

FOIA MARKER

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Folder Title:

DC0299 DC Meeting on Bosnia-Herzegovina, July 25, 1996

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Withdrawal/Redaction Sheet

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. fax	Fax Coversheet [partial] (1 page)	07/00/1996	b(7)(C)
001b. memo	Re: Summary of Conclusions of Deputies Committee Meeting on Bosnia (3 pages)	07/25/1996	P1/b(1)
002a. memo	Ivo Daalder, John Feeley, and Michael Sheehan to Samuel Berger, re: July 25 Deputies Committee Meeting on Bosnia (8 pages)	07/24/1996	P1/b(1)
002b. agenda	Re: NSC Deputies Committee Meeting on Bosnia (1 page)	07/25/1996	P1/b(1)
002c. letter	Richard Holbrooke to Slobodan Milosevic (3 pages)	07/21/1996	P1/b(1)
002d. report	Re: Task Force on Public Security Issues in Bosnia: Summary Report and Recommendations (5 pages)	07/00/1996	P1/b(1)
002e. paper	Re: Brecko Arbitration Action Plan (7 pages)	07/00/1996	P1/b(1)
003a. fax	Fax Coversheet [partial] (1 page)	07/00/1996	b(7)(C)
003b. agenda	[duplicate of 002b] (1 page)	07/25/1996	P1/b(1)
003c. draft	[draft of 002b] (1 page)	07/25/1996	P1/b(1)

COLLECTION:

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National Security Council
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FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Herzegovina, July 25, 1996

2012-0798-F

ke3090

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTSInitials: LOE Date: 6/12/152012-0798-FNATIONAL SECURITY COUNCIL
DISTRIBUTION RECEIPTLOG 9620709
DATE 27 JUL 96SUBJECT: SUMMARY OF CONCLUSIONS OF 25 JUL DC MTG ON BOSNIA
DOCUMENT CLASSIFICATION: ~~SECRET~~

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DR. GORDON M. ADAMS OFFICE OF MANAGEMENT & BUDGET ROOM 238 OLD EXECUTIVE OFFICE BLDG WASHINGTON, DC 20503	<u>7/29/96</u>	_____	<u>J. Graves</u> PRINT LAST NAME: <u>GRAVES</u> COPY: <u>1</u>

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PAGE 01 OF 02 PAGES

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NSC/RMO PROFILE

RECORD ID: 9620709
RECEIVED: 25 JUL 96 16

TO: AGENCIES

FROM: SENS

DOC DATE: 27 JUL 96
SOURCE REF:

KEYWORDS: BOSNIA-HERCEGOVINA
CROATIA
SOC

SERBIA
DC

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

PERSONS:

By KDC NARA, Date 04/21/15
2012-0798-F

SUBJECT: SUMMARY OF CONCLUSIONS FOR 25 JUL DC MTG ON BOSNIA

ACTION: SENS SGD MEMO TO AGENCIES

DUE DATE: 29 JUL 96 STATUS: C

STAFF OFFICER: DAALDER

LOGREF: 9620698 9620700

FILES: IFM O

NSCP: DC0299

CODES:

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FOR CONCURRENCE

FOR INFO
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CAO ASSIGNED ACTION REQUIRED

001 BERGER	Z 96072520 FOR DECISION
001	X 96072714 BERGER APPROVED RECOM
001 SENS	Z 96072714 FOR SIGNATURE
002	X 96072714 SENS SGD MEMO TO AGENCIES

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

002	960727	FUERTH, L
002	960727	BURNS, W
002	960727	NYE, J
002	960727	MCALEER, R
002	960727	INDERFURTH, R
002	960727	ADAMS, G
002	960727	YANNUZZI, R
002	960727	WILLIAMS, A
002	960727	WILSON, F

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12:30p

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<u>Harmon</u>	_____	_____	_____
Dohse	<u>1</u>	<u>D</u>	_____
Sens	<u>3</u>	<u>ADS</u>	<u>A-Tab I</u>
Soderberg	<u>copy</u>	_____	_____
Berger	<u>2</u>	<u>av</u>	_____
Lake	_____	_____	_____
Situation Room	_____	_____	_____
West Wing Desk	<u>4</u>	<u>re 7/27</u>	<u>D</u>
Records Mgt.	<u>1</u>	_____	_____
_____	_____	_____	_____
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A = Action	I = Information	D = Dispatch	R = Retain	N = No Further Action
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12:34

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Dohse	1	D	
Sens	3	ADS	A-Tab I
Soderberg	copy		
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Lake			
Situation Room			
West Wing Desk	4	re 7/27	D
Records Mgt.			

Harmon

Dohse

Sens

Soderberg

Berger

Lake

Situation Room

West Wing Desk

Records Mgt.

