

FOIA MARKER

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Folder Title:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia, February 1995 [4]

Staff Office-Individual:

European Affairs-Drew, Nelson/Bremner, Sue

Original OA/ID Number:

697

Row:	Section:	Shelf:	Position:	Stack:
33	2	6	2	V

Withdrawal/Redaction Sheet

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. memo	Don Kerrick to Samuel Berger, re: February 2 Deputies Meeting on Bosnia (9 pages)	02/01/1995	P1/b(1)
001b. report	Re: Status of Cessation of Hostilities (1 page)	02/01/1995	P1/b(1)
001c. paper	Re: Bosnia Policy Options in the Short Term (4 pages)	02/00/1995	P1/b(1)
001d. memo	Alexander Vershbow to Anthony Lake, re: Silajdzic Plan - Initial Thoughts (2 pages)	02/01/1995	P1/b(1)
001e. paper	Re: Implementing a Croatia Strategy (1 page)	02/00/1995	P1/b(1)
001f. paper	Re: Implementing a Croatia Strategy (4 pages)	02/00/1995	P1/b(1)
001g. paper	Re: Threat to UNPROFOR Withdrawal From Croatia (3 pages)	01/26/1995	P1/b(1)
001h. paper	Re: Options for UNPROFOR Withdrawal from Croatia (5 pages)	02/02/1995	P1/b(1)
001i. paper	Re: Pre-positioning for Bosnia Contingencies (8 pages)	02/01/1995	P1/b(1)

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PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia, February 1995 [4]

2012-0798-F
ke3037

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

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TO: BERGER

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

FROM: KERRICK
VERSHBOW

DOC DATE: 01 FEB 95

SOURCE REF:

By KOE NARA, Date 04/03/15
2012-0798-F

KEYWORDS: BOSNIA-HERCEGOVINA
DC

CROATIA

PERSONS:

SUBJECT: AGENDA & NOTES FOR 2 FEB DC MTG ON BOSNIA

ACTION: NOTED BY BERGER

DUE DATE: 04 FEB 95 STATUS: C

STAFF OFFICER: KERRICK

LOGREF:

FILES: IFM

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

KERRICK
NSC CHRON
VERSHBOW

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSMBN

CLOSED BY: NSDRS

DOC 1 OF 1

~~SECRET~~

RECORD ID: 9520136

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 BERGER
001

Z 95020115 FOR INFORMATION
X 95020415 NOTED BY BERGER

~~SECRET~~

National Security Council
The White House

Rec'd 2/2
8:24 am

PROOFED BY: MBN

LOG # 20136

URGENT NOT PROOFED: _____

SYSTEM PRS NSC INT

BYPASSED WW DESK: _____

DOCLOG MBN A/O _____

	SEQUENCE TO	HAS SEEN	DISPOSITION
Reed			
Sens	<u>1</u>	<u>NSC</u>	
Itoh		Deputy Nat Sec Advisor has seen	
Soderberg			
Berger	<u>2</u>		
Lake			
Situation Room			
West Wing Desk	<u>3</u>	<u>2/4</u>	<u>N</u>
NSC Secretariat			

A = Action I = Information D = Dispatch R = Retain N = No Further Action

cc: _____

COMMENTS:

mtg Paper for Bosnia OK
Feb 2

Exec Sec Office has diskette WJ

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DEPUTIES COMMITTEE MEETING ON BOSNIA

