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appropriations
10-1-96

DEPARTMENT OF DEPARTMENT FUNDING IN THE FY 1997 OMNIBUS BILL

- OMB preliminary estimate is that the bill provides over \$243 billion in discretionary funding for the Department of Defense (DoD). This is about \$9 billion more than the President's request, but \$1 to \$2 billion less than the bills passed by the House and Senate.
- Most of the amount added by Congress is for DoD investment programs - weapons procurement and research and development.
- The bill provides \$5.2 Billion more than requested for procurement (a 12% increase). About half of the procurement items added by Congress are not included in the Department's long-range investment plans. Many of these programs added by the Congress were not sought by the military service chiefs.
- The Congress also added a total of \$1.8 billion to the request for DoD research and development programs, an increase of 5%. About 40% of the R&D items added by Congress are not included in the Pentagon's long-range investment plan. This increase includes an additional \$300 million for national missile defense programs not requested by the Administration.
- Although the Congressional plan adds significant amounts for investment programs now, it reduces funding in the future. This is when funding increases for new weapons becomes most critical. We continue to believe that the President's Defense plan is the best course of action. It correctly provides sufficient funding for investment now and increases funding for force modernization at the turn of the century when new technologies become available.
- As a result of our negotiations, the Congress provided \$ 100 million more for the Dual Use Applications Program (DUAP) than originally included in the Defense conference report. Total funding appropriated for DUAP is \$185 million of the \$250 million request. The DUAP (formerly known as the Technology Reinvestment Program - TRP) will allow DoD to harness leading-edge technology from the commercial sector for national defense purposes.
- Other key Administration initiatives that are fully funded include Defense antiterrorism and counter-narcotics efforts, and the Cooperative Threat Reduction program.
- The Congress only marginally increased funding for DoD operations programs -- military pay and benefits, operation and maintenance, and related programs.
- A three percent military pay raise is fully funded, as are other critical quality-of life programs proposed by the Administration.

- **The bill appropriates \$1.1 billion to an Overseas Contingency Operations transfer account. This amount is about \$140 million more than requested by the Administration for contingency operations in Bosnia and Southwest Asia that will continue in FY 1997.**

Appropriations

The White House

Office of the Press Secretary

For Immediate Release

September 29, 1996

STATEMENT BY THE PRESIDENT

I am pleased that the House voted last night to approve legislation that would improve our management of the national parks and other Federal lands. The bill represents a victory for all Americans who treasure, and want to preserve, our natural resources.

This bill includes my top priorities for parks legislation. That is, it includes provisions to improve the management of the Presidio in San Francisco, help acquire the Sterling Forest in the New York/New Jersey Highlands Region, and establish the Tallgrass Prairie National Preserve in Kansas.

At the same time, the bill deletes almost all of the provisions of the earlier conference agreement that the Administration had found objectionable. These provisions include those that would have adversely affected the Shenandoah National Park and Richmond Battlefield National Park in Virginia, the Sequoia National Park in California, the Tongass National Forest, and other national parks and federal lands.

To be sure, this is not a perfect bill. I continue to have concerns about certain provisions. But on the whole, it represents a vast, and good-faith, improvement over the earlier conference agreement. Again, I applaud the House for approving this legislation last night, and I hope the Senate will do the same before it adjourns for the year.

-30-30-30-

*appropriations
9/23/96*

Talking Points

FY 1997 Appropriations Bills

September 23, 1996

- The President has signed into law four of the 13 appropriations bills.
 - Agriculture/Rural Development (signed 8/6)
 - District of Columbia (signed 9/9)
 - Military Construction (signed 9/16)
 - Legislative Branch (signed 9/16)
- Two bills are at the White House awaiting the President's signature. The President is likely to sign both.
 - Energy/Water (last day for action -- 10/2)
Latest statement: 9/10 letter -- Lists Administration concerns with House and Senate bills. Secretary of Energy veto threat on House-passed bill, but our major concerns were addressed in conference.
 - Transportation (last day for action -- 10/2)
Latest statement: 8/8 letter -- Lists Administration concerns with House and Senate bills. No veto threat.
- We expect the House and Senate to pass the conference version of VA/HUD/Independent Agencies on Tuesday/Wednesday and send the bill to the White House this week. We expect the President will be able to sign the bill.

