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Crime Bill

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THE WHITE HOUSE
WASHINGTON

April 1, 1993

MEMORANDUM FOR ATTORNEY GENERAL JANET RENO

**FROM: BRUCE REED, DEPUTY ASSISTANT TO THE PRESIDENT
JOSE CERDA III, SENIOR POLICY ANALYST
DOMESTIC POLICY COUNCIL**

SUBJECT: WHITE HOUSE PRIORITIES ON CRIME

This memorandum outlines for you the Domestic Policy Council's priorities on crime policy issues. These priorities are based on President Clinton's major campaign promises and are generally consistent with the provisions contained in the various Democratic crime proposals considered during the past two Congresses. They reflect the main themes at the heart of President Clinton's broad economic and domestic agenda: personal responsibility; community empowerment; prevention and early intervention; and restoring the fundamental promise of America so that people who work hard and play by the rules can get ahead.

As you know, the President is enthusiastic about the innovative ways you have promoted these themes in South Florida, and will support your efforts to advance them at the national level.

I. White House Priorities

The President has told Senator Biden, Rep. Brooks and other Members of Congress that he would like to see a crime bill as soon as they can pass one. Howard Paster has urged the Judiciary Committees to go forward, in conjunction with the White House and the Justice Department. We will work with your policy and legislative affairs departments in the coming months to present a unified front in these negotiations.

The following proposals reflect the core of President Clinton's crime agenda, and we would like them to be the centerpiece of the crime bill.

A. 100,000 New Police Officers

The President's budget includes \$2.8 billion¹ to fund comprehensive crime legislation. We support using as much of this money as possible to meet the

¹All budget numbers reflect four-year funding levels, unless otherwise noted.

100,000 new police officers pledge. OMB has already allocated \$775 million for community policing/cops on the beat grants and \$450 million for a still-to-be-determined Police Corps (with law enforcement scholarships). Preliminary estimates indicate that these two components would put approximately 35,000 new police officers on the street over four years.

We will look to other sources for more police as well: the Department of Housing and Urban Development, the Department of Education, National Service, Weed and Seed/enterprise zones, and defense conversion funds to provide outgoing military personnel with law enforcement training. These proposals are detailed at the end of this memorandum.

B. Brady Bill

We strongly support passage of the Brady Bill as part of a larger crime package. OMB has allocated a small portion of the crime bill funds to help states upgrade their criminal justice records.

C. Community Boot Camps

We are committed to expanding the availability of community "boot camps" to non-violent, first-time offenders at the state and federal level, and support the state-federal boot camps and Certainty of Punishment grants in last year's crime bill.

D. Drug Treatment on Demand

We support using a portion of the unallocated monies in the \$2.8 billion crime initiative to fund a drug treatment and testing program within the criminal justice system. This proposal has not been outlined, but we foresee it being an integral part of the President's National Drug Control Policy.

II. White House Positions on Other Major Crime Issues

A. Death Penalty

We support the enactment of a federal death penalty for crimes with a federal nexus but have not taken a position on enacting a federal death penalty for non-homicidal crimes. We would defer to Senator Biden and other Hill leaders to negotiate some form of last year's death penalty language.

B. Habeas Corpus Reform

We would defer to Senator Biden and other Hill leaders on what Habeas provisions are acceptable. If habeas reform proves too difficult, we would support appointing a blue-ribbon commission to study the matter and make recommendation. We believe the AGs and DAs would be willing to accept such a proposal.

C. Assault Weapons

We support a ban on semiautomatic assault weapons and prefer the language developed by Rep. Schumer. We also support language to limit high-capacity ammunition clips and to increase gun penalties.

D. Anti-Gang Initiative

We support an anti-gang initiative similar to one included in last year's crime bill.

E. Violence Against Women Act

We support the Violence Against Women Act, either as stand-alone legislation or as part of a larger crime bill.

F. White Collar Crime Initiative

We believe a White Collar crime initiative is an essential component of a comprehensive crime bill. We would look to the Justice Department to work with Congress in developing one.

III. Anti-Crime Efforts at Other Agencies

A. Drug Treatment on Demand

The President's budget includes \$1.5 billion for HHS to implement drug treatment and prevention initiatives. The Health Care Task Force is examining what type of drug treatment benefit should be considered as part of national health care reform legislation.

B. Safe Schools

The Department of Education is developing a \$375 million Safe Schools initiative that will help schools add metal detectors and video surveillance

equipment, hire professional security personnel, and adopt anti-violence and anti-drug curricula.