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COMMENTS:

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ROOM 7224, MAIN STATE
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WASHINGTON, D.C. 20520

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Will Bujold

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COL ROBERT P. MCALEER DEPARTMENT OF DEFENSE ROOM 3E880 PENTAGON WASHINGTON, DC 20301-1000	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>VIA FAX</u>
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DTG: _____

MESSAGE NO: _____

1658

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PAGES: 15

(Including Cover)

FROM: NSC WEST WING DESK
(NAME)

(202) 456-9425

(PHONE NUMBER)

WH SITUATION ROOM
(ROOM NO.)

MESSAGE DESCRIPTION: Summary of Conclusions, Deputies Committee Meeting
on Bosnia

NSC LOG # 20709

TO (AGENCY)	DELIVER TO	DEPT/ROOM NO.	PHONE NUMBER
State	Executive Secretary		
Treasury	Executive Secretary		
Defense	Executive Secretary		
USUN/State	Rick Inderfurth		736-7699
CIA	Executive Secretary		
AID	Executive Secretary		
JCS	Secretary		

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Initials: VOE Date: 04/21/15

2012-098-F

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1658

CLASSIFICATION: _____

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PAGES: 15

(Including Cover)

FROM: NSC WEST WING DESK

(202) 456-9425

WH SITUATION ROOM

(NAME)

(PHONE NUMBER)

(ROOM NO.)

 MESSAGE DESCRIPTION: Summary of Conclusions, Deputies Committee Meeting
 on Bosnia

NSC LOG # 20709

TO (AGENCY)DELIVER TODEPT/ROOM NO.PHONE NUMBER

State

Executive Secretary

Treasury

Executive Secretary

Defense

Executive Secretary

USUN/State

Rick Inderfurth

736-7699

CIA

Executive Secretary

AID

Executive Secretary

JCS

Secretary

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 OF CLASSIFIED ATTACHMENTS
 Initials: DOE Date: 04/20/15

2012-0198-F

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27 JUL 96 16 41
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ROUTINE

RELEASER: _____

DTG: _____

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(Including Cover)
FROM: NSC WEST WING DESK (202) 456-9425 WH SITUATION ROOM
(NAME) (PHONE NUMBER) (ROOM NO.)

MESSAGE DESCRIPTION: Summary of Conclusions, Deputies Committee Meeting
on Bosnia

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TO (AGENCY)	DELIVER TO	DEPT/ROOM NO.	PHONE NUMBER
State	Executive Secretary		
Treasury	Executive Secretary		
Defense	Executive Secretary		
USUN/State	Rick Inderfurth		736-7699
CIA	Executive Secretary		
AID	Executive Secretary		
JCS	Secretary		

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Initials: YDE Date: 04/21/15
2012-0718-F

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WHITE HOUSE
SITUATION ROOM

K-1

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DTG: _____

MESSAGE NO: 1658 CLASSIFICATION: ~~SECRET~~ PAGES: 15
 (Including Cover)
 FROM: NSC WEST WING DESK (202) 456-9425 WH SITUATION ROOM
 (NAME) (PHONE NUMBER) (ROOM NO.)

MESSAGE DESCRIPTION: Summary of Conclusions, Deputies Committee Meeting
on Bosnia NSC LOG # 20709

TO (AGENCY)	DELIVER TO	DEPT/ROOM NO.	PHONE NUMBER
State	Executive Secretary		
Treasury	Executive Secretary		
Defense	Executive Secretary		
USUN/State	Rick Inderfurth		736-7699
CIA	Executive Secretary		
AID	Executive Secretary		
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1702

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 FROM: NSC WEST WING DESK (202) 456-9425 WH SITUATION ROOM
 (NAME) (PHONE NUMBER) (ROOM NO.)

MESSAGE DESCRIPTION: Summary of Conclusions, Deputies Committee Meeting
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State	Executive Secretary		
Treasury	Executive Secretary		
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USUN/State	Rick Inderfurth		736-7699
CIA	Executive Secretary		
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2012-0798-F

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Records Management
OA/Box Number: 4004

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2012-0798-F
kc3090

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SECURITY CLASSIFICATION

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2012-0718-F

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SITUATION ROOM

PRECEDENCE

FLASH

IMMEDIATE

PRIORITY

ROUTINE

RELEASER: _____

DATE/TIME: _____

MESSAGE #: _____

NSC # _____

FROM: National Security Council PHONE: 202-456-9432 ROOM: WHSR

SUBJECT: ~~Notice of Meeting~~ SOC of DC Mtg. on Bosnia PAGES: 4
(w/ Cover)

PLEASE DELIVER TO:

DEPT/AGENCY	NAME/OFFICE	PHONE	SECURE FAX
<u>USUN New York</u>	<u>Mr. Rick Inderfurth</u>	<u>212-415-4016</u>	<u>(b)(7)c</u>

001a]

SPECIAL DELIVERY INSTRUCTIONS/REMARKS

Eyes Only for Rick Inderfurth for hand delivery to Ambassador Madeleine Albright.
If Mr. Inderfurth is not available please deliver to Nancy Buss.