DATE: February 2, 1995

LOCATION: White House Situation Room

TIME: 2:00pm - 3:30pm

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

By KDZ NARA, Date 04/03/15Agenda202-098-F

- I. Diplomatic StrategyState
 - Short-Term Negotiations Prospects/Strategy
 - Mid/Longer-Term Strategy (Response to Silajdzic Plan)
- II. UNPROFOR Augmentation.....All
 - Status of Efforts to Strengthen UNPROFOR.....JCS
 - Strategy for Dealing with Congress on Funding (State Should Circulate Paper NLT January 31).....State
- III. Croatia Strategy.....State
 - Status of Zagreb-4 Diplomacy.....State
 - Diplomatic Strategy to Respond to Tudjman's UNPROFOR Decision (State Should Circulate Paper NLT January 31).....State
 - Intelligence Assessment of Threat to UNPROFOR Withdrawal from Croatia (JCS Circulated Paper January 27).....JCS
 - Military Options for Supporting UNPROFOR Withdrawal from Croatia (JCS Should Circulate Paper NLT January 31).....JCS
- IV. Congressional and Public Affairs Strategy.....All
 - Post-Silajdzic Visit Strategy.....State
 - Timing of Bill Perry Op-Ed.....OSD
- V. Sanctions (Funding ICFY Monitors).....OVP

~~SECRET~~

Declassify on: OADR

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001b. report	Re: Status of Cessation of Hostilities (1 page)	02/01/1995	P1/b(1)

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TAB C

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001c. paper	Re: Bosnia Policy Options in the Short Term (4 pages)	02/00/1995	P1/b(1)

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TALKING PAPER

Subject: Reinforcing UNPROFOR

1. Purpose. To provide talking points on the need to reinforce UNPROFOR.

2. Talking Points

- UNPROFOR continues to perform a valuable mission in Bosnia, including facilitating the delivery of humanitarian aid and establishing the conditions of peace and security required for the negotiation of an overall settlement of the Yugoslav crisis.
- UNPROFOR has requested 6,500 additional troops and equipment to support the current cessation of hostilities agreement, to improve its capability to protect itself, and to respond to acts by the warring parties against UNPROFOR. These additional troops and equipment would provide operational flexibility, better ensure the delivery of humanitarian aid, and allow the use of more robust measures to keep ground and air aid corridors open.
- On several occasions, most recently in Bihac, UNPROFOR could have done a better job if it had more manpower and equipment resources, including helicopters, at its disposal.
- The NATO Chiefs of Defense met with UN, Russia, and other interested nations at The Hague, Netherlands, in December to consider how UNPROFOR could be made more effective. Two initiatives resulted from this meeting:
 - the formulation of concepts for maintaining open the air and land routes into Sarajevo and the enclaves, and
 - the decision to offer UNPROFOR additional manpower and equipment to better accomplish its mission.
- As a result of this initiative fourteen countries have offered almost 6,000 troops and significant additional equipment.
- We consider it essential to support this effort and have offered to the UN helicopters, armored personnel carriers, radars, radios, night vision goggles, and assorted engineer vehicles on a lease or sale basis.

- The success of the cessation of hostilities agreement would be a significant achievement on the road to a peaceful settlement in the former Yugoslavia. The UN deserves the help of the entire international community to take advantage of this cessation of hostilities to better prepare for whatever comes next.

- The UN is still evaluating all the offers it has received. We expect the UN to inform us shortly of their desires. At that time we will negotiate financial arrangements for sale or lease of the equipment offered by the U.S. government.

FUNDING UNPROFOR

Congressional Strategy

UNPROFOR, the largest UN peacekeeping force, with a U.S. assessment of \$506 million for FY 95, is unfunded for this fiscal year. The Administration will submit a peacekeeping supplemental request for FY 95 which totals \$672 million, of which the lion's share will be for UNPROFOR. Absent a radical solution, UNPROFOR's solvency will depend in large measure on whether we obtain this supplemental. In addition, the FY 96 budget submitted to Congress would fully fund UNPROFOR at current levels of spending for only six months.

In preparing the FY 95 budget, the Administration proposed "Shared Responsibility," by which DOD would pay the U.S. assessments of Chapter VII peacekeeping operations and those Chapter VI operations in which U.S. combat units are participating, while the Department of State would pay for Chapter VI operations. UNPROFOR, under Chapter VII, would have been funded by DOD. However, Congress chose not to authorize "Shared Responsibility," and UNPROFOR was left unfunded for FY 95, dictating the need for a supplemental appropriation request. In the FY 96 budget a modified version of "Shared Responsibility" (DOD pays assessments for operations in which U.S. combat units participate) was included. The FY 96 UNPROFOR request covered only six months of operation because of the uncertainties surrounding UNPROFOR's future.

