we should let him know, but I said talk away. Teitelbaum prefaced by saying he understands and agrees with direct return and supported it as Clinton's only choice in a NYTimes op-ed in Jan or Feb 1993. He believes letting 50,000 Haitians hit the beaches would spell the end of U.S. asylum policy.

At the same time some humanitarian way of treating migrant s has to be found.

He suggested that we explore with the UNHCR, ICRC or similar group their long-term leasing a Bahamian island, or another similar island, which would become UN sovereign territory on a temporary basis (duration of the lease). (Like Hong Kong.) To this truly international territory would then be brought Haitian (and possibly Cuban) boat people who would be fed, housed, watered, etc. They could from there seek refugee status in any country they wished -- but being in international territory they could not automatically avail themselves of our or anyone else's asylum procedures.

Teitelbaum noted the issues: what country would do such a lease? If they did it probably would be an undeveloped island (possibly limited water), so high cost, etc.

Teitelbaum underscored that this was his personal idea, not the Immigration Commission's. He took the occasion to express his and the other commissioners' great pleasure with Barbara Jordan's leadership. (He was however unaware of her letter to POTUS on Haitian migrants.)

Finally he noted that the Commission will be in Mexico on Friday to meet with the Ministers of Foreign Affairs and Gobernacion.

What do you think of this? It is a new idea... Please advise, I want to call Teitelbaum back.

Michael Teitelbaum 212/649-1649

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
009. email	Schwartz to Kreczko re: Latest Iteration, FYI (Comments Welcome) (7 pages)	05/05/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
010. email	Rossin to Schwartz re: Repatriate Monitoring (6 pages)	05/06/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

NATIONAL SECURITY COUNCIL

06-May-1994 14:35 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR: SEE BELOW

FROM: Eric P. Schwartz
(SCHWARTZ)

SUBJECT: HAITI MIGRATION PLANNING

Sandy:

How and when do we bring Carol Rasco, Alexis Herman into the loop on what you are sending to the President?

Eric

Distribution:

FOR: Samuel R. Berger	(BERGER)
CC: Records	(RECORDS)
CC: Mary C. Emery	(EMERY)
CC: Wilma G. Hall	(HALL)
CC: Kristen K. Cicio	(CICIO)
CC: Katherine M. Veit	(VEIT)
CC: William H. Itoh	(ITOH)
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CC: M. Brooke Darby	(DARBY)
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CC: James W. Reed	(REED)
CC: Neal S. Wolin	(WOLIN)
CC: Ardenia R. Hawkins	(HAWKINS)

Additional Header Information Follows

Date Created: 06-May-1994 14:34
Deletable Flag: Y
DOCNUM: 039183
VMS Filename: OA\$SHARE42:ZVFBKUDM0.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 06-May-1994 14:34
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

DECLASSIFIED
E.O. 13526
White House Guidelines, September 11, 2006
By *ME* NARA, Date *3/28/16*
201-10397

NATIONAL SECURITY COUNCIL

07-May-1994 19:05 EDT

UNCLASSIFIED

MEMORANDUM FOR:

Calvin A. Mitchell

(MITCHELLC)

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

HAITI: QS AND AS

HAITIAN MIGRATION

Qs and As

Q: Doesn't this represent a reversal rather than a modification?

A: The goal of our refugee policy has always been to provide adequate opportunities for Haitians who fear persecution to leave Haiti.

However, I have been increasingly concerned by the deteriorating human rights situation in Haiti and, for this reason, believe we ought to make efforts to provide asylum-seekers the chance to make claims to refugee status prior to return.

When I first announced our migration policy in January 1993, I indicated that it was a policy for the time-being and would be under continual review to ensure that we continue to ensure that our policy is fair, responsible and humane.

This modification is consistent with these goals.

Q: If it was not appropriate to change policy last year, then why is it appropriate now?

Our goals have always been to discourage unsafe boat departures while providing access to in-country procedures.

And the policy that we have had in place has accomplished those goals.