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SECURITY CLASSIFICATION

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20709

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

July 27, 1996

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

By VDC NARA, Date 6/12/15
2012-0718-F

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

MR. WILLIAM J. BURNS
Executive Secretary
Department of State

MR. J. BENJAMIN NYE
Executive Secretary
Department of the Treasury

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

AMB. RICK INDERFURTH
Office of the Representative
of the U.S. to the United
Nations

DR. GORDON ADAMS
Associate Director for
National Security and
International Affairs
Office of Management and
Budget

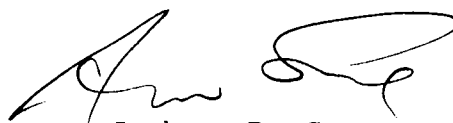
MR. RICK E. YANNUZZI
Executive Secretary
Central Intelligence Agency

MR. AARON S. WILLIAMS
Executive Secretary
Agency for International
Development

COL. F. C. WILSON, USMC
Secretary, Joint Staff

SUBJECT: Summary of Conclusions, Deputies Committee Meeting
on Bosnia, July 25, 1996 ~~(S)~~

Please pass to Deputies the Summary of Conclusions attached at
Tab A. ~~(S)~~


Andrew D. Sens
Executive Secretary

Attachment
Tab A Summary of Conclusions

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Reason: 1.5 (c, d)
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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001b. memo	Re: Summary of Conclusions of Deputies Committee Meeting on Bosnia (3 pages)	07/25/1996	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Records Management
OA/Box Number: 4004

FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Hercegovina, July 25, 1996

2012-0798-F
kc3090

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

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~~SECRET~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

20709

July 25, 1996

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

ACTION

MEMORANDUM FOR SAMUEL BERGER

By KOE NARA, Date 04/21/15
2012-0718-F

THROUGH: ALEXANDER VERSHBOW *N*

FROM: IVO H. DAALDER/JOHN F. FEELEY JR. *DF*

SUBJECT: Summary of Conclusions for the Deputies Committee
Meeting on Bosnia, July 25, 1996

Attached at Tab A is the Summary of Conclusions from the Deputies Committee meeting on Bosnia that was held on July 25, 1996.

RECOMMENDATION

That you authorize Andrew Sens to sign the memo to the agencies.

Approve *mb* Disapprove _____

Attachments

Tab I Memo to the Agencies

Tab A Summary of Conclusions

~~SECRET~~

Reason: 1.5 (c,d)

Declassify On: 07/25/06

~~SECRET~~
NSC/RMO PROFILE

RECORD ID: 9620700
RECEIVED: 23 JUL 96 12

TO: BERGER

FROM: DAALDER
VERSHBOW
FEELEY

DOC DATE: 23 JUL 96
SOURCE REF:

KEYWORDS: BOSNIA-HERCEGOVINA
CROATIA

SERBIA
DC

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

PERSONS:

By KDE NARA, Date 04/21/15
0012-0798-F

SUBJECT: BACKGROUND PAPER FOR 25 JUL DC MTG ON BOSNIA

ACTION: NOTED BY BERGER

DUE DATE: 26 JUL 96 STATUS: C

STAFF OFFICER: DAALDER

LOGREF: 9620698 9620709

FILES: IFM O

NSCP: DC0299

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO
BIERNACKI
DAALDER
FEELEY
KRECZKO
NSC CHRON
SHEEHAN
SODERBERG

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSDRS

CLOSED BY: NSLA

DOC 1 OF 1

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RECORD ID: 9620700

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 BERGER
001

Z 96072420 FOR INFORMATION
X 96072518 NOTED BY BERGER

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**National Security Council
The White House**

rec'd 7/25
6:30am

PROOFED BY: _____ LOG # 20700
 URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT ARS
 BYPASSED WW DESK: _____ DOCLOG m A/O _____

	SEQUENCE TO	INITIAL/DATE	DISPOSITION
<u>UJ</u> Harmon	_____	_____	_____
Dohse	_____	_____	_____
Sens	<u>1</u>	<u>ADS</u>	_____
Soderberg	_____	_____	_____
Berger	<u>2</u>	_____	_____
Lake	_____	_____	_____
Situation Room	_____	Deputy Natl Sec Advisor has seen	_____
West Wing Desk	<u>3</u>	<u>7/25 RA</u>	<u>N</u>
Records Mgt.	<u>4</u>	_____	<u>N</u>
_____	_____	_____	_____
_____	_____	_____	_____

A = Action	I = Information	D = Dispatch	R = Retain	N = No Further Action
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cc: NOB

COMMENTS:

Exec Sec Office has diskette no

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002a. memo	Ivo Daalder, John Feeley, and Michael Sheehan to Samuel Berger, re: July 25 Deputies Committee Meeting on Bosnia (8 pages)	07/24/1996	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Records Management
OA/Box Number: 4004

FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Herzegovina, July 25, 1996

2012-0798-F
ke3090

RESTRICTION CODES

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002b. agenda	Re: NSC Deputies Committee Meeting on Bosnia (1 page)	07/25/1996	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Records Management
OA/Box Number: 4004

FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Herzegovina, July 25, 1996

2012-0798-F
kc3090

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002c. letter	Richard Holbrooke to Slobodan Milosevic (3 pages)	07/21/1996	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Records Management
OA/Box Number: 4004

FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Herzegovina, July 25, 1996

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DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002d. report	Re: Task Force on Pulic Security Issues in Bosnia: Summary Report and Recommendations (5 pages)	07/00/1996	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Records Management
OA/Box Number: 4004

FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Hercegovina, July 25, 1996

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U.S. Observation of Bosnian Elections

ISSUES FOR DECISION

1. How should the United States approach observing Bosnian elections scheduled for September 14? What sort of delegation should the U.S. send to observe?
2. How should the United States Government facilitate the participation of Non-Governmental Organizations (NGOs) in the OSCE's program for observing the upcoming Bosnian elections?

DISCUSSION

According to Annex Three of the Dayton Agreement, the Provisional Election Commission is responsible for "accrediting observers, including personnel from international organizations and foreign and domestic non-governmental organizations, and ensuring that the Parties grant accredited observers unimpeded access and movement." In Budapest, OSCE participating States agreed that the OSCE will supervise the preparation, conduct, and monitoring of elections in Bosnia and Herzegovina.

In March the Swiss Chairman-in-Office appointed Mr. Ed van Thijn, former Mayor of Amsterdam and Dutch Interior Minister, to serve as the Coordinator for International Monitoring (CIM). The Provisional Election Commission subsequently authorized the CIM to manage their Annex Three election observation responsibilities. Since his appointment, van Thijn has begun to flesh out the details of the OSCE's election observation effort. Because he was appointed directly by the Swiss, he is independent of the OSCE Mission to Bosnia and Herzegovina and is managing his operation out of a small office with a largely Dutch staff. IFOR has also provided logistics support.

The OSCE will have three types of personnel on the ground at polling time. The current mission staff of 230 international secondees and 170 Bosnian hires, through its network of thirty field offices, will manage the entire election operation. Meanwhile, the OSCE plans to deploy 1200 elections "supervisors" beginning August 28 who will troubleshoot and supervise the election process at a local level. These supervisors are being recruited from the European Union and the United Nations Volunteers organization. Supervisors will travel in teams of two on elections day and be responsible for the smooth operation of seven or eight polling stations in a specific area. Van Thijn's elections observers represent the final component of the OSCE effort.

Van Thijn envisions between 1,000 and 1,200 accredited observers arriving in Sarajevo, Split, or Zagreb for briefings and accreditation on September 10. (Vienna and Munich have

- 2 -

also been tipped as possible meeting places for observers.) Observers would deploy across Bosnia on September 12 and 13. They would observe the election on September 14, debrief at the OSCE's five regional centers on September 15, and depart Bosnia the following day. Van Thijn plans to have mixed nationality observer teams where possible and foresees deploying observers from one country or organization to different parts of the country to allow a state to have a broad view of the election process.

The United States should work with van Thijn and coordinate our own observation effort with his office where possible. VIPs, however, are not likely to have the time to complete van Thijn's week-long schedule. Van Thijn is developing a program to accommodate and accredit VIPs. Travel for an official U.S. delegation would likely involve slightly less than a week's time, with arrival two days prior to the September 14 election day, and departure within one or two days after elections.

Van Thijn's elections observation concept has become steadily smaller in scope as his office has grappled with the unique challenges that Bosnia presents. The omnipresent threat of land mines is a dominant concern. The quality of election monitors will vary in terms of resources and independent political agendas of various monitoring groups. The OSCE's planned deployment of 1,200 elections "supervisors" and the presence of several thousand accredited press will put an additional strain on thin resources. Last but not least, providing basic infrastructure such as drinking water could be a potential problem, as uncollected garbage and other sanitation problems threaten the country's largely spring-fed water supply.

What We Plan to Do

We should provide planning expertise and resources to support the OSCE and van Thijn where possible. At van Thijn's request, the United States will deploy a Budget and Finance Officer on July 26 to help with the financial side of the operation. We are also deploying a pair of "long term" elections monitors who, along with 30 European Union long term monitors, will look at the elections process and campaign. These two monitors will be deployed to Bosnia by August 2. We are currently evaluating a request from van Thijn to provide two more long term monitors and will send a State Department officer to Sarajevo on July 26 to do advance work for a U.S. observer delegation.

Meanwhile, a reinforced Embassy Sarajevo, staff from other U.S. embassies in the region, and a Washington-based TDY contingent from State and the Helsinki Commission can serve as the

- 3 -

working-level core of the "unofficial" U.S. observer delegation. These observers will be accredited with van Thijn so that they will have access to polling stations and counting houses. We believe that, from these sources, we will be able to field approximately 30 observers for the seven-day period of the elections, costing roughly \$120,000. This could be financed with State funds, and will represent a big step in our ability to evaluate the conduct of the elections.

