

FOIA MARKER

This is not a textual record. This is used as an administrative marker by the Clinton Presidential Library Staff.

Folder Title:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina, June 1995 [2]

Staff Office-Individual:

European Affairs-Drew, Nelson/Bremner, Sue

Original OA/ID Number:

696

Row:	Section:	Shelf:	Position:	Stack:
33	2	6	1	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. memo	Re: Papers in Support of Deputies' Committee Meeting on Bosnia (3 pages)	06/13/1995	P1/b(1)
001b. report	Re: [Bosnia] (3 pages)	06/12/1995	P1/b(1)
001c. report	Re: Civilian, UNPROFOR Food Supplies in Bosnian Government Enclaves (1 page)	06/12/1995	P1/b(1)
001d. report	Re: Humanitarian Implications of an UNPROFOR Withdrawal (4 pages)	06/13/1995	P1/b(1)
001e. report	Re: [Potential Reactions] (2 pages)	06/13/1995	P1/b(1)
001f. report	Re: [Rapid Reaction Force] (2 pages)	06/12/1995	P1/b(1)
001g. report	Re: [Croatia] (1 page)	06/12/1995	P1/b(1)
002. fax	Fax Coversheet [partial] (1 page)	06/00/1995	b(7)(C)
003a. memo	Re: Papers in Support of Principals' Committee Meeting on Bosnia (3 pages)	06/06/1995	P1/b(1)
003b. report	Re: Military Developments in Bosnia (4 pages)	06/05/1995	P1/b(1)
003c. report	Re: Air Defense (4 pages)	06/05/1995	P1/b(1)
003d. report	Re: [Bosnia] (3 pages)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F
ke3060

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

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Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003e. report	Re: [UNPROFOR] (5 pages)	06/05/1995	P1/b(1)
003f. report	Re: Humanitarian Update (2 pages)	06/05/1995	P1/b(1)
004a. email	Samuel Drew to the National Security Advisor, re: Bosnia PC Agenda Additional Items (1 page)	06/06/1995	P1/b(1)
004b. memo	Nelson Drew to Anthony Lake, re: June 6 Principals' Meeting on Bosnia (4 pages)	06/05/1995	P1/b(1)
004c. email	Alexander Vershbow to the National Security Advisor, re: Memo on ICFY Monitors (1 page)	06/05/1995	P1/b(1)

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European Affairs (Drew, Nelson/Bremner, Sue)
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001b. report	Re: [Bosnia] (3 pages)	06/12/1995	P1/b(1)

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National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

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June 1995 [2]

2012-0798-F

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001c. report	Re: Civilian, UNPROFOR Food Supplies in Bosnian Government Enclaves (1 page)	06/12/1995	P1/b(1)

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National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

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PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
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001d. report	Re: Humanitarian Implications of an UNPROFOR Withdrawal (4 pages)	06/13/1995	P1/b(1)
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COLLECTION:

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National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
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PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
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001e. report	Re: [Potential Reactions] (2 pages)	06/13/1995	P1/b(1)

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001f. report	Re: [Rapid Reaction Force] (2 pages)	06/12/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

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June 1995 [2]

2012-0798-F

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001g. report	Re: [Croatia] (1 page)	06/12/1995	P1/b(1)

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NSC/RMO PROFILE

RECORD ID: 9520750
RECEIVED: 12 JUN 95 08

TO: AGENCIES

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

FROM: SENS

By VDE NARA, Date 04/13/15

DOC DATE: 13 JUN 95

SOURCE REF:

2012-0792-F

KEYWORDS: BOSNIA-HERCEGOVINA
PC

CROATIA
SOC

PERSONS:

SUBJECT: SUMMARY OF CONCLUSIONS FOR 6 JUN PC MTG ON BOSNIA & CROATIA

ACTION: HARMON SGD MEMO TO AGENCIES

DUE DATE: 15 JUN 95 STATUS: C

STAFF OFFICER: DREW

LOGREF: 9520749

FILES: IFM

NSCP:

CODES: BOS CRO

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

DREW
JOSHI
KRECZKO
NSC CHRON
SODERBERG
VERSHBOW

COMMENTS:

DISPATCHED BY

VP

DATE

4/13

BY HAND

W/ATTCH

OPENED BY: NSASK

CLOSED BY: NSKDB

DOC 2 OF 2

~~SECRET~~

~~SECRET~~

RECORD ID: 9520750

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 LAKE	Z 95061217 FOR DECISION
001	X 95061316 BERGER APPROVED RECOM
001 SENS	Z 95061316 FOR SIGNATURE
002	X 95061317 HARMON SGD MEMO TO AGENCIES

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTION

DISPATCH FOR INFO

002	950613	FUERTH, L
002	950613	BRILL, K
002	950613	MCALEER, R
002	950613	ADAMS, G
002	950613	INDERFURTH, R
002	950613	GARTHOFF, D
002	950613	WILSON, F

~~SECRET~~

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTS

Initials: KDE Date: 6/13/95

NATIONAL SECURITY COUNCIL
DISTRIBUTION RECEIPT

2012-0798-F

LOG 9520750
DATE 13 JUN 95

SUBJECT: SUMMARY OF CONCLUSIONS FOR 6 JUN PC MTG ON BOSNIA & CROATIA
DOCUMENT CLASSIFICATION: ~~SECRET~~

EXTERNAL DISTRIBUTION:	DATE	TIME	SIGNATURE
MR. LEON FUERTH OFFICE OF THE VICE PRESIDENT VIA LARRY BRANSCUM ROOM 290, OEOB WASHINGTON, DC 20506	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>1</u>
MR. KENNETH C. BRILL DEPARTMENT OF STATE ROOM 7224, MAIN STATE 2201 C STREET, N.W. WASHINGTON, D.C. 20520	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>VIA FAX +1</u>
COL ROBERT P. MCALEER DEPARTMENT OF DEFENSE ROOM 3E880 PENTAGON WASHINGTON, DC 20301-1000	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>VIA FAX</u>
DR. GORDON M. ADAMS OFFICE OF MANAGEMENT & BUDGET ROOM 238 OLD EXECUTIVE OFFICE BLDG WASHINGTON, DC 20503	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>1</u>
AMBASSADOR RICK INDERFURTH U.S. MISSION TO THE UNITED NATIONS USUN/W - ATTN: DAVID SCHEFFER ROOM 6333, DEPARTMENT OF STATE 2201 C STREET NW WASHINGTON, DC 20520-6319	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>VIA FAX</u>
MR. DOUGLAS F. GARTHOFF CENTRAL INTELLIGENCE AGENCY EXECUTIVE SECRETARIAT ROOM 7E12, HEADQUARTERS WASHINGTON, DC 20505	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>VIA FAX</u>

