

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001. note	re: Meeting with Chris Jennings (3 pages)	11/15/2000	P5
002. note	re: Meeting with Will Marshall (7 pages)	09/19/2000	P5
003. note	re: Meeting with Carol Rasco (3 pages)	10/11/2000	P5
004. note	re: Meeting with Al From (5 pages)	10/04/2000	P5
005. note	re: Meeting with B. Galston (3 pages)	09/25/2000	P5

COLLECTION:

Clinton Presidential Records
Domestic Policy Council
David Sewell
OA/Box Number: 20725

FOLDER TITLE:

Notes - Meetings/Memos

2010-1111-S

rc457

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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pos X 6-5358

11/6/00

Richard
Stalcup

Meeting with Lee Johnson @ Records Management

- Office that creates its record can see any record it has created
- Some records go to Archives automatically, but the most important ones get digitally scanned and can be reproduced

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THE WHITE HOUSE
WASHINGTON

Office
Riley's son Mike Cohen
↳ Asst. for
Elementary &
Sec. Ed
* Paul Glustaras *
speechwriter
Terry Peterson

Greatest Accomplishment:

- Standards - embedding in
1994 ESEA
- Goals 2000 basically a block
grant that put standards
in a backdoor
- ↳ 1st time nation
committed to educating all
kids in same

THE WHITE HOUSE
WASHINGTON

Investment cores in
support of standards
(to meet challenges)
but isn't the main
accomplishment.

- Focus on low-performing
schools - no longer
sweeping under rug.

- Charter Schools / p/s
choice - 1st to lead
on the issue

- Speech in St. Paul
Minnesota, May 4, 2000
on Charter schools

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WASHINGTON

Speeches:
Palasader, NY last fall
['22]
Atlanta Georgia April
2000

David @ state factory
877 422 4557

Handbook with Teachers of the Year

10/11/00

- Teacher Preparation (Shortages, Quality)

- Alternative certification procedures sometimes have trouble getting jobs = schools need to jump through too many hoops - makes the candidates less attractive

- Assessment / Accountability for Students

- Discontent -

- If testing itself is not the problem, but the way testing is done, what would a good test look like?

- Portfolios?

- Teacher's appraisals

- Some standardized

- Some performance-based ^{history} assessment

- A panel of teachers to make recommendations?

} Part of a package of assessment to rate students
A sort of composite index of performance.
- M.N.?

- State with assessments should mirror what good teachers do: evaluate not based on 1 test but on many factors

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Meeting w/ Crime Team 8/24/00

Jose Carden ~~aka~~ John Emmanuel

- 100,000 police pledge from '92 campaign
signature program in '74 Bill — 3 strikes; Truth in Sentencing
- ↳ Signature "Third Way" approach
- ↳ Community policing
- ↳ Resources for locals to get
job done / not federal money, but
federal incentives

New
role of
fed.
policing

- Phase II 50,000 more
- Proactive policy / not just reactive

- Brady Law passed in '93 (campaign promise)

- Assault weapons ban

- Youth Violence

- Drug testing & treatment for offenders

Most comprehensive
legislative
proposals
in 20
years
(since Gun
Control Act
of '68)

* Call (501) have

with
OVP now

* Meeting with Paul Weinstein

* Community Reinvestment Act - '93 - '95

Other responsibilities
Community Empowerment - Joint task force with NEC
Political ~~work~~
Reforming Government - unfunded mandates -
(HIGG) - cutting with state
Pac Transfers → Before OVP created NPR
CAFI - '94 & took it over
Empowerment Zones '93 '96
LDTC Brownfields ~~for~~ ~~DDA~~ 1st & Lobbying Reform (Lobbying Disclosure Act)
Write-off from Campaign Finance Reform

* DPC

Part of overall restructuring of policy making in Clinton WH

→ Prior to WJC it originated in

OMB or OPA or agencies

→ Agencies have much more baggage and cannot develop as robust

- DPC grew out of attempt to formalize Policy councils like NSC

→ OMB continues to have a role in policymaking but a smaller one

* NEC may be better known than DPC but unlikely that one will survive without the other

- Econ. development Review at across council lines

Trane Bono

Immigration, Census,
Civil Rights

194-
'96
22

Immigration Policy - Came up in reference
to welfare reform;

Republican congress brought the issue
up: cutting ~~the~~ of immigrants
cutting benefits

* WtI supported keeping status quo
except in case for illegals
* "Fix '76" - thrust since b.71 ~~passed~~
passed.