C. HUD Crime Initiative

HUD is in the process of developing a comprehensive anti-crime initiative for public housing complexes. The plan will be a "partnership" with local housing authorities that allows them to use funds to increase law enforcement or security personnel, to implement community policing, to expand community crime prevention efforts and more.

HUD will also soon announce that its \$2.5 billion in Community Development Block Grant (CDBG) stimulus funds can be used for certain anti-crime initiatives -- including hiring law enforcement or security personnel, installing security devices and relocating the residency of police officers to high-crime areas.

D. National Service "Non-Sworn" Law Enforcement Personnel

The National Service Trust Fund estimates that some 20,000 of its participants will serve in law enforcement/public safety roles. These "community service officers" could be used to assist police departments in the broad areas of community policing and crime prevention. They could take reports, staff telephone crime reporting units and administer citizen crime prevention surveys. Relieving officers from these time-consuming duties would potentially free more police officers to become cops "on the beat", and the support work will make officers more effective in their crime-fighting.

Crime Bill Conference Authorizations

(\$ IN MILLIONS)

*Crime/
violence
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REVISED: 8-23-94

Conference Crime Bill Authorizations

Provision		Six Year Conference Authorizations	CJS Conf.	FY 1995	FY 1996	FY 1997	FY 1998	FY 1999	FY 2000
PREVENTION:									
Model Intensive Prevention	DOJ	628	---	---	100	125	125	125	150
Ounce of Prevention	HHS	90	2	2	15	18	18	19	19
FACES (Family & Community Endeavor Schools)									
Community Schools Youth Services Grants	HHS	567	26	26	73	85	107	136	141
Family & Community Endeavor Schools Grants	DofEd	243	11	11	31	37	46	58	61
Local Crime Prevention Block Grants	DOJ	377	---	---	76	76	76	76	73
Youth Violence Prevention (Development Ctrs)	DOJ	---	---	---	---	---	---	---	---
Olympic Youth Development Centers	HHS	---	---	---	---	---	---	---	---
Gang Prevention Services for Boys & Girls	DOJ	---	---	---	---	---	---	---	---
Child Safety - Visitation	HHS	---	---	---	---	---	---	---	---
Triads for Seniors	DOJ	---	---	---	---	---	---	---	---
Hope In Youth	HHS	---	---	---	---	---	---	---	---
Youth Employment & Skills "YES"	DOL	---	---	---	---	---	---	---	---
Midnight Sports League	HUD	---	---	---	---	---	---	---	---
Anticrime Youth Councils	DOJ	---	---	---	---	---	---	---	---
Boys & Girls Clubs in Public Housing (Rostenkowski)	HUD	---	---	---	---	---	---	---	---
Juvenile Drug Trafficking Gang Prevention	DOJ	---	---	---	---	---	---	---	---
Police Partnerships With Children	DOJ	---	---	---	---	---	---	---	---
Safe Seniors Corridors	DOJ	---	---	---	---	---	---	---	---
Assist for Delinq'nt & At-Risk Youth [Youth Academies]	DOJ	36	---	---	5	6	7	8	9
Local Partnership Act [H.R. 581]	HUD	1,620	---	---	270	284	356	356	356
Community Economic Partnership	HHS	270	---	---	45	72	77	77	---
GREAT (Gang Resistance Education & Training)	Treasury	48	10	10	9	7	7	7	7
Missing Alzheimer's Patients	DOJ	3	---	---	1	1	1	---	---
Urban Recreation and At-Risk Youth	DOI	5	---	---	3	0	0	0	0
Prison Drug Treatment (State)	DOJ	270	---	---	27	36	63	72	72
Prison Drug Treatment (Federal)	DOJ	123	---	---	14	19	25	37	28
Violence Against Women Act									
Law Enforcement & Prosecution Grants	DOJ/HHS	800	26	26	130	145	160	165	174
Rape Prevention	HHS	205	---	---	35	35	45	45	45
Runaway, Homeless, and Street Youth	HHS	30	---	---	7	8	15	---	---
Domestic Violence Hotline	HHS	3	1	1	0	0	0	0	0
Encouraging Arrest Policies	DOJ	120	---	---	28	33	59	---	---
Battered Women's Shelters	HHS	325	---	---	50	60	70	73	73
Rural Domestic Violence Enforcement	DOJ	30	---	---	7	8	15	---	---
Community Programs On Domestic Violence	HHS	10	---	---	4	6	---	---	---
Baseline Study on Campus Sexual Abuse	DofEd	0	---	---	0	---	---	---	---
Victims of Child Abuse	HHS	38	---	---	6	6	7	9	10
Access To Federal Criminal Information - Stalker	DOJ	6	---	---	2	2	3	---	---
Family Unity	DOJ	20	---	---	4	4	4	4	5
Safety For Women - Parks/Transit	DOI	25	---	---	5	5	5	5	5
Misc. Provisions (Rpts, Training, Education)	DOJ/HHS	19	---	---	5	4	4	3	3
Drug Courts	DOJ	1,000	29	100	150	150	200	200	200
Total Prevention		6,907	105	176	1,101	1,231	1,494	1,474	1,431
<i>HHS/Ed Appropriations @ \$38M and Treasury Appropriations @ \$40M Are Assumed and Shown In Bold Italics</i>									