DATE, TIME, SIGN THE RECEIPT AND RETURN TO: NSC SECRETARIAT, ROOM 379 OEOB

PAGE 01 OF 02 PAGES

NATIONAL SECURITY COUNCIL
DISTRIBUTION RECEIPT

LOG 9520750
DATE 13 JUN 95

SUBJECT: SUMMARY OF CONCLUSIONS FOR 6 JUN PC MTG ON BOSNIA & CROATIA
DOCUMENT CLASSIFICATION: ~~SECRET~~

EXTERNAL DISTRIBUTION:

DATE

TIME

SIGNATURE

COL. F. C. WILSON
JOINT CHIEFS OF STAFF
ROOM 2E865
PENTAGON
WASHINGTON, DC 20318-0001

PRINT LAST NAME: _____

COPY: VIA FAX

DATE, TIME, SIGN THE RECEIPT AND RETURN TO: NSC SECRETARIAT, ROOM 379 OEOP

PAGE 02 OF 02 PAGES

Withdrawal/Redaction Marker

Clinton Library

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002. fax	Fax Coversheet [partial] (1 page)	06/00/1995	b(7)(C)

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- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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TIME OF TRANSMISSION

SECURITY CLASSIFICATION

WHSR CONTROL
TIME OF RECEIPT

UNCLASSIFIED UPON REMOVAL
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Initials: VDE Date: 04/13/15

2012-098-F

WHITE HOUSE
SITUATION ROOM

PRECEDENCE

- ☐ FLASH
☐ IMMEDIATE
☐ PRIORITY
☒ ROUTINE

RELEASER: _____

DATE/TIME: _____

MESSAGE #: _____

NSC LOG # 20750

FROM: <u>National Security Council</u>	PHONE: <u>202-456-2291</u>	ROOM: <u>WHSR</u>
SUBJECT: <u>Notice of Meeting</u> SUMMARY OF CONCLUSIONS		PAGES: <u>6</u>

PLEASE DELIVER TO:

DEPT/AGENCY	NAME/OFFICE	PHONE	SECURE FAX
<u>USUN New York</u>	<u>Mr. Rick Inderfurth</u>	<u>212-415-4016</u>	<u>(b)(7)c</u>

[002]

SPECIAL DELIVERY INSTRUCTIONS/REMARKS

Eyes Only for Rick Inderfurth for hand delivery to Ambassador Madeline Albright.
If Mr. Inderfurth is not available please deliver to Nancy Buss.

~~SECRET~~

SECURITY CLASSIFICATION

TIME OF TRANSMISSION

TIME OF RECEIPT

WHITE HOUSE
SITUATION ROOM

PRECEDENCE: IMMEDIATE
PRIORITY
ROUTINE

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ATTACHMENTS
Initials: WDE Date: 6/13/15
2012-098-F

RELEASER: _____

DTG: _____

MESSAGE NO.: _____

CLASSIFICATION: ~~SECRET~~

TOTAL: 6
(PAGES INCLUDING COVER)

FROM: NSC WEST WING DESK
(NAME)

(202) 456-9425
(PHONE NUMBER)

WH SITROOM
(ROOM NO.)

MESSAGE DESCRIPTION: SUMMARY OF CONCLUSIONS FOR 6 JUNE PC MTG ON
BOSNIA & CROATIA NSC LOG # 20750

<u>TO (AGENCY)</u>	<u>DELIVER TO</u>	<u>DEPT/ROOM NO.</u>	<u>PHONE NUMBE</u>
<u>STATE</u>	<u>EXECUTIVE SECRETARY</u>	<u> </u>	<u> </u>
<u>DOD</u>	<u>EXECUTIVE SECRETARY</u>	<u> </u>	<u> </u>
<u>USUN/STATE</u>	<u>AMBASSADOR INDERFURTH</u>	<u> </u>	<u> </u>
<u>CIA</u>	<u>EXECUTIVE SECRETARY</u>	<u> </u>	<u> </u>
<u>JCS</u>	<u>SECRETARY</u>	<u> </u>	<u> </u>
<u> </u>	<u> </u>	<u> </u>	<u> </u>
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<u> </u>	<u> </u>	<u> </u>	<u> </u>

REMARKS:

~~SECRET~~

20750

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

June 13, 1995

By VDE NARA, Date 04/13/15
2012-0798-F
MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

AMBASSADOR RICK INDEFURTH
Office of the Representative
of the U.S. to the United
Nations

MR. KENNETH C. BRILL
Executive Secretary
Department of State

MR. DOUGLAS F. GARTHOFF
Executive Secretary
Central Intelligence Agency

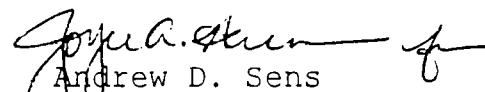
COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

COL. F. C. WILSON
Secretary, Joint Staff
Joint Chiefs of Staff

DR. GORDON ADAMS
Associate Director for
National Security &
International Affairs
Office of Management and
Budget

SUBJECT: Summary of Conclusions, Principals Committee Meeting on
Bosnia and Croatia, June 6, 1995 (S)

Please pass to the Principals the Summary of Conclusions attached
at Tab A. (S)


Andrew D. Sens
Executive Secretary

Attachment
Tab A Summary of Conclusions

~~SECRET~~

Declassify on: OADR

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

**DECLASSIFIED
PER E.O. 13526**

Summary of Conclusions for
Meeting of the NSC Principals Committee

DATE: June 6, 1995

LOCATION: White House Situation Room

TIME: 2:30 - 4:00 p.m.