We will also encourage NGOs to help the OSCE's elections observation effort. State plans to contact the NGO community, encouraging NGOs to send observation teams. We will stress that the United States needs a rough estimate of the size of each potential NGO delegation, and that it will be the responsibility of each NGO to pay for its own expenses. The State Department will process the accreditation of NGOs and may provide other assistance, such as briefing materials, as appropriate.

An Official Delegation

The U.S. dispatched Presidential Delegations to monitor the elections in Cambodia, South Africa, and Haiti. Given the level of interest expressed to date, we recommend sending an official United States delegation to observe the elections. An essential first step, assuming that we agree to send an official delegation, is to decide whether this delegation shall be designated "Presidential." While the financial and logistical implications of this designation are important, the overriding issue is the importance of credible and effective elections in Bosnia to U.S. national interests. The mandate of the delegation will be to provide an objective and experienced high-level U.S. presence during the elections, in order to stress the importance that the U.S. attaches to successful elections and by its presence, to offer confidence-building measures that encourage significant voter turnout, and to offer a fair assessment of the voting process and results.

Delegation members should be carefully chosen to ensure a non-partisan make-up, to draw upon representatives from various professions and cultural backgrounds, from the public and private sectors and from local, as well as national, levels. The divisions might break along the following lines: roughly one-third of delegates from the executive branches of national, state, and local governments; another third from the legislative branch; the final third from the private sector, including prominent individuals and opinion makers. We envision its size as around 30 persons total, including 4-6 support staff. Since the administrative challenges for any delegation will be great, we must limit the size.

We should expect to do most of the planning, make most of the arrangements and, with OSCE coordination, effectively manage

- 4 -

our own Presidential Delegation. After the election, State Department officers and NSC staff would work with Delegation members in coordinating statements, as well as an initial report of findings. It is important to keep in mind that official voting results are unlikely to be quickly available.

If the delegation is designated as "presidential," the State Department's Office of Protocol will handle many of the actual travel arrangements. Funding issues will need further discussion once decisions are made on the kind, mandate and size of a delegation.

NGO Coordination

The United States could do more than just encourage NGO participation. It is possible that we could finance the participation of as many as 50 NGO observers, coordinated by a partnership between the National Democratic Institute (NDI) and the International Republican Institute (IRI), as has been done in other elections around the world. The group would issue their own independent assessment of the conduct of the elections, but would also provide individual and group assessments under the OSCE aegis. This would cost the United States at least \$300,000, and could be funded with Department of State OSCE funds.

Funding a significant American NGO presence would ensure a strong delegation that would represent the role NGOs play as part of a civil society. Having a large NGO contingent would also ensure a strong, independent assessment of the conduct of the elections. On the other hand, deploying 50 NGO representatives is a costly prospect, and with our own election coming up, there undoubtedly will be strong pressures exerted on both NDI and IRI to slant their assessments according to party views.

Furthermore, it would be very difficult to convince either organization to accept coordinating roles for a number of reasons. NDI, for example, is heavily engaged in USAID-funded political party training in Bosnia and sees the observer mission as possibly impeding its current work, and possibly representing a conflict of interest. NDI President Ken Wallach has already told Ambassador Montgomery that NDI is not interested. To turn him around would require senior-level arm twisting that might not work.

RECOMMENDATIONS

1. That the Deputies Committee endorse sending an official delegation to observe the Bosnian elections, and that this delegation be designated as a Presidential Delegation. The

- 5 -

delegation should be limited to 30 persons and have a mandate as described above. Deputies should also agree to approve selection of a head of delegation and the outlines of the delegation's composition by August 14.

2. That Deputies encourage NGO participation in observing Bosnian elections as discussed, without funding NGO travel and expenses in the region. The United States would not attempt to fund and support an NGO observer team along the lines of the NDI/IRI model outlined above.

Fifty-one Days Prior to Election Day: Where We Stand

Campaigning for the September 14 elections officially opened on July 19, and the OSCE has entered the home stretch as it prepares for the elections. Many daunting tasks remain, and the OSCE will continue to face unprecedented management and planning challenges over the next 50 days.

Of course, operational problems will continue to be resolved until the last officials are officially installed, and the United States must make sure that timely decisions are made, and any potential time line problems are identified as soon as possible. It is also vital that we follow up with IFOR to make sure that it has sufficient instructions and carries out what it has promised to do.

The OSCE has been making progress on a variety of issues: the Karadzic issue was resolved to the satisfaction of Ambassador Frowick, the Swiss-financed Free Elections Radio Network began broadcasting to 80 percent of Bosnia's population on July 15, and steps have been taken to broaden OSCE voter education programs for the elections.