Our return policy has been designed to discourage departure in unseaworthy vessels and protect human life.

However, the modification we are announcing is necessary in view of the deteriorating human rights situation.

Q: Then how do you propose to deter departure in unseaworthy vessels?

A: First, the policy of interdiction of all boat migrants will continue, and only those who have valid refugee claims will be protected from return.

Second, no Haitians will be permitted U.S. entry prior to a determination that they are bonafide refugees, and we will seek to do processing either in third countries, third country ports or on very large ships equipped to handle thousands.

Third, we will seek third country agreement to resettle those Haitian migrants who are deemed to be refugees, both to communicate that boat migration is not the way to make it to the United States and to reduce the burden on U.S. localities.

Fourth, the Coast Guard and Navy are being instructed to deploy adequate resources to deal effectively with any surge in boat departures.

Fifth, we will not implement this modification of policy until we are confident that the Coast Guard, the Navy, the Immigration Service and the State Department are fully prepared to meet this challenge.

Q: Will you continue your in-country processing program?

A: Yes, as this has proven to be an extremely valuable vehicle for Haitians who need to flee.

As I mentioned, the in-country processing system has resulted in refugee status for some 3000 Haitians since 1992 and we have made substantial improvements in the process.

- o In addition to our processing center in Port-au-Prince, we've opened two additional processing centers in provincial cities in Haiti to expand access to the program.
- o The INS has increased its country-wide weekly processing capacity from 100 to about 280 cases.
- o We have also substantially increased staffing at the processing centers, as well as efforts to work with non-governmental organizations in identifying applicants who should be considered.
- o Moreover, we can and do expedite processing high priority cases to ensure they are brought quickly to the United States.
- o These efforts have paid off.

- o In the first year of my Administration, we admitted about 1700 refugees through our in-country program.
- o This represents a ten-fold increase from the last year of the previous Administration.

Q: What about the impact of entry of Haitians on Florida?

A: I am instructing the Departments of State, Justice and Health and Human Services to work with affected localities and to make efforts to ensure geographical distribution of the resettled population.

CC: Records

(RECORDS)

Additional Header Information Follows

Date Created: 07-May-1994 19:05
Deletable Flag: Y
DOCNUM: 039305
VMS Filename: OA\$SHARE24:ZVFCR9Y66.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 07-May-1994 19:05
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
011. email	From Morton Halperin re: Haiti DC Agenda and Other Topics to Discuss (4 pages)	05/09/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
012. email	From Clarke re: For Urgent Clearance: DC Summary and Conclusions (3 pages)	05/11/1994	P1/b(1)

COLLECTION:

Clinton Presidential Records
NSC Emails
A1-Record (Jan 93-Sept 94) ([Schwartz and Cuba...])
OA/Box Number: 570000

FOLDER TITLE:

[04/21/1994-05/16/1994]

2011-1039-F
rs1847

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
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NATIONAL SECURITY COUNCIL

12-May-1994 12:40 EDT

~~SECRET~~

MEMORANDUM FOR:

Richard A. Clarke (CLARKER)
Eric P. Schwartz (SCHWARTZ)

FROM: Allison M. Wright
(WRIGHT)

SUBJECT: Haiti Brief for Bill Gray on Migration Issues

Dick/Eric:

Eric Schwartz will be heading a briefing on Migration Issues on Haiti for Bill Gray tomorrow from 4:15 - 5:00 in the Situation Room. I will also be extending invitations to Doris Meissner and Adm Appelbaum inviting them to participate as well. I will give them Eric's name and telephone number as the lead person and ask that they coordinate with him on what their role in the briefing will be.

Any questions please let us know.

Thanks!