[Mike: FYI but not for public dissemination -- VA lawyers say they need to have the VA/HUD bill passed by the House and Senate no later than mid-day Wednesday in order to get Compensation and Pension direct deposits out on time.]
- Discussions are underway to include the six remaining bills -- Commerce/Justice/State, Defense, Foreign Operations, Interior, Labor/HHS/Education, and Treasury/Postal -- in an omnibus bill that will run through September 30, 1997.

[Mike: FYI but not for public dissemination -- There has not been a resolution of the mechanism for completing the omnibus bill. The House is standing by its plan to dump the bill into the Defense Conference Report. Senate Democrats are resisting that move. The Senate is inclined to introduce a freestanding bill that would be open to amendment.]
- We continue to negotiate with Congress over the terms and conditions of the omnibus bill.

APPROPRIATIONS POSITION SUMMARY: SEPTEMBER 4, 1996

OVERALL SUMMARY:

One bill (Agriculture) has been signed into law. The House has passed all 13 bills. the Senate has passed 8 and is working on a ninth today.

One conference report (Leg Branch) has been adopted by both the House and Senate but not sent to the White House.

Two conference reports (Military Construction and D.C.) have been completed and passed by the House but not the Senate. Senate action expected this week.

AGRICULTURE (H.R. 3603)

Conference Report: Senate Passed (UC), 7/31 -- House Passed (379-42), 8/1

POTUS signed, 8/6 (ONLY BILL SIGNED INTO LAW)

COMMERCE/JUSTICE/STATE (H.R. 3814)

House passed (246-179), 7/24 -- OMB letter sent to the Senate regarding the House-passed bill, 7/30: President's senior advisers would recommend veto

Senate Committee reported, 8/1: President's senior advisers would recommend veto

DEFENSE (H.R. 3610 / S. 1894)

House passed (278-126) 6/13: OMB letter sent to Senate, 6/19: President's senior advisers recommend veto

Senate floor -- SAP sent, 7/9: President's senior advisers recommend veto

Senate passed (72-27), 7/18

DC (H.R. 3845)

House floor -- SAP sent, 7/22: Administration supports the Committee's efforts to reach consensus on the DC budget; has concerns about the Federal contribution to the pension payment; strongly opposes abortion language

House passed (332-68), 7/22

Senate passed (voice), 7/25

Conference -- OMB letter sent to the conferees, 7/30: The Administration supports the consensus budget, prefers the Senate's action to adopt the Control Board's recommendations, is disappointed in the exclusion of increased federal funds to the pension payment, strongly opposes the abortion language, and urges inclusion of Senate language regarding civil rights standards.

Conference Report: House Passed (330-91), 8/1

ENERGY/WATER (H.R. 3816)

House floor, 7/24 -- SAP sent, 7/24: Secretary of Energy would recommend veto

House passed (391-22), 7/25

Senate Committee reported, 7/16 -- OMB letter sent, 7/16: States numerous Administration objections: to the shift the balance of priorities, to reduction for solar and renewable energy research, to reduction in funds for Fusion Energy Sciences.

Senate floor, SAP sent, 7/25: The Administration appreciates the Committee's work, but continues to have serious concerns

Senate passed (93-6), 7/30

FOREIGN OPERATIONS (H.R. 3540)

House passed (366-57), 6/11: OMB letter sent to Senate: Senior advisers veto threat (due to Mexico City) on the House-passed bill

Senate Committee approved, 6/27 -- OMB letter sent, 6/27: The Administration applauds the subcommittee's improvements to the House bill, but remains deeply concerned about several aspects of the subcommittee bill

Senate floor -- SAP sent, 7/11: Administration would strongly oppose any amendments that would reverse the welcomed improvements and the Administration remains deeply concerned about funding and other restrictions on certain key programs.

Senate passed (93-7), 7/26

INTERIOR (H.R. 3662)

House passed (242-174), 6/20: OMB letter sent to Senate, 7/11: Secretaries of Energy and Interior recommend veto of the House-passed bill

Senate Committee approved, 7/16: OMB letter sent 7/16: Energy, Agriculture, and Interior veto threats on Tongass, Energy Conservation, and Indian sovereignty.