* Focused on cracking down on illegals
so we could loosen up on
legal immigrants

* ~~the~~ No immigration policies
straight from Adam. Instead,
supporting some bills on H&H
(one is in issue of #1.5)

→ resolving status of people already
in the country who are barred
from working for various
legal glitches.

→ Central American Parity -
Some Central Americans in
getting better treatment than
others

→ "245 I" allows people to change
legal status

* Kennedy's
"Latino &
Fairness Immigration
Act"

Gelston made one interesting
point:

This would be useful as
a transition doc (good
willing) and an executive
summary of it with
that in mind ~~and~~ would
help.

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Welfare Reform restorations

Citizenship USA

98-
99

Reforming DHS ~~Legislation~~

↳ major initiative to get some
legislation passed; almost happened
but fell apart at last minute

Civil Rights

- Civil Rights Enforcement budget - getting
\$ to all civil rights enforcement
programs throughout the agencies
- Hate Crimes
- Pay Equity
- Racial Profiling (Leanne & Denee)
- One American Office
↳ funding Analogue through DOS
programs
- More \$ for Limited English Proficient
Adults : see recent E.O.

Meeting w/ Mary Smith

7/7/00

VAWA *

Native Americans

Homelessness *

Transportation Safety

Food Safety

Equal Pay

Civil Rights (EEOC Reform)

Tobacco Farmer Staff

Hate Crimes

Gay & Lesbian Issues

Defibrillators

Internet Gambling

Domestic Violence

Youth Violence (before WH Council)

New provision in 2000 Bill -
* Battered immigrant women protected
* Housing

Catch all for DPC

major emphasis today (see Wash Post)

Religious Liberties
Protection Act of 2000
(passed July 28th)

State & sanctuary

* Community & Consumer Initiatives

↳ phase of policy planning

team

1997 Hate Crimes Conference

* Native Americans - Unprecedented budget increase in 2000

Met with Tribal leaders in '74

In '78 signed an EO on Tribal Consultation

13098 EO

In '98 WH Conference on Econ. Dev. in Native American communities.

* Education E.O. - major accomplishments, Ed 4

Interior have kept this money *

* Mental Health Conference *

Food Safety

Homelessness - \$50 million in VA Budget \$16 million
Budget allocate to state services in border areas

with Policy Planning Team for 3 years

Organizing

Former people
Chaos Jennings
Jennifer Klein

Children & Families Team

1/2 DPC & 1/2 First Lady

- Working on documentation for First Lady

• Main policy issues:

- 1) Child care / Early learning (pre school / Head Start)
- 2) Family Policy - FMLA & subsequent efforts (paid leave proposals)
- 3) Child Welfare
 - ↳ Adoption & Foster Care
- 4) Women's Issues (Child's Health)
- 5) Choice / Reproductive health
- 6) Partner Violence / VAWA
- 7) National service AmeriCorps
- * 8) WH Conferences: Early Development;
Child Care; School Safety; Youth Violence;
Philanthropy; Teenagers; Hispanic Ed.

17 August, 2000

Memorandum for Domestic Policy Council Team Leaders

From: David Sewell, x.6-0358

Re: DPC Administration History Project Timeline

I am about to begin the first step in our chapter of the Administration history project: a comprehensive timeline of the major domestic policy initiatives and legislation put forth by the President from 1993 through the present. To do so adequately, I need your input. As a newcomer, my sense of the DPC achievements is more limited than your own, and thus your ideas will be critical to an accurate representation of the work we have done over the last seven years.

In that spirit, I would like to ask each team to prepare a brief timeline that lists the major activities in your respective areas. While the amount of detail to be provided is up to your discretion, I would ask that your list include items on the President's agenda that may not have led either to legislation or to an executive order but are nonetheless important. At Bruce's urging, I am using a broad definition of executive action to describe President Clinton's domestic accomplishments. Therefore, it is important that I make note of Presidential directives, memoranda, remarks, and other statements that highlight our agenda, even if they did not ultimately lead to the traditional goals of legislation or executive orders. The goal is to illustrate how the President used his "Bully Pulpit" on domestic issues in ways that might escape the attention of later historians. You are my best source for such information.