The OSCE has also turned a corner over the past few weeks in terms of its technical ability to hold elections according to the Dayton timetable. Political party registration has been completed and proofs for ballots were sent to the OSCE's Austrian security printers on July 2; ballots will be ready on August 2, one week ahead of schedule. Applications for changes to the Provisional Voter List (which is based on the 1991 census), while slow, are on track. The OSCE has resolved the last significant planning issue by deciding how votes will be counted.

The Provisional Election Commission on July 24 agreed on the rules for vote counting, which will be accomplished at the Local Election Commission level, overseen by OSCE election supervisors. The 141 local election commissions will fax tabulations to OSCE's Sarajevo headquarters and deliver them by courier. Agreement on vote counting removes the last major impediments to producing a comprehensive logistics plan for the election.

Unresolved Planning Issues

However, 51 days prior to polling, key decisions on how the elections will be held remain unresolved. The OSCE has not initiated any interagency coordination in Sarajevo to address a combined response to election day security and freedom of movement issues during polling. It is important to develop a common position among the OSCE, IFOR, the IPTF, UNHCR, and the OHR on critical election security issues before going to the Parties for commitments.

- 2 -

The OSCE's elections staff still needs to address other issues: how soldiers, policemen, hospitalized persons, and prisoners will vote, final resolution of Brcko's status for the elections, whether or not to publish a final voters list, determination of the exact number of polling stations and elections supervisors (some have proposed reducing polling stations to 3,000 and supervisors to 400), how absentee polling stations for displaced persons in-country will function, the parameters for establishment of a Combined Operations Center (with IFOR, IPTF, ECMM and OHR reps) for the elections, and how completed ballots will be transferred to counting houses, to name only a few.

Polling Places and Voter Registration

The OSCE is still grappling with less-than-effective local election commissions (LECs), and the lack of operational support of the Parties to Dayton is slowing down the process. While the Parties have designated LECs, in many cases office space and administrative support has not been provided. The anemic performance of the LECs has slowed voter registration and the identification of polling stations.

The OSCE has extended voter registration to July 31, which is a step the OSCE can take without significant impact on the election time line. Only 220,000 changes to the Provisional Voters List (which is based on the 1991 census) have been received as of Friday, July 19, one week before voter registration was originally scheduled to close. The OSCE had planned on receiving around 750,000 requests for changes during voter registration. The OSCE believes the problem with voter registration to be largely a voter education problem, and the OSCE and IFOR have unveiled new print, radio and television announcements on voter registration. A conscious political decision by the SDA to get people to vote where they lived in 1991 may also play a role in the comparatively slack response in the Federation.

Determining the precise locations of the estimated 4,000 polling stations is a more difficult problem and remains the single most immediate problem facing the OSCE. IFOR, which has accepted responsibility for cleaning up and completing the list of polling stations (82 percent had been identified by ECMM and OSCE), has committed to a July 31 deadline for completion of a list of the estimated 4,000 polling stations. The deadline for identifying polling stations was June 20. The location and number of polling stations determines ballot counts and distribution, and therefore affects the entire election time line.

Election Observers

Planning for elections observers is moving forward. IFOR has provided a logistical planner to support Ed van Thijn,

- 3 -

Coordinator for International Monitoring, and the United States will send a TDY finance officer to support van Thijn's operations. Van Thijn is lagging behind the OSCE Mission to Sarajevo in terms of logistical planning for his estimated 1,000 to 1,200 accredited observers. IFOR has also agreed to provide some logistical support for observers and will handle VIPs on election day. At van Thijn's request, the United States will deploy a financial officer on July 26 and two long-term election observers by August 2.

Refugee Voting

Refugee voter registration began in eight countries across Europe on July 5, and on July 15 Croatia and Serbia/Montenegro agreed to work with the OSCE to facilitate refugee voting in their countries. The United States publicly announced that the League of Women Voters Education Fund will oversee Bosnian voting in the United States on July 24. The same day, the OSCE agreed to extend refugee voter registration to August 10, largely to facilitate refugee voting in Croatia and Serbia. We should send a demarche in the next few days to Zagreb and Belgrade, urging both governments to facilitate speedy voter registration and to cooperate with the OSCE.

Supervisors

Meanwhile, elections supervisors (the "troubleshooters" for the OSCE mission who will resolve electoral problems at the polling station level) will arrive in batches of 400 beginning August 28, train in Sarajevo, and deploy across the country. United Nations Volunteers (UNV) has provided thirty "core supervisors" who are crisscrossing Bosnia looking at deployment, logistics, and planning for the arrival of the full contingent of 1200, which will include some national delegations, but will be rounded out by UNV personnel. The OSCE is also defining the mandate of supervisors and their relationship with local Bosnian election officials.

The OSCE is looking at air transportation of the supervisors from a central assembly point to various locations in Bosnia; the possibility of civilian air charters for supervisors is becoming more remote. We should request SHAPE to provide a cost estimate for military air charter to transport elections supervisors from a European assembly city to Bosnia.