LABOR/HHS/ED (H.R. 3755)

House floor -- SAP sent, 7/10: President's senior advisors recommend veto

House passed (216-209), 7/12

LEG BRANCH (H.R. 3754)

House passed (360-58), 7/10

Senate passed (93-6), 7/30

Conference Report: House Passed (297-22), 8/1; Senate Passed (voice vote), 9/3

(Has not been sent to us. Try to refrain from comment on whether we will sign this, without suggesting there are any serious problems with it.)

MILITARY CONSTRUCTION (H.R. 3517)

House passed (369-43), 5/30

Senate passed (Unanimous Consent), 6/26

Conference -- OMB letter sent, 7/11: Administration does not support the level of funding in the House- and Senate-passed bills (lists specific objections and concerns)

Conference Report: House passed (395-26), 8/1

TRANSPORTATION (H.R. 3675)

House passed (403-2), 6/28: OMB letter sent to Senate, 7/11: Administration is pleased with many aspects of the House-passed bill. However, the bill contains specific provisions that are troubling. (lists concerns)

Senate Committee approved, 7/18: OMB letter sent, 7/18: Administration has concerns with many aspects of the Committee bill (lists concerns)

Senate passed (95-2), 7/31

TREASURY/POSTAL (H.R. 3756)

House passed (215-207), 7/17: OMB letter sent to Senate, 7/19: Administration believes that the House-passed bill is unacceptable for reasons stated.

Senate Committee approved, 7/23: OMB letter sent, 7/23: Administration believes that the bill, as reported by the Subcommittee, is unacceptable.

VA/HUD/INDEPENDENT AGENCIES (H.R. 3666)

House passed (269-147), 6/26: OMB letter sent to Senate, 7/9: President will veto any bill that does not provide adequate funds for the National Service program. The Administration strongly opposes reductions from the request contained in the House-passed bill for vital environmental, housing, community development, science, and space programs.

Senate floor: Floor consideration has begun, final passage expected today: SAP sent, 8/1: Administration strongly opposes reductions for vital environmental, housing, community development, science, and space programs and strongly objects to the overall, inadequate discretionary funding levels. Senate has adopted (voice vote) a Bond manager's amendment which made numerous changes to the bill, including an increase of \$725 million for the Safe Drinking Water State Revolving Fund. Also adopted (voice vote) a 2nd Bond amendment to which provides HUD with buyout authority.

I'm working on getting a couple details on those for which there are no details of our reasons for opposition or concern.

BILLS DUE; S104-2

Appropriations
As of July 29,
07/29/96 '96
10:25AM

<u>Bill Number</u>	<u>Last Day For Action</u>	<u>Short Title</u>
1. H.R. 248	07/29/96	Public Health Service Act Amendments (Traumatic Brain Injury Study)
2. H.R. 743	07/30/96	Teamwork for Employees and Managers Act of 1995 (Team Act)
3. S. 966	07/30/96	Private Relief - Nathan C. Vance
4. S. 1899	07/30/96	Mollie Beattie Wilderness Area Act (Alaska)
5. H.R. 497	08/03/96	National Gambling Impact Study Commission Act
6. H.R. 3161	08/03/96	Most Favored Nation Treatment (MFN) for Romania
7. H.R. 3107	08/05/96	Iran and Libya Sanctions Act of 1996 (oil)
8. H.R. 2337	08/06/96	Taxpayer Bill of Rights 2
9. H.R. 1114	08/07/96	Fair Labor Standards Act Amendments
10. H.R. 1627	08/07/96	Food Quality Protection Act of 1996 (pesticide, insecticide)

<u>Bill Number</u>	<u>Last Day For Action</u>	<u>Short Title</u>
11. H.R. 3235	08/07/96	Office of Government Ethics Reauthorization

APPROPRIATIONS POSITION SUMMARY

AGRICULTURE (H.R. 3603)

House Subcommittee reported, 5/30

House Committee approved, 6/6 – OMB letter sent, 6/6: Administration has serious concerns (lists)

House Rules, 6/10 – SAP sent, 6/10: Administration has serious concerns (lists)

House floor – SAP sent 6/11: Administration has serious concerns (lists)

House passed (351-74), 6/12: OMB letter sent to Senate, 6/25: Administration has serious concerns with the House-passed bill

Senate Subcommittee approved, 7/10

Senate Committee reported, 7/11

Senate floor -- SAP sent, 7/22: Administration has concerns with the bill that must be addressed

C/J/S (H.R. 3814)