Crime Bill Conference Authorizations

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Conference Crime Bill Authorizations

Provision		Six Year Conference Authorizations	CJS Conf.	FY 1995	FY 1996	FY 1997	FY 1998	FY 1999	FY 2000
LAW ENFORCEMENT:									
STATE & LOCAL									
Community Policing Grants	DOJ	8,800	1,300	1,332	1,850	1,950	1,700	1,700	268
DNA Grants to States	DOJ	40	---	---	1	3	5	14	18
Police Recruitment	DOJ	24	---	---	2	4	5	6	7
State Courts Assistance	DOJ	150	---	---	23	30	30	32	35
Technical Assistance	DOJ	130	---	---	24	22	26	28	30
Brady - Criminal Records Upgrade	DOJ	150	100	100	25	25	---	---	---
Community Based Prosecutors & Functions	DOJ	50	---	---	7	10	10	11	12
Rural Law Enforcement									
Rural Law Enforcement Grants	DOJ	240	---	---	24	40	50	60	66
Rural Drug Enforcement Training	Treasury	5	---	---	1	1	1	1	1
Criminal Justice/Substance Abuse Training	DOJ	1	---	---	1	---	---	---	---
TB Prevention & Treatment In Correctional Institutions	DOJ	5	---	---	1	1	1	1	1
Police Corps	DOJ	100	---	---	20	20	20	20	20
Police Corps In Service Scholarships	DOJ	100	---	---	20	20	20	20	20
Family Support	DOJ	25	---	---	3	4	5	6	8
Byrne Grants	DOJ	1,000	450	580	130	100	75	70	45
Violent Repeat Offender Incarceration	DOJ	7,895	25	175	750	1,000	1,900	2,000	2,070
Certain Punishment for Youthful Offenders	DOJ	150	---	---	20	25	30	35	40
Criminal Alien Incarceration	DOJ	1,800	130	130	300	330	350	350	340
Total State and Local		20,665	2,005	2,317	3,201	3,585	4,228	4,354	2,980
FEDERAL									
Treasury Authorizations	Treasury	550	30	30	70	90	110	125	125
Justice Authorizations	DOJ	199	---	---	40	40	40	40	39
FBI	DOJ	245	---	---	35	40	50	60	60
DEA (Agents)	DOJ	150	---	---	12	20	30	40	48
US Attorneys	DOJ	50	---	---	5	8	10	12	15
SCAMS - Telemarketing Fraud (FBI/USA)	DOJ	20	---	---	2	4	4	5	5
Motor Vehicle Theft Prevention	DOJ	5	---	---	2	2	2	---	---
Improving Border Controls	DOJ	675	181	228	185	204	58	---	---
Criminal Alien Tracking Center	DOJ	18	---	---	3	4	4	4	4
Expeditious Deportation	DOJ	338	54	64	90	93	91	---	---
Expanded Special Deportation	DOJ	160	49	55	54	49	2	---	---
DNA (FBI)	DOJ	25	---	---	6	8	8	3	1
Presidential Summit On Violence/Nat'l Commission	DOJ	1	---	---	1	---	---	---	---
Anti-Gang/Drug Grants In Federally Assisted Housing	DOJ	1	---	---	1	---	---	---	---
The Judiciary	Judiciary	200	---	---	30	35	40	40	55
Training Judges/Court Personnel	Judiciary	1	---	---	1	---	---	---	---
Total Federal		2,639	314	377	537	596	449	328	352
Total Law Enforcement		23,304	2,319	2,694	3,738	4,181	4,677	4,682	3,332
Total Authorizations		30,210	2,423	2,870	4,838	5,412	6,171	6,156	4,764
Total Trust Fund Available		30,210	2,423	2,423	4,287	5,000	5,500	6,500	6,500

Crime Bill Conference Authorizations

(\$ IN MILLIONS)

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Model Intensive Prevention	DOJ	626	---	---	100	125	125	125	150
Ounce of Prevention	HHS	90	2	2	15	18	18	19	19
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Community Schools Youth Services Grants	HHS	587	26	26	73	85	107	136	141
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