SUBJECT: Summary of Conclusions of Principals Committee Meeting
on Bosnia ~~(S)~~

PARTICIPANTS:

Chair

Anthony Lake

OMB

Gordon Adams

OVP

Leon Fuerth

Chief of Staff

Leon Panetta

State

Secretary Warren Christopher
Peter Tarnoff

CIA

John Deutch

DOD

Secretary William Perry
Walter Slocombe

JCS

LTG Wesley Clark

White House

Sandy Berger

USUN

Ambassador Madeleine Albright

NSC

Sandy Vershbow
Colonel Nelson Drew

Summary of Conclusions

Negotiations with Milosevic

1. Principals decided to recall Ambassador Frasure from Belgrade meetings with Milosevic for consultations, given the lack of progress on the mutual recognition plan and Milosevic's attempt to up the ante. They agreed that, prior to departing, Frasure should meet with Milosevic to stress (a) the need for Belgrade to be more forthcoming on a workable sanctions

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Declassify on: OADR

reimposition mechanism in return for sanctions relief; (b) the need for Milosevic to intercede to secure UNPROFOR access in order to resupply its units in the eastern enclaves; and (c) the need for Milosevic to pledge to take action to increase security of U.S. monitors operating along the Serbian-Bosnian border in light of Bosnian-Serb threats to take U.S. personnel hostage (Action: State). (S)

Future of U.S. ICFY Monitors

2. Principals agreed to return U.S. border monitors to duty under the following conditions: (a) they must be informed of the serious nature of the threat directed toward them, based on our intelligence information, and allowed to resign and leave if they do not want to return voluntarily; (b) Frasure should obtain the security commitment from Milosevic cited above; (c) upcoming congressional testimony about the U.S. role and policy for Bosnia should ensure that Congress is aware of the participation of U.S. civilian contractors in the ICFY border monitoring mission. A message would be sent at once to inform the head of the ICFY of our decision (Action: State). (S)

Visit of Bosnian Prime Minister Silajdzic

3. Principals recommended scheduling a meeting of Bosnian Prime Minister Silajdzic with the Vice President during Silajdzic's visit to Washington June 8-14, with the option of a drop-by by the President (Action: NSC/OVP). (S)

4. Principals also agreed that a meeting should be arranged in the near future between the Secretary of State and Muhamed Sacirbey, in his new capacity as Bosnian Foreign Minister (Action: State). (S)

Measures to Enhance Protection for Deny Flight Missions

5. Based on a CIA assessment that the current ROE for Deny Flight might not provide adequate protection for NATO/US aircraft in light of recently demonstrated Bosnian-Serb tactics, Principals agreed that CIA will review the nature of the SAM threat in Bosnia, and OSD and JCS will then determine, subject to Principals' review, whether a new definition of "hostile intent" or new ROE are required for further operations (Action: CIA/JCS/OSD). (S)

6. In the interim, Principals agreed that Deny Flight operations will continue under existing ROE (considering all of Bosnia to be a high threat area, permitting attack on SAMs demonstrating hostile intent through radar illumination of

aircraft), but will seek to avoid provocative action (Action: JCS/OSD). ~~(S)~~

Response to Croat Offensive near Knin

7. Principals agreed that a strong message should be sent to Zagreb and the Croatian Ambassador to the UN urging the Croats to exercise restraint in their ongoing offensive operations near Knin lest they provoke another major clash with the Krajina Serbs (Action: USUN/State). ~~(S)~~

U.S. Support to UNPROFOR

8. Principals reviewed the results of the Paris meeting of Defense Ministers. In this regard, they agreed to await clarification from those providing forces to the UN Rapid Reaction Force to determine the exact nature of lift, air support and equipment that the U.S. might be asked to provide (Action: USUN/OSD). They agreed in principle that the U.S. would support a UNSC resolution to be drafted by France and the UK that would use the Paris decisions as the basis for UNPROFOR reconfiguration rather than any of the four options put forward by the UN SYG (Action: USUN). ~~(S)~~

9. Principals agreed that airdrops to resupply UNPROFOR units isolated in the eastern enclaves would be a high risk option that would be unlikely to provide any long-term resolution to the problem. They agreed on the need to reassess the stocks/supplies available to the Safe Areas (Action: OVP/CIA) to provide a baseline for evaluating the requirements for resupply (Action: JCS). ~~(S)~~

10. Principals agreed on the need to resolve on an urgent basis the issue of how UNPROFOR strengthening and NATO withdrawal planning will be funded. Deputies will be asked to approve a funding strategy at their next meeting, based on proposals vetted through the Peacekeeping Core Group (Action: OMB/NSC). ~~(S)~~

Policy Coordination

11. Principals expressed concern that recent announcements of military deployments to Italy had not been adequately coordinated in advance through the interagency process or with the Government of Italy. They agreed to elevate the level of participation in the daily video teleconference (VTC) on Bosnia to the level of Deputy Assistant Secretary or equivalent and to ensure that all agencies used the VTC to inform the others of any upcoming activity relating to the former Yugoslavia (Action: NSC/State/CIA/OSD/JCS). ~~(S)~~

Congressional Consultations

12. Principals reviewed requirements for upcoming Congressional testimony on U.S. policy for Bosnia, and agreed that NSC should serve as a clearinghouse to coordinate all formal testimony and Q&A responses -- which should build on the comprehensive list developed by NSC for the President (Action: NSC/All). They agreed that a concerted effort was required to explain strong administration opposition to unilateral lift measures being introduced in both houses (Action: NSC/All). ~~(C)~~

13. They also agreed that it would be prudent to provide formal 15-day advance contingency 407 notification to Congress of our intent to assist UNPROFOR in Bosnia, in the context of ongoing briefings to Congress on NATO OPLAN 40104 and USG Bosnia policy. This notification should be broad enough to cover NATO withdrawal efforts and support for the UN Rapid Reaction Force, without using potentially provocative funding estimates unless specifically required by law (Action: State/OMB/NSC). ~~(S)~~

~~SECRET~~

20750

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

June 10, 1995

By KDE NARA, Date 04/13/15
2012-0798-F
ACTION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: ALEXANDER VERSHBOW *h*

FROM: NELSON DREW *A*

SUBJECT: Summary of Conclusions for the Principals
Committee Meeting on Bosnia and Croatia,
June 6, 1995

Attached at Tab A for distribution to Principals is the Summary
of Conclusions from the Principals Committee meeting on Bosnia
and Croatia held June 6, 1995.

RECOMMENDATION

That you authorize Andrew Sens to sign the memo to agencies at
Tab I.