Adding to the growing expense for UNPROFOR is the UN's call for an additional 6500 troops to help enforce the cessation of hostilities and to move the warring parties to a political solution by separating them. These 6500 troops will cost approximately \$150 million for the first year, with the U.S. assessment approximately \$46 million. The U.S. earlier voted for UNPROFOR's mandate which included the additional 6500 troops.

Uncertainties. Given the political/military realities in Bosnia and Croatia at this time, it is difficult to predict UNPROFOR's future even six months ahead. The Croatian Government has requested the end of UNPROFOR's mandate on March 31, with the removal of all units (except for headquarters and logistics in Zagreb) within a few months' time after that. Possibly UNPROFOR will stay, but with a much changed mandate and changed troop configuration. In Bosnia the cessation of hostilities agreement ends April 30. If not renewed, or if a political settlement is not reached, then active warfare might break out, making UNPROFOR's position untenable. Plans are underway to have NATO help UNPROFOR's withdrawal if necessary. It is very possible that UNPROFOR will cease to exist in six months' time. On the other hand, if UNPROFOR is successful and a settlement is reached, then certainly troop numbers will have to be augmented to keep the peace. This uncertainty makes budgeting a nightmare, and explains why supplementals must be used.

Congress. Many factors militate against Congress's passing the supplemental legislation necessary for UNPROFOR's survival. Congress is in a budget cutting, deficit slashing mode. UN programs are an easy target. And the Bosnian situation itself raises hackles. Many, Senator Dole included, who believe that UNPROFOR has been a failure, favor lifting the arms embargo and allowing the warring contestants to fight it out, with the U.S. aiding the Bosnian Government. But other members of Congress still strongly support UN peacekeeping and see an arms lift as a recipe for disaster, with the U.S. being pulled in militarily.

What must be done. Yesterday's Deputies Committee on Peacekeeping looked at methods of "Enhanced Consultations with Congress on UN Peacekeeping and Related Issues." (Tab A) Those recommendations are necessary to create an atmosphere more accepting of the need for UN peacekeeping. Also discussed at that meeting were "Cost Savings Options," (Tab B), many of them directed at UNPROFOR. But specifically on Bosnia and UNPROFOR, much needs to be done.

A leaner, more effective UNPROFOR. Congress is no longer willing to fund peacekeeping missions without making the most strenuous efforts to hold down the cost. Before approaching Congress on UNPROFOR, we should demarche the UN about our funding concerns, making the point that we want UNPROFOR to be as cost effective as possible. We could offer planners to help in assessing needs. Given that UNPROFOR is by far the largest UN peacekeeping operation, we should insist on a "bottom up" review, to be completed before the mandate expires.

Croatian UNPROFOR mandate. We need to meet with allies to determine what a reconfigured UNPROFOR in Croatia might look like, assuming the Croatian Government allows the mandate to be continued. Certain baseline activities must be performed (separation of contestants, convoying humanitarian supplies), but perhaps these can be done with a much reduced UNPROFOR. To keep from sending wrong signals to the Croats, however, this review must begin with the assumption that UNPROFOR in some form will be remaining in Croatia.

Hill briefings. More than ever before, the reasons for our support of UNPROFOR must be transparent to Congress. Relevant committees must see:

- the necessity of UNPROFOR and the terrible costs if it is not funded;

- what we are doing to minimize the cost of UNPROFOR;

- if U.S. military readiness is affected by support for UNPROFOR.

Briefings clearly must include senior U.S. administration officials from State and DOD. It will be a difficult sell.