These timelines need not be long or excessively detailed. They are meant to be only a jumping-off point for my research and not finished projects in themselves. I would like to have them by the first week of September, but am happy to accommodate your schedules where necessary. Please be in touch with any questions or concerns.

With sincere thanks you for your help,
David

Murphy

Ted Widener

8/8/00

- Write a good intro for person coming into Clinton Library who wants to know what the DPC was up to between '93 - 2000

- Look for people who knew what the domestic agenda was supposed to be.

- Target audience: general reader & scholars looking at Clinton

50 - 100 pp. history w/ 1000 p. documents

Memos

speeches

meeting notes

press releases

* Put yourself in shoes of researcher: what would you want to see?

* What were the thought processes behind some of big initiatives.

* Library people in NY are looking for archival material for display cases.

~~murphy~~

* Rose - 50 - 100 pp. Narrative intro

Timeline

Clusters of documents based on subject
each w/ 1 p. intro.

Meeting w/ Bruce Lund 8/9/00 2:00 p.m.

Two benchmarks ^{tasks} to start:

- Establish chronology

2) Policy Timeline for ~~the~~ areas we're working on
↳ Go through Presidential Papers in
Library @ OEOB

Volumes:

Major
personnel

* Collected remarks of President by year
- weekly version gets bound in library
↳ Have each of teams draw up
a list of major accomplishments in
their areas.

* ↳ feed 8 States of Union

↳ One organizing principles / guide
for the year

* 2) * Inventory of Executive Actions taken by
WPC

↓
Not just orders but Exec.
memoranda

* ↳ Broader vision of Exec. action
than just what was done through
E.O.'s. Look at events through
remarks he has made

"Executive Actions" that aren't published or
not formalized but done through announcements,
dedications, etc.

- School uniforms maybe one
- jobs security

Anything done
that
without
help
Congress?
Billy Pulpit
Advocacy

Need to talk to Ben Freedman about
theory of Exc. action under
disturbance. Also Chris Jennings
if possible (he is very busy)

THE WHITE HOUSE
WASHINGTON

Points to remember from 9/20
meeting with David Beier:

★★ Administrative strategy shaped
by large # of former Hill staffers
1000 in WH. ~~Result~~ Result was
an attempt to legislate everything.
But after 1994's failures, a
broader, more creative (and
less legislative) approach emerged.

★★ New technique of public-private
partnership has been a unique
legacy of Clinton, a new
way for executive branch to
make policy.

Meeting with David Beier

9/20/00

Started April 1998

- ~~DB~~ VP had "policy hegemony": Space, science, reinvig
government, OST, C&D, Telecommunications
(Act of 1996)

- Greg Simon, Don G. Gibbs,

- ~~DB~~ DB came on board to tech policy

- 1st under ~~Reagan~~?, then under Burson

↳ Under Burson a greater role for DB

- Bruce Reed would have policy sessions on
health care, crime, tobacco, had strong
VP presence: guns, tobacco, health

- Health policy moved to NRC & OVP
then had larger role

- Policy making decisions are sort of inconsistent
in focus

↳ Daily meetings on policy to decide
issues or come up with proposals.

↳ Budget process - Baseline formed by OMB,
followed by "framing" by policy councils...

↳ OVP has almost equally budget power
~~and~~ working in collaborative "informal
alliances": Mental Health, crime, drug testing &
treatment, etc.

↳ Bruce has always been aligned closely
with OVP

Criticized
"Budget
Meeting"

- John Schur / Bethany Little on Ed.

- Sarah Binachi on Health

- Eric Gould on (Class?)

- Jose Carda on Crime

alliances
between
OVP, OPC

- Differences between this WH & others (sig
center as a comparison)

- Much greater power / closer alliances

- Staff overlap between OVP & EOP
lots of people

- Livable communities & e-commerce
↳ task forces organized by
David Reier

- Leon Fuerth on Foreign policy, & sometimes
more important

= "Chief negotiator"

New
technique
of
public-private
partnership
on
issues

→ Arbitration level within legislation has
changed the nature of policymaking
since 1994: ~~not~~ now using -
much broader.