Approve ✓ Disapprove

Attachments

Tab I Memo to the Agencies

Tab A Summary of Conclusions

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Declassify on: OADR

~~SECRET~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

File

20709

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

June 5, 1995

By KDE NARA, Date 04/13/15

2012-0798-F

ACTION

MEMORANDUM FOR ANTHONY LAKE

THROUGH: ALEXANDER VERSHBOW *N*

FROM: NELSON DREW *D*

SUBJECT: Summary of Conclusions for the Principals
Committee Meeting on Bosnia and Croatia,
May 28, 1995

Attached at Tab A for distribution to Principals is the Summary
of Conclusions from the Principals Committee meeting on Bosnia
held May 28, 1995.

RECOMMENDATION

That you authorize Andrew Sens to sign the memo to agencies at
Tab I.

Approve _____ Disapprove _____

Attachments

Tab I Memo to the Agencies

Tab A Summary of Conclusions

~~SECRET~~

Declassify on: OADR

~~SECRET~~

20709

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

DECLASSIFIED E.O. 13526

White House Guidelines,
September 11, 2006

By KDE NARA, Date 6/13/15
2012-0798-F
MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

MR. KENNETH C. BRILL
Executive Secretary
Department of State

MR. J. BENJAMIN NYE
Executive Secretary
Department of Treasury

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

DR. GORDON M. ADAMS
Associate Director for
National Security &
International Affairs
Office of Management and
Budget

AMBASSADOR RICK INDEFURTH
Office of the Representative
of the U.S. to the United
Nations

MR. DOUGLAS F. GARTHOFF
Executive Secretary
Central Intelligence Agency

COL. T.R. PATRICK
Executive Secretary
Joint Chiefs of Staff

SUBJECT: Summary of Conclusions, Deputies Committee Meeting on
Bosnia, May 28, 1995 (S)

Please pass to the Deputies the Summary of Conclusions attached
at Tab A. (S)

Andrew D. Sens
Executive Secretary

Attachment
Tab A Summary of Conclusions

~~SECRET~~

Declassify on: OADR

DECLASSIFIED
PER E.O. 13526

Summary of Conclusions for
Meeting of the NSC Principals Committee

DATE: May 28, 1995

LOCATION: White House Situation Room

TIME: 1:00 - 3:00 p.m.

SUBJECT: Summary of Conclusions of Principals Committee Meeting
on Bosnia (S)

PARTICIPANTS:

Chair

Samuel Berger

USUN

Madeleine Albright

OVP

Leon Fuerth

CIA

William Studeman

State

Secretary Christopher

John Kornblum

Robert Frasure

JCS

General Shalikashvili

LTG Wesley Clark

DOD

Secretary Perry

Walter Slocombe

NSC

Alexander Vershbow

Colonel Nelson Drew

Summary of Conclusions

1. Principals met on May 28 to consider a range of policy options in light of the recent developments in Bosnia. They agreed on the following basic points for U.S. policy. (U)

2. **Prospects of additional airstrikes.** The U.S. will not press allies with troops on the ground for further strikes now, but: (a) the possibility of further strikes will not be ruled out; (b) should strikes again become necessary, a more robust approach permitting the UN and NATO to respond at the time and place of their own choosing should be followed rather than continuing to limit options on the basis of "strict proportionality" (**Action: JCS**); (c) privately we will accept a pause, but make no public statement to that effect; and (d) the Secretary of State will seek allied reactions to planning a substantial contingency strike option if Serb behavior, such as killing hostages, warranted a major attack (**Action: State**). ~~(S)~~

~~SECRET~~

Declassify on: OADR

3. **Diplomatic efforts at the UN and Contact Group.** We will: (a) seek a formula with the French and UK on a sanctions reimposition mechanism based on an independent investigative panel and re-engage Milosevic on that basis to seek to conclude a Bosnian-Serb recognition package (**Action: State**); (b) press Milosevic in the context of such an agreement to push the Bosnian Serbs to release the hostages (**Action: State**); (c) explore the prospects for Russian assistance in control of Bosnian Serb heavy weapons (**Action: State**); and (d) renew efforts to gain UN condemnation of Bosnian Serb leadership as the principal obstacle to peace in the region based on recent events (**Action: State**). ~~(S)~~

4. **Options and prospects for emergency withdrawal.** Principals noted: (a) no one is calling for withdrawal now, but that the situation could arise quickly; (b) NATO OPLAN 40104 would cover emergency withdrawal; (c) U.S. participation requires an immediate effort to complete consultations with Congress, starting with calls to key members and staff the following day (**Action: NSC**); and (d) non-NATO withdrawal using UK, French and U.S. assets was a possibility, but raised serious problems for NATO and for command and control of the operation (putting stress on the need to complete Congressional consultations on 40104). ~~(S)~~

5. **The future of UNPROFOR.** It was agreed that UNPROFOR withdrawal from Bosnia under the present circumstances would be seen as capitulation to Bosnian-Serb blackmail and should be avoided. Instead, Principals agreed the U.S. strongly should support French efforts to enhance UNPROFOR's ability to perform its mandate by: (a) bolstering its capabilities (short of providing U.S. ground forces, but including provision of U.S. equipment if necessary -- including an offer of both U.S. airlift and equipment, if requested, to the British and French) (**Action: OSD**); (b) application of more robust ROE; and (c) "regrouping" UNPROFOR to reduce the risk. (Principals also agreed to a re-evaluation of the roles and missions of UNPROFOR to support future decisions on regrouping.) (**Action: JCS, OSD**). ~~(S)~~

6. **Assistance in UNPROFOR redeployment:** Principals agreed that, while the U.S. was not in favor of an UNPROFOR redeployment that pulled out from the eastern enclaves, U.S. credibility among NATO Allies would be seriously damaged if we were to turn down a request to NATO for assistance in relocating them from positions that had become untenable. It was agreed that the existing U.S. agreement in principle to provide ground troops as part of NATO led operations to assist UNPROFOR withdrawal should apply equally to assisting in UNPROFOR restructuring, subject to Congressional consultations and a review of the plan. They agreed that this decision required the approval of the President. (**Action: NSC**)

~~(S)~~

TO: PRESIDENT

DECLASSIFIED E.O. 13526

White House Guidelines,

FROM: LAKE

September 11, 2006

DOC DATE: 20 JUN 95

SOURCE REF:

By KDE NARA, Date 04/13/15
2012-0798-F

KEYWORDS: BOSNIA-HERCEGOVINA

PERSONS:

SUBJECT: FOM POLICY GRP CONSIDERATION OF BOSNIA POLICY ISSUES FOR 21 JUN

ACTION: NOTED BY PRESIDENT

DUE DATE: 23 JUN 95 STATUS: C

STAFF OFFICER: VERSHBOW

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BASS
BERGER
DREW
LAKE
NSC CHRON
VERSHBOW

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSKDB

CLOSED BY: NSGP

DOC 3 OF 3

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICERCAO ASSIGNED ACTION REQUIRED

001 LAKE	Z 95062020 FOR DECISION
002	X 95062020 SENS SGD MEMO
003 PRESIDENT	Z 95062009 FOR INFORMATION
003	X 95062109 NOTED BY PRESIDENT

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTIONDISPATCH FOR INFO

002	950620	FUERTH, L	
002	950620	BRILL, K	
002	950620	MCALEER, R	
002	950620	INDERFURTH, R	
002	950620	GARTHOFF, D	
002	950620	WILSON, F	
003	950620		VICE PRESIDENT
003	950620		WH CHIEF OF STAFF

National Security Council
The White House

PROOFED BY: _____ LOG # 1750
 URGENT NOT PROOFED: _____ SYSTEM (PRS) NSC INT
 BYPASSED WW DESK: _____ DOCLOG WEG AO /

	SEQUENCE TO	INITIAL/DATE	DISPOSITION
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Sens	<u>1</u>	<u>ADP</u>	_____
Soderberg	_____	_____	_____
Berger	_____	_____	_____
Lake	_____	_____	_____
Situation Room	_____	_____	_____
West Wing Desk	<u>2</u>	<u>ADP 9/20</u>	<u>AD</u> <i>To polish</i>
Records Mgt.	<u>2</u>	<u>ADK 6/23</u>	<u>N</u>
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A = Action I = Information D = Dispatch R = Retain N = No Further Action

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COMMENTS:

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THE PRESIDENT HAS SEEN
10-22-95 4750

THE WHITE HOUSE

WASHINGTON

INFORMATION

June 20, 1995

95 JUN 20 P8.51

MEMORANDUM FOR THE PRESIDENT

FROM: ANTHONY LAKE 

SUBJECT: June 21 Foreign Policy Group Consideration of
Bosnia Policy Issues

Attached is the issue paper I circulated to focus discussion on
Bosnia at the Foreign Policy Group meeting scheduled for June 21.

Attachment
Tab A Bosnia Issue Paper

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By VDE NARA, Date 04/13/15

2012-0798-F

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cc: Vice President
Chief of Staff

CLINTON LIBRARY PHOTOCOPY
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DECLASSIFIED
PER E.O. 13526

FOREIGN POLICY GROUP MEETING ON BOSNIA
June 21, 1995

I. **Support for UNPROFOR and the RRF.** While the mission of the Rapid Reaction Force and its ultimate effectiveness remain unclear, it is the only game in town for keeping UNPROFOR in place. Our own analysis remains that UNPROFOR withdrawal would leave us with options that are far worse than those associated with continued UNPROFOR presence. Last week's events enabled us to decouple political support for the RRF from the issue of funding, perhaps even providing an opportunity to "break the mold" whereby all UNPROFOR operations have been funded on an assessed basis. Even if we gain Allied agreement for a voluntary fund or some other mechanism, however, we face an uphill battle in securing Congressional support and funding for a U.S. contribution for the RRF. (A memorandum with options and recommendations will be provided to the President shortly.) **Issues for discussion:**

- Beyond our Allies' political judgment that they need the RRF to justify continuing their UNPROFOR presence, what does the RRF buy us? What is it really capable of doing militarily in Bosnia? Will its command and control arrangements permit it to perform effectively?
- What should be our contribution to the RRF? How much political capital will we need to convince Allies to "break the mold" of assessed UN funding for the RRF and accept a voluntary fund? Can this be parlayed into a reform of all UNPROFOR funding?
- What is our strategy for dealing with the Hill? Will Allied agreement to a voluntary fund be sufficient to secure some modest Congressional funding? Or should we confine our contribution to equipment and services so as to avoid the need to obtain a Congressional appropriation?

II. **Next Steps on the Diplomatic Track.** The last round of Frasure-Milosevic talks made no progress on mutual recognition, and Ambassador Frasure believes he has gone as far as he can go. Contact Group members have agreed on Carl Bildt as mediator on their behalf. With the hostages all released, the French are itching to reestablish direct talks with the Pale Serbs. They appear to have enlisted other Contact Group members in support of this plan, and propose that Carl Bildt go to Pale during his current swing through the region to discuss terms for renewed peace talks. This could create strains with the Bosnian Government and undercut our efforts to play the Milosevic card; on the other hand, chances for any diplomatic progress could disappear if we simply wait for the Bosnian Serbs to "accept" the Contact Group plan as the "starting point" for negotiations.

Issues for discussion:

- Should we continue to put all of our diplomatic eggs in the Contact Group basket with Bildt as the single mediator, or do we want to keep open a uniquely U.S. channel to Milosevic?

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Declassify on: OADR

- Should Bildt continue the strategy of increasing the isolation of Pale, or should we take advantage of having a new mediator to reopen direct contact with the Bosnian Serbs? If so, on what basis? Should we engage Pale without Bosnian Government support?
- If Bildt makes no more progress toward a mutual recognition package to increase isolation of Pale, should we modify our insistence on the Bosnian Serbs' "accepting" the Contact Group plan as the starting point for negotiation? Should we terminate the limited sanctions relief for Serbia when the 75-day suspension period expires on July 5?

III. What are our long-term strategic options? Our current near-term strategy is based on keeping UNPROFOR in place as a stabilizing element while we attempt to isolate Pale until they accept the Contact Group Plan as the basis for a negotiated settlement. We need to explore what our options are if this path proves barren, both in terms of a new negotiating strategy, and our plans should negotiations fail. **Issues for discussion:**

- Under what circumstances should we reconsider our policy of dealing with Milosevic while maintaining the isolation of the Pale Serbs as a negotiating strategy? What conditions should trigger such a decision? What requirements should we impose on the Pale Serbs? How would we deal with the Bosnian Government?
- This may be our last chance to reopen the Contact Group discussions from a position of relative strength with UNPROFOR still in place. Should we be willing to reopen the Contact Group plan map, e.g. to trade the eastern enclaves for a more viable consolidated Bosnian territorial area in central Bosnia, while preserving the 51:49 ratio? Is there any further scope for adjusting the draft constitutional arrangements to encourage Bosnian Serb acceptance?
- If UNPROFOR is forced to withdraw, what should our post-withdrawal strategy for Bosnia consist of? Lift, arm and train? Lift and strike? Would we avoid being drawn into the conflict by refraining from a commitment to air strikes? Or would provision of arms and training make us sufficiently responsible for the consequences of lift to the point that we would be forced to defend Bosnia anyway?
- If UNPROFOR withdraws and Russia blocks lifting of the arms embargo at the UN, would we lift the embargo in conjunction with other willing allies without UNSC authorization? Would we do so unilaterally in those circumstances?
- Is there a point at which we would shift our position and encourage UNPROFOR to withdraw?
- Is there an UNPROFOR extraction scenario that requires less time and fewer troops than OPLAN 40104?