CC: Records (RECORDS)
CC: Wanda D. Lindsey (LINDSEY)
CC: Marcia G. Norman (NORMAN)

Additional Header Information Follows

Date Created: 12-May-1994 12:37
Deletable Flag: Y
DOCNUM: 039991
VMS Filename: OA\$SHARE4:ZVFHI3L07.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 12-May-1994 12:37
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

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E.O. 13526
White House Guidelines, September 11, 2006
By ML NARA, Date 3/28/16
201-103418

NATIONAL SECURITY COUNCIL

12-May-1994 13:09 EDT

UNCLASSIFIED

MEMORANDUM FOR:

Lawrence G. Rossin

(ROSSIN)

FROM:

Randy R. Beers
(BEERS)

SUBJECT:

Foreign Policy Meeting Input

Larry,

Background:

Pursuant to Saturday's decision, we established an interagency Haitian Migrant Task Force to set up the new boat migrant processing system. The task force has set forth a work program with the first priority of finding a location ashore in the region. The Turks and Caicos Islands, a UK dependency in the Caribbean at the southeastern end of the Bahamian Archipelago, is the first choice, and we will approach the UK shortly.

In parallel, DOD is renting an 800 passenger commercial vessel to serve as a near term processing center which can be anchored at a dock or close offshore. State and INS are pulling together personnel to process the migrants. DOD will take on housekeeping responsibilities. Our objective is to have the center ready to operate by the end of May. We also be seeking resettlement of some of the migrants in third countries. In the meantime, USIA is broadcasting in Haiti and INS is telling Haitians in the US that we will continue to return all boat migrants until we have established a processing center and that even then non-refugees will be still be returned.

Points to Make:

- We made an important decision on Saturday about interviewing boat migrants for refugees.
- We are now trying to turn that decision into a reality with a lot of hard work in a very short timeframe.
- I appreciate the work that your staffs have done to date, and we need to keep pressing.
- At the same time, we all need to remember not to allow "the perfect" to become the enemy of "the good enough." We need to be processing boat migrants by the end of May.

CC: Records

(RECORDS)

CC: Richard A. Clarke

(CLARKER)

CC: Eric P. Schwartz

(SCHWARTZ)

Additional Header Information Follows

Date Created: 12-May-1994 13:08
Deletable Flag: Y
DOCNUM: 040003
VMS Filename: OA\$SHARE36:ZVFHISG7H.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 12-May-1994 13:08
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

12-May-1994 20:40 EDT

~~SECRET~~

MEMORANDUM FOR: SEE BELOW

FROM: Lawrence G. Rossin
(ROSSIN)

SUBJECT: crosshatches 4112, 4113

Larry Rossin clears these crosshatches for the inter-american
affairs directorate without changes.4112 Cable to Paris re request for FM to accept Haitian refugees
4113 cable to Haiti collective response to installation of
illegal govt in haiti

Distribution:

FOR: M. Brooke Darby	(DARBY)
FOR: Wendy E. Gray	(GRAY)
FOR: Brenda I. Hilliard	(HILLIARD)
FOR: M. Kay LaPlante	(LAPLANTE)
FOR: Cathy Millison	(MILLISON)
FOR: Allison M. Wright	(WRIGHT)
FOR: Ardenia R. Hawkins	(HAWKINS)
FOR: Katherine E. O'Loughlin	(OLOUGHLIN@WHSR@CCGATE@VAXA)
FOR: David R. Bailey	(BAILEY@WHSR@CCGATE@VAXA)
FOR: Stephen G. Niemerski	(NIEMERSKI@WHSR@CCGATE@VAXA)
FOR: Miles R. Murphy	(MURPHY@WHSR@CCGATE@VAXA)
CC: Records	(RECORDS)
CC: Richard E. Feinberg	(FEINBERG)
CC: Richard A. Clarke	(CLARKER)
CC: Randy R. Beers	(BEERS)
CC: Susan E. Rice	(RICE)
CC: Eric P. Schwartz	(SCHWARTZ)

Additional Header Information Follows
-----Date Created: 12-May-1994 20:37
Deletable Flag: Y
DOCNUM: 040138
VMS Filename: OA\$SHARE18:ZVFHTJ5T7.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 12-May-1994 20:37
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASSDECLASSIFIED
E.O. 13526
White House Guidelines, September 11, 2006
By *M* NARA, Date *2/28/16*
2011-1039-F

NATIONAL SECURITY COUNCIL

13-May-1994 08:24 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR:

Kristie A. Kenney

(KENNEY)

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

Kristie: revised format -- Dick as moderator - plea

Migration Portion of Haiti Meeting
(45 minutes -- 25 minute presentation; 20 minutes discussion)

1. Introductory Comments: Dick Clarke, NSC staff
2. Recent History (5 minutes): Eric Schwartz, NSC staff

The AMIO Agreement, the May 1992 decision on direct
return (the Kennebunkport Executive Order).