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002e. paper	Re: Brcko Arbitration Action Plan (7 pages)	07/00/1996	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Records Management
OA/Box Number: 4004

FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Hercegovina, July 25, 1996

2012-0798-F
ke3090

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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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Initials: KDE Date: 04/21/15NATIONAL SECURITY COUNCIL
DISTRIBUTION RECEIPTLOG 9620698
DATE 23 JUL 96

2012-0198-F

SUBJECT: NOTIFICATION & AGENDA FOR 25 JUL DC MTG ON BOSNIA
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White House Guidelines,
September 11, 2006

PERSONS:

By KDE NARA, Date 04/21/15
2012-0798-F

SUBJECT: NOTIFICATION & AGENDA FOR 25 JUL DC MTG ON BOSNIA

ACTION: HARMON SGD MEMO TO AGENCIES

DUE DATE: 26 JUL 96 STATUS: C

STAFF OFFICER: DAALDER

LOGREF: 9620700 9620709

FILES: IFM O

NSCP: DC0299

CODES:

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FOR ACTION

FOR CONCURRENCE

FOR INFO
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ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 BERGER
001
002

Z 96072310 FOR DECISION
Z 96072318 BERGER APPROVED RECOM W/ COMMENT
X 96072318 HARMON SGD MEMO TO AGENCIES

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

002 960723 FUERTH, L
002 960723 BURNS, W
002 960723 NYE, J
002 960723 MCALEER, R
002 960723 INDERFURTH, R
002 960723 ADAMS, G
002 960723 YANNUZZI, R
002 960723 WILLIAMS, A
002 960723 WILSON, F

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**National Security Council
The White House**

*recd 7/23
1:05p*

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Sens	_____	_____	_____
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Berger	<u>2</u>	has seen	<u>as reviewed</u>
Lake	_____	_____	_____
Situation Room	_____	_____	_____
West Wing Desk	<u>4</u>	<u>[Signature]</u>	<u>[Signature]</u>
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2012-0798-F

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DOCUMENT CLASSIFICATION: ~~SECRET~~

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	PRINT LAST NAME: _____		<u>A. Taylor</u>
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2012-0798-F

LOG 9620698
DATE 23 JUL 96

SUBJECT: NOTIFICATION & AGENDA FOR 25 JUL DC MTG ON BOSNIA
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PAGE 01 OF 02 PAGES

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WHITE HOUSE
SITUATION ROOM

JUL 23 PM 7 48

PRECEDENCE: ~~IMMEDIATE~~IMMEDIATE
PRIORITY
ROUTINERELEASER: *ABH*

DTG: _____

MESSAGE NO: 1638CLASSIFICATION: ~~SECRET~~PAGES: 3

(Including Cover)

FROM: NSC WEST WING DESK
(NAME)

(202) 456-9425

(PHONE NUMBER)

WH SITUATION ROOM
(ROOM NO.)MESSAGE DESCRIPTION: DC Mtg on Bosnia 25 July

NSC LOG # 20698

TO (AGENCY)	DELIVER TO	DEPT/ROOM NO.	PHONE NUMBER
DOS	Executive Secretary		
Treasury	Executive Secretary		
DOD	Executive Secretary		
USUN	Office of Ambassador		706-7699
CIA	Executive Secretary		
AD	Executive Secretary		
JCS	Secretary, Joint Staff		

REMARKS:

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2012-028-F

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PRIORITY
ROUTINE

RELEASER:

DTG:

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1638

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(PHONE NUMBER)

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(ROOM NO.)

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DC Mtg on Bosnia 25 July

NSC LOG # 20698

TO (AGENCY)

DELIVER TO

DEPT/ROOM NO.

PHONE NUMBER

DOS

Executive Secretary

Treasury

Executive Secretary

DOD

Executive Secretary

USUN

Office of Ambassador

CIA

Executive Secretary

AD

Executive Secretary

JCS

Secretary, Joint Staff

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SITUATION ROOM

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PRIORITY
ROUTINERELEASER: *BB-1*

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PHONE NUMBER

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9/1PRECEDENCE: ~~IMMEDIATE~~IMMEDIATE
PRIORITY
ROUTINERELEASER: *AB-1*

DTG: _____

MESSAGE NO: 1638CLASSIFICATION: ~~SECRET~~PAGES: 3FROM: NSC WEST WING DESK
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DOD	Executive Secretary		
USUN	Office of Ambassador		706-7699
CIA	Executive Secretary		
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6 JUL 23 PM 7 48

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IMMEDIATE
PRIORITY
ROUTINE

RELEASER:

RB-2

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Records Management
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FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Herzegovina, July 25, 1996

2012-0798-F
ke3090

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
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2012-0798-F