To be done before Hill briefings:

- Approach UN concerning "bottom up" review of UNPROFOR (State).
- Work with allies to reconfigure UNPROFOR/Croatia (State)
- Determine effects of UNPROFOR enhanced support on U.S. military readiness (JCS)
- Prepare "doomsday" scenario for termination of UNPROFOR, including (JCS):
 - U.S. ground troops needed to extricate UNPROFOR
 - Cost of extricating UNPROFOR
 - Cost to U.S. to enhance GOBH military
 - Certainty of war in Bosnia and Croatia
 - Strong possibility of spillover to Serbia and Macedonia

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- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001h. paper	Re: Options for UNPROFOR Withdrawal from Croatia (5 pages)	02/02/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 697

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia, February
1995 [4]

2012-0798-F
ke3037

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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Withdrawal/Redaction Marker

Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001i. paper	Re: Pre-positioning for Bosnia Contingencies (8 pages)	02/01/1995	P1/b(1)

COLLECTION:

Clinton Presidential Records
National Security Council
European Affairs (Drew, Nelson/Bremner, Sue)
OA/Box Number: 697

FOLDER TITLE:

PC/DC [Principals Committee/Deputies Committee] Meetings on Bosnia, February
1995 [4]

2012-0798-F
ke3037

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P1 National Security Classified Information [(a)(1) of the PRA]
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TO: AGENCIES

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

FROM: ITOH

DOC DATE: 31 JAN 95
SOURCE REF:

By VDE NARA, Date 09/03/15
2012-098-F

KEYWORDS: BOSNIA-HERCEGOVINA
AGENDA

DC

PERSONS:

SUBJECT: NOTIFICATION AND AGFENDA FOR 2 FEB DC RE BOSNIA

ACTION: REED SGD MEMO TO AGENCIES

DUE DATE: 02 FEB 95 STATUS: C

STAFF OFFICER: KERRICK

LOGREF:

FILES: IFM

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

BAKER JANE

DARBY

KERRICK

KRECKO

NSC CHRON

SODERBERG

VERSHBOW

COMMENTS:

DISPATCHED BY

MBN

DATE

1/31

BY HAND

W/ATTCH

OPENED BY: NSJDA

CLOSED BY: NSMBN

DOC 2 OF 2

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICERCAO ASSIGNED ACTION REQUIRED

001 BERGER
001
002

Z 95013018 FOR DECISION
X 95013118 BERGER APPROVED RECOM
X 95013118 REED SGD MEMO TO AGENCIES

DISPATCH DATA SUMMARY REPORT

DOC DATE DISPATCH FOR ACTIONDISPATCH FOR INFO

002 950131 FUERTH, L
002 950131 BRILL, K
002 950131 MCALEER, R
002 950131 GARTHOFF, D
002 950131 PATRICK, T
002 950131 INDERFURTH, K
002 950131 ADAMS, G

National Security Council
The White House

PROOFED BY: _____

LOG # 20124

URGENT NOT PROOFED: _____

SYSTEM PRS NSC INT

BYPASSED WW DESK: _____

DOCLOG HA A/O _____

	SEQUENCE TO	HAS SEEN	DISPOSITION
Reed	<u>1</u>	<u>JWR</u>	
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<u>for</u> Berger	<u>3</u>	<u>Deputy Natl Sec Advisor</u>	
Lake		<u>has seen</u>	
<u>Reed</u> Situation Room	<u>4</u>	<u>JWR</u>	<u>Talk I</u>
West Wing Desk	<u>5</u>		
NSC Secretariat			

A = Action I = Information D = Dispatch R = Retain N = No Further Action

cc: _____

COMMENTS:

NON + Agenda for Feb 2 DC

Exec Sec Office has diskette WCS

NATIONAL SECURITY COUNCIL
DISTRIBUTION RECEIPT

LOG 9520124
DATE 31 JAN 95

2012-098-f

SUBJECT: NOTIFICATION AND AGFENDA FOR 2 FEB DC RE BOSNIA
DOCUMENT CLASSIFICATION: ~~SECRET~~

EXTERNAL DISTRIBUTION:	DATE	TIME	SIGNATURE
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COL. T. R. PATRICK JOINT CHIEFS OF STAFF ROOM 2E865 PENTAGON WASHINGTON, DC 20318-0001	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>VIA FAX</u>
AMBASSADOR RICK INDERFURTH U.S. MISSION TO THE UNITED NATIONS USUN/W - ATTN: DAVID SCHEFFER ROOM 6333, DEPARTMENT OF STATE 2201 C STREET NW WASHINGTON, DC 20520-6319	_____	_____	_____ PRINT LAST NAME: _____ COPY: <u>VIA FAX</u>