The Clinton Administration position up to and after May
9.

The challenge we face.

3. In country processing (5 minutes): Phyllis Oakley, State/RP

Description of the program

Expansion of the program in January 1993

Revision of the program in early 1994

4. Migrant processing alternatives: Doris Meissner, INS (5
minutes)

On shore

In a port

At sea

5. Interdiction and safety at sea: Admiral Dick Appelbaum, USCG
(5 minutes)

Risks associated with boat departure

Coast Guard deployments

6. Closing comments: Dick Clarke, NSC staff

CC: Records
CC: Cathy Millison

(RECORDS)
(MILLISON)

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E.O. 13526
White House Guidelines, September 11, 2006
By *MI* NARA, Date *3/28/11*
2011-1034-2

Additional Header Information Follows

Date Created: 13-May-1994 08:23
Deletable Flag: Y
DOCNUM: 040158
VMS Filename: OA\$SHARE41:ZVFIC06P7.WPL
A1 Folder: MAY94
Message Format:
Message Status: READ
Date Modified: 13-May-1994 08:23
Forward Flag: YES
Read-Receipt Requested: NO
Delivery-Receipt Requested: NO
Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

16-May-1994 07:36 EDT

~~CONFIDENTIAL~~

MEMORANDUM FOR:

Marcia G. Norman

(NORMAN)

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

this communication

Marcia:

Please talk to me about this.

Eric

CC: Records

(RECORDS)

Additional Header Information Follows

Date Created: 16-May-1994 07:35

Deletable Flag: Y

DOCNUM: 040392

VMS Filename: OA\$SHARE28:ZVFLAV6I4.WPL

A1 Folder: MAY94

Message Format:

Message Status: READ

Date Modified: 16-May-1994 07:35

Forward Flag: YES

Read-Receipt Requested: NO

Delivery-Receipt Requested: NO

Message Priority: FIRST_CLASS

NATIONAL SECURITY COUNCIL

16-May-1994 07:35 EDT

UNCLASSIFIED

MEMORANDUM FOR: SEE BELOW

FROM:

Eric P. Schwartz
(SCHWARTZ)

SUBJECT:

weekend coast guard notes

on sat., CG interdicted one ship with about 250 migrants, spotted five others.
Fear was that we were seeing beginning of large migration. USCG then planned to
move from 10 to 14 cutters.

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E.O. 13526

White House Guidelines, September 11, 2006

By MI NARA, Date 3/28/11

2011-1039-F

Later it was learned that four of five others had been beached, and may or may not have been migrant ships. The fifth was interdicted and was deemed to be a legit fishing vessel. USCG operational commander thus did not add cutters.

On Sunday, I learned of two additional interdictions, of boats with about 33 and 11 migrants.

Weekend total: about 295 migrants on three ships. Could reflect some stepped up activity.

Randy: may be your public info group could see that US Embassy/USIA is publicizing news of these interdictions and returns in Haiti? USCG had planned to suggest this, but perhaps we should follow up.

Distribution:

FOR: Richard A. Clarke	(CLARKER)
FOR: Wanda D. Lindsey	(LINDSEY)
FOR: Rand R. Beers	(BEERS)
FOR: Eric P. Schwartz	(SCHWARTZ)
FOR: Ernest J. Wilson III	(WILSON)
FOR: Susan E. Rice	(RICE)
FOR: Marcia G. Norman	(NORMAN)
FOR: Sean J. Darragh	(DARRAGH)
CC: Records	(RECORDS)