Civil Rights

650 - ~~723~~
723-0318

Conference call with ~~Mike~~ ^{Mike} Smith, former assistant
Sec. of Ed.
10/3/00

Articles
on
Clinton
Ed.
Legacy

- Challenging the status quo
 - Higher ed.
 - Univ. of South Carolina Law Review
 - Univ. of Michigan Historical Museum
- Jack Jennings from Institute for Educational Leadership
- K-12 "Big Picture"
 - Clinton / Riley & Democratic governors convened group
 - Idea of standards-based reform
 - The fragmented system, standards
- 1993 - 1995 - National Council of Education Standards & Testing
- Model is state develops standards & then localities align the various ~~curriculum~~ curriculum to teach to the standards - everything focused on getting all kids to perform to the standards.

- National standards & testing

Developed from state initiatives

Controlled by professional groups not head gov.

Actually started by Bush Administration

Increases in test scores

- Other missed opportunities

- Voluntary National Tests

- School-to-Work Act (1994)

↳ Got tied up in debate over "tracking kids."

- Reauthorization of IDEA (Individuals with Disabilities Education Act)

- " of Vocational ED.

Community Mobilization Efforts

- Parent Family Involvement in Education (1994)

↳ Voluntary campaign that involves corporations in efforts to involve parents in education at home & at school. ~~community~~

— ↳ "Read, Write Now Program" (1995)

- Prayer in schools (196-87)

- Higher ED. - 50% increase in Pell Grant program

HI60

10/17

Conversation with Alex Brinkley

- 1) • Distant but related
- Reposition of Democratic policy
 - Market-centered reforms
 - Make Democratic party acceptable ~~in~~ in market society, reduce fears that Democrats ^{would} hurt market.
 - De-emphasizing divisive cultural issues to make party more viable

2) - Single most domestic achievement (according to some) was to resolve fiscal instability.

3) - Domestic policy in terms of social policy

- Most important administration since New Deal in shaping character
- By '92 systems like welfare were in such disrepute

- Move away from welfare towards work-based system gave ~~the~~ social policy a political viability it didn't have

- The "robust system of support" for working people that is revolutionary & in fact spends more on people than AFDC

96 welfare
bill moved
Clinton
bill
in
Republicans
bill

~~Consistency~~

~~Philanthropy~~
conference

- Now working people have greater chances to escape poverty, which gives a political legitimacy to public support of poor people.
- Shift has created a more bipartisan consensus behind social policy.
- New role for federal activism (nascent but not yet dominant) interest in government
- Find ways for government to work better
 - RIGD was quite real & did go a long way towards renewing faith in government
 - EITC is not just a program but a paradigm for providing services without expanding bureaucracy
- Work - Clinton has always seemed committed to dealing with challenges of working people (Speech at Chapel Hill in '93)
 - Changing nature of work, growing uncertainty of workers, necessity for government to ~~for~~ provide supports to rapidly-changing economic circumstances & provide "safety-net" for low income

- Pres. has also been consistent in protecting universal entitlement programs (SS Medicare) in the context of Republican Congress.

- Crime has been taken ~~off~~ off the table thanks to Democratic efforts - a major effort

THE WHITE HOUSE
WASHINGTON

November 21, 2000

MEMORANDUM FOR BRUCE REED

From: David Sewell

Subject: Foreword to Clinton Administration History Project
Domestic Policy Council Contribution

As you will recall from our conversations, Ted Widmer has asked the principals of all executive agencies and departments to write forewords to their contributions to the Clinton Administration History Project. Though this exercise is entirely optional, I think we agree that the DPC history would be enhanced by a foreword from you. As I see it, the document will serve two purposes: to draw out major themes from the narrative that follows and to provide a forum for brief reflections on the significance of domestic policy in this administration. Perhaps most importantly, the foreword will itself serve as a primary document of no small value to historians.

The narrative I have put together is wide-ranging in scope and diffuse in content. But there are certain themes that recur across the chapters, and thus bear mention in the foreword. I have summarized these key themes below to help you get started on the writing. In general, I envision the foreword as a brief document, of perhaps two or three pages, in the form of a preface to a book. Please let me know if there is anything else I can do to help you in this process. The deadline for submission is Tuesday, December 12th.