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003a. memo	Re: Papers in Support of Principals' Committee Meeting on Bosnia (3 pages)	06/06/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F
ke3060

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003b. report	Re: Military Developments in Bosnia (4 pages)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F
ke3060

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P3 Release would violate a Federal statute [(a)(3) of the PRA]
P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

b(1) National security classified information [(b)(1) of the FOIA]
b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003c. report	Re: Air Defense (4 pages)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F
ke3060

RESTRICTION CODES

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003d. report	Re: [Bosnia] (3 pages)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F
ke3060

RESTRICTION CODES

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003e. report	Re: [UNPROFOR] (5 pages)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F

ke3060

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
003f. report	Re: Humanitarian Update (2 pages)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F

kc3060

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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TO: LAKE

DECLASSIFIED E.O. 13526

White House Guidelines,

FROM: DREW

September 11, 2006

DOC DATE: 05 JUN 95

SOURCE REF:

By VDE NARA, Date 04/13/15
2012-0198-F

KEYWORDS: BOSNIA-HERCEGOVINA

PC

PERSONS:

SUBJECT: PC MTG ON BOSNIA ON 6 JUN

ACTION: NOTED BY LAKE

DUE DATE: 08 JUN 95 STATUS: C

STAFF OFFICER: DREW

LOGREF:

FILES: IFM

NSCP:

CODES: BOS

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

DREW
NSC CHRON
VERSHBOW

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSGP

CLOSED BY: NSMEC

DOC 1 OF 1

~~SECRET~~

RECORD ID: 9520715

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 LAKE
001

Z 95060815 FOR INFORMATION
X 95060815 NOTED BY LAKE

~~SECRET~~

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004a. email	Samuel Drew to the National Security Advisor, re: Bosnia PC Agenda Additional Items (1 page)	06/06/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F

ke3060

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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004b. memo	Nelson Drew to Anthony Lake, re: June 6 Principals' Meeting on Bosnia (4 pages)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F

ke3060

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~~SECRET~~

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

20708

By KDE NARA, Date 04/13/15
2012-0198-F

NSC PRINCIPALS COMMITTEE MEETING ON BOSNIA

DATE: June 6, 1995
LOCATION: White House Situation Room
TIME: 2:30 - 4:00 p.m.

Revised Agenda

I. Bosnia - Immediate Next Steps

- A. Downed Aircraft Response.....OSD/JCS
- B. Hostage release efforts.....State
- C. Future of Frasure-Milosevic Talks.....State
- D. Status of U.S. ICFY Border Monitors.....OVP
- E. Airdrop Relief.....JCS/OSD

II. UNPROFOR Reconfiguration

- A. Results of French MOD Meeting and Next Steps.....OSD
- B. Redeployment Option Planning.....JCS
- C. Strategy for UNSC Deliberations.....State

III. Legislative Issues

- A. 407 Notification.....State
- B. Consultation Strategy.....All

~~SECRET~~

Declassify on: OADR

**REPORT TO CONGRESS OF POSSIBLE PROVISION OF ASSISTANCE
TO THE UNITED NATIONS IN SUPPORT OF A PEACEKEEPING OPERATION**

Pursuant to Section 407 of the Foreign Relations Authorization Act, Fiscal Year 1994-1995, P.L. 103-236, this report provides notification of the possibility that the United States will provide assistance to the United Nations in support of its peacekeeping operations in the former Yugoslavia.

The Administration has previously discussed possible assistance to UNPROFOR with certain members and staff of the designated Congressional committees in phone calls on March 20, April 21, and May 29. Staff were also briefed on March 31 and Members on May 19 and May 26. Because of the fluidity of the situation on the ground it is not possible at this time to provide detailed information on the type or value of assistance that might be provided.

Assistance might be provided through NATO to assist in the withdrawal of UN-related personnel from Bosnia, should that be necessary. As was discussed in the phone calls to certain members and staff on March 20 and April 21 the Administration did authorize the deployment of 20 U.S. military communicators to Croatia as part of an eighty-person NATO precautionary deployment. Our senior military commanders recommended this action as an essential prepositioning step to ensure a communications network is ready to support NATO should a decision to withdraw UNPROFOR be necessary. The Department of Defense has informed us that the cost of sustaining these 20 communicators and associated equipment in Croatia for a period of six months will not exceed one million dollars. The U.S. expense for this deployment will be borne by the Department of Defense.

NATO planning for a possible withdrawal of UNPROFOR also calls for early action involving training and exercises, preparations for a possible deployment of NATO forces, and acquisition of communications equipment that would be NATO owned, but which could be used in a possible evacuation of UN forces. NATO has budgeted \$11.86 million for this, not all of which has been expended. If the full amount is expended the U.S. share would be about 24%, or approximately \$2.97 million. These expenses would be paid out of the NATO military budget and the NATO Security Investment Program.

NATO planning calls for a follow-on precautionary deployment of about 1,500 communicators and support staff. It is anticipated that the U.S. would provide about 456 of these troops. Part of the equipment and preparation costs in support of this deployment is covered by the \$11.86 million already budgeted by NATO.

-2-

As was made clear in the briefings for Congress on this subject held on May 19 and 26, and in the statement released after the May 29 meeting of the Contact Group, the Administration strongly supports UNPROFOR's continued operation in Bosnia/Herzegovina. No final decision has been made on U.S. participation in a withdrawal, beyond the initial deployment of 20 personnel. However, the President informed our Allies last December that the U.S. is prepared, in principle, to commit U.S. ground forces to a NATO operation to assist UN Peace Forces withdraw from the former Yugoslavia. We have also joined the Contact Group call for a reinforced UNPROFOR. While we do not contemplate any new U.S. role in UNPROFOR, we might join in a NATO effort, if it is requested, to make UNPROFOR more robust and more defensible. This might involve assisting UNPROFOR to redeploy to more defensible positions or providing it some of the tools it needs to defend itself better.