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SITUATION ROOM

PRECEDENCE

FLASH

IMMEDIATE ~~///~~

PRIORITY

ROUTINE ☒

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DATE/TIME: _____

MESSAGE #: _____

NSC #

20698

FROM: National Security Council PHONE: 202-456-9432 ROOM: WHSR

SUBJECT: Notice of Meeting

at 10:00a 25 July

PAGES: 3

(w/ Cover)

PLEASE DELIVER TO:

DEPT/AGENCY	NAME/OFFICE	PHONE	SECURE FAX
<u>USUN New York</u>	<u>Mr. Rick Inderfurth</u>	<u>212-415-4016</u>	<u>(b)(7)c</u>

003a]

SPECIAL DELIVERY INSTRUCTIONS/REMARKS

Eyes Only for Rick Inderfurth for hand delivery to Ambassador Madeleine Albright.
If Mr. Inderfurth is not available please deliver to Nancy Buss.

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SECURITY CLASSIFICATION

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~~SECRET~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

20698

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

July 23, 1996

By WDE NARA, Date 6/12/15

2012-0198-F

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

MR. WILLIAM J. BURNS
Executive Secretary
Department of State

MR. J. BENJAMIN NYE
Executive Secretary
Department of the Treasury

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

AMB. RICK INDERFURTH
Office of the Representative
of the U.S. to the
United Nations

DR. GORDON M. ADAMS
Associate Director for
National Security and
International Affairs
Office of Management and
Budget

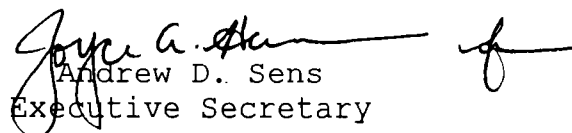
MR. RICK E. YANNUZZI
Executive Secretary
Central Intelligence Agency

MR. AARON S. WILLIAMS
Executive Secretary
Agency for International
Development

COL. F. C. WILSON, USMC
Secretary, Joint Staff

SUBJECT: Deputies Committee Meeting on Bosnia ~~(S)~~

There will be a Deputies Committee meeting on Bosnia
July 25, 1996, from 1:30 to 3:00 p.m. in the White House
Situation Room. Attendees are principals plus one. The agenda
is attached at Tab A. ~~(S)~~


Andrew D. Sens
Executive Secretary

Attachment
Tab A Agenda

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Reason: 1.5 (b,d)
Declassify on: 07/23/06

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003b. agenda	[duplicate of 002b] (1 page)	07/25/1996	P1/b(1)

COLLECTION:

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FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Hercegovina, July 25, 1996

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ke3090

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

~~SECRET~~

20698

DECLASSIFIED E.O. 13526

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20504

White House Guidelines,

July 23, 1996

September 11, 2006

By KDE NARA, Date 04/21/15

2012 0798-F

ACTION

MEMORANDUM FOR SAMUEL BERGER

THROUGH: ALEXANDER VERSHBOW *N*

FROM IVO H. DAALDER *(signature)*

SUBJECT: Deputies Committee on Bosnia, July 25, 1996

Attached at Tab A is the agenda for the Deputies meeting on Bosnia to be held July 25, 1996. The memorandum to the agencies is attached at Tab I.

RECOMMENDATION

That you authorize Andy Sens to sign the memorandum to the agencies at Tab I.

Approve *sdw w/ changes*

Disapprove _____

Attachments

Tab I Memorandum to the Agencies
Tab A Agenda

~~SECRET~~

Classified by: Andrew Sens

Reason: 1.5 (b,d)

Declassify On: 7/23/06

~~SECRET~~

20698

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20504

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By KDE NARA, Date 04/21/15
2012-098-F

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

MR. WILLIAM J. BURNS
Executive Secretary
Department of State

MR. J. BENJAMIN NYE
Executive Secretary
Department of the Treasury

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

AMB. RICK INDERFURTH
Office of the Representative
of the U.S. to the
United Nations

DR. GORDON M. ADAMS
Associate Director for
National Security and
International Affairs
Office of Management and
Budget

MR. RICK E. YANNUZZI
Executive Secretary
Central Intelligence Agency

MR. AARON S. WILLIAMS
Executive Secretary
Agency for International
Development

COL. F. C. WILSON, USMC
Secretary, Joint Staff

SUBJECT: Deputies Committee Meeting on Bosnia ~~(S)~~

There will be a Deputies Committee meeting on Bosnia
July 25, 1996, from 1:30 to 2:30 p.m. in the White House
Situation Room. Attendees are principals plus one. The agenda
is attached at Tab A. ~~(S)~~

Andrew D. Sens
Executive Secretary

Attachment
Tab A Agenda

~~SECRET~~

Classified by: Andrew Sens
Reason: 1.5 (b,d)
Declassify on: 07/23/06

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003c. draft	[draft of 002b] (1 page)	07/25/1996	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
Records Management
OA/Box Number: 4004

FOLDER TITLE:

DC0299 DC Meeting on Bosnia-Hercegovina, July 25, 1996

2012-0798-F
ke3090

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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