Key Themes in the Narrative History

- Philosophical Consistency in Domestic Policy

As you have seen, the narrative is composed of an Introduction, a Conclusion, and five policy chapters: Education, Crime, Welfare, Children and Families, and Health Care. Within each chapter I have listed the President's major priorities and described the specific policies that evolved to accomplish those priorities. Amidst all the pieces of this puzzle, I have argued that a consistent philosophy of governance runs through the administration's record. This philosophy, to which I refer in the President's own language as the New Covenant, provides a useful framework for analyzing the entire range of policies this administration has put forth. Nobody knows better than you that in its essence, the philosophy proceeds from the idea that American government works best

when it provides opportunity to all, demands responsibility from all, and fosters a community of all citizens. This approach has proven resilient throughout the administration; thus I have continually highlighted opportunity, responsibility, and community as the touchstones that guided the President's agenda. There have, of course, been policies that fall somewhat outside the New Covenant framework and I have been careful not to stretch it too far. Still, even a cursory reading of the narrative will reveal this theme over and over again.

Along the same lines, I have analyzed President Clinton as a modernizer, governing in one of those rare periods where conventional wisdom about politics and policy offered only the roughest guide. The new economy thus figures prominently in the narrative, as does the idea that unique historical circumstances demanded creativity in policymaking. For example, the administration's reliance on public-private partnerships to deliver services speaks to the new model of governance that emerged as President Clinton sought modern answers to old problems. In so doing, he reopened a space for federal activism that had been closing since the Reagan years. His government has been distinguished by its nimble, inconspicuous quality that enabled it to expand social programs without expanding the size or scope of the federal bureaucracy. I have focused on structural themes like this to underscore the larger context within which domestic policy decisions unfolded.

- Executive Policymaking in the Context of a Hostile Congress

The experience of governing in unique historical circumstances left an indelible stamp on the methods and style of policymaking in this administration; so too did the reality of managing a hostile Congress. More than any of his predecessors, President Clinton has looked to extra-legislative methods for acting on his priorities – executive orders, memoranda, and budget initiatives. And he has done so with remarkable success. The narrative thus argues that in exploiting every available means of executive policymaking, President Clinton has set a new standard for what may be accomplished without the explicit approval of Congress, and indeed sometimes over its fierce opposition. In every policy chapter, this theme comes up repeatedly, especially in those areas – like health care – where subtle, incremental policies accomplished goals that early legislative efforts did not.

- The Power of Rhetorical Leadership

Perhaps no tool of policymaking has served President Clinton so well as his use of the “bully pulpit.” At your suggestion, I have thus focused the narrative not only on tangible policy successes of the administration, but also on issues important to the President that did not ultimately lead to legislation or formal executive action. It is my belief that consistent, vigorous, public advocacy by a President serves his agenda almost as effectively as the more official tools of policymaking. Issues like school uniforms, voluntary national testing, and the Patients’ Bill of Rights gained public attention from

the President's efforts even though they did not lead to clear policy successes. (The jury is still out on the Patients' Bill of Rights, of course, but it is a rhetorical victory for the President whether or not the 106th Congress acts on it.) The precise impact of this advocacy is often difficult to measure, but in the long run is profound. President Clinton has distinguished himself as among the more effective public advocates to occupy the office, and so I have taken care to emphasize this theme.

- Consolidating Policy Development in the White House

A theme that appears in the introduction and in which you figure prominently is the realignment of the process of executive policymaking that has accompanied this administration. Whereas earlier Presidents delegated policy development to the Cabinet and let major decisions percolate up from the Agencies, President Clinton has centralized this process in the White House. By formalizing the NEC and the DPC, President Clinton sent a signal that he – and his staff – would oversee all stages of policy development to a greater degree than had earlier been the case. It was a process that had been evolving throughout the twentieth century, but reached its apex with President Clinton. As such, it bears mention in your foreword.

- The Legacy Question

You know well that this history project is not designed as a legacy-polishing exercise. I have been scrupulous to avoid that angle in my writing. At the same time, this foreword offers a chance for you to give some general thoughts about what these eight years add up to, from your perspective. Doing so in a way that does not try to anticipate – or spin – future historians' judgements but honestly presents your own impressions would serve a useful purpose. Remember that this project will not become public for five years, and thus any reflections you choose to put forth will remain confidential for at least that period of time.

Jennifer Miller, 6-2817

Meeting w/ Andy Schneider

- Clinton/Gore domestic policy really one in the same
- Some issues that were Gore's
 - Livability Task force
 - E-Commerce
 - Community Empowerment
- VP's domestic policy had something to do with campaign for last few years
- Leann Brackett - Good person to talk to.
 - ↳ Three phases / or
- Hon Klaine served as VP's representative of PPC/NEC



Met David Beir 4:00 Wed.
John