Should UNPROFOR withdrawal be necessary, a NATO deployment in which the U.S. would provide a substantial number of troops and other assistance could be authorized. Depending on the situation on the ground at the time of the operation, the cost of NATO support for a full withdrawal of UN forces from Bosnia could be as much as \$2 billion. We are discussing with our NATO allies how this cost would be shared. We are also discussing within the Administration how the U.S. will fund its share of the operation.

The Administration intends to continue to consult with the Congress on this issue. As the situation in Bosnia/Herzegovina develops, information in this report may change. We will provide the Congress with more detailed information about U.S. participation, cost and how the Administration would fund this operation as it becomes available.

George F. Ward, Jr.
Acting Assistant Secretary
International Organization Affairs

May 31, 1995

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
004c. email	Alexander Vershbow to the National Security Advisor, re: Memo on ICFY Monitors (1 page)	06/05/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 696

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia-Herzegovina,
June 1995 [2]

2012-0798-F

kc3060

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RR. Document will be reviewed upon request.

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~~SECRET~~

**DECLASSIFIED
PER E.O. 13526**

June 5, 1995

SUBJECT: Disposition of U.S. ICFY Monitors

U.S. personnel serving with the ICFY monitoring mission on the inter-Serb border have been withdrawn to their sector headquarters in response to intelligence reports that Bosnian Serbs (or FRY sympathizers) may attempt to take American hostages. The FRY government has ordered increased police presence at sector headquarters and at crossings, assigned police to accompany ICFY monitors at the busiest crossings, and added police and army patrols on the border. The extent to which these orders will be carried out and the effect on the monitors' actual security remains to be seen.

ICFY Head of Mission Nieminen correctly asserts that ICFY cannot carry out its mission without American personnel. Further, he worries that other countries will pull out if the U.S. monitors do not return to duty. Nieminen proposes changes in his operating procedures that would better protect Americans while still allowing him to use them in the field.

Nieminen says that he will re-deploy U.S. monitors under these conditions unless we object by June 6. (Embassy Belgrade has been instructed to ask him to wait for the outcome of the June 6 PC.) Principals should decide whether the USG should acquiesce in Nieminen's proposal to re-deploy U.S. monitors or continue to keep them away from border crossing points.

This decision requires balancing the risk to U.S. personnel, and the consequences if one or more are taken hostage, against the possibility that keeping U.S. personnel off the border may cause the ICFY mission to collapse and take with it a major component of our diplomatic strategy.

Attachment:

Belgrade 2681

~~SECRET~~

Declassify on: OADR

E

WHITE HOUSE SITUATION ROOM

DIST: CLARKER, DREW, KERRICK, NSC, SAUNDERS, STEPHENS, VERSHBOW

PREC: IMMEDIATE CLASS: ~~SECRET~~ DTG:051009Z JUN 95

FM: AMEMBASSY BELGRADE

TO: RUEHC/SECSTATE WASHDC IMMEDIATE 6052

RUEHGV/USMISSION GENEVA 7307
RUEHVI/AMEMBASSY VIENNA 9148
RUCNDT/USMISSION USUN NEW YORK 1618
RUEHMO/AMEMBASSY MOSCOW 1151
RUEHLO/AMEMBASSY LONDON 0397
RUEHFR/AMEMBASSY PARIS 0157
RUEHOL/AMEMBASSY BONN 3696

~~SECRET~~ SECTION 01 OF 02 BELGRADE 002681

VIENNA FOR BOSNIA

DEPARTMENT FOR EUR/SCE CHILL, JZETKULIC, AND CA/OCS
MHARTY, DS/OP/EUR, DS/ITA AND DS/ICI/PII

E.O. 12356:DECL: 06/03/2005

TAGS: PTER, ASEC, BK, SR

SUBJECT: ICFY HEAD OF MISSION INTENDS TO RETURN U.S.
- ICFY MEMBERS TO LIMITED DUTY

REFS: A) SARAJEVO 0208 B) 94BELGRADE 6641 (NOTAL)

1. ~~SECRET~~ - ENTIRE TEXT.

2. ACTION REQUEST, PARA 8.

3. SUMMARY: DAS FRASURE, COM PERINA, ACTING DCM AND RSO MET WITH ICFY HEAD OF MISSION TAUNO NIEMINEN AND DEPUTY HEAD OF MISSION SCARLETT ON JUNE 3 TO DISCUSS THE THREAT REPORTED IN REF A. AFTER NIEMINEN (WHO HAD BEEN OUT OF THE COUNTRY) WAS BRIEFED ON THE THREAT, HE EXPRESSED HIS STRONG CONCERN ABOUT BEING ABLE TO CONTINUE THE MISSION WITHOUT DEPLOYING U.S. PERSONNEL, GIVEN ALREADY DIMINISHED RESOURCES. FURTHER, HE ADVISED US OF ANOTHER CONTRIBUTING NATION WHO WISHED TO WITHDRAW ITS PERSONNEL BASED ON A SIMILAR BUT UNDEFINED THREAT; INDICATED THAT THE WITHDRAWAL OF U.S. PERSONNEL TO REAR AREAS UNDERMINED HIS AUTHORITY; AND PROPOSED THAT MEASURES COULD BE CONSIDERED TO BETTER PROTECT THE AMERICANS WHILE STILL ALLOWING HIM TO UTILIZE THEM. COM REITERATED OUR CONCERNS FOR THE SECURITY OF AMERICAN MEMBERS AND ADVISED NIEMINEN THAT WE WOULD REPORT HIS

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VIEWS TO WASHINGTON. NIEMINEN REQUESTED THAT WE HAVE AN ANSWER AS TO OUR INTENTIONS BY TUESDAY, JUNE 6. HE INDICATED THAT HE WOULD RE-DEPLOY U.S. MONITORS AT THAT TIME UNLESS WE SPECIFICALLY OBJECT. END SUMMARY