House Subcommittee reported, 7/9

House Committee approved, 7/11 -- OMB letter sent, 7/11: Administration strongly objects to certain subcommittee reductions (lists)

House Rules, 7/16 -- SAP sent, 7/16: President's senior advisers would recommend veto

House floor 7/23 -- SAP sent, 7/17: President's senior advisers would recommend veto

House passed (246-179), 7/24

DEFENSE (H.R. 3610 / S. 1894)

House Subcommittee reported, 5/23

House Committee approved, 6/5: OMB letter sent, 6/5: President's senior advisers recommend veto

House Rules, 6/12 -- SAP sent, 6/12: President's senior advisers recommend veto

House floor -- SAP sent, 6/13: President's senior advisers recommend veto

House passed (278-126) 6/13: OMB letter sent to Senate, 7/9: President's senior advisers recommend veto

Senate Subcommittee reported, 6/19

Senate Committee approved, 6/20- OMB letter sent, 6/19: President's senior advisers recommend veto

Senate floor -- SAP sent, 7/9: President's senior advisers recommend veto

Senate passed (72-27), 7/18

DC (H.R. 3845)

House subcommittee reported, 7/12

House Committee approved, 7/18-- OMB letter sent, 7/17: Administration supports the Committee's efforts to reach consensus on the DC budget; has concerns about the Federal contribution to the pension payment; strongly opposes abortion language

House floor -- SAP sent, 7/22: Administration supports the Committee's efforts to reach consensus on the DC budget; has concerns about the Federal contribution to the pension payment; strongly opposes abortion language

Senate Committee approved, 7/23

ENERGY/WATER (H.R. 3816)

House Subcommittee reported, 7/10

House Committee approved, 7/16 -- OMB letter sent, 7/16: Secretary of Energy recommends veto

House Rules, 7/16

House floor, 7/24 -- SAP sent, 7/24: Secretary of Energy would recommend veto

Senate Subcommittee reported, 7/11

Senate Committee reported, 7/16 -- OMB letter sent, 7/16: States numerous Administration objections: to the shift the balance of priorities, to reduction for solar and renewable energy research, to reduction in funds for Fusion Energy Sciences.

Senate floor, SAP sent, 7/25: The Administration appreciates the Committee's work, but continues to have serious concerns

FOREIGN OPERATIONS (H.R. 3540)

House Subcommittee reported, 5/22

House Committee approved, 5/29 -- OMB letter sent, 5/29: Administration strongly opposes the bill, due to funding reductions in critical programs that severely restrict American international leadership.

House Rules, 5/30

House floor -- SAP sent, 6/5: Administration strongly opposes

House passed (366-57), 6/11: OMB letter sent to Senate: Senior advisers veto threat (due to Mexico City) on the House-passed bill

Senate Subcommittee reported, 6/18

Senate Committee approved, 6/27 -- OMB letter sent, 6/27: The Administration applauds the subcommittee's improvements to the House bill, but remains deeply concerned about several aspects of the subcommittee bill

Senate floor -- SAP sent, 7/11: Administration would strongly oppose any amendments that would reverse the welcomed improvements and the Administration remains deeply concerned about funding and other restrictions on certain key programs.

Senate passed 97-3, 7/26

INTERIOR (H.R. 3662)

House Subcommittee reported, 6/5

House Committee approved, 6/12 -- OMB letter sent, 6/12: Secretaries of Energy and Interior recommend veto

House Rules, 6/18

House floor -- SAP sent, 6/18: Secretaries of Energy and Interior recommend veto

House passed (242-174), 6/20: OMB letter sent to Senate, 7/11: Secretaries of Energy and Interior recommend veto of the House-passed bill

Senate Subcommittee reported, 7/12

Senate Committee approved, 7/16: OMB letter sent 7/16: Energy, Agriculture, and Interior veto threats on Tongass, Energy Conservation, and Indian sovereignty.