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OFFICE OF MANAGEMENT & BUDGET
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PAGE 02 OF 02 PAGES

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20124

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

DECLASSIFIED E.O. 13526

White House Guidelines,

September 11, 2006

January 31, 1995

By KDE NARA, Date 64/03/15
2012-098-F

MEMORANDUM FOR

MR. LEON FUERTH
Assistant to the Vice
President for National
Security Affairs

MR. KENNETH C. BRILL
Executive Secretary
Department of State

COL. ROBERT P. MCALEER
Executive Secretary
Department of Defense

MR. DOUGLAS F. GARTHOFF
Executive Secretary
Central Intelligence Agency

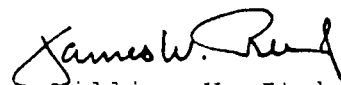
COL. T.R. PATRICK
Secretary, Joint Staff
Joint Chiefs of Staff

AMBASSADOR RICK INDERFURTH
Office of the Representative
of the U.S. to the UN

DR. GORDON M. ADAMS
Associate Director for National
Security & International
Affairs
Office of Management and Budget

SUBJECT: Deputies Committee Meeting on Bosnia (S)

There will be a Deputies Committee meeting on Bosnia on Thursday, February 2, 1995, 2:00-3:30pm, in the White House Situation Room. Attendance will be principals plus one. Taskers for papers and agenda are attached at Tab A. (S)


William H. Itoh
for Executive Secretary

Attachment
Tab A Agenda

~~SECRET~~

Declassify on: OADR

DECLASSIFIED E.O. 13526

White House Guidelines,
September 11, 2006DEPUTIES COMMITTEE MEETING ON BOSNIABy KDE NARA, Date 04/03/15 DATE: February 2, 1995
LOCATION: White House Situation Room
TIME: 2:00pm - 3:30pm

2012-0798-F

Agenda

- I. Diplomatic StrategyState
 - Short-Term Negotiations Prospects/Strategy
 - Mid/Longer-Term Strategy (Response to Silajdzic Plan)
- II. UNPROFOR Augmentation.....All
 - Status of Efforts to Strengthen UNPROFOR.....JCS
 - Strategy for Dealing with Congress on Funding (State Should Circulate Paper NLT January 31).....State
- III. Croatia Strategy.....State
 - Status of Zagreb-4 Diplomacy.....State
 - Diplomatic Strategy to Respond to Tudjman's UNPROFOR Decision (State Should Circulate Paper NLT January 31).....State
 - Intelligence Assessment of Threat to UNPROFOR Withdrawal from Croatia (JCS Circulated Paper January 27).....JCS
 - Military Options for Supporting UNPROFOR Withdrawal from Croatia (JCS Should Circulate Paper NLT January 31).....JCS
- IV. Congressional and Public Affairs Strategy.....All
 - Post-Silajdzic Visit Strategy.....State
 - Timing of Bill Perry Op-Ed.....OSD
- V. Sanctions (Funding ICFY Monitors).....OVP

~~SECRET~~

20124

DECLASSIFIED E.O. 13526
White House Guidelines,
September 11, 2006

NATIONAL SECURITY COUNCIL
WASHINGTON D.C. 20506

January 30, 1995

By KDE NARA, Date 04/03/15
2012-0798-F

ACTION

MEMORANDUM FOR SAMUEL BERGER *for K*

FROM: DON KERRICK *(L)*

SUBJECT: Deputies Meeting on Bosnia, February 2, 1995

Attached at Tab A is the agenda for the Deputies Meeting on Bosnia to be held February 2, 1995. The memorandum to the agencies is attached at Tab I.

RECOMMENDATION

That you authorize Will Itoh to sign the memorandum to the agencies at Tab I.