4. DAS FRASURE, COM PERINA, ACTING DCM AND RSO BRIEFED ICFY HEAD OF MISSION TAUNO NIEMINEN AND DEPUTY HEAD OF MISSION SCARLETT ON JUNE 3 ABOUT THE THREAT REPORTED IN REF A (SCARLETT HAD PREVIOUSLY BEEN INFORMED IN NIEMINEN'S ABSENCE). NIEMINEN EXPRESSED HIS STRONG CONCERN ABOUT BEING ABLE TO CONTINUE THE MISSION WITHOUT U.S. PERSONNEL, GIVEN ALREADY DIMINISHED RESOURCES. NIEMINEN STATED THAT IN THE PAST WEEK ICFY HAS LOST 31 U.S. MEMBERS AND 11 CANADIAN MEMBERS (NOT RELATED TO THE THREAT). ON JUNE 2 ICFY RECEIVED NOTIFICATION FROM THE FRENCH THAT THEY INSISTED THEIR 14 MEMBERS ALSO BE PULLED FROM DUTY, DUE TO A SIMILAR THREAT (WE HAVE NO FURTHER INFORMATION ON THIS THREAT) WHICH THEY HAD RECEIVED EARLIER. ADDITIONALLY, THE FRENCH CHARGE TOLD ACTING HOM SCARLETT THAT PARIS WAS UNHAPPY THAT U.S. MISSION MEMBERS APPEARED TO BE GETTING PREFERENTIAL SECURITY PROTECTION. NIEMINEN STATED THAT IF THE FRENCH MEMBERS WERE SUBTRACTED, THIS WOULD REDUCE THE ICFY MISSION TO 105, WELL BELOW THE MINIMUM NECESSARY TO CONDUCT THE MISSION. NIEMINEN EXPRESSED HIS VIEW THAT DECISIONS ON THE DEPLOYMENT OF ICFY PERSONNEL SHOULD BE MADE BY ICFY ITSELF, AND THAT IF A NATION DID NOT WISH ITS MEMBERS FULLY TO PARTICIPATE, THEY SHOULD BE REMOVED FROM THE MISSION ALTOGETHER. COM EXPRESSED HIS UNDERSTANDING OF ICFY'S PREDICAMENT BUT EMPHASIZED THE CREDIBILITY OF THIS THREAT AND ITS SPECIFIC TARGETING OF AMERICANS ONLY.

5. NIEMINEN REPLIED THAT HE BELIEVED THAT THE SERBIAN PROTECTION IN RESPONSE TO THE THREAT HAD BEEN GOOD, AND THAT ICFY PROTECTION HAS BEEN INCREASED SUBSTANTIALLY. COM INQUIRED, ASSUMING WASHINGTON CONCURRENCE, AS TO WHETHER U.S. MEMBERS COULD BE REDEPLOYED TO LESS ISOLATED AREAS WHERE THERE IS GREATER VISIBILITY AND POLICE PROTECTION, AS OPPOSED TO DUTY IN ISOLATED AREAS. NIEMINEN REPLIED THAT THIS COULD BE CONSIDERED BUT THAT SUCH ACCOMMODATION COULD ONLY BE ON A TEMPORARY BASIS AND COULD NOT CONTINUE FOR A LONG PERIOD OF TIME. SCARLETT ADDED THAT REPORTS FROM THE FIELD INDICATED A DETERIORATION IN MORALE AMONG NON-U.S. MEMBERS OF THE MISSION, WHO ARE CURRENTLY WORKING DOUBLE THEIR NORMAL HOURS TO COVER THE U.S. PULLBACK.

6. TO CONCLUDE THE MEETING, NIEMINEN GAVE US A DEADLINE OF TUESDAY, JUNE 6, TO AUTHORIZE THE RE-DEPLOYMENT OF U.S. PERSONNEL. IN FIRM TONES, HE INDICATED THAT IF U.S. PERSONNEL WERE NOT UNDER HIS DIRECTION, THEY SHOULD BE WITHDRAWN COMPLETELY FROM THE MISSION. HE REQUESTED THAT WE CONTACT HIM BY OPENING OF BUSINESS (LOCAL TIME)

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ON TUESDAY SO THAT HE COULD BEGIN TO RE-DEPLOY. COM ADVISED NIEMINEN THAT HE WOULD PASS ON HIS CONCERNS TO WASHINGTON AND REQUEST AN EXPEDITIOUS REPLY.

7. COMMENT: IT IS CLEAR THAT NIEMINEN IS CONCERNED ABOUT LOSS OF OPERATIONAL CONTROL OF THE MEMBERS OF HIS MISSION. WHILE NOT DISMISSING THE SPECIFIC THREAT AGAINST AMERICANS, AND THE NEED TO TAKE SPECIAL PRECAUTIONS, HE IS WORRIED THAT OTHER CAPITALS WILL FOLLOW THE U.S. AND FRENCH LEAD, DIMINISHING HIS AUTHORITY AND LEAVING HIS MISSION IN TATTERS. AS LONG AS THE HOSTAGE CRISIS CONTINUES IN BOSNIA, THE THREAT TO AMERICANS WILL REMAIN. BUT, EVEN AFTER THE HOSTAGE CRISIS IS RESOLVED, THERE IS NO GUARANTEE THAT THE THREAT WILL VANISH. HAVING U.S. MONITORS ON THE DRINA WILL ALWAYS CARRY A DEGREE OF RISK AS STATED IN REF B. POST SUGGESTS THAT ICFY SHOULD ASSIGN U.S. MEMBERS TO THE MOST POPULATED LOCATIONS, WHERE POLICE PRESENCE IS STRONG, AVOIDING ASSIGNMENTS TO ISOLATED POSTS OR ROVING PATROLS AS A FIRST STEP IN REINTEGRATING THE U.S. COMPONENT IN ICFY ACTIVITIES. WE WOULD EXPECT ICFY HQ TO ENSURE THAT THE SERBS PROVIDE VISIBLE AND CONSTANT SECURITY AND THAT ICFY WATCHES CLOSELY OVER THIS SITUATION, MONITORING THE THREAT TO AMERICANS.

8. ACTION REQUEST: PLEASE ADVISE US HOW WE SHOULD INFORM NIEMINEN AS TO THE AVAILABILITY OF U.S. MISSION MEMBERS BY OOB JUNE 6. ABSENT OUR OBJECTION, WE HAVE BEEN TOLD THAT NIEMINEN WILL BEGIN UTILIZING U.S. MONITORS IN LOW THREAT AREAS. PERINA

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