LABOR/HHS/ED (H.R. 3755)

House Subcommittee reported, 6/14

House Committee approved, 6/25 -- OMB letter sent, 6/19: President's senior advisors recommend veto

House Rules, 7/9 -- SAP sent, 7/9: President's senior advisors recommend veto

House floor -- SAP sent, 7/10: President's senior advisors recommend veto

House passed (216-209), 7/11

LEG BRANCH (H.R. 3754)

House Subcommittee reported, 6/18

House Committee approved, 6/26

House passed (360-58), 7/10

Senate Subcommittee (no action)

Senate Committee approved, 7/18

Senate floor action to begin on Monday, 7/29

MILITARY CONSTRUCTION (H.R. 3517)

House Subcommittee reported, 7/21

House Committee approved, 5/23 -- OMB letter sent, 5/22: Administration does not support the level of funding in the subcommittee bill (lists concerns)

House Rules, 5/29 -- SAP sent, 5/29: Administration does not support the level of funding in the committee bill (lists concerns)

House floor -- SAP sent, 5/30: Administration does not support the level of funding in the committee bill (line-item veto reference added to House Rules SAP)

House passed (369-43), 5/30: OMB letter sent to Senate, 6/18: Administration does not support the level of funding in the House-passed bill (lists specific objections and concerns)

Senate Committee approved, 6/20

Senate floor -- SAP sent, 6/26: Administration does not support the level of funding in the committee (lists specific objections)

Senate passed (Unanimous Consent), 6/26

Conference Committee -- OMB letter sent, 7/11: Administration does not support the level of funding in the House- and Senate-passed bills (lists specific objections and concerns)

TRANSPORTATION (H.R. 3675)

House Subcommittee approved, 6/6

House Committee approved, 6/19 -- OMB letter sent, 6/18: Administration has concerns with many aspects of the Committee bill (lists concerns)

House Rules -- SAP sent, 6/25: Administration has concerns with many aspects of the Committee bill (lists concerns)

House floor -- SAP sent, 6/26: Administration has concerns with many aspects of the Committee bill (lists concerns)

House passed (403-2), 6/27: OMB letter sent to Senate, 7/11: Administration is pleased with many aspects of the House-passed bill. However, the bill contains specific provisions that are troubling. (lists concerns)

Senate Subcommittee reported, 7/16

Senate Committee approved, 7/18: OMB letter sent, 7/18: Administration has concerns with many aspects of the Committee bill (lists concerns)

TREASURY/POSTAL (H.R. 3756)

House Subcommittee approved, 6/18

House Committee approved, 6/27 -- OMB letter sent, 6/27: Administration has concerns with the subcommittee bill. (lists concerns)

House Rules -- SAP sent, 7/10: Administration believes that the bill, as reported by the Committee, is unacceptable for reasons stated

House floor -- SAP sent, 7/16: Administration believes that the bill, as reported by the Committee, is unacceptable for reasons stated.

House passed (215-207), 7/17: OMB letter sent to Senate, 7/19: Administration believes that the House-passed bill is unacceptable for reasons stated.

Senate Subcommittee reported, 7/19

Senate Committee approved, 7/23: OMB letter sent, 7/23: Administration believes that the bill, as reported by the Subcommittee, is unacceptable.

VA/HUD/INDEPENDENT AGENCIES (H.R. 3666)

House Subcommittee reported, 5/30

House Committee approved, 6/13 -- OMB letter sent, 6/13: Administration strongly opposes

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House passed (269-147), 6/26: OMB letter sent to Senate, 7/9: President will veto any bill that does not provide adequate funds for the National Service program. The Administration strongly opposes reductions from the request contained in the House-passed bill for vital environmental, housing, community development, science, and space programs.

Senate Subcommittee reported, 7/10

Senate Committee approved, 7/11 -- OMB letter sent, 7/11: Administration strongly opposes reductions from the President's request contained in the Subcommittee bill for vital environmental, housing, community development, science, and space programs

TALKING POINTS ON SUPPLEMENTAL APPROPRIATIONS REQUEST
MARCH 5, 1997

(Background: There are three separate issues: disaster, Bosnia, and FEC.)

- * **Bosnia:** The President's FY98 budget included a supplemental appropriations request for Bosnia. (Getting basic info on it from Haas.)
- * **Disaster:** (FYI, apparently there will be a meeting today here on this subject.)
- * OMB has been working with the agencies to collect information on their needs in the wake of the California and northwest flooding. Obviously, they're going to have to take a look at the current disaster as well.
- * However, there haven't been any final decisions on this yet. (If asked, it's my understanding that there is no danger of running out of money to cope with current needs.)
- * **FEC:** (This issue is tightly held and not to talk about yet. But it apparently is being dealt with separately from the disaster supp. I don't think that necessarily means that they will be sent up separately though.)

TOIV
Haas