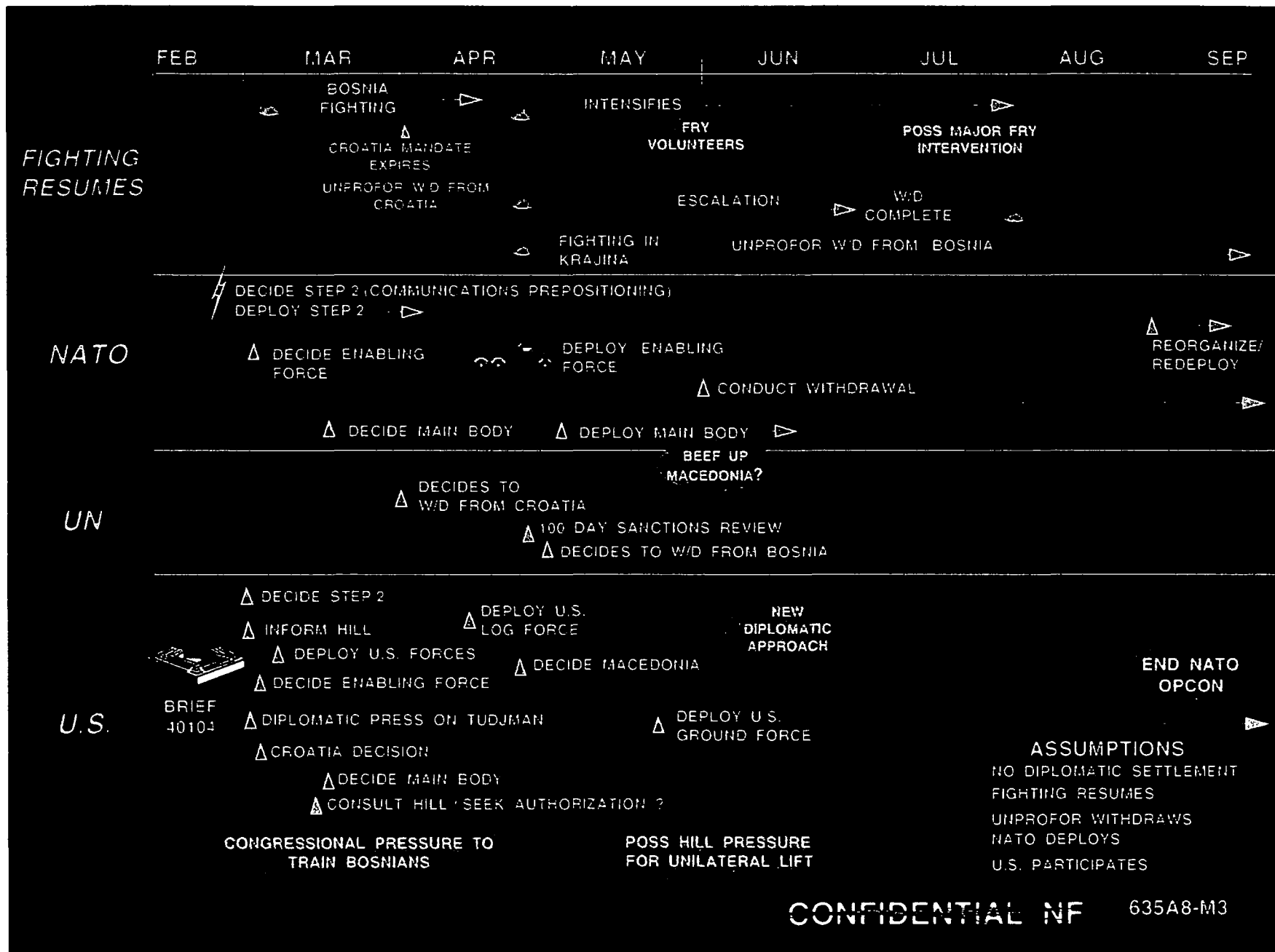
Approve *OK* Disapprove _____

Attachments

Tab I Memorandum to the Agencies
Tab A Agenda

~~SECRET~~

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